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1		BEFORE THE		
2	F	LORIDA PUBLIC SERVICE	E COMMISSION	
3			- :	
4	In the	Matter of	: DOCKET N	O. 990649-TP
5	INVESTIGATION OF UNBUNDLED N		:	
-	ELEMENTS.		:	
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12		VOLUME 11	1	
13		Pages 1543 throug	jh 1742	
14	PROCEEDINGS:	HEARING		
15			7	
16	BEFORE:	CHAIRMAN J. TERRY DE COMMISSIONER E. LEO COMMISSIONER LILA A	N JACOBS, JR	- Parket
17		COMMISSIONER DILA A	. UADER	
18	DATE:	Wedmesday, September	r 20, 2000	
	TIME:	Commenced at 9:15 a	.m.	
19	PLACE:	Betty Easley Confere	ence Center	
20		Room 148 4075 Esplanade Way		
21		Tallahassee, Florid	a	
22	REPORTED BY:	KORETTA E. STANFORD		
23		Official Commission Division of Records	& Reporting	
24	APPEARANCES:	(AS HERETOFORE NOTED	.)	
25				
				DOCUMENT NUMBER-DAT

FLORIDA PUBLIC SERVICE COMMISSION

DOCUMENT NUMBER-DATE

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#### PROCEEDINGS

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(Transcript continues in sequence from Volume 10.)

CHAIRMAN DEASON: Call the hearing to order. The witness is in his place. And we were in the middle of cross examination. Is there anything we need to address before we resume cross examination?

MR. ROSS: Yes, Mr. Chairman, just a couple of housekeeping matters. The exhibit that Ms. Caldwell had identified yesterday, for which I did not have copies, I do have copies and have provided to all the parties and the Staff and Commissioners and would ask that the January 13, 1999, letter from Ms. Carver to the Commission be marked as the next exhibit which, I believe, is 112?

CHAIRMAN DEASON: That is correct. It will be identified as Exhibit 112. Are you moving this exhibit at this time?

MR. ROSS: Yes, Mr. Chairman.

CHAIRMAN DEASON: Any objection to Exhibit 112? Hearing no objection, show then, Exhibit 112 is admitted.

(Exhibit 112 marked for identification and admitted into the record.)

MR. ROSS: Thank you, Mr. Chairman. We have also distributed this morning errata sheets to the depositions of Mr. Stegeman, Ms. Caldwell, and Mr. Latham. And I'm not sure whether the chair would prefer just

```
simply attach those to the respective depositions or mark
    them as an individual exhibit.
2
              CHAIRMAN DEASON: I think, we can simply attach
3
    them to the depositions which have already been
 4
     identified.
5
              MR. ROSS: Thank you, Mr. Chairman. That's all
 6
    of the housekeeping matters BellSouth has.
 7
               CHAIRMAN DEASON: Very well. Any other
 8
    preliminary matters?
 9
               Okay. We can resume with the cross examination.
10
    And I'm not -- Mr. Melson, did you finish your cross
11
12
    examination?
               MR. MELSON: No, but I don't have any.
13
               CHAIRMAN DEASON: Oh, okay. That's fine. Don't
14
15
    be bashful. Anybody -- the witness is available for
16
     cross.
17
               MS. BOONE: Nothing for me, thank you.
18
               MR. BRESSMAN: Nothing from BlueStar. I thought
19
    AT&T still had a few more questions.
20
               MS. BOONE: He said he's done.
21
               MR. LAMOUREAUX: I was finished.
22
               CHAIRMAN DEASON: That's what I thought, okay.
     Staff?
23
24
               MS. CALDWELL: Staff has no questions.
25
               CHAIRMAN DEASON: Commissioners? Goodness, we
               FLORIDA PUBLIC SERVICE COMMISSION
```

1	should break for the evening more often. I apologize. I
2	had no idea that there was going to be no more cross
3	examination. You could have been dismissed last evening.
4	THE WITNESS: I brought two suits, so I was
5	prepared.
6	MR. LAMOUREAUX: I don't think the witness is
7	disappointed.
8	CHAIRMAN DEASON: Okay. We do have an exhibit
9	oh, I'm sorry, redirect.
10	MR. ROSS: I just have a few questions on
11	redirect, Mr. Chairman.
12	CHAIRMAN DEASON: We were on too good of a roll.
13	JIM STEGEMAN
14	continues his testimony under oath from Volume 10:
15	REDIRECT EXAMINATION
16	BY MR. ROSS:
17	Q Mr. Stegeman, good morning. Mr. Lamoureux asked
18	you yesterday about allocating fiber based on DSOs and
19	DS1s. And, I believe, you testified the allocation of
20	fiber was somewhat arbitrary. Do you recall those
21	questions?
22	A Yes, I do.
23	Q Can you look at allocation of fiber in a vacuum,
24	as Mr. Lamoureux suggested?
25	A No, you can't. If you look at the BSTLM in the
	FLORIDA PUBLIC SERVICE COMMISSION

real network that is designed, the fiber that is deployed and sized needs to look at the electronics placed on the end. You need to look at the demand out in the network to determine those fiber sizes.

If we were in a vacuum, there would only be one fiber strand size in the model, that 12-strand fiber size. But if you look at the inputs to the model and what the model produces, the model produces or has as inputs multiple strand sizes ranging from 12 strands up into the 200s.

And as the model runs, it installs fibers from the 12s up to the 200s. So, there must be something behind that different -- differentiation in the number of strands installed. And what really drives that is the electronics on the end.

So, to have a consistent approach to the cost and to be most realistic, what we looked at is the electronics on the end, which are the DLC systems. The DLC systems are driven by DSOs. And the sizing of those DLC systems are driven by DSOs.

And as you increase the number of DLC systems in your network, you increase the number of rings, which leads to an increase in the number of fibers. So, in effect, the DSOs that you have sitting out there do have an impact on the fibers that are placed. So, therefore,

11	
1	in a real network and in the actual BSTLM the fibers are
2	driven by DSOs.
3	Q Mr. Lamoureux asked you about using a complete
4	portfolio of inputs from another carrier in a
5	forward-looking cost study; do you recall those questions?
6	A Yes, I do.
7	Q Can you give an example of what you meant by
8	looking at a complete portfolio of inputs?
9	A Yes, I can. Let me just give a simple example.
10	Considering that you have two vendors, vendor A and vendor
11	B, vendor A provides for you some electronic equipment,
12	but they also provide for you some drop equipment. And
13	you've negotiated with them to give you a very good price
14	on your drops.
15	In exchange for getting the good price on the
16	drops, they also want you to buy some electronic equipment
17	from them at a market rate, so you do that. With vendor
18	B, vendor B gives you a very good rate on the electronics,
19	because they know you are buying electronics from vendor
20	A.
21	So, due to the competition of the two vendors,
22	you are getting a good price on vendor B's electronic
23	equipment and for vendor A, you're getting a very good
24	price on drop equipment.
25	When you look at it, exclusive of the vendors

and you just look at the raw numbers and you want to pick inputs into the model, the natural tendency is to pick the vendor A price for drop, if that's what you're buying from vendor A. And from vendor B, you'd want to pick the electronics cost, because they appear to be less.

If you did that and the company was buying in that manner, they would not be able to achieve the cost on the drops, if they were not buying the electronics from vendor A. And vendor B's electronic prices would not be as low, if they knew that you were not buying electronics from vendor A.

So, in effect, all the prices are interrelated.

And that's what I referred to as a portfolio, that you really have to look at all the prices together and look at what's behind the prices before you can just say I need to pick that price, because it's the lowest.

Q To your knowledge, is Mr. Donovan and Mr. Pitkin, on behalf of AT&T and MCI, advocating using a complete portfolio of inputs from a single carrier as adjustments to the BSTLM as Mr. Lamoureux's question hypothesized?

A No. It appears that they're picking and choosing inputs, like I explained, that they're looking at just price in attempting to pick the lowest price for each particular item and then running the model. And again, it

ignores the interrelationships of all the products and prices behind that.

Q Mr. Lamoureux also asked you about the tables that appear on page 19 and 20 of your rebuttal testimony. And if I could just quickly ask you to look at the table at page 20 which, as I understood your testimony response to Mr. Lamoureux, is intended to compare the investment in these particular facilities as generated by the BSTLM as filed by BellSouth on August 16, 2000. The BSTLM with BCPM loop inputs and the proposal by Mr. Donovan and Mr. Pitkin as contrasted to BellSouth's booked amounts for these investments; is that correct?

A That is correct.

Q Mr. Lamoureux suggested that comparing the company's booked investments with the investments generated by the BSTLM was an apples to oranges comparison, because it may include such things as D-slams and the like; do you recall that question?

A Yes, I do.

Q Do you agree with Mr. Lamoureux's suggestion, that this is an apples to oranges comparison?

A No, I do not. You have to consider that the BSTLM is an abstract, and it's building a model, and you have to look at what is actually in place to kind of get a sanity check of what the model should produce.

So, what we looked at is we looked at the booked 1 amount, and it's \$7 billion of network plant, and we 2 realize that that includes more than just the local loop. 3 And based on my experience, the local loop makes up 4 anywhere from 75% to 85% of that plant. 5 And if you just assumed 80% and you multiplied 6 it by that \$7 billion, you'd end up with around \$5.7 7 billion of local loop investment. And that is what should 8 be used as the apples to apples comparison or a sanity 9 check of what the models produce. 10 Do you have Exhibit 112 in front of you, which 11 is the letter from Mr. Carver to the Commission? 12 Yes, I do. Α 13 And I'll represent to you that this is the 14 results of the BCPM, with the Commission-ordered 15 adjustments in the universal service proceeding. 16 possible to determine from the information in this report 17 the investments in those same accounts that are generated 18 by the BCPM using Commission-approved inputs? 19 If you look at this, the top line provides 20 the loop investment per line. 21 I'm sorry, you're on the last page of the 22 Q 23 exhibit? Yes, I'm on the last page, I'm sorry. And if 24

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25

you look at that capped amount, just taking that number,

for example, of \$892, you should be able to multiply that by the 6.4 million lines served, which is the bottom number on the page. And if you do that, it appears that you'll end up with something between, I'll say, \$5 and \$6 billion of plant.

Q And how does that compare with the numbers that you have reflected on page 20 of your rebuttal?

A If you look at page 20, and as I just mentioned, if you adjust the booked amount down to what appears to be the local loop amount, you'd end up with around \$5.7 billion. If you look at what BellSouth filed on August 16th, it's \$5.2 billion. If you look at what we put into the model using the universal service approved inputs into the BSTLM, we ended up with \$5 billion of plant. And then, if you look at what the BCPM produced in the universal service proceeding, it's somewhere between \$5 and \$6 billion. So, they're all consistent in what they're producing, as far as the total network investment.

Q What does the fact that Mr. Donovan and Mr. Pitkin's investments result in \$2.6 billion tell you about the reasonableness of their proposed adjustments?

A To me, given that you have multiple models with multiple sets of inputs producing consistent numbers that are not off by a magnitude, and you look at the numbers produced in Mr. Donovan's and Mr. Pitkin's analysis of

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number given what all the other models and all the other inputs are producing.

\$2.6 billion, it appears that it's a very unreasonable

Mr. Lamoureux also asked you whether these numbers on your table on page 20 are affected by -- or what cost of capital or depreciation assumptions were used in calculating these figures. Does cost of capital or depreciation have anything to do with the calculation of these investments?

No, it does not. These are before those adjustments are made.

Looking at, quickly, at the table on page 19 of your rebuttal testimony, which Mr. Lamoureux also asked you about, and as I believe you testified in response to Mr. Lamoureux, this table reflects the average loop investment, annual loop investment, using the BSTLM as filed on August 16, 2000, the BSTLM with BCPM loop inputs and the Donovan/Pitkin proposed adjustment; is that correct?

Α Yes, it is.

Can you, again, looking at Exhibit 112, compare the loop investment as generated by the BCPM using Commission-approved inputs and give us some idea as to how that compares with the numbers reflected on your chart?

If you look at that last page of Exhibit Α FLORIDA PUBLIC SERVICE COMMISSION

112, and we just take the capped amount of \$892 and compare that to what is in my table, you see that the August 16th run produced an average loop investment of \$852. The BSTLM run with the BCPM inputs from the universal service proceeding produced an average loop investment of \$832. And if you look at what Donovan and Pitkin's numbers would produce, it was \$436.

Q Again, Mr. Lamoureux asked you what depreciation and cost of capital assumptions were used in developing the average loop investment. Does depreciation or cost of capital factor in, in any way, to the calculation of these numbers?

A No, they do not. Average loop investment is before you convert them into annual charge factors using depreciation and cost of money.

Q Based on what you have provided, it appears that Mr. Donovan and Mr. Pitkin's average loop investment is about 1/2 of the loop investment generated by either the BSTLM with BellSouth's inputs, the BSTLM with BCPM inputs, or the BCPM with Commission-approved inputs. Do you believe that's a reasonable approach?

A Yes, I do. It, again, points to the fact that you need to look at consistency of the outputs. And given that we're running two different models and two different proceedings and the numbers are coming out within a

```
magnitude of each other, that they appear consistent, that
1
    the BellSouth filed results of $852 appear consistent.
2
              And then, if you look at the Donovan and Pitkin
3
    numbers, they appear about 1/2 of what BellSouth has filed
4
    and 1/2 of what was approved in the universal service
5
    proceeding. So, from that perspective they do appear out
6
    of line.
7
              MR. ROSS: Okay. No further questions,
8
9
    Mr. Chairman.
               CHAIRMAN DEASON: Okay. Exhibits?
10
              MR. ROSS: No.
11
               CHAIRMAN DEASON: Exhibit 111?
12
              MR. ROSS: Yes, Mr. Chairman, Exhibit 111 into
13
14
     the record, please.
               CHAIRMAN DEASON: Without objection, I show.
15
     then, Exhibit 111 is admitted. Thank you. You may be
16
17
     excused.
               (Exhibit 111 admitted into the record.)
18
               (Witness excused.)
19
20
               CHAIRMAN DEASON: The next scheduled witness, I
    believe, is to be stipulated? No -- yes, that's correct,
21
22
    Mr. Page.
23
               MS. WHITE: Yes. At this time we would offer
     Mr. Page's direct testimony consisting of 31 pages and
24
25
     filed on May 1st, 2000, into the record as well as his
```

	reputtal testimony, which consists of 22 pages that was
2	filed on August 21st, 2000, two pages of which were
3	revised on September 11th, 2000. We ask that the direct
4	and rebuttal testimony be inserted into the record.
5	CHAIRMAN DEASON: Without objection, it shall be
6	so inserted.
7	MS. WHITE: There were five exhibits to
8	Mr. Page's direct and rebuttal testimony, two of which are
9	proprietary. His direct Exhibit JHP-1, his rebuttal
10	Exhibits JHP-2, and 4 were not proprietary. I guess, we
11	would ask that those be identified for the record as the
12	nonconfidential exhibits to Mr. Page's prefiled testimony.
13	CHAIRMAN DEASON: The nonconfidential exhibits
14	accompanying the prefiled testimony will be identified as
15	composite Exhibit 113.
16	(Exhibit 113 marked for identification.)
17	MS. WHITE: And then, there were two proprietary
18	exhibits, confidential exhibits, JHP-01 to Mr. Page's
19	rebuttal testimony as well as JHP-03 to his rebuttal
20	testimony are proprietary, and we'd ask those be
21	identified for the record.
22	CHAIRMAN DEASON: They shall be identified as
23	composite Exhibit 114.
24	(Exhibit 114 marked for identification.)
25	MS. WHITE: And I would move Exhibits 113 and
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1	114 into	the record.
2		CHAIRMAN DEASON: Without objection, show that
3	Exhibits	113 and 114 are admitted.
4		(Exhibits 113 and 114 admitted into the record.)
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		FLORIDA PUBLIC SERVICE COMMISSION

1		BELLSOUTH TELECOMMUNICATIONS, INC.
2		DIRECT TESTIMONY OF JOSEPH H. PAGE
3		BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
4		DOCKET NO. 990649-TP
5		May 1, 2000
6		
7	<b>Q.</b> 3	PLEASE STATE YOUR NAME, ADDRESS AND OCCUPATION.
8		
9	A.	My name is Joseph H. Page. My business address is 675 W. Peachtree St.,
10		N.E., Atlanta, Georgia. I am a Manager in the Finance Department of
11		BellSouth Telecommunications, Inc. (hereinafter referred to as "BellSouth"
12		or "the Company"). My area of responsibility relates to economic costs.
13		
14	Q.	PLEASE PROVIDE A BRIEF DESCRIPTION OF YOUR
15		EDUCATIONAL BACKGROUND AND WORK EXPERIENCE.
16		
17	A.	I graduated from Southern Polytechnic University with a Bachelor of Science
18		degree in Applied Computer Science. I earned a Master of Business
19		Administration degree at Georgia State University. I have attended several
20		Bell Communications Research, Inc. ("Bellcore") courses on economic
21		principles related to service cost studies. Within BellSouth, I have attended
22		several Company-provided courses on digital telephone network technology.
23		
24		In 1986, I was first employed at BellSouth as an Assistant Staff Manager –
25		Economic Costs. Here I performed numerous central office switching cost

1	studies using the Bellcore Switching Cost Information System model. In
2	1990 I was promoted to Staff Manager - Economic Analysis Planning where
3	I was responsible for strategic applications of information technology to
4	service cost studies. I also served as staff consultant to economic cost
5	analysts on cost study methodology. In 1994, I accepted the position of
6	Manager - Finance and Administration for BellSouth Entertainment, Inc.
7	Here I performed business cases, profitability analyses, and pricing studies
8	for Consumer Broadband Video services using Fiber, Hybrid Fiber Coax, and
9	Asynchronous Transfer Mode (ATM) technologies.
10	
11	From 1996 to 1999, as a principal of JK Page Enterprises, Inc., I provided
12	consulting services in the development and implementation of economic cost
13	studies and financial analyses to telecommunications companies. In this
14	capacity I was instrumental in developing the first Total Element Long Run
15	Incremental Cost (TELRIC) models used to set reciprocal compensation rates
16	for paging carriers. In association with INDETEC International, Inc., I
17	developed the switching module of the Benchmark Cost Proxy Model
18	(BCPM), a universal service cost model jointly sponsored by BellSouth, US
19	West and Sprint Corporation. I also authored position papers, provided
20	witness support, and filed direct testimony on behalf of the BCPM Sponsors.
21	
22	In 1999 I returned to BellSouth where I managed development of Local
23	Switching, Interconnection, Remote Internet Access, and Fast Packet cost
24	studies. In late 1999 I accepted my current position in which I am
25	responsible for testifying on cost matters, internal consulting on cost and

1	business case methodology, and directing the development of switching cost
2	models.
3	
4	Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?
5	
6	A. The purpose of my testimony is to explain how BellSouth developed the
7	Unbundled Network Element (UNE) material prices for Unbundled Exchange
8	Ports, Features, Unbundled Switching, and Common Transport. In doing so,
9	I introduce a new BellSouth cost model for service and element-specific
10	switching costs. This model, the Simplified Switching Tool® (SST), replaces
11	Telcordia's Switching Cost Information System / Intelligent Network
12	(SCIS/IN) and Network Cost Analysis Tool (NCAT) models used in the
13	previous UNE studies.
14	
15	Q. WHAT WAS YOUR INVOLVEMENT IN THE DEVELOPMENT OF
16	THE SWITCHING COST STUDIES?
17	
18	A. I led the project team that created the SST beginning in December, 1999. I
19	performed research and analysis to determine how to best streamline the cost
20	study process to enable deaveraging of switching costs, and developed the
21	initial Excel spreadsheet models. I directed and coordinated the efforts of the
22	SST team as it developed the methodology, inputs, mechanized program, and
23	documentation associated with the model.
24	
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1	
2	Q. PLEASE EXPLAIN IN GENERAL THE PROCESS BELLSOUTH
3	USED TO DEVELOP MATERIAL PRICES FOR EXCHANGE PORTS,
4	FEATURES, UNBUNDLED SWITCHING, AND COMMON
5	TRANSPORT.
6	
7	A. Switching material prices are generally developed in two stages. The first
8	stage of the process is to develop fundamental studies that identify material
9	prices for basic switching functions. The basic switching functions include
10	non-traffic sensitive line termination, call setup, and line and trunk usage.
11	The second stage of the process is to identify, for each network element or
12	retail service, which of the basic switching functions are used, along with
13	material prices unique to that element or service.
14	
15	Q. WHAT COST MODELS DID BELLSOUTH EMPLOY TO DEVELOP
16	SWITCHING MATERIAL PRICES?
17	
18	A. BellSouth used the Telcordia Switching Cost Information System / Model
19	Office (SCIS/MO) to compute fundamental switching material prices.
20	BellSouth used a newly developed model, the Simplified Switching Tool
21	(SST) to develop material prices for individual Exchange Port, Feature, and
22	Local Usage UNEs.
23	
24	O. WHAT WERE BELLSOUTH'S GOALS IN SELECTING COST

MODELS FOR SWITCHING?

1		
2	A.	BellSouth had several goals in selecting or creating models for this filing:
3		• Openness,
4		<ul> <li>Compliance with TSLRIC and TELRIC Methodologies,</li> </ul>
5		• Capability to Deaverage (if required),
6		• Flexibility,
7		• Streamlined Process, and
8		Reduced Reliance Upon Proprietary Data.
9		
10	Q.	WHY WAS IT NECESSARY TO CREATE A NEW MODEL?
11		
12	A.	In part, the creation of the SST is an outgrowth of BellSouth's continual
13		desire to improve its cost modeling, in terms of both methodology and
14		operational efficiency. The SST, because it is based upon Microsoft Excel
15		workbooks, is inherently open and available to inspection by all interested
16		parties. The SST templates (workbooks not populated with input data) are
17		open and available for public inspection and use. This is in contrast with
18		Telcordia's SCIS/IN, which is the intellectual property of Telcordia and can
19		only be examined upon execution of a confidentiality agreement.
20		
21		The suite of models (SCIS/MO, SCIS/IN, and the Telcordia Network Cost
22		Analysis Tool [NCAT]) used in the previous round of UNE studies was
23		impracticable for the purpose of wire center-specific cost studies. These
24		models were designed around a single-run orientation, which in general

required that results from each model be printed and then re-keyed as input to

the next model. This process is time-consuming and difficult in the context of performing studies for almost 200 wire centers.

With SCIS/IN, BellSouth relied upon a model that, despite the best efforts of its developers, required considerable lead-time to request and implement changes. Because the program is coded in a traditional programming language, implementation of new or revised network elements could take weeks. The SST provides the flexibility to add or change elements in a matter of hours. This fast programming turnaround was critical in producing cost studies to comply with the Federal Communications Commission (FCC) rule 319.

Another major need was to simplify the methodology used in the models, while preserving the accuracy for pricing purposes. While the previous SCIS/IN and NCAT methodologies were precise, they required enormous amounts of input data, much of which was confidential and proprietary. Furthermore, they relied upon extremely complicated algorithms to determine, for each network element, the types and amounts of network resources required. These algorithms required large amounts of resources to research and develop, as well as to understand. The new SST algorithms are more accessible and understandable. As a result, it is now much easier to verify that BellSouth's switching cost studies comply with TELRIC principles and accurately portray the network resources used by each network element.

### O. HOW IS THE SST STRUCTURED?

A. The SST comprises two separate Microsoft Excel workbooks, the SST-Usage (SST-U) and the SST-Ports (SST-P). In general, the SST-U covers the UNE elements that were contained in NCAT (Local Switching and Common Transport) and SCIS/IN (Features). SST-P encompasses all of the individual Excel workbooks that BellSouth previously employed for developing Exchange Port material prices.

Both SST modules are provided with a mechanized user interface that allows the user to import study results from the SCIS Model Office (SCIS/MO) and to generate a material price sheet for input to the BellSouth Cost Calculator<sup>©</sup>.

## Q. DOES THE SST REQUIRE PROPRIETARY DATA?

A. Yes. The SST as provided with this filing does rely upon some proprietary data, although in much smaller amounts than SCIS/IN and NCAT. Certain data values, such as feature hardware prices and switch realtime specifications, are obtained from the switch vendors, Lucent Technologies and NORTEL. Some Telcordia data inputs are employed, where necessary, to keep the SST consistent with the SCIS/MO outputs that it uses. Finally, the SCIS/MO outputs, because they are switch vendor-specific and reflect BellSouth discount levels, are considered proprietary.

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# Q. WHAT METHODOLOGY DID BELLSOUTH USE TO DEVELOP BASIC SWITCH FUNCTIONALITY MATERIAL PRICES?

A. BellSouth used SCIS/MO to develop material prices for basic switch functionality.

# Q. HOW DOES SCIS/MO DEVELOP BASIC SWITCHING MATERIAL PRICES?

A. By essentially replicating the actual switch engineering rules provided by the switch vendors, the SCIS/MO model uses a "bottoms-up" approach to establish the fundamental switching material prices for each central office switch included in the cost study. The individual switch architecture and the switch vendors' engineering rules are used to identify the material price drivers. The material price drivers are reflected as SCIS/MO user input data such as originating plus terminating (O+T) usage expressed in CCS (one hundred call seconds), quantity of analog lines, quantity of digital lines, processor utilization, etc. Using this input data in conjunction with the switch vendor engineering rules, material price tables, vendor discount tables, and other miscellaneous tables within the model, SCIS/MO employs equations to determine the material prices associated with the various central office functions. The functional categories express switching equipment components or groups of components on a fundamental unit basis, e.g., per line, per CCS, per call, per millisecond, etc.

