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November 17, 1999



BY HAND DELIVERY

Ms. Blanca Bayo, Director Division of Records and Reporting Room 110, Easley Building Florida Public Service Commission 2540 Shumard Oak Blvd. Tallahassee, Florida 32399-0850

Re: Docket Nos. 990455-TL, 990456-TL, 990457-TL and 990517-TL

Dear Ms. Bayo:

Enclosed for filing on behalf of AT&T Communications of the Southern States, Inc. and AT&T Wireless Services are an original and fifteen copies of the Direct Testimony of Richard Guepe in the above captioned dockets. An electronic copy of this testimony also is available on our website at <www.lawfla.com/website/documents.html>.

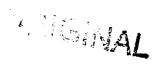
Please acknowledge receipt of these documents by stamping the extra copy of this letter "filed" and returning the same to me.

Sincerely.

Thank you for your assistance with this filing.

Floyd/R. Self AFA APP FRS/amb CAF Enclosure CMU Tracy Hatch, Esq. CTR cc: EAG Parties of Record LEG MAS OPC RELLACE A LED PAL FPSC-BUREAU OF RECORDS SEC WAW OTH

DOCUMENT NUMBER-DATE 14103 NOV 17 份 FPSC-RECORDS/REPORTING



BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

| In re: Request for Review of Proposed Numbering Plan Relief for the 305/786 Area Code - Dade County and Monroe County/Keys Region |))) Docket No. 990455-TL) |
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| In re: Review of Proposed Numbering Plan Relief for the 561 Area Code |)) Docket No. 990456-TP) _) |
| In re: BellSouth Telecommunications, Inc.'s Request for Review of Proposed Numbering Plan Relief for the 954 Area Code |))) Docket No. 990457-TL) _) |
| In re: Review of Proposed Numbering Plan Relief for the 904 Area Code |)) Docket No. 990517-TP) Filed: November 17, 1999) |
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DIRECT TESTIMONY OF RICHARD GUEPE

ON BEHALF OF

AT&T COMMUNICATIONS OF THE SOUTHERN STATES, INC.

AND

AT&T WIRELESS SERVICES

November 17, 1999

DOCUMENT NUMBER-DATE 14103 NOV 17 St FPSC-RECORDS/REPORTING

PLEASE STATE YOUR NAME, BUSINESS ADDRESS, AND TITLE. 1 **Q**. My name is Richard Guepe, and my business address is 1200 Peachtree 2 Α. Street, N.E., Atlanta, Georgia 30309. I am employed by AT&T as a District 3 Manager in the Law & Government Affairs organization. 4 **BRIEFLY OUTLINE YOUR EDUCATIONAL BACKGROUND AND** Q. 5 **BUSINESS EXPERIENCE IN THE TELECOMMUNICATIONS** 6 INDUSTRY. 7 I received a Bachelor of Science Degree in Metallurgical Engineering in 1968 A. 8 from the University of Notre Dame in South Bend, Indiana. I received a 9 Masters of Business Administration Degree in 1973 from the University of 10 Tennessee in Knoxville, Tennessee. My telecommunications career began 11 12 in 1973 with South Central Bell Telephone Company in Maryville, Tennessee, as an outside plant engineer. During my tenure with South 13 Central Bell, I held various assignments in outside plant engineering, 14 buildings and real estate, investment separations and division of revenues. 15

planning; regulatory issues management; product implementation; strategic
pricing; and docket management.

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22 Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE ANY STATE

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At divestiture (1/1/84), I transferred to AT&T where I have held numerous

management positions in Atlanta, Georgia, and Basking Ridge, New Jersey,

with responsibilities for investment separations; analysis of access charges

and tariffs; training development; financial analysis and budgeting; strategic

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PUBLIC SERVICE COMMISSIONS?

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2 Α. Yes, I have testified on behalf of AT&T in Florida, Alabama, Georgia, Mississippi, North Carolina, South Carolina, and Tennessee on product 3 implementation issues, pricing issues, numbering issues, and policy issues. 4 Q. ON WHOSE BEHALF ARE YOU APPEARING IN THESE 5 **PROCEEDINGS?** 6 I am appearing on behalf of AT&T Communications of the Southern States, 7 Α. Inc. and AT&T Wireless Services, a commercial mobile radio services 8 ("CMRS") provider, which have intervened in these dockets (which I will 9 collectively refer to as "AT&T"). 10 WHAT IS THE PURPOSE OF YOUR TESTIMONY? Q. 11 12 Α. The purpose of my testimony is to provide AT&T's position concerning the issues identified in these proceedings, which involve adoption of the 13 appropriate NPA relief plans for the 305/786, 561, 954, and 904 NPAs. My 14 testimony supports the industry's consensus relief plans for an overlay for 15 each of the NPAs, and urges the Commission to adopt such plans consistent 16 with their respective terms. As for the appropriateness of the Commission 17 attempting to adopt specific number conservation measures in these dockets. 18 the Commission should defer any such action to the work that the parties are 19 now undertaking in Docket No. 981444-TP. Any number conservation 20 measures the Commission may want to adopt should be implemented in a 21 uniform and comprehensive basis consistent with industry guidelines. The 22

