1		BEFORE THE
2	FLORIDA	PUBLIC SERVICE COMMISSION
3	To the Mate	ter of DOCKET NO. 000649-TP
4		
5	PETITION BY MCIMETRO TRANSMISSION SERVIC	ES, LLC AND MCI :
6	WORLDCOM COMMUNICAT	
7	CONDITIONS OF A PROD WITH BELLSOUTH TELE INC. CONCERNING INT	COMMUNICATIONS, :
8	RESALE UNDER THE TEL ACT OF 1996.	
9	*******	********
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11	* ARE A CO	ONVENIENCE COPY ONLY AND ARE NOT *
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14		VOLUME 6
15	Pa	ages 863 through 1047
16	PROCEEDINGS:	HEARING
17	BEFORE:	COMMISSIONER E. LEON JACOBS, JR. COMMISSIONER LILA A. JABER COMMISSIONER BRAULIO L. BAEZ
18	·	
19	DATE:	Thursday, October 5, 2000
20	TIME:	Commenced at 9:00 a.m.
21	PLACE:	Betty Easley Conference Center Room 148 4075 Esplanade Way
22		Tallahassee, Florida
23	REPORTED BY:	JANE FAUROT, RPR
24		FPSC Division of Records & Reporting Chief, Bureau of Reporting
25	APPEARANCES:	(As heretofore noted.)
		DOCUMENT NUMBER-DATE
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l	PROCEEDINGS	
2	(Transcript follows in sequence from	
3	Volume 5.)	
4	CYNTHIA J. COX	
5	continues her testimony under oath from Volume 5:	
6	CONTINUED CROSS EXAMINATION	
7	BY MR. MELSON:	
8	Q Good afternoon, Ms. Cox. I am Rick Melson	
9	representing WorldCom.	
10	A Good afternoon.	
11	Q I think we met several weeks ago at a reciprocal	
12	compensation hearing before two of the three Commissioners	
13	who are sitting on the bench today.	
14	A I believe that is right.	
15	Q You are the policy witness for BellSouth in this	
16	proceeding?	
17	A Yes, I am.	
18	Q And is this the first arbitration proceeding in	
19	which you have testified?	
20	A For MCI, yes, in the MCI arbitration.	
21	Q And you are generally covering the issues that	
22	Mr. Varner covered in the MCI arbitrations in North	
23	Carolina and Georgia?	
24	A Yes, that is correct.	
25	Q And did you attend the portions of the North .	
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1	Carolina and Georgia hearings where Mr. Varner testified
2	when he was on the stand?
3	A Yes, I believe I was there for his entire
4	testimony in both cases.
5	Q Okay. And you were also there for the
6	multi-state deposition that was taken of Mr. Varner in the
7	MCI/BellSouth arbitrations?
8	A Yes. I'm not sure I was there for the entire
9	deposition, but I was there for parts of it.
10	Q You said right at the outset of your summary
11	that BellSouth is subject to a number of obligations under
12	the Telecom Act and the FCC's rules and that you encourage
13	the Commission not to increase those obligations, did I
14	hear that correctly?
15	A Yes, you did.
16	Q Would you agree that the Florida Commission does
17	have independent state law authority to deal with some of
18	the matters that are at issue in this docket?
19	A Oh, I certainly would agree with that. And my
20	only point was that I would urge them to not feel the need
21	to add to the obligations that we already have under
22	current law.
23	Q And would you also agree with me that to the
24	extent they have state law authority, they, as a policy
25	matter, could add to those obligations so long as they .

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1	weren't requiring you to do something that was
2	inconsistent with federal law?
3	A I believe that is a fair statement.
4	Q All right. I am going to take the issues out of
5	order a little and try to deal first with the ones that
6	you touched on in your summary and then maybe we can do
7	some of the more mundane ones.
8	A Okay.
9	Q Actually, let me start sitting down. I will get
10	up to the diagram there in a minute. Let's start with
11	Issue 36, and the phrasing of that issue is whether
12	WorldCom, as the requesting carrier, has the right to
13	designate the points or points of interconnection at any
14	technically feasible point. That is the way the issue is
15	stated, correct?
16	A Yes, that's correct.
17	Q And the point of interconnection is essentially
18	the point at which the WorldCom network would be linked to
19	the BellSouth network?
20	A Yes, it would be the physical linking of the
21	networks.
22	Q Okay. And BellSouth's position, if I understand
23	it, is that WorldCom is entitled to choose the point of
24	interconnection for any traffic that WorldCom originates
25	and delivers to BellSouth, is that correct?

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1	A Yes, we would agree with that.
2	Q But that point of interconnection has to either
3	be on BellSouth's network or at a meet point that we agree
4	on, is that correct?
5	A Yes.
6	Q Okay. We couldn't designate a point on Sprint's
7	network as our point of interconnection with you?
8	A No, that probably wouldn't work very well.
9	Q All right. And it is BellSouth's position, if I
10	understand it, that BellSouth can choose the point of
11	interconnection for traffic that originates from BellSouth
12	and goes to WorldCom, is that correct?
13	A Yes, that's correct.
14	Q Okay. And would you agree with me that whose
15	right it is to designate the point of interconnection is
16	essentially a legal issue that is addressed by the FCC's
17	rules and is something the parties will in all likelihood
18	brief in this docket?
19	A Most likely, yes.
20	Q Now I will stand up.
21	I appreciate you doing this chart. It is easier
22	than looking, at least, at my drawing. In your diagram, I
23	take it the point of interconnection between MCI here
24	MCI's switch in Orlando and BellSouth's tandem is going to
25	be a point at the tandem, is that correct?

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1	A That is what we have assumed in this drawing,
2	yes.
3	Q Okay. And in that situation, it is MCI's
4	responsibility either to build this interconnection
5	facility, or to obtain it from another carrier, or to
6	lease it from BellSouth, is that correct?
7	A Well, in that particular case, I don't think you
8	could lease it from us because that would be an interLATA
9	link, so you would have to get it into the LATA.
10	Q All right. If our switch were actually in the
11	Jacksonville LATA, then we would be able to obtain that
12	interconnection facility from BellSouth?
13	A Yes. And that would get you to that point on
14	the network.
15	Q All right. Now, BellSouth's position is that
16	for traffic that originates on BellSouth's network and
17	let's use your example originates on BellSouth's
18	network in the Lake City calling area, that if we have got
19	customers in Lake City, it is WorldCom's responsibility to
20	come to Lake City and establish a point of interconnection
21	with BellSouth in that Lake City local calling area, is
22	that correct?
23	A Right. And that is because that is where the
24	local network is for Lake City. When you get to the POI
25	there, the point of interconnection in Jacksonville, that
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	n	
1	is the physical linking of the networks, but it doesn't	
2	get you to the local network in Lake City.	
3	Q Now, let's assume we don't have any customers in	
4	Lake City. Let's assume we have got a customer in	
5	Jacksonville and the customer in Jacksonville calls your	
6	customer in Lakeland. We are going to transport the call	
7	in this example to our switch in Orlando over a loop, we	
8	are going to deliver it to you at the point of	
9	interconnection. At that point you do tandem switching,	
10	correct?	
11	A Yes.	
12	Q You put it onto a facility that runs to your end	
13	office in Lakeland, correct?	
14	A It would be a toll facility, yes.	
15	Q And you switch it in your end office?	
16	A That's right.	
17	Q And WorldCom pays you for each of those	
18	functions. They pay you for the tandem switching?	
19	A Well, it would be that is a long distance	
20	call.	
21	Q Okay, bad example.	
22	A I'm not sure. It wouldn't be reciprocal	
23	compensation.	
24	Q This is a problem when the witness controls the	
25	drawing. Let me start over. Let me go back to my	
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1	original example, the one you used.
2	A Okay.
3	Q Let's make a local call from the WorldCom end
4	user in Lakeland to the BellSouth end user in Lakeland.
5	WorldCom takes that in your example to the switch in
6	Orlando, we deliver it to the point of interconnection.
7	At that point we pay you a tandem switching rate to switch
8	that call in Jacksonville, correct?
9	A No, I don't think so.
10	Q What do you think we pay you?
11	A You would pay us for reciprocal compensation.
12	You would pay us once it gets into the Lake City local
13	calling area, because we are talking about a local call,
14	you would pay us end office switching and that is what you
15	would pay for purposes of reciprocal compensation.
16	Q So, your price list that you propose in this
17	proceeding includes a tandem switching rate for local
18	interconnection, correct?
19	A Yes.
20	Q It includes a common transport rate for local
21	interconnection, correct?
22	A Correct.
23	Q And includes an end office switching rate,
24	correct?
25	A Yes.
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1	Q And we are using BellSouth tandem switching?	
2	A Right.	
3	Q We are using BellSouth common transport?	
4	A For interconnection.	
5	Q And we are using BellSouth end office switching?	
6	A Right.	
7	Q And you are saying that you are not going to	
8	charge us each of those three tariffed charges for	
9	completing that call from the point of interconnection	
10	into your customer in Lakeland?	
11	A What I am saying is that for purposes of	
12	reciprocal compensation, the reciprocal compensation	
13	elements would not start until we got into the local	
14	calling area. So for reciprocal comp we would charge the	
15	end office switching rate. Now, what we are really	
16	arguing about is whether or not you will pay for those	
17	interconnection trunks, as I understand it, to get to the	
18	Lake City local calling area. And we want you to pay for	
19	those interconnection trunks, and MCI does not. That is	
20	my understanding of the dispute.	
21	COMMISSIONER JABER: Ms. Cox, help me	
22	understand. Your last statement confused me. What is the	
23	tandem switch rate for if you are not using it for	
24	purposes of reciprocal compensation?	
25	THE WITNESS: Well, you can have tandem	

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1	switching rates for purposes of interconnection. I
2	thought he was asking about what we would be charging them
3	for transport and termination rates and that is only for
4	what happens in the local calling area. So perhaps I
5	misunderstood his question.
6	MR. MELSON: No, you understood my question. I
7	think we disagree about what the proper answer to it is.
8	THE WITNESS: Okay.
9	COMMISSIONER JABER: She controls that, too.
10	MR. MELSON: Yes, which perhaps is going to make
11	the cross-examination longer than I had expected.
12	BY MR. MELSON:
13	Q Let's use an example here, then, of a call from
14	the MCI WorldCom end user in Jacksonville to the BellSouth
15	end user in Jacksonville. That is a local call, correct?
16	A Yes, it is.
17	Q In your diagram, WorldCom takes that to our
18	switch in Orlando, we deliver it to the point of
19	interconnection at the BellSouth tandem in Jacksonville,
20	correct?
21	A Correct.
22	Q At that point you do tandem switching, you do
23	local transport, and you do end office switching to
24	terminate to your end user, correct?
25	A That's correct.

Q Now, in that situation you do charge the tandem	
switching?	
A For reciprocal compensation.	
Q For reciprocal compensation. You do charge the	
common transport for reciprocal compensation?	
A That's correct.	
Q And you charge the end office switching?	
A That's right, because all of that is done within	
the Jacksonville local calling area.	
Q What is there in the arrangement between	
WorldCom and BellSouth that would preclude exactly that	
same local interconnection compensation from applying in	
the situation where you are taking the traffic from your	
Jacksonville tandem to your Lakeland end office?	
A Well, there are a couple of things. First of	
all, that is interconnection to get the local network, so	
it is not appropriate to charge reciprocal compensation on	
that. And, second of all, for calls that would originate	
from WorldCom, we would still have to go to Jacksonville	
to pick those up under WorldCom's proposal and we don't	
get reciprocal compensation well, I said that	
backwards. We would have to take our calls I'm sorry,	
our calls that originate to WorldCom, we would have to	
take those to Jacksonville to hand off.	
Q All right. I understand that. And at this	

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1	point we will get to calls that you originate in a minute.
2	First, I want to deal with calls from us that you
3	terminate.
4	A Okay.
5	Q You are saying this is a local interconnection
6	facility?
7	A Correct.
8	Q Does that mean that WorldCom has a point of
9	interconnection in Lakeland?
10	A Not necessarily a physical point. There could
11	be a point of interconnection with that local network
12	there, but you still can have just the single physical
13	point in Jacksonville.
14	Q So your position, if I am understanding it now,
15	is that while WorldCom is entitled to establish a single
16	point of interconnection in the LATA, for compensation
17	purposes you can pretend like we have got a point of
18	interconnection here for calls in Jacksonville and you can
19	pretend like we have got another point of interconnection
20	here for purposes of charging us for calls that terminate
21	in Lakeland?
22	A I don't know if I would say it that way, but
23	what I would agree is that for calls in Lake City that
24	terminate in Lake City, regardless of the routing, that it
25	is our belief that we charge reciprocal compensation for .

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1	what happens within the local calling area, and would pay
2	based on what would happen in the local calling area.
3	Q So when you route in Southeast Florida when
4	you route from an access tandem to multiple local calling
5	areas, do you have that situation in Southeast Florida?
6	A Probably. I don't know for sure.
7	Q All right. Assume you have got an access tandem
8	in Southeast Florida that routes to multiple local calling
9	areas, are you with me on that?
10	A Okay.
11	Q Are you saying that when a local carrier
12	interconnects with you at that access tandem that you
13	don't charge either tandem switching or common transport
14	in a reciprocal compensation environment for calls that
15	are terminated to the local calling areas that subtend
16	that tandem? That was a long question.
17	A That was a long questions. Is what you are
18	asking if there were a number of other circles around
19	Jacksonville in this example?
20	Q Right.
21	A Yes, that is what we would propose is that
22	reciprocal compensation would be applied for what happens
23	within that local calling area.
24	Q So, do you have a copy Mr. Price's nice little
25	color exhibit?

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1	A No, I don't.
2	MR. MELSON: Okay. I will come back to that in
3	a minute, Bennett.
4	BY MR. MELSON:
5	Q So, just to be clear, your position is that it
6	is WorldCom's obligation to deliver the traffic into each
7	and every local calling area?
8	A It is WorldCom's obligation to get to the local
9	networks that they want to serve customers in, the local
10	networks are down at the local calling area level.
11	Q Okay. You do have a network today between your
12	Lake City end office and your Jacksonville tandem?
13	A Yes, a toll network.
14	Q A transport network?
15	A Yes. But that wouldn't ever carry, in this
16	example, a call from one Lake City customer to another
17	Lake City customer. It would never go over that link that
18	we are talking about to Jacksonville.
19	Q It would never carry a BellSouth-to-BellSouth
20	call from a Lakeland customer to a Lakeland customer?
21	A Not by way of Jacksonville.
22	Q Would you agree with me no, you probably
23	wouldn't.
24	A You could try.
25	Q That's dangerous, Ms. Cox. I guess to summarize
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1	it, it is your position that we are entitled to establish
2	only a single point of interconnection per LATA for
3	sending calls to you?
4	A A single physical point, yes.
5	Q A single physical point.
6	A We won't disagree on that.
7	Q But for purposes of taking calls that originate
8	from your customers, we are required to establish physical
9	points in every local calling area that we serve in that
10	LATA?
11	A No. For purposes of getting to the individual
12	local networks, once you are in the LATA, we believe that
13	MCI should compensate BellSouth for the facilities that
14	have to be used, or provide them themselves, I mean, if
15	you choose to.
16	Q I guess the point of disconnect is it is my
17	understanding that we compensate you for those facilities
18	every time we terminate a call, just as you compensate us
19	for our facilities every time you terminate a call to us.
20	And, where we are having a disconnect is the applicability
21	in your view of the tandem switching and the common
22	transport in the situation where WorldCom terminates a
23	call to BellSouth. Would you agree that that seems to be
24	our area of disagreement?
25	A Well, I'm not sure. If you're talking about a -

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1	call going from MCI to BellSouth, I mean, what I hear you
2	saying is you think you would compensate us for that
3	interconnection trunk really through reciprocal
4	compensation.
5	Q Correct.
6	A The problem is in the reverse direction. And
7	that might work fine in that direction. We would say
8	really that is an interconnection trunk and what you
9	should be paying are interconnection rates for that
10	facility to compensate us.
11	Q Are the interconnection rates different than the
12	reciprocal compensation rates?
13	A I don't think they are.
14	Q They are at least in BellSouth's current cost
15	study and pricing proposal it almost doesn't make a
16	difference what we call it, the charge is the same. We
17	are going to pay the dollar equivalent of reciprocal
18	compensation for tandem switching and local transport?
19	A For a call in that direction. But when you are
20	talking about a BellSouth customer that is going to call a
21	WorldCom customer, then we have a dilemma. If we pick the
22	point of interconnection in Lake City, then MCI would want
23	to charge us reciprocal compensation for that
24	interconnection trunk, so we would actually be paying MCI
25	to have to carry a Lake City call to Jacksonville, which.

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1	we would never have to do. So that is where the so not
2	only would we not be compensated for the facilities that
3	we would have to put in in that direction, we would
4	actually have to be paying WorldCom for those facilities.
5	Q Let's assume, and I know we have got another
6	issue about one-way versus two-way, but let's assume all
7	of these are two-way facilities.
8	A Okay.
9	Q Okay. In that situation we compensate BellSouth
10	whenever a call goes in this direction from Jacksonville
11	to Lakeland, we compensate you for the switching in
12	Jacksonville and for the transport, correct?
13	A I hear you saying you are agreeable to that,
14	yes.
15	Q And it sounds to me like our only disagreement
16	is what label we put on it, but since the rate is the same
17	it almost doesn't matter what label we put on it. Do you
18	agree with that?
19	A Okay, I will accept that for traffic in that
20	direction.
21	Q For traffic in that direction. For traffic in
22	this direction, if this is our point of interconnection
23	and it is your obligation to deliver traffic at the point
24	of interconnection, we charge you reciprocal compensation
25	only for actually we charge you reciprocal compensation

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1	only for t	the part where it traverses our network, is that
		We are not charging strike that. Is that
3	correct?	

Ш

4 Α Well, I'm not sure. And even if you were, I 5 have a couple of concerns with that. First of all, that 6 still doesn't alleviate BellSouth's concern that for that 7 link, that interconnection link between Lake City and Jacksonville that we are having to incur the cost of 8 9 putting that in to carry that traffic, which we would not 10 have done to carry a call from Lake City, one Lake City 11 customer to another. And then a second concern I would 12 have is the length of that. If you are talking about 13 charging us for reciprocal comp from Jacksonville to the 14 Orlando switch, we also would never have carried a local 15 call those kinds of directions to incur that kind of 16 transport cost.

Q Actually don't we -- regardless of how it is physically routed, don't we compensate each other on an airline mile basis?

A I'm not sure what you mean when you say airline miles. Do we have a proxy, is that what you are --

Q Yes, do you have proxy for -- you don't actually measure the length of this circuit?

A Okay. I thought that was what you were saying. I thought we had agreed to some sort of a proxy. I

1	thought you had just been saying we would pay for that.
2	Q Okay. I was saying it incorrectly and I
3	apologize profusely.
4	A That's okay.
5	Q You would agree that in any of these situations
6	it is our obligation to bring traffic to the point of
7	interconnection?
8	A Within the LATA, yes.
9	Q Within the LATA. And it is BellSouth's position
10	it is not your obligation to bring traffic to that same
11	point of interconnection?
12	A No, we believe that you have also got to get
13	interconnected to the local networks where you want to
14	serve customers.
15	Q The next issue that you highlight in your
16	summary was Issue 46, related to assignment of NPA-NXX
17	codes to end users in a different rate center, is that
18	correct?
19	A That's correct.
20	Q And does BellSouth I don't think we need to
21	look at the chart for this one, yet.
22	BellSouth offers a service called FX service
23	today, correct?
24	A Yes, that's correct.
25	Q And if, say, a clothing store in Miami thought.
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1	that it could attract customers in Jupiter and wanted a
2	local number in Jupiter, BellSouth would provide that to
3	the Miami clothing store, correct?
4	A Yes, we would.
5	Q And that would be called an FX service, foreign
6	exchange?
7	A It could be, right.
8	Q And in that situation if a WorldCom customer in
9	Jupiter called that Miami clothing store, that would
10	appear to the customer to be a local call, is that
11	correct?
12	A Yes, I believe it would.
13	Q And as your billing systems exist today, you
14	would charge WorldCom reciprocal compensation for
15	terminating that call from its customer in Jupiter to your
16	telephone number in Jupiter, is that correct?
17	A Yes, I believe we would today. And what we are
18	asking the Commission to decide is that that we don't
19	believe that is the way it should be, and we are prepared
20	to accommodate our billing systems to accomplish that end
21	result.
22	Q And in what kind of time frame are you prepared
23	to accommodate your billing systems?
24	A I don't really know. You know, as soon as
25	possible. I don't know how long it would take.

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1 Q Who would know?

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2	A I don't know. Maybe Mr. Scollard. We would
3	intend to do it in a similar way we are for the most
4	part we are not billing reciprocal comp on ISP calls
5	today. And so to the extent an FX line is assigned to an
6	ISP we would not be billing reciprocal comp. So we would
7	envision not billing on reciprocal comp in the same way we
8	would accomplish not billing for ISPs.
9	Q Do you today pay WorldCom would you pay
10	originating access to WorldCom when its Jupiter customer
11	called your Jupiter number and made a call that was
12	answered at the telephone in Miami?
13	A I don't think so, but I'm not certain.
14	Q Well, if you would charge us reciprocal
15	compensation it would sort of be unfair if you were
16	charging us originating access, as well?
17	A Yes.
18	Q Your testimony then goes to what the arrangement
19	should be tomorrow once BellSouth's billing systems have
20	been changed?
21	A Well, my yes. Our position is that these
22	calls should not be considered local and reciprocal
23	compensation should not be charged on these calls.
24	Q But you charge it today?
25	A We are charging it today to a customer that is
	FLORIDA PUBLIC SERVICE COMMISSION
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1	not an ISP.
.2	Q And your position is that WorldCom should not be
3	permitted to offer a comparable type of dialing
4	arrangement until it is prepared not to bill BellSouth
5	reciprocal compensation, is that my understanding of your
6	testimony?
7	A No. Our position is that you should also
8	accommodate your billing systems so that you will not be
9	billing us reciprocal compensation, if you are.
10	Q At some point in the future?
11	A Yes. But we are not trying to restrict you from
12	doing this kind of service.
13	Q There was a similar issue in one of the other
14	arbitrations you have completed recently, is that correct?
15	I believe it was Intermedia.
16	A Yes, this is an issue in Intermedia.
17	Q And if I understand the Commission's decision in
18	Intermedia, it was essentially that Intermedia should not
19	be allowed to assign out of area NPA-NXXs until they were
20	in a position to exchange the proper billing information,
21	is that correct?
22	A Yes, and I was not in that arbitration here in
23	Florida. My understanding is there were some concerns
24	about end user billing. And what I think we have decided
25	or resolved in the interim is that the end user billing is

1	really going to be uneffected. The end users will still
2	be billed as if these are local calls.
3	Q I guess I'm not concerned about anything you may
4	have worked out with Intermedia, I am concerned about what
5	the Commission ordered. Is it your understanding of the
6	Commission order that Intermedia was not allowed to use
7	this to assign the NPA-NXX out of the home area until
8	they were able to bill in accordance with the
9	forward-looking compensation methodology you have
10	described?
11	A No, not necessarily. I think the Commission was
12	looking at the end user billing aspect.
13	Q So it is your understanding, then, under the
14	Intermedia order that Intermedia is permitted to assign
15	NPA-NXXs outside of the home area?
16	A I believe they are.
17	Q Okay. And that is if Intermedia is allowed
18	to do it, would you agree that WorldCom should be allowed
19	to do it, as well?
20	A Yes, and we have never disputed that you should
21	be able to do it. But, again, we are urging the
22	Commission to specify that for these calls that are not
23	local that we should not be charging each other reciprocal
24	compensation.
25	Q But today, putting the ISPs aside, you would

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1	charge reciprocal compensation?
2	A Yes, I believe it is being billed.
3	Q So you are urging the Commission to require you
4	to do something differently?
5	A Yes, because we think that is to urge us both
6	to do something differently, I believe.
7	Q All right. On Issue 40 on IP Telephony?
8	A Yes.
9	Q I'm trying to understand how much of a
10	disagreement we have left. Are you aware that WorldCom
11	has proposed language that says that designation as
12	switched access traffic shall not be dependent on the
13	switching or transport technology used, including packet
14	switching and Internet protocol?
15	A I'm not sure if that is the exact language, but
16	I am aware you have made some proposals, and I think we
17	have made some proposals back.
18	Q Do you know what proposal you have made back?
19	A I think we added clarification as to the
20	originating if the originating and terminating points
21	of the call were in different local calling areas that
22	those calls would not be subject to reciprocal
23	compensation, something along those lines.
24	Q And do you know whether WorldCom made a counter
25	proposal?

