### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO: 980570-EU

IN RE: PROPOSED AMENDMENTS TO RULE 25-6.0185, ELECTRIC UTILITY PROCEDURES FOR LONG-TERM ENERGY EMERGENCIES

## NOTICE OF PROPOSED RULE DEVELOPMENT

TO

### ALL INTERESTED PERSONS

ISSUED: April 29, 1998

NOTICE is hereby given pursuant to Section 120.54, Florida Statutes, that the Florida Public Service Commission staff has initiated the development of Rule 25-6.0185, Florida Administrative Code, to amend provisions relating to procedures for long-term energy emergencies.

The attached Notice of Proposed Rule Development will appear in the May 8, 1998, edition of the Florida Administrative Weekly. If timely requested and not deemed unnecessary by the Commission, a rule development workshop will be held at the following time and place:

> Florida Public Service Commission 10:00 a.m., Thursday, June 4, 1998 Betty Easley Conference Center Room 152, 4075 Esplanade Way Tallahassee, Florida

The request must be submitted in writing and received by the Director, Division of Records and Reporting, Florida Public Service Commission, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850, no later than May 29, 1998.

Any person requiring some accommodation at this workshop because of a physical impairment should call the Division of Records and Reporting at (850) 413-6770 at least five calendar days prior to the hearing. Any person who is hearing or speech impaired should contact the Florida Public Service Commission using the Florida Relay Service, which can be reached at: 1-800-955-8771 (TDD).

DOCUMENT NUMBER-DATE

04740 APR 29 8

FPSC-RECORDS/REPORTING

By Direction of the Florida Public Service Commission, this 29th day of April, 1998.

BLANCA S. BAYO, Director Division of Records & Reporting

Ву

Kay Flynn, Chief Bureau of Records

(SEAL)

MAH

FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO. 980570-EU

RULE TITLE:

RULE NO. :

Electric Utility Procedures for 25-6.0185

Long-Term Energy Emergencies

PURPOSE AND EFFECT: The purpose of the amendments is to clarify which utilities are subject to the rule, streamline and clarify rule requirements, remove obsolete language and incorrect references, and establish a periodic review schedule for fuel emergency plans.

SUBJECT AREA TO BE ADDRESSED: Procedures for long-term energy emergencies.

SPECIFIC AUTHORITY: 350.127(2), 366.05(1), F.S.

LAW IMPLEMENTED: 366.04(5), 366.05(7), F.S.

IF REQUESTED AND NOT DEEMED UNNECESSARY BY THE AGENCY HEAD, A RULE DEVELOPMENT WORKSHOP WILL BE HELD AT THE TIME, DATE, AND PLACE SHOWN BELOW:

TIME AND DATE: 10:00 am, Thursday, June 4, 1998

PLACE: Betty Easley Conference Center, Room 152, 4075 Esplanade Way, Tallahassee, FL 32399-0850

THE WORKSHOP REQUEST MUST BE SUBMITTED IN WRITING WITHIN 21 DAYS OF THE DATE OF THIS NOTICE TO THE COMMISSION'S DIVISION OF RECORDS AND REPORTING, 2540 SHUMARD OAK BOULEVARD, TALLAHASSEE, FL 32399-0850.

THE PERSON TO BE CONTACTED REGARDING THE PROPOSED RULE

DEVELOPMENT IS: Connie Kummer, Division of Electric and Gas, Florida Public Service Commission, 2540 Shumard Oak Blvd., Tallahassee, FL 32399-0862.

Any person requiring some accommodation at this workshop because of a physical impairment should call the Division of Records and Reporting at (850) 413-6770 at least five calendar days prior to the hearing. Any person who is hearing or speech impaired should contact the Florida Public Service Commission by using the Florida Relay Service, which can be reached at: 1-800-955-8771 (TDD).

THE PRELIMINARY TEXT OF THE PROPOSED RULE DEVELOPMENT IS:

25-6.0185 Electric Utility Procedures for Long-Term Energy Emergencies.

(1) The Commission has reviewed the Florida Electric Power Coordinating Group's Emergency Procedure for Long Term Energy Emergencies, Fuel Supply Shortage Plan dated August 3, 1981 and adopts said plan, as amended below, as the Fuel Supply Shortage Element of the Florida Electrical Emergency Contingency Plan, under Section 377.703, Florida Statutes.

