22 e	ORIGINAL
1	BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
2	DOCKET NO. 980119-TP
3	AMENDED DIRECT TESTIMONY OF OLUKAYODE A. RAMOS
4	SUPRA TELECOMMUNICATIONS & INFORMATION SYSTEMS, INC.
5	April 8, 1998
6	
7	Q. PLEASE STATE YOUR NAME AND ADDRESS.
8	A. My name is Olukayode A. Ramos. My business address is
9	2620 S.W. 27th Avenue, Miami, Florida 33133-3001.
10	
11	Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?
12	A. I am Chief Executive Officer of Supra Investments
13	Limited, a holding company that owns Supra
14	Telecommunications & Information Systems, Inc. ("Supra").
15	I am also Chief Executive Officer of Supra.
16	
17	Q. PLEASE DESCRIBE YOUR EDUCATIONAL BACKGROUND AND WORK
18	EXPERIENCE.
19	A. I received a Bachelor of Science degree in Accounting
20	from the University of Lagos June 1981. In 1982, I became
21	a Certified Public Accountant and a member of the
22	Association of Chartered Certified Accountants in England
23	and Wales. I also attended the London School of
24	Accountancy for graduate studies. I have attended
25	extensive management training programs with Motorola,
26	Lucent, Nortel, Bellcore, Alcatel, BellSouth, AT&T, Bell
27	Atlantic, Dialogic, Nokia, Xerox, and others.
	DOCUMENT NUMBER-DATE

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I incorporated the Supra group of companies in Nigeria 1 2 in 1983 while working for the Nigerian government in a 3 utility company, the Nigerian Sugar Company, Limited. The 4 Nigerian Sugar Company, Limited, employs over 30,000 5 employees generating annual revenue of 50.4 billion Naira 6 or \$630 million. I served as the Chief Financial Officer 7 of the Nigerian Sugar Company, Limited, from 1982 through 8 to 1991 when I resigned to pursue a career in the private 9 sector. While working for the Nigerian Sugar Company, I 10 obtained a great deal of experience working with the 11 Nigerian government and multi-national corporations. Ι 12 represented the Nigerian government on the boards of 13 directors of the National Insurance Corporation of Nigeria (1988-1990), Nigerian Telecommunications Corporation (1990-14 15 1993), and the Nigerian National Petroleum Corporation (1986-1987). I authored a report that established the 16 basis of a national policy on sugar by the Nigerian 17 18 government.

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In July 1983 I organized and became the Chief 19 Executive Officer of Supra Investments Limited, a 20 privately-owned holding company engaged in investment and 21 merchandising activities including banking and finance, oil 22 exploration, real estate, rubber production, marketing and 23 manufacturing of specialized telecommunications equipment, 24 importation of industrial chemicals, steel products, pulp 25 26 and generators.

1 I have managed the diverse activities of Supra Investments Limited for the past fifteen years. In 1994, I 2 incorporated Supra Telecommunications & Information 3 Systems, Inc., in the State of Florida. Supra 4 Telecommunications & Information Systems, Inc., was 5 6 incorporated initially for the manufacture and sale of 7 telecommunications equipment. Upon certification by the 8 Florida Public Service Commission as an alternative local 9 exchange carrier (ALEC) in April 1997, Supra 10 Telecommunications & Information Systems, Inc., embarked on 11 the provision of alternative local exchange services. 12 I have also managed a number of other business 13 enterprises including Amalgamated Oil (Nigeria) Ltd. and 14 Acclaim Mortgage bank, both of which have annual revenues 15 in the millions. My extensive accounting and managerial

experience has been helpful in establishing Supra Telecommunications & Information Systems, Inc., as an 17 alternative local exchange company. 18

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Q. WHAT ARE YOUR PRESENT RESPONSIBILITIES? 20

I have resigned from my direction of the daily 21 A. activities of Supra Investments Limited to permit me to 22 apply myself full time to the management of Supra 23 Telecommunications & Information Systems, Inc.'s 24 alternative local exchange company business in Miami, 25 Florida. As Chief Executive Officer of Supra, I am 26

responsible for all aspects of Supra's operations and financial performance. Persons under my direct supervision and control provide me operational results on a daily basis of BellSouth's performance on all aspects of Supra's resale, collocation, and interconnection agreements with BellSouth.

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Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?

9 A. The purpose of my testimony is to address the issues 10 identified in this proceeding. My testimony will provide 11 additional information regarding Supra's business 12 relationship with BellSouth and BellSouth's failure to 13 negotiate in good faith with Supra. I will address 14 Bellsouth's failure to comply with the terms and conditions of the resale, collocation, and interconnection agreements 15 Supra has entered into with BellSouth and the impact such 16 17 failure has had on Supra's business and operational performance. I will also address how BellSouth has 18 designed the resale program to assure that resellers of 19 20 local telephone service cannot succeed.

21

22 Q. WHY DOES SUPRA WANT TO COMPETE IN THE LOCAL EXCHANGE 23 TELECOMMUNICATIONS SERVICES MARKET?

A. Supra views the local loop as the key to all forms of telecommunications service. If you want to make a long distance call, access the Internet, use wireless

communications, or transmit data, it is the local dial tone 1 2 provider that will provide you with the ability to do so. 3 Likewise, competition in the local loop is the key to any 4 form of competition in the telecommunications industry. It is to successfully provide such true competition in the 5 6 telecommunications industry that I have invested a sizable 7 part of my hard-earned resources and many, many hours of 8 hard work in creating Supra Telecommunications & 9 Information Systems, Inc., over the last two years. Supra 10 will provide true competition with BellSouth if the Florida 11 Public Service Commission will make the critical 12 determinations necessary to make such competition possible. 13

14 Q. WERE YOU PERSONALLY INVOLVED IN THE EXECUTION OF THE 15 AGREEMENTS BETWEEN SUPRA AND BELLSOUTH?

A. Yes, I was personally involved with the execution of the
resale, collocation, and interconnection agreements Supra
has entered into with BellSouth. I discussed these
agreements with various BellSouth employees and I executed
each of these agreements on behalf of Supra.

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Q. CAN YOU SUMMARIZE SUPRA'S COMPLAINTS AGAINST BELLSOUTH?
A. Yes, Supra's complaints against BellSouth begin with the
initial contact Supra had with BellSouth regarding the
agreement for the resale of BellSouth's local telephone
service by Supra that was executed in May 1997.

1 BellSouth's employees simply presented one agreement and stated that this was the best choice for Supra. 2 This was 3 the same approach taken by BellSouth's employees in regard to the agreement for collocation, entered into in July 4 5 1997. I sent a letter to BellSouth in early September 1997 6 requesting negotiation of an interconnection agreement with 7 BellSouth. Mr. John Reinke also sent a follow up letter in October 1997. See exhibits OAR-1 and OAR-2 attached 8 9 hereto. As a result of statements by BellSouth employees, 10 specifically Marcus Cathey and Pat Finlen, that Supra could 11 not obtain an interconnection agreement that would be 12 superior to the existing agreements already obtained by 13 AT&T and MCI and that BellSouth would simply not negotiate 14 rates different than those set by the Florida Public 15 . Service Commission in the arbitration proceeding between BellSouth and AT&T and MCI set out in Order No. PSC-96-16 1579-FOF-TP, I executed the current interconnection 17 18 agreement in October 1997. The BellSouth position regarding not being able to negotiate different rates with 19 Supra was later memorialized in a letter from a BellSouth 20 21 employee. See exhibit OAR-3 attached hereto. The letter states that "The rates for unbundled network elements in 22 Florida (Attachment 11, Exhibit 2-FL) were set by the 23 Florida Public Service Commission, in Order No. PSC-96-24 1579-FOF-TP and are permanent rates." These rates are 25 anti-competitive, oppressive and discriminatory. BellSouth 26

sells residential lines in Miami for as little as \$10.00 1 and charges their customers an installation fee of \$40.00. 2 3 However, the rates given to Supra as contained in 4 Attachment 11, Exhibit 2-FL of the Interconnection 5 Agreement, attached hereto as exhibit OAR-11, are \$17.00 6 per loop and an installation charge of \$140.00. Supra must 7 add a lot of switching, software and labor costs to the 8 cost of the loop purchased for \$17.00 from BellSouth to 9 make the necessary services available to the consumer. The 10 effect of these rates in the Interconnection Agreement is 11 to prohibit Supra and any other competitor from any chance 12 of competing with BellSouth in the local exchange market. BellSouth's employees represented that it was foolish for 13 Supra to attempt to negotiate any type of agreement on its 14 In conversations in late September 1997, BellSouth's 15 own. employees, specifically Marcus Cathey and Pat Finlen, 16 17 stated that there would be no negotiation of the sale of BellSouth's dark fiber. 18

Supra believes that the Telecommunications Act is
clear that dark fiber is an unbundled network element to
which BellSouth is required to provide access to Supra.
Section 3(a)(2)(45) of the Act defines a "network element"
as follows:

The term 'network element' means a facility
or equipment used in the provision of a
telecommunications service. Such term also

1 includes features, functions, and capabilities that are provided by means of 2 3 such facility or equipment, including subscriber numbers, databases, signaling 4 systems, and information sufficient for 5 6 billing and collection or used in the 7 transmission, routing or other provision of a 8 telecommunications service. 9 There is no question that dark fiber is the most basic and 10 obvious equipment for providing local exchange 11 telecommunications service. 12 Section 251(c)(3) of the Act provides: 13 (3) UNBUNDLED ACCESS- The duty to provide, 14 to any requesting telecommunications carrier 15 for the provision of a telecommunications service, nondiscriminatory access to network 16 elements on an unbundled basis at any 17 18 technically feasible point on rates, terms, 19 and conditions that are just, reasonable, and nondiscriminatory in accordance with the 20 terms and conditions of the agreement and the 21 requirements of this section and section 252. 2.2 An incumbent local exchange carrier shall 23 provide such unbundled network elements in a 24 manner that allows requesting carriers to 25 combine such elements in order to provide 26

such telecommunications service.

