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> > March 4, 1997

VIA HAND DELIVERY

Mrs. Blanca Bayo Director of Records and Reporting Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, Florida 32399-0870

Re: Docket No. 970096-EQ

Dear Mrs. Bayo:

Enclosed for filing are the original and fifteen (15) copies of Tiger Bay Limited Partnership's Amended Direct Testimony of Charles C. Cook. This filing is being made to reformat the testimony to comply with the Commission's rule. There are no substantive changes.

Thank you for your assistance in this matter.

SinCerely,

ACK \_\_\_\_ AFA 0 APP \_\_\_\_\_ CAF \_\_\_\_\_PKW:plk CMU \_\_\_\_Enclosures CTR EAG LEG LIN OPC RCH \_\_\_\_\_ SEC WAS \_\_\_\_\_ OTH \_\_\_\_\_

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### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Petition for expedited approval of agreement with Tiger Bay Limited Partnership to purchase Tiger Bay cogeneration facility and terminate related purchased power contracts by Florida Power Corporation. DOCKET NO. 970096-EQ

FILED: 3-4-97

TIGER BAY LIMITED PARTNERSHIP'S AMENDED DIRECT TESTIMONY OF CHARLES C. COOK

INTRODUCTION AND QUALIFICATIONS 1 Ι. Please state your name, employer and business address. 2 0. My name is Charles C. Cook. My business address is 3 Α. 2500 CityWest Boulevard, Suite 150, Houston, Texas 4 77042. 5 By whom are you employed and in what capacity? б ٥. I am employed as a Senior Business Manager by Destec 7 Α. Energy, Inc. ("Destec"). I also serve as Vice 8 President of Destec Management Services, Inc. ("Destec 9 Management"), and several other wholly and partially 10 owned subsidiaries of Destec, including Central 11 Florida DGE, Inc. I also serve as Vice President of 12 Central Florida DGE, Inc., the general partner of 13 14 Tiger Bay Limited Partnership ("Tiger Bay").

15 Q. Please describe your duties and responsibilities in
16 that position.

I am officer of several wholly or partially owned 17 Α. subsidiaries of Destec, a majority of which is either 18 a limited or general partnership. In my role as an 19 officer of these entities, I fulfill management and 20 fiduciary responsibilities of such limited or general 21 22 partners. I provide oversight to a team of business managers who have profit and loss responsibilities of 23 their assigned partnerships. Another part of my 24 responsibilities includes oversight of the management 25

of various contractual agreements (e.g., purchase power agreements, gas supply and transportation agreements, lease agreements, and operations and maintenance agreements) between the partnerships and third parties to ensure that contract administration is conducted in an effective manner.

7 Q. Please describe your educational and business
 8 background.

9 Α. I have a Bachelor of Science Degree in Architectural 10 Engineering and a Master of Business Administration -11 Finance. Both degrees were obtained from the 12 University of Texas at Austin. In June 1987, I was employed as a Project Engineer by L.F. Driscoll 13 14 Company where I developed, implemented and managed 15 project budgets and scheduling for commercial office 16 space and hospital construction.

17 In 1990, I was employed by Austin Trust Company/Thornhill Securities. My duties included the 18 19 analysis of bond portfolios with respect to credit and 20 interest related risks. I also was responsible for 21 preparing federal and state employment tax and State 22 Banking Commission reporting.

In 1991, I was employed as a Business Manager at
 Destec Energy, Inc. In that capacity, I was directly
 responsible for the management of several

partnerships. These responsibilities included
 management of support staff, contract administration,
 interest rate and gas price hedging, regulatory
 activities, utility and steam host relations, and
 facility construction.

In 1995, I was appointed Senior Business Manager of
Asset Management where I serve in the capacity of Vice
President of Destec Management Services, Inc.

9 Q. Have you ever testified before the Florida Public
 10 Service Commission or any other utility regulatory
 11 body?

12 A. No, I have not.

13

NO, I have not.

