25

| 1  | IN ATTENDANCE:  |
|----|---|
| 2  | DIAMA CALDWELL, FPSC Division of Appeals.             |
| 3  | CHARLIE BECK and EARL POUCHER, Office of              |
| 4  | Public Counsel.                                       |
| 5  | RICK MOSES and KELLY BIEGALSKI, FPSC Division of Comm |
| 6  | DICK DURBIN and THELMA CRUMP, FPSC Division           |
| 7  | of Consumer Affairs.                                  |
| 8  | BLANCA BAYO, PPSC Division of Records and             |
| 9  | Reporting.  |
| 10 |   |
| 11 |   |
| 12 |   |
| 13 |   |
| 14 |   |
| 15 |   |
| 16 |   |
| 17 |   |
| 18 |   |
| 19 |   |
| 20 |   |
| 21 |   |
| 22 |   |
| 23 |   |
| 24 |   |
| 25 |   |

| 1  |                                     |          |
|----|-------------------------------------|----------|
| 1  | INDAX                               |          |
| 2  | MISCELLANEOUS                       |          |
| 3  | ITEM                                | PAGE NO. |
| 4  |                                     | 100      |
| 5  | CERTIFICATE OF REPORTER             | 100      |
| 6  | WITNESSES                           |          |
| 7  | NAME                                | PAGE NO. |
| 8  | JAMES ELLIS LANE                    |          |
| 9  | Direct Statement                    | 14       |
| 10 | REPRESENTATIVE ANTHONY C. HILL, SR. |          |
| 11 | Direct Statement                    | 31       |
| 12 | MATT GOSS                           |          |
| 13 | Direct Statement                    | 36       |
| 14 | BARRY WAYNE BEAUFORT                |          |
| 15 | Direct Statement                    | 41       |
| 16 | JERRY CAMERON                       |          |
| 17 | Direct Statement                    | 48       |
| 18 | HERB PFEFFER                        |          |
| 19 | Direct Statement                    | 64       |
| 20 | MARGARET BROWN                      |          |
| 21 | Direct Statement                    | 75       |
| 22 | ERNESTO N. SAPIN                    |          |
| 23 | Direct Statement                    | 93       |
| 24 |                                     |          |
| 25 |                                     |          |

1

## PROCEEDINGS

2

(Hearing convened at 2:35 p.m.)

3

CHAIRMAN JOHNSON: Ladies and gentlemen,

5

we'll be starting in just the next several minutes.

Some of the customers had a problem finding the exact

6

location and they are lined up and still signing up,

7

and I wanted to give them an opportunity to get

8

settled in. And we'll be starting again in the next

9

two to three minutes. I apologize for the delay.

10

(Brief recess.)

11

12

13

apologize for the delay. We're going to go ahead and call the hearing to order. Counsel, could you please read the notice?

15 16

17

18

MS. CALDWELL: Pursuant to the notice, under Section 120.54 Florida Statutes, the Florida Public Service Commission will hold a rule development workshop at this time and place to consider amendments

19 20

to rules relating to customer preference for its

21

local, local toll and toll provider.

CHAIRMAN JOHNSON: I'll take appearances of

22

the parties at this time.

23

MS. CALDWELL: I'm Diana Caldwell, Florida
Public Service Commission, 2540 Shumard Oak Boulevard,

25

Tallahassee, Florida.

COMMISSIONER CLARK: Thank you.

MR. BECK: My name is Charlie Beck, and with me is Earl Poucher. We're with the Office of Public Counsel that represents the citizens of the state before the Commission. Our address is 111 West Madison Street, Tallahassee, Florida.

CHAIRMAN JOHNSON: I know that we also have the Attorney General's office participating in these proceedings. Mr. Michael Gross has been representing the Attorney General's office, and I'm certain that he'll be participating in this process, also.

My name is Julia Johnson. I'm the Chairman of the Florida Public Service Commission, and I'll be presiding over this workshop/hearing today. To my left is Commissioner Joe Garcia and to my right is Commissioner Terry Deason. The entire Commission, after we finish this process, will be holding a technical hearing and taking additional evidence and additional information at our technical hearing, and we'll make a final decision sometime in the early part of next year.

Our purpose in being here today is to hear from you, to hear your concerns, to hear your complaints, and to hear your solutions as to how we might help prevent slamming and to provide you with greater protection.

At the appropriate time, Ms. Biegalski from the staff of the Public Service Commission will read to you the proposed rules. If you have any questions or any comments as to the proposed rules, feel free to direct those to us. Also, if you have complaints that you'd like for us to address, we have several Staff members here that can assist you in that process. And I'll also introduce those members, too.

front. One of the things that we're trying to do as a Commission is to provide you with more information to arm you to protect yourself against slamming. If you didn't have a opportunity to pick up all of the brochures and materials, please feel free on your way out to get that particular material.

There is a form from the Department

of Agriculture, their "no sales solicitation" form.

This form will allow those that -- in the afternoons
when they are coming home from work, and they don't
want to be bothered, they don't want calls to come
in -- we've had a lot of customers say that they just
hate that as soon as they sit down from a hard day's
work they get a call and it's from a telemarketer.

The Department of Agriculture, they have a program; there's a fee of \$10, initial fee, and \$5 per year to be a part of their program. And under that program you can have a situation where you will not -- you'll be put on their list, and you won't receive those telecommunications, those telemarketers' solicitation.

As far as it relates to the Commission, we, if you look at our materials, have a 1-800 number. You can call that number to voice any complaints or any concerns that you might have to say. We also have, if you have access to a computer you can file your slamming complaints via the computer. You can also look and determine whether companies are certificated or not and get the direct assistance from the Commission on how to resolve a lot of these issues.

As you can see from our special report, we've held these hearings all across the state. Today is our final day of hearings in Jacksonville here. We'll hold a hearing here at 2:30, and we will be available again this evening at 6:30. If you'd like to testify, at the appropriate time I'll ask you to stand, and I'll swear you in and you can provide oral testimony; or if you'd just like to provide us with

written testimony, there is a place on the blue or green form for you to provide the written information to us.

At this time I think I'll go ahead and allow
Ms. Biegalski to go ahead and read the summary of our
new proposed rule, and the entire text of that is
available on the front desk if any of you would like
to read the entire text of the rule.

Ms. Biegalski.

MS. BIEGALSKI: Thank you. My name is Kelly Biegalski with Commission Staff, and the summary I'm about to go over with you can be found in the blue handout.

The proposed amendments will apply to all companies providing local telephone service, local toll service, also known as intraLATA, and your long distance service. The proposed amendments will require additional information to be printed on your telephone bill, this information includes the name of the company, the type of service that company is going to provide, and a toll free number for each provider. You will see up to three different providers on your telephone bill. One for local service, one for local, local toll service for intraLATA and one for your long distance service.

The proposed amendments limit the ways in which a preferred company may be changed, a change may only be made if one of the following instances occur: A company obtains a signed letter of agency that contains sufficient information to verify that the customer is authorizing the change, or if a company receives a consumer-initiated call, obtains the consumer's consent, records the consent and the number to be changed. Or if the company has an independent, unaffiliated firm, verify the consumer's request or when the company receive the consumer's change request, the company may elect to send an information packet which explains the changes, verifies the information and requires a signed statement acknowledging the change.

The proposed amendments will provide —
prohibit a company from combining a letter of
authorization with any inducement on the same
document. For example, the checks you receive in the
mail to switch your long distance carrier or the
sweepstakes forms you see in fairs or restaurants
would no longer be allowed with the propose rules. In
addition, when a company is soliciting in writing or
by telephone, the inducement may not be misleading or
deceptive.

Finally, if you're slammed the proposed amendments must credit the consumer all charges for the change and all charges billed on behalf of the unauthorized carrier for the first 90 days. Upon the consumer notifying the unauthorized carrier, the consumer must be switched back to their preferred carrier. And this concludes a summary of the rules.

CHAIRMAN JOHNSON: Thank you for the

CHAIRMAN JOHNSON: Thank you for the summary.

There are several members of the Staff here that during the process of your providing us with comments you may have questions. Let me introduce those Staff members at this time.

Mr. Rick Moses is seated there with the Staff members to my left and to your right. He's one of our technical engineers that can assist with any technical questions. Ms. Caldwell introduced herself, she's the lead attorney on this case. Ms. Biegalski, of course, read the notice. Mr. Dick Durbin was the gentlemen that was seated here at the computer. He will have access to our office in Tallahassee so that if you have an ongoing complaint we can look that complaint up as we proceed today. Ms. Blanca Bayo is seated here, she is also here to help with the Internet process and let me make that introduction.

This hearing and your testimony is being transmitted over the Internet. We've provided that service for customers in Pensacola and Miami who stated that they'd like to hear the problems that other consumers are having around the state. So we did want to make you aware that this hearing is being broadcasted over the Internet, and that tonight's hearing will also be available for those of you who would like to listen in on the comments of your neighbors. Ms. Thelma Crump was the young lady that greeted you. She is in charge of our consumer information and education, so if you need more brochures or information regarding how you can protect yourself, please direct your questions to her.

Joy Kelly is our court reporter. Certainly the comments that you make will be sworn testimony, and it is the kind of evidence that we can use and will be made a part of our official record that we will rely upon when we make our final determinations.

And Sandy Simmons may be here, she might have been -- okay, Blanca will be handling the issues that Sandy would have otherwise handled.

Did I miss anyone? I don't think so.

With that, those that would like to testify

if you could please stand and raise your right hand

I'll swear you in at this time.

2 (Witnesses collectively sworn.)
3 CHAIRMAN JOHNSON: Thank you. You may be

4 | seated.

I did want to recognize Representative Tony
Hill. He is here. He's been very, very active in
this process. He's trying to determine ways that if
we need legislative changes, what those changes should
be. His focus has been to focus on the customers and
determine how we can best provide customer information
and customer education.

Last week we held a press conference. I had a couple of customers ask about that press conference and the dockets that have been opened. Those are investigation dockets that were opened by the Staff. The Commissioners, of course, will hear the recommendations of Staff and make recommendations or make final decisions on those recommendations at an appropriate time. But, again, at this point those are open dockets, and I will list the companies. Someone asked me about the companies other than the ones listed in this brochure, but the dockets that we opened involved All America Telephone, Inc., AT&T, Brittan Communications, Excel, Homeowner Owners Long Distance, ICLD, LCI, MCI, Minimum Rate Pricing,

Preferred Carrier Services, Sprint and Unidial.

Again, a lot of customers throughout this process have brought new complaints and new issues to our attention. What we're trying to do as a Commission is to act in a very comprehensive and direct way to address the issues in the best manner in which we can, and that was the reason for Staff opening this docket as one comprehensive review of several complaints that have been filed.

In addition, Public Counsel and the AG have filed individual complaints based upon the comments and the complaints that they have heard and received from this process. And I am certain that they are going to be very active in these dockets as well as other dockets that will be ongoing, and I'd like to thank them for their help and their support.

With that, I think we're prepared then to have the first witness come forward.

MR. BECK: Thank you, Chairman Johnson. The first witness is James Lane.

1

## JAMES ELLIS LANE

2

was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn,

4

testified as follows:

5

# DIRECT STATEMENT

WITNESS LAME: Polks, I appreciate the

6

chance to come before you all, because I have been

\_

fighting this battle which -- here's my phone bills to

.

prove it. Ms. Johnson has looked over them.

10

COMMISSIONER GARCIA: Let me ask you a

11

favor, just for processing.

12

WITMESS LAME: Yes, sir.

13

your address so we have got you on the record so we

15

14

can find you if we want to do it.

16

WITHESS LAME: My name is James Ellis Lane.

17

I live at Route 1, Box 3819, Glen St. Mary, Florida.

18

COMMISSIONER GARCIA: Spell your last name

WITNESS LAME: L-A-N-E. My telephone number

19

for us.

20

is listed under my business, which is Rabbits-R-Us.