| l | | Commission has correctly begun the number conservation process in Docket |
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| 2 | | No. 98144-TP, and reliance upon the work product of that docket is the best |
| 3 | | approach to resolving Florida's needs. |
| 4 | Q. | SHOULD THE COMMISSION APPROVE THE INDUSTRY'S |
| 5 | | CONSENSUS RELIEF PLANS FOR THE 305/786, 561, 954, AND 904 |
| 6 | | NPAs? (Issue 1a) |
| 7 | А. | Yes. The rules for the development and adoption of NPA relief plans are |
| 8 | | very specific with respect to the process and requirements necessary for |
| 9 | | reaching an industry consensus for NPA relief. Since the industry has |
| 10 | | reached a consensus for an expanded overlay for 305 and a single all services |
| 11 | | distributed overlay for each of the other NPAs at issue in these consolidated |
| 12 | | proceedings, the Commission should approve these plans as filed since they |
| 13 | | are in the public interest. |
| 14 | Q. | IF THE COMMISSION DOES NOT APPROVE THE INDUSTRY'S |
| 15 | | CONSENSUS RELIEF PLAN FOR EACH OF THESE FOUR NPAS, |
| 16 | | WHAT ALTERNATIVE PLANS SHOULD BE ADOPTED FOR EACH |
| 17 | | NPA? (Issue 1b) |
| 18 | А. | We believe that the industry consensus relief plan for each NPA represents |
| 19 | | the best means of relief, and each should be adopted. In the event the |
| 20 | | Commission decides that it will not adopt those consensus relief plans, then |
| 21 | | at this time we would recommend the following alternatives with the caveat |
| 22 | | that any geographic split include an option for wireless carriers to grandfather |

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| | 1 | existing numbers (AT&T reserves its right to recommend in my rebuttal |
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| | 2 | testimony a different alternative for any NPA in the event a better alternative |
| | 3 | emerges): |
| | 4 | * For the 305/786 NPA, there is no other reasonable alternative to the |
| | 5 | industry's proposed expanded overlay proposal. Quite simply, given the |
| | 6 | population of the Florida Keys, it would be inappropriate and wasteful of |
| | 7 | NPA resources to allocate a separate NPA to the Keys. |
| | 8 | * For the 561 NPA, we recommend Alternative 2 with Area A |
| | 9 | retaining 561. |
| 1 | 10 | * In the 954 NPA, there is no reasonable alternative consistent with |
| 1 | 11 | industry area code relief guidelines. The only appropriate relief methodology |
| 1 | 12 | for the 954 NPA is an all services overlay. |
| ł | 13 | * For the 904 NPA, our first alternative would be the concentrated |
| 1 | 14 | growth overlay identified as Alternative 2. If that were not adopted, we |
| 1 | 15 | would recommend Alternatives 3 or 5 with Area A in either alternative |
| 1 | 16 | retaining the 904 code. |
| 1 | 17 Q. | WHAT NUMBER CONSERVATION MEASURE(S), IF ANY, |
| 1 | 18 | SHOULD BE IMPLEMENTED IN THE 305/786, 561, 954, AND 904 |
| 1 | 19 | NPAs? (Issue 2a) |
| 2 | 20 A. | In Docket No. 981444-TP this Commission has already begun the process to |
| 2 | 21 | implement the number conservation measures that have been authorized by |
| 2 | 22 | the FCC in its September 15, 1999 order. Given the efforts of the industry |
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| 1 | | and Commission to address the broad spectrum of number conservation |
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| 2 | | measures authorized in Order No. FCC 99-249, it would be duplicative and |
| 3 | | potentially wasteful of limited time, money, and personnel to have the parties |
| 4 | | also attempt to develop conservation measures in these proceedings. |
| 5 | | In the event the industry and Commission are unable to develop and |
| 6 | | implement number conservation measures in Docket No. 98144-TP, then the |
| 7 | | Commission should move forward with rate center consolidation, 1000s |
| 8 | | number block management, and number pooling for LNP-capable carriers. |
| 9 | Q. | IF CONSERVATION MEASURES ARE TO BE IMPLEMENTED, |
| 10 | | WHEN SHOULD THEY BE IMPLEMENTED? (Issue 2b) |
| 11 | A. | I would recommend that Commission undertake the necessary steps to |
| 12 | | implement rate center consolidation as soon as it can be designed and |
| 13 | | implemented. The 1000s block number management that has already been |
| 14 | | agreed to on a voluntary basis by a number of Florida code holders, including |
| 15 | | AT&T, can be implemented immediately, and would help prepare the code |
| 16 | | holders for number pooling. Number pooling for LNP capable carriers |
| 17 | | should be implemented consistent with the FCC's guidelines, preferably |
| 18 | | pursuant to a national schedule. |
| 19 | Q. | WHAT SHOULD BE THE DIALING PATTERN FOR LOCAL, TOLL, |
| 20 | | EAS, AND ECS CALLS FOR EACH OF THE NPAS AT ISSUE IN |
| 21 | | THESE PROCEEDINGS? (Issue 3) |
| 22 | A. | For each relief plan utilizing an overlay, 10 digit dialing should be required |
| | | |

