1		BELLSOUTH TELECOMMUNICATIONS, INC.
2		DIRECT TESTIMONY OF JOHN A. RUSCILLI
3		BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
4		DOCKET NO. 010740-TP
5		AUGUST 20, 2001
6		
7	Q.	PLEASE STATE YOUR NAME, YOUR POSITION WITH BELLSOUTH
8		TELECOMMUNICATIONS, INC. ("BELLSOUTH") AND YOUR BUSINESS
9		ADDRESS.
10		
11	A.	My name is John A. Ruscilli. I am employed by BellSouth as Senior Director for
12		State Regulatory for the nine-state BellSouth region. My business address is 675
13		West Peachtree Street, Atlanta, Georgia 30375.
14		
15	Q.	PLEASE PROVIDE A BRIEF DESCRIPTION OF YOUR BACKGROUND
16		AND EXPERIENCE.
17		
18	A.	I attended the University of Alabama in Birmingham where I earned a Bachelor
19		of Science Degree in 1979, and a Master of Business Administration in 1982.
20		After graduation I began employment with South Central Bell as an Account
21		Executive in Marketing, transferring to AT&T in 1983. I joined BellSouth in late
22		1984 as an analyst in Market Research, and in late 1985 moved into the Pricing
23		and Economics organization with various responsibilities for business case
24		analysis, tariffing, demand analysis and price regulation. I served as a subject
25		matter expert on ISDN tariffing in various Commission and Public Service

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1		Commission ("PSC") staff meetings in Tennessee, Florida, North Carolina and
2		Georgia. I later moved into the State Regulatory and External Affairs
3		organization with responsibility for implementing both state price regulation
4		requirements and the provisions of the Telecommunications Act of 1996 (the
5		"Act"), through arbitration and 271 hearing support. In July 1997, I became
6		Director of Regulatory and Legislative Affairs for BellSouth Long Distance, Inc.
7		with responsibilities that included obtaining the necessary certificates of public
8		convenience and necessity, testifying, Federal Communications Commission
9		("FCC") and state regulatory support, federal and state compliance reporting and
10		tariffing for all 50 states and the FCC. I assumed my current position in July
11		2000.
12		
13	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY?
14		
15	A.	The purpose of my testimony is to explain BellSouth's position on issues 2-5 of
16		the Complaint filed with the Florida Public Service Commission (the
17		"Commission") by IDS Long Distance, Inc. N/K/A IDS Telcom, LLC ("IDS")
18		against BellSouth on May 11, 2001. My testimony addresses only the policy
19		portions of these issues. Other BellSouth witnesses address operational issues.
20		
21		Further, my testimony specifically addresses the following:
22		BellSouth has not breached its Interconnection Agreement with IDS with
23		respect to the provision of Unbundled Network Elements ("UNEs") and

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the UNE-Platform ("UNE-P"). Although BellSouth admits that there have

been some problems in the provisioning of UNEs for IDS, BellSouth

1		submits that it is in compliance with the requirements of the FCC and the
2		Florida Public Service Commission (the "Commission") with regard to the
3		rates, terms and conditions that it offers for UNEs, including the UNE-P.
4		BellSouth also is in compliance with the requirements of this Commission
5		and the FCC with regard to providing xDSL service over UNE loops when
6		BellSouth is not the voice provider.
7		
8		BellSouth has negotiated in good faith with IDS and has never
9		fraudulently misled IDS into signing an agreement or an amendment to an
10		agreement between the parties. IDS has presented no evidence to the
11		contrary, and therefore, IDS' allegations should be rejected.
12		
13		BellSouth has not engaged in anticompetitive activities in violation of the
14		Telecommunications Act of 1996 ("the Act") and Chapter 364 of the
15		Florida Statutes, nor has BellSouth inappropriately used IDS' CPNI data
16		in violation of the Act. BellSouth should not be ordered to cease and
17		desist from any promotional or win back activities, and has done nothing
18		to warrant sanctioning as requested by IDS.
19		
20	<u>ISSU</u>	JE TWO: Has BellSouth breached its Interconnection Agreement with IDS by
21		failing to provide IDS Unbundled Network Elements ("UNEs") and
22		Unbundled Network Element-Platforms ("UNE-Ps") at parity?
23		
24	Q.	WHAT DOES THE ACT REQUIRE OF INCUMBENT LOCAL EXCHANGE
25		CARRIERS ("ILECs") WITH REGARD TO UNES?

