1	BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION	
2		
3	In the Matter of	: : DOCKET NO. 950002-EU
4	Energy Conservation Cost	: Second
5	Recovery Clause.	
6		
7		2
8	PROCEEDINGS:	HEARING 7
9	PROCEEDINGD	
10	BEFORE:	COMMISSIONER J. TERRY DEASON COMMISSIONER JULIA L. JOHNSON
11		COMMISSIONER DIANE K. KIESLING
12		
13	DATE:	Wednesday, March 8, 1995
14	TIME:	Commenced at 4:00 p.m. Concluded at 5:00 p.m.
15	PLACE:	Fletcher Building
16 17		FPSC Hearing Room 106 101 East Gaines Street Tallahassee, Florida
18	REPORTED BY:	ROWENA NASH HACKNEY Official Commission Reporter
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1 APPEARANCES:

JOH<sup>•</sup> McWHIRTER, Jr., McWhirter, Reeves, McGlothlin, Davidson and Bakas, 315 South Calhoun Street, Suite 716, Tallahassee, Florida 32301, Telephone No (904) 222-2525, appearing on behalf of the Florida Industrial Power Users Group and City Gas Company of Florida.

8 CHARLES A. GUYTON, Steel, Hector & Davis, 215 9 South Monroe Street, Suite 601, Tallahassee, Florida 10 32301, Telephone No. (904) 224-7595, appearing on behalf 11 of Florida Power and Light Company.

JAMES A. McGEE, Post Office Box 14042, St.
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 appearing on behalf of Florida Power Corporation.
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FLORIDA PUBLIC SERVICE COMMISSION

1	APPEARANCES CONTINUED:
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9	(904) 487-2740, appearing on behalf of the Commission
10	Staff.
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	FLORIDA PUBLIC SERVICE COMMISSION
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FLORIDA PUBLIC SERVICE COMMISSION

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1	PROCEEDINGS
2	(Hearing convened at 4:00 p.m.)
3	COMMISSIONER DEASON: Call the hearing to
4	order. We'll begin by having the notice read.
5	MS. BROWN: By notice issued February 10th,
6	1995, this time and place was set for a hearing in the
7	following dockets: Docket 950001-EI, fuel and purchased
8	power cost recovery clause; Docket 950002-EG, energy
9	conservation cost recovery cause; Docket 950003-GU,
10	purchased gas cost recovery clause; and Docket
11	950007-EI, environmental cost recovery clause.
12	The purpose of the hearing is described in the
13	notice.
14	COMMISSIONER DEASON: We'll take appearances.
15	MR. CHILDS: Commissioners, my name is Matthew
16	Childs of the firm of Steel, Hector and Davis. I'm
17	appearing on behalf of Florida Power and Light Company
18	in the O1 and O7 dockets.
19	MR. BEASLEY: Commissioners, I'm James D.
20	Beasley of the law firm of Macfarlane, Ausley, Ferguson
21	and McMullen, representing Tampa Electric Company in the
22	01 and 02 dockets.
23	MR. KAUFMANN: Commissioners, my name is
24	Michael Kaufmann, of the firm of Brickfield, Burchette
25	and Ritts, out of Washington, D.C., representing Florida
	FLORIDA PUBLIC SERVICE COMMISSION

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1	Steel in the 01 docket.
2	MS. RUSH: Commissioners, my name is Marian
3	Rush, I'm with the firm of Salem, Saxon and Neilsen.
4	I'm here with Mr. Kaufmann representing Florida Steel in
5	the 01 docket.
6	MR. HOWE: Commissioners, I'm Roger Howe with
7	the Office of Public Counsel, appearing on behalf of the
8	Citizens of the state of Florida in the 01, 02, 03 and
9	07 dockets.
10	MR. MCWHIRTER: Mr. Chairman, my name is John
11	McWhirter of the firm of McWhirter Reeves, appearing on
12	behalf of the Florida Industrial Power Users Group in
13	the 1, 2, 3 and 7 dockets.
14	MR. GUYTON: Commissioners, I'm Charlie
15	Guyton, law firm of Steel, Eactor and Davis, appearing
16	on behalf of Florida Power and Light in the conservation
17	cost recovery docket 02.
18	MS. BROWN: Martha Carter Brown and Vicki D.
19	Johnson representing the Florida Public Service
20	Commission Staff in the 01 and 07.
21	MS. ERSTLING: Sheila Erstling and Beth
22	Culpepper representing Staff in the 02 and 03 dockets.
23	MR. PRUITT: I'm Prentice Pruitt, counselor to
24	the Commissioners.
25	COMMISSIONER DEASON: Okay. Very well.
	FLORIDA PUBLIC SERVICE COMMISSION

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FLORIDA PUBLIC SERVICE COMMISSION

1	MS. BROWN: Commissioner, may I mention
2	something before we get started?
3	COMMISSIONER DEASON: Well, I have something
4	to do with the appearances, something to say, and then
5	we can get on
6	MS. BROWN: Something to do with appearances?
7	COMMISSIONER DEASON: Yes. Yesterday, Jeffry
8	Stone is that what you wanted to just mention? He
9	called my office and spoke with Charles. Apparently, he
10	has no issues or Gulf Power has no issues, and it was
11	his desire to be excused from today's proceedings and I
12	granted him that. And he did obviously participate in
13	the prehearing process and went through that; and since
14	there are no contested issues, there would be no need
15	for him to appear here today.
16	MS. BROWN: Yes. I had one other matter on
17	appearances, Commissioner Deason.
18	Ms. Rush is sponsoring Mr. Kaufmann in this
19	proceeding. She filed notice of sponsorship this
20	morning.
21	COMMISSIONER DEASON: Yes. I reviewed that,
22	that filing; and without objection, that sponsorship
23	will be recognized and we'd welcome Mr. Kaufmann to
24	participate with us today.
25	MR. KAUFMANN: Thank you.
	FLORIDA PUBLIC SERVICE COMMISSION

FLORIDA PUBLIC SERVICE COMMISSION

COMMISSIONER DEASON: Okay. We are now in the 1 02 docket. 2 MS. ERSTLING: I believe that Florida Power 3 Corp is now here for appearances. 4 COMMISSIONER DEASON: Mr. McGee, do you wish 5 to make an appearance in the 02 docket? 6 MR. McGEE: Thank you, Commissioner. It's 7 James McGee, Post Office Box 14042, St. Petersburg 33733 8 on behalf of Florida Fower Corporation in the 02 docket. 9 COMMISSIONER DEASON: Okay. Before we go any 10 further, let me ask Staff, what is the likelihood that 11 we are going to finish 02 such that we can have closing 12 argument in 01 before 5:00? 13 MS. ERSTLING: My estimation is that we 14 probably need a little less than an hour to complete 02. 15 COMMISSIONER DEASON: But it's probably going 16 to be right around an hour to complete 02? 17 MS. ERSTLING: I would say 45 minutes. 18 COMMISSIONER DEASON: So it's unrealistic to 19 get to closing argument on 01. And so that people do 20 not unnecessarily wait around, we will just have closing 21 argument in 01 tomorrow morning. And so those that do 22 not need to stay for the 02 docket may be excused. 23 MS. BROWN: Commissioner, will you begin that 24 25 at 9:30?

FLORIDA PUBLIC SERVICE COMMISSION

1	COMMISSIONER DEASON: Yes, at 9:30.
2	And I assume that Staff will use this
3	opportunity to work on whatever recommendations, initial
4	recommendations I understand that closing arguments
5	may have an effect on your recommendation, but still
6	this will give you an opportunity to do some initial
7	work anyway.
8	MS. BROWN: We'll be working, thank you.
9	MS. ERSTLING: I believe that Mr. Wright has
10	not made his appearance for Peoples Gas yet, either.
11	COMMISSIONER DEASON: Mr. Wright.
12	MR. WRIGHT: Thank you, Commissioner Deason.
13	My name is Robert Scheffel Wright. I'm with
14	the law firm of Landers and Parsons, 310 West College
15	Avenue in Tallahassee, Florida 32301, appearing on
16	behalf of Peoples Gas System in Docket 950002-EG.
17	COMMISSIONER DEASON: Okay. First witness?
18	MS. ERSTLING: I just wanted to say that there
1.9	are stipulated issues in this docket, if we want to
20	address those stipulated issues first?
21	All of the issues except the generic Issue 1,
22	2, and 4, and the Company-specific Issue 3, have been
23	stipulated. As to the stipulated issues, the parties
24	have agreed to enter the prefiled testimony exhibits
25	into the record as though read. The names of those

FLORIDA PUBLIC SERVICE COMMISSION

1	witnesses whose testimony may be entered into the record
2	are marked by an asterisk in the Prehearing Order.
3	The exhibits should begin with Exhibit No. 1
4	being WMN-2 and continuing consecutively to Exhibit
5	No. 16. All but Exhibit No. 10 and 11, which is
6	proffered by Mr. Krutsinger of Peoples Gas, may be
7	entered at this time.
8	COMMISSIONER DEASON: Let's slow down for just
9	a minute. You are beginning the numbering of the
10	exhibits with a WMN-2?
11	MS. ERSTLING: Well, that's the ID number.
12	I'm calling it Exhibit No. 1. It's Chesapeake's
13	exhibit.
14	COMMISSIONER DEASON: Well, what about WMN-1
15	which is on Page 8?
16	MS. ERSTLING: I missed it. I apologize.
17	We'll begin with WMN-1 and go through Exhibit 17. Okay.
18	And that would change Krutsinger's to be 11
19	and 12 which are going to be proffered.
20	COMMISSIONER DEASON: Okay. So let's go back
21	to Page 5 of the Prehearing Order. And I take it then
22	that you are moving the insertion of the prefiled
23	testimony of all witnesses with the exception of Witness
24	Krutsinger and that that would be inserted into the
25	record and cross examination waived; is that correct?
1	FLORIDA PUBLIC SERVICE COMMISSION

FLORIDA PUBLIC SERVICE COMMISSION

1	MS. ERSTLING: That is correct.
2	COMMISSIONER DEASON: Without objection, show
3	that being done.
4	(Exhibit Nos. 1 though 10 and 13 through 17
5	were marked for identification and received in evidence.
6	Exhibit Nos. 11 and 12 marked for identification.)
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	FLORIDA PUBLIC SERVICE COMMISSION

1		BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
2		In. Re: Conservation Cost Recovery Clause 1 3
3		REVISED DIRECT TESTIMONY OF WILLIAM M. NETTLES
4		On Behalf of
5		Chesapeake Utilities Corporation
6		DOCKET NO. 950002-EG
7	Q.	Please state your name, business address, by whom you are employed, and in
8		what capacity.
9	A.	My name is William M. Nettles, and my business address is 1015 6th Street N.
10		W., Winter Haven, Florida, 33881. I am employed by Chesapeake Utilities
11		Corporation ("Chesapeake") as Assistant Transportation & Exchange Coordinator
12		/ Conservation Services Analyst.
13	Q.	Are you familiar with the energy conservation programs of Chesapeake and
14		costs which have been, and are projected to be, incurred in their
15		implementation?
16	A.	Yes.
17	Q.	What is the purpose of your testimony in this docket?
18	A.	To describe generally the expenditures made and projected to be made in
19		implementing, promoting, and operating Chesapeake's energy conservation
20		programs. This will include recoverable costs incurred in October and
21		November, 1994 and revised projections of program costs to be incurred from
22		December, 1994 through September, 1995. It will also include projected
23		conservation costs for the period October 1, 1995 through March 31, 1996,
24		with a calculation of the conservation adjustment factors to be applied to the
25		customers' bills during the collection period of April 1, 1995 through March

•

- 1 31, 1996.
- 2 Q. Have you prepared summaries of Chesapeake's conservation programs and the
   3 costs associated with these programs?
- 4 A. Yes. Summaries of the five programs are contained in Schedule C-4 of Revised
  5 Exhibit WMN-2. Included are our Single and Multi-Family Home Builder
  6 Program, our Water Heater Replacement Program, our Replacement of Electric
  7 Strip and Oil Heating Program, our Natural Gas Space Conditioning Program,
  8 and our Conservation Education Program.
- 9 Q. Have you prepared schedules which show the expenditures associated with
  10 Chesapeake's energy conservation programs for the periods you have
  11 mentioned?
- Yes. Revised Schedule C-3 of Revised Exhibit WMN-2 shows actual expenses
   for the months October and November, 1994. Revised projections for
   December, 1994 through September, 1995, are also shown on Revised
   Schedule C-3. Projected expenses for the October, 1995 through March, 1996
   period are shown on Schedule C-2 of Revised Exhibit WMN-2.
- 17 Q. Have you prepared schedules which show revenues for the period October,
  18 1994 through March, 1995?
- Yes. Revised Schedule C-3 (Page 6 of 7, Line 4) shows actual revenues for the
  months October and November, 1994. Projections for December, 1994
  through September, 1995, are also shown on Revised Schedule C-3 (Page 6 of
  7, Line 4).
- Q. Have you prepared a schedule which shows the calculation of Chesapeake's
   proposed conservation adjustment factors to be applied during billing periods
   from April 1, 1995 through March, 31, 1996?

	1 5
1 A.	Yes. Revised Schedule C-1 of Revised Exhibit WMN-2 shows this calculation.
2	Net program cost estimates for the period October 1, 1995, through March 31,
3	1996, are used. The estimated true-up amount from Revised Schedule C-3
4	(Page 6 of 7, Line 12) of Revised Exhibit WMN-2, being an underrecovery, was
5	added to the total of the projected costs for the six-month period. The total
6	amount was then divided among Chesapeake's firm rate classes, based on total
7	projected contribution. The results were then divided by the projected retail
8	firm therm sales for each rate class for the twelve-month period ending March
9	31, 1996. The resulting factors are shown on Revised Schedule C-1 of Revised
10	Exhibit WMN-2.
11 Q.	Does this conclude your testimony?
12 A.	Yes, it does.
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1		BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION 16
2		In Re: Conservation Cost Recovery Clause
3		DIRECT TESTIMONY OF WILLIAM M. NETTLES
4		On Behalf of
5		Chesapeake Utilities Corporation
6		The Florida Division
7		Docket No. 940002-EG
8	Q.	Please state your name, business address, by whom you are employed,
9		and in what capacity.
10	Α.	My name is William M. Nettles, and my business address is 1015 6th
11		Street N.W., Winter Haven, Florida 33881. I am employed by
12		Chesapeake Utilities Corporation as Assistant Transportation & Exchange
13		Coordinator/Conservation Services Analyst for the Florida Division.
14	Q.	Are you familiar with the energy conservation programs of Chesapeake
15		and the costs which have been incurred in their implementation?
16	А.	Yes.
17	Q.	What is the purpose of your testimony in this docket?
18	А.	The purpose of my testimony is to present data and summaries concerning
19		the planned and actual accomplishments of Chesapeake's energy
20		conservation programs during the period October 1, 1993 through
21		September 30, 1994. Data related to calculation of the true-up for this
22		period is also included.
23	Q.	Have you prepared summaries of the Chesapeake's conservation programs
24		and the costs associated with these programs?
25	Α.	Yes. Summaries of the four programs in connection with which

		17
1		Chesapeake incurred recoverable costs during the period October 1, 1993
2		through September 30, 1994 are contained in Schedule CT-6 of Exhibit
3		WMN-1. Included are our Single and Multi-Family Home Builder
4		Program, our Water Heater Replacement Program, our Replacement of
5		Electric Strip and Oil Heating Program, and our Conservation Education
6		Program.
7	Q.	Have you prepared a schedule which shows the actual expenditures
8		associated with its energy conservation program for this period?
9	Α.	Yes. Schedule CT-2, page 2, of Exhibit WMN-1 shows actual expenses for
10		the period. Schedule CT-2, page 1, shows a comparison of the actual
11		program costs and true-up with the estimated costs and true-up submitted
12		at the March 1994 hearing in this docket.
13	Q.	What was the total cost incurred by Chesapeake in connection with the
14		four programs during the twelve months ended September 30, 1994?
15	А.	As shown in Exhibit WMN-1, Schedule CT-2, page 2, total program costs
16		were \$160,603. This total is \$16,889 more than our projection of the
17		program costs for the twelve month period.
18	Q.	Have you prepared, for the twelve month period involved, a schedule
19		which shows the variance of actual from projected program costs by
20		categories of expenses?
21	А.	Yes. Schedule CT-2, page 3, of Exhibit WMN-1 shows these variances.
22		Reasons for the variances are included in Schedule CT-6 of Exhibit WMN-
23		1.
24	Q.	What is Chesapeake's adjusted net true-up for the twelve months ended
25		September 30, 1994?

