DOCKET NO. 991651-PU

CERTIFICATION OF

PUBLIC SERVICE COMMISSION ADMINISTRATIVE RULES

FILED WITH THE

DEPARTMENT OF STATE

I do hereby certify:

/x/ (1) That all statutory rulemaking requirements of Chapter 120, F.S., have been complied with; and

/x/ (2) There is no administrative determination under subsection 120.56(2), F.S., pending on any rule covered by this certification; and

/x/ (3) All rules covered by this certification are filed within the prescribed time limitations of paragraph 120.54(3)(e), F.S. They are filed not less than 28 days after the notice required by paragraph 120.54(3)(a), F.S., and;

 $\underline{/x}/$ (a) Are filed not more than 90 days after the notice; or

// (b) Are filed not more than 90 days after the notice not including days an administrative determination was pending; or

 \angle (c) Are filed more than 90 days after the notice, but, not less than 21 days nor more than 45 days from the date of publication of the notice of change; or \angle (d) Are filed more than 90 days after the notice but? not less than 14 nor more than 45 days after the adjournment of DOCUMENT NUMBER-DATE 06845 JUN-58

FPSC-RECORDS/REPORTING

the final public hearing on the rule; or

// (e) Are filed more than 90 days after the notice, but within 21 days after the date of receipt of all material authorized to be submitted at the hearing; or

// (f) Are filed more than 90 days after the notice, but within 21 days after the date the transcript was received by this agency; or

// (g) Are filed not more than 90 days after the notice, not including days the adoption of the rule was postponed following notification from the Joint Administrative Procedures Committee that an objection to the rule was being considered; or

// (h) Are filed more than 90 days after the notice, but within 21 days after a good faith written proposal for a lower cost regulatory alternative to a proposed rule is submitted which substantially accomplishes the objectives of the law being implemented; or

// (i) Are filed more than 90 days after the notice, but within 21 days after a regulatory alternative is offered by the small business ombudsman.

Attached are the original and two copies of each rule covered by this certification. The rules are hereby adopted by the undersigned agency by and upon their filing with the Department of State.

<u>Rule No.</u>

25-22.032



Under the provision of subparagraph 120.54(3)(e)6., F.S., the rules take effect 20 days from the date filed with the Department of State or a later date as set out below:

Effective:

(month) (day) (year)

, Director BLANCA S. BAYÓ,

Division of Records & Reporting

Number of Pages Certified



MCB

(Substantial rewording of Rule 25-22.032 follows. See Florida Administrative Code for present text.)

- 3 25-22.032 Customer Complaints.
- 4

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Intent; Application and Scope. 1.

5 It is the Commission's intent that disputes between regulated 6 companies and their customers be resolved as quickly, effectively, and inexpensively as possible. This rule establishes informal 7 customer complaint procedures that are designed to accomplish that 8 9 intent. This rule applies to all companies regulated by the Commission. It provides for expedited processes for customer 10 complaints that can be resolved quickly by the customer and the 11 company without extensive Commission participation. It also 12 provides a process for informal Commission resolution of complaints 13 that cannot be resolved by the company and the customer. 14

(2) Any customer of a Commission regulated company may file 15 a complaint with the Division of Consumer Affairs whenever the 16 customer has an unresolved dispute with the company regarding 17 electric, gas, telephone, water, or wastewater service. The 18 complaint may be communicated orally or in writing. The complaint 19 shall include the name of the company against which the complaint 20 is made, the name of the customer of record, and the customer's 21 service address. Upon receipt of the complaint, a staff member 22 will determine if the customer has contacted the company and, if 23 the customer agrees, will put the customer in contact with the 24 company for resolution of the complaint using the transfer-connect 25 I JUN-2 Fil 10

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system described in subsection(3), or by other appropriate means if 1 the company does not subscribe to the transfer-connect system. If 2 3 the customer does not agree to be put in contact with the company, for those companies subscribing to the transfer-connect system, the 4 staff member will submit the complaint to the company for 5 resolution in accordance with the three-day complaint resolution 6 process set forth in subsection (4). For those companies not 7 subscribing to the transfer-connect system, the staff member will 8 9 submit the complaint to the company for resolution in accordance with the provisions of subsection (5). 10

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(3) Transfer-connect system.