II. FURPOSE AND ORGANIZATION OF TESTIMONY

14 Q. What is the purpose of your testimony?

15 Α. I am testifying for Destec Management, for and on behalf of Tiger Bay in support of the Petitio. filed 16 herein by Florida Power Corporation ("Florida Power") 17 18 for approval by the Commission for the recovery by Florida Power of (i) the purchase price to be paid for 19 20 its purchase of Tiger Bay's 220 megawatt generating 21 facility located in Polk County, Florida (the "Tiger 22 Bay Facility"), and (ii) the cost of natural gas purchased by Florida Power to fuel the Tiger Bay 23 24 Facility pursuant to Tiger Bay's gas supply arrangements which are to be assigned to and assumed 25

by Florida Power. My testimony specifically deals
 with the operational reliability and economic
 viability of the Tiger Bay Facility, and with the
 sufficiency of the Tiger Bay Facility's fuel supply
 and transportation.

6 Q. What is the interest of each of Destec Management and
7 Tiger Bay in this proceeding?

Destec Management provides business management 8 λ. services to the Tiger Bay Facility under a Business 9 10 Management Agreement between Tiger Bay and Destec 11 Management, an affiliate of Destec, the owner of a 12 50.79% partnership interest in Tiger Bay. As 13 previously indicated, Tiger Bay owns the Tiger Bay 14 Facility, and on January 20, 1997, Tiger Bay, FPC 15 Acquisition L.L.C., ("FPC"), a wholly owned limited 16 liability company subsidiary of Florida Power, and Florida Power executed a Purchase Agreement (the 17 "Purchase Agreement") pursuant to which Tiger Bay 18 19 agreed to sell and FPC agreed to purchase the Tiger 20 Bay Facility and certain other assets for a purchase 21 price of \$445,000,000.00, subject to certain 22 adjustments, and Florida Power agreed to guarantee the 23 obligations of FPC.

24 III. THE PURCHASE AGREEMENT TRANSACTION
 25 Q. Please describe the transaction contemplated by the

Purchase Agreement.

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2 Under the Purchase Agreement, in addition to and in Α. 3 connection with the sale of the Tiger Bay Facility, Tiger Bay agrees to assign to FPC certain material 4 5 contracts, which include, but are not limited to: (i) 6 five separate power purchase agreements (the "PPAs") 7 under which Florida Power is currently obligated to purchase, and Tiger Bay is obligated to make available 8 9 to Florida Power, the capacity of and energy generated by the Tiger Bay Facility, (ii) a steam sales 10 agreement (the "Steam Agreement") for the sale of the 11 steam generated by the Tiger Bay Facility to U.S. 12 Agri-Chemicals Corporation; (iii) the Lease of the 13 14 site on which the Tiger Bay Facility is located (the "Lease"); (iv) the contract with Destec Operating 15 16 Company ("DOC") for the operation and maintenance of the Tiger Bay Facility (the "O&M Agreement"), which 17 will be modified to provide that either party may 18 19 terminate the O&M Agreement on or after nine months 20 after the Purchase Agreement closing; and (v) Tiger Bay's contracts for the supply and transportation of 21 natural gas to fuel the Tiger Bay Facility (the "Gas 22 Agreements"). The Purchase Agreement provides for FPC 23 to assume and perform Tiger Bay's obligations under 24 the Steam Agreement, the Lease, the O&M Agreement and 25

the Gas Agreements.

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2 Q. Are the obligations of the parties to the Purchase
3 Agreement subject to any conditions?

Yes. Article VI sets out a number of conditions to 4 Α. 5 the obligations of the parties. Section 6.01 specifies the conditions to FPC's and Florida Power's 6 7 respective obligations, and Section 6.02 specifies the 8 conditions of Tiger Bay's obligations. These 9 conditions include, but are not limited to, the 10 issuance by the Commission of a final, non-appealable 11 order approving the Purchase Agreement transactions in 12 form and substance satisfactory to FPC and Florida 13 Power.

