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FPSC-RECORDS/REPORTING

January 21, 1997

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VIA OVERNIGHT MAIL
Office of the Chief Clerk
State of Florida
Public Service Commission
Capital Circle Office Center
2540 Shumard Oak Boulevard
Tallahassee, Florida 32399-0850

Re: Docket No. 960217-TI Initiation of Show Cause Proceedings Against

Telecuba, Inc. for Violation of Rule 25-24.470, Certificate of Public

Convenience and Necessity Required	
ACKTo whom it may concern:	
the above-captioned proceeding (O behalf of Telecuba, Inc. are an or	o's Order Establishing Procedure issued January 9, 1997 in order No. PSC-07-0047-PCO-TI), transmitted herewith on riginal and fifteen copies of the pre-filed testimony of its date stamp as received the extra copy of this letter and self-addressed stamped envelope.
	egarding this testimony, please communicate directly with
LIN 3t Dref OPC	Sincerely, Bleed
RCH	Mitchell F. Brecher Counsel for Telecuba, Inc.
WAS cc: Will Cox, Esq.	DOCUMENT NUMBER-DATE 48935,1/0826 00729 JAN 22 6

## BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In Re: Initiation of show cause proceedings against Telecuba, Inc. for violation of Rule 25-24.470, F.A.C. Certificate of Public Convenience and Necessity Required

DOCKET NO. 960217-TI

### TESTIMONY OF LUIS COELLO

- 1. Q. Please state your name, position, and business address.
- A. My name is Luis Coello. I am President and sole shareholder of Telecuba, Inc. My business address is 444 Brickell Avenue, Suite 820, Miami, Florida 33131.
- Q. Do you hold any other positions?
- A. Yes. I am President and the sole shareholder of World Long Distance, Inc. That company also is located at 444 Brickell Avenue, Suite 820, Miami, Florida.
- 3. Q. How long have you held those positions?
  - A. I have been president of Telecuba since its formation in 1995. I have been president of World Long Distance since its formation in 1996.
  - 4. Q. What is the primary business of Telecuba?
  - A. Telecuba is a marketer and distributor of prepaid calling cards. These cards may be purchased by consumers at various locations, primarily retail stores, and may be used to make domestic and international long distance telephone calls.
  - 5. Q. Where are Telecuba prepaid calling cards sold?
  - A. Telecuba cards are sold at locations throughout the Miami,

    Florida metropolitan area, primarily at businesses (e.g.,

    convenience stores, grocery stores) in the Cuban-American community

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- 6. Q. Does Telecuba provide telecommunications services?
- A. No. Telecuba markets prepaid calling cards but does not provide telecommunications services itself. Rather, Telecuba cards may be used to place long distance calls using the services of regulated telecommunications carriers. Those carriers are identified on Telecuba cards being the providers as telecommunications service accessed through use of Telecuba cards. Telecuba does not hold itself out to be a provider of telecommunications services, and never has done so. distributes a product -- prepaid calling cards -- which are sold through retail establishments. In this regard, it performs the same function as other retailers who sell or distribute prepaid calling cards (e.g., Eckerd's Drug Stores and Target Department Stores).
- 7. Q. Who determines the rates for telecommunications services purchased using Telecuba cards.
- A. The underlying telecommunications carrier sets the rates and decrements the calling cards according to their rates for all calls which it completes that are paid for through Telecuba prepaid calling cards. Telecuba sells or distributes the cards, +hrough retail establishments or other agents, to end users at retail prices which are imprinted on the cards.
- 8. Q. What telecommunications carrier(s) services are used when calls are made by use of Telecuba prepaid calling cards?
  - A. At the present time, only one telecommunications common

carrier provides service when Telecuba cards are used. That carrier is World Long Distance, Inc.

