# BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION ORIGINAL

In re: Petition for Determination ) of Need of Hines Unit 2 Power ) Plant )

DOCKET NO. CO1064-EI

Submitted for filing: August 7, 2000

#### DIRECT TESTIMONY OF ERIC G. MAJOR

#### ON BEHALF OF FLORIDA POWER CORPORATION

ROBERT A. GLENN Director, Regulatory Counsel Group FLORIDA POWER CORPORATION P.O. Box 14042 St. Petersburg, Florida 33733 Telephone: (727) 820-5184 Facsimile: (727) 820-5519 GARY L. SASSO Florida Bar No. 622575 Carlton, Fields, Ward, Emmanuel, Smith & Cutler Post Office Box 2861 St. Petersburg, FL 33731 Telephone: (727) 821-7000 Telecopier: (727) 822-3768

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#### IN RE: PETITION FOR DETERMINATION OF NEED BY FLORIDA POWER CORPORATION FPSC DOCKET NO. \_\_\_\_\_

#### DIRECT TESTIMONY OF ERIC G. MAJOR

1		
2		I. INTRODUCTION AND QUALIFICATIONS.
3		
4	Q.	Please state your name, your employer, and business address.
5	А.	My name is Eric G. Major. I am employed by Florida Power Corporation ("FPC" or
6		the "Company"). My business address is Florida Power Corporation, One Power
7		Plaza, 263 13 <sup>th</sup> Avenue, South, St. Petersburg, Florida 33701-5512.
8		
9	Q.	Please tell us your position with Florida Power Corporation and describe your
10		duties and responsibilities in that position.
11	А.	I am employed by FPC as its Director of Construction and Design Engineering. As
12		FPC's Director of Construction and Design Engineering, I am responsible for the
13		overall management and direction of licensing, engineering, procurement, and
14		construction activities associated with new supply-side, generation projects for the
15		Company. This includes the Hines 2 combined cycle generation plant.
16		
17	Q.	Please tell us about your educational background and experience.
18	А.	I received a Bachelor of Science degree in Civil Engineering from the University of
19		Florida in 1967. In 1971, I received a Masters degree in Engineering Administration
20		from the University of South Florida. I am a Registered Professional Engineer in the

1		State of Florida, and I have	been so registered since 1971. I am also a certified								
2		Electrical Contractor, certi	fied General Contractor, and certified Mechanical								
3		Contractor in the State of F	lorida.								
4		My employment his	story began with FPC in May 1967. I have 12 years of								
5		combined engineering/man	agerial experience in the Energy Delivery area of our								
6		Company, 8 years manager	ial experience in Materials and Contracts, and 13 years of								
7		managerial experience in th	ne Energy Supply area of FPC. Since 1990, I have been								
8		directing the generation construction activities of FPC during which time FPC has									
9		installed a nominal 1,400 N	1W of generation.								
10											
11		II. PURPOSI	E AND SUMMARY OF TESTIMONY.								
12											
13	Q.	What is the purpose of yo	ur testimony in this proceeding?								
14	А.	I am testifying on behalf of	FPC, in support of its Petition for Determination of								
15		Need, by describing the site	e and unit characteristics for the Hines 2 combined cycle								
16		generation plant, including	the size, number of units, fuel type and supply modes,								
17		the approximate costs, and	the projected in-service date.								
18											
19	Q.	Are you sponsoring any ex	whibits to your testimony?								
20	А.	Yes. I am sponsoring the fo	ollowing exhibits to my testimony:								
		EGM-1	Hines Energy Complex Map.								
		EGM-2	Site Arrangement – Overall Plan.								
		EGM-3	Site Arrangement Power Block Area.								

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EGM-4	Typical Combined Cycle Schematic.
EGM-5	Installed Cost Estimate for Hines 2 Unit.
EGM-6	Project Schedule for Hines 2 Unit.

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#### Q. Please give us a summary of your testimony.