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2	Q.	WHY DOES THE SCIS/MO APPROACH PRODUCE APPROPRIATE
3		LONG RUN INCREMENTAL COST STUDIES?
4		
5	A.	As stated above, SCIS/MO is predicated on the engineering rules provided by
6		the switch vendors. Underlying these rules are the following facts:
7		
8		• The switch is a partitioned entity. The switch is not simply a single
9		material price that is shared by all services and features.
10		
1		• The deployment of most services and features generally do not impact
12		the entire switch. Services and features may rely on different
13		components of the switch depending upon the resources required to
14		provide the proper functionality.
15		
16		• Some switching components are traffic sensitive and others are non-
17		traffic sensitive. For example, the number of switch terminations
8		(ports) is non-traffic sensitive.
19		
20		SCIS/MO's categorization of switching material price and the expression of
21		that material price on a fundamental unit basis allows for the proper

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25

assignment of switching components that are used by multiple features and/or services. For instance, SCIS/MO's expression of the processor material price on a per millisecond basis enables the SST to determine the processor related material price of a given feature by multiplying the material price per

1	millisecond by the amount of time (expressed in milliseconds) the feature
2	uses the processor. Since the material price per millisecond is the same
3	regardless of the feature or service under study, the resulting cost will vary
4	depending upon the incremental demand the feature or service places on the
5	switch processor.
6	
7	Q. DID BELLSOUTH PERFORM A NEW SCIS/MO FUNDAMENTAL
8	STUDY FOR THIS UNE FILING?
9	
10	A. Yes. This study uses the SCIS/MO version 2.6.1. Previous studies for
11	Florida were performed using SCIS/MO version 2.3.
12	
13	Q. HOW DO THE BASIC SWITCHING MATERIAL PRICES FROM
14	THE NEW SCIS/MO STUDIES COMPARE WITH THE PREVIOUS
15	STUDIES?
16	
17	A. In general, switching costs have declined in the time span between the two
18	studies. BellSouth's effective discount levels have changed significantly, as
19	well. A second major conclusion is that the disparities between BellSouth's
20	two major switch technologies, the Lucent 5ESS and NORTEL DMS-100,
21	have grown smaller. For example, the cost of a basic line termination is no
22	much more similar across the two technologies than before.
23	
24	BellSouth believes that the downward changes in cost are reasonable and
25	appropriate given the changes in switch architecture and price levels over the

1		past several years. Both switch vendors have introduced new switch
2		processors and peripherals that provide more capacity per dollar material
3		price than before. For example, call processing (realtime) material prices are
4		now lower with the introduction of the SM2000 processor in the Lucent 5ESS
5		and the SN70 processor in the NORTEL DMS-100. The introduction of
6		GR303 based line terminating equipment has significantly lowered line port
7		and usage costs. New OC3 capable trunking peripherals have lowered trunk
8		termination costs.
9		
10	Q.	SINCE BELLSOUTH REPLACED SCIS/IN WITH A NEW MODEL,
11		WHY DID IT NOT ALSO REPLACE SCIS/MO?
12		
13	A.	Presently, SCIS/MO meets the need to conveniently perform deaveraged
14		studies. Since the SCIS/MO process inherently looks at individual switches,
15		it already contains all the data needed for switch-specific studies. No changes
16		to the basic SCIS/MO process were needed to support wire center-specific
17		studies.
18		
19	Q.	WHAT COST MODELS AND PROCEDURES DID BELLSOUTH
20		EMPLOY TO DEVELOP MATERIAL PRICES FOR UNBUNDLED
21		EXCHANGE PORTS?
22		
23	A.	BellSouth used the Simplified Switching Tool - Ports (SST-P) to produce
24		material prices for Unbundled Exchange Ports. The SST-P provides non-
25		traffic sensitive material prices for a variety of line and trunk ports. For

1		UNEs, the model addresses 2-wire and 4-wire analog line ports, 2-wire Direc
2		Inward Dialing (DID) ports, Digital Direct Integration Termination Service
3		(DDITS) ports, 2-wire ISDN (Basic Rate Interface [BRI]) and 4-wire ISDN
4		(Primary Rate Interface [PRI]) ports. The 2-wire analog port can be used to
5		terminate voice grade residential, business, Centrex, PBX, and coin lines.
6		
7		The model accepts, as input, a variety of line types SCIS/MO, including
8		analog lines, Access Interface Unit (AIU) lines (5ESS), TR008 digital lines,
9		and GR303 digital lines.
10		
11	Q.	WHAT COST MODELS AND PROCEDURES DID BELLSOUTH
12		EMPLOY TO DEVELOP MATERIAL PRICES FOR UNBUNDLED
13		FEATURES?
14		
15	A.	BellSouth used the SST-Usage (SST-U) model to compute the UNE material
16		prices for features. The SST-U uses SCIS Model Office functional material
17		prices in combination with switch vendor-specific hardware prices and
18		processor realtime estimates to identify, in material price dollar terms, the
19		resource load that each feature places upon the switch.
20		
21	Q.	WHAT WERE THE OBJECTIVES OF THE SST-U FEATURE
22		METHODOLOGY?
23		
24	A.	The first objective was to create a feature cost study model that was
25		streamlined and understandable. It should create cost studies that accurately

1	reflect UNE cost, without the extraordinary complexity and confidential data
2	requirements of SCIS/IN. Another objective was efficiency. The model had
3	to be capable of producing studies in volume, on a wire center-specific basis
4	if necessary, with mechanized input and output feeds.
5	
6	Q. HOW IS THE SST-U FEATURE MATERIAL PRICE
7	METHODOLOGY DIFFERENT FROM SCIS/IN?
8	
9	A. SCIS/IN contains several individual feature algorithms, each of which is
10	specific to a switch feature. For example, Three-Way Calling, Call Transfer,
11	and Call Waiting Deluxe have unique cost formulas, each with slightly
12	different assumptions about processor realtime usage due to the feature. The
13	SST, by contrast, contains about one dozen feature category algorithms.
14	Individual features are assigned to one of the categories according to the set
15	of switch resources they consume. For example, the three features
16	mentioned above are all costed with the same algorithm, because they use the
17	same basic set of switch resources.
18	
19	Q. DOES THE SST USE SCIS/IN FEATURE ALGORITHMS?
20	
21	A. No. While there are some conceptual parallels between the two models (both
22	start with the same set of basic switching resources identified by SCIS/MO),
23	the SST is a streamlined and independent approach that does not rely upon

instances, BellSouth used material prices from the SCIS/IN database as input

SCIS/IN for any critical switching formulas or data. In some limited

24

1		to the SST.
2		
3	Q.	WHAT ARE THE ADVANTAGES OF THE SST FEATURE
4		APPROACH OVER THE PREVIOUS APPROACH?
5		
6	A.	The first advantage is streamlined requirements of the model. As discussed
7		above, the SST requires far fewer data inputs such as feature-specific realtim
8		estimates. There are far fewer feature material price formulas to study and
9		consider.
0		
1		The second advantage is efficiency, especially when performing deaveraged
2		studies. The model is designed to mechanically import the voluminous
3		switch-specific SCIS/MO studies and then create a mechanized material pric
4		file for the BellSouth Cost Calculator. The number of paper worksheets and
5		reports is kept to a minimum.
6		
7		A third advantage is openness. The SST material price formulas are not
8		confidential and are implemented within an Excel workbook, so they can be
9		easily examined and verified by interested parties.
20		
21	Q.	HOW WERE THE SPECIFIC SST-U FEATURE CATEGORIES
22		DEVELOPED, AND WHY ARE THEY RELEVANT?
23		
24	A.	Specific central office switch features differ in the types of switch resources
25		they consume. The processor material prices comprise one category of

feature-related material prices. Some of the features also tie-up an additional call path. For example, a three-way call invokes another call path in addition to the one established with the original call. Special hardware is required to complete some of the feature calls. Finally, some feature-related calls require queries to the SS7 database in order to complete the call.

In order to categorize the features, BellSouth looked at approximately 100 of the most significant features in terms of demand. Included in this set were the individual feature UNEs studied previously in Florida. In the spirit of simplification, we did not attempt to categorize each and every switch feature; only the ones with significant market interest. Based on vendor documentation and examination of detailed SCIS/IN formulas, each feature was assigned to a category depending on the resources it uses. For example, some use only the processor. Some may use only special hardware. Some use combinations of resources.

BellSouth believes that by using this approach it has created a feature cost methodology that is streamlined and understandable, while at the same time addressing all the features, functions, and capabilities of the switch that customers are likely to use. This approach is conservative from a pricing viewpoint, because it does look at only the most-commonly used features and does not attempt to capture the large number of relatively obscure and little-used features available.

#### O. HOW DO THE FEATURE COST RESULTS FROM THE SST

1		COMPARE TO THOSE FROM SCIS/IN?
2		
3	A.	Given the same set of customer characteristic inputs and Fundamental Study
4		inputs, the SST will produce results that are overall very similar to those
5		produced by SCIS/IN. For any given individual feature, an SCIS/IN cost
6		study may differ somewhat from the SST cost study, because the SST
7		produces costs which represent a broad average of all the features within an
8		SST feature category.
9		
10		Most of the differences between the new feature cost studies and previous cost
11		studies are due to changes in the Fundamental Study inputs, reflecting a
12		general decline in BellSouth's switching capacity costs over the past several
13		years.
14		
15	Q.	WHAT COST MODELS AND PROCEDURES DID BELLSOUTH
16		EMPLOY TO DEVELOP MATERIAL PRICES FOR UNBUNDLED
17		SWITCHING AND COMMON TRANSPORT?
18		
19	A.	BellSouth used the SST-Usage (SST-U) model to compute the UNE material
20		prices for Unbundled Switching and Common Transport. The SST-U
21		identifies, in material price dollar terms, the resource load that each minute of
22		use places upon the end office or tandem switch. It does this by processing
23		SCIS Model Office functional material prices in combination with switch
24		processor realtime estimates and customer calling characteristics. The model

also uses outputs from BellSouth's Interoffice and SS7 Fundamental Studies

1		to develop the cost per minute of use for Common Transport Mileage and
2		Facilities Terminations.
3		
4	Q.	BELLSOUTH USED THE TELCORDIA NCAT MODEL FOR
5		PREVIOUS UNE STUDIES. WHY WAS NCAT REPLACED WITH
6		SST FOR THIS COST STUDY?
7		
8	A.	NCAT is being replaced at BellSouth for many of the same reasons as
9		SCIS/IN. BellSouth discontinued using NCAT in 1997 and no longer
10		maintains a license to use that model. NCAT made extensive use of
11		proprietary and confidential Telcordia cost formulas derived from SCIS/IN.
12		SST contains no confidential cost algorithms. NCAT, like SCIS/IN, required
13		large quantities of detailed and proprietary inputs, for example processor
14		realtimes. SST has been simplified to require much less of this proprietary
15		data. Finally, NCAT did not lend itself well to the production of wire center
16		specific cost studies.
17		
18	Q.	HOW DID YOU COMPUTE RIGHT TO USE (RTU) FEES FOR
19		UNBUNDLED SWITCHING ELEMENTS?
20		
21	A.	The RTU fees for network switch software were computed using a loading
22		factor approach. The loading factor represents the ratio of RTU fee
23		capitalized material price (Field Reporting Code 560C) to switch material
24		price (Field Reporting Code 377C) over the study period. The general
25		procedure for developing the loading factor is as follows:

1	
2	1) Determine from Company budget forecasts the expected dollar amount
3	for network additions in 377C plant over the study period (2000-2002).
4	
5	2) Determine from Company budget forecasts the expected dollar amount
6	for network additions in 560C software over the study period (2000-
7	2002).
8	
9	3) Divide (2) by (1) to compute the RTU fee loading factor.
10	
11	The RTU Fee loading factor is applied to each UNE switching equipment
12	material price to compute the RTU Fee material price. The RTU Fee material
13	price is passed to the BellSouth Calculator, which converts the material price
14	to cost.
15	
16	Issue 7: "What are the appropriate assumptions and inputs for the following
17	items to be used in the forward-looking recurring UNE cost studies?
18	
19	(a) network design (including customer location assumptions);
20	(b) depreciation;
21	(c) cost of capital;
22	(d) tax rates;
23	(e) structure sharing;
24	(f) structure costs;
25	(g) fill factors;

1	(h) manholes;
2	(i) fiber cable (material and placement costs);
3	(j) copper cable (material and placement costs);
4	(k) drops;
5	(l) network interface devices;
6	(m) digital loop carrier costs;
7	(n) terminal costs;
8	(o) switching costs and associated variables;
9	(p) traffic data;
10	(q) signaling system costs;
11	(r) transport system costs and associated variables;
12	(s) loadings;
13	(t) expenses;
14	(u) common costs;
15	(v) other. "
16	
17	O TO WILLOW OF THE ITEMS ARE VOLUDES DONDINGS
18	Q. TO WHICH OF THE ITEMS ARE YOU RESPONDING?
19	
20	A. I will discuss items (o) switching costs and associated variables and (p) traffic
21	data. For the purpose of my responses I assume that "traffic data" means data
22	that address the characteristics of line and trunk usage, for example, the
23	number of calls in the switch Busy Hour. I will first discuss the appropriate
24	network design for TELRIC switching cost studies, and then the specific
25	switching cost and traffic data inputs associated with each of the major

1	switching cost modules: SCIS/MO, Exchange Ports, Features, and Switched
2	Usage and Common Transport.
3	
4	Q. WHAT ARE THE APPROPRIATE NETWORK DESIGN
5	ASSUMPTIONS FOR END OFFICE AND TANDEM SWITCHING?
6	
7	A. The FCC's First Report and Order stated that TELRIC cost studies should be
8	based on the most efficient available technology using existing wire center
9	locations. BellSouth's TELRIC SCIS/MO studies comply with this principle
10	by assuming all digital switches and by using the latest switch technologies
11	available from SCIS/MO at the time the study was performed. Complexes of
12	host and remote switches are used where applicable to create the most
13	efficient possible integrated network. The FCC has affirmed that the ILECs'
14	existing host/remote relationships, as identified in the Telcordia Technologies
15	Local Exchange Routing Guide (LERG), represent the most efficient and
16	cost-effective switch network configuration available.1
17	
18	A second major element of efficient network design is loop technology.
19	While the switching studies do not include loops, they must be designed to be
20	compatible with the most economically efficient loop designs. BellSouth's
21	switching cost studies use integrated digital loop carrier (IDLC) equipment in
22	the same proportions as BellSouth's loop studies.
23	
24	1 In the Matter of Federal-State Board on Universal Service, Forward-
	THE CHE MACKET OF LEGGIST-BUSICE DOSTOR ON AUTHORISED BELATION, LOUNGING.

<sup>25</sup> Looking Mechanism for High Cost Support for Non-Rural LECS, Tenth Report and Order, October 21, 1999, at para. 323.

1	Q.	WHAT DID BELLSOUTH DO IN THE CASE WHERE EXISTING
2		WIRE CENTER LOCATIONS CONTAIN ANALOG SWITCHES?
3		
4	A.	Based on BellSouth Network Planning information and engineering judgmen
5		the SCIS/MO analyst selected a digital switch to replace each existing analog
6		switch.
7		
8	Q.	WHAT ARE THE MOST IMPORTANT ASSUMPTIONS AND INPUTS
9		FOR THE SCIS/MO FUNDAMENTAL STUDY?
10		
11	A.	While the SCIS/MO studies require a large number of individual inputs for
12		each wire center, the most important are:
13		Type of line terminations used,
14		• Type of trunk terminations used,
15		• Vendor discounts,
16		Type of switch processor equipment used, and
17		Usage characteristic inputs.
18		
19	Q.	HOW DOES THE SCIS/MO PROCESS INCORPORATE
20		INTEGRATED DIGITAL LOOP CARRIER?
21		
22	A.	The version of SCIS/MO used in the study (2.6.1) uses GR303 terminations
23		exclusively, where available, for exchange ports on the Lucent and NORTEL
24		
25		

switches<sup>2</sup>. The model provides GR303 material prices for both "Plain Old 1 Telephone Service" (POTS) and 2-wire ISDN lines. From the BellSouth 2 Telecommunications Loop Model® (BSTLM), we obtained by wire center the 3 percent of switched local exchange lines terminated on Digital Loop Carrier 4 (DLC). This percentage was used to compute the number of Digital lines and 5 the number of Analog lines terminated on each switch. 6 7 O. WHAT TYPES OF VENDOR DISCOUNTS DID BELLSOUTH USE IN 8 THE SCIS/MO STUDIES? 9 10 A. BellSouth typically experiences two levels of discounts when purchasing 11 central office switch equipment. The first, which I shall call the 12 "replacement" discount, is the discount level that BellSouth typically receives 13 when purchasing an entire central office switch, including the core "getting 14 started" components of the switch and enough line and trunk equipment to 15 satisfy demand over the engineering planning horizon<sup>3</sup>. Usually this purchase 16 is made to replace an older analog switch with a new digital switch, and 17 BellSouth receives relatively larger discounts from the vendors as an 18 19 incentive to do such replacements. 20 The second type of discount, which I shall call the "growth" discount, applies 21 22  $^{2}$  GR303 terminations are not currently available on <code>NORTEL</code> <code>remote</code> 23 switches. The BellSouth SCIS/MO study therefore uses TR-008 digital terminations for NORTEL remotes. © 1999 INDETEC International and BellSouth Corporation All Rights

<sup>3</sup> BellSouth's planning horizon for switching is typically 2 to 3

25

years.

1	when BellSouth is purchasing equipment to increase the capacity of an
2	existing digital switch. This discount is significantly lower than the
3	promotional replacement discounts. The majority of BellSouth's forward-
4	looking switching equipment expenditures are for growth jobs.
5	
6	Q. HOW WERE THE SWITCH DISCOUNTS USED IN THIS SCIS/MO
7	STUDY DETERMINED?
8	
9	A. Growth discounts are stated in BellSouth's contracts with the switch vendors.
10	Replacement discounts were derived as follows:
11	
12	1) Actual orders for replacement offices were used to determine the
13	appropriate switch engineering inputs into SCIS/MO Release 2.6.1.
14	SCIS/MO was run using a zero discount to obtain the non-discounted list
15	price for the equipment.
16	
17	2) Actual billing for the above replacement orders was obtained from
18	accounting records. The actual billing was then compared to the SCIS/MO
19	non-discounted runs to determine the actual discount received.
20	
21	3) The entire set of offices was input into SCIS/MO and the discount rate was
22	manually adjusted, using an iterative process, until the discounted pricing
23	from SCIS/MO approximated the actual billing shown in the accounting
24	records for the set of offices.
25	

This replacement discount was applied to all components in SCIS/MO labeled as "getting started" material prices. For the SCIS material price categories that grow over time, such as Line Termination material prices, BellSouth applied a melded discount. The meld was developed using the growth discounts as stated in our switch vendor contracts and the replacement discount as determined above. Those discounts were weighted based on line counts being added under each discount.

Q. SOME PARTIES HAVE ADVOCATED THE USE OF
REPLACEMENT-ONLY DISCOUNTS FOR SWITCHING,
CLAIMING THAT TELRIC PRINCIPALS CALL FOR
REPLACEMENT-ONLY DISCOUNTS. WHY DOES BELLSOUTH
USE A COMBINATION OF REPLACEMENT AND GROWTH

DISCOUNTS IN THE SCIS/MO STUDIES?

A. Parties calling for replacement-only discounts are advocating a scenario that is purely hypothetical and would in reality result in higher costs. The FCC, in formulating the TELRIC rules, clearly intended for ILECs to use the costs that they may reasonably expect to incur in providing network elements to new entrants on a going-forward basis.<sup>4</sup> The only way that BellSouth could effect a replacement-only discount for all the lines on a switch is to purchase enough lines at replacement time to support the demand over the life of the switch. This clearly would violate efficient provisioning practices by creating

<sup>&</sup>lt;sup>4</sup> In the Matter of Implementation of the Local Competition Provisions in the Telecommunications Act of 1996, CC Docket No. 96-98, First Report and Order, August 8, 1996, para. 685.

1	large amounts of excess unused capacity in the switch. Using a repla	cement
2	only discount in effect creates a short-run cost study, not a long-run c	ost
3	study, as TELRIC requires.	
4		
5	The irony of the replacement-only discount approach is that it can act	ually
6	create a higher material price in the long run than the correct blended	
7	approach. Exhibit JHP-1 clearly illustrates the effect that the replace	ment-
8	only assumption has upon long-run costs. In this example, the replace	ement-
9	only scenario results in a material price that is \$468,899 higher over	the life
10	of the switch.	
11		
12	Use of the replacement-only discount will produce a higher cost beca	use you
13	would also have to adjust utilization factors downward to account for	the
14	placement of equipment years before it is actually used to produce re	venue.
15	Proponents of the replacement-only assumption conveniently ignore	the
16	utilization issue, and apparently would change only the discount inpu	ıt.
17	Putting in a replacement-only discount without adjusting utilization	vould
18	produce a short run scenario and an unrealistically low cost study res	ult that
19	ignores reality.	
20		
21	Q. WHAT INPUTS ARE IMPORTANT TO THE DEVELOPMENT	OF
22	EXCHANGE PORT COSTS?	
23		
24	A. Exchange port costs are driven primarily by the results of the SCIS/N	10
25	study, which provides a material price by switch vendor for each type	e of

1		exchange port (2-wire, 4-wire, ISDN, etc.) Another important input to
2		exchange ports is the switch technology mix, that is the proportion of Lucent
3		switches to NORTEL switches for each state.
4		
5		In general, the input values used for exchange ports have declined because of
6		more efficient switch architecture, increased BellSouth discounts, and in the
7		case of digital line ports, more extensive use of IDLC equipment.
8		
9	Q.	WHAT INPUTS ARE IMPORTANT TO THE DEVELOPMENT OF
10		FEATURE MATERIAL PRICES?
11		
12	A.	The key inputs to feature material prices are switch realtime estimates,
13		customer usage characteristics, and special hardware prices. Switch realtime
14		is measured in terms of milliseconds - how many milliseconds of realtime are
15		consumed each time a feature is used. Customer usage data measures how
16		many times in the Busy Hour an average customer uses a feature.
17		
18	Q.	HOW DO YOU KNOW HOW MUCH PROCESSOR REALTIME
19		EACH FEATURE CONSUMES ON THE SWITCH?
20		
21	A.	For the SST it is assumed that each use of a feature generates approximately
22		the same processor realtime as a call setup. This assumption is supported by
23		examination of the call timings embedded within SCIS/IN.
24		
25		Our conclusions on processor realtime use for features were also supported

by examination of inputs and results provided by a switch vendor's processor engineering tool. This particular tool accepts inputs that describe in great detail the set of features to be implemented on a particular switch. The possible feature set may include residence and business features, Centrex, AMA recording, and Local Number Portability, as well as others. The total feature processor load on the switch is demand-driven. For example, the number of feature-rich Centrex lines on the switch and the average number of feature calls per Centrex line have a significant and easily-observable effect upon the average processor time required to set up a call.

### Q. HOW DID BELLSOUTH DEVELOP THE CUSTOMER USAGE INPUTS USED FOR THE FEATURE STUDIES?

A. In order to obtain average usage data, 56 features (over 20% of the unique switch features) were reviewed. These features were analyzed as to which switch resources were required to process the feature call; processor, line, hardware, and/or SS7. Inputs into BellSouth's retail studies (busy hour calls) were then input into a matrix. This allowed the development of an average call demand by type of switch resource required. For example, the average number of busy hour calls for the features that use the switch processor was 1.1. The next step was to consider that the typical end user customer utilizes 4 vertical features from an extensive list. Multiplying the average Busy Hour demand per feature by the 4 features per average user yielded the average busy hour features calls per line input to the SST.

Q. HOW DID YOU DEVELOP THE INPUTS FOR SPECIAL FEATUR	ŁΕ
HARDWARE?	

A. The hardware price study was performed specifically to provide input values to the BellSouth Simplified Switching Tool (SST). For the purposes of the current UNE studies, the SST requires a pair of single values, one for each switch vendor, that represent the average busy hour investment in special hardware, per CCS of use, for a typical mix of hardware found in the central office. The objective was to produce a single cost number, for pricing purposes, which is representative of all major types of switch hardware usage.

The hardware cost worksheet uses a unit cost process consistent with BellSouth's other material price calculators. These calculators take vendor prices for various pieces of equipment and express the prices on a per circuit level. In essence, the process involves (1) determining the appropriate types and quantities of equipment required, (2) utilizing vendor-furnished price lists, (3) applying a discount rate (if applicable), (4) dividing by the capacity of the equipment, and (5) applying a utilization factor. In the case of feature hardware, the relevant unit of capacity is per CCS of usage.

Hardware prices and capacities for the equipment were obtained directly from the switch vendors where possible. In some cases, information was obtained from the Telcordia SCIS/IN model.

### Q. WHAT INPUTS ARE IMPORTANT TO THE DEVELOPMENT OF

### **MATERIAL PRICES?** 2 3 A. The most important inputs to SST-U (BellSouth's Usage model) include the 4 distribution of calls (intra-office/interoffice split), busy hour-full day ratio, 5 average minutes per call, and average airline miles per call. The outputs from 6 SCIS/MO and the Interoffice Fundamental Study also are important 7 contributors to the development of the usage costs. This data should be 8 BellSouth-specific. 9 10 The distribution of calls is important because interoffice calls, which involve 11 two or more switches, have significantly higher costs than intraoffice calls. 12 The BellSouth distribution of calls is obtained from an internal company 13 study that measures calling patterns during the Busy Season of each year. 14 15 The Busy Hour to Full Day Ratio is important because it measures the 16 portion of all traffic during the day that occurs in the office Busy Hour. Since 17 Busy Hour traffic is the only relevant traffic for determining switch material 18 prices, this input has a direct bearing on the material price per minute 19 produced by the model. For example, increasing the Busy Hour ratio from 20 8% to 10% would increase the usage cost per minute by about the same 21 22 proportion, or 25%. The current Busy Hour ratio was obtained from BellSouth Subscriber Line Usage (SLUs) studies performed in 1999. 23 24 The average minutes per call affects the total cost per minute because it is 25

UNBUNDLED SWITCHING AND COMMON TRANSPORT

1	used to prorate the call setup cost per call across minutes. The current
2	minutes per call number was obtained from BellSouth Subscriber Line Usage
3	(SLUs) studies performed in 1999.
4	
5	The average airline miles per call is used to prorate costs for SS7 call setup
6	functions, which use the interoffice network, to the Common Transport
7	Facilities rate element. This input is based on data obtained from BellSouth's
8	Carrier Access Billing System (CABS).
9	
10	For detailed descriptions of these and all of the other inputs to the BellSouth
11	Unbundled Local Switching Studies, please see the SST Input Data
12	Dictionary for the Usage and Port Models, which was filed with the
13	BellSouth Cost studies on April 17, 2000.
14	
15	Q. PLEASE SUMMARIZE YOUR TESTIMONY.
16	
17	A. BellSouth's switching cost studies for UNEs utilize the appropriate TELRIC
18	methodology. They use the right combination of network design
19	assumptions, material price models, and inputs to develop the costs for an
20	efficient, forward-looking network. As with all of BellSouth's cost studies,
21	these studies use BellSouth-specific inputs to estimate BellSouth's cost of
22	providing unbundled network elements. The studies reflect a general overall
23	decline in BellSouth's switching prices over the past several years.
24	
25	With this cost study BellSouth introduces a new model, the SST, which

1	produces forward-looking material prices for Exchange Forts, readures, and
2	Switched Usage and Common Transport. The SST was designed to be
3	streamlined, understandable, open, and non-proprietary, while still producin
4	accurate, forward-looking cost studies.
5	
6	Q. DOES THIS CONCLUDE YOUR TESTIMONY?
7	
8	A. Yes.
9	
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1	Q.	PLEASE STATE YOUR NAME, ADDRESS AND OCCUPATION.
2		
3	A.	My name is Joseph H. Page. My business address is 675 W. Peachtree St.,
4		N.E., Atlanta, Georgia. I am a Manager in the Core Marketing Department
5		of BellSouth Telecommunications, Inc. (hereinafter referred to as
6		"BellSouth" or "the Company"). My current area of responsibility relates to
7		pricing strategy.
8		
9		
10	Q.	ARE YOU THE SAME JOSEPH H. PAGE WHO FILED DIRECT
11		TESTIMONY IN THIS PROCEEDING?
12		
13	A.	Yes. I filed direct testimony in this proceeding on behalf of BellSouth on
14		May 1, 2000.
15		
16		
17	Q.	WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?
18		
19	A.	The purpose of my testimony is to respond to several issues raised by AT&T
20		MCI witness Ms. Pitts and Z-Tel witness Dr. Ford concerning the
21		methodology and inputs used in the switching cost study. My testimony is
22		organized as follows:
23		
24		- Switching Cost Information System / Model Office (SCIS/MO) errors in
25		Integrated Services Digital Network (ISDN) results.
26		- Assignment of switch processor Getting Started costs to features.