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1	A That I don't know.
2	Q Would you accept subject to check that WorldCom
, 3	did make a counter proposal that said that focused on
4	the NPA-NXXs of the two ends of the calls rather than the
5	physical location?
6	A Well, if they did that we would have the same
7	problem that we have in this issue, I think.
8	Q Okay. So we have got sort of an underlying
9	problem about how to treat whether or not NPA-NXXs
10	should be used to determine the jurisdiction of traffic?
11	A Yes, I think so. I mean, from what I heard from
12	Mr. Price, it seems like we agree that a call that
13	originates and terminates in a different local calling
14	area that would not have an NPA-NXX that would look it is
15	local, I guess, for example, that those would be long
16	distance and subject to switched access.
17	I think we agree that a call that would
18	originate and terminate within the local calling area,
19	whether or not it uses IP Telephony, would be subject to
20	reciprocal compensation. I think our only disagreement as
21	I hear it is really the disagreement over this NPA-NXX
22	issue we are talking about here.
23	Q So for purposes if that is the disagreement
24	and that is going to be resolved in some other issue, for
25	purposes of putting Issue 40 to bed, would the simple .

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unadulterated language that says whether you are using IP 1 2 protocol or some other protocol doesn't affect the 3 jurisdictional decision, should that put that piece of the 4 issue behind us? 5 I think so after hearing Mr. Price's А 6 clarification as to what MCI's intent was. 7 0 Now, let me turn to some of the more mundane 8 issues. 9 Α Okay. 10 Not unimportant. Issue 1 primarily concerns Q 11 whether WorldCom has to pay a manual nonrecurring charge 12 or an electronic nonrecurring charge for ordering when in 13 a situation where BellSouth does not provide an electronic 14 interface, do you understand that as being the issue? 15 Yes, that is what I understand. Α 16 Q. Okay. And that is because when WorldCom submits 17 a local service request you charge us under the rate 18 structure incorporated in your price list, a charge for 19 processing the order? 20 Ά That is correct. 21 And the nonrecurring charge for a manually Q 22 placed order is higher than the nonrecurring charge for an 23 electronically placed order? 24 Α That's correct, because the costs are higher. 25 Q And I believe yesterday Mr. Ross, in talking to FLORIDA PUBLIC SERVICE COMMISSION

1	Mr. Price, may have said a couple of dollars more. Do you
2	recall him saying that?
3	A No, I don't recall that.
4	Q Okay. Well, let me ask you is it correct that
5	the proposed electronic service ordering rate is \$2.75 and
6	the manual ordering rate is \$21.56?
7	A That sounds right. Let me just check. 2.75 for
8	electronic, 21.56 for manual, is that what you said?
9	Q Right. And that is at Page 10 of your revised
10	CKC-1?
11	A Let me check the page number.
12	Q It is rate element N.1.1 and N.1.2?
13	A Yes, that's right.
14	Q Now, assume that BellSouth has an electronic
15	interface for itself for a certain type of order, but
16	provides WorldCom only a manual interface. In that
17	situation if BellSouth is in the process of developing an
18	electronic interface that will be available in the future,
19	it is BellSouth's position that until it is available you
20	charge the manual charge, is that right?
21	A That's correct.
22	Q And there is no outside time limit on how long
23	it might take you to develop that electronic ordering
24	capability for WorldCom or the other ALECs, is that
25	correct?

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1	A I don't know the time frames that would be
2	required to develop it. Your assumption was that we have
3	the electronic interface for ourself, so therefore it is
4	an obligation and we would need to develop the electronic
5	interface, so we would do it diligently because it is an
6	obligation. So I don't think it would drag on and on.
7	Q Okay. But this is the year 2000, correct?
8	A Yes, it is.
9	Q And you had obligations under the Telecom Act
10	since 1996, is that correct?
11	A Certain obligations, that's correct.
12	Q And is it fair to say that not all of the
13	electronic interfaces are yet complete?
14	A Well, I don't know of any instance where we have
15	an electronic interface for ourself and the ALECs do not
16	have one.
17	Q But if that situation existed under your
18	contract language, you would impose a manual charge, a
19	manual ordering charge when the ALEC used the manual
20	interface?
21	A Well, our position is that that situation won't
22	exist, that we will meet our obligations. But our
23	position is if you use the manual system you will pay the
24	manual charge; and if you use the electronic, you pay
25	electronic.

COMMISSIONER JABER: Ms. Cox, what incentive --1 2 what should the Commission do to give you an incentive to create a complete electronic interface system? How do we 3 4 get you there, in other words? 5 THE WITNESS: Well, I'm not sure that we need 6 any additional incentive. I mean, when you look at, for 7 example, the cost, the cost of a manual order are higher 8 than an electronic order. We already have an incentive to 9 lower our costs to the extent we can. And we have 10 electronic interfaces for the vast majority, really, of 11 the services. It's things that are complex, that just are 12 very difficult to convert to an electronic kind of a 13 system that is really where we are right now. So I don't -- I really can't give you anything that you could 14 15 do that is not already an incentive for us, which is cost 16 reduction.

17 COMMISSIONER JABER: Then why isn't -- from a 18 company standpoint, why isn't BellSouth moving quickly to 19 complete an electronic system throughout the company?

THE WITNESS: Well, I don't know that we are not moving quickly. As I said, we have developed a number of electronic interfaces, and Mr. Pate could discuss them in great detail. Again, we are down to parts that just are very difficult to put into that, and we are working as hard as we can. But we face the same dilemma. We have to

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1	use manual systems ourselves in these cases.
2	COMMISSIONER JACOBS: In your preordering
3	process for your retail systems that is a manual process?
4	THE WITNESS: It depends on the service. For
5	example, complex business orders are done through a manual
6	system. Now, residential services, we have electronic
7	interfaces for the ALECs as we do for ourselves.
8	COMMISSIONER JABER: Is it fair to say that
9	everywhere you have electronic preordering ability the
10	ALECs do?
11	THE WITNESS: Yes, that is our obligation.
12	COMMISSIONER JABER: There isn't a single
13	circumstance where you, BellSouth, would have an
14	electronic preordering option that you don't allow the
15	ALECs the same sort of service?
16	THE WITNESS: Not that I am aware of.
17	BY MR. MELSON:
18	Q Do today you have electronic access to loop
19	qualification data for ALECs?
20	A I believe we do have an option for that. Mr.
21	Pate could really go into the details of those systems,
22	that is covered in his testimony.
23	Q If you have it, would it be very, very recent or
24	do we need to ask Mr. Pate?
25	A I don't know. I would ask Mr. Pate.
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All right. On Issue 2, regarding prices. 1 Q If I understand correctly we are down to a dispute as to 2 3 whether prices for line sharing and for certain 4 collocation elements should be interim subject to true-up 5 or should be fixed in this proceeding, is that your understanding of where we now are? 6 7 Yes, I believe that is where we are. А 8 And most of the rates that BellSouth is Q 9 proposing outside of the collocation line sharing area, in 10 fact, all of them are interim subject to true-up, correct? Yes, because there are currently dockets 11 Α 12 underway where those rates are going to be established in 13 the near future. 14 Okay. So there is nothing illegal or immoral Q 15 about setting rates that are interim subject to true-up? No, we do it quite often. Our only distinction 16 Ά 17 on the ones where we have suggested they not be interim 18 subject to true-up are, for example, in the collocations, 19 they are already permanent rates or they are from a 20 tariff. And in the line sharing there is just no real 21 proceeding underway, so we don't see why we would wait and 22 do them interim subject to true-up. So that is the distinction. 23 24 0 Are you aware that the Commission in the 25 collocation -- generic collocation proceeding has

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1	indicated an intention to set permanent cost-based rates
2	in a future phase of that proceeding?
3	A I heard Mr. Price, I think, read from that
4	order. I just don't know that anything is imminent. And
5	the rates that we are proposing here are already permanent
6	rates, they are from a tariff and they are from other
7	arbitrations.
8	Q Are all of them from arbitrations?
9	A No, some of them are from the tariff.
10	Q And BellSouth has an obligation to offer
11	cost-based rates for UNEs, correct?
12	A Yes, that is correct.
13	Q And there are at least some of those collocation
14	rates that the Commission has not reviewed in a post-act
15	arbitration proceeding?
16	A I don't know that for sure.
17	Q And with respect to line sharing, you would
18	agree with me that in the UNE cost docket that BellSouth
19	joined a stipulation with other parties that line sharing
20	issues would be dealt with in a future proceeding?
21	A Yes. There is not a proceeding that has been
22	opened yet, though, as far as I know.
23	Q All right. On Issue 3, that relates to whether
24	the resale discount, wholesale discount applies to all
25	telecommunications services that BellSouth offers to end .

1	users regardless of the tariff in which the service is
2	contained. It is my understanding that BellSouth's
3	position is that the it will offer the wholesale
4	discount on services that are contained in its general
5	subscriber service tariff and in its private line tariff,
6	is that correct?
7	A Yes, that is correct.
8	Q And it is BellSouth's position that services
9	offered in either your intrastate or federal access
10	tariffs will not carry a discounted rate, is that correct?
11.	A That is correct. They would be available for
12	resale, but would not have the wholesale discount or
13	however it is phrased.
14	Q All right. The services offered in the
15	intrastate and federal access service tariff are available
16	to customers other than telecommunications carriers, is
17	that correct?
18	A I'm not sure about the intrastate access tariff,
19	but the federal tariff is available. There are no user
20	restrictions in that tariff, I do know that.
21	Q Okay. Which means not only can a carrier order
22	those services, but an end user customer can order those
23	services, as well?
24	A Yes, that is correct. And the FCC recognized
25	that when they determined that access service would not be

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1	available for the wholesale discount. They acknowledged
2	that, but recognized that it is primarily carriers that
3	are buying from this and these are really wholesale type
4	services.
5	Q All right. In fact, let's look at that, because
6	that is where my next question was going. Let's turn to
7	Page 16 of your direct testimony at Line 17?
8	A I'm sorry, what page?
9	Q I'm sorry, I've got a wrong page here, because
10	that is Page 6.
11	A Okay.
12	Q And that is where, in fact, beginning at Line 21
13	you include a pretty extensive quote from the original
14	local competition order, is that right?
15	A Yes, that is correct.
16	Q And the first sentence of that reads, "Exchange
17	access services are not subject to the resale requirements
18	of Section 251(c)(4)"?
19	A Correct.
20	Q And that is the that is the underlying basis
21	on which you say that services in your access service
22	tariff are not subject to resale, that and the ensuing
23	reasoning that you quote, I'm not trying to let you just
24	say
25	A Our position is the FCC has determined that \cdots
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1	these services are not subject to this requirement.
2	Q Is it BellSouth's position that every service
3	that is contained in your access service tariff is an
4	exchange access service as that term is used by the FCC?
5	A Yes.
6	Q Are you aware that the term exchange access is
7	defined in the Telecommunications Act of 1996?
8	A I'm sure it is.
9	Q Do you know how it is defined?
10	A I can't cite it offhand, no.
11	Q Well, let me ask you this. Are there services
12	in your access service tariff that can be used as
13	components of a private line service?
14	A Probably. I don't know for sure, but probably.
15	Q Do you know whether SmartRing is available to
16	form the basis for a point-to-point private line service?
17	A I don't know specifically, no.
18	Q Ms. Cox, I am going to hand you a page out of
19	the definitions contained in the Telecommunications Act of
20	1996. Before we get to the definition, let me ask you
21	this. Would you agree with me that private line service
22	is not a toll service?
23	A I guess it could be. I don't know. It depends
24	on the originating and terminating point of the call, I
25	guess. Are you saying is it only going to be within a
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1	local calling area?
2	Q No. I guess I'm asking what you understand toll
3	service to be, or do you not have an understanding of toll
4	service?
5	A Well, I think of long distance, when you make a
6	long distance call that could be toll service, for
7	example.
8	Q Do you think of anything else that is toll
9	service? I mean, that is all I think of when I think of
10	toll service.
11	A Well, I sort of think of anything that
12	originates and terminates in different local calling areas
13	could be considered a toll type service. I guess I just
14	never thought about it in the context of private line.
15	Q Let me ask you this: Would you expect there to
16	be services in your intrastate access service tariff that
17	are capable of being put together to form a local private
18	line?
19	A I don't know. It could be.
20	Q Okay. Would you agree with me that a local
21	private line at least would not involve toll service?
22	A Probably not.
23	Q Why the probably? What is there about a local
24	private line, private line from a bank downtown to its
25	branch out in the suburbs that would be toll?

1.	A Well, I guess if there was some traffic that
2	went over that private line and then went on to some other
3	distant point was the only thing I was thinking of.
4	Q Would you look at Subsection 40?
5	COMMISSIONER JABER: Mr. Melson, hang on a
6	second. What situation would exist in the hypothetical
7	bank? SunTrust on Apalachee Parkway has a private line
8	service with SunTrust downtown. That is a private line
9	local is that toll service?
10	THE WITNESS: Probably not. But that is a
11	service that MCI could get from the private line tariff
12	and resell. That is not there is no dispute that they
13	can resell that service and get the wholesale discount on
14	that service. But, no, that would probably not that
15	would not be a toll service.
16	COMMISSIONER JABER: Okay. But with the
17	additional testimony you just had, that they could get it
18	as resale, how does that go toward the definition of toll
19	service? What difference does that make?
20	THE WITNESS: I'm not sure what the
21	difference about toll service and how it relates to
22	this issue. I think Mr. Melson is probably going to get
23	to that.
24	MR. MELSON: She anticipates me. Would you read
25	for the Commission the definition of exchange access?

1	And, Commissioners, you have taken official
2	recognition of the Telecom Act. I don't intend to mark
3	this. I would just like the witness to read the
4	definition.
5	THE WITNESS: Yes. It says exchange access.
6	The term exchange access means the offering of access to
7	telephone exchange services or facilities for the purpose
8	of the origination or termination of telephone toll
9	services.
10	BY MR. MELSON:
11 '	Q So that if you were accessing telephone
12	facilities for the purpose of origination or termination
13	of private line services, local private line services,
14	that would not, to your understanding, fit this definition
15	of exchange access?
16	A In that one particular example, perhaps not.
17	Q And the FCC's exemption from the wholesale
18	discount requirement was an exemption for exchange access
19	services, is that correct?
20	A That's correct. And the FCC looks at every
21	service that is filed to make sure that it comports with
22	what should be in the access tariff.
23	Q Well, I guess that is where I am having the
24	disconnect, because you could have a isn't it possible
25	to have a service that is appropriate for inclusion in the
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1	access tariff that does not meet the exchange access
2	service definition of the Telecom Act?
3	A No, I don't think so.
4	Q How long has BellSouth had a federal access
5	tariff?
6	A I guess since 1984.
7	Q And how long has the definition of exchange
8	access been in the federal law, do you know?
9	A That I don't know.
10	Q Will you accept, subject to check, that this was
11	an act that was part of the Telecommunications Act of
12	1996?
13	A Yes, I will.
14	Q So it is your testimony that services that may
15	have been in the federal access tariff in 1984 or 1990
16	would necessarily by definition be exchange access
17	services as that term was later defined in the statute?
18	A Yes, I believe they would meet this definition.
19	I mean, the FCC has been looking at access service for
20	time. Just because it just got defined in the
21	Telecommunications Act or was defined there, I think that
22	the services in that tariff would comport with this
23	definition.
24	Q Okay. Now let's focus on the intrastate tariff.
25	In the example Commissioner Jaber was using of a private.
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1	line from SunTrust branch bank to SunTrust downtown, do
2	you see any origination or termination of toll services in
3	that factual situation?
4	A No, and that could be purchased out of the
5	private line tariff for resale.
6	Q Could it also be purchased out of the access
7	tariff for resale?
8	A No, we don't believe it could.
9	Q Why not?
10	A Because the FCC has exempted exchange access
11	services, those services that are generally exchange
12	access from that requirement.
13	Q And I guess you just told me that in this
14	example that was not exchange access service?
15	A In that particular example it might not have
16	been. But the services that are in the access tariff,
17	this is what they are generally designed for. Now,
18	somebody might put them together in a different way, but I
19	don't think that changes the FCC's conclusion.
20	COMMISSIONER JACOBS: I'm lost in these tariffs.
21	The foreign exchange tariff, would that be when it is
22	within the same calling area and the access would be when
23	it is outside?
24	THE WITNESS: Well, the foreign exchange tariff
25	would also be outside the local calling area.

1	COMMISSIONER JACOBS: Well, could you help me
2	understand, I'm having a terrible time with that one.
3	THE WITNESS: Foreign exchange service is really
4	sort of a specific example, and that is when a customer,
5	and I forget the example that you used, but a clothing
6	store I think it was, who might be in Miami in this case,
7	but wanted to look like they were in Jupiter. They would
8	get a number that was really assigned to the Jupiter rate
9	center
10	COMMISSIONER JACOBS: And access would be
11	THE WITNESS: And access is if I were to call my
12	parents in Ohio, what BellSouth would do at the
13	originating end with Ameritech, I guess, would be at the
14	terminating end, that is the access service.
15	COMMISSIONER JACOBS: Okay. While I have broken
16	in here, why don't we take this time the break is ten
17	minutes.
18	MR. MELSON: Commissioner Jacobs, I have got
19	about two more questions on this issue and then I will be
20	ready to move to a different issue. Could I do those
21	first?
22	COMMISSIONER JACOBS: Very briefly.
23	MR. MELSON: Very quickly.
24	BY MR. MELSON:
25	Q You said we could purchase those out of the.
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1	same service essentially out of the private line tariff
2	and resell it at a discount, is that correct?
3	A No, I said you could purchase a private line out
4	of the private line tariff.
5	Q Would you agree that the rates to assemble that
6	private line service in the access tariff might be less
7	expensive than what are in the private line tariff?
8	A I don't really know.
9	Q Assume hypothetically that they are in the
10	access tariff less than the private line tariff minus the
11	wholesale discount. Are you with me on the assumption?
12	A Yes.
13	Q In that situation, if an end use customer could
14	purchase out of the access tariff and assemble this
15	private line, and WorldCom wanted to offer a competing
16	service by buying it on a resale basis out of the private
17	line tariff, WorldCom could not compete on price with what
18	the customer could do itself, is that right?
19	A Well, I don't know. I don't know what would be
20	involved with the customer having to pull the service
21	together.
22	MR. MELSON: That's all I've got on this issue,
23	Commissioner.
24	COMMISSIONER JACOBS: We will take a ten-minute
25	break.
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1	(Brief recess.)
2	COMMISSIONER JACOBS: Okay. We will go back on
3	the record.
4	Mr. Melson, you may continue.
5	MR. MELSON: Thank you.
6	BY MR. MELSON:
7	Q Ms. Cox, let's turn to Issue 6, and this is the
8	UNE combination issue. And is your understanding of the
9	issue that it concerns whether BellSouth is required to
10	combine elements that are not ordinary or typically
11	that are ordinarily or typically combined in this network,
12	whether are not those amendments are actually combined
13	today to serve a particular customer?
14	A Yes, that is my understanding.
15	Q All right. And at this point there is no Eighth
16	Circuit interpretation of the term currently combined in
17	the FCC's rule, would you agree with that?
18	A I'm not sure what you mean by your question.
19	Could you rephrase it?
20	Q Okay. Are you familiar with FCC Rule 315(b)?
21	A Yes.
22	Q And that rule uses the phrase currently
23	combines, are you familiar with that phrase?
24	A Yes.
25	Q The Eighth Circuit has not yet given a .
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1	definitive interpretation of that phrase currently
2	combines, would you agree with me on that?
3	A Well, not necessarily. They have vacated the
4	subsequent rules, which talked about us having to combine.
5	So I believe that the rule you cited does mean, in fact,
6	that the things are, in fact, combined; which I think is
7	how the FCC described it.
8	Q But the Eighth Circuit has not specifically
9	addressed the phrase currently combines, do you agree with
10	that, or do you know?
11	A Well, what they have said is that it is not the
12	ILEC that has to do the combining.
13	Q They have vacated Rules C through F, they have
14	left in place Rule B. Have they interpreted given an
15	independent interpretation of Rule B, do you know?
16	A I don't know if they have given an independent
17	interpretation of that particular rule. But my reading of
18	their decision was that they have determined that the act
19	does not require the ILECs to do the combining of the
20	elements.
21	Q Has your counsel shared with you or has anyone
22	shared with you the order last week from Judge Hinkle in
23	the Northern District of Florida in the AT&T versus
24	BellSouth arbitration?
25	A No, I have not seen that order.

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1	Q All right. Let me use an example. Would you
2	agree that loops and ports are typically combined in
3	BellSouth's network?
4	A Yes, I would agree.
5	Q Okay. And if I understand BellSouth's position
6	it is that if a specific loop and specific port are
7	combined today to serve a particular customer, those would
8	be provided to WorldCom on a combined basis, is that
9	right?
10	A That's correct.
11	Q But in BellSouth's position is that those
12	would not be provided to WorldCom on a combined basis if
13	they were not physically combined today to serve a
14	particular customer?
15	A Not at TELRIC prices. I think we have offered
16	to do the combining under a separate negotiation, but we
17	do not believe we are required to do that at TELRIC
18	prices.
19	Q Okay. I am going to ask a few questions to try
20	to understand how this would work in the real world. And
21	for purposes of this question let's either imagine that
22	BellSouth's serves Tallahassee or let's imagine that
23	Commissioner Jacobs lives in Jacksonville, your choice?
24	A I don't care, maybe we can let him choose.
25	COMMISSIONER JACOBS: They have a barbecue place

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1	in Jacksonville I like. I can live there.
2	MR. MELSON: Is that Cotton's (phonetic), by any
3	chance?
4	COMMISSIONER JACOBS: No, Jenkins (phonetic).
5	BY MR. MELSON:
6	Q Assume that Commissioner Jacobs is a single line
7	residential customer of BellSouth. If he says, "I want to
8	move my service to WorldCom," and WorldCom says, "I want
9	to serve that using the loop/port combination," BellSouth
10	will sell that UNE combination to us, right?
11	A Yes, it is already combined.
12	Q All right. Now, if Commissioner Jacobs decides
13	his kids are getting old enough that he wants to add a
14	second line, he doesn't have one today and he says, "Well,
15	I'm going to try WorldCom for the second line." And he
16	comes to WorldCom and says, "I would like to buy that from
17	you." And we are providing service in Jacksonville using
18	loop/port combinations. BellSouth would not sell us that
19	loop/port combination because he doesn't already have a
20	second line today, is that right?
21	A That's correct. We would not combine that at
22	TELRIC prices.
23	Q Okay. Well, Commissioner Jacobs at this point
24	has got sort of frustrated with WorldCom, so he says,
25	"Well, if I can't get it from you I'm going to get it from
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1	BellSouth." So he calls you that afternoon and says, "I
2	would like to order up that second line." You will
3	install a second line for him, won't you?
4	A Yes. If the facilities are there, we would.
5	Q Okay. He says, you know, something must have
6	been wrong with WorldCom not wanting to serve me. Let me
7	call them again and see if they will serve me. So he
8	calls us the next day and says, "Can you serve me, and let
9	me transfer this second line from BellSouth to you?" And
10	we say, "Sure." And you will sell that to us on a
11	combined basis, right?
12	A It would then be combined. But the point in
13	the first example, you could have combined, MCI could have
14	combined the loop and port for Commissioner Jacobs, or we
15	would have agreed to do it for you, just not at TELRIC
16	prices.
17	Q And for us to combine it we would have had to go
18	into the end office serving Commissioner Jacobs and order
19	up some collocation space, is that correct?
20	A I don't know what all would be involved.
21	Q You don't know the options available to WorldCom
22	for combining?
23	A I probably don't know all of them, no.
24	Q Okay. Do you know collocation would be an
25	option?
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1	A Yes, that is my understanding.
2	Q So at least we could go in and order collocation
3	space in your office and order the loop and the port and
4	combine them in our collo space?
5	A Yes. You might already have collocation space
6	there.
7	Q But if we didn't, do you know of any other way
8	that we could do that physical combination?
9	A I don't know of one offhand, but there could be.
10	But, again, we would be amenable to doing that. We are
11	just not obligated to do this at TELRIC prices.
12	Q Well, that is your interpretation of the effect
13	of the FCC rule that remains in effect, would you agree
14	with me on that?
15	A Yes, that is our interpretation. And I think it
16	is the Eighth Circuit's interpretation at least as I read
17	it.
18	Q Would you agree that that is not WorldCom's
19	interpretation of Rule 315(b) that remains in effect?
20	A I would, because we probably wouldn't have an
21	issue otherwise.
22	Q All right. And I assume your lawyers will
23	probably address that in their brief, just as we will
24	address it in ours?
25	A Most likely.
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1	Q Are you aware also that in the recent Intermedia
2	order, the Commission the Florida Commission declined
3	to define currently combines?
4	A I am not aware of that specifically, no.
5	Q Okay. Are you aware well, strike that if you
6	are not aware.
7	I believe you told me in response to some of my
8	very early questions that the Commission may very well
9	have some state law authority that is independent of the
10	Telecom Act, do you recall that?
11	A Yes.
12	Q If the Commission were to decide that it is not
13	good policy to make Commissioner Jacobs jump through the
14	hoop of ordering line number two from you on Thursday and
15	then calling WorldCom on Friday and asking that it be
16	transferred to us, is there any reason that you are aware
17	of as a matter of Florida policy they could not say,
18	BellSouth, we are going to require you to combine elements
19	that are typically combined in your network?
20	A Well, we believe that would be inconsistent with
21	the Telecommunications Act, and I think we have discussed
22	to the extent a law would not be inconsistent with federal
23	law. We believe that is inconsistent. My reading of the
24	Eighth Circuit opinion seems to indicate the same thing.
25	And I would say that I don't think Commissioner Jacobs .