1	A.	Section 251(c)(3) of the Act states that an ILEC such as BellSouth has:
2		[t]he duty to provide, to any requesting telecommunications carrier for the
3		provision of a telecommunications service, nondiscriminatory access to
4		network elements on an unbundled basis at any technically feasible point
5		on rates, terms, and conditions that are just, reasonable and
6		nondiscriminatory in accordance with the terms and conditions of the
7		agreement and the requirements of this section and Section 252. An
8		incumbent local exchange carrier shall provide such unbundled network
9		elements in a manner that allows requesting carriers to combine such
10		elements in order to provide such telecommunications service.
11		
12	Q.	WHAT IS BELLSOUTH REQUIRED TO PROVIDE TO ALTERNATIVE
13		LOCAL EXCHANGE CARRIERS ("ALECs") WITH REGARD TO UNE-P?
14		
15	A.	BellSouth is only required to provide UNE combinations, including the UNE-P,
16		to ALECs such as IDS at cost-based prices if the elements are, in fact, combined
17		and capable of providing service at a particular location. BellSouth makes
18		combinations of UNEs available to IDS consistent with BellSouth's obligations
19		under the Act and applicable FCC rules.
20		
21	Q.	HAS THIS COMMISSION RECENTLY ADDRESSED BELLSOUTH'S
22		OBLIGATION TO COMBINE UNES?
23		
24	A.	Yes. In its Final Order on Arbitration, In re: Petition of Sprint Communications
25		Company Limited Partnership for arbitration of certain unresolved terms and

1		conditions of a proposed renewal of current interconnection agreement with
2		BellSouth Telecommunications, Inc., Order No. PSC-01-1095-FOF-TP in Docket
3		No. 000828-TP (hereinafter referred to as the "Sprint Arbitration Order") at page
4		23 (Fla. PSC May 8, 2001), this Commission ruled:
5		[w]e find that it is not the duty of BellSouth to "perform the functions
6		necessary to combine unbundled network elements in any manner." Rule
7		51.315(b) only requires BellSouth to make available at TELRIC rates
8		those combinations that are, in fact, already combined and physically
9		connected in its network at the time a requesting carrier places an order.
10		Accordingly, BellSouth shall not be required to provide combinations of
11		unbundled network elements that it ordinarily or typically combines in its
12		network for Sprint at TELRIC rates.
13		
14	Q.	PLEASE DISCUSS THE AMENDMENT TO THE PARTIES'
15		INTERCONNECTION AGREEMENT, DATED NOVEMBER 2, 1999,
16		MENTIONED IN THE IDS COMPLAINT AT PARAGRAPH 14.
17		
18	A.	In the November 2, 1999 amendment referred to by IDS, entitled "Professional
19		Services and Combinations," BellSouth agreed to provide combinations of UNEs
20		to IDS at market-based rates, whether or not such UNEs were already combined
21		in BellSouth's network. It should be noted that this amendment was replaced
22		with the March 27, 2000 amendment, as discussed in the direct testimony of
23		BellSouth witness Ms. Shiroishi.
24		
25		

Prior to the FCC's UNE Remand Order, Bensouth had no obligation to provide
combinations to ALECs at cost-based rates. Therefore, the negotiations
surrounding the agreement were outside the scope of the requirements of Section
251, and the rates for combining elements were not subject to the pricing
standards in Section 252 of the Act. The professional services agreement,
therefore, was not subject to Commission jurisdiction or approval.

Q. PLEASE ADDRESS THE REFERENCE IN THE ABOVE-MENTIONED

NOVEMBER, 1999 AMENDMENT THAT THE ATTACHMENT BECOMES

VOID IF IDS OR A REGULATORY BODY ASSERTS THAT THE

REGULATORY BODY HAS JURISDICTION OVER THE AMENDMENT.

A. As I explained above, the services covered by the 1999 amendment were not subject to the requirements of Section 251 or 252 of the Act. Both BellSouth and IDS, therefore, were voluntarily entering into the arrangement. The following language memorializes that fact:

The Parties further acknowledge and agree that BellSouth's duties and obligations as set out in this Attachment 15 require BellSouth to combine network elements that, but for the Parties' agreement herein, BellSouth would not be required to provide or combine for any telecommunications carrier. Accordingly, the Parties agree that, to the extent this Attachment 15 requires BellSouth to undertake duties and obligations that it is not otherwise required to perform pursuant to any section of the Act nor pursuant to any current or future order of the Federal Communications

¹ See Third Report and Order and Fourth Further Notice of Proposed Rulemaking, FCC 99-238, released November 5, 1999 ("UNE Remand Order").

Commission ("FCC") or of any state public service commission, such duties and obligations are not subject to the jurisdiction of the FCC or of any state public service commission, including but not limited to any authority to arbitrate the rates, terms and conditions for the offering of such combinations of network elements. To the extent IDS Long Distance, the FCC, or any state commission asserts that any such rates, terms and conditions of the Attachment 15 are subject to the jurisdiction of the FCC or any state public service commission for the purpose of changing said rates, terms and conditions, or are subject to arbitration except for commercial arbitration pursuant to Section 13 of this Attachment 15, then such rates, terms and conditions shall immediately become null and void and of no effect whatsoever as between the parties affected.