| I | | for all landline local calls, EAS calls, and ECS calls, with 1+10 digit dialing |
|----|----|--|
| 2 | | being required for all landline toll calls. These actions would be consistent |
| 3 | | with prior Commission decisions and the FCC's requirements. |
| 4 | Q. | WHAT IS THE APPROPRIATE RELIEF PLAN IMPLEMENTATION |
| 5 | | SCHEDULE FOR EACH OF THE NPAS AT ISSUE IN THESE |
| 6 | | PROCEEDINGS? (Issue 4) |
| 7 | А. | Each relief plan should be implemented as stated in the industry |
| 8 | | recommendation, but in no event later than the anticipated exhaust date for |
| 9 | | each NPA. |
| 10 | Q. | CAN YOU PLEASE SUMMARIZE YOUR TESTIMONY. |
| 11 | А. | Dealing with area code exhaust and the implementation of area code relief |
| 12 | | plans can be a painful process for the public, industry, and the Commission. |
| 13 | | While the exhaust of NPAs to some extent has been hastened by historical |
| 14 | | network configuration requirements that may be less relevant today and |
| 15 | | number assignment policies that have proven less than efficient as new local |
| 16 | | competitors have attempted to enter the market, the Commission should |
| 17 | | nevertheless remember that its first obligation in these proceedings is to adopt |
| 18 | | a relief plan. The proposed industry consensus relief plans now before the |
| 19 | | Commission have been developed after much analysis, discussion, and |
| 20 | | experience and are fully compliant with the relevant NPA relief requirements. |
| 21 | | While progress is being made and will continue to be made in the area of |
| 22 | | number assignment and utilization policies, the best action the Commission |

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can undertake in these dockets will be to implement the industry consensus
 relief plans.

3 Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?

4 A. Yes, it does.

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I HEREBY CERTIFY that a true and correct copy of the Direct Testimony of Richard Guepe on behalf of AT&T Communications of the Southern States, Inc. and AT&T Wireless Services, Inc. in Docket No. 990455-TL has been furnished by Hand Delivery (*) and/or U.S. Mail to the following parties of record this 17th day of November, 1999:

Tim Vaccaro, Esq.* Division of Legal Services, Room 370 Florida Public Service Commission 2540 Shumard Oak Blvd. Tallahassee, FL 32399-0850

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Michael A. Gross Florida Cable Telecommunications Association, Inc. 310 North Monroe Street Tallahassee, FL 22301

Floyd R. Self

I HEREBY CERTIFY that a true and correct copy of Direct Testimony of Richard Guepe on behalf of AT&T Communications of the Southern States, Inc. and AT&T Wireless Services, Inc. in Docket No. 990456-TL has been furnished by Hand Delivery (*) and/or U.S. Mail to the following parties of record this178th day of November, 1999:

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I HEREBY CERTIFY that a true and correct copy of Direct Testimony of Richard Guepe on behalf of AT&T Communications of the Southern States, Inc. and AT&T Wireless Services, Inc. in Docket No. 990457-TL has been furnished by Hand Delivery (*) and/or U.S. Mail to the following parties of record this 17th day of November, 1999:

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Flovd R

I HEREBY CERTIFY that a true and correct copy of the Direct Testimony of Richard Guepe on behalf of AT&T Communications of the Southern States, Inc. and AT&T Wireless Services, Inc. in Docket No. 990517-TL has been furnished by Hand Delivery (*) and/or U.S. Mail to the following parties of record this 17th day of November, 1999:

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