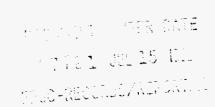
1		SOUTHERN BELL TELEPHONE AND TELEGRAPH COMPANY
2		TESTIMONY OF JOHN D. MCCLELLAN
3		BEFORE THE
4		FLORIDA PUBLIC SERVICE COMMISSION
5		DOCKET NO. 920260-TL
6		JULY 15, 1992
7		
8		
9		
10	Q.	PLEASE STATE YOUR NAME AND ADDRESS.
11		
12	A.	JOHN D. MCCLELLAN, 1001 PENNSYLVANIA AVE. N.W.,
13		SUITE 350 N., WASHINGTON, D.C., 20004.
14		
15	Q.	WHAT IS YOUR PROFESSIONAL ROLE?
16		
17	A.	I AM A SELF-EMPLOYED REGULATORY CONSULTANT ENGAGED
18		IN ASSISTING CLIENTS OF THE FIRM OF DELOITTE &
19		TOUCHE IN UTILITY ACCOUNTING AND REGULATORY ISSUES.
20		
21	Q.	WERE YOU PREVIOUSLY AFFILIATED WITH DELOITTE &
22		TOUCHE?
23		
24	A.	YES, I AM A FORMER PARTNER OF THE FIRM. I RETIRED
25		EARLIER THIS YEAR, BUT CONTINUE TO REPRESENT THE



1 FIRM AS A UTILITY REGULATORY SPECIALIST.

2

- 3 Q. WHAT WAS YOUR ROLE AS A PARTNER OF DELOITTE &
- 4 TOUCHE?

5

- 6 A. MY PRIMARY ROLE WAS THAT OF A REGULATED INDUSTRIES
- 7 SPECIALIST FOR THE FIRM. IN CONJUNCTION WITH THAT
- 8 ROLE, I SERVED AS THE FIRM'S NATIONAL REGULATORY
- 9 PRACTICES PARTNER, HAVING PRIMARY RESPONSIBILITY
- 10 FOR THE REGULATORY ACTIVITIES OF THE FIRM.
- 11 I AM CONTINUING TO FUNCTION AS A REGULATORY
- 12 SPECIALIST ON BEHALF OF THE FIRM, BUT IN THE
- 13 CAPACITY OF AN INDIVIDUAL CONTRACTOR.

14

15 Q. WHEN DID YOU JOIN DELOITTE & TOUCHE?

16

17 A. I JOINED THE FIRM IN 1969.

18

- 19 Q. WITH WHOM WERE YOU AFFILIATED PRIOR TO 1969?
- 20
- 21 A. I WAS ON THE STAFF OF THE FLORIDA PUBLIC SERVICE
- 22 COMMISSION FROM 1957 TO 1969, AND WAS DIRECTOR OF
- 23 THE ACCOUNTING DEPARTMENT AT THE TIME I LEFT THE
- 24 COMMISSION.

1 Q. ARE YOU LICENSED AS A CERTIFIED PUBLIC ACCOUNTANT?

2

- 3 A. YES. I HAVE BEEN LICENSED AS A CPA IN A NUMBER OF
- 4 STATES.

5

- 6 Q. HAVE YOU PREVIOUSLY TESTIFIED AS AN EXPERT WITNESS
- 7 ON PUBLIC UTILITY INDUSTRY AND REGULATORY ISSUES?

8

9 A. YES, ON NUMEROUS OCCASIONS.

10

- 11 Q. HAVE YOU PREPARED AN OUTLINE OF YOUR BACKGROUND AND
- 12 EXPERIENCE?

13

14 A. YES. THE OUTLINE IS ATTACHED AS APPENDIX A.

15

- 16 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS
- 17 PROCEEDING?

- 19 A. I WAS REQUESTED BY BELLSOUTH TELECOMMUNICATIONS,
- INC. ("SOUTHERN BELL" OR "THE COMPANY") TO ANALYZE
- 21 THE IMPACT OF EARNINGS ATTRITION IN THE FLORIDA
- 22 PORTION ("SOUTHERN BELL-FLORIDA") OF ITS
- OPERATIONS, AND TO DETERMINE APPROPRIATE OFFSETTING
- 24 PROVISIONS IN MEASURING PROSPECTIVE FLORIDA
- 25 INTRASTATE REVENUE REQUIREMENTS. SPECIFICALLY, I

- 1 WAS REQUESTED TO EVALUATE THE IMPACT OF EARNINGS
- 2 ATTRITION ON SOUTHERN BELL-FLORIDA OPERATIONS FROM
- 3 THE END OF THE 1991 TEST YEAR THROUGH 1993, THE
- 4 YEAR FOR WHICH RATE REQUIREMENTS ARE ACTUALLY BEING
- 5 EVALUATED IN THIS PROCEEDING.

- 7 Q. WOULD YOU SUMMARIZE THE APPROACH USED IN YOUR
- 8 ANALYSIS OF EARNINGS ATTRITION IN SOUTHERN BELL'S
- 9 FLORIDA INTRASTATE OPERATIONS, AND THE RESULTS
- 10 PRODUCED BY THE ANALYSIS?