Thus, the amendment language that IDS' Mr. Kramer "found strange," was perfectly appropriate. BellSouth negotiated a set of rates, terms and conditions for a service that IDS wanted, and these rates, terms, and conditions were not subject to the standards set forth in Section 252 of the Act.

Attached to my testimony as Exhibit JAR-1, is a letter from Shelley Walls of BellSouth to Michael Noshay, President of IDS Long Distance, dated October 28, 1999. The letter, receipt of which was acknowledged by both initial (10/29/99) and signature of Mr. Noshay, leaves no question as to whether IDS was aware of the meaning of the wording in question before it signed the amendment on

1		November 2, 1999. BellSouth, therefore, clearly did not mislead IDS into signing
2		the agreement.
3		
4	Q.	HAS BELLSOUTH REACHED AGREEMENT WITH OTHER ALECs TO
5		COMBINE UNES FOR THE ALEC?
6		
7	A.	Yes. Certain ALECs have requested that BellSouth provide the service of
8		combining elements on the ALEC's behalf, and these ALECs have entered into
9		amendments to their interconnection agreements with BellSouth. The rates these
10		ALECs pay BellSouth to combine UNEs are market-based, and appropriately
11		compensate BellSouth for the service it is providing.
12		
13	Q	WHAT IS BELLSOUTH'S POSITION WITH REGARD TO IDS'
14		ALLEGATION, IN PARAGRAPH 37 OF THE COMPLAINT, THAT "MANY
15		CUSTOMERS WHO WANT ADSL OR WHO ALREADY HAVE THIS TYPE
16		OF DATA SERVICE, BUT UTILIZE IDS FOR VOICE ON UNE-P, ARE NOW
17		BEING FORCED TO RETURN TO BELLSOUTH"?
18		
19	A.	BellSouth assumes this is a reference to the fact that BellSouth does not provide
20		ADSL service over a UNE loop that an ALEC such as IDS is using to provide
21		voice service to an end user. IDS is free to provide its own xDSL service over the
22		UNE-P loops it purchases from BellSouth. It is clear, however, that BellSouth is
23		not required to provide its ADSL service over a loop if BellSouth is not providing
24		voice service over that loop.
25		

In a recent order, the FCC stated, "[w]e deny, however, AT&T's request that the
Commission clarify that incumbent LECs must continue to provide xDSL service
in the event customers choose to obtain service from a competing carrier on the
same line because we find that the Line Sharing Order contained no such
requirement." See In Re: Deployment of Wireline Services Offering Advanced
Telecommunications Capability, Order No. FCC 01-26 in CC Docket Nos. 98-
147, 96-98 (Released January 19, 2001) at ¶26. The FCC then expressly stated
that its Line Sharing Order "does not require that [LECs] provide xDSL service
when they are no longer the voice provider." Id.
The FCC further stated, "in the event that the customer terminates its incumbent
LEC provided voice service, for whatever reason, the competitive data LEC is
required to purchase the full stand-alone loop network element if it wishes to
continue providing xDSL service." Id. at ¶72.
Similarly, in Order No. PSC-01-0824-FOF-TP that was entered in the
BellSouth/MCI WorldCom Arbitration (Docket No. 000649-TP), the Florida
Public Service Commission stated:
[t]he FCC requires BellSouth to provide line sharing only over loops where
BellSouth is the voice provider. If WorldCom purchases the UNE-P,
WorldCom becomes the voice provider over that loop/port combination.
Therefore, BellSouth is no longer required to provide line sharing over that
loop/port combination.
(Order at page 51).

Q.	HAS ANY OTHER STATE COMMISSION IN BELLSOUTH'S REGION
	RULED ON THE xDSL ISSUE?

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Yes. In an arbitration proceeding before the Public Service Commission of South Carolina, IDS alleged that it was anticompetitive for BellSouth not to provide xDSL service over a loop that an ALEC is using to provide voice service. The South Carolina Commission summarily rejected IDS' allegations, stating:

IDS's allegation is without merit. The FCC recently stated that "we deny AT&T's request for clarification that under the Line Sharing Order, incumbent LECs are not permitted to deny their xDSL [data] services to customers who obtain voice service from a competing carrier where the competing carrier agrees to the use of its loop for that purpose." After denying AT&T's request, the FCC reiterated that "[a]lthough the Line Sharing Order obligated incumbent LECs to make the high frequency portion of the loop separately available to competing carriers on loops where the incumbent LEC provides voice service, it does not require that they provide xDSL service when they are no longer the voice provider." Clearly, the FCC has not required an incumbent LEC to provide xDSL service to a particular end user when the incumbent LEC is no longer providing voice service to that end user. IDS' contention that this practice is anticompetitive is therefore not persuasive when BellSouth is acting in accordance with the express language of the FCC's most recent Order on the subject.

See Order on Arbitration, In re Petition of IDS Telcom, LLC for Arbitration of a Proposed Interconnection Agreement with BellSouth Telecommunications, Inc.