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1	would necessarily have to jump through hoops. Again, MCI
2	could combine the loop and port and we have offered to do
3	it under separate negotiation, but current law does not
4	obligate us to do it at TELRIC prices.
5	Q Let me ask this. You say that would be
6	inconsistent with federal law. Federal law is it your
7	understanding that federal law does not place an
8	obligation on you to combine?
9	A Where elements are not currently, in fact,
10	combined.
11	Q All right. And you believe it is inconsistent
12	with that to impose an additional obligation under state
13	law?
14	A Yes, I do.
15	Q There is nothing in are you saying then that
16	federal law would make it unlawful for BellSouth to
17	combine elements that are not currently actually combined
18	today?
19	A Well, I'm not a lawyer, but what I'm saying is I
20	believe the federal law does not place that obligation on
21	us. So to the extent a state would place that obligation,
22	I would just see that as being inconsistent.
23	Q Are you aware that in the collocation arena
24	states can and do place additional obligations above those
25	imposed by the FCC?

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1	A Yes, I believe that there are those.
2	Q Let's turn now to Issue 7A, which is an issue
3	about it has actually got two parts. The first part is
4	BellSouth charging WorldCom for UNEs that it orders and
5	uses, and the second part is whether those UNEs are then
6	considered part of WorldCom's network for reciprocal
7	compensation and switched access purposes. Are you
8	familiar with that issue?
9	A Yes.
10	Q Were you here when Mr. Price addressed that
11	issue either late this morning or early this afternoon?
12	A Yes, I was.
13	Q And did you hear him say that WorldCom will pay
14	for what it orders whether it uses it or not?
15	A Yes, I did hear that.
16	Q And you also heard him say, did you not, that
17	WorldCom will pay for what it uses in the sense of common
18	transport or tandem switching even though it has not
19	specifically does not have to specifically order those?
20	A Yes, I heard that, as well.
21	Q With that understanding of WorldCom's position,
22	is there any remaining dispute that you are aware of on
23	the first part of this issue?
24	A No, I don't believe there is.
25	Q On the second part of the issue, whether the
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1	and let's take a loop/port combination. WorldCom
2	purchases a loop/port combination from BellSouth. Did you
3	hear Mr. Price well, let me ask this. When a call from
4	a BellSouth customer to that WorldCom customer served by
5	the loop/port combination terminates, in the abstract
6	WorldCom is required to pay BellSouth for the switching
7	and common transport at UNE rates, correct?
8	A That is correct.
9	Q And in principle it is then entitled to receive
10	reciprocal compensation from BellSouth for the transport
11	and switching, correct?
12	A That's correct.
13	Q And because those rates are the same, that is a
14	wash?
15	A Right.
16	Q And so, I believe, in fact, you say in your
17	rebuttal either your director or your rebuttal, that
18	would be a wash and there would be no need for the parties
19	to bill, is that correct?
20	A That's correct.
21	Q Okay. Do you also agree that in that situation
22	where WorldCom is serving a customer using a loop/port
23	combination that when that customer receives a long
24	distance call that WorldCom owes BellSouth the switching
25	rate and the common transport rate, and WorldCom is .

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1	entitled to bill the long distance carrier switched access
2	charges?
3	A Okay. I'm not sure I followed that. It is a
4	long distance call coming into MCI? Let's see if I've got
5	this right.
6	Q You have got a WorldCom end user that is served
7	by a loop and a port in a BellSouth switch that has been
8	purchased a combination because it happened to be
9	Commissioner Jacobs first line, and so you would sell it
10	to us. An AT&T customer in New York calls the WorldCom
11	customer; AT&T has a point of presence and connects to
12	BellSouth at the access tandem, are you with me on that
13	assumption?
14	A Yes.
15	Q And between the access tandem and the BellSouth
16	end office that terminating access calls travels over
17	common transport, are you with me on that?
1.8	A Yes.
19	Q In that situation, WorldCom owes BellSouth a per
20	mile per minute charge for the use of the common
21	transport, and we owe you for the use of the switching
22	element that we have purchased, correct?
23	A You are talking about a long distance call.
24	Q Long distance call, yes.
25	A Well, the local UNE rates are for local calls
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I am not sure what you are --

Q Let's do it this way. Somebody is entitled to
receive terminating access charges from AT&T, correct?
A Yes.

Q In this situation is it BellSouth's position
that it is entitled to the terminating access charges or
WorldCom is entitled to the terminating access charges?
A You know, I'm not certain. I have been thinking
about local calls and I hadn't really thought of it in
that context. You might ask Mr. Scollard.

11 Q Okay. But to the extent your testimony 12 addresses this issue on the right to compensation for 13 reciprocal compensation access charges, you are really not 14 dealing with the access charge piece of it?

15 Α No, I was just focusing on reciprocal comp. 16 Q Let's turn to Issue 9 with regard to special 17 construction. And the issue concerns whether BellSouth 18 can charge a special construction charge when WorldCom 19 orders facilities of the type normally used at a location 20 but that aren't available at the time of the order. Did 21 you make a change to your direct testimony in this regard 22 this morning?

A Yes, I did.

24 Q And what page was that on, again?

25

A It was on Page 15, Line 4. And after the word.

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1	yes, added "for loops only."
2	Q And when a BellSouth customer orders a new line,
3	if loop facilities were not available to fulfill that
4	order, would BellSouth always charge its customer a
5	special construction charge to provide the additional loop
6	facilities?
7	A No, not always.
8	Q And, in fact, if I understand your rebuttal
9	correctly, you say that as a general rule you would not
10	charge WorldCom special construction charges in a
11	situation where you would not charge your own end user
12	special construction, is that right?
13	A That's correct.
14	Q I guess because your rebuttal says that is the
15	general rule, I am curious what the exceptions are. When
16	would you charge WorldCom special construction in a
17	situation where you would not charge special construction
18	to your own end user?
19	A I can't think of a case where we ever would.
20	Q So your rebuttal would be equally correct if it
21	said that BellSouth will not charge, if you struck the as
22	a general rule language, that would be your position as
23	you sit here today?
24	A What page are you on in the rebuttal?
25	Q Page 10 at Lines 4 through 7.

1	A Yes, I would agree.
2	Q I am going to hop forward just a bit, but not
3	very far. Issue 23 relates to WorldCom's right to
4	purchase dedicated transport as an unbundled network
5	element and whether that right includes SONET rings. Are
6	you familiar with that issue?
7	A Yes.
8	Q And were you here when Mr. Price testified about
9	that issue this morning?
10	A Yes, I was.
11	Q And did you understand him to say well,
12	first, let me first, let me show you some language.
13	Ms. Cox, the piece of this, I guess, I would like you to
14	focus on is in the top of the page in 10.1, the last
15	sentence that begins "nothing herein."
16	A I'm sorry, the top Section 10 where it says the
17	dedicated transport?
18	Q Right. Then in Section 10.1, definition I'm
19	sorry, I'm in the wrong half of the page.
20	A Okay. 10.2.3?
21	Q 10.2.3.
22	A Okay.
23	Q Would you agree that under that language
24	WorldCom is asking BellSouth to provide SONET transmission
25	only where there are existing SONET rings and is not .
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asking BellSouth to construct SONET rings where they do 1 2 not exist? Not exactly. Because the last phrase reads, 3 А 4 "But BellSouth shall provide the electronics necessary to provide capacity to MCImetro on an existing system." 5 So that still involves construction and us having to --6 7 So that is the part of the language that 0 Okay. 8 really would still be an issue at this point? 9 That would be part. The first sentence which А 10 says a dedicated SONET subsystem on an existing SONET 11 ring, we don't agree that we have to provide the entire 12 SONET ring on an unbundled basis. We recognize that we 13 need to provide transport. And to the extent transport is 14 going over that ring, we are willing to do that, and you 15 would get the functionality of the ring. But we don't 16 agree that we have to unbundle the entire ring. And I 17 think you could probably read this language to require 18 that. 19

Q What does it mean to unbundle the entire ring?
What is it that unbundling the entire ring means to you
beyond providing SONET functionality between two points?

A Because there can be more than two points on the ring. We have no problem providing the transport between two points on the ring, and you can get the redundancy and all of that of the ring. But that doesn't also give you

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1	all the other points on the ring necessarily.
2	Q All right. With that caveat, let's focus for a
3	minute on the provision about electronics at the end. Did
4	you understand Mr. Price this morning to say that WorldCom
5	was willing to pay special construction if electronics
6	were required to upgrade the ring, for example, from an
7	OC-3 to an OC-48?
8	A Yes, I believe I heard him say that.
9	Q Okay. With that understanding, do you continue
10	to have a concern about the language regarding
11	electronics?
12	A I think that could address our concern about
13	electronics. We would have the same concern at the end of
14	the Paragraph 10 that we started off talking about. But I
15	think that if MCI is willing to pay special construction
16	that that could alleviate the concern about the
17	electronics.
18	Q And just to be clear, we were talking in that
19	context about the electronics necessary to, for example,
20	add another OC-3 over an OC-48 facility or to upgrade an
21	OC-3 facility to an OC-48. Would you agree that anytime
22	you provide dedicated transport over a SONET ring that
23	electronics in the form at least of line cards are
24	required?
25	A I don't know specifically if they are or they .

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1	aren't.
2	Q Okay. You are not you would not require
3	WorldCom to incur special construction simply to add line
4	cards in order to provision dedicated transport over an
5	existing SONET ring, would you?
6	A Well, not knowing exactly what all of that
7	entails, I really can't say one way or the other.
8	Q All right. Let's move back then to Issue 18,
9	which is related and which probably is the top half of
10	this page.
11	A I think you're right.
12	Q Would you agree that the last sentence at the
13	top of the page, the nothing herein is language that
14	WorldCom has proposed since the time that its petition was
15	filed in this docket?
16	A Yes, that is my understanding.
17	Q And with the understanding that electronic
18	equipment in this context does not require BellSouth to
19	provide electronic equipment to update a SONET facility,
20	does this language resolve BellSouth's concern regarding
21	the provision of dedicated transport?
22	A Well, it could address the concern about having
23	to provide the electronics. However, further up in the
24	paragraph actually where the bold starts, the end
25	points of dedicated transport need not be wire centers or

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1	switch locations and may be at facilities of other
2	requesting telecommunications carriers besides MCImetro.
3	BellSouth shall provide local channel, dedicated, and/or
4	interoffice transport dedicated between MCImetro and a
5	third-party carrier. We still have concerns with that.
6	We still believe that for dedicated transport we need to
7	be on one end; that we are not obligated to put dedicated
8	transport in between two switches, for example, of two
9	other carriers.
10	MR. MELSON: Mr. Chairman, if I could have this
11	Paragraph 10 that I just handed out marked as the next
12	exhibit.
13	COMMISSIONER JACOBS: Show Section 10 I
14	assume this is of the draft arbitration agreement?
15	MR. MELSON: Yes, this is additional proposed
16	language for arbitration agreement. For interconnection
17	agreement, I'm sorry.
18	COMMISSIONER JACOBS: Okay. And that is marked
19	as Exhibit 27.
20	MR. MELSON: I'm sorry, which number?
21	COMMISSIONER JACOBS: 27.
22	(Exhibit Number 27 marked for identification.)
23	MR. MELSON: I am now going to hand out another
24	dedicated transport exhibit. Have you seen this one
25	before, Ms. Cox?

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1	THE WITNESS: No, I haven't seen this before.
2	MR. MELSON: Mr. Chairman, if I could have this
3	marked as Exhibit 28.
4	COMMISSIONER JACOBS: Very well. Show this
5	marked as Exhibit 28.
6	(Exhibit Number 28 marked for identification.)
7	BY MR. MELSON:
8	Q Let me see if using this diagram I can try to
9	understand the disagreement between the parties. You have
10	got a WorldCom Switch Number 1 located here in the lower
11	left-hand corner, and then you have got a BellSouth Wire
12	Center Number 2 located in the upper right-hand corner, do
13	you see those two?
14	A Yes.
15	Q Would BellSouth under its position provide
16	unbundled dedicated transport to WorldCom between those
17	two locations?
18	A Yes. It would be in the form from the WorldCom
19	switch to BellSouth Wire Center Number 1, that would be a
20	local channel and then there would be the dedicated
21	interoffice transport between the two BellSouth wire
22	centers.
23	Q And there would be some sort of cross-connect in
24	Wire Center Number 1 so that those two pieces were joined
25	together?

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1	A Yes, MCI would need to connect them.
2	Q So it is your testimony that BellSouth would not
3	provide dedicated transport as a UNE between the WorldCom
4	Switch Number 1 and the BellSouth Wire Center Number 2?
5	A We would; it would be two UNEs. We don't have a
6	dedicated transport facility that goes all the way. What
7	we have is a local channel that would go from the WorldCom
8	switch to the BellSouth wire center, and then we would
9	have the interoffice piece that would go between our
10	two-wire centers.
11	Q So even though one end point is a WorldCom
12	switch and the other end point is a BellSouth wire center,
13	you would not provide a single UNE that joins those two
14	locations?
15	A Right. We don't have a UNE that would do that.
16	Q And to connect those two facilities and
17	BellSouth Wire Center Number 1, I assume WorldCom would
18	have to purchase collocation space in order to place a
19	jumper between one facility and the other?
20	A Yes, that would be a way they could do that.
21	Q Now, assume that WorldCom wants dedicated
22	transport not from its Switch Number 1 to your Wire Center
23	Number 2, but from its Node Number 1 to your Wire Center
24	Number 2. And assume that facilities are in place, that
25	you have facilities at the building where the WorldCom .

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1	Node 1 is located. Will BellSouth provide that as either
2	a single UNE or as two UNEs?
3	A From the node to the Wire Center 2?
4	Q Yes.
5	A That would be two.
6	Q But you will provide it? You would not require
7	that the WorldCom end of that be a WorldCom switch?
8	A I think we would provide that as a local
9	channel.
10	Q All right.
11	COMMISSIONER JABER: Then what is the difference
12	between WorldCom Node 1 to BellSouth Wire Center 2 from
13	WorldCom Switch 1 to Wire Center 1? Why would you provide
14	two UNEs from Node Number 1 to Wire Center Number 2
15	without a WorldCom switch?
16	THE WITNESS: We would be providing two UNEs in
17	either case. When we went from WorldCom Switch Number 1
18	to our wire center that would be a local channel, and then
19	over to the BellSouth Wire Center Number 2 that would be
20	another UNE, an it would be the same coming from the
21	WorldCom node. It would still be two UNEs.
22	BY MR. MELSON:
23	Q Now, on this diagram I'm sorry, are you
24	finished, Commissioner?
25	COMMISSIONER JABER: Uh-huh.
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1	BY MR. MELSON:
2	Q On this diagram if WorldCom wanted dedicated
3	transport between its Switch Number 1 and its Switch
4	Number 2, I take it on the same principle you have been
5	describing BellSouth would regard that as three separate
6	UNEs?
7	A I'm sorry, could you repeat your question.
8	Q For dedicated transport from WorldCom Switch 1
9	to WorldCom Switch 2, first, would you provide would
10	you provide us facilities necessity to put that circuit
11	together, that transport?
12	A I don't know that we would have those. That is
13	two WorldCom locations. We would not be on one end of
14	that.
15	Q Well, your BellSouth Wire Center Number 2 is on
16	the other end from Switch Number 2? Your BellSouth
17	A I'm sorry, I must not be following you.
18	Q Okay, I'm sorry. WorldCom Switch Number 1 to
19	BellSouth Wire Center Number 1 to BellSouth Wire Center
20	Number 2 to WorldCom Switch Number 2?
21	A Okay. I wasn't following you, I'm sorry.
22	Q I'm sorry. Would you provide that as a
23	dedicated transport UNE?
24	A Not a single UNE. You would have a local
25	channel from the WorldCom switch to the BellSouth Wire .

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1	Center Number 1, you would have the interoffice transport
2	between the two BellSouth wire centers, you would have a
3	local channel between the BellSouth Wire Center Number 2
4	and the WorldCom Switch Number 2.
5	Q And BellSouth would BellSouth's position is
6	that it would not at UNE rates put the cross-connects in
7	Wire Center Number 1 and Wire Center Number 2 in order to
8	make that a complete end-to-end transport UNE, is that
9	correct?
10	A That's correct.
11	Q It is your position that that would be
12	WorldCom's obligation to establish a collocation in each
13	of those two-wire centers to run the cross-connect jumper?
14	A That's correct. WorldCom would need to combine.
15	Q And let me take one more example. Assume that
16	what is labelled WorldCom Switch Number 2 down in the
17	lower right-hand corner is actually an AT&T switch and
18	WorldCom wants to purchase dedicated transport from its
19	switch to the AT&T switch. Would BellSouth offer that to
20	WorldCom as the three separate transport UNEs you have
21	been describing?
22	A No, because that would then be WorldCom
23	interconnecting with AT&T, it wouldn't be dedicated
24	transport between us and WorldCom.
25	Q Now, if WorldCom were to put a collocation cage

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1	at AT&T's switch, would you connect from our switch to the
2	BellSouth wire center, to the second BellSouth wire
3	center, to our collocation cage?
4	A So the WorldCom Switch Number 2, which is AT&T
5	now would have
6	Q It is an AT&T switch with a WorldCom
7	collocation.
8	A WorldCom would have a premise there, a presence
9	there?
10	Q Correct.
11	A I believe we would provide the local channel in
12	that case.
13	Q Okay. And the distinction between when you
14	would provide the pieceparts and when you would combine
15	them or not combine them is based on BellSouth's reading
16	of the definition of dedicated transport as transport
17	connecting premises of the LEC to those of requesting
18	carriers, is that the principle that you were applying
19	when you come up with these results we have described?
20	A Yes.
21	Q And would you agree that this is the proper
22	interpretation of that definition of dedicated transport
23	is at issue between WorldCom and BellSouth?
24	A Yes, I would agree.
25	Q And it is WorldCom's position, is it not, that.
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1	in any of the circumstances that I have described that
2	WorldCom is entitled to purchase from BellSouth a single
3	dedicated transport UNE from one location to the other
4	where BellSouth does any necessary intermediate
5	cross-connects?
6	A That is my understanding of MCI's position.
7	Q And it is technically feasible for BellSouth to
8	do the cross-connects, is that correct? It is not a
9	technical feasibility limitation?
10	A No, it is not a limitation.
11	Q And whether or not the Commission were to
12	assume the Commission adopted BellSouth's position that it
13	is not required by the FCC rule to do the combining, but
14	felt that there was no Florida public policy to require
15	WorldCom to go and establish collocation spaces to run
16	cross-connects, do you have an opinion as to whether
17	Florida as a matter of state law could require BellSouth
18	to provide that dedicated transport from one location to
19	another on a complete circuit basis?
20	A I can't really speak to Florida law. I mean,
21	what I would say is I believe the FCC order is clear as to
22	what dedicated transport is. BellSouth should be on one
23	end of it. And the FCC has said, you know, we are not
24	required to construct transport facilities. So I think
25	that our reading of the FCC's decision is completely

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1	consistent.
2	Q And in this situation the construction is the
3	placing of the jumper between the local channel and the
4	interoffice channel?
5	A It could be. My understanding is MCI was even
6	asking that we provide facilities between two locations
7	not on our network, so that could also have required
8	construction of facilities.
9	Q Well, if you look back at Exhibit 27, would you
10	agree with me that WorldCom's proposed language says,
11	"Nothing herein shall be construed to require BellSouth to
12	construct facilities to provide dedicated transport where
13	such facilities do not currently exist"?
14	A Yes, with the caveat that we have agreed on the
15	electronics issue.
16	Q So that would take care at least of that piece
17	of the problem?
18	A Yes, that should.
19	Q All right.
20	A That is just, again, the issue of us having to
21	construct facilities. We still will have the disagreement
22	on really what dedicated transport entails.
23	Q And it is your position that in this situation
24	if WorldCom wanted to go from switch one to switch two on
25	this diagram we would have to buy three UNEs, and it is .
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1	WorldCom's position we are entitled to buy one UNE?
2	A From your switch one to your switch two?
3	Q Correct.
4	A Yes, I believe that is the area of disagreement.
5	Q Okay. Let's turn to Issue 22 for a moment,
6	which regards line sharing. And I believe Mr. Price
7	included as Exhibit DP-1 to his testimony WorldCom's line
8	sharing language proposal to BellSouth. Are you familiar
9	with that?
10	A Yes, I am. I don't have his testimony up here,
11	though.
12	Q Okay. Well, let's see if we can do it without
13	the exhibit. And if we need to hand it out, we will do
14	that.
15	A Okay.
16	Q And let's talk what I want to focus on is
17	line sharing in a UNE-P or UNE platform environment, and
18	by that I mean a situation in which WorldCom provides
19	local service by buying loop/port combinations from
20	BellSouth. Are you with me on the arena we are operating
21	in?
22	A Yes, I think so.
23	Q Okay. Let's assume, Commissioner Jaber, I am
24	going to pick on somebody different this time. Assume
25	that today she is at another barbecue place in .
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Jacksonville and has voice service from BellSouth and DSL 1 2 service from Rhythms, another one of my clients, via line 3 sharing. 4 And can you describe just in a general way what 5 line sharing means in that context and how that service is 6 provided by BellSouth and Rhythms, or BellSouth and any 7 DSL provider? 8 А Yes. Generally line sharing is the case where 9 in this case Commissioner Jaber has her voice service from 10 BellSouth, line sharing is then where the high frequency 11 portion of the loop is made available to data providers 12 and DSL type services can be provided in a sense over the 13 same loop using the two different frequency levels. 14 And so a voice call that went over that loop 0 15 would go to BellSouth on the low frequency portion and be handled by BellSouth? 16 17 А That's correct. 18 And an Internet connection, for example, would Q 19 go over the high frequency portion of the loop and be 20 handled by the DSL provider? 21 Α That's correct. 22 And does that require some sort of line splitter 0 23 to send part of the frequency to BellSouth and part to the 24 DSL provider?

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Yes, it would require a splitter.

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1	Q And, in fact, that is one of the elements for
2	which BellSouth has proposed a rate in this arbitration?
3	A That is correct. The charges for the splitter
4	are one of the rate elements for line sharing since it is
· 5	required to provide it.
6	Q So in this situation there is a line splitter on
7	Commission Jaber's line today?
8	A That's right.
9	Q Okay. Now, Commissioner Jaber decides she wants
10	to try WorldCom's voice service, and WorldCom is entitled
11	to purchase that loop/port combination from BellSouth
12	because it is under BellSouth's view because it is in
13	place today?
14	A Well, are you talking about on Commission
15	Jaber's existing line?
16	Q Yes.
17	A Well, actually there is a splitter in the middle
18	of that, so it is not really a UNE-P as we think of it,
19	but you could buy a loop/port.
20	Q Well, let me ask this. Can we buy that loop and
21	port or do we have to buy another loop and port?
22	A You could buy that one, but the splitter would
23	not go with it. It would be disconnected from the
24	splitter.
25	Q You would pull the splitter out?
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1 Α Right. And the reason for that is in the line 2 sharing order the FCC determined that the requirement is 3 where BellSouth is providing the voice service that we 4 must accommodate line sharing, and that the is what 5 splitter is done for, it specifically declined to put that 6 obligation on us in the case where somebody else is the 7 voice provider, in this case using UNE-P.

Q So if Commissioner Jaber were foolish enough to order service from WorldCom, and since that is the only existing line to her premises, the only way we could offer UNE-P under BellSouth's position is to take that loop and port, you would go ahead and migrate her voice service to us, and in the process pull the line splitter out and disconnect her DSL service, is that correct?

A No, actually what we would do in that case is we would go to Rhythms and see if they wanted to purchase the entire loop. If they wanted to do that, she could continue her DSL service and then if we could accommodate MCI with another loop/port. She could get her voice that way.

Q Well, how could you accommodate us with another loop/port if there is not one actually combined serving her today? I thought you wouldn't do that for us? A Oh, I didn't know that was your assumption, I'm sorry. But you could put a loop and port together.