- 12 A. THE ANALYSIS FOCUSED UPON THE PATTERN OF CHANGES
- 13 PER ACCESS LINE IN THE COMPANY'S FLORIDA INVESTMENT
- 14 AND OPERATIONS OVER THE 1989-1991 PERIOD, RESTATED
- 15 TO ELIMINATE THOSE CONDITIONS WHICH WERE OF AN
- 16 UNUSUAL NATURE AND NOT EXPECTED TO CONTINUE AT THE
- 17 SAME RELATIVE LEVELS INTO 1993. THE 1989-1991
- 18 NORMALIZED CONDITIONS WERE TRENDED INTO 1993 TO
- 19 CAPTURE EXPECTED CHANGES OF AN ONGOING NATURE
- 20 (E.G., SYSTEM GROWTH, INCREASING PRICE LEVELS FOR
- 21 GOODS AND SERVICES REQUIRED TO MAINTAIN CURRENT
- 22 SERVICES AND TO MEET SERVICE GROWTH, AND
- 23 IMPROVEMENTS IN OPERATING EFFICIENCIES THAT REDUCE
- 24 COSTS OF SERVICE). THE ANALYSIS SHOWS THAT IF THE
- 25 NORMAL, RECURRING PATTERN IS MAINTAINED INTO 1993,

- 1 REVENUES PER ACCESS LINE REQUIRED TO MAINTAIN A
- 2 FIXED RETURN ON COMMON EQUITY WILL DECLINE BY
- 3 APPROXIMATELY \$13.59. THIS AMOUNT WILL HELP OFFSET
- 4 THE EXPENSE IMPACTS OF JURISDICTIONAL SEPARATIONS
- 5 SHIFTS AND OTHER ADJUSTMENTS DESCRIBED IN MR.
- 6 REID'S TESTIMONY.

- 8 Q. IN PREVIOUS RATE PROCEEDINGS, HAS SOUTHERN BELL-
- 9 FLORIDA RELIED UPON BUDGET DATA IN MEASURING
- 10 PROSPECTIVE FLORIDA INTRASTATE EARNINGS
- 11 REQUIREMENTS?

12

13 A. YES.

14

- 15 O. WHY ARE SUCH BUDGET DATA NOT BEING UTILIZED IN THE
- 16 SAME MANNER IN THIS PROCEEDING?

- 18 A. UNDER NORMAL CIRCUMSTANCES THE SOUTHERN BELL
- 19 BUDGETING PROCEDURES, AND THE RESULTS PRODUCED
- THEREBY, WOULD BE THE PRIMARY SOURCE OF DATA FOR
- 21 MEASURING ANTICIPATED SOUTHERN BELL-FLORIDA'S 1993
- 22 EARNINGS RESULTS. BECAUSE OF RECENT CHANGES IN
- 23 DIVISIONAL AND DEPARTMENTAL STRUCTURING, HOWEVER,
- 24 THE COMPANY IS RELUCTANT TO USE THE BUDGET RESULTS
- 25 FOR INVESTMENT RELATED DEVELOPMENTS AND FOR

- 1 ESTIMATING REVENUES AND OPERATING EXPENSES AND
- 2 OTHER TAXES. THERE IS SOME QUESTION AS TO WHETHER
- 3 THE BUDGETING PROCEDURES BROUGHT FORWARD FROM THE
- 4 PRECEDING DEPARTMENTAL ALIGNMENT IS FOR THE MOMENT
- 5 EQUALLY EFFECTIVE UNDER THE REALIGNED SYSTEM.
- 6 ACCORDINGLY, SOUTHERN BELL-FLORIDA HAS CHOSEN TO
- 7 SUBSTITUTE THE BUDGET DATA WITH A SIMPLIFIED, BUT
- 8 UNDER THE CIRCUMSTANCES MORE ACCEPTABLE, TRENDING
- 9 OF THE COMPANY'S 1988-1991 FLORIDA INTRASTATE
- 10 REVENUES, INVESTMENT AND OPERATING COSTS. I HAVE
- 11 PREPARED THE ATTRITION ANALYSIS TO MEASURE THESE
- 12 CHANGES, AND COMBINED THE RESULTS FOR 1993 TO
- 13 MEASURE THE IMPACT OF ATTRITION OVER THE 1991-1993
- 14 PERIOD.

- 16 O. WHAT WAS THE SOURCE OF THE DATA THAT YOU USED IN
- 17 MEASURING THE 1991-1993 CHANGES IN REVENUES,
- 18 INVESTMENT AND OPERATING COST LEVELS?

- 20 A. THESE DATA WERE TAKEN FROM EARNINGS REPORTS FILED
- 21 WITH THE COMMISSION AS PART OF RULE 25-4.0245
- 22 FILING REQUIREMENTS. EXCEPT IN THOSE AREAS WHERE
- 23 EXTERNAL FACTORS ARE KNOWN TO DISTORT THE PATTERN
- 24 OF CHANGE. I HAVE ASSUMED THAT THE CHANGE PATTERN
- 25 IN THE DATA AS FILED WILL CONTINUE INTO 1993 AND

- 1 HAVE MEASURED THE IMPACT OF SUCH CHANGES ON REVENUE
- 2 REQUIREMENTS. THE SPECIFIC ADJUSTMENTS TO PAST
- 3 CONDITIONS, AND THE IMPACT OF A CONTINUATION OF
- 4 THESE ADJUSTED CONDITIONS ARE EXPLAINED IN THE
- 5 REMAINDER OF MY TESTIMONY.

- 7 Q. BEFORE ADDRESSING THE PARTICULARS OF YOUR ATTRITION
- 8 ANALYSIS, WOULD YOU DESCRIBE THE GENERAL APPROACH
- 9 USED?

- 11 A. YES. THE ANALYSIS FOCUSED UPON HISTORIC CHANGES IN
- 12 ACCESS LINES, REVENUES, INVESTMENT LEVELS AND
- 13 OPERATING EXPENSES AND OTHER TAXES. THESE AREAS OF
- 14 ACTIVITY WERE FIRST EXAMINED TO IDENTIFY ANY
- 15 CONDITIONS THAT WERE NOT OF AN ONGOING NATURE. THE
- 16 ACTUAL DATA WERE THEN ADJUSTED FOR SUCH
- 17 ABNORMALITIES. USING LINEAR REGRESSION TECHNIQUES,
- 18 THE ADJUSTED DATA FOR THE 1989-1991 PERIOD WERE
- 19 TRENDED TO MEASURE THE INVESTMENT, REVENUE, AND
- 20 OPERATING EXPENSE CHANGES FROM 1991 THROUGH 1993.
- 21 DEPRECIATION EXPENSE CHANGES FROM 1991 THROUGH 1993
- 22 WERE COMPUTED BY APPLYING 1991 DEPRECIATION RATES
- 23 TO THE INVESTMENT CHANGES FOR THE PERIOD. INCOME
- 24 TAXES WERE COMPUTED BASED UPON THE 1991-1993
- 25 CHANGES IN TAXABLE REVENUES AND TAX DEDUCTIBLE

