BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In Re: Proposed Rules 25- 4.1353, 25-6.1353, and 25- 7.1353, F.A.C., Relating to Forecasted Earnings Surveillance Reports) DOCKET NO. 941138-PU) ORDER NO. PSC-94-1369-NOR-PU) ISSUED: November 10, 1994
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The following Commissioners participated in the disposition of this matter:

J. TERRY DEASON, Chairman SUSAN F. CLARK JOE GARCIA JULIA L. JOHNSON DIANE K. KIESLING

NOTICE OF RULEMAKING

NOTICE is hereby given that the Florida Public Commission, pursuant to Section 120.54, Florida Statutes, has initiated rulemaking to adopt Rule No. 25-4.1353, Florida Administrative Code, relating to Forecasted Earnings Surveillance Report.

The attached Notice of Rulemaking will appear in the November 18, 1994 edition of the Florida Administrative Code Weekly.

If timely requested, a hearing will be held at the following time and place:

Florida Public Service Commission 9:30 a.m., January 19, 1995 Room 122, Fletcher Building 101 East Gaines Street Tallahassee, Florida 32399-0850

Written requests for hearing and written comments or suggestions on the rules must be received by the Director, Division of Records and Reporting, Florida Public Service Commission, 101 East Gaines Street, Tallahassee, FL 32399-0870, no later than December 9, 1994.

By Order of the Florida Public Service Commission, this $\underline{10th}$ day of $\underline{November}$, $\underline{1994}$.

BLANCA S. BAYÓ, Director Division of Records & Reporting

chief, Bareau of Records

(SEAL)

FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO. 941138-PU

RULE TITLE:

RULE NO.:

Forecasted Earnings Surveillance 25-4.1353

Report

PURPOSE AND EFFECT: The purpose of this rule is to enable the Commission to monitor large local exchange companies' earnings on a prospective basis so that it may identify sooner when a company will earn outside its authorized range.

SUMMARY: The rule requires large local exchange companies to submit annual forecasted earnings surveillance reports and to notify the Commission of certain changes in their forecasts.

RULEMAKING AUTHORITY: 350.127(2), F.S.

LAW IMPLEMENTED: 350.117(1), 364.03(1), F.S.

WRITTEN COMMENTS OR SUGGESTIONS ON THE PROPOSED RULE MAY BE SUBMITTED TO THE FPSC, DIVISION OF RECORDS AND REPORTING, WITHIN 21 DAYS OF THE DATE OF THIS NOTICE FOR INCLUSION IN THE RECORD OF THE PROCEEDING.

HEARING: IF REQUESTED WITHIN 21 DAYS OF THE DATE OF THIS NOTICE,
A HEARING WILL BE HELD AT THE DATE AND PLACE SHOWN BELOW:

TIME AND DATE: 9:30 A.M., January 19, 1995.

PLACE: Room 122, 101 East Gaines Street, Tallahassee, Florida.

THE PERSON TO BE CONTACTED REGARDING THIS RULE AND THE ECONOMIC IMPACT STATEMENT IS: Director of Appeals, Florida Public Service Commission, 101 East Gaines Street, Tallahassee, Florida 32399.

THE FULL TEXT OF THE RULE IS:

25-4.1353 Forecasted Earnings Surveillance Report.

- (1) Each local exchange company with more than 50,000 access lines and not under an incentive regulation plan or not subject to an earnings cap shall file with the Commission its forecasted financial information on Commission Form PSC/AFA 21 (/) which is incorporated into this rule by reference. Form PSC/AFA 21, entitled "Telephone Forecasted Earnings Surveillance Report", may be obtained from the Commission's Division of Auditing and Financial Analysis. The report shall be verified by the responsible officer of the company making the report. The report shall be due on or before March 1 of each year, and shall contain the forecasted financial information for that calendar year.
- (2) A company may file a written request for an extension of time with the Division of Auditing and Financial Analysis no later than March 1. One extension of 15 days will be granted upon request. A request for a longer extension must be accompanied by a statement of good cause and shall specify the date by which the report will be filed.
- (3) If during the course of the forecast year the company should revise its forecasted financial information as a result of

a change in a forecast assumption such that its forecasted annual return on equity changes by more than 25 basis points, whether as a result of a single or several events or assumptions, the company shall provide the Commission with the following information within 30 days of the revised forecast:

- (a) A description of the revised forecast assumptions or other events that caused the forecasted return on equity to be revised.
- (b) An estimate of the revised annual return on equity.

