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MCWHIRTER REEVES, O

TAMPA OFFICE:
400 NORTH TAMPA STREET, SUITE 2450
TAMPA, FLORIDA 33602
P.O.BOYA 3350 TAMPA, FL 33601-3350
(813) 224-0866 (813) 221-1854 FAX

TALLAHASSEE REPORTING

Tallahassee Office: 117 South Gadsden Tallahassee, Florida 32301 (850) 222-2525 (850) 222-5606 Fax

September 17, 1999

Blanca S. Bayo, Director Division of Records and Reporting Betty Easley Conference Center 4075 Esplanade Way Tallahassee, Florida 32399-0870

Re: Docket Number 981890-EU

Dear Ms. Bayo:

On behalf of Florida Industrial Power Users Group, enclosed for filing and distribution are the original and 15 copies of the following:

 Motion to Compel the Florida Reliability Coordinating Council to Respond to Discovery

Please acknowledge receipt of the above on the extra copy of each and return the stamped copies to me in the envelope provided. Thank you for your assistance.

Yours truly,

Vicki Gordon Kaufman

AFA

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ORIGINAL

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Generic investigation into the aggregate electric utility reserve margins planned for Peninsular Florida

Docket No. 981890-EU

Filed: September 17, 1999

The Florida Industrial Power Users Group's Motion to Compel the Florida Reliability Coordinating Council to Respond to Discovery

The Florida Industrial Power Users Group (FIPUG), pursuant to rule 28-106.206, Florida Administrative Code, files this motion to compel the Florida Reliability Coordinating Council (FRCC) to respond to the discovery propounded by FIPUG. As grounds therefor, FIPUG states:

1. On September 8th, 1999, FIPUG served one interrogatory on the FRCC. The interrogatory stated:

Provide a calculation of the reserve margin for the period 2000 to 2007 assuming that all customers currently taking Direct Control Load Management Service, Curtailable Service or Interruptible Service give notice to change to firm service.

- 2. On September 14, 1999, FRCC objected to responding to FIPUG's discovery. FRCC gave two reasons for its refusal to answer, both of which are without merit.
 - 3. First, FRCC states that:

[t]hough designated by the Commission as a formal proceeding pursuant to Sections 120.569 and 120.57, Florida Statutes, this proceeding lacks the requisite elements to fall under those statutes.¹

Thus, FRCC concludes "discovery is not available."²

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¹Objection at 1.

² FRCC also has the audacity to state that: "FIPUG, however, has no authority to require that its inquiries be responded to by any party and FRCC therefore objects to its interrogatories." Objection at 1. As an Intervenor in this case, FIPUG has every right to conduct discovery. The

4. The FRCC is attempting to repeat once more the arguments that have already been rejected several times by this Commission. Earlier in this proceeding, several utilities challenged the nature of this docket and complained that an investigation should not be conducted as a formal proceeding. Oral argument was held and the utilities' arguments were rejected:

. . . I find that the Rule [28-106.101(2), exempting investigations from formal evidentiary proceedings] does not supersede our statutory jurisdiction and responsibility to assure the provision of adequate electricity at a reasonable cost. Sections 366.05(1), 366.04(5), 366.05(7) and 366.05(8), Florida Statutes, invest the Commission with jurisdiction over the planning, development and maintenance of a coordinated electric power gird to assure an adequate and reliable source of energy for the state. In the exercise of its jurisdiction, the Commission has the power to, among other things, require repairs, improvements, additions, and extensions to the plant and equipment of any public utility when reasonably necessary to promote the public welfare and secure adequate service of facilities. In addition, Rule 25-22.036(3), Florida Administrative Code, provides for the Commission to initiate proceedings on its own motion in the execution of its statutory duties. The purpose of this proceeding is to afford the Commission a full record with sufficient information upon which to make a decision regarding the adequacy of the reserve margins planned for Peninsular Florida. The position advanced by the utilities and the Florida Reliability Coordinating Counsel would hinder the Public Service Commission's ability to make a well-reasoned decision. As such, this docket shall proceed as a formal evidentiary hearing investigating the electric utility reserve margins.

