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September 22, 1997

Blanca Bayo, Director Division of Records and Reporting Florida Public Service Commission 2549 Shumard Oak Boulevard Tallahassee, Florida 32399-0850

Via Hand Delivery

RE: Clay Electric Cooperative, Inc. and Florida Power & Light Company Docket No. 976512-EU

Dear Ms. Bayo:

I am enclosing herewith the original and fifteen (15) copies of Clay Electric Cooperative Inc.'s Rebuttal Testimony of Herman Dyal and Stafford McCartney which I would appreciate your filing in this docket.

Very truly yours Sette Harwell John H. Haswell

Byd - 09618-97 Ac Certacy - 09619-97

ACK AFA _____JHH/lez APP _____CC: Mark Logan, Esquire CAF _____ **Robert Elias** William C. Phillips CMU Herman Dyal CTR Henry Barrow EAG BAR LEG 2 LIN 2+00 OPC RCH C:\WP60\CLAY\RIVERCIT\BAY012.LTR SEC WAS _____ OTH ____

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In Re: Petition of Florida Power & Light) Company to Resolve a Territorial Dispute with) Clay Electric Cooperative in Baker County)

Docket No.: 970512-EU

Filed: September 22, 1997

REBUTTAL TESTIMONY OF STAFFORD McCARTNEY ON BEHALF OF CLAY ELECTRIC COOPERATIVE, INC.

DOCUMENT NUMBER-DATE 09619 SEP 22 5 FPSC-RECORDS/REPORTING

1	Q	Please state your name and business address.
2	A	Stafford McCartney, 7167 Old Kings Road North, Jackschville, Florida.
3		
4	Q	What is your current occupation?
5	A	I am the Executive Vice President and General Manager of River City Plastics, Inc.,
6		a plastic pipe manufacturing plant iocated in Duval County, Florida.
7		
8	Q	How long have you held that position?
9	A	Seven years.
10		
11	Q	What other positions have you held at River City Plastics?
12	A	I have also held the position of Vice President of Sales.
13		
14	Q	Please tell us a little about your educational background.
15	A	I graduated in 1970 from Polytech of the South Bank (now the University of London)
16		as a diplomate of Plastics Institute.
17		
18	Q	Do you belong to any professional associations?
19	A	I am an executive member and a committee chairman of the Plastic Pipe and Fitting
20		Association. In addition I am a member of the Society of Plastic Engineers, and the
21		Florida Plastics Industry Council, where I serve as a director.
22		
23	٩	On whose behalf are you testifying in this proceeding?
24	Α	I am testifying on behalf of Clay Electric Cooperative, Inc., the electric power supplier
25		that we have chosen to serve our new plastic pipe manufacturing plant in Baker

1		County.
2		
3	Q	What is the purpose of your testimony?
4	A	To rebut the direct testimony of Robert A. Hood of Florida Power & Light ("FPL"),
5		particularly his assertions that FPL should be allowed to serve our new plant in Baker
6		County.
7		
8	Q	You have stated that River City Plastics manufactures plastic pipe. Can you provide
9		us with more detail on what types of pipe, the kinds of customers you sell to, and
10		how the manufacturing process works?
11	A	River City Plastics uses a continuous extrusion process to manufacture PVC pipe
12	-	that is sold to plumbing, irrigation, electrical and utility distributors.
13		
14	Q	Is your manufacturing process sensitive to interruptions, even momentary
15		interruptions, of electric service?
16	Α	Yes. The extruders use a very sensitive d.c. drive, and even a very brief power drop
17		will cause the drive to quit.
18		
19	Q	What happens to your manufacturing process when you have an outage or glitch?
20	Α	The production lines will each have to be restarted. We have eighteen (18) lines and
21		twenty-three (23) extruders. Each line will produce scrap until it is restrung and the
22		product brought back into specifications. Five (5) of the eighteen (18) lines are
23		particularly sensitive to stoppage because of the nature of the PVC compound used.
24		Power interruption on these lines necessitates disassembly of the extrusion tooling
25		to minimize the corrosive effects of decomposing PVC on the chrome surfaces of