1		Pursuant to 47 U.S.C. Section 252(b), Order No. 2001-286 in Docket No. 2001-
2		19-C at 28-29 (April 3, 2001)(emphasis added).
3		
4	Q.	IS BELLSOUTH IN COMPLIANCE WITH BOTH THIS COMMISSION'S
5		AND THE FCC'S REQUIREMENTS WITH REGARD TO PROVIDING ADSI
6		TO IDS UNDER THE CIRCUMSTANCES PRESENTED IN THE
7		COMPLAINT?
8		
9	A.	Yes. As the FCC made clear, BellSouth is not required to provide ADSL service
10		to IDS when BellSouth is no longer the voice provider. The Commission,
11		therefore, should deny IDS' request on this issue.
12		
13	ISSU	E THREE: Has BellSouth engaged in anticompetitive activities against IDS in
14		violation of Chapter 364, Florida Statutes, and the Telecommunications
15		Act?
16		
17	<u>ISSU</u>	E FOUR: Has BellSouth inappropriately utilized IDS' CPNI data in violation of
18		the Telecommunications Act of 1996?
19		
20	Q.	WHAT ASPECT OF THESE ISSUES WILL YOU ADDRESS?
21		
22	A.	As in the previous discussion, I will address the policy portions of these
23		allegations. Specifically, I will respond to the following allegations in the IDS
24		Complaint:

1		 BellSouth is "guilty of blatantly anticompetitive behavior against IDS"
2		(¶63.)
3		BellSouth has "actively sought to destroy IDS' reputation as a successful,
4		reliable telecommunications provider" (¶65.)
5		BellSouth's "Full Circle Program and other similar win back programs are
6		barriers to competition" (¶72.)
7		
8		I will also respond to the allegations in paragraphs 77 and 78 of the Complaint
9		that:
10		BellSouth has violated the Telecommunications Act of 1996 by providing
11		the names of IDS' customers obtained from orders submitted to
12		BellSouth's wholesale division to BellSouth's retail division and
13		permitting the retail division to contact these customers prior to the
14		wholesale division's completion of their conversion to IDS' services; and
15		• It is impossible for BellSouth to act so expeditiously unless there is
16		internal sharing of Customer Proprietary Network Information ("CPNI")
17		between its retail and wholesale divisions to win back the ALEC
18		customer.
19		
20	Q.	WHAT IS BELLSOUTH'S GENERAL RESPONSE TO THESE
21		ALLEGATIONS?
22		
23	A.	Contrary to the allegations made by IDS, BellSouth has not, and is not, engaging
24		in anticompetitive activities against IDS, and BellSouth is not improperly using
25		IDS' CPNI. I will address each of the sub-issues below.

1	Q.	IS BELLSOUTH'S OPERATIONS SUPPORT SYSTEMS ("OSS")
2		"DESIGNED TO FUNCTION POORLY TO BE UTILIZED PURPOSELY AS A
3		WIN BACK STRATEGY" AS ALLEGED BY MR. KRAMER IN HIS
4		AFFIDAVIT AT ¶6?
5		
6	A.	No. To the contrary, BellSouth has significant incentive to cooperate with IDS
7		and provide IDS with OSS at parity with BellSouth. If BellSouth fails to meet its
8		obligations under the Act, BellSouth could be subject to significant regulatory
9		penalties. This Commission, in Docket No. 000121-TP, is developing a
10		comprehensive plan of performance measurements that, by its very nature, should
11		demonstrate BellSouth's cooperation in the local competition process. Further,
12		BellSouth's entry into the interLATA long distance market is dependent upon
13		BellSouth meeting its legal and regulatory obligations. Finally, the FCC, as well
14		as the State of Florida, has processes in place for investigating alleged violations
15		and the ability to impose substantial fines upon BellSouth should BellSouth be
16		found to be in non-compliance with the FCC's rules.
17		
18	Q.	DOES BELLSOUTH HAVE PROCESSES IN PLACE TO AID IDS, AS WELL
19		AS OTHER ALECs, IN THEIR BUSINESS ENDEAVORS?
20		
21	A.	Yes. BellSouth's Interconnection Services ("ICS") organization is focused solely
22		on supporting the needs of the wholesale carrier segment, which includes IDS.
23		The ICS organization has an account team established to specifically support IDS
24		in its efforts to provide local service throughout BellSouth's region. Through
25		direct and often daily contact with its customer, the ICS Account Team provides

IDS a single point of contact within BellSouth that fully supports and focuses on the needs of IDS.

Because there are many issues that touch many different functional areas within both BellSouth and IDS, there are bound to be instances where problems arise, and some problems may take longer to resolve than others. BellSouth is committed to working with IDS, as well as with all other ALECs, to handle concerns in as timely a manner as possible. BellSouth handles many requests from ALEC customers and has appropriately established processes and procedures that facilitate the communication between both companies, allowing for an efficient and expedient resolution to issues. Depending on the scope of the issue, the Account Team may or may not be involved with the prescribed resolution decision chain. Contrary to IDS' claims, however, BellSouth is working with IDS in a true supplier/customer relationship, and is striving to develop systems and processes that work to the benefit of both companies.

