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 $\it DOCKET~NO.:~960444-WU$  - Application for rate increase and for increase in service availability charges in Lake County by Lake Utility Services, Inc.

WITNESS: Prefiled Rebuttal Testimony of Patricia W. Merchant, Appearing On Behalf of Florida Public Service Commission

DATE FILED: August 13, 1998

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FPSC-RECORDS/REPORTING

## PREFILED REBUTTAL TESTIMONY OF PATRICIA W. MERCHANT

- 2 Q. Please state your name and professional address.
- A. My name is Patricia W. Merchant and my business address is 2540 Shumard Oak Boulevard. Tallahassee. Florida 32399-0850.
- 5 | Q. By whom are you employed and in what capacity?
- 6 A. I am employed by the Florida Public Service Commission as a Public 7 Utilities Supervisor in the Division of Water and Wastewater.
- 8 Q. Did you prepare prefiled direct testimony in this case?
- 9 A. Yes.
- 10 | Q. What is the purpose of your rebuttal testimony?
- 11 A. The purpose of my testimony is to rebut certain parts of Mark Kramer's 12 testimony filed on behalf of Lake Utility Services, Inc. (LUSI) regarding
- 13 | plant in service and contributions in aid of construction (CIAC).
- Q. What comments do you wish to make regarding Mr. Kramer's testimony on plant in service?
- 16 A. In Mr. Kramer's direct testimony on pages 14 and 15, he contested plant
- 17 adjustments totaling \$32,179 which the Commission made in Proposed Agency
- 18 Action (PAA) Order No. PSC-97-0531-FOF-WU. The first adjustment was the
- 19 removal of \$17,053 from the Lake Saunders water plant. In my direct testimony
- 20 I agree with Mr. Kramer's comments on this adjustment and will not address it
- 21 here further. The remaining plant difference Mr. Kramer addressed amounted
- 22 to 15,126, which he stated was unsupported by explanations or details. I
- 23 disagree. Since the staff auditors and I recalculated all of the plant
- 24 additions and retirements from day one, we corrected many adjustments that
- 25 were recorded by the utility in 1995 and should have been recorded in prior

years. As such, the test year average is different even thought the year end amounts are relatively close. I do not agree with Mr. Kramer's argument on this adjustment as I believe that our test year plant additions and retirements are correct.

Q. What are the CIAC adjustments that you are addressing?

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Mr. Kramer, on pages 20-22, contested three CIAC adjustments made in the PAA order totaling \$81,886. His first dispute addressed \$16,500 for the Vista Subdivision. The utility was unable to locate an invoice supporting the payment of this amount prior to the PAA order. Mr. Kramer attached this invoice as an exhibit to his testimony, and I agree with this adjustment. second dispute related to the Highland Pointe system. Mr. Kramer stated that the Commission removed \$16,923 in plant for lack of supporting documentation. Since this plant was contributed, Mr. Kramer testified that the same amount of CIAC should also be removed. He said that when the plant was originally booked, the utility offset CIAC for the total cost of plant. I have two disagreements with Mr. Kramer's testimony. First, while the Commission reduced three plant accounts by \$16,923, two other accounts were increased by \$9,920. The Commission's adjustment resulted in a net reduction of \$7,003. Secondly, the utility did not book all of its plant to CIAC. It recorded \$75,000 in plant and \$70,000 in CIAC. This difference related to \$5,000 in undistributed plant the utility retired in the year of purchase. The following year the utility added \$5,000 back to undistributed plant to zero out this amount, and did not make a corresponding offset to CIAC. As such, CIAC should have been decreased by \$2,003, which is the net amount (\$7,003) less \$5,000) that was originally booked as CIAC. Neither the \$16,923 nor the

\$2,003 adjustment to CIAC was included in the PAA order.

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Q. What other comments do you wish to make regarding Mr. Kramer's testimony on CIAC?

Α. With regard to the Lake Saunders system, the utility originally booked it as a purchase, and it was considered a certificate transfer. At the time of transfer, the system did not have rates, so the Commission approved temporary, then final, original rates. Rate base was not established in the certificate transfer docket. In this current rate case, Docket No. 960444-WU, the auditors reviewed all of the supporting documentation and found unsupported plant amounts. The utility had also included a negative acquisition adjustment in rate base. Since the Commission never set rate base, no acquisition adjustment was addressed or approved. In the PAA order, the Commission removed the acquisition adjustment and instead increased CIAC by \$48,463. This was the difference between the adjusted plant amount of \$58,463 and the \$10,000 purchase price. By adding the \$17,053 in plant that I added in my direct testimony, the adjusted plant balance for Lake Saunders should be \$75,515. Since the Commission did not perform an audit of the original utility owner's books at the time of transfer, I have no knowledge of how this developer recorded the construction of the utility plant. Further, the developer sold the plant to the utility for \$10,000, and with an adjusted original plant cost of approximately \$75.515, the developer could have easily costed off the remainder to cost of goods sold. As such, this would have been CIAC. Since LUSI cannot show otherwise, I believe that CIAC for the Lake Saunders system as of the date of purchase should be \$65,515. This amount is determined by taking the PAA order adjustment to increase CIAC

by \$48,463, plus \$17,053 of CIAC on the additional plant adjustment discussed in the plant section above. 

- Does this conclude your testimony? Q.
- Yes, it does. Α.

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## CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true and correct copy of the Prefiled Rebuttal Testimony of Patricia W. Merchant has been furnished to Richard D. Melson, Esquire, P.O. Box 6526, Tallahassee, Florida, 32314, and Office of Public Counsel, c/o The Florida Legislature, 111 W. Madison Street, Room 812, Tallahassee, Florida, 32399-1400, by U.S. Mail, on this 13th day of August, 1998.

PIM VACCARO, ESQUIRE

FLORIDA PUBLIC SERVICE COMMISSION 2540 Shumard Oak Boulevard Tallahassee, Florida 32399-0850 Telephone No. (850) 413-6181 Facsimile No. (850) 413-7180

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