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Q Well, would you or would you not offer us that
second loop/port on a combined basis?
A If it is currently combined.
Q No. She has got one line today that has got
voice and DSL on it, and we want to migrate that to
WorldCom, what happens?
A First, we go check with Rhythms. And if Rhythms
want to purchase the entire loop, then that is what would
happen.
Q And so we have ordered it and you sort of give
Rhythms first dibs on it?
A Yes. We would go to the data provider first.
Q And then if WorldCom wants to provide service to
Commissioner Jaber, we then have got to go negotiate with
Rhythms?
A Well, you can do that or you could buy a loop
and port.
Q Assuming she only had one line to begin with,
will you sell us that second loop and port as a
combination?
A No.
Q Okay. So if we don't have a collocation space
in your end office, she is not going to be able to get the
WorldCom voice service she wants?
A I don't know if that is the case or not.
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1 0 To the extent the Commission has -- to the 2 extent the Commission wants to make good policy for the 3 State of Florida, does it sound like good policy to go around pulling splitters out to prevent a WorldCom 4 5 stepping into a voice service on an existing line that is 6 line shared? Does that sound like good policy to you? 7 Α Well, the policy is, the premise was that we, as 8 an ILEC, were able to do this, we were able to provide 9 voice and data over the same line. In the line sharing 10 order that is what the FCC required. They specifically 11 did not require that in cases where we are not the voice 12 provider, and they looked at this carefully, that this would be on obligation on us to accommodate this. 13 14 Now, MCI could certainly put in a splitter and accommodate this with Rhythms to the extent they can work 15 16 this out, or any other DSL provider. We are not going to 17 prevent you from doing this, it is just not an obligation on us to enable this to happen. 18 It is not an obligation on you under your 19 0 20 interpretation of federal law? 21 Well, yes. Α 22 Q Okay. If the Commission, the Florida Commission put that obligation on you, would you honor it? 23 24 Α Well, yes. But the FCC has not put that obligation on us, and so we would encourage the Commission 25

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1	to rule consistent with the federal rules on this.
2	Q I hesitate to suggest that you are asking the
3	Commission to act as the field office of the FCC. You
4	wouldn't ask that, would you?
5	A No.
6	COMMISSIONER JACOBS: Good response.
7	BY MR. MELSON:
8	Q Other than the fact that WorldCom's proposed
9	line sharing language would require BellSouth to make
10	provision for line sharing in this type of UNE-P
11	situation, does BellSouth have any other problem with the
12	line sharing language contained on Mr. Price's Exhibit
13	DP-1?
14	A You know, I can't remember all the language. I
15	believe that was our primary concern once we resolved the
16	issue of zero interim rates, that was also a concern. I
17	do believe that was our primary concern.
18	Q All right. Let's turn to Issue 28. It relates
19	to the calling name database. And if I understand the
20	issue, it is whether BellSouth should be required to
21	provide WorldCom a download of that database or whether it
22	should only be BellSouth should only be required to
23	provide access to that on a dip-by-dip
24	transaction-by-transaction basis, is that our dispute?
25	A Yes, that is my understanding of our dispute

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1	Q And that database, which is the C-N-A-M, CNAM
2	database, contains the caller name information for
3	BellSouth's end users and for any other carrier that
4	stored its information in your database, is that right?
5	A Correct.
6	Q And do you understand well, let me ask this,
7	do you understand that MCI has a concern that if it is
.8	required to do dips into your database on a
9	transaction-by-transaction basis and also potentially dips
10	into its database on the same transaction that that is
11	going to introduce delay, a time delay that is going to
12	impact its ability to provide, for example, Caller ID?
13	A That is what I understand MCI's concern is.
14	Q Would you agree with me that if BellSouth's SS-7
15	signaling system went down that on a dip-by-dip basis
16	WorldCom would not be able to dip into the BellSouth CNAM
17	database?
18	A That would be true, and neither would BellSouth.
19	Q Now, WorldCom has asked that BellSouth provide a
20	download of the entire database to WorldCom so that
21	WorldCom essentially can maintain that on its own computer
22	and can dip into its copy of the BellSouth database, is
23	that correct?
24	A Yes, that is what they have asked for.
25	Q And it is my understanding that BellSouth
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1	refuses to provide that download even if WorldCom pays for
2	it, is that correct?
3	A Yes. We do not believe we are obligated to do
4	that. The FCC when they addressed calling databases, they
5	specifically said that these were for switched query and
6	database response type functions, and that just does not
7	require us to provide a download.
8	Q Are you aware whether in the existing
9	MCImetro/BellSouth interconnection agreement BellSouth
10	agreed to provide a download of the RSAG database?
11	A I believe we did. I'm not certain about that.
12	Q Do you know whether BellSouth will provide
13	carriers with a download of its DA database?
14	A I believe we are providing access to the DA
15	database, I don't believe it is a download.
16	Q So you don't believe you have got a download
17	option today?
18	A I'm not certain.
19	Q All right. And, again, I gather BellSouth's
20	position on this issue comes back to the theme we don't
21	believe the FCC has required it, and, Florida Commission,
22	you shouldn't impose any additional obligations on us
23	because we have got enough already?
24	A Yes. And I want to stress that there are a
25	number of obligations on us, and they were developed with

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a lot of thought and a lot of public policy concerns laid 1 2 on top of them. And I believe that the obligations that 3 we are operating under fully allow MCI to compete. And, 4 for example, in this particular example we are talking 5 about, the CNAM database is designed to allow other 6 carriers to provide the Caller ID and name service. There 7 is nothing about accessing CNAM on a per guery basis that 8 prevents MCI from doing that.

9 Q Would you agree with me that it would be odd for 10 WorldCom to request a download of the database unless it 11 felt that was a more efficient way for it to conduct its 12 business?

13

A I don't know.

14 Q Fair enough. Issue 34, and the issue stated is 15 BellSouth obligated to provide and use two-way trunks that 16 carry each parties traffic. And if I understand 17 BellSouth's position, it is that WorldCom is free to order 18 two-way trunks any time it wants, correct?

19 A Correct.

20 Q And BellSouth is free not to put any traffic on 21 those trunks, but to put traffic going to WorldCom on 22 separate one-way trunks, is that correct?

A We believe that we should have that option, yes. Q And if you have got a two-way trunk with traffic on it going only in one direction, would you agree with me

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1	that is not serving the function that a two-way trunk is
2	designed to serve?
3	A Well, it would still allow for testing and so on
4	and so forth. So to the extent that that is a function of
5	a two-way trunk, it is doing that.
6	Q But it certainly is not carrying two-way
7	traffic?
8	A It would not be in that case, no.
9	Q So it's like a one-way two-way trunk?
10	A I don't know if that is what it is like or not.
11	Q I will withdraw that.
12	A And I do want to point out we are not saying we
13	won't participate with WorldCom in providing two-way
14	trunks. We have some two-way trunking principles that Mr.
15	Milner discusses. We are certainly open to negotiating
16	and working out these things, we just don't believe that
17	MCI should be left with the final say.
18	Q And, again, there is an FCC Rule 51.305(f) that
19	deals with the trunking issue, is that correct?
20	A Yes.
21	Q And would you accept subject to check that it
22	says if technically feasible an incumbent LEC shall
23	provide two-way trunking upon request?
24	A Yes, and we have agreed to do that.
25	Q And it is your position that providing two-way.
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1	trunking but not using it for two-way traffic satisfies
2	that obligation?
3	A Yes.
4	Q And that is an interpretation point on which
5	WorldCom and BellSouth disagree?
6	A Yes, it is.
7	Q And if we didn't have so many disagreements this
8	hearing wouldn't be so long?
9	A We wouldn't have any disagreements, right.
10	Q It is technically feasible to provide two-way
11	trunks, we agree on that?
12	A Yes, and we have agreed to provide them.
13	Q Do you agree that two-way trunking is never less
14	sufficient than one-way trunking?
15	A Well, there are additional administrative things
16	that have to be done when you looking at two-way trunks
17	versus one-way. But as far as the if you are looking
18	at the number of trunks, I would agree.
19	Q So, if you are using two-way trunks you are
20	interconnecting with two carriers who had exactly the same
21	traffic patterns, traffic volumes back and forth between
22	BellSouth. One of them you used only one-way trunks, one
23	you used only two-way trunks and exchanged traffic
24	bi-directionally on those trunks. Are you with the
25	assumption?

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1	A I think so.
2	Q Okay. The two-way trunks the one-way trunks
3	may be as efficient as the two-way, but they may be less
4	efficient?
5	A Yes, I guess that is true.
6	Q Okay. The two-way trunks will be at least as
7	efficient as the one-way trunks and maybe more efficient?
8	A Yes, but they will bring the additional
9	administrative issues along with them that the one-way
10	would not, necessarily.
11	Q When we say more efficient we mean you have got
12	to put in fewer trunks to exchange the same amount and
13	pattern of traffic, is that essentially what we are saying
14	by efficiency?
15	A Well, I was thinking of overall, but we can talk
16	about it in those terms if you want.
17	Q Okay. And when you install a trunk that uses
18	ports on a switch, is that correct?
19	A Yes.
20	Q And in some areas of Florida are ports on
21	switches a scarce resource?
22	A I don't really know for sure if they are or not.
23	I imagine they could be.
24	Q Are you familiar with the term tandem exhaust?
25	A Yes.
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1	Q What does that mean?
2	A Well, to me it means you don't have enough room
3	for all the traffic to get through the tandem.
4	Q And that would usually be a limitation on all
5	the ports are used?
6	A Yes, it probably would.
7	Q So as a general matter the Commission ought to
8	encourage efficiency in the use of trunk ports, would you
9	agree with that?
10	A Yes, and we agree. We would want to work with
11	MCI for those very same efficiencies. Again, our position
12	is to the extent we can't agree, we don't believe MCI
13	should have the final say as to what BellSouth does with
14	its traffic.
15	Q Let's turn to Issue 39, which relates to
16	wireless Type 1 and 2A traffic. Is it wise men go or
17	don't go where angels fear to tread? A Type 1 wireless
18	carrier uses telephone numbers from a BellSouth NNX, is
19	that right?
20	A That is right.
21	Q And BellSouth's proposal is to treat traffic to
22	and from a Type 1 wireless carrier as BellSouth's own
23	traffic, correct?
24	A Right, because we really can't distinguish it as
25	wireless traffic.

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1	Q So that means when you send a call originated
2	over that Type 1 wireless connection to WorldCom you pay
3	us reciprocal compensation, correct?
4	A That's correct.
5	Q And when we send it to that number we pay you
6	reciprocal compensation, correct?
7	A That's correct.
8	Q And yet in that situation it is actually the
9	wireless carrier, not BellSouth, that is terminating the
10	traffic, would you agree with that?
11	A I would agree with that.
12	Q Okay. Does BellSouth share that compensation
13	that it gets that reciprocal compensation it gets from
14	WorldCom with the wireless carrier?
15	A I don't believe we do in that case. Again, I'm
16	not sure we can distinguish it.
17	Q If the wireless carrier came to WorldCom and
18	said we are awfully upset with you people, you are
19	terminating traffic to us and you are not paying us. And
20	we said, well, we are paying BellSouth. And the wireless
21	carrier says, well, we are not getting any money from
22	BellSouth. Would BellSouth object to indemnifying
23	WorldCom against a claim that we are being required to pay
24	you money that somebody else thinks belongs to them?
25	A Well, we certainly would not expect in that case

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1	MCI to have to pay that wireless carrier the reciprocal
2	compensation. Obviously we had received the payment. I
3	don't know if that is indemnify or not, but
4	Q Well, if a wireless carrier came to us and we
5	pointed at you, you would deal with them and it would be
6	your problem, not mine?
7	A Yes, I believe that is the case.
8	Q Okay. And today wireless 2A, a Type 2A
9	wireless carrier is one that has its own NPA-NXX, correct?
10	A That's correct.
11	Q Today that is treated the same way that the
12	wireless Type 1A traffic is treated, is that correct?
13	A That's right. Now we are planning probably by
14	the end of the year to implement a meet point billing
15	system where in that case that would allow MCI and the
16	wireless carrier to interact directly on the billing.
17	Q And in that case is it BellSouth's position that
18	it would require WorldCom to deal directly with the
19	wireless carrier, you would not continue to treat that
20	traffic the way you treat it today?
21	A That's correct. We would not treat it as Type 1
22	anymore.
23	Q And so that effectively would place a burden on
24	WorldCom to go out and enter into some sort of arrangement
25	with every Type 2 wireless carrier that interconnects with
	FLORIDA PUBLIC SERVICE COMMISSION

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1	BellSouth?
2	A Yes. You all would be dealing directly on the
3	billing issues. So, yes, I guess you would have to make
4	those arrangements.
5	Q And today you are the only one who deals with
6	them on the billing issues?
7	A Well, I don't know if we are the only one that
8	deals with them, but in the
9	Q In the context of traffic that comes across
10	BellSouth's network, you are the only one that deals with
11	them?
12	A Yes, we are the one that has been dealing with
13	them. We have been sort of the banker.
14	Q Bankers sometime make money off the float, don't
15	they?
16	A We're not, I don't think.
17	Q Let's talk about Issue 42. This concerns
18	whether the way the issue is phrased is should WorldCom
19	be permitted to route access traffic directly to BellSouth
20	end offices or must it route such traffic to BellSouth's
21	access tandem. What is your understanding of the current
22	disagreement between the parties?
23	A Well, I'm not exactly sure. I believe our
24	disagreement, the basic disagreement is whether or not MCI
25	can send us access traffic, local traffic, everything over

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1	local interconnection trunks, or whether that switched
2	access traffic needs to go over access trunks.
3	Q So in a situation where if WorldCom were to put
4	in a Class 4/5 switch, and by that I mean a switch that
5	performs both traditional end office switching and serves
6	a tandem function, and were to hold itself out as a
7	provider of access services, it is BellSouth's position
8	that traffic delivered from that switch to a BellSouth end
9	office if it was access traffic would have to come over
10	one set of trunks, and if it was other traffic would have
11	to come over a second set of trunks?
12	A Yes, although I do believe the super group
13	architecture would let you send it all over one set of
14	trunks, but it wouldn't be a local interconnection trunk.
15	Q Are super group trunks ubiquitously available
16	today?
17	A I don't know.
18	Q Are they available at all today?
19	A I believe they are.
20	Q What is your understanding of the extent of
21	their availability?
22	A I don't know. I just believe they are
23	available.
24	Q Do you know if they are available in Florida?
25	A It is my understanding that they are.
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1	Q Okay. Does BellSouth today interconnect with
2	any independent telephone companies?
3	A Yes.
4	Q Do you have any independent telephone companies
5	with whom you share a local calling area in Florida?
6	A I don't know specifically if we do or not. I
7	don't know the local calling areas well enough, sorry.
8	Q Okay. Would you agree with me that it is not
9	uncommon to have a situation where BellSouth and an
10	independent share a local calling area?
11	A Yes, I think that's right. I would agree.
12	Q And is it also not uncommon for BellSouth to
13	provide access tandem functionality to an independent
14	company?
15	A Yes, we would provide that functionality.
16	Q So, in essence, you would have an independent
17	company's end office switch in the same local calling area
18	with one or more BellSouth end office switches, and all of
19	those switches are connected to a BellSouth access tandem
20	that gets long distance traffic out to interexchange
21	carriers in the world, that is not an uncommon situation?
22	A No, it is not.
23	Q Okay. Would you agree with me that where that
24	situation exists and BellSouth is providing the access
25	tandem function, you route all the traffic to the

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1	independent company, local traffic, access traffic,
2	intraLATA toll traffic, over a single set of trunks. You
3	don't require separate trunks for access traffic?
4	A I don't know specifically if we do or not. Mr.
5	Scollard might be able to answer that.
6	Q So you don't know whether your proposal to
7	require MCI to use a separate trunk for access traffic is
8	or isn't different from what you do when you deal with
9	this independent company we have described?
10	A I don't know.
11	Q And I believe, as I understand it, the basis of
12	BellSouth's concern is that if the switched access
13	terminating traffic coming from the MCI access tandem down
14	to the BellSouth end office doesn't come over a specially
15	designated switched access trunk group that BellSouth
16	won't be able to properly bill the long distance carriers
17	for its piece of the switched access charge, is that
18	correct?
19	A That's correct.
20	Q If WorldCom is providing BellSouth the call
21	detail records out of that access tandem, doesn't that
22	provide BellSouth the necessary information to bill the
23	long distance carriers?
24	A Well, it would depend on what the detail
25	involved. Our concerns have been and I heard this .

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1	discussed some with Mr. Price, I'm not really sure how it
2	got resolved. But things like to the extent that you have
3	other carriers that you are sending their traffic to, I'm
4	not sure that we would get the carrier identification code
5	that would really let us get the billing to the proper
6	carrier.
7	We also have concerns that we have obligations
8	with other companies that interact with us. So to the
9	extent this would be transitting traffic that we need to
10	be able to provide call records to those carriers, as
11	well. So we still have concerns about whether or not we
12	can really accomplish the billing we need to.
13	Q Well, when you provide the tandem function to
14	the independent local company, you give them the call
15	detail records that they need to bill switched access
16	charges, correct?
17	A Yes, we do.
18	Q And there is would you agree me there is an
19	industry standard for what goes in those tandem switching
20	records?
21	A Yes, there probably is.
22	Q And if WorldCom were living by the same industry
23	standard and giving that same information to you, then
24	shouldn't you be equally as capable of billing long
25	distance carriers as the independent would be when the

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roles were reversed?

A Yes. But our concern -- and Mr. Scollard elaborates on this in his rebuttal, is that we don't believe we can get that over local interconnection trunks, we believe that we need to get that over switched access trunks.

7 COMMISSIONER JACOBS: Mr. Melson, would it be a 8 good time to take a break?

9 MR. MELSON: Yes, that was my last question on 10 that issue. And I don't have a lot more issues, but I've 11 got a few.

12 COMMISSIONER JACOBS: Okay. Why don't we take a 13 break. We will come back in ten minutes. Before we 14 leave, it looks like we have not moved quite so far today. 15 I'm thinking it would be a good idea to go a little bit 16 late. Can we get through Mr. Scollard this evening? Mr. 17 Scollard.

18 MR. MELSON: The next witness?

19 COMMISSIONER JACOBS: Yes.

20 MR. MELSON: I guess that depends in part on how 21 much I've got, doesn't it?

22 MR. ROSS: Yes, it does.

MR. MELSON: I would guess I have got less than
half an hour more and someone else here is handling Mr.
Scollard.

1	MS. McNULTY: And I probably only have about
2	probably about 15 minutes worth.
3	COMMISSIONER JACOBS: Staff?
4	MS. CHRISTENSEN: Mr. Scollard, I don't think we
5	have any. For Ms. Cox we have probably about 20 minutes.
6	COMMISSIONER JACOBS: Okay. We will go for
7	bringing Mr. Scollard on this evening, then. We'll come
8	back in ten minutes.
9	(Recess.)
10	COMMISSIONER JACOBS: Let's go back on the
11	record. Mr. Melson.
12	BY MR. MELSON:
13	Q Issue 47, reciprocal compensation for calls to
14	ISPs. Would you agree with me that in the most recent
15	BellSouth's arbitration in Florida, that being with Global
16	NAPS, the Commission said that regardless of the
17	jurisdiction of the traffic which may be up in the air at
18	the federal level, for purposes of compensation under the
19	arbitration under the local interconnection agreement
20	it is going to be entitled reciprocal compensation?
21	A Yes, I think they have said that in a number of
22	cases.
23	Q Well, isn't the difference that in earlier cases
24	the Commission had said continue under the existing
25	agreement until the FCC rules, whereas when they got to .
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1	Global NAPS they essentially said we are not waiting, for
2	purposes of this agreement ISP-bound traffic is entitled
3	to reciprocal compensation?
4	A You know, I just can't recall whether or not
5	they referred to the pending FCC proceeding or not in that
6	decision.
7	Q Okay. Well, the order will speak for itself.
8	BellSouth has not in this arbitration nor in the UNE cost
9	docket proposed different reciprocal compensation rates
10	depending on the party to whom the traffic is directed, is
11	that correct?
12	A Correct.
13	Q Let's turn to Issue 51, and this is the issue
14	that involves the two colored exhibits from Mr. Price. In
15	fact, you and I spent about three-quarters of a day here a
16	couple of weeks ago devoting an entire day to this issue,
17	correct?
18	A Yes, we did.
19	Q Would you agree that we shouldn't spend another
20	entire day?
21	A I would certainly agree to that.
22	Q Would you agree the issue hasn't changed?
23	A I would agree to that.
24	Q The same legal issue, same factual issue?
25	A Yes, same disagreements.

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1	Q Same disagreement. So, if the Commission rules
2	in that docket it would be unusual for them to rule
3	differently in this one?
4	A Well, that docket was dealing with an agreement
5	sort of going back. So they could reach a different
6	decision, I suppose.
7	Q Well, let me ask this. The disagreement in that
8	docket was whether that agreement must be amended going
9	forward?
10	A That's correct.
11	Q And we sort of said if it must be amend going
12	forward then we sort of agree on an effective date?
13	A Right.
14	Q So the going-forward issue in that docket is the
15	same as the going-forward issue here?
16	A Right. I just wouldn't want to I mean, we
17	would still argue that if they reached a decision we
18	didn't necessarily agree with, we would still want to
19	argue that they could reach a different decision here.
20	Q So you could appeal that case and we could
21	appeal this one?
22	A Well, I hate to plant that seed.
23	Q Issue 67. When WorldCom has a license to use
24	BellSouth rights-of-way and BellSouth wants to convey the
25	right-of-way to a third party, the issue is whether .
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1	BellSouth is required to convey the property subject to
2	WorldCom's license, is that the issue?
3	A Yes, that is the issue.
4	Q And if we have got a license to use BellSouth's
5	right-of-way that means we are going to have some conduit
6	in it or some overhead cable or something of that nature,
7	correct?
8	A Yes, most likely.
9	Q And if BellSouth were to convey that
10	right-of-way to a third party and not convey it subject to
11	WorldCom's license, then WorldCom under the new owner
12	could potentially have no license and have stranded
13	facilities, is that correct?
14	A I guess there is that potential if they couldn't
15	reach an agreement with the new owner.
16	Q But BellSouth's position is if you decide to
17	dispose of that right-of-way, at that point it is our
18	obligation to deal with the new owner, you are not going
19	to make the transfer subject to our license?
20	A That's correct.
21	Q Issue 94, should BellSouth be permitted to
22	disconnect service to MCI WorldCom for nonpayment. My
23	understanding is BellSouth wants the right to disconnect
24	if there is a two-pronged test met. I think we agree here
25	BellSouth is proposing a two-pronged test. We fail to pay
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and there is no good faith billing dispute, is that what BellSouth's language proposes?

A Yes.

4 0 And BellSouth in that situation is the judge of 5 what is a good faith billing dispute, is that right? 6 Ά Well, initially I guess if we were to -- if MCI 7 brought up a dispute and we disconnected them anyway, I'm 8 sure that we would -- and it ended up that it was, in 9 fact, a good faith billing dispute, we could probably be 10 in some trouble. So I don't think that we are going to 11 take a hard line on what is a good faith billing dispute. 120 Let me ask two questions. If WorldCom refused 13 to pay and had a billing dispute and BellSouth said, well, 14 we don't think that is a good faith dispute. If you don't 15 pay us by this afternoon at 5:00 o'clock we are going to 16 disconnect your customers. WorldCom is faced with either 17 accepting BellSouth's assertion that our dispute is not 18 good faith and paying you, or we are faced with having our 19 customers cut off. In that situation we have got no 20 choice, it is seven minutes of 5:00?

21 A Well, we would not do that. We would not say 22 you have seven minutes to either pay or not to pay.

Q You have got two weeks. You have got two weeks.
We don't regard this billing dispute as good faith, you
have got two weeks to pay and if you don't pay we are

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going to cut off your customers?

A I guess that could occur. On the other hand, under MCI's proposed language we could never hear there was a dispute at all, never get paid, and still not be able to disconnect service. So the big distinction, I think, here is do you even have to have a dispute or not. And we believe there needs to be some sort of dispute on the charges.

9 Q So you would be willing to take out the good 10 faith language and say that -- limit your right to 11 disconnect to the extent where MCI fails to pay and there 12 is no dispute?

A Well, that would depend on -- what if the dispute is that we are not going to pay. Does that qualify as a dispute? I mean, I think that is sort of where the good faith idea comes in, and that is we need to have some reason as to what the dispute is about.

Q Assume BellSouth has sent us a bill, we dispute it, we give you our reasons. You say that is not good faith, we say yes, it is. You cut our customers off. We come to the Commission, we ultimately prevail, our customers were still cut off, correct?

A I just don't foresee that happening.
Q It could happen. Under BellSouth's language
that could happen?

