

FLORIDA PUBLIC SERVICE COMMISSION

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(Hearing convened at 1:20 p.m.)
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MS. JOHNSON: We'll begin the hearing this morning. I wanted to thank everyone for coming out. We did -- we are starting a little late. We were trying to secure our Internet transmission. We were unable to do that due to the phone lines. So this particular hearing will not be transmitted. We're going to have to report that to the P.S.C.

This hearing will not be transmitted over the Internet, but we will have our court reporter, so that this will be transcribed, which it just will not be broadcast over the Internet. And with that, counsel, could you please read the notice?

MS. KEATING: Notice issued August 10th, 1998. The time and place has been set for a hearing in undocketed special project 980000A, dash, SP, on fair and reasonable residential basic rates. The purpose is set forth in the notice.

MS. JOHNSON: Okay. We'll take appearances.
MR. BECK: My name is Charlie Beck. I'm with the Offices of Public Counsel in Tallahassee,
appearing on behalf of Florida citizens.
MR. GROSS: My name is Michael Gross. I'm the Assistant Attorney General with the office of the Attorney General in Tallahassee, also representing the interests of the consumers of the state.

MS. KEATING: And my name is Beth Keating, and I'm appearing for the commission staff.

MS. JOHNSON: I'm Julia Johnson, I'm the chairman of the Florida Public Service Commission. Again, I wanted to welcome you here this morning. To my far left is Commissioner Leon Jacobs. Seated next to him is Commissioner Susan Clark. To my right is Commissioner Terry Deason. And to my far right is Commissioner Joe Garcia.

Today you do have the full commission here to listen to your concerns, your thoughts, your questions and your suggestions as to fair and reasonable rates.

By way of background, if you had the opportunity to receive the green handout that was provided by Ms. Bev DiMello, it provides a history of how we got to where we are now and why we're here today. The legislature passed house bill, 4785, and in that they asked that the commission
study the issue of rates, fair and reasonable rates, to look at what's affordable; how do customers value their services; what are the rates in other areas; what do customers want, expect and would like to see through the legislative process? How do they feel about the companies that now serve them? How do they feel about competition?

That's what we're here today -- we're serving as fact finders so that we can gather up your comments, your thoughts, your concerns; issue a report to the legislature so they can make a determination as to what will be or what is necessary to advance in competition and to bring advanced technology to the state of Florida. They, as do we, value your comments and your input. That is why at the appropriate time we'll ask you all to stand, for those of you who would like to testify. We're going to swear you in so that your comments will be a part of the official record, and it will be a basis that we can rely upon for whatever information we send forward.

Let me introduce to you some of our staff members, because I understand that some customers have questions that relate to electric or they may
have questions that relate to waste, water or just some general questions that relate to telecommunications. If you feel more comfortable talking to a staff member or talking to us after the formal proceeding, please feel free to do that. The staff members here, again, Beth Keating introduced herself. She's the attorney that will be representing the commission and staff today.

Rick Moses is seated next to her. He's from our division of communications. He's an engineer, and he's worked on several of our telecommunications issues.

Ms. Bev DiMello was the young lady that met you outside. She's got a series of brochures that go over slamming, cramming, life line programs, other telecommunications programs that we have available.

And Sandy Moses is seated over here to your right. She's also available to assist you with any questions that you might have.

Again, for those of you who don't want to testify but would like to provide us with written comments, if you look at your green sheet, the last page of the section where you can write your comments, fold it over, it's already addressed,
and send that to the commission. We've also included our 1-800 number and our web site address so that if you go home tonight and you're thinking about the issues and there's more that you'd like for us to hear, feel free to contact us through any of those mechanisms.

And with that, if there are any other preliminary matters? None?

MS. KEATING: None that I'm aware of.
MS. JOHNSON: Then can we proceed then to our first customer?

MS. KEATING: I believe we're ready.
MS. JOHNSON: Let me at this time go ahead and swear all the customers in that would like to speak, and then we will allow public counsel the opportunity to call the witnesses.

If you could stand and raise your right hand. In this matter before the Florida Public Service Commission do you swear or affirm to tell the truth, the whole truth and nothing but the truth? Thank you. You may all be seated.

I wanted to personally thank Senator Klein for his involvement. I've had the opportunity to work with him through the legislative process. He sits on the substantive committee that deals with telecommunications issues.

He had the honor of testifying several times last session. He has always been concerned about the impact of any of the decisions that we've made as well as the laws that are passed, how they actually impact the consumers. I wanted to thank him for participating.

And Ms. Kanter wrote me and called my office about letting me know the environment in which I was dealing and the fact that a lot of the customers in this area, and the senator also followed up with that, aren't here now. We did want everyone to know that yes, we decided to go ahead and hold this hearing and take whatever public input we can have at this particular hearing, but we're gonna hold another hearing in this area on October 19th. That way we're hopeful that that will accommodate those that are not in the state at this time, that weren't available to testify.

It will be a panel consisting of two of our commissioners. All of the staff members will be here. It will be recorded, and we will also have that information to rely upon as we make our recommendations and issue our reports to the
legislature. Senator Klein, Ms. Kanter, thank you very much.

And with that, public counsel?
MR. BECK: Senator Klein.
SENATOR KLEIN: Thank you very much. I appreciate the opportunity of being here today and thank the commission for putting the agenda together so that you have the opportunity to be here in West Palm Beach and Palm Beach County, and this part of the state, not only at the beginning but almost at the end of your proceedings, so by that point in time we will even have an opportunity to hear and get some information feedback from you about what you've been hearing from other parts of the state as well.

As we know, and we were talking about before the meeting started, there is a tremendous amount of diversity in the state of Florida, lots of different concerns, lots of different issues. I think the overriding concern of the legislature is making sure that we have a healthy telecommunications market, we have one that is competitive. Because I think there is a strong recognition that it helps drive not only quality, but products and services as well as costs. And I
think that recognizing that there are certain obligations that the public policy bases, we want to make sure everybody has a dial tone and various other things.

We certainly at the same time want to make sure that Florida is competitive in the world of telecommunications, so that not only our consumers, being residents but also our businesses that we are trying to allow to build in this state and be successful in this state, that we will continue to be a good attractor and a good environment for telecommunications, which are such an integral part of today's business community. In the discussion of the legislature, and this is also by way of information for some of the people that will be commenting today, there was lots of discussions and a few different strategies that were presented to the legislature in the form of legislations last year and to how to drive competition and quality and various other things that were already mentioned.

There is a recognition or acknowledgment that the long distance markets, wireless markets offer a whole complement of competitive services and lots of competition, and people have many choices.

And there seems to be a lot of good things going in that area. But in the local area, despite the efforts of the federal and the state deregulations over the last number of years, there has not been much activity in the local telecommunications market. So when you're purchasing local service, although in the long distance basis you can choose between AT\&T or LDDS or various other companies or Sprint, there were, in this area, we use BellSouth, because that is the provider that has been the traditional provider, and there really hasn't been a lot of movement into that area. There have been a few companies that have talked about it, Adelphia and Comcast have been trying to market some packages, but by and large it was at least identified some limitations in terms of entering into the market. One that was talked about predominately two years ago was access charges.

And the discussion of the legislature seemed to be all the focus on if we reduce access charges, then we will have solved the problem. I know in our senate interim study last December we asked them to go out in our staff and determine whether it was only access charges or maybe that
was one of a series of issues that were limiting competition or entry into the market. It appears that there are some other issues.

We know that there are some building issues, entry into building, commercial buildings.

Landlords have some concerns about the amount of space they can provide for wires and various other supporting equipment into the telecommunications space that they have. And if they want to just sell all their building, as to one telecommunications provider, how does that affect the costs.

So there are some barriers. And I think that, you know, we're very interested in hearing both from businesses and consumers, residential consumers, on what they would be prepared to do or what their interests are in trying to help, you know, encourage local service.

One of the suggestions that got a lot of attention last year, and it was passed over by one of the house committees was to just raise the rates, the fixed-base rates, $\$ 2.00$ or some fixed amount. And that was with the understanding that that would, again, affect some of the access charges. It would help make the whole environment
more competitive, and therefore would result in competition and reduced costs.

The problem with that, at least from many of the constituents that I heard from, there seems to be some concern that it presupposes that, you know, by raising the rates there will automatically be a consequence or follow through that automatically you're going to get new companies coming in, and that there will be competition which will reduce those rates once we have a fully -- we don't have a regulated market, but I think we have a fully competitive market. And I think there was a lot of concern in the senate that we are not going to be prepared as legislators just to force an increase in charges with the assumption -- and we all know what happens when we assume -- with the assumption that there's going to be competition.

So I think it's been suggested and I think that some of our local telecommunications providers need to consider the idea, if we are talking about any type of adjustment of rates, that we have discussions about it.

Now, one thing, what are people getting in exchange for the dollars? I think I was just
speaking, part of the meeting, with somebody, and they said well, I think Marjorie Shields, one of my constituents, wrote me a letter saying that she got the bill, and it was so confusing in terms of the different taxes and the additional factors and AT\&T now has a $\$ 3.00$ thing that they're putting on it if we don't use the service. This is a tremendously confusing world of billing today. So in terms of expectations, there's a lot of confusion.

Somebody said well, how about if we just have the companies give us, this is what you get and this is what you're going to pay for, bottom line. For $\$ 20$, that includes tax, tip, dealer destination, everything out the door. You will get a certain amount of service.

That will allow you to call a certain local service area or give you access to a long distance carrier who, supporting the fact that we're going to have Internet in our schools and libraries and a lot of various things, so that, you know, that you're comparing, you know, BellSouth to XYZ company, to Sprint, anybody else who wants to provide service, as opposed to we have a local fixed rate of X amount of dollars. And beyond
that, to compare one area to another outside the state of Florida or within the state of Florida is very confusing to the average consumer.

And I think businesses would also agree that what are they concerned about, the bottom line. What does it cost in terms of the fixed expense for me to provide -- for me to receive certain telecommunications services. And I think that we need to simplify the system.

I know there's tax issues and lots of other things involved there, but I know from hearing from a lot of constituents we need to find some way to simplify and make it easier to understand, people need to understand what their choices are, what they're going to receive for those choices and what value and what new products and how this whole new 21st century model comes on line.

So I'm just going to close on that note. And I'm very interested in hearing -- I've heard from a lot of constituents. I plan on continuing to be very active in the center of, and think to sort of be a point person on this issue, So I plan on attending a number of your meetings around the state.

But I would like to dually encourage people
here today to give us their thoughts. I'll be listening, and also -- I'd also like to suggest, contact my office as well, feel free, whether you live in my district or not. I need to hear from you as businesses, as residential consumers, so we can try to take the recommendations that come on the PSC.

The intention is that the PSC can report to us in the next legislative session, and we want to, if we feel it's appropriate, do something with this information. And obviously, it's a hot potato. And we want to get good substantive information so we can make the right decision. So again, I thank the commission; I thank all the members, the attorney general, public counsel who were with us today, and I appreciate it. Thanks.

MS. JOHNSON: Thank you, Senator.
MR. BECK: Scott Sherman?
MS. JOHNSON: Sir, if you could state your name and address for the record. And after you've relayed your comments, if there are questions, I'll allow individuals an opportunity to answer them.

MR. SHERMAN: Thank you. My name is Scott

Sherman. I live at 6205 Wood Lake Road in Jupiter. And I'm a minister. I've just retired from a church here in West Palm Beach. The congregation that $I$ served, as many of the churches and synagogues in our community, often struggled financially.

And I've learned through the course of the newspaper information on this that we have -- and I suppose I knew it also as the minister of the church that the church's businesses, social services agencies, pay considerably more for our services than do the home consumer. And in trying to inform myself on this I've learned that this is the result of this competition issue that is, you know, now being raised.

And there are people who are much more informed than $I$ on that. So $I$ won't go into it, but the issue is, very simply, small businesses, churches and synagogues, social service agencies, are paying around 2 and-a-half times more just for basic services than the residential consumer. And I think this is something that I would hope the competition of which the senator just presented would assuage and we could get a balance.

But there have been no promises I know from
the telephone companies. But I believe that the kind of competition we're speaking about can very easily balance this.

I want to share just one other aspect of this. I am quite in tune with small business, beyond the church that $I$ serve. Four and-a-half years ago my wife started a not for profit educational organization here, which she operates from our home. And during that four and-a-half years she has dedicated herself, her life, her hours and some of our family savings to serve the people of our area through this not for profit organization.

She too, her organization, is paying two and-a-half times more for a telephone that sits on her desk than the telephone that sits in the corner as a residential phone. I think that this -- the fact that in our nation in the last year small businesses, mom and pop operations, have provided 90 percent of the new jobs in our country, I don't think many people realize that.

When we get into these conversations, it seems as though it's a conflict between big business, such as BellSouth, and the residential consumer, people, who people say need to be
subsidized. I don't think that's the issue at all.

My opinion, small businesses, social agencies, are doing incredible work, and they end up being the subsidizers of the residential consumers as well. And so this is my primary concern, and I think that the issue before you and before the senate, and before our legislature rather, needs to be looked at very hard to see if it is fair for those organizations that are now providing new jobs, new prosperity for our whole nation, are being put in a position for subsidizing individuals.

It certainly isn't the American way, I don't believe. But once again, becoming a nation of, almost the way we were in the early 17 hundreds, a nation of shopkeepers, small business. It's growing faster than any other area. Corporate, corporations, as you know are downsizing very often. These people, some of them, will be providing the jobs in the future, when they begin, are really hard pressed to pay the difference in price.

That's all I have to say. Any questions?
MS. JOHNSON: Thank you, Mr. Sherman. Any

## questions?

MR. GARCIA: I wanted to ask you real quick, from obviously, as someone who is working in a parish, it's a business to some degree, especially to the telecommunications companies, you're just one more.

MR. SHERMAN: Just another business, correct.
MR. GARCIA: Have you felt competition there? Have you felt, for example, I assume you've been doing this for a while?

MR. SHERMAN: Yes, a long while, 29 years.
MR. GARCIA: Okay. So it's clear you've seen a change in terms of your long distance bills and people vying to get that service. Has that been beneficial?

MR. SHERMAN: Not particularly. Because our long distance -- we had -- there's a great deal of competition for long distance carriers. I have had months -- and I hesitate to say this, but it's the truth -- I've had months for my long distance bills; that is, out of state long distance bill, Obviously, from the local charities we get within the state -- was under $\$ 15.00$. Because of the incredible competition from the long distance carriers we had -- probably everyone in this
room -- we have calls every week of someone trying to change, change your system and our carrier and promising lower rates.

So there's plenty of competition there. But no one has said we'd like to change your basic rate. That hasn't happened yet.

