ORIGINAL

CARLTON FIELDS

ATTORNEYS AT LAW

ONE PROGRESS PLAZA 200 CENTRAL AVENUE. SUITE 2300 ST. PETERSBURG, FLORIDA 33701-4352

MAILING ADDRESS: P.O. BOX 2861, ST. PETERSBURG, FL 33731-2861 TEL (727) 821-7000 FAX (727) 822-3768

July 29, 1999

Ms. Blanca S. Bayo, Director Division of Records and Reporting Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

MAILROOM

In re: Generic investigation into the agregate electric utility reserve margins planned for Peninsular Florida Docket No. 981890-EU

Dear Ms. Bayo:

Enclosed for filing in the above docket on behalf of Florida Power Corporation are the original and fifteen (15) copies of Florida Power Corporation's Amended Certificate of Service of Florida Power Corporation's Request to Bifucate Investigation and disc of both documents.

We request you acknowledge receipt and filing of the above by stamping the additional copy of this letter and returning it to me in the self-addressed, stamped envelope provided.

If you or your Staff have any questions regarding this filing, please contact me at (727)

OPC --- Enclosures RRR GLS:jlc WAW

Very truly yours,

Lany & Sasso Gary L. Sasso ja

DOCUMENT NUMBER-DATE

09030 JUL 30 8

ORIGINAL

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Generic investigation)	
into the aggregate electric)	DOCKET NO. 981890-EU
utility reserve margins planned)	
for Peninsular Florida.)	Submitted for filing: July 29, 1999
	•	

AMENDED CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true copy of FLORIDA POWER CORPORATION'S REQUEST TO BIFURCATE INVESTIGATION has been served via facsmilie to all counsel and parties of record as indicated on the attached listing this 29 day of July, 1999.

Respectfully submitted,

FLORIDA POWER CORPORATION

JAMES A. McGEE Senior Counsel FLORIDA POWER CORPORATION P.O. Box 14042

St. Petersburg, Florida 33733 Telephone: (727) 820-5844 Facsimile: (727) 820-5519 GARY L. SASSO Florida Bar No. 622575 Carlton, Fields, Ward, Emmanuel, Smith & Cutler Post Office Box 2861

St. Petersburg, FL 33731 Telephone: (727) 821-7000 Telecopier: (727) 822-3768

COUNSEL AND PARTIES OF RECORD:

Robert Scheffel Wright

John T. LaVia

Landers & Parsons, P.A. 310 West College Avenue Tallahassee, FL 32301 Phone: (850) 681-0311

Fax: (850) 224-5595

Attorneys for Duke Energy Power Services,

LLC; Black & Veatch

Michelle Hershel

Post Office Box 590 Tallahassee, FL 32302

Phone: (850) 877-6166 Fax: (850) 656-5485

Attorney for Florida Electric Cooperative

Assoc.

Vicki Kaufman

John A. McGlothlin McWhirter Reeves 117 S. Gadsden Street Tallahassee, FL 32301

Telephone: (850) 222-2525 Fax: (850) 222-5606

Attorney for Florida Industrial Power Users

Group

Frederick M. Bryant, Esq.

2010 Delta Boulevard

Post Office Box 3209

Tallahassee, FL 32315 Phone: (850) 297-2011

Fax: (850) 297-2014

rax. (630) 291-2014

Attorney for Florida Municipal Power Agency

Paul Sexton

Thornton Williams & Associates

Post Office Box 10109

Tallahassee, FL 32302

Phone: (850) 224-3999

Fax: (850) 224-0099

Attorneys for Florida Reliability Coordinating

Council

Jeffrey Stone

Beggs & Lane Law Firm

P.O. Box 12950

Pensacola, FL 32576-2950

Phone: (850) 432-2451 Fax: (850) 469-3330

Attorneys for Gulf Power Company

Richard Zambo

598 SW Hidden River Avenue

Palm City, FL 34990 Phone: (561) 220-9163 Fax: (561) 220-9402

Attorney for Florida Industrial Cogeneration

Association

John W. McWhirter, Jr.