Q. DOES BELLSOUTH HAVE FORUMS IN PLACE THAT DEAL WITH CONCERNS OF THE ALEC COMMUNITY AS A WHOLE?

A.

Yes. BellSouth has in place several collaboratives to address ALECs' issues and concerns. BellSouth established these collaboratives to allow BellSouth and the ALEC community to meet, identify, discuss, and resolve various substantive issues that BellSouth and the ALEC community face in a competitive market. Importantly, these collaboratives are region-wide, thereby providing the ALEC community with a single forum to address any BellSouth-specific issues or

concerns they may have from any state in BellSouth's service territory. To date, more than 80 companies have participated in these collaboratives and numerous issues that may otherwise have resulted in proceedings before this Commission have been resolved. A summary of the collaboratives currently offered by BellSouth follows:

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a. <u>BellSouth User Groups</u> - This collaborative consists of four groups, (UNE-P, Collocation, Resale, and Facilities Based), each of which has its own separate collaborative. The purpose of these groups is to bring BellSouth and ALECs together to resolve potential issues relating to each group prior to legal or regulatory intervention. The groups meet once a quarter, except for the UNE-P group, which meets every two months. Over 76 companies have participated in these collaboratives, and several meetings are scheduled in the next couple of months.

b. <u>CLEC Inforum</u> - In this collaborative, BellSouth, in a convention-like setting, informs ALECs of the latest information on BellSouth's products, BellSouth's OSS, sales and marketing initiatives, and operational issues. In addition, this collaborative provides educational workshops and sessions, opportunities to meet and discuss issues with BellSouth Subject Matter Experts ("SMEs"), and allows ALECs to network with their BellSouth account executives and other ALECs. This collaborative is generally held on an annual basis with the most recent meeting being July 15-17, 2001 in Atlanta. Over 225 representatives from 86 companies registered for this collaborative,

1		which included educational workshops and sessions offered by
2		BellSouth addressing: (1) Local Number Portability; (2) Tariffs; (3)
3		LENS; (4) "How to Improve Operational Efficiency" Sessions; (5)
4		"Mergers and Acquisitions - Your Responsibilities"; (6) "How to
5		Provide Magical Customer Service"; (7) a UNE-P User Group
6		Session; and (8) a Loop Make-up User Group Session.
7		
8		c. <u>Line Sharing/Line Splitting Collaborative</u> – These industry
9		collaborative meetings consist of four distinct groups, each of which
10		has its own collaborative: (1) Central Office Based Line Sharing -
11		BellSouth Owned Splitter; (2) Central Office Based Line Sharing -
12		DLEC Owned Splitter; (3) Remote Splitter Based – BellSouth Owned;
13		and (4) Line Splitting. These collaboratives provide ALECs with an
14		opportunity to meet with BellSouth on a regularly scheduled basis to
15		develop by mutual agreement the processes and procedures required to
16		implement Line Sharing and Line Splitting. In 2000 alone, the
17		Central Office Based groups met over 70 times, and in 2001, the
18		groups have met approximately 25 times. To date, approximately 12
19		ALECs have participated in this collaborative.
20		
21	Q.	DOES BELLSOUTH HAVE PROCEDURES THAT ADDRESS SPECIFIC
22		CONCERNS OF INDIVIDUAL ALECS?
23		
24	A.	Yes. BellSouth offers various avenues for dealing with individual ALEC
25		concerns. In addition to individual Account Teams, numerous ALEC centers, and

other processes that are tailored specifically for ALECs, BellSouth has established an External Response Team ("ERT") for handling inquiries and responding to issues raised by the ALECs. Between 1998 through mid-2001, BellSouth has processed over 3000 individual ALEC ERT letters. These letters have dealt with a variety of subjects from requests for specific data to root cause analyses.

Q. IS IT APPROPRIATE FOR BELLSOUTH, AS WELL AS OTHER TELECOMMUNICATIONS SERVICE PROVIDERS, TO OFFER WIN BACK PROMOTIONS IN FLORIDA?

A.

Yes, it is appropriate for BellSouth, as well as other telecommunications service providers, to offer win back promotions. Win back promotions are a reasonable response to the high level of local service competition in Florida. Given that Florida customers can choose from a growing array of telecommunications services offered by numerous providers, each provider needs maximum flexibility to offer new services and competitive rates as quickly as possible. This flexibility allows Florida consumers to receive the maximum benefits of competition as quickly as possible.

