

Writer's Direct Dial: (561) 691-7101 R. Wade Litchfield Senior Attornmy Florida Authorized House Council Florida Power & Light Company 700 Universe Boulevard Juno Beach, FL 33408-0420 (561) 691-7103 (Facsimile)

December 11, 1998

# VIA HAND DELIVERY

Ms. Blanca S. Bayó
Director
Division of Records and Reporting
Florida Public Service Commission
Betty Easley Conference Center
2540 Shumard Oak Boulevard
Room 110
Tallahassee, FL 32399-0850

Re:

Florida Power & Light Company's Request for Confidential Classification of Certain Material

Provided in Connection with the Monthly Fuel Filings;

Docket No. 980001-EI

Dear Ms. Bayó:

I enclose and hand you herewith for filing in the above-referenced matter, the original and fifteen (15) copies of Florida Power & Light Company's ("FPL") Request for Confidential Classification. The original includes Attachments A, B, and C. The fifteen copies include only Attachments B and C.

Attachment A contains the confidential information that is the subject of FPL's Request for Confidential Classification. Attachment A is submitted for filing in a separate, sealed folder or carton marked "ATTACHMENT A – CONFIDENTIAL. Attachment B is an edited version of Attachment A, in which the information FPL asserts is confidential has been blocked out. Attachment C contains FPL's justification for its request for confidential classification.

In accordance with Rule 25-22.006(3)(d), FPL requests confidential treatment of the information in Attachment A pending disposition of FPL's request for Confidential Classification.

Also included herewith is a computer diskette containing FPL's Request for Confidential Classification and Attachment C (in Word Perfect 6.1)

DOCUMENT 13967 DECITE

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Blanca S. Bayó, Director Division of Records and Reporting Florida Public Service Commission December 11, 1998 Page 2

Please do not hesitate to contact me should you or your Staff have any questions regarding this filing.

Sincerely

R. Wade Litchfield

RWL/bjw Enclosures

cc: Service List (w/out Attachment A)

#### BEFORE THE

## FLORIDA PUBLIC SERVICE COMMISSION

In re: Fuel and Purchased Power	)	DOCKET NO. 980001-EI
Cost Recovery Clause and Generating	)	
Performance Incentive Factor	)	FILED: December 11, 1998

# REQUEST FOR CONFIDENTIAL CLASSIFICATION

NOW, BEFORE THIS COMMISSION, through undersigned counsel, comes Florida

Power & Light Company ("FPL") and, pursuant to section 25-22.006 of the Florida

Administrative Code and section 366.093 of the Florida Statutes, hereby requests confidential

classification of certain information on Florida Public Service Commission ("FPSC" or

"Commission") Form 423-1(a) submitted in Docket No. 980001-EI. In support of its Request,

FPL states as follows:

Petitioner's name and address are:

Florida Power & Light Company P.O. Box 029100 Miami, Florida 33102-9100

Orders, notices, or other pleadings related to this request should be served on:

William G. Walker, III Vice President Florida Power & Light Company 215 South Monroe Street Suite 810 Tallahassee, FL 32301-1859 (850) 224-7595 R. Wade Litchfield Senior Attorney Florida Power & Light Company 700 Universe Boulevard Juno Beach, Florida 33408-0420 (561) 691-7101