MR. JACOBS: Mr. Sherman, when you pay for your local service, in your mind, what does that include?

MR. SHERMAN: Well, in my mind, that basically, that basically includes the ability to call and receive calls in a local area that is perhaps a radius of 30 miles from -- that may be too far -- 25 to 30 miles from my church, that's about it. That's what $I$ consider local service.

To anything beyond that, any other services or add ons, we have very few of those at our church. Most churches don't. They'll just put in another line and have, again, another business charge for the next line, and then put in a third line, put in a fax. That's another line, another commercial line. So basically, that's what we're getting.

MR. GARCIA: Ballpark, let me ask you, what is -- and just so that for other people that may
come up, if I do ask, you don't have to tell me -but what's your, what was your basic monthly rate, more or less, that you were paying, in total? And the reason $I$ say in total, just so as you think about it --

MR. SHERMAN: You mean the total bill?
MR. GARCIA: The total bill that you have, long distance, local, combined services, everything.

MR. SHERMAN: We also had directory advertising. So it's a little tough for me. But I believe it fell in the range of a hundred and sixty to a hundred and eighty dollars a month. Then we have some directory advertising on top of that.

MR. GARCIA: The reason $I$ mention that is because -- and, obviously, I think you understand that they all affect each other. In other words, clearly, there's a social policy that was implemented many years ago by the legislature, this commission, and the governor or branches of government to try to benefit the consumer and the residential customer to try to get the phone in the home.

MR. SHERMAN: I understand that. But the
other piece of that is, of course, my wife starting her business, and --

MR. GARCIA: What's she paying for, more or less? And obviously, it's a small business, but --

MR. SHERMAN: Right. Her basic rate is just under $\$ 30$, and then there are the taxes and all on top of that. And then of course, she has local area phone calls. So her bill, as I recall, not counting long distance, averages quite close to a hundred dollars a month. And she's basically a one-person business.

MR. GARCIA: And that is a home-operated business. Just out of curiosity, we're talking about probably one line going out, a fax line as a second line?

MR. SHERMAN: She doesn't even have a fax. This is her one line, basic business line, listing in the -- so they can be listed in the phone book.

MR. GARCIA: Right.
MR. JACOBS: I have another question. Do you -- for purposes of your church or business that you -- do you consider cellular service as an alternative?

MR. SHERMAN: Not for the business itself.

Now, I -- my wife has a cellular phone and I have a cellular phone. And we do use that when we're away from -- in fact, our home, which is our place of business. So that is an additional -- that's an additional cost as well.

MR. JACOBS: And the traffic that goes -that you are using the cellular phone, does that take away from the number of calls that you would make on your local?

MR. SHERMAN: Yes, it does. It definitely does, because we will place calls -- or of course, mostly in the car when we're traveling or when we get to that distant spot, lecture, whatever, then we'll place a call to someone whose call we might have missed.

MR. GARCIA: Let me place this in the proper context. One more question, and I promise not to grill anyone again. We have no regulation over cellular service in Florida, and this commission has very little to do with cellular communication with the exception of how they intersect.

Have you benefitted from competition from cellular -- and I assume if you have a phone now, you've had a phone probably for a while. Has there been a benefit?

MR. SHERMAN: Yes, we -- ironically, my wife and I each have a different company that we work with. And I'm not gonna comment on which ones and which one's more happy with their service. But yes, we have benefitted.

We started with one carrier, and then I switched because the prices began to drop. The thing that strikes me as strange though is that if you have your telephone you may as well throw it away, because you can't seem to -- if you transfer companies, the phone becomes useless, at least so far, that's been my experience. I think we now own four cellular phones, and we only have two lines.

MS. JOHNSON: Let me ask a question, and I know you talked about the competition in the long distance market. But if you look at your total bill over the last three or four years, have you seen the total bill go down, remain the same, or how would you -- looking at the total bill --

MR. SHERMAN: My experience is that my total bill, the church, and the home, and at Heidi's business, they have not been decreased; they have increased. That's been my experience. Some I realize are taxes. But my experience is that all
of these are going up, except for long distance, that has not been going up.

MS. JOHNSON: So then because the legislature capped the local rates, and the long distance is going down, would it be caused by the extra services, or the price of services?

MR. SHERMAN: Yes, it's the extra services, and I would -- I don't know this, but other people in this room who do, I believe the taxes are -have increased.

MR. GARCIA: One more question. Reverend, what do you see if -- if I determined basic services, if I were to say what basic service is, and the legislation has been very definitive about it, but I just want to get your perception. What would you consider basic service or essential services to, let's say a low-end rate, just to have service?

MR. SHERMAN: Well, he or she has to be able to phone neighbors, services, businesses, social service agencies within, I would say, a 20 to 25-mile radius of his or her home.

MR. GARCIA: Would you consider it also limited admissibility as to call -- Florida is one of the states that allows the consumers -- and I
think it's to a great benefit, but that's just my opinion, and I guess it's been the opinion of the commission -- no limit on calls, as long as you're within your local --

MR. SHERMAN: Yeah, I absolutely agree with you. I think I can remember back some years in another state when we had called -- a limited numbers of calls -- and it just drives you crazy trying to keep track, especially if you have children.

MR. GARCIA: Reverend, thank you. And I'm sorry for all the questions.

MR. JACOBS: In your experiences, are you familiar with one of your parishioners or other members of the community who struggle with maintaining their phone service while they can't afford phone service?

MR. SHERMAN: I have not had comments from individuals within my congregation that $I$ can recall except on one occasion where they had not been able to maintain. And then the -- on that -the reason I recall is that the church took it upon itself to help that individual pay his bill -- it was a couple, actually -- pay their bill and get them back on so that they would be
able to have service. That's the only one $I$
personally know of.

MS. JOHNSON: Sir, let me ask you a somewhat related question, and it is subjective, really. I know when you began your testimony you talked about the business rate being two times the local rate, and I'm assuming that you believe it's too high?

MR. SHERMAN: It's two and-a-half times, I believe.

MS. JOHNSON: Yes, two and-a-half times. How do you feel about the local rate? Do you believe -- I don't want to have a leading question. How do you feel about the --

MR. SHERMAN: I think it's a real bargain, I really do. I think for the price of two theater tickets you get a month of service and have enough left over for popcorn. It's really amazing to me.

MR. GARCIA: Would you go further to say it's too low?

MR. SHERMAN: I don't consider myself an expert, but it's a real bargain.

MS. JOHNSON: Thank You. You've been very helpful.

MR. BECK: Dennis Grady?

MR. GRADY: Good morning. My name's Dennis Grady. I'm president of the Chamber of Commerce of the Palm Beaches. We're located in West Palm Beach.

We've been in existence since 1913. We have over 18 hundred businesses in our membership. Welcome to Palm Beach County, for at least four of you, commissioners. Commissioner Garcia, welcome back.

We watched very carefully the debate, the discussions during the 1998 legislative session on the telecommunications issue, discussions on social pricing. Residential rates versus business rates were not only a concern to us here in Palm Beach County, the business community, but to the entire business community in the state of Florida. House bill 4785, as Senator Klein indicated, resulted in you, the members of the commission and staff, being charged with putting together a report which will ultimately determine for us what that rate, reasonable rate, should be for the consumers out here in the state of Florida.

What's important for $y$ 'all to remember, and I know you do, is that to a lot of us it's not residential versus business, we're both the
consumers. And many us, if not all of us in the entire business community also are residential consumers. And many of those businesses who make up my membership, and I think chambers of commerce throughout the state of Florida, if not throughout the entire country, are finding themselves becoming home-based businesses, are combining work at home with work in what is in the past conventional business climate, in office buildings, in downtown, in industrial parks, et cetera.

We are looking forward to your report, which will hopefully determine the true cost of residential service as well as business services. It will be a welcome one to us. Why? Because business rates, I think, have been recognized as being subsidizers for residential rates, not only in the state of Florida, but I think it needs to go on the record that this form of subsidy, as it exists in the phone system throughout the country where commercial rates, business rates, were subsidizing residential rates.

Rates seem to be fair and equitable for the consumer, both at home and at their place of work. And it's our hope that when you issue your report
that finally a true competition will take place in the market place.

And that will only materialize, in our opinion, consumers are paying the real cost for the services, not an artificial subsidized rate. We appreciate you holding today's hearing here in Palm Beach County. And as Senator Klein indicated, we look forward to you coming back in October. I've listened to your first series of questions, and if $I$ could address a couple of those from my perspective.

Commissioner Garcia, you asked about cellular phone competition. 15 years plus as a consumer of cellular phone services, absolutely, we the consumers, both residentially and businesswise have benefitted from that competition. The cost of the air time, the market place and the creativity from the multitude of companies that have joined the market place here in Florida have resulted in packaging that $I$ think has benefitted business men and women and residents here in our state.

I think you have heard from Senator Klein how his constituents have told him the confusion that exists in reading the phone bill. Rest assured
that that confusion is shared by many businesses and many of my members in determining, especially, the taxes involved in that bill.

MR. GARCIA: Let me just say that Commissioner Clark -- I mean, Commissioner Johnson, Chairman Johnson, is trying work with the FCC, and we're considering that being put on the docket about understanding the bill because of all the different companies. Now we have the FCC. Competition has created a differentiation of terms that each of them use to describe different taxes imposed by the FCC or federal government. And so we're trying to either create a vocabulary for Florida, which I think would be more confusing to the company, at least on a national level, see if we can get a vocabulary together.

Believe it or not, even our efforts in trying to help customers in our consumer complaints findings figure out the bill, have to refer to lots of terms in which companies have different terms for the same thing. So it is a very complex --

MR. GRADY: I wish you well on that, Madam Chair, because that would be welcomed not only by, obviously, the residents but also members of --

MS. JOHNSON: Let me follow up on that, also,
from the federal level. If the fees --
certainly, they have opened a docket to look at how can they make the billing process more easy from a national level. And Senator Rockefeller, at the national level, he's filed a bill called truth and billing to make sure that residents and businesses understand all the costs and some of the savings.

The reverend spoke about the fact that the long distance rates were going down. Senator Rockefeller suggested that well, one of the things customers need to know, they need to see that on their bill. Just like they're seeing additional charges, they need to understand when companies are receiving the benefit, what that benefit was too, so that customers can determine whether or not the companies are actually passing those costs on.

Again, we're going to continue to work with the federal government and try some of our own initiatives, because this has been a problem that we've heard from many customers here and a lot of businesses, and we appreciate that comment.

MR. GRADY: MY I final comment with --
regarding questions to the speaker before me, Commissioner Jacobs --

MS. JOHNSON: Could you speak more into the microphone?

MR. GRADY: Commissioner Jacobs, you asked with regard to the telephone service. My interpretation of your question would have elicited the following answer from me. First of all, I think the telephone, telecommunications, as we know it through the telephone long ago passed from a luxury to a necessity.

And when we discussed the submitted bills and the general discussion on this issue during the last session, members of our governmental affairs committee within the chamber were very concerned about the universal service fund because we think that it's absolutely critical that a mechanism be in place that will provide this necessity to everyone in the market place, also balancing off the costs obvious to us in an urban setting that are much less than if you ran a telephone line to the top of Walter's Mountain to service one person.

So I think it's absolutely critical from our perspective that you and your fellow commissioners
keep that in mind.
MR. GARCIA: Let me ask you another question stemming from that, in your business' involvement. There is the social question which you address about trying to keep everyone hooked into the system. There's been those who argue from a social perspective, but from a business perspective, saying that lowered phone rates to residential is as essential because it keeps your customers and the public and the people who work for you linked into the central office; in other words, it promotes communication, which is beneficial in a business environment, which is beneficial overall to a society, and that we should consider that also when determining a rate. What's your feeling about that?

MR. GRADY: Well, I think when you determine a rate, and there's some guidance and --

MR. GARCIA: I'm sorry. I used the wrong word. Rate is important, but in determining the cost. And whether it's a social cost that should be taken into the equation to weigh the rates over the benefits

MR. GRADY: I think that definitely has to be part of what you weigh in determining the cost.

After that, I think what's key and which doesn't exist now in the situation we're discussing is that, comparing once again to the cellular phone rate, the packages and the competition that has resulted in the market place allows us, the consumer, to very well balance the cost and never jeopardize the service that cellular phones are providing to us.

We can buy packages at $X$ amount of dollars that provide us so many minutes. We can buy a package that provides very inexpensive if not almost free service during certain hours. So we as a consumer are allowed to take what is available in the market place, balance it out to our needs and always have service available to us.

I think ultimately you get to a position at some point in time -- I think your question is leading to should everybody have a phone in their home, that God forbid an emergency, that they can pick it up, dial 911 and know that ambulance, police, fire, or whatever life saving service will respond.

MR. GARCIA: And to toot our horn a little bit more, this commission has been good about that too. In other words, in Florida if your phone
gets cut off because of nonpayment, I think temporary disconnection, you have 911 service. You don't have any other service, but you have 911 so in case of an emergency. I think that's essential.

And believe it or not, it's interesting that you speak about competition. Most cellular companies have free 911. In other words, you could be disconnected and still dial 911 and get an emergency operator.

MR. GRADY: And I think the concern of the commission to that transcends telecommunications, because I think it is also exercised by many of the electric utilities that you all regulate. You all understand that need as I do.

MR. JACOBS: In that consideration that you give for the cellular, would it occur that perhaps the business would forgo putting in an extra local line, landline, because of the value that's received from the wireless service, or would that --

MR. GRADY: I think that's a case by case determination. Rather than talking about my 18 hundred members, as the association, let me share with you -- wouldn't result in that for us. The
landline is essential for us, and it is probably 90 percent of our traffic.

Now, incumbent upon that is -- I assume and I understand, you know, that we're not only using telephones over those lines, you know, but we have a great deal of Internet traffic and I think in our business, which is right now far increasing beyond or greatest expectations. So we're locked in expanding landlines.

We're talking about additional lines that are necessary for video conferencing capability, which is now being utilized by a lot of our businesses here locally. It's going to be utilized by our association on behalf of our membership to communicate with some of you all from Tallahassee a lot easier than we have in the past, and a lot of our elected public officials in Washington, D.C. So landlines are important to us.

MR. JACOBS: One final question. You brought that question $I$ asked regarding the affordability, and I don't want to venture into the question of service calls, that's the subject of another docket we're working on, but I would be interested in your sense of if there's a line, if there's an
income level, if there is a social fear, if you will, where the sensitivity to telephone calls is somewhat greater than people, maybe higher income, or different living circumstances -- what I'm interested in, where -- are you sensitive in this community to where those costs become more sensitive, more sensitive to where people who need to make decisions about whether or not they want to maintain their services or not? Tough question.

