ORIGINAL

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March 17, 2000

Ms. Blanca Bayó Director, Division of Records and Reporting Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, Florida 32399-0850

Re: Docket No. 991534-TP

Dear Ms. Bayó:

AFA

APP

CAE

WAW

CC.

Intermedia Communications Inc. ("Intermedia") has on this date filed with the Commission the direct testimony of Edward L. Thomas in Docket No. 991534-TP, containing Exhibits ELT-4, 5, 6, and 7, which, pursuant to Rule 5-22.006(5), Florida Administrative Code, Intermedia files with a claim of confidentiality.

A copy of this letter, which we ask you to file in the captioned docket, is enclosed. Please mark it to indicate that such claim has been made and the original letter was filed as requested.

Sincerely,

Charles J. Pellegrini

Ms. Marlene Stern, Florida Public Service Commission
Ms. Nancy White c/o Ms. Nancy Sims, BellSouth Telecommunications, Inc.

RECEIVED & FIL

FPSC-BUREAU OF RECORDS

This claim of confidentiality was filed by or on behalf of a "telco" for Confidential DN 03458-00. The document is in locked storage pending advice on handling. To access the material, your name must be on the CASR. If undocketed, your division director must obtain written \_\_EXD/Tech permission before you can access it.

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FFSC-RESSLES/REPORTING

# INTERMEDIA COMMUNICATIONS INC. DIRECT TESTIMONY OF EDWARD L. THOMAS BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION DOCKET NO. 991534-TP

1	Q.	PLEASE STATE YOUR NAME, BUSINESS ADDRESS, TITLE, AND THE
2		NATURE OF YOUR POSITION WITH INTERMEDIA COMMUNICA-
3		TIONS INC. ("INTERMEDIA").
4	A.	My name is Edward L. Thomas. I am employed by Intermedia as
5		Director-Voice Planning and Deployment. My business address is 3625 Queen
6		Palm Drive, Tampa, Florida 33619. I am responsible for engineering the moves,
7		adds, and changes of the telecommunications switching requirements within the
8		Intermedia voice network. This includes ordering and placing central office
9		equipment, ordering and placing circuit groups between various exchanges,
10		network capacity management and network traffic management. I have worked in
11		the telecommunications industry for thirty-five years. Before employment with
12		Intermedia, I worked for GTE for twenty-nine years in several management
13		capacities.
14		I have attended Kent State University and Wooster (Ohio) College, and
15		completed numerous technical training courses and seminars.
16	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS PROCEED-
17		ING?
18	A.	I am appearing before the Commission as a technical witness to present evidence
19		describing the telecommunications networks that Intermedia deploys in the state
20		of Florida. My testimony will support Intermedia's position that it bills BellSouth
21		for the transport and termination of traffic on Intermedia's Florida networks that is
22		originated by BellSouth end users using the correct rate under the parties'
23		interconnection agreement.

1	Q.	HOW DOES AN INTERCONNECTING CARRIER, SUCH AS
2		INTERMEDIA, ESTABLISH INTERCONNECTION WITH AN
3		INCUMBENT LOCAL EXCHANGE CARRIER ("ILEC"), SUCH AS
4		BELLSOUTH?

A.

- In interconnection arrangements, since end users of the interconnecting carriers and end users of the ILECs in the same local calling area will call each other, the carriers exchange local traffic according to reciprocal compensation obligations as specified in federal law and as defined in interconnection agreements. To do this, interconnecting carriers, such as Intermedia, purchase "interconnection trunks" from ILECs, such as BellSouth, which are used to connect the interconnecting carriers' networks from their points-of-presence ("POPs") or switches to the ILECs' tandem switches or end offices in the same local calling area. Tandem switches are used to provide the initial interconnection to and from the interconnecting carrier. When traffic volumes warrant the establishment of direct end office trunk groups, the end office groups are established as "Primary High Usage" groups, with the tandem groups the "final routes" between the tandem switches and the interconnecting carrier under overflow conditions. End users are directly connected to end offices by means of loops. I illustrate this schematically in Exhibit ELT-1.
- Q. IN AN ILEC''S NETWORK EMPLOYING TANDEM SWITCHES, HOW
  DOES AN INTERCONNECTING CARRIER, SUCH AS INTERMEDIA,
  ESTABLISH INTERCONNECTION?
  - A. Aside from direct trunking to the ILEC's end office, there are two network architectures commonly deployed to establish interconnection with an ILEC's network employing tandem switches. These enable interconnecting carriers to deliver traffic originating on their networks to end users served by ILEC end offices subtending tandem switches and to terminate traffic on their networks