1	- reature Osage inputs.
2	- Feature Hardware Study.
3	- Switch discounts.
4	- Centrex Intercom usage costs.
5	- AT&T / MCI's proposed switching cost methodology.
6	
7	SCIS/MO STUDY REVISIONS
8	
9	Q. DOES THE SCIS/MO 2.6.1B RELEASE USED FOR THE AUGUST 16,
10	2000, FILING CORRECT THE PROCESSING ERRORS
11	ASSOCIATED WITH ISDN THAT ARE ADDRESSED ON PAGES 7
12	AND 8 OF AT&T / MCI WITNESS MS. PITTS' TESTIMONY?
13	
14	A. Yes. The SCIS/MO now correctly computes investments for ISDN on DMS
15	RSC-S remotes. Although BellSouth did not encounter the error message
16	problems in SCIS/MO that Ms. Pitts describes, BellSouth did detect the
17	problem with the Minimum Investment per PRI. The Simplified Switching
18	Tool <sup>©</sup> (SST) model included in BellSouth's April 17, 2000 cost study filing
19	contained a formula adjustment that compensated for the Minimum
20	Investment per BRI problem. Since Telcordia has now corrected the
21	SCIS/MO model, the adjustment has been removed from the SST model
22	included in the August 16, 2000 cost filing. The corrected investments are
23	reflected in BellSouth's updated cost study. As a result, the restated ISDN
24	port investments in Mr. King's testimony are not relevant and should be

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	disregarded.
<u>sv</u>	VITCH PROCESSOR COSTS FOR FEATURES
Q.	WHAT IS AT&T / MCI WITNESS MS. PITTS' POSITION
	REGARDING THE ASSIGNMENT OF PROCESSOR COSTS TO
	FEATURES?
A.	On page 22, line 21 of her rebuttal testimony Ms. Pitts says "BellSouth's
	presumption that features, because they use the processor, must pay for the
	processor is misguided." On page 23, line 3 she claims that "feature usage
	does not impact the level of getting started investment."
	Ms. Pitts is wrong about this in at least two respects, both theoretical and
	practical. She is incorrect in saying that "the processor, along with the rest
	of the getting started cost of the switch is a fixed cost" (p. 23, line 2). One
	fundamental principle of long-run costing is that the replacement of a large
	"lumpy" investment, such as a switch processor, is advanced in time by
	increased usage.
	Aside from the theoretical flaws in Ms. Pitts' arguments, she ignores plentiful
	evidence from the switch vendors themselves that features do affect the
	useful capacity of a switch, and therefore will help determine the number and

type of switches that must be placed. Much of this documentation was

provided to AT&T by BellSouth in response to AT&T's First Production of

Documents, Request No. 14. For example, Exhibit JHP-01 to my testimony

Page 3 of 22

24

25

1		has pages from Lucent Practice 235-900-133, Issue 3.00B, provided in
2		response to AT&T Request No. 14e, which show that the 5ESS switch has
3		capacity constraints in terms of the number of calls the switch can process in
4 5 6		the busy hour.
7	Q.	AT&T / MCI WITNESS MS. PITTS, ON PAGE 16 OF HER
8		TESTIMONY, CLAIMS "BELLSOUTH'S METHODOLOGY
9		ASSUMES THAT BOTH THE LUCENT AND NORTEL SWITCHES
10		PROCESS ALL FEATURE CALLS IN THE CENTRAL
11		PROCESSOR." DO YOU AGREE?
12		
13	A.	No. In fact, the SST-U model algorithms recognize that the Lucent and
14		Nortel switches have different architectures and process calls differently.
15		Ms. Pitts has apparently misunderstood the SST-U model algorithms. The
16		SST uses a variable called "Processor Realtime (Milliseconds) per Call" that
17		represents the total realtime milliseconds available for call processing divided
18		by the vendor's stated call processing capacity for the switch. This variable is
19		reflected in the SST-U model, worksheet UNE Main, Column F, where it is
20		labeled an average number of milliseconds per call. Some calls may make
21		more use of the central processor, and some may make none, but this in no
22		way implies that every feature call must use the central processor.
23		
24		
25	Q.	PLEASE EXPLAIN THE DIFFERENCES BETWEEN THE LUCENT
26		AND NORTEL SWITCHES IN TERMS OF PROCESSING FOR CALL
27		SETUP AND FEATURES.

A. The Lucent 5ESS® switch uses a distributive processing architecture, in which the Switch Modules (SMs) (the same modules that house line and trunk terminations) perform the bulk of call processing and vertical feature processing. The 5ESS® switch has two other processors, the Communications Module Processor (CMP) and the Administrative Module (AM), which perform call processing functions such as overall call routing, resource allocation, and billing¹.

The Nortel DMS-100<sup>®</sup> switch, by contrast, performs call and feature processing within a central switch processor.

# Q. PLEASE EXPLAIN WHY BELLSOUTH AND SCIS/MO ARE JUSTIFIED IN ATTRIBUTING THE COSTS OF THE 5ESS® CMP AND AM TO FEATURE AND CALL PROCESSING.

A. The SCIS Model Office equations group the CMP and AM components together into the Getting Started cost category. As mentioned above, these components are responsible for maintaining the overall call processing flow and administrative functions of the switch. This is clear from Lucent's own documentation.

#### \*\*\* Begin Proprietary

<sup>&</sup>lt;sup>1</sup> Lucent Technologies Practice 235-900-113, Issue 3.00, Section 2.1.1.

<sup>&</sup>lt;sup>2</sup> Lucent Technologies Practice 235-900-113, Product Specification 5E12 and Later Software Releases, Section 2.1.1.

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2	
3	
4	
5	
6	
7	
8	
9	*** End Proprietary ***
10	
11	
12	O. WHAT OTHER ERRORS DOES MS. PITTS MAKE REGARDING
13	THE ASSIGNMENT OF PROCESSOR COST TO CALL
	PROCESSING AND FEATURES?
14	PROCESSING AND FEATURES:
15	
16	A. Ms. Pitts, on Page 17, footnote 18 of her rebuttal testimony, claims that
17	"processors in digital switches do not limit the capacity of the switch, instead
18	switches are port limited" There is abundant evidence that switches
19	generally have three capacity limitations: ports, processor capacity, and
20	minutes of use (MOU) capacity. The port is one of several limitations that
21	may exist on a switch, but it is clearly not the only capacity limitation as Ms
22	Pitts claims. Lucent Practice 235-900-133, Issue 3.00B, clearly states that
23	"The 5ESS® switch capacity is stated as rated call capacity" and that "the
24	rated capacity of the 5ESS switch is *** Begin Proprietary ***

\*\*\* End Proprietary \*\*\* equivalent plain old telephone service (POTS)

calls per hour." The capacity constraint on these components is busy hour

25

calls, not lines as Ms. Pitts claims. Furthermore the vendor has separate capacity statements for rural and metro offices, based on the fact that metro offices have higher penetrations of vertical feature use (driven by business customers). Note that the 5ESS, in the metro environment, has a rated capacity of only \*\*\* Begin Proprietary \*\*\*

\*\*\* End Proprietary

\*\*\* busy hour calls as a direct effect of feature use<sup>3</sup>. From the standpoint of cost causality, it stands to reason that components whose purpose is to manage call processing, and whose capacity constraints are stated by the vendor in terms of call processing, should be assigned to calls, not line ports as Ms. Pitts suggests.

## Q. WHAT OTHER EVIDENCE DO YOU HAVE THAT CALL AND VERTICAL FEATURE PROCESSING CAUSE ADDITIONAL COSTS IN DIGITAL SWITCHES?

A. The FCC has considered this issue in the development of a forward-looking cost model for use in the universal service high-cost support mechanism. In a 1997 Public Notice the FCC clearly specified that "the models' algorithms for determining switch size should include switch capacity constraints based on (1) number of lines; (2) number of busy-hour call attempts; and (3) busy-hour traffic (measured in hundreds of call seconds)." <sup>4</sup> The FCC also notes that the proponents of the Hatfield cost proxy model, AT&T and MCI, agree that

<sup>3</sup> Lucent Technologies Practice 235-900-113, Section 2.1.1.

<sup>&</sup>lt;sup>4</sup> Guidance to Proponents of Cost Models in Universal Service Proceeding: Switching, Interoffice Trunking, Signaling, and Local Tandem Investment, Public Notice, CC Docket Nos. 96-45, 97-160, DA 97-1912, Sept. 3, 1997, page 3.

switches have these three capacity limitations.

The Hatfield Model evolved into the HAI model, of which AT&T and MCI are also sponsors. The HAI model contains capacity constraints for call processing, ports, and minutes of use. The HAI model, Release 5.1, also includes a "Feature Loading Multiplier" which reflects "the amount by which the load on a processor exceeds the load associated with ordinary telephone calls, due to the presence of vertical features, Centrex, etc." The HAI Model Version 5.1 includes an input of 600,000 Busy Hour Call Attempts (BHCA) as a capacity constraint for switches over 40,000 lines (HAI Model 5.1 Inputs Portfolio, page 4). My exhibit JHP-02 provides the HAI Model Release 5.1 BHCA constraints. The HAI Model also recognizes that call processing and features can and do cause additional switch costs:

If the model determines that the load on a processor, calculated as the number of busy hour call attempts times the processor feature load multiplier, exceeds the switch real time limit multiplied by the switch maximum processor occupancy, it will add a switch to the wire center<sup>6</sup>.

Finally, the FCC incorporated the AT&T / MCI recommended switch capacity constraint inputs into its November, 1999 Report and Order on input values for the HCPM/HAI hybrid cost proxy model chosen for the universal

<sup>&</sup>lt;sup>5</sup> HAI Model Release 5.1 Inputs Portfolio, page 88. Filed by AT&T in Georgia Docket No. 10692-U, Generic Proceeding to Establish Long-Term Pricing for Policies for Unbundled Network Elements, June 11, 1999. AT&T filed this HAI methodology in support of its supposed rates for UNE combinations in that docket.

<sup>&</sup>lt;sup>6</sup> HAI Model Release 5.1 Inputs Portfolio, page 84.

service support mechanism<sup>7</sup>. 1 2 Based upon the plentiful evidence that switches are call-processing limited, 3 and features present an incremental operating load (and cost) to the switch 4 processors, Ms. Pitts' testimony to the contrary is uninformed and should be 5 disregarded. 6 7 8 O. HAS THIS COMMISISON ADDRESSED THE TREATMENT OF 9 FEATURE COSTS FOR UNES? 10 11 A. Yes. In Order No. PSC-98-0604-FOF-TP, Dockets Nos. 960757-TP, 12 960833-TP, and 960846-TP, pages 154 – 159 the Commission considered the 13 same arguments from Ms. Pitts (then Ms. Petzinger) surrounding the 14 assignment of Getting Started costs to call processing and features. The 15 Commission's conclusion was that processor usage is an appropriate 16 component of the costs of vertical features: 17 18 The local usage rates that we set in Order No. PSC-96-1579-FOF-TP 19 included processor usage for vertical features. We believe that this is 20 consistent with the FCC's definition that all features, functions, and 21 capabilities of the switch are included with the switching element. 22 23 24

<sup>&</sup>lt;sup>7</sup> In the Matter of Federal-State Joint Board on Universal Service, Forward-Looking Mechanism for High-Cost Support for Non-Rural LECS, CC Dockets Nos. 96-45 and 97-160, Tenth Report and Order, November 2, 1999, Appendix A, Page A-11.

### **FEATURE USAGE INPUTS**

1 2

3

4

5

Q. MS. PITTS TAKES ISSUE WITH THE BUSY HOUR CALL USAGE INPUTS TO THE SST-U STUDY. PLEASE COMMENT ON HER CONCLUSIONS.

6

A. Ms. Pitts, in her admittedly "casual review" of the inputs (p. 18) apparently 7 misunderstands the methodology BellSouth used in developing busy hour call 8 usage. As explained in my May 1, 2000, direct testimony, BellSouth 9 compiled the busy hour calling rates for 56 features. The calling rates ranged 10 \*\*\*End Proprietary\*\*\* busy hour from \*\*\*Begin Proprietary\*\*\* 11 calls to \*\*\*Begin Proprietary\*\*\* \*\*\*End Proprietary\*\*\* busy hour 12 calls<sup>8</sup>. The simple sum of the calling rates is \*\*\*Begin Proprietary\*\*\* 13 \*\*\*End Proprietary\*\*\* calls. Dividing the \*\*\*Begin Proprietary\*\*\* 14 \*\*\*End Proprietary\*\*\* calls by features produced an average of 15 \*\*\*Begin Proprietary\*\*\* \*\*\*End Proprietary\*\*\* busy hour calls 16 per feature. BellSouth's research shows that the typical subscriber uses about 17 18 \*\*\*End basis. Multiplying the \*\*\*Begin Proprietary\*\*\* 19 Proprietary\*\*\* calls per feature by the \*\*\*Begin Proprietary\*\*\* 20 \*\*\*End Proprietary\*\*\* features produces \*\*\*Begin Proprietary\*\*\* 21 \*\*\*End Proprietary\*\*\* average feature calls in the busy hour. BellSouth 22 believes this number is reasonable because it reflects both originating 23 features, such as 3-Way Calling and Speed Dialing, as well as terminating 24 features, such as Call Waiting or Hunting, as well as CLASS features such as 25

<sup>&</sup>lt;sup>8</sup> A table listing the 56 features and the busy hour call rate for each was provided by BellSouth in response to AT&T's First Request for Production of Documents, Item No. 141, May 2, 2000.

1	Caller 1D. Given the variety of features in common use it is not hard to see
2	how a single phone call can invoke two or more features.
3	
4	With the above framework in mind, it is clear that Ms. Pitts' concerns about
5	the correctness of BellSouth's call usage inputs are misguided.
6	For example, the feature 3-way calling has an input of ***Begin
7	Proprietary*** ***End Proprietary*** calls in the busy hour. When
8	comparing this to the overall ***Begin Proprietary*** ***End
9	Proprietary*** calls per line average in the busy hour she concludes that
10	this makes for an "inordinately high" number of three-way calls. What Ms.
11	Pitts apparently fails to understand is that the ***Begin Proprietary***
12	***End Proprietary*** calls applies only for those subscribers who use 3-
13	way calling, which is a relatively small number. The SST feature cost result
14	does not, therefore, reflect ***Begin Proprietary*** 0.5 ***End
15	Proprietary*** 3-way calls in the busy hour, as Ms. Pitts' testimony would
16	lead us to believe.
17	
18	To clarify, the input set assumes that ***Begin Proprietary*** 56 ***End
19	Proprietary*** features will be generally used. The average number of
20	features per line using the processor is ***Begin Proprietary*** ***End
21	Proprietary***. The portion of the total ***Begin Proprietary***
22	***End Proprietary*** calls per line attributable to 3-way calling is,
23	therefore, ***Begin Proprietary*** ***End
24	<b>Proprietary***</b> calls in the busy hour. This is the number of 3-way calls
25	reflected in the Features UNE cost, not ***Begin Proprietary***
26	***End Proprietary*** calls. Ms. Pitts' analysis of the calling frequency of

1		Night Service is equally misguided.
2		
3	Q.	AT&T WITNESS MS. PITTS CLAIMS THAT "BELLSOUTH'S
4		EXAMPLE FOR CHARGING A LINE PATH TO A FEATURE IS
5		INCORRECT." DOES THIS MEAN THE SST FEATURE COST
6		FORMULAS ARE INCORRECT?
7		
8	A.	No, the SST formulas and inputs are correct. Ms. Pitts quotes a statement
9		from the SST Methodology document that was intended to describe in
10		general how a feature such as 3-Way Calling may use additional line path
11		resources in the switch. Ms. Pitts then provides a lengthy discussion of how
12		the local switching MOU charges will, in the case of 3-Way Calling, recover
13		the cost of that additional line path. Ms. Pitts' discussion may lead the reader
14		to believe that the SST is double-counting the line path costs of 3-Way
15		Calling, but this is not the case. The feature usage data set developed for the
16		SST does not include any additional line path usage for 3-Way Calling. As a
17		result the SST feature cost results are correct, and do not include any
18		additional line path costs for 3-Way Calling.
19		
20		
21	Q.	HOW DO YOU RESPOND TO OTHER CRITICISMS OF MS. PITTS
22		CONCERNING BELLSOUTH'S DEVELOPMENT OF FEATURE
23		COSTS?
24		
25	A.	Ms. Pitts makes numerous criticisms of BellSouth's feature cost inputs, and

expounds many opinions regarding the correct values and application of

1	those inputs, despite admitting on page 22 that she does "not have accurate
2	call usage data." In other words, Ms. Pitts confirms that she has no basis for
3	judging whether the inputs are reasonable or not, which is reason alone for
4	disregarding her testimony about feature usage.
5	
6	In regard to Ms. Pitts' criticism that BellSouth should use weighted average
7	take rates for the features instead of mathematical averages, BellSouth
8	agrees, in principle. However, the issue is that BellSouth's UNE features will
9	be used by the ALECs' customers, not BellSouth's customers. BellSouth
10	obviously has no way of knowing which features the ALECs will offer their
11	customers, or the expected take rate for each feature. In the absence of that
12	information, the most reasonable approach is to use the arithmetic average
13	until such time as the ALECs can provide the necessary market forecasts.
14	
15	BellSouth's goal with feature costing, as with all cost studies, is to produce
16	the most accurate study possible with the data available. If AT&T, MCI or
17	any other intervenors have suggested input values for feature usage, that are
18	based valid estimation techniques and market forecasts, then BellSouth
19	would consider their use. AT&T and MCI, however, do not bring any
20	constructive alternatives for feature usage data to the table.
21	
22	FEATURE HARDWARE STUDY
23	
24	Q. AT&T / MCI WITNESS MS. PITTS CLAIMS, ON PAGE 11, THAT
25	BELLSOUTH'S FEATURE HARDWARE STUDY HAS
26	"INVESTMENT, CAPACITY, AND UTILIZATION ERRORS."

### Q. PLEASE COMMENT ON THE CLAIMED INVESTMENT ERRORS.

A. Ms. Pitts notes on page 13, lines 2 – 4 that BellSouth's Class Modem
Resource Card investment should have discounted instead of being included at list price. Ms. Pitts is correct that a discount should have been applied.

On page 13, lines 11 – 14 Ms. Pitts claims that "it appears that at least one technology's investments included 'loadings' and costs for 'associated resources'. It is probable that some of these associated resources are double counted here and again in the telco installation factor, and/or other factors."

The conjecture that these "associated resources" are double counted is without basis and is not true. Based on information provided by Lucent, these "associated resources" are switch cabinets, which are not included in any other BellSouth factors.

#### Q. PLEASE COMMENT ON THE CLAIMED CAPACITY ERRORS.

A. Ms. Pitts claims on page 14, lines 7 – 11 that BellSouth's use of two Call Waiting tone circuits is incorrect, but an examination of the SCIS/IN formulas shows that the two circuits is correct.

Ms. Pitts claims on page 14, lines 12 - 16 that BellSouth's estimate for the number of lines sharing a CLASS modem card is too low. Upon further evaluation, the number of lines sharing a CLASS modem card from should be

The correct blended discount should be applied to all hardware not the state of the state of

1		changed f	rom 76.8 to 435.75.	The re	vised nu	mber of lines r	eflects
2		utilization	, so the utilization in	put for	the CLA	ASS modem sh	ould be 100%
3							
4		The capaci	ties for the SAS ann	ouncer	nent circ	uit should be n	nodified based on
5		new infor	mation from the swit	ch ven	dor as re	flected in my e	exhibit JHP-03.
6							
7		The follow	ring summarizes the	propos	ed CCS	capacity modif	ications:
8		*** Begin	Proprietary ***				
		•					
					-		
	-						
9	Ĺ	*** End P	roprietary ***				<u></u>
0							
	0	DIFACE	COMMENT ON T	UF CI	AIMED	TITIL 17 ATI	ON EDDODS
1	Ų.	PLEASE	COMMENT ON T	ne Ci	AINED	UIILIZAII	ON ERRORS.
2							
3	A.	Ms. Pitts 1	notes, on p. 15 lines :	5 - 6, tl	nat the va	llues for CCS	capacity taken
4		from the S	SCIS hardware tables	alread	y reflect	utilization, and	d that it would
5		not be app	propriate to apply a u	tilizati	on factor	in cases where	e these values are
6		used. Upo	on further examination	on of th	e hardwa	are study input	s, BellSouth
7		agrees tha	t the utilization input	ts shou	ld be cha	inged from 859	% to 100% on the
8		following	items of equipment:				
9							
,			6-port Conference Cir	rcuit	Nortel	100%	
			3-port Conference Cir	rcuit	Nortel	100%	
			Call Waiting Tone	- 1	Nortel	100%	
			6-port Conference Cir	rcuit	Lucent	100%	

6-port Conference Circuit	Nortel	100%
3-port Conference Circuit	Nortel	100%
Call Waiting Tone	Nortel	100%
6-port Conference Circuit	Lucent	100%
3-port Conference Circuit	Lucent	100%
Class Modem Card	Nortel	100%

	1606
1	
2	
3	Q. PLEASE COMMENT ON MS. PITTS' "RESTATED HARDWARE
4	STUDY USING NEW SWITCH DISCOUNTS" ATTACHMENT CEP-4
5	TO HER REBUTTAL TESTIMONY.
6	
7	A. While Ms. Pitts' study does include a number of corrected inputs, it cannot b
8	used for the Feature UNE study because it has several flaws. The first flaw i
9	Ms. Pitts' use of a hypothetical replacement discount instead of the correct
10	blended discount. The second flaw is the use of the DSU2/RAF/BRCS
11	service circuit instead of the more forward-looking SAS service circuit used
12	in BellSouth's study. Third, the study includes only one Call Waiting tone
13	circuit instead of the required two. For these reasons, AT&T / MCI's
14	Hardware study as presented here and in Mr. King's testimony should be
15	rejected.
16	
17	SWITCH DISCOUNTS
18	
19	Q. AT&T / MCI WITNESS MS. PITTS CLAIMS THAT YOUR EXAMPLI
20	OF REPLACEMENT COSTS EXCEEDING MELDED
21	REPLACEMENT AND GROWTH COSTS IS NOT REALISTIC. DO
22	YOU AGREE?
23	

principle at issue, which is that switches are purchased with the number of

A. No. To begin, let me emphasize that Ms. Pitts never disputes the core

24

lines needed to serve two or three years' worth of demand. The switch is then grown as necessary, at regular intervals, to accommodate expected increases in demand. Furthermore, the growth equipment is purchased at a lower discount rate than the initial switch purchase. My Exhibit JHP-1 attached to my direct testimony used a 10% growth rate to illustrate the principle that a higher initial discount coupled with a lower replacement discount is economically sound. As my exhibit JHP-04 to this testimony illustrates, reducing the growth rate to 5% does not alter this principle. In that example, the replacement-only discount yields a capital expenditure \$164,633 higher than the blended discount which is advocated by BellSouth.

Ms. Pitts inexplicably takes issue with the use of a 10-year switch life in the example, despite the fact that BellSouth's economic life for switching is 10 years, as provided by Mr. Cunningham's testimony. In her apparent confusion, she states that "it is doubtful that the switch contracts currently in place would be effective through the year 2010, making the prices pure speculation." While that may be true, it is not relevant to the principle being illustrated. Any changes in the future switch contracts will affect the replacement discounts as certainly as the blended discounts.

## Q. Z-TEL WITNESS FORD BELIEVES THE COMPUTATION OF BELLSOUTH'S REPLACEMENT DISCOUNT IS "FLAWED." DO YOU AGREE?

A. Absolutely not. Dr. Ford, in his July, 31, 2000 direct testimony, says that

1	BellSouth's approach is flawed because BellSouth used a confractual
2	discount rate for growth discounts, while using a computed replacement
3	discount. Dr. Ford then concludes (without any basis in fact) that
4	BellSouth's replacement discount is potentially understated.
5	
6	
7	Q. WHY DID BELLSOUTH NOT USE A CONTRACTUAL
8	REPLACEMENT DISCOUNT, AS DR. FORD RECOMMENDS,
9	RATHER THAN THE COMPUTED DISCOUNT?
10	
11	A. Dr. Ford, by his own admission, has not "personally reviewed any switch
12	contracts between BS-FL and its switch vendors (p. 8, line 10)." If he had
13	reviewed the contracts <sup>10</sup> , he would have learned that switch replacement jobs
14	are priced under a structure completely different from that used for growth
15	jobs. There is no stated discount for replacement switches in BellSouth's
16	contracts. ***Begin Proprietary***
17	
18	
19	
20	
21	
22	***End Proprietary***
23	
24	Given that there are no stated discount percentages for replacement switches

BellSouth's switch vendor contracts and the studies used to develop the replacement discounts were made available for inspection at BellSouth's premises in response to discovery requests by various parties in this proceeding.

1	BellSouth computed the replacement discount based on vendor billing for
2	actual switch orders. As described in detail in my direct testimony, this
3	derived replacement discount, when input into SCIS/MO, produces a result
4	that accurately reflects vendor billing.
5	
6	
7	Q. DR. FORD CLAIMS THAT BELLSOUTH'S REPLACEMENT
8	DISCOUNT COMPUTATION POTENTIALLY UNDERSTATES THE
9	DISCOUNT. IS THIS TRUE?
10	
11	A. No. Dr. Ford is somehow under the impression that the SCIS/MO model
12	reflects switch prices from a different (later) time frame than the switch
13	orders used to compute the discount. This, according to Dr. Ford, could
14	result in "discount deflation" because switch prices decline over time. This
15	hypothetical problem does not exist in the BellSouth study because the switch
16	orders examined covered the years 1997, 1998, and 1999. The SCIS 2.6.1
17	database, used for the study, uses list prices effective 12/1/1998. The time
18	frames are consistent, resulting in a consistent discount computation.
19	
20	CENTREX INTERCOM USAGE COSTS
21	OENTREA INTERCOM CONCE COOTS
22	Q. HOW DO YOU RESPOND TO MS. PITTS' POSITION, ON PAGE 24
23	OF HER REBUTTAL TESTIMONY, CONCERNING THE CENTREX
24	INTERCOM USAGE RATE ELEMENT?
25	
26	A. Ms. Pitts claims that the Centrex intercom usage should not be flat-rated

1		because AT&T / MCI understood that ALEC UNE-P lines generate usage
2		charges for the intercom calls. At the time of BellSouth's April 17, 2000 cost
3		study filing, it appeared that BellSouth would not have the ability to generate
4		UNE switch charges for these calls. More recent research indicates that
5		BellSouth will be able to bill for these calls. This means that the Centrex
6		Intercom Usage feature should be set to zero, as Ms. Pitts recommends.
7		
8	<u>AT</u>	&T / MCI'S PROPOSED METHODOLOGY
9		
10	Q.	WHAT IS YOUR ASSESSMENT OF AT&T / MCI'S "SIMPLIFIED
11		METHODOLOGY?"
12		
13	A.	Ms. Pitts' "methodology" is too vague and sketchy to support a cost study.
14		It is based upon a contradictory design philosophy from the beginning. Note
15		that when beginning her discussion of this "methodology," Ms. Pitts
16		complains that the SST has too many "generalizations." Ms. Pitts'
17		methodology, however, is many times more generalized than the SST.
18		Instead of determining, for example, the switch usage due to the various
19		features and services available on a switch, Ms. Pitts' methodology would
20		assume that each and every subscriber uses the same set of services! There is
21		no demonstration that this methodology is grounded in any underlying
22		economic principles or actual switch architecture.

Q. WHAT SPECIFICALLY ARE THE PROBLEMS WITH MS. PITTS'

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A. The methodology is too simplistic to produce meaningful UNE investments:

- It ignores long established rate structures for UNEs, toll and access because it does not distinguish between the very real costs of setting up a call, as opposed to per-minute costs.

Feature costs are lumped in with other traffic-sensitive costs in the switch, forcing all subscribers to pay for features whether they use them or not. As a matter of fact, this methodology would result in ALECs paying for features as part of the Call Transport and Termination rates paid to BellSouth.

- By assigning Getting Started costs to line ports, this methodology violates cost causation principles. Ms. Pitts admits that "the processor must be purchased for basic call processing" (p. 22, line 23). It would be clearly illogical to allocate these traffic-sensitive call processing costs to the non-traffic sensitive line port, which does not perform call processing.

- The methodology would produce unusable results because it does not account for remote switches. The Getting Started Cost (processor) of the host switch supports subscribers on the subtending remotes as well. This methodology, by simply allocating each switch's Getting Started cost to its ports, would overstate the cost of each host switch and drastically understate the cost of each remote.