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the sort and check you in. in situation where you ч -н there t We it it are 1 It's рау рау acting ർ mean, That believe, the language come say t t that we get services when you have never likewise, didn't the trying -1 2 and you might dispute. н problem, you would ц С ате that right? 0 0 0 hey, sorry We continue and we well, no. saying conversely under MCI's are if we us whether we dispute resolution, dispute, But, ask, ш, I ർ the whole purpose that we ы 1-1a million dollars language ർ are not you would t t isn't call you But you might just say, there about billing. hope you would. ns the call that, that we ർ know concerned for disconnect you for tell WorldCom's there was and might over the never reason from us? t0 don't Commission enforce paid -Чand going Well, we for not? are And you I would Ŵ distinguish here some get Under Well, thought with us hear bill t -ы Та оц But You Yes mail? could never I I Ъе Commission kicks into Commission faith ർ never t0 t t 13. 1 and you dispute នដ service the ¢ α A Q ¢ 0 А А 0 there going needs good I send Т you in. оf Ч \sim ς ഗ 9 თ 4 ω 10 1214 15 16 18 19 20 21 22 24 25 5 11 13 17 23

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order for us not to have the right to disconnect service.
 That is consistent with what we do with our other
 customers.

You said in the situation -- and I recognize 4 0 5 probably none of these extremes are likely situations, but б we are trying to enter into a commercial transaction we both can live with and do business for a period of years. 7 8 Assume we didn't pay, we wrote you a letter, we said we dispute the bill for reasons X,Y, and Z. You say that is 9 10 not good faith. We say, yes, it is. You say, we are going to disconnect. We say, we don't think you will. 11 12 You disconnect. Customers go out of service. We come to 13 the Commission, the Commission sides with us and says, 14 yes, MCI, that was a good faith dispute, BellSouth 15 improperly disconnected your service. Under the 16 limitation of liability provision in the agreement, you 17 have got no liability to WorldCom for having terminated 18 that service unless you acted willfully or in gross 19 negligence, is that correct?

A That is my understanding of the limitation of
liability language. But, again, I just don't see this
situation happening.

Q So even if the Commission found that you are calling that dispute nongood faith, was a material breach of the agreement and resulted in material damage, under .

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1	your limitation of liability you are not responsible,
2	financially responsible?
3	A We don't believe there should be an exception in
4	the limitation of liability for material breach. Now,
5	what I would really probably foresee happening in this
6	case is I imagine that the dispute would be brought to the
7	Commission before any customers would be cut off.
8	Q But the agreement doesn't say that?
9	A No, it does not. But, again, the proposed
10	language from MCI doesn't even require there to be a
11	dispute.
12	Q Issue 109, and this relates to the FCC
13	essentially, the FCC's pick and choose rule, where if
14	BellSouth enters into an interconnection agreement with
15	another carrier, we are entitled to take provisions out of
16	that agreement, is that correct?
17	A Yes, that is one part of it.
18	Q Okay. And there is really two parts of it,
19	you're right, the first part is if we choose, what is the
20	effective date of our choice?
21	A Right.
22	Q And would you agree with me that is a legal
23	issue?
24	A Yes. Okay, I will agree with that.
25	Q That means I don't have to ask you a question .
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1	about it?
2	A If that means there are no more questions.
3	Q The witness is well trained. The second part of
4	it is whether to facilitate pick and choose, BellSouth
5	should be required to post its interconnection agreements
6	on its website within 15 days after it files the
7	agreements with the Commission, is that correct?
8	A Yes, that's correct.
9	Q Would you agree with me that the current
10	interconnection agreement that WorldCom has with BellSouth
11	requires you to provide us paper copies of those
12	agreements?
13	A Yes, I am aware of that. We would like to stop
14	that.
15	Q And our position is let's move to a middle
16	ground, and you post on the website. And your position
17	is, WorldCom, go to the PSC Clerk's Office; and, AT&T, go
18	to the PSC Clerk's Office; and, Supra, go to the PSC
19	Clerk's Office, because they are on file there and you can
20	get them from the PSC Clerk. Which I should have said
21	Division of Records and Reporting. Is that BellSouth's
22	position?
23	A That is our position in this case, and this is
24	another one where this is not an obligation that is on us
25	under the Act and we are just not prepared to be able to.

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1	accommodate this at this time.
2	Q It would be easier than what you are doing
3	today, sending us the paper?
4	A I don't know. There would be some up-front
5	work. Probably once it got up an going it could be
6	easier, I guess.
7	MR. MELSON: All right. That's all I've got,
8	thank you.
9	COMMISSIONER JACOBS: Staff.
10	CROSS EXAMINATION
11	BY MS. CHRISTENSEN:
12	Q Good afternoon. Let me draw you back to
13	Issue 3.
14	A Okay.
15	Q In your direct testimony, Page 6, Line 23
16	through Line 3 on Page 7, you testified that it is true
17	that an incumbent LEC's interstate access tariffs do not
18	contain any limitation that prevents end users from buying
19	these services, and that end users do occasionally
20	purchase some of these access services, including special
21	services. Is that a correct summary of that testimony?
22	A Yes, that is correct.
23	Q In that above scenario, assume that the end user
24	is buying intrastate access service from BellSouth which
25	is converted to an ALEC on a resale basis. What resale .
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discounts are applicable in this resale arrangement?

A If the service is purchased out of the access tariff, then there is no resale discount. The service could certainly be resold, but there would be no resale discount for those services.

6 In Witness Price's rebuttal testimony he 0 7 testified that BellSouth offers its SmartRing services to 8 its end users under its private line tariff, its federal 9 access tariff, and its state access tariff. These 10 services offered in each of these three tariffs is 11 virtually identical, but the pricing in each case is 12 different. The pricing of the SmartRing in the federal 13 access tariff generally is lower than the pricing in the 14 other two tariffs. Do you know whether this is true?

A I don't know all the specific prices. I do know
the services are similar, which I believe I heard Mr.
Price say. I don't know that they are identical, so it
could be true what he is saying there.

19 Q Do you know how BellSouth determines which 20 tariffs to put a service such as SmartRing, which tariff 21 that it would appear under and how it determines the cost 22 associated with the various tariffs?

A I don't know the specifics of how we determine the cost in those tariffs that you mentioned. We would put a service in the access tariff to the extent it is

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predominantly designed to be provided for carriers, we 1 2 would put one in the interstate tariff if it is an 3 interstate type service. The intrastate services would go in the intrastate access tariff. And then those services 4 5 that are really designed for end users would go in the 6 private line tariff. 7 0 Let's move to Issue 9, and this is regarding the normal use of a location. Is BellSouth the party that 8 determines whether a facility type is normally used at a 9 10 location? 11 Α I believe in my rebuttal testimony that was one 12 point that I said could be difficult to determine whether 13 something is normally used at a location. Basically what 14 we are saying is to the extent a loop was going to be provided to an end user, we were going to use the special 15 16 construction process. We are willing to do that same 17 thing for MCI at that location. We are not really 18 limiting it to this type normally used at a location 19 necessarily. Now, that could determine whether or not 20 something is special construction, but we are not drawing 21 that distinction as to whether or not we will provide it. 22 Well, let me repeat the question again. I guess 0 23 the question is who makes the determination of whether or 24 not the facility type is a type that is normally used at a 25 location, who would be making that determination?

1 А Well, under our proposal I'm not sure anyone 2 would. Basically, what we are saying is that we would 3 abide by the terms of the special construction tariff, so we would follow those terms and conditions, and that would 4 be the same as to whether or not that is for an end user 5 6 or for MCI. So what I'm saying is I don't really know 7 that we would feel that we would make that distinction at 8 all. 9 0 Let's say ultimately there is a dispute as to 10 whether or not these types of services are normally 11 provided at that facility. Who ultimately would have the 12 right to make that determination? 13 MR. ROSS: Just for the record, Commissioner 14Jacobs, this language that counsel is questioning 15 BellSouth about is language proposed by MCI. So in case 16 is any confusion there, those questions probably should 17 have been directed to MCI. 18 BY MS. CHRISTENSEN: 19 We believe that -- this is in the statement of 0 the issue and we are trying to get clarification as to 20 21 BellSouth's position on which party would have that 22 ability to make the final determination. 23 Α I guess I don't know because we haven't really anticipated making that determination. Our determination 24 25 on the issue was really just going to be whether or not .

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1	special construction charges would be applicable.
2	Q If BellSouth and an ALEC encountered the
3	situation of a facility constraint, i.e., the facility
4	type normally used at that location is exhausted or
5	otherwise not available at the time an ALEC order is
6	placed, does BellSouth pursue all cable relief measures
7	short of new construction as it presumably would for a
8	BellSouth retail unit to resolve the facility constraint?
9	A Yes. It is our proposal under this issue that
10	we would treat MCI and the end user in the same way. So
11	to the extent that in investigating this if the result
12	would have been an end user would have needed to pay
13	special construction, then those are the cases where MCI
14	would pay. There would not be a difference.
15	Q Let me refer you to Issue 11. Referring to
16	Witness Milner's rebuttal testimony, Page 7.
17	A I'm sorry, this isn't my issue. I probably
18	won't be able to answer your question.
19	Q Okay. Although I recognize that this may not be
20	your issue, there is a question that is related to this
21	that we want to make sure whether or not you are the
22	appropriate witness to ask or if we should refer it to
23	somebody else.
24	A Okay.
25	Q Has BellSouth addressed cost recovery for the .
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1	prewired access terminal with WorldCom, is that something
2	that you would have addressed?
3	A No, sorry.
4	Q Do you know which witness might be able to
5	address that from BellSouth?
6	A Mr. Milner most likely.
7	Q Thank you. We will move to a different issue.
8	Issue 23. In your direct testimony, Page 21, Lines 23
9	through 25, you testified that the basis for the FCC's
10	rejection of Sprint's proposal is that the unbundling
11	SONET rings necessarily involves constructing facilities.
12	Is that a correct summary of that testimony?
13	A Yes, it is.
14	Q Does the process of unbundling SONET rings
15	involve constructing facilities?
16	A My understanding is that generally it will.
17	There will be some sort of construction required. We
18	talked about things like electronics and that type of
19	thing. So, yes, I believe it generally is going to
20	require some sort of construction.
21	Q But not in every circumstance, just most of the
22	time is what we are hearing you say?
23	A I guess there could be cases where it wouldn't,
24	but I don't
25	Q Let me refer you to Issue 40. In Mr. Price's .
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1	deposition at Page 11, beginning at Line 17, do you have
2	that available?
3	A No, sorry. If you want to read it to me.
4	Q I think probably you could get it if I summarize
5	it for you. You were present during Mr. Price's
6	testimony, correct?
7	A Yes, I was.
8	Q And you were present when he was asked whether
9	or not the access charges applied to long distance calls
10	whether the call is carried via IP Telephony and in a
11	local context reciprocal comp should apply, do you recall
12	that?
13	A Yes, I do.
14	Q Is it your understanding the parties agree that
15	regardless of the technology used to transmit a call,
16	including Internet protocol, compensation for local calls
17	should be reciprocal compensation, while compensation for
18	long distance calls should be access charges?
19	A Yes. But the one exception I believe we still
20	have a disagreement as to whether or not a call with these
21	sort of out of area NPA-NXXs, the FX-like issue, I believe
22	it is MCI's issue that those would be treated as local
23	calls based on the rate center. And it is BellSouth's
24	position that it is the originating and terminating point
25	of the call that would determine the jurisdiction.

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1	But generally I do believe we agree that local
2	calls, even if they use IP Telephony, would be subject to
3	reciprocal compensation. Likewise, long distance calls
4	would be subject to access charges.
5	Q So, for clarification, you would agree that the
6	unresolved portion of this issue is whether the traffic
7	type, local or long distance should be determined by the
8	NPA-NXX or the originating and terminating exchanges?
9	A Yes, I would agree.
10	Q Is it BellSouth's position that the originating
11	and terminating exchanges should determine what
12	compensation applies? That is the same question that
13	that appears to be what you just said, is that true?
14	A Yes, that is true.
15	Q What is BellSouth's position on how compensation
16	should be applied to Phone-to-Phone calls using IP
17	Telephony over the Internet?
18	A Let's see. So it is a long distance call using
19	IP Telephony, a telephone on each end, but over the
20	Internet for some piece of that call?
21	Q Correct.
22	A I think if it is long distance in that case that
23	switched access would apply. That would still basically
24	be a Phone-to-Phone call.
25	Q Let me refer you to Issue 47, the reciprocal .

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1	compensation issue. In your direct and rebuttal testimony
2	you refer to the Commission's decisions regarding
3	ISP-bound traffic in the ITC/DeltaCom arbitration and the
4	ICG arbitration and the Intermedia arbitration, is that
5	correct?
6	A That's correct.
7	Q And is it your understanding that those
8	decisions basically stated that the parties should
9	continue under the terms of the existing agreement until
10	the FCC makes a final decision regarding ISP-bound
11	traffic?
12	A Yes, that is my understanding.
13	Q And is it BellSouth's position, and as you
14	stated in your testimony, that BellSouth is willing to
15	abide by the Commission's previous decisions until the FCC
16	establishes final rules regarding ISP-bound traffic,
17	correct?
18	A Yes, we are willing to do that.
19	Q I know this was brought up during the original
20	line of questioning, are you familiar with the recent
21	Global NAPS/BellSouth arbitration decision?
22	A I am familiar with it. I am not going to be
23	able to cite from it.
24	Q Regarding ISP-bound traffic, are you familiar
25	with what the Commission determined how that should be .
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treated? 1 2 My understanding is they decided that it would Α 3 be treated as local for purposes of the reciprocal 4 compensation, but it would have a different rate. 5 And what rate did the Commission apply in the 0 6 Global NAPS' petition? Not specific rate, was it the same 7 or was it lower or higher than --8 А Oh, the rate for calls to ISPs was lower than 9 the other reciprocal comp rate. 10 And do you know why the Commission determined 0 11 that lower rates were appropriate for the ISP-bound 12 traffic in Global NAPS? 13 It is my understanding that the Commission felt Ά that the nature of the traffic could result in it having 14 different cost characteristics and that was the 15 16 consideration. 17 Do you believe that lower reciprocal 0 compensation rates should be applied to ISP-bound traffic 18 19 if the Commission determines that such compensation is 20 appropriate in this arbitration? 21 Α Well, we haven't proposed that. What I would 22 say, first off, is no surprise; we wouldn't believe that 23 reciprocal compensation should apply for calls to ISPs at 24 all. If the determination is made that it should be, then 25 certainly moving in the direction the Commission has moved

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1	better reflects those costs. An alternative would also to
2	be put all of the traffic that reciprocal comp is going to
3	be paid on and see what the cost of that traffic is
4	combined, and then you could have a single rate. The
5	problem with the rate that we have been proposing before
6	is it doesn't reflect the nature of the ISP traffic and
7	that, I believe, is what the Commission was rightly
8	attempting to do in their Global NAPS decision.
9	Q Do you include the Global NAPS decision when you
10	state that BellSouth is willing to abide by the
11	Commission's past decisions regarding the ISP-bound
12	traffic?
13	A I hadn't put it in my testimony. I don't know
14	that it was out actually at the time I filed testimony.
15	COMMISSIONER JABER: Ms. Cox. Educate me on
16	when it was that companies or this Commission, I really
17	don't know, started treating reciprocal compensation for
18	Internet traffic separately. Was it ever did this
19	agency ever consider reciprocal compensation as a total
20	amount?
21	THE WITNESS: My understanding is up until the
22	Global NAPS decision that there had been just a single
23	rate for reciprocal compensation. And there has been this
24	on-going dispute as to whether or not that should apply to
25	ISP calls at all. When we developed the costs for .

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1	reciprocal compensation we didn't have that traffic in the
2	mix when we determined the cost. So I think that it is
3	just the Global NAPS decision was the first time the
4	Commission bifurcated those two and developed two
5	different rates.
6	COMMISSIONER JABER: So for purposes of your
7	interconnection agreements, BellSouth always envisioned
8	reciprocal compensation as a single rate?
9	THE WITNESS: Yes, I believe we did initially,
10	because we believed it would just apply to traditional
11	local calls, that it wouldn't be applicable to these calls
12	to ISPs.
13	BY MS. CHRISTENSEN:
14	Q Let me refer you to Issue 67. In your direct
15	testimony at Page 93, Lines 14 through 18, you state that
16	as reflected in the right-of-way agreements such licenses
17	to MCI does not constitute an easement, does not give MCI
18	ownership rights to the property, and does not give MCI
19	the right to restrict BellSouth's sale, or covenant, or
20	conveyance, excuse me, of its own property. Is this a
21	correct statement of your testimony?
22	A Yes, it is.
23	Q Is it BellSouth's position that the licensing
24	agreements do not give MCI the right to use the property?
25	A No, they have the right to use the property .

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1	while we own it during the course of the licensing
2	agreement. The dispute is what happens should we sell the
3	property. And we would say in that case their license
4	does not also convey on to the new owner or obligate the
5	new owner with regard to the license.
6	Q Do those license agreements usually have a time
7	period or an expiration period?
8	A That I am not sure of. Probably some do and I
9	guess there could be some that don't.
10	Q Well, assuming that there are specific time
11	periods specified in these licensing agreements, and
12	assume that MCI still has a valid licensing agreement at
13	the time that BellSouth wants to convey a piece of
14	property, is it BellSouth's position that it should just
15	be able to convey the property without regard to the
16	length of time or the agreement?
17	A Yes, that is our position is that the license
18	would not convey.
19	Q And I understand in your testimony you make a
20	distinction between having an ownership right and some
21	other type of right, is that correct?
22	A That's correct.
23	Q And it is your position that unless it is an
24	ownership right there is no other way that there could be
25	a restriction on the transfer of property?

A Yes. My understanding is in the case of something like an easement that that, in effect, is tied to the property. A license agreement that we are talking about here is for use of our property, and we would say that to the extent we sell the property the license does not necessarily go along with that.

Q Could you conceive of a situation where this might lead to or could potentially lead to some anticompetitive practices, such as BellSouth selling its poles to another carrier, making a license agreement with that carrier for an extended period of time and leaving the other parties without a way of getting onto those poles?

No, not really. I don't think that would occur. 14 Α 15 Q Let me move to Issue 107. In your direct 16 testimony, assuming for purposes of this question that the 17 Commission determines not only that it has to arbitrate 18 this issue, but must come to a resolution on this issue. 19 In your direct testimony, Page 102, Lines 13 through 15, 20 you indicate that the Commission should -- if the Commission should adopt MCI's proposed language, that 21 22 BellSouth would request that additional language be added. 23 What is the additional language that BellSouth wants adopted? 24

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I think I have it here, I'm not sure. There are

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1	two rather lengthy paragraphs. I don't know if you want
2	me to read them or I can provide it to you. It basically
3	gets our first view was the language, we believe we had
4	an agreement that there would not be a limitation of
5	liability, then there was an exception put in for material
6	breach. So we had some additional language added to, I
7	guess, sort of clarifies what that would mean.
8	Q And is that language available in any of the
9	testimony that has been filed or exhibits?
10	A I don't believe it is. MCI has received it, but
11	I don't know that we have provided it. I would be glad to
12	do that.
13	Q If it is possible, if you could make copies and
14	provide that for us.
15	A No problem.
16	Q Can you briefly explain why under that scenario
17	the Commission should adopt this additional language?
18	A Well, what I would really urge the Commission to
19	do is adopt the original language which just discusses
20	that there is not there is a limitation of liability,
21	explains what it would be, and not have the exception for
22	the material breach. So that is really what I would
23	encourage the Commission to do. I think that is the
24	simplest and the cleanest decision.
25	Q If the Commission chooses to grant an exception

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1	and you want this additional language, why should we add
2	that additional language on there?
3	A Because it would bring clarity to exactly what
4	does it mean. Our concern is without this additional
5	language there really is no limitation of liability in the
6	case if you have an exception for a material breach.
7	Q And you believe this would clarify that position
8	further?
9	A Yes, we believe that would.
10	Q Can you explain why BellSouth believes that the
11	MCI proposed language would result in greater liability to
12	MCI customers than to BellSouth customers?
13	A Yes, that gets at the limitation of liability
14	that we have in our tariffs and how that is structured.
15	We believe it should be the same for MCI as it is for our
16	customers.
17	Q Let me refer you to Issue 110. Would you agree
18	that all reasonable measures and all actions necessary to
19	keep MCI's information confidential are two separate
20	standards?
21	A I believe they could be interpreted to be two
22	different standards, yes.
23	Q Would BellSouth agree to add language that would
.24	require BellSouth to take all reasonably necessary actions
25	to keep MCI's information confidential?
	FLORIDA PUBLIC SERVICE COMMISSION

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1	A Yes.
2	Q And one last question. I'm going to refer back
3	to Issue 47. And I'm not sure whether or not I got an
4	answer to this question, but when we were talking about
5	the Global NAPS decision, and when you stated that
6	BellSouth is willing to abide by the Commission's past
7	decisions regarding ISP traffic, ISP-bound traffic, would
8	that also include the Global NAPS decision?
9	A Well, certainly if that is what the Commission
10	decides in this case, yes.
11	MS. CHRISTENSEN: Thank you. I have no further
12	questions.
13	COMMISSIONER JACOBS: Commissioners? One
14	question. In this discussion regarding dedicated
15	transport, I'm trying to get a full understanding of it.
16	If I understand your position, where you have provided
17	transport your position is that you would offer it as a
18	UNE?
19	THE WITNESS: Yes, where we have dedicated
20	transport, interoffice transport, local channels, those
21	things we are, yes, obligated to offer it, in fact.
22	COMMISSIONER JACOBS: Now, would the primary
23	instance where you would not offer it would be in
24	interLATA routes?
25	THE WITNESS: Well, we couldn't offer it in that

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1	case. Another case we don't feel we are obligated to
2	provide it is if it is between two points, neither of
3	which are on our network. So between switches of two
4	other carriers, or two MCI switches, for example.
5	COMMISSIONER JACOBS: Okay. If those two
6	switches happen to traverse a route that you already had
7	an end, though, would that fall within your albeit not
8	directly connecting those switches, but over a route that
9	you already covered, does that fall within your definition
10	of
11	THE WITNESS: Yes. And I have said to the
12	extent that we would happen to have facilities in those
13	cases we are willing to make those available.
14	COMMISSIONER JACOBS: Thank you.
15	MR. ROSS: Thank you, Commissioner Jacobs. Just
16	to follow-up Ms. Christensen
17	MS. CHRISTENSEN: Excuse me, I'm sorry. If I
18	could interrupt for one moment. I have a set of questions
19	that I did not ask and if I could take the opportunity
20	now?
21	MR. ROSS: No problem.
22	MS. CHRISTENSEN: No problem.
23	BY MS. CHRISTENSEN:
24	Q And this is referring to Issue 34. Does
25	BellSouth object to using two-way trunking from MCI's
	FLORIDA PUBLIC SERVICE COMMISSION

1	switch to BellSouth's local tandem?
2	A Not if we can mutually agree that that is the
3	way the traffic should be handled. Our only objection
4	really on Issue 34 is leaving MCI with the final decision.
5	Q So it would be the same response if the two-way
6	trunking was from an MCI switch to a BellSouth central
7	office subtending the local tandem, it would be the same
8	response that you just gave?
9	A Yes.
10	Q For clarification, let me ask you a
11	hypothetical. Assume that BellSouth has three central
12	offices connected to a local tandem. MCI is
13	interconnected at BellSouth's local tandem and at one of
14	BellSouth's central offices, which it would also be
15	connected to that tandem via two-way trunking.
16	If MCI originates a call from its switch
17	destined to a BellSouth customer routed through the
18	BellSouth local tandem, what costs are associated with the
19	transport and termination of that call?
20	A Let me make sure I have the diagram right. We
21	have a local tandem.
22	Q Correct.
23	A And then we have got three offices, is that
24	right?
25	Q Correct.
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	FLORIDA PUBLIC SERVICE COMMISSION

1	A Those are all three BellSouth offices?
2	Q Yes.
3	A And then an MCI office comes into the tandem?
4	Q Correct.
5	A If that MCI customer were to call one of
6	BellSouth customers going through the local tandem, and
7	this is all in the local calling area?
8	Q Correct.
9	A They would pay local tandem, switching, and end
10	office switching.
11	Q Now, what would be the difference in cost to
12	BellSouth to route a call through the tandem
13	interconnection versus through the central office
14	interconnection? Assume the same scenario and MCI is
15	connected directly to one of the central offices and also
16	to the tandem that serves that central office. Can you
17	differentiate the cost associated with transporting a call
18	via those two different routes, one through the tandem and
19	one through
20	A One directly to the central office?
21	Q Yes.
22	A The real difference would be the tandem
23	switching. We would have two switchings. If it went
24	through the tandem you would have the tandem and the end
25	office, if they go directly to the end office you just .
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have the end office switching, and that is what the FCC 1 2 was looking at when they determined there could be an 3 extra cost there. 4 If BellSouth originates a call from its central 0 5 office destined to a WorldCom customer routed through the 6 BellSouth tandem, what costs are associated with that 7 transport and the termination of that call? 8 А Well, in that case the transport and termination 9 wouldn't pick up until MCI started carrying the call. So 10 in that case they would have end office switching, because 11 we would be doing the tandem switching, it would be going 12 through our tandem. 13 Who pays for the tandem switch in that scenario? 0 If we are routing our local calls through our 14 Α 15 local tandem --16 0 Uh-huh. 17 А -- nobody really pays for it. I mean, we are 18 incurring that cost, but it is not something that MCI 19 would then charge us reciprocal compensation for. And 20 because the call would be going from us to WorldCom, the 21 reciprocal compensation would be billed from WorldCom to 22 us. And it would not cover the tandem because that would 23 be our tandem in that circumstance. 24 MS. CHRISTENSEN: Okay. I think that is the end 25 of my questions. We had discussed earlier the additional