 Specific Authority: 350.127(2), F.S.

Law Implemented: 350.117(1), 364.03(1), F.S.

History: New _____.

NAME OF PERSON ORIGINATING PROPOSED RULE: Paul Stallcup, Division of Auditing and Financial Analysis.

NAME OF SUPERVISOR OR PERSON(S) WHO APPROVED THE PROPOSED RULE: Florida Public Service Commission.

DATE PROPOSED RULE APPROVED: November 8, 1994

If any person decides to appeal any decision of the Commission with respect to any matter considered at the rulemaking hearing, if held, a record of the hearing is necessary. The appellant must ensure that a verbatim record, including testimony and evidence forming the basis of the appeal is made. The Commission usually makes a verbatim record of rulemaking hearings.

Any person requiring some accommodation at this hearing because of a physical impairment should call the Division of Records and Reporting at (904) 488-8371 at least five calendar days prior to the hearing. If you are hearing or speech impaired, please contact the Florida Public Service Commission using the Florida Relay Service, which can be reached at: 1-800-955-8771 (TDD).

FLORIDA PUBLIC SERVICE COMMISSION

TELEPHONE FORECASTED EARNINGS SURVEILLANCE REPORT

TELEPHONE

FORECASTED EARNINGS SURVEILLANCE REPORT

SUMMARY

The forecasted earnings surveillance report (FESR) consists of the following:

PAGE 1 - Forecasted Average Rate Base

PAGE 1A - Forecasted Adjustments to Rate Base

PAGE 2 - Forecasted Net Operating Income

PAGE 2A - Forecasted Adjustments to Net Operating Income

PAGE 3 - Forecasted Average Capital Structure

PAGE 3A - Forecasted Adjustments to Capital Structure

PAGE 4 - Forecast Assumptions

The above schedules represent the data that is to be filed by each telephone company for the forecasted twelve month period beginning January 1. A telephone company may, at its own option, include any additional schedules that it deems appropriate or necessary for further explanation or clarification of the data reported.

Requests for extension of time in which to file must be submitted in writing prior to the due date for the data to the following:

Florida Public Service Commission Division of Auditing and Financial Analysis Bureau of Revenue Requirements

- It is necessary to define a few of the terms utilized in the forecasted earnings surveillance report. These are as follows:
- (1) Forecasted Per Books This term means that the amounts reported represent the forecasted amounts that are expected to be recorded in the accounting records of the company. Forecasted per books rate base includes telephone plant under construction (TPUC) on which allowance for funds used during construction (AFUDC) is not charged. The forecasted working capital allowance should be adjusted to exclude those amounts that are included in the capital structure and non-regulated amounts. Forecasted per books net operating income (NOI) would be

computed consistent with the forecasted per books rate base determination.

(2) Forecasted FPSC Adjustments - The adjustments reflected on this line should represent all of the adjustments required to adjust the forecasted per $600\,\mathrm{km}$ amounts in accordance with Commission policies, practices, and adjustments made in the company's most recent rate proceeding. This includes the adjustments made by the company that were not in dispute, but were accepted by the Commission without direct reference in the order. However, those adjustments that can be considered to be annualizing or pro forma should not be included.

