BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION 1 REBUTTAL TESTIMONY OF 2 WALL MAL DEBORAH D. SWAIN 3 ON BEHALF OF 4 NOCATEE UTILITY CORPORATION AND DDI, INC. 5 DOCKET NOS. 990696-WS & 992040-WS 6 June 2, 2000 7 8 Please state your name and business address. 9 Q. My name is Deborah D. Swain. My business address is 10 Α. 2025 Southwest 32nd Avenue, Miami, FL 33415. 11 By whom are you employed and in what capacity? 12 Q. I am Vice President of the consulting firm of Milian, 13 A. Swain & Associates, Inc. 14 Have you previously filed direct and intervenor 15 Q. testimony in support of Nocatee Utility Corporation's 16 (NUC's) certificate application in these consolidated 17 dockets? 18 19 A. Yes. What is the purpose of your rebuttal testimony? 20 Q. My rebuttal testimony responds to the prefiled 21 Α. testimony of Michael E. Burton and Caroline Silvers. 22 23 MICHAEL E. BURTON Have you reviewed the testimony of Mr. Burton and his 24 Q. Exhibit MB-2 ____, Financial Analysis - Revised? 25

- 1 A. Yes.
- 2 Q. What observations do you have about the financial analysis sponsored by Mr. Burton?
- 4 A. My first observation regards the study procedure. On
- 5 page 2 of Exhibit MB-2 ____, Mr. Burton indicates that
- 6 he has developed a predictive model designed to project
- financial performance of any water and sewer utility
- 8 regulated by the Florida Public Service Commission. At
- 9 this point I have not been able to fully analyze his
- 10 model. Intercoastal has claimed that the model is
- 11 confidential and has refused to provide an electronic.
- copy of the model in response to NUC's discovery
- requests, even under a confidentiality agreement. My
- 14 review of Exhibit MB-2 nevertheless leads me to
- 15 question whether his model accurately reflects the
- 16 ratemaking principles applied by the Commission.
- 17 Q. In Exhibit MB-2, Mr. Burton analyzes the impact upon
- 18 customer rates of implementing Intercoastal's plans for
- service versus the impact of NUC's proposed rates.
- 20 Assuming for purposes of this answer that Mr. Burton's
- 21 model produces valid results, would his analysis be of
- 22 any assistance to this Commission?
- 23 A. No. And that is my second observation. Mr. Burton's
- analysis appears to be flawed because, rather than
- 25 developing rates that recover Intercoastal's cost to

provide service, he develops rates that require

Intercoastal's owners to subsidize the utility's cost

of service.

4 Q. Would you please explain?

A. Mr. Burton analyzes two scenarios under which
Intercoastal would provide water and wastewater service
to Nocatee. In Scenario 1 service is proposed to be
provided to Nocatee on what Mr. Burton call a "stand
alone" basis. That is, Intercoastal would build a
separate system west of the Intracoastal Waterway to
serve Nocatee. The system would not be interconnected
with the system east of the waterway, but the costs to
serve would be combined and the rates would be the same
for both service areas. In Scenario 2, Intercoastal
would "stand in NUC's shoes" and serve Nocatee with
services purchased from JEA. The costs to serve
Nocatee would then be combined with those to serve east
of the waterway and the rates would be the same for
both areas.

The proforma income projections for Scenario 1 are shown at pages 19 and 20 of Mr. Burton's Exhibit MB-2

______. The proforma income projections for Scenario 2 are shown at pages 47 and 49 of Mr. Burton's Exhibit MB-2

______. A review of those pages shows that the revenues projected to be collected from customers are

- inadequate to recover the full revenue requirement or
- 2 cost to provide service to Intercoastal's customers.
- 3 These inadequate revenues are the basis of Mr. Burton's
- 4 rate comparison through which he implies that it would
- 5 be advantageous to the customer for Intercoastal to
- 6 provide service.
- 7 Q. Have you determined just how much Mr. Burton has
- 8 understated Intercoastal's revenue requirements?
- 9 A. Yes. I have prepared Exhibit (DDS-9), which
- 10 summarizes Intercoastal's projected revenue
- 11 requirements, based on Mr. Burton's assumptions. This
- exhibit shows that by 2005, Intercoastal's cumulative
- revenue deficiencies would be over \$1,900,000 under
- 14 Scenario 1 and over \$600,000 under Scenario 2.
- 15 Q. Is it advantageous to the customer, if Intercoastal is
- 16 willing to subsidize rates?
- 17 A. No. As I indicated in my Intervenor direct testimony,
- 18 at year end 1998, Intercoastal had already accumulated
- a deficit of \$1.6 million. Mr. Burton's proposals
- 20 would result in additional cumulative income deficits
- of between \$590,000 and \$1.8 million by 2005. The fact
- 22 that Intercoastal's revenues are insufficient to pay
- 23 debt expenses on its used and useful plant raises
- 24 concerns about its ability to finance the investment
- 25 that would be necessary to provide dependable service

- to Nocatee's customers.
- 2 Q. Should the Commission base its decision on which
- 3 utility should serve Nocatee based on Mr. Burton's
- 4 implication that Intercoastal's rates would be less
- 5 than NUC's?
- 6 A. No. The Commission should not base its certificate
- 7 decision on rate projections that involve a subsidized
- 8 rate for Intercoastal that does not fully recover its
- 9 investment in used and useful plant. The Commission
- should not put customers at risk by granting a
- 11 certificate based on "loss leader" subsidized rates, .
- 12 since the customers would have no protection against a
- major rate increase once a certificate is granted.
- 14 Q. Do you have any other observations regarding Mr.
- 15 Burton's testimony?
- 16 A. Yes. The plan analyzed by Mr. Burton in Scenario 1,
- 17 the "stand alone" plan, is not an acceptable plan for
- serving Nocatee. As testified by Mr. Douglas Miller,
- the plan of service analyzed by Mr. Burton is
- 20 inconsistent with the Nocatee's Application for
- 21 Development Approval as a Development of Regional
- 22 Impact. Therefore, any conclusions reached by Mr.
- Burton regarding Scenario 1 are based on an infeasible
- 24 plan and provide no useful information to the
- 25 Commission.