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Supra should have been given the opportunity to negotiate
the rates, terms and conditions of access to BellSouth's
dark fiber when Supra tried to negotiate with BellSouth in
September 1997.

6 BellSouth's employees, Marcus Cathey, Pat Finlen, J.C. 7 Bledsoe, and Ron Owen, also stated, in many conversations 8 from late September through November 1997, that BellSouth 9 would not agree to resell its billing service to Supra. 10 All of these BellSouth employees stated in numerous 11 conversations that no issue would be negotiated in Supra's 12 favor beyond what had already been negotiated by AT&T and 13 MCI. For these reasons, I executed the three agreements 14 that Supra currently has with BellSouth.

Supra's most serious complaint against BellSouth is 15 16 that it refused to negotiate in good faith the rates, terms, and conditions of the agreements Supra has with 17 BellSouth. For this reason, Supra believes the Florida 18 Public Service Commission should set aside the existing 19 agreements and permit Supra to arbitrate the rates, terms 20 and conditions of its interconnection, resale, and 21 collocation agreements with BellSouth. The rates for 22 interconnection and resale have been designed to ensure 23 that Supra cannot compete with BellSouth. These rates are 24 oppressive and not in the spirit of the Telecommunications 25 Act of 1996. 26

1 BellSouth's collocation rates for virtual and physical 2 collocation are equally extreme and anti-competitive. See 3 Attachment 11, Exhibit 2-FL, of the Interconnection 4 Agreement, attached hereto as exhibit OAR-11. The 5 application fee alone is \$3,850.00 to determine whether 6 there is space availability in the Central Office. If 7 there is no space, that money is gone. The monthly lease 8 rate of \$7.50 is the most expensive industrial real estate 9 property in the world. That translates to \$90.00 per 10 All these rates have been designed to create very annum. 11 serious entry barriers and to assure that other carriers 12 simply do not even try to participate in the local exchange 13 telecommunications market.

Not one word of these three agreements was written by Supra or changed to fit Supra's needs. It was clearly communicated to me by BellSouth's employees that this would not happen.

Not only did BellSouth fail to negotiate in good 18 faith, but in these three agreements, BellSouth has drafted 19 language that provides that BellSouth may amend any rates, 20 terms, or conditions if it succeeds in later arbitration 21 proceedings to obtain more favorable rates, terms, and 22 conditions. These arbitration proceedings are ones in 23 which Supra will not be permitted to participate. Supra, 24 however, will only be given the opportunity to adopt, in 25 whole, any later agreements BellSouth's enters into. Thus, 26

BellSouth is permitted to continue to litigate the rates,
 terms, and conditions of these agreements, but Supra is
 not.

In addition, Supra is complaining that BellSouth has failed to abide by the terms and conditions of the existing agreements such that Supra has been severely hampered in its efforts to provide alternative local exchange service to the point of being practically put out of business. Part A, Section 4, of the Interconnection Agreement states as follows:

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<u>n</u>

<u>Parity</u>

12	The services and service provisioning
13	that Bellsouth provides Supra
14	Telecommunications & Information
15 .	Systems, Inc., for resale will be at
16	least equal in quality to that provided
17	to BellSouth, or any BellSouth
18	subsidiary, affiliate or end user. In
19	connection with resale, BellSouth will
20	provide Supra Telecommunications &
21	Information Systems, Inc. with pre-
22	ordering, ordering, maintenance and
23	trouble reporting, and daily usage data
24	functionality that will enable Supra
25	Telecommunications & Information
26	Systems, Inc. to provide equivalent

1 levels of customer service to their 2 local exchange customers as BellSouth 3 provides to its own end users. 4 BellSouth shall also provide Supra 5 Telecommunications & Information 6 Systems, Inc. with unbundled network 7 elements, and access to those elements, 8 that is at least equal in quality to 9 that which BellSouth provides BellSouth, or any BellSouth subsidiary, 10 11 affiliate or other ALEC. BellSouth 12 will provide number portability to 13 Supra Telecommunications & Information 14 Systems, Inc. and their customers with · 15 minimum impairment of functionality, 16 quality, reliability and convenience. 17 Supra is complaining that BellSouth has violated the 18 above provision of the interconnection agreement by not 19 providing Supra "pre-ordering, ordering, maintenance and trouble reporting, and daily usage data functionality" that 20 21 will permit Supra to offer local exchange service 22 equivalent to that provided by BellSouth. BellSouth has 23 also failed to provide Supra with "access to unbundled network elements" that is equal in quality to that provided 24 by BellSouth to itself. BellSouth has also failed to 25 provide Supra number portability with "minimum impairment 26

of functionality, quality, reliability and convenience."
 There are numerous issues related to the problems Supra has
 experienced in its relationship with BellSouth. These
 problems will be addressed under the appropriate issues
 below.

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7 Q. WHY DO YOU SAY THAT THE BELLSOUTH RESALE PROGRAM IS DESIGNED TO ASSURE THAT RESELLERS CANNOT SUCCEED? 8 A. I say this because, under BellSouth's resale program, an 9 10 ALEC that is reselling BellSouth's local telephone service 11 does not have the same information used by BellSouth 12 internally for the provisioning of its customers' orders 13 from start to finish. For example, Supra must fax an order 14 for service to BellSouth and wait a minimum of 48 hours for a Firm Order Confirmation whereas a BellSouth customer 15 16 service representative is able to perform very differently. While Supra is still waiting for a Firm Order Confirmation 17 for its customer, the BellSouth customer service 18 representative has completed the provisioning of service to 19 BellSouth's customer, including installation. It is only 20 at the point of receiving the Firm Order Confirmation that 21 the ALEC/reseller will know what the due dates will be for 22 the service to be provisioned. From that poiint, BellSouth 23 has two days to actually provision the service. This means 24 that the absolute earliest time period in which a reseller 25 can have service provisioned to a customer is four business 26

1 days. In contrast, BellSouth provisions its customers' 2 service within two business days of the customer contact. 3 In this situation, an ALEC like Supra that is reselling BellSouth's local phone service cannot possibly compete 4 5 effectively. This disparity between BellSouth's capability 6 to provision its own customers' service and the inferior 7 service BellSouth provides for Supra's customers is a 8 violation of the Interconnection Agreement and Section 9 251(b) of the Telecommunications Act. See Attachment 10(2) 10 of the Interconnection Agreement, attached hereto as 11 exhibit OAR-12. Section 251(b) of the Telecommunications 12 Act provides:

13 b) OBLIGATIONS OF ALL LOCAL EXCHANGE

14 CARRIERS- Each local exchange carrier has the15 following duties:

16 (1) RESALE- The duty not to prohibit, and
17 not to impose unreasonable or discriminatory
18 conditions or limitations on, the resale of
19 its telecommunications services.

20

21 Because of BellSouth's violations of the Interconnection 22 Agreement and the Telecommunications Act Supra cannot 23 retain its hard won customers. BellSouth takes them away 24 by effectively ensuring that we do not have the ability to 25 keep them because BellSouth does not provide service to 26 Supra's customers on parity with that which it provides its

1 own customers. This is a service-based industry where there is very little consumer loyalty. Consumers shop 2 around for the best deals at any time including 3 4 provisioning. If BellSouth can provide me with a telephone 5 line within 24 hours, why should I bother with a company 6 like Supra who is not even sure of delivering the service 7 to me in 4 days! BellSouth charges Supra for obtaining 8 customers and for losing customers. This is an absolutely 9 ridiculous and outrageous situation.

10 To further confirm that BellSouth has designed its 11 resale program to ensure the failure of Supra, BellSouth 12 sent an implementation team to assist Supra in March 1998, 13 nine months after Supra began its resale business with 14 BellSouth. The purpose of the team is to teach ALECs how 15 to do business with BellSouth. The team was with us 16 between March 24, 1998, to March 26, 1998. The team was 17 able to answer some of our questions, but left us without 18 resolving a lot of the issues. The interesting part is 19 that the team was supposed to have come before or 20 immediately after we commenced business with BellSouth. It 21 is quite significant that, when the team attempted to help Supra process an order to teach Supra how to process 22 orders, the order was rejected by BellSouth's LCSC as 23 24 inaccurate. It took the intervention of one of the team 25 members to resolve the purchase order number (PON) and get 26 it accepted by the Local Carrier Service Center (LCSC).