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2		
3	٩	In the past two years, what has been your plant's experience with outages and
4		momentary glitches at your Duval County plant?
5	A	I have attached an exhibit to my testimony, Exhibit (SM-1), which describes
6		the number of outages and the costs to River City Plastics. Between December 1,
7		1996, and June 30, 1997, our Duval plant experienced 34 outages and a total of 122
8		glitches. The 34 outages are included in the 122 glitches.
9		
10	Q	So when a glitch, or momentary interruptions causes your production line to shut
11		down, what do you have to do to get it back up and running?
12	Α	Each production line requires a minimum of two people to restart the process.
13		Depending on available people, and the product type being extruded, the process
14		of restarting and getting the product back into specification will take upwards of eight
15		(8) hours. For the lines to reach equilibrium and optimal operational conditions it will
16		take 24 to 48 hours. The scrap generated by the outage will typically take seven (7)
17		to ten (10) days to grind and assimilate back into the process.
18		
19	Q	How much did the glitches and outages or other momentary interruptions cost River
20		City Plastics at its Duval plant in the last two years in terms of down time, restarts,
21		labor costs, lost production, etc.?
22	A	As shown on my Exhibit (SM-1), the total cost to River City Plastics between
23		December 1996 and June 1997 was \$412,636.00.
24		
25	٩	What does the average outage cost River City Plastics?

Page 3

1	Α	The cost per outage between December 1996 and June 1997 was \$12,136.00 as
2		shown on Exhibit (SM-1).
3		
4	Q	Do these service interruptions impact River City Plastics sales of plastic pipe?
5	A	Yes, River City Plastics supplies most of its customers on a "just in time" system,
6		so unscheduled down time plays havoc with our very tight production and delivery
7		schedule. We have r large power utilit customer that has a heavy penalty for
8		unscheduled delays in shipping. Lost sales due to power outages are inevitable.
9		
10	Q	Is it fair to say that your manufacturing process is very dependent on an
11		uninterrupted supply of electric energy?
12	A	Yes
13		
14	Q	Are the interruptions you have experienced in any way related to weather
15		conditions?
16	A	Yes, it has been our experience that the weather is responsible for the majority of
17		our power glitches and outages, probably in the high ninety (90) percentile. We
18		monitor the weather very closely, and in the majority of cases when large storms are
19		imminent, we will have additional people standing by to assist in the anticipated
20		outage and restart of the plant.
21		
22	Q	If you have a service interruption (glitch or outage) that causes your production line
23		to shut down, what happens to your "restart" procedures if another glitch or outage
24		occurs during that process?
25	A	We have to start the whole "restart" process all over again.

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1	Q	Has River City Plastics acquired property in Baker County on which to construct a
2		facility?
3	A	Yes. As stated in the testimony already filed in this case by both Clay Electric and
4		FPL, we have acquired a parcel of property east of the Baker County Industrial Park.
5		Our plans are to relocate our Duval facility to Baker County on that particular site.
6		
7	Q	Were you aware that there were two power suppliers in the area?
8	A	Yes, we determined that FPL and Clay Electric were in the general area.
9		
10	Q	Did you request information from both Clay Electric and FPL prior to making your
11		decision on who to select as a power supplier?
12	A	Yes we did. We requested information from both Clay Electric and FPL and referred
13		that information to our consulting engineers for their review and evaluation.
14		
15	٩	As a result of that evaluation who did you select as your power supplier?
16	A	Clay Electric Cooperative, Inc.
17		
18	Q	Why did you make that selection?
19	A	Clay Electric offered us a rate schedule, which when coupled with the use of load
20		management generators, provided us with a very competitive cost compared to
21		FPL's proposal. Keep in mind that we had two basic issues for our operation. The
22		first is the cost to us for the electric service and the second one is a high level of
23		reliability of service and ways in which we can protect our manufacturing process
24		from all of the outages and glitches that we have experienced at our plant in Duval
25		County. The idea of using the load management generators became very intriguing