The Company plans to build Hines 2 at the Hines Energy Complex ("HEC"), its 3 Α. existing generation site in Polk County, Florida. That site contains the Hines 1 4 combined cycle generation unit and its associated facilities. In 1994, the Governor 5 and Cabinet, sitting as the Siting Board, certified the HEC for construction and 6 operation of the Hines 1 unit and for 3,000 megawatts ("MW") of ultimate 7 generation capacity at the site. Hines 2 will account for another 530 MW of nominal 8 capacity located at the site, and it will share many of the existing facilities at the site 9 with Hines 1. The ability to share facilities at the site adds to the cost-effectiveness 10 of the Hines 2 unit. The Company and its ratepayers will capture the cost savings 11 associated with the economies of scale achieved from using the existing facilities for 12 the operation of both the Hines 1 and the Hines 2 units. 13

Hines 2 is a "sister" unit to Hines 1. It is a state-of-the art, highly efficient
combined cycle unit that will operate on natural gas with distillate oil as the backup
fuel. Its beneficial heat rate, availability, and responsiveness, among other
attributes, provide the Company with a low-cost, highly flexible source of power.
Hines 2 therefore enhances the overall operation and efficiency of the Company's
system to the direct economic benefit of the Company and its ratepayers.

1		Apart from the cost savings achieved by placing in operation a state-of-the-
2		art, highly efficient generation unit, the Company and its ratepayers will further
3		benefit from a below market cost for the unit. The projected cost for Hines 2 is
4		approximately \$198 million, which is well below the current market cost for
5		equivalent units, because the Company has preserved its previously negotiated,
6		favorable equipment terms.
7		In sum, Hines 2 allows the Company to meet its reliability needs with the
8		most efficient and sought after technology on the market at a below market cost,
9		giving the Company and its ratepayers substantial economic benefits in terms of
10		technology, efficiency and flexibility in operation, and cost of generating power.
11		
12		III. DESCRIPTION OF THE HINES 2 SITE.
13		
13 14	Q.	Please describe the location of the HEC.
13 14 15	Q. A.	<b>Please describe the location of the HEC.</b> The HEC is located in southwest Polk County, Florida, approximately 40 miles east
13 14 15 16	Q. A.	<b>Please describe the location of the HEC.</b> The HEC is located in southwest Polk County, Florida, approximately 40 miles east of Tampa, 7 miles south of Bartow, and approximately 3.5 miles northwest of Ft.
13 14 15 16 17	Q. A.	<ul> <li>Please describe the location of the HEC.</li> <li>The HEC is located in southwest Polk County, Florida, approximately 40 miles east of Tampa, 7 miles south of Bartow, and approximately 3.5 miles northwest of Ft.</li> <li>Meade. County Road 640 is on the northern boundary of the HEC, and County</li> </ul>
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> </ol>	Q. A.	Please describe the location of the HEC. The HEC is located in southwest Polk County, Florida, approximately 40 miles east of Tampa, 7 miles south of Bartow, and approximately 3.5 miles northwest of Ft. Meade. County Road 640 is on the northern boundary of the HEC, and County Road 555 runs through the site north to south. The location of the HEC is shown in
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> </ol>	Q. A.	Please describe the location of the HEC.         The HEC is located in southwest Polk County, Florida, approximately 40 miles east         of Tampa, 7 miles south of Bartow, and approximately 3.5 miles northwest of Ft.         Meade.       County Road 640 is on the northern boundary of the HEC, and County         Road 555 runs through the site north to south.       The location of the HEC is shown in         Exhibit (EGM-1).
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	Q. A.	Please describe the location of the HEC. The HEC is located in southwest Polk County, Florida, approximately 40 miles east of Tampa, 7 miles south of Bartow, and approximately 3.5 miles northwest of Ft. Meade. County Road 640 is on the northern boundary of the HEC, and County Road 555 runs through the site north to south. The location of the HEC is shown in Exhibit (EGM-1).
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	Q. A. Q.	Please describe the location of the HEC.         The HEC is located in southwest Polk County, Florida, approximately 40 miles east         of Tampa, 7 miles south of Bartow, and approximately 3.5 miles northwest of Ft.         Meade. County Road 640 is on the northern boundary of the HEC, and County         Road 555 runs through the site north to south. The location of the HEC is shown in         Exhibit (EGM-1).         Please describe the location of Hines 2 at the HEC.
<ol> <li>13</li> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> </ol>	Q. A. Q. A.	Please describe the location of the HEC.         The HEC is located in southwest Polk County, Florida, approximately 40 miles east         of Tampa, 7 miles south of Bartow, and approximately 3.5 miles northwest of Ft.         Meade. County Road 640 is on the northern boundary of the HEC, and County         Road 555 runs through the site north to south. The location of the HEC is shown in         Exhibit (EGM-1).         Please describe the location of Hines 2 at the HEC.         Exhibit (EGM-2) is the HEC site plan and shows the development of the entire