How in the world can Supra hope to successfully operate 1 with BellSouth when its own employees do not know how (or 2 3 choose not) to process orders from Supra without such 4 unusual intervention? 5 Q. HOW IS YOUR TESTIMONY STRUCTURED? 6 A. I will address each of the issues as identified in this 7 proceeding except for Issues 1, 2, 3, 6, and 8, which the 8 Prehearing Officer determined should not be considered in 9 this proceeding. 10 11 **ISSUE NO. 4: HAS BELLSOUTH FAILED TO PROPERLY IMPLEMENT** THE FOLLOWING PROVISIONS OF ITS INTERCONNECTION, 12 13 COLLOCATION, AND RESALE AGREEMENTS WITH SUPRA SUCH THAT 14 SUPRA IS ABLE TO PROVIDE LOCAL EXCHANGE SERVICE ON PARITY 15 WITH THAT WHICH BELLSOUTH PROVIDES: 16 a. BILLING REQUIREMENTS; b. TELEPHONE NUMBER ACCESS; 17 c. PROVISION OF DIAL TONE; 18 d. ELECTRONIC ACCESS TO OPERATIONAL SUPPORT SYSTEMS 19 (OSS) AND OSS INTERFACES (ORDERING AND 20 PROVISIONING, INSTALLATION, MAINTENANCE AND 21 REPAIR); 22 e. NOTIFICATION REQUIREMENTS; 23 f. TIMELINESS OF INSTALLATION, REPAIR, AND 24 MAINTENANCE. 25 a. Billing Requirements 26

A. BellSouth has so seriously failed to implement the
 billing requirements provisions of the agreements it has
 with Supra that Supra has had no possibility of providing
 local exchange service on parity with BellSouth.

5 BellSouth was not and is not prepared to handle an 6 ALEC account as a reseller of local exchange telephone 7 service. BellSouth has, therefore, utilized its "Club Billing" program to bill Supra. Club Billing is used by 8 9 BellSouth for corporate customers with many lines 10 subordinate to one main line. Club Billing is not the proper billing program for an alternative local exchange 11 12 carrier. This is because Club Billing utilizes the DAB, 13 the Diskette Analyzer Bill, which does not provide the appropriate types of information needed by an ALEC to 14 efficiently and timely bill its customers. DAB is designed 15 to give one bill with detail on various earning numbers 16 pertaining to one main earning number. DAB does not give 17 key information, such as city and zip code, necessary for 18 an ALEC to generate the ALEC's billing. The reason DAB 19 does not provide the complete customer service address is 20 that the information is encrypted. BellSouth has either 21 permitted an error in DAB or purposely created an error in 22 DAB that exports binary data instead of address 23 information. This binary data breaks the rules for ASCI II 24 exports as defined in the BellSouth documentation for DAB. 25 See exhibit OAR-13 for an example of such encrypted 26

information. It took the BellSouth account representatives two weeks to determine that the magnetic billing tape sent to Supra, as a Club Billing customer, did not contain the customer service address information as it has been encrypted. If "experts" could not figure it out, then it will be very hard for the users to use.

7 The BellSouth bill that is sent to regular residential 8 customers contains certain monthly charges, such as 9 Emergency 911, innotrac, Florida 511, etc., per earning 10 number. In the DAB bill sent to Supra, these monthly 11 charges are aggregated in the main billing account and not 12 set out for each earning number. This is also true for 13 taxes which are aggregated in the main billing account for Supra. According to the implementation team sent to us in 14 15 March 1998 from BellSouth, BellSouth has no right to collect taxes from Supra. As an ALEC, Supra needs all 16 aggregated information set out per earning number. 17

Each BellSouth feature or service, such as Caller ID, 18 Business or Residential Line, Rewiring, etc., is provided 19 by a specific Uniform Service Order Code (USOC). BellSouth 20 was authorized by the Florida Public Service Commission to 21 discount some of these items and not others. BellSouth has 22 not provided adequate information as to which of the USOC 23 codes are discounted and which are not. This is critical 24 to Supra as Supra, in turn, discounts its service to its 25 customers and to make an accurate discount, Supra must be 26

able to determine whether a particular USOC code represents
 a discounted charge or not.

3 We continuously receive billing data from BellSouth in 4 a format we cannot understand. Rather than supplying CLEC-5 specific billing information, BellSouth treats Supra and б its customers as if they were one large company, with many 7 extension lines. As such the entire billing system only 8 considers one billable customer, Supra. As a result, there 9 is no adequate customer information supplied. We do 10 receive a service address for each phone, but this is only 11 available in one out of ten report formats. It took 12 several months of digging to locate this rudimentary 13 customer information. The other report formats export 14 garbage resembling database table links, often in an 15 illegal ASCII export format, which then has to be edited by hand before it can be imported into our billing system. 16

The problem is that the service address is not always the correct billing address, sometimes they are separated by 1,500 miles. In addition, these addresses are only give the street. No customer name, city, state, or zip code information is supplied.

BellSouth has all of this information in its database and it is possible to supply us this information through DAB. When a customer changes to Supra, the billing address is changed to Supra's address. This complication is frustrating, as Supra no longer has the same customer

information available as when the customer was a BellSouth 1 customer. Even worse, BellSouth retains this information 2 3 and "hides" it from Supra. As proof of this, we notice 4 that when Supra processes a change order to send the customer back to Bellsouth, all of the correct address 5 6 information appears immediately upon the order changeover. 7 This occurs without Supra or BellSouth performing this data 8 entry, so we know it is being refreshed from a master 9 database that is not available to Supra for its resale 10 customers.

11 The problems associated with having to manually type 12 out the first months' bills, using address information that 13 was either limited or just plain inadequate, coupled with our inability to present a detailed, itemized bill to 14 15 Supra's customers has caused great customer 16 dissatisfaction. See exhibit OAR-4 attached hereto which 17 is an example of a manually-typed Supra bill. Indeed, we lost 75% to 90% of our existing customer base during this 18 19 initial time period.

Not only did BellSouth cause Supra great problems
billing its customers, but BellSouth's errors resulted in
Supra being billed for BellSouth lines. See exhibit OAR-5
attached hereto which contains a compilation of BellSouth
lines for which Supra was billed in its second billing.

Supra has spent a good deal of time and effort
 contacting several companies including Perrine, Billing

Concept, Inc. of San Antonio, Texas, and Lesser Triff 1 Consulting of Miami, Florida, and Saville, Inc., among 2 3 others, in an attempt to purchase or develop software that 4 can interface with BellSouth's billing software, but these 5 efforts were unsuccessful for various reasons. Perrine 6 wrote the billing software utilized by BellSouth. Perrine 7 is no longer in business. Negotiations with the other 8 companies ran into difficulties on various points.

9 Every time Supra has faced a problem or a question 10 regarding billing, the answer from BellSouth's support 11 personnel has been that the answer is not available. 12 BellSouth's employees refer the question to some other 13 employee and it takes a very long time to solve each and 14 every issue that arises.

15 It is important to understand the myriad types of 16 effects caused by these billing problems. Because Supra personnel were endlessly involved in trying to resolve 17 18 these billing issues, they were not available to perform 19 other essential duties. Because Supra could not get the 20 information it needed, Supra could not send out accurate 21 bills to its customers in a timely and efficient fashion. 22 Because Supra's bills did not go out in a timely and 23 accurate fashion, many customers had forgotten that they 24 had switched their service to Supra and then called 25 BellSouth to complain. BellSouth's customer service 26 representatives then told them that they should file a

1 complaint with the Florida Public Service Commission 2 because BellSouth did not know anything about Supra. 3 Customers who did remember they had switched to Supra were 4 unhappy because they received bills that were not accurate 5 and were not timely. Many customers then refused to pay 6 their bills to Supra. BellSouth customer service 7 representatives often told customers they did not have to 8 pay their bills to Supra if they disputed the amounts of 9 the bills. All of this resulted in customers not paying 10 Supra for services received, Supra being billed by 11 BellSouth for those services, and Supra having many 12 complaints filed at the Florida Public Service Commission, 13 complaints which might have been avoided if Supra had been 14 able to speak with those customers prior to BellSouth sending them to the Commission and if Supra had been 15 16 permitted to focus on its provision of local exchange 17 telephone services and not on billing issues with 18 BellSouth. It is not possible to adequately quantify the devastating effects on Supra from BellSouth's unwillingness 19 20 to provide Supra adequate and reasonable billing information and assistance in Supra's billing processes as 21 an alternative local exchange carrier and not simply a 22 23 corporate customer. I will discuss the adjustment to our bills from BellSouth that I believe is appropriate, however 24 this adjustment does not begin to address the problems 25 26 BellSouth has caused us with these billing issues.

Accurate and timely bills are an important ingredient of this industry. What BellSouth is doing to Supra by the confusion created in the billing process should not be ignored. We are forced to pay BellSouth every month what they bill us, but we do not have the capacity to collect from customers. What BellSouth is trying to do to Supra is to cut away our very survival--our revenues.

