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11	PROCEEDINGS:	RULE DEVELOPMENT WORKSHOP JACKSONVILLE, FLORIDA	
12		DACASONVILLE, FLORIDA	
13	BEFORE:	CHAIRMAN JOE GARCIA	
14		COMMISSIONER J. TERRY DEASON	
15	DATE:	Thursday, February 11, 1999	
16	TIME:	Commenced at 12:00 noon	
17		Concluded at 12:35 p.m.	
18	PLACE:	Prime F. Osborn III Convention Room 101	
19		1000 Water Street Jacksonville, FL	
20	REPORTED BY:		
21		KIMBERLY BERENS, CSR, RPR FPSC Commission Reporter (850) 413-6736	
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FPSC-RECORDS/REPORTING

# APPEARANCES:

CHARLES J. BECK, Deputy Public

Counsel,Office of Public Counsel, 111 West Madison

Street, Room 812, Tallahassee, Florida 32399-1400,

appearing on behalf of the Citizens of the State of

Florida.

DIANA CALDWELL, Florida Public Service

Commission, Division of Appeals, 2540 Shumard Oak

Boulevard, Tallahassee, Florida 32399-0870, appearing
on behalf of the Commission Staff.

# ALSO PRESENT:

RAY KENNEDY, FPSC Division of Communications

KEVIN BLOOM and THELMA CRUMP, FPSC Division of

Consumer Affairs

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# PROCEEDINGS

# (Hearing convened at 12:00 p.m.)

CHAIRMAN GARCIA: Good morning. We're going to -- we've got one witness which we're going to take. We're going to have counsel read the notice and then we'll take appearances.

MS. CALDWELL: Yes. Notice was given in the January 23rd Florida Administrative Weekly, that a rule development workshop relating to customer billing will be held at the Prime Osborn Center in Jacksonville at this time and place.

CHAIRMAN GARCIA: Okay. We'll take appearances.

with the Office of Public Counsel in Tallahassee.

Also with me is Earl Poucher sitting in the back. Our office represents the citizens of Florida before the Public Service Commission.

MS. CALDWELL: Diana Caldwell, Florida
Public Service Commission, Division of Appeals.

MR. KENNEDY: Ray Kennedy, Florida Public Service Commission, Division of Telecommunications.

MR. BLOOM: Kevin Bloom, Division of Consumer Affairs, Florida Public Service Commission.

CHAIRMAN GARCIA: We have Thelma Crump from

the Commission in the back of the room. We also have Mr. Poucher from the Office of Public Counsel in the room. He, as well as Mr. Beck, are your attorneys here. And then let me just mention, because I do like to mention the fact that some of the companies are monitoring us here and maybe we can resolve your problems. BellSouth is here. AT&T is here.

Intelitech is here. Federal TransTel is here and ILD Telco is here. And we appreciate the fact that they are watching these proceedings.

Counsel, is there anything else you want me to do before we swear in our witness?

CHAIRMAN GARCIA: That's a good idea. We are also on the Internet. So when you speak to us, if for some reason you don't want to give your address or your phone number because it's going to be transmitted -- clearly it's part of the record because Mr. Beck has it as well as our staff has it -- but please know that you're being recorded and it's going to be placed on the Internet. So if you want to hear yourself, you go to the web site of the Florida Public Service Commission and you can listen to yourself.

Let me just state this, I guess for the record, and to make sure that people understand we're

aware of it, these hearings have been sparsely attended. Ft. Lauderdale had a good attendance. Miami had some attendance. But the fact that we're having very little attendance does not diminish from the importance of the issue. And what it speaks to is the fact that this Commission is probably moving aggressively into an area before it becomes a major problem like slamming did. Unfortunately, due to the good work of the Public Counsel's Office, we moved a little more expeditiously on slamming than we should have been moving. 

so, that said, we want to hear your commentary. We're going to have probably a few questions when you come up here and we appreciate the fact you came. And what we are going to be doing is perhaps for the following hearings of this type, we're probably going to have a reduced hearing. Probably have it in the PSC offices in these places that remain, or the DMS offices that are equipped with conferencing equipment, and that way we can save the trust fund a little bit of money that we're spending on traveling here.