Furthermore, from a public policy standpoint, win back promotions are a natural outgrowth of the market development contemplated by the Act and supported by both this Commission's and the FCC's rules and requirements. Specifically, the FCC discussed win back efforts by ILECs in its September 3, 1999 Order on Reconsideration and Petitions for Forbearance, CC Docket No. 96-149 (Order 99-223) ("Order on Forbearance"). In its Order, the FCC noted that restrictions on

win back activities "	may deprive custon	ners of the bene:	iits of a compe	titive
market," explaining	that:			

Win back facilitates direct competition on price and other terms, for example, by encouraging carriers to "out bid" each other for a customer's business, enabling the customer to select the carrier that best suits the customer's needs. (¶69).

Some commenters argue that ILECs should be restricted from engaging in win back campaigns, as a matter of policy, because of the ILEC's unique historic position as regulated monopolies. Several commenters are concerned that the vast stores of CPNI gathered by the ILECs will chill potential local entrants and thwart competition in the local exchange. We believe that such action by an ILEC is a significant concern during the time subsequent to the customer's placement of an order to change carriers and prior to the change actually taking place. Therefore, we have addressed that situation in Part V.C.3, infra. However, once a customer is no longer obtaining service from the ILEC, the ILEC must compete with the new service provider to obtain the customer's business. We believe that such competition is in the best interest of the customer and see no reason to prohibit ILECs from taking part in this practice. (¶70).

Q. ARE BELLSOUTH'S PROMOTIONAL OFFERINGS CONSISTENT WITH THE FCC'S TREATMENT OF PROMOTIONS IN THE AUGUST 8, 1996-

1		FIRST REPORT AND ORDER IN CC DOCKET NO. 96-98 (THE "FIRST
2		REPORT AND ORDER")?
3		
4	A.	Yes. The FCC clearly recognized in the First Report and Order that incumbents
5		like BellSouth may offer either short-term or long-term promotions, and that
6		short-term promotions are not subject to the resale discount requirements of the
7		Act.
8		
9	Q.	DOES BELLSOUTH COMPLY WITH THE RULES OF BOTH THIS
10		COMMISSION AND THE FCC WITH REGARD TO PROMOTIONAL
11		OFFERINGS?
12		
13	A.	Yes. For example, BellSouth began offering its "Full Circle" Promotion in
14		Florida on January 15, 2001, pursuant to tariff, as required by this Commission.
15		BellSouth offered its Full Circle Promotion to all similarly situated customers, as
16		required by the FCC. One of the eligibility criteria for the Full Circle Promotion
17		was that the subscriber be a former BellSouth customer. All former BellSouth
18		customers that met the eligibility criteria had an equal opportunity to participate in
19		the promotion. Therefore, targeting a promotion to such customers is authorized
20		by BellSouth's tariff. In a similar fashion, there was no discrimination because
21		the promotion was offered to all similarly situated customers, i.e., former
22		BellSouth customers who met the promotion's eligibility requirements.
23		
24	Q.	PLEASE DESCRIBE BELLSOUTH'S RECENT PROMOTIONAL
25		OFFERINGS.

2		• Competitive Response Program – Filed with the Commission on July
3		10, 2000 with an effective date of July 24, 2000 through September
4		21, 2000. The tariffed offering was available to all new business
5		customers.
6		• Full Circle Program – Filed with the Commission on December 21,
7		2000, with an effective date of January 15, 2001 through July 13,
8		2001. The tariffed offering was available to former BellSouth
9		business customers who changed to another local service provider
10		within the two years prior to January 2001, and met certain other
11		criteria.
12		Basic Service Advantage Program – This tariffed offering is effective
13		July 6, 2001 through January 6, 2002. The offering is available to
14		new and existing business customers that meet certain criteria. The
15		promotion is targeted primarily at large business customers in certain
16		Metropolitan Statistical Areas ("MSAs").
17		Clearly, the "Basic Service Advantage Program" promotion and the "Full Circle
18		2001" promotion are not the same program, as the two offerings target
19		fundamentally different groups of business customers.
20		
21	Q.	WAS BELLSOUTH'S FULL CIRCLE PROMOTION IN FLORIDA
22		AVAILABLE FOR RESALE AT THE WHOLESALE DISCOUNT BY ALECS?
23		
24	A.	Yes. As with any promotion that lasts longer than 90 days, BellSouth's Full
25		Circle Promotion was available for resale at the wholesale discount established by

In the past year, BellSouth has had three major promotional offerings:

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A.