    \*\*DOCUMENT NUMBER-DATE\*\*

originated by those same ILEC end users. The first of these is called "Single Tandem Access" or "STA," which I illustrate in Exhibit ELT-2. In this architecture, the interconnecting carriers route traffic to and from ILEC end users using direct trunks to each tandem switch within the local calling area. The second of these is called "Multiple Tandem Access" or "MTA," which I illustrate in Exhibit ELT-3. It is sometimes referred to as "Single Point of Interconnection." In this architecture, interconnecting carriers establish interconnection with the ILEC's tandem switches in the LATA, and the end offices subtending them, by means of direct connection only to one of the tandem switches typically, or, at minimum, to less than all of them.

# Q. AS AN INTERCONNECTING CARRIER, WHAT INTERCONNECTION ARCHITECTURE IS INTERMEDIA'S PREFERENCE?

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A.

It is Intermedia's preference to direct trunk to the ILEC's end office where traffic volumes are sufficient. In fact, in most cases some serving areas, including Miami, Intermedia is interconnected with BellSouth largely in this way. Direct trunk groups are designed to operate efficiently during periods of peak load. Typically, however, they will become congested in these periods and overflow to the tandem switch trunk group, or "final route." When congestion occurs, the traffic overflow is "alternate routed" to the tandem switch to which the end office is homed. However, in the event that the tandem switch lacks capacity to accommodate the overflow, traffic blockage results.

# Q. WHEN TRAFFIC BLOCKAGE RESULTS, WHAT RECOURSE DOES THE ORIGINATING CARRIER HAVE?

There is no immediate recourse, except that it is sometimes possible to reroute blocked calls over interLATA access trunks at higher cost. The overflowed calls otherwise simply are not completed. In these circumstances, new service orders may have to be held for an unreasonably long period of time until the blockage

can be alleviated, even though ILECs have the duty under federal law to provide interconnecting carriers access to their networks on a nondiscriminatory basis. In fact, Intermedia has experienced these problems persistently on some of BellSouth's networks

## Q. WHAT IS EVENTUALLY DONE TO RELIEVE SUCH BLOCKAGES?

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The interconnecting carrier experiencing the blockage may augment the direct trunk if the traffic overflow is great enough or it may request the ILEC to provide "alternate routing" by whatever means practicable and consistent with service quality standards. MTA, or, rather, what has come to be called MTA, is one such means by which congested traffic may be "alternate routed." STA is another; it is preferred where traffic volumes are sufficient. MTA especially is not, however, an efficient use of network facilities, since calls transported over MTA architectures are switched many more times than if they were to be transported over direct trunks to the called party's end office. It is worth noting that the implementation of "alternate routing" of traffic originating on the interconnecting carrier's network, such as MTA, requires a great deal of coordination between the ILEC and the interconnecting carrier. That is not a requirement where the ILEC deploys "alternate routing" to relieve congestion of traffic originating on its network that is destined to the interconnecting carrier's end users or traffic originating on the interconnecting carrier's network that has been successfully trunked to the ILEC's tandem switch. In fact, where the ILEC, on its initiative, resorts to alternative routing under those circumstances, it is transparent to the interconnecting carrier.

Q. PLEASE DESCRIBE INTERMEDIA'S NETWORK ARCHITECTURES
THAT INTERCONNECT WITH BELLSOUTH'S NETWORK IN
FLORIDA.

- 1 A. Intermedia is interconnected with BellSouth's networks in Jacksonville, Orlando 2 and Miami. These interconnection arrangements are illustrated schematically in 3 Exhibits ELT-4, 5 and 6, respectively.
- Q. DO INTERMEDIA'S INTERCONNECTION ARRANGEMENTS WITH
   BELLSOUTH IN FLORIDA CONSIST OF ALTERNATIVE ROUTING
   INCLUDING MTA?
- A. In Jacksonville and Orlando, Intermedia's interconnection arrangements with BellSouth consist of alternative routing, including trunking that bears the attributes of what we are here calling MTA.
- 10 Q. DESCRIBE INTERMEDIA'S INTERCONNECTION ARRANGEMENT IN
  11 ORLANDO AND ITS DEVELOPMENT.

