

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Complaint and petition of)	DOCKET NO. 910111-WS
Sandy Creek Airport, Inc. against)	
SANDY CREEK UTILITIES, INC. regarding)	ORDER NO. 24440
provision of water and sewer service)	
in Bay County.)	ISSUED: 4/25/91
_____)	

ORDER ESTABLISHING PROCEDURE, GRANTING MOTION FOR EXTENSION
OF TIME TO FILE DIRECT TESTIMONY IN PART,
AND DISPOSING OF MOTION TO EXPEDITE

On February 8, 1991, Sandy Creek Airpark, Inc., (Airpark or Complainant) filed a complaint against Sandy Creek Utilities, Inc., (Utility or Respondent). On February 25, 1991, the Respondent filed a response to the complaint. On March 27, 1991, the Complainant filed a First Amended Complaint and Petition, and on April 23, 1991, the Respondent filed a response to the amended complaint.

Along with the complaint, the Complainant filed a Motion to Expedite the processing of its complaint. In its response to the Motion to Expedite, the Respondent stated that it had no objection to the expedition of case. On March 25, 1991, Commission Staff met with the Complainant and the Respondent in an attempt to resolve the parties' dispute. Since the meeting closed without result, it became apparent that an administrative hearing would be necessary. It is the practice of this Commission to schedule all hearings as soon as possible. This case will be treated no differently in that regard. Therefore, pursuant to the above-mentioned pleadings, the Chairman has scheduled this case to be heard on July 19, 1991.

The scope of this proceeding shall be based upon the issues raised by the parties and Commission Staff during the prehearing conference, unless modified by the Commission. The hearing will be conducted according to the provisions of Chapter 120, Florida Statutes, and the rules of this Commission.

Discovery

When discovery requests are served and the respondent intends to object to or ask for clarification of the discovery request, the objection or request for clarification shall be made within ten days of service of the discovery request. This procedure is intended to reduce delay time in discovery.

Prefiled Testimony and Exhibits

Pursuant to Rule 25-22.048, Florida Administrative Code, each party shall prefile, in writing, all testimony that it intends to

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sponsor. Such testimony shall be typed on 8 1/2 inch x 11 inch transcript-quality paper, double-spaced, with 25 numbered lines, on consecutively numbered pages, with left margins sufficient to allow for binding.

Each exhibit which is intended to support a witness' prefiled testimony shall be attached to that witness' testimony when filed, and identified by his or her initials and a consecutive number beginning with 1. All other known exhibits shall be marked for identification at the prehearing conference. After an opportunity for opposing parties to object to introduction of the exhibits and to cross-examine the witness sponsoring them, exhibits may be offered into evidence at the hearing. Exhibits accepted into evidence at the hearing shall be numbered sequentially. The pages of each exhibit shall also be numbered sequentially prior to filing with the Commission.

An original and 12 copies of all testimony and exhibits shall be prefiled with the Director, Division of Records and Reporting by the close of business (4:45 p.m.) on the date due. A copy of all prefiled testimony and exhibits shall be mailed to all other parties and Staff no later than the date filed with the Commission.

Prehearing Statement

Pursuant to Rule 25-22.038(3), Florida Administrative Code, a prehearing statement shall be required of all parties in this docket. Commission Staff will also file a prehearing statement. A copy of the prehearing statement shall be mailed to all other parties and Staff no later than the date it is filed with the Commission. Failure of a party to timely file a prehearing statement shall be waiver of any issue not raised by other parties or by the Commission. In addition, such failure shall preclude the party from presenting testimony in support of its position. Such prehearing statements shall set forth the following information in the sequence listed below.

(a) the name and address of all known witnesses that may be called by the party, and the subject matter of their testimony;

(b) a description of all known exhibits that may be sponsored by the party, their contents, whether they may be identified on a composite basis, and the witness sponsoring each;

- (c) a statement of basic position in the proceeding;
- (d) a statement of each question of fact the party considers at issue, the party's position on each such issue, and which of the party's witnesses will address the issue;
- (e) a statement of each question of law the party considers at issue and the party's position on each such issue;
- (f) a statement of each policy question the party considers at issue, the party's position on each such issue, and which of the party's witnesses will address the issue;
- (g) a statement of issues that have been stipulated to by the parties;
- (h) a statement of all pending motions or other matters the party seeks action upon; and
- (i) a statement as to any requirement set forth in this order that cannot be complied with, and the reasons therefore.

Prehearing Conference

A prehearing conference will be held in this docket at the Fletcher Building, 101 East Gaines Street, Tallahassee, Florida. The conditions of Rule 25-22.038(5)(b), Florida Administrative Code, shall be observed. Any party who fails to attend the prehearing conference, unless excused by the Prehearing Officer, will have waived all issues and positions raised in that party's prehearing statement.

Prehearing Procedure: Waiver of Issues

Any issue not raised by a party prior to the issuance of the prehearing order shall be waived by that party, except for good cause shown. A party seeking to raise a new issue after the issuance of the prehearing order shall demonstrate that: it was unable to identify the issue because of the complexity of the matter; discovery or other prehearing procedures were not adequate to fully develop the issue; due diligence was exercised to obtain facts touching on the issue; information obtained subsequent to the issuance of the prehearing order was not previously available to enable the party to identify the issue; and introduction of the

issue could not be to the prejudice or surprise of any party. Specific reference shall be made to the information received, and how it enabled the party to identify the issue.