1		the Commission. Also, according to the terms of the interconnection agreement
2		entered into between BellSouth and IDS, such promotions are available for resale.
3		IDS could have resold the Full Circle Promotion to any customer that met the
4		eligibility requirements of the promotion. Specifically, if the particular customer
5		had been a customer of IDS during the two years prior to January 2001, was
6		currently receiving service from a provider other than IDS, and met all other
7		eligibility requirements applicable to the promotions, then IDS could have resold
8		the promotion to that customer.
9		
10	Q.	ARE TERM CONTRACTS APPROPRIATE AS CONDITIONS OF
11		BELLSOUTH'S WIN BACK PROMOTIONAL OFFERINGS?
12		
13	A.	Yes. Term contracts are not new. BellSouth's promotional offerings are
14		consistent with promotional offerings in the telecommunications industry as well
15		as many unregulated industries.
16		
17	Q.	DID BELLSOUTH RAISE BUSINESS RATES IN FLORIDA
18		SIMULTANEOUSLY WITH THE INITIAL FILING OF ITS FULL CIRCLE
19		TARIFF? IF SO, DID BELLSOUTH RAISE SUCH RATES TO MISLEAD
20		CUSTOMERS TO WHOM IT WAS OFFERING A WIN BACK PROMOTION?
21		•
22	A.	BellSouth raised its business rates on February 1, 2001. This rate increase,
23		however, had nothing to do with BellSouth's Full Circle Promotion. BellSouth's
24		Full Circle Promotion was not restricted to Florida. Instead, BellSouth's Full
25		Circle Promotion became effective January 15, 2001, simultaneously in several of

1		BellSouth's states. As provided for in BellSouth's Price Regulation Plan in
2		Florida, rates for BellSouth's business customers were frozen and had not
3		increased in five years. This freeze period expired December 31, 2000, after
4		which BellSouth filed for a rate increase for its business customers on January 2,
5		2001. This was done as a prudent business decision, and it was not related to
6		BellSouth's Full Circle Promotion.
7		
8	Q.	DID BELLSOUTH BASE ITS HIGHEST FULL CIRCLE PROMOTION
9		DISCOUNT OFFER (20%) ON THE RATES THAT IDS CAN OFFER ITS
10		CUSTOMERS?
11		
12	A.	No. BellSouth's Full Circle Promotion was available in several states, not just in
13		Florida. Based on input from various departments, BellSouth determined that
14		customers with the revenue levels set forth in the Full Circle Promotion were the
15		small business customers that are most aggressively targeted by ALECs
16		throughout BellSouth's region. The discount levels were determined based on
17		BellSouth's judgment as to what would provide a more competitive rate for
18		former customers while still providing a contribution to BellSouth. The discounts
19		offered depended on the volume and term elected by the customer. The range of
20		discounts offered under the Full Circle Promotion were set forth in the tariff.

DID BELLSOUTH SPECIFICALLY TELEMARKET IDS' CUSTOMER DATA

Q.

BASE?

1 A. No, BellSouth did not specifically telemarket IDS' customer database. Using
2 retail information, BellSouth developed a list of all former customers who were
3 potentially eligible for the Full Circle Promotion, and this list was used by
4 BellSouth and by third parties who telemarketed the Full Circle Promotion.

Q. HAS BELLSOUTH RECEIVED ALLEGATIONS THAT TELEMARKETERS
WERE TELLING CUSTOMERS THAT COMPETITORS WERE GOING
BANKRUPT?

10 A. Yes.

A.

12 Q. WHAT DID BELLSOUTH DO IN RESPONSE TO THOSE ALLEGATIONS?

It is against BellSouth policy for any employee or authorized representative of BellSouth to criticize a competitor to a customer or to interfere with any contract between a competitor and its customers. When BellSouth received such allegations, therefore, BellSouth took immediate action to investigate them. In particular, BellSouth suspended its outbound win back efforts pending an internal review into those processes and programs. The review addressed ALECs' concerns regarding disparagement of competitors and possible misuse of wholesale information by BellSouth's retail units. This review revealed that some remarks of this nature might have been made in relation to efforts to sell the Full Circle Promotion. BellSouth, therefore, has implemented steps to ensure compliance with all BellSouth internal policies regarding sales and marketing practices as well as applicable statutory and regulatory requirements. Attached as

1	Exhibit JAR-2 is a summary of BellSouth's review and the resulting actions
2	taken.
3	

BellSouth takes very seriously any allegations of impropriety and takes all appropriate action to investigate such matters and to ensure that in the isolated instances where an indiscretion may occur, it is ceased immediately. BellSouth's policies apply not only to its own employees, but also to all of its sales representatives. As stated in the abovementioned summary, BellSouth has adopted a uniform approach to training, managing, and monitoring all third party sales representatives involved in telesales and telemarketing activity on behalf of BellSouth. This uniform approach ensures that all third party sales representatives are informed of and are contractually bound to conform their sales practices to BellSouth's positive sales policy. It is BellSouth's policy to compete in the marketplace solely on the merits of BellSouth's products and services, on the prices it charges and on the customer loyalty it earns. BellSouth does not, and

Q. PLEASE COMMENT ON THE AFFIDAVITS ATTACHED TO THE COMPLAINT.

will not, condone the disparagement of its competitors.

A.

