BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION 2 3 In the Matter of DOCKET NO. 950495-WS 4 Application for rate increase 5 and increase in service availability charges by SOUTHERN : 6 STATES UTILITIES, INC. for Orange-Osceola Utilities, Inc. in Osceola County, and in 71 Bradford, Brevard, Charlotte, Citrus, Clay, Collier, Duval, Highlands, Lake, Lee, Marion, 9 Martin, Nassau, Orange, Osceola, : Pasco, Putnam, Seminole, St. Johns, St. Lucie, Volusia and: Washington Counties. 11 12 PROCEEDINGS: SUNNY HILLS SERVICE HEARING 13 CHAIRMAN SUSAN F. CLARK BEFORE: COMMISSIONER J. TERRY DEASON 14 COMMISSIONER JULIA L. JOHNSON COMMISSIONER DIANE K. KIESLING 15 COMMISSIONER JOE GARCIA 16 Monday, February 5, 1996 DATE: 17 Commenced at 10:00 a.m. (C.S.T.) TIME: Concluded at 11:45 a.m. 18 Sunny Hills Community Center PLACE: 19 101 Sunny Hills Boulevard Sunny Hills, Florida DOCUMENT NUMBER-DATE 20 REPORTED BY: 21 ROWENA NASH HACKNEY Official Commission Reporter 22 (904) 413-6736 23

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1	INDEX	
2	MISCELLANEOUS	
3	ITEM	PAGE NO.
4	CERTIFICATE OF REPORTER	87
5		
6	WITNESSES	
7	NAME	PAGE NO.
8	DONALD SPIKER	
9	Direct Statement	17
10	ACHILLE CORETTI	
11	Direct Statement	25
12	B. L. HILL	
13	Direct Statement	36
14	JOHN McDONOUGH	
15	Direct Statement	51
16	JOSEPH SUDZIUS	
17	Direct Statement	54
18	RALPH BRANDON	
19	Direct Statement	62
20	JIM HALL	
21	Direct Statement	64
22	BRUCE KING	
23	Direct Statement	68
24	HAROLD REGISTER	
25	Direct Statement	72

1	WITNE	SSES CONTINUED:			
2	דור 7	ANETIC			
3		Direct Statement		80	
4		S BELLAMY			
5		Direct Statement		83	
6	ROBERT DUERBECK				
7	Direct Statement 84				
8					
9		DWITTE			
10		EXHIBITS			
11	NUMBE	R	ID.	ADMTD.	
12	50	Proof of publication and	16		
13		affadavit showing notice of meeting	10		
14	51	Newspaper articles	36		
15		• •			
16					
17					
18					
19					
20					
21					
22					
23					
24					
25					

PROCEEDINGS

(Hearing convened at 10 a.m., C.S.T.)

CHAIRMAN CLARK: Ladies and gentlemen, can you hear me? Thank you. It's 10:00. It's time to start this service hearing. We start with some formalities, the first of which is the Staff reading the notice.

MS. CAPELESS: Pursuant to notice, this time and place has been designated for a customer service hearing in Docket No. 950495-WS, application for a rate increase and increase in service availability charges by Southern States Utilities, Inc.

CHAIRMAN CLARK: Thank you. We'll take appearances starting with you, Mr. Hoffman.

MR. HOFFMAN: Thank you, Madam Chairman.

My name is Kenneth Hoffman. My address is 215 South Monroe Street, Suite 420, in Tallahassee Florida. The Zip code is 32301. I am appearing this morning on behalf of Southern States Utilities.

CHAIRMAN CLARK: Mr. Shreve.

MR. SHREVE: Jack Shreve and Charlie Beck,
Office of Public Counsel, appearing on behalf of the
Citizens of the State of Florida and the customers of
Southern States Utilities in opposition of the rate
increase.

MS. CAPELESS: I'm Rosanne Capeless, appearing on behalf of the Commission Staff.

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CHAIRMAN CLARK: Thank you. Ladies and gentlemen, this is a service hearing in the Southern States Utilities rate case. This is the second one we've held in Sunny Hills, so I'm delighted so many of you have showed up on this very cold day to again attend a service hearing.

I would like to begin by introducing the Commissioners. To my right is Commissioner Terry Deason, to his right is Commissioner Diane Kiesling. To my left is Commissioner Julia Johnson, and to her left is Joe Garcia.

The purpose of this hearing is to hear from you, the customers. We are particularly interested in your comments regarding the quality of service you receive from this utility and your comments regarding the rate increase request.

As you probably know, this case began when Southern States filed their petition for a rate increase. That petition was accompanied by documentation giving accounting information, financial information, engineering information, and rate information which they believe justifies their request.

We have also had people intervene in this docket. Public Counsel is representing the public in this proceeding. We have also had some homeowner associations intervene, but Mr. Twomey is not here today.

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I'd also like to introduce our Staff that is here at this proceeding. They are available to help you if you have any questions that you don't feel comfortable asking in a public setting. Mr. Bob Crouch is an engineer with our Water and Wastewater Department. Next to him is Mr. Marshall Willis, who is a Bureau Chief, in the Water and Wastewater Department. Ms. Capeless is the attorney representing the Staff in this proceeding. Next to her is Troy Rendell, who is a supervisor, a rate supervisor, in the Bureau of Water and Wastewater.

Behind you all, the lady we had at the table where you signed up is Melinda Pace with our Consumer Affairs Department. Next to her is my aide, Mr. Billy Stiles. He's also available to help you and answer any questions you may have. Our court reporter today is Rowena Hackney, and she's sitting right over here. Have I covered the Staff? Good.

In connection with this rate case, we have held numerous customer hearings. We had one, as I

said, in the fall in Sunny Hills. In total we will hold over 20 customer hearings to hear from you all.

The technical hearings for this case will begin April 29th, and they will last about two weeks. After that hearing we will meet again as a Commission in agenda, and we will deliberate on the Staff's recommendation of what, if any, increase this utility should get.

Although this is a proceeding to hear from you, the customers, I have allowed parties to make brief opening statements. We limit them to five minutes. And at this point, we will take those opening statements from Mr. Hoffman and then Mr. Shreve.

Mr. Hoffman, you may go ahead.

MR. HOFFMAN: Thank you, Madam Chairman.

Ladies and gentlemen, the rates that you have been paying for water and wastewater service, since the last rate case that Southern States completed before the PSC, are based on 1991 plant and expenses. Beginning in 1992, the Company has invested and will, by the end of this year, have placed in service over \$100 million of additional facilities and equipment that are necessary to provide service. The Company has not earned one penny of return or profit

on this plan.

Southern States has provided proof to this

Commission that it has earned less than a 3% return on
its plant in service in 1994. Because the Company has
been spending approximately \$20 million per year on
these types of necessary facilities, even the 3%
return from 1994 has been diminished so that the
Company currently finds itself losing money, unless
rate relief if provided by the Commission.

Now, the Company has a statutory obligation to provide service. The obligation is one which it is required to meet; and in doing so, it must comply with strict environmental regulations. These type of environmental regulations, as well as quality of service improvements, account for over half of the new plant in service that I have just referred to before.

Now, this rate case will provide a full and open forum for the parties who have intervened, such as the office of Public Counsel who oppose the rate increase, to fully explore the plant and expenses of the Company. These issues will be addressed by Southern States' witnesses, as well as the witnesses of the intervenors.

And, ultimately, the decision as to whether Southern States has invested wisely and prudently will

be made by the Commission. We believe that we have, and we believe that we have invested in a manner required to protect the health of our customers and protect the quality of our environment.

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Now, one of the issues that may be raised in this proceedings involves a sale of Southern States facilities in Sarasota County. You may have heard that the Company made a multimillion-dollar profit on this sale in 1994, that's true. The Company made a \$12 million profit. Against the Company's wishes, Sarasota County decided that it wanted to purchase the Company's facilities. The Company lost its assets, its customers, and its future revenue base from those customers forever. This forced sale involved assets that have never been paid for through rates charged to our customers, such as you, who are under the jurisdiction of this Commission. The Commission precedent is very clear that under those types of circumstances, the gain that Southern States experienced from that sale should not be included as part of your rates. And the Commission precedent has been affirmed by the First District Court of Appeal.

Another couple of issues may involve the purchase by Southern States of the Deltona and Lehigh properties. As Mr. Shreve may mention, those

purchases -- for example, with the Deltona property -were made for consideration at a level less than the
rate base. Now, the Commission has had a policy for a
number of years where unless there are extraordinary
circumstances shown, it is the rate base which is used
to establish rates. I would also mention that this is
an issue in the Lehigh properties and the Deltona
properties that had been litigated on two occasions
before this Commission, and the Commission has found
that an adjustment is not appropriate.

The last issue which I will mention before I conclude is rate structure and uniform rate. As a result of the last rate case, the Commission ordered uniform rates for the Company, and the Company implemented those rates. Since that time, there was an appeal of that decision by some other parties to the case, and the First District Court of Appeal reversed the uniform rates. The court sent the case back to the PSC, and the PSC ruled it would move the Company off of uniform rates to what's known as a modified stand-alone rate structure.

I tell you this because we believe and we are continuing to say in this particular rate case that uniform rates are in the best interest of our customers. We believe that uniform rates provide the

best means to ensure that all of our customers will pay reasonable rates and will be protected from significant rate shock and the increasing costs of environmental compliance.

Just looking in the short term at your rates alone, looking at what your average bill might be if the Company's request for final rates is granted in full, I calculate that your rates would be about 45% less under the uniform rate structure, as opposed to a so-called stand-alone rate structure. So with that I will conclude.

I will also mention, Madam Chairman, that Mr. Harold Register from Southern States is here in the audience to help us respond to any questions we may have. And with that I look forward to hearing your comments.

CHAIRMAN CLARK: Mr. Shreve.

MR. SHREVE: Thank you, Madam Chairman.

I'll tell you, what Mr. Hoffman says about the things that I may say, he's right. They made \$6 million profit on the sale of St. Augustine Shores which came into their system at the same time you did. They made, he says, a \$12 million profit on the sale of the Sarasota system. Now, if you'd notice the way he worded it, he said, "No customers under the Public

Service Commission jurisdiction paid to support that system," that's true. But citizens of the state of Florida, customers of Southern States Utilities did pay to support that system. Why should Southern States Utilities and Minnesota Power be given that money to the detriment of the citizens of the state of Florida? There's no excuse for that.

They were allowed to have a rate base \$9 million higher than they paid for the Deltona system. So you are paying a return right now on that, and you are paying depreciation expenses on that. So I guess I'll have to agree with Mr. Hoffman, the Public Service Commission did not go with the customers on that. But if the Public Service Commission does decide to go with you, I'll guarantee you that the appellate court will uphold that, too.

So I suppose what Mr. Hoffman is agreeing with us is they received these windfalls, Southern States and Minnesota Power did, but the customers did not. So I do agree with that. They had the windfalls legally, yes. But factually, they still walked away with the money that could have been there for your benefit.

Also, he went into the discussion about the difference between uniform and stand-alone rates. Why

don't they tell you what increases Southern States has asked for since Deltona sold it to them? The rate coming into the 1992 case, which if you remember a few years back -- a lot of you will remember this -- you were under the jurisdiction of Washington County.

Deltona came in and asked for a large rate increase.

The County turned them down. Deltona took it to court and got every penny they wanted, every penny they asked for, not one cut. That's what Southern States had when they came into this. That produced, coming into the '92 case, a water bill at 6,000 gallons of 11.08. Probably, had they been under the Public Service Commission, that would have been cut before Southern States ever bought it, \$11.

If Southern States gets what they want coming out of this case, it would be \$46. On sewer, same situation, Deltona got every penny they wanted. The 6,000 gallon bill would have been \$22.98 coming into the '92 case. For 6,000 gallons, if Southern States gets what they want, \$78.40, an increase of 34.06 to \$124.82 for both bills. That is atrocious. It is absolutely ridiculous.

