BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

UNDOCKETED

IN RE: ESTABLISHMENT OF PRICE INDEX ADJUSTMENT OF RATES; REQUIREMENT OF BOND; FILINGS AFTER ADJUSTMENT; NOTICE TO CUSTOMERS PASS THROUGH RATE ADJUSTMENT

NOTICE OF PROPOSED RULE DEVELOPMENT

TO

ALL INTERESTED PERSONS

ISSUED: January 13, 1998

NOTICE is hereby given pursuant to Section 120.54, Florida Statutes, that the Florida Public Service Commission staff has initiated the development of Rules 25-30.420 and 25-30.425, Florida Administrative Code, to amend provisions relating to establishment of price index adjustment of rates; requirement of bond; filings after adjustment; notice to customers pass through rate adjustment.

The attached Notice of Proposed Rule Development will appear in the January 23, 1998, edition of the Florida Administrative Weekly. If timely requested and not deemed unnecessary by the Commission, a rule development workshop will be held at the following time and place:

> Florida Public Service Commission 1:30 P.M., March 2, 1998 Betty Easley Conference Center Room 171, 4075 Esplanade Way Tallahassee, Florida

The request must be submitted in writing and received by Christiana T. Moore, Division of Appeals, Florida Public Service Commission, 2540 Shumard Oak Blvd., Tallahassee, FL 32399-0850, no later than February 13, 1998.

Any person requiring some accommodation at this workshop because of a physical impairment should call the Division of Records and Reporting at (850) 413-6770 at least five calendar days prior to the hearing. Any person who is hearing or speech impaired should contact the Florida Public Service Commission by using the Florida Relay Service, which can be reached at 1-800-955-8771 (TDD).

By Direction of the Florida Public Service Commission, this 13th day of <u>January</u>, 1998.

BLANCA S. BAYÓ, Director

Division of Records & Reporting

(SEAL)

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FLORIDA PUBLIC SERVICE COMMISSION

UNDOCKETED

RULE TITLE:

RULE NO. :

Establishment of Price Index Adjustment

25-30.420

of Rates; Requirement of Bond; Filings

After Adjustment; Notice to Customers

Pass Through Rate Adjustment

25-40.425

PURPOSE AND EFFECT: The purpose and effect of the rule development is to update and clarify the requirements for filing for a price index or pass-through rate adjustment and to codify requirements and information now contained in Commission order.

SUBJECT AREA TO BE ADDRESSED: Changes to the rules regarding price index and pass-through rate adjustments.

SPECIFIC AUTHORITY: 350.127(2), 367.121(1)(f), F.S.

LAW IMPLEMENTED: 367.081(4), F.S.

IF REQUESTED AND NOT DEEMED UNNECESSARY BY THE AGENCY HEAD, A RULE DEVELOPMENT WORKSHOP WILL BE HELD AT THE TIME, DATE, AND PLACE SHOWN BELOW:

TIME AND DATE: 1:30 P.M., March 2, 1998

PLACE: Florida Public Service Commission, Betty Easley Conference Center, Room 171, 4075 Esplanade Way, Tallahassee, FL 32399-0850 THE WORKSHOP REQUEST MUST BE SUBMITTED IN WRITING WITHIN 21 DAYS OF THE DATE OF THIS NOTICE TO CHRISTIANA T. MOORE, DIVISION OF APPEALS, 2540 SHUMARD OAK BOULEVARD, TALLAHASSEE, FL 32399-0850. THE PERSON TO BE CONTACTED REGARDING THE PROPOSED RULE DEVELOPMENT IS: Bob Casey, Division of Water and Wastewater, Florida Public

Service Commission, 2540 Shumard Oak Blvd., Tallahassee, FL 32399-0862.

Any person requiring some accommodation at this workshop because of a physical impairment should call the Division of Records and Reporting at (850) 413-6770 at least five calendar days prior to the hearing. If you are hearing or speech impaired, please contact the Florida Public Service Commission using the Florida Relay Service, which can be reached at: 1-800-955-8771 (TDD).

THE PRELIMINARY TEXT OF THE PROPOSED RULE DEVELOPMENT IS:

25-30.420 Establishment of Price Index, Adjustment of Rates; Requirement of Bond; Filings After Adjustment; Notice to Customers.

