1	ļ Į	BEFORE THE
2	FLORIDA P	UBLIC SERVICE COMMISSION
3		
4	In the Matter of	: : DOCKET NO. 950495-W8
5	Application for rate in and increase in service	
6	availability charges by STATES UTILITIES, INC.	
7	Orange-Osceola Utilitie in Osceola County, and	in :
8	Bradford, Brevard, Char Citrus, Clay, Collier, 1	
9 10	Hernando, Highlands, Hillsborough, Lake, Lee Martin, Nassau, Orange,	
11	Pasco, Polk, Putnam, Ser St. Johns, St. Lucie, V	minole, :
12	Washington Counties.	
13 14	PROCEEDINGS:	SUNNY HILLS SERVICE HEARING
15 16	BEFORE:	COMMISSIONER J. TERRY DEASON COMMISSIONER DIANE K. KIESLING COMMISSIONER JOE GARCIA
17 18	DATE:	Thursday, September 15, 1995
19	TIME:	Commenced at 10:00 a.m. Concluded at 11:45 a.m.
20	PLACE:	Sunny Hills Community Center 101 Sunny Hills Boulevard
21		Sunny Hills, Florida 32428
22	REPORTED BY:	ROWENA NASH HACKNEY
23		Official Commission Reporter
24		
25		DOCUMENT MUMBER-DATE
6	FLORIDA	PUBLIC SERVICE COMMISSION9454 SEP 25 8

FPSC-RECORDS/REPORTING

APPEARANCES:

KENNETH A. HOFFMAN, Rutledge, Ecenia, Underwood,
Purnell and Hoffman, P. O. Box 1511, 215 South Monroe Street,
Suite 420, Tallahassee, Florida 32302-0551, Telephone No.
(904) 681-6788, appearing on behalf of Southern States
Utilities, Inc.

MICHAEL B. TWOMEY, Route 28, Box 1264, Tallahassee,
Florida 32310, Telephone No. (904) 421-3586, appearing on
behalf of Sugarmill Woods Civic Association, Inc., Spring Hill
Civic Association, Inc., and Marco Island Civic Association.

JACK SHREVE, Public Counsel, and CHARLES J. BECK,
Associate Public Counsel, Office of Public Counsel, 111 West
Madison Street, Room 812, Tallahassee, Florida 32399-1400,
Telephone No. (904) 488-9330, appearing on behalf of the
Citizens of the State of Florida.

SCOTT EDMONDS, Florida Public Service Commission,
Division of Legal Services, 2540 Shumard Oak Boulevard,
Tallahassee, Florida 32399-0870, Telephone No. (904) 413-6199,
appearing on behalf of the Commission Staff.

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1	PROCEEDINGS			
2	(Hearing convened at 10:00 a.m.)			
3	COMMISSIONER DEASON: Call the hearing to order. We			
4	will begin with having the notice read.			
5	MR. EDMONDS: Pursuant to notice, this time and			
6	place has been set for a customer service hearing in Docket			
7	No. 950495-WS, application for a rate increase and increase in			
8	service availability charges by Southern States Utilities,			
9	Inc., for Orange/Osceola Utilities, Inc. in Osceola County,			
10	and in Bradford, Brevard, Charlotte, Citrus, Clay, Collier,			
11	Duval, Hernando, Highlands, Hillsborough, Lake, Lee, Marion,			
12	Martin, Nassau, Orange, Osceola, Pasco, Polk, Putnam,			
13	Seminole, St. Johns, St. Lucie, Volusia, and Washington			
14	Counties.			
15	COMMISSIONER DEASON: Thank you. We'll take			
16	appearances.			
17	MR. HOFFMAN: Commissioners, my name is Ken Hoffman.			
18	I'm with the firm of Rutledge, Ecenia, Underwood, Purnell and			
19	Hoffman in Tallahassee, Florida. I'm appearing here today on			
20	behalf of Southern States Utilities, Inc. And I'll also			
21	mention for the record, that with me today from the Company is			
22	Karla Teasley and Judy Sweat, who are also here to field			
23	service complaints to the extent they may exist or if there			
24	are any other service questions concerning our service here.			
25	Thank you.			
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MR. SHREVE: Jack Shreve and Charlie Beck, Public Counsel's Office, Claude Pepper Building, Tallahassee, Florida, appearing on behalf of the customers in this area and all over the state.

Scott Edmonds on behalf of Commission 5 MR. EDMONDS: Staff, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399. 6 COMMISSIONER DEASON: Thank you. Let me begin by 7 first welcoming you here to this public hearing and 8 apologizing for the slight delay that we've had in beginning 9 the hearing; but as I'm sure you can tell, that we were having 10 a discussion concerning the notice for this particular 11 hearing. 12

Before I get into a discussion of that and the reason that we're here, first, let me introduce myself. My name is Terry Deason. I am a Commissioner on the Public Service Commission, and I'll be chairing this particular hearing for today. To my right is Commissioner Diane Kiesling, and to my left is Commissioner Joe Garcia.

We have a number of Staff personnel that are with us. Mr. Scott Edmonds is the attorney representing the Staff at the Public Service Commission, and at the table with him is Mr. Bob Crouch, who is with the Staff of the Commission. He's an engineer on our Staff, and Mr. Marshall Willis.

I've also been informed that Mr. Crouch is going to be around for some time this afternoon. If you have any

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particular service problems which you would like to discuss
 with a Staff engineer, Mr. Crouch will be available for that.

We also have a number of representatives from the Commission who are seated in the back of the room. And I just ask for those that are with the Commission, please raise your hand. If you have any questions, any of these Staff persons would be glad to take your questions, answer them for you. If they can't answer your question right at the moment, they will do whatever is necessary to get an answer to your question.

To the table to my right is seated Mr. Jack Shreve, the Public Counsel. He's representing the customers in this hearing. Sitting beside him is Mr. Ken Hoffman. He is the attorney for Southern States Utilities Company. And seated to the left of Mr. Shreve is Mr. Charlie Beck. He is an assistant to Mr. Shreve in the Public Counsel's office.

Also, to the table to my right is a court reporter who will be taking down this entire proceeding. That is necessary for the evidence that is going to be taken today to become part of the official record in this proceeding and available to the Commission to make a decision in this case.

Let me begin with just a little bit of background information before we proceed further. On June the 28th of this year, Southern States filed an application with the Florida Commission for increased water and wastewater rates. Southern States in this application is requesting a two-tier

uniform rate along with a uniform wastewater rate. The actual
 structure of the rates which -- or will be the result of this
 proceeding are in question at this point. That was part of
 the discussion that we were having here earlier with
 representatives from the Company and Public Counsel's office.

When this filing was originally made with the 6 7 Commission, the Commission deemed it to be deficient and the Company was ordered to refile the application with inclusion 8 9 of information concerning three other counties over which the Commission made a decision that the Commission did have 10 11 jurisdiction. This additional information was filed with the 12 Commission on August the 2nd of this year, and that was the 13 official filing date which initiated this rate proceeding.

The Commission has set 14 service hearings 14 15 throughout the service territory of Southern States Utilities. 16 This is the first of those 14 hearings which we will be 17 having. The Commission has also set aside nine days of hearings in Tallahassee, which will begin on January the 29th 18 19 of 1996. These days will be set aside to hear the technical 20 portion of the hearing. The technical portion will consist of 21 expert witnesses on various subject matters including 22 accounting, finance, engineering, environmental rate structures, and things of that nature. 23

The Commission at this point is scheduled to make a final decision in this case, as far as the revenue increase is

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concerned, on April the 29th and is scheduled to make a final
 decision on the rate structure in this case on May the 6th of
 1996.

On an overall basis, the Company is requesting a final rate increase of up to 45.95% for water and up to 30.21% for wastewater. The Company is also requesting an interim rate increase. There's not been any decision yet made on the interim rate increase. A decision is currently scheduled for October. I believe the first week of October.

That pretty well summarizes where we are at this 10 In just a moment, we will be allowing parties to make 11 point. opening statements. At this point I'm not sure exactly what's 12 13 going to be covered in those opening statements. I would anticipate there will be some discussion of the controversy in 14 this case concerning the rate structure, that being a uniform 15 rate structure which is being requested by the Company versus 16 some type of stand-alone rate structure, which is based upon 17 the individual costs and revenues of a particular system. 18

19 There was a recent decision made by the District 20 Court of Appeal, which overturned a Commission's prior 21 decision to implement uniform rates. And last Tuesday of this 22 week, the Commission made a decision to accept that decision 23 from the court. We have not yet decided, though, the 24 particular structure of the rates, which is going to have to 25 deviate from the uniform rates which were approved earlier.

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It's premature at this point to try to even tell you what your rates will be before this rate case is decided, because that decision has not yet been made and is scheduled to be made, I believe, the last part of September, approximately two weeks from now.

That pretty well summarizes where we are at this 6 71 I'm going to allow Mr. Hoffman to make an opening point. statement, and perhaps he can amplify a little bit concerning 8 the nature of the Company's request and the controversy 9 10 concerning the rate structure. I'm also going to allow Mr. Shreve the same opportunity to present an overview of his 11 position on this case, and if he has anything to add 12 concerning the question of the rate structure -- and he 13 obviously will have that opportunity as well. 14

After we receive the opening statements from the parties, I'm going to ask all of those individuals from the public who do wish to testify today to stand and to be sworn in. This is a necessity. I don't want you to be intimidated by it, but your testimony is being recorded by the court reporter and will become part of the record in this proceeding so it is required.

After all witnesses are sworn in, Mr. Shreve will be calling people from the public. He will be calling from a list of names that he has had, and I believe you've been asked to sign in. When your name is called, if you'll just please

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come forward and give us your name and your address. If you
 believe it would be helpful to the court reporter, you may
 wish to spell your name. Then you may proceed to give us your
 statement.

We are not imposing any time limits on your statements; we only ask that you be courteous and be mindful, other people are waiting to make their statement as well. And after you give your statement to the Commission, we ask that you wait for a moment because there may be some questions, some clarifying questions, as concerning your testimony.

So at this point if there are no other preliminary matters, I'm going to ask Mr. Hoffman to proceed with his opening statement, and then Mr. Shreve will be permitted to give his opening statement. Mr. Hoffman?

MR. HOFFMAN: Thank you, Commissioner Deason. If I may, a couple of housekeeping matters first. I would also like to introduce Mr. Harold Register, who is also here on behalf of the Company today, to respond to any quality of service issues.

Secondly, I would ask that what I have handed out as Composite Exhibit 1 be admitted into the record, and that consists of a copy of the notice of this service hearing in the Washington County News and an affidavit of publication, as well as a copy of the notice to customers of this service hearing together with an affidavit from Southern States

1 confirming the mailing of that customer notice to all of the Sunny Hills' customers. And I would ask that that be marked 2 3 and admitted as Composite Exhibit 1. 4 MR. BECK: Commissioner, we have an objection at the 5 appropriate time. COMMISSIONER DEASON: Okay. We'll take that up in 6 7 just a moment. First, has this Composite Exhibit No. 1 -- and 8 we are going to identify this document as Composite Exhibit No. 1 -- has it been provided to the court reporter? 9 10 MR. HOFFMAN: Yes, sir. 11 COMMISSIONER DEASON: All right. It has been identified. I will entertain any objections at this point 12 13 concerning that exhibit. 14 (Exhibit No. 1 marked for identification.) 15 MR. BECK: Commissioner, we object to the notice that's been provided by the Company because it fails to tell 16 17 customers the extent to which their interest or their 18 substantial interest may be affected by this proceeding. There is no notice whatsoever about the rates that the Company 19 20 has asked for or that the customers may be charged. In fact, all it is, is a bare notice giving a time and place, but it 21 22 doesn't tell customers the extent to which their interests are adversely affected by the Company's request for a rate 23 24 increase. So we object to the notice for that failure. 25 MR. HOFFMAN: May I respond, Commissioner?

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COMMISSIONER DEASON: Yes, Mr. Hoffman, you may
 respond.

This notice complies with MR. HOFFMAN: Thank you. 3 the Commission rules and was approved by the Staff. This is 4 the notice set forth in the Commission's rules which has to be 5 sent out 14 days before the particular customer service 6 There is no requirement in the Commission rules that 7 hearing. 8 the Company's proposed rates be included in the notice. We had a discussion of this matter beforehand, and there's no 9 10 requirement that the proposed rates be included.

11 Those proposed rates are required to be included and will be in included in a more comprehensive customer notice 12 13 required under the Commission rules which is due 50 days after the official date of filing, which I believe then would be due 14 15 by September 22nd. So I believe that the notice that we have 16 identified as part of Composite Exhibit 1 has not only been 17 approved by Staff, but complies with Commission rules and is 18 not deficient.

COMMISSIONER DEASON: Staff, do you have any
 comments on the notice and the objection to the notice?
 MR. EDMONDS: We'll just mention that we agree that
 this was preapproved by Staff.

COMMISSIONER DEASON: All right. Mr. Twomey, I notice that you have entered the room. Do you wish to make an appearance?

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MR. TWOMEY: Yes, sir, Mr. Chairman. I apologize for coming in late, but I had some business I had to conclude before I could leave Tallahassee.

I'm Michael B. Twomey, Route 28, Box 1264,
Tallahassee, Florida 32310. I'm appearing today on behalf of
the Sugarmill Woods Civic Association, Inc., the Spring Hill
Civic Association, Inc. in Hernando County; and the Marco
Island Civic Association of Marco Island.

9 I, too, would join, if I may -- join Public 10 Counsels' objection to the notice. Irrespective of whether 11 the Staff approved of this notice or not, isn't determinative of whether it gives these people notice of what you all are 12 about to consider and more importantly what the utility is 13 asking you all to approve and impose upon these people. 14 To give this hearing any real meaning, these individuals have to 15 know what the rates are that will be charged them, and so I 16 think the notice is deficient for that reason. 17

18 COMMISSIONER DEASON: Okay. Thank you. I would 19 note for the record that the basis of the objection is 20 concerning the adequacy of the information contained in the 21 notice. I've heard no objections about the information that's 22 contained therein being inappropriate, only that apparently 23 there's not enough information in the notice.

24 MR. BECK: That's correct. Commissioner, let me be 25 specific. My objection's grounded on the Administrative

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Procedures Act that it's not adequate notice of the extent to which the customers' substantial interest are affected by this proceeding. So regardless of whether Staff preapproved it or otherwise, it must comply with Administrative Procedures Acts. And that's the basis for our objection.

6 COMMISSIONER DEASON: And that is duly noted. MV 7 concern is that this exhibit is being presented; it's being 8 asked to be accepted into evidence, the evidence that this was 9 the notice that was issued. By accepting that as an exhibit 10 into this proceeding, I'm not making any ruling concerning the adequacy of that notice, only that this is the notice that was 11 12 sent. And I believe if you're going to object to that notice, the notice that was sent is going to have to be an exhibit in 13 this proceeding so you can have something to base your 14 objections upon concerning the adequacy of the notice. 15

MR. BECK: We have no objection to the authenticity or the fact this was the notice that was sent to customers.

18 COMMISSIONER DEASON: Very well. I am going to allow exhibit -- what has been identified as Composite Exhibit 19 No. 1 to be admitted into the proceeding with the 20 understanding that that is not a ruling upon the adequacy of 21 that notice. And I would anticipate there probably will be 22 some type of a motion filed concerning the adequacy of that 23 notice, and that will be handled by the Commission in due 24 25 process.

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Having disposed of those matters, I'm going to ask
 Mr. Hoffman then to proceed with his opening statements.

3 MR. HOFFMAN: Commissioner, if I may, I've just been handed a document from Ms. Teasley, which is another notice, 4 which is not the notice that is required under Commission 5 rules, that was sent out by the Company. The Company was 6 7 under no obligation to do so. And this notice does, in fact, 8 contain the proposed -- excuse me, the present bill, the 9 proposed interim increase, the interim bill, the proposed 10 final increase and the final bill.