I don't know why; now, they have all these little meetings. They probably had some with you. We've had a lot of customers come in complaining about

the meetings, and Southern States didn't really answer any questions. All they did was confuse things. They never talk about how much money they want from you. In the water system, since before the '92 case which they were bringing in \$53,000, \$53,341. Coming out of this case, they are asking for \$252,799 to be justified from your system for Southern States regardless of who pays for it, but they don't talk about that.

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In the sewer system 48,000 to 120,000.

There is absolutely no justification for what has happened over here. They have got 150 systems in this case, and nobody can check each one of those out. It used to be that when we had one case, you could check the system out, know what was going on, and check the books. It can't be done in this.

Another thing that really bothers me is I have fought utilities in this state for 18 years, and at least most of them took advantage of the system as much as they could, but they played by the rules. In this case we're seeing Southern States pull out all the stops to do everything they can to take your money, and we think it's atrocious. We think the Public Service Commission should look at each system and set a fair, just, and reasonable rate. And what

they are asking for from your system for Southern

States is not fair, it's not just, and it's not
reasonable. And if anything, they should not be
granted any rate increase at all, but I think our
testimony is going to show that there should be a rate
cut rather than a rate increase. Thank you very much.

(Applause)

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CHAIRMAN CLARK: Thank you, Mr. Shreve.

Mr. Hoffman, do you have the proof of publication and
the affidavit showing notice was sent of this meeting?

MR. HOFFMAN: Yes, ma'am. I have provided a copy of the same to the court reporter and to the parties.

CHAIRMAN CLARK: All right. And it will be marked as Exhibit 50 in this proceeding.

(Exhibit No. 50 marked for identification.)

CHAIRMAN CLARK: Ladies and gentlemen, we are at the point at which we are ready to take public testimony. As you probably know, we take that testimony under oath, and I will administer the oath to everyone at one time. When you come up to the podium, will you please give us your name, and spell your last name for us.

I should tell you, if you do not wish to testify at this point, you can send us your comments

by writing them on this sheet and sending it to the Public Service Commission. The address is already on it.

We will be calling you in the order you signed up. Also, if you have previously testified in the last service hearing, I want you to know that that testimony is still part of the record, and it can be used by the Commission in making our decision on this case.

Gentlemen in the back of the room, there are some seats up front if you care to take a seat.

All right. At this point I would like everybody who signed up to testify to stand and raise your right hand.

(Customers collectively sworn.)

CHAIRMAN CLARK: Thank you very much.

Mr. Shreve, would you go ahead and call the first witness?

MR. SHREVE: Certainly. Donald Spiker.

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DONALD SPIKER

was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn, testified as follows:

WITNESS SPIKER: My name is Donald Spiker,

S-P-I-K-E-R. I am a resident of Sunny Hills, having moved to Sunny Hills in early 1972.

Now, in regards to the rate increase, according to the figures that I'm quoting now, the base rate for water is going to be 10.67, and then from \$1.25 to 4.13 at 1,000 for water. Sewer is 18.40, and the water going into the sewer is 3.66 to 7.75.

Now, according to even SSU's figures, they say average is 5,467 gallons, which I disagree with; it's much less than that. We can't afford to even buy that much water. But even so, they get a base rate of 10.64. And 5,467 gallons of water would be 24.78, would make it 35.42 for this amount of water. Then we go over to the sewer, those of us on sewer have to pay 18.40 plus 55.86 making it 74.26.

Now, let's go to the sewer first. People on sewer with a base rate of 10.64 would pay 4.13 for water and 7.75 for wastewater. That makes it \$11.08 per 1,000 gallons. Or to be more realistic, 11 cents per gallon -- they ought to start selling it like gas stations do -- making it a total of \$11.08 per 1,000 gallons. Big deal, they give us a cap at 6,000 gallons. Nobody in here can afford to buy 6,000 gallons.

They claim that every drop of water that comes through that meter goes in the sewer. If this is the case, they should be required to put a meter on the sewer and we can prove this once and for all. I cannot believe that every drop of water that comes into my house ends up in the sewer. We've got to use some for cooking, some for drinking. I don't believe it all goes to the sewer.

Now, I conducted my own set of figures. I claim that the actual cost for 1,000 gallons of water at the plant is 91 cents per 1,000. I can break that down for you if you desire how I arrived at those figures.

I have my own deep well which is a 1.5 horsepower pump, and I can pump 1,300 gallons of water per hour at a cost of 20 cents per 1,000 gallons. I can't understand why they should get 10.64 base rate for water and 18.40 for sewer. Now, we use to get 2,000 gallons to offset this. This was stopped in the rate case in '82, and we've been losing ground ever since.

Now, the sewer plant was designed for 2,000 hookups, 2,000. At the present time, they have somewhere in the vicinity of 200. To me, this gives them approximately 11% of use. So when you go into

used and useful, they are at 11%, not the 85% they claim they have. Now, granted, they got a water permit for the sewer of 50,000 gallons, the smallest one they could possibly get because they will never use 50,000 gallons. This plant is oversized, costs us money, and they should be required to reduce the size of this plant to accommodate the 200 hookups that they have.

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COMMISSIONER GARCIA: Sir, excuse me. What did you say the capacity of the plant was?

WITNESS SPIKER: The capacity of this plant is for 2,000 hookups.

COMMISSIONER GARCIA: And they are only using 200.

WITNESS SPIKER: That's right.

COMMISSIONER GARCIA: Thank you.

Now, they are claiming they have 85% useful, and I'm telling you they are at 11% useful. If you take the 182 gallons daily average times the number of plants, even that would come under 4,000 gallons -- 40,000 gallons daily which would give them 80% of what their permit is. But this permit is misleading; it's the smallest permit they could get.

Now, going into the complaint department, there's still too much chlorine in the water. The

reason for this is the fact they don't have return This water is not circulated. At the last lines. meeting, you were here in September, I was told by 4 your Staff that they would look into this. I haven't heard a word on it; I don't think anybody did. But as I understand it, by state regulations in all municipal plants, they must circulate the water. This water'is dead ended in many areas, and it stays there until it's used. And this is not right. They should be required to put in the number of return lines necessary to circulate the water.

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In the early morning hours, if you try to use this water, it's impossible. You've got to run the water and wastewater for at least five minutes to get the water down to a level that you can drink it. Therefore, I bring in a bucket of water from my well for drinking and for making coffee. And the other thing, with this amount of chlorine in the water, many of the ladies in here are complaining of itch and rash due to the extreme amount of chlorine that's in this water.

One other problem with the sewer. We've got septic tanks now going up along Boat Lake. Boat Lake had been there for some time. But along Gap Lake, they are building a number of new houses along Gap

Lake. They are putting in septic tanks with the field lines. The field lines are at or below the lake surface, and this is unacceptable. They are going to pollute that lake. Even these people have asked SSU to provide sewer service to them, which they will not do. They won't spend a penny for anything, other than what's mandated by law, so it leaves us stranded with polluted lakes.

Every one of these lakes should be on a sewer system. They talk about environmental, well, this is certainly a good example of what happens to our environment.

Now, in going back over some of the stuff that I've mentioned, what we need to do is to have you people run a complete cost analysis for this particular plant. Now, I've run my own analysis on it, and I think that we are due a decrease instead of a rate increase. I'm sure that you have got the qualified people to come in and do a complete cost analysis for this plant. I'm not talking about the other plants; I don't know anything about them. I'm talking about this plant.

Now, we go in to this so-called modified rates. How can it be a modified rate when you've got over 100 plants in that same area? This is not

modified stand alone. This is something in between that nobody seems to know anything about.

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I'm for stand-alone rates, plant by plant.

And I don't care if it takes them 10 years to get the rate increase, you should go into each plant and evaluate it. I'm sure you've got the people qualified to do it. If not, I'd be happy to work with them and show them how it's done. That's all I have at this time. (Applause.)

CHAIRMAN CLARK: Thank you, Mr. Spiker. Are there any questions?

COMMISSIONER GARCIA: I'd like to ask Staff, because he had asked for a response at the last meeting, and you said nobody got back to you?

WITNESS SPIKER: Right.

COMMISSIONER GARCIA: What was the question so that we can make sure that they get back to you right away.

witness SPIKER: In getting these lines set up so that they've got recirculation of water. In other words, return lines. I believe that according to the state, you must have return lines and circulation of water.

COMMISSIONER GARCIA: Staff is telling us that it's not a requirement.

WITNESS SPIKER: Okay. So then we're stranded with an excess amount of chlorine forever.

Now, one other thing they do, they'll take and flush the lines occasionally to get rid of it, and who pays for this water? We do.

COMMISSIONER GARCIA: Why do you pay for it?
They run it out of your home?

WITNESS SPIKER: No, but they run it out of the plant, and we're paying for it overall.

Now, it all comes down to you people look at their facts and figures for cost. Now, figures don't lie; but liars, sure as hell, know how to figure.

That's all I have.

CHAIRMAN CLARK: Mr. Spiker, I am going to ask the Staff to get back to you specifically with respect to their findings on the chlorine, and let you know the state requirements regarding chlorine levels and the recirculation so you will at least have their viewpoint on it.

WITNESS SPIKER: Thank you.

COMMISSIONER GARCIA: Mr. Spiker, you said that you wanted stand alone, and you would want stand alone even if your system was more expensive than the uniform rate?

WITNESS SPIKER: Absolutely. Because if you

come in here and make a detailed cost analysis of this 2 plant, you'll find out that they're getting excess 3 rates right now. I have checked Bay County, Washington County, and Jackson County; and we're 5 higher than any one plant, any of them. There isn't a 6 single one. 7 I called Tallahassee, but I didn't get direct answers. I understand in Tallahassee it 8 9 depends on where you live, is what rates you are. I would be glad to pay the Tallahassee rates, that's for sure. Thank you. (Applause) 11 COMMISSIONER GARCIA: Thank you. 12 MR. SHREVE: Thank you, Mr. Spiker. 13 (Witness Spiker excused.) 14 15 MR. SHREVE: Achille Coretti. 16 ACHILLE CORETTI 17

was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn, testified as follows:

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WITNESS CORETTI: I'm Mr. Coretti. I live at 568 Chapel Avenue, Sunny Hills, Florida.

CHAIRMAN CLARK: Could you spell your last name for us?

WITNESS CORETTI: C-O-R-E-T-T-I.

FLORIDA PUBLIC SERVICE COMMISSION

1	First, I would like to say to 550 here, the		
2	own 150 companies now, I'd like to know how many		
3	companies they started with and where they get all th		
4	money to buy these 150 companies from?		
5	MR. HOFFMAN: I think they have around 150		
6	systems. Mr. Hoffman, can you answer that question.		
7	WITNESS CORETTI: Yeah. If they're losing		
8	money, where did you get the money to buy the systems		
9	from?		
10	MR. HOFFMAN: I think we have over 150		
11	service areas across the state.		
12	WITNESS CORETTI: Yeah. Where did you get		
13	the money from to buy them if you lost money?		
14	(Laughter)		
15	CHAIRMAN CLARK: Mr. Hoffman, can you		
16	provide some information on that?		
17	MR. HOFFMAN: Where we got the money to		
18	buy		
19	CHAIRMAN CLARK: As I understand it, it's		
20	Minnesota Power who has provided the money, through		
21	either debt or equity financing, to purchase the		
22	systems.		
23	MR. HOFFMAN: Okay. We'll get the		
24	information.		
25	CHAIRMAN CLARK: Mr. Coretti, that		

information will be part of this proceeding when we hold the technical hearings.

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where they're going to spend something like \$53 million to put in a system down there. And the rates are going to go from \$20 and they're going to raise it another \$23 a month on \$53 million. Here, it's right in black and white.

And there's another one here. Wastewater, going on down there, where they're going to raise the rates. It's \$23, and they're going to spend \$30 million, and they're only going to raise it \$7.35.

and as far as the rates over here, they are raising the base facility for the meter, they're raising it 50%. They're raising the gallonage charge 300%. They're raising the base facility charge for the wastewater 50%, and they raised the water another 100%. That's a 500% raise in water and sewer. I'd like to get that in my social security check.