- 1 Q. What about Scenario 2, the "stand in NUC's shoes" plan?
- 2 A. This plan also appears to be flawed because
- 3 Intercoastal has presented no evidence that JEA would
- 4 commit to such a wholesale arrangement with it. Mr.
- 5 Burton's analysis of Scenario 2 is therefore a "what
- if" exercise with no factual basis.
- 7 Q. Mr. Burton also analyzes the impact of Intercoastal's
- plan to provide reclaimed water. Do you have any
- 9 observations regarding that analysis?
- 10 A. Yes. As Mr. Douglas Miller testifies, Intercoastal's
- 11 stand alone reclaimed water plan, which Mr. Burton
- analyzes under Scenario 3 in Exhibit MB-2 ____, is an
 - unacceptable plan because Intercoastal has insufficient
 - 14 reclaimed effluent to meet Nocatee's irrigation needs
 - and proposes to use ground water to supplement the
 - irrigation supply. Further, Intercoastal has not filed
 - proposed tariffs for its reclaimed water service nor
 - asked the Commission to set a rate for such service in
 - 19 this docket. The financial conclusions reached by Mr.
 - 20 Burton in analyzing this plan are therefore speculative
 - 21 at best.

22

23 CAROLINE SILVERS

- 24 Q. At page 10 of her direct testimony, Ms. Silvers
- 25 expresses concern with the level of rates for reclaimed

- water. Can you address that concern?
- Yes. NUC has proposed a base facility and gallonage
- 3 charge rate structure for reclaimed water. The initial
- 4 proposed gallonage charge was \$1.41 per 1,000 gallons
- 5 and the monthly base facility charge varied from \$3.74
- for a 5/8" x 3/4" meter to \$229.20 for an 8" meter.
- 7 Ms. Silvers is concerned that the \$1.41/MG gallonage
- 8 charge may discourage large users such as golf courses
- from purchasing reclaimed water. If these potential
- users can show that the purchase of reclaimed water is
- not economically feasible, they may be able to support.
- an application for a consumptive use permit and use
- 13 groundwater for irrigation.
- 14 Q. Does NUC share her concern?
- 15 A. Yes, it does. It will be of no benefit to anyone if
- reuse of reclaimed water is not economically feasible.
- 17 Q. Have you investigated alternatives to NUC's original
- rate proposal that would make the sale of reclaimed
- 19 water more feasible, especially to large consumers?
- 20 A. Yes. In response to the concerns about the reuse rate,
- I have developed an alternative rate proposal which is
- designed to reduce the charge to large users while
- 23 keeping the average monthly residential bill at an
- 24 affordable level. This alternative involves three
- 25 basic changes from the original rate proposal.

Q. Can you please describe these basic changes?

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Yes. First, the new proposal creates better balance 2 A. between the base facility charge and the gallonage 3 charge in the rate structure. In researching other 4 rate structures I have found that other utilities often 5 charge a higher base charge and lower gallonage charge. 6 Some even charge a flat monthly charge to residential 7 8 customers, but at a much higher level than NUC's originally proposed base facility charge. I have 9 reviewed NUC's costs and believe there is cost 10 11 justification to realign the base and gallonage charges in a way that will be fair to all levels of consumers 12 and still recover NUC's cost of service. 13

Second, NUC now proposes to require the developer of Nocatee to contribute approximately 80% of the cost of the off-site reuse transmission main, or roughly \$1.2 million. This means that the amount of contributions-in-aid-of-construction for reuse plant will meet the Commission's guideline for a minimum CIAC amount equal to 100% of the cost of transmission and distribution facilities. Because so much of the gross reuse plant is represented by transmission and distribution facilities, the overall net CIAC for the reuse system will be approximately 94% of net plant.

Third, NUC proposes to calculate the reuse rates

| 1 | | based on costs and usage assumptions for the last year |
|-----|----|---|
| 2 | | of Phase I (2006), rather than for the year (2005) when |
| 3 | | the Phase I system reaches 80% of capacity. |
| 4 | Q. | Have you prepared an exhibit to show the calculation of |
| 5 | | the new reuse rate? |
| 6 | Α. | Yes. I have prepared Exhibit(DDS-10) for that |
| 7 | | purpose. The exhibit shows the revised rate proposal |
| 8 | | and the calculation of the revenues generated by those |
| 9 | | rates. I have also prepared Exhibit(DDS-11) which |
| 10 | | includes the schedules supporting the calculation. You |
| 11 | | can see from this exhibit that a typical residential |
| 12 | | bill for irrigation will be approximately \$15.00 per |
| 13 | | month or less while the usage rate, which has the most |
| 14 | | impact on large users, will drop from \$1.41/MG to |
| 15 | | \$0.35/MG. |
| 16 | Q. | Does that conclude your rebuttal testimony? |
| 17 | A. | Yes it does. |
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PROJECTED REVENUE REQUIREMENTS INTERCOASTAL SERVICE PLANS

Docket No. 990696-WS Swain Exhibit ___ (DDS-9) Page 1 of 2

"SCENARIO 1 - Intercoastal Utilities Water and Sewer Rates w/Intercoastal Capital Plan

