ORLANDO TELEPHONE COMPANY, INC. 1 DIRECT TESTIMONY OF JERRY LOCKE 2 **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION** 3 **DOCKET NO. 990884-TP** 4 October 18, 1999 5 6 PLEASE STATE YOUR NAME, YOUR COMPANY'S NAME AND 7 **O**. 8 ADDRESS. 9 My name is Jerry Locke, I am employed by Orlando Telephone Company, Inc. 10 Α. The company's address is 4558 S. W. 35th Street, Suite 100, Orlando, Florida 11 12 32811. 13 Q. HOW LONG HAVE YOU BEEN EMPLOYED BY ORLANDO 14 15 **TELEPHONE COMPANY, INC. AND WHAT IS YOUR POSITION** 16 WITH THE COMPANY? 17 I was initially employed by Orlando Business Telephone Systems in 1996. In 18 Α. 19 the early part of 1997, I began working for Orlando Telephone Company. My current position is that of Director of Operations. 20 21 22 **Q**. WHAT EXPERIENCE DO YOU HAVE IN TELECOMMUNICATIONS? 23 I worked for Southern Bell for 27 years. I held various positions with 24 Α. BellSouth, including lineman, installer, installation foreman, control foreman, 25

DOCUMENT NUMBER-DATE

ORIGINAL

1		dispatch and control foreman, assignment manager and QWL trainer facilitator
2		before starting my work with OTC.
3		
4	Q.	HAVE YOU BEEN WITH OTC SINCE THE COMPANY BEGAN
5		PROVIDING SERVICE?
6		
7	А.	Yes.
8		
9	Q.	IN ORDER TO PROVIDE SERVICE TO CUSTOMERS, WHAT STEPS
10		DID OTC HAVE TO TAKE?
11		
12	А.	In order to provide service, it was necessary to enter into an interconnection
13		agreement with the incumbent LEC in each territory in which customers were to
14		be located. In OTC's case this meant negotiating agreements with Sprint-
15		Florida, Inc. (Sprint) and with BellSouth Telecommunications (BellSouth).
16		
17	Q.	WERE INTERCONNECTION AGREEMENTS EXECUTED?
18		
19	А.	Yes, OTC executed an interconnection agreement with Sprint on April 17, 1997.
20		This agreement was filed with the Commission on July 10, 1997, and approved
21		on October 23, 1997, by Order No. PSC-97-1316-FOF-TP, Docket No. 970848-
22		TP. I am not attaching this agreement as an exhibit, since counsel will request
23		the Commission to take official notice of its own order, of which the agreement
24		itself is a part. An agreement with BellSouth was also executed and approved
25		by the Commission by Order No. PSC-97-1333-FOF-TP. Counsel will likewise

1		request that the Commission take official notice of that order and another order
2		which approved an amendment to the agreement with BellSouth, Order No.
3		PSC-98-1369-FOF-TP, Docket No. 980884-TP. The amendment to the
4		BellSouth agreement is relevant to this dispute, and I will discuss it later in this
5		testimony.
6		
7	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS
8		PROCEEDING?
9		
10	A.	The purpose of my testimony is to support and explain the Complaint of OTC
11		for enforcement of its interconnection agreement with Sprint-Florida,
12		Incorporated.
13		
14	Q.	WHAT IS THE COMPLAINT OF OTC?
15		
16	A.	OTC's complaint is that Sprint has failed to perform its obligations under its
17		interconnection agreement with OTC. Under that agreement Sprint was
18		obligated to pay OTC terminating compensation for switched interstate access
19		based upon OTC's tariffed interstate access rate during the period of February,
20		1998, through November, 1998. Sprint might have avoided this obligation by
21		providing OTC data that would have enabled OTC to bill IXCs directly, but
22		Sprint never provided such data during the time in question in this matter.
23		
24	Q.	WHAT PORTIONS OF THE AGREEMENT WITH SPRINT CAUSE
25		OTC TO BELIEVE THAT SPRINT SHOULD PAY OTC FOR

#### 1 INTERSTATE TERMINATING ACCESS?

First, I believe that the agreement clearly addresses the issue of the type of 2A. 3 traffic covered by the agreement. Page 19 of Order PSC-97-1316-FOF-TP (page 13 of the agreement) states that traffic to be exchanged under the 4 5 agreement includes, "Switched access traffic as specifically defined in Company's state and interstate switched access tariffs, and generally identified 6 7 as that traffic that originates at one of the Party's end-users and is delivered to 8 an IXC point of presence, or comes from an IXC point of presence and 9 terminates at one of the Party's end-users, whether or not the traffic transits the 10 other Party's network." The traffic for which OTC has claimed that it is due 11 compensation is traffic as defined above. The traffic originated in another state, 12 was directed to the Sprint tandem and was then relayed to the Sprint end office, 13 which saw the number as remote call forwarded to an OTC number, sent the call 14 back to the Sprint tandem, which then passed the call through the reciprocal 15 trunk group to the OTC switch for delivery to an OTC end user. This traffic 16 first began in February, 1998, and during that month 20,338 minutes of 17 interstate/interLATA calls were terminated in such a fashion to OTC end-user 18 customers. In subsequent months the following number of minutes were 19 terminated:

20	March, 1998	49,749
21	April, 1998	80,118
22	May, 1998	82,132
23	June, 1998	192,225
24	July, 1998	505,908
25	August, 1998	532,463

1		September, 1998 1,365,781				
2		October, 1998 644,424				
3		November, 1998 531,770				
4		The total of the interstate/interLATA minutes for the period in question is				
5		3,526,908. As far as I know, Sprint agrees with this calculation and admitted				
6		the correctness of the figure in their Answer to OTC's Complaint.				
7	Q.	WHAT PORTIONS OF THE AGREEMENT WITH SPRINT CAUSE				
8		OTC TO BELIEVE THAT SPRINT SHOULD PAY OTC FOR				
9		INTERSTATE TERMINATING ACCESS AT OTC'S TARIFFED				
10		INTERSTATE RATE?				
11						
12	A.	I believe that the compensation rate for terminating access is addressed on page				
13		21 of Order PSC-97-1316-FOF-TP (page 15 of the agreement). Section IV, D, 2				
14		states as follows:				
15		IntraLATA toll traffic, switched access, and special access traffic, if				
16		separately chargeable, shall be charged the appropriate rate, out of the				
17		terminating Carrier's tariff or via other appropriate meet point access				
18		arrangements.				
19		OTC is the terminating carrier, and OTC had an access tariff on file with the				
20		FCC before and throughout the entire period for which OTC seeks				
21		compensation under its agreement with Sprint.				
22						
23	Q.	WHAT WAS THE CHARGE FOR TERMINATING INTERSTATE				
24		INTERLATA SWITCHED ACCESS CALLS IN THE OTC FCC TARIFF				
25		FOR THE PERIOD IN QUESTION IN THIS CASE?				

1					
2	А.	The charge was \$.082916 per minute of use. OTC filed its tariff with the FCC			
3		on December 4, 1997. Attached are my exhibits, JL-1, letter to FCC, and JL-2,			
4		FCC tariff sheet.			
5	Q.	COULD OTC BILL INTERSTATE TERMINATING ACCESS			
6		DIRECTLY TO IXC'S DURING THE MONTHS OF FEBRUARY			
7		THROUGH NOVEMBER, 1998?			
8					
9	А.	No. During that period of time, the end-user customers of OTC were receiving			
10		calls through remote call forwarding. Calls from out of state went first to the			
11		Sprint tandem, as I described earlier on page 4 of this direct testimony, and were			
12		then routed to the OTC switch. These calls came to OTC without sufficient			
13		information attached to allow OTC to identify the calls as local or long distance,			
14		and OTC was unable at that time to identify long distance carriers from the			
15		information attached to the calls. Consequently, OTC could not bill IXCs			
16		directly for terminating access.			
17					
18	Q,	WHEN DID OTC FIRST RECOGNIZE THAT SPRINT WAS			
19		RELAYING INTERSTATE CALLS TO OTC FOR WHICH OTC			
20		COULD NOT BILL?			
21					
22	A.	OTC got its first reports for carrier access billing in January, 1998, relating to			
23		converted BellSouth customers. OTC realized there was a problem with			
24		identification of terminating calls. OTC then began receiving calls for			
25		converted Sprint customers in February, 1998, and OTC asked Sprint			

immediately how OTC would get its infomation for terminating calls. Attached
 is my Exhibit JL-3, an email to Sprint's Joan Seymour, dated February 26, 1998.

3

#### **4 Q. DID SPRINT RESOLVE THE PROBLEM?**

5

6 A. No. Throughout 1998, Sprint continued to say that Sprint was working on the 7 problem. Sprint did not tell OTC until toward the end of 1998 that Sprint could 8 not resolve the problem until after implementation of LNP (permanent number 9 portability). Sprint never gave OTC information to bill IXCs until well into 10 1999, after implementation of LNP. Since OTC had never been paid anything 11 by Sprint for terminating access, even though OTC had billed Sprint, OTC 12 finally filed an informal complaint with the Commission. This complaint 13 resolved the intrastate portion of payment requests by OTC, but not the 14 interstate claim. Sprint finally paid OTC for interstate terminating switched 15 access at a rate much less than OTC's FCC tariffed rate. Sprint paid OTC the 16 amount of \$59,814.74 for interstate terminating switched access, computed at 17 the per minute of use rates shown on exhibit JL-4. Sprint has admitted that the 18 payment did not resolve the interstate dispute. Attached are exhibits JL-5, a 19 restrictive endorsement on the check, and JL-6, an email from Sprint's Joan 20 Seymour.