21

For the first year out at -- when I moved out to Glen

23

St. Mary -- I got notes and everybody in the country

24

it seems like was charging me money for my phone

bills. You know, \$349, \$250 a month. And then I got

to looking. I've got a signed contract with a telephone company for my carrier to be AT&T for my long distance. Okay? I've got AOS charging me long distance. I've got LEC charging me long distance. I asked the question who are they? I get no response. Well, we'll get back to you, okay? I filed with the Public Utilities Commission. I filed paperwork with the Public Service Commission. I filed with the FCC, okay? And everybody comes back to me, this issue has been resolved.

COMMISSIONER GARCIA: And it hasn't?

withess Lane: Why are they still slamming me? If it's been resolved, what is the deal, you know? I'm sitting here. I've got printouts of what is supposed to be local phone numbers that's in your initial bill. And if I'm not mistaken, there's 97 of them. If you read my phone bills, just the local messages, which that's one of them, (indicating) I'm charged a quarter per call and every charge is on this paper right here I'm not even supposed to be paying for it.

COMMISSIONER GARCIA: Are you being charged by a billing service or by your local exchange? That a BellSouth which includes \_\_\_

WITHESS LANE: No, this is by the local

phone company. 2 COMMISSIONER GARCIA: Oh, okay. 3 Northeastern. WITHESS LAME: Northeast Telephone Company. COMMISSIONER GARCIA: If you don't have 5 anything there you wouldn't want us to see, could I 6 7 see that real quick? 8 WITHESS LANE: No problem. Sure. COMMISSIONER GARCIA: And let me see the 9 10 letter from the Public Service Commission, if you can. I don't want to interrupt you, you can keep speaking, 11 12 so I can look at that. WITHESS LAME: I'm nervous. I guess you 13 14 could say you can see that. 15 COMMISSIONER GARCIA: Don't be nervous, sir. CHAIRMAN JOHNSON: You're doing a great job. 16 COMMISSIONER GARCIA: We're all among 17 friends here. You're doing much better than others. 18 19 Some start crying right when they get up there. Those are the ones that the Chairman likes. You can't talk 20 when you're here. You've got to get to the mike 21 22 because someone is transcribing. 23 WITHESS LAME: The paperwork, that's all my phone bills from -- I believe you'll find March of '96 24

to October of '97.

| 1  | We're being charged outrageous things. I've            |
|----|--|
| 2  | got a paper here from the federal communications, that |
| 3  | details everything about slamming. I followed the      |
| 4  | PCC's rules. I filed with Senator Bob Crawford's       |
| 5  | office. I got a piece of paper back from him, which    |
| 6  | documented right here, it says, "This matter that was  |
| 7  | brought to our attention has been resolved." If it's   |
| 8  | been resolved why are they still doing it, you know?   |
| 9  | And then for a year my phone number was not listed     |
| 10 | where it was supposed to be. I was a new small         |
| 11 | business. It took me one year to                       |
| 12 | COMMISSIONER GARCIA: You mean by "not                  |
| 13 | listed," you mean in the Yellow Pages?                 |
| 14 | WITHESS LAME: No, sir. It wasn't even in               |
| 15 | information where my business actually is.             |
| 16 | COMMISSIONER GARCIA: Let me ask you, when              |
| 17 | you would call in if I were looking for rabbits,       |
| 18 | I'd ask for Rabbits-R-Us.                              |
| 19 | WITHESS LAME: In Glen St. Mary, Florida,               |
| 20 | yes, sir.  |
| 21 | COMMISSIONER GARCIA: And what would happen,            |
| 22 | Northeast would give the wrong address?                |
| 23 | WITHESS LAME: There's no listing. This                 |
| 24 | issue was brought before the Public Service            |
| 25 | Commission, which I believe you have the document      |

right there. It says that this here — they were found at fault, okay. If they were found at fault for a year, the money I lost this year because my customers could not get shold of me where I was at, what did it cost them for them not putting me where I was supposed to be? I don't call Tallahassee, Florida, to find a prime convention center in Jacksonville. That's just like, you know, you don't call a doctor in Alabama to get one in Jacksonville. It's the same situation. But they gave the Public Service Commission this little story about, well, we run out of numbers. You know, run out of numbers. There's a bunch of them out there.

But this is the paperwork I got back and this is the story I've heard from these people and nothing has totally been resolved. They claimed they've called us and we were happy with everything that was going on. But the only way I've solved my problem with slamming, I now have to dial an access code. That's the only way I can stop my phone from going to LEC, or AOS or -- you know, I don't really know who all.

COMMISSIONER GARCIA: Well, in this bill that you gave me I think -- let me ask you, who did you want to be your local provider, AT&T?

I was with AT&T seven years here in Jacksonville before I moved to Baker County. And I want to continue my service with AT&T because I had no complaints and no gripes about it. But after I got out there AT&T started getting two or three of my phone calls and all of these other bogus companies because they never have given me an answer who are these people.

commissioner GARCIA: Okay. Because it appears from this bill that you gave me that you do have AT&T.

withes Lame: Yes, sir. There is some where AT&T has two or three bills, and there's -- 90% of them they get LEC and AOS.

commissioner GARCIA: Mr. Durbin, obviously we have a case file on this gentlemen. Do you have any idea what we have? Could you maybe pull up to a mike so you can tell us what is going on.

MR. MOSES: Commissioner Garcia, I've got the file from him. He's been through Consumer Affairs, and I've committed to get ahold of him tomorrow and find out what the problem is and get to the bottom of it.

CHAIRMAN JOHNSON: We've reviewed the bills

| 1  | earlier and there does appear to be                    |
|----|--|
| 2  | WITHESS LAME: Numerous, numerous.                      |
| 3  | CHAIRMAN JOHNSON: And the bill that                    |
| 4  | Commissioner Garcia first viewed                       |
| 5  | WITHESS LANE: That was October of '97.                 |
| 6  | CHAIRMAN JOHNSON: only had AT&T. Yeah,                 |
| 7  | but there are others where these on AOS.               |
| 8  | MR. MOSES: He has multiple problems with               |
| 9  | the bill. He's being billed by AOS companies that are  |
| 10 | not identified except by their PIC code which is a     |
| 11 | problem. He's got charges on there for local calls.    |
| 12 | He is being charged a quarter a call, which is not     |
| 13 | proper, so there's some translation problems           |
| 14 | somewhere. And I will get ahold of Northeast and find  |
| 15 | out, because he would not be the only person that      |
| 16 | would be affected if that's the case.                  |
| 17 | COMMISSIONER GARCIA: Yeah, you're right.               |
| 18 | Here's one that detailed LEC messages, detailed AT&T   |
| 19 | messages. Okay.  |
| 20 | COMMISSIONER DEASON: Let me ask my question            |
| 21 | real quick like. I'm asking it to Staff.               |
| 22 | WITNESS LAME: Okay.                                    |
| 23 | COMMISSIONER DEASON: The calls that were               |
| 24 | rated at 25 cents. Were they misrated by Northeast or  |
| 25 | were they handed off to an IXC to be treated as a toll |

call when in reality it was some type of an extended 1 calling plan? 2 MR. MOSES: The way they are billed, they 3 are billed by the LEC. So I would say they were misrated by the local exchange company. It appears 5 from the bill that they handled the call. 7 WITHESS LAME: Sir, other folks that I've talked to out in Baker County, which I've discussed 8 this with hundreds of people, I've passed out hundreds of complaint forms from Bob Crawford's office, all of 10 them are being charged a quarter cost to call Jacksonville. You know, it's further to Lake City 12 from my house than it is to Jacksonville. 13 14 Jacksonville costs me a quarter; Lake City costs me a dime. You know, these are all local calls. I believe 15 I gave you the paperwork that showed the --16 17 COMMISSIONER GARCIA: Yeah, the calling 18 area. 19 WITNESS LAME: I've also got paperwork right here that shows the one that we're supposed to pay 20 21 for.

COMMISSIONER GARCIA: Right.

22

23

24

25

WITHESS LANE: And there's less than half here of what we're supposed to be getting free that we're not.

COMMISSIONER DEASON: So you're saying these calls are part of your local calling area and you're being charged 25 cents per call.

WITNESS LAME: Yes, sir. Everybody in Baker County is getting charged. Everybody told me they are scared of losing their phone service because of Baker County only having one telephone company. I don't care about telephone company. I can go to cellular. That's what I've told them.

commissioner GARCIA: I'm sure Staff
explained this, but maybe it's for the benefit of
others who don't know. If you -- you want AT&T to be
your provider, and I understand you're using an access
code now so you're deciding right when you make the
call.

WITNESS LAME: Well, as AT&T being my primary long distance carrier --

commissioner Garcia: There are several issues you want to look at and Staff will obviously educate you on this, but there are several -- I mean, for example, those local or -- I don't want to -- those short distance long distance calls.

WITHESS LANE: Right.

COMMISSIONER GARCIA: Those are generally only offered by your local exchange, and if you can be

in theory with an IXC or a long distance company which doesn't off those same rates. So those are the things you have to sit down and Staff will educate you.

But, secondly, when you get these bills, if there's a company there that you never agreed to have there -- you need to -- and this is for the audience also -- to call the Commission, call your local company, and then what you do is you only pay the part of the bill that is not in dispute and you tell them that you've filed a dispute with the Commission.

That's one of the ways you get this resolved. Because that company then can't collect on that money from you, and so they have an interest, also, in helping you solve the problem. And they have a little bit more push with the IXC than you do directly, although, that's what we're trying to do is give you a little bit more control over what they put on your phone. That's something you should try next time.

withess Lame: Mr. Garcia, on my phone bills
you will read a part on the bottom of the phone bill
at the end of it it says, "If you do not pay the
written bill, your phone service will be
disconnected."

COMMISSIONER GARCIA: Okay.

I called AT&T about the slamming. AT&T told me point-blank they had a contract with Northeast Telephone Company. They had to go by their rules. So I chose to discontinue after seven years with AT&T. I went to MCI. MCI stopped them from slamming me. That's why I no longer have AT&T because I choose not to have AT&T.

knowledge. And I'll look at the bottom of the bill and take a look at that.

Commission, they cannot charge you or cut off your phone service until that dispute is resolved. So now that you know that, you know, whether it be the passage from the Bible at the end of the bill to maybe strengthen its persuasive effect or not, what you need to do is if you see something on your bill that you don't agree to, you call your local company, that's Northeast, and you tell them that ain't mine, that isn't right. And then you call the Commission, and you've got the 1-800 number, and I'm sure you've already talked to them, and you file a case with us. And then you only pay the portion of the bill which you know to be correct, which is going to be the

Northeastern's portion -- .

WITNESS LAWE: Right.

commissioner darcia: -- Northeast's portion of the bill and probably any other ancillary service you got from, and perhaps there is some long distance company you did have to have doing your calls, and you can pay for that, also. And then we have it filed with us, and we try to resolve that dispute. And until that is resolved, you don't have to pay for that.

withess LANE: Well, I have filed numerous complaints with the Public Service Commission. I have filed them with the Public Utilities Commission, and I've also filed them with the FCC. And I always get the same thing back in every letter, "We've talked to your phone company and this matter has been resolved."

commissioner Garcia: Well, if you hadn't paid the phone company, you would find how quickly the phone company would respond by saying, "Rabbits-R-Us is a problem with us, too. And that's why I tell you -- and I'm not saying that you, individually, in your phone calls is going to make a big difference but it alerts them there's a problem existing; while when you pay it right off they have got nothing -- they say, "Well, it's obviously taken care of because it's

on to the next month's bill." Let me just apologize.

Whatever we did we, obviously, must have dropped the

ball here on our part.

Usually, I think that -- I can say this

without reservation, we have the best Consumer Affair staff in the country. And they do a tremendous job, They, combined with our technical staff, resolve 99.9% of the problems. We may have failed with Rabbits-R-Us, but you get with our people for a few minutes today, and I'm sure that we'll straighten it out for you. And Northeast is here also, and I'm sure they'll be willing to sit and talk with you so you can discuss it with them.

CHAIRMAN JOHNSON: Is there someone from Northeast here?