1 EXPENSES. 2 3 Q. WHAT CONCLUSIONS HAVE YOU DRAWN FROM YOUR ATTRITION 4 ANALYSIS? 5 6 A. ASSUMING A CONTINUATION INTO 1993 OF THE RECENT 7 PATTERN OF CHANGING INVESTMENT REQUIREMENTS AND 8 OPERATIONAL RESULTS, THERE WILL BE AN INCREASE IN 9 THE 1991 LEVEL OF RETURN ON EQUITY IN 1993. 10 DECLINE IN REQUIRED RATE LEVELS IS PRODUCED BY A 11 COMBINATION OF INCREASED REVENUES PER ACCESS LINE 12 AND DECREASED LEVELS OF INVESTMENT AND EXPENSES PER 13 ACCESS LINE. 14 15 O. WHAT IS THE AMOUNT OF ATTRITION ADJUSTMENT 16 INDICATED BY YOUR ANALYSIS? 17 THE ANALYSIS INDICATES THAT THE COMPANY WILL 18 A. 19 EXPERIENCE NEGATIVE EARNINGS ATTRITION (OR EARNINGS ACCRETION) THAT WILL REDUCE 1993 REVENUE 20

22 PREVIOUSLY, THIS AMOUNT WILL HELP OFFSET THE

23 EXPENSE IMPACTS OF JURISDICTIONAL SEPARATIONS

REQUIREMENTS BY \$68,279,671. AS MENTIONED

24 SHIFTS AND OTHER ADJUSTMENTS DESCRIBED IN MR.

25 REID'S TESTIMONY.

- 2 Q. HAVE YOU HAD THE OCCASION TO REVIEW THE COMPANY'S
- 3 HISTORIC EARNINGS EXPERIENCE?

4

5 A. YES.

6

7

- 8 Q. IS THE ANTICIPATED NEGATIVE ATTRITION CONSISTENT
- 9 WITH THE RECENT PATTERN OF CHANGES IN COSTS
- 10 INCURRED BY THE COMPANY IN PROVIDING SERVICE?

- 12 A. YES. MR. REID HAS SUBMITTED SCHEDULES SHOWING THAT
- 13 FROM 1984 THROUGH 1991, THE COMPANY HAS
- 14 CONSISTENTLY MANAGED TO REDUCE ITS EARNINGS
- 15 REQUIREMENTS. FOR EXAMPLE, IN 1984 THE INTRASTATE
- 16 REVENUE REQUIREMENTS WERE \$510.98 PER ACCESS LINE.
- 17 IN 1991 THE INTRASTATE REVENUE REQUIREMENTS HAD
- 18 DECLINED TO \$502.43. THIS DECLINE HAS BEEN
- ACHIEVED IN THE FACE OF CONTINUAL INCREASES IN
- 20 PRICES THAT THE COMPANY MUST PAY IN ACQUIRING THE
- 21 GOODS AND SERVICES NEEDED TO PROVIDE ITS CUSTOMERS
- 22 WITH TELECOMMUNICATIONS SERVICES. THE ATTRITION
- 23 ANALYSIS IS PREMISED ON THE ASSUMPTION THAT THESE
- 24 CONDITIONS CAN BE MAINTAINED, AND THAT ONGOING COST
- 25 REDUCTIONS ARE ACHIEVABLE EVEN THOUGH GENERAL COSTS

1 ARE PRESUMED TO CONTINUE TO INCREASE.

2

- 3 Q. ARE THERE PROPOSED ADJUSTMENTS TO THE TEST YEAR
- 4 THAT ARE NOT CONSIDERED IN THE ATTRITION ANALYSIS?

5

- 6 A. YES. THE COMPANY IS PROPOSING A NUMBER OF PROFORMA
- 7 ADJUSTMENTS TO THE TEST YEAR. THESE PROFORMA
- 8 ADJUSTMENTS ARE NOT CONSIDERED IN THE ATTRITION
- 9 ANALYSIS, AND MUST BE EVALUATED SEPARATELY. FOR
- 10 EXAMPLE, I UNDERSTAND THAT SOUTHERN BELL-FLORIDA IS
- 11 SEEKING A CHANGE IN DEPRECIATION RATES ON A
- 12 PROSPECTIVE BASIS. THIS PROPOSED ADJUSTMENT, AND
- 13 SIMILAR ADJUSTMENTS TO TEST YEAR RESULTS, ARE
- 14 INDEPENDENT OF THE ATTRITION ADJUSTMENT.

15

- 16 Q. HAVE YOU SUBMITTED A SCHEDULE THAT CONTAINS THE
- 17 RESULTS OF YOUR ATTRITION ANALYSIS?

- 19 A. YES. THE RESULTS OF THE ATTRITION ANALYSIS ARE
- 20 ATTACHED AS SCHEDULE 1. THIS SCHEDULE SHOWS THE
- 21 CHANGES IN NET OPERATING INCOME AND INVESTMENT PER
- 22 ACCESS LINE FROM THE 1991 TEST YEAR TO 1993. THE
- 23 ATTRITION PER ACCESS LINE AMOUNTS ARE CONVERTED TO
- 24 A TOTAL EARNINGS ATTRITION AMOUNT AND CONVERTED TO
- 25 A REVENUE REQUIREMENTS IMPACT BY APPLYING THE

- 1 APPROPRIATE TAX GROSS-UP FACTOR. AS INDICATED ON
- 2 THIS SCHEDULE, THE REVENUE REQUIREMENTS WILL
- 3 DECLINE BY \$68,279,671 FROM 1991 TO 1993.