McWhirter Reeves

Post Office Box 3350

Tampa, FL 33601

Telephone: (813) 224-0866

Fax: (813) 221-1854

Attorney for Florida Industrial Power Users

Group

Matthew M. Childs

Charles A. Guyton

Steel Hector

215 South Monroe Street, Ste. 601

Tallahassee, FL 32301-1804

Telephone: (850) 222-2300

Fax: (850) 222-7510

Attorney for Florida Power & Light Company

Roy Young

Young Law Firm

Post Office Box 1833

Tallahassee, FL 32302-1833

Telephone: (850) 222-7206

Fax: (850) 561-6834

Attorneys for Kissimmee Utility Authority

Gail Kamaras Debra Swim Legal Environmental Assistance Foundation, Inc. 1114 Thomasville Road, Ste. E Tallahassee, FL 32303-6290 Telephone: (850) 681-2591

Fax: (850) 224-1275

Office of the Public Counsel Shreve/Beck/Pucher c/o The Florida Legislature 111 W. Madison Street, #812 Tallahassee, FL 32399-1400 Telephone: (850) 488-9330 Fax: (850) 488-4491

Robert Williams 7201 Lake Ellinor Drive Orlando, FL 32809-5769 Phone: (407) 859-7310 Fax: (407) 856-6553

Attorney for Florida Municipal Power Agency

Leslie J. Paugh, Staff Counsel Robert V. Elias, Staff Counsel Gerald L. Gunter Building 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850 Telephone: (850) 413-6199 Fax: (850) 413-6250

Ronald L. Vaden **Utilities Commission** City of New Smyrna Beach Post Office Box 100 New Smyrna Beach, FL 32170 Phone: (904) 423-7100 Fax: (904) 423-7175

James Beasley Ausley & McMullen Post Office Box 391 Tallahassee, FL 32301 Attorneys for Tampa Electric Co. Telephone: (850) 224-9115

Fax: (850) 222-7952

Jon Moyle Moyle Law Firm 210 S. Monroe Street Tallahassee, FL 32301 Phone: (850) 681-3828 Fax: (850) 681-8788 Attorneys for PG&E Generating

Joe Welborn/Lane Mahaffey 16313 North Dale Mabry Highway Tampa, FL 33618 Telephone: (813) 963-0994 Fax: (813) 264-7906 Attorneys for Seminole Electric Cooperative,

Inc.

Willard Smith/Fran Winchester Reedy Creek Improvement District Post Office Box 10175 Lake Buena Vista, FL 32830 Telephone: (407) 828-2034 Fax: (407) 828-2416

Richard G. Feldman City of Tallahassee 300 S. Adams Street Tallahassee, FL 32301 Phone: (850) 891-8404 Fax: (850) 891-8109

Ken Wiley Florida Reliability Coordinating Counsel 405 Reo Street, Suite 100 Tampa, FL 33609 Phone: (813) 289-5644 Fax: (813) 289-5646

Harvey Wildschuetz City of Lake Worth Utilities 1900 Second Avenue, North Lake Worth, FL 33461 Phone: (561) 586-1665 Fax: (561) 586-1702

James Swartz
City of Homestead
675 N. Flagler Street
Homestead, FL 33030
Phone: (305) 247-1801 (ext. 185)

Fax: (305) 247-4008

Gary Lawrence City of Lakeland 501 East Lemon Street Lakeland, FL 33801 Phone: (941) 834-6522 Fax: (941) 834-6362

Tracy E. Danese Jacksonville Electric Authority 21 West Church Street, Tower 16 Jacksonville, FL 32202 Phone: (904) 665-6530 Fax: (904) 665-7366 Raymond O. Manasco, Jr. Gainesville Regional Utilities Post Office Box 147117 Station A-138 Gainesville, FL 32614-7117 Phone: (352) 334-3400 (ext. 1016)

Fax: (352) 334-2277

A.K. (Ben) Sharma Kissimmee Utility Authority Post Office Box 423219 Kissimmee, FL 34742 Phone: (407) 933-7777 Fax: (407) 847-0787

T.B. Tart
Orlando Utilities Commission
Post Office Box 3193
Orlando, FL 32802
Phone: (407) 423-9018 (ext. 123)

Fax: (407) 423-9198

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION 28 PH 4: 20

In re: Generic investigation)	
into the aggregate electric)	DOCKET NO. 981890-EU
utility reserve margins planned)	
for Peninsular Florida.)	Submitted for filing: July 28, 1999
`	١	

