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6	Proposed amendme 24-4.110, F.A.C. Billing for Loca					
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12	PROCEEDINGS:	RULE DEVELOPMENT WORKSHOP Tampa, Florida				
13	BEFORE:					
14	DEFORE:	COMMISSIONER J. TERRY DEASON COMMISSIONER JULIA L. JOHNSON COMMISSIONER E. LEON JACOBS, JR.				
15		COMMISSIONER E. LEON JACOBS, JR.				
16	DATE:	Tuesday, April 6, 1999				
17	MIND.					
18	TIME:	Commenced at 6:00 p.m. Concluded at 8:50 p.m.				
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20	PLACE:	Hillsborough County Center County Commission Chambers (2nd Floor) 601 East Kennedy Boulevard				
21		Tampa, Florida				
22	Danonara					
23	REPORTED BY:	KIMBERLY K. BERENS, CSR, RPR FPSC Commission Reporter				
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CHARLES J. BECK, Deputy Public Counsel,
Office of Public Counsel, 111 West Madison Street,
Room 812, Tallahassee, Florida 32399-1400, appearing
on behalf of the Citizens of the State of Florida.

DIANA CALDWELL, Florida Public Service

Commission, Division of Appeals, 2540 Shumard Oak

Boulevard, Tallahassee, Florida 32399-0870, appearing
on behalf of the Commission Staff.

ALSO PRESENT:

RICK MOSES, FPSC Division of Communications.

BARRY RAY, FPSC Division of Consumer Affairs.

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PROCEEDINGS

(Workshop convened at 6:00 p.m.)

COMMISSIONER DEASON: Call this workshop to order. We will begin by having the Notice read.

MS. CALDWELL: Notice was published in the February 19th Florida Administratively Weekly that a rule development workshop would be held at this time and place to consider proposed amendments to the rules relating to customer billing.

COMMISSIONER DEASON: Thank you. Take appearances.

MR. BECK: My name is Charlie Beck.

COMMISSIONER DEASON: Charlie, one more time.

MR. BECK: My name is Charlie Beck. I'm with the Office of Public Counsel. Also with me is Earl Poucher here this evening who is also from our office.

MS. CALDWELL: Diana Caldwell, Division of Appeals, Florida Public Service Commission.

COMMISSIONER DEASON: Okay. No other appearances? Very well.

Let me take this opportunity -- first of all, can everyone hear us okay? Is there -- seems to be fine. Okay.

My name is Terry Deason. I'm right here.

I'm a member of the Florida Public Service Commission.

There are two other Commissioners here with me this evening. We want to welcome you. Seated to my left is Commissioner Leon Jacobs and seated to my right is Commissioner Julia Johnson. We will be conducting this workshop this evening.

In case you did not hear earlier the appearances which were the appearances of legal counsel, Mr. Charlie Beck is to my far right. He's a representative of the Office of the Public Counsel, which is a legislative entity which has the responsibility of representing customers in matters before the Florida Public Service Commission. They have participated in these workshops and will be providing comments to the Commission as we go through the rulemaking process. The gentleman approaching the bench now is Mr. Earl Poucher. He is also is with the Office of Public Counsel.

Our legal counsel here this evening is

Ms. Diana Caldwell. She introduced herself just a

moment ago. Seated to her left is Mr. Rick Moses.

And then to my far left is the court reporter who is

recording this workshop. The workshop this evening

will become part of the record here at the Commission

and can be relied upon by the Commission as we proceed through this ruling making at the Commission.

For those of you who joined us early, you had the benefit of seeing a video that was produced by the Public Service Commission, which is for public information. It describes the cramming problem, what it is, and how you can combat it, and the fact that the Commission is holding a number of workshops to get public input concerning this problem.

The Commission has held a number of workshops around the state and we have another one scheduled in Orlando tomorrow. In fact, there may be a list of those in the yellow -- there is. A list of those in the yellow special report. If you did not pick up one of these, you may wish to do so. They are at the table as you entered the auditorium this evening.

This contains some basic information about the cramming problem and the rule development workshops that we are having. It also provides some basic information about presenting statements to the Commission at our public meetings.

Also, the last page of this report is designed to be detached. This is for those members of the public who wish to provide some written comments.

You may provide those on this form and fold it and can mail it to the Public Service Commission.

Let me also inform everyone that we are connected at this time to the Internet so that those individuals who are interested in this matter and could not physically attend the meeting this evening are able to participate through the Internet.

The special report also contains our

Internet, our home page address, as well as

800-numbers and individuals at the Commission that you
can conduct if you have further comments or further
questions about this matter.

We're going to begin by having our Staff provide a brief summary of the rule proposal at the Commission. At this stage, it is just simply that, a proposal. We're going to be taking all of the comments we receive from the public and from members of the industry, as well as the Public Counsel's Office, probably the Attorney General's Office and any other interested groups which wish to provide comments to the Commission. We'll be taking all of that information as we go through the rule development process.

After our Staff provides a brief overview of the proposed rule, I'm going to ask all members of the

public who wish to provide a statement this evening to stand and to be sworn in. This is so that your testimony can become part of the official record in this proceeding.

When your name is called by Mr. Beck, we ask that you come forward to the podium directly in front of me and begin by giving us your name and your address. If you think it would be helpful to the court reporter you may wish to spell your name to ensure that it is recorded accurately.

After you conclude your statement, we ask that you wait for just a moment. There may be some clarifying questions, either from the Commissioners, from our Staff or Mr. Beck of the Public Counsel's Office.

Let me ask, are there any other preliminary matters we need to review before we go forward? Okay. Thank you.

Ms. Caldwell, if you will provide us with the overview of the proposed rule. Oh, Mr. Moses is going to do that. Very well.

MR. MOSES: Thank you. When we drafted the rules the main thing we tried to keep in mind is to try to put some of the controls of the billing back into the consumer's hands, and in doing that, the

first amendment was to provide for a billing block option for the customers to allow them to be billed only by their presubscribed local, local toll, and their long distance carriers.

The telephone number, once that billing block has been established, would be provided to the billing companies and then there would be no unauthorized billing would occur after that time.

The second revision would be the Subsection 12, which was revised to incorporate the changes from the 1998 legislature that defined the information services of 900 and 976 numbers. However, this definition of information services is somewhat limited.

Another section which we're calling the Truth In Billing Section, has been added to prohibit misleading and unclear advertising that may induce callers to use a service and then be charged for hidden fees.

The last revision was an answer time provision that we have put in that if you call a customer number, that it will have to be answered within a certain time. In other words, you won't be reaching a constant busy or someone will put you on holding forever and never help you.

And -- let's see. And it will also require
that all the advertisements may not be misleading and
that all the rates and surcharges must be disclosed to
the caller when calling that customer service number.

That is the conclusion of the summary of the rules.

COMMISSIONER DEASON: Okay. Thank you.

When you come forward with your statement, if you have any questions, you may ask those as well and we will entertain those questions. Our Staff is prepared to answer those. And if we don't have the information right at our fingertips, we will make sure that you get that information at a later time.

With that, Mr. Beck, if you can call your first witness. Yes. Thank you for reminding me. I'm going to ask all members of the public who wish to make a statement here this evening to please stand and raise your right hand.

(Witnesses collectively sworn.)

COMMISSIONER DEASON: Thank you. Please be seated.

MR. BECK: The first witness is Sharlene Goodwin.

SHARLENE GOODWIN

was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn, testified as follows:

DIRECT STATEMENT

WITNESS GOODWIN: Hello. Sharlene Goodwin.

I spell that S-H-A-R-L-E-N-E, G-O-O-D-W-I-N. And I
live at 8707 North Highland Avenue. That's Tampa,

Florida 33604.

COMMISSIONER DEASON: You may proceed.

witness goodwin: My problem with cramming started in -- it's been a year and a half. September of '97 I got a voice mail charge on my bill with an activation fee. Not that much money. \$10.38. But I do look over my bill every month. I'm very budget conscious. Every penny counts in my household.

And so I -- it had a number on there that you could call to get it cancelled. So I called the number. And I really didn't have a problem cancelling the voice mail. It -- that was the only charge I ever got. Within a month, within the next billing, you know, it had been taken off, one or two billings.

But I couldn't get my credit for the billing. And every month I got my bill, and every month I called the number and they even would give me

a confirmation number, you know, for the credit. So after about six months I called and I got a message machine, so I had no place to call to ask for the credit anymore.

And everybody is very busy these days. I have a one-year-old and a three-year-old and a family that I take care of. And it was very frustrating get that bill and see that nothing had been taken care of. And to be on the phone with two little children it's really difficult and if you have to wait or if it's busy -- which was always the case.

And so finally I read somewhere where I could call the Public Consumer Commission and they might be able to help me out. So I called them and I wrote them a letter and they contacted -- it was the VOAA, Veterans Administration -- Veterans Of America Association. And it took a couple of months, but they sent VOAA a letter and VOAA informed them that they were going to give me a credit and that it would show in a couple of months.

Well, they did give me a credit, but they only gave me a credit for \$5, so it wasn't the whole bill, it was only a little bit. And the VOAA sent me a letter saying, you're going to get a credit for this amount and at the same time they tried to sell me

something, you know. But I never got it. And so I did write them a letter, you know, telling them I never got it. And -- I just -- that was all that I knew what to do.

I've called them consecutively for six months. Now it's been about a year, you know, and I still haven't received the credit, so I guess a couple of months ago -- you know, I'm still pondering because I have a past due bill on my phone bill that I'm not going to pay. I'm just not going to pay it. I didn't ask for it. I don't need it. It's not a service I even want.

I read the St. Petersburg Times. There's this article in there from a lady called Action, and I saw a couple situations like this and I thought, well, I'm going to write her and send her all my information, showing her that I have tried through all the different locations and see if she can help me. Now she's been working on it for three months and hasn't gotten any response. My bill still shows that I owe this money.

So I've been spinning my wheels for a year and a half on a little bit of money and I can see why these people can make money off of this because in this busy world that's not that much money to just

pay. But I guess I'm kind of, you know, I just don't want to pay it. You know, I didn't do it.

And I've also had to take care of -- my mother got crammed with psychic. How in the world that ever happened, I don't know, and a voice mail. Well, the psychic one, she almost owed \$100 and she did get some of the credit back but she ended up paying some of it because she just didn't like seeing that past due bill on there and I have done -- I had to go through the consumer board. Now, she got more response out of them on that than I did for this.

And there is one more thing I want to tell you. So I still have a past due bill. And I'm really frustrated about it because it's just not that much money to do this, but it's the principle of the thing; that I'm getting billed. I can't get them to give me my credit and that's not right.

I think the way it happened -- this is what I wanted to tell you. I think the way it happened to me was the VOAA sends you greeting cards and labels and different little things in the mail and they ask you for a donation. And so I send a donation every chance I get. It's not much, \$5. It's better than nothing as far as I'm concerned.

So I try to send a little donation, and I

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think somewhere on that slip it offered this to you and if you didn't say no, you got it. In other words, instead it saying yes, I want it -- so if you send them a donation, that's the only way I can figure that I -- you know, that they got some levy on, you know, doing my phone bill is that I sent them a donation and somewhere on that slip it verified them or gave them authorization. And that's just a speculation on my part, but that was one way I figured it might have happened.

COMMISSIONER DEASON: Commissioners, questions?

COMMISSIONER JACOBS: Hi, Ms. Goodwin.

Couple of things. First of all, what's your mother's name?

WITNESS GOODWIN: Olee Hawkins. It's O-L-E-E, Hawkins.

contacted the company. I assume that the past due statement that you're getting comes on your local bill?

WITNESS GOODWIN: Yes.

commissioner Jacobs: And have you gotten it -- has the local company asked you any questions or threatened disconnection because of that?

WITNESS GOODWIN: No. And they actually have a little statement on their bill that says, don't worry about it.

COMMISSIONER JACOBS: Okay.

WITNESS GOODWIN: As long as it's not GTE local phone related, we won't pursue you on a past due notice.

COMMISSIONER JACOBS: Did they give you any other information other than that on how this charge got on your bill?

that first started on the long distance and I asked them, is there any form I can sign because they have one for that so that no one can just say, "phtt." And they -- GTE doesn't seem to be able to help me, you know, because it comes from another billing place.

These people bill you and then they pay someone else to try to collect it.

commissioner Jacobs: And this amount is still -- every month that it shows up on your bill -- witness Goodwin: Right.

commissioner Jacobs: -- do you know if -if your taxes, the taxes that are on your bill, are
they based on this amount as well?

WITNESS GOODWIN: No. It's separate. When

you look at the phone bill you have different phone charges, your long distance phone charges, and the past due bill is just in a separate area. And you can tell what your current charges are. You know, I have a bill if you want to look at it. I don't really know about the taxes.

COMMISSIONER JACOBS: We might want to get a copy of that.

WITNESS GOODWIN: I don't have a whole bill.

I only have the ones that show the charges.

MR. MOSES: Ms. Goodwin, there's a person by the name of Barry Ray from our Consumer Affairs

Division. If you could give him a copy of this bill and I would be glad to see if I can get this corrected for you. If I'm not mistaken, this if one of the companies that is under an investigation of the Federal Trade Commission for this very thing and I can forward that information possibly to them and maybe they can put some pressure on them to get it off your bill and we can certainly try to get it off also.

witness goodwin: I think it's a shame, you know. I mean, Veterans, that's just a name that you trust, you know.

MR. MOSES: Well, unfortunately the company is using that name, but I'm not sure that they're

associated with Veterans.

WITNESS GOODWIN: Is that person here or -MR. MOSES: Yes, he is here. He is in the
very back end back there.

COMMISSIONER DEASON: I believe Commissioner Johnson has a question.

commissioner Johnson: And it's somewhat directed to Staff. Ms. Goodwin stated that she had been slammed but there was a procedure she could go by to ensure that there was authorization before her long distance service was changed.

Now, does -- our rule would address her issue if she didn't want to be crammed, if she didn't want things put on her bill that she didn't ask for.

The rule will address that?

MR. MOSES: The rule and the statute would address it. The statute says that you cannot be charged for charges that are unauthorized. But the statute goes on to say things like information services, it kind of exempts that portion out which would not be in her case. So it would cover her situation. But the rule does -- trying to remember which section of it. But it does provide for no charges that are unauthorized.

COMMISSIONER JOHNSON: Even -- if she didn't

want to -- not necessarily to dispute and not pay for, but for them to not show up on her bill at all?

MR. MOSES: She could go with a billing option, the billing block option.

commissioner Johnson: And did you understand that that was a part of the rule, that we would have a billing block option?

WITNESS GOODWIN: Yes.

get at those kind of issues, because although we have a lot of rules and I think the rule with respect to when something like that shows up on your bill, you didn't have to worry about GTE disconnecting your services and it looks as if GTE was very responsive in that regard. But we're also going towards -- the secondary issue that you raised, it's still a very big inconvenience for you to have to deal with the issue and continue to see it on your bill every month.