Each company subject to regulation by the Commission may 12 (a) provide a transfer-connect (warm transfer) telephone number by 13 which the Commission may directly transfer a customer to that 14 company's customer service personnel. When the transfer is 15 complete, any further charges for the call shall be the 16 responsibility of the company and not the Commission or the 17 customer. Each company that subscribes to the transfer connect 18 system must provide customer service personnel to handle 19 transferred calls during the company's normal business hours and at 20 a minimum from Monday through Friday, 9:00 A.M to 4:00 P.M., 21 Eastern time, excluding all holidays observed by the company. 22

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(4) Complaints resolved within three (3) days.

24 <u>Companies that subscribe to the transfer-connect system may</u> 25 <u>resolve customer complaints within three days in the following</u>

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1 <u>manner:</u>

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2 (a) The Commission staff member handling the complaint will 3 forward a description of the complaint to the company for response 4 and resolution. The three day period will begin at 5:00 p.m. on 5 the day the information is sent to the company and end at 5:00 p.m. 6 on the third day, excluding weekends and holidays. If the company 7 satisfactorily resolves the complaint, the company shall notify the 8 staff member of the resolution.

(b) The Commission will contact the customer to confirm that 9 the complaint has been resolved. If the customer confirms that the 10 complaint has been resolved, the complaint will not be reported in 11 the total number of complaints shown for that company in the 12 Commission Consumer Complaint Activity Report. However, the 13 Commission will retain the information for use in enforcement 14 proceedings, or for any other purpose necessary to perform its 15 16 regulatory obligations.

17 (c) If the customer informs the Commission staff member that 18 the complaint has not been resolved, the Commission will notify the 19 company and require a full report as prescribed in subsection (5). 20 (d) For purposes of this subsection a complaint will be 21 considered "resolved" if the company and the customer indicate that 22 the problem has been corrected, or the company and the customer 23 indicate that they have agreed to a plan to correct the problem.

24 (5) Complaints not resolved within three days.

25 If the customer does not agree to contact the company

directly, if the customer is not satisfied with the company's proposed resolution of the complaint, or if the company does not subscribe to the transfer-connect system, a Commission staff member will investigate the complaint and attempt to resolve the dispute in the following manner:

6 (a) The staff member will notify the company of the complaint 7 and request a response. The company shall provide its response to 8 the complaint within fifteen (15) working days. The response shall 9 explain the company's actions in the disputed matter and the extent 10 to which those actions were consistent with applicable statutes and 11 regulations. The response shall also describe all attempts to 12 resolve the customer's complaint.

13 (b) The staff member investigating the complaint may request 14 copies of bills, billing statements, field reports, written 15 documents, or other information in the participants' possession 16 that may be necessary to resolve the dispute. The staff member may 17 perform, or request the company to perform, any tests, on-site 18 inspections, and reviews of company records necessary to aid in the 19 resolution of the dispute.

20 (6) During the complaint process, a company shall not 21 discontinue service to a customer because of any unpaid disputed 22 bill. However, the company may require the customer to pay that 23 part of a bill which is not in dispute. If the company and the 24 customer cannot agree on the amount in dispute, the staff member 25 will make a reasonable estimate to establish an interim disputed

