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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
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    In Re: Joint petition for determination) DOCKET NO.
    of need for an electrical power plant )981042-EM
    in Volusia County by the Utilities
    Commission, City of New Smyrna Beach,
    Florida, and Duke Energy New Smyrna
    Beach Power Company Ltd., L.L.P.
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    PROCEEDINGS:
                             HEARING
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    BEFORE:
                              CHAIRMAN JULIA L. JOHNSON
                              COMMISSIONER J. TERRY DEASON
12
                              COMMISSIONER SUSAN F. CLARK
                              COMMISSIONER JOE GARCIA
                              COMMISSIONER E. LEON JACOBS
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    DATE:
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                             Friday, December 4, 1998
                             Commenced at 9:30 a.m.
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    TIME:
    PLACE:
16
                             Betty Easley Conference Center
                             Room 148
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                             4075 Esplanade Way
                             Tallahassee, Florida
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1 PROCEEDINGS 2 (Transcript continues in sequence from Volume 8). 3 4 5 Whereupon, 6 MICHAEL D. RIB was called as a witness by Florida Power Corporation and, 7 8 after being first duly sworn, testified as follows: 9 DIRECT EXAMINATION BY MR. SASSO: 10 11 O Could you tell us your name and business address, please? 12 My name is Michael Rib. My address is One Α Yes. 13 14 Power Plaza, 263 13th Avenue South, St. Petersburg, Florida, 33701. 15 By whom are you employed, and what is your 16 position? 17 I am director of resource planning at Florida 18 Power Corporation. 19 20 Do you have before you a document entitled "Direct Testimony of Michael D. Rib As Corrected"? 21 Α Yes, I do. 22 And does that document include direct testimony 23 prepared for this hearing? 24 25 Yes, it does.

If you were asked the questions contained in that Q prepared testimony, would you provide the same answers 3 today? Yes, I would. 4 Α And do you adopt that prefiled testimony as part 5 Q 6 of your testimony here today? 7 Α Yes, I do. MR. SASSO: Madam Chairman, we ask that Mr. Rib's 8 prepared testimony as corrected be entered into the record 9 10 as though read. CHAIRMAN JOHNSON: It will be entered. 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In Re: Joint Petition for)	
Determination of Need for an)	
Electrical Power Plant in Volusia)	DOCKET NO. 981042-EM
County by the Utilities Commission,)	
City of New Smyrna Beach, Florida,)	October 12, 1998
and Duke Energy New Smyrna Beach)	
Power Company Ltd., L.L.P.)	
)	

DIRECT TESTIMONY

OF

MICHAEL D. RIB

ON BEHALF OF

FLORIDA POWER CORPORATION

CORRECTED

13677 DEC-48

FPSC-RECORDS/REPORTING

IN RE: JOINT PETITION FOR DETERMINATION OF NEED FOR AN ELECTRICAL POWER PLANT IN VOLUSIA COUNTY BY THE UTILITIES COMMISSION, CITY OF NEW SMYRNA BEACH, FLORIDA AND DUKE ENERGY NEW SMYRNA BEACH POWER COMPANY LTD., L.L.P.

DOCKET NO. 981042-EM

DIRECT TESTIMONY OF MICHAEL D. RIB

1 Q Please state your name and business address. 2 A My name is Michael D. Rib, and my address is One Power Plaza, 263 13th Avenue 3 South, St. Petersburg, FL 33701-5511. 4 Q By whom are you employed and in what position? 5 A I am presently the Director of Resource Planning at Florida Power Corporation (FPC), a regulated investor-owned electric utility. 6 7 O Please describe your duties and responsibilities with FPC. 8 A I am responsible for the development of energy resource plans that combine fuel and 9 generating resource alternatives into cost-effective and flexible plans to serve our 10 customers. I am also responsible for reporting these plans to the agencies in the State, 11 as appropriate under the current regulatory framework. In the course of carrying out 12 my responsibilities, I have become generally familiar with the regulatory framework 13 applicable to planning and siting new generation in Florida. 14 Q Please summarize your educational background and experience.

1	A	I earned a B.S. degree in Mechanical Engineering from the Virginia Polythechnic
2		Institute (VPI & SU) in 1981. I am a member of Pi Tau Sigma, the national honor
3		society for Mechanical Engineering and a registered Professional Engineer in Florida.
4	Q	Please summarize your employment history and work experience.
5	A	Following several technical internship positions, I joined FPC's staff in 1981. I
6		worked for four years in the Company's New Technology Department working on
7		applied technology development projects. From 1985 through 1993, I worked in the
8		Fossil Production area with varying progressive responsibilities in plant engineering
9		and maintenance as well as environmental management and project construction. In
10		1994, I joined the planning team, with progressive responsibilities leading to my
11		current position.
12	Q	Have you previously appeared before regulatory authorities?
13	A	I routinely present Company plans and represent the Company's position with the
14		Florida Public Service Commission (the Commission) and the Florida Reliability
15		Coordinating Council (FRCC).
16		PURPOSE AND SUMMARY OF TESTIMONY
17	Q	What is the purpose of your testimony in this proceeding?
18	A	I am testifying on behalf of FPC in opposition to the Joint Petition for a determination
19		of need. My testimony describes the relationship between the statutory planning
20		responsibilities of retail utilities, such as FPC, and the procedures for determining the

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need for new generation capacity in this State. I also discuss how merchant plants fall outside this process and how their introduction into this process will impair the ability of the Commission and retail utilities to meet their statutory responsibilities. Finally, I explain why the petitioners have failed to demonstrate that the proposed Project is "needed," as that term is understood in the utility industry in Florida.

Q Please summarize your testimony.

Retail utilities in Florida, like FPC, have the statutory responsibility to plan for new generation capacity through the 10-year site plan process and to engage in related conservation planning under the Florida Energy and Efficiency Conservation Act (FEECA). These planning responsibilities are integrally related to siting new generation capacity under Section 403.519 and the Electric Power Plant Siting Act (the Siting Act) and to the development of demand side management (DSM) and conservation programs under FEECA. In fact, Section 403.519 is a part of FEECA, and the 10-year site plan requirement was adopted as part of the same law that included the Siting Act.

Utilities like FPC — which must plan for new generation only on the basis of firm commitments that it can count on — may not rely on Duke's mere stated intentions to market power in this State when and where it chooses. Neither can the Commission. The future intentions of merchant plant developers like Duke are not foreseeable or enforceable. Allowing merchant plants to intrude themselves into our regulatory system will serve only to create confusion and to impair planning for new generation capacity.

The "need" criteria in Section 403.519 are utility specific. Only retail utilities like FPC have a need for generating capacity since only such utilities have a statutory duty to serve customers. A merchant plant does not "need" generating capacity and certainly does not need any particular amount of such capacity. A merchant plant developer needs only profits, and can pursue them in many ways. In essence, Duke's petition and testimony are based on Duke's perception that marketing opportunities exist in Florida. But this does not amount to a showing of need in the sense that the term has been used by the industry in this State. Accordingly, the Joint Petition should be denied.

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10-YEAR SITE PLAN PROCESS

- You have indicated that you are responsible for developing FPC's plans for generation capacity as part of its 10-year site plan. Please describe FPC's responsibilities as a state-regulated utility to assess and plan for adequate generating capacity to meet its needs for electric power.
 - Florida law requires that FPC and other utilities like it submit to the Commission a 10-year site plan estimating the utility's power-generating needs and the general location of its proposed power plant sites. In recent years, FPC has submitted updated 10-year site plans to the Commission (and formerly the Department of Community Affairs) annually. To carry out this task, FPC must analyze its existing generating capacity and firm power purchase resources and evaluate whether it must secure additional capacity to serve its customers over the planning period.

1	Q	In addition to FPC's planning obligations under the 10-year site plan
2		requirement, does FPC have other statutory planning obligations relevant to this
3		proceeding?
4	A	Yes. Each investor owned utility in this State has important planning obligations
5		under FEECA. Under FEECA, the Commission has developed goals for increasing
6		the efficiency of energy consumption, development of cogeneration, increasing the
7		conservation of expensive resources (such as petroleum fuels), reduction and control
8		of the growth rates of electric consumption, and reduction of the growth rates of
9		weather-sensitive peak demand. Each utility is required to develop plans and
10		programs to meet the overall goals within its service area, subject to the Commission's
11		approval.
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12		CONSERVATION PLANNING UNDER FEECA
13	Q	Would Duke/New Smyrna prepare conservation plans under FEECA?
14	A	No. In fact, in the Joint Petition, petitioners make a point of stating:
15		As a federally-regulated public utility selling electricity only at
16		wholesale, Duke New Smyrna does not engage directly in the
17		implementation of end-use energy conservation programs. Moreover,
18 19		Duke New Smyrna is not required to have conservation goals pursuant to Section 366.82(2), Florida Statutes. (Jt. Pet., ¶ 35).
20		NEED PROCEEDINGS AND GENERATION PLANNING
21	Q	Are a utility's obligations under the 10-year site plan requirement and FEECA
22		implicated in a need proceeding under Section 403.519?
23	A	Yes, they are. It is my understanding that the 10-year site plan requirement, a utility's
24		planning obligations under FEECA, the Power Plant Siting Act, and a need proceeding

under Section 403.519 are all part of a unitary regulatory framework for determining whether, when, and how state-regulated retail utilities should add generating capacity. While there are exemptions to certain of these statutory requirements (e.g., for plants with smaller steam components), they do not apply here.

The related nature of these requirements may be seen from the fact that the site-plan law (Section 186.801) says "All findings by the commission [in its review of a utility's 10-year site plan] shall be made available to the Department of Environmental Protection for its consideration at any subsequent electrical power plant site certification proceedings." As far as FEECA is concerned, the need provision, Section 403.519, says the Commission shall consider conservation measures taken by or reasonably available to the applicant.

In this context, it is my understanding, in carrying out my responsibilities as a resource planner, that Section 403.519 is the means by which the Commission and state-regulated utilities (with a statutory obligation to serve retail customers in this State) carry out plans that will enable those utilities to discharge their obligations to provide adequate generating capacity to serve their customers, while meeting other regulatory obligations, such as those under FEECA.