MR. GRADY: Obviously, that is a health, safety, welfare -- we're talking about police, fire and ambulance. Obviously, to avail yourself of those services anymore, whether you're in business or a residential home consumer, the telephone is the first thing -- let's be honest, I mean, I think some of the testimony we all saw from Hurricane Andrew is what do people try to do first of all? They try to pick up that phone. And that's their first, that's their ingrained response to an extent, to pick up the phone.

MR. GARCIA: And to someone who is down there when this occurred, it's -- the phone keeps the fabric of our site altogether. I mean, more so -I mean, I guess, equal to electricity. Then down
in Andrew we found that when businesses couldn't call their employees to come in, didn't matter that they had power, I mean, nobody would come to work, and no clients would come in, so there was no way --

MR. JACOBS: One final question. Are you familiar with this program? Are you familiar with groups who can't afford telephone service and programs that may be reaching out to them?

MR. GRADY: Yes. I think our United Way does an excellent job of meeting residential needs. Some of the counseling that we do through our small business community, Commissioner, helps those who are starting their businesses, to evaluate very carefully their expenditures in the area of telecommunications.

MR. JACOBS: But they are struggling with those costs?

MR. GRADY: No question about it.
MS. CLARK: Maybe you could also comment on something Mr. Sherman said with respect to the cost of local residential service, and I guess if it's around the price of two tickets to a movie or popcorn is probably a bargain. Do you agree with that?
MR. GRADY: That's definitely a bargain, no
question about it.
MS. JOHNSON: When you look at over the
years -- I know you mentioned that your cellular
rates have gone down, and necessarily --
MR. GRADY: Not only the rates, but I think
the entire packaging. I wouldn't want to take
anything away from the entire play of marketing in
the cellular telephone industry and the creativity
to this phone, this package, this rate, and the
multitude of those, first of all.

Second of all, Madam Chair, the number of companies in the business providing the growing multitude of marketing opportunities has definitely benefitted, both businesses and I also feel residential usage here in the state of Florida.

MS. JOHNSON: Looking at your residential bill as a whole, not just the rates but the bill, have you seen a decrease, increase, has it stayed about the same, or how do you gauge that?

MR. GRADY: Not for telecommunication, not for cellular, but for my regular phone?

MS. JOHNSON: Yeah.
MR. GRADY: Unfortunately, mine's gone up.

I'm a victim of Internet, fax machine and a 17-year old daughter. So I now have two residential lines. So my bill went up.

MS. JOHNSON: So those are --
MR. GRADY: Overall, my residential bill has increased primarily because of the extra line.

MS. JOHNSON: I see.
MR. GRADY: And very little more. I don't have a lot of the -- you know, the only additional add-on I have is call waiting, which kind of goes hand in hand with the 17 -year old, you know. So my wife and I can on occasion communicate over the telephone too.

But other than that, the rates have been pretty stable and a bargain.

MS. JOHNSON: You had mentioned one other thing in your testimony about because of the role of the Internet and some of the video conferencing, that there's a greater need for businesses, and perhaps in some instances residences have the ability to receive more information. Have you had any problems with the infrastructure? I mean, is technology available to give you what you want? Is that a concern of yours?

MR. GRADY: That's a tough question. You got to ask AOL. The technology is -- it's obviously getting better, modem speeds. I have in the closet at home a pre-Pentium 486 computer that I'm just, a couple more years and I'll ship it off to the Smithsonian, and they'll gladly accept that. Technology -- and I think, Madam Chair, you touched on this -- the technological advances within the Internet play have been outstanding.

At some point in time all those who are actively involved in the Internet -- we get one Internet class a week, and for the past year and a half that class has averaged 25 to 35 business people every week who come in to learn more about the Internet, not only for their business but also for their personal use. At some point in time the Internet will be restricted by the capability of those landlines to move.

It could be the fastest modem in the world, it's not gonna get it done. We've got cable companies who are getting into it, which evolves into another wave of technological advancement for us users and believers in the Internet.

MS. JOHNSON: Thank You.
MS. CIARK: Let me just ask one question.

You say you're paying a lot more. How would you compare how much you're paying to the value of what you are now getting?

MR. GARCIA: In total?
MS. CLARK: Yeah.
MR. GRADY: I think the value residentially, Commissioner, my residential -- I think the value is the same there. My double cost, quite honestly, in the example of me and my family personally is, obviously, driven more by convenience.

MS. CLARK: Well, convenience is something you value though, right?

MR. GRADY: And as a consumer have chosen to pay more.

MS. CLARK: I think it's valuable to be able to get through on a line when your daughter is talking all day long. I know how that is. It's nice to be able to have that interrupted. But let me ask you a question.

MR. GRADY: And the features that allow you -- I'm not even touching on those.

MS. CLARK: Besides call waiting, that's the only thing you have?

MS. JOHNSON: Thank you. Appreciate your

## testimony.

MR. BECK: Thank you.
Sally Kanter?
MS. KANTER: Well, I think I've got it. Can you hear me? First, let me thank the chair. First, allow me to thank the chair, Julia Johnson, for her efforts in getting the meeting going and also for getting your postponement for an additional meeting for October with the people who could not be here today. Then I'd like to mention that we do miss Jack Sweet (phonetic), and it's the first time that he's been forced to miss one of these public meetings due to the fact that his wife is very, very ill. He has always participated to a large extent with us. But his assistant, Charlie Beck, is here. So thank you for that.

First, folks, let me quote a short sentence which came from the Palm Beach Post editorial. The telephone companies have gone the way of the war department. That kind of threw me. I don't know how they compared it to the telephone company, but there must be something to it. And I'm wondering if they will put another headline in next time that will gun ammunition be next.

All this is in the way of, $I$ think, getting consumers' money, and the goal of tearing the eye out of consumers. Some companies might even change their names with the purchase coming up.

But getting down to business and issues at hand here, BellSouth needs a rate increase. And the question is: Do they? Do they need it here? Do they need it for the residence, or do they need it for the commercial end of things?

They barely made a profit of a hundred and 26 million last year, and I'd say it's a mere spit in the ocean, according to what I read. And did I also read that BellSouth costs to the company for additional services to them is one cent, and yet they charge the customer four cents. How accurate are these BellSouth figures?

Are Public Service Commission figures really correct, and have you challenged them? The profits for your second quarter indicate eight hundred eighteen million dollars. That's a mighty mountain to cry about. And phone usage should be absolute for that amount.

Some things are not done up honorably, and some things are. Sometimes they let us know what they're doing; sometimes they don't. For example,
they sneaked up on us with the 35 -cent phone booth fee. They didn't let us know just then, so that when we reach the airport, as we did at one point, to call somebody and tell them we are there to be picked up, we start begging for this change for 35 cents from passers by. And that's not honorable. They should let us know.

And let's hope that this is the worst thing they're pulling over on us. Let's deal with fair and reasonable rates. It's a must for local users, especially for the subsidized callers, for people in the lower financial brackets, especially lone widows, widowers, and life line devices. They should not have their lives endangered due to some unconscionable deed like big business.

If BellSouth is being accused of subsidizing its residential costs by big business, I would say BellSouth should be highly commended for this procedure. This life line help is something we can be very proud of, and I think BellSouth should be. I suggest you change your name to BellSouth, people's division. No other company would dare copy it, nor match it.

I haven't had the pleasure of meeting V.P., Mr. Cortlanc (phonetic). His game seems to be to
protect his turf up here. I'm sure he must be an honorable gentleman; however, is he here now? I don't know.

However, he must bear in mind that that turf may turn into ground dust and evaporate when fast moving areas turn against him because of increased rates.

Economic factors play a crucial role in this issue. And if you feel that residents' fees are being crippled by south bell -- BellSouth's income, stop and think for a moment, what would happen if these customers took their walking shoes and bags to seek other outlets, if there were a change and if there were increases.

Thank you for your time, and we hope you see things from the point of view of the consumers.

MS. JOHNSON: Thank you, Ms. Kanter.
Questions for Ms. Kanter?
MR. JACOBS: Yes. You mentioned the life line program. Are you familiar with people who are enrolled in that program?

MS. KANTER: Am I what?
MR. JACOBS: Are you personally familiar with anyone enrolled --

MS. KANTER: I'm personally -- no, I am not
involved personally; however, the people in my community, numerous ones, are involved in it. And I really appreciate the fact that BellSouth has instituted this life line.

MR. JACOBS: Are you aware of people who struggle with their phone calls but are not enrolled in life line?

MS. KANTER: I don't get that.
MR. JACOBS: Do you know people in your community who struggle with their finances and their ability to pay their bills but who are not enrolled in the life line program?

MS. KANTER: Well, there may be some that did not come to my attention. We have 2,000 people in our community, so that I don't know the financial situations of all of them. However, those that have needed that kind of help are getting it.

And there may be others to whom they have not been told. But it would be a good idea to let the consumers and the users of phones know what BellSouth is doing, because this is something that we don't have to hide but we are proud of in our community.

MS. JOHNSON: Let me follow up on that particular question, and someone earlier had
mentioned the life line program. We have some brochures out front on the life line and the link up program. For those that don't understand the life line program, it provides a $\$ 10.50$ credit off of your local bill.

The link up program provides a $\$ 30.00$ credit off of your initial connection fee. The commission signed an inter-agency agreement with the Department of Elderly Affairs and the Department of Human Resources, I think that's what it is, family and -- children and families. And we've been working with public counsel and other groups to promote those particular programs.

The programs as they currently exist were authorized by the legislature, and in fact, they require the companies to actually provide the life line and the link up programs to its citizens. We are trying to work with interested companies and interested parties to make sure that those individuals that are eligible -- and there is an eligibility list, generally, if you receive Medicaid, Social Security, supplemental assistance, those kind of programs, you would be eligible to receive those particular benefits.

So if you do know of other people, I am
pleased and thankful that Ms. Kanter raised it, because she keyed in on an excellent point that there are those people that need assistance, and that we do have those programs available. Please pick up the brochures or call the commission, and we'll try to help in any that way we can.

MS. KANTER: Yes, I think that it's an extremely valuable program. And I know what happened years back when you did not have the program, when people came knocking at each other's doors saying please, get me a doctor or please, get someone to fill this prescription for me. And that was horrible.

And today those things do not exist in my community. Maybe there are people that we haven't reached, but I think that in the main, we've reached a lot of them. And I think that's a great program.

Joe Garcia made some valid points on the effect of residents if rates are increased. I'd like that --

MR. GARCIA: Let me ask you a question that I asked some of the other witnesses. Have you seen any competition in your long distance? Do you feel that it's less today, it's more today, or
does it not benefit you because you don't make long distance calls?

MS. KANTER: Yes, I make quite a number of long distance calls, because my children are all over the country, whether I like it or not. And they can't afford to make calls. They'll call me once a month, but I'll call them every week. So yes, we do use that.

MR. GARCIA: Do you think you've benefitted from that, from the competition in long distance; in other words, do you have --

MS. KANTER: I am bombarded with all kinds of communications, letters from various companies. At this moment I haven't paid too much attention to them, because I feel that I have been working with BellSouth for quite a while, and if there are problems I get in touch with them and I think those problems get solved pretty much, sometimes not.

There was a time in the past few months when my phone went out of order. I had to leave on a meet, for a meeting down in south Miami, and there my phones were shut off and were broke. I called and called and I couldn't get anywhere. I finally called the office myself to Mr. Sipo (phonetic)
and a few other people there, and they immediately got me service.

And before I left that day, by five o'clock in the afternoon, that phone was working. I had a friend of mine who's very active in the community, who suddenly had all her phones off. She's down in the -- different part of Palm Beach County, and has a phone, and had several meetings to attend.

And she said, Sally, what am I gonna do? I've been waiting for two days now and I can't get them to do something. I'm going crazy here.

So I made a call to the office of BellSouth, to the people, and believe it or not by the end of day they did get service. A few trucks pulled up and went to work on that. And I was grateful for that.

MR. JACOBS: Ms. Kanter, if I could ask you a couple of brief questions. One is: You indicated that most people considered the local service, the ability primarily to gain contact to the cripple services, medical and so forth. Is that what you consider, when you buy local service, the most critical thing?

MS. KANTER: I'm not quite sure.
MR. JACOBS: When you buy local service --

MS. KANTER: Right.
MR. JACOBS: What's the most critical aspect for you?

MS. KANTER: The most critical aspect of it?
MR. JACOBS: Yes.
MS. KANTER: For local service?
MR. JACOBS: Yes.
MS. KANTER: Well, for the people who have special rates, that's great. For some of us who don't have the rate increase because we're speaking for seven to eight minutes, I think that's okay too.

I hope it remains that way. I hope there are no changes, because if something is going to happen where we have to extend the telephone conversation, I, for example, am a very active person in the community. Sometimes two minutes doesn't mean a thing when $I$ have to explain something.

MR. JACOBS: Are you able to make your most critical calls without having to pay long distance or whatever? Are you able to make those calls without having to pay long distance services?

MS. KANTER: I do have to make quite a number of long distance calls. I have to be in touch
with speakers who come down and all sorts of things, so yes, those bills add up. And as a matter of fact, at one point when I've been calling someplace out of town, out of the state, I get a better rate than what is happening up here.

MR. JACOBS: More so than your general calls, I really want to focus in on those calls that you consider to be most valuable, either to the doctor or to a close friend. Are you able to make those calls without having to pay long distance?

MS. KANTER: Well, as to the rates on them and the convenience of them, $I$ want to tell you that that has very little to do with BellSouth, I think, because the doctors and the pharmacies have their phones jammed up and sometimes you can hold on for ten or fifteen or twenty minutes. And you can't get through to a doctor.

The same is true with the pharmacy. And after a while I'll hang up and try again. But I don't think it's something that BellSouth has control over. I wish someone had control over it. But there's no end to it sometimes. After twenty minutes you hang up, and they're still going.

And weli, the interference of "this line is
busy" has been a joke here in Palm Beach County. I think it's a real stink sort of thing. Some of us have gotten rid of it, and someone told me how to get rid of it. So I don't have it now. But -"this line is busy."

MR. JACOBS: Thank you.
MS. JOHNSON: Ms. Kanter, one final question. How do you feel about the rate that you pay now; is it too high, too low, the local rate. How do you personally feel about that rate?

MS. KANTER: Well, looking at the charts and looking at the comparisons, I would say if we keep the rate as it is, which is most, most, most important to us, I think that's great. Because this community down here consists of seniors, sick seniors, very, very old seniors who have nurses at home, and so on. And if anything was to change, it would be tragic.

