ORIGINAL

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

IN RE: Adoption of Numeric Conservation Goals for Florida Power & Light Company

DOCKET NO.: 971004-EG

Filed: April 28, 1999

LEAF'S OBJECTIONS IN OPPOSITION TO FPL'S MOTION TO COMPEL

The Legal Environmental Assistance Foundation, Inc., ("LEAF"), files this Opposition to Florida Power and Light Company's ("FPL") Motion to Compel and states:

LEAF has, in conformance with the Commmission Order Establishing Prehearing Procedure in this case, pled its objections to answering FPL interrogatories. The Commission should honor LEAF's objections for the reasons stated below and in the pleadings LEAF has previously filed with the Commission (i.e., in LEAF's Objections to FPL's First Set of Interrogatories¹, and in LEAF's Responses to FPL's First Set of Interrogatories).

LEAF's Standing

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IRR EC VAW LEAF objects to FPL interrogatories seeking information about LEAF's standing. As stated in LEAF's prior filings, standing is not at issue in that FPL waived any right to challenge LEAF's standing since it raised no objection to LEAF's Petition to Intervene and did not timely appeal the Commission order granting LEAF's Petition to Intervene.

Standing is not an issue since, by Order No. PSC 98-021-PCO-EG, the Commission granted LEAF standing as a party to this case. FPL could have, but did not, file an objection to LEAF's Petition or an appeal the Commission's Order. By not pursuing these options FPL failed to timely notify the Commission of its position and waived any right to challenge LEAF's standing. When an intervention petition is uncontested, the Commission may grant standing as it has done in this case. Home Builders and Contractors Ass'n of Brevard, Inc. v. Florida Department of Community Affairs, 585 So2d 465 (Fla. 1st DCA 1991).

The cases cited in FPL's Motion to Compel do not apply. FPL's citations are to

DOCUMENT NUMBER - DATE

¹Contrary to the assertion in FPL's motion, LEAF filed this document with the Commission.

Form \$90 (1.897)	Friends of the Evero	lades, In	nc.		23-76	99893 Page 6
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cases where, unlike here, standing was timely challenged. They support the proposition that, *when standing is at issue*, its factual bases may be discovered and must be established by evidence at the hearing. However, unlike the cases FPL cited, standing is not an issue in this case since the Commission has granted LEAF standing as a party in this case and the time for objections or appeals has lapsed.

The Commission's rules and orders support LEAF's position. LEAF's Petition to Intervene was filed pursuant to Rule 25-22.039, FAC. Under Rule 25-22.037(2), FAC, parties could have filed a motion opposing LEAF's intervention within seven days. (See, PSC Order No.: 97-0470-FOF-WU where the Commission ruled that intervention petitions are motions under Rule 22.037(2), FAC, at 97 FPSC 4:563). No party objected to LEAF's intervention and the Commission granted LEAF's Petition. No party sought appeal of the Commission's order and the time for appeals has lapsed. In short, the Commission has granted LEAF standing as a party (see Section 120.52(12), F.S.), and FPL cannot now claim that LEAF's standing is at issue.

For the reasons stated above, LEAF believes its standing is not at issue. However, were LEAF somehow obligated, as FPL erroneously argues, to prove the factual bases of LEAF's standing through the hearing of this case, the schedule now set would require revision. Currently, the schedule has FPL file initial testimony, and also allows FPL to file rebuttal testimony after LEAF files its testimony as an intervenor. Presumably, FPL's rebutal testimony would counter LEAF's challenges to FPL's initial testimony. However, if FPL's so called "rebuttal" testimony also introduces new testimony that challenges the parts of LEAF's testimony which establish the factual basis for LEAF's standing, due process would require that LEAF be granted a similar opportunity to counter FPL's challenges. Therefore, were FPL permitted to challenge the factual bases for LEAF's standing in this case, due process requires that LEAF be granted a reasonable opportunity to prepare and file testimony to rebut any FPL challenge.