1		and the proposed Hines 2 unit, in relation to the existing cooling ponds and water
2		treatment and wastewater disposal areas for both units. Exhibit (EGM-3) is the
3		power block layout for Hines 2. It depicts the Hines 2 power block in relation to the
4		Hines 1 power block and existing rail lines, state roads, and access roads that will
5		serve both units, and existing dikes and former phosphate mining areas on the HEC
6		site.
7		
8	Q.	Do the Company and its ratepayers benefit from the location of the Hines 2 unit
9		at the HEC?
10	А.	Yes.
11		
12	Q.	What are the benefits to the Company and its ratepayers from locating the
13		Hines 2 unit at the HEC?
14	А.	Location of the Hines 2 unit at the HEC offers the Company and its ratepayers the
15		ability to achieve economies of scale by using existing improvements at the site for
16		operation of the Hines 2 unit. By building Hines 2 at the HEC, the Company will be
17		able to use the existing access road, cooling pond, reclaimed water supply pipeline,
18		water treatment and wastewater disposal facilities, gas lateral, and transmission
19		facilities, among other site improvements, for both the Hines 1 unit and the proposed
20		Hines 2 unit. Because the Company can use the existing site improvements for both
21		units, the Company will not have to design and construct such improvements for the
22		Hines 2 unit. Location of the Hines 2 unit at the HEC will save the Company site
23		development costs the Company otherwise would have incurred. As a result, the

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1		Company and its ratepayers will save additional engineering and construction costs
2		by locating Hines 2 at the HEC.
3		
4		IV. DESCRIPTION OF THE HINES 2 UNIT.
5		
6	Q.	Please describe the proposed design of the Hines 2 unit.
7	А.	The Hines 2 unit is a state-of-the-art combined cycle unit similar to the Hines 1 unit.
8		It consists of two nominal 170 MW Westinghouse 501 F combustion turbines, two
9		unfired heat recovery steam generators, one nominal 190 MW steam turbine, and a
10		recirculating water cooling system. It is a dual-fuel generation system, meaning that
11		the combustion turbines can be operated on natural gas or distillate oil. For Hines 2,
12		natural gas is the primary fuel, and low sulfur (0.05 percent) distillate oil is the
13		planned backup fuel.
14		The dual-fueled combustion turbines and steam turbine for the Hines 2 unit
15		are configured in sequential stages, as shown in the typical schematic for a
16		combined cycle unit in Exhibit (EGM-4). The first stage includes the
17		combustion turbines, much like utility peaking units, which generate electrical
18		energy. In the second stage of the process, the hot gas from the combustion turbines
19		is passed through the heat recovery steam generator, where steam is produced and
20		fed into the steam turbine to generate additional electrical energy hence, the term
21		"combined cycle" generation technology.
22		

Q. Are there advantages to combined cycle technology for the Company?

2 A. Yes.

3

4

1

#### Q. What are those advantages?

5 А. The combined cycle generation technology is very efficient because it generates 6 electrical energy from the input fuel both directly, through the combustion turbines. 7 and indirectly, through the heat recovery steam generator and steam turbine. Further 8 flexibility exists through the use of reheat configurations. By reheating extracted 9 steam, additional improvements in cycle efficiency can be achieved. In all of these 10 ways, combined cycle technology makes the most of the input fuel, achieving increased efficiency in the generation of electrical energy from the available fuel 11 12 source. For these reasons, the modern combined cycle power plant is one of the 13 most efficient power cycles available today.

Another advantage of the combined cycle design is that it allows for greater flexibility in matching system operating characteristics over time. Because of its technological efficiency, it can readily be called on to meet varying operational load requirements in an economical manner. Thus, the Hines 2 combined cycle unit can function as a baseload or intermediate unit, if required by the Company's system.