That said, counsel, will you please call the first witness.

MR. BECK: Thank you, Chairman. Our witness

is Jan Grayson.

CHAIRMAN GARCIA: Ma'am, we're going to swear you in real quick. If there's anybody in the audience that wants to speak --.

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# JAN GRAYSON

appeared as a witness and, having been duly sworn, testified as follows:

### DIRECT STATEMENT

CHAIRMAN GARCIA: Great. Thank you. If you can give us your name and Welcome, ma'am. address as I stated earlier, and then just go ahead. You've got the floor.

WITNESS GRAYSON: I'm Jan Grayson with GF Florida. I'm located at 8186 Baymeadows Way West, Jacksonville, Florida 32256. I apologize. I didn't come prepared to talk. I didn't know I'd have the opportunity.

This represents probably a year's worth of time that my secretary takes every month because when we get our phone bill, we get all kinds of charges on them that we have -- everything highlighted in yellow are charges that we don't know about that we don't okay. Someone told me that you all were meeting today and I was hoping to come and get a little bit of an

understanding as to why you allow this to happen. 1 Basically we have --2 CHAIRMAN GARCIA: Ma'am, can I ask you who 3 the company is that is -- first of all, who's your 4 local company? Is it BellSouth? 5 witness grayson: BellSouth. 6 CHAIRMAN GARCIA: And who is the company 7 that's appearing on BellSouth's bill? 8 WITNESS GRAYSON: This one is called USA 9 TeleCorp. 10 CHAIRMAN GARCIA: USA TeleCorp. 11 WITNESS GRAYSON: Right. And the charges 12 range anywhere from \$5 to \$10 a month. 13 CHAIRMAN GARCIA: Then let me ask you 14 another question. Have you ever spoken to us at the 15 Commission or no, you just found out about this? 16 WITNESS GRAYSON: Basically, I've called the 17 Commission on another case where I had this PICC 18 19 charge. CHAIRMAN GARCIA: Right. PICC. 20 WITNESS GRAYSON: And I don't know if that's 21 part of this, but I don't think it is, but I've talked 22 to them on that occasion. Basically what's happened 23 with these USA bills, we call Southern Bell. We spend 24

15 to 20 minutes every month and eventually it's

credited to our account. So, no, I didn't call you because I was trying to handle it through here. They kept assuring me that somebody was going to do something about it eventually.

CHAIRMAN GARCIA: Are they appearing as long distance charges or appearing as just services that are added to your bills? Are you being slammed or is it the distinction of crack -- can we see the billing?

witness grayson: I honestly don't know what your terminology is.

CHAIRMAN GARCIA: Okay. Can we see the bills? Would you mind if we took a look at them?

WITNESS GRAYSON: Sure.

CHAIRMAN GARCIA: Okay. Great.

witness grayson: I don't know if it's slamming, cramming or just ripping us off. So I don't really know what you want to call it.

CHAIRMAN GARCIA: And so every month you call BellSouth and they kind of remove --

withess grayson: It takes us a while to get, you know, saying, hey, we don't have this, we've never okayed it. Please take it off. And each month, you can see the credits. One month we get a credit for the prior month or several months prior and we just keep going every month. But again, it's just

1	downtime for my girl because every month we have to go
2	through the same rigmarole and it's just getting old.
3	<b>COMMISSIONER DEASON:</b> Were you told what
4	type service this charge was supposed to be providing
5	you?
6	<b>WITNESS GRAYSON:</b> Long distance, supposedly.
7	COMMISSIONER DEASON: And this was and
8	it's characterized as a presubscribed charge?
9	WITNESS GRAYSON: Right.
10	CHAIRMAN GARCIA: This is your business,
11	right?
12	WITNESS GRAYSON: Yes.
13	COMMISSIONER DEASON: And you have no
14	agreement with this company
15	WITNESS GRAYSON: Oh, no, sir.
16	COMMISSIONER DEASON: to provide you any
17	service?
18	WITNESS GRAYSON: No, sir. None whatsoever.
19	CHAIRMAN GARCIA: Now, the rest of the bill,
20	because it's a pretty complex bill, this is your
21	business, is other things that you have agreed to?
22	WITNESS GRAYSON: Yes. In the most part.
23	We've had a few problems with, again, your PICC,
24	whatever, but other than that, the rest of them we've

agreed to.