- Q Has this understanding of the statutory framework entered into your planning activities for FPC?
- A Yes. In planning future capacity needs for FPC, I am able to take into account and rely upon only matters within the control and subject to the regulation of the

1		Commission — in short, what state-regulated utilities have done or are likely to do (as
2		reflected in their 10-year site plans and FEECA programs). Planning for future
3		capacity needs is difficult enough using these assumptions. To complicate matters,
4		generation planning may not be conducted without regard to transmission system
5		constraints. So, we must factor in what we know and may reasonably predict about
6		both generation resources and, with assistance, transmission system constraints, given
7		existing generation resources and disclosed plans for future construction.
8	Q	As part of this planning process, do Florida utilities, like FPC, plan to provide a
9		reserve margin to ensure that capacity will exist to cover contingencies?
10	A	Yes. FPC plans for a reserve margin above the forecast annual firm load peaks.
11	Q	In developing its 10-year site plan and in calculating its reserve margin, is FPC
12		permitted to take into account plans to purchase power that are not based upon
13		an agreement that provides for the sale to FPC of firm capacity and energy?
14	A	No, FPC may not take the capacity into account at all.
15	Q	Why not?
16	A	The energy contributions would be speculative, at best. Neither FPC nor the
17		Commission can count on having capacity available when FPC actually needs it
18		absent a power sales agreement.

1	Q	Absent a power sales agreement providing for the sale to FPC of firm capacity
2		and energy, would FPC or the Commission be able to rely upon prospective
3		purchases of electrical power from a merchant power plant located anywhere in
4		the State?
5	A	No. Neither FPC nor the Commission would have any assurance that when FPC
6		actually needed the power, it would be available. For example, in circumstances
7		where Northern or Central Florida may be experiencing unusually cold (or hot)
8		weather, it is possible if not probable that states to the north would be experiencing the
9		same or worse conditions. This might provide market opportunities or even business
10		imperatives for a merchant plant to sell its power outside the State. This past summer,
11		the Mid-West experienced a severe heat wave leading to power shortages and sky-
12		high rates for wholesale power. In such circumstances, neither FPC nor the
13		Commission could expect that a merchant plant located here would agree to market its
14		energy in this State on less favorable terms.
15		Because (1) merchant plants have no statutory duty to serve retail customers in
16		this State, and (2) utilities in this State, by hypothesis, would have no contractual
17		entitlement to firm capacity and energy, there would be no mechanism to force
18		merchant plants to meet the needs of retail utilities in Florida when those needs are
19		most severe. In fact, relying on the availability of merchant plant power may lull
20		utilities and the Commission into a false sense of security.
21		Of course, meeting the needs of utilities during times of shortfall must be

distinguished from situations where an abundance of power exists but merchant plants

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may simply take advantage of market opportunities to displace the output from less modern generating plants in this State. In such circumstances, it is not appropriate to say that the purchasing utilities truly "need" this additional capacity to serve their customers since they could meet their needs without it. In fact, displacement may ultimately lead to the shut down of existing plants, resulting in no net improvement in reliability.

As is explained more fully in FPC's testimony by Mr. Vincent Dolan, under the existing regulatory framework, utilities and the Commission have prudently anticipated that existing plants would enjoy a long, useful life, and they have provided for the recovery of costs for such plants over a corresponding horizon. Switching approaches to a short-term market-driven approach would raise serious planning and regulatory issues that may not be adequately addressed in the context of an <u>ad hoc</u> proceeding for one merchant plant. These issues affect how all retail utilities plan for and build generating capacity in this State, and they involve policy and reliability implications for utility customers.

- Q If merchant plants were allowed to site plants under Section 403.519 and the Siting Act, would this affect the planning responsibilities of the Commission and utilities like FPC?
- A Yes. This would impair the ability of the Commission and a utility to conduct necessary planning under the Florida regulatory requirements.

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As I have explained, merchant plants have no statutory duty to serve. Absent power sales agreements for the sale of firm capacity and energy, they have no obligation to sell power in this State whatsoever. This could have a number of serious ramifications for planning by the Commission and state-regulated utilities.

To name some of these considerations, merchant plant advocate representatives stated in a Staff workshop that they would resist disclosing development plans for merchant plants due to competitive considerations. This means, of course, that plans for merchant plants may be disclosed routinely only at the eleventh hour, frustrating efforts by retail utilities to anticipate their development, size, location, characteristics, and contracting arrangements.

I understand that Duke has now taken the position that it is subject to the 10year site plan requirement as a "utility" falling within the definition of Section
366.02(2). But this definition refers only to utilities that operate a generation "system"
within the State of Florida, and, in my opinion, what Duke proposes to build and
operate should not be considered a generation "system," but a single power plant like
many other investor owned non-utility generators (NUGs) in the State. In any event,
to say that this new power plant may be covered by the 10-year site plan process after
it is built provides little comfort to planners. Duke did not participate in the 10-year
site planning process before it developed its plans, and the Commission and the
utilities in this State were at the mercy of Duke's whim about whether, when, or where
it would seek to build a plant. In fact, this is the second proposal Duke has advanced
in two years, having abandoned the first.

Further, Duke's new position gives little or no assurance about whether plans for <u>future</u> plants would be disclosed in a 10-year site plan. If the Commission creates the precedent of granting a "need" for Duke's merchant plant, other merchant plant developers — including other subsidiaries of Duke's parent corporation — could likewise enter the State, agreeing to participate in the 10-year site planning process only <u>after</u> their plants are built. This further frustrates the planning process.

Allowing merchant plant developers to site plants under Section 403.519 and the Siting Act would create other problems as well. Even if the Commission determines in a formal proceeding that a merchant plant is somehow "needed," despite the fact that only firm power commitments can satisfy a utility's need, the developer may choose to abandon the project after the need determination for any number of business reasons — thus frustrating planning expectations and wasting Commission and utility planning resources — or the developer may choose to commit the plant's output to out-of-state utilities and/or operate at partial capacity for extended periods of time.

- Q If we assume that a "need" does exist for additional capacity, have Petitioners provided assurances in their testimony and exhibits that Duke's Project would meet any such need?
- A No, they have not. To the contrary, in its contract documents, Duke takes away with one hand what it purports to be giving with the other.

First, it is significant that the Petitioners have not yet entered into a power purchase agreement. They have submitted with their papers a "Participation Agreement." See RLV-1. The Participation Agreement contemplates that Duke may build a 240 MW power plant, not a 540 MW power plant as the Joint Petition states, and that Duke will provide an "entitlement" to the Utilities Commission, City of New Smyrna Beach (UCNSB) of 20 MW — not the 30 MW set forth in the Joint Petition — out of the 240 MW capacity. Duke retains as "Additional Development Rights" (see Sec. 6.0) the right to build in excess of 240 MW and then to provide some apportioned amount of an additional entitlement of 10 MW to UCNSB.

This entitlement is qualified by Duke's determination of what is in its own business interests. Under Section 1.1 of the Participation Agreement, Duke promises to afford the entitlement only for "the period during which the Facility . . . is technically capable . . . of producing electric energy at a cost that results in a reasonable profit and cash flow to the owner of the Facility when such energy is sold." (Emphasis added). Under Section 1.2, the entitlement is further restricted to such "hours during which the Facility is available."

The Participation Agreement contains other qualifications and restrictions on the availability of power from the proposed Project. For example, under Section 3.4, Duke reserves the right to <u>abandon</u> the Project based on its assessments of its business interests. Specifically, its obligation to construct the facility is subject to, among other things, "no circumstance or event existing or having occurred that has had or could

reasonably be expected to have a material <u>adverse effect</u> on the feasibility, prospects or <u>business of the Facility</u>." (Emphasis added).

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Significantly, <u>nothing</u> in the Participation Agreement provides any assurances whatsoever that Duke would sell power from the merchant component of the Project at any time or on any terms to any utility in this State. Although Petitioners' testimony suggests that Duke's current intention is to sell power from the merchant plant in the State of Florida, it provides no guarantees, and Duke nowhere represent that it has even a single firm contract to sell power to any Florida utility. The only assurance that Duke provides in this regard is its unenforceable, current business intentions.

- As a planner, when you are attempting to assess whether generating capacity is needed for purposes of recommending that FPC request a determination of need under Section 403.519, is it appropriate to consider merchant plant development plans?
 - Under the current statutory and regulatory framework, the answer is no. To understand this from a planner's point of view, it is important again to keep in mind that Section 403.519 and the Siting Act do not exist in a vacuum. They are an integral part of the regulatory tools in this State for accomplishing the primary statutory purpose of ensuring adequate electricity at reasonable cost. In this State, this purpose is accomplished by the Commission, as regulatory agency, and by the retail utilities, as the regulated entities.

From a planning point of view, the question whether generating capacity is "needed," must be asked and answered in this context. In our regulatory system, only state-regulated utilities serve retail customers. Therefore only state-regulated retail utilities can possibly have a "need" for generating capacity for the purpose of providing adequate electricity at a reasonable cost to the consumers of this State. For this reason, it is meaningless for a utility planner or the Commission to say that a merchant plant is "needed" unless it is needed by a particular utility.

For the same reasons, it makes no sense from the point of view of utility or Commission planning or siting to say that a merchant plant itself is ever "needed," when one takes into account what a merchant plant is. By definition, it has no obligation to sell its power to any utility in this State. Therefore, even if a particular utility or a collection of utilities may need generating capacity, they certainly do not need another power plant facility that has not committed its capacity to the retail utilities in this State. (Even the merchant plant developer does not "need" its own project; any given project represents only a speculative business venture that may or may not generate profits for the developer. In truth and in fact, nobody "needs" a merchant plant.)

If the Commission were to permit Duke to build its merchant plant based on Duke's stated intention to sell power in this State on a merchant basis, FPC and other utilities would have to reconcile this with their current obligation <u>not</u> to rely on non-firm power in their capacity assessments. There is no viable way to do this under the

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context, for example, of a merchant plant that cannot be directed to sell its output in this State.