So to the extent that -- I think that you're testimony was quite helpful in regards to helping us evaluate the whole billing block option so you won't have to put up with this in the first instance.

Although I did have one question for Staff.

How will users -- I know that the amended rule says for new users that they'll be notified

either -- I guess when they sign up or in the packet of information that they'll receive when they sign up for service. What about a continuing customer? How will they be informed that they have this option so that people will not be able to put things on their bill?

MR. MOSES: I believe that is done on an annual basis, but I'm going to have to look it up real quick and make sure of that.

witness GOODWIN: With my mom, when she got her voice mail, what happened to her is that my brother lives in the same house. He's an adult.

COMMISSIONER JOHNSON: Sure.

witness goodwin: But he's not on the phone bill. He's not responsible for the phone bill. But they'll just ask anyone who picks up the phone. And he did okay her to get a voice mail and then she cancelled it. But it just seems, you know, how can someone who isn't the responsible party authorize? So I don't know if that could be something.

COMMISSIONER DEASON: We've encountered that problem with the slamming situation of an unauthorized individual indicating a change and that is something that we're going to have to deal with.

Let me indicate, Ms. Goodwin, since you have

a Tampa address I assume your local provider is GTE?
WITNESS GOODWIN: Yes.

understanding that GTE is in the process as a company to not bill for third party vendors other than their charges and authorized charges from long distances carriers. They may have some information on where they are in that and if they -- at the end of the hearing, after we've heard from all of the customers, they may wish to have someone come up and just briefly describe what the company's policy is on that and where they stand on that.

Mr. Scobie, could you do that? Okay. So if you want, you may stick around. They're going to explain where they are on that. They, I think, have reached the conclusion just to eliminate all third-party billing all together. But I'll let them explain that, how they're going about doing that.

Are there any other -- Mr. Beck, do you have a question?

MR. BECK: I just wanted to mention one thing, Ms. Goodwin. It may be small comfort, but VOAA is one of the major offenders in this area and the Federal Trade Commission has concurrent jurisdiction with the Public Service Commission and they've

actually filed a suit in Federal District Court against them. I think -- I believe it's still pending. But at least something is being done.

WITNESS GOODWIN: Is that kind of like stopping it in a way or --

MR. BECK: They're trying to get an injunction against them to stop them from doing it further.

WITNESS GOODWIN: Very good.

that to our attention. Before we call the next witness, let me make an announcement. I've just been informed that the credit union, I believe in this building, is going to have a mock robbery. And I emphasis the term "mock". And it is very possible you will hear some gunshots. Please do not be alarmed. Okay.

And that is going to occur very shortly.

It's my understanding around 6:30. So if you do hear some loud noises or some commotion -- it's my understanding that the Sheriff's Department is involved in this so don't be overly alarmed.

UNIDENTIFIED SPEAKER: Are they going to be using rubber bullets?

COMMISSIONER DEASON: Probably they won't be

using any type of bullets. Mr. Beck, you may call your next witness.

MR. BECK: Our next witness is Clifford Barta.

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CLIFFORD BARTA

was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn, testified as follows:

DIRECT STATEMENT

WITNESS BARTA: My name is Clifford Barta, B-A-R-T-A. I live at 1010 American Eagle Boulevard, Apartment 509, Sun City Center, Florida 33573.

I have a card that they had even sent me, the Veterans of American. How can you go wrong? As far as I know I never signed up for voice mail. But when it came back on my telephone bill as other nonregulated charges, \$4.85, I called the telephone company and questioned them. They said, "Well, people change all the time. We have no way of changing or finding out. In fact, our billing is done with someone else and so we have no way to control that."

Well, I got pretty upset and I told them they did have a way to control it, that I didn't never want to see any charges on my bill again. I have a

couple of them here. One of them, what I did is I just deducted that \$4.85 before I sent them their check and then -- that was January 13, 1998.

The other one I found was March 13, 1998 and I see I still had a charge on their again. I guess eventually I got it taken off, but I can't understand why the telephone company can collect that money. They must have to be paying somebody or they're getting a cut out of it. It just doesn't make sense if they don't take better care of their customers and not want to straighten something out. So it seems to me that there must be some -- something we don't know about. Other than that, I don't know what else can be said.

COMMISSIONER DEASON: Has this charge been removed from your bill?

WITNESS BARTA: Yes.

COMMISSIONER DEASON: And you never paid any of it, of those charges?

WITNESS BARTA: Well, I think I just deducted it off the bills.

COMMISSIONER DEASON: Okay. So you're not due a refund?

witness BARTA: Well, I don't know. On this one bill it didn't say, but I guess I never did

1 collect or else they'd promise to do it. I don't 2 know. 3 COMMISSIONER JACOBS: Okay. Is it "B" as in 4 Baker or "V" as in Victor? 5 WITNESS BARTA: "B" as in Brown or Boy. 6 COMMISSIONER JACOBS: Mr. Barta, it doesn't 7 sound like you were ever in contact with VOAA. Do you 8 remember that you ever spoke with them? 9 WITNESS BARTA: I don't even know what No. 10 voice mail is to start with on this and the only way 11 that I could trace it back in questioning them was 12 that I had signed up for something free at one of the 13 shopping malls. 14 COMMISSIONER JACOBS: Okay. Now -- so the only people that you called regarding these charges 15 16 was your local company? 17 WITNESS BARTA: Right. 18 COMMISSIONER JACOBS: Do you know how those 19 charges were removed then ultimately? 20 Just from writing them. WITNESS BARTA: 21 COMMISSIONER JACOBS: The local company? WITNESS BARTA: 22 Telephone company, right. just told them that I didn't want any charges put on 23 my bill anymore. If I could have, I would have 24

switched telephone companies.

1 COMMISSIONER JACOBS: Thank you.

COMMISSIONER DEASON: Any other questions?

Thank you, sir. We appreciate you coming and sharing that with us.

WITNESS BARTA: Thank you.

MR. BECK: Thank you. Next witness is Mike Loos.

MIKE LOOS

was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn, testified as follows:

DIRECT STATEMENT

WITNESS LOOS: Hi. My name is Mike Loos.

It's L-O-O-S is the last name, and my business address where this occurred at for me is 3808 Gunn Highway,

G-U-N-N, Highway, Suite 102. And that's in Tampa,

Florida and it's 33624 is the zip code.

And -- okay. I'm a business owner. I own an employment agency and I have for about nine years and I spend most of my day on the phone. And this is going back last year. I can't even remember the month. Probably September, maybe a little bit before then.

I had a company call me up that wanted to

develop a web page for me for my business, which was something new for me. And they told me what they do is send out a free draft or a proof of what the web page is. So they sent that to me.

Right after I received that I stared getting a charge on my bill -- on my long distance bill for my business of \$29.95 a month and it was from a company and I assumed it was the company that did the web page. But it was actually a from a company called Vartac Enterprises out of Texas. And the first time I got the charge, what I did is I got on the phone and I called GTE, which is the first thing I do.

And the second thing I did when I called GTE is to get ahold of a supervisor. And I had the supervisor calling up Vartac so all three of us could stay on hold for an hour or so.

So we called up Vartac and we stayed on hold for, I think it had to be at least an hour the first time. The two of them talked. Said they resolved it. So next month the phone bill came and it's \$29.95 again. So I called up GTE and got a supervisor. We called up Vartac again. I did that, I think, probably three or four months in a row.

Eventually, what happened was somebody at GTE -- the last woman that I talked to, who was -- she

wasn't a supervisor but she sounded like a real nice lady and she said she'd try to help me. So what she did was she got on hold with me. We got on hold with Vartac and a woman came on the phone -- and I'll never forget this comment. The woman came on the phone -- and we'd been waiting a little bit over an hour. And the woman said, "Yeah, I'd like to help you. Let me put you on hold for just a minute." And she did and disconnected. So then we were back to square one and the woman from GTE was just -- she was really upset.

She gave me the Florida Public Service

Commission phone number. I called the Florida Public

Service Commission. There was a real nice woman on

the phone there. She talked to me and I sent my

information -- the phone bill, everything else -- to

her directly. Within 30 days they took off what they

owed me, plus they gave me a little bit of a bump.

Somehow that happened. And also, I got a letter from

Vartac or it might have been the web page company

explaining what they did or what said they did and I

also got a letter from the Florida Public Service

Commission.

So I was real happy with the experience I got with them. They really did a good job for me and I appreciate that. But there was a -- I spent a lot

of time on the phone with Vartac and also with GTE.

So, you know, there's a frustration there. But like I said, I came today because I thought it was important that I tell you that whatever you guys did worked real well for me and I do appreciate that.

commissioner DEASON: Well, we're very glad to hear that. We're very proud of our Staff at the Commission who do a very good job with limited resources and it's good to get a favorable report back on the job that they do.

Let me tell you that one of the things that's in our rule proposal is a requirement that vendors who bill on the local company's billing, that they have an 800 number and that it be responded to within a period of time. And I'm not exactly sure what that is in the rule, but it's something in the order of like 180 seconds or something of that magnitude.

MR. MOSES: 60 seconds.

commissioner Deason: 60 seconds. They have to respond within 60 seconds, ready to provide assistance. Not just respond saying that you're being put on hold or I'm just not responding saying you're being put into a queue and then they never get around to responding to you and giving information. That's

one of the requirements we are considering putting in our rule.

I know that it is extremely frustrating to be put on hold for an hour at the time and, obviously, unfortunately that is a strategy by some companies just to avoid having to deal with problems. So that's one of the things that we are cognisant of and considering including in our rule.

just make one comment? I'm glad that GTE is here because I had an awful lot of frustration with the company there. And, you know, the main problem that I had, to be honest with you, I couldn't get anybody to answer. Nobody was taking accountability for it, which I'm sure that's what the other two people have all ready talked about is the same thing. And to me it's just real important to get to somebody that's accountable for what's going on with it. Somebody we can touch, you know. And we can't do that, other than -- well, coming to you, which helped out a lot.

So that's, you know, for me -- and especially as a business owner, that's where I was frustrated at, is there was nobody I could talk to.

No one would take responsibility. No matter, you know, who I went to, who I talked to, everybody kept

telling me the next person. And I'm sure that's what everybody else is going to tell you. But that was the main thing. And I appreciate what you just said because I did hear that beforehand and I think that will certainly help a lot.

COMMISSIONER DEASON: Are there any questions? Thank you for sharing that with us.

MR. BECK: Next witness is Ron McElhiney.

RON MCELHINEY

was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn, testified as follows:

DIRECT STATEMENT

WITNESS MCELHINEY: My name is Ron
McElhiney, M-C-E-L-H-I-N-E-Y. I live at 12912 Shadow
Run Boulevard. That's in Riverview. 33568.

The first thing on this document here, on Page 3, Line 2, might have one too many "2"s.

MR. MOSES: You're correct.

COMMISSIONER DEASON: We will get that corrected. Thank you for pointing that out.

WITNESS MCELHINEY: VOAA is what you've heard and that was one of my experiences. And in July of 1997 we attended a fair in St. Petersburg where

they had a contest and my wife signed up for a drawing. And I imagine -- we don't remember -- but I imagine on the back of that entry form in fine print was, "you're buying something for \$4.85 a month for the rest of your life."

I got the bill. And when I got the bill I called their phone number on the front, GTE. And they said, "That's not our jurisdiction." I called the hold company who give me another number and I called them. They said they would stop the billing and issue a refund.

In August, September, October, November,
December, January, and February, I called to get this
resolved. I don't know what the service is; was; how
it worked; how I was supposed to access it. They sent
me no information. It might have been something that
I would have wanted if I had known what it was.

I talked to several people, a John Bizooski (phonetic), a Kim Becher (phonetic) and Mrs. Carter.

Seems like every time I called I got a different person.

In March of 1998 I called the Public Service Commission and I was told that this is nonregulated.

It's not your jurisdiction. It's an FCC problem. But Noelia, N-O-E-L-I-A, was the person that I talked to

and she said, send us the information anyway and we will do something about it, and they did.

It took awhile, but in May of 1998, I received letters from GTE, two of them within two days, saying that I'd get the refund.

So my experience was it took a long time to get the refund, but it worked after awhile. And \$4.95 is not much money, but if you get a million of them, it adds up. And if you can hold on to it for a year, why not.

The next thing that happened -- new subject. I was at the Floriland Flea and Farmer's Market on North Florida Avenue here in Tampa and they had a sign, "entry form for \$25,000 cash or a new car." I read the entry form and the fine print on the back. It said if you fill out this application you purchase a 1-800 service. Don't know quite how you do this because I didn't fill it out. But I called the Public Service Commission and I talked to Leroy Raspberry. Again, he said that this is an FCC problem -- 1-800 numbers -- but send it to him and I did. And I got a letter back from Beverly. Do you know Beverly? Is that your boss?

MS. CALDWELL: No.

WITNESS McELHINEY: Not anymore? Beverly

Demello. And she referred it to a Kate Smith and I have not heard on that one, but I had nothing invested in it and didn't need an answer.

I'm an accountant and I have clients that I do their monthly work for. New subject. I have a client who I go through his bills and I look at his phone bills, just as I do mine. And he was hit from a company called OAN. Don't know who these people are.

Don't know what service they provided.

So I asked my client. He didn't know. So I said, "Well, you need to get it off and get a refund."

And I told him to contact the Public Service

Commission.

His reaction was, "It's not much money.

I'll just go ahead and pay it, but I will get it off,"

which he did. And it was on there for about three

months and he paid the \$15 or whatever it was. And

like the lady earlier said, it's not much money, but

it's the frustration point.

And I guess that's all that I have on those kind of subjects. I have another subject.

New subject. Cell phones. Do you have any jurisdiction on cell phones?

COMMISSIONER DEASON: No, we do not.

WITNESS MCELHINEY: Okay. My situation

1 there was I was in Europe and the bill came and it was 2 past due before I got back in two weeks. They give 3 you two weeks turnaround and I think they ought to give us a little longer than that because you do take 4 5 vacations. I'm through. 6 COMMISSIONER DEASON: All right. Are there 7 questions? 8 COMMISSIONER JOHNSON: Did your client -- I 9 know your client paid, but did he later follow up and 10 get the refund?

WITNESS MCELHINEY: No.

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COMMISSIONER JOHNSON: No. He just didn't follow up? He just let it --

WITNESS MCELHINEY: He just let it go.

COMMISSIONER DEASON: But he did get the charges removed prospectively? They were no longer appearing on his bill, is that --

WITNESS MCELHINEY: Discontinued.

COMMISSIONER DEASON: Discontinued.

COMMISSIONER JACOBS: When you say discontinued, do you mean that he asked that he no longer receive that and they acknowledged that? The company acknowledged that?

WITNESS MCELHINEY: Right. He was being charged actually for two of them, MCI and this OAN.