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CHAIRMAN GARCIA: The company is USBI, US
Billing Inc. All right. Ma'am, can I ask you a
favor? Get with Staff when you finish speaking and I
promise you that we'll look into this.

Let me make a suggestion. There is a tendency to BellSouth to react much more efficiently than that. Next time you get a bill that you didn't pay for, you didn't agree to -- I know that they're telling you you're going to get a credit. You need to call BellSouth and let them know that you're not going Then immediately call the Commission and let us file a case because then BellSouth cannot bill you for it. And what happens is -- and I know they're not billing you, they're crediting it to you -- but it's probably quicker for your secretary to write a note to BellSouth, then call the Commission. I do warn you. It'll take your secretary about five to seven minutes to speak to one of our operators because we're pretty backlogged. But once you file a case with us, you don't have to pay it until that dispute is solved. And once the PSC is involved there is a tendency of some of these billers, as well as BellSouth, to act a bit expeditiously not to allow this to appear in the future.

If you didn't agree to this it shouldn't be

this. WITNESS GRAYSON: Incorporated? COMMISSIONER DEASON: MR. KENNEDY: Yes. getting this data.

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appearing on your bill and we will look into this and we'll give it to Staff. And you probably have the originals of this, so you wouldn't mind us keeping No. You may keep those. CHAIRMAN GARCIA: And we'll obviously make copies available to the Public Counsel's office. COMMISSIONER DEASON: Let me -- I'll ask this question to our Staff, if they know. Do we have any complaint history concerning US Billing MR. KENNEDY: Yes, sir. USA TeleCorp. I'm working on a case against them at this moment. So this is one that we are aware of that there is some history here? I'm interested in CHAIRMAN GARCIA: We're going to ask you, as we develop this rule -- and that's why we ask people to be here -- clearly we have a history of these companies so it makes a great deal of difference when we have someone who's actually been slammed. in theory and in actuality, we speak to people over

the phone and we are aware of what happens. But it

makes a lot of difference to have you on the record on

these issues and we can use that in developing our rule. Is there any suggestion that you'd have for us in terms of how they get on your bill or something you'd suggest for us to do on preventing this in the future?

witness grayson: Number one, I just feel sorry for those people that don't look at their bills and don't understand what they're being paid for. If anything, I would just ask that you come out with a little bit more of information for people on the street that — the businesses are probably more savvy. I don't know. Do you do this on — do they do it on residential people as well?

CHAIRMAN GARCIA: Yes. Clearly, in your case, you're absolutely right. Businesses are more savvy, but their phone bills are even more complex and the fact is you probably have someone --

WITNESS GRAYSON: They're hidden.

CHAIRMAN GARCIA: They're very hidden. And sometimes, this is \$5. But we've had cases where it's \$2, \$1.50. And you'll never find it on your bill. It looks like something else. And if you notice the way they call it -- what is it? Presubscribed?

WITNESS GRAYSON: Presubscriber.

CHAIRMAN GARCIA: Presubscribed charge of

monthly fee. You're thinking, well, this is probably part of the overall package and \$5 isn't that much when -- I think I saw one of your bills was for 400-something dollars. So it's sort of easy to slip in there. So clearly being a savvy consumer means educating yourself to it and bills tend to be complex.

One of the things that the Commission is doing is we are participating on the federal level on trying to get simplification in billing, a truth-in-billing concept, as well as in the state level. If I'm not mistaken, Ms. Caldwell, we're having some proceedings at the Commission to sort of -- more of a simplified understanding of the bill?