- 5 Q. HAVE YOU ALSO SUBMITTED SCHEDULES THAT CONTAIN THE
- 6 DETAILED ANALYSES SUPPORTING THE RESULTS IN
- 7 SCHEDULE 1?

8

- 9 A. YES. THOSE SCHEDULES ARE IDENTIFIED AS SCHEDULES 2
- 10 THROUGH 8.

11

- 12 Q. WOULD YOU BRIEFLY EXPLAIN EACH OF THE SCHEDULES
- 13 CONTAINED IN SCHEDULES 2 THROUGH 8?

- 15 A. THE SCHEDULES ARE INDIVIDUALLY IDENTIFIED AND
- 16 DESCRIBED AS FOLLOWS:
- 17 SCHEDULE 2 SOURCE DATA:
- 18 THIS SCHEDULE, CONSISTING OF FIVE PAGES, SHOWS THE
- 19 1989-1991 INTRASTATE INVESTMENT AND OPERATING DATA
- 20 AS TAKEN FROM THE COMPANY'S RECORDS, AND THE
- 21 ADJUSTMENTS TO THE RECORDED DATA TO ELIMINATE THE
- 22 IMPACT OF NONRECURRING CONDITIONS THAT DISTORT THE
- 23 PATTERN OF ONGOING CHANGES. PAGES 1 AND 2 CONTAIN
- 24 THE RECORDED INVESTMENT AND OPERATING DATA USED IN
- 25 PREPARING THE ANALYSIS. ON PAGES 3 AND 4 THE

- 1 PROFORMA ADJUSTMENTS TO THE RECORDED DATA ARE
- 2 SUMMARIZED BY CATEGORY AND BY YEAR. THE INDIVIDUAL
- 3 ADJUSTMENTS THAT PRODUCE THE SUMMARIZED AMOUNTS ARE
- 4 SHOWN ON PAGE 5.
- 5 SCHEDULE 3 TRENDED DATA:
- 6 THIS SCHEDULE, CONSISTING OF FOUR PAGES, CONTAINS
- 7 THE TRENDING COMPUTATIONS USING LOTUS REGRESSION
- 8 PROGRAMS.
- 9 SCHEDULE 4 CAPITAL COST DATA:
- 10 THIS SCHEDULE CONTAINS THE COMPUTATIONS OF THE
- 11 WEIGHTED COSTS OF THE VARIOUS CAPITAL COST
- 12 COMPONENTS, WHICH ARE THEN USED IN SCHEDULES 5 AND
- 13 8.
- 14 SCHEDULE 5 INVESTMENT ATTRITION:
- 15 THIS SCHEDULE, CONSISTING OF TWO PAGES, SHOWS THAT
- 16 THERE IS AN ANTICIPATED INCREASE IN THE OUTSTANDING
- 17 INVESTMENT IN PLANT IN SERVICE PER ACCESS LINE FROM
- 18 1991 THROUGH 1993. FURTHER, THE SCHEDULE
- 19 RECOGNIZES THAT FUNDING IS REQUIRED TO REPLACE
- 20 RETIRED PLANT, AND THAT SUCH FUNDING IS NOT
- 21 MEASURED IN THE PLANT IN SERVICE BALANCE (I.E., AS
- 22 PLANT IS RETIRED AND REPLACED, THE PLANT IN SERVICE
- 23 BALANCE DOES NOT CHANGE, BUT FUNDING IS
- 24 NEVERTHELESS REOUIRED).
- 25 THE SCHEDULE THEN RECOGNIZES THAT AS DEPRECIATION

- 1 COSTS ARE RECOVERED THROUGH REVENUES, THE FUNDS MAY
- 2 BE REINVESTED WITHOUT ANY ATTRITIONAL IMPACT SINCE
- 3 NET PLANT (I.E., THE PRIMARY DETERMINANT OF RATE
- 4 BASE) DOES NOT CHANGE. IN THE PERIOD BEING
- 5 EVALUATED, THE DEPRECIATION RECOVERY EXCEEDS THE
- 6 REQUIREMENT FOR REINVESTMENT IN PLANT AND RESULTS
- 7 IN NEGATIVE ATTRITION FOR INVESTMENT. THE EXCESS
- 8 AMOUNTS AVAILABLE ARE APPLIED EQUALLY TO DEBT AND
- 9 EQUITY CAPITAL (I.E., ASSIGNED TO DEBT AND EQUITY
- 10 CAPITAL AT TEST YEAR CAPITAL RATIOS), AND THE
- 11 CAPITAL COSTS ARE REDUCED ACCORDINGLY.
- 12 SCHEDULE 6 DEPRECIATION EXPENSES:
- 13 THIS COMPUTATION ASSUMES THAT THE 1991 RATES OF
- 14 DEPRECIATION ARE IN USE IN 1993. THE 1993
- 15 DEPRECIATION EXPENSES ARE DETERMINED BY APPLYING
- 16 THE 1991 COMPOSITE DEPRECIATION RATE TO 1993 LEVELS
- 17 OF PLANT IN SERVICE.
- 18 SCHEDULE 7 INCREMENTAL COSTS, 1991-1993:
- 19 THE INCREMENTAL 1991-1993 CHANGES PER ACCESS LINE
- 20 FOR REVENUES, OPERATING EXPENSES AND OTHER TAXES,
- 21 DEPRECIATION EXPENSES AND INVESTMENT ARE COMPUTED
- 22 ON THIS SCHEDULE. THE AMOUNTS FOR REVENUES,
- 23 OPERATING EXPENSES AND OTHER TAXES ARE TAKEN FROM
- 24 THE TRENDED RESULTS ON SCHEDULE 3. THE AMOUNTS FOR
- 25 DEPRECIATION EXPENSES ARE TAKEN FROM THE