FROM REFERENCE VERFORING

- 2. The following attachments are included herewith and made a part hereof:
  - a. Attachment A is the complete and unedited version of FPL's October 1998 Form 423-1(a) which contains certain information that FPL asserts should be accorded confidential treatment. The information in Attachment A for which FPL seeks confidential classification has been highlighted. Attachment A is submitted separately in a sealed envelope marked "CONFIDENTIAL."
  - Attachment B is the edited version of Attachment A. All information that FPL asserts is entitled to confidential treatment has been blocked out in Attachment B.
  - c. Attachment C identifies information for which confidential treatment is sought and, with regard to each item or type of information, contains a brief statement that explains the need for confidentiality and refers to the specific statutory basis or bases for the request.
- 3. Pursuant to section 366.093, FPL seeks confidential protection for the information highlighted in Attachment A. FPL submits that such information is proprietary confidential business information within the meaning of section 366.093(3). Pursuant to section 366.093, such materials are entitled to confidential treatment and are exempt from the disclosure provisions of the public records law. Thus, once the Commission determines that the information in question is proprietary confidential business information, the Commission is not required to engage in any further analysis or review such as weighing the harm of disclosure against the public interest in access to the information.
- 4. FPL requests that the Commission make the following findings with respect to the No. 6 fuel oil information identified as confidential on Attachments A and C:
  - (a) The No. 6 fuel oil data identified are contractual data; and
  - (b) FPL's ability to procure No. 6 fuel oil, terminaling and transportation services, and petroleum inspection services is reasonably likely to be impaired by the disclosure of the information identified because:

- the markets in which FPL, as a buyer, must procure No. 6 fuel oil, terminaling and transportation services, and fuel inspection services are oligopolistic;
- (2) FPL, as a substantial buyer in an oligopolistic market may obtain price concessions not available to other buyers; and
- (3) the disclosure of such concessions likely would end them, resulting in higher prices to FPL.
- FPL typically seeks confidential treatment of No. 2 and No. 3 fuel oil
  information; however, because FPL made no purchases through a bidding process of No. 2 or
  No. 3 fuel oil during October 1998, no such request is necessary with respect to the October
  1998 Form 423-1(a).
- 6. FPL requests that the information for which FPL seeks confidential classification not be declassified until the dates specified on Attachment C in order to allow FPL a reasonable period of time within which to negotiate future contracts. Disclosure prior to the requested dates for declassification would impair FPL's ability to negotiate future contracts.
- 7. The statutory bases and support for FPL's assertion of confidentiality with regard to specific items or types of information are set forth in Attachment C. The information for which confidential classification is sought is intended to be and is treated by FPL as confidential and, to the best of FPL's knowledge and belief, has not been publicly disclosed.
- 8. Upon a finding by the Commission that the material in Attachment A for which FPL seeks confidential treatment is proprietary confidential business information within the meaning of section 366.093(3), pursuant to section 366.093(4) such materials should not be declassified until the end of the protective period set by the Commission. Further, the

materials should be returned to FPL as soon as the information is no longer necessary for the Commission to conduct its business.

WHEREFORE, for the above and foregoing reasons, including those set forth in the supporting materials included herewith, Florida Power & Light Company respectfully requestant that its Request for Confidential Classification be granted.

Respectfully submitted,

WADE LITCHFIELD

Senior Attorney

Florida Authorized Counsel

Florida Power & Light Company

700 Universe Boulevard

Juno Beach, Florida 33408-0420

(561) 691-7101

#### CERTIFICATE OF SERVICE

I, THE UNDERSIGNED COUNSEL, HEREBY CERTIFY that a copy of Florida Power & Light Company's Request for Confidential Classification, without Attachment A, has been served via first class mail, postage prepaid to the parties listed below, this 11<sup>th</sup> day of December, 1998:

Bob Elias, Chief Bureau of Electric & Gas Division of Legal Services Florida Public Service Commission Gerald L. Gunter Building - Third Floor 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

G. Edison Holland, Esquire Beggs & Lane P.O. Box 12950 Pensacola, FL 32576

Major Gary A. Enders United States Air Force HQ USAF/ULT, STOP 21 Tyndall AFB, FL 32403-6001

Kenneth Hoffman, Esquire Rutledge, Ecenia, Underwood Purnell & Hoffman, P.A. P.O. Box 551 Tallahassee, FL 32301-0551

Occidental Chemical Corporation Energy Group P.O. Box 809050 Dallas, TX 75380-9050