1	Ms. Pitts' recommendations are thoroughly contradictory and self-serving,
2	and on that basis alone should be disregarded. For example, she complains
3	that BellSouth's method for averaging feature usage inputs (used to assign
4	"getting started" call processing costs) is "simplistic" (p. 27) and that
5	BellSouth's simplifying assumptions are "incorrect." However, Ms. Pitts'
6	own proposal for assigning the "getting started" costs of processor capacity is
7	to simply divide those costs by the number of lines on the switch and assign
8	them all ports (p. 28). Talk about simplistic! Ms. Pitts' proposal would
9	completely ignore cost causation and crudely assign the same call processing
10	cost to each subscriber, regardless of the number of calls that subscriber
11	makes.
12	
13	This proposed methodology is nothing more than a transparent attempt by
14	AT&T and MCI to lower the results of Switched Access and Local
15	Interconnection cost studies. The getting started call processing costs at issue
16	are an important component of call setup costs for access and local service.
17	Assigning that cost to ports would make the results of the Switched Access
18	and Local Interconnection cost studies significantly lower and potentially
19	reduce the rates AT&T and MCI would pay for those services.
20	
21	
22	Q. DOES THIS CONCLUDE YOUR TESTIMONY?
23	
24 25	A. Yes, it does.

1	MS. WHITE: And then, Bellsouth would call
2	Mr. Ron Pate to the stand.
3	RONALD M. PATE
4	was called as a witness on behalf of BellSouth
5	Telecommunications, Inc. and, having been duly sworn,
6	testified as follows:
7	DIRECT EXAMINATION
8	BY MS. WHITE:
9	Q Mr. Pate, would you please state your name and
10	address and by whom you are employed?
11	A My name is Ronald M. Pate. I'm employed by
12	BellSouth Telecommunications at 675 West Peachtree,
13	Atlanta, Georgia.
14	Q And have you caused to be prefiled in this
15	docket rebuttal testimony consisting of 14 pages that was
16	filed on August 21st, 2000?
17	A Yes, I did.
18	Q And do you have any changes or corrections to
19	make to that testimony at this time?
20	A No, I do not.
21	. Q If I were to ask you the same questions that are
22	contained in your prefiled rebuttal testimony would your
23	answers be the same?
24	A Yes, they would.
25	Q I would ask that the rebuttal testimony of
	FLORIDA PUBLIC SERVICE COMMISSION

Mr. Pate filed on August 21st, 2000, consisting of 14 pages, be inserted into the record as if read. CHAIRMAN DEASON: Without objection, it shall be so inserted. 

FLORIDA PUBLIC SERVICE COMMISSION

1		BELLSOUTH TELECOMMUNICATIONS, INC.
2		REBUTTAL TESTIMONY RONALD M. PATE
3		BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
4		DOCKET NO. 990649-TP
5		(PHASE II)
6 7		AUGUST 21, 2000
8	Q.	PLEASE STATE YOUR NAME, YOUR POSITION WITH BELLSOUTH
9		TELECOMMUNICATIONS, INC. AND YOUR BUSINESS ADDRESS.
10		
11	A.	My name is Ronald M. Pate. I am employed by BellSouth
12		Telecommunications, Inc. ("BellSouth") as a Director, Interconnection
13		Services. In this position, I handle certain issues related to local
14		interconnection matters, primarily operations support systems ("OSS").
15		My business address is 675 West Peachtree Street, Atlanta, Georgia
16		30375.
17		
18	Q.	PLEASE SUMMARIZE YOUR BACKGROUND AND EXPERIENCE.
19		
20	A.	I graduated from Georgia Institute of Technology in Atlanta, Georgia, in
21		1973, with a Bachelor of Science Degree. In 1984, I received a Masters of
22		Business Administration from Georgia State University. My professional
23		career spans over twenty-five years of general management experience in
24		operations, logistics management, human resources, sales and marketing.

1		I joined BellSouth in 1987, and have held various positions of increasing
2		responsibility.
3		
4	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY?
5		
6	A.	The purpose of my testimony is to respond to allegations made by Sprint
7		witness, Steven M. McMahon, Broadslate/Cleartel/FL Digital/Network
8		Telephone ("The Coalition") witness, Mark Stacy,
9		BlueStar/Covad/Rhythms Links ("Data ALECs") witnesses, Joseph P.
10		Riolo and Terry L. Murray, and Supra witness, David A. Nilson. In the
11		process, I address the Federal Communications Commission's ("FCC")
12		Third Report And Order And Fourth Further Notice Of Proposed
13		Rulemaking In CC Docket 96-98; Released November 5, 1999, ("319
14		Remand Order") as its relates to BellSouth's OSS including a requirement
15		that BellSouth must provide Alternate Local Exchange Carriers ("ALECs"),
16		access to loop make-up data.
17		
18	Loop	Make-up Data
19		
20	Q.	WHAT IS MEANT BY THE TERM "LOOP MAKE-UP"?
21		
22	A.	Pursuant to the FCC's 319 Remand Order, BellSouth utilizes the term
23		"Loop Make-up" in reference to its obligations to provide ALECs access to

the underlying loop make-up information contained in its engineering
records, plant records, and other back office systems so that a requesting
ALEC may determine for itself whether the facilities will support its xDSL
service offerings.

Q. WHAT DOES THE FCC'S 319 REMAND ORDER REQUIRE OF
 BELLSOUTH IN PROVIDING ACCESS TO LOOP MAKE-UP
 INFORMATION?

A.

In the 319 Remand Order ¶426, the FCC clarifies that "the pre-ordering function includes access to loop qualification [make-up] information. Loop qualification [make-up] information identifies the physical attributes of the loop plant (such as loop length, the presence of analog load coils and bridge taps, and the presence of Digital Loop Carrier) that enable carriers to determine whether the loop is capable of supporting xDSL and other advanced technologies."

The FCC further finds in ¶427 that "an incumbent [Local Exchange Carrier] LEC must provide the requesting carrier with nondiscriminatory access to the same detailed information about the loop that is available to the incumbent, so that the requesting carrier can make an independent judgment about whether the loop is capable of supporting the advanced services equipment the requesting carrier intends to install."

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1	
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Thus, the loop make-up information begins at the BellSouth central office and ends at the serving distribution terminal. Loop make-up consists of such things as cable gauge and length, bridged taps, load coils, presence of Digital Loop Carrier ("DLC"), and other equipment that is part of local loop facilities.

## 8 Q. WHAT HAS BELLSOUTH DONE TO COMPLY WITH THE FCC'S 9 REQUIREMENT THAT LOOP MAKE-UP INFORMATION BE AVAILABLE 10 TO ALECS AS PART OF THE PRE-ORDERING FUNCTION?

Α.

BellSouth is implementing a process to provide ALECs with electronic access to loop make-up information. BellSouth has also developed and implemented procedures to provide ALECs with detailed loop make-up information via the Service Inquiry ("SI") process. Both the manual and electronic processes are available to any ALEC that is interested in incorporating these procedures into its interconnection agreement.

19 Q. PLEASE DISCUSS THE MEANS BELLSOUTH HAS DEVELOPED TO
20 PROVIDE ALECS WITH ELECTRONIC ACCESS TO LOOP MAKE-UP
21 INFORMATION.

1	A.	BellSouth is developing electronic access to its Loop Facility Assignment
2		Control System ("LFACS") as part of pre-ordering for a loop make-up data
3		query. This access will be via the pre-ordering functionality of the
4		Telecommunications Access Gateway ("TAG") and Local Exchange
5		Navigation System ("LENS") electronic interfaces. A Beta Testing process
6		began July 31, 2000 with selected ALECs. Once the Beta Testing is
7		completed, BellSouth will begin Service Readiness Testing ("SRT") for
8		interested ALECs.
9		
10		The loop make-up information will be obtained from the LFACS database
11		via BellSouth's existing electronic interfaces (LENS, RoboTAG™, and
12		TAG). The ALEC will be able to request loop make-up information by
13		means of the following pre-ordering transactions:
14		1) Working facility by telephone number and Address
15		2) Working facility by circuit ID ("CKID") and Address
16		3) Spare facilities (up to 10 per request) at a given address – query
17		only
18		4) Spare facilities (up to 10 per request) at a given address – with pair
19		reservation
20 21		This electronic access will provide sufficient information to allow the ALEC
22		to make a decision about whether the loop is capable of supporting the
23		service and equipment the ALEC intends to provide to its end user
24		customer, and, if so, to reserve up to ten pairs.
25		

1	Ω	PI EASE	<b>DESCRIBE</b>	THE LOOP	MAKE-UP	SI PROCESS
---	---	---------	-----------------	----------	---------	------------

A. The ALEC completes the "Customer Information" section of the Loop

Make-up SI form indicating if it wants the loop make-up by telephone

number or address. The ALEC submits the Loop Make-up SI form to the

Complex Resale Services Group ("CRSG"). The CRSG forwards the SI

form to BellSouth's Outside Plant Engineering Service Activation Center

("SAC"). The SAC verifies the availability of loop facilities.

If the Loop Make-up SI indicates the ALEC wants the make-up by telephone number, the SAC will return a specific make-up for the requested telephone number. If the Loop Make-up SI indicates the ALEC wants the make-up by address, the SAC will return a specific make-up for the requested address.

The SAC will supply a suitable copper pair and a DLC make-up for the requested address or requested telephone number. If either a copper pair, or DLC, but not both exists at that address/telephone number, the SAC will indicate in the "Comments Section" which is not available at the requested address/telephone number. The following is an example comment for an existing DLC make-up where a copper pair does not exist: "Provided DLC make-up at above address, no copper pairs exist at this location". Again, the loop make-up will be listed in sequential order

1		starting at the central office and ending at the end user terminal. The
2		SAC will return the completed Loop Make-up SI to the CRSG. The CRSG
3		reviews the SI form for completeness and forwards the loop make-up data
4		to the ALEC via electronic mail.
5		
6	Q.	IS THE MANUAL LOOP MAKE-UP SI AN INTERIM PROCESS?
7		
8	A.	No. The manual Loop Make-up SI process will continue to be available fo
9		obtaining loop make-up information, particularly for those situations where
10		the LFACS is not populated with the data needed to make a decision
11		through electronic means.
12		
13	Q.	DOES BELLSOUTH PROVIDE THE ALEC ACCESS TO BELLSOUTH'S
14		RECORDS FOR OBTAINING FACILITY INFORMATION IN
15		SUBSTANTUALLY THE SAME TIME AND MANNER THAT BELLSOUTH
16		PROVIDES TO ITSELF?
17		
18	A.	Yes. The availability of facilities on selected services for both ALECs and
19		BellSouth's Retail units is determined via the SI process. The SI process
20		provided to ALECs is accomplished in substantially the same time and
21		manner as BellSouth does for itself.
22		

1	Q.	ON PAGE 44 OF HIS TESTIMONY, MR. RIOLO STATES " BST KEEPS
2		SUCH INFORMATION [LOOP MAKE-UP] IN MAP VIEWER." PLEASE
3		DESCRIBE MAP VIEWER.
5	A.	Map Viewer provides certain BellSouth employees with access to
6		BellSouth's electronically stored plats records. Map Viewer accesses
7		plats to compile a loop make-up report. However, the plat records
8		accessed through Map Viewer contain significantly more information than
9		loop make-up. It also should be noted that Map Viewer is only available
10		for BellSouth's eastern states (Florida, Georgia, North Carolina, South
11		Carolina) and 13 wire centers in Alabama.
12		
13	REBL	JTTAL OF TESTIMONY
14		
15	Q.	MR. MCMAHON, ON PAGE 26 OF HIS TESTIMONY, ALLEGES THAT
16		BELLSOUTH PERFORMS TOO MANY ALEC ORDERING ACTIVITIES
17		MANUALLY. PLEASE COMMENT.
18		
19	A.	First, Mr. McMahon makes judgmental comments as to the performance
20		of BellSouth's electronic ordering systems without providing any
21		supporting data. Thus, his testimony on the point is difficult to rebut.
22		

Second, BellSouth currently provides ALECs nondiscriminatory access to

its OSS functions for pre-ordering, ordering, provisioning, maintenance

and repair, and billing through robust and reliable manual and electronic interfaces. These interfaces allow the ALECs to perform functions of preordering, ordering, provisioning, maintenance and repair, and billing for resale services in substantially the same time and manner as BellSouth does for itself in conformance with the FCC's requirements; and, in the case of unbundled network elements, provide a reasonable competitor with a meaningful opportunity to compete which is also in compliance with the FCC's requirements. BellSouth is not obligated to provide ALECs with any additional access to its OSS.

Q. BEFORE ADDRESSING MR. MCMAHON'S COMMENTS FURTHER,
WILL YOU DEFINE THE DIFFERENCE BETWEEN MANUAL
SUBMISSION AND ELECTRONIC SUBMISSION WITH SUBSEQUENT
MANUAL HANDLING OF LOCAL SERVICE REQUESTS ("LSRS")?

A.

Yes. Manual submission refers to the manual or non-electronic submission of LSRs. Manual submission of LSRs can be accomplished by facsimile. The manual submission is a result of the fact that the services ordered require substantial manual handling and cannot be submitted electronically. Therefore, the computer programming necessary to allow mechanical generation of the service order is not available.

Alternatively, some ALECs may simply choose not to utilize BellSouth's electronic interfaces.

Electronic processing with subsequent manual handling means the LSRs may be submitted electronically by the ALEC but the requested service orders are designed to "fall out" for manual handling by the Local Carrier Service Center ("LCSC"). The most common reason for this "fall out" is from the fact that the requested services are complex or for other specified reasons, such as a request to expedite the order. After these LSRs are transmitted to BellSouth via the electronic interface, they are handled as if they were faxed to the LCSC.

Q. DOES NONDISCRIMINATORY ACCESS MEAN ALL SERVICES MUST BE ORDERED ELECTRONICALLY?

Α.

No. Nondiscriminatory access does not require that all LSRs be submitted electronically and involve no manual handling. Many of BellSouth's retail services, primarily complex services, involve substantial manual handling by BellSouth Account Teams for BellSouth's own retail end user customers. Nondiscriminatory access to certain functions for ALECs also legitimately may involve manual processes for these same functions. These processes are in compliance with the Act and the FCCs rules. Therefore there is no requirement that every LSR has to be submitted electronically in order to provide non-discriminatory access.

1	Q.	ON PAGES 4-5 OF HIS TESTIMONT, MR. STACT STATES AT
2		CERTAIN TIMES, ORDERS WILL FALL OUT AND REQUIRE
3		MANUAL HANDLING." IN HIS DISCUSSION, MR. STACY ALLEGES, "I
4		HAVE ASSUMED THAT ORDERS WILL FALL OUT OF THE SYSTEM
5		2% OF THE TIME." IS THIS ASSUMPTIONS CORRECT?
6		
7	A.	No. Mr. Stacy's assumption is incorrect and unsubstantiated. Based on
8		the data as reported monthly in BellSouth's Percent Flow-through Service
9		Requests (Detail) report, the percent of Non LNP UNE LSRs submitted
10		electronically which fall out by design for the past three month period (May
11		through July, 2000) has ranged from 15.8% to 20.4%. Specifically for the
12		month of July, 2000 the percent was 20.4%. This is based on 43,450 total
13		mechanized LSRs submitted and total manual fallout of 8,861. Thus,
14		BellSouth's assumption that 7% of LSRs submitted electronically will fall
15		out by design is more than reasonable.
16		
17	Q.	IN ADDITION TO THOSE THAT FALL OUT BY DESIGN ARE THERE
18		OTHER TYPES OF ELECTRONICALLY SUBMITTED LOCAL SERVICE
19		REQUESTS, WHICH REQUIRE MANUAL HANDLING?
20		
21	A.	Yes. There are errors that are the result of ALEC input that must first be
22		processed by the LCSC. These errors are where the mechanized system
23		has not been programmed to return the error automatically to the ALEC

that originated the input. The reason for the system not automatically returning these is that the error may be the result of BellSouth's systems. Thus, a representative in the LCSC must review the transaction in order to make that determination. If the determination is made that the error is the result of the ALEC input, then it is returned to the ALEC for correction. If it is determined that the error is the result of BellSouth's systems, the representative in the LCSC will make the necessary input to correct the request. 

Q. WHAT DOES BELLSOUTH'S DATA REFLECT CONCERNING ALEC ERRORS?

Α.

Based on the same three-month period (May through July, 2000)

BellSouth has experienced ALEC errors in a range of 8.3% to 15.1% of

Non LNP UNE validated LSRs. Validated LSRs are those mechanically
submitted LSRs after subtraction of LSRs that fall out by design for
manual processing and LSRs where the system has generated an error
message and automatically sent back that LSR to the ALEC for correction.

Specifically for the month of July, 2000 the error rate for ALECs was

13.6%. This is based on 27,899 validated LSRs and ALEC errors of
3,807. Thus, BellSouth's assumption that 3% of basic LSRs submitted
electronically will fall out because of ALEC error is more than reasonable.

1	Q.	WHAT ARE BELLSOUTH'S PLANS TO ALLOW ELECTRONIC
2		SUBMISSION OF ADDITIONAL UNE SERVICES?
3		
4	A.	BellSouth will continue to develop electronic submission capabilities based
5		on such factors as ALEC input through BellSouth's Change Control
6		Process ("CCP"), transaction volume, and standards development.
7		Additional capabilities are continually being assessed.
8		
9	Q.	MR. NILSON CLAIMS ON PAGE 13 OF HIS TESTIMONY THAT
10		BELLSOUTH HAS REFUSED TO PROVIDE LFACS DATA TO THE
11		ALECS. IS THIS CORRECT?
12		
13	A.	Absolutely not. As I stated previously, BellSouth currently provides
14		detailed loop make-up information via the SI process. Furthermore,
15		BellSouth is developing electronic access to its LFACS for a loop make-up
16		data query and began beta testing with selected ALECS on July 31, 2000.
17		
18	Q.	ON PAGE 47 OF HIS TESTIMONY, MR. RIOLO ALLEGES THAT ILEC
19		[INCUMBENT LOCAL EXCHANGE COMPANY] FIELD OPERATIONS
20		PERSONNEL HAVE BEEN ABLE TO OBTAIN SUCH ACCESS [DIRECT
21		READ-ONLY ACCESS TO LFACS] FOR YEARS. PLEASE COMMENT.
22		

1	A.	Mr. Riolo does not state clearly his definition of "field operations
2		personnel". If he means service technicians, Mr. Riolo is mistaken.
3		BellSouth service technicians do not have access to LFACS.
4		
5		Certain BellSouth work groups, such as the Outside Plant Engineering
6		("OSPE") group and Address and Facilities Inventory Group ("AFIG"),
7		must have access to LFACS and/or Map Viewer in order to perform their
8		daily work activities. OSPE and AFIG personnel have access via the
9		computer terminals within their offices and do not have remote read-only
10		access. A limited number of BellSouth personnel with a need to access
11		LFACS remotely can do so via secure remote access.
12		
13	Q.	DOES THIS CONCLUDE YOUR TESTIMONY?
14		
1.5	Δ	Vas

BY MS. WHITE:

Q And Mr. Pate, you did not have any exhibits to your rebuttal testimony, did you?

- A No, I did not.
- Q Do you have a summary for us, please?
- A Yes, I do.

Good morning. The purpose of my testimony is to respond to allegations made by witnesses of Sprint and Broadslate Networks, Cleartel Communications, Florida Digital Networks, and Network Telephone Corporation, known as the Coalition, and BlueStar, Covad, Rhythms Links, known as the Data ALECs and Supra.

In the process, I also address the Federal Communications Commission's, FCC's, 319 remand order as it relates to BellSouth's operations support systems, OSS, including the requirement that BellSouth must provide alternative local exchange carriers, ALECs, access to loop makeup data.

First, allow me to address the FCC's 319 remand order and what that order requires of incumbent local exchange carriers, such as BellSouth, regarding OSS. The FCC stated in paragraph 426 of that order that they found no reason to modify the definition of OSS.

However, the FCC did clarify in that same paragraph that the pre-ordering functions includes access

to loop qualification, also known as loop makeup information.

Paragraphs 427 and 428 further stipulate that the incumbent local exchange carrier must provide requesting carriers with nondiscriminatory access to the underlying loop qualification information available to the incumbent so that the requesting carrier may make an independent judgment about whether the loop is capable of supporting advanced services equipment the requesting carrier intends to install.

To comply with the 319 remand order, BellSouth implemented a manual loop makeup service inquiry process. This process provides ALECs with nondiscriminatory access to the same underlying loop makeup information that is available to BellSouth.

In addition to the manual service inquiry,
BellSouth is in the course of implementing electronic
access to the detailed loop makeup information contained
within BellSouth's loop facilities assignment and control
system, LFACS.

LFACS is the database of record where loop
makeup information resides within the BellSouth OSS. This
electronic query to LFACS is currently being beta tested
with several ALECs and will be available to interested
ALECs upon conclusion of that testing. The same system

lease that provides electronic access to LFACS for loop makeup information will also provide ALECs with the ability to electronically order ADSL, HDSL, and unbundled copper loops.

Please allow me now to turn my focus to issues raised by the intervening parties. These parties would have the Commission believe that BellSouth performs too many manual activities. BellSouth currently provides

ALECs nondiscriminatory access to its OSS functions for pre-ordering, ordering, provisioning, maintenance and repair, and billing through robust and reliable manual and electronic interfaces.

These interfaces allow the ALECs to perform functions of pre-ordering, ordering, provisioning, maintenance and repair, and billing for resell services in substantially the same time and manner as BellSouth does for itself the conformance with FCC's requirements. And in the case of unbundled network elements, provide a reasonable competitor with a meaningful opportunity to compete, which is also in compliance with the FCC's requirements.

BellSouth is not obligated to provide ALECs with any additional access to its OSS. In addition, nondiscriminatory access does not require that it be electronic access. Many of BellSouth's retail services

involve substantial manual handling. Nondiscriminatory access to certain functions per ALECs also legitimately involve manual processes for these same functions.

The intervenor's question of fallout rates, for electronically-submitted local service requests, LSRs, as well as the ALEC error rate, the fallout rate reflects the percentage of electronically-submitted LSRs, which fall out by system design, either because the system is not programmed to electronically translate that LSR into a format acceptable by BellSouth's downstream systems for provisioning or because the LSR has other criteria, such as it being expedited, which requires human intervention.

The ALEC error rate is the result of electronically-submitted local service requests that contain ALEC input errors, as determined by a representative in BellSouth's local carrier service center.

The rates used by BellSouth for UNE costing was 7% for the fallout and 3% for the ALEC errors. These rates were based on 1999 available data, which was a compilation of both resale and unbundled network element transactions. Starting in January 2000, disaggregated data became available.

As pointed out in my testimony, the disaggregated data clearly supports BellSouth's

1	assumptions being conservative and more than reasonable.
2	The fallout rate for the three-month period, May through
3	July 2000, ranged from 15.8% to 20.4% for unbundled
4	network elements. The ALEC error rate for unbundled
5	network elements for that same time period ranged from
6	8.3% to 15.1%.
7	Thank you. This concludes my summary.
8	MS. WHITE: Mr. Pate is available for cross
9	examination.
10	MR. MELSON: Commissioner, could we start at
11	that end of the table on this witness?
12	CHAIRMAN DEASON: Sure.
13	CROSS EXAMINATION
14	BY MR. BRESSMAN:
15	Q Good morning, Mr. Pate. I'm Michael Bressman
16	from BlueStar. Good to see you again.
17	A Good morning.
18	Q Are you BellSouth's OSS expert in this
19	proceeding?
20	A Yes, I am.
21	Q Do any other BellSouth witnesses in this
22	proceeding have information on BellSouth's OSS?
23	A There may be some varied knowledge, but I would
24	be considered the expert.
25	Q Briefly, what exactly is loop makeup
	FLORIDA PUBLIC SERVICE COMMISSION

information?

A Loop makeup information is the compilation of data that exists in our database, specifically, in the LFACS that I discussed in my summary, that gives such information as load coil information, bridge tap information, the type and gauge of the loop itself, the length of the loop. It may also give some information concerning equipment on the loop so that that information can then be, in turn, given to the ALEC and they can use it to qualify it for the type of service and equipment they intend to put on that loop to provide to their end user customer.

Q You mentioned LFACS. Do any BellSouth employees have electronic access to LFACS?

A You would have employees that work in BellSouth's FACS center, primarily, that have electronic access through a terminal that directly feeds into LFACS. So, they would be able to retrieve and input information into LFACS.

Q Any other personnel at BellSouth?

A There are people that have access for purposes at staff level to do work in LFACS, mainly from the I.T. standpoint or just other information to look at it, if they're working from a staff level. But from a daily operational, those are the individuals.

1	Q And do any employees have remote access
2	electronically?
3	A Some of those same individuals that I mentioned
4	at the staff level, I'm aware of, do have the capability
5	for remote access, primarily if they're working from home
6	or such as that nature, but remote access is not something
7	that we offer across the board.
8	Q Are plats that contain loop makeup information
9	stored in electronic format at BellSouth?
10	A They are for certain states. For the state of
11	Florida they are in all what's referred to as the old
12	southern bell states. We now refer to those as the
13	eastern states, as well as there's 13 wire centers in the
14	state of Alabama. For those states, the plats are
15	electronically stored in the BellSouth facilities
16	database. All other states, they're still stored in pape
17	mode.
18	Q And they're available at every wire center in
19	Florida?
20	A Yes, they are.
21	Q Electronically?
22	A Yes.
23	Q Would you please explain to me what Map Viewer
24	is?
25	A Map viewer is a software application. It
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resides on what's referred to as OPEDS, O-P-E-D-S. 1 the Outside Plant Engineering -- I think, it stands for 2 Data System, not sure about the DS. But it's a desktop 3 application that has many different software modules 4 associated with it, which Map Viewer is one. One of the 5 functionalities of Map Viewer that's in discussion here is 6 Map Viewer has the ability to access that electronic plat 7 or plats and do a loop makeup. 8 Is Map Viewer used to access a different 9 0 database than LFACS? 10 No, not that I'm aware of. Excuse me, let me 11 Α

A No, not that I'm aware of. Excuse me, let me back up. What it accesses, yes. It accesses BellSouth's corporate facilities database, I'm sorry, of which the same information that resides on plat there is then built into LFACS, but it's accessed into the BellSouth corporate facilities database.

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Q So, that is a different electronic database than LFACS?

A Yes, I apologize. That is the database where the electronic plats are housed.

Q And how fast is electronic access to the corporate database throughout the Map Viewer?

A Well, it's very quick. Of course, you have to go through the logging-in process of getting in through the OPEDS logged into the database itself. But once

1	you're in, you're talking about, you know, a lew seconds
2	to minutes to access information.
3	Q And the log-in process takes about how long?
4	A Just how well the system's cooperating that way,
5	but it shouldn't only take but a few minutes.
6	Q And are there any other databases at BellSouth
7	that contain loop makeup information?
8	A TIRKS has information for design circuits.
9	TIRKS is T-I-R-K-S. That's the Trunk Integrated
10	Recordkeeping System. And in TIRKS, however, that is for
11	active design circuits. That same information that it
12	would have for loop makeup resides also in LFACS. So,
13	it's redundant information.
14	Q And just going back to the Map Viewer access to
15	the plat database, which BellSouth personnel have
16	electronic access?
17	A It's the outside plant engineering personnel as
18	well.
19	Q Any other personnel?
20	A Not that I'm aware of. You may have some people
21	in the I.T. organizations that work on the system, but
22	other than that, it's designed for outside plant
23	engineering.
24	Q What percentage of BellSouth's loops are in
25	LFACS?