14 Q. Is there any time limit for the satisfaction of such
15 conditions?

16 Yes. Article VIII specifies certain dates by which λ. 17 various conditions must be satisfied or waived by the 18 parties. In particular, under Sections 8.01 (d) and 19 (h), either FPC and Florida Power or Tiger Bay may 20 terminate the Purchase Agreement if the Commission's 21 order approving the Purchase Agreement transaction has not been issued and become final and non-appealable by 22 July 1, 1997. These sections further provide that if 23 24 the Commission has issued an order approving the 25 Purchase Agreement transaction by July 1, 1997, and no

party has by such date filed an appeal of such order but the time for the filing of appeals has not expired, then a party may terminate the Purchase Agreement only if an appeal of such order is filed within the time provided by law and regulation for the filing of such appeals.

7 Q. Why is there such a time limit?

8 λ. Tiger Bay insisted on, and would not nave entered into 9 the Purchase Agreement without, the inclusion of such a time limit, because the actual value of the agreed 10 11 upon purchase price is diminished if closing is delayed for an unreasonably long period of time, and 12 13 a long period of uncertainty could very well have a 14 detrimental effect on the operating efficiency of the 15 Facility. Such a time limit was, and is, especially 16 important to Destec, Tiger Bay's majority partner, which was itself then contemplating a sale of some 17 18 other entity and has since agreed to a merger with NGC Corporation. 19

20 IV. OPERATIONAL RELIABILITY AND ECONOMIC VIABILITY OF, 21 AND SUFFICIENCY OF FUEL AND TRANSPORTATION FOR,

22

### THE TIGER BAY FACILITY

23 Q. Please describe the Tiger Bay Facility and its
 24 operational characteristics.

25 A. The Tiger Bay Facility is a combined cycle generating

1 plant that was designed and built by a Destec 2 affiliate, Destec Engineering, Inc., a company with 3 extensive experience in the design and construction of 4 combustion turbine power generation equipment, to the current state of the art in the electric power 5 6 generation industry. It consists of a GE Frame 7001FA 7 gas turbine generator with a Deltak heat recovery steam generator and a condensing GE 74.9 MW steam 8 9 It has a combined cycle heat rate of less turbine. 10 than 7500 Btus/Kwh. The Tiger Bay Facility was designed and built to operate as a base load generator 11 12 of electric power, and has been so operated since its 13 January 1, 1995 official in-service date under the 14 PPAs.

# 15 Q. Has the Tiger Bay Facility proven to be operationally 16 reliable?

17 Α. Absolutely. During 1996, (the second year of 18 operation), the Tiger Bay Facility's annual average availability factor was greater than 97% (excluding 19 scheduled downtime) and it operated with a 12-month 20 21 average (ending December 1996) capacity factor (as 22 defined in the PPAs, as amended and/or clarified) of 23 93.26%.

During 1995, (the first year of operation), the
 Plant's availability factor was approximately 75%.

1 The Tiger Bay Facility experienced several forced 2 outages attributable to normal start up operations and events associated with GE's relatively new F-3 technology turbine and DLN-II dry low NO, control 4 technology. The manufacturer conducted extensive root 5 6 cause analysis and implemented design changes in a 7 manner which minimized the length of such outages. Several warranty issues remain to be resolved; 8 however, Tiger Bay is confident that these items will 9 be resolved during the normal course of business. 10

11 Routine operation and maintenance of the Tiger Bay 12 Facility has been effectively problem-free, and the 13 condition of the equipment is such that, assuming that 14 it is maintained in accordance with the manufacturers' 15 recommendations and good electric industry practice, 16 the Tiger Bay Facility will have no difficulty achieving the capacity factor required under the PPAs 17 over the full term of those contracts. 18