8 Pending the resolution of the billing disputes, Supra
9 should be given immediate access to CRIS and RSAG.

10 b. Telephone Number Access

A. Paragraph 1 of Attachment 5 of the Interconnection
Agreement, provides:

13 Non-Discriminatory Access to Telephone Numbers 14 BellSouth currently serves as a North 15 American Numbering Plan Administrator for its territory. During the term of 16 this Agreement, and while BellSouth 17 continues to serve as the numbering 18 plan administrator, BellSouth will 19 ensure that Supra Telecommunications & 20 Information Systems, Inc., whether 21 facilities-based or reseller, has 22 nondiscriminatory access to telephone 23 numbers for assignment to their 24 customers under the same terms that 25 26 BellSouth has access to telephone

numbers.

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2 BellSouth has not provided Supra number availability on the same basis that BellSouth provides for itself. 3 In 4 BellSouth's Resale Ordering Guide for CLECs, pages 2-4, 5 BellSouth states that CLECs could reserve a maximum of 100 6 telephone numbers per CILLI (Common Language Location 7 Identification, a.k.a. Central Offices). On October 13, 8 1997, Supra faxed correctly filled out forms from the 9 Resale Ordering Guide to a 1-800 fax line provided on the 10 form requesting reservation of 100 telephone numbers each 11 for approximately 57 CLLI in South Florida. (See composite 12 exhibit OAR-6 containing pages from BellSouth's Ordering 13 Guide for CLECs and faxes and forms sent by Supra to 14 BellSouth.) This request was also brought to the attention 15 of Mr. Wayne Carnes, the BellSouth account representative assigned to Supra. A couple of days later, Supra received 16 17 a reply from BellSouth that this request was supposed to be 18 faxed to the BellSouth LCSC in Birmingham, Alabama. On October 20, 1997, Supra faxed the correctly filled out 19 forms to BellSouth's LCSC in Birmingham, Alabama, at the 20 same time informing BellSouth's employee, Theresa Gentry, a 21 Supervisor, of Supra's request. About a week later, Supra 22 received a call from BellSouth stating that the forms Supra 23 used in requesting telephone number reservation are not in 24 use any more by BellSouth. New forms were requested, but 25 none was received from BellSouth. An additional week 26

1 later, a call was received from BellSouth's LCSC resale 2 group supervisor, Theresa Gentry, stating that we cannot reserve 100 numbers per CLLI. She also stated that we 3 could only make a reservation of six telephone numbers on 4 5 LENS per each Local Service Request. On November 4, 1997, 6 Supra employee, Mr. Brad Hamilton, was told by Ms. Cheryl 7 Story, a trainer for BellSouth, during a LENS training 8 class, that the maximum number of lines that can be 9 reserved through LENS is 6 phone numbers for a duration of 10 9 days. This information was also given in the LENS User 11 Guide on page 25. As to number availability on LENS, most 12 of the time numbers that are supposedly available on LENS 13 are already assigned by BellSouth to its customers. Supra 14 has always had to wait long periods to give a new customer 15 a telephone number when it takes BellSouth seconds to provide a telephone number for its own new customers. 16

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c. Provision of Dial Tone;

A. In his testimony, Mr. John Reinke will address the 19 problems Supra has experienced related to loss of dial 20 tone. Mr. Marcus Cathey, BellSouth's Vice President of 21 Interconnection (Sales), made a joke of Supra's loss of 22 dial tone when he met me at the ALTS Convention in Atlanta 23 on Tuesday, November 4, 1997. The hardship and bad 24 publicity that this incident brought on Supra cannot be 25 26 over-emphasized.

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2	d. Electronic Access to Operational Support Systems (OSS)
3	and OSS Interfaces (Ordering and Provisioning,
4	Installation, Maintenance, and Repair);
5	
6	A. Paragraph 1 of Attachment 6 of the Interconnection
7	Agreement states as follows:
8	Quality of Ordering and Provisioning
9	BellSouth shall provide ordering and
10	provisioning services to Supra
11	Telecommunications & Information
12	Systems, Inc., that are equal to the
13	ordering and provisioning services
14	BellSouth provides to itself or any
15	other ALEC, where technically feasible.
16	Detailed guidelines for ordering and
17	provisioning are set forth in
18	BellSouth's Local Interconnection and
19	Facility Based Ordering Guide and
20	Resale Ordering Guide, as appropriate,
21	and as they are amended from time to
22	time during this Agreement.
23	
24	Paragraph 2 of Attachment 6 of the Interconnection
25	Agreement states as follows:
26	Access to Operational Support Systems.

BellSouth shall provide Supra 1 Telecommunications & Information 2 Systems, Inc. access to several 3 operations support systems. Access to 4 these support systems is available 5 through a variety of means, including 6 electronic interfaces. BellSouth also 7 provides the option of placing orders 8 manually (e.g, via facsimile) through 9 the Local Carrier Service Center. The 10 operations support systems available 11 12 are: Pre-Ordering. 13 BellSouth provides electronic access to 14 the following pre-ordering functions: 15 service address validation, telephone 16 number selection, service and feature 17 availability, due date information, and 18 upon Commission approval of 19 confidentiality protections, to 20 customer record information. Access is 21 provided through the Local Exchange 22 Navigation System (LENS). Customer 23 record information includes any and all 24 customer specific information, 25 including but not limited to, customer 26

specific information in CRIS and RSAG.

3 Service Ordering and Provisioning. BellSouth provides electronic options 4 5 for the exchange of ordering and provisioning information. BellSouth 6 provides and (sic) Electronic Data 7 Interchange (EDI) arrangement for 8 9 resale requests and certain unbundled network elements. As an alternative to 10 the EDI arrangement, Bellsouth also 11 12 provides through LENS an ordering and provisioning capability that is 13 integrated with the LENS pre-ordering 14 capability. 15 Service Trouble Reporting and Repair. 16 Service trouble reporting and repair 17 allow Supra Telecommunications and 18 Information Systems, Inc., to report 19 and monitor service troubles and obtain 20 repair services. BellSouth shall offer 21 Supra Telecommunications and 22 Information Systems, Inc. service 23 trouble reporting in a non-24 discriminatory manner that provides 25

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26 supra Telecommunications and

1	Information systems, Inc. the
2	equivalent ability to report and
3	monitor service troubles that BellSouth
4	provides to itself. BellSouth also
5	provides Supra Telecommunications and
6	Information Systems, Inc. an estimated
7	time to repair, an appointment time or
8	a commitment time, as appropriate, on
9	trouble reports. BellSouth provides
10	two options for electronic trouble
11	reporting. For exchange services,
12	BellSouth offers Supra
13	Telecommunications & Information
14	Systems, Inc. access to the Trouble
15	Analysis Facilitation Interface (TAFI).
16	For individually designed services,
17	BellSouth provides electronic trouble
18	reporting through an electronic
19	communications gateway.
20	BellSouth has failed to provide ordering and provisioning
21	to Supra that is equal to that BellSouth provides to
22	BellSouth. The primary reason for this is to ensure that
23	Supra fails in the resale business. BellSouth has refused
24	to provide acceptable electronic interfaces for Supra to

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> access BellSouth's operational support systems. BellSouth 25 refuses to use the electronic interface equipment that 26

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1 Supra has purchased. BellSouth's systems are practically 2 impossible for Supra to interface with because BellSouth 3 has chosen to make it so. These systems are absolutely 4 critical to Supra being able to provide local exchange 5 telephone service at all, much less local telephone service 6 that is equivalent to that provided by BellSouth.

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7 The Web-based Local Exchange Navigational System 8 (LENS) was provided as the primary system for change orders 9 between Supra and BellSouth. We started putting orders through LENS, but had not received all of the "rules," 10 written and unwritten, for using LENS. We had never been 11 12 told that LENS cannot accept orders for more than six This is not mentioned anywhere online, checked for 13 lines. in the transaction processing of LENS, or annnounced as an 14 error. Orders for more than six lines are swallowed up by 15 the system and look just like an accepted order for one 16 line. A major problem is that all business PBX, CENTREX 17 and associated customers typically have more than six 18 So all of our lucrative business orders that were 19 lines. placed sat unprocessed, with the entered data lost or 20 discarded. This required extensive follow-up calls and we 21 were often told that there was no record of our order many 22 days after it was submitted. We finally found out that all 23 of these orders must be submitted manually, but not until 24 after a number of business customers cancelled their 25 relationship with Supra due to "our" inability to deliver 26

the product that we had advertised ourselves able to
 deliver.

3 Orders faxed to BellSouth are often lost. After the mandatory waiting time to turn up new service has passed, 4 5 we call BellSouth for a status only to find out that the 6 order has "never been received, please fax it again." On 7 occasion, after a second faxing, the order is "still not 8 received, please fax it again." With a normal two day 9 (maximum) processing time per the interconnection 10 agreement, new service accounts have been delayed twelve to 11 thirteen days in this manner. See composite exhibit OAR-7 12 containing Supra Tracking and Inquiry Forms illustrating 13 some of the many problems Supra has had with BellSouth's 14 ordering and provisioning services.