1 to us because of our sensitivity to glitches and outages. As I previously stated, our 2 concern is that there be as few glitches or outages as possible and we recognize 3 that no electric utility can guarantee that there will be none. In a comparison of the service that would be provided by FPL and the service that would be provided by 4 Clay Electric from their primary substation and distribution facilities without 5 6 considering load management generators, we cannot say there would be any 7 significant difference in reliability at this point in time. However that type of service, relying entirely on primary service from either utility would result in the same kinds 8 9 of outages and glitches that we experienced on the JEA system. We believe that we can avoid some of the weather related glitches and outages by monitoring the 10 large, violent weather activities and having Clay Electric isolate us from the grid with 11 the load management generators before the storm hits. In the event of an outage 12 we can isolate our plant from the cause of those outages and glitches during the 13 restart process and we are more likely to be able to get up and running again until 14 the conditions causing the glitches and outages is past. Those conditions are 15 weather related. For example if a major thunderstorm or other weather condition 16 causes glitches or outages on the primary service from Clay Electric, we would have 17 the option of isolating our plant (disconnecting from Clay's system), and use the 18 generators on site to restore our manufacturing operations. This will minimize, if not 19 eliminate continued outages and glitches while adverse weather conditions continue 20 to cause momentary interruptions or outages on the primary service facilities. This 21 is very critical to us and it was a service offered only by Clay Electric, and not by 22 23 FPL.

24

25 Q Did you ask FPL if they would offer the same character and quality of service as that

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1		offered by Clay Electric, particularly whether or not they would provide the load
2		management generators?
3	Α	Yes we did, and they refused.
4		
5	Q	What was the basis of their refusal?
6	A	FPL advised us that primary service from its Wiremill Substation had all the reliability
7		that we needed.
8		
9	Q	Have you reviewed data from both FPL and Clay Electric regarding reliability of
10		service?
11	Α	Yes. Mr. Hood refers to it in his direct testimony, and I discussed it with both Clay
12		Electric and FPL prior to making any decision on who should be our power supplier.
13		Incidentally, Florida Wire and Cable, served by FPL, has experienced more outages
14		and interruptions than Mr. Hood says have occurred. The reliability of primary
15		service from either utility is probably not significantly different. If we were not
16		concerned about the sensitivity of our plant to glitches and outages, we could have
17		selected service from either utility. In fact, we called the Florida Public Service
18		Commission to ask who was the power supplier for our Baker County site, and were
19		advised that since Clay Electric and FPL were in the same area and did not have
20		a territorial agreement, that we could chose the utility we wanted. Clay's use of load
21		management generators provided us with a significant cost savings over FPL's cost
22		to us, but that was not the only consideration. As we looked at the opportunity to use
23		the generators for our restart process, or to even use them to isolate our plant from
24		the primary electric system when a storm threatens, prior to a glitch, it became clear
25		that the character and quality of service offered by Clay Electric was superior to that

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offered by FPL.

Q So Mr. Hood's statement that FPL has existing substation capacity and capability
 to extend distribution facilities to provide adequate and reliable service to River City
 Plastics is what you take issue with?

6 A Yes, and his further statements about FPL's "usual and customary service". We are 7 not interested in FPL's usual and customary service because our plant is not usual 8 and customary. Our manufacturing process is unique, and notwithstanding that 9 uniqueness and our service needs, FPL has insisted to us that we do not need the 10 service offered by Clay Electric, and that the service offered by Clay Electric will not 11 help us. For the reasons that I previously stated, we respectfully disagree with Mr. 12 Hood's assertion.

13

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2

 14
 Q
 Mr. Hood also states that FPL can offer River City Plastics several different

 15
 scenarios for backup or dual feed, and in his statement he mentioned backup

 16
 generators. Did FPL offer you that option prior to your selection of Clay Electric as

 17
 your power supplier?

No it did not. They basically told us that if we wanted backup generators we would A 18 have to get them ourselves. They also told us that if we wanted dual feed out of their 19 substation we would have to pay for that too. All they have offered us is "their usual 20 21 and customary service" from their Wiremill Substation. Also please note that Mr. 22 Hood did not say they offered those three options mentioned in his testimony to us, he simply stated that "FPL can offer River City Plastics several different scenarios" 23 and as Mr. Hood goes on to testify, all of the options would be charged to River City 24 25 Plastics. I have been advised by Clay Electric's attorneys that Mr. Hocd has now

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changed his direct testimony or at least wants to change it indicating that FPL will not charge River City Plastics a contribution in aid of construction for two of the three backup options, a dual feed overhead service and a dual feed underground service. Neither of those options address the kind of service we need and really will not help us.

6

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7 Q Have you signed any agreements with Clay Electric for service?