The next criterion is the "need for adequate electricity at a reasonable cost."

Again, it makes no sense from a planning or regulatory point of view to discuss the "need" for something neither the Commission nor a utility (with the duty to serve

capacity, since only such utilities serve the people in this state. Similarly, it makes no

customers) can count on and, again, only a retail utility can possibly have a "need" for

sense from a planning or regulatory point of view to talk about ensuring "reasonable

cost" in the context of entities that do not charge retail customers for power.

The next criterion is "whether the proposed plant is the most cost-effective alternative available." This simply may not be addressed without asking, "alternative"

to what? From the perspective of a merchant plant developer, the developer is considering alternative ways to make money. From the perspective of a state-regulated retail utility, the utility is considering alternative means to ensure sufficient generating capacity to meet its statutory obligation to serve its customers. For planning and regulatory purposes, the statutory criterion applies to decisions made by utilities with the obligation to serve and not to consideration of alternative opportunistic ventures.

The next criterion is that the "commission shall also expressly consider the conservation measures taken by or reasonably available to the applicant or its members." The petitioners concede that Duke New Smyrna does not take conservation measures required of state-regulated utilities under FEECA.

Accordingly, this criterion — like all the others — must be applied for planning and regulatory purposes as a retail utility-specific criterion.

PETITIONERS' FAILURE TO SHOW NEED

- Q Have the Petitioners demonstrated that these "need" criteria are satisfied as they are used in the statute?
- A No. They have not and cannot, given the fact that the "need" criteria of the statute are utility-specific criteria. Petitioners have attempted to establish need through the testimony of Dr. Dale M. Nesbitt basically by redefining "need" and turning the statutory criteria upside down.

Dr. Nesbitt is blunt in stating at the beginning of his testimony that "I have not approached the question of 'need' simplistically by measuring peak Florida demand (expressed in GW); adding up available installed capacity (expressed in GW), and comparing the two using some criterion such as reserve margin or loss-of-load probability." Nesbitt Direct, p. 14. He says that this approach "misses the fundamental reality that some of the old installed capacity in Florida is higher in cost than the new capacity could be installed for." Id. He says that "[i]nstalling new capacity will eliminate old, uneconomic capacity, obviate the requirement to preserve and/or run it, and reduce the intrinsic cost to generate electricity in Florida." Id. pp. 14-15. He then proceeds to demonstrate that "the Project will be inframarginal relative to virtually all of the existing oil and gas power plants in Florida and will operate in preference to them." Id. p. 22 (emphasis added).

Thus, Dr. Nesbitt is frank in acknowledging that the Project is <u>not</u> needed to meet any perceived or actual <u>shortfall</u> in capacity in relation to projected load. To put this another way, the Project is not needed to enable any retail utility in Florida to serve its customers. What he is contending is that there is a <u>market opportunity</u> in this State for merchant plant developers like Duke to build modern, more efficient plants that will <u>displace</u> existing generating capacity.

Whether or not this is a good idea, it does not address the criteria of Section 403.519. To begin with, as I have explained, the statutory criteria are utility-specific. Petitioners do not even attempt to make a utility-specific showing for the merchant plant component of the Project. Further, Petitioners do not even attempt to show a

need for additional capacity by looking at the need of any particular group of retail utilities and demonstrating a shortfall in capacity in relation to projected load. Rather, they start with a showing that Duke can produce energy more cheaply with its Project than some existing plants and reason from this premise that the plant is "needed."

This could be viewed as an unabashed argument in favor of an un-checked proliferation of new power plants in this State, and for a regime that contemplates waves of new construction every several years when entrepreneurs — or state utilities — perceive that new technology creates market opportunities. This is confirmed by the direct testimony of Martha O. Hesse, who anticipates the introduction in this State of a "fleet of gas-fired combined cycle plants." Hesse Direct, p. 19.

Of course, the construction of any new plant will have an environmental impact. For this reason, the Siting Act contemplates that none (over a certain size) will be built unless the Commission first determines that the impact is worth it, <u>i.e.</u>, that the generating capacity is really "needed." Like it or not, this is a very deliberate, <u>regulatory</u> approach to plant construction, not a market-driven free-for-all. Petitioners are seeking to circumvent this regulatory approach and have this Commission permit a virtually unrestrained market approach to the issue. Indeed, Dr. Nesbitt relies on models and analyses that assume market deregulation. <u>See</u>, <u>e.g.</u>, DMN-15, p. 13 (demonstrating "the way the world will work" "after deregulation").

As explained more fully in FPC's testimony by Mr. Dolan, Petitioners' request raises serious policy issues that cannot be adequately addressed in this proceeding and

that, in fact, require legislative amendments to Section 403.519. In this same vein,

Ms. Hesse admits:

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Economic efficiency would be served [by merchant plants] as long as the standard assumptions of competitive markets were met. The chief of these in this case is that externalities must be appropriately valued and incorporated into the price of electricity. Whether that would be the case with a fleet of gasfired combined cycle plants would be an empirical exercise beyond the scope of this testimony....

Hesse Direct, p. 19 (Emphasis added). The point I wish to make is that whether or not the Florida Legislature would be receptive to Petitioners' arguments after appropriate hearings, Petitioners' testimony does <u>not</u> prove the existence of "need" under Section 403.519.

UNECONOMIC DUPLICATION OF RESOURCES

- Assuming it had the power to do so, if the Commission allowed merchant plants to be built in this State without power purchase agreements with state-regulated utilities for firm capacity and energy sales, would this lead to the uneconomic duplication of generation and transmission facilities?
 - Yes, this would occur. At the recent Staff workshop on merchant plant issues, representatives of various merchant plant developers stated that there was a wide-spread perception that Florida provided significant economic opportunities for merchant plant development due to its demographic and geographic characteristics. I am aware that such a perception exists, and it is borne out by Petitioners' own testimony in this case, as discussed above. Currently available planning information, however, demonstrates that the retail utilities have plans in place to meet their needs in

their respective service territories over the appropriate planning horizon — without relying on merchant plants — accounting together for all the retail customers in Florida.

Although Dr. Nesbitt contends that Florida utilities are currently planning to meet only half of a projected load of 6000 MW, he does not clearly indicate the timeframe over which he is projecting this load, and he appears to be relying on the utilities' 1997 plans. Specifically, he states:

The Altos North American Regional Electricity Model projects economically viable and profitable new additions of up to 6,000 MW of new gas-fired combined cycle ("CC") power plants in Peninsular Florida, which I use synonymously with the Florida Reliability Coordinating Council ("FRCC") region, and several tens of thousands of MW of new gas CC entry elsewhere throughout North America. Our predicted substantial quantity of new installed capacity in Peninsular Florida — 6,000 MW — is approximately twice the quantity of new capacity that FRCC itself reported to NERC in FRCC's 1997 OE411 Annual Report.

Nesbitt Direct, p. 14. FRCC's 1997 10-year Plan, State of Florida, projected installed capacity additions of 3,958 MW for winter, and 3,692 MW for summer. By contrast, FRCC's 1998 Regional Load and Resource Plan projected installed capacity additions of 8,039 MW for winter and 7,611 MW for summer. The plans prepared this year demonstrate that Florida utilities are planning to add significant capacity beyond that projected in 1997. Accordingly, Dr. Nesbitt is mistaken in his discussion of aggregate statewide capacity and is potentially way off the mark on the economic viability of merchant combined-cycle plants in light of the planned generation additions proposed by the regulated electric utilities in Florida. Of course, each utility must assure that it

has adequate capacity to meet its own needs, and FPC is doing just that without reliance on merchant plants.

Thus, merchant plant developers will not be supplying power to meet any actual shortfall that the utilities may be experiencing. As Ms. Hesse and Dr. Nesbitt essentially concede, if merchant plants sell their power in this State at all, it will be to utilities that already have sufficient capacity to serve their customers. The net result of this is that merchant plants would simply be taking advantage of newer facilities to undercut production costs from existing facilities that state-regulated utilities constructed — under the auspices of the Commission — pursuant to their statutory obligations in Florida, resulting in economic waste. The statutory and regulatory framework in this State, however, is not oriented toward encouraging a proliferation of opportunistic short-term projects in Florida that are not needed to enable state-regulated utilities to serve their customers. Whether or not this may make sense in the context of a regulatory framework that allows it and adequately ameliorates its negative impacts, it is my understanding that such a framework does not exist in Florida at this time.

- Q If the Commission has a concern about whether retail utilities are taking sufficient steps to provide for adequate generating capacity to serve the customers of this State, what recourse does it have?
- A To begin with, under the 10-year site plan process, the Commission may and does interact directly with the utilities to ensure that it is satisfied about the planning of new

generating capacity and the status of utility reserve margins. If the Commission has concerns about utility planning, FPC has stood ready and continues to stand ready to address these concerns through the site-plan process, as outlined in the statutes, and through the efforts of the FRCC, Florida's designated region of the National Electricity Reliability Council (NERC), the organization responsible for overseeing system reliability in North America.

Further, under Section 366.05, if the Commission determines that inadequacies exist with respect to the energy grids developed by state-regulated utilities, the Commission shall have the power, "after a finding that mutual benefits will accrue to the electric utilities involved, to require installation or repair of necessary facilities, including generating plants. " with the costs to be distributed in proportion to the benefits received" This provision goes on to direct that the "electric utilities involved in any action taken . . . pursuant to this subsection shall have full power and authority . . . to jointly plan, finance, build, operate, or lease generating . . . facilities," using, if applicable, the provisions of Section 403.519 and the Siting Act.

CONCLUSION

- Q Does this conclude your direct testimony?
- 18 A Yes, it does.

MR. MOYLE: I would -- Madam Chair, just for a point of clarification, I'm not sure that we've been provided a corrected copy, but there has been no indication as to the changes in the corrected copy; so, you know, I think if we could have just a quick discussion as to what's been changed might be helpful. I don't think I'll have an objection but, you know --

CHAIRMAN JOHNSON: Mr. Sasso, are you prepared to --

MR. SASSO: I don't believe that would be a quick discussion, but if Mr. Moyle is interested, I could give him my marked-up copy for his convenience. I believe that counsel for the Petitioners are aware of it and also have a marked-up copy. If it would be useful to the Commissioners, we can review the changes and corrections.