Ms. Nancy McCann Office of Environmental Coordinator 306 East Jackson Street, 5th Floor Tampa, FL 33602 Joseph A. McGlothlin, Esquire Vicki Gordon Kaufman, Esquire McWhirter, Reeves, McGlothlin, Davidson, etc. 117 S. Gadsden Street Tallahassee, FL 32301

Jack Shreve, Esquire Office of Public Counsel 111 W. Madison Street Room 812 Tallahassee, FL 32399-1400

Lee L. Wills, Esquire James D. Beasley, Esquire Ausley, McMullen, McGehee, Carothers & Proctor P.O. Box 391 Tallahassee, FL 32302

Lee G. Schmudde, Esquire Reedy Creek Utilities, Inc. P.O. Box 40 Lake Buena Vista, FL 32830

James A. McGee, Esquire P.O. Box 14042 St. Petersburg, FL 33733

Wase Litchfield

# CONFIDENTIAL

# ATTACHMENT A

FPSC FORM NO. 423-1(a)

**OCTOBER 1998** 

FILED SEPARATELY

# NON-CONFIDENTIAL

# ATTACHMENT B

FPSC FORM NO. 423-1(a) (Edited)

**OCTOBER 1998** 

#### Page 1 of 2

FPSC FORM NO 423-1 (a)

1 REPORTING MONTH OCT YEAR 1996

2 REPORTING COMPANY. FLORIDA POWER LIGHT COMPANY

# MONTHLY REPORT OF COST AND QUALITY OF FUEL OIL FOR ELECTRIC PLANTS DETAIL OF INVOICE AND TRANSPORTATION CHARGES

- 3 NAME, TITLE TELEPHONE NUMBER OF CONTACT PERSON CONCERNING DATA SUBMITTED ON THIS FORM RITA MCLELLAN, REGULATORY AFFAIRS, (305) 562 - 4069
- 4 SIGNATURE OF OFFICIAL SUBMITTING REPORT
- 5 DATE COMPLETED: 11/20/1998

