FLORIDA PUBLIC SERVICE COMMISSION

Fletcher Building 101 East Gaines Street Tallahassee, Florida 32399-0850

<u>MEMORANDUM</u>

June 9, 1994

- TO : DIRECTOR, DIVISION OF RECORDS AND REPORTING
- FROM : DIVISION OF COMMUNICATIONS [NORTON]

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- RE : DOCKET NO. **DECEMPTE**: COMPREHENSIVE REVIEW OF REVENUE REQUIREMENTS AND RATE STABILIZATION PLAN OF SOUTHERN BELL TELEPHONE AND TELEGRAPH COMPANY (T-94-240 FILED MAY 2, 1994)
- AGENDA: JUNE 21, 1994 REGULAR AGENDA TARIFF FILING -INTERESTED PERSONS MAY PARTICIPATE

CRITICAL DATES: 60-DAY SUSPENSION DATE: JULY 1, 1994

SPECIAL INSTRUCTIONS: I:\PSC\CMU\WP\920260A.RCM

CASE BACKGROUND

This docket was initiated pursuant to Order No. 25552 to conduct a full revenue requirements analysis and to evaluate the Rate Stabilization Plan under which Southern Bell (SBT or the Company) had been operating since 1988. Hearings were rescheduled several times in an effort to address all the concerns and issues that arose with the five consolidated proceedings over the ensuing two and a half years.

On January 5, 1994, a <u>Stipulation and Agreement Between OPC</u> <u>and Southern Bell</u> was submitted. On January 12, 1994, Southern Bell filed an <u>Implementation Agreement for Portions of the</u> <u>Unspecified Rate Reductions in Stipulation and Agreement Between</u> <u>OPC and Southern Bell</u>. Other parties filed motions in support of the Stipulation and Implementation Agreement. The Commission voted to approve the terms of the settlement at the January 18, 1994 agenda conference (Order No. PSC-94-0172-FOF-TL). The terms require, among other things, that rate reductions be made to certain of Southern Bell's services. Some of the reductions have already been implemented. Other reductions are scheduled to occur according to the following time table:

DOCUMENT NUMBER-DATE

05685 JUN-9 #

DOCKET NO. 920260-TL JUNE 9, 1994

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7	11,	/94	• Sw:	tched	access	reductions	-	\$50	million

- 10/1/95 * Switched access reductions \$55 million * Unspecified rate reductions - \$25 million
- 10/1/96 * Switched access reductions \$35 million
 - * Unspecified rate reductions \$48 million

This recommendation addresses Southern Bell's filing to reduce its switched access charges by \$50 million, scheduled to become effective July 1, 1994. DOCKET NO. 920260-TL JUNE 9, 1994

DISCUSSION OF ISSUES

ISSUE 1: Should Southern Bell's filing to reduce its switched access charges by \$50 million, be approved as filed?

<u>RECOMMENDATION</u>: Yes, Southern Bell's filing to reduce its switched access charges by \$50 million, should be approved as filed effective July 1, 1994.

<u>STAFF ANALYSIS:</u> Southern Bell has proposed to reduce its switched access rates in three phases as shown below:

Figures are expressed in cents per access minute								
Rate Elements	Current	7/1/94 (\$50M)	10/1/95 (\$55M)	10/1/96 (\$36M)	Interstate 12/29/93			
CARRIER COMMON LINE Originating Terminating	2.600 2.927	2.600 2.927	1.061 2.927	1.000 1.853	1.000 1.853			
LOCAL TRANSPORT	1.540	.706 ¹	.706 ¹	.706 ¹	Varies ²			
LOCAL SWITCHING	1.300	1.160	.876 ³	.876 ³	.839			
INFORMATION SURCHARGE	0	0	0	0	.037			
COMPOSITE RATE Originating Terminating	5.440 5.767	4.466 4.793	2.643 4.509	2.582 3.435	2.582 3.435			
TOTAL	11.207	9.259	7.152	6.017	6.017			

-- Figures are expressed in cents per access minute --

As can be seen in the chart above, the Company has proposed or will propose reductions to all of the switched access rate elements. In this 1994 filing, SBT has proposed no reduction to the Carrier Common Line, but plans a two-step phase down beginning in 1995. SBT has proposed to reduce the Local Transport rate element to the interstate level in this filing, with no phase down. For Local Switching, the Company plans a three-step phase down beginning with this filing.