MR. MOYLE: That's fine. I'll look at his copy.

That's fine. I just, you know --

CHAIRMAN JOHNSON: Okay. We have the corrected copy?

MR. SASSO: Yes, ma'am. Just to be clear, the reason for the corrections was the agreement reached between the parties and counsel in response to Petitioners' motion to strike.

MR. SASSO: Would you like to see the markup?
(DOCUMENT TENDERED TO MR. MOYLE).

CHAIRMAN JOHNSON: I'm going to insert this into the record as though read, and Mr. Moyle can you just join the course of --

MR. MOYLE: Sure, I'll review it. If I have objection, I'll assert it at the appropriate time.

CHAIRMAN JOHNSON: Okay. Thank you.

MR. SASSO: And just to be clear, we have distributed corrected copies of both Mr. Rib's prefiled testimony and Mr. Dolan's prefiled testimony, and that's been provided to the clerk and the court reporter as well. BY MR. SASSO (Continuing):

Q Mr. Rib, would you please summarize your testimony?

A Yes.

Madam Chairman and Commissioners, I appreciate the opportunity to speak to you on this occasion. I want to, just to comment on my responsibilities. I am responsible for development of energy resource plans that combine fuel and generating resource alternatives and the cost effective and flexible plans for the service of Florida Power's customers. I'm also responsible for reporting these plans to agencies in the state, and I think you've seen me in that behalf.

I've submitted prefiled testimony in this proceeding opposing the Joint Petition for Determination of

Need. What I've described in my testimony is the framework from which the retail utilities in Florida plan to meet their obligations to serve our customers. Duke is requesting authorization from the Public Service Commission to build a merchant plant which, in my understanding, falls outside of the current regulatory framework for planning and siting new generation capacity in the state.

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Retail utilities like Florida Power are the only entities that provide electricities to the citizens in the state. Each utility is required to prepare and submit plans under the 10-year site plan requirement explaining its anticipated need for generating capacity in the area served by the utilities. The 10-year site plan process and the Siting Act combine to allow for the long-term planning needs of many of the key stakeholders in the statewide planning process. Many of the agencies and constituencies in this process, including but not limited to this Commission, the Florida Reliability Coordinating Council, the Department of Community Affairs, Department of Environmental Protection, water management districts, and so on, rely on the continuum planning information that's advanced in these 10-year site plans to maintain a consistent and comprehensive planning process within the regulatory framework as I understand it. At the same time, we are required under FEECA to develop plans to encourage

our customers to reduce their demand for electrical consumption and otherwise conserve energy to reduce the need for additional generating capacity in the state. It's my understanding that Duke acknowledges, or Duke New Smyrna Beach acknowledges that it would not engage in this process.

I'd like to offer a brief review of some of the key points that I discussed in my testimony. First, need, quote, unquote, as I understand it, is tied to utilities that serve retail customers. A merchant plant does not, quote, unquote, need generating capacity because it does not have -- it does not serve the citizens of the state. From the point of view of the merchant developer, the only need it has is the need for profit opportunities which is not need, quote, unquote, in the sense that utilities understand that term from a planning or regulatory policy perspective in Florida.

To meet its obligations to serve, like other retail utilities in the state, we must plan for new generation only on the basis of firm commitments that we and the other utilities can count on. As-available generation, like that proposed in this petition, is non-firm and it's not considered in the plan for the resource requirements of the utility. As such we would not be able to rely on the availability of merchant capacity as

an excuse not to add capacity to our own systems. There is no way to determine if there is a, quote, unquote, need for the proposed plant based on reasonable cost electricity when the petitioners are proposing to build what many other utilities are already building or preparing to build. By whom then would the reasonable cost measure apply? Florida utilities that are preparing to build comparable power plants will achieve, in my mind, comparable cost advantages plus reliability.

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Utilities in Florida examine generating alternatives to determine if they are the most cost effective alternative available to meet each utility's own need for generating capacity. In the case of merchant plants to whom the cost effectiveness measure of alternatives apply, merchant plants do not have any identifiable need for the generating capacity, so it really makes no sense to speak of different alternatives for meeting the, quote, unquote, need.

The Petitioners identify the primary benefit of the plant as displacement of older less efficient plants. The premise of these claims is that in one potential view of the future the new combined cycles will outpace the existing generating fleets, but what I feel the Petitioners fail to acknowledge is that the diversity of generating resources in Florida is actually one of the state's

strengths. As an example, if oil prices were at unprecedented lows as they are today, the proposed combined cycle plants might not displace the old oil fired steam plants as purported in the Petitioners' models. This example illustrates the premise that uneconomic duplication of existing viable facilities could occur if these existing plants are pressured out of existence by new merchant plants. The Petitioners attempt to identify an opportunistic form of, quote, need, unquote, through discussion of inframarginal generation which appears to be premised on the outdated information they use regarding the generation plants that the regulated utilities in Florida have put forward to meet their own requirements in the state.

In my direct testimony, I also discuss how merchant plants introduce unwarranted uncertainty and confusion in the regulated utility planning process. As a regulated utility planner, I'm trying to offer that perspective. There were many planning complications brought forth in these discussions. I'd like to highlight just a few. If by some measure the Public Service Commission were to find in favor of the petition, and grant a, quote, determination of need, unquote, it would leave the other utilities in the state in a bit of a quandary regarding the Commission's whole view of, quote, need,

unquote, and what expectations might arise with respect to retail utility need filings subsequent to the proceedings. We've heard some of that discussed in the past couple of the days.

Another concern is in regards to precedent that could be set and the expectation of other merchant developers who have been quite vocal regarding their intentions to develop plants as well in Florida. This could potentially lead to a proliferation of these merchant plants, including projects that may or may not obtain consent from the Commission through the Siting Act.

Continuing uncertainty would also exist regarding the role of existing regulated utility facilities that merchant developers plan to displace or duplicate.

Finally, uncertainties surrounding the inclusion of new merchant facilities that have not been explored and reviewed by the Commission and other agencies under the site planning process. Developers would have no obligation to report or disclose their plans in advance and would be free to create and potentially eliminate new ventures when and where they chose to.

In summary, the Petitioners have requested the Commission grant a certificate of need for a merchant plant that doesn't legitimately attempt to meet a specific, quote, need, unquote, of any utility. The Petitioners base

their concept of need on displacement which, by design, 1 produces duplication of facilities. Duke also seeks to duplicate facilities that within the current framework 3 utilities must build to serve the growing needs of 4 consumers in Florida. All these discussions seem to 5 highlight what might be considered a marketing opportunity 6 in Florida, but it does not amount to a showing of need in the sense of the term that's been defined by the industry and the regulatory policies in this state. Accordingly, the joint petition should be denied. That's the end of my 10 11 comment. MR. SASSO: Thank you. We tender Mr. Rib for 12

MR. SASSO: Thank you. We tender Mr. Rib for cross examination.

CHAIRMAN JOHNSON: Okay. Mr. Butler?

MR. BUTLER: None.

CHAIRMAN JOHNSON: Mr. Beasley.

(NEGATIVE INDICATIONS)

CHAIRMAN JOHNSON: No? Mr. Moyle?

MR. MOYLE: In keeping with how the cross was conducted on the other side, I simply ask whether it would be okay if Mr. Wright went first with his cross examination and I would follow him.

CROSS EXAMINATION

24 BY MR. WRIGHT:

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Q Good afternoon, Mr. Rib.

- A Good afternoon, Mr. Wright.
- Q You do understand that this, the New Smyrna Beach
 Power Project is proposed to operate and sell its power
 only in the wholesale market, do you not?
 - A That is my understanding of the proposal, yes.
- Q Okay. And would you agree that wholesale power plants in competition in the wholesale market can coexist with traditional retail rate regulation by the states?
- A Well, I think I would characterize the current conditions as having a form of competition that does exist within the regulatory framework, as I understand it.
- Q Well, I'm going to ask you the question again. Can wholesale competition coexist with traditional retail regulation or in states where the state public utility commission retains its traditional retail rate regulatory authority over all retail power sales within its jurisdiction?
- A Well, I think the answer would be yes, and I think that exists here in Florida today.
 - Q Thank you.
- In your summary you -- We'll talk more about the degree to which it exists momentarily. In your summary I believe you indicated that it was your understanding that Duke New Smyrna would not participate in the 10-year site plan process. Is that your testimony?

Well, I -- That was my testimony. I suppose Α I've heard different versions of that, depending on the 3 timing. But you were here Wednesday, were you not? 0 5 Α Yes. Did you hear me tell Commissioner Deason that the 6 reason that I had not filed a 10-year -- that the reason 7 that Duke New Smyrna had not filed a 10-year site plan was because we had been advised by Mr. Jenkins that it wasn't necessary at the particular point in time? 10 I heard you offer that explanation of why you had 11 not filed the 10-year site plan, yes. 12 Okay. You don't have any reason to doubt that 13 Q that's the case, do you? 14 15 Α I'm sorry. What is the question you are asking? Do you have any reason to doubt that that is the 16 case? 17 18 I have no reason to doubt that you had that communication, no. 19 Do you have any reason to doubt that if this 20 project is approved we won't file a ten -- doubt that we 21 will file a 10-year site plan next April 1st? 22 Honestly, I don't know. I guess that's your 23 Α decision. As I understand the rules as written, utilities 24

that have generation of 250 megawatts or greater are

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required to file 10-year site plans; that's my understanding. I just don't know exactly how this plant might be defined or what it would be characterized as, a utility or not a utility. I don't know.

Q Without asking you for a legal conclusion, do you think as a matter of policy, if this plant were to be permitted and we were to be in the process of constructing it next April 1st, do you think that the Commission should be able to require us to file a 10-year site plan pursuant to its statutes and rules?