- 9. Q. Has World Long Distance always been the telecommunications carrier whose services have been used for calls paid for by use of Telecuba prepaid calling cards?
- A. No. From April 1995 until December 1995, Telecuba prepaid calling cards enabled callers to access the services of another telecommunications common carrier, World Access Communications.
- 10. Q. Why is World Access service no longer used for provision of telecommunications service paid for by Telecuba prepaid calling cards?
- A. In December 1995, World Access discontinued completing calls initiated by callers using Telecuba cards.
- 11. Q. Why did World Access discontinue service?
- A. A dispute arose between Telecuba and World Access Communications as to sums of money allegedly owed by Telecuba to World Access. That dispute is the subject of pending litigation in the Circuit Court of the 11th Judicial Circuit in and for Dade County, Florida. Because of that pending litigation, I do not wish to comment further on the particulars of the dispute.
- 12. Q. Did Telecuba purchase and resell service of World Access Communications?
- A. No. Telecuba never purchased service (i.e. usage) from World Long Distance. It did not purchase minutes of use. It did purchase from World Access authorization codes which it then had imprinted on Telecuba cards. Those cards could then be used by

card holders to place calls using World Access service.

13. Q. Did Telecuba receive invoices from World Access for services rendered to it?

A. No. As I stated earlier in my testimony, Telecuba did not purchase telecommunications service from World Access. Thus, there was not service provided by World Access to render invoices to Telecuba. Telecuba did purchase authorization codes from World Access. From time to time, World Access would contact Telecuba and orally demand payment for those authorization codes. World Access never provided to Telecuba any indication of the number of codes for which payment was being demanded. Neither did those demanded payments appear to be connected to measured usage of the World Access network by holders of Telecuba prepaid calling cards.

# 14. Q. How do callers place telephone calls using Telecuba cards?

A. The caller dials a 800 number printed on the card. The caller then hears an announcement identifying the carrier (World Access until December 1995, and now, World Long Distance). Upon hearing the prompt, the caller then dials the called telephone number, followed by an authorization code imprinted on the calling card. The call is then completed and the calling card is decremented by the telecommunications carrier (i.e., initially World Access, now World Long Distance) as the call progresses. Shortly before the card has been fully decremented, the caller hears an announcement provided by the carrier indicating that there is only one minute remaining on the card.

- 15. Q. Is customer service available to the caller?
  - A. Yes.

- 16. Q. Who provides that customer service?
- 111 A. The carrier resolves customer service matters. Until
  112 December 1995, World Access provided customer service. Now World
  113 Long Distance provides customer service, six days per week.
  - 17. Q. Why does not Telecuba provide its own customer service?
  - A. As I indicated above, Telecuba is not a provider of telecommunications service. It is a marketer and distributor of calling cards which enable card holders to utilize a telecommunications carrier's service. The carrier, not the calling card distributor, is responsible for provision of service (i.e., completion of calls, operator assistance, issuance of credits, etc.), and is responsible for provision of customer service.
  - 18. Q. What kinds of telephone calls can be made through use of Telecuba calling cards?
  - A. Telecuba cards may be used to place long distance calls. The largest portion of calls paid for by use of Telecuba cards are international calls, primarily to Cuba and to other Central American and South American countries. Most purchasers of Telecuba cards are Cuban immigrants. Often those persons have no residential telephone service, and if they do have residential service, often toll service is restricted. They use prepaid calling cards to call relatives and friends in Cuba and other countries. Because Telecuba's target market is predominantly Spanish-speaking, the usage instructions on the back of Telecuba

cards are printed in Spanish.

- 135 19. Q. Can Telecuba caris be used for placement of domestic calls?
  - A. Yes. The cards may be used to place interstate calls and intrastate calls.
  - 20. Q. Is Tclecuba's carrier authorized to provide interstate and foreign services?
  - A. World Long Distance, the only carrier providing service accessed via Telecuba calling cards, is authorized by the Federal Communications Commission pursuant to Section 214 of the Communications Act to provide interstate and international service. In addition, World Long Distance has on file with the FCC and in effect tariffs containing its domestic interstate and international service rates.
  - 21. Q. Is Telecuba's carrier authorized to provide intrastate service?
  - A. Intrastate usage constitutes a very minor portion of the service provided by World Long Distance to Telecuba card holders. Nonetheless, it is important that holders of Telecuba cards have the ability to place intrastate calls. For example, Telecuba cards are occasionally purchased by parents who give the cards to their children who are students at colleges in Florida so that the students can call home. Therefore, I, as president of World Long Distance, had an application for a certificate of public convenience and necessity and accompanying tariff filed with the Public Service Commission on March 6, 1996. Although that

application was assigned Docket No. 960295-TI, it has not been granted.