COMMISSIONER GARCIA: I thought there might have been.

WITHESS LAME: See, my biggest complaint was my phone bill --

COMMISSIONER GARCIA: They'll be calling you soon, you'll see.

withess LAME: Oh, yes, without a doubt. My biggest complaint was I went from \$345 a month to \$54 a month by using an access code. That answers the question.

1

COMMISSIONER GARCIA: Yeah.

2

WITHESS LAME: Why would my thing drop?

3

COMMISSIONER GARCIA: That's a lot of rabbit

food right there, that difference.

5

WITHESS LAME: Amen, brother. I'm serious,

6

you know, I'm not here to start no trouble; I'm not

7

here to cause no confusion.

8

COMMISSIONER GARCIA: Believe it or not, you

9

have, though. Every time you file these things it

10

does cause a problem with the company. But I promise

11

you, we'll take a look at it and Staff will get back

WITNESS LAME: Over at Senator Bob

they are tired of hearing from me. The only reason I

Crawford's office, they know me personally because

12

to you in the next few days.

13

14

16

17

18

19

20

21

22

23

24

25

right.

quit is because I got tired of the headaches. I got tired of the nausea. Every time the phone bill comes, I told my wife, "Just pay it. Let's, you know, forget these people, because they are going to rip you off." I mean, we're paying for quarter calls. That's not right. You know, it don't cost my dad a quarter to call me from Jacksonville, but it costs me a quarter to call him from Macclenny and, you know, that's not

COMMISSIONER GARCIA: Well, we'll take a

| 1  | look at all of that.                                 |
|----|--|
| 2  | WITHESS LANE: We appreciate it. Thank you            |
| 3  | very much.   |
| 4  | COMMISSIONER DEASON: One further question.           |
| 5  | Staff, do you have information on the routes in      |
| 6  | question that are being billed?                      |
| 7  | MR. MOSES: Yes, sir, I do.                           |
| 8  | COMMISSIONER DEASON: So we can investigate           |
| 9  | that with Northeast.                                 |
| 10 | MR. NOSES: Yes, we've got a database. In             |
| 11 | fact, it's got all of the EAS and ECS plans, and     |
| 12 | everything. And I'm going to look at his bill and    |
| 13 | compare it with that database to what's a quarter    |
| 14 | plan, what's not, and what's local and everything.   |
| 15 | COMMISSIONER DEASON: Okay. Thank you, sir.           |
| 16 | WITHESS LANE: If you all need copies of any          |
| 17 | more of the phone bills or anything, which I've      |
| 18 | already given you some copies of them.               |
| 19 | MR. MOSES: Yes, sir, I've got everything.            |
| 20 | WITHESS LANE: If you need copies, all you            |
| 21 | have to do is contact me at my home number. There is |
| 22 | Always an answering machine on. I'll be glad to      |
| 23 | provide you any more additional stuff you all need.  |
| 24 | MR. MOSES: I'll be in touch with you                 |
| 25 | tomorrow afternoon.                                  |

WITHESS LAME: All right. Thank you all very much.

CHAIRMAN JOHNSON: Mr. Lane, I have one question for you. The issue that you raised about not being able to -- your customers could not contact you through directory assistance, was that issue resolved?

withess Lane: Well, as of now yes, ma'am it's been resolved. I went \$29,000 in the red last year because of that. I almost lost my business. It took everything I could borrow, beg and scrap to keep my business going. And then the people that said, "Well, we ran out of numbers." Not hardly.

commissioner GARCIA: Next time that happens, anytime you have a problem with your phone and you just feel you're not getting the right shake, call us up. If you feel you're not getting the right shake from the Staffer, ask them to transfer you to the Chairman's office. No, I'm just kidding. Ask them to transfer you directly to my office.

witness Lame: Then I get a piece of paper stating they had been found guilty of a violation.

COMMISSIONER GARCIA: Right. That's probably very true.

WITHESS LAME: They were found guilty of a violation, but that still doesn't solve the problem.

COMMISSIONER GARCIA: It doesn't put your money back in your pocket, I understand.

to be a thorn, you know, but hey somebody has got to stand up and say, "Look a here, we're tired of this crap." I mean, there's people here in Jacksonville that is getting slammed without a doubt. There's people in Baker County that's actually scared to do anything against this phone company because they will lose their phone service. And I'm petitioning to try to get BellSouth in there. I don't care who comes into Baker County, they'll get my business in a heartbeat. You know, they check my record. I was with BellSouth for seven years, and I was well pleased. But now I'm with Northeast and I'm not pleased.

charman Johnson: And, sir, I know that I have had an opportunity to speak with some of our Staff members, and I know you've spoken with quite a few of them at the Commission and there have been a series of issues and we've tried to address them one at a time. And what we'll do is have Mr. Moses look at the latest issues that you have raised. I know that my Staff has been very concerned about the issues that you've raised, and they've endeavored to get

responses to those issues. But we will keep trying, and we'll help you get to the bottom of it.

WITHESS LAME: Thank you, ma'am. I do appreciate you all.

CHAIRMAN JOHNSON: Thank you, sir.

COMMISSIONER GARCIA: Thank you.

MR. BECK: Representative Hill.

REPRESENTATIVE ANTHONY C. HILL, SR.

was called as a witness on behalf of the Citizens of
the State of Florida and, having been duly sworn,
testified as follows:

# DIRECT STATEMENT

withess HILL: Good evening, or good afternoon. First of all, I got here a little late, so if it hasn't been down, I'll do it for you, to welcome you all to the city of Jacksonville, home of the Jaguars.

COMMISSIONER GARCIA: Got a little fan club in the back.

WITHESS HILL: And glad that you made this
your last stand. But, first of all, I want to just
publicly say that on behalf of the constituents here
in Jacksonville as well as those in the 14 districts,
we appreciate you coming where the action is, out here

where the people are.

And from hearing that gentlemen there I can see why some people kind of give up and lose hope in what's going on, but I hope by your presence here today will encourage him to know there is someone he can call and that the slamming will stop.

I'm coming today to you just to talk, maybe give some observation and to look to you for some guidance as to how we can eliminate this situation, not only in Jacksonville, but throughout the state of Florida.

I'm going to just preface some remarks as it relates to slamming and talk about maybe increasing the fine and believe me, Chairman Johnson, since I participated in that little press conference, I have received calls and everything, representing here we don't need to engage in any more legislation. We can kind of work the thing out. But be it as it may, with over 600 companies coming into the state of Florida, and with all these different people that are involved in the process, I don't know if that's going to be the case. But since government created it, I think we need to get involved and be a part of this.

Based on information I've read and heard regarding the fines I've heard on these companies for

slamming, I would like to make the following recommendation. Since the current fines do not seem to deter companies from continuing illegal practices, I feel that fines should be substantially increased. After all \$1 million is small change to companies like Excel and LCD and MCI, and some of the others. Make the fine hurt. I think that there should be additional fines, monetary and others such as suspension of license and/or other penalties deemed appropriate, up and to include revocation of license for repeated offenders. I'm not naive enough to stand here and think that it will be easy to come up with the mechanisms to police and seriously punish repeated offenders, but I hope that I'm getting my point across, which is the current fines are not deterring the crime.

5

7

8

10

11

12

13

14

15

16

17

18

19

20

21

22

25

It is my understanding that currently all the fines collected go to the state treasury fund. I would like to suggest that some of that money be used for education, to the public, and also information, because as Chairman Johnson Garcia told the gentleman, even though you're reading on the bottom, if you don't pay it, they're going to cut your phone off. But he's saying if you call the Commission, you can tell them that it's a dispute. I think the community and the

people in the public should know that. We shouldn't have to jump through hoops to figure that process out.

Also disseminate information to the public to keep them aware of their rights. Companies like LCI, Excel, and others, hire people to call and use gimmick tactics and get people to unknowingly switch their companies. Maybe you should look at the possibility of prosecuting some of the workers who would knowingly work for companies that they know are forcing them to do trick gimmicks and other false tactics to get people to switch.

We know that Excel and other companies, the other 12 companies, work and pay fines upon fines and not really hurt, but the workers cannot.

My legislative assistant knows about slamming only because of her brother who works for another company and she switched her long distance to that company; only to have another company switch her back twice before she was able to get it stopped, by putting in writing to BellSouth that her service should not be switched again unless they received notice from her in writing authorizing the change.

And in closing companies use free or reduce fair, travel or drawing to get people to unknowingly switch their companies, I think -- individuals think they are just entering a free vacation contest which they don't win. And on top of it their long distance company has been switched. The writing on these entry blanks about switching companies is so small that it would take a magnifying glass to read it.

We have got to come up with the stiff
penalties, I believe, in my observation, other
solutions to stop slamming and other such illegal
activities. But I think, furthermore, to the
Commissioners and Chair, that information as well as
education will help the public to address these
concerns.

Thank you for allowing me to come and share.

CHAIRMAN JOHNSON: Thank you, Representative
Hill.

commissioner Garcia: Representative, I just want to say that one of the issues that this Commission has taken up in the last year, in particular since the Chairmancy of Commissioner Johnson, has been public education and public information. And there has been a great growth in our Consumer Affairs office and our Public Information office. And I know we've had a definite increase in the number of complaints that we handle, as well as the number of consumers that call in. And I think

that having more money focused in that area may be one of the solutions, because, clearly, once you educate the customer, he's more likely to take advantage of those rights that the rules have built into them.

withess Hill: Okay. I totally agree with you. And, again, thank you all for coming to Jacksonville to share.

CHAIRMAN JOHNSON: Thank you.

COMMISSIONER GARCIA: Thank you.

MR. BECK: Matt Goss.

#### MATT GOSS

was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn, testified as follows:

## DIRECT STATEMENT

COMMISSIONER GARCIA: Madam Chairman, while Mr. Goss gets ready, I also wanted to point out that I've spoken with Chairman Arnall this afternoon, and he, also, is very interested in this issue and wants to look at it and see what we can do to try to remedy this. He couldn't make it today, but he expressed a great deal of interest and he's also following this subject very closely.

CHAIRMAN JOHNSON: Thank you. Mr. Goss.

WITHESS GOSS: My name is Matthew Goss. I don't use -- I use Matt most of the time. 3494
Sandburg Road, Jacksonville, Florida 32277.

I opened my bill that I got at the end of October, and I find on the back of Page 3 a one-time charge for changing my interLATA long distance company. I called BellSouth, which is my phone, and they told me that I was changed over to Sprint. And it says on the letter that I was changed to Sprint.

She advised me to call the Public Service Commission, which I did, and also to call Sprint to tell them that I -- well, when I called Sprint.

COMMISSIONER GARCIA: That's great.

WITHESS GOSS: Pardon me?

COMMISSIONER GARCIA: That's great. The local exchange, BellSouth, asked you to call the Commission?

WITHESS GOSS: The girl did, yes. Yes.

COMMISSIONER GARCIA: She gave you our
number and the whole nine yards.

withess goss: Yes, she did, yes. The 800 number. And I called there, and I had trouble finding Sprint. I called four numbers listed for Sprint in the book, and finally I got somebody who spoke to me. And it seems that every time I spoke to somebody in

Sprint their name was Arlene. It's funny. It sounded
like the same voice, too. So, finally, she told me
that she has a letter there that I signed saying that
I turned my service over to not Sprint but to an
Arnet or something like that. I don't know -- I asked
her to spell it and she says -- she quickly spelled
it. I didn't have a pencil right there. I asked her
to spell it and she says, "I already did," and a voice
with a smile on the other end. Hum.

We finally -- I have to get my thoughts -- I didn't write anything down. I didn't know I'd be speaking.

I would just like to say that I'm retired from Lucent Technologies, which is part -- was part of AT&T. We all know that. And we do get a certain amount of discount on our long distance, and why would I change over to Sprint or Internet or anything like that?

When I called the girl in the Public Service
Commission she said, yes, I guess you have been
slammed. And that's all I have to say about it. You
know, it's nothing like the last gentlemen but --

COMMISSIONER GARCIA: How did we do for you? WITNESS GOSS: Pardon me?