| ## WATER 1 Total Revenues 1,036,007 1,086,395 1,234,530 1,387,608 1,546,074 1,710,413 1,881,512 2,098,601 2,231,183 2,523,075 Ex. MB-2, 1, 2 Achieved NOI 3 Allowed NOI 105,554 103,666 271,958 277,750 280,176 280,997 (241,385) 1,886,547) 1,886,848 1,88 | |
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| 2 Achieved NOI 64,237 69,670 (16,372) (11,947) 38,791 92,411 149,131 121,422 158,851 327,036 Ex. MB-2,1 140,000 | .19, 1.14 |
| 4 Income (Deficiency) Excess (41,317) (33,996) (288,330) (289,697) (241,385) (186,547) (124,756) (258,946) (179,129) 0 Line 2 - line 5 Revenue (Deficiency) Excess (43,264) (35,598) (301,916) (303,348) (252,759) (195,337) (130,635) (271,148) (187,570) 0 Line 4/.955 (258,946) (179,129) 0 Line 4/.955 (195,337) (130,635) (271,148) (187,570) 0 Line 4/.955 (195,337) (130,635) | .19, 1.43 |
| 5 Revenue (Deficiency) Excess (43,264) (35,598) (301,916) (303,348) (252,759) (195,337) (130,635) (271,148) (187,570) 0 Line 4/.955 Cumulative (Deficiency) Excess 6 Income (41,317) (75,313) (363,643) (653,340) (894,726) (1,081,272) (1,206,028) (1,464,974) (1,644,103) (1,644,103) 7 Revenue (43,264) (78,862) (380,778) (684,126) (936,886) (1,132,222) (1,262,857) (1,534,004) (1,721,574) (1,721,574) (1,721,574) 8 Water Rate Base 1,486,332 1,460,225 4,047,554 4,134,608 4,172,055 4,155,493 4,081,826 5,734,842 5,098,638 4,937,532 Ex. MB-2, 9 Allowed Return, % 7.10% 7.10% 6.72% 6.72% 6.72% 6.71% 6.71% 6.63% 6.63% 6.63% 6.62% Ex. MB-2, 10 Achieved Return, % 4.32% 4.77% -0.40% -0.29% 0.93% 2.22% 3.65% 2.12% 3.12% 6.62% Ex. MB-2, SEWER 11 Total Revenues 2,177,570 2,373,551 2,955,099 3,575,872 4,207,602 4,254,402 4,200,770 4,860,183 4,787,550 4,865,733 Ex. MB-2. | .19, 1.49 |
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| 7 Revenue (43,264) (78,862) (380,778) (684,126) (936,886) (1,132,222) (1,262,867) (1,534,004) (1,721,574) (1,721,574) 8 Water Rate Base 1,486,332 1,460,225 4,047,554 4,134,608 4,172,055 4,155,493 4,081,826 5,734,842 5,098,638 4,937,532 Ex. MB-2, 9 Allowed Return, % 7.10% 7.10% 6.72% 6.72% 6.72% 6.71% 6.63% 6.63% 6.63% 6.62% Ex. MB-2, 10 Achieved Return, % 4.32% 4.77% -0.40% -0.29% 0.93% 2.22% 3.65% 2.12% 3.12% 6.62% Ex. MB-2, SEWER 11 Total Revenues 2,177,570 2,373,551 2,955,099 3,575,872 4,207,602 4,254,402 4,200,770 4,860,183 4,787,550 4,865,733 Ex. MB-2, MB-2 | |
| 8 Water Rate Base 1,486,332 1,460,225 4,047,554 4,134,608 4,172,055 4,155,493 4,081,826 5,734,842 5,098,638 4,937,532 Ex. MB-2, 9 Allowed Return, % 7.10% 7.10% 6.72% 6.72% 6.72% 6.71% 6.63% 6.63% 6.63% 6.62% Ex. MB-2, 10 Achieved Return, % 4.32% 4.77% -0.40% -0.29% 0.93% 2.22% 3.65% 2.12% 3.12% 6.62% Ex. MB-2, Ex. MB-2, SEWER 11 Total Revenues 2,177,570 2,373,551 2,955,099 3,575,872 4,207,602 4,254,402 4,200,770 4,860,183 4,787,550 4,865,733 Ex. MB-2, Inc. M | |
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| 9 Allowed Return, % 7.10% 7.10% 6.72% 6.72% 6.72% 6.71% 6.63% 6.63% 6.63% 6.62% Ex. MB-2, 10 Achieved Return, % 4.32% 4.77% -0.40% -0.29% 0.93% 2.22% 3.65% 2.12% 3.12% 6.62% Ex. MB-2, SEWER 11 Total Revenues 2,177,570 2,373,551 2,955,099 3,575,872 4,207,602 4,254,402 4,200,770 4,860,183 4,787,550 4,865,733 Ex. MB-2, | |
| 10 Achieved Return, % 4.32% 4.77% -0.40% -0.29% 0.93% 2.22% 3.65% 2.12% 3.12% 6.62% Ex. MB-2, SEWER 11 Total Revenues 2,177,570 2,373,551 2,955,099 3,575,872 4,207,602 4,254,402 4,200,770 4,860,183 4,787,550 4,865,733 Ex. MB-2, | |
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| 11 Total Revenues 2,177,570 2,373,551 2,955,099 3,575,872 4,207,602 4,254,402 4,200,770 4,860,183 4,787,550 4,865,733 Ex. MB-2, |) 19, 1.47 |
| 11 Total Revenues 2,177,570 2,373,551 2,955,099 3,575,872 4,207,602 4,254,402 4,200,770 4,860,183 4,787,550 4,865,733 Ex. MB-2, | |
| | 20 114 |
| | |
| 13 Allowed NOI 344,579 314,842 776,922 748,773 673,954 597,790 520,060 853,145 736,560 696,583 Ex. MB-2, | |
| 14 Income (Deficiency) Excess (200,799) (39,625) (577,204) (292,577) 174,569 184,666 124,454 61,404 3,000 0 Line 12 - li | |
| 15 Revenue (Deficiency) Excess (210,261) (41,492) (604,402) (306,363) 182,795 193,368 130,318 64,297 3,141 0 Line 14/.95 | 5 |
| Cumulative (Deficiency) Excess | |
| 16 Income (200,799) (240,424) (817,628) (1,110,205) (935,636) (750,970) (626,516) (565,112) (562,112) (562,112) | |
| 17 Revenue (210,261) (251,753) (856,155) (1,162,518) (979,724) (786,356) (656,038) (691,740) (588,599) | |
| 18 Sewer Rate Base 4 852 112 4 433 883 11 562 503 11 146 273 10 035 731 8 904 982 7.750 629 12 862 943 11 157 363 10 516 866 Ex. MB-2. | n 20 1.45 |
| The desired finds and the second of the A | |
| TO FRIENDED (TOTAL). TO ME TO THE PARTY OF | - |
| 20 Achieved Return, % 2.96% 6.21% 1.73% 4.09% 8.46% 8.79% 8.32% 7.11% 6.63% 6.62% EX. MB-2, | p.20, 0. 11 |
| COMBINED WATER & SEWER RESULTS | |
| Cumulative (Deficiency) Excess | 40 |
| 21 Income (242,116) (315,737) (1,181,271) (1,763,545) (1,830,361) (1,832,242) (1,832,544) (2,030,086) (2,206,215) (2,206,215) Line 6 + Line 7 + Lin | |
| 22 Revenue (253,525) (330,615) (1,236,933) (1,846,644) (1,916,608) (1,918,578) (1,918,894) (2,125,745) (2,310,173) (2,310,173) Line 7 + Li | ne 17 |