(1)(2)(a) By December 1, 1982, eEach electric utility in Florida that owns or controls electric generation facilities must have on file with shall develop and submit to the Commission a long-term energy emergency plan to establish a systematic and effective means of anticipating, assessing, and responding to a long-term emergency caused by a fuel supply shortage for fuel

shortages. A long-term utility energy emergency exists when the fuel supplies of an individual utility are decreasing or are anticipated to decrease below a level adequate to provide continuous, uninterrupted service to its customers. Each utility's plan shall be consistent with the requirements of the Fuel Supply Shortage Element of the Florida Electrical Emergency Contingency Plan. The plans shall also provide for the full reimbursement by an electric utility receiving energy or fuel during an energy emergency. Full reimbursement shall be all of the supplying utility's cost of replacing such energy or fuel with the same or alternate fuel or energy.

- (2) Each utility shall review its plan at least every three years beginning on January 1, 1999.
- (a) If a utility determines that its existing plan requires modification, a revised plan shall be submitted to the Commission for approval no later than two months prior to January 1 of the review year.
- (b) If a utility determines no changes are necessary, the utility must file a letter no later than January 1 of the review year, stating that the required review has been conducted and that the existing plan continues to be adequate.

(3)(b) At the time the utility submits its revised plan to the Commission, it shall also provide a copy of the plan to the Florida Reliability Coordinating Council (FRCC). Electric Power Coordinating Group (FCG). The Florida Electric Power

Coordinating Group will assess each utility's plan for compatability with the Fuel Supply Shortage Element of the Florida Electrical Emergency Contingency Plan.

(4)(e)1. The Commission shall review and either may approve or reject each utility's plan. In so doing, the Commission may rely upon the FCG for technical advice and assistance in assessing the plan's compatibility with the Fuel Supply Shortage Element of the Florida Electrical Emergency Contingency Plan.

The Commission's shall review shall consider whether each utility's plan with regard to whether it adequately:

(a) Identifies specific actions to be taken by the utility upon the Governor's declaration of a fuel supply emergency.

(b) Addresses interchange of energy and the physical sharing of fuel stocks or fuel deliveries or both;

(c)- Sets priorities for customer interruptions; and

(d) = Establishes objective criteria for notifying the Chairman of the FRCC Reliability Assessment Group (RAG) FCG Technical Advisory Group of the existence of a long-term energy emergency on the system of the utility.

(5)2. In reviewing individual utility plans of electric utilities serving areas west of the Apalachicola River, whose electric facilities and emergency contingency plans are coordinated with utilities outside of Florida, the Commission may take into account such special considerations as may be just and reasonable in light of such utilities' geographical location and

interconnections with utilities outside of Florida.

- (6)3. Plans not approved by the Commission shall be revised and resubmitted to the Commission pursuant to Commission order and within the time specified in the order.
- (d) Upon approval of an individual utility's plan, such plan shall be incorporated as a supplement to the Fuel Supply Shortage Element of the Florida Electrical Emergency Contingency Plan.
- Electric Power Coordinating Group (PCG), or any committee, group or individual that is a part of PCG, the reference means PCG or part thereof, or any other entity which the utilities subject to the Commission's jurisdiction under \$377.703 F.S., agree to have perform the functions outlined in this rule or plan.
- (4) The Florida Electric Power Coordinating Groups

  Emergency Procedure for Long Term Energy Emergencies, Fuel Supply

  Chortage Plan dated August 3, 1981 is amended as follows:
- (a) On page 3, the following definition is substituted for the definition in the Plan:

#### II. DEPINITION

An electric energy emergency exists when Florida
has inadequate energy generating capability by reason
of a fuel supply shortage and is thereby prevented from
operating at required levels to supply its energy
obligations. An energy emergency differs from a

short term capacity emergency in that energy requirements cannot be met over an extended period.

The period of advance warning and expected duration of an energy emergency is usually measured in terms of weeks or months, as opposed to minutes or hours for a short term capacity deficiency.

(b) On page 4, the following paragraph is substituted for the last paragraph on page 4:

The Fuel Supply Chortage Plan is oriented toward energy emergencies caused by a fuel supply shortage. As such, the actions specified herein are primarily oriented toward those to be taken by the generating utilities in Peninsular Florida. Peninsular Florida is defined as the area cast of the Apalachicola River. The emergency plans and procedures of utilities receiving partial or full requirements service are concomitant with those of their wholesale suppliers and shall be coordinated and be consistent with the suppliers' individual utility plans. The actions of other generating utilities outside of peninsular Florida, such as Gulf Power Company, will be coordinated through liaison with appropriate emergency personnel. Gulf Power Company, while operating under its own plan as a result of its geographical location in the State and its interconnections to the Southern

Electric System, will coordinate its activities and
participate where feasible and practical with the Fuel
Supply Shortage Plan.