Furthermore, FPL has stated claims which suggest that LEAF's standing requires proof that the efficiency it promotes will not cause FPL to substitute electricity from older, more polluting plants, for electricity from newer, less polluting plants.

standing is not at issue; and second, as calling for information that is privileged as legal work product. Standing is discussed above. As regards legal work product, the Commission and the courts have long held that legal opinions are privileged and may not be discovered. Boucher v. Pure Oil Co., 101 So2d 408 (1st DCA 1957); Whealton v. Marshall, 631 So2d 323 (4th DCA 1994).

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Each question at issue clearly asks for a legal opinion. Questions 6d, 7f, 9b, 9e, and 11, each ask LEAF's opinion about the purposes of legal proceedings and whether or how certain legal proceedings are designed to protect an interest. Whether or how a proceeding is designed to protect an interest is a legal matter, involving priviledged legal opinion. Were LEAF's standing at issue, the factual bases for LEAF's interest in this proceeding could be the subject of appropriate discovery. However, whether or how a proceeding protects an interest, is a purely legal matter, protected by the legal work product privilege. Further, Question 11 asks LEAF to "explain in detail how LEAF's pled interests in this case meet the two pronged test for substantial interests articulated in Agrico Chemical Company v. Department of Environmental Regulation, 406 So.2d 478 (1st DCA 1981)". It is hard to imagine a more concrete example of a request for a legal opinion. The Commission should not compel LEAF to answer questions that call for legal work product.

Questions 10 b - f ask LEAF to "explain in detail" the specific legal authorities which entitle LEAF to relief. The legal basis for relief is purely a legal matter that calls for a legal opinion. The Commission should recognize that such opinions are protected by the legal work product priviledge.

The Commission's rule requires intervention petitions to identify "the rules, statutes, and legal authority that entitle the petitioner to relief". Rule 25-22.039, FAC. LEAF's Petition to Intervene did so. No rule requires LEAF to "describe in detail" that authority, as FPL asks now. Therefore, even if the sufficiency of LEAF's Petition were at issue (which it cannot be since it was granted and the times for appeal have lapsed), LEAF would have no obligation to provide FPL with a detailed description of its legal opinion. In any event, since the Commission granted LEAF's Petition, FPL cannot challenge its sufficiency at this late date.

Form 990

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Without agreeing that this level of proof is necessary, LEAF notes that adding such an issue could require that the Commission consider and rule on many factual complexities and contingencies and may necessitate a substantial schedule revision.

Relevance of environmental and health benefits

The environmental and health impacts of energy resource alternatives differ. For example, conventional power supplies, like coal or oil-fired generation, pollute more than efficiency or clean renewable resources. The Commission's current practice is to ignore these impacts when calculating the costs and benefits of energy resources options. LEAF believes this practice should change. To bring this before the Commission, LEAF's issues statement raises the following issue: "Should the environmental and health benefits of energy resource alternatives be included as the Commission compares the costs and benefits of demand v. supply-side resouces?". Therefore LEAF agrees, as FPL claims in its Motion to Compel, that how the Commission should treat the environmental and health benefits of energy resouce alternatives when evaluating cost-effectiveness, is an issue in this case.

Though LEAF agrees this is issue is relevant, the FPL interrogatories at issue here (6a-d, 7a-g, 8a-c, and 9a-e), do not address this issue. Those interrogatories ask about the factual bases underlying LEAF's interests in this proceeding that were pled in LEAF's Petition to Intervene. They address LEAF's standing (which is not at issue) -- not how the Commission's cost-effectiveness analyses should be conducted. FPL has filed additional interrogatories which do address how the Commission should treat the environmental and health benefits of energy resouce alternatives when evaluating cost-effectiveness (see, Number 23 of FPL's Interrogatories to LEAF, attached) which LEAF has not objected to as irrelevant (see LEAF's Objections to FPL's Second Set of Interrogatories).