FLORIDA POWER CORPORATION'S REQUEST TO BIFURCATE INVESTIGATION

Florida Power Corporation (FPC) requests that the Commission bifurcate this investigation, focusing first on what methodology may be appropriate to calculate reserve margins and deferring to a later investigation or other proceeding a consideration of other issues. Specifically, we propose that the Commission consider Issues 1, 3-5, 9, 10 (with the modifications discussed at the July 27) Agenda Conference), 11, and 13 in the Prehearing Officer's July 1 Order at this time. Based on the information adduced during this investigation, Commission staff would be in a position to make a recommendation to the Commission concerning a proposed rule on methodology. Once the Commission adopts an appropriate rule on methodology, and the FRCC, all utilities, and the Commission share a common understanding about that methodology, the Commission may turn its attention to issues of sufficiency (e.g., is a 15% reserve margin, calculated in accordance with any rule that is adopted, sufficient? if not, what level would be

appropriate?), structuring of the wholesale market, and other matters of interest.

These issues may be addressed in the normal course, e.g., during Ten-Year Site

Plan reviews, or in other appropriate proceedings or investigations.

We believe that the proposal we make is consistent with what appeared to be an emerging consensus on the part of at least several Commissioners at the July 27 Agenda Conference to conduct this investigation in phases and to address reserve-margin issues in a more limited, focused manner, promulgating rules in stages as may be appropriate. We concur that this approach will promote a better, more manageable discussion of the very important matters that have surfaced so far in this docket and also reduce the risk of procedural irregularity along the way.¹

The proposed bifurcation of this investigation would not necessitate a change in the schedule we are proposing to follow. If anything, it would make the schedule more realistic by reducing the number of issues the participants will address during the course of the investigation.

In this connection, we suggest that the Commission defer (or remove) from this docket Issues 2, 6-8, 12, 14-19, and address only the remaining Issues identified in the Prehearing Officer's July 1, 1999 Order. At the Agenda Conference, the Commission discussed rewording Issue 10. Consistent with what

We do not mean to suggest that we waive our concerns or objections to procedure that we identified in our request for a status conference, in our petition for reconsideration of the Prehearing Officer's July 1 Order, or in the discussion at the July 27 Agenda Conference. We submit, however, that if the Commission agrees to bifurcate this

the Commissioners suggested, we propose that it be re-worded as follows (deleting the reference to particular utilities): "How should utilities account for historical winter and summer temperatures when forecasting seasonal peak loads for purposes of establishing a percent reserve margin planning criterion?"

We do not request oral argument on this request; nor do we think any further discussion is necessary. The full Commission discussed the merits of this approach at the July 27 Agenda Conference, the Prehearing Officer agreed to undertake to review and possibly streamline the issues with the benefit of the discussion of the full Commission, and the Commission has discretion to shape the issues in its own investigation.²

Respectfully submitted,

FLORIDA POWER CORPORATION

JAMES A. McGEE Senior Counsel FLORIDA POWER CORPORATION P.O. Box 14042 St. Petersburg, Florida 33733

Telephone: (727) 820-5844 Facsimile: (727) 820-5519 Florida Bar No. 622575 Carlton, Fields, Ward, Emmanuel, Smith & Cutler Post Office Box 2861

St. Petersburg, FL 33731 Telephone: (727) 821-7000 Telecopier: (727) 822-3768

proceeding, with the understanding that the investigation will culminate in a staff recommendation for proposed rulemaking, this would satisfy a number of the concerns we have raised.

² Technically, there are no "parties" in an agency investigation, as distinguished from an agency "adjudication." Therefore, the Commission may determine the issues that it wishes to investigate.

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true and correct copy of the foregoing Florida Power Corporation's Request to Bifurcate Investigation has been furnished by U.S. Mail to the following counsel of record this and day of July, 1999.

1

COUNSEL OF RECORD:

Robert Scheffel Wright

John T. LaVia

Landers & Parsons, P.A. 310 West College Avenue Tallahassee, FL 32301

Phone: (850) 681-0311 Fax: (850) 224-5595

Attorneys for Duke Energy Power Services,

LLC; Black & Veatch

Michelle Hershel

Post Office Box 590 Tallahassee, FL 32302 Phone: (850) 877-6166

Fax: (850) 656-5485

Attorney for Florida Electric Cooperative

Assoc.

Vicki Kaufman
John A. McGlothlin
McWhirter Reeves

117 S. Gadsden Street Tallahassee, FL 32301 Telephone: (850) 222-2525

Fax: (850) 222-5606

Attorney for Florida Industrial Power Users

Group

Frederick M. Bryant, Esq.