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16 e. Notification Requirements;

17 A. Supra has regularly experienced events and problems in its operations as a result of not receiving any notice 18 19 ahead of time from BellSouth. One example of this problem is that BellSouth changes the password for the use of its 20 21 LENS system on a random basis without notifying Supra. Supra is dependent upon the LENS system to perform its 22 basic functions and without such notice, Supra is 23 24 completely unable to order service for new customers or any of the other activities for which it must, as a reseller, 25 rely on BellSouth. 26

1 Supra has continually requested, in correspondence and 2 in conversations with BellSouth employees, notification on 3 all customer changes, drops, etc., that are processed by 4 BellSouth. Supra has never received such notification on a 5 timely and accurate basis.

Attached as composite exhibit OAR-8 are three reports 6 7 entitled "PIC Adds/Disconnects Report-BellSouth" run on 8 January 23, 1998, February 6, 1998, and February 13, 1998. 9 These reports were generated by BellSouth and were sent to 10 Supra apparently in response to Supra's continuing request 11 for reports of daily activities that would show which 12 customers had switched to Supra, which customers had gone 13 back to BellSouth, etc. From a superficial review of these 14 reports, it is clear they are intended to provide 15 information on the long distance carriers of our customers. These reports are not intended nor designed to provide an 16 alternative local exchange carrier with the daily activity 17 18 information it needs. Beyond this, these reports are full These reports are supposed to be used by Supra 19 of errors. to collect revenues from the long distance carriers. How 20 can we use reports full of errors to collect revenues? 21 Supra has lost several thousands of dollars because of this 22 We estimate that we have lost a sum of about 23 situation. 24 \$300,000 in uncollected revenues from long distance carriers. When the information is checked against the LENS 25 system, it does not match up. Supra has no way of knowing 26

1 whether the LENS system is inaccurate or whether the 2 reports are inaccurate. By analysis of the February 13, 1998, report, comparing it to LENS and Supra customer 3 4 documents, and to actual requested transaction documents, 5 Supra determined that 10% of the 60 entries included an incorrect telephone number, a 55% mismatch on who the 6 7 customer belongs to, Supra or BellSouth, 30% erroneous EC 8 Order Numbers, 13% erroneous Conversion Date, 55% erroneous IC Reference Number, and 3% erroneous business/residence 9 10 flag. In preparing this analysis, Supra noted that in some cases the BellSouth report agreed with Supra records, while 11 LENS did not. In other cases, we found a disagreement 12 13 between the two systems claiming the customer had switched back to BellSouth. In most of these cases, Supra is unable 14 to verify this because we have not been notified. This 15 highlights the fact that LENS itself is often wrong. As 16 LENS is the only BellSouth operational support system Supra 17 has at its disposal, the fact that it is often three weeks 18 behind in incorporating customer change information means 19 that Supra has no valid information available to talk with 20 customers. It is obvious that we often do not even know 21 that a customer is not ours for several weeks after the 22 event, further complicating submittal of last bill, 23 connect/disconnect charge, etc. 24

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25 BellSouth has begun sending an additional letter to 26 Supra to inform us that a customer has switched back to

BellSouth. We receive this letter three weeks after the
 switch making it impossible to use this information for the
 last bill and disconnect charge purposes.

4 All of this lack of notification contrasts with 5 BellSouth's superior position in that BellSouth is informed 6 of a customer change by Supra before the change takes 7 This puts BellSouth in a position to deny the place. 8 conversion, to send out a retention letter to the customer, 9 to prepare additional or final billing, and to send out a letter to the customer at the point of conversion. 10 Supra 11 is informed weeks after a conversion, the information is often inaccurate and must constantly be manually verified 12 against a source that is itself full of errors and delays 13 14 in updating new information. Supra is unable to properly close out customers accounts, to prepare final billing in a 15 16 timely fashion, or even to get compensated for disconnect 17 charges due to the lateness of the BellSouth notification. This is having an incredibly detrimental financial and 18 business impact on Supra. The electronic interoperation 19 between separate business entities that is demonstrated by 20 the interoperation between airlines, travel agents, hotels, 21 22 and cruise lines daily shows that the technology has been available for years. Certainly BellSouth should be on the 23 cutting edge of such technology. 24

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f. Timeliness of Installation, Repair, and Maintenance.

A. BellSouth has failed to meet requests for installation
of new services, as well as requests for repair and
maintenance of existing services, on a basis equivalent to
that which BellSouth provides for its own customers. See
exhibit OAR-9 attached hereto containing actual intervals
for provisioning of service by BellSouth for Supra's
customers.

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8 When Supra customers dial 611 for service, they are 9 immediately connected to BellSouth's repair center, not to 10 Supra's repair line. At this point, the BellSouth repair 11 people inform the customer that they cannot do anything for 12 the customer because they are a Supra customer, that 13 BellSouth does not know how to connect them to Supra's repair services, and suggesting that if they would just 14 speak to BellSouth customer service and switch back to 15 BellSouth, BellSouth could have a repair crew out to their 16 location in two hours. This gives BellSouth an unfair 17 advantage to win back accounts when they are at their most 18 vulnerable--when the customer is in need of repair. If the 19 Supra Sales Department was given the opportunity to talk to 20 each dissatisfied BellSouth customer when they initially 21 called for repairs, this would certainly give Supra a great 22 advantage. Furthermore, the BellSouth repair personnel 23 know that if a customer of an ALEC reselling BellSouth's 24 service calls, it will be BellSouth personnel that will fix 25 the service outage. This information is not communicated 26

1 to the customer. Requiring the manual processing of the 2 great majority of the communications that must go between 3 BellSouth as the Incumbent LEC and Supra as the ALEC 4 reselling BellSouth's services, when electronic means are 5 available and the industry norm, is a clear violation of 6 BellSouth's duty to provide Supra the access to its network 7 and services that will make it possible for Supra to provide local phone service on a level comparable to that 8 9 provided by BellSouth to its customers.

10 Supra customers have had to wait up to four weeks to 11 have phone services hooked up. When a Supra customer complains, BellSouth may take as long as 24 hours or 12 13 several days to fix the trouble, when, for its own customers, BellSouth takes an average of two hours to 14 respond to trouble complaints. BellSouth has not provided 15 Supra appropriate access to BellSouth's operational support 16 17 systems that would permit Supra to properly electronically submit its ordering and provisioning, installation, 18 maintenance and repair requests. Mr. Brad Hamilton will 19 20 address this issue in greater detail in his testimony.

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ISSUE NO. 5: HAS BELLSOUTH PROVIDED ADEQUATE WRITTEN
RULES, REGULATIONS, CODES, INSTRUCTIONS, DESCRIPTIONS OF
PROCEDURES, OTHER WRITTEN MATERIALS, TECHNICAL GUIDANCE,
AND ACTUAL SUPPORT SERVICE, OR MADE ANY MODIFICATIONS OF
PROCEDURES, IF NECESSARY, IN TIMELY FASHION, TO PERMIT
SUPRA TO UNDERSTAND AND UTILIZE EFFECTIVELY BELLSOUTH'S
 PROCEDURES FOR BILLING, ORDERING, PROVISIONING,
 INSTALLATION, REPAIR, ETC., THAT ARE ESSENTIAL TO SUPRA'S
 ABILITY TO PROVIDE LOCAL EXCHANGE SERVICE ON PARITY WITH
 BELLSOUTH?

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A. No, BellSouth has not provided adequate written rules,
regulations, codes, instructions, descriptions of
procedures, other written materials, technical guidance,
actual support service, nor made any modifications of its
procedures to enable Supra to effectively utilize
BellSouth's procedures for billing, ordering, provisioning,
installation, repair, etc.

BellSouth has offered training for CLEC employees and Supra has taken advantage of many training classes. Indeed Supra has spent at least \$101,338.56 on training with BellSouth. However, these training classes have been very unsatisfactory. The trainers often do not know the answers to questions that Supra raises.

Supra employees attended CLEC training at BellSouth in Birmingham, Alabama. Chief among the topics covered was the need to eliminate order acceptance and processing problems. It was presented that Supra must fill out a specific standard form and fax it to BellSouth, as the electronic systems could not be relied upon. As Supra had already had bad experiences with BellSouth not accepting

these forms from us, the employees asked for clarification 1 2 and instructions on filling out the form correctly so that 3 Supra could get them processed the first time. The employees were told that "it was not the responsibility" 4 5 [of the CLEC trainer] "to teach us how to fill out the 6 form." This was a BellSouth form which Supra, as an ALEC. 7 was being required to utilize to request services from 8 BellSouth as the incumbent LEC.

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9 Not filling out these forms "just so" always resulted
10 in the forms being kicked back. Since BellSouth provided
11 no training or instructions on how to fill them out, this
12 type of order rejection was practically guaranteed.