¹Since Florida Local Transport rates are not distance sensitive, proposed rate is a weighted average of the interstate rates.

²Rates vary by distance.

³Includes information surcharge.

DOCKET NO. 920260-TL JUNE 9, 1994

In response to staff data requests, Southern Bell stated that it believes that competitive alternatives are developing at both the state and federal levels to such a degree that the Company wishes to reduce its Local Transport rates to a more competitive level immediately. With this action, the Company hopes to keep switched access customers with Southern Bell, and not lose them to competition.

Staff believes that the Commission's general intent, although not its explicit policy, has traditionally been to reduce other non-traffic sensitive switched access rate elements after elimination of the BHMOC, before reducing traffic sensitive ones (Local Switching and Local Transport). Southern Bell perceives a major competitive threat to its Local Transport revenues, although switched access competition has not yet been authorized in Florida. It apparently does not perceive such a threat to its CCL revenues.

Staff sought the reactions of the four major IXCs in Florida as well as FIXCA, and none had any problems with the proposed schedule of SBT's switched access reductions. Given that the final rates will be the same no matter what schedule of reductions SBT chooses to adopt, staff believes SBT's proposal is reasonable, and recommends its approval. We would note that the Commission has recently approved reductions to the Local Transport rate for United Telephone Company for reasons similar to those which Southern Bell has argued here.

The Stipulation called for a reduction of \$50 million to become effective July 1, 1994. This filing produces a reduction to Local Transport revenues of \$42.9 million (54.1%) and to Local Switching of \$7.1 million (10.8%), for an annualized 1994 revenue reduction of \$50.0 million.

ISSUE 2: Should this docket remain open?

<u>RECOMMENDATION:</u> Yes, this docket should remain open after the protest period on this filing, in order to allow the remaining activities to be completed. If a timely protest is filed, this tariff should remain in effect with any revenues held subject to refund pending the resolution of the protest.

<u>STAFF ANALYSIS:</u> Whether or not the Commission approves the recommendation in Issue 1, this docket should remain open.



Southern Bell

Suite 400 150 South Monroe Street Taliahassee, Florida 32301-1556 904 224-7798 TDD: 904 681-8597 FAX: 904 222-8640

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A. M. Lombardo Assistant Vice President-Regulatory Relations

May 2, 1994

Mr. Walter D'Haeseleer Director, Communications Department Florida Public Service Commission 101 East Gaines Street Tallahassee, Florida 32301

Dear Mr. D'Haeseleer:

Pursuant to Florida Statute 364.05, we are filing herewith revisions to our Access Service Tariff. Following are the pages being filed:

Access Service Tariff

Section E4 - Twentieth Revised Page 2 Section E6 - Seventh Revised Page 54 - Eighth Revised Page 55 Section E16 - Thirteenth Revised Page 3 - Original Page 4

This tariff filing is being made in compliance with the Commission's Order No. PSC-94-0172-FOF-TL, dated February 11, 1994, approving the Stipulation and Implementation Agreement. This filing is to implement the Phase I switched access reduction. Additionally, for Independent Telephone Companies concurring in Southern Bell's Access Service Tariff, this filing includes their rate changes that are as a result of Southern Bell's switched access reduction.

Attachment A provides additional supporting and explanatory information for the proposed tariff revisions. This attachment constitutes a comprehensive package which fulfills the basic requirements for supporting data specified in Rule 25-9.05.

Attachment A - Executive Summary

T-94-240

-2-

Acknowledgment, date of receipt, and authority number of this filing are requested. A duplicate letter of transmittal is attached for this purpose.

Your consideration and approval will be appreciated.

Yours very truly,

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Assistant Vice President Regulatory Relations

Attachments

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T-94-240

ATTACHMENT A Southern Bell - Florida PAGE 3 of ll Attachment A Sheet 1 of 4

EXECUTIVE SUMMARY

In compliance with the Commission's Order No. PSC-94-0172-FOF-TL, dated February 11, 1994, approving the Stipulation and Implementation Agreement, Southern Bell is reducing switched access rates to interstate levels over a three year period. Below is a summary of the scheduled reductions and effective dates.