And he called and cancelled all of that and he went 1 2 with one carrier and he also did something in writing 3 so that he could not have those things happen without 4 him telling in writing to the local carrier. 5 COMMISSIONER DEASON: That's the billing 6 block option. Yep. Okay. Thank you, sir. 7 MS. CALDWELL: Wait. 8 COMMISSIONER DEASON: I'm sorry. There is 9 another question. 10 MS. CALDWELL: Do you recall, you said you 11

think you might have signed up for some sweepstakes. Do you ever recall receiving anything in the mail that you might have thought might be junk mail that might have explained to you what the services were?

WITNESS MCELHINEY: No.

MS. CALDWELL: Like a voice mail? So you didn't even receive -- to your knowledge, did not even receive any information for what you may have signed up for through the sweepstakes?

WITNESS MCELHINEY: To my knowledge, I did not receive anything concerning whatever the service was.

MS. CALDWELL: And were these charges -were they recurring monthly charges?

> WITNESS MCELHINEY: Yes.

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1	MS. CALDWELL: Okay. So that, like, if your
2	client at that time paid that, he may have paid that
3	month's bill and got subsequent billings ceased?
4	WITNESS MCELHINEY: That's what happened to
5	me. As soon as it hit the first time, I called and
6	they said it's going to take us about two months to
7	get it off, you know, to get it turned off. Because
8	once we turn it on, you can't turn it off very
9	rapidly. They can turn it on in about two weeks, but
LO	it takes about two months to turn it off.
11	MS. CALDWELL: Were they expecting you to
12	pay every money?
13	WITNESS MCELHINEY: Yes.
14	MS. CALDWELL: So, let's say it took them
L5	two or three months to turn it off, then they were
16	expecting you to pay for that two or three months?
17	WITNESS MCELHINEY: I would assume so, but I
18	did not.
19	MS. CALDWELL: And did you ask them what the
20	service was for and
21	WITNESS MCELHINEY: Yes.
22	MS. CALDWELL: So it was a voice mail
23	service?
24	WITNESS MCELHINEY: Right.
25	MS. CALDWELL: Did they explain to you how

1 you could access the voice mail or how you could use 2 the service? 3 WITNESS MCELHINEY: No, they did not. 4 MS. CALDWELL: All right. Thank you. 5 WITNESS MCELHINEY: They didn't want to sell 6 it to me, I quess. But let me say this. When I 7 finally got the final closure on this, I did receive something from VOA, which that's when I realized that 8 9 the back of the card did have this, "if you enter this 10 contest, you're hit with this charge." They sent that 11 to me to say, "Hey, you're the one that did it. We're 12 right." And I got that. And I believe in that was 13 some sort of material trying to sell me something 14 It was not the same service. 15 MS. CALDWELL: So you really can't say 16 whether you actually got the service. All you know is 17 that you were charged for it. So, you know --18 WITNESS MCELHINEY: If I did not know how to 19 access it, I never got the service. 20 MS. CALDWELL: Right. 21 WITNESS MCELHINEY: 22 MS. CALDWELL: Right. 23 WITNESS MCELHINEY: That's the way I feel. 24 So I would say I never got the service.

COMMISSIONER JACOBS: Did you have the same

1 experience as I believe Ms. Goodwin in your attempts 2 to reach VOAA, the long hold times and such? 3 WITNESS MCELHINEY: I multiplex so when I'm on hold with them I'm on the computer doing things. 4 5 So while to somebody with two children it might be 6 hours -- seem like hours, to me, I was busy doing 7 something else. And frequently I will put it on 8 speaker and listen to their music. So I can't say. don't remember it being hours, but it could have been 9 a long time. I do know that I had to call multiple 10 11 times to multiple people and I got their names. 12 COMMISSIONER DEASON: Great. 13 COMMISSIONER JACOBS: That might be useful. 14 Would that be useful to have the number of times he 15 called and how long -- don't worry about it then. 16 COMMISSIONER DEASON: Thank you, sir. 17 Mr. Beck. 18 19 DON FERLITA was called as a witness on behalf of the Citizens of 20 21 the State of Florida and, having been duly sworn, 22 testified as follows: 23 DIRECT STATEMENT 24 WITNESS FERLITA: My name is Don Ferlita.

That's "F" as in Frank, E-R-L-I-T-A, 103 Bermuda

Avenue, Tampa, Florida 33606.

I have a business and a home phone situation. It started about a year and a half ago. The first thing I noticed was this OAN company showed up on a bill; \$4.95 or something. I apologize. I don't have my records. I came from out of town. I ran late. My file is not with me.

But anyway, so this company showed up with this charge. I called GTE. They told me to call the number to reach them, which I did. Explained they were going to take it off. Next month it shows up again. They took it off and it showed up again. Went through the same cycle. They said they'd take it off. I did it. It was off for two months. Two months later it shows up again.

I don't have my log with me, but it finally got erased. At the same time, a different -- maybe a month later, at my business I get a company called Accutel, A-C-C-U-T-E-L. Same kind of thing; an access charge, four or five dollars. Called them up. They said the same thing and I went through the same dance. I don't remember how many times I had to call, but finally got that erased.

The biggest problem I had, though, is with these interLATA, "interstrata," inter-whatever charges

for long distances services. Called GTE. They said that's not my -- that's not their problem; you've got to call -- who is your carrier? Or who -- I asked them who do they show my carrier as being, and they tell me "XYZ" company.

I call up this company on the 800 number, and they say, "No, we're not your carrier. We're just a distributor. You've got to call the "ABC" company." And, of course, the "ABC" company does not have a toll free number. It's a long distance number. You get put on voice mail maze. 20, 30 minutes later, finally reach somebody and we start the dance of "what are you doing messing with my long distance." Hours and hours go by. And I wish I had my tome of information, but I don't have it with me.

The frustrating part is that I spent hours on the phone on my nickel straightening out this mess.

Now, I finally got it all straightened out. It's been about six months. I got GTE to block anybody touching my phones, and since that time it has stopped.

But what I find offense at is that GTE would not accept responsibility of taking care of a problem they were making money off of that I did not create.

Why did I have to spend my time, my nickel to straighten out a problem that I didn't create?

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Why couldn't they say, if you have a problem, we will go back to these people and deduct whatever payment they received from them and hit them for 20 bucks for the pain and suffering or whatever. I understand, I guess, you're trying to correct that. I don't how deep you're going with it, but that needs to be addressed.

Either GTE needs to handle it or they don't need to deal with these people. And I'd like to know if this company Accutel and OAN are still in business. Do you have any kind of experience with them? What is the situation?

MR. MOSES: OAN is a billing and collection agency. So -- and that's one thing in the rules that we're trying to do is put some responsibility on the billing companies, that if they're going to bill, that they are going to have to try and answer to some of the questions that consumers pose to them.

WITNESS FERLITA: Well, let me ask you this. Who makes the decision of whose phone number gets zapped? How does that happen?

MR. MOSES: From what you're describing, there's a couple of things that happened to you.

You've been crammed from a couple of different companies, and it also sounds like you were what they

call slammed, which your long distance carrier had been changed. That can happen in two different -- a lot of different scenarios.

WITNESS FERLITA: Right.

MR. MOSES: It could have happened that where somebody was placing an order to a particular carrier, that they accidentally transposed numbers, and it happened to be your number and it got switched. It can happen that -- I don't know how many different ways it could happen, but --

witness fertita: Is there any way to find out who the person was that pushed the button that made that happen?

MR. MOSES: Yes, we can. If you can give me your telephone number after this proceeding is over with, I'll investigate it for you and find out.

WITNESS FERLITA: Right. I'll -- yeah. And I'd also like to give you the record that I have, because it's pretty well logged out.

MR. MOSES: That would be fine.

witness fertita: And I think that would be something interesting to find out exactly who the person was that caused that to happen.

MR. MOSES: I don't know if I can find the person, but I can find out what company was

responsible and what happened.

any good, because then it's a black hole again. I'd like to find the person; their name, address, phone number, and then deal with them on a one-on-one basis. Have any of you all had this happen to you; jammed or crammed or slammed or anything? If you have, then you understand how frustrated I am.

ms. CALDWELL: We just went through a large rulemaking proceeding, and we do have rules in effect now. If -- and there's some pretty -- we will do investigations on that. We have some pretty severe penalties for companies that do slam customers.

So once we find out there's not been any authorization, then they're responsible to you for -- I mean, you don't have to pay for the first 30 days. You get rerated on your charges. So we have a pretty extensive set of rules now that companies have to follow.

Those have just gone into effect recently, so it should not happen again; and if it does, we have some pretty good measures to go after them. But I think if we can have your -- get some information from you, we'll --

WITNESS FERLITA: Yeah, I'll give that to

1 you. -- take it further. 2 MS. CALDWELL: 3 WITNESS FERLITA: But like I said, the last 4 six months everything has been okay, but who knows what happens tomorrow. But -- anyway, thank you. 5 6 COMMISSIONER DEASON: Thank you. 7 Ms. Caldwell indicated, that the slamming rules that 8 we adopted is trying to remove the profitability from 9 engaging in that exercise, and the 30 days free service, in effect, is a benefit to the customer and 10 11 is a penalty to the company. 12 WITNESS FERLITA: I think that would be very 13 helpful. 14 COMMISSIONER DEASON: Thank you, sir. 15 Next witness is William Turnbull. 16 17 WILLIAM TURNBULL was called as a witness on behalf of the Citizens of 18 19 the State of Florida and, having been duly sworn, 20 testified as follows: 21 DIRECT STATEMENT

WITNESS TURNBULL: That's Turnbull,

T-U-R-N-B-U-L-L. I live at 1615 Bunker Hill Drive in

Sun City Center.

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My adventure started on -- in March 13th,

'98. And before I get that far, I want to ask you a question. First thing I did was try to find out what this was all about and where is the best place to go to try to get some relief and get the matter resolved, as my experience is similar to everyone that's spoken so far today.

And I had three sources of information. A couple writers to the Tampa Tribune started, Frank Ruez (phonetic) and John Waurk (phonetic), and that was helpful. I had another one, an article called "Protect Yourself from the Hottest Phone Scam Around, Cramming," and then that was -- noted two things that are certainly apparent here today.

It says, (1), "More than half of us barely glance at our phone bill;" and (2), "Nine times out of ten you don't notice it right away."

Now, the reason I ask -- I'm not trying to be facetious. The third thing I learned was from a 20/20 program about Cheyenne, Wyoming. I'm sure you've all heard of that. There was something like 10,000 people in that one community -- I don't know how big Cheyenne is nowadays -- that were crammed. And so when they had their meetings, hundreds of people showed up because they were involved.

Do you have any statistics? I see this is

your next to last hearing. Have there been any communities in Florida that have been targeted like that, or is it just random?

it's random. We don't -- and Staff may have more information. But we're seeing that it is across the state, but it is not isolated into any particular community, and hope -- and we are noticing that it doesn't -- the problem with cramming has not gotten to be as pervasive as the slamming problem was earlier.

And with the help of the Public Counsel's

Office and the Attorney General, we're trying to kind

of be on the front end of the curve on the cramming

problem and, hopefully, we're going to take action

before it gets to be as big a problem as we had with

slamming.

wondering if that was a factor when they target areas, because with this great outpouring of public support and citizens today, I assume that Tampa was not a target especially; the usual disinterest. And have you had any better turnouts at the other cities you've been to?

COMMISSIONER DEASON: This is fairly typical. If anything, this turnout here is probably a

little bit larger than the average that we've seen.

WITNESS TURNBULL: That's enough of that.

Mine started with a company who was the "crammer," ITA. I'm sure it was designed to resemble ATA, so when you look on the back of your phone bill where ATA, if that's your carrier, usually appears, mine said ITA. But being a nitpicker, I happened to ascertain that it was International Telemedia Associates. Have they shown up on your records as a bad guy?

MR. MOSES: They have shown up in some complaints, yes, sir.

WITNESS TURNBULL: I think there was some federal action against them, too, under the FTC.

Okay. Anyway, mine started on the 13th, and unlike my fellow citizens here today that are testifying, mine ended very well with kudos to your Staff. I got the bill on March the 13th for \$9.95, and it was for a calling card monthly service plan. I have no idea. I don't go in for sweepstakes. I have no idea how we got targeted.

By the way, I have asked around. My friend Cliff Barta is also from Sun City. I've asked any number of people in Sun City, and I haven't found a whole lot. It doesn't mean it didn't happen, but at

least it's not widespread. There's not a lot of information about it.

So, anyway, on the 20th -- first thing I started, as did everybody else here, with GTE, and I got nowhere. That's one of the main things that I'm here today and I'm going to end up with a question in a minute and see if it's covered in your proposed legislation or rulemaking.

Now, the same thing that these others have said. GTE just said, no, that's not -- they have no responsibility. They had to do it under the Telecommunications Act, and it was not their Act. I went to the supervisor and got the same thing.

I notice then that on the bill, which said

ITA in the upper corner, was an 800 number. So that

was my second step. The first person I got, I got the

outstanding example of corporate stonewalling; also

got badmouthed. So I went to the supervisor. She was

just the opposite. I guess it was the old good cop

and the bad cop, whatever. She was very nice, said it

would be taken care of, and heard no more from them.

I then found out that ITA was the -- I guess the crammer, and they used as their service agent RCP Communications of Pompano Beach, Florida. Have you ever heard of them; RCP Communications?

MR. MOSES: No, sir I have not.

WITNESS TURNBULL: I didn't wait an hour like some of these people did. I called 10 times, never got past, you know, the answering service. And, so then, this -- I sat down on the 22nd.

I wrote to the RCP Communications and just received from them a jim-dandy communication: "RCP Communications Long Distance Calling Plan. Dear Member; A pleasure to welcome you to a most unique long distance program." That's where I got their address from in Pompano Beach. No response. No response from GTE.

So then I wrote to RCP Communications, and I wrote to your Commission, and on -- would you believe -- now, that was March 22nd. On April the 8th I get a letter from one of your folks, Dick Durbin, who advised me that in response to ITA complaint, ITA has advised you that they will see to it that I'm given a credit for the \$19.90 which I was charged for February and March.

Now, like one of the other folks, I

didn't -- I think it was you, Cliff, or someone else

from someone Sun City I know is very tight with a

dollar -- so I didn't pay mine either like you did.

So the \$9.90 -- \$9.95 became \$19.90 for February and

for March.

Then apparently your man, Mr. Durbin, had the right approach, because about a week later, in early -- mid-April I get a delightful call from someone at GTE, of all places, telling me that they were going to take care of it immediately, and would you believe that when the April bill came, I was given credit for \$19.90, and that was the end of it. It's the only happy ending I've heard in all of this.

I think what frustrates everybody, there's no place you can go. Now, all of these -- not all of them -- but some of these people have contacted your people. They've gotten some help. Others haven't and others didn't go forward with it enough. Others just left it.