1	A All of the loops are in LFACS. You have core
2	information 100% of all loops are in LFACS.
3	Q And when you say core information, what is that?
4	A There's some basic information, such as your
5	loop and pair type identifier assignments that exist for
6	every loop within BellSouth.
7	Q And what percentage of the loops have more
8	detailed information?
9	A The percent let me answer that two ways for
10	you. The percentage, if you look at a high-populated
11	area, such as Tallahassee, Miami, it's extremely high
12	where it has more detailed information, that gets to the
13	detail being the bridge taps, the load coils and such,
14	that percentage range for those high-populated
15	metropolitan type areas is in the 75% to 85% range.
16	Now, BellSouth has a lot of rural territory.
17	So, once you go outside those highly-populated areas,
18	then, there's not as much detailed information. So, if
19	you did that in mathematics associated with the entire
20	area, it would then go down to probably a 25% to 30% range
21	of that detailed information being populated.
22	Q How long has LFACS existed?
23	A I never looked that up. You asked in the
24	deposition. I can tell you it's been there a lot longer
25	than I've been with BellSouth. It's one of the older

1	systems. It's definitely an old nonliexible legacy
2	system.
3	Q Approximately, 20 years?
4	A That would be my guess, but I am guessing that.
5	I did never look into it.
6	Q How is information put into LFACS?
7	A It's put in a couple ways. The primary way that
8	it's put in is really through the OPEDS applications when
9	there's a construction or new items being placed out there
10	in the plant, new facilities.
11	So, it would drive information being populated
12	to LFACS. Then, the information can be inputted manually
13	as we get additional information as well. And people
14	primarily in the FACS center would make those inputs.
15	Q Does BellSouth populate LFACS on a going-forward
16	basis?
17	A Oh, definitely. I mean, as we get information,
18	for example, if an ALEC did a service inquiry using a
19	manual process today, when that information is retrieved
20	and we get that information loaded into LFACS, it will be
21	available eventually for electronic query.
22	COMMISSIONER JACOBS: How do you ensure that the
23	information in Map Viewer is consistent with the
24	information in LFACS?
25	THE WITNESS: The Map Viewer really is the core
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1	information. That is our facilities. That's where the
2	plats reside. So, that is the information that we would
3	say is 100% correct. And to get to your question, how do
4	you assure that is as information has been loaded into
5	those plats through a construction job, a redesign, so
6	forth, that information gets loaded via the OPEDS that I
7	mentioned, that desktop module. There's a couple
8	different modules they use. Specifically, for that they
9	would use the EWO, stands for Engineering Work Order, that
10	would load that information.
11	Built in that also, is to electronically
12	transmit that to LFACS at the same time. So, going
13	forward, that's been built. So, there shouldn't be major

discrepancies.

COMMISSIONER JACOBS: Okay, thank you. BY MR. BRESSMAN:

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Has BellSouth ever made any efforts to Q proactively populate the fields of LFACS?

There has been initiatives in the past to take a Α look and get LFACS information loaded in there. There's not, that I'm aware of, any current initiative do that.

And no plans to currently -- no plans to proactively populate the LFACS?

Not proactively that I'm aware of. I mean, the 80% that I just mentioned in the major metropolitan areas,

1	that's an extremely high percentage, and that's really the
2	target areas where most people want that type of
3	information.
4	Q Mr. Pate, what I am going to show you is
5	BellSouth's response to Georgia Public Service Commission
6	request item number 7 dated June 1st, 2000 in the Georgia
7	xDSL workshop, docket number 1190U, and the cover e-mail
8	that BellSouth sent it to us. I think, this actually may
9	be attached as an exhibit to Mr. Riolo's testimony, but I
10	could be wrong. Have you seen this document before?
11	A Yes, I have.
12	MR. BRESSMAN: Mr. Chairman, I ask that this be
13	moved as an exhibit into the record.
14	CHAIRMAN DEASON: We will identify it at this
15	point. And that will be identified as Exhibit 115.
16	(Exhibit 115 marked for identification.)
17	BY MR. BRESSMAN:
18	Q Do you notice in that data request that
19	BellSouth was asked what is the minimum subset of data
20	available from LFACS. And in BellSouth's response, it
21	says that the following information, to the best of
22	BellSouth's knowledge, is contained in LFACS on each
23	outside plant pair?
24	A Yes.
25	Q Now, looking further, is it correct that the
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list of information on each plant pair includes presence of DLC, type of DLC, service category and loading 2 information, including type of loading and number of load 3 points? 4 I see that on the form, yes. 5 Does that mean that every loop in LFACS has 6 information on load points -- excuse me, load coils? 7 I'm not the one that prepared this response nor 8 Α I don't even want to represent myself as being an outside 9 plant engineer qualified to speak to that level of detail. 10 11 The answer to your question is I don't know, I'm not sure. My understanding is load coils are not always in the 12 information, but I don't know, and I'm not sure who 13 14 prepared this response. 15 Q You don't know who prepared this response? No, I do not. It was not me. 16 Α 17 But you would agree that it's BellSouth's Q response to the Commission? 18 19 Α I've seen the document, and I would agree Yes. 20 it's the response to that particular request. 21 And in addition, if you go further to the Q 22 bottom, it says in addition the following information is contained on certain outside plant, and that includes 23

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length and gauge of cable and total length of bridge tap;

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do you see that?

1 }	A Yes, I do.
2	Q Do you have any idea what percentage of the
3	loops in the metropolitan area is contained, bridge tap
4	and loop length information?
5	A That's the same answer that I was referring to
6	earlier. When you talk about the major metropolitan area,
7	it's the 80% range.
8	Q And if detailed information on a loop is not
9	contained on LFACS, would BellSouth be able to obtain it
10	electronically by accessing the plat database through Map
1.1	Viewer?
12	A Well, the state of Florida, yes.
13	Q And when you said earlier the information on all
14	loops is contained in LFACS, we're talking all types of
15	loops, SL1s, SL2s, ADSL, all types?
16	A That's correct, yes.
17	Q Now, let's talk for a moment about BellSouth's
18	proposed electronic loop qualification database. Please,
19	just briefly, describe what that process will work like.
20	A The process will use BellSouth's current
21	existing interfaces that we developed. Specifically, it
22	will use the Local Exchange Navigation System, LENS, that
23	we've discussed with this Commission before as well as
24	TAG, Telecommunications Access Gateway. That will be
25	applicable for both the TAG, if the CLEC builds its

interface, as well as what we refer to as Robo, R-O-B-O, TAG which is the viewing that we developed that CLECs can purchase.

Using that -- either one of those interfaces from a pre-ordering mode, the ALEC can input and query LFACS for spare, as well as working facilities. If it's a working facility, they would obviously put the circuit identification or telephone number in, along with the address.

If it's for spare facilities, they would just put the address in. They have the ability to query up to 10 spares. Of course, if it's a working facility, you just need query in that specific facility. And you have the ability to query for those spares to just get the information back or to get the information back as well as reserve that facility. Based upon that query, you will also input the type of loop for which you are inquiring.

The four products that are defined right now is the ADSL, the HDSL, the unbundled copper loop short, and the unbundled copper loop long. Then, the query will come back and give you that information listed into detail.

You'll always get something back.

And as we have discussed, every loop has certain information loaded. So, you'll get that back. And if you have the more detailed information, you will get all that

information back by segment for the loop.

Q Now, Mr. Pate, as you may have heard from yesterday's testimony and seen from other filings, one of the ALECs' major contentions is that ALECs just need a plain copper loop to provide DSL service and that certain -- that clean SL1 voice-grade loops would be sufficient. Did you hear that testimony?

A Yes.

Q Now, let's do this following hypo. Mr. Pate, assume that an ALEC wants to provide DSL service to a certain address, and the ALEC uses the electronic loop makeup inquiry process and finds an acceptable loop. The loop also -- let's say you're doing a UCL short and the loop also happens to meet the technical standards for an SL1 loop. My question is can an ALEC locate an acceptable loop for DSL service and reserve it as an SL1?

A No. We discussed this in the deposition that you did. And since that night, I went back to take a look at that, because I wasn't able to answer your question. I told you what I thought, so now let me tell you what I know.

And with respect to that is you cannot. That system currently with its current design is for those four product offerings we just mentioned; the ADSL, the HDSL, the unbundled copper loop short and long. That

reservation number they get that's referred to as an FRN, we've introduced a new acronym, that facilities reservation number that they get back will then be needed to place that order that would have to be for that ADSL, HDSL for unbundled copper loop. Right now it's not designed for you to use that facility to then place an order for an SL1 loop.

Q Some of BellSouth's testimony, I think, the testimony of Mr. Latham, says that SL1s can be used from time to time for DSL service. How would we be able to use the electronic loop makeup inquiry process to do DSL over an SL1?

A We talked about this a little bit in the deposition as well. And so, I just gave you some speculation thoughts, but let me make it clear.

Currently, that process is not designed for the SL1.

There is another phase that will be implemented, probably be latter first quarter next year to early second quarter, that will give you a POTS facility type query, but today that's not available from an electronics standpoint.

So, what we talked about in my deposition, and this was just for thought, is you could still use that to query, do your 10 query to see if there are adequate facilities out there that would give you an idea for the

address based on what's there available, if that would
give you the comfort level to then turn around and order
an SL1. There's really not a leakage associated with that
query to the current process of order in that SL1 today.
Q But if we did the query and didn't reserve a

Q But if we did the query and didn't reserve a loop, would the ALEC be assured of getting that particular loop at the time it orders the loop?

A No. Because once again, it's designed for those four product offerings today. So, the facility reservation number that you would give back, if you even entered it on the order for SL1, the systems are not even programmed to pick that up. It would be meaningless today. It's not even a read in there of what it means to them.

Q You said it would be manual today?

A No, I said it would be meaningless. Putting the actual FRN, Facilities Reservation Number, on the SL1 for the local service request would be meaningless to the system. It would not pick that up.

Q And you said that would be available first quarter 2001?

A That's my estimation. So, don't take that as a commitment on the part of BellSouth. That's Ron Pate's estimation of my knowledge on where we are with working with data net space.

Q If I find a loop that requires loop conditioning using the electronic process, can I order loop conditioning electronically?

A I'm not sure. It may be a part of the release we just put in, and I just don't recall. I apologize.

Q If there are mistakes in BellSouth's LFACS database, say, information said that there were no load coils, but it turned out there actually were, does the ALEC have to pay anything to correct that mistake?

A Well, certainly. If there's a mistake, it's a mistake, and it's going to be a mistake for us as well, if we were trying to use that loop. So, yes, you still have to condition that or we could take a look and see if there's another loop that could fit your --

Q I guess, what I'm asking is would I then have to do a manual inquiry on the loop to get the information and then pay for that? In other words, how would it be processed through the BellSouth system?

A Well, that's going to show up when they actually get to the design of the loop itself, which is -- some of it's electronic. For the most part, when we refer to that, that's a manual process. That's part of the provisioning process. This is different from ordering and provisioning. At that point, that's when it would show up if there is something on the loop as part of that that

didn't work in that design.

So, at that point, they may be able to take a look, find another loop. I've never looked at it from that -- what their process is. You're into an area that really starts to get beyond my expertise, which is the provisioning area.

- Q Okay. Does BellSouth build any time into its cost studies, to your knowledge, for manual work to assure that there are no BellSouth mistakes from the electronic database?
  - A Could you please ask that one more time?
- Q Does BellSouth build any time into its cost studies for any manual work to assure that there are no BellSouth mistakes from the electronic database?
  - A I don't know. You'd have to ask Ms. Caldwell.
- Q If an ALEC performs an electronic loop makeup inquiry and the information that comes back is incomplete, because the fields in LFACS were not fully populated, would an ALEC then be charged a manual charge to obtain the missing information?
- A Yes. If at that point and time, we're seeing that LFACS does not have the information, then the only way we could get it is through the manual process.
- Q Can an ALEC get electronic access to the database access by Map Viewer?

1	A The database, being the BellSouth corporate
2	facilities database?
3	Q Exactly.
4	A No.
5	Q Does BellSouth plan to provide any sort of
6	interface or access?
7	A BellSouth is looking at the possibility of
8	providing the information that Map Viewer can retrieve,
9	but would not be an access to the database.
10	COMMISSIONER JACOBS: Are there orders that fall
11	out of Map Viewer inquiries? I'm sorry. Are there
12	inquiries for a loop makeup that would require a manual
13	processing to Map Viewer?
14	THE WITNESS: Let me make sure I understand your
15	question. You're asking if you're using Map Viewer
16	COMMISSIONER JACOBS: Right.
17	THE WITNESS is there an opportunity for the
18	inquiry fallout you could not get the information?
19	COMMISSIONER JACOBS: Right.
20	THE WITNESS: No, sir. The Map Viewer is
21	accessing the electronic plats. That is true for where
22	the facility information resides. So, there should be no
23	fallout.
24	Let me make it clear that Map Viewer just does a
25	one time compilation based on the central office and

It doesn't retain information. This is a address. 1 software application that has an algorithm built into it 2 that does a continuity trace. 3 In other words, it's tracing from that central 4 office for each segment based to the serving end office 5 for that given address. So, it does that snapshot for you 6 one time, and then it doesn't retain or capture that 7 information. You have to do it again each time. 8 9 COMMISSIONER JACOBS: Thank you. BY MR. BRESSMAN: 10 But you could download that information or print 11 it out; could you not? 12 Yes, you could print it out. 13 Α 14 I'd like to talk about fallout for just one 0 15 moment. On pages 10 and 11 of your testimony, you talk 16 about design fallout. And, I think, you describe one of 17 the reasons as being complex orders. Are DSL orders 18 considered complex orders? 19 Α Yes, they are. 20 Will they be considered complex orders once the loop makeup -- electronic loop makeup inquiry process is 21 22 in place? 23 Α Yes, they are.

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Will they be designed to fall out once the

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electronic process is in place?

A No, they're not designed to fall out. And we had a lengthy discussion in my deposition. And this is a confusing topic, so let me see if I can make what's a confusing topic a little better.

I just had the opportunity last night, when I got the transcript, to read over it and take a look at some of our discussion. But what we're talking about when we talked about fallout here, we're talking about the ordering process.

So, we're talking about the submission of the local service request in that order, that local service request being translated into what I'll refer to as a Service Order Communication System, SOCS, compatible format, so it can be provisioned.

So, we're talking about some particular ones are designed to fallout; meaning, we have not been able to figure out how to program that translation of that LSR to that SOCS-compatible format. In addition, there is also certain criteria on top of that that's layered that results in some things fallen out by design.

Couple examples, one we talked about is if the ALEC wants to expedite an order, someone has to intervene and manually expedite. Another one for loops that we didn't mention in the deposition, but good for illustration purposes, if you did a loop order for 16 or

ı	more, and it's designed that someone has to intervene,
2	project manage that, probably, and that would fall out.
3	That's what I'm talking about by the fallout there.
4	Q On page 11, line 14, you cite a 7% assumption
5	that submitted order submitted electronically would
6	fall out by design. Is that 7% just an order fallout
7	percentage?
8	A Yes. It's strictly just the order fallout
9	percentage, has nothing to do with anything that has any
10	intervention once it's provisioned. So, that's getting it
11	through to SOCS so that it can be provisioned.
12	Q I guess, what I'm asking is once the electronic
13	loop makeup inquiry process is in place, it's correct that
14	ADSL, HDSL, and UCL orders will no longer be designed to
15	fall out?
16	A It will not be designed to fall out, except for
17	that additional criteria that I mentioned, such as being
18	expedited or 16 or more loops.
19	Q Would 7% assuming no expediting and no
20	multiple orders, would the design the appropriate
21	design fallout rate for ADSL, HDSL, and UCL loops be zero
22	percent?
23	A Well, that's an accurate statement, but I've got
24	to make sure everybody stands. It's not even realistic or
25	reasonable to think that none of the other criteria would

actually also result in it falling out.

Q Based on your experience, do you know whether 7% of ADSL, HDSL, and UCL orders are either expedited or multiple orders?

A No, I don't have any data, have not been able to look at any data that breaks it down by that type of level of analysis.

Q So, you don't know whether 7% would still be appropriate once we had the electronic loop makeup inquiry process?

A Well, what I do know is based on the data that I stated in my testimony, and that's data for all unbundled network elements, that this is more than reasonable.

Because as I stated, in a three-month range, we saw 15% to 20% falling out. Now, the reason I was able to do that, and was not able to do that as part of the initial analysis that developed a 7% is I didn't have any type of data to just split it out by resale activity versus unbundled network element activity transactions. So, starting January, I do have data specific to unbundled network elements. That's where that information comes from.

- Q So, this data does not include the complex resale information?
  - A No, it does not. That's specific to unbundled FLORIDA PUBLIC SERVICE COMMISSION

network elements.

Q And does this data include information for loops that are designed to fall out for reasons other than expediting and multiple orders?

A Yes. It captures all the fallout, whether it's that type of order itself was designed or the other criteria actually took place.

Q But again, ADSL, HDSL, and UCL loops after the electronic makeup process is in place will not be designed to fall out.

A That's true, but also recognize that right now, the -- I say right now, let me clarify that.

Until the recent release, which is under beta testing, they cannot be ordered electronically either.

So, they were not part of this data.

Q Okay. I'd like to move on to another topic.

Mr. Pate, what I'm going to show you are copies of the printout of BellSouth's loop qualification database cost study. This is file FLLQDB. I believe, this was already admitted into the record as part of BellSouth's overall cost study.

And what I'm sending around are a confidential version. So, I don't want to admit this into the record, but I wanted you to have it for your convenience. Will you turn to pages 7 through 10, and just look at those for

a moment.

On pages 7 through 10, there are a number of items listed, like Telcordia PCs, SIAC testers, computers, data equipment, EDS, initial installation, HP software, Telcordia software, and an Andersen contract. Have you seen this document before?

A I've seen similar documents. You showed me, I think, this same document at our deposition.

- Q Are you familiar with any of this equipment and software?
  - A No.
- Q Do you know if the cost for the equipment software and contracts on pages 7 through 10 for BellSouth's loop qualification database cost study are primarily for the development of access to BellSouth's OSS?
- A It is primarily for the development of access to the OSS and also development for the different functionalities needed for the loop makeup and such.
- Q Let's turn to page 7. Looking at line 9, the Telcordia PCs for SIAC testers, do you know what this is and what it does for the loop qualification database?
- A No, not specifically. I know that the SIAC testers, that's a vendor that we have, we employ, so they need PCs to actually work on this and do some testing, but

1	that's my, Ron Pate's, high-level description. I know no
2	more details than that.
3	Q And on line 10, the midrange computers, do you
4	know what these do?
5	A No.
6	Q And on line 11, the data communications
7	equipment and installation?
8	A No. I was not involved with any of the details
9	of this.
10	Q Let's jump down to line 30 I'm sorry, line
11	20. You see Andersen's FTP's ongoing application
12	maintenance. My understanding from Ms. Caldwell's
13	late-filed exhibit to her deposition, FTP stands for
14	full-time people. If you look at Column F, it seems to b
15	a rather large number of people. Do you have any idea
16	what they're doing?
17	A No. It says ongoing application maintenance.
18	So, it's some type of maintenance support on an ongoing
19	basis for the application, but I'm just reading that from
20	what the line itself says.
21	Q And on line 25, page 7, again, we have Andersen
22	FTP program development, looks like a lot of people there
23	as well. Have any idea what they're doing?
24	A Not specifically, but I'm just reading the line
25	as you. And Andersen's one of the firms that we utilize

1	to do development work for us on our OSS systems. That's
2	all I know.
3	Q And again, you're BellSouth's OSS expert in this
4	proceeding?
5	A I am the expert from the higher systems work,
6	yes.
7	Q I have one last question about demand forecast.
8	MR. BRESSMAN: Mr. Chairman, I believe, this is
9	the last page of Exhibit 104. I think, Mr. Melson
10	admitted that into the record. He had left out the last
11	page. Can we have this document included in the record as
12	part of Exhibit 104 or would you rather do it as a
13	separate exhibit?
14	CHAIRMAN DEASON: This page was inadvertently
15	omitted from 104?
16	MR. BRESSMAN: No. Initially, we thought it was
17	proprietary page, I believe, and it's not.
18	CHAIRMAN DEASON: So, we can just add this to
19	104. Okay, we'll just clarify for the record that this is
20	to be part of Exhibit 104.
21	BY MR. BRESSMAN:
22	Q I'd like you to go to line 46 of this document.
23	You see on the bottom these appear to be forecasts of the
24	total forecasts of in-service xDSL-capable loops and says
25	about 9,500 for the year 2000, 14,000 and change for 2001,

17,765 for 2002. Am I correct that these are the 1 assumptions used in the ULM cost study? 2 I don't know. 3 Would you hold on to that document and turn to 4 0 -- hold on to that document. Turn to --5 MR. BRESSMAN: Would you hand those out again, 6 please? I apologize, I didn't mean to take that document 7 8 back. BY MR. BRESSMAN: 9 Would you turn to 8 page of the loop 10 qualification database cost study. 11 Α I'm there. 12 And would you look at line 18. Do you see the 13 numbers there? That line is identified as annual number 14 of loops submitted to qualification? 15 Α Yes. 16 Those numbers, would you agree, are an extremely 17 0 18 high magnitude compared to the numbers on line 46? 19 I would agree, but I don't know that they 20 represent the same thing, I don't know. 21 0 Well, I guess, my question is this: This would 22 appear to say the annual number of loops that are being 23 submitted for loop qualification, and we have a very, very 24 large number, and on line 46 of the ULM cost study for the 25 forecast of the numbered lines that are actually going to

service, we seem to have, by comparison, a very small number.

A Yes, but once again, I wasn't involved with this. One is what appears to be doing is comparing the number of queries for loops, and the other is actually the number of loops in service. So, they're representing two different things, I don't know the relationship between the two, and I was not involved with any compilation of these figures.

Q I understand that. My question, though, is do you think it is reasonable, based on that number of queries, to have that number -- the number of queries listed on line 18 of page 8 of the loop qualification database? Do you think it's reasonable, based on that number of queries, to have only that number of lines, which are on line 46 of the ULM cost study?

MS. WHITE: Excuse me, I'm going to have to object. I think, Mr. Pate has already said on several occasions that he does not know what made up these particular numbers. So, I'm not sure how he could say what is reasonable or not.

CHAIRMAN DEASON: There's been an objection to the question.

MR. BRESSMAN: Well, it seems to me that
Mr. Pate is the OSS expert. And we are talking about the

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loop qualification database. And I'm just trying to
1
    figure out if he knows anything about how we go from one
2
    forecasting to the other forecasting.
3
               CHAIRMAN DEASON: Well, I think, the witness is
4
    going to give you the same answer you got before, but I'll
5
    let the question stand.
6
7
         Α
               I don't know.
               MR. BRESSMAN: That's all my questions.
8
               MS. BOONE: Thank you, Mr. Chairman.
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                         CROSS EXAMINATION
10
    BY MS. BOONE:
11
               Hello, Mr. Pate, Cathy Boone with Covad; how are
12
          Q
    you?
13
               Fine, and you?
14
          Α
               I just have very, very few questions for you.
15
          Q
16
               Now, let's get this straight. Let's say, for
17
    example, Covad wants to bring DSL to a customer. And
     let's take, for example, Commissioner Deason, we want to
18
19
    bring him DSL. So, we would put in --
20
               CHAIRMAN DEASON: Do you know where I live?
21
               MS. BOONE: No, sir, I do not.
22
               CHAIRMAN DEASON: Well, I think, you may rethink
23
     that example.
    BY MS. BOONE:
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25
               We'll bring it right to the Commission then, how
          Q
               FLORIDA PUBLIC SERVICE COMMISSION
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about this office? 1 CHAIRMAN DEASON: Okay. 2 3 BY MS. BOONE: At any rate, I put in an address, is that 4 correct, into LFACS? 5 For spare facilities, you'd put in an address 6 into LENS or TAG that would then go to LFACS. 7 Right, okay. Q 8 CHAIRMAN DEASON: Well, I would welcome you to 9 do it, I just don't think that you will. 10 MS. BOONE: We're trying, sir, we're trying. 11 BY MS. BOONE: 12 So, that's how I do it. I put in an address and 13 the information comes out and says what spare facilities 14 are there, correct? 15 Yes. You'd designate today, based on the ADSL, 16 Α HDSL, or the unbundled copper loop. 17 Okay. Would you agree with me if I were 18 searching for all-copper loops, I could just fool your 19 system by putting in a request for a UCL long, because 20 that would give me the longest copper out there? 21 I really wouldn't know. It may, I don't know. Α 22 Okay. I'll represent to you that that's how 23 someone suggested in the line sharing collaborative, 24 someone from BellSouth suggested that we should use your 25

database, but that's fine. 1 All right. 2 So, anyway, I'm putting this in there, I'm 3 getting my spare facilities back. Now, would you agree 4 with me that LFACS does not -- LFACS contains information 5 about facilities, correct? 6 7 Yes. Α And when I'm looking at it, I see segments, 8 segments of different cable pairs; is that right? 9 Yes, segments of different cables, yes. 10 And it's my obligation to put those together in 11 a form and reserve them, in a form that gets me from, if 12 not Commissioner Deason's house, how about Commissioner 13 Jacobs' house. This is going to create the continuous 14 loop from my central office collocation space to the 15 Commissioner's house, right? 16 17 Α Yes. 18 Q Okay. When I'm looking at those facilities, they're just the facilities, right? It's just copper or 19 just fiber; it is what it is. 20 21 Α That's my understanding. You're starting to get 22 into an area way beyond my expertise, but --Okay. Well, you let me know if we get there, 23 0 how about that? 24

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Α

Okay.

Now, it's just a loop when I'm looking at it in Q 1 an LFACS, right? 2 Yes. 3 A It doesn't have a label on it, correct? 4 0 What do you mean by a label? 5 Α I mean, it's not labeled ADSL, so you get these 6 provisioning things with it or it's not labeled SL1, so 7 you don't get these special bells and whistles; it's just 8 a record of what goes from my collo space out to my 9 customer premise. 10 There is a designator in LFACS. 11 Α 12 13 14

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This actually came up in the deposition. I further checked into it. There is a designator in LFACS that's referred to as an OEC, it stands for Outside Plant Equivalency Code, that does have a hierarchy type approach to try to say what different loop facilities are able to transmit based on their technical characteristics. And then, there's a translation table of sorts built to translate that back in that loop, deliver ADSL versus HDSL or is it just unbundled copper short or long, based on those technical parameters. So, that type of information is resident in LFACS.

Okay. And I can use that or I cannot use that. I guess, the point I'm trying to make is -- or trying to ask you about is the loop is a certain length, right, and

1 I	tnat will	De l'ellected into milion.
2	A	Yes.
3	Q	The loop will either have load coils or it won't
4	have load	coils, right?
5	A	Yes.
6	Q	It will either have excessive bridge tap or it
7	will not,	right?
8	A	Yes.
9	Q	And it will either be all-copper or it won't?
10	A	Certainly.
11	Q	Okay. So, if I believe, in my expertise as the
12	DSL provi	der, that I've identified the loop to Mr. Jacobs'
13	house, Co	mmissioner Jacobs' house, and it is those things,
14	it is 15,	000 feet, it has no load coils, it has no
15	excessive	bridge tap, it is all-copper, okay?
16	A	Okay.
17	Q	I've identified. Now, you'll agree with me that
18	every loc	op in LFACS is an SL1 loop at the very minimum?
19	А	Starting to get into that beyond my expertise,
20	but that	sounds reasonable, yes.
21	Q	Okay. Now, that loop may also be considered by
22	BellSouth	n, in its own labeling, as an ADSL loop.
23	A	Based on the definition, the product definition,
24	for ADSL,	yes.
25	Q	Or it may be considered a UCL loop.
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1	A	If it meets that product definition criteria,
2	yes.	
3	Q	Okay. But I've already checked in LFACS and
4	I've alrea	ady decided that I've found the loop that I want
5	to use, ol	cay? So, if I understand your conversation with
6	Mr. Bress	man, I cannot reserve that as an SL1 loop and
7	order and	put my DSL on it.
8	A	That is correct.
9	Q	I have to buy that loop, that same loop that
10	I've ident	tified as an ADSL loop or a UCL loop, right?
11	A	Under today's design, that's correct. I
12	mentioned	that there's another phase coming out that would
13	just give	you a POTS facility loop.
14	Q	I also understood you to say you couldn't
15	guarantee	when that would come, so I'd like to talk about
16	what we ki	now is here.
17	A	That's fine.
18	Q	Now, are you familiar with the cost difference
19	between tl	ne SL1 loop and the ADSL loop?
20	A	No, not really.
21	Q	Okay. Well, I have Mr. Varner's testimony here,
22	but would	you agree, subject to check, that the SL1 loop
23	is an \$83	nonrecurring?
24	A	Certainly.
25	Q	And would you agree with me that the ADSL loop
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	is a \$256 homeculling.
2	A Subject to check, certainly.
3	Q Okay. If you were a DSL provider, and you had
4	just done the entire loop makeup check that I just took
5	you through, which of those loops would you prefer to
6	order?
7	A Well, I don't think I can put myself in that
8	position, because there's too many unknowns there. I
9	would want to make sure I order the loop that's going to
10	give the service to my customer.
11	Q And, I believe, I've already identified that
12	loop.
13	A Then, you're going to make that decision.
14	Q Correct, I would love to.
15	A So, I don't understand the question.
16	Q But I would not be able to do it with the
17	BellSouth system; is that correct?
18	A You're going to be able to make that decision
19	based on the way I described the system, which was from
20	its initial design based on giving you offerings that's
21	intended to meet the criteria of what you would be offered
22	from an ADSL versus HDSL.
23	Q But I can't reserve it as an SL1 and buy it at
24	that price?
25	A That's correct.