11 COMMISSIONER DEASON: Mr. Hoffman, I'm not taking 12 argument at this time concerning the sufficiency of the 13 notice. I mean, you've presented to us what you said is your 14 notice, and you've sent it out, and we've accepted that as an 15 exhibit. I'm a little concerned at this point that we are 16 arguing the objection, which I've just stated will be a 17 subject for a future time.

MR. HOFFMAN: The only thing, Commissioner, that I 18 was getting to was to request that we be permitted to make 19 copies of this notice and submit it as Late-Filed Exhibit 2 20 because I think that it establishes -- even though, as I said 21 before, I think we've complied with all applicable Commission 22 rules with respect to the notice of this hearing, this is 23 further evidence that we went beyond that and that the 24 customers did have notice of the proposed increase. 25

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COMMISSIONER DEASON: Mr. Shreve?
MR. SHREVE: I'm not sure what we are talking about.
Is this a notice, or is this a letter from the Company to the customers?

COMMISSIONER DEASON: I'm not sure, but what I'm 5 going to propose at this point is give you an opportunity to 6 7 review that, Mr. Twomey an opportunity to review it; perhaps our Staff would take a look at it. Before we conclude the 8 hearing today, Mr. Hoffman, after all parties have had 9 10 opportunity to actually review what it is you're discussing, 11 we'll then entertain as to whether it should be identified as 12 an exhibit and what the disposition of that exhibit will be. 13 MR. HOFFMAN: Thank you, Commissioner. MR. TWOMEY: Mr. Chairman? 14

15 COMMISSIONER DEASON: Yes.

MR. TWOMEY: Again, I apologize for getting here late, but let me inquire. Have you taken up my motion to disqualify Commissioner Kiesling before I arrived?

19 COMMISSIONER DEASON: No. There was no mention of 20 that whatsoever before you arrived, Mr. Twomey.

MR. TWOMEY: Well, would you entertain that motion? Or what was your -- I'm sure you're aware of the motion that we've asked that Commissioner Kiesling recuse herself.

24COMMISSIONER KIESLING: My name is Kiesling.25MR. TWOMEY: I'm sorry. I'm sorry. I apologize for

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mispronouncing it. That Commissioner Kiesling recuse herself. 1 And if it's appropriate, I'd like to ask that she address it, 2 since the motion goes to her initially. 3 COMMISSIONER DEASON: Well, I think you have 4 characterized it correctly, is that the motion is for her to 5 dispose of. And if Commissioner Kiesling has anything to 6 7 announce concerning that, I will give her that opportunity. But that is -- basically, it's something that is pending 8 before her at this point and not the Commission as a whole; 9 therefore, there's been no discussion of it prior to your 10 11 arrival. 12 MR. TWOMEY: I see. COMMISSIONER DEASON: If there's anything you wish 13 to add, Commissioner Kiesling --14 15 COMMISSIONER KIESLING: I haven't even seen the motion yet; so I'll rule on it in due course. 16 MR. TWOMEY: 17 Okay. COMMISSIONER DEASON: Mr. Hoffman, you may proceed. 18 MR. HOFFMAN: Excuse me. I would just point out for 19 20 the record that I believe the Company has the right to respond to any motion filed by a party in this case including the 21 22 motion that Mr. Twomey just described. COMMISSIONER DEASON: Here again, that's something 23 the parties need to conduct before Commissioner Kiesling. And 24 how she wishes to proceed will be her decision. 25

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MR. HOFFMAN: Thank you, Commissioner.
 Let me begin by thanking our customers for appearing
 here this morning. I'm going to give you a brief background
 on the case.

5 The Company filed an application to increase its 6 water and wastewater rates by filing an application with a 7 wealth of information that's known as the minimum filing 8 requirements on June 28th of 1995.

9 In response to certain deficiencies in the original
10 information that the Company filed, on August 2nd, the Company
11 filed an amended application and submitted additional
12 information. That information was determined by the
13 Commission to satisfy the minimum filing requirements, and
14 August 2 of 1995 has been established as the official date of
15 filing.

The Company's application requests that the Commission increase water and wastewater rates which SSU is authorized to charge in 152 service areas throughout this state, and that consists of 104 water service areas and 48 wastewater service areas.

There are currently legal issues, which Commissioner Deason briefly mentioned, concerning the Commission's authority to regulate Southern States in three counties, and those legal issues are currently pending before the First District Court of Appeal. So it is not known to us

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at this point today whether the Commission will have the
authority to establish rates for Southern States in those
three counties, and that's Hernando County, Hillsborough
County and Polk County. There is another set of legal issues
affecting rates and the rate structure which
Commissioner Deason mentioned, and that affects the uniform
rates.

As you may recall, the Company was authorized and 8 9 ordered by the Commission to implement statewide uniform rates for the 127 service areas in its last major rate case. And 10 that decision of the Commission was appealed, and it was 11 reversed by the First District Court of Appeal. And without 12 getting into all details of that opinion, essentially, what 13 the First District Court of Appeal said was, with respect to 14 those 127 service areas, you can't have a uniform rate unless 15 16 the Company shows that all of those service areas are functionally related. 17

Now, what happened after that, the court essentially remanded the case back to the Public Service Commission. And the Public Service Commission set about to make a decision for what a new rate structure should be for this Company. That decision has not been made as of this date.

Now, there was a discussion concerning parameters for an appropriate rate structure at the Commission's agenda conference two days ago. But at least theoretically, the

Commission could come out with a decision which would be
 anywhere from a stand-alone rate to some type of modified CAT
 stand-alone rate.

While I don't have all the facts and figures and numbers, I think it is fair to say that whatever decision the Commission makes is likely to impose an increase on your rates when compared to your current uniform rates. That rate structure decision, I believe, will be made by the Commission in the next few weeks.

Nonetheless, I need to emphasize to you that in the application that the Company filed in this case, the Company is still requesting uniform rates. And we are requesting uniform rates for all of our water and wastewater service areas.

15 And what we've done is we've essentially asked the Commission to break the uniform rates into two classifications 16 17 for water. The first classification is essentially conventional treatment. And the second classification would 18 be a uniform rate for our Marco Island system in Collier 19 County and our Burnt Store system in Charlotte and Lee 20 21 Counties which use an advanced treatment technology known as reverse osmosis. But with respect to wastewater, the 22 Company's proposal is that there be only one uniform rate. 23 We believe that we have submitted a wealth of 24

25 evidence which supports the uniform rates. And I should

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1 emphasize to you that we think the evidence that we've
2 submitted satisfies the court of appeal's new legal test that
3 sets out a precondition for imposing uniform rates.

Now, we've also proposed that the Commission 4 authorize the Company to implement a monthly weather 5 normalization clause adjustment. Now, this mechanism provides 6 7 for monthly adjustments to the gallonage charge, up or down, to reflect variations in customer consumption. The Company 8 maintains that Commission approval of the weather 9 10 normalization clause will materially reduce the business and 11 financial risk to which the Company is exposed -- and I'm talking primarily here about rainfall -- thereby reducing the 12 Company's cost of debt and equity, stabilizing revenues, and 13 reducing the frequency of rate relief requests that are 14 associated with weather and other factors beyond the Company's 15 control. 16

17 During the technical hearing, the Company will produce an expert on water conservation and water conserving 18 rate structures, who will testify that the Company's proposed 19 rate structure and the weather normalization clause will 20 foster and encourage water conservation in the areas where we 21 22 provide service. Based on the year ended December 31 of 1994 and under our present rates, the Company calculates that it 23 earned a return of only 2.94% on its water operations and only 24 25 2.34% on its wastewater operations. Based on the

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Commission-approved interim test year, which is the calendar year 1995, and again if you apply current rates, the Company calculates that it will not earn any return on its investment in its utility facilities. Similarly for the year ended 1996, which is the Commission approved projected test year for final rates, the Company projects negative returns on both water and wastewater operations.

8 We believe that a rate increase is necessary because 9 our existing rates are insufficient to provide the funds that 10 are necessary to operate our facilities in the 152 service areas at issue and are insufficient to allow the Company the 11 12 opportunity to earn a fair rate of return. I should also point out to you that the Company has or will have placed an 13 additional approximate \$116 million dollars of plant in 14 15 service during the period from January 1, 1992 through December 31, of 1996. In addition, the Company will also 16 continue to incur additional costs to comply with regulatory 17 mandates, and there I'm talking about, specifically, 18 environmental requirements. 19

I'll conclude by saying that your input in this case is an important ingredient that the Commission desires. The quality of our service, the responsiveness of our management, and the history of our operations are all relevant to this rate case; and the Commission is here today to hear from you. And I thank you for your attention. Thank you,

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1 Commissioners.

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2 COMMISSIONER DEASON: Thank you, Mr. Hoffman.
3 Mr. Shreve?

4 MR. SHREVE: Was Mr. Twomey going to make an opening
5 statement or an argument?

MR. TWOMEY: Why don't you go first.

7 MR. SHREVE: Okay. The biggest concern I have right now about this situation that we are in, is that I do not 8 believe the customers understand what they are at risk from 9 10 Southern States. I don't want to belabor the notices, but that's why you came here. And there was no information in 11 there, except they said they were going to spend \$100 million 12 13 on investment. They didn't say what the cost to you was going to be, and that's across the entire system. 14

15 I'm going to go back in history a little bit. Deltona had a rate case in here before Washington County 16 17 turned this over to the Public Service Commission. The County Commission turned that rate case down; Daytona appealed it; 18 19 and in their appeal received the entire rate increase they asked for, every penny of it. The Public Service Commission 20 21 didn't have a chance to trim it down, contest, anything. 22 Deltona received the entire request. Nothing could be done because then the jurisdiction was transferred over, and there 23 24 was no way to handle that. At that time your bill would have been \$40.51 under the Deltona rates. 25

1 There's been so much confusion about uniform rates 2 and stand-alone rates that people begin to look at it as to 3 exactly what it's going to cost them. And I think that's good 4 and to be of interest, but you have to also look at what is 5 the Company charging the customers of the State of Florida, 6 and specifically Sunny Hills, for themselves. They don't 7 discuss the fact -- they don't disagree about who's going to The overall picture means Southern States gets the 8 pay it. 9 money from somewhere.

10 Now, they are asking in this case -- and we had to 11 calculate these figures ourselves because they are not in 12 their filing. The money that they want you as customers to be responsible for, where Deltona had \$40.51 which everyone was 13 14 upset about, their request today, if put on approximately the same grounds with the same gallonage, should be \$156.51 that 15 this community is responsible for. Under uniform rates, they 16 17 would still get the money, but they would get part of it from someone else. If it turns around and you have to pay it 18 yourself, that will be your responsibility; and that's kind of 19 20 the direction this has been going.

Now, that's not a fight I've been in on, but the court said the rates that are in effect are really illegal. If uniform rates are maintained in this case, then you will have lower rates. If they are not maintained, Southern States still wants the money and it would come from you.

1 The difference in the revenue produced for water rates under the Deltona rates was \$53,341. Immediately -- not 2 3 immediately, but the first case after that that would have changed the rates, Southern States came in asking for 4 5 \$267,000. Remember that '92 case where they came in, the rates were going sky high and scared everybody to death. For 6 7 water, the change would have been from 48,371 produced by the Deltona rates to \$192,000 that they were going to put on you 8 in the '92 case -- I mean, in the '90 case. The '90 case that 9 we got thrown out; that's what they were asking for. 10

11 Tremendous increases after Deltona's entire rate 12 base and entire expenses were given to them. Why the big 13 change? Can we really afford this great management from 14 Minnesota Power that's going to increase rates by that much? 15 The rates would have gone from 40.51 to what they are 16 requesting today of approximately 156.51 for the 17 responsibility for this system no matter who it's paid for.

The weather normalization they've talked about, what they are really saying is, if the weather changes and you don't need us, don't use as much water, you pay more for it. You pay more per gallon. That's the safety factor for them.

I am very, very concerned that Sunny Hills and the other communities around this state are not getting the true picture of what Southern States is asking for from the customers for themselves, that at some point is going to be

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1 the responsibility of the group of customers whether it's
2 spread over somebody else or whether it's not. They're the
3 ones that are walking away with the money.

The court case came down, said the rates were illegal. The Public Service Commission said there will be a refund to the customers that did the subsidizing. You were being subsidized under that.

8 The Public Service Commission, in their wisdom, I 9 think they did exactly the right thing, said that refund will 10 come from Southern States; they were the ones that asked for 11 it to be set up that way, so they are responsible. Southern 12 States wanted to take the money from you to give back to the 13 other customers now because the last two years of what you've 14 been paying.

The Public Service Commission denied that. The Public Service Commission denied that and said, "No, you are responsible for it." The rates have not been set so we do not know what the refund will be at this point. But that, I believe, is the factual situation. I am very concerned.

I guess they've had a lot of meetings with public relations, and what I've seen about most of the letters and things that have come out, not approved by the PSC, and I think this is just a letter, they talk about this interim bill and going up a certain amount, but they don't tell you what the real exposure is if this rate case does not go through the

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1 way it is. They get the money; they just don't know who's 2 going to pay it yet. And I think we better all start looking 3 at why are they getting as much money as they are out of your 4 system no matter where it comes from. And that's the same 5 thing all around the state. There's no excuse for raising the 6 rates they have.

7 In the '90 case, they had a projected case, and they
8 projected that they were going to have about \$700,000 put in
9 out here in investment. And in 1991 they did not put that in.
10 They finally put it in in '92.

In the '90 case, they asked for a certain amount of money from you. It actually went down when they filed the next case with a historic test year with facts rather than their projections.

15 In this case we are dealing with many, many 16 projections that, I think, have to be tested and tested against their activities in the past. When they finally did 17 put in about 700,000 in investments, it was for mains and 18 distribution lines. And I think that's because they forecast 19 20 this huge increase out here which gives you about an extra 20 There's not any growth out here, so what 21 customers in 1996. did you need the \$700,000 in for mains and distribution lines? 22 They're asking for that money from you. 23

24 Thank you very much.

25 COMMISSIONER DEASON: Thank you, Mr. Shreve.

Mr. Twomey?

1

2 MR. TWOMEY: Ladies and gentlemen, Mr. Shreve is 3 always a hard advocate to follow. But let me try and correct 4 something I think he said; and Mr. Hoffman, I think, was 5 disagreeing with him. And that is that SSU wanted to try and 6 get back from you the money that the Public Service Commission 7 forced them to take from my clients. My clients, the people I mentioned earlier, were the bulk of the people that the 8 9 uniform rates illegally took money from over and above the 10 cost to serve them, okay, for the last two years.

11 And I was here last year. And I think most of you people, if you were here, the majority of you that testified 121 13 were against uniform rates then, even though you benefited from it. Because many of you said you thought it was going to 14 turn around eventually and would have you paying for someone 15 in Dade County or someplace in South Florida. Well, you're 16 right there. Because under this proposal they have right now, 17 it's already flipped for a bunch of people. That is to say, 18 people that were getting money under the uniform rates a year 19 ago, two years ago will start paying now under their new plan. 20 Okay? So the same thing could happen to you. 21

But my point was going to be that my clients had over the last two years somewhere in the neighborhood of -and other people that were losing money -- about \$7.7 million from them illegally through these uniform rates, which this

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1 company didn't ask for it. To their credit. His client 2 didn't ask for it. The Public Service Commission Staff 3 recommended it after the hearing and made them take it. And 4 none of these Commissioners, fortunately, were on the panel 5 that approved it. It was Commissioner Clark -- Chairman Clark 6 and Commissioner Beard.