Now, this is just something that really annoyed me. Now, one of the things that annoyed me the most was GTE telling me, as I reported to you and to RCP, that GTE advises they have no control over the same, but must merely forward bills under the Telecommunications Act.

Well, that's what really annoyed me. And I guess, in all of this -- and I got a stack of, you know, information and all of that about four inches high. Anyhow, the biggest thing I heard --

(electronic beeping) -- is that the -- oh, excuse me.
I thought that was that robbery you were talking
about. (Laughter)

Anyway, one of the writers for the Tribune went into explaining how GTE is merely an agent; they contract with these people and they do the billing, and yet they're telling consumers who call, they have no responsibility, and under the Telecommunications Act, there's nothing they can do about it. They have to accept it. That, I understand, is a total false statement.

There is -- and as many have said, why can't GTE do something about it? They're a -- they are a contractual relationship with the crammers, or they're partners in the conspiracy. I don't know. But, I haven't heard one of you say anything yet in this bill directed to GTE, Southern Bell. ITA was talking -- that thing occurred at Pacific Northwest, and they were talking in excess of a billion dollars through Pacific Bell.

Now, you have jurisdiction over the local telephone companies in Florida -- and this is my question and reason for being here. Is there anything in this processed act of yours, or rule of yours, that's going to provide some relief right away from

the local companies who have certainly been just as much involved as these outlaw companies that have been doing this act? Can you stop GTE from explaining to customers that, "we have no control over it, we can't help you."?

Will you be addressing that when this rule is adopted? That's my primary question. Sorry to take so long getting there. Any questions?

commissioner deason: No, but let me -- I want to take a stab at answering your question. Ther I'll ask Staff to follow up.

There is -- a lot of different people read the Telecommunications Act different ways. I don't know how GTE read it to start with, but apparently they're reading it now to where they don't have to provide this billing service, because it's my understanding that they have a proposal to discontinue it. And Mr. Scobie is going to address that later this evening. I asked him to do that. So you may want to stick around for that.

Whether the rule -- we do not -- it's my understanding that it's an unregulated service, that is, the billing service for these third-party vendors; and that we do not have the authority to tell a company not to engage in that, but we do have the

authority to tell them to put in consumer protections.

And that is what is the main focus of the bill, to try
to provide protections to the consumer.

There are some consumers who really want these services and want it on their local bill because it's just one less bill they have to pay. They can write one check and they can take care of all of it. So we're trying to find that balance.

Mr. Moses, if you can describe exactly what in our rulemaking, if anything, addresses the responsibility of the local company, I'd appreciate it.

MR. MOSES: Certainly. I don't know if you have a copy of these rules, but we'll get you a copy if you don't.

On Page 14 there's the section that says
"Advertising Disclosures," the actual name of it. But
what it does is place responsibility on the company
that is billing on behalf of these companies to where
they have to have the 800 number where they have to
answer it. They have to handle your complaint and
they will have to resolve the complaint. But it does
put responsibilities on the billing companies.

And like Commissioner Deason said, we don't have the jurisdiction to go all the way to the

1 cramming company because that is an unregulated 2 service, but the billing company is a regulated 3 service; and if they are billing on behalf of these customers -- I mean, these companies, then we do have 4 5 some controls on that. 6 WITNESS TURNBULL: GTE, you can reach them 7 under that statement you just made? 8 MR. MOSES: Yes, sir. And also --9 WITNESS TURNBULL: At least for correcting 10 I mean, I don't know --11 MR. MOSES: I understand. 12 WITNESS TURNBULL: -- all your overall jurisdiction. But certainly if you could make that 13 call with GTE and get it cancelled right there without 14 15 having to go to all these others -- somebody had six 16 or seven companies they had to go to. 17 MR. MOSES: Yes, sir. And that's what --18 WITNESS TURNBULL: Are we going to be able to do some work with GTE and get this thing addressed 19 20 if it continues? 21 That is what we're looking at --MR. MOSES: 22 WITNESS TURNBULL: Trying to do, anyway. 23 MR. MOSES: Yes, sir. And these --24 WITNESS TURNBULL: That answered my

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question.

MR. MOSES: And, understand, these rules are just in the draft stage. They're going to change some.

are one of the companies that has come forth and met with Staff several times on these cramming issues, and they're taking a very proactive stance in trying to eliminate it; and they have discontinued some of the billing contracts that they've had with some companies based on complaints from consumers like yourself.

witness turnbull: Okay. And my final comment, Mr. Chairman, is that one of our local scribes, Dan Ruth (phonetic), who is a humorist in his own right -- I think he's known pretty much throughout the state -- summing all this up in the Telecommunications Act, he says it's accomplished one great purpose for we citizens; that before we had a regulated monopoly and now we have an unregulated monopoly. And that's the way it looks like it's going, to me.

Thank you kindly.

COMMISSIONER JACOBS: Mr. Turnbull? I'm sorry. Mr. Turnbull?

COMMISSIONER DEASON: Mr. Turnbull,
Commissioner Jacobs has a question.

1 WITNESS TURNBULL: Yes, sir. What's up? COMMISSIONER JACOBS: 2 The problem that I'm hearing you describe is difficult because -- and if 3 4 I'm wrong, please correct me -- there is a third party 5 What's happening is that the local company is here. 6 essentially assigning their billing obligations to yet 7 a third party. So there's a company whose services you're being billed for. Let's say a voice mail 8 9 company. 10 WITNESS TURNBULL: ITA in my case. 11 12 out a bill generally for telecommunications services,

commissioner Jacobs: Right. GTE is sending out a bill generally for telecommunications services, but then there is a company that actually does that billing for them; is that correct?

WITNESS TURNBULL: No --

MR. MOSES: No, sir. It's just the reverse of that. What they do is they have a billing contract with the company, ITA. ITA submitted the records to GTE for billing purposes. GTE did the bill.

COMMISSIONER JACOBS: GTE. Okay. Because I understood that -- what's this AON then?

MR. MOSES: His instance was a company called ITA, which is billing him for a calling card --

WITNESS TURNBULL: They contracted --

COMMISSIONER JACOBS: He didn't have a --

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WITNESS TURNBULL: They contracted with GTE.

GTE billed me. That's why I say, why isn't GTE
responsible?

commissioner Jacobs: Okay. I'm invoking some unnecessary confusion here. And that is the answer to your -- to your -- and we would be interested in your thoughts on how to deal with that. I'm particularly interested in what we can do to minimize the long line of communications that has to be undertaken to resolve this problem.

WITNESS TURNBULL: I got your material, and I'll be glad to put it in writing and thank you for your time. And I hope this thing goes through and we've got somewhere else to look -- in all of these various people that are trying to take advantage of us.

COMMISSIONER JACOBS: Okay.

WITNESS TURNBULL: Thank you kindly.

MR. BECK: Mr. Turnbull --

COMMISSIONER JACOBS: I can't follow --

with the two "2"s, too, so I'll go ahead. I'll thank you for that. (Laughter)

MR. BECK: Mr. Turnbull, we're at an early stage in these proceedings. You know, we hear you.

We can't think -- at least our office can't think of a reason why GTE shouldn't be required to take it off the bill as soon as you tell them you didn't order the service.

WITNESS TURNBULL: (Inaudible comments away from microphone.)

MR. BECK: Well, I know they don't want to.
But it's early in the process. We're going to propose
such rules to the Commission. The Commission has
jurisdiction given to them by the Legislature over
this.

Your input is very valuable here. I mean, we hear you and others say that. We're going to try to do something about it.

wiTNESS TURNBULL: (Inaudible comments away
from microphone.)

MR. BECK: Thank you.

COMMISSIONER JACOBS: Let me go ahead and follow up on the question that I had, though. I guess it was a previous example where we had this outfit AON, and I thought I heard that they were a billing company.

MR. MOSES: OAN is a billing company. And what happens is they will be billing on behalf of, say, a small interexchange carrier, but they will turn

around and put those records with the various local exchange companies for whatever customer happens to be billed at that time.

In other words, if you did a calling card call and used some other -- or not a calling card, but used some other carrier; and the only way they can bill that is through the local exchange company that serves you, because they're the one that has your address, and that's how it gets aggregated back through the local exchange company bill to be billed to your home address.

COMMISSIONER JACOBS: In that instance, who has to have the 800 number then?

MR. MOSES: OAN would have to have an 800 number and the local exchange company has an 800 number.

COMMISSIONER JACOBS: Okay. Thank you.

Mr. Beck?

MR. BECK: Thank you. Next witness is Dr. Bill Kyser.

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DR. BILL KYSER

was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn, testified as follows:

DIRECT STATEMENT

WITNESS KYSER: Dr. William Kyser, 11816,
North 56th Street, Temple Terrace, Florida.

My complaint started in October. I started receiving a bill under the listing of nonregulated. I circled that particular charge and made a notation on the bill that it was not authorized.

The next month it came again with another charge. I circled those bills, those charges, and it reappeared again. And on about the fourth time that it reappeared -- I wasn't being charged for it, but I was circling the bills and they kept appearing. And you feel that sometimes that somebody is going to do something like cut your phone off or this sort of thing. This is a business. I'm a veterinarian in Temple Terrace.

And so I -- there was an 800 number on the billing service, HBS Billing Service. I called the 800 number. They said it wasn't their responsibility, that all they did was bill for this particular company. They gave me an 800 number, and I experienced the same problem that some of the rest of them had. They put me on hold. It cut off.

I had the speakerphone on because I was busy doing something else, and I don't -- I don't what --

how long it lasted, but it was tremendously frustrating, and calling back again, going back through the billing service again, and getting in touch with a lady that said that she had a tape that was authorized by one of my employees.

And I informed her that I'm the only one that authorized that type of thing, which -- what it is, a company that puts a web page. I had problems with my Internet, so I took that completely out. So I have no Internet, so I need no web page.

They designated who the employee was, and so I went back to her and talked to her. And, of course, her information was that somebody had called her -- I think it was the Saturday morning when I wasn't at the office and told them about the web page, and she informed them at that time that she was not authorized, that they'd have to contact me and that I wouldn't be back in the office until Monday.

The -- he kept talking to her and asking her age, and her birth date and a few questions such as that. He then said he would send the packet to us for us to view. And she says, well, you'll have to do that through Dr. Kyser because I'm not authorized to do that.

Well, we didn't receive a package. All we

received was the billing. And finally what I did, I called the Public Service Commission out of frustration and got a Thomas E. William, III. He was very helpful. Your service was very helpful. He -- I explained it to him. He got on the phone with the billing company. We went directly to the web page company, which was called Service One Com.

He then informed me that -- not to pay the bill, that he would like for me to fax up some copies of the bills that I had through the past months, which I did. And then he called me back and informed me not to pay that bill at all. So I didn't. And the next month that particular bill was taken care of, but there was still another fee that wasn't picked up on, and it was past due again.

So, I called Mr. Williams back again, and he says, don't worry about it. He says, I have -- I'll take care of that, and was very helpful. But the frustration and the time that it takes you to go through these things is just -- it's uncalled for. Certainly when you're in business and you have other things that you need to tend to, you don't need to be playing around with people like that.

My first question -- and a lot of that's been explained to me and I know you're pursuing bills

and authorities to try to stop some of this -- but I don't understand why GTE -- well, I do understand partially why GTE accepts third-party billing, and I do know there's a -- there is a charge by minute, and everybody gets a little bit of it is my understanding of it, having talked with some people that were in the 800 numbers and such as that.

And I'd like to know, also, what the Commission does about monitoring cumulative complaints; In other words, this billing service and also the Service One Com, if that's a repeated service that people are having problems with. I assume it is, because the runaround that I got when I got in touch with them -- I won't elaborate on it, but actually she played the tape back and you couldn't even hear the tape. The reason was that two people were on the line, because I got the young lady that was supposed to accept it -- was on the line with me to confirm it. The tape was so soft and so quiet, you couldn't determine what they were saying. So it's -- you know, these sort of things.

But, anyway, that was some of the questions that I had of what are you doing when there's cumulative complaints on these same companies. It looks like they ought to be recognized. They're

sticking out like a sore thumb.

What authority enforcement policy does the Commission have to stop these sort of things itself? What's your enforcement policy? Or how do you handle these things? Can you stop these people? Can you put them out of business? That's a question to the Commission.

COMMISSIONER DEASON: Okay. I'll let Staff follow up, and Mr. Beck probably wants to follow up as well.

Our jurisdiction, as we indicated earlier, is -- on these unregulated companies is limited, but we do have jurisdiction, if they're going to be entering in billing arrangements with a local company, to define how it's to be done so that to try to ensure that the charges are authorized, that there is a means for customers with complaints to have an 800 number that will be answered with people ready and able to assist those, and to provide an option to customers to not have third-party billing appear on their bills.

And I'm going to ask Mr. Moses and Mr. Beck to follow up with their understanding of the jurisdiction that we have.

MR. MOSES: Well, Commissioner Deason, I believe you described the jurisdiction quite well.

The additional thing that we can do, which is outside the jurisdiction of the Commission, is if we see a cramming company that continues to things like this, we can turn them over to the Attorney General's Office for investigation, and also the Federal Trade Commission investigates these. So there's other agencies also that do have jurisdiction over those companies.

The main thing the Commission can do, though, is choke down their lifeline by shutting down their billing. If they control the billing of it, they have no way of putting these charges on your bills. And that's what we're looking at is trying to modify the billing so you won't ever have this appear on your telephone bill.

witness kyser: This is very important because it's just sometimes by luck that you pick up on things, because there are so many things. I could almost call the company every month on my bill with long distance calls that are made. Some of them, most of them probably, I forgot about, because we do call around the country for different things.

But the real problem, as was addressed I think by Mr. Turnbull, was that it needs to be cut off before it gets to me and I have to deal with it, if

there is some way of doing that. And that's the third party thing with GTE that seems like that's where something needs to be done. And if it is a repeat problem with people, then that person should be eliminated totally.

MR. MOSES: Well, that --

witness kyser: Or probably could change their name, I guess, like a lot of people do.

we're going to be making some modifications and proposing that to the Commission to put responsibilities on the billing companies, and then if the billing company is encountering a problem where they're no longer making a profit because they're getting so many complaints from a cramming company, they will take their own billing contracts and they will have the ability to terminate those contracts, or modify them or whatever is necessary, to eliminate the problem, so that it will put some incentive on the billing companies.

witness kyser: I hear what you're saying, sir, but I can't believe that the number of people that were crammed in this area are here tonight.

MR. MOSES: We understand that.