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1	language, I would request that that could be filed as a
2	late exhibit?
3	MR. ROSS: Actually, Commissioner and counsel, I
4	believe it is included as part of Exhibit 10, which is the
5	proposed interconnection agreement that is attached to the
6	petition. And I will ask Ms. Cox to confirm that to make
7	that what she is looking at is what is already in the
8	exhibit.
9	COMMISSIONER JACOBS: I'm sorry, go ahead.
10	MS. CHRISTENSEN: As long as it is already an
11	exhibit, I would have no objection. But I thought I
12	understood Ms. Cox to say that it was not part of that
13	exhibit. So to the extent that it is not part of the
14	exhibit, could we have that as a late-filed exhibit?
15	COMMISSIONER JACOBS: Well, it is my
16	understanding that Exhibit 10 was only Exhibit A to the
17	petition, which was a letter.
18	MR. ROSS: Oh, I'm sorry. I'm sorry, you're
19	right. It is Exhibit 11, which is the actual proposed
20	interconnection agreement as I have it.
21	COMMISSIONER JACOBS: Let me make sure. I have
22	Exhibit 10 as Exhibit A to the petition.
23	MS. McNULTY: Chairman Jacobs, I believe it may
24	be Exhibit 12 that we are talking about. I have that
25	Exhibit C, the draft Florida interconnection agreement

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1	COMMISSIONER JACOBS: I think you're right.
2	MR. ROSS: I apologize. If I could just have
3	Mr. Cox confirm that the language is the language she is
4	referring to, I think that will it is in the record.
5	COMMISSIONER JACOBS: Right, that is. If I
6	could read my own handwriting I would have known that.
7	MR. ROSS: Ms. Cox, I have handed you a portion
8	of
9	COMMISSIONER JACOBS: I'm sorry, I had a couple
10	of real quick questions. You were going into redirect?
11	MR. ROSS: Yes.
12	COMMISSIONER JACOBS: Okay. One quick question.
13	Line sharing. I understanding your testimony to be that
14	what you have proposed in this agreement is the result of
15	meetings and discussions you have had with the ALEC
16	community. Do I take that to mean that you now will offer
17	line sharing generally?
18	THE WITNESS: Yes, we were obligated in offering
19	line sharing. But, again, line sharing is where we are
20	the voice provider. So I would distinguish that from the
21	discussion I was having with Mr. Melson over UNE-P.
22	COMMISSIONER JACOBS: Okay. And the other, in
23	your testimony, this is on Page I'm sorry, I lost my
24	place, Page 22 of your rebuttal. You indicated that
25	BellSouth would only send this traffic over two-way trunks

1	when traffic volumes between BellSouth and MCI are
2	insufficient to justify one-way trunks. And then I
3	understand that who makes that determination? Is there
4	some magical information that you know that and that can
5	be made at a point in time?
6	THE WITNESS: As to whether there would be
7	enough traffic?
8	COMMISSIONER JACOBS: Right. Is that
9	instantaneous, or is that a snapshot, or is it over time?
10	THE WITNESS: Well, I imagine the engineers
11	would look at it initially and then would probably look
12	some out in the future to project so that they wouldn't
13	have themselves locked in.
14	COMMISSIONER JACOBS: So you would be do a
15	projection over some period of time?
16	THE WITNESS: I believe so, yes.
17	COMMISSIONER JACOBS: Okay. Thank you.
18	MR. ROSS: Thank you.
19	REDIRECT EXAMINATION
20	BY MR. ROSS:
21	Q Ms. Cox, I have handed you three pages from what
22	has been marked as Exhibit 12, which is the proposed
23	interconnection agreement, specifically the language that
24	deals with the liability cap. And in that exhibit
25	includes BellSouth proposed language. Is that the
	FLORIDA PUBLIC SERVICE COMMISSION

1	language that you were referring to in response to
2	questions from Ms. Christensen that BellSouth has proposed
3	to MCI?
4	A Yes, it is. I'm sorry for the confusion. It
5	was in the agreement.
6	Q Ms. Christensen also asked you a question about
7	a hypothetical with an MCI customer being routed through
8	the BellSouth access tandem to several offices subtending
9	that access tandem, do you recall those questions?
10	A Yes.
11	Q And I believe that you testified when the MCI
12	customer calls BellSouth that BellSouth would charge
13	reciprocal compensation, including tandem switching and
14	end office switching, correct?
15	A Yes.
16	Q What about transport?
17	A Oh, yes, there would be transport in that case
18	between the MCI switch and the BellSouth switch would be a
19	local channel, for example. It is not a per minute
20	charge, but it is
21	Q If I could make use of your diagrams again.
22	There was a lot of discussion between you and Mr. Melson
23	about the points of interconnection. In the diagram that
24	you have used where MCI has a single point of
25	interconnection in the LATA, does BellSouth object to MCL

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1	using this type or form of interconnection?
2	A No, not at all.
3	Q Is it fair to say that if MCI does, in fact,
4	decide to use a single point of interconnection in the
5	LATA, that the only issue is who pays for the
6	interconnection facilities between the local calling
7	areas?
8	A Yes, that is my understanding.
9	Q Why is it that BellSouth treats local calling
10	areas sort of as distinct networks?
11	A Well, the reason for that would be in the case
12	of Lake City, for example, when we carry local calls today
13	over our local network, the calls are originated,
14	terminated, transported between the customers without ever
15	leaving that local network, or that local calling area. A
16	call that would go outside of that local calling area
17	would be a toll call, it would not be a local call. So
18	the local network is there, it is self-contained, the
19	local rates that those customers pay for local service are
20	really to just cover calls on that local network. If they
21	leave that local network they pay toll charges, for
22	example.
23	COMMISSIONER JABER: Mr. Ross, the diagram you
24	just asked the witness questions of and the diagram that
25	Mr. Melson used, that is Exhibit 15?

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1	MR. ROSS: Yes, ma'am.
2	BY MR. ROSS:
3	Q And looking at, I believe, what we have now
4	marked as Exhibit 20, which is Diagram 2, which is the FX
5	issue, do you recall Mr. Melson asking you questions about
6	this?
7	A Yes.
8	Q Now, I believe Mr. Melson asked you questions
9	about BellSouth's foreign exchange service and where a
10	BellSouth customer in Jupiter, for example, is calling a
11	BellSouth customer in New York City using foreign
12	exchange, do you recall those questions?
13	A Something like that, yes.
14	Q And Mr. Melson asked what happens if an MCI
15	customer calls the BellSouth foreign exchange service
16	customer, does reciprocal compensation apply, and I
17	believe you testified that BellSouth charges that now, but
18	is willing to stop, is that correct?
19	A That's correct.
20	Q Now, my question is how prevalent is the
21	situation where an MCI customer is calling a BellSouth
22	foreign exchange service customer who is not an ISP?
23	A Well, I don't know exactly how prevalent it is,
24	but with not having a whole lot of customers to originate
25	calls to this very specific group of FX customers, I don't

1	think it would be all that prevalent.
2	Q Mr. Melson also asked you whether or not you
3	agree that the NPA-NXX determines the jurisdiction of a
4	call, do you recall those questions?
5	A Yes, I do.
6	Q Now, is it your understanding that BellSouth can
7	handle a call today from the Jupiter local calling area to
8	New York City?
9	A No, we could not. That would be an interLATA
10	call.
11	Q And even though the NPA-NXXs of those particular
12	calls may both be assigned to Jupiter, can BellSouth
13	handle that call from the Jupiter local calling area to
14	New York City?
15	A No, we could not.
16	Q You were also asked about Issue 40 in the IP
17	Telephony issue. Has BellSouth proposed language that
18	deals with the issue of switched access consistent with
19	the decision of the Commission in the Intermedia
20	arbitration?
21	A Yes. We have said we would be amenable to that
22	same language.
23	Q And to your knowledge has MCI accepted that
24	language?
25	A I don't know. I heard you discussing it with .
	FLORIDA PUBLIC SERVICE COMMISSION

1	Mr. Price. I don't remember if that was accepted or not.
2	Q And if MCI would accept that language, would
3	BellSouth accept MCI's proposed language on this issue, as
4	well?
5	A Yes.
6	Q With respect to Issue 3 and the rates for access
7	services that may appear in BellSouth's intrastate tariffs
8	and its interstate tariffs, Ms. Christensen asked you
9	about that issue. Do you recall that?
10	A Yes, I do.
11	Q Is it fair to say that whatever rate is
12	contained in those specific tariffs must comply with
13	whatever legal requirements there are either at the FCC or
14	the state for the price of BellSouth's services?
15	A Yes, they would. Because they are all subject
16	to Commission approval here and FCC approval.
17	Q And would that possibly explain differences in
18	rates contained within those tariffs?
19	A It could.
20	Q Looking at Issue 9, I believe in response to
21	questions from Ms. Christensen on the issue of special
22	construction, I believe you testified that BellSouth has
23	proposed to treat MCI just like it treats its retail
24	customers with respect to the special construction
25	process, is that correct?

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1	A That's correct.
2	Q And to your knowledge has BellSouth proposed
3	language to that effect to MCI?
4	A I don't know if we have specifically proposed
5	language, but we certainly can if we haven't.
6	Q Looking in response to Issue 23, which deals
7	with the SONET ring. Exhibit 28, which was the diagram
8	that Mr. Melson presented to you that had the WorldCom
. 9	switches and the BellSouth wire centers, do you have that
10	in front of you?
11	A Yes, I do.
12	Q To your knowledge is there anything that
13	prevents WorldCom from building its own transport
14	facilities from its Switch Number 1 on the bottom
15	left-hand to Switch Number 2 on the bottom right-hand side
16	of the page?
17	A Nothing that I am aware of.
18	Q With respect to Issue 94, which deals with the
19	disconnect for nonpayment, Mr. Melson went through a
20	hypothetical about a good faith dispute and a disagreement
21	as to whether or not it was a good faith dispute. Under
22	those circumstances which I thought you said were likely
23	to be rare, could MCI, in fact, pay the disputed sums and
24	complain to the Commission and gets its money back if
25	BellSouth were wrong?

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1	A Yes, I'm sure they could.
2	Q So it's fair to say that there is at least a
3	step that has to happen before or could happen before
4	customers were ever affected?
5	A Yes, certainly.
6	Q On Issue 109, which deals with the one aspect
7	deals with the posting of BellSouth's interconnection
8	agreements on the website, do you understand that MCI is
9	proposing that BellSouth post on websites agreements that
10	have not even been approved by this Commission?
11	A Yes, that is my understanding.
12	Q And to your knowledge is MCI entitled to opt
13	into or elect to take terms from an interconnection
14	agreement that has not even been approved by this
15	Commission?
16	A No, I believe the agreement has to be approved
17	before they can opt in.
18	MR. ROSS: Mr. Chairman, BellSouth has no
19	further questions and would ask that Exhibit 25 and
20	Exhibit 26 be introduced into the record.
21	COMMISSIONER JACOBS: Show 25 and 26 admitted.
22	(Exhibit Number 25 and 26 received in evidence.)
23	MR. MELSON: WorldCom moves Exhibit 27 and 28.
24	COMMISSIONER JACOBS: Show 27 and 28 admitted.
25	(Exhibit Number 27 and 28 received in evidence.)

1	COMMISSIONER JACOBS: And I wasn't sure, but
2	just to make sure that we had moved you requested, but
3	I wasn't sure that we actually moved the testimonies into
4	the record. But just to be sure, let's make sure that the
5	rebuttal and direct are moved into the record as though
6	read.
7	MR. ROSS: Thank you, Mr. Chairman.
8	MR. MELSON: And, Commissioner Jacobs, I will
9	confess I lost track. Were Exhibits 19 through 23
10	admitted?
11	COMMISSIONER JACOBS: Yes.
12	MR. MELSON: Thank you.
13	COMMISSIONER JACOBS: Thank you. You are
14	excused, Ms. Cox.
15	THE WITNESS: Thank you.
16	COMMISSIONER JACOBS: We were going to take Mr.
17	Scollard. Let me make everyone aware, I have just been
18	informed that the cooling system has failed. I am told it
19	is in the whole complex, so govern yourselves accordingly.
20	MR. MELSON: Does governing ourselves
21	accordingly include taking our jackets off?
22	COMMISSIONER JACOBS: You may.
23	MR. MELSON: Thank you. But I won't, I will
24	tough it out with everybody else.
25	DAVID P. SCOLLARD
	FLORIDA PUBLIC SERVICE COMMISSION

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1	was called as a witness on behalf of BellSouth
2	Telecommunications, Inc., and, having been duly sworn,
3	testified as follows:
4	DIRECT EXAMINATION
5	BY MR. ROSS:
6	Q Could you state your full name and business
7	address for the record, please?
8	A Yes. David Scollard, the business address is
9	600 North 19th Street, Birmingham, Alabama.
10	Q By whom are you employed, Mr. Scollard?
11	A BellSouth Billing, Incorporated.
12	Q Mr. Scollard, did you cause to be filed direct
13	testimony in this case consisting of 21 pages dated August
14	17, 2000?
15	A Yes.
16	Q Do you have any changes or corrections to that
17	testimony?
18	A No, I don't.
19	Q If I were to ask you the same question would
20	your answers be the same as if read from the stand?
21	A Yes.
22	Q Did you also cause to be filed rebuttal
23	testimony consisting of 9 pages dated September 7, 2000?
24	A Yes.
25	Q Do you have any changes or corrections to the
	FLORIDA PUBLIC SERVICE COMMISSION

1	rebuttal testimony?
2	A No, I don't.
3	Q If I were to ask you the same questions, would
4	your answers be the same as if read from the stand today?
5	A Yes.
6	Q And you had no exhibits attached to either your
7	direct or rebuttal testimony?
8	A I did not.
9	MR. ROSS: Commissioner Jacobs, BellSouth would
10	ask that Mr. Scollard's direct and rebuttal testimony be
11	incorporated into the record in this case.
12	COMMISSIONER JACOBS: Very well. Show his
13	rebuttal and direct testimony inserted as though read.
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	FLORIDA PUBLIC SERVICE COMMISSION

1		BELLSOUTH TELECOMMUNICATIONS, INC.
2		DIRECT TESTIMONY OF DAVID P. SCOLLARD
3		BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
4		DOCKET NO. 000649-TP
5		August 17, 2000
6		
7	Q.	PLEASE STATE YOUR NAME, ADDRESS, AND POSITION WITH
8		BELLSOUTH TELECOMMUNICATIONS, INC.
9		
10	А.	I am David P. Scollard, Room 26D3, 600 N. 19th St., Birmingham, AL 35203.
11		My current position is Manager, Wholesale Billing at BellSouth Billing, Inc., a
12		wholly owned subsidiary of BellSouth Telecommunications, Inc. In that role, I
13		am responsible for overseeing the implementation of various changes to
14		BellSouth's Customer Records Information System ("CRIS") and Carrier
15		Access Billing System ("CABS").
16		
17	Q.	PLEASE SUMMARIZE YOUR BACKGROUND AND EXPERIENCE.
18		
19	А.	I graduated from Auburn University with a Bachelor of Science Degree in
20		Mathematics in 1983. I began my career at BellSouth as a Systems Analyst
21		within the Information Technology Department with responsibility for
22		developing applications supporting the Finance organization. I have served in a
23	-	number of billing system design and billing operations roles within the billing
24		organization. Since I assumed my present responsibilities, I have overseen the
25		progress of a number of billing system revision projects such as the

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1		implementation of the 1997 Federal Communications Commission ("FCC")
2		access reform provisions, billing of unbundled network elements ("UNEs"), as
3		well as the development of billing solutions in support of new products offered
4		to end user customers. I am familiar with the billing provided by BellSouth to
5		local competitors, interexchange carriers and retail end user customers.
6		
7	Q.	HAVE YOU TESTIFIED PREVIOUSLY BEFORE ANY STATE PUBLIC
8		SERVICE COMMISSION? IF SO, BRIEFLY DESCRIBE THE SUBJECT
9		OF YOUR TESTIMONY.
10		
11	А.	I have testified before the state Public Service Commissions in Alabama,
12		Florida, Georgia, Kentucky, Louisiana, Mississippi, South Carolina, the
13		Tennessee Regulatory Authority, and the Utilities Commission in North
14		Carolina on issues regarding the capabilities of the systems used by BellSouth
15		to bill for services provided to retail customers, Interexchange Carriers (IXCs)
16		as well as Alternative Local Exchange Carriers (ALECs).
17		
18	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS
19		PROCEEDING?
20		
21	А.	The purpose of my testimony is to address issues raised in this arbitration
22		relating to BellSouth's billing for services provided to MCImetro Access
23		Transmission Services, Inc. and MCI WorldCom Communications, Inc.
24		("MCI"). Specifically, I will address issues 43, 53, 75, 93, 95 and 111.
25		· · · · · ·

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Issue 43: When the ANI, CPN and BTN are not available, should the parties be 1 2 required to include in the information transmitted with the call the NPA/NXX associated with the trunk group or the telephone number associated with the trunk 3 group? 4 5 6 Q. WHAT IS BELLSOUTH'S POSITION ON THIS ISSUE? 7 8 A. BellSouth's position is that the NPA/NXX of the number assigned to the trunk 9 group is the only significant information necessary for MCI to bill other 10 carriers using the records provided by BellSouth. Therefore, the NPA/NXX is 11 the only information that should be required. However, if a carrier provides a 12 full telephone number to associate with the trunk group, then it will be 13 provided to MCI. 14 15 Q. EXPLAIN THE BASIS FOR BELLSOUTH'S POSITION ON THIS ISSUE. 16 17 Α. BellSouth provides MCI with usage records for billing third parties that are in 18 compliance with the industry-developed meet point billing guidelines. These 19 guidelines provide that the records should have enough information for MCI to 20 determine which carrier to bill. In most cases, the Carrier Identification Code 21 (or CIC) is used to make this determination. Where the third party does not 22 have a CIC, as is the case with Independent Telephone Companies (ICOs), the 23 guidelines call for the records to contain other information with which to 24 identify the third party. If the Automated Number Identification (ANI) 25 information is provided in the call signal from the third party, it is recorded by

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1		BellSouth and provided to MCI. Since the ANI contains the NPA/NXX of the
2		third party, MCI can use this to determine who to bill. If the ANI is not
3		signaled by the third party, then information which has been built in the
4		BellSouth switch for each trunk group being used by the third parry is provided
5		to MCI. The third party determines what information is built in the switch but
6		it must contain the NPA/NXX of the third party. BellSouth will provide to
7		MCI whatever the third party has determined should be associated with its
8		trunk group whether that is a full telephone number or just the NPA/NXX.
9		MCI can then use this information in lieu of the ANI to determine who to bill.
10		
11	Q.	WHAT ACTION DOES BELLSOUTH WANT THIS COMMISSION TO
12		TAKE REGARDING THIS ISSUE?
13		
14	А.	BellSouth asks the Commission to find that the parties exchange only that data
15		which is provided for in the meet point billing guidelines developed by the
16		industry and find that a telephone number be required only when that
17		information is provided by the third party involved in a meet point billing
18		arrangement.
19		
20	Issue :	53: Should call jurisdiction be based on the calling party number or on
21	jurisdi	ictional factors that represent averages?
22		
23	Q.	WHAT IS BELLSOUTH'S POSITION ON THIS ISSUE?
24		
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Α. 1 While using recorded data, where available, to more accurately bill for calls 2 between the networks of both companies is desirable, a number of limitations 3 preclude BellSouth from using recorded usage data to determine which rates to 4 apply for billing. Until these limitations can be resolved, the parties should 5 continue to use industry defined factors such as the Percent Interstate Usage 6 (PIU) factor and the Percent Local Usage (PLU) factor for billing. 7 8 Q. WHAT ARE USAGE BILLING FACTORS? 9 10 A. The concept of using a factor to apply to billing was initially created in the 11 switched access world to segregate switched access traffic into interstate and 12 intrastate jurisdictions. This was accomplished by the creation of the Percent 13 Interstate Usage (PIU) factor. The PIU is currently part of all Local Exchange 14 Carrier billing systems and switched access tariffs and is widely used by many 15 carriers, including MCI. BellSouth's proposed contract language builds on the 16 PIU factor concepts and process, and addresses the need by both parties to 17 exchange Percent Local Usage (PLU) factors. The PLU is a factor that 18 represents the percentage of originating traffic that is local for purposes of 19 applying reciprocal compensation versus switched access rates. BellSouth 20 calculates a PLU for traffic originated by BellSouth's end user customers, and 21 MCI calculates a PLU for traffic originated by its end user customers. The 22 originating company has the necessary information to determine whether or not 23 its originating traffic is local. BellSouth and MCI are currently exchanging 24 PLU factors for local traffic billing purposes. The use of billing factors has 25

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- been and continues to be viewed in the industry as an accurate method of
 billing for traffic exchanged between carriers.
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4 Q. WHY CAN'T THE CALLING PARTY NUMBER BE USED FOR BILLING 5 PURPOSES IN LIEU OF THE FACTORS?

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7 A. The Calling Party Number (CPN) is a data field that is provided in the 8 Signaling System 7 (SS7) data stream. This data field is populated with the 9 ten-digit (10D) number of the originating end user. It is important to note that, 10 at present, some companies do not populate the CPN in the SS7 signaling data 11 stream and therefore it is not available for use. If a terminating company can 12 record the CPN, and also record the called number (when provided), then the 13 terminating company has both the originating and terminating ten digit 14 numbers. If the numbers are representative of the originating and terminating 15 locations of the call, then the call jurisdiction can be determined from the 16 recordings produced in the switching equipment.

18 However, there are three key problems surrounding the use of CPN to 19 determine the call jurisdiction for the purpose of billing local traffic. First, 20 BellSouth uses industry-defined standards to record when a call either 21 originates or terminates within its switches. These standards presently do not 22 allow for the recording of CPN in the terminating switch records. To alter the 23 standard would require industry agreement and subsequent switch vendor 24 modifications. Switch recordings, in turn, are used to provide data to the 25 billing systems used by BellSouth to perform the billing function. The lack of

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CPN on the record makes it impossible to implement MCI's proposal and necessitates the need to use the billing factors to determine the jurisdiction of the calls.

Second, even if CPN is eventually captured by switch recordings, it is of
limited use to the extent that some interconnection agreements define local
traffic as traffic that is billed to the end user of the originating company as a
local call. Since BellSouth would have no way of keeping up with what
another company bills its end users, the CPN would be of no use at all in these
instances. In this case, the only way to bill for these calls would be to continue
using billing factors as proposed by BellSouth.

- Finally, there are many examples where CPN is not passed between the originating company and BellSouth at all. In other cases, CPN is provided on some calls but not all calls. In the case of traffic sent to BellSouth from MCI, the CPN information is missing on approximately 50% of the calls. Given its experience to date, BellSouth should not be required to make the substantial investment that would be necessary to begin changing all of its switches to record CPN since it would be of limited value.
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21 Q. WHAT ACTION DOES BELLSOUTH WANT THIS COMMISSION TO22 TAKE REGARDING THIS ISSUE?

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 A. BellSouth asks the Commission to find that billing factors be included in the Agreement for use in determining the jurisdiction of traffic for billing purposes.
 Issue 75: For end users served by INP should the end user or the end-user's local carrier be responsible for paying the terminating carrier for collect calls, third party.
 billed calls or other operator assisted calls?

8

9 Q. WHAT IS BELLSOUTH'S POSITION ON THIS ISSUE?

10

11 Α. BellSouth's position is that the local carrier (such as MCI) serving the end user 12 via Interim Number Portability facilities is responsible for paying for collect 13 calls, third number calls or other operator handled calls incurred by the end 14 user. MCI is BellSouth's customer of record when INP is used, has all of the 15 information necessary to bill the end user and can put a block on such calls 16 thereby avoiding the issue entirely. Any issue MCI has with billing its end 17 users for collect and third party calls should be short lived since the INP 18 process has effectively been replaced by the Local Number Portability (LNP) 19 service.