Now, we won the case against these people. It was the Staff that recommended this thing based on no evidence, and so forth; we beat them on the appeal. We're going to take the money from the utility with the help of these good Commissioners along with interest.

I think Mr. Shreve was wrong. It wasn't Mr. Hoffman and SSU that asked that they get the money to pay my clients from you; it was the PSC Staff. It was the PSC Staff that said just two days ago, "Take it from the other people if you are going to do it that way."

17 Now, this business of the uniform rates, ladies and 18 gentlemen, which that Staff of this Public Service Commission forced down your throats and forced down SSU's throat two 19 years ago, has a lot of bad aspects about it. But the worst 20 aspect, period, is that it pits customers against customers. 21 It pits my clients against you. It tries to take money 22 23 illegally from my clients and give it to you. And in most 24 cases, you don't want it; you didn't ask for it; and most 25 importantly, you don't deserve it under the law.

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It came out of them, Staff, the PSC Staff, which has
 demonstrated the greatest bias I have ever seen in a Public
 Service Commission case in 17 years, in being in favor of a
 utility and opposed to the consumers and the customers of this
 state 100%. It is the worst case of it I have seen in 17
 years of practicing utility law in this state.

7 Now, Mr. Shreve says you've got to keep your eye on 8 the ball here. Okay? These people, not withstanding that 9 they lost the case in the First District Court of Appeals and it's going to cost their shareholders a bunch of money, based 10 11 upon them pushing on them, they're back here asking for 12 uniform rates again. It doesn't figure to me. They want to 13 lose some more money, and we're going to take it from them if they do it. 14

15 If the Commission pushes it, if the Staff pushes it, 16 if they ask for it, we're going to beat them again. We're 17 going to beat them, and we're going to beat them until they 18 get it right.

Now, what they are trying to take from you this time is they came in a couple months ago and they said, "We want \$18.1 million more," okay? \$18.1 million. The PSC Staff in their infinite wisdom over there said, "That ain't enough. That ain't enough. We think you ought to force these three good counties down in the central part of the state," who want nothing to do with the Public Service Commission, "you ought

1 to force them to come in and make this company include in this 2 rate case additional water and sewer companies down there," 3 that the counties want to regulate so they can have hands on 4 and protect their constituents, not have it done from 5 Tallahassee.

Well, the Commission took their advice; the Staff
pushed that case. Mr. Hoffman, to his credit, said, "Time
out. We don't want this. We don't think it's right. It's on
appeal. It's going to cause more trouble." And he is right.
It's going to cause a lot more trouble.

They got their way. And you know what it did? It increased the revenue requirement these people say they need, they're entitled to, from \$18.1 million to \$18.6. It bumped it up another half a million bucks. Mr. Shreve gave you a lot of different reasons why they are not entitled to it. Okay?

Now, what they're asking for, ladies and gentlemen, 16 17 if I get it correct, is 75% or 76% increase in the revenues that they want for water from what they were given just two 18 years ago. Okay? 75%. The sewer increase is in the 19 neighborhood of 33%. Now, I don't know how many of you folks 20 are retired; but if you are retired, your COLA, whatever your 21 COLAs were, your cost of living didn't go up 76%. It didn't 22 I think it was more in the neighborhood of 2 to 3 qo up 33%. 23 to 4. Whatever it was, it's not even in the ball park. Okav? 24 25 Now. They spent half a million dollars or something

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like that. They spent a couple million dollars, I believe.
 If I'm wrong, he can tell what the big amount is -- it's large
 anyways -- fighting this uniform rate thing which the Public
 Service Commission Staff and the PSC made them take. Okay.

They've got a nice big headquarters in Orlando. 5 They're going to build a new -- they're going to spend 6 7 \$5 million, I think it is, to have an environmental water testing facility so they can send your water all the way down 8 9 there, I guess, instead of sending it to Panama City 10 someplace. It's going to give them \$5 million more of 11 investment that they can take a return on. And they're going 12 to have employees, and those are going to be expenses 13 associated there.

Now, there is -- my clients say, along with
Mr. Shreve, there is no justification for any of this rate
increase in the dollars, none of it. They're not entitled to
any of it, let alone 76% and 33%.

The weather normalization thing that Mr. Hoffman told you about, like Mr. Shreve says, what it means is, is that you use less water; it costs you more. Okay? He said this is a good deal. Why is it a good deal? Because it takes the business risk, the business risk, off of them.

Anybody here believe in free lunches? Right. Where do you think they are going to put the business risk when they take it off of them? They are going to put it on your backs,

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ladies and gentlemen. And I'll tell you what. With the way
 this Staff over here has demonstrated total bias for this
 utility, they will get it, unless we fight them and fight them
 hard on it.

Now, they are going to take the business risk off their backs and put it on you and he'll tell you -- he did tell you. He said the benefit you are going to receive is it will lower the cost of equity capital and the cost of debt, and that will help you. It will make your rates lower. Right?

11 Well, let me tell you something. They are a 12 subsidiary of Minnesota Power and Light up there in wherever in Minnesota, wholly owned by these people. Now, their 13 president of Minnesota Power and Light filed testimony in this 14 case, a Mr. Sandbolt or something like that; and he very 15 stupidly put in his testimony, in my opinion, some exhibits 16 from Wall Street showing that Wall Street had lowered their 17 18 bond rating.

Okay. Now, those of you who understand that,
lowering the bond rate by Standard & Poors and so forth, means
that the cost goes up. Okay? Now, his purpose was to show
that Wall Street lowered it because the Public Service
Commission wasn't giving them enough of your money down here.
He was saying, "Give us more money down here, and we'll be
better up there in Wall Street."

What he failed to take into consideration, and ought 1 to be fired for it, I think, is he showed evidence that the 2 main reason that Wall Street was knocking their bond rating 3 down was because Minnesota Power and Light is trying to corner 4 the market on used car auctions in the United States. Here's 5 6 a power company trying to get into the paper manufacturing and 7 all this kind of stuff. My point is to you is they've got enough problems on their own keeping their bond ratings up 8 without blaming it on you and increase the normalization 9 10 thing.

Now, I want to explain to you about the uniform rate 11 12 I've told you quite a bit. This company didn't ask thing. for uniform rates two years ago. Okay? It was hatched up. 13 It was a scheme. It was a blind-sided effort on the part of 14 the Public Service Commission Staff, one of whom jumped ship 15 16 and went to work for SSU. Mr. Matt Feil, a lawyer, jumped ship before the order was even written in the case two years 17 18 ago. But anyway, it was the scheme of the Public Service Commission Staff that puts -- divides the customers and 19 attempts to put these costs across so they can charge higher 20 rates and not have anybody scream about it. 21

Now, they are going to lose the uniform rate thing. Now, what they actually asked for two years ago was a system whereby we had stand-alone rates, which means that you good people would pay your own costs. And your own costs aren't

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1 that bad once we strip out all the fat these people are seeking. Once we get rid of all the excess, the stuff they 2 3 don't deserve, your own costs aren't that bad. But to the extent that they are a little bit too high, what Southern 4 5 States proposed two years ago, based upon the testimony of a highly respected former PSC Commissioner and former Chairman, 6 7 was a concept whereby you would pay your own costs and the 8 other people, like my clients, might chip in up to 5% above 9 their costs to help keep your rates down a little bit. Okay?

10 Now, my clients are willing to accept that. My 11 clients are willing to accept what they asked for two years 12 ago. It would help you folks out a little bit, but it 13 wouldn't take the huge sums of money from my clients that have occurred in the last two years. Over \$2.2 million a year from 14 15 the Spring Hill people, over 660,000 a year from the people I 16 represent in Sugarmill Woods in Citrus County, and well in 17 excess of 1.1 and 1.2 million on a proposed basis for the 18 people at Marco Island.

19 So I want to close by thanking you for your time, 20 and I want to urge you to follow Mr. Shreve's advice. He 21 suggests that you don't know what you're getting into here 22 because you haven't gotten the proper notice and everything. 23 We're going to try and stop the interim rates. Mr. Shreve's already filed motions to try and stop the interim rates. 24 I'm 25 going to join him in that soon.

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I would encourage you folks to keep in close contact 1 with Mr. Shreve, who is your lawyer in this case, and keep on 2 3 the Commission Staff. Watch what's happening to you. And if you don't like what you see happening, protest it and protest 4 it loudly. Not only to the Commission, to Mr. Shreve, but to 5 your legislature as well. Thank you very much. (Applause) 6 COMMISSIONER DEASON: Thank you, Mr. Twomey. We are 7 at the stage of the hearing now where we are going to proceed 8 to the main purpose of today's hearing, and that is to hear 9 from the customers. 10 Earlier I indicated to you all that there were no 11 time limits, but that I asked you to be courteous. I should 12 have asked the attorneys to do the same thing. I apologize 13 that we're well into this hearing and we have yet to hear the 14 first public witness, but we are about to do that. But before 15 we can, I'm going to ask all members of the public who do wish 16 to testify, make a statement before the Commission, to please 17 stand and raise your right hand. 18 (Witnesses sworn collectively.) 19 Thank you. Please be seated. 20 COMMISSIONER DEASON: Mr. Shreve? 21 MR. SHREVE: Yes, sir, Mr. Chairman. Mr. Spiker? 22 23 DONALD SPIKER 24 was called as a witness on behalf of the Citizens of the State 25 FLORIDA PUBLIC SERVICE COMMISSION . . . 716

1 of Florida and, having been duly sworn, testified as follows:

WITNESS SPIKER: My name is Donald Spiker. I live at 808 Quintera Court here in Sunny Hills. I've been here since early 1972.

5 When I first came here, all they had was the model 6 houses and about six other homes. I've been through every one 7 of the rate things. We started out with sewer of 7.50 a 8 month. Water was 60 cents a thousand no matter how much you 9 used.

10 After about seven years, they put in a modest sewer 11 increase of 10.50. And then very shortly after that, they 12 decided that they needed to be greedy, and they hit us with double rates of what we'd had before. At that time we were 13 14 under the County Commission and they refused completely. So 15 it was turned over to district court which we had D.D. 16 Costello as judge. She did not have any intention of hearing 17 that case whatsoever. She wouldn't allow anybody to speak, and she gave them every penny that they wanted. Okay, fine. 18 19 That doubled our rates.

Then we go along, we get another increase. Now, I've followed every one of these. I've spoken both here and in Tallahassee on these rate increases. I've worked out figures and everything to show you. And I say, right now for the basic rates, as soon as they read the meter, now you owe them \$17.80 just because they've got a damn meter on your

1 waterline for that and a sewer.

Now, if they get the interim rates, it will go to
22.32. I ask you not to increase this interim rate
whatsoever. Wait until you've made your decision. Do not,
please, give them this interim rate increase whatsoever. They
don't deserve it.

7 As we go farther down the line, I'm guite concerned 8 about the fact that our sewer plant is licensed at 50,000 gallons; and I'm quite sure if your engineers had the ability 9 or the incentive to check this plant out, one look at it would 10 11 tell you that it can take twice or more of this amount. The 12 reason they can't do anything about it is because originally Deltona got a certificate for 50,000 gallons. They've never 13 increased it whatsoever. 14

15 This plant is fully capable of much more than that. 16 We've got over 800 homesites, not homes, but homesites, that 17 are on the sewer line, and not any homes there, so there's no 18 income from that. But I maintain that if those 800 homes were 19 built, they wouldn't have to increase that sewer one iota. 20 All they would have to do is get an increase in the amount 21 they can use. But that plant is fully capable of it. And I'm 22 sure your engineers could check this out.

And I think it should be capable of doing that. Any wastewater engineer can take a look at this plant up here and tell you that this plant is far capable of more than what they

are doing. Now, they do not want to put any capital outlay in 1 for the sewer lines; and for that reason, we've got homes 2 3 being built up here on Gap Lake with septic tanks at their 4 waterline, which is going to pollute that lake. I don't care 5 what the environmentalists are doing about it. It's going to 6 pollute it eventually. There should be a sewer line run all 7 the way up to the golf course and most of them people on there 8 would hook on to the sewer, but they won't put any capital 9 outlay in that whatsoever. The reason? They won't get an immediate return on it. So, in the meantime, we can go ahead 10 11 pollute Gap Lake.

12 Now, I've got a complaint on the water. In some areas of Sunny Hills if you try to use the water early in the 13 morning, you get just about pure chlorine coming out of it. 14 Now, the reason for that is the water is dead ending. It goes 15 to the end of the streets; there's no return line; and it 16 builds up there. They have to add enough chlorine in so that 17 they can get that 1.-something-or-other reading at the 18 farthest point. 19

Now, if you can't circulate the water, the ones living closer to the sewer plant -- to the water maintenance plant down here are going to get more chlorine than the ones farther out. I maintain they should be required to put in return lines so they can circulate this water. If they did, we'd have a better quality of water.

1	That's all I have to say. Thank you. (Applause)
2	MR. SHREVE: Thank you, Mr. Spiker.
3	COMMISSIONER DEASON: Thank you. Are there any
4	questions? No questions. Thank you, sir.
5	Mr. Shreve?
6	MR. SHREVE: Mr. Beleckas?
7	
8	
8	VIC BELECKAS
9	was called as a witness on behalf of the Citizens of the State
10	of Florida and, having been duly sworn, testified as follows:
11	WITNESS BELECKAS: I'm Vic Beleckas,
12	B-E-L-E-C-K-A-S. I live 540 Ambassador Court, Sunny Hills.
13	I'm a resident for 17 years in Sunny Hills, and I was working
14	with Deltona Marketing in Sunny Hills. I personally brought
15	in 144-something homes that were built, and I had my own
16	subdivision that I was in charge or filled that we used it,
17	Deltona Utility's water. Maybe only place that they're making
18	money because we paid for the putting in waterlines for
19	\$70,000 and donated for future usage.
20	The attorneys that came in here, I think they gave a
21	lecture to us. As much I know from real estate from the
22	utilities, no way Sunny Hills could survive and show utilities
23	that they're making money on us, unless we stay in uniform
24	rate, because Deltona put in this much I know for 2000
25	hookups sewage plant, that later never exposed it. And if
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anybody could prove it, that you could make a profit when you 1 have only 170, 180 hookups, that would be really unbelievable. 2 Only one thing that Commission may be overlooked it, 3 they did terrific job to protect us where they did it in last 4 hearings here. Individual person, doesn't matter where he 5 lives in United States, he doesn't want to get increase for 6 taxes, he don't want to get increase for anything. 7 But company that supplies it -- I'm not for Deltona; Deltona lost 8 over \$500 million already through their communities. 9 I was fighting them. Get as much I could for people that we brought 10 into Sunny Hills. 11

Right now, the utilities, even county here, 12 Commissioners and so on, don't help us to get more people in 13 here. Their impact fees raised up so high that everybody in 14 this area knocking us down and says, "You can't go to Sunny 15 Hills to build a home; you got to pay just as much for hookup 16 fees, impact fees, like would cost you to drill a well." You 17 know, everybody looks like putting brakes on us that Sunny 18 Hills would grow. If Sunny Hills don't grow, the utility's 19 That's why I would never going to make a dime out of here. 20 ask Commission to make sure that it will drop our impact fees 21 here for less. 22

Now, don't blame this thing against Deltona because they made this mess and plan, they sold it wrong, and all these things; but that doesn't help us, nothing here today,

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because Deltona's only name left. They're worthless right 1 2 now. 3 I would ask on behalf of all Sunny Hills that Commission would enforce them to drop them, like fee, so low 4 5 to attract the people coming to build. Right now, Deltona 6 opened up resale office. They were selling the same product that we sold, let's say, for 10; we're offering under the sale 7 for 2. No way Sunny Hills will grow; no way utility's going 8 9 to make money. And if you take us out of uniform, we really 10 going to be punished. 11 Thank you for Commission that you did terrific job. 12 (Applause) 13 COMMISSIONER DEASON: Thank you. 14 Mr. Shreve? 15 MR. SHREVE: Thank you, Mr. Chairman. Mr. Dealy? 16 17 JOE DEALY was called as a witness on behalf of the Citizens of the State 18 of Florida and, having been duly sworn, testified as follows: 19 20 MR. DEALY: Good morning, everybody. My name is 21 Joseph Dealy, D-E-A-L-Y. I live at 804 Sunny Hills Boulevard. It's my dear little wife and I; we're retired. 22 23 I feel like there's two firing lines here. After listening to this testimony over here; there's two firing 24 25 lines. I'm in the middle. I feel like I can't win. But if I

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1 can't, I'll go down fighting.