COMMISSIONER GARCIA: How did the Commission

do for you?

witness Goss: I'm not sure yet. It was only --

COMMISSIONER GARCIA: Oh, it was just in October.

WITNESS GOSS: Yes.

COMMISSIONER GARCIA: Do we have the file?
Oh, Mr. Durbin is not there.

COMMISSIONER GARCIA: Could you check with Mr. Durbin before you leave, because he may have the status on how your case he's pending. He's the guy that's been sitting on the phone. You'll probably find him --

witness GOSS: I have to leave in a few minutes. But if he comes back, yes. But you say I shouldn't pay that part of the bill.

commissioner GARCIA: If you've already filed a complaint with us, you need to call your local exchange or include it in the bill and say, "I've filed a complaint with the Commission on this amount." and what you're going to find is most probably they will rerate it for you if the rate is higher. If the rate is not higher then they'll just switch you over. The company that slammed you, they will probably pay

| 1  | for the switch back.                                |
|----|---|
| 2  | WITHESS GOSS: They did that already.                |
| 3  | BellSouth dropped that charge, yes. But any charge  |
| 4  | higher than is higher.                              |
| 5  | COMMISSIONER GARCIA: Right. Right.                  |
| 6  | WITNESS GOSS: All right. That's all I               |
| 7  | have. Thank you.                                    |
| 8  | COMMISSIONER DEASON: One last question,             |
| 9  | sir.  |
| 10 | WITNESS GOSS: Sure.                                 |
| 11 | COMMISSIONER DEASON: sir. When you spoke            |
| 12 | to Sprint, they did not offer to send you a copy of |
| 13 | what they alleged to have?                          |
| 14 | WITHESS GOSS: Yes, they did. I'm sorry.             |
| 15 | That was two weeks ago. I haven't gotten it. You    |
| 16 | know and she said it's in the mail already. But     |
| 17 | the voice with the smile didn't come through. Thank |
| 18 | you.  |
| 19 | CHAIRMAN JOHNSON: Sir, I have one question          |
| 20 | for you.  |
| 21 | WITNESS GOSS: Sure.                                 |
| 22 | CHAIRMAN JOHNSON: You stated that when you          |
| 23 | called was it Sprint, did they tell you about this  |
| 24 | Arnet?  |
| 25 | WITHERS GOSS: Yes, it was Sprint that said          |

| 1  | we're just handling their billing, or something like  |
|----|---|
| 2  | that.   |
| 3  | CHAIRMAN JOHNSON: So Sprint is still                  |
| 4  | stating that they aren't your provider.               |
| 5  | WITHESS GOSS: But on my bill it says                  |
| 6  | Sprint. I have that bill here, a copy of it.          |
| 7  | CHAIRMAN JOHNSON: If you could get with our           |
| 8  | Staff member, maybe we could look at that to see how  |
| 9  | that happened. Mr. Moses is very helpful in that      |
| 10 | regard. That will help us in our investigation of the |
| 11 | issue.  |
| 12 | WITHESS GOSS: Sure. Thank you.                        |
| 13 | CHAIRMAN JOHNSON: Appreciate your                     |
| 14 | testifying.   |
| 15 | MR. BECK: Barry Wayne Beaufort.                       |
| 16 |   |
| 17 | BARRY WAYNE BEAUFORT                                  |
| 18 | was called as a witness on behalf of the Citizens of  |
| 19 | the State of Florida and, having been duly sworn,     |
| 20 | testified as follows:                                 |
| 21 | DIRECT STATEMENT                                      |
| 22 | WITHESS BEAUFORT: I'm Barry Wayne Beaufort,           |
| 23 | 4505 Sturbridge Circle West, Jacksonville, Florida    |
| 24 | 32244.  |
| 25 | T first became aware that my long distance            |

service had been changed from MCI to some company called Minimum Rate Pricing while I was preparing to pay my BellSouth bill in April. I had actually already written out the check to pay the bill when it occurred to me that the bill was about \$20 more than I was used to paying. That casual realization which I very nearly ignored caused me to examine my BellSouth bill more closely. On doing so I noticed long distance charges from some company called Minimum Rate Pricing as well as about \$17 plus tax for pager and voice mail services.

These charges had been placed on my

BellSouth bill by another company -- excuse me I have
a cold -- by another company I had never heard of, OAN
Services. I'd seen occasional news reports of
unauthorized switching of long distance services, so I
was aware that the practice has come to be known as
slamming. I run an accounting and tax preparation
business, so I'm accustomed to numbers and details.
Even so, the fact that my service had been slammed and
that fraudulent charges for pager and voice mail
services had been added to my bill very, very nearly
escaped my attention.

The naive among us are probably thinking what is the big deal. You make a phone call and

straighten it all out. Well, straightening this mess out required eight phone calls, each with that obligatory 15 minutes or so on hold, three letters, a 30-page fax, and untold hours of my time all played out over four months. All of this is not to mention the time of the Florida Public Service Commission and BellSouth representatives.

3

7

8

9

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

On July 14th, 1997, Ms. Ellen Plendl of the Florida Public Service Commission phoned me and played a tape for me of the conversation in which a representative of Minimum Rate Pricing reportedly garnered permission to switch my long distance service and charge me for pager and voice mail services. That tape, which I believe remains in the possession of the Public Service Commission, is at once both pathetic and laughable. The tape clearly illustrates an example of a high pressure telemarketer causing, and and then capitalizing, on the confusion of an elderly lady to obtain consent for something that the poor lady has no idea what she is supposedly consenting to. I have no clue as to who that lady is, and I have no relationship with her. I have never given her or anyone else permission to act for me in arranging long distance services or other services, for that matter.

COMMISSIONER GARCIA: So the tape was of a

confused lady being duped, but on top of being duped she had no authority over your phone so they made that mistake, also?

withess BEAUFORT: I wouldn't call it a mistake. I think it was intentional. But that's correct, sir, I have no idea who she was. And if you listen to the tape, it's -- you could use it as a textbook copy of a tape of a telemarketer duping an elderly lady.

commissioner GARCIA: Rick, could you get a copy of that? Could we request the company to get us a copy of that so we make that also part of the record when we actually have the hearing? In fact, I'd like to play it there when we have all the companies before us in the hearing so that we have an idea.

MR. MOSES: We can do that.

I just wanted to ask you one quastion.

Since you have heard the tape, when the telemarketer was speaking with the lady, did he repeat your telephone number?

WITHESS BEAUFORT: The tape was -- I was
listening to it probably like third-hand, you know,
third transcription, or whatever, and some of it was
not clear. I don't recall that happening, but I
recall him asking -- his asking her to confirm that

she has permission to authorize a change of long distance services for me. And this lady, I'm not making any of this up, she didn't even know her own address; I mean, her own address, that's how confused she was. She was --

MR. MOSES: But the telemarketer mentioned your name?

WITHESS BEAUFORT: Yes.

MR. MOSES: Okay. Thank you.

WITHESS BEAUFORT: And, as I say, I have no idea who that lady is, none whatsoever.

considering allowing phone verification, maybe it's important that we have the Commissioners, when present, listen to a few of these. And I know we've heard some nightmare stories like this, and maybe we can get copies of those so they will be played before us so we can have a idea. Obviously, we know what you mean, because you're not the first that has told us this and in particular the elderly are sort of — we've also had stories where people have come in, which have said, yes once in the conversation. That have the only part that was recorded and it was interspliced to get me to say something yes, and it had nothing to do with long distance.

1 MR. MOSES: I will get several copies of
2 several tapes, because I'm sure Consumer Affairs does
3 have copies of them. If they don't, we can object get

them.

COMMISSIONER GARCIA: Great. Thank you.

withess beautor: All of this leads to the very obvious question why would a telemarketer contact some elderly lady in Jupiter, Florida, to discuss my long distance services. Minimum Rate Pricing had my phone number. They had to have had it. They slammed it. Why not phone me? The obvious question leads to the obvious answer: Because it's a scam.

In discussing this problem with BellSouth I was surprised to learn that any company could have BellSouth switch my long distance service and place various charges on my BellSouth bill without my knowledge or consent. It was only after my long distance service was slammed and three months worth of fraudulent charges were placed on my bill for pager and voice mail services that I learned I could have locked my long distance service to prevent BellSouth from changing my account without my express permission.

I recommend that that option become mandatory. In other words, rather than having one's

phone number service locked only upon that customer's specific request, the opposite should be the status quo. One's phone service should be locked as a matter of course. It should be switched only at the customer's specific request. This simple switch would deprive these fly-by-night companies being able to feed off of unsuspecting persons, such as myself, who had no intention of switching long distance service or of subscribing to pager and voice mail services of which I have absolutely no use.

I would like to just follow up and say that it has been resolved. It took four months. And the Public Service Commission was instrumental in resolving it. I was pleasantly surprised when I phoned the Public Service Commission, I got immediate response and assistance. BellSouth was basically — their attitude is basically Pontius Pilot. Our hands are clean. We're basically just collecting the money for somebody else, and there's nothing we can do about it, although the lady did refer me to the Public Service Commission.

MR. BECK: Mr. Beaufort, just so you know, yesterday in St. Petersburg we had a hearing. And we had a similar story by an 82-year-old gentlemen with Minimum Rate Pricing. He got a pager in the mail, and

| - 7/ |  |
|------|--|
| 1    | he just put it in the corner. He didn't know what to |
| 2    | do with it.  |
| 3    | WITHESS BEAUFORT: At least he got a pager.           |
| 4    | I never even saw one.                                |
| 5    | COMMISSIONER GARCIA: There's an 82-year-old          |
| 6    | woman in Jupiter running around with your pager.     |
| 7    | WITNESS BEAUFORT: I guess we should dial             |
| 8    | her number and see if she answers her page.          |
| 9    | Are there any other questions?                       |
| 10   | CHAIRMAN JOHNSON: Any other questions for            |
| 11   | Mr. Beaufort? Thank you for testifying.              |
| 12   | COMMISSIONER GARCIA: Thank you.                      |
| 13   | MR. BECK: Jerry Cameron.                             |
| 14   |  |
| 15   | JERRY CAMERON  |
| 16   | was called as a witness on behalf of the Citizens of |
| 17   | the State of Florida and, having been duly sworn,    |
| 18   | testified as follows:                                |
| 19   | DIRECT STATEMENT                                     |
| 20   | WITNESS CAMERON: Madam Chairman,                     |
| 21   | Commissioners, counsel, Staff, my name is Jerry      |
| 22   | Cameron. I'm a businessman in St. Augustine. My      |
| 23   | address is 970 South Ponce de Leon, St. Augustine,   |
| 24   | Florida 32086.                                       |

I'd like to thank you for the opportunity to

be here today. I am a retired police chief in Florida, and I think that I'm in a unique position to comment on some of the things that have happened to me and what I see happening to some other people.

In 17 years of law enforcement experience investigating all sorts of fraud and misrepresentation, I don't think that I have ever seen anything that is more egregious than what is being perpetrated on the citizens of this state. And it makes it all the more worse when you consider that the companies doing it are allegedly under the oversight of state and federal government.

In some cases things can be resolved with a moderate amount of effort; and in other cases it is just almost impossible.

At the risk of boring you, I'd like to read you a chronology of what has happened in my business.

In October of 1996 Minimum Rate Pricing contacted an unauthorized person at my location, an hourly employee, and switched the telephone service on only one of my lines. I was unaware that this had happened. And I found it out in January of the following year.

In January, on the 28th, I called up and switched my line back to AT&T, which is the carrier of

my preference, and discovered that on February the 21st, with no telephone conversation, Minimum Rate Pricing switched it back.

COMMISSIONER GARCIA: How did you know there was -- this time they didn't have tape or anything from your office?

was just some sort of snafu. Things had been pretty confused since the federal government's expert administration of the divestiture of AT&T, and I thought it was just a little bit of that confusion bleeding through. So I just simply switched it back.