PROJECTED REVENUE REQUIREMENTS INTERCOASTAL SERVICE PLANS

Docket No. 990696-WS Swain Exhibit _____ (DDS-9) Page 2 of 2

SCENARIO 2 - Intercoastal Utilities Water and Sewer Rates with Nocatee's JEA Wholesale Plan

| | Projected 2000 | Projected 2001 | Projected 2002 | Projected 2003 | Projected 2004 | Projected 2005 | Projected 2006 | Projected 2007 | Projected 2008 | Projected 2009 | Source |
|---|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|-------------------|-------------------|----------------|----------------|--|
| WATER | | | | | | | | | | | |
| 1 Total Revenues | 1,036,007 | 1,086,395 | 1,234,530 | 1,387,608 | 1,546,074 | 1,693,475 | | | | | Ex. MB-2, p.47, 1.14 |
| 2 Achieved NOI | 66,027 | 71,502 | (109,677) | (41,603) | 39,559 | 108,535 | | | | | Ex. MB-2, p.47, 1.43 |
| 3 Allowed NOI | 101,569 | 99,480 | 121,976 | 120,081 | 115,679 | 108,536 | | | | | Ex. MB-2, p.47, 1.49 |
| 4 Income (Deficiency) Excess | (35,542) | (27,978) | (231,653) | (161,684) | (76,120) | (1) | | | | | Line 2 - line 3 |
| 5 Revenue (Deficiency) Excess | (37,217) | (29,296) | (242,569) | (169,303) | (79,707) | (1) | | | | | Line 4/.955 |
| Cumulative (Deficiency) Excess | | | | | | | | | | | |
| 6 Income | (35,542) | (63,520) | (295,173) | (456,857) | (532,977) | (532,978) | | | , | | |
| 7 Revenue | (37,217) | (66,513) | (309,082) | (478,384) | (558,091) | (658,092) | | | | | |
| | | | | | | | | | | | |
| 8 Water Rate Base | 1,424,518 | 1,395,099 | 1,761,980 | 1,735,107 | 1,672,162 | 1,569,648 | | | | | Ex. MB-2, p.47, 1.45 |
| 9 Allowed Return, % | 7.13% | 7.13% | 6 92% | 6.92% | 6.92% | 6.91% | | | | | Ex. MB-2, p.47, 1.48 |
| 10 Achieved Return, % | 4.64% | 5.13% | -6.22% | -2.40% | 2.37% | 6.91% | | | | | Ex. MB-2, p.47, l.47 |
| CENTED | | | | | | | | | | | - |
| SEWER 11 Total Revenues | 2 477 670 | 0.070.554 | 0.055.000 | 0.407.000 | 0.504.005 | 0.500.004 | | | | | E ND 0 40 144 |
| 12 Achieved NOI | 2,177,570 146,736 | 2,373,551 278,205 | 2,955,099 273,651 | 3,497,203 484,177 | 3,501,895 335,990 | 3,566,384 200,914 | | | | | Ex. MB-2, p.49, l.14 Ex. MB-2, p.49, l.43 |
| 13 Allowed NOI | 328,133 | 298,278 | 362,324 | 323,946 | 263,113 | 200,914 | | | | | Ex. MB-2, p.49, 1.49 |
| 14 Income (Deficiency) Excess | (181,397) | (20,073) | (88,673) | 160,231 | 72.877 | 0 | | | | | Line 12 - line 13 |
| 15 Revenue (Deficiency) Excess | (189,945) | (21,019) | (92,851) | 167,781 | 76,311 | ō | | | | | Line 14/.955 |
| Cumulative (Deficiency) Excess | | | | | | | | | | | |
| 16 Income | (181,397) | (201,470) | (290,143) | (129,912) | (57,035) | (57,035) | | | | | |
| 17 Revenue | (189,945) | (210,963) | (303,815) | (136,034) | (59,723) | (59,723) | | | | | |
| | | | | | | | | | | | |
| 18 Sewer Rate Base | 4,602,106 | 4,183,875 | 5,233,862 | 4,680,873 | 3,803,355 | 2,905,629 | | | | | Ex. MB-2, p.49, 1.45 |
| 19 Allowed Return, % | 7.13% | 7.13% | 6.92% | 6.92% | 6.92% | 6.91% | | | | | Ex. MB-2, p.49, l.48 |
| 20 Achieved Return, % | 3.19% | 6.65% | 5.23% | 10.34% | 8.83% | 6.91% | | | | | Ex. MB-2, p.49, I.47 |
| | | | | | | | | | | | |
| COMBINED WATER & SEWER RESI Cumulative (Deficiency) Excess | ULTS | | | | | | | | | | |
| 21 Income | (216,939) | (264,990) | (585,316) | (586,769) | (590,012) | (590,013) | | | | | Line 6 + Line 16 |
| 22 Revenue | (227,161) | (277,476) | (612,896) | (614,418) | (617,814) | (617,815) | | | | | Line 7 + Line 17 |
| | (==:1.51) | (=)) | , | 10.4,4.0/ | (411,414) | (011,010) | | | | | |