This water that we argue about comes from wells;
wells created by God. Everybody wants to capitalize on it.
We live in a society that is hungry. I remember when I'm
76 I remember when you could buy a Chevrolet for \$600 with
steel in it. Okay? I see some old cars around even today.
But the world we live in, hungry, hungry, hungry.
At least the automobile industry, when you buy a new car
today, you get some new features. What are we getting?
Nothing. The water, we don't know if it's clean. All you can
could do is take the word of the person who we presume tested
this water.
Don Spiker talked about the water with the extra
chlorine in it. Does anybody here know whether that's healthy
or not? We are victims of what we have to take. That doesn't
sound like America.
You are pushing water on us; God knows what's in it
or isn't in it; and we have to take it. And the water's
coming from the earth. Nobody is bringing the water in. It's
God's water. Why do we fight about this, and why do we look
to get to be rich and wealthy over it? It's uncalled for.
We have a small community here. Unless you do
something about this community, it's going to get smaller and
smaller. They'll be a sign out front and it will say, "That
used to be Sunny Hills." And the powers that be here that are

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1 hungry are going to cause those signs to go up there, because 2 they're hungry for the dollar bill.

Has our water improved over the last year? I don't know; nobody's told me anything. What is our water today; is it safe? Is it published where we can look and see the quality of the water we drink? Of course it isn't published. It's a secret.

There's a number of people here living in Sunny 8 Hills who have water purifying systems. At least they have 9 10 got a little edge over me; I can't afford one. We shouldn't have to have a water purifying system to see that it's good or 11 to filter this out or filter that out. That should be done 12 13 for us. These people looking for more money -- not him, he's only doing his job -- what do they want more money for? For 14 what? 15

I remember last year when we were here, they were talking about we should pay more money because so-and-so county is down the road in Florida, are paying more. Well, that's their problem. They're going to deal with their problems. Maybe they have less problems than we do. They're just bunching everybody together? That's what it sounds like. We deserve good water.

I thank you for standing up for us. Thank you.(Applause)

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COMMISSIONER DEASON: Thank you, sir.

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MR. SHREVE: Thank you, sir. 1 COMMISSIONER DEASON: Mr. Shreve? 2 Yes, sir, Mr. Chairman. Mr. Upmanis? 3 MR. SHREVE: 4 JURIS M. UPMANIS 5 was called as a witness on behalf of the Citizens of the State 6 of Florida and, having been duly sworn, testified as follows: 7 MR. UPMANIS: My name is Juris, J-U-R-I-S, Upmanis, 8 U-P-M-A-N-I-S. My wife and myself are new here in Sunny 9 10 Hills. Oh, the address, excuse me, 544 Hancock Court in 11 beautiful Sunny Hills. My wife and myself are new here and still in 12 tremendous shock about SSU rates and charges. I've lived in 13 many cities before, but these are the highest ones I've come 14 15 across. I'm here to register my strong opposition to SSU rate 16 increase. I feel that we have been robbed blind by SSU in the 17 past by rates and some unlisted charges. We should not be 18 paying, also, for somebody else's mistakes in the past. Thank 19 you, gentlemen, ladies. (Applause) 20 COMMISSIONER DEASON: Thank you. Questions? 21 MR. SHREVE: Thank you, sir. That's all we have right now. 22 23 COMMISSIONER DEASON: That's all of the individuals 24 who have signed up previous to the beginning of the hearing. I'm going to ask if there's anyone who did not sign up who 25

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wishes to testify at this time to please indicate it, and 1 you'll be welcome to come forward. 2 Let the record reflect that there are no other 3 individuals that wish to testify. 4 I believe there is a pending matter which we need to 5 resolve before we conclude the hearing today, that regarding 6 an exhibit which Mr. Hoffman wanted identified and admitted. 7 Before we get to that, are there any other matters 8 which need to be taken up at this time? 9 Mr. Shreve? 10 MR. SHREVE: On that one matter -- and I'm sure the 11 Company would be glad to comply with this -- Mr. Hoffman has 12 raised the point on this letter, I believe it is, he'd like to 13 have admitted, to show notice to, I guess, this group of 14 customers. I'm sure the county would be glad to do it since 15 they are bringing this up. I would like to have copies of all 16 the correspondence, such as this, that has been sent to my 17 clients, as well as copies of correspondence sent to 18 19 legislators giving their justification for the rate increases. I'm sure they won't have any problem with this. 20 Then, 21 perhaps, we can go ahead, and I certainly think, accept this for identification, then we can argue out whether or not it 22 23 changes the notice or not because this is not a part of the notice requirements. But I think we should have access to 24 25 I don't know if the Staff has that information or not, that.

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but I think we should have it if we are going to be talking
 about this type thing.

COMMISSIONER DEASON: Mr. Hoffman?

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MR. HOFFMAN: Commissioner, if Mr. Shreve wants to make another discovery request -- and his office has served hundreds at this point -- he is free to do so, and we will respond in kind.

8 They raise an objection to the customer notice for 9 this hearing. Our position is that customer notice fully 10 complies with the Commission rules. My only purpose for 11 asking that this letter from Karla Teasley, which I believe 12 was sent to all customers and sets out our proposed increases 13 for interim and final rate purposes, is because it's relevant 14 to their objection. And that was my only purpose for raising 15 it, and my only purpose for asking that it be admitted as Late-Filed Exhibit 2. 16

17 COMMISSIONER GARCIA: Mr. Chairman, may I ask a
18 guestion?

19 COMMISSIONER DEASON: Surely.

COMMISSIONER GARCIA: And maybe Staff can answer or, maybe, Diane, you have a better understanding. Is it required to show what the rate increase that they are requesting will be in the notice?

MR. EDMONDS: Not according to the Commission rules, I believe.

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1	MR. HOFFMAN: And that's our point, Commissioner.
2	COMMISSIONER DEASON: Mr. Shreve?
3	MR. SHREVE: I think we're talking about a little
4	this is not the notice that came out from the Staff, and I am
5	astounded that Mr. Hoffman and the Company would not volunteer
6	to give us correspondence that they are trying to put in here
7	now to show that they have given some type of sufficient
8	notice, when I know the Company has sent one letter to one
9	customer group and one letter to a different customer group,
10	bussed in different customer groups while leaving out notice
11	and letters to other customer groups. If they are going to
12	say that we'll go through the discovery. I guess it will
13	take us a lot of time to get the stuff, but I am really
14	astounded that they don't even want me to see what they have
15	sent to my clients that I am trying to protect. (Applause)
16	COMMISSIONER DEASON: Mr. Hoffman I'm sorry.
17	Mr. Beck?
18	MR. BECK: I was going to make the objection to the
19	offer by Mr. Hoffman. It's not been authenticated. There's
20	been nothing showing by whom it's been sent and to whom it's
21	been sent, so there's a lack of foundation for offering it.
22	Moreover, if you do accept it over the objection to its
23	authenticity, we object to what the contents of the notice.
24	The notice that this gives customers does not accurately
25	reflect the extent to which these customers' rates may go up.
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It lulls them into complacency where, in fact, they know, we
 know, and you know that the rates to which they're subject are
 higher than they're telling them in this notice. So we object
 to the contents as well, as being misleading.

And I don't say that in a sense that the Company is purposely or under some scheme, but it fails to give proper notice so customers can judge whether they should be coming out to the service hearing, whether they should be objecting to this increase, because they're telling them one set of numbers, and they know that the jeopardy is much higher.

11 COMMISSIONER GARCIA: Mr. Beck, are you talking 12 about -- is that relating to the decision that we made two 13 days ago, or are you speaking about this notice in terms of 14 what the Company is asking for, an increase in this particular 15 case?

MR. BECK: There's a number of things. We have already filed a motion objecting to the alternative rates, much like the Commission has in its folder where it says: Here's one set of rates; here's another set of rates depending on the three counties. So that's one objection. This notice doesn't really give --

22 COMMISSIONER GARCIA: I'm sorry, you filed a -- I'm
23 sorry, I didn't hear what you said.

24 MR. BECK: We have a motion pending objecting to 25 that.

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COMMISSIONER GARCIA: Okay.

1

MR. BECK: Now, on top of that, we do have the 2 matter that the Commission ruled on Tuesday. Obviously, the 3 Company didn't know what the Commission was going to rule on 4 5 this past Tuesday when they sent out this notice. That 6 doesn't make the notice adequate, though. They did know of 7 the court ruling. They knew that the uniform rate had been overruled. They new there was jeopardy attached to their rate 8 9 proposal.

Now, regardless of reason, it's not accurate. And 10 the result of that is the customers here today think they are 11 under one set of jeopardy from the Company's rate increase 12 when, in fact, it's much higher. And the Company has sent 13 this notice to the customers. They believe this is the 14 highest their rates can go up, and it's simply not true. 15 So 16 we object to the notice. It's not adequate to tell customers 17 what's going on. (Applause)

18 COMMISSIONER DEASON: Mr. Hoffman?

MR. HOFFMAN: Commissioner Deason, I want to try and bring this back to where we were. The issue that we originally discussed was the adequacy of the customer notice that's part of Composite Exhibit 1. Mr. Shreve, the Public Counsel's office, take the position it's inadequate. Our position is that it's fully adequate because it was approved by the Staff and it complied -- more importantly it complies

1 with the Commission rules.

1	
2	Mr. Shreve's position is he would have liked to have
3	seen more than what's required in the Commission rules; i.e.,
4	proposed rates for proposed bills. The only purpose of my
5	offering this notice as a late-filed exhibit and the
6	Commission can read it, and it speaks for itself is to
7	respond, and it is relevant to Mr. Shreve's objection. And
8	that is the only purpose for which it would be offered.
9	COMMISSIONER GARCIA: Mr. Shreve, could you tell me
10	where the deficiency is according to our rules? I mean, I
11	understand what you are saying. Please, let's not try to rial
12	up the crowd. I understand precisely what you are saying, and
13	I have sympathy for that. But where is it deficient according
14	to the rules that are required for notices to customers?
15	COMMISSIONER KIESLING: Could I ask a question
16	before that?
17	COMMISSIONER GARCIA: Sure.
18	COMMISSIONER KIESLING: The whole question of the
19	adequacy of the notice was raised for the first time here
20	today, and it was raised initially before we began the
21	hearing. And I think this Commission acknowledged to you,
22	Mr. Shreve, that if the notice was inadequate, we would have
23	another notice that was adequate printed, and we would come
24	back.
25	At this point I don't understand why we are
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1 continuing to beat this dead horse here because there is no -2 there's nothing more to be gained from it, because we are
3 going to come back. If the notice was inadequate, we'll come
4 back. We want to hear what they say.

MR. SHREVE: Commissioner, when we had our little 5 6 discussion, we had not even seen the notice. The Staff had seen the notice. If this notice complies with the intent of 7 the Commission rules, I am out of my mind. It says nothing, 8 absolutely nothing. And I'd like to go back and compare it to 9 the other notices that have gone out to other water and sewer 10 companies -- other water and sewer cases. 11 I don't recall any that don't give the rates. 12

The other part of this argument about this letter that he is now trying to bring in, I think we're entitled to see it. That went to my clients. I want to know what they are being told. I want to know if they are being lulled into some type of a --

18 COMMISSIONER KIESLING: Mr. Shreve --19 MR. SHREVE: I think the Company also in this 20 notice -- but you might want to ask the Staff some of this. 21 If this complies in the same way or gives the same protection 22 to the customers in the way of notice that they have always done in their other notices. I think the Company and the 23 24 Staff has a duty to tell these customers what their exposure is and what they are trying to extract as revenue, as money, 25

justified by this community even if it doesn't come from this 1 2 community. 3 I think charging rates four times as much as they 4 did under the Deltona case is outrageous. 5 COMMISSIONER KIESLING: No one on the Commission is 6 disagreeing with that. All I'm saying is, you know, file 7 something that shows how it's inadequate, we'll be happy to 8 come back. 9 (Interruption from audience.) 10 COMMISSIONER DEASON: Hold on. Wait just a second. Wait just a second. I'm not going to lose control of this 11 12 hearing. UNIDENTIFED SPEAKER: He's got something that we 13 haven't got. 14 That's what we're discussing 15 COMMISSIONER DEASON: here. If you'll hold on --16 That makes it invalid. 17 UNIDENTIFED SPEAKER: Hold on. Let me make one COMMISSIONER DEASON: 18 thing perfectly clear -- and I've tried to make it clear when 19 we talked about Composite Exhibit 1 -- we're making no 20 decision today whatsoever concerning the adequacy of the 21 notice. To the degree that there is a question concerning 22 that adequacy, it's a question which will come before the 23 Commission, and there will be a ruling concerning that 24 adequacy. It's premature today to make that ruling on matters 25

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1 that some things have not even been seen yet. Okay?

The Commission has a concern, Commissioner Kiesling has expressed it; Commissioner Garcia has expressed it, that customers be fully informed of the ramifications of potential actions within this rate case. We want you to have that information. You deserve that information. You need that information.

8 To the degree that you do not have that 9 information -- and that decision has not been made -- but if a 10 decision is made that you have not been given adequate 11 information, that will be rectified. When and exactly how, 12 it's premature for me to say sitting here today. But it is 13 something that will be looked at, and I want you to be assured 14 that you will get that information.

And Commissioner Kiesling has indicated to the extent that it necessitates another hearing so the full customer base of customers, the full customer base, can be adequately informed, if that is required, that is something the Commission will do. But we've not yet made that decision.

I don't want customers to leave here today thinking that you are going to be left in the dark. Let me assure you that is not what the Commission desires, and we are going to do whatever we can to make sure you are fully and adequately informed.

25

Now --

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1 UNIDENTIFED SPEAKER: Wait a minute. I want to say something right now. You're not giving me a chance to. It's 2 3 all right. 4 COMMISSIONER DEASON: Sir, you're out of order. 5 UNIDENTIFED SPEAKER: I know I am. I'm always out 6 of order. 7 COMMISSIONER DEASON: That's right, you're out of 8 order. 9 UNIDENTIFED SPEAKER: This has nothing to do with this. There's a meager crowd here. 10 11 COMMISSIONER DEASON: Sir, will you come up here and 12 get him. I will give you an opportunity to speak when the time is right; it is not now. 13 I'm not going to loose order in this hearing. 14 Everything is going to be done by order. 15 Now, Mr. Twomey I indicated to you that you would 16 have an opportunity to address this question before anything 17 is done further. Now is your opportunity. 18 Thank you, Mr. Chairman, Commissioners. 19 MR. TWOMEY: I would like to make an observation; and that is that if you 20 come back here sometime later and have another one of these 21 hearings, that may be necessitated by the lack of knowledge we 221 23 all possess right now. And I think you are going to end up 24 doing that. I think it is a certainty. I would suggest that instead of just worrying about 25

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Mr. Shreve filing something or me filing something that -- not 1 that you're not doing this, but that you all think about this, 2 3 too, in the sense that you've got a series of another 15 or 16 hearings that Commissioner Kiesling has set as the prehearing 4 officer. And the one thing we know with an absolute certainty 5 6 that caused the problem here, as I see it, is that we don't 7 know. Nobody knows what the proper base is for the rates 8 these people are going to be charged.