MS. JOHNSON: Thank you. Any other questions? Thank you very much for your testimony.

MR. BECK: Thank you. Bob Marx?

MR. MARX: Good morning.
MS. JOHNSON: Commissioner, does he need

MR. GARCIA: I think he's got it.
MS. CLARK: You can take the microphone.
MR. GARCIA: You can take it out.
MR. MARX: Well, let's try this again. Good morning. My name is Bob Marx. I'm the president of Reed Robert's Marketing Communication. We're an advertising public relations firm in Palm Beach.

And like my previous business predecessors I represent the small business, slash, business community here in Palm Beach County. And part of which a major focus for our business, as many small businesses, is telecommunications. It's a vital link for us, for number one, just being in business. And more importantly, it's a vital link for to us continue to stay in business. And probably more importantly than that, it's a vital link for to us grow our business.

And all of us that are in Palm Beach County will agree that without business growth, the economy itself and the overall quality of living that we enjoy will not remain the same. Business growth is essential for the economy to continue to grow and prosper as it currently is.

I think the one word that we're going to be talking about here, the operative word is service. We've heard that word mentioned frequently. And the word service, to me, means just that. You provide the maximum amount of attention to each and every consumer regardless who or what domain they represent.

One point I'd like to offer you that as we look at a possible rate rebalancing, which may have a rate or may have an effect on businesses, as all of us know and it was brought out earlier, we're consumers as well as business people, and in my case an entrepeneur, that if a business rate in fact is adjusted, that affects our cost of doing business. And if we're able to lower our cost of doing business, that's a flow through to the consumer.

If it costs us more to do business, it's a pass through to the customer. And we cannot certainly absorb increased costs without passing them on to the consumer. So if there's a way that as a business we can lower our cost of doing business, that is a way we can pass that on to the consumer which will result in further savings to them without having any effect whatsoever on their
respective telephone bill.
The third point I'd like to bring up to each of you as well as the individuals behind me, that if I asked each of you to provide subsidy for my business on a monthly basis and I didn't so much as give you a thank you or provide you any return, I'm not sure you'd be really happy with it. And that's important to businesses today, that we're subsidizing a lot of people, individuals, and we're not getting any appreciable return on that investment. And we're not even getting a thank you.

And that's important to businesses, that we cannot continue and should not be obligated to subsidize other people when we're just trying to survive ourselves. And it's a daily problem, trust me, to keep a business going these days.

With my seven people I worry frequently, am I going to be able to meet payroll; am I going to be able to do the things I have to do to support my business. And then when I get zapped with another increase of some sort, that, needless to say, is like a -- is an excellent left hook. And it hurts after awhile.

Another point I think is important is that
in any type of rate rebalancing that may result from these hearings, it's gonna improve competition. And those of us in business, I think we all recognize, and consumers as well, all recognize the value of competition. Because when there is competition in the market place, that's going to do two things. It's going to improve that proverbial word of service that we keep talking about, and it's also going to have a profound effect on overall rates.

I'm in a competitive business, in a marketing business. And I know that I can only charge so much for my services without losing customers. So competition is a very integral part of the way that we do business on a daily basis. And I know that a rate rebalancing will, I'm sure, have an effect on the way, in this case, BellSouth would do business, because, obviously, competition is certainly an integral part and important to the consumers and all of us today.

A recommendation in closing I might make to you to consider is, as I said, I'm not a telephone techy; $I$ have no clue; $I$ can't fix things; $I$ can't repair things. I can barely hammer, you know, a nail into a board. But $I$ do know marketing very
well. And the one thing I know about marketing is that people want to be satisfied, their needs and wants satisfied.

And an area you may want to look at is an area that we can take from the cruise industry, and that's making purchasing very simplified. In other words, bundling. How can we bundle services so that the consumer has a package plan to choose from?

And there might be four or five packages that that consumer can pick from, anything from basic 911 service all the way up to they want caller I.D., they want every bell, whistle in the free world. But this way it allows the consumer to purchase exactly what they want, and it takes us off the hook of subsidizing people. And everybody, as far as I'm concerned, should pay their own way. Thank you.

MR. GARCIA: You're in public relations; you probably have a cell phone. Tell me, have you benefitted from competition in that industry?

MR. MARX: Well, Commissioner, I will say one thing, a cell phone -- this is Bob Marx speaking now; this is an opinion, and I have a cell phone. I look at a cell phone as a convenience, not a
necessity.
And because, first of all, if you want -- if you want to get my attention, ask me the importance of my hard-wired landlines, and I'll tell you that I cannot live without those. If you came to me and you took my cell phone away, while I might be a little weepy for a few minutes, I'm gonna get over it.

So to answer your question yes, I've noticed a benefit, but it hasn't been -- that's not something to move my needle.

MR. GARCIA: Okay. There you opened a door for me. So let me follow. Your land phone is, essentially, as a business it is essential. Don't you think that there is a social good that derives for all business, to all society as a whole, that we have a phone in everyone's house?

Isn't society as a whole better that we have as many phones out there as possible, and aren't you too benefitted as a business that you have a way of contacting every potential client? Your business may not reach out to residential clients. But every person out there, isn't a there a social good that we all benefit from by having
artificially low residential rates that do
benefit?
I mean, you said as a business, I can't live without my phone. I would contend that probably most people in today's world can't live without residential service. Would you agree with that, or where am I wrong?

You made a strong argument against that. You said that businesses are giving a subsidy, and they're not getting thanked for it. I assume that you are, you were referring to the subsidy of residential customers. How do you balance that? How do we balance it; how does the legislature balance it?

MR. MARX: Well, to answer your question, is a phone vital to people? Not -- obviously, I haven't done any kind of market research, but --

MR. GARCIA: No. I'm just asking you, you have an opinion that you've stated. And I just want to get --

MR. MARX: I mean, I think -- I think a phone, as far as I'm concerned, it is important if for no other reason than it's important for life line programs that we're talking about. In terms of a social good, I'm gonna be much better equating that to a commercial good, because again,
with all due respect to BellSouth, if you took the phone out of my house, I probably wouldn't miss that either.

I'm fickle, so I don't need -- I don't have a lot of activity. As a matter of fact, I'm glad when I don't have to answer the phone at home. But to me, during the day, it's of utmost importance. So I equate phone service as a commercial value, not necessarily the social value.

MS. JOHNSON: Let me ask that question in a different way, because you brought forward some excellent suggestions with respect to the bundling of packages and such. And as you talked about the thought that local service may be subsidized by business services, you said that you had not been thanked.

But one of the issues that I look at, and we have to explore all of the issues that have been brought to the table, but in fact, maybe there is a thanks. Because what happens is, to the extent that people can afford local service, they have a telephone; they can call your business. And you have an ubiquitously employed network.

So in that way, perhaps, there is some
benefit to the company to have people with the ability to call them. But more to the point, to the rate itself, we talked about the cellular. I understand, and I agree with you with the discretionary nature of the cell phone. But how do you feel about the local service and the rate? Is it a good rate; is it too high; is it too low? From the residence perspective, what would your opinion be?

MR. MARX: Well, like my predecessors, I think it's an absolute bargain. And I recently moved from Atlanta, so I had BellSouth in Atlanta. And one of the few things in my life that dropped when I moved to Florida was my residential phone service.

MR. GARCIA: We've done a good job here at the commission of the legislature keeping your rates low.

MR. MARX: I set you up for that, very nice. So yes, it's a bargain. I mean, I -- you know, you would have to be living in a cave to not appreciate the value of -- and I know that's the key word here is price and value are commensurate.

But I also have to go back and say that if in fact -- we'll isolate here -- if my business is
subsidizing my residential phone bill or even anybody else's residential phone bill, I don't think that's fair.

Because it's imperative to my business and a lot of other business people, especially in Palm Beach County where small business is so important, that we're able to afford and increase our telecommunications so we can continue to do business. And so, it's probably, if we really look at it, it's important for residential or residents to have phones, but it's equally for businesses to have phones.

And believe me, I could speak for businesses, because I work with a number of them, we don't go out and just buy phone services because we want to have another bell and whistle. I know a whole lot of people who have residential phones, and they've got a litany of caller I.D. and everything else, and they don't necessarily need it. They just want it.

In our business, in the world of commerce, we've got to have this stuff just to keep going. And believe me, it's something that, you know, if we could get rid of some of it, it had would be a nice cut off our bill.

MR. DEASON: Mr. Marx, I have a question. You've raised some valuable comments in terms of concept of value of service and concept of costly service. And you've indicated you highly value your business service, may not say the same thing about your residential service, but your business service is certainly highly valued. The commission in the past has utilized the concept of the value of service. And that has resulted in business rates being relatively higher in the area of two and-a-half times the residence rates. Is it your position though that that concept of value of service is antiquated now in a competitive environment and that we should concentrate on cost of service?

MR. MARX: Yes.
MR. DEASON: Okay. So you think that should be the driving force now is the cost of providing service?

MR. MARX: Yes.
MR. DEASON: Okay. Thank you.
MS. JOHNSON: AnY other questions? Thank you for your testimony.

MR. BECK: William Kollmer?
MR. KOLIMER: Gooc morning. I'm Bill

Kollmer. I'm a residence of Juno Beach for 25 years, and I'm a partner in a small business.

MR. GARCIA: Mr. Kollmer, could you spell
your last name for me, please?
MR. KOLLMER: K-O-I-L-M-E-R.
MR. GARCIA: Got it all wrong. K-O --
MR. KOLIMER: L-I-M-E-R.
MR. GARCIA: Great. Thank you.
MR. KOLLMER: The last three previous speakers from a business community have actually stated all of my comments that $I$ was going to present to you this morning. So I can be extremely brief.

I was here to talk about rate rebalancing. I support it. I think that we need to determine the correct cost of services, and I think that small businesses should not subsidize other customers. I'd be happy to answer any questions that the commissioners may have of me this morning.

MR. GARCIA: Let me ask you a few quick questions. How many lines does your small business own?

MR. KOLLMER: We have five lines.
MR. GARCIA: Can you give me an idea -- I'm
not asking for private information -- how much you pay a month, total for your phone packages?

MR. KOLLMER: About \$500.
MR. GARCIA: In terms of long distance, do you think you've been benefitted by competition?

MR. KOLIMER: That is so confusing. I tell You, the long distance rates -- we get calls weekly, at least, from different carriers wanting us to switch, and we've made the switch a few times, and we can never really figure out if we're getting a deal or not. I do know that our rates have been maintained about the same though, the last couple years.

So I don't think we've gotten any great deals from going from one to the other. Our long distance rates account for about two thirds of that monthly bill. We do a lot of long distance calling. I have a small real estate office.

MR. GARCIA: And cell, cell phones, you have a real estate business, I assume you've got some cell phones?

MR. KOLLMER: Yes. And --
MR. GARCIA: How many employees have used those cell phones?

MR. KOLIMER: My cell phone -- again, I also
agree with it's more of a convenience than a necessity. I got along without it a few years ago, and $I$ was able to sell real estate then. And so I assume that if I didn't have it now I could still do it, but it is a convenience.

I do find that when $I$ get in the office $I$ need to turn it off now, because I'll be talking on the phone, and I can't have the other one ring.

MR. JACOBS: When you say it's more of a convenience, I take it then you're saying that your landlines are your necessity?

MR. KOLIMER: Yes, definitely, definitely.
And that's why I feel it's very important that the services that are -- that we pay are shared fairly from all the customers. I think that the residential rates now are, again, such a bargain. I think they're unofficially low and we shouldn't be subsidizing them.

MR. JACOBS: Are you able to make your critical calls without having to incur the toll charges?

MR. KOLIMER: Critical meaning?
MR. JACOBS: To your business.
MR. KOLIMER: TO my business?
MR. JACOBS: Yeah. I'd be interested in

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residential also.
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MR. KOLIMER: Yes. A real majority of all my critical business calls are local.

MR. JACOBS: How about from home? Are you able to make your, let's say your medically necessary calls from home?

MR. KOLLMER: Yes.
MS. JOHNSON: Any other questions?
MS. CLARK: How many phone lines do you have into your home?

MR. KOLIMER: One.
MS. CLARK: Do you have any services like call waiting or anything like that?

MR. KOLIMER: We used to, but we've eliminated all of those. And I don't want to hear the beep. And if somebody calls me on the phone, I have them wait.

MS. JOHNSON: Thank you.
MR. KOLIMER: Thank you.
MR. BECK: Max Davis?
MR. DAVIS: Madam Chair, Max Davis. I've been a resident of Florida for almost 50 years. I'm a founder of a business that has been here for almost 30 years. The former speakers -- Dennis Grady, I'm a member of his chambers, so everything
he has said I would underscore and support what he said.

My concern, when you mentioned concerns earlier, I would like to know the actual cost of a business phone bill; I would like to know the actual cost of a residential phone bill. One of my challenges in our business was to work with our phone bill. At one time it exceeded over $\$ 10,000$ a month. And through competition we have -- and efficiencies and other opportunities -- we have reduced that. Competition is helpful.

I also feel that the cellular phone is somewhat of a luxury, not necessarily a necessity. As to phone lines in my home, we have three. We have caller I.D., we have call waiting, we have voice mail, we have fax machines and grandchildren.

MS. JOHNSON: Any questions?
MR. GARCIA: Well, you've answered pretty many of the questions I had. But -- and I'm sorry if I missed your earlier part, but I'll look at the recorded testimony later. But I wanted to ask you about the essential nature of the service, and how you feel about that?

In other words, do you think that there's a
societal good associated with everybody having a phone; at least the basic landline phone, and I'm not talking cellular, I'm not talking about caller I.D., call waiting, but just that basic landline.

MR. DAVIS: I think so.
MR. DEASON: I take it then you do agree that the current price for residential service is a bargain?

MR. DAVIS: It's a huge bargain. It's --
MR. DEASON: What about the price for a business line, do you consider that a bargain?

MR. DAVIS: No. That's my competition. We're constantly looking at competition. We have problem with subsidizing, if you will, other phones. I think if there's a better way -- I don't have an answer to that, but there used to be a better way.

MR. DEASON: You indicated you would like to see the actual cost of a business line versus a residential line. That's information, obviously, that we're all interested in, and we're trying to get a handle on that. I take it that you feel that rates should be based upon cost?

MR. DAVIS: You can't sacrifice too much
service for cost, because you're cheapening; cheapening cost is effective. It's a cost of doing business. And it affects your bottom line. And we guard it; we watch it. It's a major item in your budget today, in your phone, business.

MR. DEASON: Thank you.
MR. JACOBS: Do you think it's disproportionate to you?