1 WITNESS KYSER: And so if you block a few of 2 out, they're still in business and you're --3 Well, we've been averaging --MR. MOSES: 4 **WITNESS KYSER:** -- not going to eliminate 5 that. 6 MR. MOSES: Yes, sir. We've been averaging 7 between 150 and 250 complaints a month on cramming, so 8 there are quite a few people being affected. 9 WITNESS KYSER: Then there's those that 10 don't recognize they're being crammed. 11 MR. MOSES: That's true. 12 COMMISSIONER DEASON: Mr. Beck, did you want 13 to ask --MR. BECK: Sure. 14 15 Dr. Kyser, in the area of slamming, which 16 was the unauthorized changing of phone companies, 17 there the Commission had direct control over the 18 companies, and there were a lot of fines issued to 19 those companies. Some went out of business here in 20 Florida. 21 In this area, the go-against companies like 22 Service One Com, the Commission doesn't have 23 jurisdiction over them. They just have jurisdiction 24 over GTE.

The Unfair and Deceptive Trade Practices Act

is the Act that gives authority of the Service One
Coms of this world, and at the federal government it's
the Federal Trade Commission. Here in Florida the
Attorney General's Office has an Economic Crimes Unit
that can go against them.

But the Commission here, without question, has authority over the billing practices of GTE, and that's what we're going to focus on. Certainly you shouldn't have to go further than that, since you're getting the bill from them; and I think that's what were going to address in this proceeding is trying to make it so you don't have to get the runaround like you've been getting.

WITNESS KYSER: But your communication with Federal Trade with the federal people should be directed also, because it's not just a Florida unique --

MR. BECK: Right.

WITNESS KYSER: -- here, I'm sure.

MR. BECK: Yes. Absolutely.

WITNESS KYSER: It needs to be stopped across the country.

MR. BECK: Yes.

COMMISSIONER DEASON: Any further questions?
(No response.)

Thank you, sir. I appreciate you bringing that to our attention.

MR. BECK: The next witness, or witnesses, are Olga and Bob Fincher.

OLGA FINCHER

appeared as a witness and, swearing to tell the truth, testified as follows:

DIRECT STATEMENT

WITNESS FINCHER: Yes. My name is Olga

Fincher. My address is 3024 Landmark Boulevard, Palm

Harbor, Florida. I just was thinking we were coming

here to listen to you nice folks. If I'd known, I

would have brought my whole dossier.

Three things. Number one, you've all been wonderful. I've contacted you twice and GTE was wonderful with my problems. First problem was we were slammed summer of '95. We were at a football game, the Buck's game at the Stadium, and I saw the sweepstakes little things and I thought, "Oh, I will surprise my husband. I'll win a TV."

So I filled out the sweepstake and lo and behold, a couple of months later I noticed my long distance bill was kind of low and I thought, that's strange. And then the next bill came and it was like

three times higher. And I thought, goodness, what is wrong. And I usually check, but this time I didn't.

And I called AT&T and they said, "Well, we're sorry,
but we're no longer your carrier." And I said, "What
do you mean? You've been my carrier for all my life.

I'm a very loyal AT&T customer." And they said,

"Well, we're no longer." And I said, "What happened?"

So I looked through my bill and there was a name
called Hold, and I went oh, my Lord I was held up.

So I went to GTE and they were very, very helpful. We went through four months, six months and it was so frustrating it really -- I got so upset because it was something that was done without my permission and it got my blood pressure up, damaged my eyes. Anyway, it was a very -- it was the principle of the thing that somebody did something without my consent.

Well, with all the many phone calls I said,
"I never signed up to change my company," and they
said, "Yes, you did." So GTE was on the line and they
said, "We want to see the application." So they sent
it and you could tell where it had been -sweepstakes, it had been torn off and you can see it's
darker. So that's where it says, long distance
application. In very small tiny print it says, check

this little box if I do not want to switch. So I got even more angry.

But finally it was settled and I got my AT&T back and all the charges were handled and we put the PIC freeze so I would no longer be switched again without my permission. Well, lo and behold, a year ago I was off on a trip. I came home and noticed our -- my husband had paid the bill and it was -- it's usually \$25 and this time it was \$38. And I thought, why is it more. So I looked through all the fine print and here was this ITA, very strange wording like discount for long distance whatever. And I said, "what is that." So I called GTE. I had a very rude girl so I hung up on her, and I called again, and I had a very friendly girl. And I called again and they said we had to contact -- and it was Coral Communications.

Anyway, they said, well, yes I had signed up to win a free car and I said, "Well, send me that blank. I want to see that." Well, I never received it, but they did change that. So they took off the \$10.28 charge off the bill. So everything was handled, but I just wondered what goes on and what happens. How can people do this without our permission? It's the principle of the thing. And may

I -- you are with GTE?

MR. MOSES: No, ma'am.

WITNESS FINCHER: No. Oh.

COMMISSIONER DEASON: No, ma'am. This is our Staff at the Public Service Commission. Mr. Beck is with the Public Counsel's Office. There are some representatives from the company here this evening. But they're not sitting up here.

WITNESS FINCHER: Oh, okay. I thought -COMMISSIONER DEASON: They're back in the
audience.

WITNESS FINCHER: I thought one of you was. The third thing, I just got my GTE bill and there is something new on there. It's only \$3.50 a month, but we'll be billed for 60 months and I called and I said, "What is this for?" And they said, "Well, it's for people who change companies but they still want to keep their number." And I said, "Well, I'll never change. Why should I pay for this?" So I don't think that's fair. But they said, "Well, it's across the board for people who do this and they want to make everybody pay for it." I said, "Why?" I'm too frugal. But anyway, that's with FCC, I guess.

COMMISSIONER DEASON: Commissioner Johnson can address that charge. It's called number

portability and it's an FCC charge.

WITNESS FINCHER: Rats.

it's interesting. I was in Washington this morning and there was some discussion about that because a lot of residents are complaining. They're saying, "We don't need a portable number. We don't change our numbers. We aren't moving."

But as a part of the Federal

Telecommunications Act, the FCC was assigned the
responsibility to determine how to bring competition
to the market. One of the issues that they were
concerned about is, if a competitor were to come to
you and say, "I want to be your service provider, but
you will have to change your number," that most people
would say, "Well, I'm just not going to change my
number."

So they had rules to require complete portability. And as a part of that the companies get to recover their cost because it is a very costly proposition; new software, new infrastructure, things that needed to be done.

But I am understanding and sympathetic, particularly to the residential customer who's saying, "Why are we paying for this?" Whereas generally,

business customers are more -- more inclined to agree 1 2 with the new technology. But it is across the board to business and to residents. It will be charged over 3 a five year period to allow the companies to recover 4 5 costs that were incurred in order to bring this 6 technology to all of us. It's not a Public Service 7 Commission charge. It is, indeed, a Federal Communications charge to allow for that, what they 8 9 call number portability. 10 WITNESS FINCHER: \$210, right? I added it 11 up. I said, 60 months. COMMISSIONER DEASON: It shouldn't be \$3.50. 12 13 How much --

COMMISSIONER JOHNSON: How much is yours per month?

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WITNESS FINCHER: I think it was \$3.50.

COMMISSIONER JOHNSON: Now, that may be a different charge. If it's \$3.50, that's probably the subscriber line charge which is a different charge.

witness fincher: It was something, because -- I just wondered what it was.

COMMISSIONER JOHNSON: But a new charge that
I'm sure -- and this -- in the Tampa area and Orlando
area, some of the larger cities are starting to see

the number portability charge. We may need to look at your bill to see and I will try to perhaps or Staff can explain to you what it might be. But the number portability charge is a lot smaller than that. It's it still a charge and your concerns would still be valid, but it's a smaller charge.

COMMISSIONER DEASON: When Mr. Scobie from GTE comes up we'll get him to explain where the company is in relation to that charge also so you may want to stick around for that.

witness fincher: Okay. I can send out for pizza. I thought that beep, beep, beep was time's up, time's up. You should have a time's up.

But thank you. I didn't expect to talk. I thought you all were going to tell us what you've been up to. But thank you very much. I appreciate the Public Service Commission. It's nice to say all your faces tied in with the letters that I've gotten and thank you for handling everything.

appreciate those kind comments. Our Staff -- we have some good Staff who really try to assist customers whenever they can and we're proud of them.

WITNESS FINCHER: Thank you very much.

MR. BECK: Thank you. The next witness is

Kav McDaniel.

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KAY MCDANIEL

was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn, testified as follows:

DIRECT STATEMENT

WITNESS McDANIEL: I'm Kay McDaniel, M-C-D-A-N-I-E-L. I live at 40 44th Avenue, St. Pete Beach, Florida 33706.

In March of 1997 I was crammed, not for a few dollars, but by two companies on the same bill. One, Integretel Incorporated for \$27.50 and that was a monthly VM, which I assume is voice mail, rate.

The second was ITA for \$49.50. And that was for dial net. Several months later I found that they were billing for Innovate Telecom and at the time I found out who Innovate was, they had no telephone number, just a PO Box in Atlanta, Georgia.

At any rate, my now 23-year-old daughter tells many people, "I've never seen my mom mad until she called these two companies." I've been an engineer for telephone companies and utility companies for many years. So I was not unfamiliar with PSC and all of these things that were going on.

When I called both of these companies it was on their 800 numbers, late at night because that is when I noticed it, and it was a 24-hour 800 number. They both told me that, yes, I indeed did authorize the service and that they had this on a recording. And in both cases the recording was a one-syllable name that you couldn't even tell what it was.

authorize it. I did not want the service and I wanted it removed from my bill. And they agreed to do that. And they did do that. But then they recharged me for the same service the next month. At that time I called GTE. I called both companies and I asked for it to be removed from my bill and that the billing cease. Integretel did remove the bill the second time and I had no more trouble with them.

ITA, however, continued to let that charge -- they did not continue to charge me a new charge for it, but they would not take that charge off the bill. GTE did tell me that they -- you know, they were very helpful -- well, they were very nice. They said they had no power over this. They had to place third-party billing on my bill.

Several months later I was told that, yes, they could recourse it back to ITA if I couldn't get

it taken off of. And at the same time now, I called the Public Service Commission and they asked me to send them the information. I did. And then sometime during this time I called them the second time and they said, well, they didn't have my file, would I send it again.

So the last I heard was it wasn't Public
Service Commission, it was FCC, and they gave me the
number for that. And that's when I found out that ITA
was really billing for Innovate Telecom and it was in
October that I found this out, but they had quit
billing them in June. And perhaps that's why GTE
couldn't recourse it back.

But at any rate there was a little inconsistency there. Because one of the GTE people had told me they could recourse it, plus the finance charges on there or the late fees on that, and then later they said they couldn't.

So at that point I said, I don't really give a flip, you know. I'm just going to let it ride. And then later, all of a sudden, it did disappear from my bill and I regret that I don't have that date, but it was sometime later.

I will tell you as a professional engineer, whenever I talk to these people -- not GTE or Public

Service Commission. In both cases these people were
very nice. GTE even took the opportunity to save me
fees by grouping my accessories and all differently,
so I saved money there.

But the ITA and Integretel, they made me so
frustrated I just wanted to cry. If I had been a

65-year-old lady on fixed income. I'm sure I would

65-year-old lady on fixed income, I'm sure I would have paid it out of frustration, even if I did not have the money. I cannot tell you how terrible an experience it was. And of course, I'm never going to

pay it. And that's it. But it has all been taken care of.

COMMISSIONER DEASON: Questions? Thank you.

MR. BECK: The next witness is Tom Aderhold.

WITNESS ADERHOLD: I think I came in after

the swearing in.

COMMISSIONER DEASON: Okay. Let me ask, if there are any other members of the public who would like to make a statement, if you would also stand up and raise your right hand.

(Witnesses collectively sworn.)

TOM ADERHOLD

was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn, testified as follows:

DIRECT STATEMENT

My name is Tom Aderhold. My address is PO Box 271364, Tampa, Florida. There is a cover letter summarizing my testimony this evening which I will walk down. Attached to it is a copy of one of the pieces of correspondence that I generated to the PSC on one of those items. Let me draw your attention to the cover letter and note that there are three items addressed there; three distinct complaints or events.

The first one was a cramming by US Public

Communications and that is the topic of the attached

letter. Without going in that entire attached letter,

simply states US Public Communications is a phone

solicitation for web page design and implementation.

What is particularly grievous about it, is that the

lady who called -- let me just say up front that my

company has had a web page for awhile. There was no

need for another web page. The only reason I listened

to her was because she had a billing rate which was

less than mine. If her service was equal or similar

to the one that I had for lesser price, then,

obviously, it would benefit the company to go with

that new service.

I did listen to her -- what's particularly grievous about this -- and you need to pay particular attention to the tactic. And they did send a letter in response indicating they have very, very skilled script writers for these telemarketers.

I will say that after talking to this telemarketer it was easily discerned that she did not know what she was doing. She knew nothing about web page service or design. She was apparently reading from a script to solicit certain information, basically a description of what my company's services do. And, I guess, later I decided that she was trying to get enough information to put into a web page and that was her sole purpose.

What's particularly grievous about it is that, one, they have totally unskilled people and they try to solicit information over the phone to construct a rather detailed description of their vendors' companies' services to then put in a web page.

There's no way that they could have gotten accurate information enough to put in the web page so the web page is useful to the subscriber. She repeatedly asked if I wanted her to do it. I at no time told her I did. I would like to have information on their service, which she sent.

The -- then sometime during this time I called them the second time and she said they didn't have my file, would I send it again. So the last I heard was it wasn't Public Service Commission, it was FCC. And they gave me the number for that. And that's when I found out that ITA was really billing for Innovate Telecom and it was in October that I

found this out but they had quit billing them in June.

(Technical difficulties.)

COMMISSIONER DEASON: You may continue.

witness AderHoLD: Rather than go into a full description basically reading the attachment on Item 1, I would welcome any questions later on after you review that letter.

Item No. 2 is slamming and although we went -- I went through the procedure of writing the PSC and they, in turn, got a response back from the vendor -- and I don't remember. I threw away all the correspondence. But quite frankly, when I got their response, they had attached to it two items that you see down there. One is my alleged signature on a game card. It was no way it was my signature. Secondly, my Social Security Number clearly was not mine.

I looked at that and I saw fraud all over it. And I didn't respond because I didn't want to

get -- waste all the time. I already wasted five months dealing with that one particular issue. I simply didn't want to deal with it any longer. It sat in my office for awhile and I think I finally discarded it totally. And I really apologize for that. I learned yesterday talking to the representative from the Legislature that if I had kept it, it would have been the foundation for criminal charges. I would have loved to have been able to file those things because it was clear fraud. Absolute up and down fraud.

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Item 3 is bogus billing by group long distance. As my paragraph says, we had had them about four years ago; terminated their service; switched to someone else. And about eight months ago, they revived or resurrected a billing fee, a monthly service fee. I tried to call them a number of times to get them to cease and desist. The customer service line would either not respond after, I mean, ringing for a very, very long period of time, or it would answer and go on hold, some type of rotation; again, a hold configuration. Finally got to somebody and I said, "Please, stop it. What's going on?" And as I say, they indicated to me that, it must have been caused by a new billing vendor of theirs that got some old records and reopened them.