9 What I'm suggesting to you is that Mr. Hoffman and 10 SSU, irrespective of what they told them in these notices, which may have problems -- even if they comply with the rule, 11 you may want to wish to readdress the rule. But irrespective 12 of what they told him, what I'm going to suggest to you is 13 until you, the full Commission, make the decision on September 14 26th or whenever you rescheduled, the decision from this -- to 15 conclude this last Tuesday's agenda conference, we don't know 16 what the proper base of what the Company is going to try and 17 ask -- what they can legally ask for under interim rates. And 18 we don't know how the permanent rates are going to work out. 19

And I would suggest to you that not only could we not tell that to these people, that we've missed the boat on this, but we can't tell it to the people that you're scheduled to visit in Jacksonville on the 20th or whatever the schedule is that flows. So I just wanted to say that I think we all need to put our heads together through filings or however we

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1 do it and figure out how to get the pot right on this thing so
2 that you don't waste the precious resources of the Commission
3 as well as the public on holding a bunch of hearings that has
4 to be reheld. That's all I wanted to say.

COMMISSIONER DEASON: Thank you, Mr. Twomey.

6 Now, before we proceed any further, I'm going to 7 give an opportunity to anyone in the public to make a 8 statement to the Commission concerning this question of 9 notice. I don't want anyone to leave here today feeling 10 they've not been given an opportunity to make a statement to 11 the Commission. If you would just raise your hand and indicate that you wish to say something, I'll give you that 12 13 opportunity.

There is a gentleman in the back, if you'll please come forward to the microphone. And I apologize about being abrupt with you, but this has got to be by order.

First of all, if you can give us your name and your address and let me ask you: Were you previously sworn as a witness?

WITNESS McDONOUGH: No.

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COMMISSIONER DEASON: Okay. It's a necessity that you be sworn. I'm going to ask you to raise your right hand.

25 appeared as a witness and, having been duly sworn, testified

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JOHN M. MCDONOUGH

1 as follows:

2 WITNESS McDONOUGH: My name is John M. McDonough, 3 and I live at 484 Hancock Court. I'm not going to talk anything about the -- the only thing I wanted to do is talk to 4 5 the people of Sunny Hills, that they're great people, and 6 there's a meager crowd here today, and I want to explain it to 7 you. 8 A popular figure in this community died; and they 9 are all in church. Otherwise, this place would be full. 10 That's all I got to say. 11 I didn't want to bump into talking machines, and I 12 did. I'm sorry fellows. Thanks a lot. 13 COMMISSIONER DEASON: Thank you, sir. You were previously sworn. If you will give us your 14 name again for the record, and then give us your supplemental 15 statement. 16 WITNESS SPIKER: My name is Donald Spiker, 808 17 Quintera Court in Sunny Hills. In regards to this notice, the 18 first notice that I have received in regards to the rate 19 increase was when the people at SSU came out, the public 20 relations people, and give us a talk. I think it's about a 21 week ago. And that was the first indication that we had of 22 the rate increase itself. And other than that, I don't think 23 24 there's any question about what they want. It's just --I want you all to be aware 25 COMMISSIONER GARCIA:

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1	because I think Jack tried to do it and Mr. Twomey tried to do
2	it, and I want you to understand why Commissioner Kiesling,
3	myself and, of course, the Chairman are concerned here. There
4	was a decision of some consequence to this community made at
5	the Commission two days ago which affects everyone in this
6	community by the decision we will have to make on rates in two
7	weeks. And I think the Chairman also clarified this. And
8	that's why there's a sort of bickering going on here because
9	even we at the Commission are I don't want to say
10	surprised, but affected by this decision. And we all want to
11	make sure for whatever reason that all of you are aware of all
12	the possibilities. And now the possibilities are so wide,
13	that they weren't that way four days ago.
14	WITNESS SPIKER: Right.
15	COMMISSIONER GARCIA: That we want to make sure that
16	they're addressed. And I think the Chairman, Commissioner
17	Kiesling, and myself all feel that way. And I think even the
18	Company expressed reservations about this situation we find
19	ourselves in.
20	And further, I want you to understand that the
21	Company could not have done anything, at least as it pertains
22	to this hearing, to have corrected that. They couldn't have

sent all of you overnight packages saying the world has been

flipped over, your rates have. And so it's not that anything

underhanded is going on here, at least the way I perceive it,

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to this notice. Mr. Shreve is making a further argument on
 that and, clearly, that will be ruled on at some point.

WITNESS SPIKER: I see. The only thing that I had 3 4 on it was the fact that we were notified through their public 5 relations people. God knows they have enough public relations They probably got enough public relations people in 6 people. 7 this company to handle ten companies. And I think if they 8 took the money to pay them people and put it into utilities 9 itself, we'd all be better off. Thank you.

10 COMMISSIONER KIESLING: Let me add one thing, also. 11 Since we only knew two days ago that things were going to 12 change, we have an obligation to come to this hearing as well 13 as other ones that were noticed for next week because you all 14 received notice of those meetings. And if you show up and we 15 don't, that's not an acceptable situation.

We did not come here as your only opportunity to speak to us because we know the situation has changed. We have to sort out, you know, how it impacts you so that you can get proper notice; and we will, if necessary, once we see how that falls out, we will be back again for a hearing that will have adequate notice of those changes.

If we hadn't showed up, you'd feel like you got a notice of hearing and we were irresponsible. So we have to show up. We can't just believe that somehow notice will get to you that the hearing is cancelled.

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1 So I want you to understand we're not saying this is the only chance. We are doing the only responsible thing that 2 we can do when a hearing is noticed, and that's come to it. 3 4 COMMISSIONER DEASON: Thank you. I appreciate that, 5 and I think the customers understand that necessity as well. 6 Now, we do have a pending matter which needs to be 7 addressed before we terminate here. 8 MR. SHREVE: Mr. Chairman, I have a question of this 9 last witness, if I may? 10 COMMISSIONER DEASON: Oh, you did? Oh, I'm sorry. 11 MR. SHREVE: It's all right. 12 COMMISSIONER DEASON: Mr. Spiker, could you please 13 come back? MR. SHREVE: We've talked over many years, 14 15 li Mr. Spiker; and it's nice to see you again. At this public relations meeting that they had down 16 here, which was leading into this meeting here, I guess, was 17 the tenor of that to convince the customers that Southern 18 States was right in their request for this increase? 19 20 WITNESS SPIKER: Right. MR. SHREVE: That was the whole purpose of the 21 22 thing --23 That's right. WITNESS SPIKER: 24 -- to make you happy with where you MR. SHREVE: 25 were?

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1	WITNESS SPIKER: Right.
2	MR. SHREVE: Did they go into the fact with how much
3	they were trying to justify as the responsibility of this
4	community in increasing the rates from the earlier figures of
5	Deltona up to point they are now?
6	WITNESS SPIKER: NO.
7	MR. SHREVE: Did they go into justification of how
8	they why this massive increase is necessary for your
9	community?
10	WITNESS SPIKER: No. They had slides, and they
11	showed what our present rates were and what they were
12	proposing. There was no indication of how much profit they
13	wanted or anything else.
14	MR. SHREVE: But they didn't tell you how much they
15	were justifying of their rate increase out of your system?
16	WITNESS SPIKER: No.
17	MR. SHREVE: Thanks a lot, Mr. Spiker.
18	MR. TWOMEY: I have a question.
19	COMMISSIONER DEASON: Mr. Twomey has a question.
20	MR. TWOMEY: Just briefly, sir. Did they talk to
21	you about the benefits of uniform rates?
22	WITNESS SPIKER: No, they did not.
23	MR. TWOMEY: Did they give you any literature, any
24	handout pamphlets?
25	WITNESS SPIKER: Not at this meeting. We've had
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1 from the public relations people, we've had all kinds of 2 things coming to us now and then on the benefits of uniform 3 rates, which I promptly throw in the trash can because I don't 4 believe in uniform rates as they stand today. If you have 5 uniform rates, that's uniform rates. It ain't a mad scramble 6 of odds and ends that they've got put together.

As it stands right now, I'd make them go plant by
plant. At least it would take several years for them to get
back to us, once they've had us once, if they had to go
through every plant. And I think that's the way to go.

MR. TWOMEY: Thank you, sir.

12 COMMISSIONER DEASON: Thank you.

13 MR. HOFFMAN: Commissioner?

11

COMMISSIONER DEASON: Mr. Hoffman, I've heard about 14 all I want to hear right now from this additional exhibit. 15 What I'm going to do is whatever it was that you wanted to be 16 identified, I'm going to identify. I'm going to make no 17 decision today as to whether it should or should not be 18 admitted into the record. I would suggest, and it's merely a 19 suggestion, that if there's similar type materials that you 20 21 think may be helpful in showing the notice that was sent, you may want to put that together in a package and give it to all 22 the parties and let them be prepared when you do move this 23 exhibit into evidence at some future time. That's strictly up 24 25 to you.

1) But, nevertheless, there was something that was discussed here today. For purposes of identification only so 2 3 the record is complete, I'm going to identify that document. I'm going to give it a number, and I am going to allow you at 4 some future time to determine whether it should be -- to renew 5 your request to have it admitted. And there will be an ample 6 7 opportunity for there to be further objections. Right now I 8 think it's premature. I've not seen it. I think that Staff 9 probably has not seen it. It's premature at this point to 10 make a ruling of that magnitude.

So for identification purposes, please identify the particular document or letter, whatever it is that you are referring to; and I want you to at least give a copy of it to the court reporter. And then subsequent to today's hearing, you can make a copy of it and send it to all the parties.

16 So for purposes of the record, what exactly is the 17 document that you are referring to?

18 MR. HOFFMAN: Commissioner, it's a one-page letter 19 dated June 28 of 1995 on SSU stationery from Karla Olson 20 Teasley. The letter is directed to "Dear Customer." So it's 21 to the customers.

COMMISSIONER DEASON: Now, was this to customers of this system only, or was it sent to all customers of Southern States Utilities?

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MR. HOFFMAN: Commissioner, I don't know since I

1 only saw this letter this morning. I think Ms. Teasley may 2 know.

COMMISSIONER DEASON: You've got to call her as a witness and she'd have to be sworn and all of that, and we'll just do that at some subsequent time. At least I do have it identified as to what it is. And that's going to be identified as Exhibit No. 2.

8 So that everyone is put on notice, there's no ruling 9 about its admissibility whatsoever. That will be done at a 10 future time.

Commissioner, if I could -- and I'm MR. HOFFMAN: 11 only raising this now because I think now is the time to do 12 it, but Mr. Beck raised the issue of authenticity; and in my 13 experience before the Commission that that's typically not an 14 objection for the admission of a late-filed exhibit. They're 15 typically admitted after the hearing. But in any event, 16 Ms. Teasley is here. To the extent Mr. Beck wants to ask her 17 if she prepared the letter or whether it was prepared under 18 19 her supervision, only because she's here now, I offer that up. 20 COMMISSIONER DEASON: Mr. Beck, what is your desire? 21 MR. BECK: Well, my objection is the lack of 22 foundation. It's the Company's burden to provide that They haven't provided anybody to show to whom 23 foundation. this was sent. 24

COMMISSIONER DEASON: That's what I'm saying. We

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are not making any ruling whatsoever about the admissibility. 1 I've merely identified it so that when this matter is taken up 2 again, we'll know what it is and so that this record is 3 complete so that we'll know what was being discussed for the 4 last 10 minutes. 5

(Exhibit No. 2 marked for identification.) 6 COMMISSIONER GARCIA: Can I just ask a question? 7 Why are you putting -- why are you trying to get this into 8 evidence? 9

MR. HOFFMAN: I'm asking myself the same question 10 because I do not think it's necessary, but it is relevant to 11 the point that Mr. Shreve has raised, and that is the only 12 reason, Commissioner. Again, I mean, I think that our 13 customer notice for this hearing complies with commission 14 15 rules.

16 COMMISSIONER GARCIA: But I think you guys are fighting over something that you -- if you feel your notice 17 was sufficient, this doesn't cure this in any way, shape, or 18 19 form.

20 COMMISSIONER DEASON: Mr. Shreve? MR. SHREVE: Mr. Chairman, I won't belabor it and I 22 don't expect any ruling. I do want to renew my request.

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since Ms. Teasley is here, perhaps -- I think we can establish 23 who wrote the letter. We can take care of that. That won't 24 be any problem and we won't have to come back to the 25

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And

1 Commission.

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2	But I would like to request copies of all such
3	correspondence that went to my clients or the representatives
4	of my clients and, hopefully, we won't have to have any
5	ruling on that but I am renewing that request. And I don't
6	think it's an unreasonable one at all.
7	COMMISSIONER DEASON: Well, you've made that
8	request; the record reflects that, and Southern States can
9	respond as they deem appropriate. And if necessary, there may
10	need to be some type of formal discovery if it comes to that.
11	Perhaps it will not have to come that.
12	MR. SHREVE: I don't think so.
13	COMMISSIONER DEASON: Is there anything else to come
14	before the Commission at this time? Hearing nothing, thank
15	you all. This hearing is adjourned.
16	(Thereupon, the hearing concluded at 11:45 a.m.)
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1	STATE OF FLORIDA)
2	CERTIFICATE OF REPORTER COUNTY OF LEON)
3	I, ROWENA NASH HACKNEY, Official Commission
4	Reporter,
5	DO HEREBY CERTIFY that the Hearing in Docket No. 950495-WS was heard by the Florida Public Service Commission at the time and place herein stated; it is further
6	CERTIFIED that I stenographically reported the said
7	proceedings; that the same has been transcribed under my
8	direct supervision; and that this transcript, consisting of 67 pages, constitutes a true transcription of my notes of said proceedings.
9	DATED this 25th day of September, 1995.
10	Dirith child both day of Deptember , 1993.
11	Comments and the hum
12	ROWENA NASH HACKNEY
13	Official Commission Reporter (904) 413-6736
14	ROWENA NASH
15	MY COMMISSION # CC 378328 EXPIRES: June 4, 1996 Bonded Thru Notary Public Underwriters
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a	FLORIDA PUBLIC SERVICE COMMISSION

WASHINGTON COUNTY INEWS

Published BI-Weekly Chipley, Washington Couply, Florida

STATE OF FLORIDA COUNTY OF WASHINGTON:

to the _____

Before the undersigned authority personally appeared - Maurice Puiel who on outh says that he is _____ Publisher____ of the Washington County News, a bi-meetly newspaper published at Chipley in Washington County, Florida: that the attached copy of the advertisement, being a true copy

to the matter of NOTICE OF SERVICE HEARING

- Court, was published in said newspaper

in the bruce of August 24, 1995

Affiant further says that the Washington County News is a newspaper published at Chipley, in said Washington County, Florida, each Monday and Thursday, ind has been entered as second class mail matter at the post office in Chipley, In said Washington County, Florida, for a period of 1 year next preceding the first publication of the attached copy of advertisement; and affirm further rays that be has neither part ner promised any person, firm or corporation any discourse, repute, commission or refund for the purpose of

sociating this advertisement for publication in the wild newspaper. CHAPA MIL Signature of Affiant SOTAR 24 day of August ,19 95. n to and subscribed before me this Wy Coorten, Expires Sept. 20, 1995 No. CC 148250 intere of Notary Public PUBLIC TE OF FLOR E OF FLO Lynne Chapman Name of Notary typed, minied or stamped Personally Known XX or Produced Identification Type of Identification Produced_

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION NOTICE OF SERVICE HEARING DOCKET NO. 950495-WS

Dockel No. 950495-WS · Application by Southern States Utilities, Mo. 12 rate increase and increase in service availability charges for Oranda Osceola Utilities, Inc. in Osceola County, and In Bracford, Breverd ... lotte, Citrus, Clay, Collier, Duval, Highlands, Lake, Lee, Marion, Mari Nassau, Orange, Osceola, Pasco, Putnam, Seminole, St. Johns, Si, Lus cie, Volusia and Washington Counties,

Notice is hereby given that the Florida Public Service Commission will conduct a service hearing to discuss the above application for a watar and wastewater rate increases and changes to pervise availability interest es. The service hearing for the utility's customers in Washington County

(ies) will be held at the following time and place:

September 14, 1995 10:00 CST Sunny Hills Community Center 101 Sunny Hills Blvd. Sunny Hills, FL 32428

All persons who wish to testify are urged to be present at the beginning of the service hearing as the hearing may be adjourned early if no curetomers are present. Any persons requiring some accommodation at the heating because of a physical impairment should call the Division of-Records and Reporting at (904) 413-8770 at least five calendar days prior to the hearing. If you are hearing or speech impeired, please conlact the Fiorida Relay Service by using the following numbers: 1-800-955-8770 (VOICE) or 1-800-955-8771 (TDD).