		18
1	А.	We originally estimated an underrecovery, including interest, of \$64,902.
2		This projected true-up amount was based on conservation revenues of
3		\$79,228 for the period October, 1993 through September, 1994.
4		However, sales during this period actually yielded conservation revenues
5		of \$135,793, over projections by \$56,565. Deducting expenses of
6		\$16,889 more than projected results in a total difference, including
7		interest, of \$39,805, as shown on Schedule CT-1 of Exhibit WMN-1.
8	Q.	Is this adjusted net true-up of \$39,805 an overrecovery or underrecovery?
9	Α.	An overrecovery, as shown on Schedule CT-1 of Exhibit WMN-1.
10	Q.	Does this conclude your testimony?
11	Α.	Yes.
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#### CITY GAS COMPANY OF FLORIDA DOCKET NO. 950002-EG FILED 01/17/95

1		BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
2		PREPARED DIRECT TESTIMONY
3		OF
4		JEFFRY M. HOUSEHOLDER
5		
6	۵.	Please state your name, business address, by whom you are employed, and in
7		what capacity.
8		
9	Α.	My name is Jeffry M. Householder and my business address is 955 East 25 Street,
10		Hialeah, Florida 33013-3498. I am employed by City Gas Company of Florida
11		(City Gas) as Vice President of Marketing.
12		
13	Q.	Are you familiar with the energy conservation programs of City Gas?
14		
15	Α.	Yes, I am.
16		
17	۵.	Are you familiar with the costs which have been projected to be incurred and
18		which were made by City Gas in implementing its energy conservation programs?
19		
20	Α.	Yes, I am.
21		
22	Q.	What is the purpose of your testimony in this docket?
23		
24		
25	Α.	To describe generally the expenditures made and projected to be made in

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1		promoting and operating City Gas' energy conservation programs. This will include
2		recoverable cost incurred in October and November 1994, and revised projections
3		of programs costs to be incurred from December 1994 through September 1995.
4		It will also included projected conservation costs for the period October 1995
5		through March 1996, with a calculation of the conservation adjustment factor to
6		be applied to customers' bills during the April 1995 through March 1996 period.
7		
8	۵.	Has City Gas prepared summaries of its conservation programs and the costs
9		associated with these programs?
10		
11	Α.	Yes. Summaries of the Company's programs are contained in Schedule C-5 of my
12		Exhibit (JMH-1).
13		
14	Q.	Has City Gas prepared schedules which show the expenditures associated with its
15	2	energy conservation programs for the periods you have mentioned?
16		
17	Α.	Yes. Schedule C-3, of Exhibit JMH-1 show actual expenses for the months of
18		October and November 1994. Revised projections for December 1994 through
19		September 1995 are also shown in Schedule C-3. Projected expenses for the
20		October 1995 through March 1996 period are shown on Schedule C-2, of Exhibit
21		(JMH-1).
22		
23	۵.	Has City Gas prepared a schedule which shows the calculation of City Gas'
24		proposed conservation adjustment factor to be applied during billing periods from
25		April 1995 through and including March 31, 1996?

Yes. Schedule C-1, of Exhibit (JMH-1) shows this calculation. Net program cost Α. estimates for the period October 1994 through September 1995 are used. The estimated true-up amount from Schedule C-3, of Exhibit (JMH-1), being an underrecovery was added to the total of the projected costs for the twelve-month period. The resulting amount was then allocated by the Company's projected retail revenues by rate class for the six-month period ending March 31, 1996. As shown on Schedule C-1, the resulting conservation adjustment factor is a charge of .07563 cents per therm for the Residential rate class, and .01919 cents for the Commerciai rate class. Does this conclude your testimony? α. Α. Yes, it does. 

1.00

### FLORIDA POWER CORPORATION DOCKET NO. 940002-EG

22

#### DIRECT TESTIMONY OF PHILLIP D. CLEVELAND

1	a.	Please state your name and business address.
2	Α.	My name is Phillip D. Cleveland. My business address is Post Office
3		Box 14042, St. Petersburg, Florida 33733.
4		
5	۵.	By whom are you employed and in what capacity?
6	Α.	I am employed by Florida Power Corporation as Manager of Demand-
7		Side Management.
8		
9	۵.	What are the responsibilities of your present position?
10	A.	I am responsible for managing the development and implementation of
11		Energy Conservation programs as approved by the Public Service
12		Commission.
13		
14	۵.	What is the purpose of your testimony?
15	A.	The purpose of my testimony is to compare the actual costs for
16		implementing programs during the time period October, 1993 through
17		September, 1994 with the revenues collected pursuant to the
18		conservation cost recovery factor for that same time period.
	1	

8			
1	۵.	What programs do you wish to incl	ude in this testimony?
2	Α.	I would like to include the following	programs:
3		Full FPC Program Name	Program Name as Filed (FPSC)
4		1. Home Energy Analysis	Home Energy Checkup
5		2. Home Energy Check	Home Inspection Audit
6		3. Business Energy Analysis	Business Energy Analysis
7		4. Business Energy Check	Business Energy Inspection
8		5. Residential Comfort Cash	Comfort Cash for Res. Customers
9 10		6. Residential A/C Duct Test & Repair	Residential Blower Door
11		7. Residential Insulation	Residential Insulation
12		8. Residential A/C Replacement	Residential HVAC Allowance
13		9. Residential A/C Service	Residential Air Conditioning Tuneup
14		10. Standby Generation	Standby Generation
15		11. Qualifying Facility	Qualifying Facility
16		12. Trade Efficiency A/C Test	Trade Ally Program
17		13. Home Energy Fixup	Home Energy Fixup
18		14. C/I A/C Duct Test and Repair	C/I Blower Door
19		15. C/I Interior Lighting	Indoor Lighting Incentive
20		16. C/I HVAC Service	C/I HVAC Tuneup
21		17. C/I Energy Fixup	C/I Fixup
22		18. C/I HVAC Replacement	C/I HVAC Allowance
23		19. Motor Replacement	C/I Motor Efficiency
24		20. Innovation Incentive	Demand Reduction Capital Offset
25 26		21. Efficiency Program Development	New Program Development
27		22. Heat Pipe	C/I Heat Pipe Development
28		23. Interruptible Service Program	Interruptible Service Program
29		24. Curtailable Service Program	Curtailable Service Program
30		25. Load Management	Load Management
31		26. C/I Comfort Cash	Comfort Cash for C/I Customers

- 2 -

1	۵.	Have you prepared any exhibits to assist in your discussion?
2	Α.	Yes.
3		
4	۵.	What is the title of your Exhibit?
5	Α.	My Exhibit (PDC-1) consists of two parts entitled, "Florida Power
6		Corporation Energy Conservation Adjusted Net True-Up for The Period
7		October, 1993 through March, 1994" and "Florida Power Corporation
8		Energy Conservation Adjusted Net True-Up for The Period April, 1994
9		through September, 1994." There are nine (9) schedules to this exhibit.
10		
11	۵.	Will you please explain Exhibit No. 1 in your own words?
12	A.	The aforementioned programs are specifically set out in Exhibit No. 1,
13		Schedules CT-1 through CT-4 for the two six month periods. These
14		pages specifically set out the actual costs incurred for all programs
15		during the time period October, 1993 through March, 1994 and the
16		time period April, 1994 through September, 1994. These pages also
17		describe the variance from the estimate based on two months actual
18		and four months projected to the actual costs for the same time period.
19		Schedule CT-5 consisting of 26 pages, is a brief program description
20		that outlines the accomplishments, provides information for the fiscal
21		expenditures and summarizes by giving a program-by-program progress
22		report.
23		
24	۵.	Would you please discuss Schedule CT-1?

- 3 -

A. Yes, I will. Schedule CT-1 for the six months ending September, 1994 depicts that during the time period October, 1993 through September, 1994, Florida Power Corporation over-collected \$9,528,276 including principal and interest, in its Conservation Cost Recovery Clause. This amount is \$3,169,753 more than that previously projected.

- 7 Q. Does this conclude your prepared testimony?
- 8 A. Yes, it does.

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#### FLORIDA POWER CORPORATION

2.6

DOCKET NO. 950002-EG

### DIRECT TESTIMONY OF P. D. CLEVELAND

- 1		
1	۵.	Will you state your name and address?
2	Α.	P. D. Cleveland, my business address is 3201 - 34th Street South, St.
3		Petersburg, Florida 33711.
4		
5	۵.	By whom are you employed and in what capacity?
6	Α.	I am employed by Florida Power Corporation in the capacity of Manager
7		- Demand Side Management.
8		
9	۵.	What are the responsibilities of your present position?
10	Α.	I am responsible for managing the development and implementation of
11		the residential and commercial-industrial energy conservation programs
12		as approved by the Public Service Commission.
13		
14	۵.	What is the purpose of your testimony?
15	Α.	The purpose of my testimony is to describe the components of the
16		Company's Conservation Plan as approved by the Florida Public Service
17		Commission. I will detail the costs for implementation for each program
18		in that plan. I will explain the derivation of projected costs for the
19		period April, 1995, through March, 1996, and explain how these costs
20		are presented in the attached exhibit.

 Q. For what programs does Florida Power Corporation seek recovery?
 A. There are 26 individual programs for which Florida Power seeks recovery pursuant to the Conservation Cost Recovery Clause. They are:

4

Program Name as Filed (FPSC) Full FPC Program Name 5 Home Energy Checkup Home Energy Analysis 6 Home Inspection Audit 7 Home Energy Check **Business Energy Analysis** Business Energy Analysis 8 **Business Energy Inspection Business Energy Check** 9 **Residential Comfort Cash** Residential Comfort Cash Loan 10 **Residential Blower Door** Residential A/C Duct Test/Repair 11 **Residential Insulation Residential Insulation** 12 **Residential HVAC Allowance** Residential A/C Replacement 13 Residential Air Conditioning Tuneup Residential A/C Service 14 Standby Generation Standby Generation 15 Qualifying Facility Qualifying Facility 16 Trade Ally Trade Efficiency A/C Test 17 Home Energy Fixup Home Energy Fixup 18 C/I Blower Door C/I A/C Duct Test/Repair 19 C/I Comfort Cash Loan C/I Comfort Cash 20 Indoor Lighting Incentive 21 C/I Interior Lighting C/I HVAC Tunsup 22 C/I HVAC Service C/I Fixup 23 C/I Energy Fixup C/I HVAC Allowance 24 C/I HVAC Replacement C/I Motor Efficiency Motor Replacement 25

- 1			
1	Inno	ovatica Incentive	Demand Reduction Capital Offset
2	Effic	ciency Program Development	New Program Development
3	Hea	t Pipe	C/I Heat Pipe Development
4	Inte	rruptible Services Program	Interruptible Services Program
5	Curt	tailable Services Program	Curtailable Services Program
6	Load	d Management	Load Management
7			
8		For each program listed, Flori	ida Power Corporation is seeking to
9		recover those costs allowed pu	rsuant to Rule 25-17.15 of the Florida
10		Administrative Code as adopt	oted by the Florida Public Service
11		Commission. The costs are bes	t illustrated by exhibits and explanation
12		of my testimony.	
13			
14	۵.	What is the title of your Exhibit	.7
15	Α.	My Exhibit is entitled, "Summar	y of Cost Recovery Clause Calculations
16		for the Period April, 1995, thro	ugh March, 1996."
17			
18	۵.	Will you please explain Exhibit	No. 17
13	Α.	Exhibit 1, containing Schedules	C-1 through C-5 includes a summary
20		of the projected program costs	during the period April, 1995, through
21		March, 1996. It also includes	actual program costs for October and
22		November, 1994, and reproject	ed program costs for December, 1994
23		through March, 1995. This ex	thibit contains a Summary Analysis of
24		program progress. Specifically,	Schedule C-1, Lines 16 - 18 show the
25		projected conservation cost rec	overy charge per 1,000 kilowatt-hours

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-3-

by retail rate class for the time period April, 1995 through March, 1 1996, for Residential and General Service Non-Demand (secondary 2 voltage) \$3.31, (primary voltage) \$3.28, (transmission voltage) \$3.24; 3 General Service 100% Load Factor (secondary voltage) \$2.03; General 4 Service Demand (secondary voltage) \$2.38, (primary voltage) \$2.36, 5 (transmission voltage) \$2.33; Curtailable (secondary voltage) \$2.07, 6 (primary voltage) \$2.05, (transmission voltage) \$2.03; Interruptible 7 (secondary voltage) \$2.08, (primary voltage) \$2.05, (transmission 8 voltage) \$2.03; and Lighting (secondary voltage) \$1.04. These are the 9 factors we have requested in our petition. 10 11 Please continue. ۵. 12 Exhibit 1, Schedule C-2, Page 1 of 8 and Schedule C-2A Page 1 of 7, Α. 13 show the monthly charges projected for the time period April, 1995 14 through March, 1996, for the 26 individual programs along with 15 common administration expenses (those expenses of staff personnel for 16 the implementation of these programs). It also includes, from Schedule 17 C-2 Line 32, \$85,263,040, which is the total incremental cost for the 18 period. 19 20 Exhibit 1, Schedule C-2, Page 3 of 8, and Schedule C-2A Page 2 of 7, 21 show the same projected expenses as described above except 22 categorized in the various specific areas such as Payroll & Benefits, 23 Materials & Supplies, Vehicles, etc. for the two six month periods that 24 make up the annual projection. 25

		3 1
1	Α.	Yes. The base rate energy charges for rate schedules General Service
2		and Residential Service have been equal for Florida Power Corporation
3		since February, 1983. This was accomplished to avoid administrative
4		problems of customers attempting to qualify for the lower of the two
5		rate schedules. To be consistent with base rates and therefore in order
6		to have the same factor applicable to each rate schedule the Company
7		is seeking to combine the Conservation Recovery cost responsibilities
8		of the Residential Service and General Service rates.
9		
10	۵.	Was the new DSM Plan to be filed on February 22 included in your
11		projection of program activity and costs?
12	Α.	The new programs which are under development as of this date will be
13		implemented upon approval by the Commission. The timing of this
14		approval is unknown. It is assumed, for projection purposes, that costs
15		for the new programs should not differ significantly from those of the
16		present structure.
17		
18	۵.	Does this conclude your prepared testimony?
19	A.	Yes, it does.

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## BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION FLORIDA POWER & LIGHT COMPANY TESTIMONY OF MARIA I. ARIAS DOCKET NO. 950002-EG JANUARY 17, 1995

T

1	Q.	Please state your name and business address.
2	Α.	My name is Maria I. Arias, and my business address is: 9250 West Flagler
3		Street, Miami, Florida 33174.
4		
5	Q.	Who is your employer and what position do you hold?
6	Α.	I am employed by Florida Power & Light Company (FPL) as Manager of
7		Market Planning Support.
8		
9	Q.	Are you the same Maria I. Arias who testified in Docket 940002-EG?
10	Α.	Yes, I am.
11		
12	Q.	What are your responsibilities and duties as Manager of Marketing
13		Planning Support?
14	Α.	I am responsible for supporting the development of marketing plans and
15		strategies to ensure customers are provided programs, products and services of
16		value. I am also responsible for preparing the Energy Conservation Cost
17		Recovery (ECCR) Forecast and True-Up.
18		

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19 Q. What is the purpose of your testimony?

A. The purpose is to submit for Commission review and approval the projected 1 unreimbursed ECCR costs to be incurred by FPL during the months of April 2 1995 through March 1996, as well as the actual/estimated ECCR costs for 3 October 1994 through March 1995, for our demand side management programs. 4 I will also be presenting the total level of costs FPL seeks to recover through 5 its Conservation Factors during the period April 1995 through March 1996, as 6 well as the Conservation Factors which, when applied to our customers' bills 7 during the period April 1995 through March 1996, will permit the recovery of 8 9 total ECCR costs.

10

11 Q. Are you sponsoring an exhibit in connection with your testimony?

A. Yes, I am sponsoring Exhibit MIA-2, which consists of Schedules C-1 through 12 C-5. While I am sponsoring all of Exhibit MIA-2, parts of the exhibit were 13 prepared under the direct supervision of Mr. Donald L. Babka, Manager of 14 Regulatory and Tax Accounting, and Mr. Barry T. Birkett, Manager of Rates 15 and Tariff Administration, who are available to respond to any questions which 16 the parties or the Commission may have regarding those parts. Exhibit MIA-2, 17 Table of Contents, Page 1 of 1, identifies the portions prepared by Mr. Babka, 18 19 Mr. Birkett and me.