MS. CALDWELL: I'm not sure whether it's going to be a simplified understanding, but we're going to try and make it -- the bills so that customers will be able to read it and have specific --

**WITNESS GRAYSON:** That would help tremendously.

CHAIRMAN GARCIA: As I said, I think

BellSouth did the right thing in crediting your

account and correcting that problem. But whenever you

run into that problem, if you're spending way too much

time, it's probably simplier to have your secretary

write them a letter and let them know that you're

disputing the bill and spend the 10 minutes with us to get it in our record and then they know that they can't cut your phone service off for not getting in.

The last thing you want is, obviously, a business to lose phone service.

WITNESS GRAYSON: Obviously.

CHAIRMAN GARCIA: Thank you very much,

ma'am.

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Ms. CALDWELL: We've got questions. I think Mr. Beck has questions.

#### EXAMINATION

# BY MR. BECK:

Q Ms. Grayson, I know you've been working with BellSouth on this. Have you had any dealings directly with either US TeleCorp or the US Billing Service?

A We tried that in the beginning but it was very difficult to get anywhere with them. They put you on hold. They wouldn't come back to you. And she -- the time she was spending was double the time. I found out that it was a lot easier to go to BellSouth, say, "Hey, guys. We can't pay it. We don't want to pay it." And they say, "Okay. We'll credit your account." So I guess I got lackadaisical because she was spending so much time so I didn't pursue it through the USA TeleCorp, only because it

was just so time consuming. And like Mr. Garcia said, 1 it might only be \$5, but she was spending much more 2 time trying to get it straightened out, so I just took 3 the avenue of least resistence. 4 Thank you. 5 Q Sure. Okay. EXAMINATION 6 BY MS. CALDWELL: 7 Ms. Grayson? 8 Yes. 9 Did anyone at BellSouth suggest that you 10 have some kind of PICC freeze or were they able to --11 is this a new charge every month that keeps -- is it a 12 charge that keeps reappearing or is this a charge for 13 the next month? Do you know? 14 Are we talking about PICC now or this USA 15 Tele --16 17 Well, did BellSouth give you any -- suggest 0 to you that there may be a way that they won't -- you 18 won't be able --19 20 No, ma'am. They just keep saying, we'll take care of it. But as you can see, they just keep 21 coming back month after month. 22 23 Do you know, has BellSouth indicated to you 24 whether or not this is a charge from like a onetime

charge that keeps reappearing or whether it's a

monthly charge that they keep putting on your bill?

A Well, my understanding is they said it was a reoccurring but that they would see that it wouldn't be on the next month. But as you can see, it just keeps reoccurring. So they alluded to the fact that it was a reoccurring charge but that they would see that it wouldn't be on there anymore, but it still appears.

Q Have you had -- other than this one particular company, have you noticed over the -- say, the past year other charges coming on?

A There was another charge early on and I don't know if that's included in there. This has been the most recent one so I brought this one.

Q Okay. And you said that -- how did you find out how to contact the company that was actually charging you, USA TeleCorp?

A We got -- I think someone from BellSouth -- and this is a while ago. Like I said, we tried this about eight months ago to try to go through them to correct it and it wasn't getting done. But I think that the BellSouth finally gave us a number and that's how we got in touch with USA TeleCorp. But again, we just got no where with them at all. At least BellSouth was helping us -- they were giving me the

1	}	
1	credit back.	
2	Q Do you you indicated that they were	
3	putting you on hold. Do you know if your secretary	
4	had a hard time even getting through to them? That	
5	the phone no one would answer the phone?	
6	A I believe she said she had a hard time	
7	getting through to them, yes.	
8	EXAMINATION	
9	BY MR. KENNEDY:	
10	Q Who is your long distance service provider?	
11	A AT&T.	
12	MS. CALDWELL: All right. Thank you very	
13	much. I do hope you stay and talk with some of the	
14	Staff.	
15	WITNESS GRAYSON: I'd be more than happy to.	
16	MS. CALDWELL: Okay. Thank you.	
17	MR. BECK: Thank you.	
18	CHAIRMAN GARCIA: Mr. Beck, you have no one	
19	else?	
20	MR. BECK: No one else has signed up.	
21	CHAIRMAN GARCIA: Ms. Crump, has anyone else	
22	signed up to speak? Is there anyone in the audience	
23	that wishes to speak to us? Very good. Hang on a	
24	second.	