PURPOSE

The purpose of the service hearing is to allow customers and any substantially affected person an opportunity to present comments and information to the Commission about the utility's quality of service; the proposed rate increase, or other matters related to the rate case or the utility. The utility is requesting that customers served water under oppoventional treatment methods be classified as a separate and distinct sets vice classification from customers receiving water service from reverse osmosis lacitities. Under the utility's proposal, the base facility and gat lonage charges assessed to customers will be uniform within each each vice classification. All wastewater customers are included in one service classification and would be charged the same base facility, and gallonage charges. The utility's application indicates that the utility has or will have placed nearly \$100 million of additional water and wastewater plant into service since 1992 and through the period ending December 31, 1998. The application also indicates that the majority of these plant additions. were required by environmental laws, rules or regulations. The utility's requested service availability charges include charges for meter instants tion, main extension, service installation, plant capacity, and allowarded for lunds prudently invested (AFPI). These charges will only be assessed to new oustomers who connect efter Commission approval of the charge as. Existing customiers will not be assessed service availability charges. Plant expectly and main astension charges for water lossiment are deal and an art members and reverse actioned by bellie ity proposes plant capacity and main extension charges which are unitform within each water service casesilication. The utility proposes only one service classification for was avalar service, and the pipel coancily and main extension charges proposed for westow star are uniform.

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nstant rapport with her new during "Meet Your Teacher" nith Elementary School. The get-acquainted day with her

Thursday, August 24, 1995, Washington County News, 3A

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION NOTICE OF SERVICE HEARING DOCKET NO. 950495-WS

Docket No. 950495-WS - Application by Southern States Utilities, Inc. for rate increase and increase in service availability charges for Orange-Osceola Utilities, Inc. in Osceola County, and in Bradford, Brevard, Charlotte, Citrus, Clay, Collier, Duval, Highlands, Lake, Lee, Markon, Martin, Nassau, Orange, Osceola, Pasco, Putnam, Seminole, St. Johns, St. Lucie, Volusia and Washington Counties.

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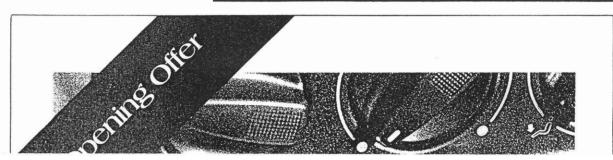
Notice is hereby given that the Florida Public Service Commission will conduct a service hearing to discuss the above application for a water and wastewater rate increase and changes to service availability charges. The service hearing for the utility's customers in Washington County (ies) will be held at the following time and place:

> September 14, 1995 10:00 CST Sunny Hills Community Center 101 Sunny Hills Bivd. Sunny Hills, FL 32428

All persons who wish to testify are urged to be present at the beginning of the service hearing as the hearing may be adjourned early if no customers are present. Any persons requiring some accommodation at this hearing because of a physical impairment should call the Division of Records and Reporting at (904) 413-6770 at least five calendar days prior to the hearing. If you are hearing or speech impaired, please contact the Florida Relay Service by using the following numbers: 1-800-955-8770 (VOICE) or 1-800-955-8771 (TDD).

PURPOSE

The purpose of the service hearing is to allow customers and any substantially affected person an opportunity to present comments and information to the Commission about the utility's quality of service, the proposed rate increase, or other matters related to the rate case or the utility. The utility is requesting that customers served water under conventional treatment methods be classified as a separate and distinct service classification from customers receiving water service from reverse osmosis facilities. Under the utility's proposal, the base facility and gallonage charges assessed to customers will be uniform within each service classification. All wastewater customers are included in one service classification and would be charged the same base facility and gallonage charges. The utility's application indicates that the utility has or will have placed nearly \$100 million of additional water and wastewater plant into service since 1992 and through the period ending December 31, 1996. The application also indicates that the majority of these plant additions were required by environmental laws, rules or regulations. The utility's requested service availability charges include charges for meter installation, main extension, service installation, plant capacity, and allowance for funds prudently invested (AFPI). These charges will only be assessed to new customers who connect after Commission approval of the charges. Existing customers will not be assessed service availability charges. Plant capacity and main estension charges for water treatment are classified by conventional and reverse osmosis treatment methods. The utility proposes plant capacity and main extension charges which are uniform within each water service classification. The utility proposes only one service classification for wastewater service, and the plant capacity and main extension charges proposed for wastewater are uniform.



ater District The Center Of Gr

A NEWS-PRESS V Sunday Special

State Efforts Fail To End **Vater Districts**

By SCOTT DERKS News-Press Staff Writer

Water control districts are often used as tools by developers who wish to drain land, rather than by isolated, clusters of farmers for whom the 1913 law was written, a state official says

Jim Tait, a staff member of the Governor's Commission on Local Government, said several attempts have been made to eliminate independent water districts in Florida or at least bring them under the control of the local government, but all efforts have failed.

'A water district is often used by a developer in effect to drain his land for development and to issue bonds and those · types of things to finance his subdivision activities," Tait -said.

"Historically a developer would finance the cost of drainage, but this gives him the power to do it a little cheaper.

A series of four legislative acts has given Lehigh Acres almost complete autonomy from county control over water use in the eastern sector of the county, by acting through the East County Water Control District.

The water district has the power to dig canals and drain land, control navigation and boats in its canals, and has sovereign immunity if its waters affect lands outside the district

The Lee county commissioners cannot deny platting for Lehigh Acres on the basis of the water system, but the county does have the right to review all plats. But all reclamation plans must be reviewed by the state.

Rick Cantrell of the Department of Pollution Control said, "They might as well be a separate county, calling themselves East County."

Established by the courts in 1958, the legislature gave official birth to the East County Water Control District in, 1962, created boundaries corresponding to lands owned by Lehigh Acres in 1965 and gave additional powers in 1967. Under the 1967 local bill, the district gained the right to regulate the canals for navigational purposes, including the power to determine the size of boats and their hours of use. Edward Shapiro. executive vice president for Lehigh

Edward Shapiro, executive vice president for Lehigh Acres and a former member of the three-man water board,

said the district requested the navigational rights. "The law gives water districts the power to go beyond digging canals."

But Tait said, "The provision sounds more like a naviga-

tional district. That legislation gave them special power that is not totally normal."

The district requested the navigational right, Shapiro said, to prevent erosion in the canals, and there are no plans to allow boat traffic to reach coastal waters through the canal system.

The same 1967 act established that voting on board members and special projects would be done according to acreage owned, but taxpayers are assessed according to benefits.

A person owning less than an acre has one vote. Lehigh Development includes a total of 64,000 acres, some of which will not be developed for 200 years, Lehigh officials said. Areas wishing to withdraw from the district must have the approval of all bond holders.

A 1970 act, authored by Rep. Ted Randell, D-Fort Myers, "extended the powers of the district to platting, taking away the right of the county to prevent the filing of any plats because of the "failure of the landowner or developer to comply with drainage, flood control or navigation criteria or

Comply with drainage, nood control or navigation criteria or requirements adopted by the county. The water district has the right to hese criteria, under the law." "Thus, when the district appeared before the Lee County Commission on Dec. 12, 1973, with plans for the extension of Able Canal from the Orange River, through Hickey's Creek to the Caloosahatchee River, the commission had to request the state Internal Improvement Trust Fund to withhold permits.

On Feb. 6 the commission rescinded the order and "allowed the district to proceed with the application for per-mits, issuing a statement that "this board is not at this time requesting approval or disapproval of the project proposed by the East County Water Control District."

Since that time the Department of Pollution Control has denied the water district's request to dig the extensive canal system, learing the possible future effects on water quality. The county commissioners also have demanded that the

Army Corps of Engineers request an environmental impact statement following a public hearing on the plan late this month.

 Governor's aide Tait said he would like to see legislative action stripping independent taxing districts of their power. He favors dependent taxing districts that place the districts under local county and municipal control.

"These districts have been pretty tough, pretty indepen-' dent and this is our major criticism, and with the acreage voting it gives them certain powers. In effect, it's an invisible government, and I would like to see it more responsible to local people."

Questions of conflict of interest with development executives serving on the water board would also be solved by moving control to local governments.

A conference on water management called in 1971 by the governor also urged repeal of the independent water districts. Water Board member William Winegar said the district needs to retain its independent status. He fears the county would not properly serve the people of Lehigh.

All the district's reclamation plans must be reviewed by numerous state environmental agencies, and Winegar said this provides adequate protection to the people living outside the district.

Joel-Kuperberg, executive director for the Internal Improvement Trust Fund, said he attempted to have special districts repealed in 1970 "because they create more problems than they solve."

But Rep. Randell of Fort Myers effectively halted any change in legislation, Kuperberg said.

"Water districts were probably a good thing when they were begun in 1913," Kuperberg said. But he added, "they have outlived their usefulness because they tend to deal with water without recognizing the regional impact of water. We need to repeal the act."

Four bills presented to the local legislative delegation would revise the method of voting, remove the sovereign immunity of the district and place reclamation plan approval in the hands of the county commissioners. The four bills were drawn up by Jim English, president of

the Eastern Lee County Improvement Association, which has been in the front of battles with Lehigh Acres over channelization of the Hickey's Creek area.

The Center Of Growing Controversy

From Page 1A

inviable record of water management. Since construction of levees, various arterial channels and control works in the early 1960's, it has provided freedom from floods in developed areas as cons-truction was completed."

Water board member William Winegar said the distrct has "done a great deal to prevent flooding. The public is getting a tremen-dous public service."

He said it was "unfortunate the district is so little known by people inside and outside Lehigh."

But Rick Cantrell, of the Department of Pollution Control, maintains if the area is unsuitable for development, it should not be used. "Mother nature always bats last," he said. "It is asinine to want to drain off fresh water. You destroy the wetlands, and you are destroying Florida. It becomes like any other state."

The water district has recently come under the scrutiny of several state agencies.

• The Florida Department of Pollution Control, charged with protecting water quality. has denied the water dis-trict's plan to extend Able Canal from the Orange River, through Hickey's Creek and into the Caloosahatchee River.

The state said it feared future development would affect the river water quality.

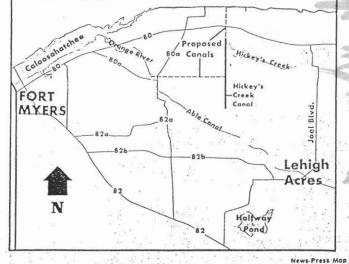
• Engineers from the Department of Natural Resources say the Sandstone Nodas Resources say the Sandstone aquifer has already been. drawn down with only 3.2 per cent of the 64,000-aere area developed. By 1950, 40,000 are expected to live in Lehigh, t deal compared to the current es-timated population of 13,000.

> Pollution Control attorney Vance W. Kidder has ordered a halt to construction of inland canals without first seeking a permit, fearing the water will eventually drain into and damage the Orange River.

· Joining the environmen-tal protection agencies are the Trustees of the Internal Improvement Fund, who are being sued by Lehigh Acres over ownership of Halfway Pond.

The state claims that the lake is historically navigable and has been partly drained by the canal system in the area. The giant company contends it is a slough and should be developed.

"They might as well be a separate county, calling themselves East County," Cantrell said, describing the link between Lebigh and the water district. Cantrell's Despite cri-



PROPOSED CANALS WOULD CONNECT ORANGE RIVER WITH HICKEY'S CREEK ... critics, developers question the value of new canals

ticism, the arrangement is legal. It is permitted by a series of four special legislative acts: Created by the courts in 1958, the legislature approved the court boun-daries in 1963, extended boundaries in 1965 and added additional powers to the dis-trict in 1967 and 1970.

The independent district has taxing powers, collecting \$314,666 in taxes in 1973, as-sessing land from \$4.73 to \$8.73 per acre, according to benefits received.

Four different rates are used by the county assessor's office, computed on the extent of work in each area. Lehigh Acres, which owns the majority of the land, carries the major part, but not all, of the costs.

As Lehigh has grown, the

water district has also expanded. All land within the water district either is owned or was developed by Lehigh. The boundaries of the water district are the boundaries of

Two of three men on the East County Water Control District board of directors work for the developers of

Lehigh - Walking a se and James V. The third bear Charles Walsh resident of Lehigh ÷

A-former member tive Vice Pros conflict. "Let a start right to petition as survey at as long as it with the needs it is granted, Control of with district will

under state law - leaved on acreage. Lehigh, which even thousands of a trict, easily control a the come of any derive Rights-of-way

rainage canals and the district by the district be distributed for full the global technologies. Lehigh.

Lehigh. Last year when dified its developing its sprage of the future, the trict board met and agreed to make a ponding change reclamation plan. The Dec. 14, 1973. The Dec. 14, 1973. The Dec. 14, appropriate the proposed canal was said to a more appropriate the

to a more apropriate site, "which would serve the pare pose required for the new land use and land develop-ment plan."



NEW CANALS WOULD CONNECT SCENIC HICKEY'S CREEK WITH THE ORANGE RIVER

Water District The Center Of Brewing Controversy

By SCOTT DERKS News-Press Stalf Writer

Towering draglines daily dip their buckets into the sand of eastern Lee County buring into the barren scrub land of andeveloped areas of Lehigh Acres, stretching bit-by-bit a manmoth and controversial canal system into the Florida wilderness.

The draglines belong to the East County Water Control District, a littleknown, but powerful agency — which is primarily controlled by the Lebigh Acres Development Corp.

The water control district digs the canala, draining the wilderness to prevent flooding and lower the water • The East County Water District is currently embroiled in a battle with state and county officials and environmentalists over the expansion of a canal system in Lehigh Aeres. The district says the expansion is needed and will not harm water supplies in the area. Opponents disagree. News-Press writers Scutt Derks and Phil Keyes examine the controversy, the combatants and the areas involved on pages 6 and 7A.

table so septic tanks can be used on lots in the area. Lehigh sells the lots.

Length sets the lots. The flat, sun-beaten land has already been sliced by a 150-mile network of drainage canals carved over the past 10

years. The extent of the drainage is onclear



and is part of a continuing battle l-eing waged by the water district and county and state officials.

State land and water management officials say the massive drainage project may harm the environment far beyond the reaches of the district's 64,000-acre domain.

The state's chief environmental watchdog, Joel Kuperberg, said he is concerned about the far-reaching impact of the water district. "I have a continuing concern we are looking at another Cape Coral, Port Charlotte, Golden Gate type of thing as to its impact on water resources and other natural systems."