20

Q. Are all the costs listed in these schedules attributable to programs approved
 by the Commission ?

A. No. The costs associated with FPL's approved programs are shown for the
 months of October 1994 through May 1995. For the months of June 1995
 through March 1996 the program costs are the costs projected for FPL's

- 3.4
- proposed DSM Plan, which will soon be filed for approval.
- 2

Q. Please describe the methods used to derive the program costs for which
 FPL seeks recovery.

5 A. The actual expenditures for currently approved programs for the months October 6 and November 1994 are taken from the books and records of FPL. 7 Expenditures for the months of December 1994 through May 1995 are 8 projections based upon a detailed month-by-month analysis of the expenditures 9 expected for each currently approved program at each location within FPL 10 where such charges are made.

11 The expenditures projected for the months of June 1995 through March 1996 12 are projections based upon a detailed month-by-month analysis of the 13 expenditures expected for the programs in FPL's soon to be filed DSM Plan. 14 These projections are developed for each FPL location where charges are made 15 and take into consideration not only cost levels but also market penetrations. 16 They have been subjected to FPL's budgeting process and an on-going cost-17 justification process.

18

19 Q. Does that conclude your testimony?

20 A. Yes, it does.

# BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION FLORIDA POWER & LIGHT COMPANY TESTIMONY OF MARIA I. ARIAS DOCKET NO. 940002-EG November 14, 1994

I	Q.	Please state your name and business address.
2	Α.	My name is Maria I. Arias, and my business address is: 9250 West Flagler
3		Street, Miami, Florida 33174.
4		
5	Q.	Who is your employer and what position do you hold?
6	Α.	I am employed by Florida Power & Light Company (FPL) as Manager of
7		Market Planning Support.
8		
9	Q.	Have you previously testified in this docket ?
10	Α.	Yes, I have.
11		
12	Q.	What are your responsibilities and duties as Manager of Market Planning
13		Support?
14	A.	I am responsible for supporting the development of marketing plans and
15		strategies to ensure customers are provided programs, products and services of
16		value. I am also responsible for preparing the Energy Conservation Cost
17		Recovery (ECCR) Forecast and True-Up.

Q. What is the purpose of your testimony? 1 A. The purpose of my testimony is to submit for Commission review and approval 2 (1) the net overrecovery to be carried forward in the April 1995 through March 3 1996 period and (2) the conservation-related revenues and costs associated with 4 our Energy Conservation programs for the period October 1, 1993 through 5 September 30, 1994. 6 7 Q. Are you sponsoring an exhibit in connection with your testimony? 8 A. Yes. I am sponsoring Exhibit MIA-1 which consists of Schedules CT-1 through 9 CT-6. While I am sponsoring all of Exhibit MIA-1, parts of the exhibit were 10 prepared under the direct supervision of Mr. Donald L. Babka, Manager of 11 Regulatory and Tax Accounting, who is available to respond to any questions 12 which the parties or the Commission may have regarding those parts. Exhibit 13 MIA-1, Table of Contents, Page 1 of 1, identifies the portions prepared by Mr. 14 Babka and me. 15 16 Q. What is the adjusted net true-up amount which FPL is requesting for the 17 October 1993 through September 1994 period? 18 A. FPL has calculated and is requesting approval of an overrecovery of \$2,079,887 19 as the adjusted net true-up amount for the October 1993 through September 20 1994 period. FPL seeks to carry forward this overrecovery to the calculation 21 of its Conservation Cost Recovery factor for the April 1995 through March 22 1996 period. 23 24 Q. How was this adjusted net true-up for the October 1993 through September 25

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Now was this engineer of the

1 1994 period calculated?

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1		1994 period calculated.
2	Α.	Consistent with the Commission's directive in Order No. PSC-93-0709-FOF-EG,
3		FPL calculated a "final" true-up for the October 1993 through September 1994
4		period. The calculation is shown on Schedule CT-1, Pages 1 through 3.
5		
6		Page 1 of 3 of Schedule CT-1 shows the calculation of the final true-up for the
7		first six months of the period. Page 2 of 3 of Schedule CT-1 shows the
8		calculation of the final true-up for the second six months of the period. Please
9		note that for the second six month period, unlike the first six month period,
10		there is no previously approved Estimated/Actual true-up; consequently, the
11		final true-up for the second six month period is the actual variance between
12		expenses and revenues plus the applicable interest.
13		
14		To calculate the adjusted net true-up for the entire period October 1993 through
15		September 1994, the final true-up for the first six months, an underrecovery of
16		\$1,199,277, was netted against the final true-up for the second six months, an
17		overrecovery of \$3,279,164, resulting in a net overrecovery of \$2,079,877. This
18		calculation is shown on Page 3 of 3 Schedule CT-1.
19		
20	Q.	As of the end of September 1994 you show on Schedule CT-3, Page 5 of 6,
21		line 11 an end of period overrecovery of \$3,509,472. Why is FPL
22		recommending that an overrecovery of \$2,079,887 rather than \$3,509,472
23		be carried forward to be refunded to customers during the April 1995
24		through March 1996 period?
	101	of September 1994 of

37

25 A. Although FPL had an end of period overrecovery as of September 1994 of
1		\$3,509,472, the Commission has already authorized the refund of \$1,429,585
2		of that overrecovery through the current Conservation Cost Recovery factor.
3		In calculating FPL's current factor, the Commission approved an overrecovery
4		of \$2,859,170. FPL's current factor is refunding that overrecovery during the
5		current twelve month recovery period. As of September 30, 1994, half of that
6		\$2,859,170 had been refunded, and the other half is being refunded over the
7		remaining six months. Thus, FPL's end of period true-up as of September 1994
8		included \$1,429,585 (half of \$2,849,170) that FPL is refunding from October
9		1994 through March 1995.
10		
11		To make sure that customers receive the remaining \$2,079,877 of the end of
12		period overrecovery, FPL is proposing that \$2,079,877 be carried forward as the
13		adjusted net true-up to be recovered in the factor to be approved for April 1995
14		through March 1996. As I previously noted, the calculation of this is shown on
15		Schedule CT-1 Page 3 of 3.
16		
17	Q.	Are all costs listed in Schedule CT-2 attributable to approved programs or
18		Commission conservation proceeding?
19	A.	Yes. The costs are for approved programs as well as administration costs and
20		expenses for FPL's participation in the Conservation Goals Docket.
21		
22	Q.	Are there costs that FPL incurred and seeks to recover in its Conservation
23		Research and Development ("CRD") program related to preliminary
24		research of real time pricing?
25	Α.	Yes, approximately \$320,000. Before FPL petitioned the Commission for

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approval of a Commercial Industrial Real Time Pricing Research Project in
 December 1993, FPL had performed preliminary research regarding real time
 pricing. As a result of those efforts, FPL concluded that a research project
 was necessary and desirable in that it would likely lead to achievement of
 the reduction in demand growth goal under the Florida Energy Efficiency
 Conservation Act ("FEECA").

7

8 FPL believes that these preliminary real time pricing related research costs are 9 just the type of cost the CRD program was meant to cover. Ideas, concepts and 10 emerging technologies must be researched for promise and potential. Some can 11 be developed entirely in CRD; others are sufficiently large, lengthy or expensive 12 to warrant separate research projects; still others are examined and abandoned 13 after CRD review. The real time pricing related CRD costs FPL seeks to 14 recover are those preliminary costs incurred prior to seeking program approval.

15

When FPL withdrew its petition for approval of its Real Time Pricing Research 16 Project, FPL agreed to defer to seek recovery of program costs incurred for the 17 research project. However, FPL spent the preliminary research funds charged 18 to CRD in good faith, with the intention of advancing the objective of 19 FEECA, and without any anticipation of Staff's subsequent concerns about 20 program costs. Given that these costs fit within the scope of the CRD program 21 and were prudently incurred in good faith, they should be recovered through 22 FPL's Conservation Cost Recovery clause. Any other result would likely chill 23 utility initiative to research innovative conservation approaches. 24

1	Q.	How did your actual program expenditures for October 1993 through
2		September 1994 compare to the estimated/actual and original estimated
3		projections for that period presented at the February 1994 Hearing?
4	Α.	At the February 1994 Hearing, total expenditures for October 1993 through
5		March 1994 were projected to be \$70,959,218 and April 1994 through
6		September 1994 were projected to be \$81,050,123 for a period total of
7		\$152,009,341. The actual expenditures for October 1993 through March 1994
8		were \$74,543,461 and April 1994 through September 1994 were \$85,013,627
9		for a period total of \$159,557,088. This represents a period variance of
10		\$7,547,748 more than projected. This variance, is shown on Schedule CT-2,
11		Page 4 of 4, line 35 and is explained in Schedule CT-6.
12		
13	Q.	Was the calculation of the adjusted net true-up amount for the period
14		October 1993 through September 1994 period performed consistently with
15		the prior true-up calculations in this and the predecessor conservation cost
16		recovery dockets?
17	Α.	FPL's adjusted net true-up was calculated consistent with the methodology set
18		forth in Schedule 1, page 2 of 2 attached to Order No. 10093, dated June 19,
19		1981 but was adapted to reflect that there was no estimated/actual true-up for
20		part of the final true-up period. The schedules prepared under the direct
21		supervision of Mr. Babka detail this calculation.
22		
23	Q.	What was the source of the data used in calculating the actual net true-up
24		amount?
25	A.	Unless otherwise indicated, the data used in calculating the adjusted net true-up

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amount is taken from the books and records of the Company. The books and records are kept in the regular course of our business in accordance with generally accepted accounting principles and practices, and provisions of the Uniform System of Accounts as prescribed by this Commission.

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6 Q. Does that conclude your testimony?

7 A. Yes, it does.

1		BEFORE THE
2		FLORIDA PUBLIC SERVICE COMMISSION
3		DOCKET NO. 950002-EG
4		DIRECT TESTIMONY OF
5		MICHAEL A. PEACOCK
6		ON BEHALF OF
7		FLORIDA PUBLIC UTILITIES COMPANY
8	Q.	Please state your name and business address.
9	A.	Michael A. Peacock; my business address is P. O.
10		Box 610, Marianna, Florida 32446.
11	Q.	By whom are you employed and in what capacity?
12	Α.	I am employed by Florida Public Utilities Company
13		as Manager of Customer Relations.
14	Q.	What is the purpose of your testimony at this time?
15	Α.	To advise the Commission as to the Conservation
16		Cost Recovery Clause Calculation for the period
17		April, 1995 through March, 1996.
18	Q.	What respectively are the total projected costs for
19		the period April, 1995 through March, 1996 in the
20		Marianna Division and the Fernandina Beach
21		Division?
22	A.	For the Marianna Division, the total projected
23		Conservation Program Costs are \$23,700. For the
24		Fernandina Beach Division, the total projected
25		Conservation Program Costs are \$18,300. For each

1		Division, please see its respective Schedule C-2,
2		page 2, for a programmatic and functional breakdown
З		of these total costs.
4	Q.	For each division, what is the true-up amount to be
5		applied to determine the projected net total costs
6		for the period October, 1994 through September,
7		1995.
8	Α.	As reflected in the respective "C" Schedules, the
9		true-up amount for the Marianna Division is
10		\$23,058. In the Fernandina Beach Division the
11		true-up is \$17,606. These amounts are based upon
12		two months actual and ten months estimated data.
13	Q.	For each division, what are the resulting net total
14		projected conservation costs to be recovered during
15		this period?
16	Α.	For the Marianna Division the net total costs to be
17		recovered are \$46,758. For the Fernandina Beach
18		Division the net total costs to be recovered are
19		\$35,906.
20	Q.	For each division, what is the Conservation
21		Adjustment Factor necessary to recover these
22		projected net total costs?
23	Α.	For the Marianna Division, the Conservation
24		Adjustment Factor is \$0.00018 per KWH. For the
25		Fernandina Beach Division, the factor is \$0.00012

per KWH.

1

Q. Are there any exhibits that you wish to sponsor in
this proceeding?

A. Yes. I wish to sponsor as exhibits for each
division Schedules C-1, C-2, C-3, C-4, and C-5
(Composite Prehearing Identification Number MAP-1),
which have been filed with this testimony.
Q. Does this conclude your testimony?

9 A. Yes.

## BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION DOCKET NO. 940002-EG DETERMING ION OF FINAL CONSERVATION TRUE-UP AMOUNTS

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## Direct Testimony of Michael A. Peacock On Behalf of Florida Public Utilities Company

.....

1	Q.	Please state your name and business address.
2	Α.	Michael A. Peacock; my business address is P.O. Box 610, Marianna,
3		Florida, 32446.
4	Q.	By whom are you employed and in what capacity?
5	A.	I am employed by Florida Fublic Utilities Company as Manager of
6		Customer Relations.
7	Q.	What is the purpose of your testimony at this time?
8	Α.	To advise the Commission of the actual over/under recovery of the
9		Conservation Program costs for the period October 1, 1993 through
10		September 30, 1994 as compared to the true-up amounts previously
11		reported for that period which were based on two months actual and
12		ten months estimated data.
13	Q.	Please state the actual amounts of over/under recovery of
14		Conservation Program costs for both divisions of Florida Public
15		Utilities Company for October 1, 1993 through September 30, 1994.
16	Α.	The Company over-recovered \$3,528 in the Marianna Division during
17		that period. In the Fernandina Beach Division we over-recovered
18		\$3,385. These amounts are substantiated on Schedule CT-3, page 2
19		of 3, Energy Conservation Adjustment.
20	Q.	How do these amounts compare with the estimated true-up amounts
21		which were allowed by the Commission during the February 1994
22		hearing?

1	A.	We had estimated that we would under-recovery \$12,535 in Marianna. In
2		Fernandina Beach we had estimated an under-recovery of \$6,635 as of
3		September 30, 1994.
4	Q.	Have you prepared any exhibits at this time?
5	А.	We have prepared and pre-filed Schedules CT-1, CT-2, CT-3, CT-4,
б		CT-5 and CT-6 (Composite Exhibit MAP-2.
7	Q.	Does this conclude your testimony?
8	А.	Yes.

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1		Gulf Power Company
2		Before the Florida Public Service Commission Prepared Direct Testimony of
3		Margaret D. Neyman
		Docket No. 940002-EG November 14, 1994
4		November 14, 1994
5		
6	Q.	Will you please state your name, business address, employer
7		and position?
8	Α.	My name is Margaret D. Neyman and my business address is 500
9		Bayfront Parkway, Pensacola, Florida 32501. I am employed by
10		Gulf Power Company as the Marketing Services Manager.
11		
12	Q.	Ms. Neyman, for what purpose are you appearing before this
13		Commission today?
14	Α.	I am testifying before this Commission on behalf of Gulf
15		Power Company regarding matters related to the Energy
16		Conservation Cost Recovery Clause, specifically the approved
17		programs for October, 1993 through September, 1994.
18		
19	Q.	Are you familiar with the documents concerning the Energy
20		Conservation Cost Recovery Clause and its related true-up and
21		interest provisions?
22	Α.	Yes, I am.
23		
24	Q.	Have you verified, that to the best of your knowledge and
25		belief, this information is correct?