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A.

Intermedia turned up its Orlando DMS-100 local switch in January 1997. It is interconnected to BellSouth's Magnolia and Colonial tandem switches by means of one-way reciprocal trunks for the exchange of local traffic. In addition, it is interconnected to the Magnolia tandem switch, but not the Colonial tandem switch, by means of a two-way transit, or transient, trunk. Transit trunks are used to carry traffic from other carriers than the interconnecting or incumbent carrier, outbound 800-type traffic not destined for either the interconnecting or incumbent BellSouth, apparently seeking to minimize carrier, and wireless traffic. disruptions to its network, required that a transit trunk not be provisioned to the Colonial tandem switch. Thus, when an end user who is a subscriber of another interconnecting carrier that is direct trunked to the Colonial tandem switch places a call to an Intermedia end user, the call is routed through the Colonial tandem switch to the Magnolia tandem switch and then on to Intermedia's switch. This routing arguably meets the characteristics of what we are referring to in this proceeding as MTA. It is important to see that this architecture was put in place at the very outset of Intermedia's local service presence in Orlando fully 18

- months before the MTA amendment to the July 1996 Intermedia-BellSouth interconnection agreement that is in issue in this proceeding and at the insistence of BellSouth, not at the request of Intermedia.
- Q. DESCRIBE INTERMEDIA'S INTERCONNECTION ARRANGEMENT IN
   JACKSONVILLE AND ITS DEVELOPMENT.

- A. Intermedia turned up its DMS-100 switch in Jacksonville in January 1997. It is interconnected to BellSouth's Clay Street and San Marcos tandem switches by means of one-way reciprocal trunks for the exchange of local traffic. In addition, it is interconnected with the Clay Street, but not with the San Marcos, tandem switch by means of a two-way transit trunk. Intermedia interconnected initially with the Clay Street tandem switch and then, in April 1997, with the San Marcos tandem switch by means of a one-way outgoing (from Intermedia to BellSouth) trunk group in order to establish the expanded local calling area for Intermedia end users. As the case of the Colonial tandem switch in Orlando, BellSouth required that Intermedia not interconnect with the San Marcos tandem switch by means of a transit trunk, creating, therefore, here as well a traffic routing scheme arguably having MTA characteristics. Once again, it is important to see that this architecture was put in place (before the MTA amendment and) at BellSouth's insistence.
- Q. DID INTERMEDIA PREFER TO INTERCONNECT WITH THE
  COLONIAL AND SAN MARCOS TANDEM SWITCHES BY MEANS OF
  A TRANSIT TRUNK.
- 23 A. Everything considered, Intermedia was indifferent. The task of traffic 24 management would have been made easier with transit trunks to the Colonial and 25 San Marcos tandem switches. With no transit trunks to these switches, the

<sup>&</sup>lt;sup>1</sup> On March 11, 1998, Intermedia ordered a two-way transit group to the San Marcos tandem switch as an insurance measure. This group has never carried traffic.

- network is more efficient, which is to say that the risk of underutilizing trunk capacity is less.
- Q. IS THERE A BENEFIT TO INTERMEDIA WHERE MTA IS DEPLOYED?
- While it is not always to be preferred, MTA does heighten the probability of call completion in periods of high circuit usage. In addition, it reduces Intermedia's investment to some extent.
- Q. HOW DOES ONE PROPERLY INTERPRET THE MTA AMENDMENT
   THAT BELLSOUTH EXECUTED WITH INTERMEDIA ON JUNE 3,
   1998?