MR. SASSO: I'm sorry, that sounds like a request for a legal opinion. You asked him should it be able to pursuant to its rules and the law. We've gone through great pains to make sure that we excised from Mr. Rib's testimony any characterizations that were similar to that, and I don't think it's consistent with our agreement now to ask him questions of that nature.

MR. WRIGHT: Well, the rules are ministerial to some degree in what they require to be filed, and I'm asking him does he think that the Commission should be able to require us to file a plan as a matter of policy. I'll drop the last phrase if that will make it easier.

CHAIRMAN JOHNSON: I'm going to allow the question.

WITNESS RIB: I guess the answer would be I don't

know. I think they might find the information useful on what you might provide, but I don't know if they'd require it or not.

BY MR. WRIGHT (Continuing):

Q I didn't ask you whether they would. I asked you whether you thought they should as a matter of policy be able to require us to do that.

A I would characterize that the answer is, I don't know.

Q Okay. You made some remarks in your summary regarding the possibility of oil prices being so low that oil fired generation might not be displaced by an efficient gas fired combined cycle unit. Do you recall those remarks?

A Yes.

Q Do you think that is realistic?

A I think it depends on the circumstances. The circumstances of fuel markets change from day to day, month to month, year to year. They happen to be -- oil prices happen to be at unprecedented lows today, so we in our own generation fleet have the occasion to be concerned about, for example, whether a combined cycle plant, a coal plant, or an oil fired plant are running at the bottom of the stack. At this point in time, oil plants seem to be running very competitively in the stack, and I guess that's

what my comment was meant to imply.

- Q Is the cost of oil in today's fuel markets less on a dollars per BTU basis or dollars per million BTU basis than the cost of gas?
 - A I guess that depends on your fuel arrangements.
- Q Well, you're the one who has testified about current fuel market conditions. Is the case today -- well, let's say is the case for Florida Power today the case that oil costs less on a dollars per million BTU basis than gas?
- A Actually I think -- I don't know the answer precisely, but I think they are comparable at this time.
- Q Have you had the occasion -- Your Hines unit is up and running, is it not?
 - A It's still in final stages of testing.
- Q Have you had the occasion where, strictly on economics and not because of any considerations due to the testing program, oil fired generation for Florida Power's oil fired units is displaced generation from your Hines unit?
- A Well, in the fact that it's not a commercial unit, it's hard for me to draw that conclusion, so I'm not aware of that.
- Q You've testified that the introduction of merchant plants into the planning processes will impair the ability of the Commission and the retail utilities to meet

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their statutory responsibilities. Do you recall that being
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   your testimony?
              I recall testimony to the effect that it would
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    cause ramifications and some confusion in the process.
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              Well, I just read that from your testimony. You
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         Q
    are not going to disagree with it, are you?
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              Well, if you want me to read the exact words, I'd
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   be happy to; but that's the general nature of my testimony,
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   yes.
              MR. SASSO: Can you give us a page please,
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    Scheff?
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              MR. WRIGHT: Sure, Page 4, Lines 2 and 3.
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              WITNESS RIB: Are you in the corrected version?
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   BY MR. WRIGHT (Continuing):
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         0
              I am.
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              I'm trying to follow the new version of it.
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    Okay, Lines 2, 3?
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         Q
              Yes.
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                    Thank you.
         Α
              Yes.
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              My question for you now, sir, is, in preparing
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    your testimony, have you studied the planning processes in
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    other states?
         Α
              No, I have not.
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              Have you studied the planning processes in any
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    other states where merchant plants exist and are in
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1 operation today?

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- A Not in preparation for this testimony.
- Q In any other context?

A I think in a very, very general context. I've been party to discussions about the context in which siting decisions are made in California as it relates to before and after deregulation. I'd characterize what I understand to be the siting requirements prior to deregulation of retail markets as being very strictly controlled and decisions having been made that after opening the retail markets that the siting process would be opened up and that the oversight would be a more background function; that's my general knowledge.

- Q Okay. You haven't studied any other states, have you?
- 16 A No.
 - Q Do you know whether there are other states where merchant plants are presently operating where retail restructuring has not occurred?
 - A I don't think that's the area of my testimony.
 - Q So the answer to my question is you don't know of any; is that true?
 - A I personally do not.
- Q Isn't it true that in Florida Power Corporation's 25 10-year site plans it has shown as part of its projected

future generation unknown, unsited, and uncontracted for power plants?

A Well, I think you walked me through some of that in our deposition. Do you want to make a specific example that we can refer to?

COMMISSIONER GARCIA: Scheff, could you ask the question again please?

MR. WRIGHT: Sure.

BY MR. WRIGHT (Continuing):

Q Isn't it true that in its 10-year site plans and the associated planning processes that Florida Power Corporation has shown as projected planned capacity, planned to meet its needs, unknown, unspecified, unsited, and uncontracted for power plants?

A Well, I think if you want to bring that on the record, we probably ought to look at the specific example you have in mind.

Q Is your answer that you don't know, or is your answer, yes, but you'd rather have some more specific information?

A My answer is I would like to answer it in the context of a specific question referring to a specific example, and you went through one in deposition with me, so I thought we could just go through that again.

Q Well, are you saying you can't answer without

looking at a 10-year site plan?

A Scheff, I'm saying that I have seen some of those, but I don't know if I could specifically refer to all of the specific examples you gave, unknown, unsited, uncontracted, et cetera. I can't say that I have seen all those terms used in our 10-year site plan.

Q Permission to approach.

CHAIRMAN JOHNSON: Uh-huh.

MR. WRIGHT: Madam Chairman, I've just handed Mr. Rib excerpts from deposition exhibits from his deposition. I don't intend to mark these for admission, but I'm going to ask him to look at those -- they are tables from the 10-year site plans -- and ask him whether they refer to unknown power plants included in Florida Power's projected resources.

16 BY MR. WRIGHT (Continuing):

- Q Do they, Mr. Rib?
 - A May I use a specific example in responding?
- Q Certainly. I would appreciate it if you'd say yes or no first.

A Okay, the answer to your question is yes, and I'd offer an example. This would be our -- I believe this would be our 1995 plan. It shows combustion turbine Pl. It's a gas turbine. At that time it was projected to be installed or in service in November 2003. The location is

identified as unknown. To my knowledge that -- to me that means as a planner we might not have chosen which of our generating sites where we would locate that particular combustion turbine.

Q Okay. Would it be fair to conclude from the designation as "unknown" there that you didn't have a contract for the equipment for that power plant at that time?

A Yes, that would be true. I think I would consider that beyond the commitment horizon.

Q I'm just going to retrieve my deposition exhibits.

When you talk about impairment of planning processes, Mr. Rib, do you mean to imply that the, that just dropping in as it were of New Smyrna -- of the New Smyrna Beach Power Project into the planning process somehow messes things up or impairs your ability to plan?

A Yes, I do.

Q Okay. Suppose an investor-owned utility had on April 1st of a given year filed its 10-year site plan and then three months later came up with a completely new power plant, filed a need determination for it without ever having identified it in its plans before. Would that not occasion similar surprise?

A Potentially that could to parties that are

looking at the environmental ramifications as well as the Commission.

Q I asked you about that in your deposition. I believe you said Florida Power had never done that. Do you recall that?

A Well, I have --

MR. SASSO: Can we have a page please, Scheff?

MR. WRIGHT: Gary, I don't have it marked. I'll look for it. I do believe that's a fair characterization of what he testified to.

MR. SASSO: I'm sorry, if you're going to confront Mr. Rib with something he said at deposition, I believe that he is entitled and I'm entitled to notice of a page and line.

MR. WRIGHT: I'll move on and come back to that.

BY MR. WRIGHT (Continuing):

Q In your summary remarks you've made some statements that I understood to characterize a gas fired combined cycle unit such as the New Smyrna Beach Power Project being built at this time as a merchant project as being duplicating of other gas fired combined cycle units that might be built. Is that your testimony?

A I think that potential exists. Yes, that is my testimony.

Q In operation and considering what you know about

the power plant generation resources in Florida, in operation, would a unit like the New Smyrna Beach Power Project, were it operating, displace generation from another combined cycle unit typically, or would it displace something less efficient?

A May I assume that the question refers to kind of an hour-to-hour operating parameter?

Q Sure.

A On that basis, I would -- if such a plant is built, like the combined cycles that are proposed by the utilities, that plant would fit in the stack somewhere; and I'm reasonably certain it would be comparable or reasonably comparable to the plants that are being proposed by the utilities. So whether one from moment to moment would run ahead of the other, it's hard to say; but I think it's certainly reasonable to suggest that a plant that costed more to dispatch might move in the stack above it.

MR. WRIGHT: Madam Chairman, I want to distribute something and hand the witness a document. Madam Chairman, I'm distributing an excerpt, in the interest of saving at least a few trees, an excerpt from a presentation made by Florida Power Corporation regarding the application of its planning models to the Florida Public Service Commission on February 25th, 1993. The excerpt consists of the cover page and a diagram showing the assistance area model for

the Tiger program. I've also handed Mr. Rib a copy of the 1 complete document so that he can confirm that these are, in 2 fact, pages out of that document if he wishes. I would ask 3 that this be marked for identification. I think the next 5 number is 30. CHAIRMAN JOHNSON: It will be marked as 30 and 6 entitled "Assistance" -- "Assistance area model for Tiger." 7 8 MR. WRIGHT: That would be great. Thank you. BY MR. WRIGHT (Continuing): 9 Mr. Rib, Florida Power Corporation uses the model 10 known as Tiger as its -- Well, does it use the Tiger 11 model as its primary generation planning model? 12 No, it does not. It does use Tiger as one of a 13 Α host of analytical tools for evaluating generation and 14 resource requirements. 15 0 Is Tiger the model that Florida Power Corp -- let 16 me back up. 17 Did Florida Power Corporation develop the Tiger 18 19 model? Yes, I believe it was originally developed by our 20 company some time ago. 21 Does Florida Power Corporation use the Tiger 22 0 model to calculate reliability criteria? 23 24 Α It's one of the models we do, yes.