Witness: M. D. Neyman Docket No. 940002-EG November 14, 1994 Page 2 of 4 4 8

1	A. Yes, I have.
2	Counsel: We ask that Ms. Neyman's exhibit consisting of 9
3	Schedules be marked for identification as:
4	Exhibit No. 9 (MDN-1)
5	
6	Q. Would you summarize for this Commission the deviations
7	resulting from the actual expenditures for this recovery
8	period and the original estimates of expenses?
9	A. The budgeted expenses for the entire recovery period October,
10	1993 through September, 1994, were \$2,260,994, while the
11	actual costs were \$2,323,403 resulting in a variance of
12	\$62,409 or 2.7 percent over budget.
13	Q. Ms. Neyman, would you explain this variance during the
14	October, 1993 through September, 1994 time-frame?
15	A. Yes, the major reasons for this variance are increased
16	expenses in Home Energy Audits, over \$91,269; EA/TAA, over
17	\$97,863; Good Cents Buildings, over \$16,718; Heat Pipe, over
18	\$20,302; TranstexT, over \$13,619; and HVAC Tune-up, over \$2,460.
19	However, decreased expenses in Gulf Express, under \$72,844; Blower
20	Door, under \$11,323; and Research and Development, under \$95,655
21	offset these expenses to some degree, resulting in the previously
22	referenced variance of deviations are contained in Schedule CT-6.
23	

Witness: M. D. Neyman Docket No. 940002-EG November 14, 1994 Page 3 of 4 4 9

1	Q.	Would	d you describe the results of your programs during the
2		Octo	ber, 1993 through September, 1994, recovery period?
3	Α.	A mo:	re detailed review of each of the programs is included in
4		my S	chedule CT-6. The following is a synopsis of the
5		accor	mplishments during this recovery period.
6		(1)	Home Energy Audits - During this period, we projected
7			to audit 3,400 structures. We actually completed
8			3,278. This program continues to be well accepted and
9			is essentially on goal for this period.
10		(2)	Energy Audits and Technical Assistance Audits - During
11			this recovery period, a total of 473 EA/TAA were
12			completed. Our forecast for this period was 791 for a
13			difference of 318 audits below goal. This program is
14			being emphasized due to achievable potential for
15			savings, and continues to be well received by our
16			customers.
17		(3)	Good Cents Building - During this recovery period a
18		(3)	total of 286 buildings were built or improved to Good $ alpha$
			ents standards, compared to a budget of 448 or 162
19			
20			units below goal.
21		(4)	Gulf Express Loan Program - During this recovery
22			period, a total of 281 loans were completed compared to
23			a budget of 561 or 280 loans below the goal.
24		(5)	Pilot Programs - HVAC Duct and Infiltration Program
25			(Blower Door), HVAC Tune-I'p Program, Heat Pipe and

## Witness: M. D. Neyman Docket No. 940002-EG November 14, 1994 5() Page 4 of 4

1		TranstexT Programs were pilots for this period and
2		their status is detailed in Schedule CT-6.
3		(6) Conservation Demonstration and Development - Two
4		research projects have been identified and are detailed
5		in Schedule CT-6.
6		
7	Q.	Ms. Neyman, what was Gulf's adjusted net true-up for the
8		period October, 1993, through September, 1994?
9	Α.	There was an under-recovery of \$151,608 as shown on Schedule
10		CT-1, page 1.
11		
12	Q.	Ms. Neyman, does this conclude your testimony?
13	Α.	Yes, it does.
14		
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1		Gulf Power Company 5 1
2		Before the Florida Public Service Commission
3		Prepared Direct Testimony of Margaret D. Neyman Docket No. 950002-EG
4		January 17, 1995
5	Q.	Will you please state your name, business address,
6		employer and position?
7	А.	My name is Margaret D. Neyman and my business address is
8		500 Bayfront Parkway, Pensacola, Florida 32501. I am
9		employed by Gulf Power Company as the Marketing Services
10		Manager.
11		
12	Q.	Are you familiar with the documents concerning the
13		Energy Conservation Cost Recovery?
14	Α.	Yes, I am.
15		
16	Q.	Have you verified, that to the best of your knowledge
17		and belief, this information is correct?
18	Α.	Yes, I have.
19		Counsel: We ask that Ms. Neyman's exhibit consisting of
20		5 Schedules be marked for identification as:
21		Exhibit No. 10 (MDN-2)
22	Q.	Ms. Neyman, for what purpose are you appearing before
23		this Commission today?
24	Α.	I am testifying before this Commission on behalf of Gulf
25		Power Company regarding matters related to the Energy

Witness: Margaret D. Neyman Docket No. 950002-EG Page 2 of 5

1		Conservation Cost Recovery Clause, and to answer any
2		questions concerning the accounting treatment of
3		conservation costs in this filing. Specifically, I
4		address projections for approved programs during the
5		April, 1995 through March, 1996 recovery period and the
6		results of those programs during the recovery period,
7		October, 1994 through March, 1995 (2 months actual, 4
8		months estimated).
9		
10	Q.	Would you summarize for this Commission the deviations
11		resulting from the actual expenditures from October
12		through November of the current recovery period?
13	Α.	Projected expenses for the period were \$402,243 compared
14		to actual expenses of \$389,245 for a difference of
15		\$12,998 or 3% below budget. A detailed summary of these
16		expenses is contained in my Schedule
17		C-3, pages 1 and 3 and my Schedule C-5, pages 1 through
18		11.
19		
20	Q.	Would you describe the results achieved by the programs
21		during the current period, October, 1994 through
22		November, 1994?
23	Α.	A detailed summary of results for each program is
24		contained in my Schedule C5, pages 1 through 11. In
25		general, the results are below budget for the October,

Witness: Margaret D. Neyman Docket No. 950002-EG Fage 3 of 5

1		1994, through November, 1994 period. We expect to
2		achieve all goals over the full six month period.
3		
4	Q.	Has Gulf Power Company established any new conservation
5		programs since the beginning of the current recovery
6		period?
7	Α.	No. Gulf has not established any new programs during
8		this period that are being recovered through ECCR.
9		However, conservation programs may be added in the
10		future as a result of programs filed in Docket No.
11		941172-EI, Demand Side Management Plan. New
12		conservation programs approved for recovery as a result
13		of action taken in Docket No. 941172-EI will be
14		addressed in a later filing.
15		
16	Q.	Would you summarize the conservation program cost
17		projections for the April, 1995 through March, 1996
18		recovery period?
19	Α.	Program costs for the recovery period are projected to
20		be \$2,112,896. These costs are broken down as follows:
21		payroll/benefits, \$1,091,362; materials/expenses,
22		\$421,101; advertising, \$395,860; vehicles, \$62,908;
23		outside services, \$111,034; and other, \$30,631. More
24		detail is contained in my Schedule C-2.
25		

Witness: Margaret D. Neyman Docket No. 950002-EG Page 4 of 5

Q. Would you review the expected results for your programs
 during the April, 1995 through March, 1996, recovery
 period?

4 A. The following is a synopsis of each program goal.

- 5 (1) <u>Residential Energy Audits</u> 3,300 audits are 6 projected to be completed during the period. These 7 audits emphasize selling customers on making 8 conservation improvements and making them aware of 9 the financing options available through the Gulf 10 Express Loan Program.
- (2) <u>Energy Audits and Technical Assistance Audits</u> 485
   audits are projected for the period. Emphasis will
   be placed on audits for large, complex commercial
   customers such as hospitals, hotels and office
   buildings. These audits will focus on the benefits
   of alternative technologies such as cool storage
   space conditioning.
- Good Cents Building This program includes both 18 (3) new and existing commercial customers. 305 19 installations are projected for the period. 20 Implementation strategies will concentrate on 21 architects, engineers, developers and other 22 decision makers in the construction process. 23 Gulf Express Loan Program - This program provides 24 (4)
- 25 below market interest rates to customers as an

## Witness: Margaret D. Neyman Docket No. 950002-EG Page 5 of 5 5 5 5

1		incentive to install energy conservation features
2		in their homes. 290 loans are projected for the
3	ŝ	period.
4		
5	Q.	Ms. Neyman, what amount does Gulf propose to bill for
6		the months April, 1995 through March, 1996 as an Energy
7		Conservation Cost Recovery factor?
8	Α.	The factor for these months would be 0.026¢/KWH as shown
9		on my Schedule C-1, Line 8.
10		
11	Q.	How is the 0.026¢/KWH derived?
12	Α.	The net amount of Energy Conservation Costs including
13		true-up amounts, is \$2,172,829.71. The net Energy
14		Conservation Costs of \$2,172,829.71 spread over
15		8,401,626,000 kwh sales for April, 1995 through March,
16		1996 as shown on my Schedule C-1, Line 4, resulting in a
17		factor of 0.026¢/KWH.
18		
19	Q.	Ms. Neyman, does this conclude your testimony?
20	Α.	Yes, it does.
21		
22		
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25		

DOCKET NO. 950002-EG TAMPA ELECTRIC COMPANY SUBMITTED FOR FILING 1/17/95 (PROJECTION)

1		BEFORE THE PUBLIC SERVICE COMMISSION
2		PREPARED DIRECT TESTIMONY
3		OF
4		HOWARD T. BRYANT
5		
6	۵.	Please state your name and address.
7		
8	А.	My name is Howard Bryant. My business address is 702 North
9		Franklin Street in Tampa, Florida 33602.
10		
11	Q.	Mr. Bryant, what is the purpose of your testimony?
12		
13	A.	The purpose of my testimony is to support the Company's
14		actual conservation costs incurred during the period
15		October 1, 1993 through and including September 30, 1994,
16		the actual and projected period of October 1, 1994 to March
17		31, 1995, and the twelve month projected period of April 1,
18		1995 through March 31, 1996. Also, I will support the
19		level of charges (benefits) for the interruptible Customers
20		allocated to the period April 1, 1995 through March 31,
21		1996. The balance of costs will be charged to the firm
22		Customers on a per kilowatt-hour basis in accordance with
23		Docket No. 930759-EG, Order No. PSC-93-1845-FOF-EG dated
24		December 29, 1993. Additionally, I will address the gross
25		receipts tax refund and method of disbursement.

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T)

What is the basis of this request for expenses to be based 1 ο. on different charges for interruptible and firm Customers? 2 3 Tampa Electric Company believes that our conservation and 4 Α. load management programs do not accrue capacity benefits to 5 interruptible Customers. This position has been supported 6 by this Commission in Dockets 900002-EG, 910002-EG, 920002-7 EG, 930002-EG and 940002-EG. The Company estimates the 8 cumulative effects of its conservation and load management 9 programs will allow the interruptible Customers to have 10 lower fuel costs (\$0.07/MWH) due to the reductions in 11 12 marginal fuel costs. 13 How were those benefits calculated? 14 Q. 15 To determine fuel savings effects, we have calculated a 16 A. "what if there had been no conservation programs." The 17 results indicate that the avoided gigawatt-hours have 18 actually reduced average fuel costs due to the fact that 19 higher priced marginal fuels would be burned if the 20 gigawatt-hours had not been saved. 21 22 The attached analysis, Exhibit No. (HTB-2), Conservation 23 Costs Projected, portrays costs and benefits. 24

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2

firm charging different amounts for and ο. Doesn't 1 interruptible Customers conflict with the Florida Energy 2 Efficiency and Conservation Act? 3 4 The act requires the utilities, through the guidance 5 A. No. the Florida Public Service Commission, to cost of 6 effectively reduce peak demand, energy consumption and the 7 use of scarce resources, particularly petroleum fuels. It 8 does not require all Customers to pay the utilities' 9 conservation costs no matter if they receive the same level 10 of benefits or not. The relationships between costs and 11 benefits received are specifically the determination of the 12 Commission. 13 14 Please address the gross receipts tax refund. 15 Q. 16 Through a series of workshops and discussions beginning in 17 Α. early 1993 between the Florida Public Service Commission 18 Staff and Tampa Electric Company, it was determined that 19 different methods were being used to calculate the Florida 20 Gross Receipts Tax by the Florida investor owned electric 21 The difference resulted from determining utilities. 22 whether to calculate the tax base before a reduction for 23 load management credits or after, and upon recognizing the 24

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inconsistency, it was agreed to request a ruling from the

Florida Department of Revenue (DOR) asking for the proper treatment of the credits in the tax computation. The company had been calculating the tax base without a reduction for the credits in its payments to DOR and was billing its customers using the same methodology.

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Linda Lettera, General Counsel at DOR, sent a letter to Robert Elias, Staff Counsel, on August 4, 1993 indicating that load management credits should not be included in the tax base. Pursuant to that determination, Tampa Electric Company filed a claim for refund of gross receipts tax with the DOR that had been previously paid on the load management credits. Additionally, the company modified its billing system effective April 1, 1994 to deduct the load management credit before the gross receipts tax calculation was made.

As a result of the claim for refund and an audit up through the billing change date covering the period of January 1989 through March 1994, the DOR refunded credits of \$880,208 during 1994.

To accomplish the refund, Tampa Electric Company has reduced projected load management expenses for April 1995 by the \$880,208 amount plus accrued interest through March

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1		1995. This method was selected for the following reasons:
2		a. The estimated cost for programming, testing and
3		implementing a billing system change to
4		facilitate a one time bill credit was over
5		\$81,000;
6		b. The estimated cost to produce a refund check to
7		all load management customers of record on a
8		specific date was over \$400,000 and;
9		c. The administrative costs to identify a recipient
10		for a one time refund and/or any reconciliation
11		of amounts in error or lost checks was
12		undeterminable yet real.
13		
14	۵.	Please describe the conservation program costs projected by
15		Tampa Electric Company during the period October 1, 1993
16		through September 30, 1994.
17		
18	А.	For the period October 1, 1993 through September 30, 1994
19		Tampa Electric Company projected conservation program costs
20		to be \$17,784,314. The Commission authorized collections
21		to recover these expenses in Docket No. 930002-EG, Order
22		No. PSC-93-1333-FOF-EG, issued September 13, 1993 and
23		Docket No. 940002-EG, Order No. PSC-94-0389-FOF-EG, issued
24		April 4, 1994.
25		

Bryant, for the period October 1, 1993 through 1 Q. Mr. September 30, 1994, what were Tampa Electric's conservation 2 3 costs and what was recovered through the Conservation Cost 4 Recovery Clause? 5 For the period October 1, 1993 through September 30, 1994 6 Α. Tampa Electric Company incurred actual net conservation 7 costs of \$17,968,490, plus a beginning true-up under 8 recovery of \$442,612 for a total of \$18,411,102. The 9 amount collected in the Conservation Cost Recovery Clause 10 was \$18,891,580. 11 12 13 What was the adjusted net true-up? Q. 14 The adjusted net true-up for the period October 1, 1993 15 A. 16 through September 30, 1994 was an over recovery of \$182,603. These calculations are detailed in Exhibit No. 17 (HTB-1), Conservation Cost Recovery True Up, Pages 1 18 19 through 10. 20 21 Q. Please describe the conservation program costs incurred and 22 projected to be incurred by Tampa Electric Company during the period October 1, 1994 through March 31, 1995. 23 24 The actual costs incurred by Tampa Electric Company through 25

November 30, 1994 and estimated for December 1, 1994 through March 31, 1995 are \$9,422,075. For the period, Tampa Electric anticipates an over recovery in the conservation cost recovery of \$209,238 which includes the previous period true-up and interest. A summary of these costs and estimates are fully detailed in Exhibit No. (HTB-2), Conservation Costs Projected, Pages 1

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through 28.

11 Q. Mr. Bryant, for the period April 1, 1995 through and 12 including March 31, 1996, what are Tampa Electric's 13 estimates of its conservation costs and cost recovery 14 factor?

The company has estimated that the total conservation costs 16 A. (less program revenues) during that period will be 17 \$17,469,571 plus true-up. Including true-up estimates and 18 the interruptible sales contribution at 0.007 cents/KWH, 19 the cost recovery factors for firm retail rate classes will 20 be 0.154 cents/KWH for Residential, 0.146 cents/KWH for 21 General Service Non-Demand, 0.119 cents/KWH for General 22 Service Demand-Secondary, 0.118 cents/KWH for General 23 Service Demand-Primary, 0.112 cents/KWH for General Service 24 Large Demand-Secondary, 0.111 cents/KWH for General Service 25

Large Demand-Primary, and 0.058 cents/KWH for Lighting. Exhibit No. (HTB-2), Conservation Costs Projected, pages 3 through 8 contain the Commission prescribed forms which detail these estimates. Mr. Bryant, has Tampa Electric Company compiled with the Q. ECCR cost allocation methodology stated in Docket No. 930759-EG, Order No. PSC-93-1845-EG? Yes, it has. A. Does this conclude your testimony? Q. A. Yes it does. 

1		BEFORE THE
2		FLORIDA PUBLIC SERVICE COMMISSION
3		DOCKET NO. 940002-EG
4		CONSERVATION COST RECOVERY
5		DIRECT TESTIMONY OF
6		CINDY ARNOLD
7		ON BEHALF OF WEST FLORIDA NATURAL GAS COMPANY
8		
9	Q.	Please state your name, address, and employment
10		position.
11	Α.	My name is Cindy Arnold. My business address is 301
12		Maple Avenue, Panama City, Florida. I am employed as
13		the conservation accountant for West Florida Natural
14		Gas Company.
15	Q.	What is the purpose of your testimony?
16	A.	My testimony supports Schedules CT-1 through
17		CT-6 (composite Prehearing Identification Number
18		(CA-1)), which I prepared and which have been filed
19		with the commission.
20	Q.	What is the total amount of program costs which
21		the Company incurred during the period of October
22		1993 through September 1994?
23	Α.	That amount, which appears on Schedule CT-2, page
24		2 of 3, is \$669,092,00.
25	Q.	What is the amount of the true-up for the period

1		October 1993 through September 1994?
2	Α.	The Company has over-recovered \$182,992.00
3		including interest. This amount appears on
4		Schedule CT 3, page 2 of 3.
5	Q.	What is the amount of the adjusted net true-up
6		for the period October 1993 through September
7		1994?
8	A.	This amount which appears on Schedule CT-1, page
9		1 of 1 is \$497,361.00 over-recovery.
10	Q.	Does that complete your testimony?
11	Α.	Yes.