- 22. Q. Does Telecuba offer, advertise, or otherwise promote the availability of intrastate service using Telecuba calling cards?
- A. No. Until such time as World Long Distance becomes authorized to provide intrastate service, Telecuba has not, and will not, offer, advertise or promote the use of Telecuba cards for intrastate call completion. At this time, intrastate calling is an incidental portion of total World Long Distance service using Telecuba cards. In fact, according to a recent sample of World Long Distance traffic, intrastate calling constitutes less than five percent of total traffic.
- 23. Q. Has Telecuba ever sold prepaid calling cards which could not be used to acquire telecommunications services?
- A. Telecuba has never intentionally sold prepaid calling cards which would not work, nor would it ever do so. However, there was a short period following World Access's discontinuance of service to callers who attempted to place calls using Telecuba cards in December 1995 when Telecuba cards could not be used. Telecuba regrets any inconvenience caused by those events and immediately took steps to rectify the situation.
- 24. Q. What steps has Telecuba taken?
- A. Immediately upon learning that World Access would not honor Telecuba cards, Telecuba notified all vendors of Telecuba cards not to sell Telecuba cards to consumers until further notice. In addition, I immediately directed the Telecuba sales staff to

visit locations where Telecuba cards were sold to retrieve all unsold cards from retailers. This ensured that Telecuba cards intended for use with World Access service which could not be used to pay for calls would not be sold to consumers. As a result, Telecuba recalled more than 43,000 calling cards, which prevented those cards from being sold to consumers. Telecuba also attempted to resolve its differences expeditiously with World Access and to arrange for World Access to reinstitute service. When that was unsuccessful, in December 1995, I notified the Public Service Commission in an effort to have the PSC intercede in order to have service reestablished. When those efforts failed, I established World Long Distance as a telecommunications carrier, and Telecuba began to issue new calling cards identifying World Long Distance as the carrier which would provide service.

25. Q. Has Telecuba offered refunds to customers who possessed calling cards which could not be used to place calls?

A. Yes. Since World Access discontinued honoring Telecuba calling cards, Telecuba has been attempting -- so far without success -- to obtain call detail records from World Access. Although World Access has been directed by the PSC staff to provide such call detail reports to Telecuba, it has not done so. Nonetheless, Telecuba has proceeded to make refunds without having the necessary call detail information. It has offered refunds and replacement cards to holders of Telecuba cards which World Access would not honor. In the absence of call detail information, Telecuba has chosen to use an "honor system" to compensate holders

of Telecuba cards identifying World Access as the carrier. order to satisfy consumers, Telecuba has been providing replacement cards (i.e. Telecuba prepaid calling cards to be used on the World Long Distance network) to consumers who turn in cards which list World Access as the carrier. Replacement cards are awarded irrespective how much unused time -- if any -- remains on the World Access cards. To date, the amount of refunds and replacement cards provided by Telecuba to consumers is \$12,055. On several occasions, Telecuba has indicated to the PSC that it would be willing to place an announcement in a newspaper of general circulation in the community where Telecuba cards are marketed notifying card holders of the availability of refunds and replacements. Because of the closeness of the community where those cards are distributed, Telecuba does not believe that placement of a newspaper announcement is necessary. However, it is willing to place such an announcement upon request of the PSC staff. In this regard, it will not be necessary for the PSC to order Telecuba to do so. An informal request from the staff will be sufficient.