In addition to its high efficiency, the Hines 2 unit will have a low
environmental impact. Combined cycle units operating on natural gas, like the
Hines 2 unit, are one of the cleanest sources of fossil generation. Flue gas is the
only byproduct of the combustion process, whether burning natural gas or distillate
oil, that leaves the HEC. Both are low sulfur, low ash fuels. Thus, sulfur and

1		particulate emissions are virtually nonexistent. Nitrogen oxides will be controlled
2		by selective catalytic reduction. Airborne emissions therefore will be limited by the
3		use of a relatively clean fuel and the appropriate application of control technologies.
4		Consumptive water use will be significantly lower than traditional steam
5		turbine cycles, requiring approximately one-third the amount of water used by a
6		steam only cycle. For these reasons, the combined cycle technology of Hines 2 is a
7		relatively benign one in terms of its impact on the environment.
8		
9	Q.	How will fuel be provided and handled for the Hines 2 unit?
10	А.	As noted above, Hines 2 is designed to operate on natural gas as a primary fuel with
11		fuel oil as the backup fuel. Natural gas will be delivered by pipeline to the HEC.
12		The existing gas lateral at the HEC is sufficient to supply the Hines 2 unit. No
13		additional gas lateral is necessary at the HEC.
14		Additionally, there currently is onsite storage for the distillate oil, providing
15		sufficient storage capabilities to operate Hines 1 and 2 for approximately three (3)
16		days of continuous unit operation at full load on the backup fuel. No additional
17		storage facilities for the backup fuel are necessary for the Hines 2 unit. The
18		distillate oil for the Hines 2 unit will be delivered to the HEC by tanker trucks. The
19		Hines 2 unit will be capable of automatically switching from natural gas to distillate
20		oil firing without shutdown.
21		
22		

**O**.

#### How does the Company plan to construct the Hines 2 unit?

2 FPC will maintain direct overall management of the project, including participation A. 3 in construction management functions, by having a substantial presence onsite during the construction and startup phase. FPC may elect to competitively select 4 5 equipment suppliers, the architect/engineering ("A/E") firm, and the constructors, or 6 the Company may opt to contract for a design-build turnkey approach. The exact 7 method will be evaluated considering the competitive market while minimizing the 8 Company's risk. In either case, the beneficial option pricing for the power island 9 equipment would still be exercised.

10

#### 11 Q. What will it cost the Company to build Hines 2?

A. The total installed cost for the Hines 2 unit is approximately \$203.2 million
(including transmission costs), in actual dollars, as shown in Exhibit \_\_\_\_, (EGM5). This cost was developed on the basis of the Polk Combined Cycle Project
Specifications (with minimal revisions) and option contracts originally negotiated in
1996. A breakdown of the major cost items for the Hines 2 unit is also included in
Exhibit \_\_\_\_, (EGM-5).

18 The project cost for Hines 2 reflects significant savings compared to the 19 current competitive generation market for equivalent combined cycle technology. 20 The savings were obtained because the Company was able to (i) negotiate and 21 preserve beneficial equipment pricing and other favorable contract terms and 22 conditions (for example, performance guarantees and liquidated damages 23 provisions) from its major equipment supplier(s), thus reducing its capital costs

1		compared to current market costs for the same equipment and (ii) share common site
2		utilities and facilities with the Hines 1 unit, thus reducing or eliminating site
3		development and construction costs and associated facilities costs the Company
4		would have otherwise incurred.
5		
6		
7	Q.	What will it cost the Company to operate the Hines 2 unit?
8	А.	The estimated annual fixed Operating and Maintenance ("O&M") costs are \$2.2
9		million (in 2003) dollars, and the estimated variable O&M is \$1.11/MWh (also in
10		2003 dollars). The O&M cost estimates are based on a unit life of 25 years. For the
11		fixed O&M analysis, it was assumed that fixed costs will remain constant in real
12		dollars over the life of the plant. Fixed O&M costs are those costs that are incurred
13		whether the unit is operating or not. The largest fixed costs for the Hines 2 unit are
14		wages and wage-related overheads for the permanent plant staff. Variable O&M
15		costs are a function of the unit's operation. They include consumables, chemicals,
16		lubricants, water, and maintenance repair parts.
17		
18	Q.	When Hines 2 is constructed and in operation, what will be its operational
19		characteristics?
20	А.	As noted above, Hines 2 will have state-of-the-art combined cycle technology. As a
21		result, it will be a highly efficient unit with an excellent heat rate, operating on
22		average at a net heat rate of 6,975 Btu/kWh. The Hines 2 unit will have an
23		equivalent availability factor of approximately 94 percent, which takes into account