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1	amount until the complaint is resolved. If the customer fails to
2	pay the undisputed portion of the bill the company may discontinue
3	the customer's service pursuant to Commission rules.
4	(7) The staff member will propose a resolution of the
5	complaint based on the information provided by all participants to
6	the complaint and applicable statutes and regulations. The
7	proposed resolution may be either oral or written. Upon request,
8	either participant shall be entitled to a written copy of the
9	proposed resolution.
10	(8) Informal Conference. If a participant objects to the
11	proposed resolution the participant may request an informal
12	conference on the complaint.
13	(a) The request for an informal conference shall be in
14	writing and filed with the Division of Consumer Affairs within 30
15	days after the proposed resolution is sent to the participants.
16	(b) When the request for an informal conference is received,
17	the Director of the Division of Consumer Affairs will assign a
18	Commission staff member to process the request for an informal
19	conference. The staff member will advise the participants to
20	complete Form X (PSC/CAF Form X), incorporated by reference herein,
21	and return the form to the Commission within fifteen (15) days. A
22	copy of Form X may be obtained from the Division of Consumer
23	Affairs. At a minimum, the participants shall provide the
24	following information on the form:
25	1. A statement describing the facts that give rise to the

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1	complaint;
2	2. A statement of the issues to be resolved; and
3	3. A statement of the relief requested.
4	The informal conference shall be limited to the complaint and the
5	statement of facts and issues identified by the participants in the
6	form. The Commission staff will notify the requesting participant
7	that the request for an informal conference will be denied if the
8	requesting participant's form is not received within the 15 days.
9	(c) The Director of the Division will review the statements
10	and either appoint a staff member to conduct the informal
11	conference, or make a recommendation to the Commission for
12	dismissal based on a finding that the complaint states no basis
13	upon which relief may be granted.
14	(d) If a conference is granted, the staff member appointed to
15	conduct the conference shall not have participated in the
16	investigation or proposed resolution of the complaint.
17	(e) After consulting with the participants, the staff member
18	will send a written notice to the participants setting forth the
19	unresolved issues, the procedures to be followed at the informal
20	conference, the dates by which written materials are to be filed,
21	and the time and place for the conference. The conference may be
22	held by telephone conference, video teleconference, or in person,
23	no sooner than ten days following the notice.
24	(f) At the conference, the participants shall have the
25	opportunity to present information, orally or in writing, in

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1 <u>support of their positions. During the conference, the staff</u>
2 <u>member may encourage the parties to resolve the dispute. The</u>
3 <u>Commission will be responsible for tape-recording, but not</u>
4 <u>transcribing, the informal conference. A participant may arrange</u>
5 <u>for transcription at his own expense.</u>

(g) The staff member may permit any participant to file
additional information, documentation, or arguments. The opposing
participant shall have an opportunity to respond.

9 <u>(h)</u> If a settlement is not reached within 20 days following 10 <u>the informal conference or the last post-conference filing</u>, 11 <u>whichever is later, the staff member shall submit a recommendation</u> 12 <u>to the Commission for consideration at the next available Agenda</u> 13 <u>Conference. Copies of the recommendation shall be sent to the</u> 14 <u>participants.</u>

15 (i) If the Director denies the request for an informal 16 conference, the participants shall be notified in writing. Within 17 20 days of giving notice, the staff shall submit a recommendation 18 for consideration at the next available Agenda Conference. Copies 19 of the recommendation shall be sent to the participants.

(j) The Commission will address the matter by issuing a
 notice of proposed agency action or by setting the matter for
 hearing pursuant to section 120.57, Florida Statutes.

<u>(9) At any point during the complaint proceedings, a</u>
participant has the right to be represented by an attorney or other
representative. For purposes of this rule a representative may be

any person the party chooses, unless the Commission sets the matter for hearing. If the Commission sets the matter for hearing, the participants may be represented by an attorney or a qualified representative as prescribed in Rule 28-106.106, Florida Administrative Code, or may represent themselves. Each participant shall be responsible for his own expenses in the handling of the complaint.

(10) At any time the participants may agree to settle their 8 dispute. If a settlement is reached, the participants or their 9 representatives shall file with the Division of Consumer Affairs a 10 written statement to that effect. The statement shall indicate 11 that the settlement is binding on both participants, and that the 12 participants waive any right to further review or action by the 13 Commission. If the complaint has been docketed, the Division of 14 Consumer Affairs shall submit the settlement to the Commission for 15 approval. If the complaint has not been docketed, the Division 16 will acknowledge the statement of settlement by letter to the 17 participants. 18

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(11) Record retention and auditing.