SCHEDULE 8 - SUMMARY OF ATTRITION COMPONENTS: 2 3 THIS SCHEDULE COMBINES THE REVENUE AND EXPENSE 4 COMPONENTS TO COMPUTE THE INCOME TAX EFFECTS. AND 5 TO DETERMINE THE NET OPERATING INCOME AND 6 INVESTMENT ATTRITION PER ACCESS LINE. 7 8 Q. DOES THAT COMPLETE YOUR TESTIMONY? 9 10 A. YES. IN CONCLUDING, HOWEVER, I SHOULD REITERATE 11 THAT THE ANALYSIS OF REVENUE REQUIREMENTS CHANGES BETWEEN 1991 AND 1993 ASSUMES THAT: 12 13 14 SYSTEM GROWTH WILL CONTINUE AT APPROXIMATELY 15 THE SAME LEVELS AS IN THE THREE YEARS UP 16 THROUGH 1991, 17 PRICE INCREASES (INFLATION) WILL CONTINUE AT 18 APPROXIMATELY THE SAME LEVEL, AND 19 SOUTHERN BELL-FLORIDA WILL BE ABLE TO CONTINUE 20 TO REDUCE COSTS ANNUALLY THROUGH ANNUAL 21 INCREASES IN OPERATING EFFICIENCIES. 22 23 IN REVIEWING THE DATA USED IN THE ANALYSIS, I HAVE NO REASON TO BE CONCERNED AS TO THE REASONABLENESS 24 25 OF ASSUMING THAT SUCH CONDITIONS WILL CONTINUE. I

COMPUTATIONS ON SCHEDULE 6.

1	RECOMMEND THAT THE COMMISSION RELY UPON THE
2	ATTRITION ANALYSIS TO MEASURE THE 1993 IMPACT OF
3	CONDITIONS THAT HAVE CHANGED SINCE THE END OF THE
4	TEST YEAR AND MOST SURELY WILL CONTINUE TO CHANGE
5	THROUGH THE 1993 PERIOD.
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# FLORIDA ATTRITION ANALYSIS

# REVENUE IMPACT OF ATTRITION

McClellan Exhibit No. Schedule 1 Florida Docket 920260-TL Page 1 of 1

Line	Description	1993 
1	Access Lines	5024852 (1)
2	Attrition/Access Line	
3	Net Operating Income	(5.58)(2)
4	Investment	(2.86)(3)
5	Total	(8.22)
å	Impact on Earnings (Line 1 x Line 6)	(\$41,314,014)
7	Revenue Expansion Factor	1.6527 (4)
8	Revenue Requirements	(\$68,279,671)

<sup>(1)</sup> Schedule 3, page 1(2) Schedule 8, line 8

<sup>(3)</sup> Schedule 8, line 12

<sup>(4)</sup> Based upon a tax rate of 39.49%

# FLORIDA ATTRITION ANALYSIS

# ANALYSIS DATA 1989-1991

McClellan Exhibit No. Schedule 2 Florida Docket 920260-TL Page 1 of 5

# INTRASTATE OPERATING DATA

p	F	R	Ŧ	ß	D
	_	17	1	u	

	1989	1990	1991
Annual Data			
Access Lines	4310989	4511804	4663857
Operating Revenues	2077054	2170238	2231460
Operating Exp.& Other Taxes Depreciation		1156902 502902	
Invertenate			
rerage Investment:	5905614	6308678	6462693
Depreciation Reserves	1876888	2238972	
Net Plant		4069706	
	223232	======	======
Plant Retirements:			
Florida System (1)	252774	281058	388535
Florida Intrastate (2)	176566	196322	271396
(1) Adj.for abnormal in 1990 (2) Adj. based on 1989 Plant			
Florida Gross Plant	8370780		
Intra Gross Plant	5847093		
Ratio	69.85%		
Average Rate Base	4070970	4144584	4167686
Rate of Return	9.49%	9.607	9.14%

McClellan Exhibit No. Schedule 2 Florida Docket 920260-TL Page 2 of 5

=====

Average Capital (Intra):			
L.T. Debt	1009263	1015086	1019773
Short Term Debt	132648	177701	231901
Customer Deposits	48312	49620	52951
Common Equity	1888512	1949897	1982963
3.7.1	187575	164492	141320
Cost Free Capital	804660	787788	
Total	4070970	4144584	4167686
Cost Rate:			
L.T. Debt	8,82%	8.82%	8.81%
Short Term Debt	9.34%	8.28%	6.04%
Customer Deposits	7.53%	7.95%	8.25%
onmon Equity	13.20%	13,20%	13.20%
T.C.	11.67%	11.70%	11.71%
Cost Free Capital	0,00%	0.00%	0,00%
Composite Embedded Cost of Non-Equity Capital			
L.T.D., S.T.D., Cust.Dep., I.T.C., and Cost Free (Intra-State)	3.12%	3.07%	2.99%
Composite cost of L.T.Debt and Equity			
L.T. Debt			2.99%
Equity			8.72%
Total			11.71%

# Adjustments to recorded data

McClellan Exhibit No. Schedule 2 Florida Docket 920260-TL Page 3 of 5

		1989		
	Recorded	Adj.	T/Y	
Access Lines	4310989	0	4310989	
Revenues	2077064	4623	2081687	(1)
Op.Exp. <b>≵</b> Taxes	1115301	0	1115301	
Depreciation	475458	0	475458	
Plant	5905614	-287680	5617934	(5)
Deprec.Reserves	1896889	-287758	1609130	
Rate Base	<b>4</b> 070970	0	4070970	
		1990		
	Recorded			
Access Lines	Recorded  4511804	Adj.	T/Y	
Access Lines Revenues		Adj.	T/Y  4511804	
Kevenues	4511804	Ad). 0 44381	T/Y  4511804 2214619	(1)
Kevenues	4511804 2170238 1156902	Adj. 0 44381 -13377	T/Y  4511804 2214619	(1) (2)
Revenues Op.Exp.& Taxes	4511804 2170238 1156902	Adj. 0 44381 -13377 -9567	7/Y 	(1) (2) (3)
Revenues Op.Exp.& Taxes Depreciation	4511804 2170238 1156902 502902	Adj. 0 44381 -13377 -9567 -383682	7/Y 4511804 2214619 1143525 493335 5924996	<ul><li>(1)</li><li>(2)</li><li>(3)</li><li>(4)</li></ul>

Notes (1) through (6) – See Schedule 2, page 5 for supporting details.