21

# Q. WERE THERE ACTUAL NEGOTIATING SESSIONS BETWEEN OTC AND SPRINT THAT PRECEEDED THE EXECUTION OF THE INTERCONNECTION AGREEMENT BETWEEN THE PARTIES? 25

1 A. There were none.

2

#### **3 Q. WHAT CONSTITUTED NEGOTIATIONS?**

- A. Sprint presented OTC with an interconnection agreement used by Sprint at that
  time. OTC did not insist on any changes. Sprint did not ask to see OTC's FCC
  tariff or question what rate OTC used or would use for terminating access.
  Also, there were no discussions about how Sprint would handle porting calls to
  OTC customers that were formerly Sprint customers. The topic of remote call
  forwarding (RCF) did not come up for discussion before executing the
  agreement.
- 11

12 Q. DURING THE PERIOD IN QUESTION HERE, DID OTC ALSO HAVE
 13 END-USER CUSTOMERS IN THE CERTIFICATED TERRITORY OF
 14 BELLSOUTH?

- 15 A. Yes.
- 16

## 17 Q. DID OTC ALSO HAVE AN INTERCONNECTION AGREEMENT 18 WITH BELLSOUTH?

19

A. Yes. OTC executed an interconnection agreement with BellSouth on June 25,
1997. The agreement was filed with the Commission on July 16, 1997 and
approved on October 27, 1997 by Order No. PSC-97-1333-FOF-TP, Docket No.
970889-TP. I am not attaching this agreement as an exhibit, since counsel will
request the Commission to take official notice of its own order, which includes
the agreement.

# 2 Q. WAS THE AGREEMENT WITH BELLSOUTH SIMILAR TO THE 3 AGREEMENT IN QUESTION HERE WITH REGARD TO 4 INTERSTATE TERMINATING ACCESS?

1

5

The agreement with BellSouth addressed interstate terminating access, but, 6 A. whereas the Sprint agreement made it clear that payment for interstate 7 terminating access would be at the terminating carrier's tariffed rate, the 8 9 BellSouth agreement was less clear, as shown in Section 4.9 of Attachment 5 to 10 the BellSouth agreement. When OTC brought the problem to the attention of BellSouth, the parties amended their agreement to provide that BellSouth would 11 pay OTC for switched access traffic ported to OTC, where BellSouth was the 12 tandem provider, at OTC's interstate tariffed rate, and that BellSouth would 13 14 make payments to OTC for all traffic retroactive to the first call terminated. 15 This amendment was approved by the Commission by Order No. PSC-98-1369-16 FOF-TP, Docket No. 980884-TP. As in the case of other orders, counsel will 17 request that the Commission take official notice of its own order. 18 HOW MUCH MONEY DID BELLSOUTH PAY OTC AS A RESULT OF 19 Q. 20 THE AMENDMENT? 21 BellSouth paid OTC a significant amount of money after the amendment was 22 A. 23 approved by the Commission. 24

#### 25 Q. DO YOU BELIEVE THAT SPRINT, PURSUANT TO ITS

1		INTERCONNECTION AGREEMENT WITH OTC, SHOULD ALSO
2		PAY OTC FOR INTERSTATE TERMINATING SWITCHED ACCESS?
3		
4	Α.	Yes, Sprint should pay OTC in accordance with OTC's FCC tariff rate, plus
5		interest since February, 1998.
6		
7	Q.	DOES THIS CONCLUDE YOUR TESTIMONY?
8		
9	A.	Yes.
10		



## **Orlando Telephone Company, Inc.**

Orlando Office + 4558 S.W. 35th Street + Suite 100 + Orlando, Florida 32811 + (407) 996-8900 + Fax (407) 996-8901

December 4, 1997

Mr. William F. Caton Acting Secretary Federal Communications Commission 1919 M Street, N.W. Washington, D.C. 20554

Attention: Common Carrier Bureau

Dear Mr. Caton:

The accompanying tariff material, issued by Orlando Telephone Company (OTC) is sent to you for filing in compliance with the Communications Act of 1934, as amended. The material contained in this filing consists of tariff pages as indicated by the check sheets listed below:

....