		6
1		BEFORE THE
2		FLORIDA PUBLIC SERVICE COMMISSION
3		DOCKET NO. 950002-EG
4		DIRECT TESTIMONY OF
5		CINDY ARNOLD
6		ON BEHALF OF WEST FLORIDA NATURAL GAS COMPANY
7	Q.	Please state your name, address and employment
8		position.
9	Α.	My name is Cindy Arnold. My business address is
10		301 Maple Avenue, Panama City, Florida. I am
11		employed as the conservation accountant for West
12		Florida Natural Gas Company.
13	Q.	What is the purpose of your testimony?
14	Α.	My testimony supports the Schedules C-1, C-2, C-3,
15		and C-5, which I prepared, and the calculation of
16		the conservation cost recovery factor to be applied
17		to customer bills during the period of April 1,
18		1995 through March 31, 1996. The "C" Schedules
19		filed with the Commission consist of Schedules C-1,
20		C-2, C-3 and C-5 (composite pre-hearing
21		identification number CA-2). The Schedules reflect
22		assumptions concerning projected levels of program
23		activity developed by Ronald C. Sott, who is
24		Director, New Market Development and who maintains
25		close contact with our customers. Tom Goodwin,

;

Coordinator - Gas Management, has also submitted 1 direct testimony in this docket to support 2 3 projected therm sales data. What is the total amount of program costs which the 4 Ο. Company expects to incur during the period October 5 1995 through March 1996? 6 That amount, which appears on Schedule C-2, page 1 7 Α. of 3, is \$455,664.00. 8 What is the amount of the estimated true-up for the 9 Ο. current period? 10 The Company expects to underrecover \$214,968.00 11 Α. 12 including interest. This amount appears on 13 Schedule C-3, page 4 of 5. What is the total amount to be recovered during the 14 Ο. period April 1995 through March 1996, and what is 15 the proposed cost recovery factor related to that 16 17 amount? Based upon total incremental cost of \$455,664.00 18 Α. and a true-up of \$214,968.00 underrecovery, the 19 total amount to be recovered during April 1995 20 through March 1996 is \$670,632.00. This amount is 21 allocated to the different customer classes in the 22 same proportion as they contribute to base rate 23 revenues. The amount attributed to each class is 24 then divided by the projected therm sales for that 25

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1 class. This calculation results in a conservation 2 recovery factor for residential customers of 4.453 cents 3 per therm; for commercial customers of 1.514 cents per 4 therm; for commercial large and transportation commercial 5 large customers of 1.129: for industrial customers and 6 transportation customers of 0.218 cents per therm, as 7 adjusted for taxes.

8 Q. Does that complete your testimony?

9 A. Yes.

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1		BEFORE THE
2		FLORIDA PUBLIC SERVICE COMMISSION
3		DOCKET NO. 950002-EG
4		DIRECT TESTIMONY OF
5		RONALD C. SOTT
6		ON BEHALF OF WEST FLORIDA NATURAL GAS COMPANY
7	Q.	Please state your name and address.
8	A.	My name is Ronald C. Sott. My business address is 301
9		Maple Avenue, Panama City, Florida.
10	Q.	In what capacity are you employed by West Florida Natural
11		Gas Company?
12	A.	My job title is Director, New Market Development. My
13		position includes overall responsibility for
14		administering the Company's conservation programs in both
15		divisions.
16	Q.	What is the purpose of your testimony?
17	Α.	The purpose of my testimony is to support the projected
18		levels of conservation program expenses as incorporated
19		into the "C Schedules" sponsored by Cindy Arnold.
20	Q.	Please proceed.
21	Α.	In order to project expenses for the Home Builders
22		Program, we contacted several of our major contractors
23		and reviewed their schedules for the periods involved.
24		These projections include several new developments which
25		are ongoing during this period. The projections for our

replacement and ESP programs were developed based on 1 actual data in previous periods plus projected increases 2 due to extensive main line construction into previously 3 unserviced areas of Marion County, Florida. Our gas 4 water heater load retention estimates were based on past 5 experience with our water heater lease/purchase program. 6 Commercial appliance replacement was projected using past 7 heater with our commercial water 8 experience lease/purchase program as well as information provided by 9 commercial equipment distributors and gas installers. 10 The gas space conditioning program projections were based 11 on estimates; this is a new program for which we have no 12 historical information or experience from which to draw. 13 Does this complete your testimony? 14 Q.

15 A. Yes.

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1		BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
2		DOCKET NO. 950002-EG
3		DIRECT TESTIMONY OF
4		TOM GOODWIN
5		ON BEHALF OF WEST FLORIDA NATURAL GAS COMPANY
6	Q.	Please state your name and address.
7	A.	My name is Tom Goodwin. My business address is 301 Maple
8		Avenue, Panama City, Florida. I am employed as
9		Coordinator - Gas Management by West Florida Natural Gas
10		Company. My responsibilities include participation in the
11		development of projected therm sales for the period April
12		1995 through March 1996 projection period.
13	Q.	What is the purpose of your testimony?
14	Α.	The purpose of my testimony is to describe how we arrived
15		at the estimate of 37,927,269 therms for the period.
16		That projected sales volume is incorporated in the "C
17		schedules" sponsored by Cindy Arnold.
18	Q.	Please explain how this estimate was developed.
19	A.	The estimate of 37,927,269 therms consists of projected
20		firm gas sales totaling 25,714,069 therms and firm
21		transportation gas totaling 12,213,200 therms. The firm
22		gas component was derived by projecting an approximate 3%
23		increase in sales for Residential and a 2% increase for
24		Commercial customers. Projections were based on average
25		consumption during the past two (2) April through March

.

seasons. Industrial sales projections reflect an
 approximate growth factor of 1%. Firm Gas transportation
 sales to end-users is projected to decrease by
 approximately 28% due to the change by two (2) Firm
 Transportation customers to interruptible transportation
 service.

Q. Do these therm sales projections include any volumes to
be sold under an interruptible rate?

9 A. No. Since interruptible sales are excluded from
10 consideration under the conservation cost recovery
11 program, they have been excluded from the above
12 projections.

13 Q. Does this complete your testimony?

14 A. Yes.

COMMISSIONER DEASON: And you also are moving 1 the admittance of all identified Exhibits 1 through 17 2 with the exception of Exhibits 11 and 12? 3 MS. ERSTLING: That is correct. 4 COMMISSIONER DEASON: Without objection, those 5 Exhibits 1 through 17, with the exception of 11 and 12, 6 will be admitted. 7 MS. ERSTLING: You have allowed the parties to 8 offer oral argument on Issue No. 4. May I suggest since 9 the company's witness for Issue No. 13, Company-specific 10 is here at this time, that we first go to Issue 13 and 11 12 take that witness and then go back for the oral arguments. 13 14 COMMISSIONER DEASON: That sounds satisfactory. We will then hear Mr. Krutsinger's 15 16 testimony. MR. WRIGHT: Thank you, Mr. Chairman. 17 18 Peoples Gas will call Mr. Krutsinger to the stand. 19 Mr. Chairman, if I could, take about 30 20 seconds to preface this segment of the hearing. 21 The only matter at issue for Peoples Gas 22 System pertains to whether Peoples is to be allowed to 23 recover some \$47,490 incentive payments made for certain 24 piping and bedding allowances in late 1993 and early 25

FLORIDA PUBLIC SERVICE COMMISSION
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1	1994. This issue is raised by the Staff and is,
2	therefore, not specifically addressed in
3	Mr. Krutsinger's direct testimonies filed in this case.
4	what I would propose to do, and I believe that
5	Staff is in agreement with this procedurally, is that
6	I'll go ahead and move his testimony and request
7	identification of his exhibits. And then, since the
8	issue is not addressed in his testimony, rather than
9	have a summary, I'll simply tender Mr. Krutsinger for
10	cross examination. At the conclusion of the Staff's
11	cross examination, I would intend to conduct some
12	redirect to the extent required.
13	COMMISSIONER KIESLING: Could you help me
14	understand what the document that I have, that's called
15	"Peoples Gas Systems Withdrawal of Testimony and
16	Exhibits" is in relationship to this testimony?
17	MR. WRIGHT: Certainly, Commissioner Kiesling.
18	Peoples Gas Systems' withdrawal of testimony withdraws
19	two sets of testimony filed by Mr. Krutsinger on January
20	25, 1995 and February 1, 1995 respectively. Those two
21	sets of testimony address certain advertising issues
22	regarding some matters that at that time were at issue
23	between People's Gas System and Tampa Electric Company
24	as to the veracity of each other's advertising. But by
25	stipulated joint motion for continuance and the
	FLOPIDA PUBLIC SERVICE COMMISSION

FLORIDA PUBLIC SERVICE COMMISSION

accompanying motions for withdrawal, both sides withdrew 1 all of that testimony. 2 COMMISSIONER KIESLING: Okay. 3 MR. WRIGHT: So what remains in the case for 4 Mr. Krutsinger is his direct testimony of November 14, 5 1994, and the January 17, 1995, which simply presents 6 the exhibits for Peoples' direct case requesting energy 7 conservation cost recovery. 8 COMMISSIONER KIESLING: Thank you. 9 MR. WRIGHT: And I think with that it would 10 probably be appropriate for me to move the entry of 11 those two testimonies into the record as though read at 12 this time. 13 COMMISSIONER DEASON: First of all, was 14 Mr. Krutsinger here previously and was sworn? 15 MR. WRIGHT: No, sir. He has not been sworn. 16 COMMISSIONER DEASON: Well, let's do that at 17 this time. 18 Mr. Krutsinger, if you'll stand and raise your 19 right hand, please. 20 21 22 23 24 25

FLORIDA PUBLIC SERVICE COMMISSION

1	VERNON I. KRUTSINGER.
2	was called as a witness on behalf of Peoples Gas System
з	and, having been duly sworn, testified as follows:
4	DIRECT EXAMINATION
5	COMMISSIONER DEASON: Now, Mr. Wright, you are
6	moving the insertion of the prefiled testimony of
7	Mr. Krutsinger at this time; is that correct?
8	MR. WRIGHT: Yes, sir, of which there are two
9	sets, one dated November 14, 1994 and one dated January
10	17, 1995. The November 14th testimony is what we call
11	the ECCR true-up testimony and the January 17th is the
12	available cost-recovery package testimony.
13	COMMISSIONER DEASON: Without objection, that
14	testimony as described will be inserted into the record.
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	FLORIDA PUBLIC SERVICE COMMISSION

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# BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

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#### IN RE: CONSERVATION COST RECOVERY CLAUSE, DOCKET NO. 940002-EG

## DIRECT TESTIMONY OF VERNON I. KRUTSINGER

1	Q:	Please state your name and business address.
2	A:	My name is Vernon I. Krutsinger. My business address is
3		Peoples Gas System, Inc., Suite 1700, 111 East Madison
4		Street, Post Office Box 2562, Tampa, Florida 3361-2562.
5		
6	Q:	By whom are you employed and in what capacity?
7	A:	I am employed by Peoples Gas System, Inc. as Manager of
8		Energy Utilization.
9		
10	Q:	Are you familiar with Peoples Gas System's energy
11		conservation programs?
12	A:	Yes. As Manager of Energy Utilization, I work with the
13		Company's energy conservation programs on a daily basis.
14		
15	Q:	Are you familiar with the costs that Peoples incurs in
16		implementing its energy conservation programs?
17	A:	Yes. I am responsible for planning, implementation,
18		coordination, and maintenance of all of Peoples' energy
19		conservation programs. My responsibilities include
20		routinely testifying in support of the Company's CCR
21		filings.

1	Q:	Have you previously testified in proceedings before the
2		Florida Public Service Commission?
3	A:	Yes. I have testified in several Conservation Cost
4		Recovery ("CCR") proceedings beginning in 1992. I have
5		also testified in other conservation-related dockets before
6		the Commission.
7		
8	Q:	What is the purpose of your testimony in this docket?
9	A:	My testimony in Docket No. 940002-EG addresses the costs
10		that Peoples seeks to recover through the conservation cost
11		recovery ("CCR") clause. Specifically, this part of my
12		testimony addresses the true-up amount for the period
13		October 1993 through September 1994.
14		
15		Are you sponsoring any exhibits with your testimony?
16	A:	Yes. I am sponsoring Exhibit <u>11</u> (VIK-1), which contains
17		the Conservation Cost Recovery True-Up Data in the format
18		requested by the Commission Staff for the period October
19		1993 through September 1994. Exhibit II_(VIK-1) consists
20		of 20 pages and includes summary and detailed data relating
21		to the true-up, CCR revenues, and actual and projected
22		program cost data.

1	Q:	What are the Company's true-up amounts for the period
2		October 1993 through September 1994?
3	A:	As shown on Schedule CT-1 of Exhibit 11 (VIK-1), the end-
4		of-period net true-up for the period is an overrecovery of
5		\$317,838, including both principal and interest. The
6		projected true-up for the period, as approved by Commission
7		Order No. PSC-94-0389-FOF-EG, was \$2,818,208 underrecovery.
8		Subtracting the projected true-up underrecovery from the
9		actual overrecovery yields the adjusted net true-up of
10		\$3,136,046.
11		
12	Q:	What do the rest of the schedules in Exhibit(VIK-1)
13		show?
14	A:	Schedule CT-2 presents an analysis of the variance between
15		actual and estimated energy conservation program costs for
16		the period October 1993 through September 1994. Schedule
17		CT-3 presents an analysis of program costs, by month and by
18		program, and calculation of the true-up and interest
19		amounts. Schedule CT-4 is not applicable to Peoples Gas
20		System. Schedule CT-5 provides for a reconciliation and
21		explanation of differences between the Company's filing and
22		the PSC's audit for the relevant period; there are no such
23		differences to report as of the date of this filing.
24		Schedule CT-6 contains Program Progress Reports for each of
25		Peoples' approved energy conservation programs.

- 1 Q: Does this conclude your prefiled direct testimony regarding
- 2 Faoples' requested true-up amounts?
- 3 A: Yes, it does.

# BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION IN RE: CONSERVATION COST RECOVERY CLAUSE,

DOCKET NO. 950002-EG

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## DIRECT TESTIMONY OF VERNON I. KRUTSINGER

1	Q:	Please state your name and business address.
2	A:	My name is Vernon I. Krutsinger. My business address is
3		Peoples Gas System, Inc., Suite 1700, 111 East Madison
4		Street, Post Office Box 2562, Tampa, Florida 3361-2562.
5		
6	Q:	By whom are you employed and in what capacity?
7	A:	I am employed by Peoples Gas System, Inc. as Manager of
8		Energy Utilization.
9		
10	Q:	Are you the same Vernon I. Krutsinger who previously filed
11		testimony in this proceeding?
12	A:	Yes. My earlier direct testimony, filed in Docket No.
13		940002-EG on November 11, 1994, addressed Peoples'
14		requested conservation cost recovery ("CCR") true-up amount
15		for the period October 1993 through September 1994.
16		
17	Q:	Are you familiar with Peoples Gas System's energy
18		conservation programs?
19	A:	Yes. As Manager of Energy Utilization, I work with the
20		Company's energy conservation programs on a daily basis.
21		

1	Q:	Are you familiar with the costs that Peoples incurs in
2		implementing its energy conservation programs?
3	A:	Yes. I am responsible for planning, implementation,
4		coordination, and maintenance of all of Peoples' energy
5		conservation programs. My responsibilities include
6		routinely testifying in support of the Company's CCR
7		filings.
8		
9	Q:	Have you previously testified in proceedings before the
10		Florida Public Service Commission?
11	Α:	Yes. I have testified in several Conservation Cost
12		Recovery ("CCR") proceedings beginning in 1992. I have
13		also testified in other conservation-related dockets before
14		the Commission.
15		
16	ç:	What is the purpose of your testimony in this docket?
17	A:	My testimony in Docket No. 950002-EG addresses Peoples'
18		energy conservation programs and the costs that Peoples
19		seeks to recover through the conservation cost recovery
20		("CCR") clause. Specifically, this part of my testimony
21		first presents data and summaries concerning the planned
22		and actual accomplishments of the Company's energy
23		conservation programs during the period October 1, 1993
24		through September 30, 1994. Data related to calculation of
25		the true-up amount for this period is also presented.

