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December 22, 1999

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Ms. Blanca S. Bayó Director, Records and Reporting Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

> Re: BellSouth OSS Performance Metrics Docket Nos. 960786-TL and 981834-TP

Dear Ms. Bayó:

Enclosed for filing on behalf of Rhythms Links Inc. are the original and fifteen copies of its Comments on KPMG's Draft of Interim Performance Metrics.

By copy of this letter, this document has been provided to the parties on the attached service list.

Very truly yours,

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Richard D. Melson

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# ORIGINAL

# BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Consideration of BellSouth Telecommunications, Inc.'s Entry into InterLATA Services pursuant to Section 271 of the Federal Telecommunications Act of 1996

Petition of Competitive Carriers for Commission Action to Support Local Competition in BellSouth Telecommunications, Inc.'s Service Territory Docket No. 960786-TL

Docket No. 981834-TP

Filed: December 22, 1999

# COMMENTS OF RHYTHMS LINKS INC. ON KPMG DRAFT OF INTERIM PERFORMANCE METRICS

Rhythms Links Inc. (Rhythms) hereby files its comments on KPMG's draft of the interim performance metrics to be used during third party testing of BellSouth's operations support systems. In particular, Rhythms urges the Commission to ensure the testing uses appropriate interim performance metrics for collocation, as well as the pre-ordering, ordering and provisioning of xDSLcapable loops.

Rhythms submits these comments with the understanding that they address interim metrics to be used only during the third party OSS testing. Therefore, Rhythms' comments do not necessarily represent the performance metrics that would be appropriate on a permanent basis.

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#### I. COLLOCATION

Rhythms supports the interim performance metrics for collocation as proposed in KPMG's draft with the following qualifications or clarifications:

There are several regulatory requirements related to (1)collocation that are under consideration by the Florida Public Service Commission (Commission) in Docket Nos. 981834-TP and 990321-TP. These include, for example, whether permitting time should be excluded from the calculation of provisioning intervals and the length of the provisioning interval that should be applied to cageless physical collocation. Following hearings in January 2000, the Commission is scheduled to vote on these and other collocation issues on March 28, 2000. The Commission's decision in these dockets may require some changes to the definitions, business rules and benchmarks included in the three collocation performance measurements. KPMG should ensure that the underlying performance data is collected at a level of detail that will support the calculation of metrics based on whatever decisions the Commission ultimately makes on these issues.

(2) The Commission has previously ruled that all collocation response times and provisioning intervals are to be measured in calendar days rather than business days. (See Order Nos. PSC-99-1744-PAA-TP and 99-2393-FOF-TP.) The interim metrics for collocation should be clarified to reflect the use of calendar days in the business rules and benchmarks.

#### II. UNBUNDLED XDSL-CAPABLE LOOPS -- PRE-ORDERING

Rhythms' need to ensure timely access to loop make-up information has been partially addressed by the draft of the interim performance metric for Average OSS Response Time and Response Interval, in which KPMG suggests disaggregating the Average Response Time for xDSL loop qualifications. Rhythms is concerned, however, that the term "xDSL loop qualifications" may not be synonymous with "loop make-up information." xDSL loop qualification is ambiguous and could mean either: (a) access to the detailed loop make-up information which an ALEC requires in order to make a decision about a loop's ability to support a particular variety or varieties of xDSL service; or (b) a simple "yes" or "no" response based on BST's evaluation of the capability of the loop to support a specific form of xDSL service offered by BST.

Under the <u>Third Report and Order</u>, CC Docket No. 96-98 (FCC 99-328, Released November 5, 1999), the Federal Communications Commission ("FCC") clearly entitles ALECs to the former level of detail regarding loop make-up.

> We clarify that pursuant to our existing rules, an incumbent LEC must provide the requesting carrier with nondiscriminatory access to the same detailed information about the loop that is available to the incumbent, so that the requesting carrier can make an independent judgment about whether the loop is capable of supporting the advanced services equipment the requesting carrier intends to install. Based on these existing obligations, we conclude that, at a minimum,

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incumbent LECs must provide requesting carriers the same underlying information that the incumbent LEC has in any of its own databases or other internal records. For example, the incumbent LEC must provide to requesting carriers the following: (1) the composition of the loop material, including, but not limited to, fiber optics, copper; (2) the existence, location and type of any electronic or other equipment on the loop, including but not limited to, digital loop carrier or other remote concentration devices, feeder/distribution interfaces, bridge taps, load coils, pair-gain devices, disturbers in the same or adjacent binder groups; (3) the loop length, including the length and location of each type of transmission media; (4) the wire gauge(s) of the loop; and (5) the electrical parameters of the loop, which may determine the suitability of the loop for various technologies. . .

Id., ¶427 (Emphasis added).

Under the FCC's order, simple "yes" or "no" qualification

information does not suffice:

We also agree with commenters that an incumbent must provide access to the underlying loop information and may not filter or digest such information to provide only that information that is useful in the provision of a particular type of xDSL that the incumbent chooses to offer.

Id., ¶428 (Emphasis added).

Furthermore, the FCC has made it clear that the question is not whether such loop make-up information is routinely provided to the incumbent's retail arm, but whether the information exists anywhere within the incumbent's organization.

> We also clarify that under our existing rules, the relevant inquiry is not whether

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the retail arm of the incumbent has access to the underlying loop qualification information, but rather whether such information exists anywhere within the incumbent's back office and can be accessed by any of the incumbent LEC's personnel.

Id., ¶430 (Emphasis added).

. . .we conclude that access to loop qualification information must be provided to competitors within the same time intervals it is provided to the incumbent LEC's retail operations. To the extent such information is not normally provided to the incumbent LEC's retail personnel, it must be provided to requesting carriers within the same time frame that any incumbent personnel are able to obtain such information.

Id., ¶431 (Emphasis added).

Based on these FCC requirements, Rhythms requests that KPMG clarify the metric for average response time for xDSL loop qualifications as referring to access to the underlying loop make-up information.

### III. ORDERING AND PROVISIONING

Rhythms understands KPMG's stated reasons for not recommending further product disaggregation for purposes of calculating performance metrics for various ordering and provisioning functions. Nevertheless, because of the possibility that BST's overall performance with respect to unbundled loop transactions could mask problems with the relatively smaller number of xDSL-capable loop transactions included in the OSS tests, Rhythms urges KPMG to utilize, as diagnostic measures: (1) an analysis of BST's performance on the subset of test transactions involving xDSL loops; and

(2) an analysis of BST's reported ordering and provisioning metrics for ALECs who specialize in offering xDSL service.

By performing these diagnostics, KPMG should be in a better position to provide a functional analysis of BST's performance with respect to xDSL-capable loops and to make recommendations to the Commission on the possible need for further product disaggregation when permanent performance metrics are considered.

# IV. CONCLUSION

The accuracy of the third party testing of BellSouth's operations support systems essentially depends on the interim performance metrics to be used during third party testing. For this reason, Rhythms suggests that KPMG modify the interim performance metrics to reflect the subsequent Commission guidelines and standards on collocation, as well as to reflect the recent FCC UNE Remand Order on the pre-ordering, ordering and provisioning of xDSL-capable loops.

RESPECTFULLY SUBMITTED this 22nd day of December, 1999.

HOPPING GREEN SAMS & SMITH, P.A.

By:

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#### CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a copy of the foregoing was furnished to the following parties by U.S. Mail or Hand Delivery (\*) this 22RD day of December, 1999.

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