WITNESS STILES: I just want to say --

I work for

CHAIRMAN GARCIA: Hang on one second. Why don't you approach the mike and tell us your name. WITNESS STILES: My name is Donna Stiles. You want me to say my address? CHAIRMAN GARCIA: Yes. And then we'll swear you in. DONNA STILES appeared as a witness and, having been duly sworn, testified as follows: DIRECT STATEMENT CHAIRMAN GARCIA: Give us your name and --WITNESS STILES: Donna Stiles and my address is, 4882 Natures Hollow Way, North. I'm curious if anyone --CHAIRMAN GARCIA: Ms. Stiles, why don't you tell us what company you work for? WITNESS STILES: Oh, I'm sorry. Intetech. We're a phone company. And I have the same problems with USBI on our BellSouth bill too, but it's probably related to our business. But they tell me when I get those things often that someone has dialed around to access them via the 10-220 type of thing. I mean, they should have given her that information if

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that's the case.

CHAIRMAN GARCIA: Okay. Well, we'll 1 investigate that as an issue, if that's a dial around 2 fee that's being added to the bill. 3 WITNESS STILES: Because I do -- they are 4 very difficult to get through. But I have, you know, 5 just waited and waited to try and get some explanation 6 because they appear, you know, at a high dollar rate 7 for us. But they always say someone in the company or 8 your resident who has that line has dialed out to us 9 10 and that's how come that's landed on that bill. CHAIRMAN GARCIA: Okay. Thank you. 11 Appreciate that information. That said, thank you all 12 for coming. Thank you, ma'am, for giving us your 13 testimony. It's important. Go right ahead. You'll 14 need to step up to the mike. 15 WITNESS WEAKS: Good afternoon. My name is 16 Michelle Weaks. I'm a notary so --17 18 CHAIRMAN GARCIA: Okay. 19 MICHELLE WEAKS 20 21 testified as follows: 22

appeared as a witness and, having been duly sworn,

## DIRECT STATEMENT

CHAIRMAN GARCIA: Okay. Go right ahead. Ms. Weaks, is it? W-e-a-k-s. 1208 Brookewood,

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Tallahassee, Florida. On my last phone bill from MCI, which is my long distance carrier, on my one bill, which is residential, and I also have a business account and it comes on the same bill, and I've paid it for about three months, but the last time I noticed they've added the residential and the business amount to a number, something like \$33. And under that they have tax.

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Now, they have applied tax on the residential. They applied tax on the business. But at the very bottom it was like \$6.40 and I wanted to apply the right proportion, you know, to the residential bill and I wanted to know what the tax was for the business. So I called MCI. And the person that answered thanked me for calling and said he would turn me over to another party. And I talked to that party and they had to turn me to another party, which was a young lady and I didn't get her name. told her about the last entry, which was that tax for like \$6.40. And I said, it says tax. I don't know what that is for extra, but I would like to apportion the right amount to the residential bill. And she says, "Well, ma'am. We have no idea. Some bank puts that on there that does our billing and you would have to talk to them." I said, "Well, who is it?" She

says, "We don't know and we don't know what the amount is for, and if you really want to know, you can call the IRS and one of their agents will tell you."

CHAIRMAN GARCIA: That's not right.

witness weaks: I have not called the IRS but I have never heard a thing like that.

CHAIRMAN GARCIA: Well, thank you for giving us that information. We will have our counsel investigate with more vigor than ever that particular issue since she knows their representative in Tallahassee.

witness weaks: How would I find out? Who do I call now to find out what that charge is for?

to explain to you the local taxes that are put on.

There is a state tax, a local tax, and then there are federal flow-through charges for funds that the company collects. And sometimes they separate them.

And that's one of the issues that we're exploring, is how do you simplify so that people understand, because every company calls it differently. There are some people that call it a federal tax. Some people that call it a regulatory fee, and all of them are sort of sometimes grouped together, sometimes segregated out.