Yes. We sent Clay Electric a request for service and then we executed contracts 8 A with Clay to have that service provided. We signed a separate equipment lease 9 agreement so that the generators will be on our site and will be leased by River City 10 Plastics from Clay Electric and operated by us. Pursuant to the equipment lease 11 agreement, we have appointed Clay Electric as our agent to operate the generator 12 for load management purposes, and we are currently discussing with Clay the details 13 of how we would isolate ourselves from the system when we request it. We could 14 either manually disconnect ourselves from their system, or Clay Electric could 15 respond to a telephone call from us to do it. 16

17

18 Q Do you have any further comments on Mr. Hood's testimony?

19AYes. Mr. Hood's testimony, when you look at it in total, basically says that FPL can20provide River City Plastics the same kind of service and the same reliability that21other customers of FPL receive in the same area. River City Plastics requires22another kind of service. It is really apples and oranges. We asked for an orange23because we need it, and FPL says "here is an apple, this is all you need". So we24are not just talking about a difference in the degree of service between FPL and Clay25Electric, we are really talking about two different kinds of service. Since FPL will not

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provide the service we need, we had no real option except to go to Clay Electric for our service needs. It is that simple.

- Q Does this conclude your rebuttal testimony?
- 5 A Yes it does at this time.

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AFFIDAVIT

STATE OF FLORIDA

Docket No. 970512-EU

COUNTY OF DUVAL

Before the undersigned authority, personally appeared Stafford McCartney, who being first duly sworn, deposes and says that he is the Executive Vice President and General Manager for River City Plastics, Inc., a Florida corporation, that the foregoing is true and correct to the best of his knowledge, information and belief. He is personally known to me.

Stafford McCartney Executive Vice President and General Manager

Sworn to and subscribed before me this 22nd day of September, 1997.

Unnerman

Notary Public () State of Florida My Commission expires and my number is:

LAURIE E ZIMMERMAN My Conversion CC478079 Expires Jun. 22, 1999 Bonded by HM 800-422-1888

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true and correct copy of the foregoing has been furnished by regular U.S. mail to the following:

Patrick M. Bryan, Esquire Florida Power and Light Company 700 Universe Boulevard Juno Beach, Florida 32408

Mark K. Logan Bryant, Miller & Olive 201 South Monroe Street Suite 500 Tallahassee, Florida 32301

on this _____ day of September, 1997.

Robert Elias, Legal Division Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, Florida 32399

W. G. Walker, III, Vice President Florida Power and Light Company Regulatory Affairs Post Office Box 029100 Miami, Florida 33102-9100

4/ALG

John H. Haswell,

Docket No. 970512-EU

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Exhibit ____ (SM-1) Docket No. 970512-EU Rebuttal Testimony of Stafford McCartney

990572-61

CERTIFICATE OF SERVICE

STAFFORD McCartney REBUTTAL TEstimony

I HEREBY CERTIFY that a true and correct copy of the foregoing has been furnished by regular U.S. mail to the following:

Patrick M. Bryan, Esquire Florida Power and Light Company 700 Universe Boulevard Juno Beach, Florida 33408

Mark K. Logan Bryant, Miller & Olive 201 South Monroe Street Suite 500 Tallahassee, Florida 32301

on this _22"day of September, 1997.

Robert Elias, Legal Division Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, Florida 32399

W. G. Walker, III, Vice President Florida Power and Light Company Regulatory Affairs Post Office Box 029100 Miami, Florida 33102-9100

Holand John H. Haswell

Docket No. 970512-EU

DN 09619-97 9/22/97

AFFIDAVIT

STATE OF FLORIDA

COUNTY OF DUVAL

Docket No. 970512-EU

Before the undersigned authority, personally appeared Stafford McCartney, who being first duly sworn, deposes and says that he is the Executive Vice President and General Manager for River City Plastics, Inc., a Florida corporation, that the foregoing is true and correct to the best of his knowledge, information and belief. He is personally known to me.

Stafford McCartney Executive Vice President and General Manager

Sworn to and subscribed before me this 22nd day of September, 1997.

umerna 211106

Notary Public () State of Florida My Commission expires and my number is:

LAURUE E ZIMMERMAN My Commission CC478079 Expires Jun. 22, 1999 Bonded by HAI 600-422-4585