And another thing I would like to ask, this is pertaining to you people, "Utility Lobbyist Penned MacKay's Letter to PSC." I would like an explanation about this letter that was sent to you people, to McKay. It's on public record here.

CHAIRMAN CLARK: It is, Mr. Coretti. What

happened was the Lieutenant Governor, Mr. MacKay, sent a letter to me, and in it it had some information 3 regarding Southern States Utilities. It had attached to it a letter from Mr. Arend Sandbulte, who is a CEO of Minnesota Power and Light. And I determined that it needed to be put on the record in this case, and I sent it down to the clerks' office. So it was sent out to all the parties, so they are aware of the communication that was sent to me by the Lieutenant Governor.

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WITNESS CORETTI: But as soon as they got the letter, you people raised the rates, the interim rate, right away. Why was that such a coincidence?

CHAIRMAN CLARK: Mr. Coretti, that letter came during the time our recommendation from the Staff on interim rates was pending. I can assure you it had no bearing on my decision, and the Staff's --

WITNESS CORETTI: According to this, it has a bearing.

CHAIRMAN CLARK: Well, do you believe everything you read in the newspapers, Mr. Coretti? can tell you it had no bearing on my decision in that case, and I believe that recommendation from Staff was already filed before we got that letter.

WITNESS CORETTI: If it's not true, why

FLORIDA PUBLIC SERVICE COMMISSION

don't you sue newspapers?

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CHAIRMAN CLARK: Well, because public officials can only sue newspapers if they're malicious, and they usually win, Mr. Coretti.

WITNESS CORETTI: Well, according to this thing, it's malicious. They said that you had something to do with the rate increase.

CHAIRMAN CLARK: Well, maybe you are right and maybe I can call you as a witness saying that you think it's malicious.

WITNESS CORETTI: You know, I mean, we're in your hands, and we expect you people to be honest and above reproach. Do you understand?

As far as these companies, everybody comes to Florida to make money. It seems to be an easy target. This Minnesota Mining, you know, I mean, it seems to be the word. I mean, everybody comes to Florida. Yeah, go to Florida; you can make a lot of money, you know, get everything done. You get so many laws passed; they are easy, pushovers.

CHAIRMAN CLARK: Mr. Coretti, we are as concerned as you are about the magnitude of this request, but I can assure you Mr. Shreve and the other people who have intervened are going to do a very good job of ferreting out the truth. And we will hold that

hearing in April, and I would invite you to come and at least see one day of those hearings to see what we do in terms of determining what the evidence really shows.

witness coretti: Yes. And I'm really sure a lot of these people in here cannot afford over \$100 a month for water. It's almost impossible, you know. So I don't know what you people are going to do.

COMMISSIONER GARCIA: Mr. Coretti, can I ask you a question real quick?

WITNESS CORETTI: Yes.

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COMMISSIONER GARCIA: I asked the other gentleman, I just want to ask you, not that I'm going to ask everyone. But if you had to choose between stand-alone and uniform rate --

witness corretti: Well, it's not a matter of stand-alone or uniform rate. I just want to pay an amount that I can afford to pay. Do you understand? The title doesn't mean anything. It's just what a person can afford to pay. We're all retired in here. You know, maybe they think we are millionaires in Sunny Hills, but we're only retired people. And we just can afford so much between -- you know, taxes are going up in here and electric and everything else is raising besides the water.

COMMISSIONER GARCIA: Let me ask you,

Mr. Coretti. Has this facility increased a lot in the

last few years in size?

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WITNESS CORETTI: No, they haven't spent a nickel in here. I don't know if you have the records, but 1989 --

COMMISSIONER GARCIA: We do have the records. I'm just asking from your perspective.

WITNESS CORETTI: No, they haven't spent a dime in Sunny Hills. In 1989 they claimed they spent \$900,000 in here. And in 1990 they said the same thing, and they didn't spend a dime, they lied, if you look at the records. All these people do is just lie. Anybody can put a bunch of records out. I mean, I could write up a record and tell you something; I did this, that, and that.

CHAIRMAN CLARK: Mr. Coretti, there hasn't been a lot of ongoing development in this area, has there?

WITNESS CORETTI: No, not at all. They haven't extended the sewer system which they should do as Mr. Spiker said, and they haven't done that, which improves the water.

COMMISSIONER GARCIA: So, basically, this is a development that stopped. So the Company hasn't --

from your perception. I mean, the records may show something else, but I want to know what you perceive it as someone who uses the system. You haven't seen the system grow in any way?

WITNESS CORETTI: No, not at all.

COMMISSIONER GARCIA: Have you seen any new capacity provided to you or any new service?

WITNESS CORETTI: If I was in business, I would not buy a losing corporation. I'm pretty sure you wouldn't either, buy a losing corporation, would you?

COMMISSIONER GARCIA: Probably not. I couldn't afford to buy any corporation right now.

WITNESS CORETTI: I mean, why are these people buying this here place? Why would they buy something that's losing money, that has no potential, do you understand, depending on you people to raise the rates? And that's just what they are doing, see?

COMMISSIONER GARCIA: Let me ask you finally, the service you are getting from Southern States Utilities, Mr. Spiker complained about the quality of the water. Do you have that complaint?

witness coretti: The quality of the water is lousy. So it's very terrible water in here. The water's not that good. Of course, they don't spend no

money here. Harold's got his hands tied. He only works for these people. He's not a boss, you know. And it's up to the people up the top to give him what he needs to get the quality of what we can get.

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The last time they had 247,000 people on the water systems in here -- 120 systems was the last time I said was where they had 247,000 people. You say there's 300,000 people on the system?

COMMISSIONER GARCIA: Totally, yeah.

CHAIRMAN CLARK: I think, Mr. Coretti, you are referring to the last case where there were roughly 120 systems.

WITNESS CORETTI: 247,000 people.

CHAIRMAN CLARK: That may be correct. I 15 cannot recall.

WITNESS CORETTI: You say this, with 150, that's 300,000 people. You just say between their commercial and residential water and sewer systems, they are getting \$50 a month, hypothetically. that's how much? \$15 million a month? That is \$180 million a year that they're collecting right now. I'd like to see that in black and white. And now they want to double that, which is \$360 million a year. They are going from 50; they're going to 100-some-odd-dollars a month. I mean, I'd like to be

in that business. Gee, could I buy any stock in your 2 Company if you get the raise? CHAIRMAN CLARK: Any questions? 3 4 MR. SHREVE: Mr. Coretti --5 CHAIRMAN CLARK: Go ahead, Mr. Shreve. MR. SHREVE: Mr. Garcia, before the '92 6 7 case, according to Southern States' information, here in Sunny Hills they had 393 customers projected for 8 '96. There's 413, 20 difference. For sewer, 171 from 9 the '92 case -- I assume that's the '91 test year --10 to 175 in '96, so a growth of four is all. 11 WITNESS CORETTI: I'm talking throughout 12 13 their whole sewer system. MR. SHREVE: No, I understand. But he was 14 asking earlier about the system here. There's been no 15 growth here. 16 17 WITNESS CORETTI: No, no growth in Sunny Hills at all. 18 19 MR. SHREVE: The only growth is in the 20 rates. WITNESS CORETTI: There's about -- between 21 500 and 1,000 homes in Sunny Hills. There's about, like you say, so many, 127 on the system. 23 24 MR. SHREVE: Yes, sir. You referenced the newspaper articles, and Commissioner Clark is right, 25

when they received the letter from the Lieutenant Governor, she deemed that it was an exparte communication and sent it to all the people on the docket so we would know about that.

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Some of the Commissioners and -- well,

particularly, Commissioner Garcia, I know -- they've

had a lot of meetings. Have they had a lot of

meetings over here with you, there own meeting?

(Audience response.)

UNIDENTIFIED SPEAKER: They're scared to come.

MR. SHREVE: And there's lots of correspondence. And we have asked for all of that correspondence as to what they've written to the different customer groups when they wrote it, when they sent the little card with the notice and everything like that. We haven't received it yet, and it's apparent to me at this point we are not going to receive it in time for any of the public hearings to bring that out. But I don't know if there's much of an explanation that the Public Service Commission can give you about any of Southern States' activities and them trying to gather support or have any of these things.

If they want to make any comments on what

their activities were leading up to the letter or anything like that, I have no problem with it at all. 2 3 We haven't heard anything about that. 4 WITNESS CORETTI: Would you like to have 5 these here? 6 CHAIRMAN CLARK: Mr. Coretti, yes, you can 7 give me those articles, and we'll mark those articles 8 as Exhibit 51. Do you need them back? 9 WITNESS CORETTI: No, no. 10 CHAIRMAN CLARK: Thank you for testifying. Mr. Shreve would you call the next witness. 11 (Exhibit No. 51 marked for identification.) 12 13 (Witness Coretti excused.) 14 15 MR. SHREVE: Mr. Hill. B. L. HILL 16 17 was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn, testified as follows: 19 20 WITNESS HILL: My name is B. L. Hill, commonly known as Burly around here. I live at 905 21 Country Club Boulevard, Sunny Hills. And I would like to add that actually I am not in the corporate -- or 23 the section of Sunny Hills; I'm across the road.

bought into an addition that was known as Lake Genesis

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Estates on a property that was bought by Omni
Ministry, Incorporated, which they split off 18 lots
and sold for the purpose of developing a youth camp
here in this area, just to the west of this community
center here.

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At the time my land was purchased or I bought my property, we were subject to the SSU, at that time was Deltona Technologies. We had the water facilities and the sewer facilities available to us as part of the transfer of that land as certainly the Omni group were intending on building the camp and they would need the water and sewer facilities.

There's a little history, and I think it goes back on record, and I didn't bring them with me.

Back in 1990 when I started building down on the Gap -- I'm right across over here; I can see this place from my house -- I made application for sewers as I came from down South in the jungle where everything is totally polluted down there as a result of the sugar companies back over in the Everglades.

And I did want sewers regardless of what the cost was.

There was communication between myself and the PSC and between Deltona Technologies at that time, and I did request sewers. Finally, the day when they dropped my septic tank in, they came about and said,

yes, we'll give you sewers. There was a letter written back to the PSC from the Deltona Technologies that I had refused the sewers because of financial 4 costs, which is not true; and I called them back over in Apopka and informed them that was not a fact.

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Since that time, there were two of us living in that edition over there. We had things pretty much our own way for the last five years. Now, there is a house going up right next to me to the north. Another house has already gone up to it, and the people have moved it. Another house is going up to the north of it; they dropped the septic tank in last week. There's another house going up beyond it. It will be there by summertime.

At the time the two went up next to me, applications were made, especially one of them was made to SSU for sewers. The gentleman is not here at this meeting. He designed his house for the sole purpose of putting in sewers. And at that time -- and I think this can be verified by Mr. Register, they came down, and they marked off the spot where they were going to put the pump down. They were going to extend the sewer lines all the way from Sunny Hills Boulevard, down by the Omni property, down by my property, right on down the hill, and then up the

hill, they were going to extend it on down to the country club because the owner of the country club had aspirations, and still has aspirations, of putting in some condos or some apartments next to the country club.

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Well, after his house was designed and so forth for the sewer lines, and he had made his deposits, lo and behold, SSU come back and says, well, golly, it's going to cost us \$25,000 or so to put in that sewer line, and we can't afford it. They turned around and gave him his money back. They sent his contract back to him, and then they turned around and they gave him a measly \$1,500 for his problems.

Now, we people over there wanted sewers. I have my septic tank in there, but I'd crush it. My brother-in-law is building over on the other side, and he would crush it, and we would accept sewers down there if they would put it in.

COMMISSIONER GARCIA: Let me ask you. The Company gave him 1,500 because they could not?

WITNESS HILL: That is my understanding, and I think they can verify that very clearly.