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Okay. Does Tiger calculate or can an operator

instruct Tiger or program Tiger to calculate reserve margin and loss of load probabilities?

A I don't think it's typically used for reserve margin, but it is our primary tool for evaluating loss of load probability.

- Q Okay. And is it correct that Florida Power
 Corporation calculates both assisted and unassisted loss of
 load probability values?
 - A That is correct.
- Q I would like to ask you to look at the second page of what has now been identified as Exhibit 30.
 - A Okay.

- Q And may I ask, do you recall discussing this at your deposition?
 - A Yes, I do.
- Q Okay. And this is what it purports to be, is it not? It appears to be authentic and so on?
 - A Yes, sir, it certainly does.
- Q Okay. Is it correct that in evaluating assisted loss of load probability using the Tiger model that Florida Power Corporation incorporates consideration of generating resources in the three regions shown on the little map?
- A Well, I think we use it slightly differently today, but not to take away from the point, we in essence do look at the ability of generation outside of what would

be labeled the FPC service area to potentially assist FPC as we calculate the assisted reliability measure.

Q And in your consideration of those generation resources, you include the probability or consider the probability of being able to buy power from generating resources that are not under firm contract to Florida Power?

A I think I would characterize the answer as, yes, we do.

Q I'm going to ask you a question as a matter of policy, and here it is: Do you agree that a robust competitive wholesale bulk power market is a good thing for ratepayers?

COMMISSIONER GARCIA: What was the question, Scheff?

Q Do you believe that a robust competitive wholesale bulk power market is a good thing for ratepayers?

A I'll attempt to answer that as closely as I can to how I did in our deposition discussion. First, I would offer that I can't characterize or specifically relate to the definition of "robust." I think I stated here today and have in the past that I believe we have a competitive wholesale market in Florida today, and I do think that that is a good thing for the ratepayers of Florida. So the contention I might have with the question is the term

1 "robust." May I --

- Q Okay. Do you think -- sorry.
- A May I offer further thoughts?
- Q Yes, you may.

A When I look at the wholesale market today, I see evidence of companies exchanging power day to day. I see activity on the Florida broker. I see RFPs being issued for power. There's certainly a lot of avenues of activity in what I consider the competitive wholesale market in Florida today.

Q Will you agree that more competition would be better than less competition for ratepayers of Florida Power and other Florida utilities?

A Well, I guess answering that puts me in a quandary because I think you're asking if I were able to change the laws or the rules, to change the character of --

Q I'm asking you conceptually as a matter of policy, not if you were able to change the laws or the rules.

A Well, that's hard for me to answer. I honestly don't know. I think that some of the regulation that exists today came out of a desire to bring what was at one time open competition under control. So whether it will ultimately be better or not, that's very difficulty for me to say.

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Q In today's market, do you think that existing power plants are likely to bid prices lower than non-existing power plants for power sales?

A You have to help me understand what a non-existing power plant would bid. I'm sorry.

Q Well, suppose you were to issue an RFP. If you had a built plant versus an unbuilt plant and there were some knowledge, say, of your avoided cost, would you expect if the built plant wanted to get the contract they might be inclined to hack their price down lower than the unbuilt plant that might have a hurdle rate to cover?

A I have no reason to believe that that would be true. The answer would be no in my mind.

Q Florida Power sells power wholesale to a number of utilities, does it not?

A Yes.

Q Doesn't Florida Power sell some extremely cheap power off peak to, I think it's Oglethorpe, for pumping at a pump storage facility from time to time?

A Well, I'm afraid that you're asking me something I don't directly deal with. If you ask me do we have -- do I know of a power supply arrangement with Oglethorpe, I think a few years back I remember something about a power supply arrangement, but I don't -- I can't tell you specifically what we sold power for.

If you know, do you sell that power at very low 0 2 rates? I can't even tell you if we are currently selling Α 3 that power. 4 5 0 Okay. MR. WRIGHT: Madam chairman, if I might just have 6 a couple of minutes. I want to find two references within 7 Mr. Rib's deposition transcript. I can either --8 9 COMMISSIONER GARCIA: While you do that, can I ask him some questions? 10 MR. WRIGHT: Absolutely. 11 12 COMMISSIONER GARCIA: Let me ask you something, tell me about the Florida broker system. How much --13 WITNESS RIB: I'll do my best. 14 COMMISSIONER GARCIA: Okay. Well, but you've got 15 an idea of what goes on there, and I don't --16 Some idea. I'm not day to day WITNESS RIB: 17 18 operation --COMMISSIONER GARCIA: It isn't as robust as it 19 used to be, is it? There's not as much transactions going 20 on on the broker as there used to be? 21 WITNESS RIB: Let me offer this response, and 22 this is really more just from casual conversation than from 23 studying the results that you've referred to. I think many 24

of the utilities have, and other players like the power

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marketers, have trading floors and traders that dedicate their time and existence to getting on the telephone and calling each other and seeing what's available; and my understanding, I'd more characterize it that the broker is still active but they tend to use it less because there are much more fluid relationships now.

COMMISSIONER GARCIA: Right. And those fluid relationships are based on the fact that there is sort of market out there, there is clearly a market which your marketers, your internal company marketers for your excess power take advantage of, correct?

WITNESS RIB: Well, they work within it and achieve whatever benefits they can for all parties.

terms, and you probably heard me ask this question of your attorney and Florida Power Corp's attorney, where you lose if this project comes to Florida, in other words, where your company is less because there is a project. How does this project affect -- I guess I don't want you to answer for shareholders because that may be outside your, but let me specify in terms of you doing your job. What does this do that makes you doing your job more difficult, less difficult? Is it better for you? Is it worse for you? Because I would assume that part of your job is to get cheap power into the systems so that your company does

well. So tell me what the negative is of this power plant. And I don't want you to extrapolate if you had 300 power plants like this. Just let's talk about your job and tomorrow Scheff has this plant pumping four hundred megawatts onto the grid.

WITNESS RIB: Well, I'll attempt to. I think I'm going to have to try to separate a bunch of different questions there.

COMMISSIONER GARCIA: You answer it any way you want. Scheff is still looking for the cite, so we would be taking a break if --

WITNESS RIB: I think it's fair to say -- when you started asking the question, I got the impression or my mind jumped over to the discussions we were having about the more hourly type things that were going on. And again, I'm not an expert, but I'd offer this example just for consideration. We were talking about at one point in these proceedings that the benefits of -- that most all of the wholesale transactions that are going on between the regulated utilities flow back to the consumers. So an example might be, suppose we have a plant that's available for dispatch at \$26 and there's an unspecified plant, some other plant available to dispatch at \$20 and it's offered up, and we'll use like a broker example. Say there is a spread, so we split the difference. And that's an example

where our company would have the opportunity then if it was a \$6 -- well, let's make it 30 and 20 to make it easier. At the spread of \$10, we split it, and we get to buy power for \$25. So you'd say in that example our ratepayers might benefit.

When we look at -- Since the brokers quote a -in this case it's a cost-based system and the other
utilities are transacting most all in a similar fashion,
when they get the margin of \$5 above 20, they can then in
turn return that margin to their ratepayers; so there's a
transfer of benefits going on there. If that \$20 plant or
whatever it happened to be, the plant in that margin did
not have the requirement to return the benefit, then that
money would be siphoned out of the market and not returned
back to some ratepayer as a benefit. So that's kind of
what that broker example was trying to get at.

Well, I think the other question you are asking me is, and I think my testimony does cover some areas where I talk about the uncertainty that's introduced in the planning process and how do merchant plants affect that, and I think that speaks more to the question of some uncertain -- or not some, but a lot of uncertainty begins to create in my mind as to what the framework will be and how we need to operate in that framework if there is a new definition of "need."

COMMISSIONER GARCIA: But surely in the last few years that framework is already -- in other words, your company didn't have a planning arm, say, probably five years ago? I'm guessing, but -- and now you have that because there is a market out there.

WITNESS RIB: Well, that -- in some ways that's true, and perhaps the marketing function is gaining some improvement, but -- and I wish you could have the opportunity to listen to the arguments that have gone on between the people who used to do the broker work, the dispatchers, and the people who now call themselves the marketing people because the dispatchers claim they've been doing the same thing for years, and they take offense at the fact that there is some new great market when, in fact, they attempted through their same communications and broker activities for years to achieve the same benefits. So I mean it's kind of ironic to sit on the sidelines and watch that discussion go on.

COMMISSIONER GARCIA: Let me ask you, do you know if in Florida we ever granted to anyone a need for more capacity than they were actually asking for?

WITNESS RIB: I honestly don't know. I'll admit that I haven't been in the planning arena for 20 or 30 years, so I'm just not a master of the history. In at least the recent history I don't think so.

COMMISSIONER GARCIA: Well, the City of
Tallahassee was able to demonstrate a need of 88 megawatts,
and yet this Commission gave its full need for a plant for
250 megawatts, so --

WITNESS RIB: Well, I guess I hadn't studied that one. I probably should have, I'm sorry.

COMMISSIONER CLARK: Yeah, I think we found the need for 88, but we also found the most cost effective way to meet that was the 250 because it would back out some existing claim.

COMMISSIONER GARCIA: Yeah, I wouldn't argue that that's how we did it. In fact, I think it was precisely you and I that sat on that.

WITNESS RIB: I think -- I was going to offer the thought that it's probably true that needs and need determinations haven't matched proposals with need down to the last megawatt.

COMMISSIONER GARCIA: Right.

WITNESS RIB: But it's my understanding, and day to day as I operate as a planning, responsible for planning, I don't personally plan to come forward and propose a plant, say, 500 megawatts based on a 50-megawatt need. I know that I have to work harder than that to demonstrate that, by and large at least, the largest part of that.