(c) On page 7, the following paragraph A is substituted for paragraph A:

### A. DEGIGNATION

A long-term utility energy emergency exists when the fuel supplies of an individual electric utility are decreasing or are anticipated to decrease below a level adequate to provide for continuous, uninterrupted service to its customers. If such a long term energy emergency exists on the system of the utility; if that individual-utility's plan includes the elements as prescribed by Section IV; and if implementation of these actions has been or is anticipated to be inadequate to mitigate the energy emergency on its system, then the utility will notify the Chairman of the FCG Technical Advisory Group (TAG) of this impending emergency. The Chairman of TAG, after consultation with and concurrence by the Chairman of the FCG Executive Committee, will notify the Florida Public Service Commission and raquest the initiation of a Fuel Supply Alert. The initiation of a Fuel Supply Alert by the Commission will trigger the actions indicated below.

DOCKET NO. 980570-EU PAGE 10 (d) On page 0, the following paragraphs 4, 5, and 6 are substituted for paragraphs 4, 5, and 6 of the plan: 4. TAG will request that the data be collected and that the remaining days of fuel supply, expressed in terms of Days Burn, for Florida be calculated by the procedures detailed in Appendix C, \*Determination of Remaining Fuel Supply. " The FCG Staff will calculate and publish the Days Burn for Florida. TAG will advise the Executive Committee and the Commission regarding the status of the Florida fuel supply situation. (e) On page 9, the following paragraphs A, B and C are substituted for paragraphs A, B, and C of the Plan: A. DEGIGNATION Following the designation of a Fuel Supply Alert, the remaining days of fuel supply (Days Burn) will be determined and the FCG Executive Committee, upon advice from TAG, may request that the Governor of the State of Florida declare a Fuel Supply Emergency in Florida pursuant to \$377.703, P.S. or other appropriate statutory authority.

Upon the declaration of a Fuel Supply Emergency by

the Governor, the Technical Advisory Group will assume

B. RESPONSIBILITY

emergency responsibility for coordinating the initiation and termination of all Fuel Supply Emergency actions, monitoring of the fuel supply situation and continuing apprisal of the appropriate governmental agencies (see Appendix D, "Energy Management and Allocation Procedures");

# C. ACTIONS

Upon the declaration of a Fuel Supply Emergency by the Governor, all participating utilities shall take the actions indicated in the following steps as deemed to be appropriate by TAG:

- --- (f) On page 10, the following paragraph 2 under Step A is substituted for paragraph 2 in the plan:
  - 2. Implement energy source conservation measures
    throughout Florida so as to minimize the
    generation of electricity from the fuel in short
    supply considering economic constraints. Insofar
    as practical, optimum usage will be made of
    available purchased energy.

(g) On page 19, the following paragraph is substituted for the first paragraph under the heading \*1. Fuel Supply Alert Actions\*:

Upon the initiation of a Fuel Supply Alert, the FCG
Public Information Committee (PIC) shall prepare a
uniform notification for use by all participating

DOCKET NO. 980570-EU PAGE 13 (c) TAG will establish a liaison with the appropriate emergency organization of other generating utilities contiguous to Florida. (j) On page 21, the following paragraph (c) is substituted for paragraph (c) in the plan: (c) The FCC staff will calculate the remaining days of fuel supply, expressed in terms of Days Burn, for Florida. The Days Burn for Florida shall be the weighted average, based on energy source requirement, of the individual participants' Days Burn-(k) On page 22, the following sentence is substituted for the first sentence under the heading \*2. Fuel Supply Emergency Action" in the Plan-Upon the initiation of a Fuel Supply Emergency, the following actions shall be taken, at the direction of TAG. (1) On page 22, the following paragraph (d) is substituted for paragraph (d) in the Plan. (d) The FCG Staff, or in their absence the Energy Emergency Operation Task Force, will continue to calculate the Days Burn for Florida in the manner previously described. This information will be provided to TAG. (m) On page 26, the following paragraphs (d) and (e) are

DOCKET NO. 980570-EU PAGE 14 substituted for paragraphs (d) and (e) in the Plan: (d) Degin review of the daily reports to establish a trend of fuel usage to serve the Florida load. (e) Recommended changes in generation and interchange as necessary to optimize fuel use with due consideration for the economical operation of Florida's generation resources. (n) On page 27, the following paragraph (5) is substituted for paragraph (5) of the Plan: (5) Utilize generation sources to minimize use of fuel in-short supply with due consideration for the economic operation of Florida's generation resources. Specific Authority: 350.127(2), 366.05(1), F.S. I aw Implemented: 366.04(5 3), 366,05(7) 377.703, F.S.

History: New 6/28/82, formerly 25-6.185, Amended