(a) All companies shall retain notes or documentation
 relating to each Commission complaint for two years, beginning when
 the complaint was first received.

(b) All companies shall file with the Commission, beginning
60 days after the effective date of this rule and monthly
thereafter, a report that summarizes the following information for

1	the preceding calendar month:
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	1. The total number of calls handled via transfer connect,
3	including the customer's name, a brief description of the
4	complaint, and whether or not the complaint was addressed;
5	2. The number of complaints handled under the three day
6	complaint resolution procedure; and whether the complaint was
7	resolved.
8	(c) The Commission shall have access to all such records for
9	audit purposes.
10	Specific Authority 350.127(2), 364.19, 364.0252, 366.05, 367.121,
11	FS.
12	Law Implemented 364.01, 364.0252, 364.03(1), 364.183, 364.185,
13	364.15, 364.19, 364.337(5), 366.03, 366.04, 366.05, 367.011,
14	367.111, 367.121, 120.54, 120.569, 120.57, 120.573, FS.
15	HistoryNew 01-03-89, Amended 10-28-93.
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CERTIFICATION OF FORM INCORPORATED BY REFERENCE IN RULES FILED WITH THE DEPARTMENT OF STATE

Pursuant to Rule 1S-1.005, Florida Administrative Code, I do hereby certify that the attached is a true and correct copy of the following form incorporated by reference in Rule 25-22.032. Under the provisions of subparagraph 120.54(3)(e)(6), F.S., the attached form will take effect 20 days from the date filed with the Department of State, or a later date as specified in the rule.

PSC/CAF Form X (09/99)

(S, E A L)

МCВ

BLANCA S. BAYÓ, Director Division of Records & Reporting

Number of Pages Certified





FLORIDA PUBLIC SERVICE COMMISSION INFORMAL CONFERENCE REQUEST FORM

FPSC Complaint Number:	•••
Customer's Name:	•
Authorized Representative:	
Address:	· · · · · · · · · · · · · · · · · · ·
Telephone Number: (Voice)	
E-mail address (if any):	
Please address the following st	atements using additional pages if necessary.
Please identify the issues to be resolved.	
Please identify the dollar the amount in dispute.	
Please provide a suggested resolution or the relief sou	aght
NOTICE: This form must be postmarke information by the postmark date ma conference request. PSC/CAF Form X (09/99)	d by (Date). Failure to provide this y result in denial of the informal of

Rule 25-22.032 Docket No. 991651-PU

SUMMARY OF RULE

It is the Commission's intent that disputes between regulated companies and their customers be resolved as quickly, effectively, and inexpensively as possible. This rule establishes customer complaint procedures that are designed to accomplish this intent. It includes an expedited telephone warm transfer and three day resolution process for complaints that can be resolved quickly by the customer and the company without extensive Commission participation. It also includes a process for informal Commission resolution of the complaint if the company and the customer cannot resolve the complaint themselves.

SUMMARY OF HEARINGS ON THE RULE

No hearing was requested and none was held.

FACTS AND CIRCUMSTANCES JUSTIFYING THE RULE

It is the Commission's intent that disputes between regulated companies and their customers be resolved as quickly as possible. To assist in this effort, the Commission has been subscribing to a telecommunications service called Transfer-Connect. This program allows consumers to be connected with the central customer service department of a regulated company for a possible expedited resolution of their complaint. The proposed amendments to Rule 25-22.032 codify the successful transferconnect program. They also provide regulatory incentives to encourage participation by companies that participate in transfer-connect to also participate in an expedited three-day resolution process not included in the Commission's complaint reporting system. The amendments also streamline the Commission's informal conference process, and require record keeping for all complaints handled through the transfer connect and three-day resolution process.