## RUTLEDGE, ECENIA, PURNELL & HOFFMAN

PROFESSIONAL ASSOCIATION ATTORNEYS AND COUNSELORS AT LAW

STEPHEN A. ECENIA JOHN R. ELLIS KENNETH A. HOFFMAN THOMAS W. KONRAD MICHAEL G. MAIDA J. STEPHEN MENTON R. DAVID PRESCOTT HAROLD F. X. PURNELL GARY R. RUTLEDGE POST OFFICE BOX 551, 32302-0551 215 SOUTH MONROE STREET, SUITE 420 TALLAHASSEE, FLORIDA 32301-1841

> TELEPHONE (850) 681-6788 TELECOPIER (850) 681-6515

February 9, 1999

OF COUNSEL: CHARLES F. DUDLEY

RIGINAL

GOVERNMENTAL CONSULTANTS: PATRICK R. MALOY AMY J. YOUNG

Ms. Blanca S. Bayo, Director Division of Records and Reporting Florida Public Service Commission 2540 Shumard Oak Boulevard Betty Easley Conference Center, Room 110 Tallahassee, Florida 32399-0850

Re: Docket No. 981247-TI

Dear Ms. Bayo:

Enclosed herewith for filing in the above-referenced docket on behalf of American Nortel Communications, Inc. ("ANC") are the original and fifteen copies of ANC's Answer to Complaint.

Please acknowledge receipt of these documents by stamping the extra copy of this letter "filed" and returning the same to me.

Thank you for your assistance with this filing.

FPSC-BUREAU OF RECORDS

& FILED

RECEIV

HAND DELIVERY

Sincerely,

neth A. Hoffman

DOCUMENT NUMBER-DATE 01722 FEB-9 8 EPSC-RECORDS/REPORTING

ACK AFA APP CAF CMU CTR KAHrl EAG Enclosures LEG cc: Parties of Record LIN Trib.3 OPC RCH SEC \_ WAS \_\_\_\_ OTH \_\_



#### **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

)

In re: Initiation of show cause proceedings against American Nortel Communications, Inc. for violation of Rule 25-4.118, F.A.C., Interexchange Carrier Selection.

Docket No. 981247-TI

Filed: February 9, 1999

# AMERICAN NORTEL COMMUNICATIONS, INC.'S ANSWER TO COMPLAINT

American Nortel Communications, Inc. ("ANC"), by and through its undersigned counsel, in answer to the complaint filed by the Office of Public Counsel, admits, denies, and alleges as follows:

1. ANC admits the allegations of paragraph 1 of the complaint.

2. ANC admits the allegations of paragraph 2 of the complaint.

3. In response to the allegations of paragraph 3 of the complaint, ANC denies that it willfully violated Rule 25-4.118, Florida Administrative Code, in connection with the change of the primary interexchange carrier of Ms. Belen Denis, 521 East Citrus Street, Altamonte Springs, Florida, telephone 407-339-0814. ANC's agents had received a Letter of Authorization ("LOA") dated September 13, 1998, with an address in Altamonte Springs, Florida and a phone number which appears to be 407-339-0819. A copy of the LOA is attached to this answer as Exhibit "A." It appears that the last digit of the telephone number may have been mistakenly identified as "4" rather than "9," and that Ms. Owens' primary interexchange carrier may have been changed without her authorization as a consequence of a data entry error. ANC lacks sufficient information and belief to admit or deny when Ms. Denis first discovered the unauthorized change of her presubscribed

DOCUMENT NUMBER-DATE 01722 FEB-98 EPSC-RECORDS/REPORTING interexchange carrier, and on that basis denies those allegations. With respect to the allegations of paragraph 3 concerning the length of time in which Ms. Denis' presubscribed interexchange carrier was changed to ANC without her authorization, ANC alleges that it promptly acted to return Ms. Denis' interexchange telecommunications service to her presubscribed carrier and that she suffered no interruption in service nor any economic damage as a result of the unauthorized change. ANC denies that this matter adversely affected the substantial interests of the people of the State of Florida.

4. ANC admits the allegations of paragraph 4 of the complaint.

5. With respect to the allegations of paragraph 5 of the complaint concerning the penal terms of Section 364.285, Florida Statutes (1998), ANC denies that its conduct in this matter warrants the imposition of any penalty pursuant to the statute. ANC specifically denies that its conduct in this matter can be considered "willful," as that term is defined in Florida law: "... that the actor has intentionally done an act of unreasonable character in disregard of a known or obvious risk that was so great as to make it highly probable that harm would follow...." Metropolitan Dade County v. State Department of Environmental Protection, 714 So.2d 512, 516-517 (Fla. 3<sup>rd</sup> DCA 1998). ANC also denies that the maximum penal amount or any fine authorized may be imposed against ANC unless and until there is a determination by the Commission that ANC willfully violated Rule 25-4.118, F.A.C., under the requirements of the rule in effect at the time of the alleged offense. Finally, ANC denies that any penalty may be imposed by multiplying the number of days an unauthorized change in a customer's presubscribed interexchange carrier continues until correction of the unauthorized change is requested by the customer.