But going back to what Mr. Spiker said about the pollution of this pond out here, this place right here is on a septic tank. These people who live back here on the back side are on septic tanks. I know some of them back there, they got caught even dumping barrels down there and rock for septic tanks, and they got caught by the Health Department and had to pull those out.

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Now, I disagree with Mr. Spiker as to the level of the septic tanks that are going over here on the west side. I'll guarantee you, those things aren't down to water level. By golly, it's 30 feet from my house down a level down to the pond, and practically every one of those down there are up above -- well, in fact, the Health Department will not allow us to put in septic tanks down there or drain fields at water level. In fact, two of them that have gone in right now are so low down that they had to put in grinders and put in pumps to pump their usage up on top of the hill to get it away from the water level.

But it's still a pollution problem. That developed area over there is going to develop. I happen to be working closely with the Omni group, and eventually we're going to have it right here. We're going to have sewers. SSU is going to have to do something, so that is really my beef in going back since 1990, '91 as to what they have done there.

Now, let's go into what SSU has expended

here. I travel the community considerably, and I do know that some of the water pressure tanks they have, the one over by the golf course, was replaced. It was enlarged. I don't know whether because of age it had to be replaced, but it had to be replaced, but it was replaced last year.

The one over on Sand Mountain, to my knowledge, has not been replaced because there are only three families setting over there using off of a big pump substation. So I know that SSU has spent some money to improve the water system, that is as far as the flow is concerned, although we haven't had that need for it.

I have to agree with Mr. Spiker that sometimes in the morning our water is distasteful. I know here in Gap Pond, I've had that water tested out there twice with the Health Department, and I came back with a better quality of water than what I was getting out of the water systems.

COMMISSIONER GARCIA: Excuse me, I didn't understand you. You came -- the test was --

wITNESS HILL: The quality of water test, not for chemical but as for healthwise --

COMMISSIONER GARCIA: Was fine?

WITNESS HILL: -- was fine. Now, that would

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not run consistent as of last week when there had been rainstorms, and we had runoffs, and so forth. I couldn't attest to the quality at that time once you get the runoff, but as a whole during the summertime or whatever it may be, or during the fall when we do not have -- it rains, the water becomes pretty pure out there. I drink it when I'm out on the pond. And I pump it up to the house, but I don't use it for drinking so I'm one of the fortunate ones that I can pump out of these ponds. Because our deed restrictions allow me to do it, where the people in Sunny Hills that live around these ponds, Boat Pond and Watering Pond, and so forth, can't do that because of the deed restrictions.

As far as the water rates are concerned, I have lived off of wells, golly, I think for -- well, I've been in Florida almost 35 years coming from down south. And I've lived off of wells down there. And I know the expense of well water when you have your own system, especially when the electricity goes out; we have no water. The hurricanes, and they have no water.

I have to commend SSU up here when we had Opal. We were without power for two days here. Some people three days depending on exactly where they

were. We never lost water one minute. The pressure was down because they were operating off of generators. It's expensive to operate off of generators, these big pumps. But I do have to commend them for that; we never lost water here during Opal. And that's better than I can say from some of the utilities that came out of Bay County, and over to the west, or in Fort Walton Beach and that area, people were without water because they were without power. So I commend Harold Register and his Staff for taking care of that problem here.

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Now, as far as water rates are concerned, I can't really complain about the rates. It's a lot cheaper for what I use in water than what I could afford to pump it out of a well. By the time I drill a well; put a pump on it; pay the electricity for the pump; if I want to purify the water, put a water softener in or any chemicals and so forth -- I know down South it cost me an average of about \$14 a month to pump my own water.

When it comes to the quality of water, again there is that problem of the morning, and it's smelly at times. It's a combination of chlorine and a lot of other chemicals, I mean, that they add to it because the environmental protection agencies and so forth

require tremendously the amount of chemicals, and it increases every year, what is required of these public utilities to add to their water. And every time it goes in there, somebody has to pay for it.

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I have one other problem that's going to come up, and I don't know that the people are aware of it. But I know the commercial places here in Sunny Hills, the churches, and the one little community store we have down there, have been required by the federal government and through SSU to add these bypass valves back. For the commercial, I know our church down there spent about, oh, golly, it was almost \$600 for the valve, plus the installation for it from the plumber. And then it has to be checked every year. And the person who comes back and checks it every year to make sure it's working, collects a fee. That same process is eventually going to come to every homeowner here. That he's going to be required to put a valve in there, a check back valve.

CHAIRMAN CLARK: A backflow valve.

WITNESS HILL: A backflow valve. Well, certainly it isn't going to run that expensive for the individual because it's just a matter of going out there and putting a check valve on a pipe in the back of the meter. But that's coming up as soon as the

federal government tells the water companies that they're going to have to do it, and the water company says, okay, the homeowner is going to have to do it.

one other problem that I have is SSU charges according to the size of the pipe. A homeowner comes in, and you put in a -- it's a five-eighths to a three-quarter inch pipe from the meter, that's one rate. If you go to a one-inch, that's another rate. If you go up to an inch and-a-quarter, that's another rate. And it just behooves me how you can -- I mean, water is water. It doesn't make any difference how big a hose it goes through, big a pipe. What's the difference? That bothers me.

I know my neighbor -- I mean, I've got a five-eighths three-quarters, I pay one rate. My neighbor has got a one-inch -- not my neighbor, but another fellow has a one-inch, and his per cost gallon because of the one-inch is more than my three-quarter inch. And yet he and I use the same amount of water.

CHAIRMAN CLARK: It's not just the base facility charge that is more, it's the gallonage charge?

witness Hill: It's the gallonage cost. If you have a one-inch in there, you are going to pay more per gallon than you would if you have a

five-eighths three-quarter. Or if you go to a commercial and you have a two-inch pipe, you are going to pay more.

CHAIRMAN CLARK: Okay.

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COMMISSIONER GARCIA: If you could get 6 together with our Staff because the Staff is saying there is no distinction in the gallonage charge or there should not be.

WITNESS HILL: Should not be?

COMMISSIONER GARCIA: There should not be, so you might want to --

WITNESS HILL: Well, maybe my friend has a different meter. Maybe his meter over there is crazy.

CHAIRMAN CLARK: That would be helpful.

UNIDENTIFIED SPEAKER: I have one --

CHAIRMAN CLARK: Excuse me. Let me tell you why I have to interrupt you. We have to get these down, and the court reporter, she can't hear all of you from the audience. What I would suggest is we'll get to you as soon as we have talked to everybody who's signed up.

UNIDENTIFIED SPEAKER: It refers to what he says.

CHAIRMAN CLARK: Well, you can refer back to it when you come up.

Go ahead Mr. Hill.

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WITNESS HILL: As far as other improvements that have been made here as far as SSU is concerned, I am also aware that in their sewer system, grinding system, they put especially back over around the Watering Pond, that those pump stations have been in there for years. And I do know that those pumps have been replaced because of age and because of breakdowns in this past year. And those pumps are very, very expensive.

Now, all I can say is when SSU took it over from Deltona Technologies, they bought a peg in a poke. They bought a system -- part of the systems were probably on the verge of having to be replaced anyway.

But that has occurred. I know that for a system -- and the cost of those things are expensive, and I'm certain that those costs are available from Mr. Hoffman over here.

CHAIRMAN CLARK: Thank you, Mr. Hill.

WITNESS HILL: Now, I have one other comment.

CHAIRMAN CLARK: Sorry.

WITNESS HILL: I have over the years moved around in various parts of the state, primarily from

down South. And I was looking down the list of some of the public utilities that Minnesota Power bought down there. Boy, they bought some lulus, especially Lehigh Acres. Lehigh Acres was bankrupt from General Development. It's now owned by the RTC. So how SSU ended up with that bag of worms, it's amazing.

I came up here from St. Lucie County. To the south of us is Martin County. Fox Run, boy, that's a little community out west out there. It's a real rich community.

Fisherman's Haven, it's a little place
down -- sets on the St. Lucie River. And they bought
that since I came up here. Nobody could afford to
handle it down there when I lived down in that area.

Burnt Store up in Charlotte County. That was part of Punta Gorda. That was another part of General Development who has gone bankrupt. So anyway, if SSU took on some bad, bad investments, I don't see why the other people as a stand alone, mixing it all up, should have to pay for that.

And I think, again going back, possibly the stand-alone rate for water would be better. But by the same token, the facilities that they operate here, they should shutdown part of them. They have pumping water way out here in Sand Mountain, clear out there.

There's only three families out there, and they are pumping water all over everywhere out there, and it's standing out there. They have to go out there, and they have to flush those lines. Shut them down where there isn't any need for it. Right here, across up here from Deltona Boulevard and Alcam, there isn't a house up in there, nowhere, and they're pumping water all over that system up in through there.

COMMISSIONER GARCIA: Are they keeping up that system, too?

witness Hill: Oh, yes, yes. We have pumps out here, scattered around, big pumps. I mean these are big diesel pumps -- or big electric pumps, diesel engines in there, big tanks. Probably, I think, there's about 5,000 gallons or minimum 5,000 gallon storage tank, pressure tanks.

COMMISSIONER GARCIA: Right.

WITNESS HILL: So they are pumping water all over everywhere out here.

COMMISSIONER GARCIA: And there's nobody out there consuming that water.

WITNESS HILL: Nobody there. Nobody there to consume it.

COMMISSIONER GARCIA: So they're just doing it to make the system work.

WITNESS HILL: True, true. Especially the 1 one out in the Sand Mountain area. They have to keep 2 3 it going for those three families, so that's a burden of the cost on everyone that is totally, totally unnecessary. And I think engineering-wise, they have 5 6 ways of shutting that system down. And, certainly, if anyone ever comes in there, which is not going to 7 happen in my lifetime as far as Deltona marketing is 8 concerned, they could resolve it. 9 I have nothing further to say, thank you so 10 11 kindly. CHAIRMAN CLARK: Any questions of Mr. Hill? 12 13 Thank you, Mr. Hill. 14 WITNESS HILL: Surely. 15 (Witness Hill excused.) 16 17 CHAIRMAN CLARK: Mr. Shreve. MR. SHREVE: Anna Simandl. 18 WITNESS SIMANDL: I don't wish to talk. 19 MR. SHREVE: Thank you. Robert Duerbeck. 20 WITNESS DVERBECK: I'll skip it this time. 21 I've only been here three years, and these guys 22 educate me every time. 23 MR. SHREVE: Thank you. J. McDonough. 24 25

JOHN MCDONOUGH

name?

was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn, testified as follows:

WITNESS McDONOUGH: My name is John
McDonough. I live at 448 Hancock Court, Sunny Hills.

COMMISSIONER GARCIA: John McDonough?

CHAIRMAN CLARK: Could you spell your last

WITNESS McDONOUGH: M-c-D-O-N-O-U-G-H. Now, I don't have any animosity toward the utility company, part of my income is derived in investment.

CHAIRMAN CLARK: Mr. McDonough, remember to talk into the microphone so we can hear you.

witness McDonough: They chase me off a boat one time because I talked to close to it, but all right. All I want to do is find out something. I'm on the sewer system, but I think I'm paying too much money. We'll be paying a hell of a lot more, can I change it? Can I put in a septic tank or a cesspool or something, like add on and on and on.