Legal Work Product Privilege

LEAF objected to FPL Interrogatory numbers 6d, 7f, 9a, 9b, 9e, 10b, 10f, and 11 on two grounds -- first, for calling for information that is irrelevant because LEAF's

ATTACHMENT "G" MOST RECENTLY COMPLETED IRS FORM 990

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Vaqueness

LEAF objected to FPL interrogatory number 14 as vague. That question asks LEAF to explain "how DSM affects FPL's a) total system fuel use; and b) total system air emission. Because the question does not describe the DSM referred to, LEAF could not tell what FPL was asking. Notwithstanding FPL's after-the-fact attempts to restate this questions (on pp. 7-8 of FPL's Motion), the Commission should not compel LEAF to answer a question the meaning of which is subject to multiple interpretations.

Improper Inferences

In addition to its standing-based relevance objection, LEAF also objected to Interrogatories 7c and 9d as raising an improper inference. Questions which have misleading or improper inferences (e.g., "Have you stopped beating your wife?") should not be permitted by the Commission. <u>Charleton v. Tennant</u>, 365 So2d 418 (2nd DCA 1978).

The questions at issue each ask "how" the efficiency promoted in LEAF's Petition to Intervene "that avoids...plants with lower emission rates decreases system emissions." By this reference to LEAF's petition, the questions infer LEAF's petition states support for efficiency that would increase polluting emissions. LEAF's petition does not do this. Therefore, LEAF objected to this question as making an improper inference. LEAF did not raise an improper inference objection to FPL questions about "whether LEAF is attempting to secure...efficiency...and...clean renewable energy...even if the efficiency...and...clean renewable energy will increase total system fuel consumption and total system air emissions. " (See, questions 7d and 7g, emphasis added) Asking whether LEAF supports resources that cause pollution is acceptable. Inferring that LEAF's Petition promotes resources that pollute is not.

LEAF's Decision to Intervene in this proceeding

Question 12 asks LEAF to "explain in detail how the decision was made for LEAF to request to intervene..., identifying all the persons participating, including LEAF and LEAF staff, LEAF members and persons or organizations outside of LEAF."

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Question 13 asks LEAF to "explain in detail the relationships between LEAF and the Pace University Energy Project and identify all documents that explain that relationship." LEAF objected to these questions on grounds of relevance since the decision to intervene and relationship to PACE are not relevant to the Commission's setting of conservation goals. LEAF's response also stated that LEAF's decision to intervene in this case followed LEAF's internal procedures.

FPL's Motion suggests LEAF could be acting as a "front" for an out-of-state group in a conspiracy to override Florida's standing requirements. As discussed above, LEAF's standing has been granted and is no longer relevant. In any event, LEAF's response confirms LEAF has the necessary legal authority to intervene. Just how LEAF reached its decision to intervene is not relevant.

The Commission should not allow FPL to divert attention from LEAF's challenge to FPL's goals through such questionable tactics. Public records show that LEAF has been working to protect public health and the environment in Florida for over twenty years. FPL and the Commission are both well aware of LEAF's interest in energy efficiency and clean renewable resources -- and that LEAF has promoted these sustainable energy technologies in many Commission proceedings over the years. The Commission should uphold LEAF's objection.

Summary

LEAF's objections are well-founded. The Commission should not compel responses that regard irrelevant or privileged matters, or to questions that are vague or misleading.

Balance Shouts (See Specific Instructions on page 16.)