MR. DAVIS: I don't know what the real cost is, so I can't answer that. I don't know what the real cost of a business line; $I$ don't know the real cost of a residential line. I can't answer that without the facts.

MR. JACOBS: Are you aware of -- let me go back to the question we asked previously about your home. Are you able to make most of your critical calls, medically necessary calls without paying a toll?

MR. DAVIS: That's correct.
MR. JACOBS: Thank you.
MS. JOHNSON: Any other questions? Thank You, Mr. Davis.

MR. BECK: Larry Gibbs? Larry Gibbs?
Gilberg, B. Gilberg?
MR. GILBERG: My name is Bernard Gilberg. I
live in Wellington. I'm here because I was brought to tears by BellSouth's problem with the residential bills. I wanted to surrender my phone before they go out of business.

First of all, they only had a 60 percent increase in stock price in the last 52 weeks. They pay the lowest divident as a percentage of all the bell companies. Their profits, while are not usurious, are well within the percentage allowed to any other bell subsidiary.

Now, getting back to the subsidizing the residence. Every person in business who has a telephone bill passes that cost on to the person who subscribes to their product, if you don't, you can no longer stay in business.

If the price of your phone bill went down, it would go to the bottom line. You would never drop the price of your merchandise unless competition forced you down. So this business about me -- the business subsidizing my bill, that's nonsense.

The airlines were deregulated ten or fifteen years ago. I guarantee the price of an airline ticket is higher today than it was ten years ago; and the price of oil is $\$ 6.00$ a barrel less. So
where is the nonsense?
Every business is entitled to a fair profit. If you want all the additional services, you need to pay for them. You want call waiting, pay for it. You want directory assistance, pay for it.

This graft that you put down is for the cost of local services by city. Well, you haven't told us whether -- what it costs to operate in Tallahassee, Florida as opposed to Louisville, Kentucky. You may make more money in Louisville -- less money in Louisville than you make in Tallahassee. Why is no one here from BellSouth, to defend themselves?

MS. JOHNSON: There are some representatives here.

MR. GILBERG: Why don't they get up and talk so we can ask them questions?

MR. GARCIA: I'm just going to say the purpose of this is to hear from the customers. We're going to get a shot of hearing from BellSouth.

MR. GILBERG: I've lived in many areas. I lived in Clearwater for 20 years before I moved to Wellington. And I saw Jack Shrieve, many years ago just mop his brow. He said Florida companies
came in for rate increases, whatever they ask for they get a percentage less. That's all part of the game.

Now, I'm not saying that this commission is part of the game. They never get turned down. Now, why are the rates so low in Florida? I don't believe it's because of the commission. It costs less to do business in Florida than it does to do business in Georgia. And if you look at all the 10K's of BellSouth you will see, if they break out their cost, that Florida has to be one of their lowest costs.

Now, what percentage of their earnings does BellSouth pay in taxes? Most residents pay a minimum of 15 percent to a high of 36 percent in taxes. I'll bet the effective rate of BellSouth, though I've never seen it, is probably under 20 percent. I'm just talking off the top of my head. This isn't perjury, is it?

So that is all I have to say. And I had nothing else to do.

MR. GARCIA: Well, then we can ask you questions all day then.

MS. CLARK: Can I just make a comment? Mr. Gilberg, I want to point out that we have when
people have come in and asked for rate increases, we have not granted them. And in fact, in one instance we made them reduce their rate. It was a GTE phone case towards the beginning of the 1990's, and we found not only were they not entitled to an increase, they needed to --

MR. GILBERG: Well, you ought to be commended, because most public service commissions have in the past have granted the increase.

MS. CLARK: Well, I don't want to say that we haven't, but we do scrutinize what they ask for. And it isn't always granted what they ask for because of the fact they come before us.

MR. GARCIA: Okay. Let me ask some of the issues you've discussed, and you've heard what I've been saying and what I've been asking. Tell me where the balance is for you, since you have a very strong opinion that BellSouth is making nothing. Do you think that our local rate is then -- I don't think you feel it's a bargain; it should be even lower then?

MR. GILBERG: No, I don't believe -- no I believe it's a bargain. I pick up the phone; it works. As far as I'm concerned, that's a bargain. If I pay $\$ 3.00$ and it didn't work, it's not a
bargain. So I have no complaints.
I've never spoken to any anyone at
BellSouth, because you always get onto the menu, and after you've gone through the menu three times you have no idea what they're asking for anyways. And your question isn't on the menu, so it's virtually impossible to ever get through.

MR. GARCIA: Well, compare for me BellSouth versus GTE.

MR. GILBERG: I had GTE in Clearwater:
Awful. I had them from 1977 to 1997, okay. For the first three or four years, if you got through one out of three times you were fortunate, okay. They got considerably better, then they tried getting into the cable business, and that turned into a fiasco.

BellSouth's service is a thousand times better than GTE. There isn't any comparison at all. I'm fully satisfied with BellSouth's service. I have no complaints at all. It's as good as I've ever had it in any place I've ever lived.

So I don't have any complaints about the service at all. Also, their cost of doing business has even gone down. Copper has gone
down; the cost of telephones has gone down; they have less labor. The only thing that's cost them more money are health benefits.

But other than that, I'll bet you their labor costs have stayed the same the last three or four years. So they're entitled to a profit, of course, they are. They've desperately tried getting into the long distance business, but they've been rebuffed for various reasons. And then maybe my long distance bills have gone down, except AT\&T has a little repetitive thing, if you call on long distance and you don't get through, they charge you for a minute. You'll see it most every time.

If you call them, they'll take the charge off the bill, but they do that every time you call and you don't get through, they charge you for a minute.

MS. JOHNSON: That's something we'll look into, because they shouldn't be able to --

MR. GARCIA: If you have that, I would greatly appreciate it.

MR. GILBERG: Well, I'll tell you what happened, the last bill was -- there was a 15-cent charge. I pay 15 cents a minute for my daughter
in California, okay.

I call them, and there's an automated system where you press in how much you want deducted. I pressed in 15 cents three times. They wouldn't accept it. So I pressed in a dollar fifty, and they accepted it. So I figure now for the next three or four months they can charge me the 15 cents 'til I get even.

But when I called them the first time it happened, they said well, people call the answering machine and they hang up, and that's where the charges are. I said well, if I call the answering machine, I mean, I wouldn't call you for 15 cents. It's a matter of principle.

MR. GARCIA: Well, could you do us a favor, there's a 1-800 number here that gets through to our consumer affairs staff.

MR. GILBERG: I'm not Judge Star, forget it.
MR. GARCIA: What?
MR. GILBERG: You know who Judge Star is.
MR. GARCIA: No, I mean, if you don't -think about it. It's not a Judge Star; this is not going after the president. But $I$ think it's very important that if you're not being charged properly, it may be a calling card, and there are different rules that apply to a calling card, but I would just ask you --

MR. GIIBERG: Well, this is strictly AT\&T.
MR. GARCIA: Ms. DiMello's in the back of the room. Please talk to her about that, because -and we'll call you; you don't have to worry about the 15 -cent call or whatever.

MR. GIIBERG: I pay a flat fee of 15 cents a minute, any time of the day, any state, okay. Now, there's another thing about this subsidizing, the business of subsidizing the consumer. The consumer normally does not call in the height of the business day. If you have kids, they're in school.

Now, the lines are most -- are loaded from nine to five. So if your kids come home from school at three, four, five o'clock at night, that's when all the big flurry starts. By that time most businesses, if you're in the same time zone, have shut down. So you don't have the overload. But $I$ don't believe that -- and business people are crying because they're subsidizing a poor widow lady.

I feel sorry for the business guy, because for some people another $\$ 2.00$ a month may mean
lunch. And I'm willing to pay the extra $\$ 2.00$ so this lady can have lunch.

If the business guy doesn't want to do it, it's just too goddamned bad. I feel sorry for them.

And I was a very successful businessman. And the phone bill was a huge part of my overhead. You charge it off to the customers. They pay for it.

Do you think that when you -- now that Nations Bank and Barnett have merged and their phone bill has gone down, do you think they're going to pass it on to the banker? Do you think they're going to give you another percent interest on your CD? No, they're gonna charge you an extra 20 bucks if you bounce a check, hoping you bounce a check.

MR. JACOBS: Mr. Gilberg, you distinguished the add ons versus the basic service. In your mind for basic service, what does that include?

MR. GILBERG: To me? Just making any long distance -- any local phone calls and access to the long distance carriers. That's all I have.

MS. CLARK: And you wouldn't want access to

MR. GILBERG: Yes, I think that's very important.

MS. CLARK: And directory services, right? MR. GILBERG: Well, directory services are fine except if you call -- I made a phone, a directory assisted call to New York State, and the charge was $\$ 2.25$. Now, the phone call, when I got through, cost me 45 cents. But it cost me \$2.25 to get the phone number.

Now, how am I supposed to have the phone number for someone in upstate New York? When I called AT\&T, and they said they would call a representative, and they just got their rate increase and all that nonsense, $I$ was never satisfied.

MS. CLARK: Well, let me ask you, when you called directory assistance, did they ask you if they could connect you and you let them connect you?

MR. GILBERG: No.
MS. CLARK: Okay. So you called long distance directory assistance and that's what they charged you?

MR. GILBERG: They gave me the number, and $I$ dialed.

MS. CLARK: You hung up and called again?
MR. GILBERG: Excuse me?
MS. CLARK: You hung up and then called again?

MR. GILBERG: No. It was not operator assisted. It was directory assisted. I got the phone number, but they charged me $\$ 2.25$ for the call, which I called them about. And I thought it was outrageous. That's the first and last call I will ever make for directory assistance.

MS. CIARK: Let me go back to the comment you made about AT\&T charging you for a call that didn't go through.

MR. GILBERG: Yes.
MS. CLARK: It actually rang and nobody answered?

MR. GILBERG: That's correct.
MS. CLARK: How long did you let it ring?
MR. GILBERG: Well --
MS. CLARK: Some -- I don't know if AT\&T does this, but some phone companies --

MR. GILBERG: I would say a minimum of two rings, a maximum of three. Because I think it was to my daughter, who I think her answering machine kicks in on the 4 th ring. So it was either two or
three rings. But this has happened on many occasions. This is not the first time.

MR. GARCIA: This is why we're asking that you speak to our consumer affairs staff because that way --

MR. GILBERG: It --
MS. CLARK: It is important for us to know because one of the things we're doing more of is making sure that you get the service you've contracted to get. If you didn't say -- if they said when you don't reach, you're not being charged for it, and you are in fact being charged for it, we need to audit them and find out if they're doing it to other people.

So it's important to know those things. It's not making a federal case out of it. It's just making sure that you --

MR. GILBERG: You may have to wait another month, because I get the phone bill, and my electric bill, it's taken directly out of my checking account. So it takes, you know, a month to reconcile. It does, it does reconcile. Whatever the difference is in the next bill it's taken off. It doesn't make any difference. But --

MS. CLARK: But you shouldn't have to do that. It should be right the --

MR. GILberg: I know. But listen, now as far as the electric bill goes --

MR. GARCIA: But you got to think of the -think of the broader question here, you --

MR. GILBERG: They've done it a million times; what do they make?

MR. GARCIA: You do it a million times in Florida at 15 cents --

MR. GILBERG: That's right -- no, in the nation. Again, it could be the nation.

MR. GARCIA: Well I don't know what other commissions can do about it, but I know that we in Florida can, and we have a very, I think, the best in the nation, consumer services.

MR. GILBERG: I don't doubt that. When I called them to find out why they did it, like I said, there are a lot of people who do that, who really only talk for a minute and say they have never completed the call, so --

MS. CLARK: There are some phone companies that say if you let it ring more than eight times you actually get charged.

MR. GILBERG: No.

MS. CLARK: But I don't think AT\&T is one of them.

MR. GILBERG: Maximum of three.
MS. JOHNSON: You raised a good point with respect to if the rates were lowered for businesses, you don't believe that they would pass those on to the consumer?

MR. GILBERG: Never, not in a million years. They'd have to be fools.

MS. JOHNSON: And you use the --
MR. GILBERG: Because I don't know what this guy's phone bill is, and if he says his product is a dollar ninety-five, and it costs him a nickel less, he's not going to charge me a dollar ninety, he'll charge a dollar ninety-five.

MS. JOHNSON: And You used the airlines as an example as to the oil pricing going down. And I thought that that was an excellent --

MR. GILBERG: They don't pass it on to you. If it goes up, they pass it on to you.

MS. JOHNSON: There was -- and I know that particularly currently in our legislation, when the legislature did reduce the access fees for in-state calls, that it had a mandatory pass through to require the company pass through. I
would think that -- and the information that you've just provided saying that if you don't require it, it's not going to be passed through.

MR. GILBERG: No, it won't. There's just a 93-cent bill that was added on the phone, I think it was AT\&T who added on, and some nonsensical explanation, okay. After it was billed they send you the explanation.

What the hell are you gonna do? You don't have a choice then, you got to pay the 93 cents, not that $I$ would discontinue the service. And at this point I don't know whether AT\&T is competitive or not. Everybody calls.

But having grown up and lived in New York all my life AT\&T is the carrier, and you dial through, you get through. So I stayed with AT\&T. Whether I'm overpaying or underpaying, it really isn't a consideration, so another 5 or $\$ 10.00$ a month, it doesn't make any difference.

But you asked a question about should everybody have a telephone. I don't believe that. That may come as a surprise. I think they should have access to a phone, maybe a free phone, not in their home. But I think that, you know, whether you consider the phone a luxury or not, should,
everybody have a TV set, or a radio?
You know, that's democracy. You want a telephone, I mean, you have the right to have a phone. I wouldn't have caller I.D. That to me is nonsensical. Nor would I allow phones in automobiles.

I think that's something that's an absolute disgrace and a tremendous traffic hazard. I see people with a phone and a cup of coffee. Now, I don't know what's driving, but I see it all the time. And I really think that -- I don't know whether you're in power to do anything about it, but I don't believe that we should have the driver be allowed, while he's driving, to be on the phone.

MS. JOHNSON: Thank you. Any other questions? Appreciate your testimony. Thank you.

MR. BECK: Wayne -- I'm not sure of your last name, Gron, G-R-O-N, Okeechobee Boulevard?

Arnold Halperin?
MR. ARNOLD HALPERIN: Thank you for letting me stand up and stretch. My name is Arnold Halperin. I live at 8663 Egret Isle Terrace in Lake Worth. I am president of the Lake Worth West Democratic Club. Anc I represent about 300
families, and probably 99 percent of them are senior citizens.

I just want to make a few comments, because the gentleman in front of me, the predecessor speaker was on the same wave length as $I$ was. So I just want to comment generally that to answer to some of your questions fast, my long distance calls are made when it is their cheapest rates. I call out of state to my family on a Sunday because they give it to me for 10 cents a rate.