M	(8)	(C)	(D)	(E)	(F)	(G)	010	co.	(1)	PO	(L)	(M)	00	(0)	P	(Q)	(PQ)
			DELIVERY	DELIVERY	Turner.	VOLUME	INVOICE	INVOICE	DISCOUNT	MET	NET	QUALITY	EFFECTIVE PUR PRICE	TRANSP TO TERM	ADDITIONAL TRANS CHGS	OTHER	
NO PLANT	SUPPLIER	A COLUMN A STREET, ALL	DATE	OIL	(BBLS)	PRICE (\$/88L)	(2)		(2)	(\$/88L)	(\$488L)	(FBBL)	(Inger)	(\$/98L)	(MBBL)	(\$/BBL)	
1 MAN	MIEE	COASTAL	PORT MANATEE	10/31/1998	FOR	280198				7.				0.0000	100		13.5639
2.07 6	EVERGLADES	COASTAL	PORT EVERGLADES	10/11/1998	FO6	119742								0.0000	)		13.7004
2 PT 6	EVERGLADES	COASTAL	PORT EVERGLADES	10/22/1999	FOS	278277								0.0000	)		13.8634
4 TUR	KEY POINT	COASTAL	FISHER ISLAND	10/01/1996	FO6	96873								0.0000			13.7004
5 CAP	E CANAVERAL	NOVARCO	PORT CANAVERAL	10/19/1996	FO6	238665								0.0000	1		13.7251
6 SAN	FORD	NOVARCO	JACKSONVILLE	10/06/1998	FO6	229030								0.0000	1		14.2621
7 SAN	FORD	NOVARCO	JACKSONVILLE	10/22/1998	FO6	226760								0.0000	)		13.3461
6 PT. 6	EVERGLADES	ВР	PORT EVERGLADES	10/13/1998	FOS	330803								0.0000	1		13.0784
& ROVE	ERA	COASTAL	RIVIERA	10/05/1998	FO6	119693								0.0000	)		12.6175
10 TUR	KEY POINT	COASTAL	FISHER ISLAND	10/11/1998	FO6	154406								0.0000	)		14.2814
11 MAR	RTIN	COASTAL	PALM BEACH	10/17/1996	FO6	107557								0.0000	)		15.0680
12 SGAN	MIEE	COASTAL	PORT MANATEE	10/17/1998	FO6	299058								0.0000	1		12.9739
13 PT 6	EVERGLADES	ENRON	PORT EVERGLADES	10/01/1998	FOS	52253								0.0000	)		13,4034
14 TUR	KEY POINT	ENRON	FISHER ISLAND	10/07/1998	FO6	52546								0.0000	)		13.8964
15 TuR	KEY POINT	ENRON	FISHER ISLAND	10/15/1998	FO6	102830								0.0000	1		14.2764
16 CAP	E CANAVERAL	ENRON	PORT CANAVERAL	10/04/1998	FO6	239613								0.0000	)		11.4251
17 MAR	RTIN	GLENCORE	PALM BEACH	10/22/1998	FO6	115462								0.0000	1		14.8560
18 98929	SATEE	KOCH	PORT MANATEE	10/03/1996	FQ6	330493								0.0000			13.4730
19 96504	MITEE	косн	PORT MANATEE	10/23/1998	FOG	175896								0.0000	1		13.0100
20 CAP	E CANAVERAL	NOVARCO	PORT CANAVERAL	10/14/1998	FO6	92351								0.0000	3		13,8901
21 mm/	ETIN	NOVARCO	PALM BEACH	10/04/1998	FO6	112594								0.0000	•		13.5480
22 MAR	RTIN	NOVARCO	PALM BEACH	10/21/1996	FO6	123491								0.0000	3		13.8650
23 MAN	MTEE	NOVARCO LTD	PORT MANATEE	10/11/1996	FO6	122168								0.0000	1.		14.0109
24 BD4N	MTEE	NOVARCO LTD	PORT MANATEE	10/25/1998	FO6	322684								0.0000	1		13.2239
25 Route	ERA	NOVARCO LTD	RIMERA	10/02/1998	FO6	119795								0.0000	2		12.4306
26 SAN	FORD	STEUART	JACKSONVILLE	10/27/1998	FO6	70917								0.0000			12,1981
27 FT N	WYERS	TEXACO	BOCA GRANDE	10/04/1998	FO6	116624								0.0000	)		10.4074
28 FT N	WYERS	TEXACO	BOCA GRANDE	10/05/1998	FO6	117641								0.0000	1		12 4894
29 FT V	WYERS	TEXACO	BOCA GRANDE	10/13/1996	FOS	114776								0.0000	1		12 0914
30 FT N	WYERS	TEXACO	BOCA GRANDE	10/22/1998	FO6	114685								0 0000			12 2834

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FPSC FORM NO 423-1 (a)
1. REPORTING MONTH: OCT - YEAR: 1988

2 REPORTING COMPANY: FLORIDA POMER LIGHT COMPANY

MONTHLY REPORT OF COST AND QUALITY OF FUEL OIL FOR ELECTRIC PLANTS DETAIL OF INVOICE AND TRANSPORTATION CHARGES

3. NAME, TITLE TELEPHONE NUMBER OF CONTACT PERSON CONCERNING DATA SUBMITTED ON THIS FORM. RITA MCLELLAN, REGULATORY AFFAIRS, (205) 552 - 4069

A SIGNATURE OF OFFICIAL SUBMITTING REPORT.