CHAIRMAN CLARK: Mr. McDonough, that is something that is controlled by the department of -- DEP and the county, I think, and you need to check with the county as to whether or not that is

authorized. I am not sure it would be authorized if, 1 in fact, there is sewer available. 2 WITNESS McDONOUGH: Well, now, if somebody 3 4 moves in here tomorrow and he wouldn't get a sewer, it would be all right for him to get a septic tank, 5 right? 6 7 CHAIRMAN CLARK: I think it would depend on where he is. It's not clear to me why some facilities 8 were available and not used, as Mr. Hill described. WITNESS McDONOUGH: Well, I'm not going to 10 worry what Mr. Hill described there. But, anyway, 11 suppose this thing is going on and on, Mr. Shreve --12 or Barrister Shreve, or whatever they call you --13| MR. SHREVE: It depends on who you talk to. 14 WITNESS McDONOUGH: Let's get out of this 15 system, take everything out of the system, the whole 16 sewer system. If they can't afford to do it, or in 17 years to come if --18 CHAIRMAN CLARK: Mr. McDonough, I have to 19 20 ask you --WITNESS McDONOUGH: Again, all right, all 21 right, all right. 22 CHAIRMAN CLARK: Thank you. 23

FLORIDA PUBLIC SERVICE COMMISSION

the whole system out and put in septic tanks. There's

So anyway, why not take

WITNESS McDONOUGH:

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only 189 people on them, and it's supposed to work for 2,000, I think that would be the simplest way to do 2 it. Of course we have to get the okay from the people 3 who are on the sewer systems. And then again, if we got the politicians behind us, they'll jump for 5 6 anything. They get them out of there. 7 MR. SHREVE: It looks like there should be some answer besides just continually going up on the 8 rates the way they have over the years. There's something else that's got to be done. 10 11 WITNESS McDONOUGH: Well, that's the 12 something else I'm thinking about. I'm an old man now, but years ago -- what was it, in "Good-bye Mr. Chips" they used some very, very terrible explosives to get rid of a sewer system. Material 15 C-4, you wipe it out overnight from --That's all I got to say. I'm not an 17 anarchist or anything else. 18 MR. SHREVE: Thank you. 19 Thank you, Mr. McDonough. 20 (Witness McDonough excused.) 21 22 MR. SHREVE: Mr. Joseph Sudzius. 23 24

JOSEPH SUDZIUS

was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn, testified as follows:

WITNESS SUDZIUS: My name is Sudzius,
S-U-D-Z-I-U-S, Joseph. My nationality is Lithuanian,
and my English is limited. And I am a little hard
hearing, so please bear with me.

I want to talk a little bit about interim rates. The letters that I received say that October 6, 1995, Public Service Commission denied interim rates to SSU. On January 4, 1996, Public Service Commission approved interim rates or interim revenue, as they say, increase by quite a bit.

My question is, what made the change your minds, all you Commissioners? I heard that they supplied some additional information which originally was not supplied, one. And then as was mentioned, Madam Chairwoman received some letters. Received letters from Lieutenant Governor Buddy MacKay to which was attached letter from Minnesota Power, which is for subsidiary -- the other way, SSU subsidiary of Minnesota Power.

CHAIRMAN CLARK: That is correct.

WITNESS SUDZIUS: And there was a letter to

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Governor Chiles, to our Governor, that men still receive letters from Lieutenant Governor and from Governor, so it say. Did you share those letters with the other Commissioners, madam?

CHAIRMAN CLARK: Mr. Sudzius, what I did was I sent it down to be put on the record. Whether or not the other Commissioners saw it, I don't know, but it was sent to me. I don't believe they got a copy, but it was available on the record.

COMMISSIONER GARCIA: But, sir, I want to clarify because of the way you are putting the facts together, it seems one way -- and it was not that way. And I think the Chairman has tried to clarify it, so I want to clarify it for you.

The first time that those rates came before us, they were presented in a uniform rate format only. As far as I'm concerned, that is the reason I voted against those interim rates. But the Commission took a vote and allowed the Company to present them again, as long as they presented them with stand-alone rates and modified stand alone, so we could look at all the rate structures at that time. Because the court, the Supreme Court, had sent back the uniform rate case --

Was it the Supreme Court?
CHAIRMAN CLARK: DCA.

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COMMISSIONER GARCIA: First DCA. When we got that back, when we got those rates as we requested them with the different rates, that was happening before the Governor's letter was sent to the Chairman's office. And that recommendation by our Staff was already written and before us to vote on

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when that letter arrived.

So I want you to understand that it wasn't that the letter of the Governor created a series of rates. Those rates were already there; this Commission had voted to allow the Company to present those rates again in a format that would give us more options -- I would guess would be a good way to put it -- that we felt would be upheld by the courts. And that's what we voted on that day.

WITNESS SUDZIUS: And then additionally you received a letter from Commerce Secretary Charles

Dusseau?

commissioner Garcia: Right. We didn't receive a letter from the Governor; we received one from Buddy MacKay, who is the Lieutenant Governor of the state. It was sent to the Commission. And a letter from Commerce Secretary, Charles Dusseau. correct.

WITNESS SUDZIUS: And that was just before

you voted.

here. I'm right here, right here. I've never seen the letter from Secretary Dusseau. I have no idea what if says, other than what is in the newspaper. I don't know about the rest of my fellow Commissioners, but if Commissioner Garcia gave you the impression that either of those letters were sent to the Commission, my understanding is they were sent to the Chairman, who is Chairman Clark, and she placed those letters on the record. That does not mean that they were sent to the rest of the Commissioners, and it doesn't mean that we've seen them.

WITNESS SUDZIUS: Is it legal to put

pressure, or let's say influence, by Governor -
Lieutenant Governor and Secretary on Public Service

Commission to raise -- particularly because those

letters, you probably know, was drafted -- or part of

them were drafted by SSU Lobbyist Jeff Sharkey. Did

you know that?

CHAIRMAN CLARK: No, I did not know that until that was further reported in the press.

And I can tell you, Mr. Sudzius, when I saw those letters, I determined it may be interpreted as ex parte communications. And I frankly did not read

it very well because I knew it needed to go on the record, and I knew it wasn't something I should consider throughout this rate proceeding.

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And I'm not sure the other Commissioners would have had the opportunity to see that letter before January 4th. I certainly did not send it to them. I sent it down to the record.

WITNESS SUDZIUS: Did you try to figure out before you voted to increase interim rates for 6,000 gallons, we would have to pay \$100.35 a month? Did you figure out, or just -- you just voted to increase whatever was asked?

CHAIRMAN CLARK: No, we did not vote to increase what was asked. Our Staff reviewed the data provided to them and determined they were not earning a fair rate of return. And the law required us to set interim rates that would allow them to earn up to the bottom of the range of rate of return authorized in their last rate case, and we had to use the same adjustments that were used in the last rate case. And because the court had came out and said we could not use uniform rates, we had to do it on a modified stand-alone basis.

WITNESS SUDZIUS: Now, I would like to ask
SSU representative -- I think you got this mess by

wasting money. You asked every so often for a rate increase, and I think you got full-time job for attorneys preparing all the paperwork, postage. I received several letters for this time in the regard on this particular increase. But postage alone costs probably hundreds of thousands of dollars, not counting what attorneys, what office workers spend time preparing.

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MR. SHREVE: Madam Chairman, I apologize for just one minute, but could we go back to what he was talking about. There have been several comments by the Commissioners, and I, frankly, do not want to sit here — I understand your questions about the letters to the Commission and the timing and everything like that. And I have no comments or disagreement with what any of the Commissioners have said, but I'm not going to sit here and let you or the audience think that I feel what was done by Southern States Utilities was not totally inappropriate. It was improper, and it never should have been done. Even though I know after the letters came out, they have in some situations publicly taken the position that it was not inappropriate.

Southern States, regardless of what anybody else did, instigated that whole situation. They asked

for help. It was improper. It should not have been done. I think you have seen where -- and this is not the Commissioners fault that the timing was the way it was -- but Southern States Utilities tried to have the letters written and in by a certain time. And the Commissioners had nothing to do with that. But that was what was done on their part. And from my part of it, I think it was totally improper. And I don't want any of you to think that I agree with that. I have never seen it done, and I've been doing this for 18 years in the State of Florida. And I've never seen it done. But I'd be happy to hear what Southern States has to say about it.

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UNIDENTIFIED SPEAKER: Let's hear.

CHAIRMAN CLARK: Go ahead, Mr. Sudzius.

WITNESS SUDZIUS: I live on Quintara Court, and there is a lifting station, probably for sewage. And there was some repair a couple of months ago and which lasted several weeks, which I would consider that could be done in couple days. I think that's one example where I think is a waste of the money. And they are not tidy enough to pick up those two old 25 hose puller electrical motors after two months. They are still sitting there, the old ones.

My question is for SSU. If I am not able to

1	pay the bill, what will happen for sewage and for
2	water? What will happen if I don't pay the bill? I'm
3	not able let's say. What will happen? Disconnect the
4	water? Put a lien on my house? What will happen?
5	Take me to the court? What will happen? Do you know?
6	MR. HOFFMAN: I think a couple of things
7	could happen. You mentioned a lien. I don't know
8	that we have any authority to put a lien if you don't
9	pay the bill. But I think what would happen is you
10	would get a notice from the Company, and if you
11	ultimately did not pay the bill, you would be
12	disconnected.
13	WITNESS SUDZIUS: So then we would be able
14	to dig our own septic tank, dig the well and build an
15	outhouse? (Laughter)
16	Otherwise, Sunny Hills will be a ghost town.
17	That's it.
18	CHAIRMAN CLARK: Thank you, Mr. Sudzius.
19	(Applause)
20	Thank you very much. Any questions?
21	MR. SHREVE: Thank you, sir.
22	(Witness Sudzius excused.)
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24	MR. SHREVE: Mr. Ralph Brandon.
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1	RALPH BRANDON
2	was called as a witness on behalf of the Citizens of
3	the State of Florida and, having been duly sworn,
4	testified as follows:
5	CHAIRMAN CLARK: Can you give me your name
6	again?
7	WITNESS BRANDON: Yes, ma'am. It's Ralph
8	Brandon, 682 Gates Avenue, Sunny Hills, Florida.
9	CHAIRMAN CLARK: When I swore people in, did
10	you get sworn in?
11	MR. JAEGER: Yes, ma'am, I was standing back
12	there. Yes, ma'am.
13	CHAIRMAN CLARK: Okay, thank you.
14	WITNESS BRANDON: I had two questions and
15	just a comment. The question is to Southern States
16	Utilities' counsel over here. I don't want to make a
17	mistake, but I believe you said that last year they
18	only made 3% of
19	MR. HOFFMAN: '94.
20	WITNESS BRANDON: '94. And this year they
21	lost money?
22	MR. HOFFMAN: Yes.
23	WITNESS BRANDON: I have yet to see an
24	attorney take on a client that couldn't afford to pay.
25	And I know the stockholders are not going to dig into

their pocket to pay \$200 an hour, which that's an average attorney fee in Florida. I just don't buy that.

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MR. SHREVE: Mr. Hoffman is a lot more expensive than that. (Laughter)

WITNESS BRANDON: Jokingly, if he works for free, I know OJ would have liked to have you last year. But on the serious side, I came from Maryland five years ago in perfect health. Dr. Alan Carol will back that up. That was my physician.

Since I've been down here, I've been ill the last two years; I've been unable to work due to diarrhea. I've been cut open, had my gallbladder removed. They found that the stones were actually little seeds; they were stuck together from a lot of calcium buildup and chloride. They actually had to put a drain in my liver for seven days to drain my liver after surgery.

I know that can't hardly be proved, but I know it was the water because I grew up in the mountains and drank well water, never had no problems in my life until I come down here. I just wanted to make that comment for the record, and I appreciate you all listening to me. Thank you.

CHAIRMAN CLARK: Thank you, Mr. Brandon.

MR. SHREVE: Thank you, sir.

(Witness Brandon excused.)

MR. SHREVE: Mr. Jim Hall.

JIM HALL

was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn,

testified as follows:

WITNESS HALL: Yes, my name is Jim Hall. I live over on Kemlock Drive. I am a fairly new resident here in Sunny Hills, but not to the area. I moved down here from the Asheville, North Carolina area where we had -- I think, water, sewer, and garbage pickup was about \$35 a month total. And to this point here in Sunny Hills, it has not been that bad. Water quality has not been that good either.

any problems I've ever had, they've always been

Johnny-on-the-spot. They've always been pretty good.

But what the problem is, I think -- is coming out of

SSU offices where they want to triple their profit.