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- 26. Q. Do you believe that Telecuba should be fined by the PSC for operating without a certificate?
- A. No. I am not a lawyer, but as I indicated earlier in my testimony, Telecuba does not and has not operated as a telecommunications service provider. All services accessed through Telecuba prepaid calling cards have been provided by telecommunications companies. More importantly, Telecuba has done

nothing to harm Florida consumers and has already undertaken steps to fully compensate any consumers who have been inconvenienced by the inability to use Telecuba cards to place calls following World Access's discontinuance of service to holders of those cards. While I am reluctant to comment on the status of the pending litigation between Telecuba and World Access, I can state that the dispute between those companies and resulting refusal by World Access to honor Telecuba calling cards identifying World Access as the carrier has caused Telecuba embarrassment and interfered with its prepaid calling card business. As president of Telecuba, I made a decision at the outset of that dispute that no consumer would be harmed, and that every consumer holding Telecuba cards with time remaining on them would be made whole by Telecuba, even if I had to provide compensation out of my own pocket to satisfy our customers. I have fulfilled that commitment. Refunds and replacement cards have been issued. That Telecuba has acted responsibly and placed consumer interests first is borne out by the fact that consumers in south Florida continue to purchase and to use Telecuba calling cards. Since Telecuba began using the services of World Long Distance in early 1996, it has received virtually no complaints regarding its prepaid calling cards or the services purchased through those cards. Neither has it received any consumer complaints from the PSC. For those reasons, I believe that Telecuba has "done the right thing" in promptly moving to fix an unfortunate situation over which Telecuba had no control, and that it should not be fined by the PSC. Of paramount importance,

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Telecuba has not violated any statute or Commission rule nor has it ever intended to do so

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- 27. Q. Do you believe that Telecuba should be ordered to pay monies to the PSC that have been collected from the sale of prepaid calling cards purchased in the state of Florida which cannot be refunded directly to consumers?
- A. No. I believe that requiring Telecuba to pay funds to the PSC would be inappropriate and punitive. Implicit in that suggestion is the notion that Telecuba has somehow been unjustly enriched from the sale of prepaid calling cards. categorically incorrect. As I explained earlier in my testimony, World Access never quantified the number of authorization codes provided to Telecuba for the amount of money demanded from it. It is possible, indeed probable, that Telecuba paid World Access more than it received from the sale of prepaid calling cards before World Access ceased honoring Telecuba cards. In addition, as I previously indicated in my testimony, I have financed refunds to consumers and provided replacement calling cards out of my own pocket. Finally, it should be remembered that the PSC became aware of the dispute between Telecuba and World Access and the resulting interference with use of Telecuba cards when I voluntarily brought those circumstances to the attention of the PSC staff in December Thus rather than evading the authority of the PSC and necessitating expenditure of PSC resources to investigate these circumstances, Telecuba has done all in its power to cooperate with the PSC, to resolve the dispute wit . World Access, and to ensure

continuation of service to consumers. Based upon all of these circumstances, I do not believe that Telecuba should be required to make additional payments to the PSC.

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- 28. Q. Do you believe that the PSC should continue to defer action on World Long Distance's pending application for authority to provide intrastate service?
- No. Again, I am not a lawyer and it is not appropriate for me to comment on any legal issues surrounding that application. state that I created World Long Distance telecommunications company to ensure that the company providing service to Telecuba card holders would honor Telecuba cards and to guarantee the public dependable, uninterrupted service without the risk of discontinuance like that which occurred when service was being provided by World Access. Today, World Long Distance is providing interstate and international service to Telecuba card holders and others in full conformance with FCC authorization and tariff requirements. Although Telecuba does not anticipate that intrastate calling will become more than a small portion of service purchased by use of its cards, it is most anxious for its card holders to be able to place intrastate calls using the services of an authorized intrastate provider. For that reason, I have directed my counsel to formally request that the PSC act expeditiously on World Long Distance's application. regard, I would be willing to accept an authorization conditioned on the outcome of this proceeding, if such conditional authority is deemed necessary or appropriate by the PSC or its staff.

- 29. Q. Does that conclude your testimony?
  - A. Yes it does.

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### CERTIFICATE OF SERVICE

I, Antoinette R. Mebane, hereby certify that on this 21st day of January 1997, a copy of the foregoing Testimony of Luis Coello was served via overnight mail on:

Will Cox, Esq.
State of Florida
Public Service Commission
Capital Circle Office Center
2540 Shumard Oak Boulevard
Tallahassee, Florida 32399-0850

Antoinette R. Mebane

Dated: January 21, 1997

48623.1/0909

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