He said that he and Department of Pollution Control officials believe that an environmental impact statement is a must. But the district's chief consulting engineer. James A. Ruth of Gee and Jenson, said the drainage has brought only benefits to Lehigh and could eventually halt the periodic flooding of the Orange River. He said his reports show the aquifer has not been harmed by development. "It is to be recognized that the East

County Water Control District has an Continued On Page 6-A

Halfway Pond

the state of the s

State Road 82

A NEWS-PRESS ,Sunday * Special

The Old Watering Hole Is Changing In Complexion



By PHIL KEYES News-Press Stoft Write Maybe one out of a hundred driver knows when he gets to Halfway Pond. Probably fewer than that even think about it as they zip between Fort Myers

A few years ago Halfway Pond was ap obsis where a hot and weary traveler could get a drink of water, fill the rodiator of the car and rest for a few minutes in the cool shade of an oak tree.

minutes in the cool shade of an own reg-Today Balfway Pond is dry and the vak tree is withing. Standing on its dry bed. Dr. Ernest Bestelman watched a thirsty-looking king snake crawl throogh the dust. Bostelman, a retired Fort Myers. physician, has lived next to the pond for 40 years on the \$2-acre Bostelman

"The water level always dropped down during dry periods, but it was never anything like it has been for the last couple of years, "he said. "I used to be able to crank up the old pump and keep water in a couple of ponds and a ditch I dug to keep the fish alive." As he spoke, a stream of water about

the size of a quarter was coming out of a flowing well. The water in the old swimming hole was about 10 feet below the top of the bank and was covered with

a green blanket of algae. "I offered the property to the state back in the late 1930s and again in the hate IS40s but they turned me down both times," he said. "The land is a white elephant now because the water is gone There isn't any water because it hasn't rained very much lately and because they are draining this country dry. The name Halfway Pond is a natural. The oldtimers had to call it something

and since the castlemen would decide to meet halfway to Fort Myers on their cattle drives, the name took, and stuck. Bostelman said the cattlemen years ago fenced off a portion of the pond. The cattlemen would start their catfle moving toward Fort Myers, and when they drifted into the Halfway pond (ence they would automatically turn toward Fort

Myers. "I have been told the Indians camped here, too, when they were traveling to Fort Myers to trade," he said. "A few Fort Myers to trade." he said. "A few years ago when I was digging a ditch to run water into a pond I uncovered a couple of human skeletons. Then we discovered an old Indian burial ground

here.

Immokalee Trail and built a sand grade high enough to avoid flooding. Many of the travelers who used such roads in Southwest Florida called them "Wish-to-God Roads." When they were driving their model

T'son the grade and getting stuck in the sand or jarred to pieces on the logs that were placed side by side as paving. were placed side by side as paving, they'd "wish to God" they were off the grade. When they were off the grade and got stuck in the swamp, they'd "wish to God" they were on the grade. At the entrance to Rosiellman's ranch, the original Inmokalee Grade is visi-ble

About 1918, workers improved the old

ble. The first permanent building at Half-

ine tirst permanen building at fall-way Pond was built by a former Lee County sheriff, Frank Tippins, in 1924. It was a four-room cottage built on pilings and covered with a palmetio thatch roof. Tippins used it as a bunting canto.

"Most of the buildings at the ranch today were built by a group of northern millionaires who bought 27 acres from Tippins in 1927 for a hunting and fishing camp. They leased an adjoining 50,000 acres between here and Estero as a

hunting preserve." Bostelman said. " "They hired men to ride the fence to keep other hunters off their hunting keep other numers of their numbers preserve. Those men were always in danger of getting shot because the people in the area didn't like the rich men taking sty the huming land." The millionaires had their fun for only

a few years. The depression years separated them from their fortunes, and they sold the 27 acres to their chief

and they stud the 27 acres to then clieft guide for \$1.500. "Henderson Langford, the guide, wos-one of my patients," Bostelmans said. "He came to me to borrow the \$1.500 to buy the place. I held a first mortgage on it, and when Langford died in about 1004 Lood the place."

1934, I got the place." Bostelman over the years bought ad-jacent lands and at one time owned most of four sections, including Halfway Pond which he calls "about 400 acres of swamp." A large portion of the adjoin-ing lands he bought from Consolidated Naval Stores. Lehigh Acres Development bought all

but the remaining 82 acres in the early

"Really it's sort of preposterous to say that the Halfway Pond was naviga-ble just because we ran boats in the ditches and ponds I dug." Bostelman said. "The kids tried to water ski but the boats could never get going fast enough

Hanging over a puddle of green, algae covered water is an old diving platform. Partly hidden under a nearby shed is an old rowboat. Both show signs of not be-

Ing used for several years. During World War II, what is now the Bostelman Runch was the Pelican Club. a place for officers to relax and a place for them to have their liquor. The Army kept the property until 1946 when it

property and dug a couple of ponds, the

Bostelman noted that if it weren't for the many trees, the grounds would be a

"I'm going to stay here and work on the land," Bostelman said. "I have a good time out here. I have no appoint-ments and no responsibilities out here and the air is clean and fresh."

The courts must cool the fireworks generated over ownership of Malfoldy Pond. Lehigh Acres Corp. and she state futurenat Lenign Acres Corp. and the state Internate Improvement Fund have been balling user the 611-acre area for almost a year with unitership of the lake boltom on the firing lare The state agency contends the stough area is

historically a navigable lake used for canoning, lishing and swimming - giver g the state juris-fiction over the land.

The giant developer maintains it has always and seasonal slough area, claiming it was the d and should be allowed to register the 2.165 lust sale in the proposed Mirror Lakes subdivision

A suit deeproposed arrive takes subdivision A suit demanding that the state withdraw att tions to ownership and allow the land to be fered with the land sales brand has been the Lebigh Acres. No date has been set for "uit Court suit.
 e acres and claims of the Trustees regard-

ally impaired the use and value of and and have caused irreporable barm here is no adequate remody at law," the

The area is no longer navigable, reversing to a tries of shallow ponds during the dry season. But Ken Oertel, attorney for the state, con-nos that Hallway Pond historically is a navigable

Dotted Lines Show Outline Of Halfway Pond When Water Level Was Higher Several Years Ago

body of water and development in the area is parely responsible for drainage of the lake. Oertel has aertial phases dating back 38 years, efficial maps and affidiavits from longtime residents that the lake has been used over the years. for water skiing, fishing and boating. The lake is located midway between Fort

ityers and Immokalce along the north side of State Road \$3

The state is investigating the possibility that ranals cut in the arcs, but not connecting directly to the like, have helped drawn the pond Durward Boggess of the United States

Geological Survey still canots have basered the saler table near the pand, but he could not esunage in how much

The Department of Natural Resources and Department of $Pe^{(1)}$ is in Control base said they would like to some the arran used to store water.

during the wel season and release it during the dry

during the well season and release in during the dry to maintain ground water levels. But the developers cite exidence, including staff reports of the Internal Improvement Fund, showing Halfway. Pond is not pavigable. The pond is the largest on the north side in the arrea and once was the largest on the north side of the Immodule Road. It has a poorly defined shoreline, but is generally about halfway between blocks. Alabama Road and Lehigh's Mirror Lakes Country Club

Elliott Messer, a Tallabassee atterney representing Lobigh Acres, says the decision by Joel Kugerberg, haad of the internal improvements Fund, to continue blocking the registration puts lobigh Acres in "an impletable singular. We were led to believe your decision would be made on the basis of field studies and the advice of your percent counsel, but you have overruled both." Messer

"You cannot take the law into your own bands without subjecting the state and yourself to liability," he told Kuperberg. A 1909 court case on state-owned lands ruled

He raid channelizations in the area may have lowered the water table, "But everything you cut probably even effects Take Erie somehow,"

The Courts Must Decide Ownership Of Pond

that "the fact that a lake goes dry is unimportant, if in its natural state it is in fact navigable." The state contends that lake was navigable in

He said his children also had swum and fished

The state contends that lake was navigable in its natural state, Lehigh Acres said the natural state is not known. Sail Geraci, clerk of the Lee County Creuit Court, has signed an alfdavit which said he had been going to Haffkay Pend since 1942. "I remember riding out into the pond sond crossing one segment of the pond by hoursback and water reached well up on the chest of the base".

and canord about the pend Frank Green of Alva said he caught large bass and bream in the lake in the PCPs and said "my

and arrain in the take in the 1995 and said may recollection is that seale patrons, of the pool were quite deep and at filnes were over a man's head." Evol Dun Fluck, director of planning project conduction for Lehigh Acces, said. "To my way of thinking Halfway Pond does not exist."

closed Buckingham Field. "The millionaires had wooden walk-ways built up between all the buildings

so they wouldn't get their feet wet when the water level was up. After I got the water didn't come up any more," he said.

dust bowl

AGREEMENT

THIS AGREEMENT made this 22nd day of December, 1971, by and between LEHIGH ACRES DEVELOPMENT, INC., a corporation authorized to do business in Florida, hereinafter referred to as LEHIGH, and EAST COUNTY WATER CONTROL DISTRICT, a drainage district under the laws of Florida, hereinafter referred to as the DISTRICT;

WITNESSETH:

In consideration of the covenants and promises herein contained, LEHIGH and the DISTRICT agree as follows:

LEHIGH has in the past conveyed to the DISTRICT rights-of way
 Fir canal, dike and other water control purposes as a donation and without
 cost to the DISTRICT with respect to lands in Lee and Hendry Counties, Florida.

 It is anticipated that LEHIGH will in the future convey similar rights-of-way to the DISTRICT in said Counties for the same purposes.

3. In the execution of its various Plans of Reclamation, the DISTRICT has these rights-of-way excavated for canal, dike and other water control purposes resulting in excess spoil for which it has no use.

4. All those rights-of-way donated to the DISTRICT by LEHIGH, where excess spoil exists or will exist over and above the requirements of the DISTRICT for the construction of its dikes or levees, such excess spoil shall remain the property of LEHIGH for its use and benefit.

5. The removal of such excess spoil by LEHIGH shall be under the direction and supervision of the Engineer of the DISTRICT and subject to his decision as to the spoil which the DISTRICT does not require and therefore becomes excess spoil.

IN WITNESS WHEREOF, the parties have executed this Agreement, in duplicate, the day and year first above written.

LEHIGH ACRES DEVELOPMENT, INC. Alm Vice President (Corporate Seal) Secretary FAST COUNTY WATER CONTROL DISTRICT (District Seal) Secretary Sign Starly St.



1995 General Rate Case Information

Water For Florida's Future

une 28, 1995 DOCKET 95 8495-WSSouthern States Utilities, Inc., 1000 Color Place, Apopka, Fl 32703
Dear Customer All \mathcal{A} \mathcal{A} \mathcal{A} \mathcal{A} \mathcal{A} \mathcal{A} \mathcal{A} \mathcal{A}
CASE NO. 96-04227
LASE NU. 10001001

As Florida's largest privately owned water and wastewater utility, Southern States Utilities (SSU) has remained a leader in environmental stewardship while continuing to meet the ever-increasing demand for service. This performance is achieved through advances in treatment, testing, monitoring, and disposal technologies and methods. As a customer, you are the direct beneficiary of our commitment to the environment and excellence in service, yet the cost of providing these services continues to grow. That's what this letter is all about.

Since our last general rate increase, SSU has committed to more than \$95 million in plant improvements and expansions. The majority of these projects allow us to achieve governmentally mandated safety, environmental protection and water quality standards. We have reduced administrative and general expenses within our control by managing costs, streamlining operations, and centralizing services. Unfortunately, during the last several years the company's costs of materials, supplies, taxes, and other expenses beyond our control have risen dramatically. SSU must recover these costs if we are to continue to provide quality service.

Accordingly, the company has filed a request with the Florida Public Service Commission for a general rate ease for water and wastewater services. An interim rate increase could be authorized in September, with final rates effective during 1996. Residential rates are as follows:

		(8,500 gallons per month	ı)	
PRESENT BILL	PROPOSED INTERIM INCREASE	INTERIM BILL	PROPOSED FINAL INCREASE (mid-1996)	FINAL BILL
\$15.59	\$4.81	* \$20.40	\$7.13	\$27.53
· · · · · · · · · · · · · · · · · · ·	•	WASTEWATER	-	
		(6,000 gallon cap)		
PRESENTBILL	PROPOSED	INTERIM BILL	PROPOSED FINAL	FINAL BILL
and the second second	INTERIM INCREASE		INCREASE (mid-1996)	- 10 C
\$34.63	\$9.66	\$44.29	\$1.74	\$46.03

WATER (Conventional Treatment)

Customers in certain communities not on uniform rates or requiring advanced reverse osmosis water treatment are expected to see similar increases in their bills beginning in September.

Over the next several months you will receive more information about the rate request. You will also have an opportunity to attend meetings and hearings in your area to voice your opinion. In the meantime, if you have questions we encourage you to call our toll-free number, 1-800-432-4501. If you are a member of a homeowners, civic or social organization, we will gladly arrange for an SSU representative to address your group. We appreciate your business and look forward to an opportunity to further discuss our rate proposal.

Sincerely,

Karla Olson Teasley Vice President, Customer Services

FLOBIDA PUBLIC SERVI	CE CONSIGNIS
DOCKET 50495 WS	
COMPANY/ 35 14 WITNESS: 4729/5	Ŀ

STATE OF FLORIDA



Office of Commission Clerk Ann Cole Commission Clerk

Hublic Service Commission

Docket No. : 940880-TP

Docket Title: Investigation of statewide average message toll service rates of interexchange carriers and local exchange companies.

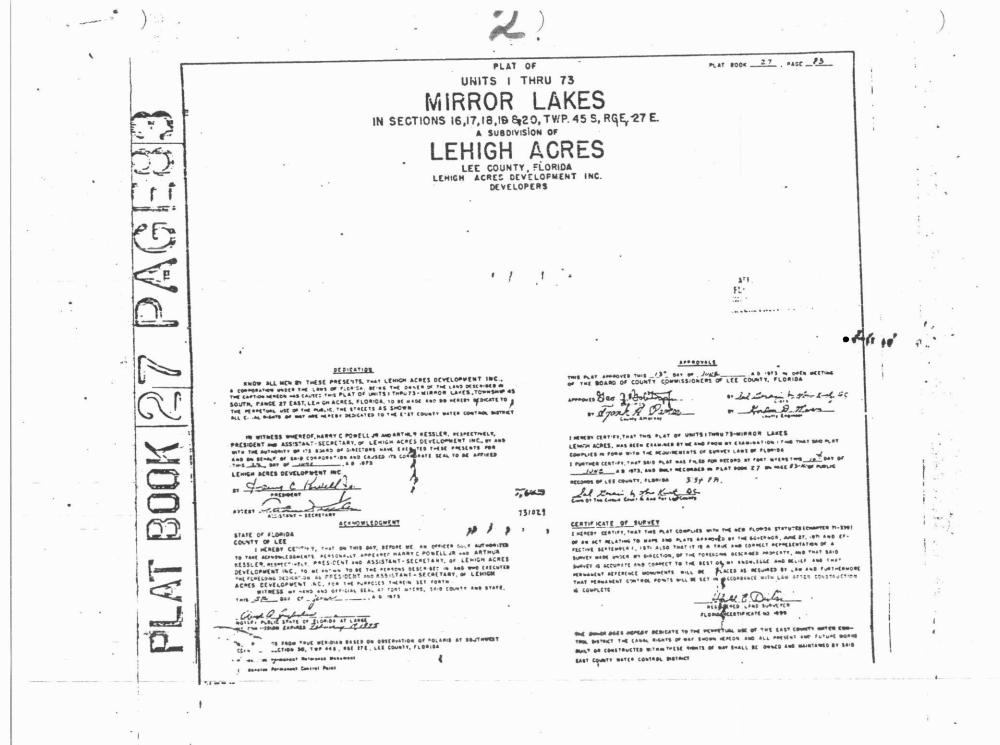
DN 05365-95: EXHIBIT 2- PLAT MAP OF MIRROR LAKES, A SUBDIVISION OF LEHIGH ACRES, LEE COUNTY, FLORIDA

[CLK NOTE: MAP PORTION OF TESTIMONY EXHIBIT CAN BE FOUND IN MAPS MICROFILM.]