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Α. Ms. Gold discusses the interpretation of the MTA Amendment in detail in her testimony in this proceeding. From an operations perspective, however, I can say that Intermedia interprets the MTA Amendment as a contractual vehicle making MTA available to Intermedia under certain terms and conditions. The MTA issue was not addressed in the parties' 1996 interconnection agreement, nor in the July 1997 amendments that followed it. As time passed, BellSouth began experiencing acute congestion problems that it apparently determined would require resolution by means of MTA, while recognizing that it did not have a contractual basis for deployment. Thus, the MTA Amendment sets forth the terms and conditions under which Intermedia may elect deployment of MTA to alleviate traffic congestion. It first requires Intermedia to request MTA and then BellSouth to provide MTA in response to the request. I refer to numbered paragraph 1 of the Amendment. The rates set out in Attachment A of the Amendment accordingly are invoked, jurisdiction by jurisdiction, only upon Intermedia's request for MTA in a particular jurisdiction, BellSouth's provisioning of MTA in that jurisdiction, and Intermedia's acceptance of MTA in that jurisdiction. When one understands the history of Intermedia's interconnection with BellSouth, no rational case can be made that the Amendment has some other purpose and that the Attachment A
rates are otherwise effectuated to supersede the rates in Attachment B-1 of the
parties' 1996 agreement.

# Q. HAS INTERMEDIA REQUESTED THAT BELLSOUTH DEPLOY MTA IN FLORIDA?

No. There can be no question about that. In my capacity, I am charged with 6 A. 7 resolving traffic problems and I would have participated in any such decision to 8 request MTA as a resolving mechanism. No circumstances have yet arisen in 9 Florida to cause us to even consider such a request. As I have testified, even 10 though in Jacksonville and Orlando the interconnection architectures in place 11 would appear to have some of the attributes of MTA, that is the case because 12 BellSouth imposed a network topology requirement that had that result, and not 13 because Intermedia requested those arrangements. Furthermore, in Miami, there is not even a suggestion that MTA is deployed. 14

# Q. WHAT IS YOUR UNDERSTANDING OF THIS DISPUTE BETWEEN INTERMEDIA AND BELLSOUTH?

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A.

It is very simple, as I understand it. The Florida Public Service Commission has determined that BellSouth must pay Intermedia reciprocal compensation for transporting and terminating local traffic originating on BellSouth's network, including traffic destined to ISPs, under the parties' interconnection agreement. Although BellSouth has appealed the Commission's ruling, it began to pay reciprocal compensation to Intermedia for Florida traffic when both the Commission and the federal court rejected its efforts to stay the Commission's order. However, it made payments (and continues to make payments) on the basis of the rate that it insisted had become effective by reason of the MTA Amendment, and not on the basis of the rate required for reciprocal compensation

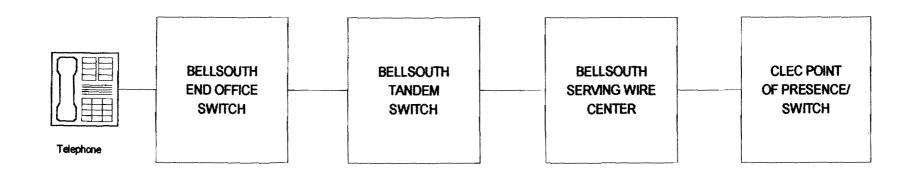
under the original agreement.<sup>2</sup> The rate on the basis of which BellSouth has chosen to pay Intermedia is less than one-fifth of the correct rate. Intermedia has contested BellSouth's position on the matter of the correct reciprocal compensation rate from BellSouth's very first payment. BellSouth has invoked and applied to Florida traffic the rate for MTA even though the conditions that would be necessary for it to do so have not been met. Intermedia has not requested MTA deployment in Florida. Hence, it became necessary for Intermedia to bring a complaint to this Commission, seeking redress of BellSouth's breach of the agreement.