1		Second, my testimony describes generally the expenditures
2		made and projected to be made in implementing, promoting,
3		and operating Peoples' energy conservation programs,
4		including actual costs incurred in October and November
5		1994 and revised projections of program costs that Peoples
6		expects to incur from December 1994 through September 1995.
7		Next, my testimony presents projected conservation program
8		costs for the period October 1, 1995 through March 31,
9		1996. Finally, my testimony presents the calculation of
10		the conservation cost recovery adjustment factors to be
11		applied to customers' bills during the period beginning in
12		April 1995 and continuing through March 1996.
13		
14	Q:	Are you sponsoring any exhibits with your testimony?
15	A:	Yes. I am sponsoring Exhibit 12 (VIK-2), which contains
16		Schedules C-1 through C-5. These exhibits were prepared
17		under my supervision and direction.
18		
19	Q:	Have you prepared summaries of the Company's conservation
20		programs and the costs associated with these programs?
21	A:	Yes. Summaries of the Company's programs are presented in
22		Schedule C-5, Pages 1 of 10 through 10 of 10.
23		

1	Q:	Have you prepared schedules that show the expenditures
2		associated with Peoples' energy conservation programs for
3		the periods that your testimony addresses?
4	A:	Yes. Actual expenses for the period October 1993 through
5		September 1994 are shown on Schedule CT-2, Page 2, of
6		Exhibit (VIK-1). Exhibit (VIK-1) was included
7		with my earlier direct testimony. Page 1 of Schedule CT-2
8		presents a comparison of the actual program costs and true-
9		up amount to the projected costs and true-up amount for the
10		same period.
11		
12	Q:	What was the total cost incurred by the Company in
13		connection with its approved energy conservation programs
14		during the year ending September 30, 1994?
15	A:	The total cost incurred by Peoples in connection with its
16		approved energy conservation programs for the year ending
17		September 30, 1994 was \$6,467,967.
18		
19	Q:	What is presented on Schedule C-1 of Exhibit 12 (VIK-2)?
20	A:	Schedule C-1 presents a summary of the calculation of
21		Peoples' ECCR cost recovery factors.
22		
23		

SK

Page 7 of 7 presents the monthly calculation of the 2 interest provision associated with the true-up or the same 3 period.

Q: Have you prepared schedules required for the calculation of Peoples' proposed conservation adjustment factors to be 6 applied during billing periods beginning on April 1, 1995 7 8 and continuing through March 31, 1996? 9

A: Yes. These calculations are summarized on Schedule C-1 of Exhibit 12 (VIK-2). 10

11 12

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4

5

Q: What are the ECCR factors that Peoples is requesting authority to apply for the period April 1, 1995 through 13 14 March 31, 1996? 15

A: Schedule C-1 shows the estimated ECCR revenues and ECCR 16 adjustment factors by rate class for the period April 1, 17 1995 through March 31, 1996. 18

19

Q: Does this conclude this part of your prefiled direct testimony regarding Peoples' requested ECCR costs? 20 A: Yes, it does. 21

MR. WRIGHT: And I would also like to request 1 at this time that the exhibits designated now 11 and 12 2 following .he numeration in the Prehearing Order be 3 4 marked for identification. 5 COMMISSIONER DEASON: Okay. They are identified as Exhibits 11 and 12. 6 7 (Exhibit Nos. 11 and 12 marked for 8 identification.) 9 MR. WRIGHT: Thank you. 10 COMMISSIONER DEASON: And you tender the witness for cross examination? 11 12 MR. WRIGHT: Yes, I do. COMMISSIONER DEASON: Questions from any of 13 the utilities companies? Mr. Howe? 14 Staff? 15 16 MS. ERSTLING: Okay. 17 CROSS EXAMINATION BY MS. ERSTLING: 18 Hello, Mr. Krutsinger. 19 Q 20 Let me first ask you: Are you aware of the provisions of Chapter 366.82 of the Florida --21 22 Α Yes, I am. 23 Are you aware that Section 366.82(3) requires Q prior approval by the Commission when a utility modifies 24 25 or discontinues a plan which was approved at an earlier FLORIDA PUBLIC SERVICE COMMISSION

1 time?

A Yes, I am. At the time that I basically made
the decisions that involved the program in question, I
wasn't specifically as familiar with that as I am today.
Q Okay. If would you like, I can give you a

6 draft of that section at this time.

7 If you will look down into Section 3 on that, 8 you will note that it starts off with: "Following 9 adoption goals pursuant to Subsection 2, the Commission 10 shall require each utility to develop plans and programs 11 to meet the overall goals within its service area."

It then goes forward and explains all the 12 loans and the collection. And it goes down, you will 13 notice on your sheet, there's some highlighted material. 14 Would you please read that highlighted material? 15 Yes. It says, "Prior approval by the 16 А Commission shall be required to modify or discontinue a 17 plan, or a part thereof, which has been approved." 18 Thank you. Can you tell me if Peoples Gas 19 0 System filed a request for modification to its 20 conservation plan on January 18, 1994? 21 22 A Yes, we did do that. Can you tell me if that request related to 23 0 24 Peoples Residential Home Builder Program?

25 A Yes, it did.

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1	39
1	Q Did Peoples' request involve the incentive
2	payments allowable for space heating and water heating?
3	A Yes, they did.
4	Q At the time Peoples filed its request, did the
5	Company's approved home builder program only allow the
6	payment of \$500 to builders and developers when both
7	water heating and space heating were installed in
8	combination?
9	A That's correct.
10	Q At the time that Peoples Gas filed its
11	request, did the home builder program require both water
12	heating and space heating be installed in combination
13	before an \$85 incentive could be paid for a range and/or
14	a dryer outlet?
15	A Yes, it did.
16	Q In its January 18, 1994, request, did Peoples
17	seek to change its incentive payment from \$500 for both
18	water heating and space heating to \$250 for either
19	application?
20	A Yes, it did.
21	Q Did the Commission approve Peoples' request
22	for modification on May 3, 1994?
23	A Yes, it did.
24	Q Isn't it true that even after the Commission
25	approved the program modification to the home builder

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program, the provision that both water heating and space 1 heating be installed in combination before an \$85 2 incentive for a range and/or a dryer outlet remained 3 unchancod? 4 5 A Was the question "prior to?" The question is that after the -- we gave Q 6 No. 7 approval for the change of \$250 for each application, did the provision that the water heating and space 8 heating be installed in combination before an \$85 9 incentive for a range or a dryer outlet? Did it remain 10 unchanged, that provision? 11 That's not my interpretation of it. 12 A 13 What is your interpretation of it? 0 My interpretation is that if a customer 14 A installed a space heater, that they would be allowed to 15 also get the allowance for the piping to a range and the 16 17 dryer. Or if they decided to install a water heater, 18 that they would be able to take the other two options as 19 well. 20 Can you cite to any portion in the order that 21 Q specifically allowed that interpretation? 22 I don't have a copy of the order with me. 23 A We do not have -- Commissioner Deason, we do 24 Q not have a copy down here. Can we take a break to get a 25

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1 actually approved and paid in April and May.

Q Pardon me, would you say it again, please?
A Were paid in April and May. Approximately a
little over \$33,000 out of the 46,000 was paid in the
months of April and May.

6 All right. So what you are saying then --0 7 because my next question was for the period October 1993 through April 1994 -- would you agree that Peoples paid 8 9 incentives of a total of \$47,490 which did not meet the criteria for the program in place at that time? 10 11 Yes. Technically, I guess that is true. А And the real reason for that is that I felt like it was a 12 very minor change in the modification of an existing 13 approved program. And I thought it was within my 14 managerial discretion to make that minor change. The 15 total amount in question is less than 1% of our 16 expenditures in our overall builder program. 17

18 Q I understand where you are going with that, 19 but my question was specifically, "Was it done?"

21 Q And would you agree it was done contrary to 22 Section 366.82(3) which you read earlier?

23 A Technically, yes, I do.

Yes.

20

А

MS. ERSTLING: That's all. We have not got the copy of that order yet.

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	93
ı	It's not necessary. We'll just go forward.
2	Thank you.
3	COMMISSIONER DEASON: Commissioners,
4	questions?
5	Redirect?
6	REDIRECT EXAMINATION
7	BY MR. WRIGHT:
8	Q Mr. Krutsinger, how many residential
9	installations were there during the time period in
10	question?
11	A There were 124 of them.
12	Q And where were these?
13	A 120 of them were in Palm Beach Gardens. And I
14	don't recall where the others were, but they were in
15	Central Florida. And the original request for
16	modification of the programs came from our Palm Beach
17	Gardens division. It was a request that was generated
18	by the relationships that were being developed by the
19	builders down there, and they had requested that they be
20	able to do water heating and ranges and dryers on the
21	program, which is what initiated the modification for
22	the program.
23	Q You say that the builders wanted to be able to
24	do just water heating, ranges and dryers and get the
25	piping and bedding allowances before that?
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Our current program is included. Before 1 А Yes. the modifications, it was water heating and heating were 2 required to be able to get any incentive at all. They 3 were doing business with another utility in that area 4 that had, for many years, had water heating or heating, 5 and they were used to that. And they asked us for the 6 same type of incentives. 7

8 I felt that it was a minor change or 9 modification to our existing approved program, and it 10 was one where I felt like it was a good business 11 decision; that it was cost-effective to the ratepayers 12 and to the participants in the programs.

Actually, because of all of those issues and the fact that when I recognized it, I did call and I discussed it with the Staff and it seemed to me that, the signals that I got back, was that it was kind of a nonevent as I -- and they did tell me that I needed to make it a formal approval, but I kind of felt like that yas just to dot all the "Is" and cross all the "Ts".

So no one really told me not to do it, I guess, is what is the key. So in my mind I approved going ahead with it. And the initial filing that we made, I didn't even send in any cost-effectiveness analysis, and I thought it was just a rubber stamp idea. So the reason I brought up the fact that

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two-thirds of the costs were done in April and May, or paid in April or May, is I thought it was a timing issue, that it would go through basically rubber stamped. It just took longer to get it done than what I thought it would take. The relationships with the builders at the time were either do it now or lose the opportunity to do it at all.

8 So, basically, it was a decision that I made. 9 I felt like it was a good business decision. I thought 10 it was consistent with what our current approved 11 programs were. It was consistent with what a utility 12 adjoining our service territory was doing, and so I 13 thought it was a good business decision, which is why I 14 went -- you know, why it happened the way it did.

I really thought that the approval would take place before any of the allowances would hit. And as I said, two-thirds of them were paid basically after I was pretty well assured that it was -- you know, I had the opinion of Staff, and so forth, which was positive.

20 So it did turn out to be cost-effective, and I 21 felt like it was a decision that was within my 22 managerial discretion to make.

Q Excuse me. You've been with Peoples Gas
Systems, chief energy conservation officer or manager
for three to four years. Is that about right?

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1 A It seems that, but it's only been about two and-a-half years. 2 Okay. I think 1994 counted for at least two 3 Q 4 years --5 Α Had to. -- experience for most of us. In your opinion Q 6 7 is the modification that you implemented consistent with your Peoples/Commission-approved energy conservation 8 9 program? 10 Yes, it is. A Is it consistent with the intent and purpose 11 0 12 of that program? I believe it is consistent with the intent. 13 А And I think the approval of it is verification of that. 14 Is it consistent with the purposes of FEECA 15 0 16 and the Commission's policies regarding energy conservation? 17 18 А Yes, I believe it is. And we've been encouraged, I feel -- you know, the number that's 19 battered about is that there's 3000 electric meters 20 turned on a week in the state of Florida; how many of 21 22 those do you think you can get? So we've been aggressively trying to do that. 23 In questioning by the Staff, you were asked 24 0 25 about a particular sentence from Section 366.82(3) of

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the statutes that indicates that prior approval is
 required for modification or termination of parts of
 conservation plans.

You responded, I believe, that technically you 4 5 thought that the modification you implemented was one that did require Commission approval. Did you have 6 anything that you wanted to add to your response? 7 Well, I think what I really -- if that's what 8 А I said, I don't recall. But what I meant was that I 9 think that technically it should have required approval, 10 and although I had not spent a lot of time reading that 11 particular sentence and asking myself if I was abiding 12 by it, we did seek approval and we -- you know, the 13 Staff, at least, was aware of it, of what we were --14 they were aware that we were going to do it. I don't 15 16 know that they were aware that we were in the process of implementing it. In the future I'll make those kind of 17 statements more clear and have a clearer understanding 18 of where we're going. 19

20 Q If the Commission were to disallow the subject 21 \$47,490, what would the net effect be on Peoples' 22 shareholders and Peoples' ratepayers?

A If they were to make that decision, I guess
the shareholders would be paying for that which was
disallowed. And the ratepayers will have benefited and

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the people that participated in it will be benefiting 1 2 from that, so --MR. WRIGHT: That's all I have. Thank you. 3 Thank you, Mr. Chairman. And, Mr. Chairman, 4 5 thank very much for allowing my witness to get on the stand in such a timely way. 6 COMMISSIONER DEASON: Very well. Exhibits? 7 MR. WRIGHT: I move 11 and 12, Mr. Chairman. 8 COMMISSIONER DEASON: Without objection, 9 Exhibits 11 and 12 are admitted. 10 (Exhibit Nos. 11 and 12 received in evidence.) 11 12 COMMISSIONER DEASON: Thank you, Mr. Krutsinger. 13 14 WITNESS KRUTSINGER: Thank you. (Witness Krutsinger excused.) 15 16 17 COMMISSIONER DEASON: Okay. That concludes all the witnesses. 18 MS. ERSTLING: Yes, sir, that does. 19 20 COMMISSIONER DEASON: And we do have a generic issue, Issue No. 4, which we allowed parties to either 21 file additional testimony or else provide a brief 22 argument? 23 MS. ERSTLING: That is correct, and there was 24 no additional testimony filed, so those who are here 25 FLORIDA PUBLIC SERVICE COMMISSION

today are prepared to give oral argument. 1 COMMISSIONER DEASON: Okay. And I believe the 21 Prehearing Order sets a five-minute limit per party? 3 MS. ERSTLING: That is correct. 4 5 COMMISSIONER DEASON: Okay. Mr. Guyton are 6 you prepared? 7 MR. GUYTON: I am. Mr. Deason, before I start I'd like to not to 8 9 the bench's attention that Mr. Beasley, Mr. McGee and I 10 have tried to consolidate our comments. Each of us will speak; we will stay collectively within 15 minutes. 11 12 COMMISSIONER DEASON: Very well. MR. GUYTON: Florida Power & Light Company 13 seeks recovery of \$286,333 of expenses for its 14 participation in the recent conservation goals 15 16 proceeding. These are costs over and above typical conservation common expenses or administrative expenses, 17 18 and they're for three category of costs: Outside analytical and witness fees; duplicating and shipping 19 20 costs, and travel, lodging and logistics costs. Florida Power & Light does not seek recovery of its attorney 21 fees for that proceeding. 22 23 There are two simple and, I think, compelling reasons that these costs should be recovered through 24 25 ECCR. First, FEECA explicitly envisions proceedings for

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setting conservation goals as part of an overall process
 of implementing conservation plans. And FEECA further
 provides and creates for a cost-recovery mechanism for
 the cost of plan implementation. The second reason is
 that FPL's customers benefited from the expenditures.

6 The operative statute here is Section 366.82. 7 It sets forth an outline of the entire process for 8 implementing conservation plans. Subsection 2 sets 9 forth the essential first step: That is the 10 establishment of conservation goals.

Subsection 3 continues the process with the submission and ultimate approval of conservation plans designed to meet the established goals. And in Subsection 5 of the statute provides for a cost-recovery mechanism for conservation plan implementation.

Reading these three subsections of 366.82 together as you should, as a whole, the only reasonable conclusion is that there is a statutory process for implementing conservation plans, and an essential part of that process is establishing conservation goals. And that the cost of the entire process of plant implementation is to be separately recovered.

Now Staff offers to you an alternative, and I would submit, an extremely narrow interpretation of 366.82. They ask you to focus on a phrase in Subsectino

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5. The phrase is, "Cost for implementation of its
 plan," and interpret that as not including the cost for
 the other statutory proceedings mandated in the very
 same statute.

Staff's narrow interpretation should fail for 5 two reasons. First, it ignores the remainder of 366.82 6 with its explicit recognition about goal setting and 7 plan approval as part of conservation plan 8 implementation. Second, it ignores a clear expression 9 of legislative intent in 366.81 that all the provisions 10 of FEECA, including 366.82, are to be liberally 11 construed, not constrictively or narrowly interpreted. 12 Simply stated, FEECA intends and envisions the recovery 13 of these costs. 14

Now, with all due respect to Staff, we think 15 16 they are simply wrong when they state that the Commission has allowed for the recovery of conservation 17 goals expenses in FPL's base rates. There were no 18 conservation goals expenses in the 1984 or 1985 test 19 periods last used to set FPL's base rates. Now, you 20 reduced FPL's base rates in 1990 in the tax saving 21 docket using 1989 as a base year. Similarly, there were 22 no conservation goals expenses in 1989 in the 23 24 calculation, or the recalculation of base rates. The fact of the matter is that these costs for 25

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establishing conservation goals are not currently
 recovered in FPL's base rates, and unless they are
 recovered through ECCR, they will not be recovered by
 the Company.

5 Staff also poses a legal argument that Rule 6 25-17.015(1) prohibits these costs. Their analysis, 7 once again, is faulty. That rule authorizes 8 conservation cost recovery, quote, "as provided in 9 Section 366.82(5)."