2010 Delta Boulevard Post Office Box 3209

Tallahassee, FL 32315

Phone: (850) 297-2011 Fax: (850) 297-2014

Attorney for Florida Municipal Power Agency

Jeffrey Stone

Beggs & Lane Law Firm

P.O. Box 12950

Pensacola, FL 32576-2950 Phone: (850) 432-2451

Fax: (850) 469-3330

Attorneys for Gulf Power Company

Richard Zambo

598 SW Hidden River Avenue

Palm City, FL 34990 Phone: (561) 220-9163 Fax: (561) 220-9402

Attorney for Florida Industrial Cogeneration

Association

John W. McWhirter, Jr.

McWhirter Reeves

Post Office Box 3350

Tampa, FL 33601

Telephone: (813) 224-0866

Fax: (813) 221-1854

Attorney for Florida Industrial Power Users

Group

Matthew M. Childs

Charles A. Guyton

Steel Hector

215 South Monroe Street, Ste. 601

Tallahassee, FL 32301-1804

Telephone: (850) 222-2300

Fax: (850) 222-7510

Attorney for Florida Power & Light Company

Thornton Williams
Paul Sexton
Thornton Williams & Associates
Post Office Box 10109
Tallahassee, FL 32302

Phone: (850) 224-3999 Fax: (850) 224-0099

Attorneys for Florida Reliability Coordinating

Council

Gail Kamaras
Debra Swim
Legal Environmental Assistance
Foundation, Inc.
1114 Thomasville Road, Ste. E
Tallahassee, FL 32303-6290
Telephone: (850) 681-2591
Fax: (850) 224-1275

Office of the Public Counsel Shreve/Beck/Pucher c/o The Florida Legislature

111 W. Madison Street, #812 Tallahassee, FL 32399-1400

Telephone: (850) 488-9330

Robert Williams 7201 Lake Ellinor Drive Orlando, FL 32809-5769 Phone: (407) 859-7310 Fax: (407) 856-6553

Attorney for Florida Municipal Power Agency

Leslie J. Paugh, Staff Counsel Robert V. Elias, Staff Counsel Gerald L. Gunter Building 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850 Telephone: (850) 413-6199 Fax: (850) 413-6250 Roy Young Young Law Firm Post Office Box 1833 Tallahassee, FL 32302-1833 Telephone: (850) 222-7206 Fax: (850) 561-6834

Attorneys for Kissimmee Utility Authority

Jon Moyle Moyle Law Firm 210 S. Monroe Street Tallahassee, FL 32301 Phone: (850) 681-3828 Fax: (850) 681-8788

Attorneys for PG&E Generating

Joe Welborn/Lane Mahaffey 16313 North Dale Mabry Highway

Tampa, FL 33618

Telephone: (813) 963-0994

Fax: (813) 264-7906

Attorneys for Seminole Electric Cooperative,

Inc.

Willard Smith/Fran Winchester Reedy Creek Improvement District Post Office Box 10175

Lake Buena Vista, FL 32830

Telephone:

Fax:

Richard G. Feldman City of Tallahassee 300 S. Adams Street Tallahassee, FL 32301 Ronald L. Vaden Utilities Commission City of New Smyrna Beach Post Office Box 100 New Smyrna Beach, FL 32170

James Beasley
Ausley & McMullen
Post Office Box 391
Tallahassee, FL 32301
Attorneys for Tampa Electric Co.
Telephone: (850) 224-9115

Fax: (850) 222-7560

James Swartz City of Homestead 675 N. Flagler Street Homestead, FL 33030

Gary Lawrence City of Lakeland 501 East Lemon Street Lakeland, FL 33801

Tracy E. Danese Jacksonville Electric Authority 21 West Church Street, Tower 16 Jacksonville, FL 32202 Ken Wiley Florida Reliability Coordinating Counsel 405 Reo Street, Suite 100 Tampa, FL 33609

Harvey Wildschuetz City of Lake Worth Utilities 1900 Second Avenue, North Lake Worth, FL 33461

Raymond O. Manasco, Jr. Gainesville Regional Utilities Post Office Box 147117 Station A-138 Gainesville, FL 32614-7117

A.K. (Ben) Sharma Kissimmee Utility Authority Post Office Box 423219 Kissimmee, FL 34742

T.B. Tart Orlando Utilities Commission Post Office Box 3193 Orlando, FL 32802