The LENS system for placing orders and changes went 13 down several times in a day. See exhibit OAR-10 attached 14 hereto which consists of logs on the LENS system kept by 15 Supra employees. During this time we are unable to do 16 business. Even the fallback system for order processing, 17 the highly unreliable fax system, is unavailable. 18 BellSouth will not accept fax orders from us during times 19 when the online LENS system is down as "we cannot supply 20 necessary customer information from LENS required to 21 process the fax orders." BellSouth certainly has the 22 ability through its OSS to process orders during times that 23 their Web-based LENS service is down. Supra must receive 24 the same consideration. At this time we do not. 25 To make matters worse, on one occasion LENS was down 26



for an entire week. From January 23, 1998, to January 30, 1 2 1998, LENS was totally unavailable to us. BellSouth, 3 during this period, held onto a check that we sent them for payment of our bills. BellSouth employees claimed that the 4 5 bank informed them that Supra did not have enough funds in 6 its account to cover the value of the check. We know this 7 to be completely false as our account representative at the bank told us several times that BellSouth did not call the 8 9 bank. During this period, we lost several large accounts, 10 including a very large customer, Pharm Ed. We believe that 11 BellSouth wanted Pharm Ed back and that this was the reason 12 BellSouth withheld our check and did not deposit it in the 13 bank. It is not the common practice to call the bank to verify that there are funds to cover a check received from 14 15 a customer or vendor unless there have been previous bad checks received. Supra has never given BellSouth a bad 16 check. Supra believes this was an intentional anti-17 competitive tactic by BellSouth to get Pharm Ed back which 18 19 BellSouth succeeded in doing.

20 Due to the catch-22 regulations regarding paper/fax-21 based transactions, we were unable to provide service to 22 our customers during that 7-day period. During that same 23 period, BellSouth was able to provide service to its own 24 customers in the same geographical areas, once again 25 highlighting the discriminatory design and rules being 26 applied toward Supra's customer service order processing.

> DOCUMENT NUMBER- DATE 04089 APR-98

1 BellSouth has staffed its Interconnection Services 2 bureau with employees who either do not know the answers or 3 are unwilling to provide the timely answers Supra needs to 4 the questions that come up daily in the context of the 5 resale and interconnection agreements between these two 6 companies. Supra continually has to wait hours and days 7 and sometimes weeks to resolve problems that should be resolved immediately. 8

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9 In November or December 1997, we requested that our 10 Account Team at BellSouth give us a copy of the manual that 11 explains the service capabilities of the unbundled loops. 12 We wanted to get answers to some specific questions. BellSouth wanted to know why we needed the information and 13 we explained why. We did not receive the handbook until we 14 went for a meeting with BellSouth on January 29, 1998. 15 At the meeting, BellSouth employees who are the "experts" 16 argued amongst themselves over the correct answers to our 17 questions. What this translates to is that the "experts" 18 are not even sure of the answers to give us. 19

20 BellSouth's employees have displayed an attitude 21 toward Supra that indicates that they do not have to 22 respond to Supra's questions or requests for information 23 nor is the resolution of problems with Supra's 24 interconnection high on their list of priorities. As an 25 example of the attitude Supra has been subjected to, on one 26 occasion when I was meeting with BellSouth employees, Mr.

Wayne Carnes, Supra's account representative for BellSouth,
 reported to me that BellSouth's Collection Department had
 referred to Supra as a "fly-by-night" company.

4 There was an occasion when Ms. Cynthia Arrington told 5 me that BellSouth did not send out retention letters prior 6 to working Supra's orders. This statement was made in the 7 presence of Mr. Wayne Carnes and Mr. Marcus Cathey. Ms. Arrington made me look like a fool and an alarmist to be 8 9 concerned about this. However, in a subsequent 10 communication, Ms. Nancy Sims, Director of Regulatory Affairs for BellSouth, stated that BellSouth had, indeed, 11 been sending out retention or "winback" letters prior to 12 even working Supra's orders. This is an outrageously anti-13 competitive tactic by the incumbent local exchange company. 14 This letter inspires concern on the part of the consumer 15 that he or she will have a completely new and unreliable 16 network when in fact it is BellSouth's network that will 17 See exhibit still be utilized to service the customer. 18 OAR-14 for two examples of retention or "winback" letters 19 sent by BellSouth to me personally and to Supra 20 Telecommunications & Information Systems, Inc., as a small 21 business customer. Supra requests that the Commission 22 order BellSouth not to send such retention or "winback" 23 letters to customers for at least eighteen months after a 24 switch in service. 25

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Mr. Brad Hamilton will provide testimony regarding his

experience with BellSouth training. Mr. John Reinke will
 address in more detail Supra's problems with BellSouth's
 unresponsiveness.

ISSUE NO. 7: HAS BELLSOUTH ACTED APPROPRIATELY IN ITS
BILLING OF SUPRA AND HAS SUPRA TIMELY PAID ITS BILLS TO
BELLSOUTH?

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10 A. Supra has continually tried to operate responsibly in 11 its relationship with BellSouth. Due to the billing 12 problems in the initial period of operation, Supra 13 disputed billing records for certain accounts. Supra 14 documented this disputed billing information to BellSouth's 15 Ms. Cynthia Arrington. On behalf of BellSouth, Ms. 16 Arrington has stated it will not consider adjustments to 17 these disputed accounts and if Supra is not happy, Supra 18 should go to the Florida Public Service Commission.

19 Supra paid BellSouth's bills on time and in full up until the point that Supra realized that its operation was 20 21 being so completely compromised by BellSouth's incompetence 22 and outright anti-competitive behavior that Supra was not making anything, as well as the fact that Supra was being 23 charged a full month's service in advance in addition to 24 the connection fee for every customer that switched to 25 If a customer switched back to BellSouth within a 26 Supra. few days, Supra would be charged a connection fee, as well 27 as a disconnection fee of \$29.41, in addition to the charge 28

1 for a full month's service in advance. BellSouth also 2 charged the customer upon his or her return to BellSouth a 3 full month's service in advance. This represents double billing on BellSouth's part. On the very first bill for 4 5 every Supra customer is a connection charge of \$19.00 for business accounts and \$10.00 for residential accounts from 6 7 BellSouth. Accompanying these charges is the current month 8 PLUS one month in advance for every account that switches 9 to Supra. Supra believes these charges are illegal, anticompetitive and not in compliance with the 10 11 Telecommunications Act of 1996. These charges represent "unreasonable or discriminatory conditions or limitations 12 on the resale of" BellSouth's telecommunications services 13 in violation of Section 251(b)(1) of the Act. In the long 14 distance business, long distance providers are charged 15 \$3.00 to change a subscriber's PIC. 16

17 The one aspect of Supra's interconnection and resale 18 agreements that BellSouth has truly been on top of has been 19 its efforts to make Supra pay its bills to BellSouth. 20 BellSouth has continually threatened Supra with service 21 being cut off. In fact, BellSouth has disconnected Supra 22 on one occasion with full knowledge that Supra disputed the 23 amount of the bills.

At the present time, Supra has paid all of BellSouth's bills in full even though Supra believes it has been seriously overcharged. Supra requests the Commission to

require BellSouth to refund Supra \$686,512.96 which
represents the total of the one month's service in advance
charges that BellSouth has charged Supra for customers that
switched to Supra and returned to BellSouth in less than
five days, as well as any other adjustment to the bills
Supra has paid BellSouth that the Commission believes is
appropriate.

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9 ISSUE NO. 9: HAS BELLSOUTH APPROPRIATELY APPLIED SECTIONS
 10 A2.3.8A AND A2.3.8B OF ITS GENERAL SUBSCRIBER SERVICES
 11 TARIFF TO SUPRA?

12 A. Supra believes that BellSouth has inappropriately 13 applied Sections A2.3.8A and A2.3.8B of its General Subscriber Services Tariff by requiring Supra to pay for a 14 full month's service in advance when a customer switches to 15 Supra. On the occasions when a customer switched to Supra 16 for only a few days and then switched back to BellSouth, 17 Supra was billed for one full month's service in advance, 18 as well as connection and disconnection fees. The customer 19 was also charged for a full month's service in advance upon 20 his or her return to BellSouth. To the extent that the 21 General Subscriber Services Tariff may be interpreted to 22 permit BellSouth to do this, the Commission should require 23 BellSouth to modify its tariff to remove this charge for 24 one full month's service in advance when a BellSouth 25 customer switches his or her service to an ALEC that is 26

reselling BellSouth's local exchange telephone service.
 There is no way any alternative local exchange carrier can
 possibly make a customer want to switch to its service when
 BellSouth is permitted to charge that customer, through the
 ALEC, for a full month's service in advance.

6 This charge for one full month's service in advance to 7 the former BellSouth customer represents a tremendously 8 serious barrier to entry into the local telephone service 9 market. The Commission should order BellSouth to make 10 adjustments to the bills it has charged Supra to remove 11 these overcharges when BellSouth has charged both Supra and 12 a returning customer for the same month's service.

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14 ISSUE NO. 10: HAS BELLSOUTH RESPONDED APPROPRIATELY TO 15 CONSUMER QUERIES REGARDING SUPRA?