As I've already covered, that statute 10 authorizes and envisions this type of recovery. 11 However, in the last ECCR hearing, FPL projected, FPL 12 petitioned for and FPL was granted recovery of 13 conservation administrative costs that were ultimately 14 expended in the goals proceeding. In this proceeding, 15 FPL once again petitioned for recovery as part of its 16 true-up filing for reasonable and prudent unreimbursed 17 costs for its conservation goals proceeding. And that's 18 part of its overall plan implementation expenses. There 19 is no need, as suggested by Staff under this rule, that 20 FPL had to file a separate petition isolating this 21 portion of its planned implementation costs. It's asked 22 for recovery of all its plan implementation cost in both 23 its projection and its true-up filing as required by the 24 25 rule.

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1 Now, from a policy perspective these costs should be allowed because they work to the benefit of 2 FPL's customers. 3 CCAMISSIONER DEASON: Mr. Guyton, your time 4 has expired. I'm going to ask you to wrap it up. 5 6 MR. GUYTON: If I might, Mr. Beasley and Mr. McGee have yielded me a minute or so of their time. 7 COMMISSIONER DEASON: Very well. 8 MR. GUYTON: They were incurred by FPL in 9 their efforts to avoid its customers having to purchase 10 conservation that was not needed to serve its customer 11 12 needs, and conservation which would have raised its customers' rates. 13 14 Now, FPL did not choose to expend these funds. They became necessary business expenditures given the 15

16 nature of the proceeding. Most of the analytical and witness fees were spent to rebut a seriously flawed 17 study, an employment impact study offered by the 18 Department of Community Affairs. It was full of errors, 19 20 as our experts showed. It had to be addressed. It was out there designed to encourage you to embrace TRC and 21 to purchase conservation that would have raised 22 customers' rates. 23

Copying costs also proved to be fairly 24 25 expensive. And lastly, lodging, travel and logistic

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1	104
1	expenses were fairly significant as well. But you have
2	got to look at that in the context of a hearing. FPL
3	faced 27 adverse witnesses. FPL had to present an
4	extensive rebuttal case in response to that, and there
5	was an intermittent scheduling of this trial over five
6	weeks, on again, off again, throughout June and into
7	July with people traveling back and forth from Miami to
8	Tallahassee. And as a result, we had a number of people
9	literally living out of their suitcases for an extended
10	period of time.
11	Regardless of the outcome of the proceeding,
12	FPL's customers were well served by FPL's advocacy, not
13	to only purchase the conservation that was needed and
14	wouldn't raise rates. I think the choice is clear here.
15	These costs are envisioned to be recovered under FEECA.
16	They benefited FPL's customers; they should be recovered
17	through ECCR.
18	Thank you.
19	COMMISSIONER DEASON: Mr. Beasley?
20	MR. BEASLEY: Commissioners, I agree with the
21	comments Mr. Guyton has presented as far as policy and
22	legal basis for allowing these costs to be recovered. I
23	have a few additional thoughts.
24	The sole expense that we're asking the
25	Commission to approve for cost-recovery related to the
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1 goals docket for Tampa Electric Company is the cost of outside consultants. And that was Synergic Resources 2 Corporation, with which you are all familiar from the 3 goals proceeding. The amount was some \$79,000. This is 4 an otherwise unreimbursed cost to Tampa Electric. 5 SRC is an acknowledged expert in the area of 6 evaluating conservation measures, and that's exactly 7 what they did for Tampa Electric. It was an enormous 8 task to evaluate 110 different measures across three 9 residential and ten commercial segments, but they did it 10 in a timely fashion, which enabled Tampa Electric to 11 adhere to the tight schedule that you had to complete 12 that docket. 13 In the past the Commission has allowed 14 conservation-related developmental cost to be recovered, 15 16 and we don't think that it has been presented here any valid reason to disallow it in this instance. 17 18 I think accepting Staff's position as stated in the Prehearing Order would perhaps signal the 19 utilities not to take the subject of conservation 20 21 seriously, and I don't think that would be a good signal. 22 The Staff's position, which we saw for the 23 first time Monday afternoon, is not really supportive. 24 There are no Staff witnesses here even though the 25

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position that they state is predicated on certain
 factual assertions with which Tampa Electric disagrees.

They say in their position that the efforts of 3 4 field audi ors to audit the goals development expenditures produce spotty results. And if they had a 5 witness here today to testify, that witness would have 6 to respond that Tampa Electric, at least, was told that 7 8 their response to the audit request was the best of any of the utilities. Unfortunately, we didn't know what 9 this issue -- or what this position was going to be 10 until Monday afternoon, so we don't have testimony to 11 that effect. I do have an affidavit of a company 12 representative. I have it available. But I just want 13 to stress that we can't respond to factual bases for 14 positions like this when we don't see them until two 15 16 days before the hearing.

17 As the bottom line, Commissioners, we submit 18 to you there's no valid policy or legal basis for disallowing these legitimate conservation development 19 costs which have not been reimbursed elsewhere. We ask 20 you to recognize that the SRC consulting work which 21 Tampa Electric retained enabled it to fully and timely 22 respond to the DSM measure evaluation which was required 23 of the utilities in the goals proceeding. It's an 24 25 essential cog in developing programs with which to go

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1 forward as we are obligated to do, and I would urge that
2 you allow those expenditures.

Thank you.

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COMMISSIONER DEASON: Mr. McGee?

MR. McGEE: I would also concur with the 5 comments of Mr. Guyton and Mr. Beasley, and I would add 6 briefly that I think the fairly narrow interpretation of 7 recoverable costs the Staff is abdicating now is not 8 only inconsistent with FEECA as Mr. Guyton has pointed 9 out, I think it's inconsistent with the practice this 10 commission has engaged in really since the time that the 11 conservation cost recovery clause was first adopted. 12

As Chairman Deason I'm sure recalls, in rate 13 cases consistently through the '80's and early '90's, 14 utilities have been required to exclude from their rate 15 case cost conservation, as well as fuel cost, but 16 particularly with respect to conservation. I know in 17 Florida Power's four rate cases in the '80s and one in 18 the '90s, all Florida Power's conservation costs were 19 excluded. And those in particular -- and I think it's 20 somewhat a valid comparison with the cost we are 21 concerned with here, the cost of participating in these 22 ECCR hearings were excluded by Florida Power in 23 calculating the cost to be submitted for recovery 24 through base rates. Consequently, because those costs 25

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weren't reflected in base rates, those incremental and relatively minor costs of participating in these hearings have consistently been submitted by Florida Powe as legitimate conservation administrative costs. Audits of those costs have produced no exceptions. And I think over a period of going on 15 years now we have established somewhat of a Commission practice.

I, from my standpoint anyhow, can't see any 8 legitimate distinction between the kind of 9 administrative costs that the utilities incur in 10 participating in these Commission-mandated hearings and 11 the Commission-mandated hearings that have to do with 12 the adoption of conservation goals, as well as the 13 Commission-mandated hearings that we are currently 14 engaged in terms of approving the plan and programs of 15 16 each of the utilities.

I think -- and I think its a reasonable view 17 consistent with FEECA, that the adoption of goals, the 18 development of plans and the implementation of program 19 plans -- of planned programs, I should say, are all part 20 of the overall process necessary to fully comply with 21 FEECA, and it's an artificial distinction to try and 22 ferret out one narrow area and say that those can be 23 recovered, when it's inconsistent with the way the 24 25 Commission has treated those costs in terms of excluding

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1	and the second se
1	them from base rates over a significant period of time.
2	I think it's fairly late to be proposing a modification
3	of a practice that's worked well for the Commission and,
4	I think, Jatisfies the test of fairness.
5	Thank you.
6	COMMISSIONER DEASON: Thank you. Mr. Howe?
7	MR. HOWE: Let me begin by saying I do not
8	agree with Mr. Guyton, I do not agree with Mr. Beasley,
9	and I do not agree with Mr. McGee.
10	Commissioners, I think we need to recognize
11	that what's happening with utility regulation right now
12	is I think we are seeing a change in utility
13	regulation.
14	We aren't having rate cases. We aren't
	We aren't having rate cases. We aren't setting base rates. The utilities are instituting
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14 15	setting base rates. The utilities are instituting
14 15 16	setting base rates. The utilities are instituting programs to cut their costs and to get ready for
14 15 16 17	setting base rates. The utilities are instituting programs to cut their costs and to get ready for competition. And in the absence of rate cases,
14 15 16 17 18	setting base rates. The utilities are instituting programs to cut their costs and to get ready for competition. And in the absence of rate cases, utilities are seeing that if they want to request
14 15 16 17 18 19	setting base rates. The utilities are instituting programs to cut their costs and to get ready for competition. And in the absence of rate cases, utilities are seeing that if they want to request additional dollars, they've got to find some way to
14 15 16 17 18 19 20	setting base rates. The utilities are instituting programs to cut their costs and to get ready for competition. And in the absence of rate cases, utilities are seeing that if they want to request additional dollars, they've got to find some way to pigeon hole their requests into existing cost recovery
14 15 16 17 18 19 20 21	setting base rates. The utilities are instituting programs to cut their costs and to get ready for competition. And in the absence of rate cases, utilities are seeing that if they want to request additional dollars, they've got to find some way to pigeon hole their requests into existing cost recovery mechanisms. And I would suggest that's what we have
14 15 16 17 18 19 20 21 22	setting base rates. The utilities are instituting programs to cut their costs and to get ready for competition. And in the absence of rate cases, utilities are seeing that if they want to request additional dollars, they've got to find some way to pigeon hole their requests into existing cost recovery mechanisms. And I would suggest that's what we have here.
14 15 16 17 18 19 20 21 22 23	setting base rates. The utilities are instituting programs to cut their costs and to get ready for competition. And in the absence of rate cases, utilities are seeing that if they want to request additional dollars, they've got to find some way to pigeon hole their requests into existing cost recovery mechanisms. And I would suggest that's what we have here. Instead of a projection instead of an

of revenues and hopefully matching them up on a 1 projected basis, we have an after-the-fact realization 2 that that goals docket the utilities just participated 3 in can be construed as a conservation cost, which was 4 5 subject for a recovery -- subject to a recovery. That's not the program that the Commission has adopted for cost 6 recovery mechanisms. Cost recovery mechanisms in 7 Florida operate prospectively. They operate for 8 volatile costs in the case of fuel where it's generally 9 recognized that you can't consider them in a rate case 10 and set rates fairly, or if you do, you can't avoid 11 12 setting rates very frequently.

Conservation adopted the fuel cost recovery 13 mechanism, but it adopted it with the language in 14 Section 366.82(5) that each utility over which the 15 Commission has rate-setting authority shall estimate its 16 cost and revenues for audits, conservation programs and 17 implementation of its plan for the immediate following 18 six-month period. And it goes on then to say how actual 19 20 data will be matched with projected data and true-ups will be allowed. 21

What the Company has requested in this case simply doesn't fit. Now, Mr. Guyton made the statement -- and I believe it was reinforced by Mr. McGee -- that these costs, such as the goals docket,

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1 are not currently recovered in base rates, and to that I 2 say nonsense.

This Commission's surveillance program isn't based on the costs that were incurred or considered in the utilities' last rate case. They are based on the utilities' current cost, its current investment. You take their total revenues, you subtract their expenses, and you see if they are earning a fair return on their investment.

Each of these utilities is currently earning within its authorized range of return of equity. It is by definition currently recovering all of its costs. Whether it was considered in the last rate case or not is a meaningless distinction. As long as that utility is earning within its authorized range, it is recovering all of its cost.

Now, I would also point out to you, 17 Commissioners, all three parties portrayed their 18 expenses associated with the conservation goals as being 19 obviously within the conservation statute. I believe 20 you will find, though, that Florida Power & Light 21 requested this and the other two kind of jumped on the 22 bandwagon. This wasn't obvious to anybody. 23 This is strictly an after-the-fact request to 24

25 recover some costs in the absence of base rate cases.

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1	What you are seeing now and what you are going to see
2	for the foreseeable future is utilities managing their
3	earnings by trying to find mechanisms to recover
4	specific costs under the existing cost recovery
5	categories. And there's very few things that can't be
6	pigeon holed as either fuel, purchased power,
7	conservation or environmental. And I would suggest you
8	realize the process, realize that cost recovery
9	mechanisms should be narrowly construed to achieve their
10	intended purpose and realize that cost of the utilities'
11	participation in the conservation goals docket does not
12	satisfy the program the Commission has adopted for
13	conservation costs.
14	Thank you.
15	COMMISSIONER DEASON: Is it Staff's intention
16	to participate in oral argument?
17	MS. ERSTLING: If it's your pleasure, I could
18	do this as an oral recommendation if this is going to be
19	a bench decision and bring Staff's oral recommendation
20	at this time rather than oral argument.
21	COMMISSIONER DEASON: Well, let me ask my
22	fellow Commissioners. We are going to come back
23	tomorrow for 01 anyway; is it your desire to proceed
24	with hearing Staff's recommendation and proceed with a
25	decision today? And I think we also have to dispose of
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the stipulated issues in this docket as well as -- is 1 that correct? 2 3 MS. ERSTLING: Yes. COMMISSIONER DEASON: We can do that now, or 4 we can do it tomorrow, whatever your pleasure is. 5 COMMISSIONER KIESLING: I just as soon do it 6 7 today while it's fresh in my mind. COMMISSIONER DEASON: Okay. You may 8 9 proceed -- let's do this. Before we get to your recommendation, let's dispose of all the stipulated 10 issues, and that will leave just Issue 4 and Issue 13, 11 correct? 12 MS. ERSTLING: And Issues 1 and 2 will just 13 14 follow by the fact, that's correct. COMMISSIONER DEASON: It will fall out, as is 15 the normal custom. 16 17 MS. ERSTLING: Right. 18 COMMISSIONER DEASON: I take it then you are moving approval of all stipulated issues realizing those 19 20 issues which will have fallout calculation dependent upon 4 and 13 may change accordingly? 21 22 MS. ERSTLING: That is correct. COMMISSIONER DEASON: Okay. Commissioners, is 23 there any objection to the approval of the stipulated 24 25 issues?

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1	COMMISSIONER JOHNSON: Move it.
2	COMMISSIONER KIESLING: Second.
3	COMMISSIONER DEASON: Okay. Show that the
4	stipulated issues in the 02 docket are approved. That
5	leaves Issue 4 and Issue 13 and then the fallout
6	calculations.
7	MS. ERSTLING: We have entered earlier all the
8	prefiled testimony.
9	COMMISSIONER DEASON: Yes, that is correct.
10	And all the exhibits have been identified and admitted
11	according to my records. That would be Exhibits 1
12	through 17?
13	MS. ERSTLING: That is correct. Okay.
14	COMMISSIONER DEASON: You may proceed now as
15	to your recommendation on Issue No. 4.
16	MS. ERSTLING: I would like to preface my
17	remarks by saying that Staff is in no way making any
18	judgments on the pudency of any expenses related to the
19	conservation goal. Our primary concern today is whether
20	or not it's appropriate to recover those expenses
21	through the conservation cost-recovery clause.
22	As I previously stated in Staff's position in
23	this issue, the Commission opens many generic dockets on
24	various regulatory matters which are litigated in the
25	normal way. The conservation goal dockets, the premise
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that's been put forth by the utilities, is that if it relates to conservation, then automatically the expenses should be recovered under ECCR. This is quite obviously a broad interpretation of Section 366.82(5). The statute specifically provides for the recovery of the cost of audits, conservation programs and the implementation of a utilities' conservation plan.

The purpose of the conservation goals docket 8 litigation was to establish conservation goals. Based 9 on these goals, the utilities would then institute 10 specific programs. In order to determine appropriate 11 12 programs, this Commission in the past has allowed recovery of research and development for conservation 13 programs. Both the development of conservation programs 14 and the implementation of programs may be recovered 15 16 under ECCR.

This incentive appears to have been provided by the legislature specifically to encourage conservation through the implementation of specific conservation programs. The statute does not provide for recovery of all conservation-related costs.

Even more troubling is the fact that for the most part the utilities did not petition the Commission for recovery of conservation goals docket expenses. Were it not for the diligence of Staff, these expenses

1 would have been buried among program expenses.

Staff's persistence resulted in the company 2 supplying the amounts of the incremental expenses 3 attribu\_able to the conservation goals dockets through 4 the period of September 1994. As was mentioned before 5 about the field audits, let me say that because the 6 7 field auditors could not sufficiently identify among these conservation programs the amounts that were 8 purportedly to be to conservation goals docket, in the 9 time allotted they had to resort to asking the utilities 10 to provide them with the amount of incremental expenses 11 that were put into these program costs. And the 12 utilities themselves have provided the amounts that have 13 been shown on these documents except for the adjustment 14 on -- I believe it was Florida Power & Light to 286,233. 15 So that these were so hard to discorn that they were 16 actually conservation goals docket expenses that we had 17 18 to take the figures supplied by the utility.