Unless a matter is not at issue for that party, each party shall diligently endeavor in good faith to take a position on each issue prior to issuance of the prehearing order. When a party is unable to take a position on an issue, it shall bring that fact to the attention of the Prehearing Officer. If the Prehearing Officer finds that the party has acted diligently and in good faith to take a position, and further finds that the party's failure to take a position will not prejudice other parties or confuse the proceeding, the party may maintain "no position at this time" prior to hearing and thereafter identify its position in a post-hearing statement of issues. In the absence of such a finding by the Prehearing Officer, the party shall have waived the entire issue. When an issue and position have been properly identified, any party may adopt that issue and position in its post-hearing statement.

Controlling Dates

The following dates have been established to govern the key activities of this case.

- 1) Complainant Testimony
and exhibits May 7, 1991
- 2) Utility's direct testimony
and exhibits June 7, 1991
- 3) Staff's direct testimony
and exhibits, if any June 17, 1991
- 4) Prehearing statements June 21, 1991
- 5) Rebuttal testimony
and exhibits June 25, 1991
- 6) Prehearing conference June 28, 1991
- 7) Hearing at a time and
location to be determined July 19, 1991

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It should be noted that the above dates reflect granting in part the Complainant's April 19, 1991, Motion For Extension Of Time To File Direct Testimony wherein the utility requested that it be allowed until May 24, 1991, to file direct testimony. Neither the Respondent nor Staff had any objection to allowing the Complainant an additional week within which to file its direct testimony, as that was all the time that could be allowed the Complainant without necessitating a change in the prehearing and hearing dates.

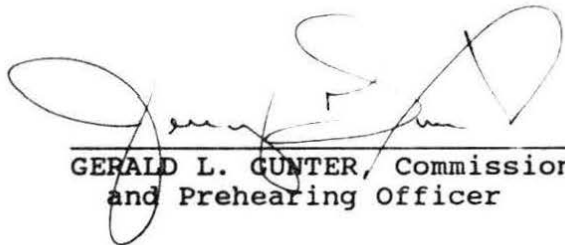
Based upon the foregoing, it is

ORDERED by Commissioner Gerald L. Gunter, as Prehearing Officer, that the provisions of this Order shall govern this proceeding unless modified by the Commission. It is further

ORDERED that the Motion to Expedite filed in the instant proceeding is disposed of as set forth in the body of this Order. It is further

ORDERED that the Motion for Extension of Time to File Direct Testimony Filed in the instant proceeding is granted in part as set forth in the body of this Order.

By ORDER of Commissioner Gerald L. Gunter, as Prehearing Officer, this 25th day of APRIL, 1991.



GERALD L. GUNTER, Commissioner,
and Prehearing Officer

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NOTICE OF FURTHER PROCEEDINGS OR JUDICIAL REVIEW

The Florida Public Service Commission is required by Section 120.59(4), Florida Statutes, to notify parties of any administrative hearing or judicial review of Commission orders that is available under Sections 120.57 or 120.68, Florida Statutes, as well as the procedures and time limits that apply. This notice should not be construed to mean all requests for an administrative hearing or judicial review will be granted or result in the relief sought.

Any party adversely affected by this order, which is preliminary, procedural or intermediate in nature, may request: 1) reconsideration within 10 days pursuant to Rule 25-22.038(2), Florida Administrative Code, if issued by a Prehearing Officer; 2) reconsideration within 15 days pursuant to Rule 25-22.060, Florida Administrative Code, if issued by the Commission; or 3) judicial review by the Florida Supreme Court, in the case of an electric, gas or telephone utility, or the First District Court of Appeal, in the case of a water or sewer utility. A motion for reconsideration shall be filed with the Director, Division of Records and Reporting, in the form prescribed by Rule 25-22.060, Florida Administrative Code. Judicial review of a preliminary, procedural or intermediate ruling or order is available if review of the final action will not provide an adequate remedy. Such review may be requested from the appropriate court, as described above, pursuant to Rule 9.100, Florida Rules of Appellate Procedure.

M E M O R A N D U M

April 24, 1991

TO : DIVISION OF RECORDS AND REPORTING
FROM : DIVISION OF LEGAL SERVICES (FEIL) *MEI (msd)*
RE : DOCKET NO. 910111-WS - COMPLAINT AND PETITION OF SANDY CREEK AIRPORT, INC. AGAINST SANDY CREEK UTILITIES, INC. REGARDING PROVISION OF WATER AND SEWER SERVICE IN BAY COUNTY.

24440

Attached is an Order Establishing Procedure, Granting Motion For Extension of Time to File Direct Testimony in Part, and Disposing of Motion to Expedite in the above-referenced docket, consisting of -6- pages, which is ready to be issued.

RECEIVED
APR 25 1991
FPSC-RECORDS / REPORTING
11 a.m. mail

MJF/lp
cc: Division of Water and Sewer (VonFossen)

DOCUMENT NUMBER-DATE
03964 APR 25 1991
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