- (1) The Commission shall, on or before March 31 of each year, establish a price increase or decrease index as required by section 367.081(4)(a), F.S. The Division of Records and Reporting shall mail each regulated water and wastewater utility a copy of the proposed agency action order establishing the index for the year and a copy of the application. Applications for the newly established price index will be accepted from April 1 of the year the index is established through March 31 of the following year.
- (a) The index shall be applied to all operation and maintenance expenses, except for amortization of rate case expense, costs subject to pass-through adjustments pursuant to section 367.081(4)(a), F.S., and adjustments or disallowances made in a utility's most recent rate proceeding. In determining major categories of operating costs to which the index will apply, the Commission may consider whether the cost category is material to

the operation of water and wastewater utilities, whether the cost category is applicable to all utilities regardless of size and geographic location, and whether sufficient data is available regarding price increases or decreases.

- (b) In establishing the price index indices for major eategories of operating costs, the Commission shall may consider cost statistics compiled by novernment agencies or bodies, and may consider cost data supplied by utility companies or other interested parties, applicable wage and price guidelines, or other relevant available data.
- based upon the application of the <u>index</u> indices established pursuant to subsection (1) and as authorized by section 367.081(4)(a), F.S., shall file an original and five copies of a notice of intention and the materials listed in (a) through (g) below with the Commission's Division of Water and Wastewater at least 60 days prior to the effective date of the increase or decrease. The adjustment in rates shall take effect on the date specified in the notice of intention unless the Commission finds that the notice of intention or accompanying materials do not comply with the law, or the rules or orders of the Commission. The notice shall be accompanied by:
 - (a) Revised tariff sheets:
- (b) A computation schedule showing the increase or decrease in annual revenue that will result when the index is applied;
 - (c) The affirmation required by section 367.081(4)(c), F.S.;

- (d) A copy of the notice to customers required by subsection
 (6):
- (e) The rate of return on equity that the utility is affirming it will not exceed pursuant to section 367.081(4)(c), F.S.;
- (f) An annualized revenue figure for the test year used in the index calculation reflecting the rate change, along with an explanation of the calculation, if there has been any change in the utility's rates during or subsequent to the test year;
- (g) The utility's Department of Environmental Protection
 Public Water System identification number and Wastewater Treatment
 Plant Operating Permit number.
- (3) The Commission, upon its own motion, may implement an increase or decrease in the rates of a utility based upon the application of the <u>index indices</u> established pursuant to subsection (1) and as authorized by section 367.081(4)(a), F.S. The Commission may require a utility to file any of the information required in subsection (2).
- (4) Upon a finding of good cause, the Commission may require that a rate increase pursuant to section 367.081(4)(a), F.S., be implemented under a bond or of corporate undertaking in the same manner as interim rates. For purposes of this subsection, "good cause" shall include:
 - (a) Inadequate service by the utility;
- (b) Inadequate record-keeping by the utility such that the Commission is unable to determine whether the utility is entitled to implement the rate increase or decrease under this rule.

- (5) After a rate adjustment pursuant to this rule, the Commission may require a utility to file with it such information required in Rule 25-30.436, F.A.C., that is necessary to determine whether the utility has exceeded its last authorized rate of return.
- (6) Prior to the time a customer begins consumption at the rates established by application of the index, the utility shall notify each customer of the increase (or decrease) authorized and explain the reasons therefor.
- (7) No utility shall file a notice of intention implement a rate increase pursuant to this rule unless the utility has on file with the Commission an a current annual report as required by Rule 25-30.110(3), F.A.C., for the test year specified in the order establishing the index for the year.
- (8) No utility shall implement a rate increase pursuant to this rule within one year of the official date that it filed a rate proceeding, unless the rate proceeding has been completed or terminated.

Specific Authority 350.127(2), 367.081(4)(a), 367.121 (1)(f), F.S. Law Implemented 367.081(4), F.S.

History--New 4-5-81, Amended 9-16-82, Formerly 25-10.185, Amended 11-10-86, 6-5-91.