Sometimes part of the whole bill. And part of what 1 we're trying to do at the Commission, through our 2 state proceeding as well as our participation on 3 federal, is to try to simplify that so that you will 4 understand precisely what that is. 5 WITNESS WEAKS: All right. 6 CHAIRMAN GARCIA: I appreciate you for 7 testifying. 8 With that said, we will adjourn the hearing 9 and the next hearing is in? 10 MS. CALDWELL: Tallahassee on Monday, 11 February the 15th, at the Betty Easley Conference 12 Center at 6:00 p.m. 13 Thank you very much. CHAIRMAN GARCIA: 14 UNIDENTIFIED SPEAKER: May I make a 15 statement? 16 17 CHAIRMAN GARCIA: Absolutely. Well, then the hearing is not adjourned. We'll need to swear you 18 in if you're going to speak, if you don't have a 19 20 problem. 21 22 23 24

MARK CHAPMAN, JR.

appeared as a witness and, having been duly sworn, testified as follows:

# DIRECT STATEMENT

CHAIRMAN GARCIA: Great. Give us your name and address for the record.

WITNESS CHAPMAN: My name is Mark

Chapman, Jr. My address is 5535 Chambers Way,

Jacksonville, Florida 32257. The question I wanted an answer to is, I am an independent payphone owner and I wanted to know what is dial around compensation and how does it work?

CHAIRMAN GARCIA: Okay. Well, do we have an expert on the dial around compensation?

MR. KENNEDY: I'll try.

CHAIRMAN GARCIA: I can try, but I would probably miss it and then you'd have to correct me.

MR. KENNEDY: I should be able to answer this. Dial around compensation is if I go to your payphone and dial a 1-800, 888, what have you number to access another long distance carrier like AT&T, the dial around compensation is between you -- it's negotiated by you and the long distance carrier. At some point in the past it was a dictated amount that

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the facilities-based carriers would pay to the payphone owner. And off the top of my head, I don't I believe it was in the know what that is. neighborhood of either the local coin rate of 35 cents or maybe 28.4 cents.

CHAIRMAN GARCIA: And they have just lowered it, if I'm not mistaken, to 24 cents, and AT&T and BellSouth are both agreeing, which is a rarity, so that's probably -- I'm probably right there.

WITNESS CHAPMAN: So are you saying that dial around compensation is that you're getting paid for other companies using your line?

CHAIRMAN GARCIA: Correct. They are paying you -- they're paying you for the completion -- the charge that you would have gotten, and they've agreed to a fee, at the federal level -- I think the FCC is the one to determine that latest fee, which is 24 cents.

> Okay. Thank you. WITNESS CHAPMAN:

CHAIRMAN GARCIA: Very good. If you have questions, clearly, if you have a payphone you're probably working with BellSouth in this area, and BellSouth has some representatives there, as well as AT&T if you have them as part of your provider for your long distance or the one you have an agreement

But I would use this opportunity to let you with. know that starting Tuesday of next week the Commission is going to do an intensive investigation of payphones across the state to make sure that they meet our requirements. We have, I think, 24 or 25 spot issues, like having a phone book, like being able to reach a long distance provider, like 911 access, like operator assistance. All those things are required. We don't control any of the money issues on the phone, but we control those other issues. And just so you know, you may be visited in the next few weeks. Thank you. All right. We are adjourned. (Thereupon, the hearing concluded at 12:35 p.m.)

ſ	
1	STATE OF FLORIDA) : CERTIFICATE OF REPORTER
2	COUNTY OF LEON )
3	I, KIMBERLY BERENS, CSR, RPR FPSC Commission Reporter,
4	
5	DO HEREBY CERTIFY that the Rule Development Workshop, Undocketed, was heard by the Florida Public Service Commission at the time and place herein
6	stated; it is further
7	CERTIFIED that I stenographically reported the said proceedings; that the same has been
8	transcribed by me; and that this transcript, consisting of 26 pages, constitutes a true
9	transcription of my notes of said proceedings
10	
11	DATED this 15th day of February, 1999.
12	
13	KIMBERLY BERENS, CSR, RPR
14	FPSC Commission Reporter
15	(850) 413-6736
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