I do not have a cellular phone; $I$ do not have call waiting. I, as a matter of fact, I resent it, because I call my sister, and I'm calling from Florida to New York, and she gets on the phone and says I'm calling California. I says, so what do you want to do, flip a coin? One of us is gonna lose out.

The old days was so convenient to me. I got a busy signal, and I'd wait to call. I didn't have to lose out on the cost of a call. Anyway, local calls are very important to me as an activist within the local community. When I had to call Senator Klein's office in Boca, it used to cost me about 75 cents a call.

Fortunately, we finally won a battle with

BellSouth which made a 25 -cent call available, and that was a tremendous help. I think that local calls are not a bargain. I think that they're stable, and without being able to call locally at a set price within the 25 or 30 -mile limit, $I$ think it would be a catastrophe if we didn't have that, because telephone costs within Florida were atrocious.

Going just to, for a moment, concerning competition. I'm afraid of competition lately. I find that there are too much, there's too much deregulation going on quite fast. We had the airlines, we had cable deregulation. All we saw was prices going higher, not lower. Yes, some things did happen. The telephone lines may have been better, but I really don't think that we should eliminate services, especially minimal services.

We have senior citizens in Florida, a very high percentage rate. We also have low-income move here. These people deserve a telephone. If I was to live in an apartment house in New York City, one of the things that I would look to get would be from the telephone company a public phone to be hooked up in the hall somewhere so that they
would have access to 911 and other situations.

Bottom line is is the telephone company making money? Well, $I$ don't know what their costs are, and $I$ don't know if anyone does except them. But the -- what we do see, and I am involved in the market and $I$ see the statistics coming through on their profit and loss statements, quarterly and annually, they're not doing bad.

They're doing quite well. 14, 15 percent profit, net profit, net, is pretty good when other corporations come out with only 5 percent. So $I$ don't think they're starving.

I would just like to mention one last thing on business. And $I$ was in business, as I said, for 40 years. And business has ways of deferring their costs. Number one, as a consumer I can't write off my costs. When $I$ pay my telephone bill, that's it.

When a business pays it, they do have some subsidy and tax returns. There is something that someone neglected to tell you about again. Anyway, $I$ believe in our economic system, and I believe in a fair share that everyone can share with everyone as a community effort. And I think
it is up to you to try to find that common denominator. And I'm sure that you will. Thank you.

MS. JOHNSON: Thank you, sir.
Any questions?
MR. JACOBS: Excuse me, Mr. Halperin?
MR. ARNOLD HALPERIN: Yes?
MR. JACOBS: Are you aware of anyone in your community who has difficulty affording a telephone?

MR. ARNOLD HALPERIN: I don't know if it's difficulty in paying it. But remember, the telephone bill may require an extra few dollars for them to pay, and I'm sure that somehow they're going to scrape that up. Because this is a necessity. The other things are not.

For example, someone this morning came to me and started crying about his tax increase in Palm Beach County. And he said I'm on a fixed income. I know you've heard it before. But I'm on a fixed income, and my taxes, I just received a proposed bill, and it's going up $\$ 400$. And $\$ 400$ is a lot of money.

So what are we saying, $\$ 2.00$ ? But take the $\$ 2.00$ that everybody else would be increased and
multiply that by the total number of telephones, and they're getting a big benefit.

MR. JACOBS: Thank you.
MS. JOHNSON: Any other questions? Thank you.

MR. ARNOLD HALPERIN: Thank YOu.
MS. JOHNSON: Public counsel?
MR. BECK: Milton Kleinman? Milton Kleinman?
MR. KLEINMAN: Morning. My name is Milton Kleinman, $K-I-E-I-N-M-A-N$. I live in Boca Raton in South Florida.

Whatever I say I do have documentation to prove. But I'll try -- I'm not going to go through all of this. I'll just be brief. Let's first talk about residential services, which is critical to people like myself. I can't think of a more important service than my telephone, because I live alone, and as you get older, you've got friends that don't travel that well and our sole communication many times is by the telephone. Now, let's talk about cost. I think, I feel, and I find that the cost to me in operating my telephone is most reasonable and most appreciated, because firstly, many of my friends are in the local area, and then BellSouth has the arrangement
of having certain areas of local calls.
A good part of South Florida are considered local calls. And I think that's a gift to the consumer here in South Florida. The -- my other costs are very reasonable, and I'll tell you why. There was a time when I was active in business, not too long ago, what I used to spend, between a thousand and two thousand dollars a month on telephone calls, which included international calls.

Then as I got a little older in the last few years and my -- I began to withdraw from active business, I had to find some way of reducing my telephone bill. And again, I've been most fortunate in finding services that are available. Beside the local calls to BellSouth, I've got that 10 cents a minute routine, and it does work through all of the remaining parts of United States.

I also found an international company whose rates are a third of $A T \& T$, so $I$ can't complain. I'm thrilled. I get good service, and I feel that the average resident has a very good deal down here in South Florida.

Now, in talking about subsidies between
businesses and a residence, I totally disagree, and let me tell you why. I was in business for many, many years. I was one of the first to even get into telemarketing. And what you have heard is that these small businesses are subsidizing the rates of the resident.

But that's untrue for this reason. If you're a manufacturer, you've got raw material problems, procurement, bringing in inventory, machinery, design, tooling, everything, those are costs of the product. But when you're doing marketing and everything else similar to marketing, that is your tool and you should pay a fair rate for it. So, because you're paying a little more, and if you're paying a little more, it's part of your doing business. It has nothing to do with subsidizing the resident who has a different requirement totally for his telephone.

Now, I have a newspaper article here, which I can leave with whoever, which was out about two months ago, Associated Press from Washington, D.C. And it talks about the phone companies designing guidelines for anti-cramming and slamming. And it does mention BellSouth as one that will be part of that program eliminating this problem of
cramming. I will leave this with you.

Now, I've been involved -- when I say
involved, I've been taken by a company that slammed me. Fortunately, I found out very quickly and I called BellSouth and cut that out quickly. There were all kinds of little charges there, but I was tickled to death to have caught it quickly, so I didn't nit pick it to death.

Now, I went into one of these companies that gives you this 10 cents a minute nationally, and you have to have a cut-rate number. Well, that company has been cramming thoroughly. For example, I mean, I've got the bills here. On one, the same day at 5:30 in the afternoon, they charged me for seven minutes for a phone call. A minute later they charged me for six minutes for another phone call. To me, that arithmetic don't add up.

MR. GARCIA: Do you have that bill, sir?
MR. KLEINMAN: Yes.
MR. GARCIA: Could you show it to Ms. DiMello before you leave today?

MR. KLEINMAN: Let me go over that. They have been cramming me every month. They charge you when you call and the line is busy. They
charge you when there is no connection. They charge you even if you make a call, from one to the other they'll charge you for three minutes. And then a minute later after the first charge started they'll charge you for another three minutes, which means I get charged for 6 minutes in a one-minute period.

And I've complained to BellSouth about it. And according to the anti-cramming -- and they understand, and they said -- and I told them I will personally contact the cramming company; please take it off my bill, which is part of the understanding that that's the way it's supposed to be done.

I've called this cramming company and have been on the phone hour after hour asking for numbers writing to the headquarters. And they give me a lot of double talk. They say we'll look into it. They come back -- and they don't come back. They never call back. And, obviously, they're admitting they're doing something wrong. And I think those people should be put out of business.

MR. GARCIA: This commission just passed probably one of the strongest slamming, one of the
strongest slamming rules in the nation. It's being challenged by certain carriers, but it is very strong; it is very consumer friendly. Nonetheless, our success rate would probably be a little bit better than yours at getting at that company. If you speak with Ms. DiMello before you leave today, and we'll get that taken care of.

MR. KIEINMAN: I have all my documents.
MR. GARCIA: Great.
MR. KLEIMMAN: The other thing is you mentioned 911. All I can tell you is I was a customer. I was 911 four times in one year. And thanks to that service I am here today. And every one of those cases, they were critical. The people were fabulous.

In one case I had cardiac arrest; I had everything. In a matter of minutes the people were there. And I think it's a magnificent service. There is one suggestion, where there's a weak little link; I don't want to take up your time, I'll discuss it with senator.

MR. GARCIA: Well, if it's a phone service we could probably do a better job.

MR. KLEINMAN: Well, $I$ can tell you what the
problem is quickly. The problem is this: There's a regulation to 911 that the customer has to be taken to the closest hospital, which in a way makes sense.

However, I live in Boca West, in Boca Raton. We're about a hundred yards over that technical border so that I have to be taken to the West Boca Hospital. Meanwhile, my cardiologist is waiting for me at my hospital, at Boca Raton Hospital. And he told me if $I$ hadn't come there because a friend of mine got the 911 people to take me to Boca Community Hospital, and in another seven minutes $I$ would have had brain damage.

My only suggestion is this, very simply, I don't know who to talk to -- you people probably are the ones. All you have to do is when you call 911 I understand there's a tape where automatically they know the address and everything. Well, if they could add to that tape, for those people that volunteer it, the hospital of preference, it will save many lives.

Because I know of cases where even the nurse here in this the Boca area was taken to the wrong hospital and passed away because they didn't have the medical records of what her existing problem
was. So it would be a simple thing.
MR. GARCIA: You'll find that that probably has to do with your county government who sets up the range of how those ambulances work.

MR. KLEINMAN: See, but then I'm not in the position to --

MR. GARCIA: No.
MR. KLEINMAN: -- between the county and
the --
MR. GARCIA: No, I understand.
MR. KLEINMAN: I thought I'd have the senator --

MR. GARCIA: The senator probably can direct you to the right way.

MR. KLEINMAN: But otherwise it's an indispensable service. I think it's fantastic.

MR. GARCIA: Let me ask you one more question. I've been asking this, and through your experience in business, do you think it's essential, should we look at that social need for everyone to have a phone?

Should that be a component that -- that we've always looked at? And Commissioner Deason probably stated it well, probably more clearer than I can, but the social needs that we've always
looked at, the benefit of having a phone in everyone's home, as a benefit; in other words, lowering the price as much as possible so that residents have to do nothing on the business side so that subsidy exists?

Do you think that that has been a good policy, and should be a policy of the legislature?

MR. KLEINMAN: Because as we get older you really need it more because you do not have the locomotion that you normally have when you're younger, and your communication is critical, even if it's only mental, social, or just to be able to talk to somebody, because a lot of these people are isolated. They're looking at the ceiling or they're isolated to four walls. A telephone is just indispensable.

MR. GARCIA: Thank you.
MS. JOHNSON: Any other questions for Mr. Kleinman? Thank you very much. We appreciate your testimony.

MR. BECK: Monte Belote?
MR. BELOTE: Good afternoon, Commissioners. My name is Monte Belote. For the last 14 years I have served as director and staff at the Florida

Consumer Action Network, a statewide grass roots consumer and environmental amnesty organization, and have been following BellSouth rate cases since 1988.

But I came today out of my own pocket. I no longer work with the Florida Consumer Action Network. I've been spending some time with my son. But I came specifically to encourage consumers here in this room to stay vigilant, to keep everyone's eye on the ball in this process.

You, and particularly people like Sally Kanter have fought Southern Bell, and efforts time and again, whether it's local measured service playing the cash cow of touch tone service or most recently, thanks to the public counsel, attorney general, AARP and the Florida Consumer Action Network defeating the largest telephone rate case in Florida history, which has served customers well, more than a billion dollars.

And BellSouth should receive some credit in this process too. They're providing good service. But with all due respect to Senator Klein who has been one of the few lawmakers who has actually questioned the massive lobbying of the phone companies, I believe the pubiic was defrauded by
deregulating local telephone service in 1995. They promised lower cost and lots of choices for local telephone service. They promised to open up competition and finally to break the monopoly of local phone service.

But it's more than three years later, and we still have no choice, other than BellSouth, to make a basic local call in this market. Thanks to that 1994 rate case settlement we do know that BellSouth has made so much profit in the meantime that they've had to actually give back some of it.

Last year, as Ms. Kanter pointed out, that amounted to more than a hundred and twenty million dollars. Meanwhile, they have been happy to raise rates where they can. A 40-percent rate increase for a pay phone call, selling services that we've already paid for. While $I$ was driving in this morning, the latest is, use three-way calling, it will only cost you 75 cents, you want to make a call. Well, we paid for that switch to make that happen. And is there a cost? Virtually nothing.

Now they want you to get the Public Service Commission to do their work by trying to divide and conquer customers. Residential customers
versus business customers; local customers versus long distance customers. But until the phone monopolies open up basic local telephone service to real competition, which I define as several choices, not one, serving a significant number of customers, not a handful, throughout the entire service area, not just in one local business market, I for one would say no way, BellSouth.

Why is it fair and reasonable to make basic local telephone customers pay for things such as BellSouth's far flung offices reaching from South America to Hong Kong? Why is it fair and reasonable for customers to pay for an airplane for the president of BellSouth, especially, since sometimes he seems to get fogged in in Tallahassee?

Why is it fair for customers to make investments in the wireless cable markets? Why is it fair and reasonable for basic local telephone customers to pay for their lobbyists in Tallahassee who have been fighting to keep out competitors, and even local governments, like Gainesville or Lakeland, who would like to use their fiberoptic lines to provide local phone service competition at a lower cost to those local
customers.
Frankly, it's not fair and reasonable to ask Florida customers to pay more for basic local telephone services just so that BellSouth can make more profits. Thanks to our legislature, there's no way to know for sure how much profit BellSouth is making.

But that's not the case for a moderate-income customer or senior citizen who is living on a fixed income, they know. Why should we be asked to consider raising our rates for basic local service when BellSouth won't open up their complete records so that we can judge what a fair and reasonable profit actually is?

Urging you to keep your eye on the ball. Telephone service is a declining cost industry, just like computers. They keep getting faster and keep getting less expensive. If anything, we should be discussing about lowering rates; certainly, not raising them.

Once those phone lines are in, there is virtually no cost whatsoever in making a basic local telephone call. We the customers have paid for those telephone lines and switches through our monthly bills. If there were competition, I'd
certainly be willing to argue about, quote, unquote, value and what's, quote, unquote, fair.

But it's more than three years later, and there's still no competition for basic, local telephone service for residential customers. The telephone monopolies are alive and well and laughing all the way to the bank. When you see candidates this fall in the legislature, 1 urge you a simple question, should you be raising my rates so that BellSouth can make more profits?