A. BellSouth's customer service representatives and other 16 employees that have contact with the public have utilized 17 every opportunity to disparage and criticize Supra to the 18 public and to Supra's customers. At a meeting of 19 BellSouth's officers in December 1997, I complained about 20 these issues. In response to my concern that BellSouth's 21 customer service representatives should clarify for 22 inquiring customers that Supra is a reseller of BellSouth's 23 local service, Mr. Marcus Cathey asked what would 24 BellSouth's customer service representatives need to say 25 when and if Supra becomes a facility-based ALEC. I stated 26

that BellSouth should wait until that happens to address that concern, however, if Supra continues to resell BellSouth's local service at that point, BellSouth's customer service representatives should inform inquiring customers that such is the case. Among the types of comments that have been made to Supra's customers are:

7 1) BellSouth has never heard of Supra and knows
8 nothing about Supra.

9 2) Supra is an insignificant, unreliable company that 10 customers should not consider to provide them local phone 11 services.

3) Customers will lose their opportunity to have
yellow pages advertising if they sign up with Supra.

14 4) Customers will lose access to the Internet if they15 sign up with Supra.

16 5) Customers do not have to pay Supra if they dispute
17 Supra's bill.

6) Customers should file a complaint with the Florida Public Service Commission if they have any problem with Supra without first calling Supra to discuss any problems they are having with Supra to give Supra an opportunity to resolve any problems.

In his testimony, Mr. Brad Hamilton will address the customer comments he received as a result of BellSouth's contacts with Supra customers.

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BellSouth has not only made comments in its contacts

with Supra customers during phone conversations, but
BellSouth has undertaken an anti-competitive campaign
against Supra that includes targeting specific business and
association customers that Supra had contacted and giving
disparaging information about Supra to those potential
Supra customers.

7 BellSouth is a member of the United States Telephone 8 Association which has undertaken an advertising campaign 9 against the provision of alternative local exchange 10 services that has contributed to the difficulties Supra has 11 experienced in gaining new customers. This campaign is titled "Call Them On It." This media campaign, which 12 13 includes brochures, television ads, Internet ads, and newspaper ads, focuses on creating doubt and concern in the 14 potential ALEC customers as to who will repair their phones 15 16 if there is a problem.

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18 ISSUE NO. 11: WHAT RELIEF, IF ANY, SHOULD THE COMMISSION
19 ORDER FOR SUPRA OR BELLSOUTH?

A. The Commission should require BellSouth to provide
Supra with access to BellSouth's electronic interface and
all operational support systems that will enable Supra to
perform its ordering and provisioning, installation,
maintenance, and repair functions on a parity with
BellSouth. This means that Supra should not have to submit
any orders by fax. All ordering should be done

electronically, the same way BellSouth handles it own
 customers' orders.

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The Commission should stop BellSouth from charging switching fees of \$19.00, the reconnection charge of \$29.14, and the one month's service in advance charge for each customer that switches to Supra.

7 The Commission should order BellSouth to include 8 Supra's name, as well as all other ALECs operating in its 9 territory, in its directory advertising to inform customers 10 that Supra and other ALECs are, in fact, providing 11 alternative local exchange services.

12 The Commission should require BellSouth to 13 dramatically modify its billing services to address the needs of Supra as an ALEC. This means that BellSouth's 14 15 billing for Supra should be aimed at providing Supra the 16 billing information it needs in an accessible, meaningful 17 fashion. Any information in BellSouth's possession that 18 will assist Supra in its billing processes as an ALEC should be required to be provided to Supra in a timely, 19 efficient manner. BellSouth should be required to offer 20 21 Supra the option of paying BellSouth to perform Supra's billing services at fair and reasonable rates. 22

The Commission should require BellSouth to refrain from any further anti-competitive and discriminatory activities against Supra including, but not limited to, requiring BellSouth employees to:

a) acknowledge, in response to customer inquiries,
 that Supra is a Florida Public Service Commission certificated alternative local exchange carrier;

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b) tell customers of Supra to contact Supra if they
are reporting a problem to give Supra the opportunity to
resolve any problems they may be having;

c) stop advising Supra customers to file complaints
against Supra at the Florida Public Service Commission; and

9 d) stop making derogatory or untrue statements
10 regarding Supra of any kind to customers.

11 The Commission should stop BellSouth from sending 12 retention letters to new Supra customers for at least 13 eighteen months.

14 The Commission should require BellSouth to offer Supra 15 the option of paying BellSouth to perform Supra's billing 16 services at fair and reasonable prices.

The Commission should require BellSouth to resell its
dark fiber to Supra as an unbundled network element.

19 The Commission should require BellSouth to refund to 20 Supra any amounts for which Supra was incorrectly billed or 21 overcharged.

22 Most significantly, the Commission should arbitrate 23 the rates, terms, and conditions of Supra's resale, 24 collocation, and interconnection agreements with BellSouth 25 because of BellSouth's failure to negotiate in good faith 26 with Supra.

- 1 Q. Does this conclude your testimony?
- 2 A. Yes.

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Attachment 11 Exhibit 2-FL Page 3

TABLE 1

BELLSOUTH/ALEC RATES - FLORIDA

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UNBUNDLED NETWORK ELEMENTS

Network Interface Device, Per Month	\$0.76 (interim rate)
Loops, including NID	
2 wire, per month	\$ 17.00
NRC First	\$140.00
NRC Add'l	\$ 42.00
<u></u>	\$ 30.00
4 wire, per month	
NRC First	\$141.00
NRC Add'l	\$ 43.00
2 wire ISDN, per month	\$ 40.00
NRC First	\$306.00
NRC Add'l	\$283.00
DS1, per month	\$ 80.00
NRC First	\$540.00
NRC Add'l	\$465.00
Unbundled Loop Channelization System (DS1 to VG)	
Per system, per month	\$480.00
NRC, First	\$350.00
NRC, Add'l	\$ 90.00
Per voice interface, per month	\$ 1.50
NRC, First	\$ 5.75
NRC, Add'l	\$ 5.50
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SUPRA Page 1 of 7 Docket No. 980119-TP Exhibit _____ (OAR-11)

End Office Switching	
Ports	
2 wire	\$ 2.00
NRC First	\$38.00
NRC Add'l	\$15.00
4 wire	\$10.00 (interim rate)
NRC First	\$38.00 (interim rate)
NRC Add'l	\$15.00 (interim rate)
2 wire ISDN	\$13.00
NRC First	\$88.00
NRC Add'l	\$66.00
2 wire DID	ТВО
NRC First	TBD
NRC Add'l	тво
4 wire ISDN	TBD
NRC First	твр
NRC Add'l	ТВО
4 wire DS1	\$125.00
NRC First	\$112.00
NRC Add'l	\$ 91.00
Usage	
Initial Minute	\$0.0175
Additional Minutes	\$0.005
Features, functions, capabilities	No additional charge
Operator Systems	
Operator Call Handling-Station & Person	\$1.00 per minute
Automated Call Handling	\$0.10 per call attempt

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SUPRA Page 2 of 7 Docket No. 980119-TP Exhibit _____ (OAR-11)

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Directory Assistance	\$0.25 per call
DA Call Completion	\$0.03 per call attempt
intercept	\$0.01 per call
Busy Line Verification	\$0.80 per call
Emergency Interrupt	\$1.00 per call
Directory Assistance	
DA Database	
per listing	\$0.001
monthly	\$100.00
Direct access to DA service	
per query	\$0.01
monthly	\$5,000.00
NRC, service establish charge	\$820.00
DA transport	
switched local channel	\$133.81 (interim rate)
NRC, first	\$866.97 (interim rate)
NRC, add'l	\$486.83 (interim rate)
switched dedicated DS1 level	
per mile	\$16.75 (interim rate)
per facility termination	\$59.75 (interim rate)
NRC	\$100.49 (interim rate)
switched common	
per DA call	\$0.0003
per DA call per mile	\$0.00001
tandem switching	
per DA call	\$0.00055

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SUPRA Page 3 of 7 Docket No. 980119-TP Exhibit _____ (OAR-11)

Dedicated Transport	
DS1, facility termination	\$ 59.75
DS1, per mile	\$ 1.60
NRC	\$100.49 (interim rate)
Common Transport	
Facility termination, per MOU	\$0.0005
Per mile, per MOU	\$0.000012
Tandem Switching	\$0.000 2 9 per minute
Signaling Links	
Link	\$5.00 per link, per month
non-recurring	\$400.00
Link termination	\$113.00
Signal Transfer Points	· · · · · · · · · · · · · · · · · · ·
ISUP	\$0.00001 per message
ТСАР	\$0.00004 per message
Usage surrogate	\$64.00 per month
Service Control Points	
LIDB (1)	тво
Toll Free Database (1)	TBD
AIN, per message	\$0.00004 (interim rate)

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Attachment 11 Exhibit 2-FL Page 7

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AIN, Service Creation Tools (1)	TBD
AIN, Mediation (1)	TBD
(1) BellSouth and ALEC shall negotiate rates for this offering. If agreement is not reached within sixty (60) days of the Effective Date, either party may petition the Florida PSC to settle the disputed charge or charges.	
Call Transport and Termination (2)	
(2) The Parties agree to bill a mutually agreed upon composite End Office interconnection rate of \$0.003 and composite tandem interconnection rate of \$0.004 until approximately January, 1998, unless otherwise agreed to by the parties. This interim composite rate will be billed in lieu of interconnection rates on an elemental basis and shall be retroactive to the Effective Date.	