And this man here said they spent \$100 million, I

wonder where they spent it. I don't think they spent

it here. And I don't think if they spent \$100 million

in some of these other places down below Sarasota that

the people in Sunny Hills ought to have to pay for what's going on in Sarasota or Miami or some of the other places.

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Also, another area. When I moved here, there was a piece of property next door to me that I wanted to purchase. And I went to Deltona and talked to the real estate agent that I bought my house through, and she gave me a price on the property. And she come back to me the next day, and she says, "Well, Jim, I'll sell you the property, but we've got to have another \$1,500." I said for what? They said to paid for the water and sewer. I said, Well, I'm not putting a building on it. But she said we still have got to have \$1,500 for the water and sewer collected for SSU.

Now, what I want to know is why. If I want to buy a piece of property, why do I have to pay \$1,500 over and above that piece of property for something that I may never put a house on? I wanted it because I wanted to put some space between -- or have some area where I could build maybe a boathouse or put a small building on it, but I had never intended to hook up the water or the sewage. But why would I have to spend an extra \$1,500 for something that I did not use? And I don't know, but this is

what I was told by Deltona Corporation that I would have to do if I wanted to buy the piece of property.

CHAIRMAN CLARK: When was that?

witness Hall: It was in October -- no, excuse me. It was in probably April of '93. And I still would like to buy the piece of property, but I don't want to spend \$1,500 on water and sewage I'm not going to use. And I was told that this was the deal that Deltona had made with SSU at the time that SSU bought the property, any property that Deltona sold, that they would collect \$1,500 for the water and sewage.

CHAIRMAN CLARK: Mr. Hall, I don't know the answer to that, but we'll find out the answer to that. And I'm going to specifically ask our Staff to look into that, and you, too, Mr. Hoffman; I would like to know. They represented to you that it was going to be paid --

WITNESS HALL: That's correct.

CHAIRMAN CLARK: That \$1,500 was going to go to SSU?

WITNESS HALL: That's right. And I've been back several times since then asking about it. They say, "Well, that's the way it is. If you want it, that's what you are going to have to buy."

-	I believe that's just about that's my
2	complaint. So I appreciate your time.
3	CHAIRMAN CLARK: All right, Mr. Hill. Thank
4	you. Would you make sure you talk to Mr. Crouch here
5	and give him the details of what lot you wanted to
6	purchase?
7	WITNESS HILL: When do I talk to him? Right
8	now?
9	CHAIRMAN CLARK: When the hearing is
10	adjourned, or Mr. Crouch you could go talk to him in
11	the back of the room while we are continuing.
12	WITNESS HALL: Okay. That'll be fine.
13	CHAIRMAN CLARK: Thank you, Mr. Hall.
14	Mr. Shreve. (Applause)
15	(Witness Hill excused.)
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17	CHAIRMAN CLARK: Thank you. Mr. Bruce King.
18	WITNESS KING: Good morning.
19	CHAIRMAN CLARK: Mr. King, were you sworn in
20	with the others?
21	WITNESS KING: No.
22	CHAIRMAN CLARK: All right. Would you raise
23	your right hand?
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BRUCE KING 1 was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn, 3 ∥ testified as follows: 4 CHAIRMAN CLARK: Go ahead. 5 WITNESS KING: Well, I'm a new resident, and 6 I got here a little late. I'm really not up to speed, 7 but could I just ask a couple of questions? 8 CHAIRMAN CLARK: You may. 9 WITNESS KING: Is there anybody here from 10 SSU? 11 CHAIRMAN CLARK: Yes, there is. Mr. Hoffman 12 and Mr. Register are here. Mr. Register, will you 13 l raise your hand, please? 14 He's back in the back of the room. 15 MR. HOFFMAN: And Mr. Smith is here. 16 CHAIRMAN CLARK: And Mr. Smith. 17 WITNESS KING: How many wells do they have 18 in operation? 19 CHAIRMAN CLARK: Mr. Hoffman, do you know 20 that answer? 21 MR. HOFFMAN: Total across the state, or 22 here? 23 CHAIRMAN CLARK: Probably just Sunny Hills. 24 25 WITNESS KING: Here.

MR. HOFFMAN: Three. 1 WITNESS KING: How many wells total shut in 2 and operating? 3 MR. HOFFMAN: Three. 4 Thank you. What is the depth WITNESS KING: 5 of the shallow well? 6 CHAIRMAN CLARK: Mr. King, that's kind of --7 he has to check with his person in the back of the 8 room. Is there a reason --9 WITNESS KING: There's only three wells, I 10 mean --11 CHAIRMAN CLARK: Well, I'm not sure he has 12 that information on the tip of his tongue. Is it 13 important to what you are going to say? We'll answer 14 your question, I'm just wondering do we need to answer 15 it now? 16 WITNESS KING: Yes. 17 CHAIRMAN CLARK: Do we need to find out that 18 information right now? 19 WITNESS KING: Yes. 20 CHAIRMAN CLARK: Well, Mr. Hoffman, if you 21 would get Mr. Register to give that information to you 22 if he can, but let's go on. Do you have anything 23 specific to say about the rates and the service,

Mr. King?

WITNESS KING: So in other words we don't 1 know the depth of the shallowest well? 2 CHAIRMAN CLARK: He's going to try and find 3 out. Is it important to the testimony you are about to give now? 5 WITNESS KING: I'm just asking a couple of 6 questions, I'm not testifying. 7 | CHAIRMAN CLARK: Oh, you don't have anything 8 to say to us about the rates or the service from this 9 Company? 10 WITNESS KING: I just have a couple more 11 questions, if you'd be so kind? 12 CHAIRMAN CLARK: All right. 13 WITNESS KING: Is the Company selling any 14 water to anybody else outside of Sunny Hills? 15 CHAIRMAN CLARK: Yes, they are, Mr. King. 16 They have a number of systems throughout the State of 17 Florida that sell water and wastewater. 18 WITNESS KING: From these three wells? 19 CHAIRMAN CLARK: No. As I understand it, 20 the three wells here serve Sunny Hills and some part 21 outside of Sunny Hills. 22 23 WITNESS KING: Is that true? 24 MR. HOFFMAN: That's my understanding, too. WITNESS KING: So who would these other 25

customers be outside of Sunny Hills?

MR. HOFFMAN: Let me speak with

Mr. Register. You are getting into a couple of

details I don't have on the tip of my tongue.

WITNESS KING: So, in fact, this Company is selling water from the three operating wells?

COMMISSIONER GARCIA: Sir, could you just hold on a minute because now I'm getting confused because of the answers and they're crossing --

Could you have Mr. Register sit next to you and get the answers as close as we can?

WITNESS KING: That's great.

CHAIRMAN CLARK: Mr. Register, let me go ahead and swear you in, too, so we can rely on the answers you are giving. Why don't you stand up for a minute.

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HAROLD REGISTER

was called as a witness on behalf of Southern States
Utilites and, having been duly sworn, testified as
follows:

CHAIRMAN CLARK: What are your questions, Mr. King?

Mr. Register, do you know the depth of those wells, and do you know if --

1	WITNESS REGISTER: I could give him
2	approximately; I can't give him exactly.
3	CHAIRMAN CLARK: That would be fine.
4	WITNESS REGISTER: About 460 feet.
5	WITNESS KING: For the shallowest.
6	WITNESS REGISTER: That's just an estimate.
7	WITNESS KING: I understand, but that would
8	be for the shallowest.
9	WITNESS REGISTER: I mean, I could look on
10	the records and tell you exact, but I can't tell you
11	right now.
12	WITNESS KING: And is the Company selling
13	water to anybody else besides the residents of Sunny
14	Hills?
15	WITNESS REGISTER: We have one or two
16	customers that's right in the area.
17	WITNESS KING: Are these residences or
18	WITNESS REGISTER: Yeah, residences. Yeah.
19	WITNESS KING: So you are selling no water
20	to any commercial enterprise?
21	WITNESS REGISTER: Not right now, no.
22	WITNESS KING: Any plans in the future?
23	WITNESS REGISTER: Yeah. If there's an
24	opportunity, sure.
25	WITNESS KING: If there is an opportunity to

1	sell water in the future, you will
2	WITNESS REGISTER: Yeah.
3	WITNESS KING: to a commercial?
4	WITNESS REGISTER: Yeah.
5	WITNESS KING: From these three wells?
6	WITNESS REGISTER: Yeah.
7	WITNESS KING: Thank you. Just another
8	couple of questions, if I could. When did SSU
9	actually buy the water and sewer operation?
10	CHAIRMAN CLARK: Here in Sunny Hills?
11	WITNESS KING: Yes.
12	WITNESS REGISTER: I don't know.
13	WITNESS KING: Don't know. You work for
14	ssu?
15	WITNESS REGISTER: Yeah.
16	WITNESS KING: Does anybody have any
17	knowledge of when that may have happened?
18	MS. CAPELESS: Approximately 1985 is what
19	the Staff is telling me, sir.
20	WITNESS KING: Thank you. At that time was
21	the sewer and water operations just about the way it
22	is now?
23	WITNESS REGISTER: Yeah, plus some
24	improvements. There have been improvements made,
25	yeah.

WITNESS KING: So one might assume that a 1 cost analysis, a projection of the business was done 2 at that time, and you bought the operation pretty much 3 4 as it is today? WITNESS REGISTER: Since Southern States has 5 bought it, there have been improvements made. 6 Improvements? 7 WITNESS KING: WITNESS REGISTER: Yeah, generators put in, 8 were done at the sewer plant. Lift stations put in, new lift stations. 10 WITNESS KING: Thank you. 11 WITNESS REGISTER: New storage tanks. 12 WITNESS KING: I just wonder in '85, '86, 13 was any thought given to, like, downsizing the sewage plant to accommodate the lower number of people that were in here? 17 I understand the system was designed for, what, 2,000 or 20,000. Two? Is that a problem today? Is that why you need the rate increase? 19 WITNESS REGISTER: No, the plant's running 20 about 50% capacity right now, 21 WITNESS KING: 50% capacity. 22 WITNESS REGISTER: A little more. 23 WITNESS KING: Is the population today very 24

much higher or the same from '85?

CHAIRMAN CLARK: Mr. King, we have those projections. I think Mr. Shreve gave them to us in terms of -- the utility does provide to us the growth in customers from rate case to rate case. So that information is available. I'm not sure Mr. Register would be the person who has that information.

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MR. SHREVE: There's been very little growth since '91. And I'm not sure, but I think it's been very little since '85 when they bought it. This has been going on with Deltona and Southern States for years.

WITNESS KING: Thank you. One last question.

CHAIRMAN CLARK: Go ahead, Mr. King.

WITNESS KING: Can you in a nutshell tell me why they are asking for this increase at this point in time? Is it the water, the sewer, and/or both?

CHAIRMAN CLARK: Mr. King, they allege their business overall is not earning a fair rate of return and that is why they have filed a rate case. They have filed the rate case and the Staff and Mr. Shreve and intervenors are in the process of verifying that a rate increase is appropriate.

WITNESS KING: If we have no choice, if this is a monopoly, then why would you even consider

rewarding inefficiencies in their management?

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CHAIRMAN CLARK: We do not consider 3 rewarding inefficiencies, and one thing we do look at is if they are efficient and if they were prudent in their expenses and purchases. And I can tell you that Mr. Shreve and Mr. Beck do a thorough job at looking at those things. That is part of what we look at. Just because they spend the money, doesn't mean they are going to get it back. They have to show it was a prudent and efficient thing to do.

WITNESS KING: What?

CHAIRMAN CLARK: That whatever actions they took that cost money were prudent and efficient. have to show those things in order for it to be something that can be recovered through rates.

WITNESS KING: They have to show you that this money that they have spent --

CHAIRMAN CLARK: -- was prudently expended.

WITNESS KING: Was prudently expended.

CHAIRMAN CLARK: That's correct.

WITNESS KING: And if they prove that to your satisfaction, then we get stuck?