On the 21st of '97, as I said, Minimum Rate Pricing switched it back for me. Well, on April the 16th of '97, Minimum Rate Pricing got slammed by Sprint. And Sprint managed to get three of my lines at that point. But eight days later a very vigilant Minimum Rate Pricing switched it back. By the way, I'm getting charged \$1.49 a pop on this.

Then on May the 16th it occurred to Sprint that they had missed one of my lines, and they came back and got it, the last one. Then Sprint discovered that Minimum Rate Pricing had slammed them, so on August 21st, '97, Sprint again slammed the first line.

On August the 27th in reviewing the phone

bills I found that this had happened, so I went and switched all four lines back to AT&T. No one at this point has told me that I need to tell the local company that my line is frozen.

Well, on September the 10th some other company got involved called Switched Services and switched two of my lines. And on September the 12th another company called ExtraCom switched one of those over to it and the other two lines that I've got. And on September the 17th a company called LLC switched one of my lines. That is a total of 13 switches in less than a year on eight different dates.

Now, I am a fairly astute businessman and have spent a good bit of time in the public arena. I understand bureaucracy, and am probably considerably more talented than the average citizen at getting to the bottom of this. But, folks, this is just an unbelievable scenario. You look on the bill, it gives you a number to call if you have a problem. You call the number and it says with a recording — and by the way I would like to thank the state of Florida, it is one of the few places you can call an 800 number and actually within a few minutes get an intelligent human being on the other end of the line. But you get a recording from the billing service that says that they

only do the billing. If you want to talk to somebody about a problem call another number.

2

3

5

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

You call the other number and then you get put on hold. When you are finally able to get through, they state that they had authority to do this. When I finally was able to get one of these companies to play back the authority, what they do is give you an edited version. They only give you the yes. And it's not real clear how it got set up. But the conversation goes something like this after reviewing it with my wife, and the standard response has been, "We don't want to change." We have changed that response now in my business is, "If you touch my telephone service, I'll sue you." But it goes like this, the conversation: "Hello. I'm calling you about your AT&T Long Distance service. I'd like to know if you'd like to be switched over to the Minimum Rate Pricing plan?" And then they go into this thing of how this is going to save you money, which it really doesn't; it increases your cost. Then finally they will say, "Would you like to be on the Minimum Rate Pricing plan?" And the person says, "Well, of course, if I can save money I want to save the money." And they record -- they say, "Well, just let me verify by getting your name and date of birth." And then

they record that section. That is the section they supply to the FCC. And I think there's one up there, I've only gotten recorded messages, but I believe there is still an FCC; is that correct?

CHAIRMAN JOHNSON: Yes.

witness CAMERON: That is what they supply to them and that is what they supply to you. And it is totally out of context and edited, and it is just simply an effort to misrepresent, and at the very best misrepresent and, actually, probably defraud.

when you finally tell them that this is unacceptable, the customer service person will not give their last name; Minimum Rate Pricing will not give you the physical location of the city that they do physical out of. If you tell them that you want to a do process, they tell you to serve it on a post office box. A lot of the companies, after you've finally made it through two or three levels of supervisors, would go ahead and do a refund and straighten the problem out.

In the case of Minimum Rate -- if there is a king of rogues, it's probably Minimum Rate Pricings.

They just flat tell you that --

COMMISSIONER GARCIA: I'm trying to remember, but is that the one that came in with that

special tariff? They filed something that we had brought to our attention. Obviously, Staff had caught it before and had been removing it from their tariff. But they filed -- I wish I had a copy of the tariff. I left it in the office. They filed a tariff with us and, as you can imagine, we get a lot of tariffs filed with the Commission. And in their tariff there was some kind of --

MR. MOSES: Well, the language in the tariff says that they are requiring a written authorization from the customer to discontinue service, and they are requiring 30 days and that's the language that we're addressing.

basically state in the tariff filed with us that if you don't give it to them in writing they get to switch you back. And so what they do is -- I guess it's good if you're always being slammed like you are because you know you end up with them. They will slam the slammers and they will slam whoever your choice is, and just keep taking. And I think we're working to get this all removed, although we had been already removing this from some when we notice.

MR. MOSES: Well, there's been several companies file identical language, and before they

became certificated, Staff persuaded them to remove it from the tariff. But there are probably other companies that have tariffs similar to that on file in going back through all of the tariffs to verify that.

"The company will confirm all cancellations, either verbal or written in writing within five business days of any cancellation. Additionally, in the event the company has found, through its automatic polling system, that the customer is no longer receiving service, the customer may be reinstated as above written and written notice of the same will be sent to the customer within five business days of such action." So they just keep going back to you.

back and slamming it. Out of all of the customer service reps that I dealt with, the Minimum Rate Pricing was the most obnoxious. They simply would tell you to call the FCC or the PSC or whoever you wanted to call, it didn't really bother them. And they just — they even set up a deal on the telephone if you had called them once, they've got an automatic disconnect if you call back. If you don't get through it disconnects. Now, if you hit another line that hadn't been programmed in, you will get through

immediately afterwards. But you can call ten times --COMMISSIONER GARCIA: That's an interesting 2 thing. Could we have Staff run a test of that? You 3 noticed what he said. In other words, let me explain it. You know with today's computers, I'm sure that 5 that's very possible to do that when you call back, if 7 you've filed a complaint with them, apparently he's saying the computer recognizes your call if you are calling again and it will cut your line off when they 9 get into the system. 10

withess camerow: It will put you on hold,
you get the little message that we love to please you,
and it will stay there for a few minutes. You'll then
get a ring and a disconnect.

commissioner GARCIA: Let me give you some suggestions, or one in particular that we've learned of through this hearing. Are you a BellSouth customer?

WITNESS CAMERON: I am.

11

12

13

14

15

16

17

18

19

20

21

22

23

25

commissioner GARCIA: That's good because your switching fees are a little bit less than what we found throughout the state. Let me give you a suggestion. BellSouth has this program whereby, obviously, you know about PIC freeze. On top of that just so you can have even more protection, BellSouth

will create a personal ID number or password so that when you want to switch you can also do that through them and that allows you to pick and choose a little bit better, but it doesn't allow some hourly-wage person who is answering the phone to control your destiny and you're able to pick that. And that allows you to change your PIC if you do find that there is somebody that can provide better service.

withess cameron: There is no question in my mind after talking to BellSouth numerous times -- I've got about had 40 hours worth of investigation time in this right now -- that BellSouth would tell Minimum Rate Pricing to take a hike except that they would get sued by Minimum Rate Pricing. They aren't happy with their forced arrangement, and there is no question about that in my mind after talking with several of their representatives. But the bottom line on this is this thing shows up on your telephone bill when it says long distance call it says Minimum Rate Pricing service.

Now, even a sophisticated reviewer of that bill will say, "Oh, I'm on the best pricing plan for AT&T." And it really takes stopping to look at it to tell that you're not with AT&T any longer. You're with someone else. And in reviewing the bills, it

appeared to me that I was paying substantially more than I would have been with AT&T. When I say substantially more, at least more than just a nominal amount more.

But the problem, I think, could be resolved with a few changes.

them at the onset -- make them identify the parent company that they are working for so that it's not a situation -- and make them state from the onset that they are not with your present carrier. Then if there is going to be a recording, require them to record the entire conversation unedited. Then to allow a telephone authorization is just going to keep Pandora's box open, and you're going to keep a stream of people coming to you with complaints.

It's very easy for them to send a letter of authorization and that will solve all of those problems. And that letter should have a section where the person that signs it acknowledges that they are authorized to change this service so that in the event an unauthorized person changes it, at least I have recourse against the person within my organization that did it wrong.

And that's the only way that -- given what I

can see going on here. The only way this can ever work, because in talking to one of the billing people they said, "We bill for 500 companies." And I'm going to tell you, sir, 495 of them I wouldn't let talk to my grandmother or daughter, and that's the people who are doing their billing.

Then you really need to eliminate company names that sound like a telephone service that would be provided by a carrier. It really, really needs to be something other than "Minimum Rate Pricing" on there. Or Preferred Pricing or whatever names they are going by.

And Representative Hill spoke to you on the issue of fines.

After talking with these folks and seeing the tremendous amount of trouble that a person has to go to just to get through the maze to find out who it was that did it, and try to get some satisfaction, it is apparent that whatever fines are handed out is just a cost of business. And if you don't do something significant to get their attention, then it's just factored in advertising, electricity or whatever else would be factored in. If you get caught, then this is the amount that you have to pay.

I would even recommend rather than this

absurd thing that they have to go back and give you the difference between what they charged you and what your other carrier charged you. That's the most ridiculous thing I've ever heard. After you have gone to all of this trouble to catch them, and they finally get caught, then all they have to do is pay you the extra that they charged you that you wouldn't have paid before. Set up a rule or if it takes legislation, get legislation that they have to pay you three times, if they get caught doing that. Give treble damages on it, but get some seven-figure fines out there and you will get their attention.

The reason they are doing this is for profit. If you cut into that profit with some substantial fines, they will quit doing it. They will have lost the motivation. As long as the fines are nominal, and a \$30,000 fine against these guys is nominal, it's just the cost of doing business.

My concern, again, is that if they paid me triple the amount that they got through me from fraud, I have still lost money by the time I have spent in doing this. But they got my attention enough to bring me out of retirement and bring me before you because I shutter to think what the average citizen that doesn't have the experience and the training would be faced

with when dealing with the same sort of thing. I think they would be just like Rabbits-R-Us, just pay the bill. It's just too crazy to even consider.

And again, I would like to thank the state of Florida for the tremendous reception I've gotten from the Attorney General's office and the PSC. It has been the single bright spot in this entire ordeal. And thank you again for your time.

COMMISSIONER GARCIA: Let me ask you a quick question before you go. What would you think if the state required that these companies have a bond before us or something before they do business? Do you think that would be helpful?

withess cameron: That would certainly be helpful. After they got slammed on the bond a couple of times then bonding would become a harder thing to get.

But, again, if you make them do this in writing and then you provide penalties for people that do things under fraudulent pretenses -- I have sent people to jail for this, you know.

COMMISSIONER GARCIA: That's one of the things -- obviously, the Attorney General is not here, but he has been to many of them, at least Mr. Gross representing him. And one of the things Chairman

Johnson is trying to negotiate with them is the 2 possibility of allowing them some criminal jurisdiction in this. Because you're absolutely 3 right, in other areas if you were doing this you would be facing jail time. But Florida law is curious in 5 that way that the utilities -- that criminal sanctions aren't part of what can be done. There is a special 7 part of the statute where they feel that they may be able to apply it. But, clearly, some of this behavior is criminal. 10

9

11

12

13

14

15

16

17

18

19

20

21

22

23

24

WITHESS CAMERON: Well, I personally believe, and I have consulted with two attorneys on this -- I personally believe that because they are covered by the FCC, which is the umbrella they run under every time. They never mention PSC; they never mention Florida law. They act as if it doesn't exist. They say, "FCC rule so and so allows me to do this."

COMMISSIONER GARCIA: Well, the reason, also, is the FCC just can't have the customer service that we have in Florida. I mean they -- I'm trying to remember, but they get 15, 20, 30,000 calls.

WITHESS CAMERON: It would be interesting to watch them try.

I think that they cannot break the law because they are under some sort of regulation. think they are not protected from civil law. In

Florida and under common law, it's against the law to
obtain goods and services through misrepresentation;
that's fraud. If we've got some ambitious lawyer out
here, I would be happy to work with him to, at least,
take Minimum Rate Pricing to task.

COMMISSIONER GARCIA: Ms. Caldwell might be able to give you the name of someone who's working on --

MS. CALDWELL: We understand there's a gentlemen doing a class action suit against them at this time. I've got a call in to him right now.

withess cameron: I would be most happy to cooperate with them. And until the issue is resolved, I'll make myself available on a reasonable basis to any of the regulatory agencies.

And just as an interesting parting thing, as
I was preparing my notes to come here, my wife handed
me a letter that came in the mail yesterday thanking
for switching my service to GST.

COMMISSIONER GARCIA: And that's after you put the freeze on?

WITNESS CAMERON: That's correct.