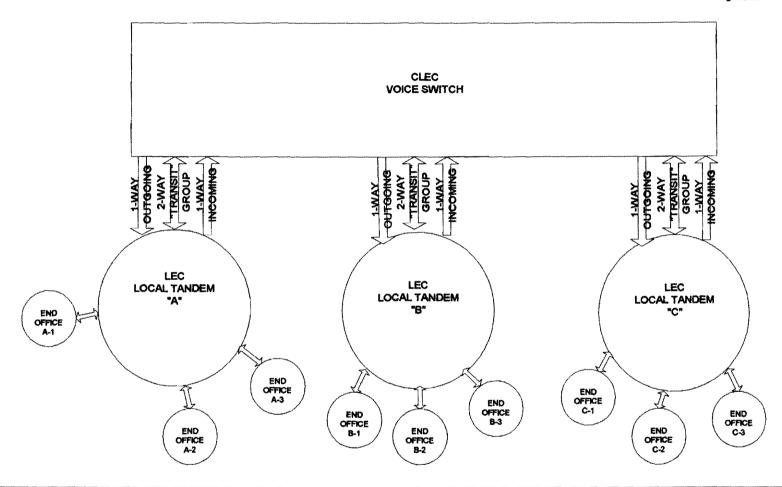
#### Q. DOES THIS CONCLUDE YOUR TESTIMONY?

11 A. Yes, it does.

<sup>&</sup>lt;sup>2</sup>BellSouth claims that the effective rate for reciprocal compensation is \$.002 per MOU, although the MTA Amendment specifies an end office switching rate (the rate BellSouth appears to believe is applicable to this traffic) of \$.0175 per MOU. I understand that BellSouth explains this away as an "error" of some kind.

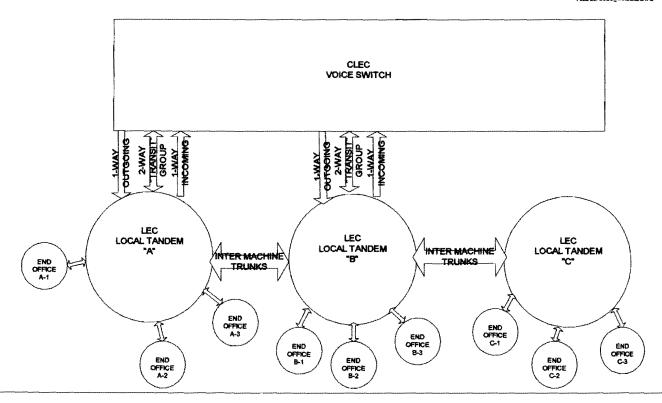
### TYPICAL INTERCONNECTION OF CLEC AND BELLSOUTH CALL FLOW





#### SingleTandem Architecture:

Single Tandem Architecture: In this scenario there would be trunk groups established between the CLEC and every LEC tandem. There would be no routing of the CLEC traffic between tandems. The single route between the LEC end office and their homing tandem and on to the CLEC would be the only route for this traffic. This would apply for both directions of traffic.



#### Multiple Tendem Architecture:

Outward direction: Referring to the above drawing and assuming a CLEC customer diate a number that resides in LEC "End Office A-1", the call would normally transverse the network (assuming there are no direct end office trunks) via "LEC Tandem B". From there the call would be routed to "LEC Tandem A" to terminate to the LEC End Office A-1 which is naturally sub-tended by it's local home tandem "LEC Tandem A".

Inward direction: Again, referring to the above drawing a customer in LEC End Office A-1 dials a number that resides in the CLEC exchange. Normally the call will go from LEC End Office A-1 to LEC Tandem A and from there over the trunk group between the LEC Tandem A to the LEC Tandem B and from there over the established LEC Tandem B to CLEC trunk group.

Assuming there is a blockage situation between LEC Tandem B and the CLEC, and assuming the CLEC has circuits between other LEC Tandems then the LEC may route the call between LEC TandemB and LEC Tandem A on Inter-Machine Trunks. When received at LEC Tandem A there would be routing in place to pass the call to the CLEC on the LEC Tandem A/CLEC trunk group. This would hold true on both directions of traffic

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ORLANDO INTERMEDIA-DMS DACTED

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MIAMI INTERMEDIA-DMS EDACTED

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INTERMEDIA'S
FLORIDA VOICE
NETWORK
(Note: This drawing
does not show out of
state connections)

#### CERTIFICATE OF SERVICE Docket No. 991534-TP

I HEREBY CERTIFY that a true and correct copy of the foregoing was served by hand delivery\* or by Federal Express overnight delivery\*\* this 17th day of March, 2000 upon the following:

Marlene Stern\*
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