CHAIRMAN CLARK: Then the expense is 24 reflected in the rates, that's correct.

MR. SHREVE: Commissioner, on that, would

FLORIDA PUBLIC SERVICE COMMISSION

you mind if I ask? As I understand it, and I think
I've heard this question for the last several years,
is what you are asking is if the rates produced a
revenue in Sunny Hills for water of about \$53,000 in
'91, what you would like for them to do is tell you
how they justify going up to \$252,000, after this case
almost five times as much? And that's what you are
looking for, some justification?

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WITNESS KING: One last question. Is there anybody around here that's exempted from either water or sewage?

CHAIRMAN CLARK: You mean that they don't have to take service from Southern States Utilities if they are in the area?

WITNESS KING: Yeah.

CHAIRMAN CLARK: Well, we just heard from Mr. Hill who indicated that the sewer went by the property, but they didn't have to take it. Whether or not you can put in a septic tank or a well would be a matter of county jurisdiction. Do you understand that?

MR. SHREVE: There are about -- over half the people are not on sewer. According to Southern States estimates for '96, you have 413 customers on water and 175 on sewer. So your question is, there

are a lot of people who are not on the water and the sewer.

And if I may make a comment on this last thing that you were talking about and you still don't have an answer to. The Chairman mentioned to you how they filed a case with all of the systems in from the whole state and what they've alleged. We have to go back to each individual system and see how much that system justifies, and they are trying to say that you owe them — or that they're justified \$250,000 from somewhere, either from you or somewhere else. And I think what the Public Service Commission is going to have to do is go back and look at the individual rates.

Now, they are supposed to be fair, just, and reasonable. And the rates they are trying to charge you are justified money for themselves, not necessarily taking it from you, but somewhere they want it, like they got it out of the last case. Get a fair rate, cut them down to that point on each and every system, and then argue about uniform and stand alone, and not let Southern States walk away with the money regardless of where it is.

WITNESS KING: Thank you.

CHAIRMAN CLARK: Thank you, Mr. King.

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1 WITNESS KING: Thank you, Commissioner 2 Clark. (Applause) MR. SHREVE: That's the last one I have. 3 4 CHAIRMAN CLARK: Ladies and gentlemen, that 5 concludes the people who have signed up to speak. And 6 I would like to ask this lady that wanted to speak, if 7 you want to come forward and speak? UNIDENTIFIED SPEAKER: Do I have to? I'm 8 9 handicapped. 10 CHAIRMAN CLARK: No, you don't have to. I'll come talk to you, okay? And you can tell me --11 UNIDENTIFIED SPEAKER: It was just about the 12 meters when he said, like a one-inch or a 13 l three-quarters. I had a one-inch. I paid \$12.13. 15 CHAIRMAN CLARK: Well, let me just tell you we can't get the testimony on the record. We do need you to come to the microphone, but we'll come talk to 17 you afterwards. 18 19 COMMISSIONER GARCIA: Mr. Coretti had something to say. 20 CHAIRMAN CLARK: Just a minute. 21 carry the microphone to you? Can you do that? 22 Let me swear you in. You don't have to 23 stand, but I'll swear you in. 24

FLO ZANETIC

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was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn, testified as follows:

CHAIRMAN CLARK: Would you give us your name, and spell your last name for us?

WITNESS ZANETIC: I'm Flo Zanetic,

Z-A-N-E-T-I-C. And what I'd like to know is why do

they always start out with the one-inch meters when

you don't need it? I think it's only two years that I

changed my meter to three-quarters, and they tried to

tell me I'd have less pressure and less this, that and

the other thing, and I didn't. And what I do now,

though, is save \$7 a month with the additional cost,

the first cost.

The usage is not any different, is it, for cost? (Audience response.)

No, I didn't think so. And he was wrong -CHAIRMAN CLARK: My understanding is it
should not be different, but the base facility charge
is different.

WITNESS ZANETIC: And they should put in the three-quarters instead of the inch. There isn't any difference in the pressure or anything else about it.

CHAIRMAN CLARK: You haven't noticed any

difference between --2 WITNESS ZANETIC: No, no way. And they do 3 not charge extra for the usage. Burly Hill, I'm 4 afraid, was a little wrong on that. 5 CHAIRMAN CLARK: Okay. Thank you very much. 6 COMMISSIONER GARCIA: Mr. Coretti wanted to 7 say something. 8 CHAIRMAN CLARK: Mr. Coretti, would you like 9 to add to what you said? 10 WITNESS CORETTI: Yeah. 11 CHAIRMAN CLARK: You still have to come to the microphone. 12 13 WITNESS CORETTI: The county commissioners does not have authority with the water and sewer. 14 15 It's a Mr. Cleveland of the Health Department up there about sewer, because I called him up and I talked to 16 the county commissioners about it. 17 18 And another thing I would like to ask is do they have the \$8.5 million in escrow yet that they are 19 20 supposed to give back to the customers? 21 CHAIRMAN CLARK: Mr. Coretti, I believe that is still under consideration. They've appealed it to 22 23 the First DCA, and I'm not --24 WITNESS CORETTI: That's been quite a while.

CHAIRMAN CLARK: Oh, I'm sorry. I've just

been reminded that it is on reconsideration with the Commission. It's still pending.

WITNESS CORETTI: Okay.

MR. SHREVE: You might as well know, too, sir, because they may not have told you, the \$8 million that the Public Service Commission ordered to be refunded to part of the customers, they don't want to make the refund, but they have taken the position that if they do make the refund, it should come from you. That's where it is right now.

CHAIRMAN CLARK: Thank you, Mr. Coretti.

commissioner GARCIA: Madam Chairman, may I ask a question? I wanted to ask where the requests for documents from Mr. Shreve's office is at, because this is the third time he mentions it in one of these, and we have yet to get a response.

MR. HOFFMAN: I'll find out, Commissioner, I don't know.

CHAIRMAN CLARK: Okay. Is there anyone else who is here that would like to speak at this time?

Would you come forward and give us your name and let me swear you in?

WITNESS BELLAMY: I'm Gladys Bellamy. I live at 759 Ulmer Lane.

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GLADYS BELLAMY

was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn, testified as follows:

WITNESS BELLAMY: I just want to remark about what Mr. Hall said about SSU wanting to charge him a fee if he bought the lot next to him. documentation for what I'm saying, but when we moved here in 1977, we are in the housing area, and I understand that the housing area at that time, you could not buy a lot without building a house on it. That's what we were told because we would ask the salesman if we could buy the lot behind us. He said not unless you are going to build a house there, because they want the water and sewer that a house would bring in in that area.

And that's all. That might be some enlightenment on what he said. Now, this was at Deltona. That was a long time before SSU took over.

CHAIRMAN CLARK: Thank you, Ms. Bellamy.

Is there anyone else who would like to provide testimony in this proceeding?

(Witness Bellamy excused.)

CHAIRMAN CLARK: And you did stand up and

FLORIDA PUBLIC SERVICE COMMISSION

were sworn in; is that correct?

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WITNESS DUERBECK: Yes, ma'am.

ROBERT DUERBECK

was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn, testified as follows:

WITNESS DUERBECK: My name is Robert

Duerbeck, I live on North Salem Drive. The question
of the meter size is right on the back of this bill.

They have five-eighths times three-quarter meters,
5.13; that's the old rate. And right below it is
three-quarter inch meters which is 7.70. I don't
understand why you would have two rates on a
three-quarter inch meter. Anybody have an answer to
that?

CHAIRMAN CLARK: Mr. Duerbeck, can we take a look at your bill?

WITNESS DUERBECK: Absolutely.

CHAIRMAN CLARK: Okay.

WITNESS DUERBECK: You know when it comes to the water, we are pretty much a trapped group. We had the same problem with the gas. Now, like I said before, I've only been here three years so I wasn't going to bother talking. But we had an escape to the gas by getting an outside company to put a tank in and

FLORIDA PUBLIC SERVICE COMMISSION

buying their gas, which I was going to do when I moved in.

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We did change our hot water heater from gas to electric shortly after we moved in, and we now have an electric stove. And we would have gone that route also, but SSU must have seen the light and dropped the price of the gas, because it was over double what I could have paid for bottled gas. But they know where you can't very well do it with water. But people were dropping off the gas system because of those costs, and they were very high.

But I think we are kind of stuck on this part. So that's basically the only thing I have to say, but I will show you this.

CHAIRMAN CLARK: Thank you, Mr. Duerbeck.

Is this anyone else who would like to provide

testimony at this time?

WITNESS SUDZIUS: May I ask you one more question?

CHAIRMAN CLARK: Yes, Mr. Sudzius.

WITNESS SUDZIUS: Does not SSU as a utility take up most of your time of all the utilities in Florida?

CHAIRMAN CLARK: Well, no, but lately it seems like it. Thank you very much.

I want to thank you all for coming out here on this very cold morning, and I appreciate your comments. This hearing is adjourned. (Thereupon, the hearing concluded at 12:44 p.m. C.S.T.)

STATE OF FLORIDA) CERTIFICATE OF REPORTER COUNTY OF LEON 2 3 I, ROWENA NASH HACKNEY, Official Commission Reporter, 4 DO HEREBY CERTIFY that the Hearing in Docket No. 950495-WS was heard by the Florida Public Service 5 Commission at the time and place herein stated; it is 6 further 7 CERTIFIED that I stenographically reported the said proceedings; that the same has been transcribed under my direct supervision; and that this transcript, consisting of 86 pages, constitutes a true 9 transcription of my notes of said proceedings. 10 DATED this 19th day of February, 1996. 11 - - De Pieles 12 ROWENA NASH HACKNEY 13 Official Commission Reporter / (904) 413-6736 14 15 16 17 18 19 20 21 22 23

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Thursday, January 11, 1991. Weshington County N

Vernon Middle School

Assemblies for the second six weeks were held at Vernon Middle School.

Many students were hon-ored for the achievements made during the grading period.

All A's. Seventh grade - Sabrina

Glover, Amanda Lewellen. Kendrick Long, LEUTE Marschka, Jessica Reddick. Ashley Smith

Eighth grade - Valarie Aysha Coleman, Brown, Marla Harrell, Brandon Paul, and Jessica Smith.

A's and B's

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Seventh grade -Ashley Smith Franklin Register, Torrie Simmons, Somer Simmons, Sheffield,

grade - Jesse Kristi Campbell, Bighth Buckley, Dustin Castells, Rogers Coleman, Dawna Douglas, Richard Dugger, Maria Harrell. Angela Haynes, Chris Rein-hardt, Melissa Williams, Victor Baker, Amy Boyce, Ja-maal Brown, Tomika Campbell, Regina Page, Matt Phillips, Brent Potter, Rebec-

ca Rommings, Jessica Smith, ID Steward, Jonah Worthington, Sharmaine Scott, Robert Brown, Aysha Coleman, Jamie Davis, Dawn Finch, Alex Jackson, Kristen Lovett, Jake Miller, Adam Patterson, Robin Jammillo, Terron Peterson

Highest GPA/class Sevenia grade - Brandon Taylor, Christy Broxton, Jessica Jasso, Jessica Roddick,

effield, Joline Searbo- Kendrick Long, Joline Sear-BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION NOTICE OF SERVICE HEARING DOCKET NO. 950495-WS

Docket No. 950495-WS - Application by Southern States Unities, Inc. for rate increase and increase in cervice availability charges for Grange-Operate Utilities, Inc. in Oscarola County, and in Bradford, Brovard, Charlotte, Citrue, Clay, Collier, Duvar, Highlands, Lexe, Lee, Marton, Martin, Nascou, Orange, Oscarola, Pasco, Putnam, Semitiole, St. Johns, Chillian, Valenda and Washington Challette. St. Lucio, Vojuola and Washington Counter,

Notice is hereby given that the Florids Public Service Commission will conduct a service heating to discuss the above application for a water and wastewater rate increase and changes to service evaluability charges. The service hadding for the utility's customers in Washington County (las) will be held at the lellowing time and place:

February 5, 1996 10:00 A.M. CST Suppy Hills Community Center igt Sunmy Hills Blvd. Stenny Mills, FL 32428

All parsons who wish to testify are urged to be present at the beginning of the service hearing as the hearing may be adjourned early if no cuatomers are present. Any persons requiring some accommodesion of this hooding because of a physical impairment should call the Division of Records and Reporting at (904) 413-8770 at least five calendar days prior to the hearing. If you are hearing or speech trapaired, please contact the Floride Relay Service by using the following numbers: 1-800-955-8770 (VOICE) or 1-800-955-8771) (TDD).