COMMISSIONER GARCIA: Well, I think we have got BellSouth people here, and you should speak with

them so that --2 WITNESS CAMERON: I double-checked. It didn't actually happen, but they think it did. Thank 3 you again for your time. 5 CHAIRMAN JOHNSON: Thank you, Mr. Cameron. Appreciate all your work. 6 7 MR. BECK: Thank you, Mr. Cameron. Debbie Dixon. 8 UNIDENTIFIED SPEAKER: I don't care to speak 9 10 at this time. 11 MR. BECK: Herb Pfeffer. 12 HERB PFEFFER 13 14 was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn, 15 testified as follows: 16 17 DIRECT STATEMENT 18 WITNESS PFEFFER: Before I go into names and addresses and everything, let me just ask you a question. I don't even know if I belong here. I 20 don't have a slam on a long distance situation. I had 21 a slam on something somewhat different in that I found 22

CHAIRMAN JOHNSON: Yes. With the voice

billing in my bill for voice mail. Does that count

23

24

25

with you guys, too?

mail.

witness PFEFFER: Okay. Just real quickly then.

COMMISSIONER GARCIA: We'll forgive, though, that you're a Seminole.

WITHESS PFEFFER: I wore it purposely.

COMMISSIONER GARCIA: You'll only find one ally here.

WITNESS PFEFFER: Ny name is Herb Pfeffer.

CHAIRMAN JOHNSON: With the voice mail type
complaints, I think they are calling that "cramming."

witness prefren: So that's "cramming," not "slamming." Well, that's why the FCC sent all my paperwork back and said they couldn't help me because I used "slamming."

Once again, my name is Herb Pfeffer. That's P-F-E-F-E-R, 1538 Shelter Cove Drive in Orange Park. 32073 -- I don't know if you need all of this -- 264-1349.

Just quickly I do want to say something first. This very nice young lady outside handed me one of these, and I'm sure everybody else got the same thing. And I want you to know that last -- oh, I guess, March or April, because I was told about this I did take advantage of the no sale solicitation calls.

And I received a letter after they received my check telling me all of the information about how it would be handled and as of July 1st my name would go on the list. And until then, you know, I could expect continuation. Well, I'd like you to know that I still received two, three phone calls a day, a day, from 6 teleprompters.

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

COMMISSIONER GARCIA: You need to call the Attorney General's office because they handle that and there's some serious fines associated with those who do that.

WITHESS PFEFFER: Well, the point I'm just trying to make is that I've paid my money. I did everything that the state asked me to do and it's not working.

COMMISSIONER GARCIA: Right. But you'll find that they will be very responsive on that, because that's a project that they've been handling and taking care of very aggressively. So you may want to call them up. If the number isn't there, the number is outside.

THE WITNESS: Okay. It doesn't have anything to do with you, in other words.

COMMISSIONER GARCIA: Take advantage of it, because if you're paying for it --

WITNESS PFEFFER: It just seems to me if it was working, the phone calls would have stopped. It's not working with me.

commissioner GARCIA: I think there are some very serious fines associated with that on the Attorney General's side, and they may move against those, so it's, you know --

wanted to ask or tell you people that I would suggest doing is that when I first found this billing, and it was only \$4.95 to hook me up and 4.95 a month for the service. Of course, I didn't have any idea how to access the service or anything because it just showed up as a bill from BellSouth.

I still had AT&T doing my long distance calls. It had nothing to do with that, and that all worked out good.

So, anyway, I called up BellSouth and spoke to a very nice young lady, who -- unbelievably, her name was Pfeffer, same as mine, no relation, et cetera. She did everything she could do for me verbally over the phone, including telling me about PIC freeze, so forth, and that was, by that time, the second conversation I had with her.

At that second conversation, I had with her

I finally asked her -- because she told me there was absolutely nothing that BellSouth could do about the bill. It was billed legally in the state of Florida. That's the way things are handled and there was nothing they could do about that. All they can do was advise me to try recourse, at which time, in other words, the bill would be deducted from my bill and I didn't have to pay it. However, she explained to me that it would continually show up on my bill every month anyway, okay. So the following month when I got another bill and that one had the second hold bill on, now I owed twice 4.95, okay, okay. And the recourse continues to build. So it got to be a little difficult.

so I finally, at that time got to her and I asked her who "Hold" was? That was the name of the company, by the way, "Hold." I don't know if you know who they are.

## COMMISSIONER GARCIA: Yes.

other people have been involved. I'm retired and, fortunately, I was able to handle it. It took me several hours on the telephone, and it took me several phone calls, including many long distance phone calls. Finally, this Ms. Pfeffer got me the address of Hold.

They were located in San Antonio, Texas. I then got on information with San Antonio, and I found that I was able to get a telephone number from them. I wasn't able to get it from BellSouth, because BellSouth didn't have their phone number; they only had their billing address.

COMMISSIONER GARCIA: That's one of the things we're trying to implement with this rule which will be that they have to give you their number and their name on the bills.

of the things I was going to say. And not only a number, because they had a phone number, and it was the same old stuff. They had a phone number, and when you called that phone number you got a recording that told you if you had a billing problem call another number. I called the other number. I started calling the other number at 8:30 in the morning, 9:00, which was San Antonio 8:00 time. Immediately I got a busy signal. I have an automatic machine at the home that continues making phone calls. It called all day long for a day and a half, and I got a busy signal from eight in the morning until 4:30 at night. At 4:31 I got a recording telling me that they were shut down for the day and they would be open tomorrow again at

8:00.

The following day it started all over again, and about noontime I disconnected and gave up.

Anyway, I did get this phone number.

COMMISSIONER GARCIA: Could we have Staff investigate and give them a try?

MR. MOSES: I can pretty well tell you the investigation, because I've called that number myself and had the same experience.

COMMISSIONER GARCIA: These guys are certificated?

MR. MOSES: Yes, they are.

COMMISSIONER GARCIA: What is the status of their certificate?

MR. MOSES: They are one of the ones under investigation.

COMMISSIONER GARCIA: Okay.

withess PFEFFER: Now, when I finally got through to someone in San Antonio, after they hung up on me twice -- because I was told they couldn't help me, and when I got a little bit excited they just hung up. But, finally, I got back to them again.

All of these long distance calls were costing me money, by the way. I got through to someone who answered for someone else who wasn't

there, and that person told me that they were sorry but they couldn't help me because all they did was the billing for Hold. The company was somewhere in Florida. From them I found out that it was in Kissimmee. So I called information in Kissimmee, and I got a little bit more information on the Hold company down there. And I called up down there. And when I finally got on the phone down there, it turned out to be the company that they gave was phony, and the company that I finally got through information who had the name, said they had no idea who they were, and so forth and so on.

so I got back to the people in San Antonio, argued enough with them, and they finally said they would take care of the billing. I then got back on the phone with BellSouth and spoke to this young lady who had given me that information. She assured me that the -- what do you call it, the PIC freeze was now in effect and I wouldn't have a problem anymore.

Once, again, I'm retired. I've got the time. I, therefore, spent a lot of time. Got it straightened out, and after two and a half months of carrying on and so forth and so on, I finally got my billing straightened out. By that, I mean BellSouth finally said, "You don't owe us any more money on the

recourse. So that was the end of that.

I'm glad you listened to me because, first of all, you can see what happened here. This company, Hold, had a company here in Florida, so that the FCC didn't have to get involved.

COMMISSIONER GARCIA: Could you do me a favor and give all of those numbers to Staff?

WITHESS PPEFFER: Yes. In fact, I have some copies here.

COMMISSIONER GARCIA: Great.

WITNESS PFEFFER: Thank you. That's all I wanted to do.

CHAIRMAN JOHNSON: Mr. Pfeffer, did you ever -- during the process were you ever informed about the Public Service Commission or to contact us to assist you?

WITHESS PPEPPER: Yes, I was. I was told by the telephone company.

CHAIRMAN JOHNSON: Okay.

Public Service Commission. I did. I did try the

Public Service Commission, and I got your recordings,

and so forth. But I wasn't as lucky as the man that

was up here before wherein he spoke to somebody with a

real voice. All I spoke with was machines, but they

did take my name and address and all that sort of thing.

COMMISSIONER GARCIA: But they never called you back?

Yes, they did. No, nobody ever called me back. I received literature which was enough for me to send the information on. I also received literature from the FCC telling me that they weren't involved or couldn't help me because of this San Antonio versus another company here in Florida, they really weren't crossing state lines and the FCC washed their hands of it.

CHAIRMAN JOHNSON: And, Mr. Pfeffer, I'd also like for you to get with Staff on your no solicitation, the fact that it has not been activated, and perhaps we, too, could coordinate with the Department of Agriculture. Because you're right, we are informing customers that is a vehicle for them to ensure --

withess PPEFFER: Yeah, I know you're telling everybody to send in \$10, and it doesn't seem to be working, you know. The state of Florida is going to get a lot of money and it's not helping at all.

CHAIRMAN JOHNSON: And then we are trying to 1 partner with the Department of Agriculture to ensure 2 that the customers do have this benefit. So, perhaps, 3 we can work with them and make sure that the program is working properly. And to the extent that it's not, 5 work with them to see how --6 7 WITNESS PFEFFER: You know, in the paperwork, by the way, that I received when I did get 8 notification that I was on the list, it said that I 9 should try to get information off the people that were 10 calling me. And as soon as I started that, they would hang up on me, or they'd act so dumb and then hang up 12 13 on me. COMMISSIONER GARCIA: I'm sorry, I did 14 misstate, it is the Department of Agriculture, and I was saying the Attorney General's office. I'm sorry. 16 I was just clearing the record. 17 CHAIRMAN JOHNSON: Thank you. 18 MR. BECK: Margaret Becove. I think I'm 19 mispronouncing your name. On Birch Boulevard. 20 21 WITNESS BROWN: Yes. Brown. CHAIRMAN JOHNSON: And if you could, state 22 your name again and your address for the record. 23

24

25

WITNESS BROWN: Okay. Margaret Brown.

CHAIRMAN JOHNSON: Oh, ma'am, I don't

think -- did I swear you in? Did I swear you in? 1 WITNESS BROWN: Margaret Brown. 2 CHAIRMAN JOHNSON: Yes. I made some 3 introduction at the beginning of the hearing. I don't know if I had an opportunity to swear you in. 5 WITNESS BROWN: No. 6 CHAIRMAN JOHNSON: Okay. This will be 7 quick. If you could raise your right hand. Is there 8 anyone else that would like to testify today that was not here earlier and we didn't have the opportunity to 10 swear the individual in? Okay. 11 (Witness sworn.) 12 13 MARGARET BROWN 14 was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn, 16 17 testified as follows: DIRECT STATEMENT 18 WITNESS BROWN: I'm Margaret Brown, 2213 19 Birch Bark Drive, Jacksonville, 32446. 20 21

It's in regard to my daughter. And she was in a transition period. She's a doctor, and she left me in charge. I had to leave my place and go and take charge of her phone, and whatever that was transpiring at her house.

22

So what happened for six months she had MCI.

And from January -- she left in February. January to

June they gave her 50% off on everything. So in that

course, after June the bills started changing without

any authorization or anything from MCI.

So we were in a personal thing, wrapped up in a family personal thing, that I wasn't aware until about maybe September, my bills started going up to about -- from about hundred or less than that, to three hundred and four hundred. So when I was really aware it was like in November.

and I called BellSouth to ask them about it, and they said there was nothing they could do. There was a block -- oh, that's MCI. So they told me to call MCI. So I called MCI. They said, "Oh, there's a block on that." I said, "Oh, thank you." So then what happened is that I tried to call back to BellSouth and they got indignant. I sent them a letter. I told them that I was putting this complaint in with PCS -- I mean PSC, that's the Public Commission, and also with the FCC. Okay. So I did this. I was expecting for them -- then I got the information from FTC and FCC. So they told me to send a letter, which I did, certified to let them know that there was a dispute and that this was in with the FCC.