I would suggest no, no way. No way should I be paying more for basic residential rates. And there's a very simple way to solve the problem of increasing the participation of life line and link up. And that is to simply require the telephone monopolies to presubscribe customers. We live in a computer world. There's no good reason why the appropriate social services, whether that's Medicaid or what have you, can't transfer tapes once a month to their local billing centers and prebill and prepay those life line services rather than waiting for the monopolists to come out there and wait patiently for customers to finally subscribe.

Rate rebalancing, in closing, is just another
way to say more profits to BellSouth. I urge customers and urge you, commissioners, to report back to the legislature that our rates are fine, thank you. Now, stop blocking competition and follow through on your promises, or let's reregulate so we'll finally know what the full and complete truth is. Thank you.

MS. JOHNSON: Thank you, Mr. Belote. Any questions for Mr. Belote?

MR. GARCIA: One quick question. I've asked everybody this. Do you believe that the social policy of this commission should state decide to pass, sort of giving an advantage in terms of lowering the rates, do you think that's a policy it should make?

MR. BELOTE: Well, absolutely a telephone is a life line. Every customer should have a telephone, period. But buried into that question is an assumption that there is some sort of subsidy going on, and we know --

MR. GARCIA: Let's say that there is.
MR. BELOTE: That part is, but the social contract is good.

MR. GARCIA: Okay. But let's say there is no -- let's take your thinking on this, let's say
that there is no subsidy built in, let's say that --

MR. BELOTE: We don't know.
MR. GARCIA: We don't know?
MR. BELOTE: We don't know.
MR. GARCIA: And we don't know, so let's say that the phone service is at a competitive level, or I'm sorry, is set at a cost level, at its cost, or even better, they're making a profit on it. Should we regulate, or should the legislature legislate in the way that keeps that the way it currently is, or should we change?

In other words, we're seeing no entry of competition into the residential market. We're seeing some penetration in the larger business class customers. There is a more aggressive --

MR. BELOTE: Less than five percent in any market I'm aware.

MR. GARCIA: But that said, do you think if we get into a competitive atmosphere, don't you believe that that may be affecting the local market also? In other words, there may be a negative fact if it is as you say, it's being priced below cost -- I'm sorry, it's being priced above cost, would competition have a positive

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effect on that?
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MR. BELOTE: Well, I guess come back to the basic presumption that social contract suggests that everyone should have a telephone, particularly, in Florida where a preponderance of consumers are seniors who need that life line literally. It's critical.

But what we miss in hearings like this is a significant population that don't even have a telephone today. And, you know, I don't know that we're gonna actually see any groups during the course of these 22 hearings where there will be a large crowd of people who never had a telephone and still don't have one today. But they're out there.

And we should be looking at a statement like that and make sure that those customers have it. There is an additional value for a business customer that is far beyond the ability for a residential customer to have a telephone.

MR. GARCIA: Thank you, Monte.
MS. JOHNSON: Any other questions? Thank you for your testimony.

MR. BELOTE: Thank you.
MR. BECK: Robert Halperin?

MR. ROBERT HALPERIN: Good afternoon. My
name is Robert Halperin, and I live in West Palm Beach. And I'm just a consumer.

One of the reasons why I came here today was because of the insert in the telephone bill. I happen to be one of those people that read those little inserts, and surprisingly, there's a lot of information if you do.

Another thing is I want to thank the Public Service Commission for having an 800 number. I think it's very important. And the people on the other end are very informative and very nice. And when you do call with a problem, they help you a lot and they usually get the thing solved for you.

And one example was when I called yesterday, the Public Service Commission, a wonderful woman -- and this was after five o'clock, she was talking on her own time -- named Nancy Simmons, and I complained about the problems I had on my telephone bill. She took care of them and handled them very nicely, and said she would have them removed off my telephone bill.

So thanks for that 800 number. If you have a problem with the FCC, there's no 800 number, and you can't complain. And I think that's one
of the reasons why Comcast can charge so much money, because most people will not take the time or the cost to call the FCC in Washington and then be put on the hold.

It takes a long time to get through, and it's on your nickel, and it adds up, the hold time. Speaking about Comcast, I wanted to complain that I think their service costs too much, and $I$ pay about $\$ 38$ a month as a senior Citizen.

And where I came from before I moved to Florida for the same service, was only $\$ 10.00$. So that's one area I think should be looked into. I think they're overcharging the public, and also if you look at their annual report they're making a fortune.

MR. GARCIA: Just to let you know, we do not regulate the cable. It's regulated by your local government.

MR. ROBERT HALPERIN: Well, it's just something I just wanted to say to somebody.

Getting back to my telephone bill, one of the things I heard today, which I don't agree with, is the long distance telephone assistance, as far as getting a telephone number if you have
to call somebody out of town. They charge almost $\$ 2.00$ for it. And that's a lot of money for a person to make a phone call when you're only paying 10 cents a minute when you do get the number.

And that charge is very excessive. And I had to do this, I found out if I call the library, they'll look it up in the phone book and give it to me for free.

But I do think the phone company owes it to give us telephone assistance if we don't have a telephone number to call somebody out of state. That's another peeve that I have with the phone company.

The other thing is they have taxes here, they have taxes on the telephone bill. They never tell you the amount of tax it is. They give you the amount, but they don't say six percent or seven percent or eight percent. And you won't know whether they're raising the taxes, if you can't even compare one tax to the other.

So that should be on the bill, five percent or six percent instead of it just being 50 cents tax. Another thing, which is very annoying lately is miscellaneous charges and credits. I'm getting
miscellaneous charges and credits from phone companies I don't even do business with.

I have here a miscellaneous charges and credits from a U.S. bill, and they're charging me 19 cents. And it says for universal service, FD. I don't know what it is and why they're charging me.

I called public service, and they said they'll take it off and they'll put a claim to the company. I have another charge from a -- for non-regulated charges from a 311 Direct Incorporated for 65 cents. I don't know what it's for, and they don't explain why they put on there.

And I heard if you don't pay it, they will put it on your credit report and make you a dead beat type of person, which is not fair either. But I understand the Public Service said they'll take that off and file charges against them.

MR. GARCIA: Who is your long distance carrier?

MR. ROBERT HAIPERIN: You know, it's a funny thing that I have a long distance phone call called OAN Services. They charge me 9 cents a minute. But look at this phone bill, all kinds of different phone companies are on there.

MR. GARCIA: Who did you think your long distance service was?

MR. ROBERT HALPERIN: Well, at one time I think that it was Telecom (phonetic). I don't have any complaints about these people, they charge me 9 cents a minute, which is very good.

But another problem I have is somebody called me collect from New York, and I accepted the call. And the charge was almost $\$ 4.00$ for less than a minute, \$4.00.

I got the phone number from these people that called me collect and called them back, and I spoke for 23 minutes for less than $\$ 2.00$. That doesn't make sense either.
so I think that that's something you ought to look into is why do they have a $\$ 4.00$ charge for a one-minute call on collect, and then you call them back and pay for 23 minutes, less than \$2.00. So, basically, these are the miscellaneous problems that $I$ have on phone bill, which I figured I'd come over and speak to you and tell you about it.

And it's been on my chest all these years. And as far as, also, that 15-cent charge that someone else spoke about, I did have it one time,
ten times fifteen. And it was because somebody had an answering, an answering machine. I called three times; they weren't there, it was an important call I had to make, so I was a little insistent.

And I called them about ten times in one day. And I never, you know, they never answered, but I did get charged a dollar fifty, ten times fifteen on the bill. And that's basically what $I$ wanted to speak about.

As far as the social service for people having telephone calls, I think if the telephone company could charge $\$ 10.55$ a month, they could put telephones in people's houses that can't afford telephones, just like we have First Alert for telephone -- for a fire alarm. It's gotten to the point where these services are so cheap that they can really be a social service to people who can't afford phone service, by everybody just having 911.

I'm not saying they have to call everybody in the world, but they should have the basic 911, just like you have First Alert. That's all I have to say.

MR. GARCIA: Thank you.

MS. JOHNSON: Any questions?
You did say that with respect to your complaints, they're already being handled by the Public Service Commission?

MR. ROBERT HALPERIN: Yes. Ms. Simmons said she gave me numbers for -- the case numbers.

MS. JOHNSON: Oh, great.
MR. ROBERT HALPERIN: SO I wanted to thank you for being very efficient and having that 800 number. It's nice to have someone to call when you have a problem.

MS. JOHNSON: Thank you, sir.
MR. BECK: Wendy Dohanian?
MS. DOHANIAN: Wendy Dohanian from Fort Pierce.

MS. JOHNSON: Spell your last name.
MS. DOHANIAN: Dohanian, $\mathrm{D}-\mathrm{O}-\mathrm{H}-\mathrm{A}-\mathrm{N}-\mathrm{I}-\mathrm{A}-\mathrm{N}$.
MS. JOHNSON: Did we swear you in at the beginning?

MS. DOHANIAN: NO.
MS. JOHNSON: We'll do that now. Are there other witnesses, public counsel?

MR. BECK: There's two others.
MS. JOHNSON: Two others? If you have not been sworn in, if you could stand. If you would
raise your right hand.
In this matter before the Florida Public
Service Commission do you swear or affirm to tell the truth, the whole truth and nothing but the truth?

Thank you. You may be seated.
MS. DOHANIAN: After hearing about how reasonable local rates are, I mean, I really live in a cave. I mean, $I$ live in a cave on Mars.

We haven't -- we just got a phone in February. We hadn't had a phone for six years. We used pay phones. And we had an AT\&T card, which they'll issue you even if you don't have a phone, they'll give you a card with a pin, which we had a surcharge on and had to pay so much a minute. And we've done that for six years.

And probably as -- when the competition started going we found out the rates were going down and there were other cards we could get. Started out with 30 cents a minute and down to 20, and last week it was 17 cents a minute. And I saw AT\&T was averaging 50 cents a minute. I obviously wanted to use these other cards.

And at the time my husband had a job. And you have a Job, you have access to a phone. So
anyone who needs to get a hold you of, doctors or family, can always just call and leave a message, and you'll call them back on the pay phone.

And then in February my husband found out with his medical condition he's going to have to go to the hospital for surgery. And he wasn't sure if he was going to be able to work anymore. So he applied for Social Security.

So we went from an $\$ 8.00$-an-hour job, that's what we were living on, and then Social Security comes out to minimum wage, basically, is what we're living on. Just one job, minimum wage is what Social Security turns out to be. So now without a job you have to have access to a phone, especially with a medical condition you have to be able to call, the hospital has to be able to get in touch with you, and you have to be able to call.

And our relatives are worried about you; they won't be able to find out how you are. So we called BellSouth and signed up, paid for the phone. They had the phone installed, or equipment, and they -- we got the minimum rate, which was, they told us was six-thirty a month, you get thirty calls. Get thirty calls a month
and then long distance access.
MS. JOHNSON: Did they not -- I apologize for interrupting -- but did they tell you about the life line or link up programs that were available?

MS. DOHANIAN: No. I just found out about that today.

MR. GARCIA: I didn't know that that existed, that minimum price for 30 calls.

MS. DOHANIAN: We feel $\$ 6.00$ a month, that's not too bad. But as it turns out, the bottom line after this toll access and other charges, it's ten forty-two is our basic rate. And I guess a typical month I made eight local calls. With an allowance of thirty calls I made eight local calls.

If I used the pay phone outside the house, it would have cost me $\$ 2.80$. And instead it cost me $\$ 10.42$ to make those eight calls. And I don't -I don't understand that. The fact that they're a business, I looked, it's 35 cents a call -- well, I thought -- like the pay phone, pay phones, where people actually pay like a business to have pay phones, they make enough money on that call to be able to pay the businessman something besides make a profit themselves. So that's local calls.

And then long distance, last month, maybe, ten minutes -- and I'm embarrassed, this is really embarrassing -- but the ten minutes, we differentiate between a phone as a necessity. It was a five-minute, touch base call. I have a nine-year-old in Arizona. And that's all that's necessary.

You know, if you want to talk 20 minutes, then that's entertainment. If you want to chew the fat for another half hour, that's entertainment budget.

So for ten minutes it cost us -- using my little local phone cards I used to get -- I got a neighbor who sells them -- say at 15 cents, maybe it would cost a dollar fifty. And it cost \$3.47 on AT\&T.

And I don't understand one thing, why taxes aren't a percentage of the bill? I mean, that to me is the fairest thing for low-income people.

Going to the supermarket is a percentage of what I buy. And here these big rates, about 350 access, and I don't even know if I have pay that. If I go back to you and say what can I buy, do I have to pay that on my bill --

MS. JOHNSON: You mean, if you don't have the
local service?
MS. DOHANIAN: Yeah, if I choose not to have -- I mean, can $I$ say $I$ don't want a long distance carrier through BellSouth, and just buy cards at the supermarket and from my neighbor?

MS. JOHNSON: But you would still have your local service?

MS. DOHANIAN: Would I still have to pay the toll access, interstate toll access?

MS. JOHNSON: You would have to pay some of it. Because what happens is, although, when you have a pre-subscribed carrier, AT\&T's your carrier, then AT\&T charges.

But if you don't have a pre-subscribed carrier, then BellSouth will charge for national access, that's the 53 cents. Actually, I don't know. I'm not sure. Let me know.

MS. DOHANIAN: No, I'm talking about the one on the local bill. It says FCC charge for interstate toll access.

MS. JOHNSON: Oh, that's the pre -- that's the pre -- that's the private line charge.

MS. DOHANIAN: You have to pay that. It's no choice. You have to have local access through the state company?

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MS. JOHNSON: Yes. And one of the reasons why the FCC years ago developed the program, the life line and the link up program was to kind of defer those costs for those that could not afford it.

Last year -- and they're not the same -- they would give you before the credit, was up a maximum of $\$ 7.50$. Last year it went up to $\$ 10.50$ to help defer some of those costs for low-income individuals.

The point that Mr . Belote raised, he raised with me several months ago, is that there is a problem with people knowing about the availability of those programs. Admittedly, you look at BellSouth, and I think the last time we did a survey they have more subscribers than anyone else of all the local companies in the state. But their subscribership level is still 2 point something percentage, very, very low.

MS. DOHANIAN: I would be honest, but I think, generally, my husband and I aren't the type to use a program like this, because -- well, it's like a -- it's a handout. It's a subsidy, and it's something we generally do without rather than go asking the government for things like
that.
And I don't understand why, why is it that -like I say, if I'm just -- I'm using pay phones and cards, the man that sells the card makes a profit, obviously, the company makes a profit, and the pay phone could make a profit when I make a call. So that to me is unfair. That's what it should cost.

Why is it to have -- when I have to have a phone line into my house -- and incidentally, since we've had a phone, I really -- we've made the long distance company probably a hundred dollars already by relatives calling us.