McClellan Exhibit No. Schedule 2 Florida Docket 920260-TL Page 4 of 5

# 1991

	Recorded	Adj.	T/Y	
Access Lines	4663857	0	4563857	
Revenues	2231460	36165	2267625	(1)
Op.Exp.& Taxes	1209585	-40716	1168970	{2}
Depreciation	545252	-18238	527014	(3)
Plant	6462693	-201614	6261079	(4)
Deprec.Reserves	2324950	-70679	2254271	(5)
Rate Base	4167686	-130935	4036751	(6)

Notes (1) through (6) - See Schedule 2, page 5 for supporting details.

McClellan Exhibit No. Schedule 2 Florida Docket 920260-TL Page 5 of 5

# ADJUSTMENTS TO BASE YEAR DATA

	1987	1990	1991
(1) Revenues  (a) To adjust earlier years to level of net rate changes effective in 1991	4,623 	44,381	36,165
(2) Operating Expenses and Taxes (a) To remove incremental impact of SPF and DEM over 1989 (b) Remove bond solicitation fees (c) Remove early retirement cost		(13,377)	(25,748) (1,533) (13,435)
		(13,377)	(40,716)
(3) Decreciation (a) To remove incremental impact of SPF and DEM over 1989		(9,567)	(18,238)
(4) Plant			
<ul><li>(a) To remove incremental impact</li><li>of SPF and DEM over 1989</li><li>(b) To remove inside wire amounts</li></ul>		(102,006)	(201,614)
from earlier years to be consistent with 1991	(287,680)	(281,676)	0
	(287,680)	(383,682)	(201,614)
(5) Depreciation Reserves (a) To remove imcremental impact of SPF and DEM over 1989 (b) To remove inside wire amounts		(35,703)	(70,679)
from earlier years to be consistent with 1991	(287,758)	(281,756)	0
	(287,758)	(317,459)	(70,679)
(6) Rate Base (a) To remove imcremental impact of SPF and DEM over 1989		(66,303)	(130,935)

# FLORIDA ATTRITION ANALYSIS

TREND LINE DATA

McClellan Exhibit No. Schedule 3 Florida Docket 920260-TL Page 1 of 4

# INTRASTATE OPERATIONS-ADJUSTED

	Access	0	per.Exp.		6ross	Plant
	Lines(1)Re	evenues(1)&	Taxes(1)De	eprec.(2)	Plant(1)R	etirements(3)
						=======================================
1989	4310989	2081687	1115301	475458	5617934	176566
1990	4511804	2214619	1143525	493335	5924996	196322
1991	4663857	2267625	1168970	527014	6261079	271396
1992	4848418	2373915	1196268	N/A	6577815	214762
1993	502 <b>485</b> 2	2466884	1223102	580742	6999387	214762
1994	5201286	2559853	1249937	N/A	7220960	N/A
1995	5377720	2652822	1276771	N/A	7542532	N/A

<sup>(1) 1992-1995</sup> trended data from Schedule 3, page 2.

<sup>(2) 1993</sup> depreciation expense from Schedule 6, line 7.(3) 1993 retirements based on 1989-1991 average.

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# Regression Analyses:

# Linear Regression Trend Data Base

	Access/L	Revenues	Op.Exp.	Plant
1989	4310989	2081687	1115301	5617934
1990	4511804	2214619	1143525	5924996
1991	4663857	2267625	1168970	6261079
1992	4848418	2373915	1196268	6577815
1993	5024852	2466884	1223102	6899387
1994	5201286	2559853	1249937	7220960
1995	5377720	2652822	1276771	7542532

#### Access Lines

Regression Output:	
Constant	-3.478+08
Std Err of Y Est	19907.003
R Squared	0.9936749
No. of Observations	3
Degrees of Freedom	1
)	
X Coefficient(s) 176434	
Std Err of Coef. 14076.3769	
1992	4848418
1993	5024852
1994	5201286
1995	5377720

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#### Revenues

Regression Output:				
Constant	-1.83E+08			
Std Err of Y Est	32629.652			
R Squared	0.9419821			
No. of Observations	3			
Degrees of Freedom	1			
X Coefficient(s) 92969				
Std Err of Coef. 23072.6488				
1992	2373915			
1993	2455884			
1994	2559853			
1995	2652822			
A- For & Table				
Op.Exp. & Taxes				
Rearession Output:				
constant	-52258056			
Std Err of Y Est	1134.5220			
R Squared	0.9991070			
No. of Observations	3			
	1			
Degrees of Freedom	i			
X Coefficient(s) 28834.5				
Std Err of Coef. 802.228206				
505 E11 01 00611 007.220200				

# Plant

# Regression Output:

 Constant
 -6.34E+08

 Std Err of Y Est
 11847.773

 R Squared
 0.9993217

 No. of Observations
 3

 Degrees of Freedom
 1

X Coefficient(s) 321572.5 Std Err of Coef. 8377.64111 24.660178

1992	6577815
1993	6899387
1994	7220 <b>9</b> 60
1995	7 <b>542</b> 532

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# FLORIDA ATTRITION ANALYSIS