Although the amounts may not seem very large, the conservation goals docket will be recurring expenses. And I was happy to hear that -- and I believe it was agreement among all of the utilities -- if not, perhaps I'm wrong -- but that they were not looking to recover attorneys' expenses because that was one element that we were seriously concerned about; that it could

run over the periods of time in an ongoing basis into
 multiple millions of dollars.

If we are limiting this discussion to the 3 incremental costs, we are certainly reducing the amount 4 that could be possibly recovered. However, we do not 5 believe any should be. Presently, the way Rule 6 25-17.015 of the Florida Administrative Code proceeds to 7 provide that a utility may seek to recover its cost for 8 energy conservation programs by first filing a petition 9 setting forth estimates of those reasonable and prudent 10 11 unreimbursed costs projected to be incurred by a specific program less any estimated revenues. Even the 12 rule does not provide for or consider the fact that 13 conservation goals docket, a broader basis would be 14 recovered and doesn't do it. 15

The statute did not intend for participation 16 in docketed matters to be recovered through ECCR. And 17 even if it did, at a minimum, Rule 25-17.015(1), if it 18 was extended beyond the programs, if we were looking at 19 setting forth and letting the Commission know in advance 20 what projected costs might be, would require the 21 utilities to file a petition specifically requesting 22 recovery of the expenses. 23

In the present dockst, the utilities fail to petition the Commission to pass their specific costs

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1	attributable to the numeric goals docket through ECCR,
2	nor was the Commission ever given an estimate of the
3	projected costs involved. Costs for the goals docket,
4	such as cost of SRC studies, review of them, mailing and
5	payroll expenses were buried in the common costs for
6	maintaining conservation programs. The companies had an
7	obligation and a responsibility to inform the Commission
8	that they intended to request recover of these costs.
9	The fact that they didn't and the cost for the
10	conservation goals docket were intermingled with
11	conservation program costs raises a question of intent.
12	We should not allow the utilities' failure to
13	comply with the rule to now be used as an excuse to
14	claim ignorance of the issue and the amounts in
15	question. Staff's very inquiries gave the utility
16	notice that these charges were at issue.
17	Finally, let me say, because I have not gotten
18	an assurance from the attorneys here now, that the
19	attorneys' fees related to the conservation goals docket
20	clearly are not an appropriate charge to these accounts.
21	But we must consider when we are looking at this that
22	these fees may be recoverable, unless specifically
23	included.
24	Conservation goals docket expenses, including
25	legal fees, were related to the regulatory litigation
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1	and not program expenses. We believe that the
2	appropriate place for them to be recovered is in rate
3	base, not as a direct recovery from the ratepayer.
4	Thank you.
5	COMMISSIONER DEASON: Questions,
6	Commissioners?
7	Let me ask Mr. Beasley a question. I believe
8	Mr. McGee and Mr. Guyton represented that these expenses
9	that they are seeking a recovery of are in no way
10	included in their base rates. What is the situation for
11	TECO?
12	MR. BEASLEY: Commissioner, I don't believe
13	this was. This was an item of expense that was incurred
14	late in the process in the goals docket.
15	COMMISSIONER DEASON: I guess my question is:
16	Are there any conservation litigation-type expenses
17	already reflected in your base rates realizing that your
18	base rates were set some years ago.
19	MR. BEASLEY: I don't believe there are, sir.
20	COMMISSIONER DEASON: Further questions,
21	Commissioners?
22	We still have Issue 4, which we have now
23	heard oral argument and Staff's recommendation. We
24	still have Issue 13. Is it your desire that we can go
25	ahead and dispose of Issue 4 if you are ready to do so?
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1	COMMISSIONER KIESLING: I'm prepared to make a
2	motion on Issue 4, if that's everyone's pleasure.
3	COMMISSIONER JOHNSON: Go ahead.
4	COMMISSIONER KIESLING: Let me just preface it
5	with the fact that I went and read Section 366.82(5), as
6	well as Rule 25-17.015(1), and my reading is consistent
7	with Staff' position that those two sections simply do
8	not contemplate recovery of these type litigation
9	expenses through the conservation cost recovery
10	mechanism. And for that reason, I am moving Staff to
11	deny that recovery.
12	COMMISSIONER JOHNSON: I'm going to second
13	that motion. And I know one of the statements of
14	Florida Power & Light is that Staff's interpretation is
15	too narrow an interpretation given the law. And I
16	thought just the opposite; that theirs was too broad
17	with respect to the argument and the statements put
18	forth. And for that reason, I second the motion.
19	COMMISSIONER DEASON: Okay. We have a motion
20	and a second. Before we actually take the vote, let me
21	say something.
22	This is not an easy question in my mind, and I
23	feel comforted to some extent that you've reviewed the
24	statute and the rule. The difficulty I'm having is that
25	I'm having a problem drawing that bright line between
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what constitutes planning of programs and what
 constitutes actual implementation of programs.

I think that the setting of conservation goals 3 can be interpreted to be part of the overall planning 4 process necessary to implement specific conservation 5 programs. And I think with that type of interpretation, 6 that the certain costs incurred to participate in 7 conservation goals setting may legitimately be included 8 a recovery in ECCR. But I would make it subject to a 9 number of conditions before I would allow such costs to 10 be recovered through ECCR. 11

First, I would require that it be subject to a 12 specific request identifying the nature of the costs and 13 how those costs relate specifically to conservation. I 14 would require that it be incremental cost only, that it 15 is, in addition to any ongoing expenses that may already 16 be recovered or reflected somehow in base rates. I 17 would require showing that these type costs are not 18 already being recovered in base rates. 19

I also would require that these type costs be excluded from costs included in surveillance reports, and I would also make the costs subject to audit and prudency determination so that there are not unnecessary costs being flowed through the clause.

I think that parties participating in

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1	litigation have a responsibility to be prudent in the
2	costs that are incurred, and that by allowing some costs
3	to be flowed through, a recovery clause should not be
4	interpreted that a blank check is being written for
5	pursuing those interests in litigation.
6	Subject to all those conditions and with the
7	perhaps liberal interpretation that participation in the
8	conservation docket would be synonymous with planning
9	for specific conservation programs, that would be the
10	basis that I would allow the recovery.
11	But we have a motion and a second. All those
12	in favor say "aye".
13	COMMISSIONER KIESLING: Aye.
14	COMMISSIONER JOHNSON: Aye.
15	COMMISSIONER DEASON: All those opposed may.
16	Nay for the reasons that I've stated.
17	That disposes of Issue No. 4. Issue No. 13,
18	Staff, do you have a recommendation?
19	MS. ERSTLING: Yes. Our recommendation under
20	Issue No. 13 is that although the utility has felt that
21	they had the managerial right to make these changes, the
22	statute and rule again specifically provide that they do
23	not make these changes prior to approval. And based on
24	this, we would suggest that you go along with Staff's
25	position that we disallow the \$47-plus thousand.

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1	COMMISSIONER DEASON: That is the
2	recommendation. Are there questions or a motion?
3	COMMISSIONER KIESLING: I'm willing to make
4	the motion. I think as Peoples' witness aptly pointed
5	out, technically they did not comply with the statute.
6	And I think this is one of those areas where the statute
7	and the intent behind the statute needs to be carried
8	out. I simply do not believe that any incentives that
9	were paid prior to the approval of this program should
10	be recovered and, therefore, I move Staff to deny the
11	recovery through expenses of \$47,490.
12	COMMISSIONER JOHNSON: Seconded.
13	COMMISSIONER DEASON: Okay. A motion has been
14	made and seconded. All in favor say "aye".
15	COMMISSIONER KIESLING: Aye.
16	COMMISSIONER JOHNSON: Aye.
17	COMMISSIONER DEASON: All opposed, "nay".
18	Nay. I don't think that there was that much
19	of a I agree that technically there probably was
20	violation. I believe it would be within our discretion
21	to look at the facts of the case. I have looked at
22	those facts. I think that the situation was not a
23	grievous violation.
24	I think that management exercised some
25	discretion in trying to respond to some market

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1	conditions, trying to abide by the spirit of FEECA and
2	trying to interpret the Commission's policies. I, in
3	this case, would allow the recovery, particularly
4	recognizing that the Commission did make a finding that
5	these type incentives were cost-effective.
6	I do agree that technically there was a
7	violation. If the Commission does not have the legal
8	discretion to do what I'm saying, I guess I'm at fault.
9	I just feel like the Commission does have great
10	discretion in this circumstance. With the facts that
11	have been provided, I would allow recovery.
12	But that disposes of Issue No. 13.
13	COMMISSIONER KIESLING: May I just
14	COMMISSIONER JOHNSON: Let me just say because
15	I felt the same way with respect to the facts and their
16	discretion, but I thought we didn't have the discretion
17	as I read the law and was just asked about
18	COMMISSIONER DEASON: Well, perhaps I'm making
19	a misinterpretation of the law, and perhaps the
20	Commission does not have the latitude which I am
21	seeking, which I think in this case would be the
22	equitable thing to do. But perhaps our hands are tied,
23	and if Staff has any guidance on the interpretation of
24	the statute, I would welcome that. And perhaps
25	Mr. Pruitt may have some thoughts as well.

COMMISSIONER KIESLING: Well, may I just also 1 say one thing. 2 COMMISSIONER DEASON: Yes. 3 COMMISSIONER KIESLING: I believe if there is 4 discretion within that statute that I would not want to 5 exercise that discretion to permit recovery, and one of 6 main reasons is because of the witness' acknowledgement 7 that even after he informed Staff of what they wanted to 8 do, he did not tell them that they were already doing 9 it, and that concerned me greatly. 10 If he had come forward right away and said, 11 "Gosh, I didn't know; and we are already putting this in 12 place, and we'll stop until it's approved," but he 13 simply neglected to mention to Staff that they were 14 already doing it when he told them what they were 15 planning. And that suggested to me maybe something a 16 little more difficult than just a mistake. 17 COMMISSIONER DEASON: Ms. Erstling? 18 MS. ERSTLING: Well, reading the statute, if 19 we would read the statute strictly and construe it 20 strictly, it specifically says that a utility must get 21 prior approval before they modify or discontinue a plan. 22 By extension of that, I would say that there was no 23 discretion to allow them to recover for any kind of cost 24 that was out there or any rebate that was out there if 25

they did not have our approval prior to the time. 1 As was said before and as was argued, I 2 believe that if we do not provide for this strict 3 interpretation of the rule that we allow us to be opened 4 up to this type of an argument repeatedly, this, I 5 think, would send a strong signals to all of the 6 utilities that we intended to follow the letter of the 7 statute, and we expected them to come in here to prior 8 9 approval before they instituted rebates. COMMISSIONER DEASON: Mr. Pruitt, do you have 10 anything to add? 11 MR. PRUITT: Mr. Chairman, on authority to 12 13 interpret statutes, a recent case I just read the other day, in 647 So.2d 129, the District Court says: 14 15 "Administrative agencies have the authority to interpret the laws which they administer, but such interpretation 16 17 cannot be contrary to clear legislative intent." A different case, it's in the same book reported on Page 18 317 says, "An agency is entitled to a deference when 19 interpreting statutes within the area of administration, 20 especially those involved in agency expertise or issues 21 of public policy." 22 23 So unless there is a public policy question

24 involved or unless there is some agency expertise that 25 I'm not familiar with, I think Staff's recommendation is

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correct.

2	COMMISSIONER JOHNSON: I think that the law is
3	painfully clear, and it doesn't give much room for
4	interpretation. And the rationale as cited by Staff
5	with respect to the prior approval, if we begin to allow
6	these exceptions in this instance, we are going to have
7	to deal and litigate with when and what they meant.
8	But the law is pretty clear. And if we send
	that direction now that you understand that you need

9 that direction now, that you understand that you need 10 prior approval before this, then I think that we can 11 avoid this issue time and time again. So it doesn't 12 change my vote.

13 COMMISSIONER DEASON: Well, the decision
14 stands. Staff's recommendation is approved on Issue 13.
15 I believe that disposes of all issues in the
16 02 docket?

MS. ERSTLING: That is correct.
COMMISSIONER DEASON: And therefore -MS. ERSTLING: I just want some
clarifications.
MR. GUYTON: Commissioner Deason?

COMMISSIONER DEASON: Hold on just a second. MS. ERSTLING: In the approval of Issue No. 4, I am making the assumption that the factors will change based on the disallowance of those particular expenses

that were noted in the Prehearing Order. 1 COMMISSIONER DEASON: And that, I take it, 2 would be a mathematical calculation of the recovery 3 4 practice. 5 MS. ERSTLING: That's correct. There is a question, I wanted to point out, that we did not -- when 6 7 the Issues 1 and 2 were there, we did not show as an exception these particular figures that were into the 8 9 amounts in Issue No. 4. So, though, normally, it is the process that the factors would change, I just want to 10 point out that it was not so mentioned on the Prehearing 11 Order. 12 13 COMMISSIONER DEASON: Well, perhaps, to be 14 abundantly clear it would be helpful if you brought 15 those factors back to us tomorrow. Can that be done? 16 MS. ERSTLING: Yes. In fact, I have those 17 factors today. 18 COMMISSIONER DEASON: Oh, you already have those calculated? 19 20 MS. ERSTLING: Yes, I do have those factors. 21 COMMISSIONER DEASON: Okay. 22 MS. ERSTLING: Would you like to hear them 23 now? COMMISSIONER DEASON: Wait just one second. 24 25 Mr. Guyton, is there something that you wanted

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1	to add?
2	MR. GUYTON: I was simply going to point out
3	that the only factor that changed for FPL is the GS-1
4	facto from .233 to .236.
5	COMMISSIONER DEASON: That's because of the
6	rounding?
7	MR. GUYTON: That's because of the rounding.
8	Otherwise, the factors are as originally stated in the
9	Prehearing Order. We have provided that calculation to
10	Staff.
11	MS. ERSTLING: FPC has advised us and we have
12	reviewed it, that there are no changes to their factors
13	whatsoever.
14	However, there are several changes to TECO's
15	factors, and they really amount to basically rounding
16	kind of changes again. On the residential the factor
17	would be .153 cents per kilowatt hour. On the general
18	service nondemand, it would go down to .145. On the
19	general service demand primary voltage, it would go down
20	to .117. On the general service lodge demands, it would
21	go down to .111. On the primary voltage, it would go
22	down to .110. All of these are less than a tenth of a
23	hundred, is it? A hundredth of a cent, I'm sorry.
24	COMMISSIONER DEASON: Those are the changed
25	factors for those that did change. And do I have a
	BLODTON DUBLICS CONVERSION

1 motion then to approve those modified factors? 2 COMMISSIONER KIESLING: So moved. COMMISSIONER JOHNSON: Second. 3 COMMISSIONER DEASON: Without objection, show 4 that those are approved. 5 I take it then that disposes of all issues, 6 even the fallout issues in the 02 Docket? 7 MS. ERSTLING: Except for the change that may 8 occur with Peoples Gas. In fact -- it's okay? 9 Then everything is okay. 10 COMMISSIONER DEASON: Very Well. That should 11 dispose of all matters within 02. 12 We will reconvene tomorrow morning at 9:30 to 13 continue the 01 Docket. We will give parties an 14 opportunity to make brief closing statements, and Staff 15 16 will give their recommendation, and the Commission will dispose of those issues tomorrow. 17 We are recessed for the evening. 18 (Thereupon, the hearing concluded at 5:00 19 20 p.m.) 21 22 23 24 25

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STATE OF FLORIDA) 1 CERTIFICATE OF REPORTER 2 COUNTY OF LEON I, ROWENA NASH HACKNEY, Commission Reporter, 3 DO HEREBY CERTIFY that the Hearing in Docket 4 ">. 950002-EG was heard by the Florida Public Service Commission at the time and place herein stated; it is 5 further 6 CERTIFIED that I stenographically reported the said proceedings; that the same has been transcribed 7 under my direct supervision; and that this transcript, 8 consisting of 130 pages, constitutes a true transcription of my notes of said proceedings. 9 DATED this 16th day of March, 1995. 10 11 12 ROWENA NASH HACKNEY Official Commission Reporter (904) 488-5981 13 14 STATE OF FLORIDA) 15 COUNTY OF LEON 16 The foregoing certificate was acknowledged before me this 16th day of March, 1995, by Rowena Nash 17 Hackney, who is personally known to me. 18 nl. 19 PATRICIA A. CHURCH 20 Notary Public - State of Florida My Commission No. CC-90785 Notary Public, State of Florida 21 My Commission Expires April 20, 1995 Bonded thru Trey fain - Incurance loc. 22 23 24 25

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