8 DATE COMPLETED. 11/20/1998

E	DELNERED PRICE (\$488L)	11.7294	12.0588	12.1805	_	32,3500	32,3120	. 1		-				_
ĝ	CHICAS CHICAS (AMBR.)				0.0000	0.000	0.000	0.000	0.0000	0.0000	0 0000	0.0000	00000	0.0000
E	ADOTTONAL FAMIS CHGS (AWBL)				0.0000	0.0000	0.000	0.0000	0.000	0.000	0.000	0.000	0.000	0 0000
6	TRANSP TO TERM (\$-88L)	0 0000	0.0000	0.0000	0.0000	0.0000	0.000	0.000	0.000	0.0000	0.000	0.0000	0.0000	0 0000
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3	PRICE PRICE SPRICE				2 3200	2 3500	23120	32.3400	2.3400	1,0010	2,3520	23420	23410	23100
8	AMDUNT (8)				3	17.3	H	129 3	129 3	591 3	27.3	251.3	420 3	254 3
5	MSCOUNT A				0	0	•	0	0	0	0	0	0	0
8	WACURT C				24	20	ž	128	22	5	647	182	8	72
g	PRICE (\$788L)				22 1200	32,3500	32,3120	32 3400	32,3400	31,0610	32,3520	32,3420	32 3410	32 3100
g	(BBLS)	116754	110080	117365	17	•		*	•	10	8	•	2	•
6	300	F08	5	5	280	PRO	280	PRO	PRO	PRO	PRO	PRO	PRO	P80
æ	DELIVERY	10/31/1998	8081/21/Q1	10/29/1998	10/22/1998	10/13/1998	10/02/1998	10/15/1998	10/27/1998	10/26/1998	10/29/1998	10/07/1998	10/07/1998	10/22/1998
Q	DELMERY	BOCA GRANDE	FIMERA	RIMERA										
Q	SUPPLIER	TEXACO	TEXACO	TEXACO	AMERICAS	AMERICAS	AMERICAS	AMERICAS	AMERICAS	INDIANTOWN	SUBURBAN	SUBURBAN	SUBURBAN	SURBURBAN
6	PLANT	YERS	2	٠. ٤	PT. EVERGLADES	TURKEY POINT						2.2		CAPE CANAVERAL
3	NO	31 FT MYERS	32 RIVIE	33 KINE	34 PT. E	35 TURK	36 RIVIERA	37 RIVE	38 RIVIERA	39 MARTIN	40 MANATES	41 MANATEE	42 SAMFORD	#3 CAPE

# ATTACHMENT C

Docket No. 980001-EI OCTOBER 1998

# Justification for Confidentiality for October 1998 Report:

FORM	LINE(S)	COLUMN	RATIONALE
423-1(a)	1 - 33	Н	(1)
423-1(a)	1 - 33	I	(2)
423-1(a)	1 - 33	1	(2), (3)
423-1(a)	1 - 33	K	(2)
423-1(a)	1 - 33	L	(2)
423-1(a)	1 - 33	М	(2), (4)
423-1(a)	1 - 33	N	(2), (5)
423-1(a)	1 - 33	P	(6), (7)
423-1(a)	1 - 33	Q	(6), (7)

# Rationale for confidentiality:

(1) This information is contractual information which, if made public, "would impair the efforts of [FPL] to contract for goods or services on favorable terms." Section 366.093(3)(d), Fla. Stat. (1995). The information delineates the price per barrel FPL has paid for fuel oil for specific shipments from specific suppliers. This information would allow suppliers to compare an individual supplier's price with the market quote for that date of delivery and thereby determine the contract pricing formula between FPL and that supplier.

Contract pricing formulas generally contain two components, which are: (1) a markup in the market quoted price for that day; and (2) a transportation charge for delivery at an FPL chosen port of delivery. Discounts and quality adjustment components of fuel

price contract formulas are discussed in paragraphs 3 and 4. Disclosure of the invoice price would allow suppliers to determine the contract price formula of their competitors. The knowledge of others' prices (i.e., contract formulas) among fuel oil suppliers is reasonably likely to cause the suppliers to converge on a target price, or to follow a price leader, effectively eliminating any opportunity for a major buyer like FPL to obtain price concessions from any one supplier. The end result is reasonably likely to be increased fuel oil prices and, therefore, increased electric rates.