COMMISSIONER JABER: Mr. Pate, is that because of something from a technological standpoint in the system or is that because of a decision BellSouth has made.

THE WITNESS: That was more of a decision, just in initial design work. We just took that step thinking that was what would be wanted. Frankly, as we started to meet with the ALEC community, we were able to get that in place. And after having some industry forum meetings and understanding some other issues such that, as Ms. Boone has described, and maybe they want to buy another loop, and maybe they want to even then go ahead and condition that loop, because what we did is we put in the technical parameters to say this qualifies for this, and so you don't have to condition that. So, it's just a decision from a design standpoint.

COMMISSIONER JABER: Let me understand what the design standpoint means when you say that. Are you saying that an ALEC cannot say to BellSouth I want an SL1 loop for the provision of DSL service?

THE WITNESS: No, ma'am, I'm not saying that.

What I am saying is the electronic query that has

currently been beta tested does not allow you to get that

loop makeup information electronically, specifically, with

intent to order an SL1.

COMMISSIONER JABER: It won't let you

electronically; it can be done manually. 1 THE WITNESS: Yes, ma'am, it can be done 2 manually. And you can still query for unbundled copper 3 loops and get information back, and you can see what's out 4 there, but it doesn't give you the ability to reserve a 5 specific loop at today's time. 6 COMMISSIONER JABER: Okay. So, from a 7 technological standpoint, there's nothing to prevent 8 BellSouth from allowing the ALEC to use the SL1 loop for 9 any purpose they see fit. 10 THE WITNESS: Not that I'm aware of, but I'm not 11 the technical expert in that, but not that I'm aware of. 12 COMMISSIONER JABER: All right. So, when you're 13 talking about design criteria, you're not talking about 14 technological prohibitions, you're talking about decisions 15 that BellSouth has made for itself with respect to what 16 the SL1 loop or any other loop will be used for. 17 18 THE WITNESS: Yes, ma'am. 19 COMMISSIONER JABER: Okay. 20 THE WITNESS: And that's why this next phase is 21 going beyond to give them the POTS facility loop makeup.

BY MS. BOONE:

Just one or two last questions. If I cannot connect the electronic loop makeup functionality to ordering the type of loop I want to order, how does the

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loop makeup have any value for me? 1 Well, you still have the ability to query and 2 get just the information back as to what type of loops are 3 out there. But as we've already discussed in today's 4 design from an SL1, you cannot use that information to 5 specifically reserve a loop. If you see that no value, 6 that's your decision. I still would think that that would 7 give you some value to see the type of loops that are 8 available. 9 So, I could see the type of loops and then I 10 could roll the dice and hope I got the one that I looked 11 12 up? 13 Yeah, there is no way to reserve that particular Α loop from the SL1 today. 14 15 MS. BOONE: Thank you. 16 MR. MELSON: I've got --17 COMMISSIONER JACOBS: So, what would be the 18 process? Walk me through the process once that happens. 19 How do you get back to that loop to reserve it? 20 THE WITNESS: The process for SL1 loop? Is that 21 what you're asking me, Commissioner? 22 COMMISSIONER JACOBS: Well, with the ALEC having 23 done that, gone through that process and made that

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would prescribe for them to go ahead and secure that?

identification, what now would be the process that you

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THE WITNESS: Well, they could nonsecure it, specifically, for an SL1. The process is, that they're already aware of, is they can electronically or manually order an SL1 loop for that address, but it does not give them any specific loop. The query just gave them the ability to look at the type of loops that are available, but would not give them a specific one.

COMMISSIONER JACOBS: So, are you going to offer them back a menu that they would then select from?

THE WITNESS: No, sir. They don't get a menu offered back at that point and time. It's two separate and distinct different functions. If they went and used the LENS or TAG query to actually, without reserving facilities, just query those facilities, they could query up to 10 spare facilities. Then, based on that query --

COMMISSIONER JACOBS: They get one of the 10.

THE WITNESS -- they would just see, here's 10 loops that are out there, give them an idea of what type of facilities are present. Now, when they go and order -- if they specifically order an SL1, it's a separate, distinctly separate, process that it would not be connected to those 10 they'd gotten back. At that point and time, they're ordering an SL1 for that address and just ordering it, and they're going to get the facility that LFACS assigns to them. It may be one of those, it

may not. 1 COMMISSIONER JACOBS: Okay, thank you. 2 MR. MELSON: I've got less than Ms. Boone did. 3 CROSS EXAMINATION 4 BY MR. MELSON: 5 Mr. Pate, I'm Rick Melson representing Rhythms. 6 I think, I talked to you on the phone the other day for a 7 few minutes. 8 Α Yes. 9 I just wanted to follow-up on one point on Map 10 Let me start with the situation, I'm an ALEC, and 11 Viewer. I want to provide a DSL service. So, the first thing I, 12 do, as Ms. Boone described, is an electronic loop makeup 13 query. And because this is one of the 20% that doesn't 14 have enough information in LFACS for me to make that 15 decision, I don't get back enough information. 16 17 Α Okay. Would my logical next step, then, be to order a 18 manual loop makeup from BellSouth? 19 Α Yes, it would. 20 And the person or work group doing that manual 21 0 loop makeup in Florida would do that manual loop makeup 22 23 using Map Viewer; is that correct? Most likely so. They would access the plat or 24 Α 25 plats associated and get that loop makeup and information

If I understood correctly, the algorithm in Map Viewer, essentially, does a continuity trace and gives the person whose made the inquiry into Map Viewer, gives them back essentially the same information that I would have got out of LFACS, if LFACS had been populated; is that

That's correct. And it will use that Α information with your query to populate LFACS.

Okay. Once the person gets that back, they'll do two things, they'll send it to me and they will use it to populate LFACS so that next time a query is made that information will be in LFACS?

That's correct.

Second question. Is the information that an ALEC gets, either from that electronic query or from the manual query, essentially, the same information that would be provided if it were to get a designed layout record or DLR?

Α It should be. I mean, that's the -- what the DLR is about is design the record, and that, yes, should be the same type of information.

MR. MELSON: Okay. Thank you very much.

MS. McNULTY: Worldcom has no questions.

MR. SLOAN: Just got a couple of questions.

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## CROSS EXAMINATION

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BY MR. SLOAN:

- Q Want to review some of your testimony about -Mr. Pate, excuse me, I'm Michael Sloan representing
  Broadslate, Cleartel, and Florida Digital. Good morning.
  - A Good morning.
- Q I'd just like to review your testimony regarding fallout. If I repeat any questions, please forgive me.

  On page 11 of your testimony, you state that BellSouth is measuring design fallout between 15% and 20%, correct?
  - A Yes, I see that on page 11, line 11, yes.
- Q And when the electronic loop makeup system is put in place, which I understand will occur first quarter next year, then, there will be no design fallouts?
- A First, let me correct you. The electronic loop makeup is being beta tested now. So, as soon as that beta testing is complete, it will be made available to interested ALECs. So, it won't be next year, it will be available this year very shortly. Now, with that, please ask your question again.
- Q When the electronic loop makeup system becomes available to ALECs, there will be no design fallouts?
- A The answer to your question is yes, but let me explain that, because we're talking two different things.

The query for loop makeup information has

nothing to do with fallout. Fallout has to do with the order when it's submitted itself. And this release that we have put in place that's being beta tested, loop makeup, electronic query, is one item for that release, but the ability to electronically order that ADSL, HDSL, unbundled copper loop is also part of that release.

Q Now, the model assumes 7% design fallout going forward?

A Yes. If I can qualify that for you. Once again, when we talked earlier, in some of the earlier discussion, something falls out by design for two reasons; one, it is designed by the type of order to fall out; and the other, there's some criteria layered on top of that, that results in something falling out.

I used the two examples, if it's expedited, then, someone has to manually intervene or if you do a loop order for 16 or more loops, all of those are going to fall out. So, there's several criteria that you have to be aware of. Assuming none of that criteria comes into place, then those orders will flow through. They will not fall out.

Q Right. And you said earlier you don't know how often those criteria will come into play; is that correct?

A No one can predict that. I mean, it depends on whether those things are -- and this is talking about not

just ADSL, HDSL, unbundled copper loops, this is talking about all unbundled network elements.

Q And you have not tried to measure that, given your past experience?

A Yes, we have. That's what I said. And that's what these figures on line 11, that 15.8 to 20.4, is coming from. It is, specifically, from unbundled network element orders submitted for that time period. That data -- we started to disaggregate that data so you could look at it that way starting in January of 2000. So, now I get a monthly report that reflects the fallout rate for unbundled network elements as an overall category.

Q What is the fallout rate of the ALECs that are beta testing the system?

A I don't have any information on that yet.

There's only been a small amount of orders submitted from two particular ALECs. We have 6 participating. And from my understanding, the orders they've submitted, based on the test-case scenarios, they're all working. But all working is about all I can tell you. I don't have anymore fine-tuned data than that. We haven't looked at it from a fallout. What I mean by all working, that order was accepted, it did go to the SOCS system, meaning, it did flow through.

Q So, when you say it was accepted, does that mean FLORIDA PUBLIC SERVICE COMMISSION

there was no ALEC-created error in placing the order? 1 Well, as looking at the tests that they've 2 submitted, there have been errors. And then, we submit it 3 back, and that gets corrected. So, what I'm saying is 4 once that local service request, or in this case, the test 5 cases and the beta testing, once that is a complete and 6 7 accurate request and it gets submitted, it's flowing through to the SOCS system for downstream provisioning. 8 One last question about ALEC-created errors that 9 0 lead to fallout, which appears on page 12 of your 10 11 testimony, you state that the error rate for ALECs was 12 13.6% in July? 13 Α Yes, I see that on lines 19 and 20 of page 12. 14 At the top on line 1 and 2 of the same page, you 15 say, "The reason for the system not automatically 16 returning these is that the error may be the result of BellSouth's systems." Do you see that? 17

A Yes.

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Q And so, as a result of your assumption about the BellSouth-created errors, you've selected a 3% error rate for ALEC-created errors; is that correct?

A Yes. That 3% rate was based on the data we had for 1999, which was a compilation for both resale and unbundled network elements. So, based on that information, we did some forecasts, and we used that for

this study as well.

Q And you went in, and you looked at the data and determined the errors that were created as a result of your systems as opposed to those which were the product of ALEC errors?

A Yes, that's correct. And let's make sure we understand, when we talk about errors, there's two types of errors.

There's one error, which is not included here that the system automatically clarifies, automatically sends that back. These are the errors where the system does not automatically send it back, because the error has potential to be a result of the ALEC input or a result of the BellSouth systems, and it takes someone to manually look at that input and make that determination. That's the focus of the errors we're talking about here.

Q And the LSR order screen would not identify the ALEC input in those cases?

A In those cases, it does not identify the input as the result of the error. Where we're able to, with a 99% or 100% confidence say it's the result of the input of the ALEC, we put the system -- from a technical term, we turn the switch on to have the system send that back electronically. So, it's when we don't have that level of certainty requires a representative in the local carrier

1	service center to take a look at that input.
2	MR. SLOAN: Thank you. No further questions.
3	MR. FONS: Sprint has no questions.
4	CHAIRMAN DEASON: Staff?
5	MS. CALDWELL: Staff has no questions.
6	CHAIRMAN DEASON: Redirect?
7	MS. WHITE: Yes, just a little bit.
8	REDIRECT EXAMINATION
9	BY MS. WHITE:
10	Q Mr. Pate, plats are what's available via Map
11	Viewer; is that correct?
12	A That is correct.
13	Q And do plats contain more than just the loop
14	makeup information?
15	A Oh, most definitely. Plats is the whole
16	infrastructure, all the facilities that we have out there,
17	what runs into what buildings. It's everything BellSouth
18	has captured on that one instrument, the plat.
19	Q Now, does loop makeup information can you
20	place an order without using loop makeup information?
21	A Yes, but it would have to have a service inquiry
22	associated with it.
23	Q Okay. Can you use loop makeup information or
24	you can access LFACS and never end up placing an order?
25	A The electronic queries that access LFACS get
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information so you can use it to place the order, yes. 1 Now, in connection with a question that 2 Commissioner Jaber asked you, I just want to make sure I 3 understand. An ALEC can order an SL1 from BellSouth and 4 use it for whatever purpose they want to use it for; is 5 that right? 6 I'm not the true expert to deal with that. 7 Α You'd have to ask someone who is more the product 8 management, but an SL1, and that product manager would 9 have to speak to it, an SL1 is an SL1. I don't know what 10 limitations we place on it, but we do just say it's a 11 voice-grade SL1. 12 If you're trying to expect to do something 13 beyond that, then you're fooling yourself. We tell you 14 what the technical parameters are, the transmission 15 16 characteristics. I'm just not the expert to speak on the details of that. 17 But you cannot reserve an SL1 through electronic 18 access to LFACS, correct? 19 20 Α That's correct. 21 Okay. Now, is the fallout percentage applied on Q 22 a loop type basis, like ADSL, or is it applied to all loops? 23

A It's applied to all unbundled network elements, which loops is one, but anything that's called an

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unbundled network element -- port would be an unbundled 1 network element, it applies to all those. 2 COMMISSIONER JABER: Ms. Sims? 3 MS. WHITE: Sure, go ahead. 4 COMMISSIONER JABER: Ms. White. 5 MS. WHITE: White. The other one. 6 COMMISSIONER JABER: Why can't you reserve an 7 SL1 loop electronically? 8 THE WITNESS: We have not built the ability to 9 do that, to reserve an SL1 loop electronically. This next 10 phase could incorporate that. I'm not sure if it 11 12 specifically does, frankly. COMMISSIONER JABER: But it's not that -- I come 13 back to the advent of technology. It's not that you, from 14 a technology standpoint, can't do it, BellSouth hasn't 15 done it. 16 THE WITNESS: BellSouth has not done it. I'm 17 not aware of any technology barriers. There may be. 18 not aware of any. I'd have to go back to the person that 19 worked at that level of detail. And we have not received 20 a request from either CLECs or ALECs, excuse me, to do 21 such through our change control process as well. 22 23 But when we have had many industry forums. sure this has probably been a topic of discussion. I 24 don't know, I don't attend the specific meetings. So, to 25

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answer your question, it's just not in the current design.
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    BY MS. WHITE:
               But do you need to do loop makeup in order to
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    order an SL1?
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         Α
               No.
               Okay. So, you can order an SL1 without
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          Q
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    reserving it --
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          Α
               That's right.
              -- in LFACS.
 9
          Q
               An SL1 is not a designed loop. You don't need a
10
          Α
11
     service inquiry, you don't need loop makeup information.
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               Now, just to make sure everyone in the room
          0
13
     understands, Mr. Bressman asked you several questions
14
     about the loop qualification cost study. Are you the cost
15
    study expert in this proceeding?
16
          Α
               No, I'm not.
17
          Q
               And who is the cost study expert for BellSouth
18
     in this proceeding?
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          Α
               Ms. Caldwell.
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               MS. WHITE: Thank you. That's all I have. May
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    Mr. Pate be excused?
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               CHAIRMAN DEASON: Yes, he may.
23
               (Witness excused.)
24
               CHAIRMAN DEASON: We have one exhibit
25
    identified, 115?
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1	MR. BRESSMAN: I'm sorry, Mr. Chairman, I didn't
2	hear your question.
3	CHAIRMAN DEASON: 115, do you move it into
4	evidence?
5	MR. BRESSMAN: Yes, I'd like to move that into
6	the record.
7	MR. BRESSMAN: And, I think, I'd also like to
8	move into the record 116, just to avoid confusion. That's
9	the confidential loop qualification database cost study.
10	CHAIRMAN DEASON: I'm sorry, I don't have a
11	record of identifying a 116.
12	MR. BRESSMAN: I'm sorry, do I have the number
13	wrong? Yeah, I had not asked you to identify it, I'm
14	sorry. I'm now asking can we identify that and make that
15	a separate exhibit to avoid confusion?
16	CHAIRMAN DEASON: Okay. This is the
17	confidential exhibit, correct?
18	MR. BRESSMAN: Right.
19	CHAIRMAN DEASON: Okay. You wish to have it
20	identified as 116.
21	MR. BRESSMAN: As a confidential exhibit,
22	correct.
23	CHAIRMAN DEASON: And you also wish to move it.
24	Is there any objection to Exhibits 115 or 116? Hearing no
25	objections, show then that both exhibits are admitted, and