6. ANC denies the allegations of paragraph 6 of the complaint. With respect to the allegations of paragraph 6 concerning the Commission staff's recommendation that a show cause order be issued against ANC, no copy or other notice of that recommendation was provided to ANC at any time. ANC first received notice of the Commission's intent to issue the Order to Show Cause in this matter when that Order was served on November 23, 1998. With respect to the allegations of paragraph 6 that the unauthorized change in Ms. Denis' presubscribed interexchange carrier occurred after November 3, 1998 when ANC had knowledge of the Commission's intent to issue the Order to Show Cause, ANC alleges as previously stated that it had no knowledge before November 23, 1998 of the Commission's intent to issue the Order to Show Cause, and further alleges that its agents and independent contractors apparently changed Ms. Denis' primary interexchange carrier pursuant to an LOA dated September 13, 1998, a copy of which is attached as Exhibit "A" to this answer.

#### **AFFIRMATIVE DEFENSES**

1. Ms. Denis suffered no interruption in service or any economic damage as a result of the matters alleged in the complaint, nor have the substantial interests of the people of the State of Florida been adversely affected by the matters alleged in the complaint.

2. ANC resells interexchange telecommunications services, and relies on independent contractors to market its services, including the function of data entry of names, addresses and telephone numbers of new customers. ANC denies that it has authorized or ratified the conduct of its agents and independent contractors, in connection with the November, 1998 unauthorized change of Ms. Denis' presubscribed interexchange carrier, so as to subject ANC to potential liability pursuant to Rule 25-4.118, Florida Administrative Code or Section 364.285, Florida Statutes.

3. In August of 1998, the form of the LOA used by ANC's agents and independent contractors to market ANC's services was submitted to the Commission staff for approval, and was revised at that time to require the written entry of the age of the applicant in response to direction from the Commission staff. The form of the LOA attached as Exhibit "A" to this answer in fact complied with the requirements of Rule 25.4118, Florida Administrative Code, at all times relevant to this action, and cannot constitute a basis for an alleged willful violation of that rule.

4. As stated in ANC's February 1, 1999 amended response to the Commission's Order to Show Cause in this matter, in the event that these proceedings cannot be resolved by settlement, ANC requests that the matter be transferred to the Division of Administrative Hearings for assignment to an Administrative Law Judge to conduct a formal administrative hearing to resolve the disputed issues of fact and issues of law raised in the complaint.

Respectfully submitted this 9th day of February, 1999.

Respectfully submitted,

KEMNETH A. HOFFMAN, ESQ. JOHN R. ELLIS, ESQ. Rutledge, Ecenia, Purnell & Hoffman, P.A. P. O. Box 551 Tallahassee, FL 32302 (850) 681-6788 (telephone) (850) 681-6515 (telecopier)

4

### **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that a copy of the foregoing was furnished by U.S. Mail or Hand Delivery(\*) this 9th day of February, 1999 to the following:

Clintina Watts, Esq.(\*) Division of Legal Services Florida Public Service Commission 2540 Shumard Oak Boulevard Room 370 Tallahassee, FL 32399-0850

Charles Beck, Esq. Office of Public Counsel 111 West Madison Street Room 812 Tallahassee, FL 32399-1400

In R Ello

Nortel.ans

BAT Official LOA Form Long Distance Application Please PrintFill Out Completely
DATE (REQUIRED) 4/13/98 AGE (REQUIRED) 19 NAME LUIS OVER 50
ADDRESS SZICENTA E
CITY 12 5 12 STATE PC ZIP SUT19 407 3 3 9 - 0 8 19
SIGNATURE (REQUIRED)

I certify that I am at least 18 years of age and am the responsible person for the phone number listed above. I further understand that J may cancel this agreement at any time. I hereby authorize American Nortel Communications Inc., to act as my agent, and to convert the long distance service on my phone listed above from my current carrier to American Nortel Communications Inc. I understand that this LOA changes my carrier, and that I may designate only one carrier at a time for any one number. I understand that will be billed through my local telephone company by American Nortel Communications Inc. I understand that my local phone company may access a charge for my conversion. If this occuts, American Nortel Communications Inc. will pay me back if I send a copy of my bill to them.

	1.1	A	
-			-
		Section Sector	