25-30.425 Pass Through Rate Adjustment. The verified notice to the Commission of an adjustment of rates under the provisions of section 367.081(4)(b), F.S., shall be made in the following manner:

(1) Prior to an adjustment in rates because of an increase or

decrease in purchased utility service, the utility shall file:

- (a) A certified copy of the order, ordinance or other evidence whereby the rates for utility service are increased or decreased by the governmental agency or by a water or wastewater utility regulated by the Commission, along with evidence of the utility service rates of that governmental agency or water or wastewater utility in effect on January 1 of each of the three preceding years.
- (b) A statement setting out by month the charges for utility services purchased from the governmental agency or regulated utility for the most recent 12-month period.
- (c)1. A statement setting out by month the gallons of water or wastewater treatment purchased from the governmental agency or regulated utility for the most recent 12-month period. If wastewater treatment service is not based on a metered flow, the number of units by which the service is measured shall be stated.
- A statement setting out by month gallons of water and units of wastewater service sold by the utility for the most recent 12-month period.
- (d) A statement setting out by month the gallons of water or wastewater treatment purchased from any other government entity or utility company.
- (e) A statement setting out by month the gallons of water pumped or wastewater treated by the utility filing the verified notice.
 - (f) If the total water available for sale is in excess of 110%

of the water sold, a statement explaining the unaccounted for water.

- (2) Prior to an adjustment in rates because of an increase or decrease in the charge for electric power the utility shall file with the Commission:
- (a) A certified copy of the order, ordinance or other evidence which establishes that the rates for electric power have been increased or decreased by the supplier, along with evidence of the electric power rates of the supplier in effect on January 1 of each of the three preceding years.
- (b) A schedule showing, by month, the charges for electric power and consumption for the most recent 12 month period, the charges that would have resulted had the new electric rates been applied, and the difference between the charges under the old rates and the charges under the new rates.
- (c) A statement outlining the measures taken by the utility to conserve electricity.
- (3) Prior to an adjustment in rates because of an increase or decrease in ad valorem taxes the utility shall file with the Commission:
- (a) A copy of the ad valorem tax bills which increased or decreased and copies of the previous three years' bills; if copies have been submitted previously, a schedule showing the tax total only is acceptable; and
- (b) A calculation of the amount of the ad valorem taxes related to that portion of the water or wastewater plant not used

and useful in providing utility service.

- (4) Prior to an adjustment in rates because of an increase or decrease in the costs of water quality or wastewater quality testing required by the Department of Environmental Protection (DEP) Regulation, or because of an increase or decrease in the fees charged by DEP in connection with the National Pollutant Discharge Elimination System Program, the utility company shall file with the Commission:
 - (a) A copy of the invoice for testing;
 - (b) Calculation of the amortized amount.
- (5) In addition to (1), (2), and (3), and (4) above, the utility shall also file:
- (a) A schedule of proposed rates which will pass the increased or decreased costs on to the customers in a fair and nondiscriminatory manner and on the basis of current customers, and a calculation showing how the rates were determined;
- (b) A statement, by class of customer and meter size, setting out by month the gallons of water and units of wastewater service sold by the utility for the most recent 12 month period. This statement shall not be required in filings for the pass through of increased regulatory assessment fees or ad valorem taxes;
- (c) The affirmation reflecting the authorized rate of return on equity required by section 367.081(4)(c), F. S.; and
- (d) A copy of the notice to customers required by subsection(7) of this rule;
 - (e) Revised tariff sheets reflecting the increased rates; and

- (f) The rate of return that the utility is affirming it will not exceed pursuant to section 367.081(4)(c), F.S.; and
- (g) The utility's DEP Public Water System identification number and Wastewater Treatment Plant Operating Permit number:
- (6) In order for the Commission to determine whether a utility which had adjusted its rates pursuant to section 367.081(4)(b), F.S., has thereby exceeded the range of its last authorized rate of return, the Commission may require a utility to file the information required in Rule 25-30.437, F.A.C., for the test year specified.
- (7) Prior to the time a customer begins consumption at the adjusted rates, the utility shall notify each customer of the increase authorized and explain the reasons for the increase.
- (8) The utility shall file an original and five copies of the verified notice and supporting documents with the Division of Water and Wastewater. The rates shall become effective 45 days after the official date of filing. The official date of filing is the date the utility files a verified notice of adjustment of rates and supporting documents that satisfy the minimum filing requirements of this rule. The Director of the Division of Water and Wastewater determines whether the filing satisfies the minimum requirements. The official date of filing for the verified notice to the Commission of adjustment in rates shall be at least 45 days before the new rates are implemented.

Specific Authority 350.127(2), 367.121(1)(f), F.S. Law Implemented 367.081(4), F.S.

History--New 6-10-75, Amended 4-5-79, 4-5-81, 10-21-82, Formerly 25-10.179, Amended 11-10-86, 6-5-91.