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we will note that Exhibit 116 is a confidential exhibit.
               (Exhibit 115 admitted into the record, and
2
    Exhibit 116 marked for identification and admitted into
3
    the record.)
4
              MR. BRESSMAN: Mr. Chairman, do you want us to
5
    take back copies of all 116, except for the court
6
7
    reporter's?
               CHAIRMAN DEASON: Yes, please.
8
9
               MR. BRESSMAN: Thank you.
               CHAIRMAN DEASON: We will take a 10-minute
10
    recess, and then we'll take the next witness.
11
               (Recess taken.)
12
               CHAIRMAN DEASON: BellSouth, you may call your
13
14
   next witness.
               MR. EDENFIELD: BellSouth calls William H.B.
15
16
    Greer.
                         WILLIAM H.B. GREER
17
    was called as a witness on behalf of BellSouth
18
    Telecommunications, Inc. and, having been duly sworn,
19
20
    testified as follows:
21
                         DIRECT EXAMINATION
    BY MR. EDENFIELD:
22
23
               Mr. Greer, will you confirm that you were
24
   previously sworn?
25
              Yes, I will.
         Α
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1	Q You might want to pull that microphone, bend it
2	down just a little bit closer to you and lean forward so
3	we can
4	A Yes, I will.
5	Q Okay. State your name and position, for the
6	record, please.
7	A I'm William H.B. Greer. I'm a staff manager for
8	BellSouth Telecommunications.
9	Q Are you the same William H.B. Greer that caused
10	to be filed in this proceeding 24 pages of rebuttal
11	testimony?
12	A Yes, I am.
13	Q Do you have any changes to that testimony?
14	A Yes, I do.
15	Q Please give me the changes, and go slow enough
16	so that we can make them as we go along.
17	A On Page 1, Line 23, add the phrase, "and Mark
18	Stacy," after the phrase, "McPeak."
19	On Page 4, Line 9, change the word "loop" to
20	"circuit" and delete the word "reengineered."
21	On Page 5, Line 25, change DDAS to DDS.
22	On Page 13, Line 17 and 18, delete the phrase,
23	"loop service form with number portability."
24	On Page 18, Line 10, insert the phrase:
25	"trouble resolution at the cross box" between the words

```
"cross box" and the phrase, "30% of the time."
1
              On Page 23, Line 17, change the word, "ADSL" to
2
    "its data."
3
              COMMISSIONER JABER: What was the last change,
4
    Mr. Greer?
5
               THE WITNESS: On Page 23, Line 17, the word
6
    "ADSL" should be changed to "its data."
7
               MR. EDENFIELD: And we do have an errata sheet,
8
    but we forgot to get it copied. We'll do that at lunch
9
    and pass out copies, in case somebody didn't get the
10
11
     changes.
    BY MR. EDENFIELD:
12
               Are there anymore changes to your testimony,
13
    Mr. Greer?
14
               No, there is not.
15
          Α
               If I were to ask you the questions that appear
16
          0
     in your testimony today, would your answers be the same?
17
18
               Yes, it would.
               MR. EDENFIELD: At this time, we would move
19
     Mr. Greer's rebuttal testimony into the record as if read.
20
               CHAIRMAN DEASON: Without objection, it shall be
21
     so inserted.
22
     BY MR. EDENFIELD:
23
               Were there any exhibits to your testimony?
24
          Q
25
          Α
               No, there are not.
               FLORIDA PUBLIC SERVICE COMMISSION
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1		BELLSOUTH TELECOMMUNICATIONS, INC.
2		REBUTTAL TESTIMONY OF WILLIAM H. B. GREER
3		BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
4		DOCKET NO. 990649-TP
5		(PHASE II)
6		AUGUST 21, 2000
7		
8	Q.	PLEASE STATE YOUR NAME, YOUR BUSINESS ADDRESS, AND
9		YOUR POSITION WITH BELLSOUTH TELECOMMUNICATIONS,
10		INC. ("BELLSOUTH").
11		
12	A.	My name is William H. B. Greer. My business address is 675 West
13		Peachtree Street, Atlanta, Georgia 30375. I am a Staff Manager in
14		BellSouth's Transmission Engineering group in the Network Planning
15		and Support organization. I have served in my present role since
16		August 1990, and I provide technical support regarding transmission
17		engineering issues to various BellSouth entities.
18		
19	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY BEING FILED
20		TODAY?
21		
22	A.	In my testimony, I will provide rebuttal to the testimony of intervenor
23		witnesses Messrs. Steven McMahon (SPRINT), Eric McPeak and Mark Stack
24		(Broadslate Networks, Inc., Cleartel Communications, Inc., Florida
25		Digital Network, and Network Telephone Co. ("The Coalition"), Joseph

1		Riolo (BlueStar Networks, Inc. ("BlueStar"), Covad Communications
2		Co. ("Covad"), and Rhythms Links, Inc. ("Rhythms")), and Ms. Terry
3		Murray (BlueStar Networks, Inc. ("BlueStar"), Covad Communications
4		Co. ("Covad"), and Rhythms Links, Inc. ("Rhythms")). I will address
5		issues in the following areas: Unbundled Loop Modification (ULM),
6		xDSL compatible loops, and nonrecurring work times.
7		
8	<u>Unb</u>	undled Loop Modification (ULM)
9	Q.	ON PAGE 11 OF HIS TESTIMONY, MR. McMAHON SUGGESTS
10		THAT BELLSOUTH ONLY ASSUMES THAT TEN (10) PAIRS AT A
11		TIME WOULD BE CONDITIONED FOR LOAD COIL REMOVAL
12		WHEREAS SPRINT ASSUMES THAT A MINIMUM OF 25 PAIRS, OR
13		AN ENTIRE BINDER GROUP, WOULD BE CONDITIONED AT ONE
14		TIME. MR. McMAHON STATES HIS BELIEF THAT THIS IS
15		INCONSISTENT BECAUSE BELLSOUTH'S SERVING AREA IS
16		MORE DENSELY POPULATED THAN SPRINT'S AND THUS USES
17		LARGER CABLE SIZES. PLEASE COMMENT.
18		
19	A.	BellSouth's load coil removal assumption is consistent with BellSouth's
20		practice, which is to remove load coils on average from 10 pair at one
21		time. There are a number of considerations for not unloading large
22		complements of pairs at one time (as suggested by Sprint) which
23		include:
24		Load coils are commonly used to improve voice grade
25		transmission for copper loops longer than 18 kilofeet (Kft).

1		However, BellSouth also has installed load coils for loops
2		shorter than 18 Kft for reasons I will set out below. The majority
3		of BellSouth's network is used to provide services that only
4		require voice grade transmission levels. Two points of loading,
5		or more, are an acceptable (and sometimes preferable) way to
6		provide some voice grade special service circuits.
7	•	The presence of load coils on loops as short as 15 Kft reduces
8		the attenuation loss to some degree but more importantly
9		improves the attenuation distortion. It is for this reason that in
10		metropolitan areas many loops as short as 12 Kft are loaded in
11		order to improve the transmission characteristics for Centrex
12		lines and for PBX trunks.
13	•	The churn in Outside Plant Engineering (OSPE) facilities has
14		spread working loop feeder pairs throughout the entire
15		complement of available pairs. In other words, there are few
16		"clean" loop feeder cable pair counts (01 to 50 or 75 to 100, for
17		example) that are all spare and that can have load coils
18		removed from all pairs at one time without adversely affecting
19		service.
20	•	Mr. McMahon's assumption appears to be that all loops are
21		used to provide Plain Old Telephone Service (POTS) voice
22		grade service. This assumption is invalid since BellSouth's
23		loops are used to provide both POTS and special services.
24		Thus, many of BellSouth's loops are used for designed circuits.

The design process specifically accounts for the fact that the

Simply removing load coils will result in poor customer service unless the loop is redesigned and re-engineered to account for the lack of load coils, or unless the end user's service is moved to another similarly loaded loop. In some cases, the end user will perceive a reduction in the quality of service after the load coils are removed. In other cases, such as with analog data services, the loop with its load coils removed would not function at all until the loop is redesigned and re-engineered or until the service is moved to a similarly loaded loop.

Generally, in order to achieve the removal of all load coils for an entire complement of cable counts, existing working service would have to be moved to similarly loaded loop before the load coil removal work could commence. These moves to similarly loaded loops would require dispatches of technicians to rerun jumpers in the BellSouth central office and also in the crossbox in the field, which would entail considerable expense. Also, obtaining a release from the end user on what the customer would consider to be a critical circuit (analog data, or offpremise station for example) would incur even more time and effort as well as customer inconvenience.

To summarize, load coils cannot simply be removed from loops that are currently in service to customers when such loops were originally designed taking into account the inclusion of a load coil for proper

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	P-011-111-111-01

Q. ARE THERE OTHER REASONS THAT MAKE IT INFEASIBLE TO
UNLOAD 25 OR EVEN 50 PAIR AT ONE TIME, AS MR. McMAHON
AND MR. RIOLO PROPOSE?

A.

Yes. BellSouth's loop plant must accommodate both POTS services and special services, including digital services. At any given crossbox there are only three possible loop provisioning scenarios: (1) all loops are served entirely over copper; (2) all loops are served by Digital Loop Carrier (DLC) or; (3) some loops are served by the first method (copper) while the remaining loops are served by the second method (DLC). All loop feeder pairs in a given crossbox must be capable of serving any loop distribution pair in that crossbox. As such, the feeder pairs must be uniform. If the design of the distribution area requires loaded pairs (that is, the longest loop served by that crossbox will be longer than 18Kft), then the entire feeder complement will be loaded.

Sometimes a small complement of unloaded facilities is available in the crossbox. In that instance, some pairs in the crossbox were specifically unloaded for the express purpose of putting digital services on them. Not all of BellSouth's crossboxes have this situation where both loaded and nonloaded pairs are present. Generally, BellSouth only provisions these unloaded pairs if there is a demand for digital services such as DS1, ISDN, or DBS in the area served by that

crossbox. Obviously, since before the advent of DSL services one would not have expected demand for digital services in residential areas, most crossboxes serving such areas do not have both loaded and unloaded pair complements. In the case of ISDN, where the serving crossbox has both copper loops and loops served via DLC, the ISDN service is normally provisioned via DLC, and the loops are not unloaded.

Q.

ON PAGE 23 OF HIS TESTIMONY, MR. McMAHON STATES THAT BELLSOUTH DOESN'T PROVIDE ANY EXPLANATION AS TO WHY ITS COST MODEL ASSUMES THAT 2.1 LOAD COILS WOULD EXIST. HE SUGGESTS THIS IS INCONSISTENT WITH STANDARD OUTSIDE PLANT (OSP) ENGINEERING RULES THAT THE DISTANCE FROM THE LAST LOAD COIL TO THE END USER BE NOT LESS THAN 3,000 FEET. PLEASE COMMENT.

A.

First of all, Mr. McMahon is mistaken in his statement that OSP engineering rules prohibit load coils within 3 kft of the end user. To the contrary, OSP engineering rules allow the distance from the load coil to the end user to be as little as 0.1 kft (that is, 100 feet) if 3 kft of bridged tap is present at that point on the loop. See, for example Bell System Practices, Addendum 902-115-101SB, Issue B, October 1975, which provides "minimum end section plus bridged tap for loaded loops is 3 kft." [Emphasis added.] The bridged tap allows proper transmission performance since the capacitance of the bridged tap section

equalizes the load coil inductance for customers less than 3 kft from the load coil. Thus, there are instances where a loop of less than 18 kft will have three load coils installed. Installed load coils are spread over the loop such that overall transmission performance parameters are achieved.

Q. PLEASE SUMMARIZE BELLSOUTH'S RATIONALE THAT 2.1 LOAD COILS, ON AVERAGE, ARE PRESENT.

A. For loops of less than 18 kft, if the loop is loaded, 90% of the time it will have two load coils and 10% of the time it will have three load coils. As explained above, Mr. McMahon is incorrect that loops between 15 kft and 18 kft cannot have a third load coil. The network is designed and constructed assuming a "worst case" regarding loop length within a serving area. For instance, a third load coil may be required on feeder pairs within 18 kft of the central office to serve customers who are located 21 kft from the central office. Thus, it is not unusual to have customers within 18 kft of the central office using loops that have three load coils so that other customers beyond 18 kft from the central office, who are served over that same complement of loop facilities, will also enjoy proper transmission performance.

Q. ON PAGE 9 OF HIS TESTIMONY, MR. McMAHON STATES THAT

SPRINT'S COST MODEL ALLOCATES A TOTAL TRAVEL TIME OF

18 MINUTES PER LOOP CONDITIONING JOB. PLEASE

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A. First, I note that BellSouth assumes average travel times for both unbundled loops and Unbundled Loop Modification (ULM). BellSouth assumes 30 minutes for travel time associated with ULM regardless of loop length and 20 minutes travel time for xDSL compatible loops as well as SL1 and SL2 loops. The ULM work is performed by BellSouth's outside plant construction forces, while unbundled loops are installed by BellSouth's Installation and Maintenance (I&M) or Special Services Installation and Maintenance (SSI&M) groups working in conjunction with BellSouth's central office work group. Because there are generally fewer outside plant construction groups than I&M groups in a particular geographic area, outside plant construction groups have to travel greater distances, which explains the difference in travel times.

Q. PLEASE EXPLAIN WHAT FACTORS INFLUENCE AVERAGE TRAVEL TIMES.

A. Travel times are influenced by many factors such as traffic congestion, weather, and the distance one has to travel to the site in question.

Further, it is my understanding that DSL competition is materializing in larger metropolitan areas first. BellSouth serves many of the metropolitan areas in Florida such as Jacksonville, Orlando, Fort Lauderdale and Miami. Thus, BellSouth's proposed travel times

recognize its experience in serving such areas. If Mr. McMahon assumes that the distance from the BellSouth work center (from which the technician is dispatched) to where the work is performed is the same as the distance from the BellSouth central office to the work location, he is mistaken. Thus, determining average travel times is not as simplistic as Mr. McMahon makes it appear.

Q.

Α.

PLEASE EXPLAIN BELLSOUTH'S RATIONALE FOR ITS

ASSUMPTION THAT LOAD COIL REMOVAL INVOLVES 90%

UNDERGROUND AND 10% AERIAL/BURIED PLANT

DISTRIBUTION.

BellSouth's rationale is based on the fact that, in metropolitan wire centers, the plant is predominantly built underground in the area close to the central office. The vast majority of BellSouth's central offices serving metropolitan areas have underground structures (conduits, etc.) for the placement of large underground cables and associated load coils. Smaller, rural central offices (that is, central offices not in metropolitan areas) do use aerial or buried facilities directly from the central office. Because competition for DSL services is developing first in metropolitan areas, most of the work involved with conditioning loops for xDSL will be in metropolitan settings and will involve predominantly underground facilities. Certainly that has been BellSouth's experience to date.

1		in those instances where there are only two load cons, which is finlety
2		percent (90%) of the time, both load coils will fall within 9 kft of the
3		central office and will, generally, be placed in underground facilities.
4		Even if there is a third load coil located within 15 kft of the central
5		office, this load coil will likely be placed, as well, in underground
6		facilities in metropolitan settings.
7		
8	Q.	MR. McMAHON SUGGESTS ON PAGE 17 OF HIS TESTIMONY
9		THAT VIRTUALLY ALL BRIDGED TAP REMOVED WOULD BE
10		DONE IN AERIAL OR BURIED CABLE. DO YOU AGREE?
11		
12	A.	No. Bridged tap allows for greater utilization of the loop facilities and
13		enhanced network flexibility by having the same cable pair appear at
14		more than one service address. BellSouth assumes that an average o
15		three bridged taps will be removed, one of which would be in the
16		underground facilities. Here again, BellSouth's rationale recognizes
17		that competition for xDSL services in its region has developed first in
18		metropolitan areas where the use of underground facilities is the norm
19		rather than the exception.
20		
21	Q.	MR. McMAHON FURTHER ADVOCATES THAT CUTTING OFF THE
22		PAIR AT THE SERVICE TERMINAL AT THE TIME xDSL SERVICE IS
23		INSTALLED WOULD ELIMINATE THE NEED FOR BRIDGED TAP
24		REMOVAL. PLEASE COMMENT.
25		

While I cannot speak for Sprint, cutting off the cable pair at the serving terminal at the same time xDSL service is installed is not common practice at BellSouth because it results in the destruction of the continuity of the cable pairs in the network beyond that point. This results in the extended part of the cable being unusable unless, at some time in the future, work is done to reattach the section Mr. McMahon advocates be cut off. Cable pairs generally have appearances in multiple serving terminals along a route. Even Mr. McPeak agrees that this provides for serving flexibility and efficiency (McPeak at page 7, line 14 and page 10, line 14). The cable records reflect these capabilities. If cable pairs were cut off at a given service terminal, the overall capability of the network would be impaired, records would no longer be accurate, and additional dispatch costs would be incurred to re-establish cable continuity associated with subsequent service order activity. Factors such as loss (attenuation), noise, length of bridged tap and location of bridged tap impact overall transmission performance. Further, cutting the pair off beyond the serving terminal is not always necessary to qualify a circuit for xDSL service.

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Q. ON PAGE 57 OF HER TESTIMONY, MS. MURRAY SUGGESTS

THAT THE SERVICE INQUIRY FUNCTION IS ALSO A SEPARATE

UNBUNDLED NETWORK ELEMENT THAT CARRIERS COULD

REQUEST IF DESIRED. SHE CONCLUDES THAT THE INCLUSION

OF THAT FUNCTION IN THE LOOP INSTALLATION COST WILL

1		NECESSARILY RESULT IN FORCING SOME CARRIERS TO PAY
2		TO HAVE THE SAME SERVICE INQUIRY DONE TWICE, AND SHE
3		SUGGESTS THAT COSTS FOR THE SERVICE INQUIRY FUNCTION
4		SHOULD BE ENTIRELY REMOVED. MR. RIOLO MAKES THE
5		SAME ARGUMENT. PLEASE COMMENT.
6		
7	A.	BellSouth's filing on August 16, 2000, reflects a service inquiry process
8		for loop makeup and loop reservation activities, both manual and
9		electronic. As described in greater detail by BellSouth witness Mr. Ror
10		Pate, these processes allow the ALEC to obtain loop makeup
11		information and to reserve facilities for its xDSL type services. When
12		the ALEC requests loop makeup or loop reservation and then requests
13		a loop over which it will provision xDSL services (in that order), the
14		work activities that have taken place previously during the loop
15		makeup and loop reservation process are not included. This would
16		apply to the following loop types: Unbundled Copper Loop - Long,
17		Unbundled Copper Loop - Short, ADSL-compatible, and HDSL-
18		compatible. Additionally, in loop modification, BellSouth recognizes
19		the efficiencies associated when ULM and an xDSL loop are ordered
20		at the same time.
21		
22	Q.	MR. RIOLO SUGGESTS THAT THE CRSG AND LCSC WORK TIMES
23		SHOULD BE ELIMINATED OR REDUCED. DO YOU AGREE?

No. First, the work activities that are at issue here occur only when BellSouth performs the Service Inquiry function. In other words, when an ALEC performs Loop Makeup for itself, neither the CRSG nor the LCSC perform service inquiry functions with respect to the loop. Second, in advocating that Service Inquiry should take only 30 minutes, Mr. Riolo's testimony only describes some of the work functions performed by the CRSG and the LCSC. The CRSG is an extension of the Account Team and is the customer advocate within BellSouth. Some of the additional functions that were not detailed in Mr. Riolo's testimony include: (1) serving as the first point of contact for ALECs ordering certain UNE types; (2) providing information on service availability; (3) researching ALEC agreements to ensure that the services the ALEC orders are included in the agreement and advising the ALEC of any needed amendments to provide those desired services; and (4) providing guidance to the ALEC on completing the required documentation for desired UNEs (SIs and LSR, End User form, Loop Service form, Loop Service form with Number Portability). The service representatives in the LCSC review the SI and the LSR from the CRSG/Account Team and then validate the information contained on these forms. This involves a time consuming process of

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accessing numerous databases and checking various input fields. Additionally, if the SI or the LSR contains an error, the service

1		representative must clarify the problem and work with the ALEC to
2		resolve it.
3		
4		In short, the work activities of the CRSG and the LCSC are not nearly
5		as limited as Mr. Riolo suggests. Thus, Mr. Riolo's proposed Service
6		Inquiry time of 30 minutes is without merit. Equally without merit is Mr.
7		Riolo's proposal that Service Inquiry will take place on only 10% of
8		orders. I can find nothing in Mr. Riolo's testimony to support this
9		assumption, which is also inconsistent with the notion that these
10		activities are performed 100% of the time when BellSouth must
11		perform the Service Inquiry function.
12		
13	Q.	ON PAGES 30 AND 31 OF HIS TESTIMONY, MR. RIOLO
14		PROPOSES VARIOUS ADJUSTMENTS TO BELLSOUTH'S
15		WORKTIMES FOR BELLSOUTH'S XDSL OFFERINGS. DO YOU
16		AGREE WITH MR. RIOLO'S PROPOSED ADJUSTMENTS?
17		
18	A.	No. Mr. Riolo follows the same categories of major work activities that
19		BellSouth used in its cost studies: Service Inquiry, Engineering, and
20		Connect and Test (which is reflected as UNEC, WMC, CO I&M, SSI&M
21		(Outside Plant) in Mr. Riolo's testimony). Interestingly, Mr. Riolo does
22		not propose that the Commission disallow the involvement of these
23		various work centers in the UNE ordering and provisioning process,
24		except for the WMC. I have already addressed the activities

1		associated with Service inquiry and will now address the remaining
2		activities described by Mr. Riolo.
3		
4	Q.	WHAT ENGINEERING WORK ACTIVITIES ARE INVOLVED IN THE
5		INSTALLATION OF XDSL LOOPS?
6		
7	A.	Engineering includes work activities in the following work groups or
8		centers at BellSouth: the Service Advocacy Center ("SAC"), the
9		Address and Facility Inventory Group ("AFIG"), and the Circuit
10		Provisioning Group ("CPG").
11		
12		The SAC is involved with outside plant engineering investigation of the
13		loop makeup and availability. The activities performed by the SAC
14		include obtaining LMU from the engineer, inputting LMU into LFACs,
15		and reserving the facility. Because the work functions performed by
16		the SAC are highly mechanized for the most part, it is assumed that
17		the manual efforts by the SAC will occur only 10% of the time.
18		
19		The AFIG performs the following work activities: (a) investigates for
20		errors; (b) contacts the appropriate organization, such as the LCSC, to
21		correct any errors (which generally involves incorrect collocation
22		information provided by the ALEC); and (c) ensures that the collocation
23		information returned on the order has been built into BellSouth's
24		systems. BellSouth assumes that the AFIG will be involved only 30%
25		of the time.

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Finally, the CPG is involved when the ALEC's order falls out for manual handling (which is assumed to be only 15% of the time). The CPG is responsible for designing a circuit and generating the necessary documentation in TIRKS.

Mr. Riolo does not question the work times assumed by BellSouth for engineering work in the SAC, the AFIG, and the CPG (other than with respect to his issue about nondesigned versus designed circuits, which is discussed below. However, Mr. Riolo proposes arbitrary adjustments to the frequency when these work groups are involved, proposing that their involvement be limited to 1% of orders. Nothing in Mr. Riolo's testimony, nor in BellSouth's experience, supports such limited involvement. Because of the complexity of designed circuits, the SAC, the AFIG, and the CPG are involved in significantly more than 1% of orders, and, based on BellSouth's experience, BellSouth's assumptions on their involvement are, at the very least, conservative.

Q. WHAT CONNECT AND TEST ACTIVITIES ARE INVOLVED IN INSTALLING XDSL LOOPS?

Α.

The work activities associated with actually putting the facility to work (i.e., the Connect and Test function) are performed by the following work groups or centers at BellSouth: Unbundled Network Element Center ("UNEC"); Special Services Installation and Maintenance

("SSI&M"); the Work Management Center ("WMC"); and Central Office Installation and Maintenance ("CO I&M").

Several witnesses, including Mr. Riolo, question the need for involvement of the UNEC and the WMC. Both of these centers perform functions critical to provisioning xDSL loops. The UNEC performs functions similar to those that the Access Carrier Advocacy Center ("ACAC") performs for access carriers. These include coordination activities, such as tracking the status of orders and escalating and handling orders in jeopardy. The major function of the UNEC is to perform frame continuity and due date coordination and testing.

The WMC determines the "dispatchability" of orders to outside field forces. In particular, the WMC personnel: (a) pull a list of all unbundled orders due for that specific day; (b) scan each individual order for facilities and related orders and for facilities that may be reused (which requires not only the verification of facility availability, but also a check to see if the facility is compatible with the service requested); (c) screen orders for the Network Channel type for verification to ensure that the appropriate technician will be assigned to the facility; (d) handle any exceptions (i.e., whether to re-use facility) when appropriate; and (e) assign the proper technician to the order.

Both the UNEC and the WMC are involved 100% of the time (although not every function performed by these centers occurs each and every time). The work activities by the UNEC and WMC are critical to the Connect and Test of xDSL loops and cannot be disregarded, as Mr. Riolo and others attempt to do.

In addition to the UNEC and the WMC, both the SSI&M and CO I&M groups perform Connect and Test activities in installing xDSL loops.

SSI&M personnel perform cross-connection at the cross-box, check +rouble resolution at the cross-box continuity on a cross-box/(30% of the time), perform testing from the Network Interface Device ("NID"), tag the loop, perform trouble resolution at the premises (21% of the time) and complete the order.

CO I&M personnel wire the circuit at the collocation site. Although this activity by CO I&M personnel occurs 100% of the time on xDSL loops, the costs are discounted 15% to reflect costs recovered in related

elements purchased by the ALEC (i.e., the cross connect).

Mr. Riolo proposes that the time that it takes for SSI&M and CO I&M personnel to perform these various work functions be adjusted downward and that the involvement of the SSI&M be assumed on only 20% of xDSL orders. Neither of these proposals is reasonable. In particular, the notion that only 20% of xDSL loop orders require a dispatch is unrealistic. As I explain below, a dispatch is required on every xDSL loop order, which means that SSI&M personnel are involved 100% of the time.

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2	Q.	ON PAGES 36 AND 37 OF HIS TESTIMONY, MR. RIOLO
3		PROPOSES CERTAIN "TASK TIMES" WHICH HE CLAIMS ARE
4		REQUIRED IN ORDER TO "EFFICIENTLY CONNECT AND
5		DISCONNECT AN UNBUNDLED LOOP." ARE HIS PROPOSALS
6		REASONABLE?
7		
8	A.	No. Mr. Riolo's proposal is based upon numerous errors. First,
9		BellSouth has no frames on which a single jumper may be placed
.0		within 3 minutes. Second, Mr. Riolo assumes a single jumper, even
.1		though there will be a minimum of 3 jumpers on multiple frames
2		required for these types of services. Third, Mr. Riolo fails to take into
3		account multi-line orders that should be reflected in the "Obtain and
4		Review Order" categories, which require greater time intervals than Mr.
5		Riolo has proposed.
6		
7	Q.	MR. McPEAK PROPOSES NUMEROUS ADJUSTMENTS TO THE
8		WORK TIMES ASSOCIATED WITH LOOP CONDITIONING. ARE
9		THESE ADJUSTMENTS VALID?
20		
21	A.	No. Mr. McPeak offers nothing but his own unsubstantiated opinion to
22		support drastic reductions to the times BellSouth has assumed.
23		Rather than addressing each of his proposals, I will only address
24		outside plant construction to illustrate the unreasonableness of his
25		approach. Mr. McPeak assumes that he can remove load coils from

25 pair in slightly more than two hours. By contrast, BellSouth estimated that it takes more than 9 hours to remove load coils from 10 pair. The work activities involved in removing load coils are complex and time consuming, and Mr. McPeak's assumptions to the contrary are totally misguided. In fact, Mr. McPeak's assumed work times are even well below those proposed by Mr. Riolo.

## 8 Q. WHAT ACTIVITIES ARE INVOLVED IN CONDITIONING A LOOP?

A.

As noted by Mr. Riolo, to condition a loop, a BellSouth technician must travel to the work location, set up work area protection, pump and ventilate the manhole, buffer the cable and set up the splice, open the splice case, identify the pairs, perform the necessary operations to condition the loop, close the case, rack the cables, pressure test the cables, and close down the work area. When two or more locations are involved, these steps are repeated. To think that all of this work can be accomplished in the short period of time proposed by Mr. McPeak is unrealistic.

## XDSL Compatible Loops

Q. BEGINNING ON PAGE 6 OF HIS TESTIMONY, MR. STACY STATES
THAT BELLSOUTH'S COST STUDY FOR UNBUNDLED COPPER
LOOP (UCL) CONTAINS AN ASSUMPTION THAT DISPATCHES
WILL BE MADE FOR EVERY UCL PROVISIONED (100%
DISPATCH) AND THAT HE ADVOCATES AN ASSUMPTION OF

1		ONLY 20% DISPATCH. HE STATES HIS BELIEF THAT THIS
2		LOWER DISPATCH ASSUMPTION SHOULD BE ADOPTED
3		BECAUSE THE SAME PAIR THAT IS USED TO PROVIDE VOICE
4		SERVICE WILL BE USED FOR XDSL SERVICE. IS HE CORRECT?
5		
6	A.	No. Whether or not the same loop that is providing voice service can
7		be reused to provide xDSL service, a dispatch is required in order to
8		ensure that certain parameters are met so that the loop will be suitable
9		for the intended xDSL service. These parameters, as stated in
0		BellSouth's TR 73600, include loading, foreign voltage, capacitance,
1		resistance, and actual measured loss. If these parameters are met,
12		the field technician will then attempt to test cooperatively with the
13		ALEC. These parameters cannot be accurately tested without a
4		technician in the field to send/receive the appropriate tones and/or
15		read the measurements, which necessitates a dispatch 100% of the
16		time.
17		
8	Nonr	ecurring Work Times
9	Q.	BRIEFLY DESCRIBE BELLSOUTH'S SL1 AND SL2 LOOP TYPES.
20		
21	A.	BellSouth witness Mr. Latham provides a detailed explanation of the
22		differences between SL1 and SL2 loops. While both loops are suitable
23		for voice grade services, the SL2 loop has these attributes that the SL1
24		loop does not:
2.5		Test points are installed that are used to sectionalize a

1		trouble condition.
2		<ul> <li>Design Layout Record (DLR) is documented and provided to</li> </ul>
3		the ALEC. The DLR provides details of the actual loop
4		makeup.
5		<ul> <li>A coordinated cutover process is used to minimize end user</li> </ul>
6		outage when the loop is moved from BellSouth's switch to
7		the ALEC's switch.
8		
9	Q.	ARE BOTH SL1 LOOPS AND SL2 LOOPS "DESIGNED" LOOPS?
10		
11	A.	No. Only the SL2 loop is a designed loop. By designed loop, I mean
12		that BellSouth identifies the actual makeup of the loop and documents
13		such on the DLR that is provided to the ALEC so that the ALEC can be
14		assured that the loop meets the specified design parameters. Further
15		the SL1 loop only accommodates loop start signaling (commonly used
16		for POTS services). The SL2 loop may have no signaling type
17		specified or may have loop start signaling ground start signaling or
18		loop reverse battery signaling upon request. The provisioning of the
19		requested signaling type means the loop must be designed for the
20		requested signaling type and provisioned accordingly.
21		
22	Q.	ON PAGE 58 OF HER TESTIMONY, MS. MURRAY ACCUSES
23		BELLSOUTH OF IMPOSING THE "DESIGN OF DSL-BASED
24		SERVICES" ON ALECS IN ORDER TO RAISE ALECS' COSTS
25		UNNECESSARILY DO YOU AGREE?

A.

Absolutely not. BellSouth offers a full array of unbundled loop types such that ALECs have a choice of loop types over which they can provision their services. ALECs have not come to the xDSL market with a "one size fits all" all approach, and BellSouth has appropriately responded to ALECs' requests for specialized loop types with differing technical capabilities. Ms. Murray apparently advocates that BellSouth should provide this full array of unbundled loop types but should only be allowed to recover the costs associated with the lowest price loop BellSouth offers. She is wrong. Ms. Murray attempts to shift the risks associated with ALECs' decisions from the ALECs themselves to BellSouth.

BellSouth offers "designed" loops not in order to drive up ALECs' costs but to provide greater specificity about what a given loop type will provide and greater certainty that a given service offering can be successfully provisioned. For example, if the ALEC wants to sell ADSI service to its end user, the ALEC can choose an SL1 loop, an SL2 loop, an ADSL-compatible loop, an unbundled copper loop - short or an unbundled copper loop - long in order to provision the service. Each of these loop types has different design criteria and thus different inherent technical capabilities. Correspondingly, there are different rates for each of these loop types reflective of the actual network elements used and the associated work required of BellSouth to provision them. It is up to the ALEC to determine in a particular

1		situation which of these loop types offers the needed technical
2		characteristics at the lowest rate.
3		
4	Q.	MS. MURRAY SUGGESTS THAT THE COST FOR AN ISDN
5		COMPATIBLE LOOP SHOULD REFLECT ONLY A SMALL
6		INCREMENT ABOVE THE COST FOR AN SL1 LOOP. DO YOU
7		AGREE?
8		
9	A.	No. First of all, ISDN loops are designed loops. BellSouth must
10		document and provide the DLR to the ALEC. BellSouth must install a
11		test point on the ISDN loop at the central office and the ALEC may
12		request a coordinated cutover. These differences represent far more
13		than the small incremental cost above SL1 suggested by Ms. Murray.
14		
15	Q.	DOES THIS CONCLUDE YOUR TESTIMONY?
16		
17	A.	Yes.
18		
19	PC DOC	s #225381

1	MR. EDENFIELD: At the conclusion of Mr. Greer's
2	summary, we have the videotape, Commissioner Deason, that
3	we discussed last night. I did my best efforts, I was
4	able to get it down from, like, an hour and a half down
5	to, I think, it's 21 minutes with some fast-forwarding.
6	So, a lot of that 21 minutes is actually just
7	fast-forwarding, and will not be part of that you will
8	be able to see it, but it's not going to be commented on.
9	We were planning on showing that at the conclusion of the
LO	summary, if that's okay with you.