| Customer Rates and Revenues Genera | ted | Rate | Meters/ gallons (000s) | Revenues |
|--|--------------|----------------------------------|------------------------------|---------------------|
| Base Facility Charge, based on meter s | ize: | | | |
| 5/8" X 3/4" 3/4" 1" 1 1/2" | | 11.51 17.27 28.78 57.55 | 1500 | \$207,180 |
| 2" 3" | | 92.08 184.16 | 10 | \$11,050 |
| 4" 6" 8" | , | 287.75 575.50 920.80 | 7 | \$24,171 \$6,906 |
| Gallonage charge (per 1,000 gallons) | | 0.35 | 448,222 | \$156,878 |
| Total Revenue Generated | | | _\$406,184 | |
| Typical Bills at Selected Consumption L | <u>evels</u> | | | |
| Residential 5/8" X 3/4" meters | | | | |
| 3,000 | gis | 12.56 | | |
| 5,000 | gls | 13.26 | · | |
| 8,000 | gls | 14.31 | | |
| 10,000 | gls | 15.01 | | |
| 25,000 | gis | 20.26 | | • |
| Service Availability Charges per ERC per gpd | | 550.00 2.1073 | | |
| gpd per ERC | | 261 | | |

Nocatee Utility Company Schedule of Reuse Rate Base At 100% of Design Capacity DOCKET NO. 990696-WS Swain Exhibit ____(DDS-11) Schedule No. 1

| Description | Balance Per Filing | Company Adjust. | Revised Filing |
|--------------------------------------|--------------------------|--------------------|-------------------|
| Utility Plant in Service | 5,982,095 | 345,357 | 6,327,452 |
| Land | 0 | 0 | 0 |
| Accumulated Depreciation | -519,477 | -169,174 | -688,651 |
| Contributions-in-aid-of-Construction | -3,626,824 | -2,032,907 | -5,659,731 |
| Accumulated Amortization of C.I.A.C. | 175,537 | 174,382 | 349,919 |
| Plant Held for Future Use | 0 | 0 | 0 |
| Working Capital Allowance | 29,785 | 4,418 | 34,203 |
| TOTAL | 2,041,116 | -1,677,924 | 363,192 |

Nocatee Utility Company Schedule of Reuse Operations At 100% of Design Capacity DOCKET NO. 990696-WS Swain Exhibit ____(DDS-11) Schedule No. 2

| Description | Balance Per Filing | Company Adjust. | Revised Filing |
|---------------------------|--------------------------|--------------------|-------------------|
| Operating Revenues | 674,068 | -268,063 | 406,005 |
| Operating and Maintenance | 238,278 | 35,344 | 273,622 |
| Depreciation Expense | 84,386 | -28,807 | 55,579 |
| Taxes Other Than Income | 69,073 | -42,265 | 26,808 |
| Income Taxes | 84,833 | -69,978 | 14,855 |
| Total Operating Expenses | 476,570 | -105,707 | 370,863 |
| Net Operating Income | 197,498 | -162,356 | 35,142 |
| Rate Base | 2,041,116 | | 363,192 |
| Rate of Return | 9.68% | | 9.68% |

| Schedule o | tility Company of Net Plant to Net C.I.A.C. f Design Capacity | DOCKET NO. 990696-WS Swain Exhibit(DDS-11) Schedule No.4 |
|-------------------|---|--|
| Account Number | Account Description | Reuse |
| 101 104 | Utility Plant in Service Accumulated Depreciation | 6,327,452 -688,651 |
| | Net Plant | 5,638,801 |

| Not Flain | 3,030,001 |
|---------------------------------|--|
| C.I.A.C. | 5,659,731 |
| Accum. Amortization of C.I.A.C. | -349,919 |
| Net C.I.A.C. | 5,309,812 |
| Net C.I.A.C. / Net Plant | 94.17% |
| | C.I.A.C. Accum. Amortization of C.I.A.C. Net C.I.A.C. |

| · | |
|---|------------------|
| Gross C.I.A.C./Gross Plant (Actual) Gross to Gross Minimum Contribution Level | 89.45% 89.51% |

| | • | |
|--------------------|---|--------------|
| Recommended Charge | | \$ 550.00 |