Again, I asked them to cease and desist. I thought they did and they're billing again. By the way, US Republic Communications, even after they said that they would cease and desist, they sent another invoice.

Some observations. The No. 2 item there, what tipped me off to it was that I actually got a letter or a notice from this vendor saying that if I did not respond to them and cancel the service by a certain date that they would activate the service, they would switch my service. And of course that got my iron up so I wrote the PSC, called and faxed a letter to them and they got involved.

Let me skip down to discussion. It is clear -- I've been in business in Florida for about 27 years. And in the past two years I have seen the biggest flurry of this sort of activity than ever before. It's very disconcerting and I would like to work with you on the rule drafting to come up with something that really makes sense that can deal with these things effectively.

I think that if you craft language by rule that -- addressing the issues that are presented today, this evening that I've heard, they're pretty

symptomatic. Those are common denominators. They keep coming up.

Item No. 2. Can you draft in the language, work with the Legislature, to invoke any type of criminal charge for demonstrated fraudulent activity on these things? That's an open-ended question.

COMMISSIONER DEASON: I'm going to allow Ms. Caldwell and Mr. Beck to address that.

MS. CALDWELL: The Commission does not have jurisdiction to invoke any kind of criminal charges. That's left up to the Attorney General's Office and that's their job and they are, in fact, doing that.

WITNESS ADERHOLD: They are doing that?
MS. CALDWELL: Yes.

witness ADERHOLD: Is there any way that we could, at a grass roots level, support that activity?

Be sure that it is brought to fruition?

MS. CALDWELL: Certainly, I think that just by providing the information for them. I know that -- it's my understanding that they've had, like, complaints in the past. We certainly pass on information that we see as fraudulent. We pass that on over to the Attorney General's Office and then they do their -- their section does their work to prosecute. So any information, you can either send it

to us or send it directly to them.

witness AderHold: Can a statement be put on all monthly service bills, local service provider bills so declaring that any sort of -- you can spell it out -- type of activity is considered to be a whatever degree misdemeanor or felony?

MS. CALDWELL: I can't say whether we can or not. We can certainly look into it and see and work with the Attorney General. We have --

witness aderHold: That would be a very apparent deterrent if you could do that.

MS. CALDWELL: Certainly. And we'd have to work with them to make sure that they --

witness aderhold: Okay. I would also suggest that you put the PSC's customer service number, complaint number, on every bill. Insist that the vendors do that. I'm surprised there are this many people that showed up and actually contacted the PSC. You're not easily found. I mean, you're findable. But for most people, no. And they don't even know you exist, let alone to call you.

My experience -- I'm not picking on GTE when I make this comment necessarily. But I became quite acquainted with the PSC because of GTE; old historical habits, bad habits. I don't have any new complaints

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that are substantial. These are old.

You might have also the local service provider immediately reimburse the total bill, whatever the complainant's figure is. Totally reimburse it.

MS. CALDWELL: Going back to -- we're in the process of doing the cramming rules, but we just finished up our slamming rules. We have a 30 day full refund provision in for slamming complaints.

witness ADERHOLD: Well, now when you say 30 days, they must reimburse the total figure within 30 days?

MS. CALDWELL: No. For whatever -- for the first 30 days that you're charged. So you may not find out about it for 60 days, but at least for the first 30 days or the first billing cycle. So if you are -- if you only get billed quarterly, you get reimbursed for that first billing cycle. But generally, it's a 30 day billing cycle.

witness AderHold: The reason I ask about that is because I have a response letter from US Republic Communications and they're several items in here, bones to pick, if you will. But one of them that is interesting is, even though they say they will reimburse whatever the billing was, they say that they

will reimburse is over the next two local telephone statements.

Can you think of any logistical reason to stretch it over two billing cycles? They already know the total. Rather than make two entries on two different invoices, they make one entry on one invoice and be done with it.

MR. MOSES: I think what they're making by that statement is they're saying that refund will be completed to you within two billing cycles because each group of customers is in a different billing cycle from the local exchange company and that company doesn't know what cycle you're in. So they would resubmit those refunds back through your local exchange company and they have no control as to when you are billed from them. So that's the standard language most of them put in there.

withess adernold: I would suggest you look at that and recraft that because what that literally allows them to do is split the total into two parts and a customer looks at one and they either get confused, they don't get confused, and they think they got part of it back or they got it back and they don't check the next one to see what the resulting subtotal is. So it's a clever way --

1 MS. CALDWELL: Are you, in fact, getting 2 billed? I mean, is it taken out twice? I mean, and 3 you've got where it's taken out in partial? 4 WITNESS ADERHOLD: When you say taken out, 5 you mean reimbursed? 6 MS. CALDWELL: Reimbursed. Are you getting 7 reimbursed? 8 WITNESS ADERHOLD: I honestly don't know. 9 don't know. I don't think they have come up to the 10 period where they're going to start reimbursing yet, and quite frankly, I haven't checked with the 11 12 bookkeeper to see whether they have actually 13 reimbursed the amount. 14 MR. MOSES: The complaints that we have 15 handled, we haven't experienced that happening yet. 16 Usually it was done in a full credit, but it was done 17 within that period of time. 18 WITNESS ADERHOLD: Good. That is the intent 19 and that seems to be the spirit in what they're 20 actually doing? 21 MR. MOSES: Yes. 22 WITNESS ADERHOLD: Good. Oh, this US 23 Republic seems -- one last item. Then I will rest. 24 This US Republic seems to have a tactic of

sending out what they call a confirmation packet.

Now, remember, this is the web page service.

They send out what they call a confirmation package and in this respondent letter to me, they are saying that because I did not tell them to make any changes in their web page language, that they would automatically start the service.

And I might -- I'm going to get us all back to this notion of an inexperienced telemarketer taking information to craft a web page. I will tell you I started laughing at her when she asked me that because there is no way anybody in that company could craft the language for what we do. We do so many different things there is no way I'd even attempt to do it over the telephone. And I tried to tell her that, but she persisted and sent out what they call a confirmation package. And quite frankly, I don't know whether it even said -- and what it said in there because I trashed it when I got it.

Thank you very much. I think that's all.

By the way, Items, I think, 1 and 2 -- Items 1 and 2

should be on file in your office. Whatever the -- my

original correspondence was and then the vendor's

responses are in there. So if you want whatever other

facts and the background on those two items, they are

in there.

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1	MR. MOSES: Has Item 3 been resolved?
2	WITNESS ADERHOLD: No.
3	MR. MOSES: Would you like our office to
4	look into it?
5	WITNESS ADERHOLD: I just ignore the bill.
6	I'm quite frankly hoping that it bills up to such an
7	amount and they do something really stupid that I can
8	nail them with it.
9	I truly apologize for Item No. 2, discarding
10	that information because I'd love to put somebody in
11	jail on that one. That was the only really hard act
12	of fraud out of these three. The other you could
13	excuse as some type of billing error or whatever. But
14	that No. 2, it screamed at you.
15	MR. MOSES: Let me go ahead and I can
16	contact you at this number up here. Let me go ahead
17	and investigate that Item 3 for you.
18	WITNESS ADERHOLD: Okay. Great.
L9	COMMISSIONER DEASON: Anything else? Thank
20	you, sir.
21	WITNESS ADERHOLD: Thank you much.
22	MR. BECK: The next witness is Thaddieus
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23	Gora of Utopia Energy.

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THADDIEUS GORA

was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn, testified as follows:

DIRECT STATEMENT

WITNESS GORA: My name is Thaddieus Gora. My business office is 2843 US Highway 19 in Holiday. Is there anything else you need?

COMMISSIONER DEASON: No. You just proceed with your statement.

WITNESS GORA: I've been here for a short while and a lot of this conversation starts with GTE somehow being involved in it. And there is an old Italian saying, "A fish starts to stink at the head." And this is where it started with me.

About seven months ago I transferred my business to this new location. I was not allowed to take my WATTS line from the old business because they said they have a 90 day -- it was like a partnership deal. They have about a 90 day hold on that phone. So I said, fine. Give me another one.

The key to that is the ending of that number, 4822, which stands for HVAC. I am a distributor of a product that has federal approval, military approval, code numbers. It's an air

conditioning additive.

Okay. So thereby, HVAC is very important to me. Needless to say, we had problems to start with. It took almost screaming on the telephone to direct GTE to find my address. They couldn't find the building for three weeks. Okay.

Finally they found the building and they installed the phone; all the phones. I have a WATTS line then. I have a dedicated fax line, and I had a thing that they told me was a smart ring. Well, it must have been the dumbest thing because I've never heard it. Never.

I installed some product in Fort Knox Center in Tallahassee for an outfit on Broadway in New York, a holding company, and a man calls me. This is about two and a half, three months into the business being open. And he says, "Teddy, what's your address?" I told him. He says, "Why are people in California picking up your number?" I said, "What are you talking about people in California picking up my number?" The man is under the impression that I'm working out of a phone booth. And I just installed \$2,800 of product in one of his buildings in a couple of the machines.

So I dialed the number. Sure enough, it's

in California. So I called the phone company. You never heard the rash that I got including almost being cussed out or as close as you're ever going to get to being cussed out. Being told in no uncertain terms, "You had no business having that number. That's a Sprint exchange and this is GTE."

Well, I says, "Whatever it is," I says, "you had a man in here install three phones, check them out. Okay. I dial the phone. The phone rings. So as for as I'm concerned, it works."

I called the people again in California.

Sure enough it's that phone. So I had my friend from Tallahassee call me up. Got the California. The man owes me \$2,800, thinks I work in a telephone booth.

Seriously.

It took three months for me to get paid and the reason that it took three months for me to get paid because it took over three months for me to start getting the money from GTE because I had made two printings on all of my literature. I had to can everything and make new printings of everything with the new number. But why did I have to do it twice? Because they did it twice. Okay. So I had to pay for two printings. One was \$1,358 and some odd -- 90 some odd cents.

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I've spoken without a shadow of a doubt at that point probably to 100 people. People who died, got resurrected. One of them was a guy named Eric who was probably one of the two or three employees in that entire organization that I would have any kind comment. As a matter of fact, Eric is at Haset, whatever his last name is because no one in GTE has a last time except Mrs. Perry. She's got a last name. Okay.

I've had cross-over lines. I would pick up a telephone, somebody selling tires. Okay. I've had people making love on the telephone. I'm listening to this. I'm listening to this. They don't hear me.

I'm trying to break through. There is a parcel delivery service that delivers food in St. Pete. And each time I call them they tell me I'm crazy basically.

I've had laughed in my face twice. One time the woman didn't realize that she didn't have me on a hold button yet and, obviously, you know, I have a very distinct voice and they now my voice. The whole bloody office burst out laughing. It was a chorus there. Now, I'm not making believe here.

All together I would venture to say I've made at least 200 to 250 phone calls. It finally got

so exasperated I called my friend in Tallahassee. He says, "Here is a number." I called your offices.

A young man name Vic McKay answered the phone. It was the first breath of fresh air I ever got. And if it wasn't for your Commission -- I want to tell something. Whether it's GTE or any other Corporation, they would run rough shot on everybody like we're idiots. Okay.

The attitude and the arrogance displayed by their employees is just simple arrogance. That's all there is to it. I affectionately call it a "civil service syndrome". If you ever went to get a license plates transferred and waited in line for ten hours or whatever it is and somebody says, "Well, you didn't do this right." You know. That kind of an attitude.

Eventually we got most of the lines squared away. Okay. Eventually. But couple of things still continue. One of them is, I have an answering service for a Dr. Baker. Okay. Dr. Baker. So for five months they're trying to find out who Dr. Baker is because I have it in my mind, you know, there is something wrong here.

When I answer it now, I say, "Well, he's no longer a doctor. He just be come a part-time proctologist." This way they get off the phone.

Okay.

I just came from a meeting from Baltimore with a man on whom I hung up by accident because I was answering Dr. Baker's phone call. The man is an Admiral. I met with eight people there. One was the Admiral, a Captain, the Commodore. Okay. This is the phone calls that I make. I deal with federal, county and state and boards of education, businesses, et cetera in my product. So one phone call could be my retirement, not just a phone call. Okay.

So once again, we get them to come in. But in the meantime, by the way, I'm getting threatening letters. "Pay the bill or else we'll shut you off." I says, "Well, send me a bill. Let me see what you have."

There was a lady named Ms. Tiffany in the beginning who give me \$100 credit towards my WATTS line for the inconvenience. Well, that's not on the bill. I didn't see a credit there. "What's this telephone number here?" "Oh, that's your smart rate." I says, "You mean to tell me I don't have a WATTS line for three months, but I'm paying you for a smart ring?" Okay. So on.

You're talking about slamming. I'd say they're the best slammers there are. They are the

best slammers there are. I had the dubious distinction -- actually it wasn't. It was a good learning lesson.

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When telecommunications first came out I worked for an outfit out of Utah and I learned telephone communications. It's very effective. That gentleman that was talking about the pitch just now, that's what it is. It's a prescribed pitch, and as long as nobody knocks you off of it, you can make it.

Finally I got sick and tired. The money is I got ahold of a Mr -- no. I didn't get not coming. ahold of him. This guy called me back. Mr. Greq Williams called me back and we made an agreement. agreement was that I will take another number. will pay for all the printing that I had to have done, which is two times \$1,358 and 90 some odd cents, and we will wash our hands clean. Get rid of the bloody thing and let me have business and get Dr. Baker off my phone and whoever else is selling tires or making love. Okay. It's a deal.

"Send me a fax with your printings." So I called the printer. The printer sends them a fax. I call a week later, "Well, we never got a fax." Sent them another fax. "We never got another fax." Well, I send them a fax from my fax. That one they got.

That happened twice for the both printings. Okay.

So I'm expecting money. "Oh, check has been made." I said, "What's the number?" "Oh, I can't find it right now." I said, "Well, it's very simple.

Just pull it up." "Well, it's not in this department."

I want you to know, each and every time I'm dealing with different people all the time. This is not an accident. This is a catch-22, perfectly designed system to absolutely drive you out of your damn mind. Okay.

I go to pay my bill, my telephone bill for my residence. She's says, "Ted, hell, you got \$1,358 -- oh, no." She says, "There's \$800 taken out of that credit in my bill." I says, "Hell, I don't do banking with GTE. Where did that come from?" Right? What turns out to be that the check that is supposed to have come to me, went into the credit into my phone bill and they arbitrarily took out \$800 which they think they got coming for a phone that I don't have, for an idiot number that I don't have, for a service that I don't have. And I don't want to prolong this and anger myself, but I will give you the best one.