PAGES 1 AND 1A FORECASTED AVERAGE RATE BASE & ADJUSTMENTS TO RATE BASE

PAGE 1, Forecasted Average Rate Base, reports the company's forecasted per book rate base amounts on a twelve month average basis. It also reports the forecasted overall rate of return for the company for the reporting period on an Average Per Book and FPSC Adjusted basis.

The terms "Per Books" and "FPSC Adjusted" have been defined in the Summary page. In recognition of the fact that there may be numerous adjustments to the forecasted per book amount of rate base, only the total amount of the adjustments to rate base can be shown on PAGE 1. PAGE 1A shows the detailed adjustments $t_{\rm 0}$ each of the rate base components on an intrastate FPSC Adjusted basis.

PAGES 2 AND 2A

FORECASTED NET OPERATING INCOME & ADJUSTMENTS TO NET OPERATING INCOME

PAGE 2, Forecasted Net Operating Income, reports the company's forecasted per book operating revenues and expenses, including income taxes. It also reports the Forecasted NOI for company for the reporting period on a FPSC Adjusted basis.

The terms "Per Books" and "FPSC Adjusted" have been defined in the Summary page. In recognition of the fact that there may be numerous adjustments to the per books amount of operating revenues and expenses, only the total amount of the adjustments to NOI can be shown on PAGE 2. PAGE 2A, which consists of three pages, shows the detailed adjustments to each of the revenue, expense, and tax components on an intrastate FPSC Adjusted basis.

PAGES 3 AND 3A

FORECASTED CAPITAL STRUCTURE & ADJUSTMENTS TO CAPITAL STRUCTURE

PAGE 3 shows the computation of the forecasted average required rates of return (low, midpoint, high) on a FPSC Adjusted basis. It also shows the company's forecasted intrastate achieved return on equity on a FPSC Adjusted basis for the reporting period.

The term "FPSC Adjusted" has been defined in the Summary page. In recognition of the fact that there may be numerous adjustments to the per book amount of capital components, only the total amount of the specific and pro rata adjustments to capital components can be shown on PAGE 3. PAGE 3A shows the detailed adjustments to each of the capital components separately showing the specific and pro rata adjustments. Inherent in PAGE 3A is the reconciliation of the amount of capital with the rate base using the same procedures employed by the Commission in the company's most recent individual rate proceeding.

PAGE 4 FORECAST ASSUMPTIONS

The Forecast Assumptions for Residential and Business Access Lines are to be supplied for the forecast year. Residential and business access lines are to be calculated on an annual average basis.

The Other Forecast Assumptions include any assumptions that are expected to materially impact the Company's operations. Examples include major plant additions, work force reductions, and major accounting changes. Attach additional sheets if more space is needed.

PAGE 1

	RATE BASE	(1) Total Company Columns (2 ÷ 3)	(2) Interstate Toll	(3) Total Intrastate Columns (4 + 7)
AVE	RAGE RATE BASE			
		s	\$	\$0
1.	General Support Central Office			0
2.	Information Orig./Term.			0
4.	Cable and Wire Facilities			0
5.	Amortizable Assets			
-		\$0	\$0	\$0
6.	Plant In Service	30		
7.	Accumulated Depreciation and Amortization	11-1-1-1-1		0
	and Amortization	Section 1		so
8.	Net Plant In Service	\$0	\$0	30
•				0
9.	Property Held for Future Use			0
10.	TPUC			0
11.	Acquisition Adjustments			0
12.	Working Capital Allowance			
13.	Per Book Average Rate Base	<u>so</u>	\$0	<u>\$0</u>
		0.009/	0.00%	0.00%
14.	% Distribution	0.00%	0.00.8	
AD.	JUSTMENTS TO AVERAGE RA	TE BASE		
				0
15.	Adjustments for Achieved Rate			
16.	Adjusted Achieved Rate Base			\$0

	•				
RATES	S OF RETURN				
	Average Per Book	0.00%	0.00%	0.00%	
17. Average Per Book				0.00%	
18.	Average Adjusted Achieved				