| Account | Account | Year 1 | Year 1 | Year 2 | Year 2 | Year 3 | Year 3 | Year 4 | Year 4 | Year 5 | Year 5 Use | 6. 4 | Depreciation | | D |
|---------|---|-----------|-----------|-----------|-----------------|-----------|-----------|-------------|------------------------|-------------|--------------|-------------|----------------|---------|----------------------|
| Number | Description | Additions | Balance | Additions | Balance | Additions | Balance | Additions | Balance | Additions | Balance Life | | Rate | Weight | Depreciation Rate |
| 301 | Organization | 15,000 | 15,000 | 0 | 15,000 | | 46 000 | | | | | | | · | |
| 302 | Franchises | ٥٥,٠٥٥ | 10,000 | 0 | 15,000 | 0 | 15,000 | 0 | 15,000 | 0 | 15,000 | 40 | 2 50% | 0 24% | 0.01% |
| 303 | Land and Land Rights | 0 | ň | 0 | Ü | 0 | 0 | 0 | 0 | 0 | 0 | 40 | 2.50% | 0 00% | 0.00% |
| 304 | Structures and improvements | 0 | 0 | 0 | 0 | 0 | Ü | 0 | 0 | 0 | 0 NA | | | | |
| 305 | Collecting and Impounding Reservoirs | ő | ň | 0 | U | U | U | Ü | 0 | 0 | 0 | 33 | 3 03% | 0 00% | 0 00% |
| 306 | Lake, River, and Other Intakes | ŏ | ň | 0 | Ü | , | Ü | 0 | 0 | 0 | 0 | 50 | 2 00% | 0.00% | 0 00% |
| 307 | Wells and Springs | ŏ | ň | ñ | 0 | 0 | U | U | 0 | 0 | 0 | 40 | 2.50% | 0 00% | 0 00% |
| 308 | Infiltration Galleries and Tunnels | ő | ň | Õ | 0 | 0 | Ū | U | 0 | 0 | Q | 30 | 3 33% | 0 00% | |
| 309 | Supply Mains | ŏ | ň | ő | 0 | 0 | ū | U | 0 | 0 | 0 | 40 | 2.50% | 0.00% | |
| 310 | Power Generation Equipment | õ | ñ | | 0 | Ü | v | u O | D | D | ٥ | 35 | 2.86% | 0.00% | |
| 311 | Pumping Equipment | 648,687 | 648,687 | o o | 648,687 | 0 | 648.687 | 0 | 0 | 0 | 0 | 20 | 5.00% | 0 00% | |
| 320 | Water Treatment Equipment | 0.10,000 | 010,007 | Ŏ | 040,007 | Ü | 040,087 | U | 648,687 | 0 | 648,687 | 20 | 5.00% | 10 25% | 0.51% |
| 330 | Distribution Reservoirs and Standpipes | ő | ŏ | 0 | 0 | Ü | U | U | Ü | 0 | 0 | 22 | 4 55% | 0.00% | 0.00% |
| | Steel Pneumatic Tank | ō | ŏ | ň | 0 | 0 | Ů | Ü | 0 | 0 | 0 | 37 | 2.70% | 0.00% | 0 00% |
| | Concrete Ground Storage Reservoir | 1.016.798 | 1,016,798 | ő | 1,016,798 | 0 | 1,016,798 | 0 | 1045.700 | Ü | 0 | 35 | 2 86% | 0.00% | 0.00% |
| 331 | Transmission and Distribution Mains | 3.117.879 | 3 117 879 | 229.897 | 3,347,776 | 229,897 | 3.577.673 | 229,897 | 1,016,798 3,807,570 | 0 | 1,016,798 | 40 | 2.50% | 16 07% | 0.40% |
| 333 | Services | 69,920 | 69,920 | 69,920 | 139,840 | 69,920 | 209.760 | 59,920 | | 229,897 | 4,037,467 | 43 | 2.33% | 63.81% | 1 48% |
| 334 | Meters and Meter Installations | 77,740 | 77,740 | 45,540 | 123,280 | 45,540 | 168,820 | 45,540 | 279,680 | 69,920 | 349,600 | 40 | 2.50% | 5 53% | 0.14% |
| 335 | Hydrants | 0 | ,0 | 0.010 | 123,2 00 | 73,340 | 100,020 | 45,540 0 | 214,360 | 45,540 n | 259,900 | 20 | 5.00% | 4.11% | |
| 339 | Other Plant and Miscellaneous Equipment | Ď | ŏ | 0 | 0 | 0 | | , , | Ů | U | 0 | 45 | 2.22% | 0.00% | |
| 340 | Office Furniture and Equipment | ō | ā | ő | | 0 | Ü | Ŭ | U | U | Ü | 25 | 4.00% | 0.00% | 0.00% |
| 341 | Transportation Equipment | ō | ŏ | ň | ň | ŏ | 0 | U | Ü | U | Ü | 15 6 | 6.67% | 0 00% | |
| 342 | Stores Equipment | Ď | ŏ | ň | Ď | Ŏ | 0 | v | 0 | v | u o | 18 | 16.67% | 0.00% | |
| 343 | Tools, Shop and Garage Equipment | ō | ā | ñ | Ď | ň | 0 | ū | Ů | u | U | 16 | 5.56% 6.25% | 0.00% | |
| 344 | Laboratory Equipment | ō | ă | ñ | , | ŏ | 0 | | -0 | 0 | 0 | 15 | 6.67% | 0.00% | 0.00% |
| 345 | Power Operated Equipment | ō | ō | ő | Ď | ň | 0 | 0 | 0 | 0 | Ü | 12 | 8 33% | 0.00% | 0.00% |
| 346 | Communication Equipment | ō | ō | ñ | ň | ň | 0 | 0 | 0 | 0 | 0 | 10 | 10 00% | 0.00% | 0.00% |
| 347 | Miscellaneous Equipment | Ò | ō | ā | ň | ŏ | n | 0 | ŭ | ů 0 | 0 | 15 | 6.67% | 0.00% | 0.00% |
| 348 | Other Tangible Plant | Ō | Ō | ō | Ö | ٥ | D | 0 | 0 | 0 | 0 | 10 | 10 00% | 0.00% | 0.00% |
| | TOTAL PLANT | 4,946,024 | 4,946,024 | 345,357 | 5.291,381 | 345,357 | 5,636,738 | 345,357 | 5,982,095 | 345,357 | 6,327,452 | | | 100.00% | 2 75% |
| | LAND | 0 | 0 | 0 | 0 | 0 | 0 | 0. | 0 | 0 | 0 | | | | |
| | DEPRECIABLE PLANT | 4,946,024 | 4,946,024 | 345,357 | 5,291,361 | 345,357 | 5,636,738 | 345,357 | 5,982,095 | 345,357 | 6,327,452 | | | | |

| | | Balance | | |
|---------|---|---------|---------|-----------|
| Account | Account | Per | Company | Revised |
| Number | Description | Filing | Adjust. | Filing |
| 601 | Salaries and Wages - Employees | 0 | | 0 |
| 603 | Salaries and Wages - Officers | 0 | | 0 |
| 604 | Employee Pensions and Benefits | 0 | | 0 |
| 610 | Purchased Reclaimed Water | 119,988 | 23,969 | 143,957 a |
| 615 | Purchased Power | 40,000 | 10,000 | 50,000 b |
| 616 | Fuel for Power Production . | 1,000 | 250 | 1,250 b |
| 618 | Chemicals | 4,500 | 1,125 | 5,625 b |
| 620 | Materials and Supplies | 5,000 | | 5,000 |
| 631 | Contractual Services - Engineering | 0 | | 0 |
| 632 | Contractual Services - Accounting | 0 | | 0 |
| 633 | Contractual Services - Legal | 0 | | 0 |
| 634 | Contractual Services - Management Fees | 63,450 | | 63,450 |
| 635 | Contractual Services - Other | 0 | | 0 |
| 641 | Rental of Building / Real Property | 0 | | 0 |
| 642 | Rental of Equipment | 0 | | 0 |
| 650 | Transporation Expense | 0 | | 0 |
| 656 | Insurance - Vehicle | 0 | | 0 |
| 657 | Insurance - General Liability | 731 | | 731 |
| 658 | Insurance - Workman's Compensation | 0 | | 0 |
| 659 | Insurance - Other | 2,609 | | 2,609 |
| 660 | Advertising Expense | 0 | | 0 |
| 666 | Regulatory Commission Expense - Rate Case | . 0 | | 0 |
| 667 | Regulatory Commission Expense - Other | 0 | | . 0 |
| 670 | Bad Debt Expense | 0 | | 0 - |
| 675 | Miscellaneous Expense | 1,000 | | 1,000 |
| | TOTAL | 238,278 | 35,344 | 273,622 |