19 Q. Is the Tiger Bay Facility economically viable?

20 A. Yes. Since it went in-serve under the PPAs, the Tiger
 21 Bay Facility has achieved an annual average debt
 22 service coverage ratio approximately 0.55 points
 23 higher than that required by Tiger Bay's permanent
 24 financing arrangements. With our relatively low fixed
 25 costs and escalating capacity payments, the debt

service coverage ratio is projected to increase even 1 2 further over the term of the PPAs. The Tiger Bay Facility has generated positive cash flow and the 3 Tiger Bay partners have enjoyed consistent cash 4 5 distributions during the two years the facility has 6 operated under the PPAs. Because of construction and 7 start up risks, the first two years of operation were the riskiest to the Tiger Bay partners under the terms 8 9 of the PPAs and the permanent financing. Based upon (i) the provisions of the PPAs and Tiger Bay's 10 11 permanent financing arrangements, and (ii) the quality 12 of the Tiger Bay Facility and its operating history to date, the Tiger Bay partners anticipate that if the 13 14 Purchase Agreement transaction does not close, the 15 Facility will generate positive cash flow and annual 16 cash distributions throughout the terms of the PPAs. 17 Q. Are the terms of the Purchase Agreement consistent with the economic viability of the Tiger Bay Facility? 18 19 Α. The Purchase Agreement clearly reflects that the Tiger 20 Bay Facility is, and is anticipated to be over the 21 long term, an economically viable investment for the 22 Tiger Bay partners. The Tiger Bay Facility was not 23 for sale when Florida Power approached Tiger Bay about the possibility of acquiring it. It is very unlikely 24 25 that Tiger Bay would have agreed to sell the Tiger Bay

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1 Facility if its majority partner, Destec, had not 2 itself been up for sale. It is for this reason that 3 Tiger Bay's obligation to close the Purchase Agreement transaction is expressly conditioned on the prior 4 5 closing of the sale of Destec. If that transaction is not consummated, Destec and the other Tiger Bay 6 7 partners want the option of maintaining their 8 investment in the Tiger Bay Facility. This vividly 9 demonstrates the economic viability of the Tiger Bay 10 Facility.

11 Q. Is there a sufficient supply of natural gas fuel and
 12 transportation committed to the Tiger Bay Facility?

13 λ. The Gas Agreements, which as I have indicated will be 14 assigned to FPC in the Purchase Agreement transaction, 15 provide sufficient gas and transportation capacity for 16 the operation of the Tiger Bay Facility on a base load 17 basis when supplemented with gas spot market purchases 18 of less than 10% of the Plant's total fuel 19 requirements. The Gas Agreements include (i) service 20 agreements between Tiger Bay, as shipper, and Florida 21 Gas Transmission Company, as transporter, for 33,003 22 MMBtus/day of firm transportation capacity to the 23 Tiger Bay Facility, for terms (including extension 24 rights) equivalent to the terms of the PPAs, and (ii) 25 a long term contract between Tiger Bay, as buyer, and

Vastar Gas Marketing, Inc., as seller, for a supply of up to 31,000 MMBtus/day (plus applicable fuel retention for compression and line loss) of natural gas to the Tiger Bay Facility on a firm basis. These quantities of supply and transportation capacity were determined based on the operating requirements of the Tiger Bay Facility, and if they were not in fact sufficient, it is unlikely that Tiger Bay would have succeeded in obtaining permanent financing for the Tiger Bay Facility on a non-recourse basis. Does this conclude your testimony? Q. Yes, it does. A. 

### CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true and correct copy of the foregoing Amended Testimony of Charles C. Cook on behalf of Tiger Bay Limited Partnership has been furnished by U.S. Mail this 4th day of March, 1997, to the following:

James A. McGee Florida Power Corporation P.O. Box 14042 St. Petersburg, FL 33733-4042

D. Bruce May Karen D. Walker Holland & Knight LLP P.O. Drawer 810 Tallahassee, FL 32302

Roger Howe Office of Public Counsel c/o The Florida Legislature Claude Pepper Building Suite 812 111 West Madison Street Tallahassee, Florida 32399-1400

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Kenton Erwin Destec Energy, Inc. 2500 CityWest Boulevard Suite 150 Houston, TX 77042

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