COMMISSIONER GARCIA: Didn't you do that? Didn't 1 your company submit your plans, your 10-year site plans, and we haven't approved them yet, but just from what I read 3 or my staff's analysis of your 10-year site plan, and it shows that in 2001, if I'm not mistaken, you guys come at 5 about 13% or so. You are under 15%, which is the same 6 criteria and guidelines that the FERC has sort of said 15% 7 8 is the right. WITNESS RIB: For the state, yeah. 9 COMMISSIONER GARCIA: For the state. 10 WITNESS RIB: Right. 11 COMMISSIONER GARCIA: Okay. But it isn't the 12 right one for you. You think that 13% margin reserves for 13 you is fine? 14 WITNESS RIB: Well, I don't think I would want to 15 plan a system continuously at that rating. 16 COMMISSIONER GARCIA: At 15%? 17 18 WITNESS RIB: No, at 13%. COMMISSIONER GARCIA: At 13%, okay. 19 WITNESS RIB: However, I -- and I understand at 20 least from conversations that I'll be back to talk about 21 22 this further. COMMISSIONER GARCIA: Yeah, you will be. 23

that in that instance we had some reasons that would make

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WITNESS RIB: It was my understanding at least

reasonable sense if we had the occasion to talk about it, and I think we will. But again, I would not propose to operate or to plan a system at 13% on a continuous basis.

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COMMISSIONER GARCIA: Tell me, if you had to guess a number, and you can do it either statewide or specific to your company, if you had to come up with a margin reserve number, in your expert opinion, what would that be for planning purposes, for safety, for reliability? What would that number be?

WITNESS RIB: Well, I think the starting point for the state, the minimum of 15% is a reasonable starting So I think where the FRCC started the process, I think it's helping move us in the right direction. what I begin to examine, and I guess we do this for our company as well as others, is the specific instance of the utility, what are the customers that it has, what are the characteristics of a service area, how available is transmission in and out of the system, who is it dependent on, how much demand side management it has. There are a lot of these factors that we would include in considering -- and we do it today at least utility by utility. You know, as a power supplier to retail customers, what's appropriate for you? And I think that depends -- I don't know that there is an ultimate answer for the state, but I think utility by utility those

determinations need to be made, and that's what the planners do.

COMMISSIONER GARCIA: Okay.

WITNESS RIB: I mean we've set our target at 15% for Florida Power at this time.

asking you if -- how many megawatts new additional load is FPC going to need to meet 15% margin reserve -- I know you may not hit this on the head; it's probably part of your plan -- by the year 2002? You can ball park it. We can miss by a few hundred if you'd like.

witness RIB: Well, I think by the year 2002, I mean there's a -- I'm a little uncomfortable in the context. For a moment we were talking about a site plan we filed last year, but I also recognize we have put forth a bid waiver to include a roughly 500 megawatt power plant; so that would be my answer, I suppose.

COMMISSIONER GARCIA: You need about 500 megawatts for 2002? I thought you were probably getting another plant that would probably be coming on line about then, or that's all you need, about 500 megawatts?

WITNESS RIB: No, I think what I'm referring to is the plant that we had come forward with the proposal in the bid waiver.

COMMISSIONER GARCIA: And that's all you'll need

by 2002, is one more plant of 500 megawatts?

beyond that period?

WITNESS RIB: That would be our proposal.

COMMISSIONER GARCIA: Scheff, that's all I had for now. Have you found what you are looking for?

MR. WRIGHT: Yes.

COMMISSIONER DEASON: Scheff, let me ask a question real quick like. The plant that you just described is going to be part of a -- the bid rule waiver request. Is that to meet the capacity that was identified in the 10-year site plan that was needed when you fell below the 15% threshold, or is this capacity that is needed

WITNESS RIB: Well, I think the answer would be for capacity beyond that moment in time. I don't --

COMMISSIONER DEASON: Okay. So for that specific moment in time, I assume you're relying on capacity that exists within Peninsular Florida that you think is going to be available to you such that in effect you have -- well, Peninsular Florida has a 15% reserve margin, and you can rely upon that if needed; is that correct?

WITNESS RIB: Well, I guess I'd offer -- I'd like to offer two perspectives on that because that is a specific question that's going to be before us shortly.

One, is it -- I need to answer that question as it specifically relates to the site plan we filed as of

December 31st, 1997; but I don't know that this is the appropriate place to have that type of detailed conversation about load forecasts and capacity requirements and all that.

COMMISSIONER DEASON: Well, if you want to get specific, you can; but my question, I think, is quite simple. The site plan you filed, there was one period of time you had a 13% margin reserve?

WITNESS RIB: Correct.

COMMISSIONER DEASON: You planned for 15, and I'm sure you didn't want to file a plan that you considered unsuitable, so you assumed that you were going to get something from somebody somewhere somehow. Where were you going to get that from?

WITNESS RIB: Okay, I remember when we talked about this briefly in the summer workshop, and I'd offer, hopefully, the same response. First, that in that specific example we had some uncertainty as to whether all of the load that was being reported was actually going to be required, and that had to do with transactions with some of our wholesale customers because there was some timing issues that we had with them, and we wanted to report on the conservative side. So when I responded to you, I offered that when we found that information and we determined that it was needed that we would attempt to go

to other suppliers in the market for what would probably amount to somewhere between 100 and 150 megawatts and cover that for that moment in time.

COMMISSIONER DEASON: So you were willing then to have -- to rely upon capacity that you had not contracted for?

WITNESS RIB: Well, that far out in the distance we thought it was about time -- I'd acknowledge it was about time to find out the answer to the question about our customers' load; and, number 2, if need be, move into the market to attempt to obtain it because the lead time was appropriate for some action.

COMMISSIONER DEASON: So if you're willing to rely upon uncontracted capacity for those reasons, how does it present a problem to you for planning if there is all of a sudden 470 megawatts of uncontracted capacity from New Smyrna that happens to be available in the wholesale market?

WITNESS RIB: Well, I wouldn't -- I'm not attempting to say that we would rely on uncontracted capacity. I'm saying if we felt that that need was genuine we would react in the appropriate time frame and get a contract to serve the power with firm contracted resources.

COMMISSIONER DEASON: Well, you're the one that made the projections on what your demand was, and it was

your numbers that show that you were 2% shortfall, and you've indicated -- That was your -- That's not my numbers; those are your numbers.

WITNESS RIB: You're right. You're right.

COMMISSIONER DEASON: And so you're indicating to me that to the extent of a 2% shortfall in reserve you were willing to rely on uncontracted capacity. Now am I oversimplifying it or not?

WITNESS RIB: I don't think you are. I guess what underlies that is the -- what I'd characterize as the certainty we had in the out -- the degree of certainty we had in the outcome with the question we had with this particular customer.

COMMISSIONER DEASON: A wholesale customer?

WITNESS RIB: A wholesale customer we were fairly confident was in this particular situation over-forecasting. I'd offer that --

COMMISSIONER GARCIA: Explain what you mean by this particular wholesale customer. That you were going to buy from a particular wholesale customer?

WITNESS RIB: No, this was somebody who we had commitments to sell to. There were some timing concerns about their load forecasts.

COMMISSIONER GARCIA: Yeah, but nonetheless, you went ahead, or you're telling us you're going to file, so

there was -- you are going to file to build a power plant.

You are not going to build that power plant for a need for a wholesale customer that isn't going to be there, so -- WITNESS RIB: Oh, no. No. Yeah, I wouldn't do

that.

COMMISSIONER GARCIA: So tell me -- and I think
Commissioner Deason's point is right on the head. Tell me
who you who might have to contract for that power would be
upset that Duke Power is in our state offering power. How
could that be negative to your company to have one more
party possible to meet your need?

WITNESS RIB: I guess what I'm offering and what I've attempted to offer, and my testimony speaks more to the frustration in the planning process because I don't -- First of all, I don't know whether our company should be considered to rely on his company or not. I don't know whether anybody in the state would have any power to require him to sell to me. I don't know --

COMMISSIONER DEASON: Well, now let's back up.
Was anybody required to sell to you to meet your 2%
shortfall for that one season during one year of your
10-year site plan?

WITNESS RIB: I think it would be fair to say that there wouldn't be. I suppose if we try to work on that issue far enough in advance, if absolute worst comes

to worst we ought to find a power generating unit somewhere and put it on the ground. I hope it doesn't come to that considering the uncertainty of the particular load forecasting question, which turned out in our favor; but had it not materialized, we probably, ultimately could have been forced to act.

commissioner deason: But I guess what you're saying is there perhaps is a more cost effective means of planning for your load than always saying if there is any shortfall at any period of time you immediately put facilities in the ground; you look at other things. And one of those resources is the potential of uncontracted capacity from somebody that you feel confident is going to have capacity somewhere out there. Is that a fair statement?

WITNESS RIB: I suppose it would be fair if you consider that those decisions are made and need to be made at a point in time when if all else fails the utility has the obligation to serve and will build to serve it. But before that final decision has to be made, I'd also characterize the decision-making process to include opportunities from the market that haven't necessarily been secured yet. I think we do want, in some fashion, the form of a market with the utilities that we can sell back and forth from the statewide reserve. It's not -- I didn't

think that that was unusual, at least in the past.

COMMISSIONER GARCIA: I think, I think -- I would agree with you that it's good, that there's a market out there. There's a capacity out there to be picked up.

COMMISSIONER CLARK: Are --

WITNESS RIB: I guess the other side of it is that when somebody proposes to build a plant that is offering non-firm and doesn't state their intention, whether or not that plant would be under contract, if it's not under contract to me, I'm not going to depend on it; but I will continue through the planning process.

COMMISSIONER GARCIA: But it wasn't under contract to you. Those 200 megawatts that you needed weren't under contract to you, so you are going to build some capacity; but you nonetheless submitted a plan, you submitted -- I'm not -- again, this is your plan -- where you were short. So you knew you were going to find it somewhere. And I contend to you that if I'm looking for something I'd rather have more people offering it than less people offering it, right, if you are shopping for price as opposed to something else? I mean, and obviously all electricity is the same. The question of firmness is based on what you are going to do, but clearly you would benefit if there were more people offering power out there.

WITNESS RIB: Well, I guess in that construction

I suppose that would be true.

COMMISSIONER GARCIA: I mean you began your statement by saying that there are some oil plants -- your summary, saying that some oil plants are, you know, that a diversity of resources is good for the state, that under given circumstances the oil plants could be very cost effective and efficient. I can contend to you that one of the reasons that oil plants are efficient right now is because oil prices are low.