Notes:

- a Increase due to increase in additional flow
- b 25% increase due to 25% increase in additional flow

Nocatee Utility Company Schedule of Reuse Taxes Other Than Income At 100% of Design Capacity DOCKET NO. 990696-WS Swain Exhibit ____(DDS-11) Schedule No. 7

| | | Balance | | |
|---------|------------------------------------|---------|---------|---------|
| Account | Account | Per | Company | Revised |
| Number | Description | Filing | Adjust. | Filing |
| 408 | Utility Regulatory Assessment Fees | 30,333 | -12,063 | 18,270 |
| 408 | Property Taxes | 36,740 | -30,203 | 6,537 |
| 408 | Payroll Taxes | 0 | 0 | 0 |
| 408 | Other Taxes and Licenses | 2,000 | 0 | 2,000 |
| 408 | TOTI, Other Income and Deductions | 0 | .0 | 0 |
| • | TOTAL | 69,073 | -42,266 | 26,807 |

DOCKET NO 990696-WS Swain Exhibit ____(DDS-11) Schedule No 8

| Account Number | Account Description | Year 1 Additions | Year 1 Balance | Year 2 Additions | Year 2 Balance | Year 3 Additions | Year 3 Batance | Year 4 Additions | Year 4 Balance | Year 5 Additions | Year 5 Balance |
|-------------------|-------------------------------|---------------------|-------------------|---------------------|-------------------|---------------------|-------------------|---------------------|-------------------|---------------------|-------------------|
| | Annual Customer Growth (ERCs) | 941 | 941 | 941 | 1,882 | 941 | 2,823 | 941 | 3,764 | 941 | 4,705 |
| 271 | C.I.A.C Lines | 1,575,093 | 1,575,093 | 229,897 | 1,804,990 | 229,897 | 2,034,887 | 229,897 | 2,264,784 | 229,897 | 2,494,681 |
| | C.I.A.C Cash | 517,550 | 517,550 | 517,550 | 1,035,100 | 517,550 | 1,552,650 | 517,550 | 2,070,200 | 517,550 | 2,587,750 |
| | C.I.A.C Other | 115,460 | 115,460 | 115,460 | 230,920 | 115,460 | 346,380 | 115,460 | 461,840 | 115,460 | 577,300 |
| | TOTAL | 2,208,103 | 2,208,103 | 862,907 | 3,071,010 | 862,907 | 3,933,917 | 862,907 | 4,796,824 | 862,907 | 5,659,731 |

Nocatee Utility Company Schedule of Accumulated Amortization of Reuse C.I.A.C. DOCKET NO. 990696-WS

| Account Number | Account Description | Year 1 Additions | Year 1 Balance | Year 2 Additions | Year 2 Balance | Year 3 Additions | Year 3 Balance | Year 4 Additions | Year 4 Balance | Year 5 Additions | Year 5 Balance | Amortization Rate |
|-------------------|---|--------------------------|--------------------------|---------------------------|---------------------------|---------------------------|----------------------------|----------------------------|-----------------------------|----------------------------|------------------------------|----------------------|
| 272 | Accum. Amortization of C.I.A.C Lines Accum. Amortization of C.I.A.C Cash Accum. Amortization of C.I.A.C Other | 11,687 7,110 1,588 | 11,687 7,110 1,588 | 25,079 21,331 4,763 | 36,766 28,441 6,350 | 28,490 35,552 7,938 | 65,256 63,993 14,288 | 31,902 49,772 11,113 | 97,158 113,765 25,401 | 35,313 63,993 14,288 | 132,471 177,758 39,689 | |
| | TOTAL | 20,385 | 20,385 | 51,173 | 71,557 | 71,980 | 143,537 | 92,787 | 236,325 | 113,595 | 349,919 | • |