PURPOSE The purpose of the service healing is to allow customers and any sub-stantially attended porson an epportunity to present comments and infor-mation to the Commission about the utility's quality of service, the pro-posed rate increase, or other matiess related to the rate code or the udity. The utility is requesting that cultimore served water under convaridonal treatment methods he aleasified as a separate and distinct convice chapitication from customers receiving white service facilities. Under the utility's proposal, the base facility and gallonage charges associated to customers will be utility mythin each service clausification. All wastewater customers are included in one nervice classification and would be charged the same base tability and gallonage charges. The utility's application-indicates that the utility has er will have placed nearly \$100 million of \$delitional water and wastewater plant into service alone 1992 and through the period ending December 31, 1996. The application atso indicates that the majority of those plant additions were required by environmental laws, rules or regulations. The utility's requisited service availability charges include charges for meter installigation, main systemston, environmental stalligation, plant capacity, and also survived installigation, plant capacity, and also writes for funds prudedly Invested (AFPI). Tress charges will only be ascrated to new culetothme who connect divor Commission approval of the charges. Existing customers will not be assessed service availabilities that the charges. ity charges. Plant capacity and trially estempton charges for water treatment are classified by conventional and taxerse asmosts treatment methods. The utility proposes plant capacity and main extension charges which are uniform within each valer service classification. The utility proposes only one center classification for water and the plant capacity and main extension of the plant cubecity and main extensions of the plant cubecity and main extensions or objects cubecity and main extensions or objects cubecity and main extensions of the plant cubecity and main extensions of the plant cubecity and main extensions. unkarrn

ton, Elizabeth French dice Day

Eighth grade - Ane Kirk-land, Amy Boyce, Jomas Broxton, Larissa Pierson, Jennifet Story, Krist Jamp-bell, Jake Miller, Dell sa Col-lins, Adam Patterson, Jomika Campbell, Dawna Jugles, Rebecta Rummings Aysha Coleman

Teacher's choice Seventh grade - Akema Coleman, Joline Scarbo-rough, Jennifer Ward Sabrina Glover Eighth grade Coleman, Jennifer Lothiguez.

Kristen Lovett Most improved statent Seventh grade - Fereiny Vaugha, Courtney Adkson, Al Terek Kennedy, Friedrick

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FLORIDA PUBLIC SERVICE COMMISSION	
NO. 960448-WS EXHIBIT NO. 51	
COMPANY/ WITNESS: 4/24/36	
DATE: 4/29/56	

Utility lobbyist penned MacKay's letter to PSC

The Associated Press

TALLAHASSEE — A utility lobbyist drafted a letter signed by Lt. Gov. Buddy MacKay and sent to state regulators shortly before they considered a \$12.3 million rate increase for Southern States Utilities.

MacKay sent the letter to Susan Clark, chairwoman of the Public Service Commission, last month expressing concern for the company's financial health two weeks before the PSC voted on the company's request.

Public records show MacKay's letter was supplied to his office by Southern State's lobbyist Jeff Sharkey, a supporter of MacKay and Gov. Lawton Chiles and a former business associate of the governor's son.

The action astounded Public Counsel Jack Shreve, who represents consumers in rates cases before the PSC.

"In my 18 years as public counsel, I've never seen a utility in the state of Florida try and influence a decision by the Public Service Commission like this," Shreve told the St. Petersburg Times in a report Friday.

Attached to MacKay's letter was a letter to Chiles from the head of Southern States' parent company, Minnesota Power, complaining about poor treatment from the PSC.

Both letters, Shreve and commission lawyers agree, violate a prohibition against communicating with PSC members on pending business.

MacKay did not know the letter was supplied by Sharkey, said Ron Sachs, spokesman for Chiles. The letter was handled by MacKay's staffers, who claimed they didn't know the PSC was preparing to vote on the Southern States' request, Sachs said.

MacKay has said he never intended to pressure regulators "The letter was not intended to relate to the vote at all," said Sachs. "Mr. MacKay has a policy of promoting jobs and economic development. He has the highest priority of leaving the PSC to make its decisions independent of any efforts to do anything that could appear to be influence."

Sharkey had worked with the governor's son, Bud Chiles, when he operated a public relations firm in Tallahassee. Sharkey also handled major events for the political campaigns of Chiles and MacKay.

In a prepared statement, Sharkey said MacKay's letter "is like many letters routinely received by the PSC from public officials inquiring as to the status of issues before the commission."

Sharkey also helped draft portions of a letter state Commerce Secretary Charles Dusseau delivered to Clark two days before the vote on Southern States' request.

Shreve called Dusseau's letter inappropriate.

Dusseau said he wanted to try to create "a predictable regulatory environment for all kinds of businesses."

Southern States, based in Apopka, is Florida's largest water and sewer company. It owns more than 150 systems statewide.

The PSC approved an interim \$5.9 million rate increase, which does not affect all customers. Commissioners will make a final decision on rates this summer.

Mike Twomey, an attorney representing Southern States' customers opposing the rate increase, said MacKay would have the power to appoint PSC commissioners if he were elected governor in 1998.

"Irrespective of whether the commissioners were influenced ... the customers can no longer trust that commissioners won't be influenced in future rate case decisions for this company," Twomey said.

AWT plant costs likely to have big impact on rates

Peggy Ussery

The News Herald

A lot has changed in the wastewater business since Bay County commissioners adopted a strategic plan for wastewater in July of 1994.

And the change could end up costing more than originally anti-

cipated.

During Tuesday's meeting, Bay County Public Utilities Director Travis Windham presented a revamped version of the strategic plan to commissioners.

Plans to upgrade the Cherry Street Treatment Plan and to build a North Bay County Plant have been replaced with plans for a regional advanced wastewater treatment plant.

Tuesday's presentation was the first annual update for the strategic plan for wastewater.

"Of course the real driver was the need for additional capacity," Windham said. "The key to the whole program right now is the 6.7-million-gallons-a-day AWT plant."

The plant will serve unincorporated Bay County, Parker, Callaway, Cedar Grove, Springfield and Tyndall Air Force Base. The regional AWT plant will be located on land next to Military Point Lagoon on TAFB.

Later during the meeting, commissioners agreed 4-0 to an interlocal agreement to allow the project engineers to conduct individual rate studies for each of the participants.

Commissioner John Robbins

was absent Tuesday.

The rate studies will help determine what each participant should establish as new rates to

pay for the AWT facility. The studies will also help obtain bond financing.

The wastewater permit application for the plant was submitted to the Florida Department of Environmental Protection Monday, said Jack Arthur of Baskerville-Donovan, Inc.

Arthur said the physical engineering phase was complete and the driving force behind the project now was financing.

Windham said construction is scheduled to begin in October and is set to take 450 days. If all goes well, the plant should be on-line by January 1998.

"Of course the big issue is always what is this going to cost," Windham said.

Cost estimates, so far, are \$27.6 million for the actual construction of the plant, as well as \$14.3 million for other projects including debt refinancing and lift station upgrades. On top of that is estimated another \$10.6 million in "soft costs" including capitalized interest, insurance and one year's worth of reserve funds.

The total price tag is estimated to be \$52,468,000.

"We're working on final construction costs now," Windham

He said those costs should be ready by the first part of February

With no additional revenue sources to take care of some of the project costs, customer sewer rates could see a drastic increase. For example, it's estimated that monthly county sewer rates could reach \$40.60 when the AWT plant goes online. The average county sewer

Please See AWT / 3D

AWT:

From Page 1D

customer — based on 6,000 gallons usage a month — now pays about \$20.

Other participants are looking at future monthly rates between \$20 for Tyndall customers up to \$43 for Cedar Grove customers when the plant goes on-line.

"We can 't determine what rates are going to be until you get bids back on construction costs," Windham said.

Commissioner Carol Atkinson and Commission Chairman Rick Hurst questioned staff on looking into the possibility of a reuse line across the bay.

AWT reuse is already planned for the golf course on Tyndall.

"I still believe we should look at running a reuse line across the bay," Atkinson said. "It doesn't make sense not to while we're out there."

Windham said the cost to run an underwater pipeline would be an additional \$1.5 million to \$2 million.

"What we're trying to do at this point is minimize the capital cost," he said.

Water Systems Division Manager Steve McLellan said the ex-

isting pipeline runs across St. Andrews Bay starting at the mouth of Martin Lake near Stone Container and runs to Military Point.

A new line for domestic wastewater will be laid next to the existing line, McLellan said. The existing pipeline will continue to carry industrial wastewater to Military Point Lagoon.

To save on costs, the reuse line was deleted from the project.

Atkinson asked that the reuse line be looked at one more time to see if it could still be feasible. Atkinson said in the near future federal regulations could mandate the reuse of AWT-treated wastewater and that it would be cheaper to lay the pipeline now rather than later.

"I would still like to see us look at a reuse line without passing the cost on to users," Atkinson said. "I know the money is a lot, but in three or four years there's going to be a need for it."

Atkinson suggested that any future industry that benefits from reuse could pay an impact fee.

County Manager Dan Duda said the feasibility of the third pipeline would be looked at again and the results brought back before the commission.

"If we make the decision, I'd like to make it with all the facts in front of us," Atkinson said.

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Officials approve system for wastewater plant, bond issue

Sharon Worcester

The News Herald

Panama City officials on Thursday seected an operating system for the Millville Wastewater Treatment Plant and unanimously approved an \$11 million bond issue for the project.

The cost to each customer will eventually be about \$7.35 more each month, raising the average utility bill to \$23.71. The project is expected to be completed in about three years.

The plant upgrade is necessary, city officials say, because in four years the city will no longer be able to discharge treated water into Military Point Lagoon.

The bay is the only other option. And that means much stricter standards for water treatment.

"Our existing facility could not meet those standards," City Manager Ken Hammons said.

The City Commission was charged Thursday with deciding between the Davis multistage operating system, or a sequencing batch reactor three-tank system. The Davis system uses several tanks to do the job that one tank in the SBR system does, translating to a \$1.3 million savings for the city.

The cost to each customer will eventually be about \$7.35 more each month, raising the average utility bill to \$23.71. The project is expected to be completed in about three years.

Utility Department officials, however, said they felt the Davis system would make for an easier transition because it is more similar to existing systems. The city manager said the SBR system would work just as well—and save money.

The commission agreed.

Utility Director Dave Banka said he was leery of the SBR system, but Mayor Gerry Clemons told him after the meeting that he wins either way.

"If we're wrong, you get to say,'I told you so,'" he said. If not, a new operating system will be in place in three years.

And the utility cost to customers remains competitive, he said.

The overall cost to the city for the project

will be nearly \$30.6 million, Hammons said. That includes \$9.8 million in capital outlay, \$9.9 million in operation and maintenance, and the cost of repaying the bond.

The impact on the city, Hammons said, will be room for growth — such as for extending water and sewer service to future industry. The city recently annexed property up to and including the Majette Industrial park for the purpose of providing such service.

The system upgrade also will increase general fund revenue, Hammons said.

Commissioners authorized Hammons to proceed with the permitting process for the upgrade — which will add capacity for up to 5 million gallons per day.

When Hammons offered commissioners? the information about the debate over the Davis system and the SBR system, he said it is a "matter of preference over a matter of cost."

Both systems, according to the city's con-

Please See BOND / 2B

DISPUTE DOUSED: Panama City Commission extends fire protection pact with Cedar Grove/3B