1		a 4 percent forced outage rate and all scheduled maintenance outages. Hines 2 is
2		expected to have a capacity factor range of roughly 55 percent to 65 percent. Upon
3		construction and operation, Hines 2 will be the most efficient unit on the Company's
4		system.
5		
6		V. PROPOSED SCHEDULE.
7		
8	Q.	What is the in-service date for the Hines 2 unit?
9	А.	Hines 2 is scheduled to come on line by November 30, 2003.
10		
11	Q.	Will the Company meet that in-service date?
12	А.	Yes, barring any unforeseen and significant delays. The proposed schedule for the
13		permitting and construction of the Hines 2 unit is contained in Exhibit, (EGM-
14		6). In my opinion, this schedule is reasonable and can be met by the Company.
15		
16	Q.	Does this conclude your direct testimony?
17	А.	Yes.
18		
19		
20		



EGM-1



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## Hublic Service Commission

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# Docket No. : 001064-EI

**Docket Title:** Petition for Determination of Need for Hines Unit 2 Power Plant by Florida Power Corporation

**DN 09526-00:** Florida power corporation- hines energy complex- power block 2- site arrangement overall plan map (EGM-2)

## [CLK NOTE: MAP PORTION OF TESTIMONY EXHIBIT CAN BE FOUND IN MAPS MICROFILM.]

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Internet E-mail: contact@psc.state.fl.us



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## Jublic Service Commission

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# Docket No. : 001064-EI

**Docket Title:** Petition for Determination of Need for Hines Unit 2 Power Plant by Florida Power Corporation

**DN 09526-00:** Florida Power corporation- hines energy complex- power block 2- site arrangement power block area map (egm-3)

## [CLK NOTE: MAP PORTION OF TESTIMONY EXHIBIT CAN BE FOUND IN MAPS MICROFILM.]

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#### Cost Estimate Summary Hines Unit 2

Equipment and Construction Contracts	\$ 157,262,000
Contingency	3,000,000
FPC Internal Costs	10,482,000
Need Hearing and Site Certification	2,415,000
Engineering Contracts	7,413,000
Interest During Construction (AFUDC)	17,028,000
Total Project Cost - Excluding Transmission	 197,600,000
Transmission	3,201,000
Transmission Substation	2,405,000
Total Transmission Cost	 5,606,000
Total Project Cost	\$ 203,206,000

	Hines 2 Self-Build Option Schedule REGULATORY / ENVIRONMENTAL / PIPELINE / TRANSMISSION / CONSTRUCTION															<del></del>					-																		
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1	CORPORATE DECISION			5 6		89	10	11 12	2 13	14 1	5 16	17	18 1	9 20	21		3 24	25	20 2/	20	29 3	0 31	32	33 .															
2	DEVELOP & ISSUE RFP RFP & RESPONSE																																						
4	RFP ANALYSIS & NEGOTIATION CORPORATE RESOURCE DECISION					*																																	
6 7 8	NEED PREPARATION NEED REVIEW/APPROVAL - FPSC NEED FOLLOW-UP - FPSC >>> [NONE]																																						
9 10 11 12	DEVELOP/ISSUE SUPPLEMENTAL APPLICATION SCA REVIEWED AND EXTENDED HEARING/GOVERNOR & CABINET APPROVAL/ ORDER PSD PERMIT ISSUED	ISSUED																																					
13 14 16 16 17 19	INVESTIGATE/NEGOTIATE TRANSPORTATION CONTR COMMITMENT FOR GAS SUPPLY ENVIR. & REGULATORY APPROVAL PROCUREMENT & PRE-CONSTRUCTION PIPELINE CONSTRUCTION/UPGRADES GAS IN-SERVICE	ACTS																																					
19	NEGOTIATE/BUILD BARCOLA to PD BUILD HINES SUBSTATION EXPANSION													1								1	1			1   				1 1     									
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