11	CHAIRMAN DEASON: Yeah. Whatever time it goes
12	over 15 minutes, we're taking away from your lunch time.
13	MR. EDENFIELD: That's acceptable. Believe me,
14	I could stand to miss a whole meal.
15	MS. BOONE: Commissioner Deason, just
16	BellSouth's lunch time?
17	CHAIRMAN DEASON: Yes, absolutely. We'll make
18	them stay in the room while we go to lunch.
19	MS. BOONE: Detention, thank you.
20	MR. EDENFIELD: Reminds me of elementary school.
21	CHAIRMAN DEASON: A lot of here reminds me of
22	elementary school.
23	MR. EDENFIELD: With that, I'll stop.
24	BY MR. EDENFIELD:
25	Q Mr. Greer, do you have a summary prepared of
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your testimony?

- A Yes, I do.
  - Q Would you give that now, please?

A It is the purpose of my testimony to provide rebuttal to those who have challenged BellSouth's work activities for the conditioning of plant to provide xDSL loops and BellSouth work activities and provisioning unbundled loops.

First, I will address the ALEC's criticisms of the assumptions BellSouth used for loop conditioning work activities in the cost study. By loop conditioning, I am referring to the removal of load coils and bridge tap from copper loop facilities.

In simple terms, a load coil improves voice transmission by reducing the amount of signal loss.

Bridge tap is the presence of a pair in multiple places in order to increase the flexibility of the network.

In other words, you are allowing a loop to serve different geographic areas without the necessity of duplicating the entire facilities in both places. The reason that loop conditioning is such an important aspect of this case is that load coil, and to some extent, bridge tap, limits the ability of a loop to support DSL technology.

Thus, loops have been built with load coils for FLORIDA PUBLIC SERVICE COMMISSION

voice-grade transmission must be conditioned before these loops can be utilized to support DSL. The controversy is not whether or not the loops have to be conditioned, but rather the amount of time and the work activities required to perform this conditioning are reasonable.

Even where the parties agree that a particular work activity is necessary, there is still disagreement as to the time required to perform the work activity. Given these work activities are performed by BellSouth personnel on a BellSouth network, BellSouth is in the best position to know which activities are necessary and how much time it takes for it.

The ALECs do not have any experience in my network. They have made assumptions that are not on my network. Load coils is one example. We'll be demonstrating at the end of my summary in a video such an example.

Another area of contention, in regarding loop conditioning, concerns the number of pairs which load coils should be removed on a single job. BellSouth's current work practice is to remove load coils from the number of pairs that an engineer, who is knowledgable about his wire center, has determined to be the economical number.

This can be as few as one pair or it might be a FLORIDA PUBLIC SERVICE COMMISSION

whole complement. Therefore, for purposes of determining the appropriate rate for loop conditioning, the Commission should accept BellSouth's cost assumption that 10 pairs on average are unloaded on a single job.

In this proceeding, the ALECs have proposed that BellSouth unload anywhere from 25 to 100 cable pairs per job. There are several reasons why the Commission should reject the ALEC's proposal.

One such reason is there may be special service circuits, such as an analog data line, that if the load coil should just be simply removed, then the circuit would fail. Another reason is that distribution areas that are fed by the feeder route may require that, in fact, the pairs be loaded to provide proper voice-grade transmission.

The ALECs also challenge BellSouth's assumption that it will be necessary to remove 2.1 load coils on loops that are less than 18 kilofeet. They demonstrate a lack of familiarity with BellSouth network when they assert that no loop under 18 kilofeet can ever have more than two load coils. To the contrary, it is an acceptable practice that loops as short as 15.1 kilofeet to have three load coils, if bridge tap is there to minimize the presence of the load coil.

In accordance with this industry practice,

BellSouth assumes, for purposes of this cost study, that 90% of the loops will have two load coils and that 10% of the loops can have three. These percentages form the basis for the cost study assumption that 2.1 load coils will be removed on average from a loop less than 18 kilofeet.

Another area of contention surrounding loop conditioning is the location of the plant from which the load coil must be removed. By that, I mean whether the plant is underground, aerial or buried. For purpose of the cost study, BellSouth has assumed that 90% of the time the load coils will be removed from the underground and the remaining 10% the load coil will be either in the aerial or buried plant.

BellSouth's assumption is based on the fact that for the need of this activity would largely be in large metropolitan areas. In BellSouth's experience, this is where DSL is being deployed, initially.

The other general topic addressed in my testimony is the work activity necessary to provision HDSL-capable loops for an ALEC. A primary point of contention is whether or not these loops should be designed.

By design, I mean that these loops are guaranteed to meet certain technical parameters. This is

important, because without such criteria, the ALEC cannot be assured that the loop it orders will be capable of supporting this technology that it intends to deploy to supply a service to its end user.

While there are a number of work centers involved in ordering and provisioning of design circuits, each of the group is critical and has been proven necessary to ensure that the ALEC gets a loop that will meet the technical requirements of the service he intends to offer and that he gets a designed loop in a timely manner.

Keep in mind that BellSouth offers a full array of xDSL loops, such as ADSL, HDSL, UCL short and UCL long. Each of these have specific technical requirements thus, validating the activities of each of the work groups involved in the ordering and provisioning process.

Several of the work centers that are involved have work activity only on a fallout basis. Other work groups are 100% of the time. Two of these work groups that are involved 100% of the time is a UNE center and the special service installation and maintenance group.

While the ALECs contend that such intervention is inefficient, it has been proven well for us for all the designed circuits that BellSouth provisions to its own retail customers and to interexchange carriers.

In summary, I want the Commissioners to realize that BellSouth has been diligent about developing the work activities and the work times that have gone into the cost studies for the unbundled network elements. That concludes my summary. Does that conclude your summary, Mr. Greer? Yes, it does. Α MR. EDENFIELD: At this time, Commissioners, we 1.0

MR. EDENFIELD: At this time, Commissioners, we would like to show a 20-minute video which, hopefully, will shed some light on some of these topics we've been discussing. Mr. Greer is going to narrate as we go along. I think, they've managed to get all the volume out of the tape itself. So, Mr. Greer, take it away.

CHAIRMAN DEASON: And if you notice, the Commissioners have their heads down, we're not asleep, we're looking at our screens.

THE WITNESS: We have already arrived at the work site here. And something I want to point out is that he's taken the lid off, and he's already got the tool in his hand, and he's cleaning off the rim so that when he gets ready to turn around in a few minutes and set the retainer around the lid, that keeps stuff from falling in, it's clean. He doesn't have to pick up the tool again.

This man, while he's cleaning the rim, he's checking for toxic in both water and air. And there's

your water, plenty of it. We are told that this is actually a four-chamber manhole. So, there is a lot of water in this one.

There he is setting the rims. This is continuing to set up the work area. There are the rings around it. This manhole right here has two openings right beside each other. This allows for better ventilation. They set up the cages to keep you from falling in, of course.

This is on a side road, which is fortunate. As you can see, there's very little traffic. And he prepares to begin pumping in just a moment. He's placing the pump down now into that manhole. This man right here, right quick where we go fast, he puts air on to the cable, because this cable actually has air pressure on it. And if you lose the air pressure, you'll get water in and damage pairs.

CHAIRMAN DEASON: I'm sorry, what has air pressure on it, the cable itself?

THE WITNESS: This cable itself has air pressure to ensure that the water stays out of the sheath.

CHAIRMAN DEASON: How often do you actually have to pump water out when you do this type of work?

THE WITNESS: I do not have an actual time, number of times. This is Miami. And so, water is quite

common, to some degree or the other.

The other day I was in Atlanta myself, and it hasn't rained that much in Atlanta; and yet, when we got to the manhole, we had to pump out some water just to get it down to where we could walk into it. They get water, both from run-off and from just the groundwater.

And you see the appearance of the first splice case. So, we've pumped it down that far. Pumping air into it to, if there is any toxic air down there, get it out.

And he goes down into the water to check to see how he's coming along. They actually here take the water and for a few moments spray it around to wash off the mud and other stuff off of the splicing case so that it won't contaminate it when they open the splice case up.

COMMISSIONER JABER: Was this video prepared for this hearing?

THE WITNESS: Yes, it was.

He is identifying the cable. He looks around, and he pulls straps off and reads them. He's looking for a specific count. And there are tags that are put on to them. He wants to be very sure that when he opens that case he's going where he needs to go.

My experience the other day was we made a mistake. We took the easiest case to get to, it was

wrong, we closed it up, and had to go to the one that was underneath it.

What he's pointing out right here --

CHAIRMAN DEASON: Let me ask you, does it affect the integrity of the case with the number of times you open it or is it designed to be opened on a routine basis?

THE WITNESS: These cases here, being the plastic cases, can be opened and closed without the damage to the case itself. You will look around in here, you may see what is called an old lead case. Today, policy, for the most part, is that if you have to go into a lead one, you remove it, replace it with a plastic one, so that's the end of the lead. You won't be opening and closing a lead splice anymore. Opening and closing lead splices were very detrimental to the cases, and they wore out and they leaked, but that's not a case anymore.

There was a leak in the duct. They sealed the cables where they come through the holes, the actual duct, but they have a leak here. So, what you see us going past is where he's preparing to close that leak up, because water's pouring in and will just fill back up again, if he doesn't.

He spent about 8 minutes repairing -- 8 to 10 minutes, repairing this hole or this leak; a very good plumber, I might add. And here's where he begins actually

opening the case. We've advanced to using air tools, which makes it much simpler to loosen these bolts.

CHAIRMAN DEASON: Do you use a portable air compressor?

THE WITNESS: He has a compressor on the trailer to do this, to also pressurize the cable. And he's beginning to break the seal at this point. There's an adhesive between the two halves of the case to keep water out. So, he has to leverage his force to break that seal.

This is interesting. He left his bolts in the case. The guy the other day took them all out. He only had about two years of experience, and he left. He took the bolts out, put them some place and then, of course, he has to get them back in, but...

Another note here, the guy goes ahead and takes his tie wraps and slips them in now so that at that moment when he gets to close it up, the tie wraps are already there. So, he's getting ready to pull back the cover that protects the actual pairs inside, protects them from the closing of the sheath or the splice case, I should say.

These are the modules they talk about where the 25 pairs are spliced together. And as it turns out, this is pulp cable, and pulp cable is not color coordinated. It doesn't have the -- you'll see, interesting enough, that somebody has tied plastic stripes around each 25

1	pairs, but it isn't that just by the fact that I can reach
2	in and find this binder group and then I look at the color
3	of the pair that I know I'm on the pair that I need. If
4	you're fortunate, and the people before you have tagged
5	the pairs, twisted them together, put numbers on them,
6	then, it'll make your job easier.
7	COMMISSIONER JABER: Is each numbered bundle, is
8	that a pair? That's the 2 what is the 25-pair in that
9	picture?
LO	THE WITNESS: The plastic strip you see is
11	holding 25 pairs in it.
12	COMMISSIONER JABER: And that's what has the
13	number on it?
14	THE WITNESS: I believe that they put the number
15	around each 25. They may have grouped it in 100. A pulp
16	cable was actually 100-pair binder groups. So, someone
17	may have, at some point, decided to go ahead and identify
18	each 25-pair through the 100 and put them in these plastic
19	connectors.
20	COMMISSIONER JACOBS: There will be spares in
21	there as well?
22	THE WITNESS: There could be.
23	COMMISSIONER JACOBS: Okay. So, all the 25 will
24	not necessarily have been provisioned?
25	THE WITNESS: There may not be circuits on all
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25, that's true.

He is beginning to be sure he's on the right pairs. He's using -- at this point, he's identifying each individual pair. What we did not see is he has a similar type of tone device, but because he's not down to the criticalness of identifying each pair one at a time. He just goes through searching through. This is a 2,700-pair cable.

So, he had to search through every one of those groups to pick up a tone to be sure he actually had the group he wanted to be with. He has somebody back in the central office, excuse me. There's a person in the central office who is at the main frame. And the main frame is well labeled that this is cable 6, pair 501 to 525. That's the one place you know for sure that you're dealing with the pairs you're talking about here.

Things could have gone awry over the years between the main frame at this point. So, you don't want to just assume that because you pick up this group right here you've got what you want. You want somebody putting a tone on at the central office that's identified there, pick it up here, you are 100% guaranteed there that anything that calls for cable 6, pair 501, has been properly dealt with here.

So, this is a -- what you're actually,

experiencing here is a two-man job at this point, but 1 there's also the other man that has been helping you out. 2 You'll see him in a minute come back into play. 3 So, he's going through identifying each one, 4 preparing for the next step that will be shown where he 5 actually removes them from this connector and puts them in 6 a new connector. 7 CHAIRMAN DEASON: I'm sorry, he does what? 8 THE WITNESS: He's going to remove them from 9 this connector, because this connector is actually tying 10 the cable pair to the load coil. And there's another one 11 there that ties the load coil back to the cable pair 12 that's going on out to the field. 13 He's going to remove each pair from those 14 spliced connectors and put them together, essentially, 15 bypassing the load coil; and that is, bypassing the load 16 coil is a phrase that we call unloading the pair. 17 COMMISSIONER JACOBS: This is where he chooses 18 -- how does he choose the 10? 19 20 THE WITNESS: As it turns out, this job is for 21 For wherever reason, the engineer who issued this job requested all 25 pairs be done. 22 23 COMMISSIONER JACOBS: The whole thing? 24 THE WITNESS: Yes. 25 CHAIRMAN DEASON: There's no service being FLORIDA PUBLIC SERVICE COMMISSION

provided over these 25-pair at this present time, correct? THE WITNESS: Can't be sure. 2 CHAIRMAN DEASON: Can't not be sure? 3 THE WITNESS: I do not know that. They could be 4 doing that. There could be working pairs. And that's why 5 he's waiting until this last moment here is when he's 6 affecting service. 7 CHAIRMAN DEASON: So, he could be interrupting a 8 telephone call right now. 9 THE WITNESS: Yes. 10 COMMISSIONER JABER: The home office wouldn't be 11 able to tell him if there were calls being made or if 12 there was service interruptions? It seems like the PSC 13 would have more complaints than this, if that kind of work 14 was causing service interruptions. 15 THE WITNESS: Well, that's part of the decision 16 17 of the engineer that if these are all truly POTS 18 residential type pairs, and you have a low probability 19 that you'll be interrupting critical transmission -- I mean, critical service at the time, then this is a reason 20 why he may have chosen to go ahead and unload all 25 21 pairs. 22 And they're closing it up. 23 CHAIRMAN DEASON: This whole exercise was just 24

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to bypass a load coil?

THE WITNESS: Yes, to move a load coil from a loop. Possibly, that when this was put in, because this is pulp cable, and it's been years since pulp cable was actually installed, so this cable has been there for many years. The job may have just called to load them all, 2,700 pairs, load them all up, because this would have been done back in the '70s, probably somewhere in the early '70s. COMMISSIONER JABER: And how much time does this process usually take? 

THE WITNESS: Which portion? The whole -
COMMISSIONER JABER: This videotape, for

example, what they just did, unloading the 25, how long

did that take?

THE WITNESS: From the time he opened the case until the time he closed it up, I believe, it was about 45 minutes to an hour. I'd have to look back at some other notes.

COMMISSIONER JACOBS: So, it would -- how often is it the case that they would go in and find load coils on all of these, on all of the pairs in this casing?

THE WITNESS: Again, if I understand your question, Mr. Commissioner, is that there could be that another need arise that they will go back into this case and unload them.

COMMISSIONER JACOBS: Do you know how many --1 the database that Mr. Pate just talked about, it knows 2 which pairs in this sleeve here have load coils on them, 3 4 correct? THE WITNESS: Yes, sir, if you're talking about 5 LFACS --6 COMMISSIONER JACOBS: Right. 7 THE WITNESS -- LFACS should have record of all 8 these cable pairs and that they are loaded. 9 COMMISSIONER JACOBS: Now, will it know which 10 one of the 25 to go to or does he have to search through 11 to find -- how does he correlate what's in here with 12 what's in LFACS? 13 THE WITNESS: This man here is working from what 14 an engineer produced, an engineering work order. So, he 15 doesn't know anything about LFACS at all. The engineer 16 who drew up the job to unload these pairs is the one who 17 has access to the plats, the database, the whole. 18 19 COMMISSIONER JACOBS: Okay. 20 THE WITNESS: And he instructs him which count, 21 cabling count to go to. 22 COMMISSIONER JACOBS: Okay. So, he'll know 23 which count to go to? 24 THE WITNESS: And it's the responsibility of the 25 outside plant engineer to get LFACS updated now to reflect

this operation. COMMISSIONER JACOBS: Okay. 2 CHAIRMAN DEASON: How does the engineer know 3 that this particular set of 25-pair, that none of those 4 circuits need a load coil to provide adequate service? 5 THE WITNESS: He should have looked at the 6 terminal where it fed --7 CHAIRMAN DEASON: I'm sorry, look at what? 8 THE WITNESS: He should have look at the 9 terminal, the cross box, I should say, to which it feeds, 10 and determines what the ultimate length of any of these 11 loops could possibly be and make that decision. 12 CHAIRMAN DEASON: So, there shouldn't be no 13 degradation in service, because of the removal of the load 14 15 coil for these particular pairs? 16 THE WITNESS: That's right. MR. EDENFIELD: I'm sorry, I had them stop the 17 video while ya'll asked questions. Go ahead, Mr. Greer. 18 THE WITNESS: At this point, he's removing --19 no, he's already cleaned off the old adhesive, and now 20 he's applying new adhesive. 21 Again, this is pulp cable. It's, basically, 22 nothing more than sawdust that's glued on to the copper 23 pair. So, you can imagine that a drop of water gives you 24 a -- could give you a failure in the pair. So --25

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COMMISSIONER JABER: Could do what?

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the pair go defective.

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faults, each cable, destroy it. He's putting soap on it, looking for air bubbles.

THE WITNESS: A simple drop of water getting on

One's doing the fast job, one's doing the make

one of these cable pairs could make it short, what we call

a short or a ground, it would cause a trouble report, make

sure job. He's reestablishing a ground strap. You want

to have your cables grounded to reduce lightning, AC

CHAIRMAN DEASON: So, it's automatically being repressurized?

THE WITNESS: Yes; checking out everything, even the portions he didn't touch. In a minute -- he's even putting some soap on the cable underneath him. I suspect he may put his foot on it or something and wants to be sure that he hasn't broken anything loose.

And it's clean-up time, and there's a lot to be put up here. You have hoses, you have breakdown. case that I experienced, the guy that was back in the central office, who was helping out toning, it's his job to big foot it back out here to help out.

COMMISSIONER JABER: When I asked you about the time it took to complete this process, did you include clean-up time in your response?

THE WITNESS: My response to you awhile ago was 1 just on getting into the splice case and getting back out 2 again. When this concludes in a minute, there will have 3 been about 4 1/2 hours. They started at about 8:00, and 4 you see that they are finishing up around 12:30. 5 6 COMMISSIONER JABER: Okay. THE WITNESS: I want to show you something in 7 just a moment -- that should suffice. That should 8 conclude the video. 9 MR. EDENFIELD: The remainder of the video was 10 just more of the clean-up. At this time, we would ask 11 that the videotape be marked for identification as, I 12 believe, the next exhibit is 117. 13 And I would like to, for the record, note that 14 we are not asking that this be submitted as a time in 15 motion study, but just to show the tasks that are involved 16 in conditioning the loop. I don't want it to be 17 representative of a time in motion study. 18 19 CHAIRMAN DEASON: Okay. It will be identified as Exhibit 117. 20 21 (Exhibit 117 marked for identification.) 22 MR. EDENFIELD: With that, Mr. Greer is 23 available for cross examination. 24 CHAIRMAN DEASON: One question before we begin.

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This is normally done by a two-men crew; is that correct,

this type work?

THE WITNESS: Yes. Unloading is often -- to my knowledge, there is no requirement that you have to have two people there. But from a safety standpoint, that is my understanding, that two men do go out, at least two men to do this. It's necessary to identify pairs alone you have to have that second man back in the central office.

CHAIRMAN DEASON: The crew in this particular video, would they be classified as equals or one's like a supervisor and one is more like an apprentice or do you know?

THE WITNESS: I understand here that these two men were actually the -- they were both facility techs.

CHAIRMAN DEASON: That's their title, a facility technician?

THE WITNESS: There are some other differences, but a facility tech is a technician who touches the cable.

CHAIRMAN DEASON: What other type work does the crew with these qualifications do, other than just bypassing load coils?

THE WITNESS: These same men would be placed with ones that were placing the cable. Typically, they do divide them up between the groups that do the underground and the groups that would do the aerial, but they would place the cable. They would also place fiber optics. So,

they do our construction of our outside plant. CHAIRMAN DEASON: So, they not only do things of 2 this nature, reconfigurations, do they do maintenance as 3 well as new construction? 4 THE WITNESS: Yes. In the same organization, 5 the construction, you have the people who, if there's a 6 single pair that needs to be repaired, it would be a 7 facility tech who would go out and repair a single pair. 8 CHAIRMAN DEASON: Cross examination. 9 MS. BOONE: I have some. 10 CROSS EXAMINATION 11 BY MS. BOONE: 12 Hello, Mr. Greer. It seems like it's been a 13 Q while since Friday during your deposition, but I'm Cathy 14 Boone with Covad. It's nice to see you. 15 Good to see you. 16 Α I do have some questions for you. We just got 17 the videotape last night, so I do want to get some more 18 information on it. It was filmed on September 7th; is 19 that correct? 20 I believe, I recall that date, yes. 21 Α Okay. And were you there for the filming of it? 22 Q No, I was not. 23 Α Did you speak to any of the people that were 24 involved in the tasks that we just saw? 25

1	A I did not, personally, no.
2	Q How did BellSouth pick this particular load coil
3	job?
4	A I do not know how they decided on this one.
5	Q And the film was made, specifically, for this
6	docket; is that correct?
7	A There was a request to have one made for this
8	docket, yes.
9	Q Because BellSouth doesn't routinely videotape
10	removal of load coils, correct?
11	A To my knowledge, it does not.
12	Q And you weren't involved in the decision about
13	which type of job to videotape, were you?
14	A No, I was not.
15	Q Do you know who was?
16	A No, I do not.
17	Q You don't know of any other videotapes that
18	BellSouth made in preparation for this docket, do you?
19	A I made one myself.
20	Q Of what, may I ask?
21	A The unloading of cable pairs.
22	Q Was that the one you mentioned in Atlanta?
23	A Yes, it was.
24	Q Okay. I might ask you about that in a little
25	bit, but I'm just going to write that down for now.

1	Now, I just want to make clear for the
2	Commission and everything what type of loop plant we were
3	just looking at. That was a 2,700-pair cable, correct?
4	A That is my understanding.
5	Q It would be fair to say it was a copper-feeder
6	cable?
7	A Yes.
8	Q Because you don't have distribution cables that
9	are that large, correct?
10	A No. Typically, they're not that large.
11	Q I'm going to ask you to speak up just a little
12	bit, because as Mr. Edenfield reminded me yesterday,
13	nobody has trouble hearing me. But, if you would, we want
14	to make sure the court reporter gets down what you're
15	saying and everybody can hear.
16	Do you happen to know the length of the loops
17	that were being unloaded in that video?
18	A No, I do not know that.
19	Q So, you don't know if they were longer than
20	18,000 or shorter than 18,000?
21	A No, I do not know that.
22	Q And you don't know if there were any design
23	circuits on any of those loops, do you?
24	A No, I do not know that.
25	Q You didn't know if they were working pairs or
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1	spare pair	
2	A	No, I do not know.
3	Q	Now, you watched the tape on your own with the
4	sound, I t	take it?
5	A	Yes, I have.
6	Q	So, have I. Would you agree with me that the
7	gentleman	on the tape at the very beginning said that
8	BellSouth	does not load loops shorter than 18,000 feet?
9	Subject to	check. You could check it at lunch.
10	A	Subject to check.
11	Q	Okay. And it's correct that the cable shown was
12	pulp cable	e, correct?
13	A	Yes, that is my understanding.
14	Q	And would you agree with me that pulp cable is a
15	kind of ar	n old cable?
16	Α	Yes, it is an old cable.
17	Q	And BellSouth is not placing that type of cable
18	any longer	r?
19	A	No, BellSouth does not place that cable.
20	Q	In fact, that cable hasn't been placed since the
21	early '80s	s; is that correct?
22	А	It is my understanding that somewhere in the
23	late '70s	to early 80s it was discontinued.
24	Q	Okay. So, let's say, 1977 to 1982 or so; would
25	that be fa	air?

1	A	Yes, that would be a reasonable time frame.
2	Q	Would you agree with me that old BellCore
3	standard	ls indicate that when cable gets up to 85%
4	capacity	, you should start looking at putting in a relief
5	job, mea	ning, additional cable facilities?
6	A	No, I do not have knowledge of that.
7	Q	You're not familiar with those standards?
8	A	No, I am not.
9	Q	And your job is in transmission engineering; is
10	that con	rrect?
11	A	Yes, I am a transmission engineer.
12	Q	Okay. But if I told you that was the rule, you
13	would ha	ave no reason to believe that wasn't correct? If
14	you can	t answer that, that's fine.
15	Α	Subject to check.
16	Q	Subject to check, that's fine.
17		Mr. Greer, are you familiar with the types of
18	loop pla	ant that BellSouth is currently provisioning?
19	A	Can you rephrase the question?
20	Q	Sure. Are you familiar with the type of outside
21	loop pla	ant that BellSouth, brand new loop plant, what type
22	they are	e deploying today?
23	Α	Yes, I'm familiar with what's being deployed
24	today.	
25	Q	And, to your knowledge, is BellSouth deploying
		FLORIDA PUBLIC SERVICE COMMISSION
	H	

1	all all-copper loop plant over 18,000 feet?
2	A No. BellSouth does not place any cables today
3	to reach a distance of 18 kilofeet.
4	Q And BellSouth is not provisioning any 18 any
5	loops shorter than 18,000 feet with load coils?
6	A No. Today, BellSouth has been moving for many
7	years to digital loop carrier. That is what was seen in
8	the early '80s as a way to begin to evolve your outside
9	plant to the new technologies that were coming.
10	So, since the early '80s when DLC, digital loop
11	carrier, first came out, BellSouth started then
12	restricting the amount of feeder plant that was copper,
13	that's the pairs that were terminated on the MDF. So,
14	Since that time, a decreasing amount of copper has been
15	placed in the F1 portion from the central office.
16	Q A decreasing amount? Do you recall during your
17	deposition stating that you had to obtain officer approval
18	from BellSouth to terminate a copper cable on the MDF
19	today?
20	A Yes, I do.
21	Q Okay. So, it would be a very rare circumstance
22	when that would happen?
23	A Today, not only to the western states of
24	BellSouth, but also the eastern states of BellSouth have

to have officer approval to terminate any cable on the

MDF. 1 The tape had a running timer. And by my 2 calculation, it started at 8:16 and ended at 12:42; does 3 that sound about right? 4 Yes, that sounds about right. 5 So, based on this running time, this is roughly 6 the length of time that BellSouth's cost study claims that 7 an average job across all conditions would take? 8 Yes, BellSouth cost study shows 4 1/2 hours. 9 Α Okay. And this tape showed 4 1/2 hours? 10 Yes, and this tape showed 4 1/2 hours. Now, 11 BellSouth's cost study actually is showing the number of 12 13 hours, man hours, that are used. So, whereas BellSouth's cost study is showing 4 1/2 man hours, if you computed 14 this, this would actually come out to be somewhere in the 15 neighbored of three times that, since there were 16 apparently three people working on this job. 17 Okay. I think, in your testimony, you said that 18 BellSouth's cost study says 9 hours. 19 20 Yes, I did. Α 21 Because that's the man-hour portion, 4 1/2 hours Q 22 times 2.

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CHAIRMAN DEASON: Well, let me ask you.

said three people. You're saying that the person in the

23

24

25

Α

Yes.

central office would be working just on this job for the whole 4 1/2 hours?

THE WITNESS: There are instances -- yes. In the typical case where there are -- this is three. If there's only two, he does some of the work at the location, and then he goes to the central office. So, from the time they left the construction site in the morning there were two people dedicated to a job or will be dedicated to a job. And one of them will have to go to the central office.

CHAIRMAN DEASON: But in this case two were at the job site the entire time and one was at the central office.

THE WITNESS: Yes, sir.

CHAIRMAN DEASON: And, I guess, my question is, is it a full-time job for the person in the central office during this entire 4 1/2 hours or can they be doing something else and only on a routine basis do they check back with the crew in the field?

THE WITNESS: There is nothing else for them to be doing. They should not have left this site until the splicing case was open and he was needed in the central office.

CHAIRMAN DEASON: I guess, I'm unclear. In this video, were there two technicians on-site the entire 4 1/2

hours? 1 THE WITNESS: Yes, there was. 2 CHAIRMAN DEASON: Okay. So, that means there's 3 a third person located in the central office. 4 THE WITNESS: Yes, there is. 5 CHAIRMAN DEASON: Okay. Was that third person 6 required to devote all of their time to this particular 7 project for that entire 4 1/2 hours? 8 THE WITNESS: Yes, he is. 9 CHAIRMAN DEASON: Why? 10 11 THE WITNESS: Well, he -- in my personal 12 experience with one is that he could -- I did not see him 13 here, but the efficiency says he goes to site with his 14 partner, helps him set up, and then, when they're set up 15 and one man is ready to end the splicing case, then the 16 other one goes to the C.O. and begins toning pairs with him. And then, when they're done with the operation 17 there, the guy in the manhole can then start shutting down 18 19 the splicing case. And the other man returns to help them 20 to clean up. 21 CHAIRMAN DEASON: So, you're saying the more 22 typical situation is just two technicians for 4 1/2 hours. 23 THE WITNESS: That's my understanding, yes, sir. 24 BY MS. BOONE: 25 I'd like to pass out a page, part of page 92 of 0 FLORIDA PUBLIC SERVICE COMMISSION

T	Mr. R1010's testimony. I'm passing out just for
2	demonstrative. No, actually I do need to mark it, if you
3	would mark it for identification. I believe, the next one
4	is 118?
5	CHAIRMAN DEASON: That's correct, 118.
6	(Exhibit 118 marked for identification.)
7	BY MS. BOONE:
8	Q Are you familiar with this page of Mr. Riolo's
9	testimony?
10	A Yes, I am.
11	Q I'd like to ask you some questions about that.
12	MR. EDENFIELD: If Ms. Boone could wait one
13	minute until I can get a copy of that, I'd appreciate it.
14	(Transcript continues in sequence in Volume 12.)
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1	STATE OF FLORIDA
2	: CERTIFICATE OF REPORTER
3	COUNTY OF LEON )
4	
5	I, KORETTA E. STANFORD, RPR, Official Commission
6	Reporter, do hereby certify that the HEARING in Docket No. 990649-TP was heard by the Florida Public Service Commission at the time and place herein stated.
7	It is further certified that I stenographically
8	reported the said proceedings; that the same has been transcribed under my direct supervision; and that this
9 10	transcript, consisting of 199 pages, Volume 11 constitutes a true transcription of my notes of said proceedings and the insertion of the prescribed prefiled testimony of the
	witness(s)
11	I FURTHER CERTIFY that I am not a relative, employee,
12 13	attorney or counsel of any of the parties, nor am I a relative or employee of any of the parties' attorneys or counsel connected with the action, nor am I financially
13 14	interested in the action.
15	DATED THIS 22nd DAY OF SEPTEMBER, 2000.
16	Kolutta E. Stanford, RPR
	KORETTA E. STANFORD, RPR
17	FPSC Official Commissioner Reporter (850) 413-6734
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