So in the meanwhile they kept slamming our service on these long distance calls from MCI, and I didn't get any kind of headway. I'm disabled and retired at the same token, so I had my own problems, plus with my family and children.

At this time, I couldn't do anything about it because I had to go up in Maryland. So I called from Maryland, and we kept in contact in '95 from Maryland. Then what happened, I came back to Jacksonville. I called to find out what was happening. They cut off the phone here.

So then in the meanwhile I took off and went to Washington. So I was able to speak to people and put in a complaint. I called on January the 25th to BellSouth. I talked to in Ms. Isrow (ph) on the 25th of January, 1996. She got kind of indignant with me and told me, well, they have to have the bill, they have to have the bill, they have to have the xet time on.

And I kept asking about MCI. I didn't get no information from them, but I had put the complaint in. I walked it in. And I also was told at the time of that snow storm -- I was down in Washington at FTC, they wanted to look in because of the misrepresentation. So they said it was slamming.

That's how I knew about the slamming. In the meanwhile, it was making it bad for my family. My daughter that was up there in Georgia. They thought nobody was paying her bill; nobody was doing anything but just freeloading.

So what happened was they even said that there was some fraud in the house. I'm up in -- then I went back to Washington. They said there was some fraud. In the meanwhile, we had a relative that passed. I had called PSC, and I forgot his name, Autumn or some -- someone -- Mr. Austin or something -- and he called on the day that we were going to the funeral. And I told him I'd get back. Meanwhile, when I got back to him it was over. They gave me a name to call, Ms. Jennifer from MCI. I asked her was there supposed to be an authorization. She said definitely it was. So I said oh, thank you.

We hadn't got any kind of satisfaction from that time on up until, I think it's last year -- not last year, it was this year. My daughter got a paper from one of the reps there in Fort Lauderdale. They had slammed her service in Georgia, slammed her service. I happened to be there in Georgia. The service went out. She by chance had a check. She hollered at me. And I'm a grown woman, 60-some-odd

years old. I had to get in the car to go and pay her bill so that service would get back on.

Now, they slammed her service on this service down here. And it was really devastating. The family was at each other. I was up in Georgia. My children was getting ready to fight one another over the phone. I had to rush out of Georgia and come here to Jacksonville to keep them from, oh, you did this; oh, you did that -- blaming one another. Now that was the problem that I had. And they still had a little problem.

Then they even contacted somebody in my family to say that, oh, there was some fraud that was taking place. They sent out a bill, a tariff thing. I happened to read it. I called up PSC. I said send me this information. He sent it.

In the meanwhile, I called what was the human relation -- regulations. He told me they should have that service back on in 24 hours. If not, Florida could be sued because if there was any sickness or anything that was supposed -- you know, that could have taken place in the family. They turned it on maybe a couple of days after without anything. They turned it right back on. But in the meanwhile, when I read the letter that they sent me

from PSC, it was about a tariff that was completely different. They were using it the way they want.

But I have to give the Lord all the glory.

He was the one that let me know that this was
misrepresenting the process, the billing and whatever
else, and whatever ideas that other people here in
Jacksonville had in their mind.

Then I got shold to another letter that was from another family member stating the same thing, but by chance on the thing they had, they had to recopy the matter but they recopied it wrong.

same tariff. So this is the problem that we have.

And I think that just like MCI, my daughter sent this information to state that MCI was supposed to have sent the information to us to who we're supposed to speak to. They sent it all the way out to Karsas City somewhere. And I kept calling there and got nothing from them. They kept putting me to hold, and we didn't get anything resolved. She sent me this information. They sent her \$60 for turning off her service, BellSouth did. But then the money that they overcharged us for no authorization is over \$1,000.

And we asked MCI -- FCC, we wanted that money back.

They said, "Okay, we're going to get it back for you."

But in the meanwhile, I needed to do get this information -- what do you call it, Freedom of Information Act -- all of the information that was needed to show who signed the authorization.

So BellSouth told me to say a letter of authorization, a letter, A-L-A, or something.

## CHAIRMAN JOHNSON: LOA?

Authorization. So that's what I was trying to find out. Where do I contact these people? At MCI they told me, oh -- in North Carolina, Greenville -- green-something, North Carolina, then Kansas, and I still haven't gotten any. Then also one that the FCC gave me there in Washington. But I still hadn't gotten the satisfaction because they ignored the fact. Then I found out they are not allowed to go in certain states, also. Mississippi and Louisiana hal a problem.

CHAIRMAN JOHNSON: Which company was that? WITHESS BROWN: MCI.

CHAIRMAN JOHNSON: MCI.

withess brown: Yes. So this is where -she needs her money back. I need to prove back my
character, that there was no problem with me. It was
not the bill; I was not using the phone for anything

| 1  | else but whatever the services that were there. So,    |
|----|--|
| 2  | therefore, like they charged me without the            |
| 3  | authorisation; they charged her without the            |
| 4  | authorization. They had not sent the letter or         |
| 5  | anything to show proof of any authorization. That's    |
| 6  | what I was saying with that. And I think it's wrong,   |
| 7  | because they are messing with everybody in the family. |
| 8  | Whoever is in the family, they go with it, you see.    |
| 9  | MR. MOSES: Ms. Brown, could I ask you a                |
| 10 | couple of questions?                                   |
| 11 | WITNESS BROWN: Yes.                                    |
| 12 | MR. MOSES: Were you with MCI originally                |
| 13 | with the Friends and Family program?                   |
| 14 | WITHESS BROWN: She was with that, yes.                 |
| 15 | MR. MOSES: And then you were switched                  |
| 16 | within MCI to a different type of program. You were    |
| 17 | charged higher rates? Was that the problem?            |
| 18 | WITNESS BROWN: Higher rates, yes.                      |
| 19 | MR. MOSES: So you weren't switched to a                |
| 20 | different company, it was just within the MCI programs |
| 21 | different rates?                                       |
| 22 | WITNESS BROWN: That's right.                           |
| 23 | MR. MOSES: Okay. Thank you.                            |
| 24 | CHAIRMAN JOHNSON: Ms. Brown, Mr. Durbin,               |
| 25 | the gentlemen in the back with the blue shirt on,      |

we'll see if he can assist you and see if we can work through some of these issues. 2 Thank you, and we appreciate your testimony. 3 MR. BECK: Ruby Dot Hill. (No response) 5 MR. BECK: I think that's the completion of 6 the witnesses who signed up ahead of time. 7 CHAIRMAN JOHNSON: Okay. Are there any 8 other witnesses here that have not signed up but that 9 would like to testify today? 10 I'd like to thank everyone that came out and 11 provided -- just a minute, I think there's someone who 12 testified earlier that may have something else to say. 13 If you could come forward, sir. 14 WITNESS BEAUFORT: I just had a question. 15 CHAIRMAN JOHNSON: Sure. 16 WITNESS BEAUFORT: The rules that the lady 17 read off, they all sound good. Actually, it sounds 18 the way it should have been from Day One. Would those 19 rules prevent companies from doing what happened in my 20 case, where they go to some unknown party and having 21 them authorize --22 MR. MOSES: Hopefully, the rules will. 23 We're requiring them to do a recording of the

consumer's consent, which may help in some --

WITHMSS BEAUFORT: It should be the account 1 2 holders. MR. MOSES: Exactly. 3 WITNESS BEAUFORT: In other words, not 5 someone who answers the phone. Not --MR. MOSES: We may need to add some language 6 7 in the proposed rules to where it would require the account holder to be the person that is consenting to 8 9 it, instead of someone --10 WITHESS BEAUFORT: That's a very good idea. 11 MR. MOSES: Right. Because, otherwise, like in convenient stores, sometimes people have been 12 changed because they got ahold of a clerk, and the 13 14 clerk didn't know, and they authorized it. So we have had that happen, also. We may need to change some of 15 16 the language. 17 WITNESS BEAUFORT: That was the only question I had. 18 19 CHAIRMAN JOHNSON: And one of the things that we're doing, certainly we're trying to strengthen 20 21 the rules in order to provide greater protection. 22 One of the things that may address some of the issue is -- and I'm not certain as to -- there 23

were a couple of witnesses that spoke to this issue.

25

But currently we just rerate the bill and you pay what

you would have paid.

But under the proposal there is a -- if you are slammed in 90 days you won't be charged even for the service that was rendered by a company that you didn't ask for.

We have had other customers testify, so we have at least suggestions in the record that we change that to six months. And someone testified last night that we make it a 12-month period.

Currently -- at least the customer that testified stated that currently in our rules it allows a company that like might have misbilled to go back for a year. And his logic was like, well, if you allow them to go back for a year, then if someone is slammed, they should have service free for up to 12 months until that is taken care of.

So those are some of the remedies that we'll be looking at. How do we best protect the customer?

We've heard time and time and time again from customers like yourself that this is a very time-consuming process and time is money. And we're trying to figure out ways to remedy that.

withess BERUFORT: One other question occurred to me, ma'am. The rules that you are looking at, would they stop a company from doing what happened

to me and what happened to another gentlemen where they just add on a service that we -- for example, a 2 voice mail with a paging service, you know, without 3 switching my long distance? Would they stop a company from doing that because that's -- that's what -- I 5 mean, I had --6 COMMISSIONER GARCIA: Are we addressing that 7 in this rule? 8 MR. MOSES: We're addressing it in a 9 different rule, in the billing rule. And we have got 10 some proposed language we'll be bringing to you on 11 that that will, hopefully, eliminate that problem. 12 COMMISSIONER GARCIA: Will we be handling 13 both hearings together or no? 14 15 MR. MOSES: No. I'm not sure of that, but I don't believe so at this time. 16 COMMISSIONER GARCIA: Ms. Caldwell, could we 17 look at the possibility of doing that? I would hate 18 to -- if we have the time frames available, I would 20 just hate to --WITHESS BEAUFORT: It won't take them long 21 22 to catch on to the fact that we can't switch long distance services anymore without a penalty. 24 COMMISSIONER GARCIA: Since we are going to

a hearing anyway -- it has nothing to do with the

protest, I'm certain that, perhaps, we could just do
the same thing in this case -- because I think whether
it be cramming or slamming, I think both of them are
things that we --

(Simultaneous conversation)

commissioner GARCIA: You know, and we're going to have the same parties involved and it might just make it more efficient.

would have would be noticing problems of the rules, but we'll look into it.

commissioner GARCIA: Right. Because I think the actual hearing is in February, so I don't -- I may be wrong, you're the expert -- but I don't think we'd have noticing problems if just go straight to hearing.

MS. CALDWELL: It depends on the rule that is proposed.

COMMISSIONER GARCIA: Okay.

WITHESS BEAUFORT: Well, at least if they know you're looking at them, maybe they one head off in that direction.

COMMISSIONER GARCIA: You're absolutely right. Perhaps it's a misperception on our part that I thought we were probably looking at both together.

But if we possibly can, you know, just for efficiency sake, because we're going to have all of the same parties involved.

CHAIRMAN JOHNSON: At least we do have a open docket, do we not? Is it an open docket or is it an investigation?

where the rulemaking request form has been sent up to us and legal -- Appeals is reviewing it, and we will be going through this same type of process looking at it.

a quick time frame because I'd rather have it before the Public Counsel and the Attorney General have a press conference before us in rulemaking.

absolutely right, we're starting to hear more and more. As we wrap up the slamming hearings, we're hearing more and more about the cramming, and how they are putting on services that people didn't order. And that's becoming a national problem, too; it's not just specific to Florida.

COMMISSIONER GARCIA: Plus the rule on PIC freeze should include both of them. Clearly, we can't have different types of freezes. We should literally

allow the customer -- when they have a freeze, it should apply to the entire bill; whatever it is, they need a special authority to get anything on the bill.

MR. MOSES: Okay.

CHAIRMAN JOHNSON: Thank you, sir. Any other questions?

Seeing none, I'd like to thank everyone for coming out this evening. We will continue this hearing and reconvene at 6:30 to take further testimony of anyone who is not present or present and would like to come back with further concerns or complaints. Thank you very much again.