CAPITAL COST DATA

# McClellan Exhibit No. Schedule 4 Florida Docket 920260-TL Page 1 of 1

Cost of L.T. Debt		Amount(1)
cost of C.I. best		
Ratio		24.47%
Embedded Cost		8.81%
Weighted Cost-Current		2.16%
Short Term Debt		
Ratio		5.56%
Current Cost		6.04%
Weighted Eurrent Cost		0.34%
Customer Deposits		
—@atio		1.27%
et		8.25%
₩eighted Cost		0.10%
1.7.6.		
Ratio		3.39%
Cost		11.71%
Weighted Cost		0.40%
Common Equity		
Ratio		47.58%
Cost		13.20%
Weighted Current Cost		6.28%
Weighted Current Cost + ITC		6.58%
Debt Cost		
Long Term	2.16%	
Short Term	0.34%	
Cust.Dep.	0.10%	
1.T.C.	0.10%	
Deferred Taxes	0	
	2.70%	
<b>-</b>	====	

<sup>(1)</sup> Amounts from Schedule 2, page 2

# FLORIDA ATTRITION ANALYSIS

McClellan Exhibit No. Schedule 5 Florida Docket 920260-TL Page 1 of 2

#### CAPITAL AND INVESTMENT DATA

Line	Description	Amount
1.	Funding Requirements:	
2.	Increase in Gross Plant per Access Line	
3. 4.	1991/1992 1992/1993	67.91 66.33
5.	Plant Retirements per Access Line	
5. 7.	1991/1992 1992/1993	44.30 42.74
8.	ĭatal	221.27
8.	Funding Sources:	
9.	Depreciation Recovery-1992 (1992 Plant x Rate / Access Lines)	114.20
10.	Depreciation Recovery-1993 (1993 Plant x Rate / Access Lines)	115.57
11.	Working capital increase	13.02 (2)
12.	Reused materials	7.17 (2)
13.	Total Internal Funding	249.95
14.	External Funding Requirements (1)	(28.69)

- (1) This Schedule is designed to measure the additional plant funded over the period and the sources of depreciation funds available to fund the additions, converted to access line amounts. The computations are based on the plant and depreciation data on Schedule 3, page 1 for all amounts except lines 11 and 12.
- (2) See Schedule 5, page 2

McClellan Exhibit No. Schedule 5 Florida Docket 920260-TL Page 2 of 2

# Investment Attrition:

	Debt	Common	Total
1. Weighted Cost	2.70%	6.59%	(1)
2. Funding Requirements	(28.69)	(28.69)	(2)
3. Cost per A/L	(0.77)	(1.89)	(2.66)

- (1) Schedule 4
- (2) Schedule 5, page 1

# Working Capital:

1991/1992 Increased negative amount per access line 1992/1993 Increased negative amount per access line	
	13.02
used materials:	

Reused materials are included in plant additions, but do not require capital expenditures:

1992 Reused materials per access line	3.91
1993 Reused materials per access line	3.28
	7.17

# FLORIDA ATTRITION ANALYSIS

# DEPRECIATION EXPENSES

# McClellan Exhibit No. Schedule 6 Florida Docket 920260-TL Page 1 of 1

Line	Description	Amount	
1	Plant in Service -1991	6261079 {	1)
2	Depreciation expenses - 1991	527014 (	1)
3	Composite Depreciation Rate	8.42% ()	2)
4	Plant in Service-1992	6577815 (	<u> </u>
5	Depreciation Expenses - 1992	553675 ()	, )
<b>~</b> .			
5	Plant in Service-1993	<b>6899387</b> (.	1)
7	Depreciation Expenses - 1993	580742 (-	4)

- (1) Schedule 3, page 1(2) Line 2/Line 1
- (3) Line 3 x Line 4
- (4) Line 3 x Line δ

# FLORIDA ATTRITION ANALYSIS

McClellan Exhibit No. Schedule 7 Florida Docket 920260-TL Page 1 of 1

# INCREMENTAL CHANGES - 1993 OVER 1991

Line	Description	Amount
1	Operating Revenues(1)	
2	Revenues - 1991(000)	2267625
3	Access Lines - 1991	4663857
	Revenues per Access Line-1991	486.21
5	Revenues-1993	2466994
£	Access Lines -1993	5024852
7	Revenues per Access Line-1993	490.94
8	Increment/Access Line	4.72
9	Operating Expenses and Other Taxes(1)	
10	Op.Exp.& Taxes-1991(000)	1168970
11	Amount per Access Line-1991	250.64
12	Op.Exp. & Taxes-1993	1223102
13	Amount per Access Line-1993	243.41
14	Increment/Access Line	-7.23
15	Depreciation Expenses(1)(2)	
16	Depreciation Expense-1991(000)	527014
<u>1</u> 7	Amount per Access Line-1991	113.00
18	Depreciation Expense-1993	580742
19	Amount per Access Line-1993	115.57
20	Increment/Access Line	2.57
21	Gross Plant Investment(1)	
22	Gross Plant-1991(000)	6261079
23	Amount per Access Line-1991	1342.47
24	Gross Plant-1993	6899387
25	Amount per Access Line-1993	1373.05
26	Increment/Access Line	30.58

<sup>(1)</sup> Data from Schedule 3, page 1(2) 1993 depreciation expenses from Schedule 6

# FLORIDA ATTRITION ANALYSIS

# SUMMARY OF COMPONENTS

McClellan Exhibit No. Schedule 8 Florida Docket 920260-TL Page 1 of 1

L 	ine	Description	Attrition/ Access Line
	1	N.O.I. Attrition:	
	2	Operating Revenues	(4.72)(1)
	3	Oper,Expenses & O/Taxes	(7.23)(2)
	4	Depreciation Expenses	2.57 (3)
	5	Pre-tax Amount	(9.38)
	á	Income Taxes	(3.53)(4)
•	7	Tax Effect of Interest	(0.29)(5)
	8	Total	(5,56) =====
	9	Investment Attrition:	
	10	Interest	(0.77)(6)
	11	Return to Common	(1.89)(6)
	12	Total	(2.66)

- (1) Schedule 7, line 8
- (2) Schedule 7, line 14 (3) Schedule 7, line 20
- (4) Line 5 x 37.63% tax rate
- (5) Line 10 x 37.63% tax rate
- (6) Schedule 5, page 2, line 3

# JOHN D. McCLELLAN

Affiliation:

Regulatory Consultant

Deloitte & Touche

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Professional: Certified Public Accountant - licensed by the States of Florida, Minnesota, Iowa, Texas, Louisiana, New York, North Carolina, Virginia, and the District of Columbia.