| Account Number | Account Description | Year 1 Additions | Year 1 Balance | Year 2 Additions | Year 2 Balance | Year 3 Additions | Year 3 Balance | Year 4 Additions | Year 4 Balance | Year 5 Additions | Year 5 Balance |
|-------------------|---|---------------------|-------------------|---------------------|-------------------|---------------------|-------------------|---------------------|-------------------|---------------------|-------------------|
| 301 | Organization | 188 | 188 | 375 | 563 | 375 | 938 | 375 | 1,313 | 375 | 1,688 |
| 302 | Franchises | ,00 | | 0,0 | 0 | 0,0 | 930 | 3/5 | 1,313 | 212 | 1,000 |
| 303 | Land and Land Rights | ŏ | Õ | ñ | Ö | ň | 0 | 0 | 0 | 0 | 0 |
| 304 | Structures and Improvements | ő | o o | ŏ | Ô | Ö | 0 | 0 | 0 | 0 | . 0 |
| 305 | Collecting and Impounding Reservoirs | o o | n | ŏ | n | 0 | Ö | 0 | 0 | 0 | n |
| 306 | Lake, River and Other Intakes | ō | 0 | Ô | Ô | Ö | 0 | Ŏ | 0 | Ů | ň |
| 307 | Wells and Springs | ō | Ö | õ | ō | ō | Ö | . 0 | ñ | ñ | ň |
| 308 | Infiltration Galleries and Tunnels | ō | ō | Ď | ō | Ō | ō | . 0 | 0 | Ö | Ō |
| 309 | Supply Mains | Ō | Ō | ō | Ō | Ō | ō | ő | Ō | Õ | Õ |
| 310 | Power Generation Equipment | 0 | 0 | Ō | 0 | 0 | Ō | Ō | ō | ō | ō |
| 311 | Pumping Equipment | 16,217 | 16,217 | 32,434 | 48,652 | 32,434 | 81 086 | 32,434 | 113,520 | 32,434 | 145,955 |
| 320 | Water Treatment Equipment | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | C | 0 |
| 330 | Distribution Reservoirs and Standpipes | 0 | 0 | 0 | 0 | 0 | 0 | Ō | 0 | 0 | 0 |
| | Steel Pneumatic Tank | 0 | Ō | 0 | 0 | . 0 | 0 | 0 | 0 | 0 | 0 |
| | Concrete Ground Storage Reservoir | 12,710 | 12,710 | 25,420 | 38,130 | 25,420 | 63,550 | 25,420 | 88,970 | 25,420 | 114,390 |
| 331 | Transmission and Distribution Mains | 36,254 | 36,254 | 75,182 | 111,436 | 80,526 | 191,965 | 85,875 | 277,840 | 91,221 | 369,061 |
| 333 | Services | 874 | 874 | 2,622 | 3,496 | 4,370 | 7,866 | 6,118 | 13,984 | 7,866 | 21,850 |
| 334 | Meters and Meter Installations | 1,944 | 1,944 | 5,026 | 6,969 | 7,303 | 14,272 | 9,580 | 23,851 | 11,857 | 35,708 |
| 335 | Hydrants | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 339 | Other Plant and Miscellaneous Equipment | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | . 0 |
| 340 | Office Furniture and Equipment | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 341 | Transportation Equipment | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | . 0 |
| 342 | Stores Equipment | ρ, | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 343 | Tools, Shop and Garage Equipment | 0: | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 344 | Laboratory Equipment | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | . 0 |
| 345 | Power Operated Equipment | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 346 | Communication Equipment | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 347 | Miscellaneous Equipment | 0 | 0 | 0 | 0 | 0 | 0 | 0 | O | 0 | 0 |
| 348 | Other Tangible Plant | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| | TOTAL PLANT | 68,187 | 68,187 | 141,059 | 209,245 | 150,430 | 359,676 | 159,802 | 519,477 | 169,173 | 688,651 |

PROJECTED REVENUE REQUIREMENTS INTERCOASTAL SERVICE PLANS

Docket No 990696-WS Swain Exhibit _____ (DDS-9) Page 2 of 2

SCENARIO 2 - Intercoastal Utilities Water and Sewer Rates with Nocatee's JEA Wholesale Plan

| | Projected 2000 | Projected 2001 | Projected 2002 | Projected 2003 | Projected 2004 | Projected 2005 | Projected 2006 | Projected 2007 | Projected 2008 | Projected 2009 | Source |
|---|---|---|---|--|--|---|-------------------|-------------------|----------------|-------------------|---|
| WATER 1 Total Revenues 2 Achieved NOI 3 Allowed NOI 4 Income (Deficiency) Excess 5 Revenue (Deficiency) Excess Cumulative (Deficiency) Excess | 1,036,007 66,027 101,569 (35,542) (37,217) | 1,086,395 71,502 99,480 (27,978) (29,296) | 1,234,530 (109,677) 121,976 (231,653) (242,569) | 1,387,608 (41,603) 120,081 (161,684) (169,303) | 1,546,074 39,559 115,679 (76,120) (79,707) | 1,693,475 108,535 108,536 (1) (1) | | | | | Ex MB-2, p.47, i.14 Ex. MB-2, p.47, i.43 Ex. MB-2, p.47, i.49 Line 2 - line 3 Line 4/.955 |
| 6 Income 7 Revenue | (35,542) (37,217) | (63,520) (66,513) | (295,173) (309,082) | (456,857) (478,384) | (532,977) (558,091) | (532,978) (558,092) | | | ŝ | | |
| 8 Water Rate Base 9 Allowed Return, % 10 Achieved Return, % | 1,424,518 7.13% 4.64% | 1,395,099 7.13% 5.13% | 1,761,980 6.92% -6.22% | 1,735,107 6.92% -2.40% | 1,672,162 6.92% 2.37% | 1,569,648 6.91% 6.91% | | | | | Ex. MB-2, p.47, l.45 Ex. MB-2, p.47, l.48 Ex. MB-2, p.47, l.47 |
| SEWER 11 Total Revenues 12 Achieved NOI 13 Allowed NOI 14 Income (Deficiency) Excess 15 Revenue (Deficiency) Excess | 2,177,570 146,736 328,133 (181,397) (189,945) | 2,373,551 278,205 298,278 (20,073) (21,019) | 2,955,099 273,651 362,324 (88,673) (92,851) | 3,497,203 484,177 323,946 160,231 167,781 | 3,501,895 335,990 263,113 72,877 76,311 | 3,566,384 200,914 200,914 0 | | | | | Ex. MB-2, p.49, I.14 Ex. MB-2, p.49, I.43 Ex. MB-2, p.49, I.49 Line 12 - line 13 Line 14/.955 |
| Cumulative (Deficiency) Excess 16 Income 17 Revenue | (181,3 9 7) (189,945) | (201,470) (210,963) | (290,143) (303,815) | (129,912) (136,034) | (57,035) (5 9 ,723) | (57,035) (59,723) | | | | | |
| 18 Sewer Rate Base 19 Allowed Return, % 20 Achieved Return, % | 4,602,106 7.13% 3.19% | 4,183,875 7.13% 6.65% | 5,233,862 6.92% 5.23% | 4,680,873 6.92% 10.34% | 3,803,355 6.92% 8.83% | 2,905,629 6.91% 6.91% | | | | | Ex. MB-2, p.49, I.45 Ex. MB-2, p.49, I.48 Ex. MB-2, p.49, I.47 |
| COMBINED WATER & SEWER RES Cumulative (Deficiency) Excess Income Revenue | (216,939) (227,161) | (264, 9 90) (277,476) | (585,316) (612,896) | (586,769) (614,418) | (590,012) (6 <u>1</u> 7,814) | (590,013) (617,815) | | | | | Line 6 + Line 16 Line 7 + Line 17 |