20

21 Q. WHAT TYPES OF CALLS ARE INVOLVED IN THIS ISSUE?

22

A. Third number billed calls are at issue. For example, suppose a BellSouth end
user ports to MCI using INP. That same end user then goes to her uncle's
house (who is a BellSouth local and toll end user) to place an intra-LATA toll

call. Since the end user does not want her uncle to pay for the call she asks the
 operator to bill that call to her long-standing BellSouth telephone number (the
 ported number). This issue deals with how BellSouth should recover its
 revenue for those types of calls.

6 Q. WHY SHOULD THE LOCAL CARRIER, SUCH AS MCI, PAY FOR SUCH7 CALLS?

8

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9 Α. There are at least three reasons. First, INP is unique in that the end user 10 customer is actually provided two telephone numbers. The BellSouth provided 11 number from which portability occurs and the second number provided by 12 MCI to which calls are routed. When MCI elects to provide service to an end 13 user via an INP arrangement, MCI becomes BellSouth's customer of record for 14 all services connected with the telephone number provided by BellSouth. 15 Therefore, it is MCI which should be held accountable for the charges which 16 are to be billed against that number. The proposal made by BellSouth is 17 identical to the processes used when MCI serves an end user via resold services 18 and unbundled network elements.

19

Second, the industry supported mechanisms by which these types of calls are
settled between carriers is based on the NPA/NXX of the end user to be billed.
In the example listed above, the niece's call from her uncle's house that is
charged to her long-standing BellSouth telephone number looks like it is to be
billed to a BellSouth end user since the "bill to" number contains a BellSouth
NPA/NXX. The industry bodies, rightly so, decided to forego the expense of

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1	А.	Yes. BellSouth uses the industry billing mechanisms every day to provide
2		ALECs, including MCI, with records to bill for collect and third number billed
3		calls placed by the ALECs end users, carried by BellSouth so that the ALEC
4		can bill the end user on the bills provided to the end user. These mechanisms
5		hold the ALECs liable for the non-payment of these calls. The Agreement
6		language proposed by BellSouth for MCI's end users served by INP describes
7		the same usage exchange functions and responsibilities as in the process used
8		to bill MCI's other end users.
9		
10	Q.	WHAT ACTION DOES BELLSOUTH WANT THIS COMMISSION TO
11		TAKE REGARDING THIS ISSUE?
12		
13	А.	BellSouth asks the Commission to direct the parties to adopt the language
14		proposed by BellSouth on this issue.
15		
16	r	$02 \mathbf{R} \mathbf{h} = \mathbf{h} + $
	Issue	93: By when must the parties bill for previously unbilled amounts? By when
17		93: By when must the parties but for previously unbitted amounts? By when they submit bills to one another?
17 18		
18	must t	hey submit bills to one another?
18 19	must t	hey submit bills to one another?
18 19 20	must t Q.	<i>They submit bills to one another?</i> WHAT IS BELLSOUTH'S POSITION ON THIS ISSUE?
18 19 20 21	must t Q.	<i>They submit bills to one another?</i> WHAT IS BELLSOUTH'S POSITION ON THIS ISSUE? Because BellSouth relies on billing information from third parties at times to
18 19 20 21 22	must t Q.	They submit bills to one another? WHAT IS BELLSOUTH'S POSITION ON THIS ISSUE? Because BellSouth relies on billing information from third parties at times to bill MCI, BellSouth should be permitted to bill charges to the full extent
18 19 20 21 22 23	must t Q.	They submit bills to one another? WHAT IS BELLSOUTH'S POSITION ON THIS ISSUE? Because BellSouth relies on billing information from third parties at times to bill MCI, BellSouth should be permitted to bill charges to the full extent

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1		revising the systems for INP since it was only an interim offering and to
2		concentrate their efforts to support LNP. Therefore, all of the existing carrier-
3		to-carrier settlements systems only support BellSouth billing its customer of
4		record for the call. In this case, that is MCI. BellSouth then provides MCI with
5		a copy of the call record so it can perform the needed billing to its end user.
6		Again, this is identical to the way these calls are handled in the resale and UNE
7		environments.
8		
9		Third, the proposed BellSouth language provides that MCI can limit its
10		potential liability for these charges by placing blocks on the telephone number
11		provided by BellSouth such that third number or collect calls or both are
12		blocked. The end user would then have the option of having these types of
13		calls charged to the telephone number provided by MCI which would avoid the
14		issue entirely. It is not clear why this approach is unacceptable to MCI.
15		
16	Q.	ARE THERE OTHER WAYS MCI CAN AVOID THIS ISSUE OTHER
17		THAN BLOCKING THESE TYPES OF CALLS.?
18		
19	А.	Yes. In Florida, MCI can elect to serve its end users using Local Number
20		Portability in all Florida central offices. Therefore, this issue is isolated to
21		those cases where INP customers have not yet been converted to LNP.
22		
23	Q.	IS BELLSOUTH'S PROPOSAL CONSISTENT WITH INDUSTRY
24		PRACTICE?
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2 A. BellSouth is committed to providing all ALECs, including MCI, with accurate 3 and timely invoices for services provided under the interconnection 4 agreements. From time to time, however, there are instances when this billing 5 may be delayed. For example, BellSouth often relies on usage records from a 6 third party to bill MCI for services jointly provided by that third party (via 7 meet point billing procedures) – records that BellSouth may not receive for an 8 extended period of time after the date of the usage in question. In these and 9 other situations it may be necessary to bill for services many months after the 10 date of the calls being placed. BellSouth's position is that the only limiting factor should be the applicable laws and commission rules set out in each state. 11 12 MCI states that the limit should be set at 1 year from the date the charge was 13 incurred. While this would be sufficient in the vast majority of cases, 14 BellSouth should be permitted to bill charges to the full extent allowed by law. 15 16 Q. IS THERE ANY OTHER WAY THIS ISSUE COULD BE RESOLVED? 17 18 Α.

A. Yes. BellSouth is willing to agree to a bill certification process between the
two companies. Under such an arrangement, BellSouth and MCI can come to
terms on what types of processes will be established to show the accuracy and
timeliness of BellSouth's billing systems. This process is known as a Bill
Certification process. One of the parameters which is set when negotiating this
type of process is how "old" a billed charge can be and still be allowed on the
bill between the parties. This same negotiated timeframe is also used in the
"Bill Closure" provisions of the process. The bill closure period dictates how

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1		long MCI has to dispute charges on the bills received from BellSouth. For
2		example, if a 6-month timeframe is agreed upon, BellSouth would have this
3		amount of time in which to bill MCI for the charges covered by the Bill
4		Certification agreement. In return, MCI would have 6 months to dispute
5		charges which are on the bills that are sent. Absent this type of agreement,
6		BellSouth should be given the full amount of time permitted by the Florida law
7		in which to bill MCI for charges incurred under the agreement.
8		
9	Issue 9	95: Should BellSouth be required to provide MCI with billing records with all
10	EMI s	tandard fields?
11		
12	Q.	WHAT IS BELLSOUTH'S POSITION ON THIS ISSUE?
13		
14	А.	BellSouth provides and is willing to continue to provide MCI with billing
15		records consistent with EMI guidelines. However, the agreement should make
16		clear how these records will be provided, which MCI's proposal does not do.
17		
18	Q.	WHAT IS BELLSOUTH'S UNDERSTANDING OF THE ISSUE?
19		
20	А.	BellSouth's understanding of the issue is much different than that put forth in
21		the testimony of MCI in other states. BellSouth does provide ALECs with
22		usage records created using the EMI guidelines. BellSouth has a number of
23		interfaces that allow MCI to receive these usage records. Each interface has
24		been created using the guidelines contained in the EMI documents. BellSouth's
25		proposed language dealing with usage recordings is to clarify the exact nature

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1		of how these records will be provided. The EMI guidelines call for differing
2		types of records, record fields and data formats depending on the type of usage
3		being recorded. For example, the EMI standards for usage record associated
4		with meet point billing are far different than a usage record exchanged between
5		companies to be used to bill for a toll call reverse billed to the terminating
6		number. The language proposed by BellSouth clearly defines which types of
7		records will be included on the different interfaces and the processes used to
8		create each.
9		
10	Q.	DOES BELLSOUTH PROVIDE MCI WITH ALL EMI STANDARD
11		FIELDS ON THE USAGE RECORDS IT PROVIDES TO ALECs ?
12		
13	А.	Yes. The fact is that BellSouth does provide the EMI fields that are required
14		for the types of records included on the usage interfaces. BellSouth is not
15		seeking to move away from the industry guidelines and develop proprietary
16		records. However, the wording in the contract should be revised to clearly
17		reflect how these industry guidelines will be used by the systems to support
18		MCI. BellSouth's proposed language does just that.
19		
20	Q.	WHAT ACTION DOES BELLSOUTH WANT THIS COMMISSION TO
21		TAKE REGARDING THIS ISSUE?
22		
23	A.	BellSouth asks the Commission to direct the parties to adopt the language
24		proposed by BellSouth in resolving this issue.
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Issue 111: Should MCI WorldCom's proposed procedures be followed for audits of
 billing records?

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4 Q. WHAT IS BELLSOUTH'S POSITION ON THIS ISSUE?

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A. BellSouth's position is that the wording in the contract for how audits are to be performed on the billing factors used by both parties should clearly state the scope of the audit, the responsibilities of the parties in preparing for the audit, how the results will be used to improve the accuracy of the factors going forward and who will be responsible for paying for the audit. BellSouth's proposed language provides a number of details missing from the language proposed by MCI.

13

14 Q. IN WHAT SPECIFIC AREAS IS THE LANGUAGE PROPOSED BY MCI15 DEFICIENT?

16

17 A. First, MCI's language is confusing as to the scope of the audit. The language 18 states that usage transmitted via the Carrier Access Billing System (CABS) is 19 included. Since CABS is a system used to create invoices for MCI, any audit of 20 that system would be covered in Attachment 8 and should not be included in 21 this part of the agreement. BellSouth's language include wording specifically 22 stating that the audit deals with the calculation of the billing factors and even 23 includes a definition of the factors to be audited. Second, MCI's language does 24 not specifically state the responsibilities of the parties in preparing for the 25 audit. By contrast, BellSouth's language includes requirements for retaining

1		reports, records, etc. which will be used in the audit. Third, while MCI's
2		proposal explains how inaccurate billing resulting from inaccurate factors will
3		be adjusted, it does not provide any proposal on how the factors themselves
4		will be adjusted going forward as a result of any audit findings. BellSouth's
5		language does. Finally, BellSouth's proposed language specifically states
6		which party will be responsible for paying for the audit – an issue on which
7		MCI's proposal is completely silent.
8		
9	Q.	IS THE DISPUTE BETWEEN BELLSOUTH AND MCI WITH RESPECT TO
10		ISSUE 111 LIMITED SOLELY TO AUDITS OF BILLING FACTORS?
11		
12	A.	No. During ongoing meetings with MCI to the negotiate contract, a number of
13		other factor-related issues have been raised. These issues are:
14		• Factor reporting frequency;
15		• Inclusion of transient traffic into the PLU development process;
16		• and
17		• Development and Reporting of a new factor, the PIIU;
18		
19	Q.	PLEASE DESCRIBE THE ISSUE ON FACTOR REPORTING
20		FREQUENCY?
21		
22	A.	MCI has proposed that the billing factors used to bill reciprocal compensation
23		and access charges be reported monthly. MCI contends that quarterly reporting
24		of the PLU is inadequate to address variances in traffic flow. BellSouth's
25		position is that, in the majority of cases, quarterly reporting of the PLU by both

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parties is both reasonable and efficient. However, in an effort to address
 MCI's concerns, BellSouth has offered a very reasonable proposal to MCI,
 which I will discuss below.

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5 Q. WHAT IS THE PLU AND HOW IS IT USED?

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WHAT IS THE FLU AND HOW IS IT USED?

- 7 Α. The PLU - Percent Local Usage - is a factor that determines the amount of 8 local terminating minutes for use in reciprocal compensation billing between 9 the Parties. Both BellSouth and MCI can mix local and long distance traffic on 10 the same trunks between BellSouth's Access tandem and MCI's end office 11 switch. The terminating carrier has no way to determine how much traffic is 12 local versus long distance; however, it must know this in order to bill 13 reciprocal compensation. Consequently, the originating carrier must tell the 14 terminating carrier what percent of the traffic is local. That percentage is the 15 PLU.
- 16

In other words, BellSouth reports to MCI what percent of the total traffic that
BellSouth originates to MCI constitutes local traffic. Likewise, MCI reports
the same information to BellSouth for traffic MCI originates to BellSouth. The
PLU is typically calculated and reported quarterly as outlined in BellSouth's
"Percent Local Use (PLU) Reporting Guidebook" and in the "ALEC
Activation Requirements" posted on the Internet.

23

24 Q. WHAT IS THE BASIS FOR BELLSOUTH'S POSITION?

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1	A.	BellSouth contends that quarterly reporting of the PLU is a reasonable balance
2		of: 1) the effort required by all companies (ALECs, IXCs and ILECs) to gather
3		the data to calculate the PLU; 2) the effort required by companies to manually
4		update their billing systems to include those factors for all other companies;
5		and 3) the degree of variability of the factors within the reporting period, such
6		as adds, disconnects, seasonal peaks, etc. MCI's reporting of the PLU on a
7		monthly basis would require additional manpower and expense on BellSouth's
8		part, and would not improve the current methodology. In fact, the majority of
9		ALECs with which BellSouth has interconnection agreements concur that
10		quarterly reporting is adequate.
11		
12		However, as a compromise, BellSouth would agree to the following, if it were
13		acceptable to the Commission and to MCI:
14		BellSouth will accept and implement a monthly PLU, for a period of
15		twelve (12) months, whenever MCI gains an end user whose calling
16		pattern and traffic would likely have an impact on the PLU reported by
17		MCI or whenever MCI opens a new calling area or begins marketing
18		local services in a new area. After reporting the PLU monthly for a
19		twelve (12) month period, the PLU reporting will revert to quarterly.
20		Unless the monthly reporting demonstrates that the PLU has stabilized,
21		the reporting party will continue to report a monthly PLU for an
22		additional six (6) month period or until the Parties agree that the PLU
23		has stabilized, whichever occurs first. In all other instances, the PLU
24		reporting shall be quarterly.
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1 2 BellSouth believes that this language addresses the situations wherein it is 3 possible that the PLU could vary significantly on a monthly basis. 4 UNDER THIS COMPROMISE PROPOSAL WOULD BELLSOUTH 5 Q. CONTINUE TO REPORT ITS PLU FACTOR TO MCI ON A QUARTERLY 6 7 BASIS? 8 9 A. Generally, yes. BellSouth believes that for the vast majority of cases the traffic 10 patterns for calls originating from its end users do not vary to the degree that 11 would justify the added expense of creating a new study more frequently than 12 once per quarter. However, if such a situation were to arise, BellSouth could, at 13 its option, use the same process described above to account for any traffic 14 changes. 15 WHAT ARE THE PARTIES' POSITIONS ON THE ISSUE OF INCLUDING 16 Q. 17 TRANSIT TRAFFIC IN THE PLU DEVELOPMENT? 18 19 А. MCI has proposed that minutes of use pertaining to transit traffic (traffic 20 flowing from MCI through the BellSouth tandem destined for another carrier) 21 be included in the studies underlying the calculation of the Percent Local 22 Usage (PLU) factor. BellSouth's position is that including this type of traffic 23 will skew the results and should not be included in the PLU factor that either 24 party reports to the other. 25

\cap WHAT IS THE BASIS FOR BELL SOUTH'S POSITION? 1

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Q.	what is the basis for belesooth 5 rosition?
А.	Transit traffic is treated, for the purposes of billing, as jointly provided traffic
	between MCI, BellSouth and the third carrier. For the purposes of billing
	reciprocal compensation, BellSouth will not apply the PLU that MCI provides
	to BellSouth to any transit traffic. As Mr. Varner explains, BellSouth should
	not be required to pay reciprocal compensation for transit traffic. As a result,
	transit traffic should not be used in the PLU provided to BellSouth but to the

- 9 PLU provided to the third carrier.
- 10

PLEASE DESCRIBE THE ISSUE SURROUNDING THE DEVELOPMENT 11 Q. 12 OF A NEW FACTOR, THE PERCENT INTRASTATE, INTERLATA 13 **USAGE FACTOR (PIIU)?**

14

15 А. MCI has proposed that a factor be developed to determine when calls 16 originating from either parties' network are terminated by the other party 17 where the call crosses a LATA boundary but not a state boundary. BellSouth is 18 adamantly opposed to the creation of yet another factor.

19 Q. WHAT IS THE BASIS FOR BELLSOUTH'S POSITION?

20

21 A. First, the MCI agreement does not contain any language which would create 22 the need for this factor. The agreement calls for the billing of only two types of 23 intrastate traffic; local and all other. Therefore, the two existing factors 24 developed by the parties; the percent interstate factor and the percent local 25 factor are sufficient to bill in all cases. To arbitrarily create a new factor is both

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1		expensive and unnecessary. Second, BellSouth does not use a PIIU factor for
2		any other carrier, ALEC, IXC or Independent Telephone Company and has not
3		had any request to do so.
4		
5		
6	Q.	WHAT ACTION DOES BELLSOUTH WANT THIS COMMISSION TO
7		TAKE REGARDING THESE ISSUES?
8		
9	A.	BellSouth asks the Commission to direct the parties to include BellSouth's
10		proposed language on the PIU and PLU processes. Additionally, BellSouth
11		requests this Commission to find that BellSouth's proposed compromise
12		language sufficiently addresses any concerns that the PLU factor being
13		reported by MCI might fluctuate on a monthly basis.
14		
15	Q.	DOES THIS CONCLUDE YOUR TESTIMONY?
16		
17	Α.	Yes.
18		
19		
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21		
22		
23		
24		•
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1		BELLSOUTH TELECOMMUNICATIONS, INC.
2		REBUTTAL TESTIMONY OF DAVID P. SCOLLARD
3		BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
4		DOCKET NO. 000649-TP
5		SEPTEMBER 7, 2000
6		
7	Q.	PLEASE STATE YOUR NAME, ADDRESS, AND POSITION WITH
8		BELLSOUTH TELECOMMUNICATIONS, INC.
9		
10	A.	I am David P. Scollard, Room 26D3, 600 N. 19th St., Birmingham, AL 35203.
11		My current position is Manager, Wholesale Billing at BellSouth Billing, Inc., a
12		wholly owned subsidiary of BellSouth Telecommunications, Inc.
13		
14	Q.	ARE YOU THE SAME DAVID SCOLLARD THAT FILED DIRECT
15		TESTIMONY IN THIS PROCEEDING?
16		
17	A.	Yes.
18		
19	Q.	WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY IN THIS
20		PROCEEDING?
21		
22		My rebuttal testimony will respond to the direct testimony of MCI witnesses
23		on issues 42, 45, 53, 75, 93 and 111.
24		
25	Issue	42: Should MCI WorldCom be permitted to offer tandem services for switched

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1 access service?

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3	Q.	ON PAGE 46 OF HIS DIRECT TESTIMONY MCI WITNESS MR. PRICE,
4		STATES THAT BELLSOUTH'S POSITION ON THIS ISSUE IS THAT ALL
5		ACCESS TRAFFIC MUST BE PROVIDED OVER ACCESS TRUNKS AND
6		FACILITIES. WHAT BILLING PROBLEMS WOULD RESULT IF MCI
7		INCLUDED ITS ACCESS TRAFFIC OVER LOCAL INTERCONNECTION
8		FACILITIES RATHER THAN ACCESS FACILITIES?
9		
10	A.	Generally, the result would be that BellSouth would be unable to accurately
11		bill MCI for the access traffic. Each type of interconnection facility carries
12		with it unique characteristics with regard to the recording of billing data for
13		calls going across that facility. In the case of access facilities, the usage records
14		that are generated at the switch include the Carrier Identification Code (CIC) of
15		the IXC. The CIC is used in the BellSouth billing systems to determine the
16		carrier which is to be billed. If this traffic were sent across MCI's local
17		trunking arrangements, BellSouth is forced to rely on internal billing tables to
18		manufacture the needed information which is less accurate than the CIC
19		information provided in an access switch recording. MCI's proposal on this
20		issue clearly leads to inaccuracies in billing for this traffic.
21		
22	Q.	WOULD THERE BE ADDITIONAL BILLING PROBLEMS IF MCI
23		INCLUDED NOT ONLY ITS TRAFFIC BUT ALSO THE TRAFFIC OF
24		OTHER IXCs ON LOCAL INTERCONNECTION FACILITIES?
25		.

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1	A.	Yes. If MCI were to perform the tandem and transport functions for a number
2		of carriers and send that traffic to BellSouth via MCI's local interconnection
3		facilities, BellSouth would lose all ability to determine which entity it would
4		be billing for the traffic. The reason for this is that the CIC, which identifies
5		the carrier to be billed, is not available when a call is sent via local
6		interconnection trunks and facilities. Therefore, since the CIC is not known,
7		the correct carrier to be billed is not known and therefore bills created for MCI
8		would not be accurate. The plain truth is that when MCI sends a call across its
9		local interconnection trunks, it is recorded in BellSouth's network as just that -
10		a call originated from MCI's local customer and sent to BellSouth. To mix
11		other types of traffic on these same facilities produces inaccurate billing results
12		because the facilities were never designed to adequately record for any other
13		type of call.
14		
15	Q.	ARE THESE SAME BILLING PROBLEMS SEEN WHEN ACCESS AND
16		LOCAL TRAFFIC ARE MIXED ON AN ACCESS TRUNK SOMETIMES
17		REFERRED TO AS A SUPERGROUP?
18		
19	A.	Not entirely. The supergroup is an access facility used to carry traffic
20		originating from or terminating to MCI's local customers. The usage
21		recordings provide the appropriate CIC, when needed, to determine the
22		appropriate carrier to bill for access traffic going across the trunk group.
23		However, the supergroup does not carry aggregated access traffic as proposed
24		by MCI and, therefore, the issue described above with determining the
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appropriate carrier to bill for this aggregated access traffic would still be
 present.

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4 Issue 45: How should third party local transit traffic be routed and billed by the 5 parties?

6

7 Q. ON PAGE 49 OF HIS DIRECT TESTIMONY MR. PRICE STATES THAT
8 MCI SHOULD BE ALLOWED TO ROUTE TRANSIT TRAFFIC TO THIRD
9 PARTIES VIA ITS LOCAL INTERCONNECTION FACILITIES. WOULD
10 THIS TYPE OF TRAFFIC ROUTING CAUSE BILLING ISSUES SIMILAR
11 TO THOSE YOU DESCRIBED FOR ISSUE #42.

12

13 A. Yes. However in this case the issue is worse. In order to route the traffic in the manner proposed by MCI would require the use of facilities which would not 14 produce any call records. The lack of a call record would not only preclude 15 16 BellSouth from billing MCI for this traffic but would also keep BellSouth from 17 providing meet point billing records to the third party as required in contracts 18 with those carriers. If another CLEC were to propose this same traffic mix and 19 MCI were the third party, I am confident that MCI would be complaining that 20 BellSouth was not providing it with needed data to bill the originating carrier. 21 As I stated earlier, when a local interconnection trunk or facility is used to 22 route traffic from MCI to BellSouth, the usage records that result are designed 23 to relay only that information – MCI routed a call from one of its end users to 24 one of BellSouth's end users.

25

Issue 53: Should call jurisdiction be based on the calling party number or on
 jurisdictional factors that represent averages?

3

4 Q. ON PAGE 77 OF HIS DIRECT TESTIMONY, MR. PRICE STATES THAT
5 BELLSOUTH'S POSITION ON THIS ISSUE IS THAT FACTORS
6 SHOULD BE USED IN LIEU OF CPN TO DETERMINE THE
7 JURISDICTION OF A CALL. IS THIS A COMPLETE DESCRIPTION OF
8 BELLSOUTH'S POSITION?

9

10 A. No. Like MCI, BellSouth is interested in insuring that billing between the parties is as accurate as possible. However, at this time, for a number of 11 12 reasons, local carriers cannot eliminate the development and exchange of 13 factors by using the CPN. First, many providers, including MCI, many times do not provide CPN when calls are routed to BellSouth . Second, even when 14 the information is provided the switch software employed by BellSouth and 15 16 other providers does not record this information. Therefore, it is impossible to use the CPN to bill each call to MCI. What BellSouth feels the CPN can be 17 18 used for, however, is as an audit tool to verify that the factors supplied by MCI 19 fairly represent the traffic sent by MCI. While the data is not present on billing 20 records in the switch, the SS7 messages which are generated as calls are sent to BellSouth can be studied and a factor audit could be performed. 21

22

23 Issue 75: For end users served by INP should the end user or the end-user's local
24 carrier be responsible for paying the terminating carrier for collect calls, third party
25 billed calls or other operator assisted calls?

2 Q. ON PAGE 82 OF HIS DIRECT TESTIMONY MCI WITNESS PRICE
3 STATES THAT INDUSTRY PRACTICE IS FOR TOLL CARRIERS TO
4 BILL INP END USERS DIRECTLY FOR COLLECT OR THIRD NUMBER
5 BILLED CALLS. IS THIS TRUE?