PAGE 1A

npany : r 19							
	(1)	(2)	(3)	(4)	(5)	(6)	(7)
ADJUSTMENTS TO RATE BASE	Plant In Service	Accumulated Depreciation and Amortization	Property Held for Future Use	Telephone Plant Under Construction	Acquisition Adjustments	Working Capital Allowance	Per Book Average Rate Base
Intrastate Rate Base per Books	\$0	\$0_	\$0	\$0	\$0	\$0	\$
RASTATE ACHIEVED ADJUSTM	ENTS				\$	s	5
	s	\$	\$	\$			
	-						
							-
Total Accounting Adjustments, Intrastate Achieved	\$0		\$0	\$0		\$0	
Ashieved Intractate Rate Base	\$0	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>so</u>	<u>\$0</u>	

PAGE 2

	npany : r 19				
		(1) Total	(2)	(3) Total	
NE	T OPERATING INCOME	Company Columns (2 + 3)	Interstate Toll	Columns (4 + 7)	
вос	KED REVENUE				
1.	Basic Local Service Revenue	\$	\$	\$0 0	
2.	Network Access Revenue			0	
3.	Long Distance Revenue			0	
4.	Miscellaneous Revenue			0	
5.	Uncollectible Revenues				
6.	Net Booked Revenue	\$0	\$0	\$0	
OPE	ERATING EXPENSE:				
7.	Plant Specific Operations Expense	\$	s	\$0 0	
8.	Plant Non-Specific Operations Exp			0	
9.	Depreciation and Amortization			o	
10.	Customer Operations Expense			0	
11.	Corporate Operations Expense			0	
12.	Other Income and Expenses				
13.	Total Operating Expense		\$0	\$0	
14.	% Distribution	0.00%	0.00%	0.00%	
OP	ERATING TAXES:				
15.	Federal Income Tax	\$	s	\$0	
16.	State Income Tax			0	
17.	Other Taxes			0	
		so	\$0	\$0	
18.	Total Operating Taxes				
NE	T OPERATING INCOME:				
19.	Per Book NOI	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	
20.	NOI Effect of Adjustments (Achieve	ed)		\$0	
21.	Adjusted Achieved NOI			\$0	

PAGE 2A 1 of 3

/ear 19	(1)	(2)	(3)	(4)	(5)	(6)
ADJUSTMENTS TO NET OPERATING INCOME INTRASTATE OPERATING REVENUE 1. Total Intrastate Revenue per Books	Basic Local Service Revenue	Inter- territory	Intra- territory	Local Misc. Revenue	Uncollectible Revenues \$0	Net Booked Revenue
2. Out of period adjustments 3.	\$	\$	\$	s	\$	\$0
16. Total Accounting Adjustments.	so	\$0	\$0	\$0		
Intrastate Achieved 17. Total Achieved Intrastate Revenue	<u>50</u>	<u>so</u>	<u>\$0</u>	\$0	<u>so</u>	<u> </u>

PAGE 2A 2 of 3

Company Year 19 (7) (6) (5) (4) (3) (2)(1) Plant Plant ADJUSTMENTS TO Total Corporate Other Customer Non-Specific Depreciation NET OPERATING INCOME Specific Operating Income and Operations and Operations Operations INTRASTATE OPERATING Operations Expense Expenses Expense Amortization Expense Expense Expense EXPENSE \$0 \$0 \$0 1. Total Intrastate Expenses per Books \$0 INTRASTATE ACHIEVED ADJUSTMENTS \$0 0 Out of period adjustments 2 0 3. 0 4. 5. 0 6. 0 7. 0 8. 0 9. 10. 0 11. 0 12. 0 13. 0 14. 0 15. 0 14. 15. \$0 \$0 Total Accounting Adjustments, \$0 \$0 16. \$0 \$0 Intrastate Achieved \$0 \$0 \$0 \$0 \$0 \$0 Total Achieved Intrastate Expenses \$0