Three weeks ago. Okay. Three weeks ago -- oh, by the way, this is a month, almost five weeks now

I'm waiting for some supervisor who had spoken with me -- and I don't know her name, which is one of the standard things. And I will lay you all the money I got here, I'll put you on the line in my office, call 483 -- 1-800-483-5200. It's embedded in my brain. It's embedded in my thoughts. Okay. I guarantee you, you will not find a supervisor until you take your pants off practically. And you'll be shunted from pillar to post, to pillar to post. Okay.

Finally, when Mr. McKay got involved I got the check. A check. I'm waiting for the second check. So we call them up. "Oh, it's going to be there on the 28th. It was written up on the 28th."

So I called. That credit that I thought was now the second check, okay, because by now I've had it up to here. Take your money. Get the hell out of my life. Let me continue doing business.

"Well, that money has been taken out." And then I get a call from Ms. Penny Perry. Okay. The most arrogant thing I have ever met in my life. Not because we're talking business. Not because what she had to say was not to my liking. Arrogance. Pure, unadulterated arrogant broad. What we used to call in the automobile business a real estate broad. When

they came to the lot nobody wanted to talk to them.

"You're only going to get one check and one check only because you would have had to have it done -- you would have had to have that printing done anyway when you got your number." Excuse me? When did we become partners? Three and a half months for me to get my printing to hear this?

All this time I've been working with Vic.

The only time I ever got a response is when I called Vic and Vic sent them an e-mail or whatever it was.

Okay.

I don't want to prolong this much longer because I can keep you here until we're both hungry, but I will just close it off with this.

Three weeks ago, four weeks ago, a man came to fix the telephone because I still take sometimes six, seven times to send a stinking fax because all these line errors. There's nothing wrong with the fax. So I'm making phone calls after phone calls after phone calls to the same people for nothing, okay, for which I'm being changed.

Well, she accuses me one day of almost a theft of service. So I ask you, if somebody takes your phone and doesn't even ask you, doesn't let you know it, is that theft of service? But that ain't the

best.

Guy comes in there. Now he proclaims this thing and gives it its benediction. "This phone system is perfect. Everything is perfect." In the meantime, I spent three and a half hours just prior to his getting there and I found Dr. Baker and I found what the problem was that they couldn't solve in six months. So I sent them a bill.

But before I sent the bill, I called GTE, and so help me God, this is a riot. Not one person -- and I made about 25 phone calls. Not one person would tell me who I send the bill to and who is the solicitor for GTE because I intend to prosecute them. Through whatever means I can, I will do so. Okay.

The woman laughed in my face. Literally laughed in my face. So I called Vic again. Vic gave me Mrs. Mannard (phonetic) in Tallahassee and I forwarded the bill for my services. I get \$125 hour when I do consulting. I don't work for nothing, especially for GTE. Okay. So that's in there. Certified mail. Has yet to be acknowledged.

I don't mean to raise my voice. My voice is loud to start with. The joker comes in and gives his benediction. I said, "Hold on a second. 1-411." I said, "May I have Utopia Energy Conversation," because

it just dawned on me. I've never had a queried telephone. What do you do? What do you think? I never had one of them phone calls. So I dialed 411. Guess what? I'm not in business. I have the dubious distinction of being the first person in Florida who started a business whose sole purpose is telephone, I started it with an unlisted number. It wasn't listed until two weeks ago when I got that corrected.

So I ask them, how much do you owe me, since you wanted so much money to advertise me and it would -- I would gain 20% just by having my name enlarged, so I wanted to know, what do I get for not having -- being registered as even a businessman, no telephone number, no WATTS line, but I'm being charged for it though.

So the man is standing there and I get this information. I says, "Hey, talk to this guy, would you please." I handed him to the operator. He don't know what to say and then, he, "but" -- starting hammering and howling.

Well, gentleman, to this day no one has yet to address that issue. When I spoke to that issue to any number of people, specifically to Ms. Perry, I said, "Since you say I owe you, what do you owe me for theft of services? You stole from me." "That's not

my department." And you will hear that every single time you try to corner and get somebody's attention.

And in view of that, right now, as it stands I'm waiting for an answer from -- either from Vic or some lady, some sort -- Vic recommended that I go to an interim meeting of some kind, something to this, which I will do. I will drive to Tallahassee. I will jump through the hoops, do everything that is good, proper and honorable. Okay.

But after that -- I want to tell you something. The whole interest of this meeting is that GTE needs money. What they need is restructuring because they're not giving us a service. Their equipment is certainly not up-to-date. When I'm sitting at my phone today, 12:43, eating a sandwich, the phone doesn't ring. Ten minutes later I pick up the telephone and there is a voice mail and the phone never rang. This is constant. This is consistent. And the man just gave the benediction so it should have worked.

I have nothing further to say. I'm waiting for that meeting.

But if there is a last thing I would like to do is take their pants off in public because corporate arrogance is at its worst because they answer to no

If I break something, I own both 50s. If they 1 2 make a mistake, own up to it and pay. Right now I want to know what I'm owed for having my number 3 stolen; the WATTS line; being belittled by my 4 clientele. Okay. No listing on my regular number. I 5 6 want to know what I'm owed. Okay. 7 Oh yeah, I want that bill paid. Three and a 8 half hours at a buck and a quarter. Oh, by the way, that's about the fifth, "I will shut your phone off if 9 10 you don't pay." Is there any questions? 11 COMMISSIONER DEASON: I think not. 12 Mr. Beck. 13 MR. BECK: Next witness is -- and I'm having 14 trouble reading it. Mr. Robie or Tibie? 15 WITNESS ROBIE: Robie. 16 MR. BECK: Okay. Sorry. 17 18 TERRY ROBIE 19 was called as a witness on behalf of the Citizens of 20 the State of Florida and, having been duly sworn, 21 testified as follows: 22 DIRECT STATEMENT WITNESS ROBIE: I didn't know I was suppose 23 to speak either. I thought I was going to be 24

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listening more than talking.

me.

Addressing your question, Mr. Jacobs, as far as billing or how it appears in the billing, would you like to see an example? I think an example would help you understand how it appears on the bill.

COMMISSIONER JACOBS: Okay. Sure.

WITNESS ROBIE: That is how it happened to

COMMISSIONER JACOBS: Thank you.

witness robie: First of all, the Commission has been extremely cooperative. The two employees I wanted to thank and also to commend is Samuel Gonzalez and Ellen Plendl I think their names are. They've been very helpful. Mine is like in the middle of being solved or attempted to at least. I've gotten a partial promised refund, although, again, I have not seen it either.

My problem went from '96 to '98. And I cancelled my phone service all together and asked GTE to help me solve the problem. I had two requests because I have written requests from GTE. And when I didn't get any answers I want to the FCC and that's when I decided to cancel the service, because my particular case is \$100 and some odd dollars and -- also with ITA.

The things I'm -- the things that bother me,

as well as a lot of people I've seen and spoken, is that you all have been unbelievably cooperative.

Although again, we have all done so much work to prove our innocence. I have not seen any condition or any situation to where GTE -- one, you all have done everything you can to help me prove my innocence. GTE has not been involved at all in the solution; at all.

One said, okay, if you don't want to respond to my letters, I think they should be helpful in solving the problem through you all and through me, since we seem to be doing the effort. It should not be just our job. We did not do it. They did.

If you're going to bill me on something, if you're going to make me responsible to pay it, if you're going to cancel my service because I do not agree with the billing, and it's been complained about -- and I've done everything else. I've done it in writing. Not verbally. I want to do it writing. And that's what I've done.

This is a year's worth of work and no cooperation from GTE. Not even -- not even responded. Once they did respond on my machine saying it was my responsibility to call the 800 number. It is not my responsibility to pay for -- to be responsible for a vendor that they billed me for. That's what my anger

comes through.

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I don't understand why I should have to be doing this much work. I don't understand why -- one of the only things, I can see by the Commission -- I just think that because they're trying to please us so much, I don't understand why they're not becoming more demanding on asking GTE to be a solution in this.

I think that GTE should be responsible. They should be communicating after you address them. That I should not have received one letter, one iota from GTE period. I do not understand that. Why -- if we're doing our job, a job that we shouldn't have to be doing, why are they not involved?

If I don't pay a GTE bill, if I'm late on a GTE bill, and they discontinue service, they recontinue service after you pay them and they charge you a huge fund to return on charge.

In my case, I don't know how you're ever going to refund me because -- except I owe them a last month's bill and I will be happy to pay them the bill when this is resolved.

I don't understand why the Commission -- the only thing about the Commission is -- I'm seeing they gave me a partial refund of \$300 and some odd dollars. I have all the information with me. I'm not sure how

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they -- how they got that figure. In my case, that I have the records of, it is at least \$800 to \$900.

Now, what I was asking the Commission to do was to assist me to ask GTE -- they must have records that go past the dates. How many people do you know that keep their telephone bill from '96? I'm lucky I had that. I don't know, to be honest with you, when it first started. I'd like to know when it first started. I'd like to see bills prior to the '96 information that I have to you of evidence.

I think they should also be responsible to help me maybe 12 months before that to see if they were billing me before that '96 bill. It should be partially their responsibility to help me out on this. They should be helping me. If they don't -- if they're not pleased with their vendor, they should be helping me get their vendor. Okay.

And in other words -- and also, I'm going to be refunded and I appreciate the Commission getting the refund. I don't know how I'm going to get refunded. Is it going to be in cash, if I don't have present services? This is the other thing. I've been very inconvenienced not having service. It's been my personal choice not to. I've been able to operate without it. But it's been -- I also think it's

arrogance.

And so, in other words, if it's going to be taken off the bill that I owe them, that's fine. But I want to see evidence from them. I want to see written.

So also the fact of, is that, you know, I'd like to again have telephone service, but if I want to have telephone service, I think GTE should be responsible for the turn on charge, for giving me my deposit back, and then once we agree on what the billing is after I get my refund, that I should — they should be absorbing all turn on charges and also clear my credit file on this. Because I know it's going to be difficult for me to get telephone service if I move to any state. It should not be my job to continue to do this, to clear my credit file on the GTE services.

So then basically, that is everything that I have. I'd love questions. I have a ton of information, written information. I really thought I was going to be individually talking to somebody, if at all. So I wasn't really prepared to make any speeches. But I've got a stack of written stuff that I've been doing for six to seven months that I know that none of us in the room have time to do.

And the only thing I can say is that it's been very, very redeeming to know that our government agency is being so thorough and cares this much to let us talk, but also then responding to me. But it's a monopoly like GTE that's only providing one service. I have no choice but GTE.

In other words, I have no choices at all. I have to go through their services or not at all. So, I mean, in other words, I think that this kind of -- as you regulate us and the whole situation in trying to solve the problems, also GTE needs to be more ethical in their business practices. That's kind of, like, all I have to say. Any questions?

commissioner JACOBS: I didn't hear. Had
you been in contact with the Commission?

twice. These two people that have helped me in your company have been Ellen Plendl and Samuel Gonzalez.

Both of them have been doing a lot of research. And like I'm saying, I'm three-fourths into solving this.

They gave me partial -- Mrs. Plendl, which I have a letter written here. I was going to mail but I thought I'd mail it after I came here. Is that she -- I said it was owed \$800. She said \$300, but didn't tell me why -- or how she came up with that figure.

I've given her a start note that if you see in the billing I've given you -- a start note and a last day of '96 to '90 something. In other words, it's been about 12 to 14 months if I'm not mistaken.

But again, I'm thinking I could have been charged before that '96. I think GTE should be responsible to help me out with my innocence if not at all. If I'm doing this much work, you all are doing this much work, why aren't they doing any work?

commissioner Jacobs: I noticed that on
yours, ITA was listed as for long distance charges.

asking about the billing, I understood your question, why it got confusing. Why I wanted you to see a physical example of it? I had very high long distance charges, so it was easily hidden in my long distance charges, you see. I just took it as something I owed. I trusted GTE as a service, as a dependable service, they wouldn't overcharge you.

All of a sudden, in '97 or '98 I looked at this and went, I don't know how long I've been charged for this. And thank God I kept my billing. I didn't keep my billing -- I didn't -- I stopped this service as soon as I saw it because they wouldn't cooperate.

COMMISSIONER JACOBS: My question had to

1 do -2 WITNESS ROBIE: Sorry. 3 COMMISSIONER JACOBS: Does that say 4 unregulated? 5 WITNESS ROBIE: It appears --6 MR. MOSES: It appears on the bill as a 7 nonregulated service charge at \$49.50. 8 COMMISSIONER JACOBS: Long distance. 9 MR. MOSES: No. No. 10 COMMISSIONER JACOBS: That's not what it says at the bottom? 11 12 MR. MOSES: No. That's just giving the 13 total on it which is --14 COMMISSIONER JACOBS: But that's confusing 15 because at the top it says nonregulated and at the bottom in which that total is included it looks like 16 it says total long distance charges. 17 18 MR. MOSES: What the charge is for is for a 19 voice mail which is not a regulated charge, but then they add taxes to it and it comes down and says 20 21 nonregulated charge and then at the total they say 22 total long distance, which is a regulated charge, so 23 it is a very confusing bill. 24 WITNESS ROBIE: See and what they do is they

kind of slip it in. You know, you have a stack of

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1	long distance, which you're willing to pay, but they			
2	slip it in there so you think it's just one more			
3	COMMISSIONER JACOBS: Wraps it in some level			
4	of credibility.			
5	WITNESS ROBIE: Yeah. Exactly. And I think			
6	that we're			
7	COMMISSIONER JACOBS: I'd like to find out			
8	how that happens. Thank you.			
9	COMMISSIONER DEASON: We'll get those bills			
LO	back to you. Thank you.			
L1	MR. BECK: Commissioner Deason, there are no			
L2	other persons who signed or checked the box ahead of			
L3	time to speak.			
L 4	COMMISSIONER DEASON: Come forward.			
L5	WITNESS MCELHINEY: I'm Ron McElhiney again.			
L6	Earlier I had mentioned a case that I had not heard a			
L7	resolution on, and for the record I'd like to give the			
18	name of the company. That was Home Owners Long			
L9	Distance Incorporated and it's Case Number 211060-I.			
20	Home Owners Long Distance Incorporated. Thank you.			
21	COMMISSIONER DEASON: Thank you. Are there			
22	any other members of the public who wish to make a			
23	statement at this time? If you'll please identify			
24	yourself. Yes, ma'am. Were you sworn?			

WITNESS HADDOCK: Yes, I was.

GLORIA HADDOCK

was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn, testified as follows:

DIRECT STATEMENT

WITNESS HADDOCK: My name is Gloria Haddock, H-A-D-D-O-C-K. I live at 1316 Waikiki way, Tampa, Florida 33619.

I have two issues. Number one is with slamming. In January of 1998 I received my billing from GTE and on this billing were charges from US Billing for Amerinet and also charges from OAN Services, billing for wireless roaming company. I called GTE trying to find out what these charges were for. Talked to numerous people. "We'll get back to you." No one ever got back to us.