... The current procedure established for this docket affords these [120.57(1)(b)] rights to all persons whose substantial interests may be affected by the decisions to be made in this proceeding.³

distinction FRCC attempts to draw between discovery sent by Staff (to which it has responded) and discovery sent by FIPUG is wholly without merit. It is interesting to note that FRCC does not object to the discovery on the basis of relevance, but rather on the grounds that FIPUG has some sort of "second rate" status in this proceeding. FIPUG is an intervenor and has all rights accorded an intervenor, including the right to conduct discovery.

³ Order No. PSC-99-1274-PCO-EU at 2, emphasis added...

5. Reconsideration of this order was sought before the full Commission and denied.⁴
The Commission reiterated the clear position set forth in its original Order:

The Order [Order No. PSC-99-1274-PCO-EU] unequivocally states that Rule 28-106.101(2), Florida Administrative Code, does not supercede the Commission's statutory jurisdiction to proceed with an investigation as a formal evidentiary proceeding. The Order also holds that Rule 25-22.036(3), Florida Administrative Code, controls the initiation of this proceeding. . . .

... [T]he companies have failed to demonstrate that the Order is based on any mistake of law or fact. The companies' analyses of the Commission's investigatory jurisdiction and their interpretation of the decision of the Administrative Commission is wrong. It cannot seriously be disputed that the Commission may proceed with this investigation as a formal evidentiary proceeding. Section 350.123, Florida Statutes, grants the Commission plenary procedural jurisdiction to effectuate its statutory obligations.⁵

6. The utilities argued that "discovery could not be permitted, there could be no parties or intervenors, witnesses could not be called to testify and no action or final order could be rendered following the proceeding. . . . "6 The Commission directly rejected this claim: " The companies' position is in direct conflict with the Commission's manifest authority under Chapters 350 and 366, *Florida Statutes*. "7 The Commission has twice addressed the claim FRCC makes in its discovery objection; such objection should be summarily denied.8

⁴Order No. PSC-99-1716-PCO-EU.

⁵Order No. PSC-99-1716-PCO-EU at 3-4.

⁶Order No. PSC-99-1716-PCO-EU at 4.

 $^{^{7}}Id$.

⁸Despite the Commission's clear orders on the nature of this proceeding, the utilities refuse to relent. Motions to bifurcate the proceeding have been filed by TECo and FPC.

- 7. The Order Establishing Procedure⁹ governs the conduct of discovery of this case. FIPUG, as a party granted Intervenor status, ¹⁰ is entitled to propound discovery. Arguments which have been made and rejected by the Commission can provide no basis for FRCC's refusal to respond to FIPUG's discovery requests.
- 8. FRCC's second basis for objection is that the calculation requested by FIPUG can as easily be made by FIPUG as by the FRCC. This is clearly not the case. In order to make the calculation, FIPUG would need to know *for each utility* how many MWs the individual utility has on each load management program, each curtailable program and each interruptible program. In addition, for each MW on each program, FIPUG would need to know what the notice requirements are for changing to firm service (7 days, 5 years etc...) and when the change to firm service can actually be implemented. This is not information in FIPUG's possession.
- 9. The FRCC says in its objection that "[t]his information is readily ascertainable by reference to the studies and reports filed with the Commission by FRCC." FIPUG does not believe this to be the case. However, if *all* the information delineated above has been filed with the Commission by the FRCC, FIPUG would accept production of *all* such information in lieu of FRCC's response to FIPUG's interrogatory.

⁹Order No. PSC-99-0760-PCO-EU.

¹⁰Order No. PSC-99-0838-PCO-EU.

WHEREFORE, FIPUG requests that the Commission enter an order requiring the FRCC to promptly respond to FIPUG's discovery request.

John W. McWhirter, Jr.