PAGE 2A

	(1)	(2)	(3)	(4)	(5)
ADJUSTMENTS TO NET OPERATING INCOME ITRASTATE OPERATING TAXES / NET OPERATING INCOME	Federal Income Tax	State Income Tax	Other Taxes	Total Operating Taxes	Net Operating Income
. Total Intrastate Taxes / NOI per Books	\$0_	\$0	\$0_	\$0	-
Out of period adjustments . Out of period adjustments	s	\$	\$	\$0 0 0 0 0 0 0	
Total Accounting Adjustments, Intrastate Achieved	\$0	\$0	\$0	\$0	
17. Total Achieved Intrastate Taxes / NOI	\$0	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	

PAGE 3

Com	ipany :											
		(1)	(2)	(3)	(4) Adjusted	(5) % of	(6)	(7) - COST RATE -	(8)	(9) WEIG	(10) HTED COST RAT	
	AVERAGE CAPITAL	Average Per Books	Specific Adjustments	Pro Rata Adjustments	Amount	Total	Floor	Midpolnt	Ceiling	Floor	Midpoint	Colling
1. 2. 3. 4. 5. 6. 7.	Long Term Debt Short Term Debt Preferred Stock Customer Deposits Common Equity ITC Cost Free Capital		\$0 0 0 0 0	\$0 0 0 0 0	\$0 0 0 0 0 0 0	0.00% 0.00% 0.00% 0.00% 0.00% 0.00% 0.00%	% %	%%%%%%	% %	0.00% 0.00% ——————	0.00% 0.00% 0.00% 0.00% 0.00% 0.00% 0.00%	0.00% 0.00% <u>0.00%</u>
8.	Total Capital	\$0	\$0	\$0		0.00%						
FIN	ANCIAL RATIOS											
9.	% internal funds to											
10.	Times interest ear	ned (NI+Interes	t+Income Tax)/	Interest (Total Co	ompany)							
11.	Long Term Debt /	Capital (Intrasta	ate)			%				(4)		
12.	Short Term Debt	/ Capital (Intrast	ate)			%						
13.	Average adjusted	achieved return	on equity (Intre	istato)		%						

PAGE 3A

Company : ______Year 19___

ADJUSTMENTS TO AVERAGE CAPITAL	(1) LONG TERM DEBT	(2) SHORT TERM DEBT	(3) PREFERRED STOCK	(4) CUSTOMER DEPOSITS	(5) COMMON EQUITY	(6) INVESTMENT TAX CREDITS	(7) COST FREE CAPITAL	(8) TOTAL CAPITAL
. Total Capital Per Books ESCRIPTION OF ADJUSTMENTS TO SPECIFIC SOURCES	\$\$	\$	\$	\$	\$	\$	\$	\$0
Sub-total of Adjustments to Specific Sources Adjusted Total Capital	\$0 \$0		\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$1
ESCRIPTION OF PRO RATA ADJUSTMENTS	\$	\$	\$	\$	\$	\$	\$	•
Sub-total of Pro Rata Adjustments to Sources	\$0	\$0	\$0	\$0	\$0			
2. Subtotal, Pro Rata Adminted Total Capital	\$0) \$0			\$0	-		
Less Interstate Operations Achieved Intrestate Capital	\$1	2 \$	2 \$9	\$0	\$2	2 \$9	\$0	

FLORIDA PUBLIC SERVICE CO TELEPHONE FORECASTED EA	MMISSION RNINGS SURVEILLANCE R		PAGE 4
Company :Year 19			
FORECAST ASSUMPTIONS	Forecast Year	Prior Year	
Residential Access Lines Business Access Lines			
OTHER MAJOR FORECAST ASSU	JMPTIONS		
	A.		
:			
		4	
that Section 837.0	6, Florida Statutes, provides		
		ent in writing with the intent to of his official duty shall be guilty hishable as provided in s. 775.082	
		Olemanter	
Na	me	Signature	

Title

Date