So we make them money by having a phone. Because the other relatives know we're on a budget, and they'll call us.

And the other problem we ran into -- it turned out my husband had to be at the hospital now, and he couldn't be here because he happens to be at the V.A. We've gotten -- the hospital needed access -- we thought we could use our home phone with the card. We ordered a card from BellSouth, and we thought what the card was, this is probably pretty naive, $I$ thought we'd pay a little surcharge, because your -- I thought you
pay a phone charge, and that would give you access to your home account and then you'd get the same rates as the $15-m i n u t e$ rate from AT\&T.

But then I found, they sent a card but didn't tell us what the rates were. It was like a reduction or something over something, which I didn't know what it was. And I called to find out it was a big surcharge. And so now I -- my husband refuses to use it. So I have to go --

MR. GARCIA: You can use your phone card from your, not just Southern Bell, but you can use a phone card, the ones you buy at the stores from any phone.

MS. DOHANIAN: Yes, Yes. But now it's a matter of not being home where I had access to the man selling the cards, living right around here -sounds terribly cheap, I know.

MR. GARCIA: No, no. But there are, you know, various ways to control the spending that you have. My cousin's mother-in-law is from Columbia, and she couldn't -- and so he took out that option to use phone cards. And it's controlled. You know exactly what you have when you have a phone card.

MS. DOHANIAN: That's exactly what it is,

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most surcharges. And I don't understand when the costs started going down, what they're thinking is because all the perks that everybody's buying.

We know relatives that run up hundred-dollar phone bills. Well, that's entertainment. People pay good money for entertainment. I don't get to the theater. I don't go -- we don't go out to eat. We don't spend money on things like that. And --

MR. GARCIA: But the driver there is exactly the opposite. What happens is because there's a stimulus, they use long-distance calls, these companies' margins get tighter and tighter because they're competing with each other, every phone card wants you to get their services.

And therefore, they lower the rates so that you'll buy them because you're making that choice. And that's why that price goes down, because it's totally unregulated.

MS. DOHANIAN: So isn't it really an inaccurate picture of what it costs BellSouth? Again, it would be nice to know how much it cost BellSouth, to send me a bill, and -- I mean, that I would understand. It's just that it seems like everything around is cheap, and then just to have
access costs money.
And in my mind, it's the person that makes the call should pay, and businesses, of course. We were in business; we know that that's a part of it.

But if a cell phone is making you more money, than you get a cell phone. Like I said, entertainment for business is totally different than when you just need a phone.

MR. DEASON: Over the number of years the FCC has made a policy of having cost of local network allocated to the federal, the interstate portion, based on a policy of more and more costs of fixed, flat, up-front charge bases as opposed to a per minute rate. One of the reasons our per minute rates have been going down so much, why you see rates at five and fifteen minutes, you get debit cards for seventeen cents a minute, there is one thing that enables them, the local competition, is the fact that cost recovery has been implemented on an up-front flat charge, $\$ 3.50$, subscriber line charge.

These other charges, which are just now coming about, that is part of a federal policy, and part of that policy is implemented in a way
that finds the other competition, and has to know the competition, and what you've seen is you've seen charges that were previously on a per-minute rate being on an up-front flat rate.

For those people that do not make very many long distance calls, it causes sharp increases in the flat amount they have to pay for month. If they don't make a lot of long distance calls, they don't get the benefit of the low per-minute rate. And that's one of the problems that we're confronting.

In fact, I had conversations the other day with a representative from AT\&T and asked them the very same question, why can't they, a person just use, dial around on debit cards and not presubscribe to AT\&T or another company and avoid these charges? Because right now AT\&T is implementing a program of having $\$ 3.00$ a month flat rate, regardless of how many calls you make, just for the fact you being their customer. And you see others transcend to that.

And these are things that are coming about, and I'm not sitting here today telling you I have a solution. But I --

MS. DOHANIAN: How will we avoid that?

MR. DEASON: You choose another carrier and not use AT\&T.

MS. DOHANIAN: I don't know, is there like a publication that puts all -- I didn't know there were differences between BellSouth and local carriers.

MS. CLARK: There may not be yet. But, you know, it seems to me that you could really benefit from talking to our consumer affairs people. And they could really help you make some comparisons and perhaps get on the life line where you would essentially be paying the same amount.

MS. DOHANIAN: This is good, but this shouldn't be necessary. Well, like I said, if it really does cost so much just to have a phone in the house, then you just can't afford a phone. You can work around it.

MS. CLARK: I think one of the ways you might look at it is that $\$ 3.50$, that charge everybody has to pay that the chairman pointed out, that was the one reason for providing for the life line was that people who could not afford to make a lot of long distance calls, maybe they shouldn't have to pay that. And there is a reason to provide for that credit, so that you could
counter-balance that. And the people who really do use it are paying for it.

MS. DOHANIAN: I guess that's all.
MR. GARCIA: Let me make a suggestion.
Definitely speak with Ms. DiMello, and I think you have spoken, but also on your long distance, you're not tied into one specific company. And you will find --

MS. DOHANIAN: Is there like a publication of all the companies?

MR. GARCIA: Well, we can probably give you names and numbers of companies, although that's not generally what we do. But you will find that even your phone book was selections.

And if you watch your TV you will see a ton of them come on there that are competing for each other's business. And a lot of them don't have a fixed fee. I mean, you still have the pay the federal stuff, but -- and you may benefit if you do one of those different plans.

MS. DOHANIAN: But local, like $\$ 10.00$ a month for just having access to a phone, even if you don't ever pick it up; that's a fair amount?

MR. GARCIA: Well, that's what we're going to find out. If they --

MS. DOHANIAN: Personally, I think that's a
lot of money. But I thought like for
six-thirty -- when they originally said
six-thirty, because back home, that was awhile ago, that's what I used to pay, like $\$ 6.00$, that was with the tax, just have 30 calls a month. That was adequate.

MS. JOHNSON: Any other questions?
MR. JACOBS: Do you -- through your travels or experiences, have you seen other people who are striving to maintain their phone or get access to a phone like you have?

MS. DOHANIAN: Well, basically, most of the people we know rack up the hundred, five-hundred dollar a month bills. Relatives, friends, yeah one woman on Social Security is paying sixty dollars a month for long distance. She can't afford -- in terms of the tax too -- but she said that's my entertainment budget.

She says I don't go to the movies. I want to be able to call grandchildren, whatever. And that, I understand that. And I think you should pay for your for entertainment. But it's not something -- for a percentage of the bill for tax --

MR. JACOBS: Do you know if that person forgoes other kinds of expenses?

MS. DOHANIAN: No. In this case it's just -it would just be like going to movies or going out, or something like that. But I can see from this, there obviously would be people. I think from a single person making minimum wage living in the house needs -- there's maybe an ailing mother across the street or across town, just -- or needs a phone to get for -- to get another job or maybe he's unemployed.

You know, it's like what should we have to pay just to have a phone, to have access, and whereas being, having access, like I said, helps the telephone companies, others calling us long distance.

MR. GARCIA: Certainly it has a value, which is something that's been argued. But there's, besides a social value, and Southern Bell's network is enhanced because you are part of that network, and people can call you. And therefore they profit.

MS. DOHANIAN: And I hear the government say, well, we better put them in all our schools. I mean, people that don't feel like they can afford
a home phone -- and especially if we don't agree with things like having Internet in the classrooms, I don't think for other reasons -that's just an opinion -- I just basically thought maybe we were a different kind of a case, and so I thought I'd come here and embarrass myself.

MR. JACOBS: Actually, you've given us a lot of good feed for thought.

MS. JOHNSON: Thank you, ma'am. Appreciate your testimony.

MR. BECK: Walter Lipiner?
MR. LIPINER: Good afternoon. My name is Walter Lipiner. I live at 228 Lake Dora Drive in West Palm Beach.

I have a partly written statement and partly I'll speak extemporaneously. I am here to protest the current request by BellSouth to raise phone rates. I'm a retiree, and live on a fixed income.

I rarely attend public communities, especially, when they are held during the dog days of summer and just before the Labor Day exodus. I am angry at the arrogance of Bellsouth to petition the commission at this time. It seems to me their only motive is to make a profit and
more profits.
You can check me on this. A famous man once declared the price of freedom is eternal vigilance. Believe me, it pays to be vigilant.

And here's a case in point. I'm speaking extemporaneously. I have a bill dated July 2nd. Now, on page three there's a charge of 75 cents, and I questioned that charge. And I called up, and they told me -- excuse me -- that it was because it was a conference call.

I never authorized BellSouth to give me a conference service or whatever it is. What happened is a few days later, to be exact, July 10th, they sent me this letter it. Said thanks again for choosing BellSouth and so on and so forth.

And then on the next page there was this explanation. It says optional line service and there were four different options; three-way calling, blocking, call return blocking, repeat dial blocking, denial of call tracing, dash, per activation. And in very fine print underneath this it says optional services may be canceled at any time without a cancellation charge. Basic line service may be ordered separately from
optional services.
I never ordered any of these services, never. And I'm wondering how many subscribers know of this and how many have been paying these unauthorized charges over the years. Is that why BellSouth's second quarter profit rose 17 percent to 18 billion as opposed to 701 million in the prior quarter? In conclusion, I urge to you deny this rate request.

MR. GARCIA: Let me -- just so you know, we also just asked telecommunications staff last week to begin working on a rule about them, and we're gonna ask them, so that someone will be able to explain billing. When someone bills you they should have to explain. Part of the problem -- in your case, BellSouth is able to explain what it is.

Did they finally charge you for this, or did they take it off your bill?

MR. LIPINER: No, they agreed to take it off my bill.

MR. GARCIA: And the whole point is gonna be --

MR. LIPINER: The whole point is I never knew these things existed on my ordinary --

MR. GARCIA: Were they there on -- you should look at your previous bills, because if they were there on previous bills, they should give you your money back for those also.

MR. IIPINER: Well, no, this is the first time or very rarely that this happened, but I always check my bill. And when I saw this outrageous charge of 75 cents, not 25 cents, not 15 cents for a local call, I called up quickly.

MR. GARCIA: I just wanted to ask you, I guess you heard me ask about the question about basic phone and the importance of a basic phone. Do you think it's essential as a service, in other words, should we continue the present system that we have, or should we try remove subsidies so that, if there is a subsidy, so that price is closer to cost?

MR. LIPINER: I'm not opposed to a subsidy, provided it doesn't increase the basic rate for the ordinary consumer.

MR. GARCIA: Okay. I understand.
MS. JOHNSON: Let me clarify one point.
During past legislative sessions there was
legislation out there that were to -- and generated on the house side, not the senate
side -- but that would have allowed for some rate increases to occur over the years, that legislation did not pass. What passed was legislation to ask the commissioner to come out and meet with the customers and to determine what fair and reasonable rates might be.

We aren't here pursuant to BellSouth asking for an increase. We're here pursuant to the legislature saying go out and talk to the customers; find out how they feel about the rates; find out what they feel about affordability and the value of service. So $I$ just wanted to make sure that you understood that at the end of this hearing we won't decide any kind of rate increase issues, that BellSouth, they have not asked to us do that. We're just reporting back to the legislature.

MR. LIPINER: I thought this was a hearing because BellSouth petitioned your commission for an increase.

MS. JOHNSON: No, sir, not in this instance, no, sir. And I'm not aware of any petitions --

MR. GARCIA: I think BellSouth would like an increase, but what we're doing is -- what we're doing is -- and I think that generally speaking --

BellSouth wasn't the one who asked us to do this. It was the legislature who asked us to do this, to try figure out what the cost of basic service is.

MR. LIPINER: Well, this is from Saturday's Post, says BellSouth to argue for hike. Who are they gonna argue to, you or the commission or what?

MS. JOHNSON: To the extent that that report is accurate, they will be arguing to the legislature. Because it will be heard next legislative session. We're just reporting to the legislation, but we won't make a decision on that issue.

MR. IIPINER: I hope the get a negative report.

MS. JOHNSON: Thank you, sir. We appreciate it.

MR. BECK: Marjorie Shields?
MS. SHIELDS: This is my first experience in addressing a public entity of any sort. I never used to go over my phone bill very carefully. But people have been talking to me about being scammed, so I suddenly got very upset and decided I better look the bill over.

And the first thing that struck me, and this is my latest phone bill, was a 93-cent charge on the AT\&T portion under the heading of optional calling services. Well, I investigated the 93 cents, and I found out that there was nothing optional about it, and I don't know why they're permitted to label it as such.

Then I look a little further and I realized that something I know all along, I had this $\$ 3.50$ charge from BellSouth every month. But now there is an 85-cent charge from AT\&T. That, also the way it was explained to me is access charges.

Well, I added all this up and discovered that I had $\$ 5.28$ worth of access charges a month. My long distance phone bill was $\$ 3.00$ for 30 minutes worth of calling, because I'm always very careful to call only on the weekend and at night. I figured out that that's 17 cents a minute. That's a 70 percent sure charge.

Well, my real complaint is that these access charges favor the heavy users over the light users. I wouldn't mind paying a percentage of my bill, and then it's my problem. But I don't want to be forced to subsidize the heavy, long distance users, and there are many of them. That's about
mainly what any complaint is.
I'd also like to comment that a few months ago I made two telephone calls to Italy, neither one of which was answered. And I did get charged on my AT\&T bill as a one-minute call on each of them.

When I complained to AT\&T they removed the charges, but they blamed it on the Italian phone company. But that's all I've got to say.

MS. JOHNSON: Thank You. We really appreciate your testimony. Any additional questions?

Thank you very much. Appreciate your testimony.

MR. BECK: That's the end of the witnesses who signed up ahead of time.

MS. JOHNSON: I'd like to thank all of you for coming out to the hearing today. It's been quite informative for the commissioners. The information that you've provided to us, the testimony that you've provided, will be a part of and factored into the report that we will ultimately provide to the legislature.

The sheet that you have, the green sheet, I believe on the front page gives the lists of when
we will be drafting our report and submitting it to the legislature. The draft report is scheduled for January 13th. It will be presented to the commission on January 19 th and submitted to the legislature on January 15th, 1999.

Again, thank you all for or your comments. And remember, we will be back in this area on October 19th. Our meeting will be held in the government center building. Thank you very much. Appreciate the turn out and the testimony. This hearing is adjourned.

THE STATE OF FLORIDA, ) COUNTY OF PALM BEACH. )

I, Pilar Ananos, Registered Professional Reporter, certify that $I$ was authorized to and did stenographically report the foregoing proceedings and that the transcript is a true and complete record of my stenotype notes.

DATED this 1 st day of september, 1998.