McWhirter Reeves McGlothlin Davidson Decker Kaufman Arnold & Steen, P.A. 400 North Tampa Street, Suite 2450 Tampa, Florida 33601-3350

Vicki Gordon Kaufman McWhirter Reeves McGlothlin Davidson Decker Kaufman Arnold & Steen, P.A. 117 South Gadsden Street Tallahassee, Florida 32301

Attorneys for the Florida Industrial Power Users Group

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true and correct copy of The Florida Industrial Power Users Group's Motion to Compel the Florida Reliability Coordinating Council to Respond to Discovery has been furnished by (*) hand delivery or U.S. Mail this 17th day of September, 1999 to the following:

(*)Robert V. Elias Division of Legal Services Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

Robert Scheffel Wright Landers & Parsons, P.A. 310 West College Avenue Post Office Box 271 Tallahassee, FL 32302

(*) Paul Sexton Thornton J. Williams Thornton Williams & Associates Post Office Box 10109 Tallahassee, FL 32302

Matthew M. Childs Steel Hector & Davis 215 South Monroe Street, Suite 601 Tallahassee, FL 32301-1804

Jeffrey A. Stone Beggs & Lane Post Office Box 12950 Pensacola, FL 32756-2950

James A. McGee Florida Power Corporation Post Office Box 14042 St. Petersburg, FL 33733 Michelle Hershel Florida Electric Cooperative Assoc. Post Office Box 590 Tallahassee, FL 32302

Thomas J. Maida Foley & Lardner 30 East Park Avenue Tallahassee, FL 32301

Ken Wiley Florida Reliability Coordinating Council 405 Reo Street, Suite 100 Tampa, FL 33609

John Roger Howe Office of Public Counsel 111 West Madison Street, Room 812 Tallahassee, FL 32399

Richard A. Zambo 598 SW Hidden River Avenue Palm City, FL 34990

John Moyle Moyle, Flannigan, Katz, Kolins, Et Al 210 South Monroe Street Tallahassee, FL 32301 Tracy E. Danese Jacksonville Electric Authority 21 West Church Street, T-16 Jacksonville, FL 32202

Frederick M. Bryant Florida Municipal Power Agency 2010 Delta Boulevard Tallahassee, FL 32315

James Swartz City of Homestead 675 North Flagler Street Homestead, FL 33030

Gary Lawrence City of Lakeland 501 East Lemon Street Lakeland, FL 33801

Rex Taylor City of Vero Beach Post Office Box 1389 Vero Beach, FL 32961

Ben Sharma Kissimmee Utility Authority P.O. Box 423219 Kissimmee, FL 34742

Harvey Wildschuetz City of Lake Worth Utilities 1900 Second Avenue North Lake Worth, FL 33461

Charles A. Russell Florida Keys Electric Cooperative Post Office box 377 Tavernier, FL 33070 Roy C. Young Young, van Assenderp et al 225 South Adams Street, #200 Tallahassee, FL 32301

Lee L. Willis
James D. Beasley
Ausley & McMullen
Post Office Box 391
Tallahassee, FL 32302

Gary Sasso, Carlton Fields Post Office Box 2861 St. Petersburg, FL 33731

J. Paul Wetzel City of St. Cloud 1300 Ninth Street St. Cloud, FL 34769

Thomas W. Richards Fort Pierce Utilities Post Office Box 3191 Ft. Pierce, FL 34948

Dean Shaw City of Ocala Post Office Box 1270 Ocala, FL 34478

Timothy Woodbury Seminole Electric Cooperative Post Office Box 272000 Tampa, FL 33688 Richard G. Feldman City of Tallahassee 300 South Adams Street Tallahassee, FL 32301

T. B. Tart Orlando Utilities Commission Post Office Box 3193 Orlando, FL 32802

Larry J. Thompson Utility Board of the City of Key West Post Office Drawer 6100 Key West, FL 33041

Florida Public Utilities Co. Mr. Jack English 401 South Dixie Highway West Palm Beach, FL 32402

Myron Rollins Black & Veatch P.O. Box 8405 Kansas City, MO 64114

Raymond O. Manasco, Jr. Gainesville Regional Utilities Post Office Box 147117 Station A-138 Gainesville, FL 32614 Gail Kamaras
Debra Swim
Legal Environmental Assistance
Foundation, Inc.
1114 Thomasville Road, Suite E
Tallahassee, FL 32303

Vicki Gordon Kaufman