> Member of American Institute of Certified Public Accountants (AICPA)

Served on Various Utility Industry Committees

- NARUC Committee on Accounting
- NARUC Committee on Telephone Separations
- NARUC Committee on Affiliated Company Operations
- AGA Rate Committee

- AICPA Liaison with Federal Power
  Commission
- AICPA Panel of Advisors to Federal
   Government
- TSCPA Committee on Regulated Utilities
- Board of Directors-Iowa State Reg. Conf.

#### Experience:

# Florida Public Service Commission, 1957 - 1969

As Director of the Commission's Accounting Department, participated in all rate proceedings and was responsible for all activities requiring accounting and financial expertise.

# Areas of Activity:

- Accounting procedures development
- Audits of financial records
- Rate base determination
- Test period operating results determination
- Rate of return and cost of capital studies

- Cost allocations by customer class
- Cost allocations by services
- Cost allocations by jurisdictions
- Depreciation requirements
- Rate structure and design
- Automatic adjustment clauses

# <u>Deloitte & Touche, 1969 - 1992</u>

Joined the D&T Public Utilities Department in 1969 as a specialist in public utility accounting and regulatory policies and procedures, providing services to a wide variety of regulatory, consumer, and industry clients in rate proceedings, problem analyses, special studies, and personnel training.

Functioned for a number of years as the firm's National Regulatory Practices

Partner, and upon retirement from the partnership in 1992, began serving the firm as a regulatory specialist in a consulting role.

# Regulatory Consultant, 1992 to date

Presently serving D&T as a regulatory consultant to the firm's utility industry practice, providing utility accounting and ratemaking services to the firm's utility industry clientele.

#### Clients

Served:

Clients assisted in regulatory issues include the following, grouped according to the client role in the engagement:

# Operating Utilities:

Privately and publicly owned electric, gas, telephone, and water and sewer companies throughout the U.S. and Canada.

# Regulators:

Canadian National Energy Board
Canadian Transport Commission
Ontario Energy Board
New York Public Service Commission

Texas Public Utility Commission
Missouri Public Service Commission
Illinois Commerce Commission
Vermont Public Service Commission
Rhode Island Public Utility Commission
Hillsborough County - Tampa, Florida
City Council - Port Arthur, Texas
City Council - San Marcos, Texas

#### Consumers:

Delaware Industrial Group
Virginia Industrial Group
Virginia Committee for Fair Rates
Connecticut Industrial User
City of Martinsville, Va.
Southern Union Gas Company
Group of Texas Electric Cooperatives
Group of Texas Municipal Electrics
Attorney General of Virginia
Public Counsel of Vermont
Ghanian Aluminum Smelter
Canadian Industrial Gas User
Assisted a wide variety of clients in the
role an expert witness on utility accounting
and ratemaking procedures. Appearances have

been made before the following authorities:

Florida Public Service Commission Florida Legislative Committee Florida Environmental Agency Texas Public Utility Commission Texas Railroad Commission Texas Senate Committee Georgia Public Service Commission South Carolina Public Service South Carolina Legislative Committee North Carolina Public Utilities Commission Virginia Corporation Commission Delaware Public Service Commission Connecticut Public Utilities Commission Vermont Public Utilities Commission New Mexico Public Service Commission Mississippi Public Service Commission Maryland Public Service Commission Arkansas Public Service Commission Oklahoma Corporation Commission Missouri Public Service Commission Ohio Public Utilities Commission Arizona Corporation Commission Idaho Public Utilities Commission Pennsylvania Public Utilities Commission Rhode Island Public Utilities Commission

Alaska Public Utilities Commission Sarasota County Commission - Florida New Orleans City Council Dade County Water Commission - Florida El Paso City Council - Texas Port Arthur City Council - Texas Waco City Council - Texas Arlington City Council - Texas San Marcos City Council - Texas Hickory City Council - North Carolina 14th District Court of Texas - Ft. Worth 48th District Court of Texas - Dallas 54th District Court of Texas - Tyler U.S. District Court - Wheeling, W.Va. U.S. District Court - Hartford, Conn. U.S. District Court - Raleigh, N.C. U.S. District Court - Hammond, Ind. U.S. Tax Court - Washington, D.C. Federal Energy Regulatory Commission Ontario Energy Board

Miscellaneous: Graduate of Florida State University

Canadian National Energy Board

Prepared training materials and conducted Staff Training Seminars for the staff members of the Federal Energy Regulatory

Commission, the Florida P.S.C., the Illinois

Commerce Commission, the Missouri P.S.C.,

the New York P.S.C., the Arkansas P.S.C. and

the Texas P.U.C.

Prepared training courses and conducted numerous D&T Staff Training Seminars

Prepared training materials and conducted training seminars for various public utilities

Instructor at Florida P.S.C. Seminar for Servicio Nacionale de Electricidad, San Jose, Costa Rica

Instructor at various Texas Society of CPA's Regulatory Seminars

Instructor at Texas A&M University Program for Management Development

Panelist at Iowa State University Regulatory
Conference

Instructor at AGA Gas Rate Fundamentals

Course

Co-developer and instructor of the D&T sponsored seminar on the <u>Tax Aspects of Regulation</u>

Co-author of D&T Public Utilities Manual

Contributing author to <u>Accounting for Public</u>

<u>Utilities</u>