Amo	unt of Reduction	<u>Effective Date</u>	
Phase I	\$50 million	July 1, 1994	
Phase II	\$55 million	October 1, 1995	
Phase III	\$36 million	October 1, 1996*	
*Effective October	1, 1996, switched a	access rates will mirror t	he
December 29, 1993	effective interstat	te rates.	

This tariff filing is being made to implement the Phase I switched access reductions. The Phase I switched access rates have been reduced to yield a revenue reduction of \$50 million. This reduction was accomplished by reducing the Local Transport rate from \$0.01540 to \$0.00706 and Local Switching rates from \$0.01300 to \$0.01160. Additionally, for Independent Telephone Companies concurring in Southern Bell's Access Service Tariff, this filing includes their rate changes that are as a result of Southern Bell's switched access reduction.

Sheet 2 of Attachment A shows Southern Bell's switched access reductions to the December 29, 1993 effective interstate levels over the three year period. Sheet 3 of Attachment A is a comparison of the current and proposed Switched Access (FGD) rates. Sheet 4 of Attachment A is a summary of Southern Bell's priceout reducing Switched Access Services by \$50 million.

ATTACHMENT A $T - 94 - 240^{\text{PAGE}} 40^{\circ \text{f}}$

Southern Bell — Florida Attachment A Sheet 2 of 4

FLORIDA

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FGD SWITCHED ACCESS RATE COMPARISON FLORIDA RATE CASE STIPULATION AND IMPLEMENTATION AGREEMENT ORDER NO. PSC-94-0172-FOF-TL

RATE	INTERSTATE		FL FL	ORIDA	
ELEMENTS			\$50M	\$55	(\$36M)*
	12/29/93	CURRENT	7/1/94	10/1/95	10/1/96
Carrier Common Line					•
Originating	\$0.01000	\$0.02600	\$0.02600	\$0.01061	\$0.01000
Terminating	\$0.01853	•	\$0.02927	\$0.02927	\$0.01853
Transport					
0 – 1	\$0.00610	\$0.01540	\$0.00706 **	\$0.00706 **	\$0.00706 **
1 - 8	\$0.00610	\$0.01540	\$0.00706 **		\$0.00706 **
8 - 16	\$0.00701	\$0.01540	\$0.00706 **	\$0.00706 **	\$0.00706 **
16 - 25	\$0.00828	\$0.01540	\$0.00706 **	\$0.00706 **	\$0.00706 **
25 - 50	\$0.00998	\$0.01540	\$0.00706 **	\$0.00706 **	\$0.00706 **
OVER 100	\$0.01165	\$0.01540	\$0.00706 **	\$0.00706 **	\$0.00706 **
Local Switching 1	\$0.00839	\$0.01300	\$0.01160	\$0.00876 ***	\$0.00876 ***
Local Switching 2	\$0.00839	\$0.01300	\$0.01160	\$0.00876 ***	\$0.00876 ***
Information Surcharge					
(per 100 MOU - \$0.03740)					
Per MOU	\$0.00037			SEE NOTE***	SEE NOTE***
COMPOSITE****					
Originating	\$0.02486	\$0.05440	\$0.04466	\$0.02643	\$0.02582
Terminating	\$0.03339	\$0.05767	\$0.04793	\$0.04509	\$0.03435
Total	\$0.05825	\$0.11207	\$0.09259	\$0.07152	\$0.06017

With the 10/1/96 filling, Florida Switched Access rates will be reduced to interstate parity.

** Transport in FL is not distance sensitive. \$0.00706 is the average transport for FL using the proposed rates.

*** The FL Local Switching rate = Current interstate Local Switching rate + Information Surcharge rate (per 100 MOU) (\$.00839 + \$.00037 = \$.00876)

****COMPOSITE RATES INCLUDE OCCL, TCCL, TRANSPORT (1-8, INTERSTATE), LS2 AND INFORMATION SURCHARGE (PER 100 MOU). RATES MAY NOT ADD DUE TO ROUNDING.