WITNESS RIB: Sure.

COMMISSIONER GARCIA: And oil prices are low because we've got more oil out there than normal, correct?

WITNESS RIB: Well, I think I was speaking to the diversity of our resources.

COMMISSIONER GARCIA: Right, and I'm speaking to the availability of oil at a cheap price. Now I put myself in your position. I'm looking for 200 megawatts. What would I like the market to be? Would I like the market to be only FPL, Gulf and TECO as my possible clients, or would I like this guy who, in addition to the 200, maybe they in combination have 400, wouldn't I like another 400 there so that I could play -- so that my ratepayers could benefit from the bargain? The bargain, that Scheff has got a plant in the ground; he is not going anywhere. He's got to sell that stuff, or --

1 WITNESS RIB: I understand what you're saying. guess the -- First, I'm not comfortable characterizing 2 the entire -- what I've attempted to characterize as the 3 4 competitive wholesale market in Florida constructed a Florida Power, Power and Light and TECO and Gulf because 5 there are an awful lot of other people out there that are involved, both municipals and --7 COMMISSIONER GARCIA: Absolutely. 8 WITNESS RIB: I mean there are --9 10 COMMISSIONER CLARK: Joe. Joe, wait a second. Can you just wait a second? 11 (DISCUSSION OFF THE RECORD) 12 CHAIRMAN JOHNSON: We'll take a five-minute 13 break. 14 COMMISSIONER CLARK: But are we going to break at 15 five too? 16 COMMISSIONER GARCIA: I worry because this has 17 gone a little while, and Scheff has still got something to 18 go, and I know staff has got questions. I can go until 19 20 about 6:45. I mean I don't want to do that to you all, but that's up to you. 21 COMMISSIONER CLARK: Well, it's my, it's sort of 22 my take we are going to be back here. 23 24 COMMISSIONER GARCIA: Right.

COMMISSIONER CLARK: And I'd rather leave at

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1 five.

CHAIRMAN JOHNSON: Did you want to finish up your questions? I think you were almost finished. Didn't you just have those deposition questions?

MR. WRIGHT: I'm very close to finishing, Madam Chairman.

CHAIRMAN JOHNSON: I couldn't tell. I know you had a distraction.

MR. WRIGHT: I would like to take a break if I could, and whatever --

CHAIRMAN JOHNSON: Is this a good breaking point for you?

MR. WRIGHT: We can do whatever you want. I just did want to observe that based on my consultation with other counsel, I thought that considering that we only have two more witnesses after Mr. Rib, there is a good chance we can finish before 6:45, is my understanding.

COMMISSIONER GARCIA: I don't think we are going to finish before 6:45, I can guarantee you that. If we are going to be back here anyway -- Because I still, we still have the question of whether to dismiss this or not, and I have a bunch of questions for the attorneys that have been --

MR. MOYLE: Madam Chair, do you think maybe -- Madam Chair, I'm sorry.

CHAIRMAN JOHNSON: Mr. Moyle.

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MR. MOYLE: Do you think maybe -- I have some cross. Rather than finishing up with Scheff and then I would be the only person not to cross, if he has a few more things he needs to look at, maybe I could go now and at that time he would be able to finish his cross, and then we could break at that point, if you want, at least have done all the cross?

CHAIRMAN JOHNSON: I don't think we are going to finish up tonight. We are going to come back on next Friday, so I just wanted to find a convenient breaking point for you, Mr. Wright, and if you tell me -- I didn't want to break up your --

MR. WRIGHT: Madam Chairman, the continuity of my cross examination is not impaired.

CHAIRMAN JOHNSON: So are we fine?

MR. WRIGHT: We can take five. I would appreciate it personally.

CHAIRMAN JOHNSON: Actually, no, I'm saying break until Friday.

> COMMISSIONER GARCIA: Stop today.

CHAIRMAN JOHNSON: Next Friday is what we are trying to do.

MR. WRIGHT: You're the boss, and that's fine with me, Madam Chairman. 25

CHAIRMAN JOHNSON: Okay. If it doesn't break up the continuity. The witnesses are --

MR. WRIGHT: No, that would be fine. In fact, it would probably improve it.

CHAIRMAN JOHNSON: Will the --

COMMISSIONER GARCIA: You know what, Madam

Chairman, before we take that leap, could you just -- let's summarize what they've got left on the witnesses they've got left because I believe we are shooting for the morning of Friday.

CHAIRMAN JOHNSON: Uh-huh.

COMMISSIONER GARCIA: And that way we should know if we are going to start at eight in the morning or 9:30.

CHAIRMAN JOHNSON: First I want to make sure that the date that we have available will be -- this is the 11th -- making sure that there are no conflicts on the 11th.

MS. PAUGH: Staff has no conflicts.

CHAIRMAN JOHNSON: Mr. Wright.

MR. WRIGHT: Madam Chairman, it sounds like we are about to break for the day.

CHAIRMAN JOHNSON: Yes, so I'm just wondering, will everyone be available and the witnesses are available for the 11th, yes?

MR. MOYLE: I may have a conflict, but I'll

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either clear it or Mr. Sniffen will be here.
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              CHAIRMAN JOHNSON: And the other thing that I
    need to do before we break today is make sure, get an
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    indication of how much time you think we'll take on the
    last couple of witnesses to make sure that it is a prudent
    thing to do to break today, and if you could --
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              MR. WRIGHT: Madam Chairman, I think that I have
    less than 30 minutes of cross for each of the two remaining
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    witnesses, so I think I've got an hour or so of cross
    total, maybe less.
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              CHAIRMAN JOHNSON: About an hour.
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              MR. MOYLE: Just to be on the safe side, put me
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    down for the same, though I expect it will be less.
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              CHAIRMAN JOHNSON:
                                 Okay.
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              MR. BUTLER: We don't expect to have any.
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              CHAIRMAN JOHNSON: You don't know how much
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    redirect you'll have?
              MR. BUTLER: That will depend.
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              CHAIRMAN JOHNSON: It's kind of a redirect
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    question.
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              MR. SASSO: Redirect?
              CHAIRMAN JOHNSON: What about all these
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    summaries, any indication of how much the summary of
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    testimony will take?
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              MR. SASSO: Redirect will probably, based on what
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happened here today, probably will take 45 minutes so far. 2 CHAIRMAN JOHNSON: Okay. That's, and that's for Rib. Are you saying --3 MR. SASSO: Yes. 4 CHAIRMAN JOHNSON: Yeah, so we could end up with 5 a couple of hours for redirect. Is that --6 7 MR. SASSO: Well, maybe not a couple of hours, but I imagine when all is said and done --8 9 CHAIRMAN JOHNSON: I'm saying for the three 10 witnesses? MR. SASSO: -- we're going to cover the same 11 issues in different ways. All three witnesses? 12 Two are There may be a total of an hour and a half or so, ours. 13 just a rough estimate. 14 15 CHAIRMAN JOHNSON: Okay. Staff. MS. PAUGH: About 45 minutes of cross 16 examination, and that's on the outside. 17 CHAIRMAN JOHNSON: Okay. So we will have about 18 four hours, four or five hours on Friday. We'll probably 19 need to start a little early, probably about eight o'clock 20 21 because we do have a 1:30 hearing scheduled; so I think eight o'clock would be a good time for us to start on 22 Friday the 11th. 23

MR. WRIGHT: Madam Chairman, one other matter: We

Mr. Wright.

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had filed this afternoon a request for judicial notice, and
    we are prepared to distribute copies to the parties here.
    It's a request for judicial notice for several Public
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    Service Commission orders, several FERC orders, and one
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    document filed before the North Carolina Utilities
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    Commission. It's the document relating to the Rockingham
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 7
   project that I mentioned on Wednesday we would be filing.
   Mr. Shine is going to distribute those now if that's okay
 8
   with you.
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              CHAIRMAN JOHNSON:
                                 Okay. And why don't we just
                 Is there any objection to Exhibit 30?
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    go ahead --
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    the excerpt, assistant area model for Tiger. No objection?
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CHAIRMAN JOHNSON: Okay. Let's go ahead and admit that now.

(NO RESPONSE)

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MR. WRIGHT: Thank you very much.

CHAIRMAN JOHNSON: Do you want your -
COMMISSIONER GARCIA: What is this?

CHAIRMAN JOHNSON: Do you want this --

COMMISSIONER GARCIA: No, no. What is this?

CHAIRMAN JOHNSON: These are the -- This

isn't -- Oh, you want us to take judicial notice?

MR. WRIGHT: Yes, ma'am, request for judicial notice of the indicated orders similar to the orders listed in the staff's request for judicial notice.

CHAIRMAN JOHNSON: Have you all had an opportunity to see this?

MR. WRIGHT: And also the pleading filed with the North Carolina Utilities Commission, which is shown as a stamped copy from the office of the chief clerk of that body.

CHAIRMAN JOHNSON: Mr. Sasso.

MR. SASSO: I don't expect we'll have a problem, but I would like to review it before responding.

CHAIRMAN JOHNSON: Why don't we just leave it pending, and this will be the first matter that we'll take up.

MR. WRIGHT: That would be great. Thank you.

CHAIRMAN JOHNSON: Anything else?

MR. GUYTON: Madam Chairman, a couple of housekeeping matters, if we might address it. Since it's clear that we are going to another day of hearing -- and I'm going to be a bit selfish about this if I can. I've already lost one holiday to this. I would like to see if we couldn't arrange the briefing schedule so that I don't lose Christmas as well, if be can just kind of keep that in mind for purposes of scheduling.

MS. PAUGH: We'll work with the parties on that, Madam Chair.

CHAIRMAN JOHNSON: Okay. Anything else?

COMMISSIONER GARCIA: Just to mention that I appreciate the fact that Mr. Guyton didn't ruin my Thanksgiving. CHAIRMAN JOHNSON: Great. We'll show the hearing in recess until eight o'clock December 11th. (WHEREUPON, THE HEARING WAS ADJOURNED)

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