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PHYSICAL AND VIRTUAL COLLOCATION PHYSICAL COLLOCATION

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SCHEDULE OF RATES AND CHARGES

Rate Element Description	Type of Charge	Charge
Application Fee Subsequent Application Fee (Note 1) Space Preparation Fee (Note 2) Space Enclosure Construction Fee	NRC (per Arrangement, per C.O.) NRC (per Arrangement, per C.O.) NRC (per Arrangement, per C.O.) NRC (per 100 square feet)	\$3,850.00 \$1,600.00 ICB \$4,500.00
(Note 2) Additional Engineering Fee (Note 3)	NRC	ICB
Cable Installation Floor Space	NRC NRC (per entrance cable) Zone A RC (per square foot) Zone B RC (per square foot)	\$2,750.00 \$7.50 \$6.75
Power	RC (per amp)	\$5.00
Cable Support structure Cross-Connects	RC (per entrance cable) 2-wire RC (per cross-connect)	\$13:35 \$0.30
	4-wire RC (per cross-connect) DS1 RC (per cross-connect)	\$0.50 \$8.00
	DS3 RC (per cross-connect)	\$72.00
	2-wire NRC (first cross-connect) 4-wire NRC (first cross-connect)	\$19.20 \$19.20
	DS1 NRC (first cross-connect)	\$155.00
	DS3 NRC (first cross-connect) 2-wire NRC (each additional cross-connect)	\$155.00 \$19.20
	4-wire NRC (each additional cross-connect)	\$19.20
	DS1 NRC (each additional cross-connect)	\$27.00
	DS3 NRC (each additional cross-connect)	\$27.00
POT Bay	2-wire RC (per cross-connect)	\$0.40
	4-wire RC (per cross-connect)	\$1.20 \$1.20
	DS1 RC (per cross-connect) DS3 RC (per cross-connect)	\$1.20
Additional Security Access Cards	NRC-ICB (each)	\$10.00
Security Escort	Basic - first half hour NRC-ICB	\$41.00
	Overtime - first half hour NRC-ICB	\$48.00
	Premium - first half hour NRC-ICB	\$55.00
	Basic - additional half hour NRC-ICB	\$25.00
	Overtime - additional half hour NRC-ICB	\$30.00
	Premium - additional half hour NRC-ICB	\$35.00

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NOLES	
NRC:	Non-recurring Charge - one-time charge
RC:	Recurring Charge - charged monthly
ICB:	Individual Case Basis - one-time charge

Notes

- (1) <u>Subsequent Application Fee.</u> BellSouth requires the submission of an Application Fee for modifications to an existing arrangement. However, when the modifications do not require BellSouth to expend capital (e.g., additional space or power requirements, BST termination/cross-connect equipment, etc.), BellSouth will assess the Subsequent Application Fee.
- (2) <u>Space Preparation Fee</u>. The Space Preparation Fee is a one-time fee, assessed per arrangement, per location. It recovers costs associated with the shared physical collocation area within a central office, which include survey, engineering, design and building modification costs. BellSouth will pro rate the total shared space preparation costs among the collocators at each location based on the amount of square footage occupied by each collocator. This charge may vary depending on the location and the type of arrangement requested.

Space Enclosure Construction Fee. The Space Enclosure Construction Fee is a one-time fee, assessed per enclosure, per location. It recovers costs associated with providing an optional equipment arrangement enclosure, which include architectural and engineering fees, materials, and installation costs. This fee is assessed in 50 square-foot increments, with a minimum space enclosure size of 100 square feet. SUPRA TELECOMMUNICATIONS AND INFORMATION SYSTEMS, INC. may, at its option, arrange with a BellSouth certified contractor to construct the space enclosure in accordance with BellSouth's guidelines and specifications. In this event, the contractor shall directly bill SUPRA TELECOMMUNICATIONS AND INFORMATION SYSTEMS, INC. for the space enclosure, and this fee shall not be applicable.

(3) <u>Additional Engineering Fee</u>. BellSouth's engineering and other labor costs associated with establishing the Physical Collocation Arrangement shall be recovered as Additional Engineering charges, under provisions in BellSouth's FCC Number 1 Tariff, Sections 13.1 and 13.2. An estimate of the Additional Engineering charges shall be provided by BellSouth in the Application Response.

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under this Agreement, or to improve service as Supra Telecommunications and Information Systems, Inc. and BellSouth may mutually agree. BellSouth and Supra Telecommunications and Information Systems, Inc. agree to meet to discuss establishment of such targets quarterly, starting no later than ninety (90) days after actual performance occurs. Such targets will reflect a negotiated level of performance. Notwithstanding the foregoing, Supra Telecommunications and Information Systems, Inc. reserves its right to request targets that exceed parity. Such a request may require Supra Telecommunications and Information Systems, Inc. to reimburse BellSouth for the reasonable and demonstrable cost BellSouth incurs to provide such performance, as the Parties may mutually agree.

2. **PROVISIONING PERFORMANCE MEASUREMENTS**

Provisioning performed by BellSouth will meet the following measurements:

2.1 Desired Due Date: Measures as a percent how often BellSouth is able to meet Supra Telecommunications and Information Systems, Inc. 's desired due date for provisioning Services, Elements, or Combinations. BellSouth has stated that it cannot provide this measurement at this time. The Parties agree to review BellSouth's ability to provide Desired Due Date within sixty days from execution of this Agreement. Until such time as BellSouth provides this measurement, BellSouth agrees to provide a range of intervals provided below that it represents are reflective of the time it takes to install Services, Elements, or Combinations. BellSouth shall measure and provide data on the performance intervals (for each of BellSouth and Supra Telecommunications and Information Systems, Inc. Customers) and the Parties agree to meet to review interval data to assess whether the intervals should be improved, within sixty days from execution of this Agreement. In addition, BellSouth and Supra Telecommunications and Information Systems, Inc. shall jointly develop within sixty days from execution of this Agreement, an audit plan that will provide data to demonstrate that the intervals provided by BellSouth to Supra Telecommunications and Information Systems, Inc. are at parity with those BellSouth provided itself or its end-users.

Service	Interval
INSTALLATION	
Lines/trunks with no premises visit:	
Business	

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10/6/97

Attachment 10

1-3 lines	≤ 2 business days*
4-15	≤ 4 business days*
Over 15 lines	AS NEGOTIATED
Residential	≤ 2 business days*
Lines/trunks with premises visit:	

• Under normal business conditions

Business	
1-2 lines	2 business days*
3-5 lines	4 business days*
6-10 lines	6 business days*
11-15	9 business days*
Over 15 lines	AS NEGOTIATED
Residential	4 days*
Business lines/trunks; plant or other facilities not available and must be provisioned	AS NEGOTIATED
ESSX®/Multi Serv (Centrex) ^(sm)	
New/To & From	AS NEGOTIATED
New features (not in common block)	AS NEGOTIATED
Add/changes (in common block)	
1-3 lines	2 business days
4-9 lines	3 business days
10-24 lines	5 business days
Over 24 lines	AS NEGOTIATED

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10/6/97

Unbundled Network Elements	
Business or Residential	The Parties agree to establish appropriate intervals for provisioning unbundled Network Elements within sixty days from execution of this Agreement.
FEATURE CHANGES	

• Under normal business conditions

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BellSouth Telecommunications, Inc.

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September 18, 1997

Olukayode Ramos 129 Gavilan Avenue Coral Gables, FL 33143-6557

Dear Customer,

We recently received your request to switch your local phone service to another carrier. Because we value you as a customer, we're disappointed that you have selected another provider. However, your service has been transferred as per your request, and your final bill should reflect this change.

If you are unaware that we received a request to switch your service, please notify us of the problem so that we can correct it. You can call us at 1-800-733-3285, 24 hours a day, 7 days a week.

We thank you for your business and hope to have the opportunity to meet your communications needs again in the future.

Sincerely,

Ralph de la Vega Vice President and General Manager Consumer Services -- Florida

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BELLSOUTH

BellSouth Telecommunications P. O. Box 100170 Columbia, SC 29202-3170

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December 9, 1997 (305)863-7300

lulladhadhdhadhadhadhdhadh SUPRA TELECOM 269 GIRALDA AV SUITE 203 CORAL GABLES FL 33134-5002

Dear Customer:

Your Small Business Team at BellSouth values you as a customer, so we regret that you have chosen another provider for your local communications service. However, per your request, we will transfer your service as of December 8, 1997 and send you a final bill for the services you will now be receiving from another carrier.

While we fully respect your request to make a change, we want you to know that we remain committed to meeting the unique communications needs of each small business in Florida. We hope you will give us the opportunity to earn your business in the future. We will always be here to listen and respond to you.

Finally, we would like to thank you for doing business with BellSouth. If you have any questions or if we can assist you in any way, please call a Small Business specialist in Florida at 780-2800.

Rob Capell Vice President Small Business Services

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