- (2) The contract data found in Columns I through N are an algebraic function of Column H. That is, the publication of these Columns together, or independently, could allow a supplier to derive the invoice price of oil.
- (3) Some FPL fuel contracts provide for an early payment incentive in the form of a discount from the invoice price. The existence and amount of such discount is confidential for the reasons stated in paragraph (1) relative to price concessions.
- (4) For fuel that does not meet contract requirements, FPL may reject the shipment, or accept the shipment and apply a quality adjustment. This is, in effect, a pricing term that is as important as the price itself and therefore is confidential for the reasons stated in paragraph (1) relative to price concessions.
- (5) Column N is as important as H from a confidentiality standpoint because of the relatively few times that there are quality or discount adjustments. That is, Column N will equal Column H most of the time. Consequently, Column N needs to be protected for the same reasons as set forth in paragraph (1).
- (6) Column R is used to mask the delivered price of fuel such that the invoice or effective price of fuel cannot be determined. Columns P and Q are algebraic variables of Column R. Consequently, disclosure of Columns P and Q would allow a supplier to calculate the invoice or effective purchase price of oil (Columns H and N) by subtracting these columnar variables from Column R.
- (7) Terminaling and transportation services in Florida tend to have the same, if not more severe, oligopolistic attributes that characterize fuel oil suppliers. In 1987, FPL was only able to find eight qualified parties with an interest in bidding either or both of these services. Of these, four responded with transportation proposals and six with terminaling proposals. Due to the small demand in Florida for both of these services, market entry is difficult. Consequently, disclosure of these contract data is reasonably likely to result in increased prices for terminaling and transportation services.

Petroleum inspection services also have the market characteristics of an oligopoly.

Due to the limited number of fuel terminal operations, there are correspondingly few requirements for fuel inspection services. In FPL's last bidding process for petroleum

inspection services, only six qualified bidders were found for FPL's bid solicitations. Consequently, disclosure of these contract data is reasonably likely to result in increased prices for petroleum inspection services.

### Date of Declassification:

FORM	LINE(S)	COLUMN	DATE
423-1(a)	1 - 4	H - N, P & Q	03/30/00
423-1(a)	5-7	H - N, P & Q	03/30/00
423-1(a)	8 - 33	H - N, P & Q	04/28/99

#### Rationale:

FPL requests that the confidential information identified above not be disclosed until the identified date of declassification. The date of declassification is determined by adding six months to the last day of the contract period under which the goods or services identified on Form 423-1(a) or 423-1(b) were purchased.

Disclosure of pricing information during the contract period or prior to the negotiation of a new contract is reasonably likely to impair FPL's ability to negotiate future contracts as described above.

FPL typically renegotiates its No. 6 fuel oil contracts and fuel-related services contracts prior to the end of such contracts. However, on occasion, some contracts are not renegotiated until after the end of the current contract period. In those instances, the contracts are typically renegotiated within six months. Consequently, it is necessary to maintain the confidentiality of the information identified as confidential on FPL's Form 423-1(a) or 423-1(b) for six months after the end of the individual contract period to which the information relates.

With respect to No. 6 fuel oil price information on the Form 423-1(a) or 423-1(b) for oil that was not purchased pursuant to an already existing contract, and the terms of the agreement under which it is purchased are fulfilled upon delivery, FPL requests the price information identified as confidential be kept confidential for a period of six months after the delivery. A six-month period is the minimum amount of time necessary for confidentiality of these types of purchases to allow FPL to utilize its market presence in gaining price concessions during seasonal fluctuations in the demand for No. 6 fuel oil. Disclosure of this information any

sooner than six months after completion of the transaction is reasonably likely to impair FPL's ability to negotiate such purchases.