T - 94 - 240 Southern Bell - Florida Attachment A Sheet 3 of 4

FLORIDA Switched Access Rate Comparison (FGD)

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RATE ELEMENTS	CURRENT	07-01-94	% CHANGE
Carrier Common Line			
Originating	\$0.02600	\$0.02600	0.00%
Terminating	\$0.02927	\$0.02927	0.00%
Local Transport			
Usage Rate	\$0.01540	\$0.00706	-54.16%
Local Switching			
Local Switching 1	\$0.01300	\$0.01160	-10.77%
Local Switching 2	\$0.01300	\$0.01160	-10.77%
Composite FGD			
Originating	\$0.05440	\$0.04466	17.90%
Terminating	\$0.05767	\$0.04793	-16.89%
Total	\$0.11207	\$0.09259	-17.38%

NOTE: COMPOSITE RATES INCLUDE OCCL, TCCL, LS2 AND LOCAL TRANSPORT

-9-

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	BA	SE	PROP	OSED
OCAL TRANSPORT	Revenue	MOU	Revenue	MOU
Local Transport Premium (0 – 1 miles) – All Feature Groups	\$12,537,763	814,140,467	\$4,966,257	814,140,467
Local Transport Premium (1 – 8 miles) – All Feature Groups	\$31,479,995	2,044,155,518	\$12,469,349	2,044,155,518
Local Transport Premium (8 – 16 miles) – All Feature Groups	\$15,909,616	1,033,091,920	\$7,241,974	1,033,091,920
Local Transport Premium (16 – 25 miles) – All Feature Groups	\$9,534,309	619,110,964	\$5,126,239	619,110,964
Local Transport Premium (25 – 50 miles) – All Feature Groups	\$4,841,350	314,373,390	\$3,137,446	314,373,390
Local Transport Premium (50 – 100 miles) – All Feature Groups	\$4,320,961	280,581,903	\$3,268,779	280,581,903
Local Transport Premium (> 100 miles) - All Feature Groups	\$608,043	39,483,317	\$108,579	39,483,317
Local Transport Transitional (0 – 1 miles) – All Feature Groups	\$3,563	244,849	\$673	244,849
Local Transport Transitional (1 – 8 miles) – All Feature Groups	\$9	642	\$2	642
Local Transport Transitional (8 - 16 miles) - All Feature Groups	\$5,923	407,101	\$1,518	407,101
Local Transport Transitional (16 – 25 miles) – All Feature Groups	\$0	0	\$0	0
Local Transport Transitional (25 – 50 miles) – All Feature Groups	\$10,672	733,459	\$3,843	733,459
Local Transport Transitional (50 - 100 miles) - All Feature Groups	\$30,690	2,109,263	\$30,690	2,109,263
Local Transport Transitional (> 100 miles) – All Feature Groups	\$0	0	\$0	0
TOTAL LOCAL TRANSPORT	\$79,282,894	5,148,432,793	\$36,355,349	5,146 ,32,793
OCAL SWITCHING				
	¢4 792 620	267 070 050	4060 470	267 070 050
Local Switching Premium (LS1 Equivalent) FGA and FGB Local Switching Premium (LS2 Equivalent) FGC and FGD	\$4,783,639	367,972,252	4268478	367,972,252
Local Switching Premium (LS2 Equivalent) – FGC and FGD	\$61,036,513	4,695,116,417	54463350	4,695,116,417
	\$0 \$0		0	U
Local Switching Premium (LS4)	\$0 \$938	06 607	v	00 607
Local Switching Transitional (LS1 Equivalent) – All Feature Groups		96,607	837	96,607
Local Switching Transitional (LS2 Equivalent) – All Feature Groups TOTAL LOCAL SWITCHING	\$17,453 \$65,838,543	1,801,171 5,064,986,447	20894 \$58,753,559	<u>1,801,171</u> 5,064,986,447
	400,000,040	5,004,500,447	400,753,559	5,004,500,447
			BASE	REVENUE
			REVENUE	CHANGE
		Local Transport	\$79,282,894	\$42,927,545
		Local Switching*	\$65,838,543	\$7,084,984
		Total	\$145,121,437	\$50,012,529
*Revenue includes Information Surcharge.				
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Summary of Priceout Reducing Switched Access Services by \$50 Million