Note:	Where required, attached schedules and emounts within the description column should to rend-of-year amounts only.	(A) Seginning of year		(B) Red of year
45	Cash - non-interest-bearing	83,647	48	5,34
44	Savings and temporary cash investments		46	60.09
1			2012	
676	Accounts receivable	.546		
	Less: allowance for doubtful accounts	21,923	47c	11,54
		3/3	藝術	
43	Pledges receivable			
	Less: allowance for doubtful adopunts		48c	
49			45	
50	Receivables from officers, directors, trustees, and key employees (attach sch)		50	
\$1 6	S Other notes and loans receivable (attach achedule)	000	- 547	
	Less: Allowance for doubthal accounts	5,000	610	5,00
	Inventories for sale of use	4,845	62	2,99
53	Prepaid expenses and deletted charges		53	
	investments - securities (attach schedule)		54	
	Investments - land, buildings, and equipment		taries:	
	basis			
١.	Less: sccumulated depreciation (attack schedule)		65¢	
	Investments - other (affects schedule)		24	
		,499		
		,047 1,936		1,45
	Other assets (describe > See Statement 5	1,000		1,00
	Out these lossans - See Searcellette 3		349	1,00
59	Total assets (add lines 45 through 58) (must equal line 74)	118,351		87,43
60	Accounts payable and accrued supenses		80	10,51
61	Grants pavable.		61	
62	Deferred revenue	, ,	62	
63	Loans from officers, directors, trustees, and key employees (attach schedule)		63	
64	s Tax-exempt band liabilities (effects schedule)		648	
	Morigages and other notes payable (attach schedule).		645	
•	Other sabilities (describe >		65	
66	Total limbilities (acid lines 60 through 65)	1,991	66	10,51
Ore	anizations that follow 8FAS 117, check here > 2 and complete lines 67 through 68		2.45	
	and lines 73 and 74.	1		
47	Urrestricted	91,852	67	76,92
	Temporarily restricted			
69	Permanently restricted		69	
1	setsations that go not follow SFAS 117, chack here P and complete lines 70	·····	CHEME	
74.8	BENDER HAT DO THE POWER OF AD TITS STORES HATE IF LA BUT COMPANIE SINGS TO BY WORLD THE THE STORES THE PARTY OF THE PARTY	1	diam's	
-		1	70	
1	Capital stock, trust principal, or ourrent funds	· · · · · · · · · · · · · · · · · · ·	71	
	Paid-in or capital surplus, or land, building, and equipment fund		+	
	Relationed earnings, endowment, accumulated income, or other funds		72	
73	Total not assets or fund between (and then of through the Thom 70 trough 72-			56.55
1	CONTINUE (A) MUST equal line TR ENGLOSUSTRIBUS PROPORTION THE 21 1	f 116,360	73	76,92
				**
74	Total Rebilities and net assets/fund belances (add lines 56 and 73)	118,351	74	87,43

Form 990 is available for public inspection and, for some people, serves as the primary or sole source of information about a perticular organization. How the public perceives an organization in such cases may be determined by the information presented on its return. Therefore, please make sure the return is complete and accurate and fully describes, in Port III, the organization's programs and accomplishments.

WHEREFORE, the Legal Environmental Assistance Foundation, Inc. asks that the Commission deny FPL's Motion to Compel.