Tariff FCC No. 1Original pages 1-27Tariff FCC No. 2Original pages 1-22

FCC Tariff No. 1 introduces OTC's Domestic interstate message telecommunications services.

FCC Tariff No. 2 introduces OTC's International message Telecommunications services.

In accordance with Commission guidelines for domestic no-dominant carriers, Tariff FCC No. 1 filed on a 3 1/2" disk in Word Perfect 5.1 format.

In accordance with Section 61.20(b) of the Commission's Rules, this original letter, FCC Remittance Advice Form and the appropriate fee were sent via overnight delivery on this date to the FCC in care of the Mellon Bank, Pittsburgh, Pennsylvania. Please acknowledge receipt of enclosed duplicate of this cover letter in the self-addressed stamped envelope provided for this purpose.

In accordance with Section 61.20(c) of the Commission's Rules, copies of this letter and underlying tariff pages on diskette were also sent this date via regular mail to the Chief Tariff review branch and the FCC Contractor

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Please address any inquires of further correspondence regarding this filing to my attention at Orlando Telephone Company, Inc., 4558 S.W. 35<sup>th</sup> Street, Suite 100, Orlando, FL 32811, Telephone (407) 996-8900 x126 or Facsimile: (407) 996-8901

Yours truly,

Cc:

Steve Argalas Director of Marketing

- Encloswes: Tariff on 3.5" diskette (Tariff FCC No. 1 and Tariff FCC No. 2)
  - Chief, Tariff Review Branch (diskette) FCC Contractor, ITS (diskette)

**Exhibit JL-1** 

#### jerry locke

From: jerry locke <jerry@belltelfcu.org> To: JOAN E. SEYMOUR <jseymour@banyan.utelfla.com> Subject: CABS Date: Thursday, February 26, 1998 4:03 PM

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Α.

#### JOAN:

I CALLED 2 OR MORE WEEKS AGO ABOUT HOW WILL WE OBTAIN CABS TOLL TERMINATING INFORMATION FROM SPRINT. YOU MAY HAVE TOLD STEVE OR HERB AND IF SO DISREGARD THIS MESSAGE, BUT PLEASE TELL ME THE ANSWER. YOU CAN EMAIL ME BACK OR CALL ME AT 407-996-8900. I HOPE TO HEAR FROM YOU SOON.

#### THANKS

#### JERRY LOCKE

#### **Exhibit JL-3**

#### ORLANDO TELEPHONE COMPANY INC BILLING FOR SPRINT TRAFFIC ON RCF'D LINES

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Month	Total MOU	Inter/Inter MOU	Inter Rate	Charges
February	25,518	20,338	0.019164	389.76
March	65,892		0.019164	953.39
April	102,979	80,118	0.019241	1,541,55
May	106,389	82,132	0.019241	1,580.30
June	248,996	192,225	0.019241	3,698.60
July	531,975	505,908	0.016752	8,474.97
August	556,795	532,463	0.016629	•
Septembe	1,425,807	1,365,781	0.016629	
October	667,244	• •	0.016629	
November	•			
Total	3.787.125	3.526.908		69,814,74

Bill Date: 1/1/99 Received: 1/20/99

#### Exhibit JL-4



56-382/412

ORLANDO TELEPHONE COMPANY ATTN: HERBERT BORNACK CED 4558 SW 35TH ST STE 300 ORI.ANDO FL. 32811

P. O. Bex 7977

1-885-283-4638

Sprint United Management Company

Overland Park, Kensas 55211

Paying Agent on Behalf of Itself and Sprint Corporation's Affiliates

VOID IF NOT CASHED WITHIN 180 DAYS

Authorized Signature

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FAX 4079968901

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#### This payment does not resolve

### interstate amountsupaid by Sprint.

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**Exhibit JL-6** 

From:	Joan Seymour <jseymour@utf01.utelfla.com></jseymour@utf01.utelfla.com>		
To:	jerry@belltelfcu.org <jerry@belltelfcu.org>; stevea@orlandotelco.com <stevea@orlandotelco.com></stevea@orlandotelco.com></jerry@belltelfcu.org>		
Date:	Tuesday, February 16, 1999 5:09 PM		•
Subject: Compensation Check			

Jerry and Steve, the initial compensation check for calls terminating to OTC in an INP environment was sent out in overnight mail today. The check is in the amount of \$75,460.25 and represents Sprint's compensation for both Intrastate and Interstate billing. A letter of confirmation was sent to Herb's attention to allow for a compromise settlement at the Intrastate level. We realize that Interstate billing is still in dispute.

Please give me a call with any questions you may have.