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TELECOMMUNICATIONS,	INC.	
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ISSUED: December 3, 1993	may	All and a second se
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Miami, Florida		

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E4. CARRIER ACCESS CAPACITY

E4.6 Rates and Charges

- A. Carrier Access Capacity Charge
 - 1. Busy hour capacity

Per Minute

		Monthly Rate	USOC
(a)	Southern Beil Telephone and Telegraph Company	\$0.80	UCMBH
(b)	Florala Telephone Company	3.88	NA (R)
(c)	Gulf Telephone Company	-1.86-0.00	$NA (\mathbf{R}) \mathbf{R}$
(d)	Indiantown Telephone System	0.00	NA
(e)	Northeast Florida Telephone Company	-1.40 0.00	NA (R) (P)
(f)	Quincy Telephone Company	1.40	NA (0) (N)
(g)	St. Joseph Telephone Company	-1.25 0.00	NA (D) (P)
(h)	Southland Telephone Company	8.00	NA (b)
(i)	Vista-United Telephone Company	3.48	NA (PO
(i)	ALLTEL Florida, Inc.	-1.88- 0.00	NA (R) (RU

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ACCESS SERVICE TARIFF

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T-94-240

E6. SWITCHED ACCESS SERVICE

E6.8 Rates and Charges

BELLSOUTH

FLORIDA

C.

Miami, Florida

TELECOMMUNICATIONS, INC.*

BY: Joseph P. Lacher, President - FL

ISSUED: September 15, 1995 May 2, 1994

- E6.8.1 Local Transport
 - A. Local Transport
 - 1. Usage Rate

		Rates			
		Per Access			
		Minute	USOC		
(a)	Southern Bell Telephone and Telegraph Company - per Access Minute	s.00070.b	NA (R		
(b)	For Independent Companies concurring in this Tariff	.01600	NA	- 491	
 allation of Neu	Service			Ċ	

B. Installation of New Service

1. Line Side Service

			Nonrecurring Charge		Monthly	
			First	Additional	Rate	USOC
	(a)	Per Line	\$285.00	\$263.00	\$ -	TPP++
	(b)	Per Inward Only LSBSA Line for DID Service	285.00	263.00	•	TP P+ 1
	(c)	Per Two-way LSBSA Line for DID/DOD Service	285.00	263.00	-	T PP+ 2
	(d)	Per LSBSA Line with Answer Supervision	285.00	263.00	•	TPP+ 3
2.	Trunk Side S	ervice				
	(a)	Per Trunk or Signaling Connection	915.00	263.00	•	T₽₽++
3.	Point Code E	stablishment or Change ¹				
	(a)	Per Originating Point Code Established or Changed	40.00	8.06	•	CCAPO
	(6)	Per Destination Point Code Established or Changed	8.96	8.08	•	CCAPD
Ne	work Blocking	; Charge ²				
1.	Nonrecurring	Charge				
	•				Rate	USOC
	(a)	Per Call Blocked			\$.9880	NA

Note 1: Applies to Signaling Connections with TCAP Message Transmission Service.

Note 2: Applies to FGD and TSBSA Technical Option 3

ELL TELEBRICANE AND TELECHAPH COMPANY

OFFICIAL APPROVED	VERSION, RELEASED BY BSTHO
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ACCESS SERVICE TARIFF

TARIFF REVISIONS

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ATTACHMENT A PAGE 9 of 11

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T-94-240

E6. SWITCHED ACCESS SERVICE

E6.8 Rates and Charges (Cont'd)

E6.8.2 Local Switching

BELLSOUTH

FLORIDA

ISSUED: February 7, 1994

Miami, Florida

2.