Respectfully submitted,

Larl Kamaras for Debra Suum Debra Swim

Legal Environmental Assistance Foundation

1114 Thomasville Road, Suite E

Tallahassee, FL 32301

(850) 681-2591

	Other Information (See Specific Instructions on page 21.)		23-7099	893		Page 5		
						No		
76	Did the organization engage in any activity not previously reported to the IRS? If "Yes," attach a detailed each activity.	descrip	lion of					
77	Were any changes made in the organizing or governing documents but not reported to the IRS?			77		╁╬		
	If "Yes," attach a conformed copy of the changes.			2 + SEE -		輪		
78 a	Did the organization have unrelated business gross income of \$1,000 or more during the year covered to	us Note re	aturn?	788				
	If "Yes," has it filed a tax return on Form 990-T for this year?			78b	И	7A		
79	Was there a liquidation, dissolution, termination, or substantial contraction during the year?		*************	-				
••	if Yes," attach a statement		. 	70		X		
20 a	s is the organization rotated (other than by association with a statewide or nationwide organization) through common membership,							
	governing bodies, trustees, officers, etc., to any other exempt or nonexempt organization?		· · · · · · · · · · · · · · · · · · ·	Me		X		
þ	H "Yes," enter the name of the organization ▶ N/A			3413				
	and check whether it is 🔲	Hempl	OR 🔲 nonewampt		**	13.		
81 m	Enter the amount of political expenditures, direct or indirect, as described in the instructions for line 81.	210	0	£	1			
Þ	Old the organization file Form 1326-POL for this year?			815		X		
82 E	Did the organization receive donated services or the use of materials, equipment, or facilities at no charge	ye or at	substantially					
	less then hir reintal value?			822		X		
Þ	If "Yes," you may indicate the value of these terms here. Do not include this amount as revenue in	, ,	/-					
	Part I or sit an expense in Part II. (See instructions for reporting in Part III.)							
	Did the organization comply with the public inspection requirements for returns and exemption application			130	X			
	Did the organization dompty with the declosure requirements relating to quid pro que contributions?				X	- -		
	Did the organization solicit any contributions or gifts that were not tax deductible?	•		DESCRIPTION OF THE PERSON OF T	-, -, -,	L.X		
Þ	If "Yes," did the organization include with every solicitation an express statement that each contributions			W. 10	-4	*		
	tex deductible?			84b		A		
_	Did the organization make only in-house lobbying expenditures of \$2,000 or less?				N	A		
. •	If "Yes" was answered to either 85s or 85b, do not complete 85c through 85h below unless the organia			one wile by		€		
	a major to blook for the business of the major ser.	Personal Life	- Shranks			4		
	Duse, assessments, and similar amounts from members	l see	N/A					
	Section 162(a) liablying and political expanditures.		N/A					
	Accregate nondeductible amount of section 6033(e)(1)(A) dues notices	-	N/A	4	***	d s		
_	Taxable amount of lobbying and political expenditures (line 85d less 85e).	_	N/A					
	Does the organization elect to pay the section 6023(a) tax on the amount in 851?			859	N	/A		
-	If section 6033(e)(1)(A) dues notices were sent, does the organization agree to add the amount in 851 to				<u>.</u>			
_	of dues allocable to nondeductible lobbying and political expanditures for the following text year?			850		TA		
*	\$01(c)(7) organizations Enter:							
	Initiation less and capital contributions included on line 12	260	N/A					
5	Gross receipts, included on line 12, for public use of club facilities	96b	N/A					
\$7	501(c)(12) organizations. • Enter: • Gross income from members or shareholders	574	N/A		, "			
Ь	Gross income from other sources. (Do not net amounts due or peld to other sources against amounts							
	due or received from them.)	876	N/A					
88	At any time during the year, cld the organization own a 50% or greater interest in a temate corporation	ar pertn	ership?	9		Sec.		
	E "Yes," complete Part IX	· • • • • •	,	***		<u> X</u>		
6 9 2	501(c)(3) organizations Enter: Amount of tex imposed during the year under:		•					
	section 4911 ≥ 0 ; section 4912 ≥ 0 ; section 4955 ≥		0	11.	ari.			
Þ	501(c)(3) and 501(c)(4) organizations. — Did the organization engage in any section 4668 excess banell	reneed	Non during		and the			
	the year? If "Yes," attach a statement explaining each transaction		• • • • • • • • • • • • • • • • • • • •	68b		<u> </u>		
c	Enter: Amount of tex imposed on the organization reasons or dequation presons during the pay unsections 4912, 4966, and 4968.					0		
		• • • • • •				~~~~		
	Enter: Amount of tex in 840, above, reletibulised by the digentization: List the states with which a copy of this return is filed by Florida	•••••						
	Number of employees employed in this pay period that includes March 12, 1997 (See Instructions.)			90b				
	The books are in case of > Blanca DeLaPuente	Talante	one no. > 305-66		950			
9 1	Located et > 7800 Red Road Miami, FL		► 33143		ويدد			
42		= n ▼ ■				<u> </u>		
=4	and enter the amount of the-enemal interest received or sourced during the tax year	▶ 92	N/A					
	must care minding as any me. As a management of advance country and are less '							

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true copy of LEAF's Opposition to FPL's Motion to Compel was hand delivered (when indicated by *) or mailed this 28th day of April, 1999 to:

Jack Shreve, Esq.

111 W. Madison

Office of Public Counsel

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