So in February, the beginning of February, I called trying to speak with the supervisor. Finally spoke with someone named Kelly Caulis (phonetic). She said that she would get back with me within the next 24-48 hours. We couldn't get phone calls of these companies or contact people or anything. Never heard back from Kelly Caulis. Tried to find out who else I could write to; headquarters if possible. Had my

administrative assistant finally get a Larry Etwells (phonetic) name in Irving, Texas and I wrote to him. Still nothing happened.

Also on this same day I wrote to Mr. Charles Beck, Office of Public Counsel in Tallahassee. At that point things began happening.

Earl Poucher. I related my concerns and issues with him concerning all these billing charges, not getting any cooperation from GTE, or anything else. And so, correspondence was then sent to Amerinet and then we received a letter back from Amerinet attorneys that was addressed back to a Mr. Durbin, that basically said that they had a signed consent of my husband authorizing a change in long distance service and that we were trying to be noncompliant with this agreement that we had made with them.

Well, when they sent the information I asked for copies of this consent and so forth. They sent plain Exhibit As. So when we called back to get a follow-up letter they did send copies, but it was a forged signature. It's not my husband's signature.

Also, the birth date on there was wrong. It was a 1966 birth date, which would make my husband younger than my daughter. And so again, we have some

problem issues with Amerinet. And ultimately it -- up through April and May of that same year we finally got the charges credited to that.

In going back and talking with GTE about it, they said that our long distance service had been switched from AT&T. I've never used anybody but AT&T. That couldn't tell me at first who had switched it or what company, and then there was something about Sprint being the company that we had switched over to. We have never been one that goes between MCI and Sprint and all of this. It's always been AT&T.

My biggest concern with this whole issue are these forged signatures that are coming through with the inappropriate birth dates and so forth and then them using this and these sweepstake type things to do that.

I think that there should be some kind of legislation or law situation to where these people can be prosecuted for doing this. And I do have a copy of that signature that was supposed to be my husband. At first we even — they tried to say well, it was my son. Well, my son was born in '61. He wasn't born in '66. All their information was totally incorrect on that.

I didn't appreciate the letters coming from

the attorneys trying to be intimidating within their own right and -- but Mr. Beck and Mr. Durbin then were able to resolve it for us. We did get the credits for that.

Another issue that quite concerned me was the fact that we were charged a considerable amount of money, \$28.12, by this OAN for roaming wireless services charged to my home telephone number. And it was placed from a 399 number and never could figure out how that happened. When we called somebody named Terry at this OAN, we were told that we had to make that call from my cell phone. I don't have a cell phone.

Then they tried to tell me that it was a from a pay phone. I don't use pay phones. And it was for 12 minutes, \$28.12, which I think is a rather expensive toll fee anyway for 12 minutes. But they became quite threatening within themselves.

I called that number, supposedly where that number was -- the call was placed from on that roaming charge, and that number was not in service. So I don't know where they got the originating number from to charge me for that on my home phone. No one was ever able to resolve that.

I received correspondence that they may end

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up with separate prosecution trying to collect it but it went away. I haven't heard anything more. And we finally got it up to five months settled.

But my biggest concern with the slamming and all these other services are that I have my parents and I know that my parents do not read and scrutinize their bills each month. And for the probably thousands or hundreds of thousands of people across this country that don't look at their phone bills and scrutinize them each month, and they're getting these slamming and these cramming and these wireless rooming charges on there, they will just pay it or else they don't have the wherewithal to go and fight these type of things or know how to fit these type of things. And we need to be taking care of those people because they're being taken in by these companies and something needs to be done about it. There needs to be some legal action that can happen when these type of things occur. Thank you.

any other -- are there any other members of the public who wish to testify? Yes, ma'am. Ma'am, were you earlier sworn?

witness smith: Partially. By the time I stood up, it was over with.

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you sworn in.

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COMMISSIONER DEASON: Well, we will consider

JOSEPHINE P. SMITH

was called as a witness on behalf of the Citizens of the State of Florida and, having been duly sworn, testified as follows:

DIRECT STATEMENT

WITNESS SMITH: Okay. My name is Josephine P. Smith, S-M-I-T-H. My address is 17751 Starfish Court, Lutz, 33549.

My story has a happy ending. I've been reimbursed by having my telephone bill paid every month for the last four months. Although, I was slammed by OAN with a lot of months of aggravation by a simple phone call asking me to switch from AT&T to OAN because it would save me a considerable amount of money, and I told them I was happy where I was. they just took it upon themselves to take care of the problem their way.

Well, their bills started coming through plus my AT&T and GTE and I refused to pay it. called Tallahassee and spoke to a Mr. Strawberry. And he seemed to be helping me. But it was taking quite a bit of time. So in the meantime, GTE sends me a

letter that they're going to shut off my service, which at that time that was my only communication with the outside world.

In the meantime then, I'm receiving this beeper that I never requested and I opened the drawer and I put it in and forgot about it. And I received a phone call from this beeper company that's affiliated with OAN wanting their beeper back. I said, "Fine. You send me an address with postage, I'd be happy to send it back to you." Well, this went on for several months. No address label. No nothing.

I called Tallahassee again. Well, in the meantime I wrote a letter to Washington D.C. Called. I received a letter from Washington D.C. stating the problem has been taken care of. And I thought, well isn't that funny. A week prior I get a letter from this beeper company with an address label, telling me to call UPS, they'll pick it up and the problem is solved.

And from that point on, my telephone bill has been paid. I guess they were fined or whatever due process. But that's the happy ending.

COMMISSIONER DEASON: I'm glad to know that there is a happy ending.

WITNESS SMITH: Me too. Because there was a

lot of aggravation and anger because of it. 1 2 COMMISSIONER DEASON: Are there any 3 questions? Thank you, ma'am. 4 Thank you. WITNESS SMITH: Okay. 5 COMMISSIONER DEASON: Are there any other 6 members of the public who wish to make a statement? 7 Mr. Scobie, before you make your statement, 8 you need to be sworn in as well. 9 10 MICHAEL SCOBIE 11 having been first duly sworn, testified as follows: 12 DIRECT STATEMENT 13 COMMISSIONER DEASON: Please identify 14 yourself for the record? 15 MR. SCOBIE: Yes. My name is Mike Scobie 16 with GTE Florida, One Tampa City Center, Tampa, 17 Florida. 18 Commissioner, I appreciate the opportunity 19 to address you tonight as well as the members of the 20 public that are still here. We heard Mrs. Smith talk 21 about her happy ending. I hope I can talk about a 22 happy ending also for cramming, at least in GTE's 23 territory. 24 GTE undertook, about a year half ago, a 25

measure that would put all of our companies that we

bill and collect for on notice that they were being benchmarked on their complaint thresholds. We were concerned about not just slamming or cramming, but any kind of complaints that were being generated by companies that we billed and collected for.

We put -- each company set a threshold of complaint -- a complaint level, measured them monthly on that basis. If they did not meet the threshold level or if they did not take steps to reduce their complaints that were being generated, we have taken steps to discontinue billing.

To date we have discontinued billing for over 15 companies that we use to bill and collect for that are the higher complaint generating companies nationwide that GTE did business with.

Some of the other specific anticramming measures that GTE has undertaken are a number of things. Beginning January 1st of this year, we no longer bill for nontelecom services. There are no more web page billings; no more psychic hotline club fees; monthly recurring charges. We only — the bills only contain charges for telecommunications and information services.

Even those companies that bill those services, we require them to provide, if there is an

issue with verification, to provide us, upon a customer's insistence, a signed letter of authorization, voice capture of the approval or of the ordering. And that has to be the entire sales contact, not just a yes, not just a name.

And our customer -- the billing and collection customers also have to submit all of their marketing materials to us prior to us putting anything on a customer's bill on how they market the service; the clear description of the product or service they're marketing; a full disclosure of the price they're charging; and what the customer sees; how the sale is authorized and verified and a description of the credit and cancellation policies.

We think these steps, beginning in January, are going to go a long way to eliminating or certainly minimizing the instances of cramming in our territory.

The final thing we hope that will have the greatest impact is we have undertaken the development of a bill block option that will allow a subscriber, upon their notification of us that they don't want any miscellaneous charges other than their local or presubscribed long distance carrier toll type charges billed to their bill, we will be able to put a bill block option on their service. That is in testing

now. In fact, I talked to someone today in our 1 headquarters. The plans are to roll that out during 3 third quarter after we get the testing all complete. So we're hopeful that the measures that 4 5 we're undertaking will go a long way to significantly 6 reduce and hopefully eliminate instances of cramming, 7 at least in our service territory here in Florida. 8 Any questions? Oh --9 The other matter COMMISSIONER DEASON: 10 concerning the number portability? MR. SCOBIE: The local number portability 11 fee that GTE is charging for recovering of those 12 network and software costs is 38 cents a month and I 13 believe that started being billed in March, and I'm 14 15 not sure of the exact bill cycle. But it just began 16 in March and it's 38 cents per month. 17 COMMISSIONER DEASON: And that's for 60 months? 18 19 MR. SCOBIE: That's my understanding at this 20 time. 21

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COMMISSIONER DEASON: Okay. Questions? COMMISSIONER JACOBS: Do you know if the bill block option will have a fee associated with it and what it will be?

> MR. SCOBIE: The last information I had,

Commissioner, is there would not be a fee associated with it. That's the information I got now. And I haven't heard anything later on that.

So right now, as far as I know, there is no fee associated with the bill block option.

COMMISSIONER JACOBS: Okay. Thank you.

MS. CALDWELL: Mr. Scobie, do you know -have you had any statistics yet on whether or not
you've gotten reduced complaints as far as cramming?

MR. SCOBIE: Yes. Well, I don't know if I can say specifically related to cramming, but because of our benchmarking and threshold measures we placed on all of our billing and collection customers, with these measures and just the threshold and the benchmarking plan we put into place, we've seen significant total complaint reductions and those could be slamming, cramming or any billing related issue that might come before those billing and collection customers. Yes, we have seen significant reductions.

COMMISSIONER JACOBS: I hate to beat a dead horse, but let me just come back to this one issue again. This outfit, OAN. Are you familiar with them?

MR. SCOBIE: I've seen the name. Yes, sir.

commissioner Jacobs: Do you know what
your -- GTE's relationship is with them?

MR. SCOBIE: It's my understanding they are 1 2 a billing out aggregater. They bill and collect for 3 other parties that are providing services or features or whatever. We have a billing and collection 4 That is our relationship, that 5 contract with OAN. 6 billing and collection contractual relationship. COMMISSIONER JACOBS: Will that agreement be 7 8 subject to these provisions that you've established 9 for the companies that you bill for? 10 MR. SCOBIE: Yes, sir. I mean, they are one 11 of our billing and collection customers. They are subject to the same complaint threshold measures and 12 all of these others that I mentioned here. 13 14 COMMISSIONER JACOBS: Is it for their 15 clientele in the aggregate or for each one of their 16 clientele? 17 MR. SCOBIE: I believe it's in the aggregate 18 as it rolls up to OAN because they are our customer. 19 OAN is our billing and collection customer. 20 COMMISSIONER JACOBS: Okay. Thank you. 21 MR. BECK: Mr. Scobie? 22 MR. SCOBIE: Yeah. 23 MR. BECK: You said you're no longer billing 24 for nontelecom services but you are billing for

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information services?

1	MR. SCOBIE: That's my understanding.
2	MR. BECK: Would voice mail still be
3	allowed?
4	MR. SCOBIE: It's my understanding it would
5	be, yes.
6	MR. BECK: How about Internet?
7	MR. SCOBIE: Internet service differentiated
8	from web page and web page design. We are not
9	MR. BECK: Dial up access. But you do bill
10	for that?
11	MR. SCOBIE: Yes.
12	MR. BECK: What other types of information
13	services do you still allow? Do you have any other
14	examples?
15	MR. SCOBIE: No, I don't. Not off the top
16	of my head.
17	MR. BECK: Let me change the subject on you
18	slightly and then I'll be through. When a customer
19	calls up and tells you that they didn't order
20	something that's on the bill from GTE, a lot of
21	customers have testified that GTE tells them that they
22	have to deal with that other provider, that GTE
23	doesn't do it. Could you explain what GTE's policy is
24	about that?
25	MR. SCOBIE: (Inaudible communication to

audience member.)

COMMISSIONER DEASON: Wait. Have her come forward.

MR. SCOBIE: Can I talk to her and get the answer or --

commissioner deason: Let's just hear it straight. Have her come forward and we'll put her under oath as well.

DEBBIE KAMPERT

having been first duly sworn, testified as follows:

DIRECT STATEMENT

COMMISSIONER DEASON: Please identify yourself for the record?

ms. KAMPERT: Debbie Kampert, GTE, regulatory. And to answer your question, Mike asked me this earlier and I can't answer 100% sure. I do believe that the contact centers today are instructed to simply recourse disputed nonregulated services. I hesitate because I'm not 100% certain and my fear is someone will leave and call the contact center and get a rep. that is not trained or that is not true. But I do believe that is the case today.

MR. BECK: Okay. Do you know -- because a lot of people have testified, at least in the past,

that that's not been the case?

would have been the case in the past, particularly for the customers that talked about charges happening back in '97 and early '98.

Our position would have been for the companies that we did not have bill inquiry with, that we would first ask them to try to contact that company because we did not have -- that was not part of our contract arrangement; to first contact the company they had the dispute with, try to get it resolved. But then the second step, what they should have been told was, if you can't get it resolved by first contacting that company, then call us and we would do the recourse.

MR. BECK: But now you'll do the recourse upon the first call from the customer?

MS. KAMPERT: I believe that is true.

MR. BECK: Okay. Thank you.

COMMISSIONER DEASON: Thank you.

Mr. Scobie, do you have anything else to add?

MR. SCOBIE: No, sir.

COMMISSIONER DEASON: Okay. Thank you. I didn't mean to put either of you on the spot, but I think there was this matters that needed to be

addressed. Thank you.

I want to take this opportunity to thank everyone who came out and participated in our workshop. We've got some very helpful information that's going to be useful to us as we go about this rulemaking proceeding. And with that, this workshop is now concluded. Thank you all.

(Thereupon, the workshop concluded at 8:50 a.m.)

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1	STATE OF FLORIDA) CERTIFICATE OF REPORTER
2	COUNTY OF LEON)
3	I, KIMBERLY K. BERENS, CSR, RPR, Official Commission Reporter,
4	
5	DO HEREBY CERTIFY that the Workshop was heard by the Florida Public Service Commission at the time and place herein stated; it is further
6	CERTIFIED that I stenographically reported
7	the said proceedings; that the same has been transcribed by me; and that this transcript,
8	consisting of 133 pages, constitutes a true transcription of my notes of said proceedings.
9	DATED this April 15, 1999.
10	DATED CHIS APITI 13, 1999.
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13	KIMBERLY K. BERENS, CSR, RPR
14	Florida Public Service Commission Official Commission Reporter
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