TELECOMMUNICATIONS, INC.⁴

BY: Joseph P. Lacher, President - FL

A. Local Switching Rates and Optional Features

May 2, 1994

1. Per Access Minute

		Rate	USO	С
(a)	LS1 - Southern Bell Telephone and Telegraph Company - Feature Groups A and B	s.eneee .01	160 NA	(\mathbf{R})
(b)	LS2 - Southern Bell Telephone and Telegraph Company - Feature Groups C and D	.81388 ,0]]	60 NA	(R)
(c)	LS3 - Southern Bell Telephone and Telegraph Company LSBSA and TSBSA Technical Option 1	. 01207 - ,0]	157 na	(R)
(d)	LS4 - Southern Bell Telephone and Telegraph Company TSBSA Technical Options 2 and 3	.011	<u>5</u> 7 na	(R)
(e)	LS1 - Indiantown Telephone Company - Feature Groups A and B	.01150	NA	 (R)
(f)	LS2 - Indiantown Telephone Company - Feature Groups C and D	.81158	NA	Ś
(g)	LS3 - Indiantown Telephone Company - LSBSA and TSBSA Technical Option 1	.01147	NA	B
(h)	LS4 - Indiantown Telephone Company - TSBSA Technical Options 2 and 3	.01147	NA	À
(i)	For all other Independent Companies concurring in this Tariff	.01770	NA	5
Common Sw	itching Optional Features (Feature Group Customers Only) ¹			L
a. Hunt Gro Per Tran	oup Arrangement, available with FGA mission Path Group			
4 47 10	Cult Disatisation Among annual annitable with ECA			

- b. Uniform Call Distribution Arrangement, available with FGA Per Transmission Path Group
- c. Nonhunting Numbers for use with Hunt Group Arrangements or Uniform Call Distribution Arrangement available with FGA Per Transmission Path

These Common Switching Optional Features are not available for BSA. See Note 1: E6.8.2.A.4. for the appropriate BSE.

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E16.4	Rates and C	harges (Cont'd)					
	· · · · · · · · · · · · · · · · · · ·	Capacity (Cont'd)					
		our minutes of capacity 1 ((Cont'd)				
					Rate	USO	С
	(b) Floraia Telephone Co	ompany		\$3.00	NA	<i>(</i> R)
	(c	•			1.85 <u>0.00</u>	NA	(\mathbf{R})
	(d	•	• •		0.00	NA	-(
	(e	· •	•	<i>'</i>	-1.49 0.00) NA	RR
	(f		• • •		1.40	- NA	<u> </u>
	(g				-1.25-0.00	2 NA	(\mathbf{R})
	(h		• •		0.00	NA	
	(i)	•			3.40	NA	(RT)
	(i) (i)				-1.00 0.00	O NA	
C.	Switched Acces		-			I	
•	1. Local Tran						
	(a	•				06 na	(R)
	· (b						54
	x -	in this Tariff			.01600	NA	
	2. End Office	}					
	. (a		uthern Bell Telephone any, per access minute		.0116		(R)
	(b	 Local Switching - Ind per Access Minute 	liantown Telephone Syste	:m -	.0115	NA	
	(c		r <i>all other</i> Independent				
		Companies	iff our access minutes		.01770	NA	A 12
	Tell Switching	concurring in this ra	riff, per access minutes		.01770		g
D.	Toll Switching 1. Access mir						
					.0098	NA	
Ŧ	(a	•			.0030	in n	
Е.	Intertoil Trunki	-	-10 . 17	alender of Comment		(7)	
~	1. Access min		Telephone and H	e runnar unpung	L	6 NA	
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ATTACHMENT A PAGE 10 OF 11 - 240

1	•	9	4	-	2	4	

(b) Florala Telephone Company	.01600	NA	<u>(N)</u>
(c) Gulf Telephone Company	.01600	NA	(N)
(d) Indiantown Telephone System	.01609 -00706	NA	(N)
(e) Northeast Florida Telephone Company	.01600 -00706	NA	(N)
(f) Quincy Telephone Company	, 01600	NA	<u>(N)</u>
(g) St. Joseph Telephone Company	.01600	NA	<u>(N)</u>
(h) Southland Telephone Company	.01600 .00706	NA	<u>(N)</u>
(1) Vista-United Telephone Company	-014 00	NA	(N)
(j) ALLTEL Florida, Inc.	01600 -00706-	NA	(N)
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