6

1

7 A. No. As stated in my direct testimony, the industry mechanisms that support the 8 billing of collect and third number billed calls were not redesigned to handle 9 billing in the manner claimed by MCI. One of the reasons for this is that INP is a short term product. The fact that MCI can serve these types of customers 10 11 using LNP, the permanent portability service, from all BellSouth switches in 12 the entire state of Florida is testimony to the wisdom the industry used in 13 deciding to leave the existing mechanisms unchanged. While it may be true, as Mr. Price states, that IXCs bill end users directly at times, it is not relevant to 14 15 the types of calls addressed by this issue. The calls at issue here are calls that a 16 local exchange company has carried on behalf of a customer of another local 17 exchange company. In the industry, these calls are billed via message exchange 18 processes between the companies and not directly to the end user. BellSouth's 19 proposal complies with the arrangements and infrastructures designed by the 20 industry.

21

Issue 93: By when must the parties bill for previously unbilled amounts? By when must they submit bills to one another?

- 24
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Q. ON PAGE 85 OF HIS DIRECT TESTIMONY, MR. PRICE STATES THAT
 LIMITING THE BILLING OF PREVIOUSLY UNBILLED AMOUNTS TO
 ONE YEAR IS REASONABLE. DOES BELLSOUTH AGREE WITH THAT
 STATEMENT?

5

A. 6 Not entirely. BellSouth is committed to billing all charges in an accurate and 7 timely manner. For the vast majority of cases, a one year limit is very 8 reasonable. However, there are situations in which billing of charges that are more than one year old is also reasonable. For example, BellSouth is required 9 10 to rely on usage records from a third party to bill MCI for jointly provided 11 services. In these cases, there may be a substantial amount of time required to get these records and produce bills based on them. Additionally, there are cases 12 where MCI provides information used as billing inputs. For example, MCI 13 14 provides PIU and PLU factors and service order information that is used to bill for services provided. The MCI language does not make allowances for 15 16 correcting past inaccuracies in this data or, for that matter, make allowances for 17 any exceptional circumstances that may come up that would give rise to 18 delayed billing. Finally, the proposed MCI language is silent on how long a 19 previously billed charge can be disputed. This is the other side of the coin 20 which BellSouth believes should be addressed if artificial limits such as the ones proposed by MCI are to be included in the agreement. 21

22

23 Issue 111: What procedures should be followed for audits of billing records?24

- ____
- 25

Q. ON PAGE 108 OF HIS DIRECT TESTIMONY, MR. PRICE STATES THAT
 BELLSOUTH'S POSITION ON THIS ISSUE DOES NOT REQUIRE THAT
 CPN BE USED TO DEVELOP PLU FACTORS. IS THAT REQUIREMENT
 NECESSARY?

5

6 A. No. As stated in my direct testimony on this issue and in my testimony on 7 Issue 53, there are many occasions where originating carriers do not provide 8 the CPN for calls that their end users originate. For example, MCI does not 9 provide this information for roughly half of the calls it originates in Florida. 10 For this reason, BellSouth must rely on any and all techniques available to determine when a particular call sent from MCI is local or non-local. To 11 12 restrict the wording to CPN would provide less accurate, not more accurate, 13 factors. BellSouth's wording merely states that where the capability exists, any recording technology that can be used to determine the jurisdiction of the call 14 could be used. 15

16

17 Q. ON PAGE 108 OF HIS TESTIMONY MR. PRICE GOES ON TO
18 COMPLAIN THAT BELLSOUTH'S PROPOSAL COPIES THE AUDIT
19 LANGUAGE IN EXISTANCE IN THE BELLSOUTH TARIFF AND
20 ADAPTS IT FOR USE WITH THE PLU. WHAT IS BELLSOUTH'S
21 REPLY?

22

A. It is incredible that MCI would complain about the use of processes that have
been established and have worked well for a number of years and propose that
a separate and distinct process be developed for use between the parties. If

1		MCI's proposal were actually adopted then two differing audit processes
2		would be required adding complexity and cost to the operations of both
3		companies. This does not make good business sense. BellSouth's proposal
4		merely avoids the establishment of parallel audit processes and keeps both
5		parties from performing multiple audits for the same purpose.
6		-
7	Q.	ON PAGE 109 OF HIS TESTIMONY, MR. PRICE COMPLAINS THAT
8		BELLSOUTH'S PROPOSAL INCLUDES LANGUAGE PERTAINING TO
9		THE PERCENT INTERSTATE USAGE FACTORS. IS THIS IN ANY WAY
10		SURPRISING?
11		
12	A.	No. Since MCI sends interstate toll, intrastate toll and local traffic across the
13		facilities that it orders from BellSouth under the terms of this agreement all of
14		the processes which impact what is to be billed for that traffic should be
15		included. The PIU and PLU factors can not be applied separately. The PIU
16		factor is applied to usage totals to determine the portion to which the PLU
17		factor is applied. As such each should be described in the agreement.
18		
19	Q.	DOES THIS CONCLUDE YOUR TESTIMONY?
20		
21	A.	Yes.
22		
23		
24		
25		. _

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1	BY MR. ROSS:
2	Q Mr. Scollard, do you have summary of your
3	testimony?
4	A Yes, I do.
5	Q Can you please it at this time?
6	A Good evening, Commissioners. My testimony
7	addresses unresolved Issues 75, 95, and certain billing
8	aspects of Issues 42 and 45.
9	Issues 42 and 45 involve MCI's proposal to
10	include access traffic and transit traffic on the local
11	trunk groups provided by BellSouth. If MCI's proposal is
12	adopted, a number of billing problems will result. First,
13	let me state that all calls which are sent across MCI's
14·	local trunks record the same way. The switch recording
15	basically reflects that MCI, the local entity, sent
16	BellSouth a local call to complete. So if an access call
17	is sent across the same trunk or if a transit call is
18	sent, the result is the same, that is BellSouth produces a
19	call record that shows MCI and the local entity sent a
20	local call to BellSouth to complete.
21	What the records for access calls would be
22	missing is which IXC has sent the call to BellSouth and,
23	therefore, who should be billed by BellSouth. The factors
24	and rates set up for MCI, the local carrier, would
25	mistakenly be used to bill for these access calls and this

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1 would not be correct.

2	MCI has offered to provide usage records to
3	BellSouth to perform these needed billing processes. What
4	MCI fails to understand is that if traffic were mixed in
5	the local trunks, then all calls that go across those
6	trunks, the recordings for which are, in effect, tainted.
7	So BellSouth would have to rely on MCI's information for
8	local calls as well as access calls. It is not reasonable
9	to expect BellSouth to rely on its customer to self-report
10	usage for billing.

In the case of transit traffic mixed on local 11 12 trunks, the issues are even more severe. In some cases 13 transit traffic coming into the BellSouth tandem on a local trunk cannot be routed to the destination carrier. 14 15 This is the reason that the transit trunks were developed in the first place. Other types of trunks that provide 16 17 for all transit traffic to be routed do not create usage 18 records. It is not probable that MCI could provide the records in this case because in the case of most transit 19 traffic it would have recorded a retail record on its 20 21 switch which cannot be used to bill interconnection. The 22 interconnection billing is what BellSouth would be 23 required to do in these cases.

24 Finally, BellSouth has a commitment to provide 25 third-party carriers with usage records for the purpose of

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billing MCI or an IXC for appropriate usage charges. 1 Under MCI's proposal, these carriers which rely on 2 3 BellSouth's records to provide billing, would also suffer from the same problems as BellSouth trying to determine 4 5 who should be billed and which charges should be applied. Issue 75 is a disagreement between the parties over how 6 7 each party should handle collect and third number billed calls when an end user is being served via interim number 8 9 portability, or INP service.

10 BellSouth's position is that these costs should 11 be treated in the same manner as collect calls and third 12 number billed calls are treated when an end user is being 13 served by an ALEC using resold facilities or unbundled 14 network elements. That is the ALEC should pay for the 15 calls, accept the usage record from BellSouth, and then 16 bill the end user as the local provider. As in the case 17 with resale and unbundled network elements, MCImetro is BellSouth's customer of record when INP is used, has all 18 19 the information necessary to bill the end user and can put 20 a block on such calls thereby avoiding the issue entirely 21 if it so chooses. This means of handling these calls is 22 consistent with industry billing mechanisms and should be adopted by the parties. BellSouth asks the Commission to 23 direct the parties to adopt the language proposed by 24 25 BellSouth on this issue.

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1 Issue 95 deals with usage records BellSouth is 2 obligated to provide MCI for various types of calls. 3 These records are different than the records that were 4 discussed in 42 and 45 in that they really relate to 5 resold services or unbundled switching. BellSouth's understanding of the issue is guite different than that of 6 7 MCI. During negotiations on the agreement with MCI, 8 BellSouth proposed language clarifying and fully specifying what BellSouth will provide to MCI for each 9 10 type of call. The language commits BellSouth to provide up to four different usage records interfaces, depending 11 12 on what MCI requests.

13 Each of these interfaces is compliant with the 14 industry guidelines, called the Electronic Message 15 Interexchange Guidelines, or EMI, as you have heard 16 mentioned today, set forth by the ordering and billing 17 forum. The goal of BellSouth is to clarify the confusing 18 language that currently exists in the agreement between 19 the parties so that no misunderstanding is left between 20 BellSouth and MCI as to what records will be provided and 21 how these records will be sent.

MCI's position is that the effort by BellSouth to clarify the language is an attempt to provide usage records in a way that is not compliant with the EMI guidelines. This is simply not true. BellSouth is asking

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1	the Commission to direct the parties to adopt BellSouth's
2	proposed language in the agreement.
3	Thank you. That concludes my summary.
4	MR. ROSS: Commissioner Jacobs, the witness is
5	available for cross.
6	COMMISSIONER JACOBS: Ms. McNulty, you may
7	proceed.
8	CROSS EXAMINATION
9	BY MS. MCNULTY:
10	Q Good afternoon, Mr. Scollard.
11	A Good afternoon.
12	Q I am Donna McNulty representing WorldCom. How
13	are you doing?
14	A A little warm, but doing fine otherwise.
15	Q Hopefully this won't take too long. I'm going
16	to ask you some questions regarding Issue 42, which
17	concerns whether WorldCom should be permitted to route
18	access traffic to BellSouth end offices, or whether it
19	must route traffic solely to BellSouth's access tandem.
20	Were you present during Mr. Melson's
21	cross-examination of Ms. Cox?
22	A Yes, I was.
23	Q And do you recall his example where he said
24	BellSouth would provide the tandem function for
25	independents in the same local calling area and the
	FLORIDA PUBLIC SERVICE COMMISSION

1	independent end office would subtend to the BellSouth
2	tandem?
3	A Yes, I did.
4	Q And do you recall Ms. Cox's response that that
5	is not an uncommon situation?
6	A I believe so.
7	Q And do you know whether or not that situation
8	exists in Florida?
9	A I don't know specifically about Florida, no.
10	Q In that situation, what would BellSouth provide
11	the independent so that the independent LEC could render a
12	bill?
13	A We need to talk about the call flow, because I
14	don't quite understand the direction of the call because
15	it is different depending on which direction the call is
16	going. If you could clarify from where to where and
17	Q It would be going from BellSouth to the
18	independent.
19	A From BellSouth to the independent?
20	Q Yes.
21	A And those are the only two entities involved?
22	Q Well, no, BellSouth would be receiving, say,
23	access information or an access call.
24	A Okay. So an interexchange carrier has routed a
25	call through our tandem to an independent?

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- 1	
1	Q Correct.
2	A My understanding is that BellSouth, since the
3	interexchange carrier is using an access trunk, would
4	record an access record. And based on our
5	responsibilities and our obligations with the ICO, would
6	either bill on behalf of that ICO in a minority of cases,
7	or we would provide the ICO with a call record for them to
8	bill.
9	Q Now, when you say you would provide the ICO with
10	a call record, is to correct to assume you would not be
11	providing that call record instantaneously when you
12	transfer that traffic?
13	A That is true. It would need to be recorded in
14	the switch, collected, accumulated, and then sent to the
15	ICO.
16	Q And what specific information is recorded?
17	A Well, I don't know exactly every indicator. But
1.8	there is information as to which carrier sent us the call.
19	Q So, in other words, the CIC code would be
20	recorded?
21	A Yes.
22	Q And you would provide the CIC code to the ICO?
23	A Yes. If we provide them the record in that
24	case, yes.
25	Q And you indicated that the majority of the time
	·

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	1050
1	you would do that?
2	A Many times, yes.
3	Q Okay. And what information is recorded in a
4	call set up? I mean, what is in the call set up when it
5	is transferred?
6	A I'm not sure I understand the question.
7	Q Well, let me ask it differently. Sorry about
8	that. Is the only information you provide to the ICO the
9	information that is recorded, and is that all of the
10	information the ICO needs to render a bill?
11	A The only information we have at our disposal to
12	send to the ICO is what is recorded in our switch. And,
13	yes, that is the information that they would need to bill
14	the interexchange carrier for.
15	Q Now, if WorldCom were to provide the same type
16	of records, including the CIC code of the IXC to BellSouth
17	that BellSouth would provide to WorldCom when BellSouth
18	routes access traffic to WorldCom's end offices, wouldn't
19	that information be sufficient for BellSouth to accurately
20	bill access traffic that is sent to BellSouth via
21	WorldCom's local interconnection facilities?
22	A No.
23	Q Why not?
24	A Let me explain. As I mentioned in my summary,
25	if MCI were to start mixing traffic on the local trunk .
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group, everything gets tainted; local calls, access calls, 1 2 everything, because BellSouth, all we know is that MCI provided us a call. So, therefore, MCI would have to 3 4 replace all of those records, not just the access. 5 Now, in the case of a local record, I don't 6 think it is possible for MCI to provide us the 7 information. And the reason is that MCI will record a 8 retail call record. There is a lot of interconnection 9 billing type data elements that are not present on a 10 retail type of record. For example, carrier connect time 11 is not recorded. That is a different timing of the call 12 than the conversation time in a retail call, so that would 13 be missing. There are other indicators, I can't really 14 describe them right now, but at least the carrier connect 15 time would be missing and so they really could not replace 16 those records for us.

17 Q If WorldCom could provide the carrier connect 18 time and the CIC code to BellSouth via its records, would 19 that be acceptable to BellSouth?

A No. Why would BellSouth be willing to accept as a business solution to interconnection to allow MCI to control that entirely, the customer? Do they have an incentive to send us every record? Well, I would hope they would. However, why would BellSouth want to be relying on the customer to tell us what to bill? It just

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1	doesn't make good business sense.
2	Q But BellSouth does that for other carriers?
3	A No.
4	Q What does BellSouth provide ICOs?
5	A In the case of the ICOs, we are not talking
6	about a mix of local and interconnection traffic.
7	Q But is it correct that the ICO has
8	A If I could
9	Q I'm sorry, I will let you finish. I apologize.
10	A In the case of the access traffic, what the ICO
11	has agreed to is that they would say everything you send
12	me across this trunk we won't record because you are going
13	to send us that record, and that is a business decision
14	that they made. And the reason is that the ICO cannot
15	record every piece of information it needs. So in the
16	industry it is very prevalent that the tandem provider
17	records the information because they have it all and they
18	send it to the ICO. It is not a situation where there is
19	a mix of different types of traffic.
20	Q Is it fair to say that the ICO is relying on
21	BellSouth to provide it that information?
22	A Absolutely.
23	Q And in your opinion is that good business sense
24	for the ICO?
25	A Yes, it is. And the reason is they can't record
	-
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1 everything that we have in the tandem. If we were to have 2 our end office subtending a tandem of another company, 3 then we would have to get the same information. 4 0 And in a situation where because of trunking you 5 are not -- where BellSouth is not able to get all of the 6 information, for example, CIC code and the carrier connect 7 time that you said that you needed, why is it inappropriate for Bell then to rely on WorldCom to provide 8 9 that information to it? 10 Again, in the case of a jointly provided service Α 11 like we were describing between us and the ICO, we are not 12 the customer in that case. You know, we are a jointly --13 we provide the service with the carrier. What we do is we 14 team up to bill the customer, who is the interexchange 15 carrier. In the case of MCI, MCI is the customer. So we are saying, hey, customer, send us the records then we 16 17 will go ahead and bill you for it. That is an entirely 18 scenario than meet point billing, which is what you are 19 describing with the ICO. 20 MS. McNULTY: WorldCom has no further questions. 21 COMMISSIONER JACOBS: Staff. 22 MS. CHRISTENSEN: Staff has no questions. COMMISSIONER JACOBS: Commissioners. 23 24 MR. ROSS: BellSouth has no questions.

COMMISSIONER JACOBS: I'm sorry, I should have.

25

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1	asked you. Very well. And we had no exhibits?
2	MR. ROSS: No, sir.
3	COMMISSIONER JACOBS: Very well. That was
4	relatively painless. Thank you, Mr. Scollard, you are
5	excused. Should we try for one more?
6	MR. ROSS: I wish I could, but unfortunately my
7	witnesses are gone.
8	COMMISSIONER JACOBS: Thank you. It looks like
9	we have two witnesses tomorrow that will take us a bit of
10	time. I would suggest we start again at 9:00 a.m. So we
11	will recess and come back at 9:00 a.m. in the morning.
12	COMMISSIONER JABER: Mr. Chairman, remind me,
13	did we put Ms. Caldwell's testimony in? Did we do that?
14	COMMISSIONER JACOBS: No, we held off, I'm
15	sorry. Thank you very much for reminding us. We were
16	going to do it and then we held off. So would you like to
17	move that?
18	MR. ROSS: Yes, if we can go ahead and introduce
19	into the record Ms. Caldwell's testimony, and it consists
20	of four pages, and it was direct testimony only. So we
21	ask that that testimony be included in the record.
22	There was one exhibit. Commissioner Jacobs,
23	there is a nonproprietary version of the exhibit and then
24	a proprietary version. What BellSouth would ask is that
25	the public version be marked as the next exhibit, which .

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1	would be 29.
2	COMMISSIONER JACOBS: The public version or the
3	nonpublic?
4	MR. ROSS: The public version is 29 and the
5	proprietary version is Exhibit 30.
6	COMMISSIONER JACOBS: Very well. So Exhibit 29
7	will be the nonconfidential exhibit for Ms. Caldwell and
8	Exhibit 30 would be the confidential.
9	MR. ROSS: Thank you. And BellSouth would move
10	those exhibits into evidence.
11	COMMISSIONER JACOBS: Without objection, show
12	Exhibits 29 and 30 admitted.
13	(Exhibit Number 29 and 30 marked for
14	identification and entered into the record.)
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1041

1		BELLSOUTH TELECOMMUNICATIONS, INC.
2		DIRECT TESTIMONY OF D. DAONNE CALDWELL
3		BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
4		DOCKET NO. 000649-TP
5		AUGUST 17, 2000
6		
7	Q.	PLEASE STATE YOUR NAME, ADDRESS AND OCCUPATION.
8	•	
9	A.	My name is D. Daonne Caldwell. My business address is 675 W. Peachtree St.,
10		N.E., Atlanta, Georgia. I am a Director in the Finance Department of BellSouth
11		Telecommunications, Inc. (hereinafter referred to as "BellSouth"). My area of
12		responsibility relates to the development of economic cost.
13		
14	Q.	PLEASE PROVIDE A BRIEF DESCRIPTION OF YOUR EDUCATIONAL
15		BACKGROUND AND WORK EXPERIENCE.
16		
17	A.	I attended the University of Mississippi, graduating with a Master of Science
18		Degree in mathematics. I have attended numerous Bell Communications
19		Research, Inc. ("Bellcore") courses and outside seminars relating to service cost
20		studies and economic principles.
21		
22		My initial employment was with South Central Bell in 1976 in the Tupelo,
23		Mississippi, Engineering Department where I was responsible for Outside Plant
24		Planning. In 1983, I transferred to BellSouth Services, Inc. in Birmingham,
25		Alabama, and was responsible for the Centralized Results System Database. I

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1		moved to the Pricing and Economics Department in 1984 where I developed
2		methodology for service cost studies until 1986 when I accepted a rotational
3		assignment with Bellcore. While at Bellcore, I was responsible for development
4		and instruction of the Service Cost Studies Curriculum including courses such as
5		"Concepts of Service Cost Studies", "Network Service Costs", "Nonrecurring
6		Costs", and "Cost Studies for New Technologies". In 1990, I returned to
7		BellSouth and accepted a position in the cost organization, now part of the Finance
8		Department, with the responsibility of managing the development of cost studies
9		for transport facilities, both loop and interoffice. My current responsibilities
10		encompass cost methodology development and the overall coordination of cost
11		study and interrogatory response filings. Additionally, I participate in cost-related
12		dockets as an expert witness on cost issues.
13		
14	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY?
15		
16	A.	The purpose of my testimony is to describe the methodology BellSouth utilized in
17		developing the costs that support the proposed rates offered to MCI WorldCom.
18		
19	Q.	WHAT ARBITRATION ISSUE DOES YOUR TESTIMONY ADDRESS?
20		
21	A.	My testimony addresses Issue 2, which concerns the prices that should be included
22		in the interconnection agreement for various Unbundled Network Elements
23		("UNEs").
		(UNLS).
24		
24 25		

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Q. WHAT COSTS SHOULD THE COMMISSION CONSIDER WHEN 1 2 **DETERMINING THE RATES FOR THE UNES IN THIS ARBITRATION?** 3 4 A. In Docket 990649-TP, BellSouth submitted cost studies that support all of the 5 UNE rates BellSouth has proposed in this arbitration, with the exception of line 6 sharing. These costs reflect the costs BellSouth expects to incur in providing 7 unbundled network elements and combinations to competitors on a going-forward 8 basis in the state of Florida. These costs were based on an efficient network, 9 designed to incorporate currently available forward-looking technology, but 10 recognizing BellSouth's provisioning practices and network guidelines, as well. 11 Additionally, shared and common costs were considered. 12 13 In this arbitration I am filing, in both paper form and on CD-ROM, the cost study 14 results for line sharing. Attached as Exhibit DDC-1 is BellSouth's cost study. The 15 Commission should consider the cost studies filed in Docket No. 990649-TP and 16 the cost studies filed in this arbitration in setting the rates in the interconnection 17 agreement. 18 19 **Q. WHY ARE LINE SHARING COSTS NOT INCLUDED IN DOCKET** 20 990649-TP? 21 22 A. The stipulation entered in Docket 990649-TP excluded line sharing. Thus, 23 although BellSouth originally filed line sharing cost studies in Docket 990649-TP, 24 those studies have been revised to remove line sharing. 25

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Q.	IS THE COST METHODOLOGY BELLSOUTH USED FOR LINE
	SHARING THE SAME AS THE COST METHODOLOGY FILED IN
	DOCKET 990649-TP?
A.	Yes. The cost development followed the same cost methodology used in Docket
	990649-TP. Therefore, the Commission should set rates in this docket for line
	sharing with the understanding that any adjustments ordered in Docket 990649-TP
	can be incorporated into the line sharing cost study at a later date.
Q.	DOES THIS CONCLUDE YOUR TESTIMONY?
A.	Yes.
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	А. Q .

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1	COMMISSIONER JACOBS: Very well. That takes
2	care of it, thank you. We will see you at 9:00. Just so
3	we do we anticipate well, we won't worry about that
4	until midmorning. We will see where we are by midmorning
5	in terms of how long we think we will be with Mr. Pate and
6	Mr. Milner. We can talk about it in the morning.
7	MR. O'ROARK: Fair enough.
8	(The hearing adjourned at 6:00 p.m.).
9	(Transcript continues in sequence in Volume 7.)
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	FLORIDA PUBLIC SERVICE COMMISSION
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1	STATE OF FLORIDA)
2	: CERTIFICATE OF REPORTER
3	COUNTY OF LEON)
4	T TANK HAUDOW DDD Chief BDCC Dursey of Deperting
5	I, JANE FAUROT, RPR, Chief, FPSC Bureau of Reporting FPSC Commission Reporter, do hereby certify that the
6	Hearing in Docket No. 000649-TP was heard by the Florida Public Service Commission at the time and place herein stated.
7	It is further certified that I stenographically
8	reported the said proceedings; that the same has been transcribed under my direct supervision; and that this
9	transcript, consisting of 185 pages, Volume 6 constitutes a true transcription of my notes of said proceedings and
10	the and the insertion of the prescribed prefiled testimony of the witnesses.
11	I FURTHER CERTIFY that I am not a relative, employee,
12	attorney or counsel of any of the parties, nor am I a relative or employee of any of the parties' attorney or
13	counsel connected with the action, nor am I financially interested in the action.
14	DATED this THIS 20TH DAY OF OCTOBER, 2000.
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17	JANE FAUROT, RPR FPSC Division of Records & Reporting
18	Chief, Bureau of Reporting (850) 413-6732
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