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PSC Website: http://www.floridapsc.com

Internet E-mail: contact@psc.state.fl.us



PLAT BOOK _27 . PAGE _5-

UNITS I THRU 73 MIRROR LAKES IN SECTIONS 16,17,18,19 & 20, TWP. 45 S, RGE. 27 E. A SUBDIVISION OF LEHIGH ACRES LEE COUNTY, FLORIDA LEHIGH ACRES DEVELOPMENT INC.

DEVELOPERS

PLAT OF

A PARCEL OF LAND LYNG AND BENG IN SECTION 16.17.18.19 & 20. TOTHSHUP 45 SOUTH, RANCE 27 EAST. LEE COUNTY, FLOR.DA AND MORE PATTCULARLY DESCRIBED AS FOLLOWS:

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TO THE THE PARTY NAMES AND ADDRESS OF

BECINNING AT THE NORTHWEST CORNER OF SAID SECTION IS, SAID POINT BEING THE SCHTHWEST CORNER OF UNITS I THRU 3. SECTIONS 7 & 8. TOWNSHIP 455; RANGE 27 EAST. AS RECORDED IN PLAT BOOK 26, PAGES 59 THROUGH 95 INCLUSIVE, PUBLIC RECORDS OF LEE COUNTY, FLORIDA ; THENCE N 89-23'34"E. ALONG THE SOUTH LINE OF UNITS 14, 15, 16 & 17, A DISTANCE OF 5332 TO FEET TO THE NORTHWEST CORNER OF SAID SECTION 17, THENCE N 89"19'08"E ALONG THE SOUTH LINE OF UNITS 19 & 20. A DIS-TANCE OF 2665 03 FEET TO THE SOUTHEAST TORNER OF SAID SUBDIVISION AND THE NORTHWEST CORNER OF THE NOR THEAST 1/4 OF SECTION 17, THENCE CONTINUE N 89 19'08"E ALONG THE SAID NORTH LINE OF SECTION 17, A DISTANCE OF 2665 04 FEET TO THE NORTHWEST CORNER OF SAID SECTION 16, THENCE N 88" 27 33"E ALONG THE WORTH LINE OF SECTION 16. A DISTANCE OF 1244 56 FEET, THENCE S CO" 45'52"E, A DISTANCE OF 436 BI FEET, THE'KE N 89"14'OB'E A DISTANCE OF 53 00 FEET, THENCE S. 00"45 52"E & DISTANCE OF 537 10 FEET TO THE BEGINNING OF & CURVE CONCAVE TO THE NORTHEAST MAVING & RADIUS OF 1909.86 FEET AND & CENTRAL ANGLE OF 40" 50'17", THENCE SOUTHERLY AND SOUTHEASTERLY ALONG THE ARC OF SAID CURVE, A DISTANCE OF 136' 27 FEET; THENCE \$ 41" 36 09"E ALONG THE TANGENT TO SAID CURVE, A DISTANCE OF 622.85 FEET TO THE BEGINNING OF & CURVE CONCAVE TO THE SOUTHWEST HAVING A RADIUS OF 190986 FEET AND A CENTRAL ANGLE OF 19 "OI 56", THENCE SOUTHEASTER Y ALONG THE ARC OF SAID CURVE & DISTANCE OF 6344. FEET, THENCE 5.68" 37 47"W ALONG A LINE RADIAL TO THE LAST DESCRIBED CURVE, A DISTANCE OF 892.10 FEET TO THE BEGIANING OF A CURVE CONCAVE TO THE NORTHWEST MAYING A RADIUS OF 282 478 FEET AND A CENTRAL ANGLE OF 20' 32' 16', THENCE SOUTHWEATERLY AND WESTERLY ALONG THE ARE OF SAID CURVE, A DISTANCE OFFICIESS FEET: THENCE S. 85" 10' 05" W. ALONG THE TANGENT TO SAID OURVE, A DISTANCE OF ST2.18 FEET TO THE WEST LINE OF SAID SECTION IS; THERCE \$ 00"45"32"E ALONG SAID SECTION LINE, A DISTANCE OF 205 FEET TO THE MORTHEAST .CORNER OF SECTION 20, SAID POINT BEING THE NORTHWEST CORNER OF THE PLAT OF SECTION 21. LEHIGH ACRES AS RECORDED IN PLAT BOOK IS, PAGES 53 THROUGH 69, INCLUSIVE OF SAID PUBLIC RECORDS ; THENCE S 00" 32" 12"E. ALONG THE WEST LINE OF UNITS 1, 5, 9 ANC 13 OF SAID PLAT, A DISTANCE OF 532970 FEET TO THE SOUTHWEST CORNER OF SAID PLAT AND THE SOUTHEAST COR-NER OF SAID SECTION 20, THENCE S 89"34"53" W ALONG THE SOUTH LINE OF SAND SECTION 20, BEING THE NORTH LINE OF UNIT I. SECTION 29 AS RECORDED IN PLAT BOOK 20 PAGE 65. A DISTANCE OF 188471 FEET TO THE MORTHEAST RIGHT OF WAY LINE OF STATE ROAD NO. 82 ; THENCE CONTINUE 5.89" 34" 53" W ALONG THE SOUTH LINE OF SAID SECTION 20. A DISTANCE OF 21986 FEET TO THE SOUTHWEST-ERLY RIGHT OF WAY LINE OF STATE ROAD 82, THENCE N 24"57'27"W ALONG SAID SOUTHWESTERLY RIGHT OF WAY LINE, A DISTANCE OF 1000 FEET, THENCE \$ 32"18 43" W. & DISTANCE OF 1081 37 FEET TO THE SOUTH LINE OF SAID SECTION 20, THENCE S 89"34 53" W ALONG SAID SOUTH LINE, A DISTANCE OF 2255 07 FEET TO THE SOUTHEAST COR-NER OF SAID SECTION 19, THENCE 5.89" 49'18"W , A DISTANCE OF

S26640 FEET TO THE SOUTHWEST CORNER OF SECTION 19; THENCE N. 00°56'32'W, A DISTANCE OF 529149 FEET TO THE SOUTHWEST COR-HER OF SAID SECTION 18; THENCE N. 00°45'S' W ALONG THE WEST LINE OF SAID SECTION 18; A DISTANCE OF 1353.69 FEET TO THE CENTER LINE OF SAID SECTION 18, A DISTANCE OF 1353.69 FEET TO THE CENTER LINE OF SAID STATE ROAD NO 82 AS NOW LAID OUT AND IN USE. THENCE CONTINUE N. 00°43'SI "AL DISTANCE OF 111'TT FEET TO THE SOUTHAST CORNER OF THAT PORTION OF SECTION 13 LYING NORTH OF STATE ROAD NO. 82, TWP, 45 & REE 28E AS RECORDED IN 78.15, 96 99 THENCE CONTINUE N. 00°43'SI "M A DISTANCE OF BEGINNING.

LESS THE WEST 25 FEET OF SECTION IN LYING NORTH OF STATE ROAD NO 82 AS RECORDED IN OFFICIAL RECORD BOOK 147, PAGE 73 AND

LESS THE RIGHT OF WAY OF STATE ROAD NO. 82, 200 FEET IN WADTH -AS NOW LAR OUT AND IN USE LYING BETWEEN THE WEST LINE OF SEC-TION IS AND THE SOUTH LINE OF SECTION 20 AND

LESS THE FOLLOWING

BEGINNING AT THE NORTHWEST CORNER OF SAID SECTION 20, THENCE N. 89" 10'03"E ALONG THE NORTH LINE OF SECTION 20. A DIS-TANCE OF 227.46 FEET. THENEE S 00" 39 42" E. PARALLEL TO THE WEST LINE OF SAID SECTION 20. A DISTANCE OF ISIG & FEET TO THE NORTH-EASTERLY RIGHT OF WAY LINE OF STATE ROAD NO. 82, THENCE N 49" SE'OZ" & ALONG SAID NORTHEASTERLT RIGHT OF WAY LINE, A DISTANCE OF 300 FEET TO THE EAST LINE OF SAID SECTION 19. THENCE S 00" 39 42" E. ALONG SAID EAST LINE, A DISTANCE OF 263.78 FEET AND THE SOUTHWESTERLY RIGHT OF WAY LINE OF SAID STATE ROAD NO 82, THENCE CONTINUE S DO"39 42" E . A DISTANCE OF 105912 FEET TO THE SOUTH-EAST CORNER OF THE BORTHEAST 1/4 (ONE QUARTER) OF SALD SECTION 19, THENCE S.89"47 58" W. ALONG THE QUARTER SECTION LINE, A DISTANCE OF 1479.38 FEET; THENCE M. 00" 45" 02" W. PARALLEL WITH AND ISS FEET WEST OF, THE WEST LINE OF THE EAST HALF (E 1/2) OF THE NORTHEAST QUARTER (ME 1/4) OF SAID SECTION 19.4 DISTANCE OF 2019.59 FEET TO THE SOUTHERLY RIGHT OF MAY LINE OF SAUD STATE ROAD NO 82, THENCE CONTINUE N 00" 45' 02"W . A DISTANCE OF 223 59 FEET TO THE NORTH-ERLY RIGHT OF WAY LINE OF STATE ROAD NO. 82, THENCE N. 64"11" 45" W ALONG SAID NORTH RIGHT OF WAT LINE, A DISTANCE OF 225 74 FEET.

THENCE N 49" 23'17"E, A DISTANCE OF 46604 FEET TO THE NORTHWEST CORNER OF THE EAST HALF (E 1/2) OF THE MORTHEAST QUARTER INE IN OF SAID SECTION 19; THENCE N 89"49"27"E. ALONG THE NORTH LINE OF SAID SECTION 19, A DISTANCE OF 1327.50 FEET TO THE POINT OF REGIMING

SUBJECT TO THE RIGHT OF WAY EASEMENT TO LEE COLNTY ELEC-TRIC CO-OPERATIVE, INC. AS RECORDED IN OFFICIAL RECORD BOOK 475, PAGE 32 OF SAID PUBLIC RECORDS.

SHEET & OF 78

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6.4

PLAT OF UNITS I THRU 73 MIRROR LAKES SECTIONS IG, 17, 18, 19 8 20, TWP 45 S., RGE.27E. LEHIGH ACRES LEHIGH ACRES LEHIGH ACRES DEVELOPERS

DEDICATION

KNOW ALL MEN BY THESE PRESENTS

THAT, ERVEST BOSTELMAN AND GERALDINE BOSTELMAN, e & GERALDINE DURRE BOSTELMAN, Lenigh Acres, Lee County, Florida, being the envers and molders of a certain mortgage dated July 3, 1989, and recorded July II, 1959, in Official Records Book 539 at page 418 of the Public Records of Lee County, Fjorida, ds hereby and by these presenfle, in accordance will Peregraph 2 of page 6A of the above referred to mortgage, jain la the dedication to the perpetual use of the public streets, roads, drives and/or lanes shown on this plot of MIRROR LAKES ESTATES - The said ERNEST BOSTELMAN AND GERALDINE BOSTELMAN

⁴ The said ERNEST BOSTELMAN AND GERALDINE BOSTELMAN further dedicate whatever interest they may have in all canal and iske rights, of way located as said plat to the East County Water Control District, a body politic, created under the laws of the State of Floride.

ERNEST BOSTELMAN Ges aldine Bostelmen GERALDINE BOSTELMAN . . . GERALDINE DURRE BOSTELMAN

ACKNOWLEDGEMENT

STATE OF Finds 155

WITNESS my hand and official seal this <u>-155</u> day of <u>Amp</u>________AC 1973 in the State and County sforesaid.

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· My Commission Expires:

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		5	UNITS	1 THRU 73	2	
			MIRROR LA	KES		
		÷.	SECTIONS 16, 17, 18,	19 8 20, TWP. 455., 27	Έ.	
		· · · · · · · · · · · · · · · · · · ·	LEHIG	H ACRES		
•			LEE CO	UNTY, FLORIDA		
				S DEVELOPMENT INC. VELOPERS		
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		the summer and helder of a certain mu March 8,137, in Official Records i inclusive, Butt Records of Lee Cou- property, in accordince with Progrego to wartages, pain in the deduction reads, drives and for tanes shown on The word Science World R CREDIT	$\begin{array}{c} NHAKV, \mathbf{c} \in Tatuere \in Corpuration, Demp\\ art_Tage = data \in March \otimes N^Tat, tat^tat, etc^s, Boss \in S^S, tat = args, S^S, tat = args, S^S, tat = args, S^S, tat = args, S^S, s, s^S, $	deal es District Directer of Intern 4. Sumer end holder of a certa 9. Hovember 1, 7568 in Officia 88. County, Florida, Joss hersby 1815. usa of Inter public streets.ro The spid UNITED STA	THESE PRESENTS ATES OF AMERICA, recreasances by A. J DIDAWAS LL, JR IST Revenue Service for the District of Florida, being the im mortgage dried Seaturbar 6, 956, and recursor is Records Book 492, or logo 650, Debuc Records of the and by these presents in the distribution for the tert of des drives and for lames shown on the Piel of MIRROR LAKES ITES OF AMERICA further dedicates interest interest take rights of them of the Sector of Sector 10, performance and provide the sector of a sector interest.	
		interest & may have in all canel and The East County Weter Control Distin of the State of Fioride. In WITHESS WHEREOF, the on herowere set its hand and sent the 12	lete rights of any lected on 155 347 ct, a body paints, created under the lat auf FORD MCOR ChEDIT COMPANY ne r ^{r4} 4ay of <u>Mang A</u> , AU, 373 FORD MOTOR CREDIT COMPANY	ws water Convrol Datrict, a to in with ESS where by <u>AUDO DATRICK</u> and BAR District of Floride, hes lat A.D. 1978	dy politic, created writer the laws of the State of Erric: DF, the send UNITED STATES OF AVER CA, represented District Director of the instance Resonau Service in the big hand and seat that the day of MARCH	
		ATTEST	- 12m! il	Sworn to and subscribed in the presence of g	aboth mening	
		ATTEST. JEH Utownsport Sheretwy	Candit Official	- though Level -	Brecker of marine Beenve	
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	1	ACHNOWLEDGEWENT	4	ACKNOWLEDGEMENT		
		4/ M. Saudarman and T. 6 RD 40104 (RED: COMPANY, 8 cm 9/ Jesure, will smar to me to be th from a mix-part or 5 Maris 1 804	is aconsuladgements, hereby certify that <u>is interpretent</u> . Actually respective, of propertion organizes inter das it has be persons described in and modeling numerical to exection interut fills for into uses many properts therein marking	the state and County m A <u>ID</u> Demonstill <u>IR</u> Gratrici Floride at acknowning. Floride at the executed the foregoing	that on the date, before my, a Noter Public, du's cuttories whed above to take acknowledgements, cersonally destained I Gracter of Internal Revenue Gerice for the Strit of or de, to me known to be the corrun described above, ent instrument in in stage-off as such District Director -f on the District of Forde and on beneficial the inited unders	
		and they affired thereto me offi- ingle man is the sti and dead of se withers my sprature and offi	c.el seol of said corporation, and the said of corporation	et America and for the us	es and purposes dosor boo in take manufacture	
		entitiess my sprature and oth a B 1973 a the State and County afe		(SE AL)	Brang Port. State of Finide	
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		My Commission Expires:		•		
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