(Thereupon, recess was taken at 4:20 p.m., and reconvened at 6:30 p.m.)

CHAIRMAN JOHNSON: We're going to go and continue the hearing tonight. And I did want to announce it is still being transmitted over the Internet. We began the proceeding at 2:30, and we wanted to give individuals the opportunity to come in and provide additional testimony in an evening hearing, and that's what we're here for tonight.

My name is Julia Johnson. I'm the Chairman of the Florida Public Service Commission and seated to my left is Commissioner Joe Garcia. Again, we're here

| 1  | to hear any complaints or concerns that you may have  |
|----|---|
| 2  | and that you'd like to bring to our attention at this |
| 3  | time. We also have Staff members that are here to     |
| 4  | assist you. We have access to our office, so if you   |
| 5  | have a pending complaint we can try to research that  |
| 6  | and update that for you. There's a lot of information |
| 7  | on the front table. You were probably greeted by      |
| 8  | Ms. Thelma Crump. If you have any questions regarding |
| 9  | slamming, how you might protect yourself that         |
| 10 | information is available also.                        |
| 11 | So with that, if you would like to testify            |
| 12 | at this time, if you could stand and raise your right |
| 13 | hand.   |
| 14 | Sir are you going to testify?                         |
| 15 | UNIDENTIFIED SPEAKER: Yes.                            |
| 16 | CHAIRMAN JOHNSON: I think you're the only             |
| 17 | one.  |
| 18 | UNIDENTIFIED SPEAKER: Yes.                            |
| 19 | (Witness sworn.)                                      |

(Witness sworn.)

20

21

22

23

24

CHAIRMAN JOHNSON: I'm going to allow the individuals seated at the table here to introduce themselves. Well, actually I'm going to introduce them for you.

The gentlemen, I think he already introduced himself to you, is Earl Poucher. He's with the Office

of Public Counsel. They represent the Citizens of the State of Florida. Diana Caldwell, I think she did a summary, a personal summary of the rule for your benefit. Seated next to her is Rick Moses. He's a technical Staff member and can entertain any technical questions that you might have. And seated next to him is Kelly Biegalski. She works with him in his office and can also entertain your questions. Blanca Bayo is with our staff. The court reporter is Joy Kelly. She will take down all of your comments, and we can rely upon your minutes when we make our final decision. Dick Durbin is one of our best analysts. Again, he can assist you if you need to contact the office or if you need to file any additional complaints, and Thelma Crump who is in the rear there.

so you have a full house of Commission employees to hear your concerns. Again, don't feel intimidated by the process. We had quite a few people here at 2:30. We thought we would have a lot more this afternoon, but apparently you're it. So if you'd like to come forward -- and, again, it's being broadcasted over the Internet, so if anyone is in their home and they have a computer they can hear your testimony.

Sir, you can come forward.

| 1  | MS. CALDWELL: Would you state your name.   |
|----|--|
| 2  | WITHESS SAPIN: My name is Ernesto Sapin.   |
| 3  | MS. CALDWELL: And your address?            |
| 4  | WITHESS SAPIN: My address is 10955 my      |
| 5  | address is 2538 Oak View Drive.            |
| 6  | CHAIRMAN JOHNSON: 35.                      |
| 7  | THE WITHESS: 2538 Oak View Drive,          |
| 8  | Jacksonville, Florida.                     |
| 9  | COMMISSIONER GARCIA: Your last name?       |
| 10 | WITHESS SAPIN: That's my old residence I   |
| 11 | mention. I no longer reside there.         |
| 12 | CEAIRMAN JOHNSON: Okay.                    |
| 13 | COMMISSIONER GARCIA: Sapin you said you    |
| 14 | name is?                                   |
| 15 | WITHESS SAPIN: Yes, Mr. Garcia.            |
| 16 | MS. CALDWELL: Could you spell that for us? |
| 17 | WITHESS SAPIN: S-A-P-I-N.                  |
| 18 | CHAIRMAN JOHNSON: Okay. Thank you.         |
| 19 |  |
| 20 |  |
| 21 |  |
| 22 |  |
| 23 |  |
| 24 |  |
| 25 |  |

ERNESTO M. SAPIN

was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn, testified as follows:

## DIRECT STATEMENT

withess sapin: The only thing I have in addition to what you already have, ladies and gentlemen, is probably were it not for this document I just received from AT&T I wouldn't be here. But this thing bothers me a lot. When it comes to sending you folks documents and stuff, then that's the time for me to say something.

I received a letter from AT&T. This letter to cover what my wife has been asking them. I think my wife has talked to Mr. Garcia about this phone slamming. My wife's name is Thelma.

COMMISSIONER GARCIA: Okay.

withess sapin: And after inquiring, AT&T come up with this false document they call AT&T agreement, plan, or something. Everything on there was forged. I don't know who forged it. But they are not mine. And I'm here to find out what can I do to prevent this from happening to myself and anybody else out there.

CHAIRMAN JOHNSON: You said that you filed a

complaint with the Commission already? 2 WITHESS SAPIN: My wife has been asking 3 questions. CHAIRMAN JOHNSON: Okay. COMMISSIONER GARCIA: I think we do -- I 5 think a complaint must have been filed, right? 6 7 MR. DURBIN: Do you live in Jacksonville in 8 Duval County? 9 WITNESS SAPIM: Yes, sir. 10 MR. DURBIN: I still don't see the complaint listed under -- listed against AT&T. Oh, excuse me. 11 12 Not one that has been closed, so -- I can't really tell real quick. I'm not on-line tonight. 13 14 15

COMMISSIONER GARCIA: Why don't you show us what you're talking about so we can -- did you say you had something? By the way, one of the good things about you coming is the only one in the room is AT&T besides us. They are the only ones we didn't introduce you to. So if want to give dirty looks, there they are right there. And I'm sure they are more than happy to work this out. But why don't you give us what you were talking about so we have it.

16

17

18

19

20

21

22

23

24

25

mike.

WITHESS SAPIN: All of the documents I've

You can't talk if you step away from the

| 1  | handed over were copies, so you can have it if you   |
|----|--|
| 2  | want to.   |
| 3  | MS. CALDWELL: Thank you.                             |
| 4  | CHAIRMAN JOHNSON: Who was your service               |
| 5  | provider before AT&T?                                |
| 6  | WITHESS SAPIN: That was MCI.                         |
| 7  | CHAIRMAN JOHNSON: MCI, okay. And AT&T sent           |
| 8  | you a document that was a forged signature of yours? |
| 9  | WITNESS SAPIN: Uh-huh. As to their                   |
| 10 | explanation as to why they switched us over.         |
| 11 | CHAIRMAN JOHNSON: Did they switch you back?          |
| 12 | WITHESS SAPIN: I think my wife after my              |
| 13 | wife called them, I think they did. That's what they |
| 14 | said, they are going to switch us back to MCI.       |
| 15 | CHAIRMAN JOHNSON: Did it cost you any                |
| 16 | money, any additional money?                         |
| 17 | WITHESS SAPIN: At this time, I don't know.           |
| 18 | CHAIRMAN JOHNSON: Okay.                              |
| 19 | WITHESS SAPIN: I'm not sure, but it's                |
| 20 | probably going to reflect on my next                 |
| 21 | COMMISSIONER GARCIA: And I take when you             |
| 22 | say this is falsified this, obviously, is not your   |
| 23 | wife's signature.                                    |
| 24 | WITHESS SAPIN: Obviously not my wife's               |
| 25 | signature nor or mine, sir.                          |

COMMISSIONER GARCIA: And not yours. Okay.

It says "Ernesto."

WITHESS SAPIN: Right.

can do, sir, for you, after this is over, if you could get with Mr. Durbin and we'll open a file to investigate this further. And if there are any charges, we can make sure that you are charged -- that your rates -- and if they are higher than what you were charged before, we'll make sure that you're charged the appropriate rate.

If you picked up the materials outside, one of the things that we're trying to do is come up with more consumer education and information that we can provide to consumers to help them protect themselves against this happening. One of the vehicles available is a PIC freeze, and that's where you can call your local company which, I guess, is Southern Bell?

withess sapin: I have been seeing that on the statements. I'm not really sure. I don't use the phone too much, that much.

CHAIRMAN JOHNSON: Okay.

WITHESS SAPIN: Other than a permanent NCI customer, I cannot tell anything else.

CHATRMAN JOHNSON: Okay. We could help you

with that.

commissioner Garcia: Get with Mr. Durbin for a moment. Give him all of the information. Let's go ahead and file a complaint. Because I thought there was one already filed. Let's file a complaint, and AT&T is here to help you, specifically.

WITHESS SAPIN: Thank you very much.

COMMISSIONER GARCIA: That way we'll take care of it once and for all.

WITHESS SAPIN: Thank you very much.

MR. POUCHER: Mr. Sapin.

WITNESS SAPIN: Yes, sir.

might make sure that you get your previous discount plan. You've got to ask for it, so make sure that when you call MCI to switch back, you need to contact them and ask them for the discount plan that you had or if they have got anything better.

WITHESS SAPIN: They were telling me that their long distance phone bill was a lot cheaper than MCI, but my wife found that hard to believe.

MR. POUCHER: Well, be sure to ask for that discount, because some people have failed to and they don't get the discounted rates.

COMMISSIONER GARCIA: Who knows, maybe AT&T

will beat that rate today.

Sheet we provided for you, another safeguard is there's a 1-700 number, 1-700-555-4141. If you dial that number it will at least tell you and your wife who your provider is. So if someone tried to switch you, you would at least know, if you dialed that number, to help confirm who your carrier is.

Mr. Durbin will tell you other things that you can do to help prevent this from happening. And now you'll have our 1-800 number, so if something else like this happens, call us directly and we'll try to work through it with you.

considered through the rulemaking process, several customers have stated, just like you did, that this is a forgery, and that these are criminal actions. The AG's office is involved in this — that's the Attorney General — and he's looking into making these types of activities criminal. So we are looking at ways to protect you and we have some information on how you can better protect yourself, and AT&T is anxiously awaiting to help you out tonight.

WITHESS SAPIN: Thank you very much.

CHAIRMAN JOHNSON: Thank you for coming.

| 1  | The time is now 6:45, and there are I                 |
|----|---|
| 2  | don't believe there are anyone else in the audience   |
| 3  | that would like to testify tonight. Mr. Spooner?      |
| 4  | MR. SPOONER: I'll pass.                               |
| 5  | CHAIRMAN JOHNSON: Seeing none, we will then           |
| 6  | conclude this hearing. I'd like to thank everyone for |
| 7  | coming out tonight, including our corporate           |
| 8  | representatives from AT&T. And MCI. MCI was behind    |
| 9  | ATET, not a trend, not a trend, and our customer for  |
| 10 | participating tonight. With that, we'll adjourn this  |
| 11 | hearing. Thank you.                                   |
| 12 | COMMISSIONER GARCIA: He may be able to                |
| 13 | transfer without any problem today.                   |
| 14 | COMMISSIONER CLARK: He's got everybody                |
| 15 | here.   |
| 16 | (Thereupon, the workshop concluded at                 |
| 17 | 6:47 p.m.)  |
| 18 |   |
| 19 |   |
| 20 |   |
| 21 |   |
| 22 |   |
| 23 |   |
| 24 |   |
| 25 |   |

STATE OF FLORIDA) CERTIFICATE OF REPORTER COUNTY OF LEON ) 3 I, JOY KELLY, CSR, RPR, Chief, Bureau of Reporting Official Commission Reporter, DO HEREBY CERTIFY that the Rule Development Workshop in Docket No. 970882-TI was heard by the Plorida Public Service Commission at the time and place herein stated; it is further 7 CERTIFIED that I stenographically reported the said proceedings; that the same has been transcribed under my direct supervision; and that this transcript, consisting of 100 pages, constitutes a true transcription of my notes of said proceedings. DATED this 10th day of December, 1997. 10 11 12 JOY KELLY, CSR, RPR 13 Chief, Bureau of Reporting (904) 413-6732 14 15 16 17 18 19 20 21 22

23

24