My comments deal with only those affidavits addressing BellSouth's win back policies. The affidavits involved are those of Mason Tolman, Alvaro Lozano, Laura Tirse, Suki York, Gregg McGrady, Jennifer Cleaver, Ennette Auter, Joseph Neves and Robert Eury. Two things should be noted with regard to these affidavits. First, each of the customers has been a customer of IDS for over six

months, and all but one converted to IDS' local service in 2000. The dates when theses customers were approached about returning to BellSouth were generally between 3 months and 9 months from the time each customer converted its service to IDS. The length of the timeframe between the customer's conversion of service to IDS and BellSouth's attempt to win back the customer certainly does not suggest an inappropriate use of CPNI, as alleged by IDS. Rather, these timeframes reflect legitimate win back efforts that one would expect in a competitive marketplace. Second, the allegations of disparaging remarks cover a timeframe prior to BellSouth's review of its win back policies and programs. BellSouth has reinforced with its sales representatives that such conduct is inappropriate and will not be tolerated.

Additionally, the affidavit of Alvaro Lozano mentions specifically that he received several calls from "a company by the name of Telechoice." Several of the other affidavits also reference telephone numbers that can be attributed to TelChoice. In these cases, the persons who allegedly made the disparaging remarks would have been employed by TelChoice, and not by BellSouth. BellSouth has made several requests to TelChoice to provide information regarding the telemarketing activities referenced in IDS' complaint, and TelChoice has declined to cooperate in BellSouth's investigation. BellSouth terminated its contract with TelChoice pursuant to a letter dated July 9, 2001, and TelChoice is no longer marketing BellSouth's services.

With regard to the affidavit of Joseph Neves, the person making the alleged disparaging remarks also was not a BellSouth employee. Given that the telephone

number referenced in the affidavit is that of Atlantic Business Communications,
Inc., the person who allegedly made these statements most likely was employed
by Atlantic Business Communications. Atlantic Business Communications has
informed BellSouth that it had an employee named Carol at the time the statement
set forth in Mr. Neves' affidavit allegedly was made. Between the date that
statement allegedly was made and the date BellSouth spoke with Atlantic
Business Communications, Carol was terminated by Atlantic Business
Communications for reasons unrelated to the alleged statement.

Q. DOES BELLSOUTH IMPROPERLY USE CPNI TO WIN BACK CUSTOMERS WHO HAVE CONVERTED TO IDS' SERVICE?

A.

No. BellSouth is in compliance with the FCC's rules with regard to its win back programs for customers who have converted to a competitor. In its Order on Forbearance, the FCC found:

On reconsideration, we conclude that all carriers should be able to use

CPNI to engage in winback marketing campaigns to target valued former

customers that have switched to other carriers. After reviewing the fuller

record on this issue developed on reconsideration, we are persuaded that

winback campaigns are consistent with section 222(c)(1) and in most

instances facilitate and foster competition among carriers, benefiting

customers without unduly impinging upon their privacy rights. Id. •66.

Continuing its discussion, the FCC stated:

On reconsideration, we believe that section 222(c)(1)(A) is properly construed to allow carriers to use CPNI to regain customers who have switched to another carrier. While section 222(c)(1) is susceptible to different interpretations, we now think that the better reading of this language permits use of CPNI of former customers to market the same category of service from which CPNI was obtained to that former customer. We agree with those petitioners who argue that the use of CPNI in this manner is consistent with both the language and the goals of the statute. . . . While we recognize that this discussion in the CPNI Order also referred to the customer's "existing" service, we now conclude upon further reflection that our focus should not be so limited. *Id.* •67

Q. PLEASE COMMENT ON IDS' ALLEGATIONS THAT BELLSOUTH USES SERVICE DISRUPTION AS AN OPPORTUNITY FOR WIN BACK.

A.

If a customer is disconnected during the process of switching to IDS and calls
BellSouth, it is not BellSouth's policy for a customer service representative to use
this opportunity to win back the customer. Given that such a call would involve
out of service issues, it is likely that a service representative would refer the call
to repair service. Even if that did not occur, however, BellSouth policy provides
that the service representative handling such a call should refer the customer to
IDS for any service questions.

Q. ARE BELLSOUTH'S RETAIL SALES PERSONNEL OR AGENTS

INFORMED OF A DISCONNECT PRIOR TO THE DISCONNECT BEING

1		COMPLETED?
2		
3	A.	No. BellSouth does not inform its retail sales personnel or third-party contractors
4		of a disconnect order before that order is completed. BellSouth's sales personnel
5		or third-party contractors, however, may learn of a customer's disconnect order
6		from external sources (i.e., from the customer itself). In addition, no consumer
7		win back letter is sent to a customer by BellSouth until after the service is
8		disconnected, and BellSouth develops its win back lists using retail information
9		consistent with applicable FCC rulings.
10		
11	<u>ISSU</u>	E FIVE: What remedies, if any, should the Commission order BellSouth to
12		provide IDS in the event IDS proves that BellSouth has breached the
13		Interconnection Agreement or engaged in anticompetitive activities?
14		
15	Q.	ARE THE REMEDIES BEING REQUESTED BY IDS REASONABLE?
16		
17	A.	No. BellSouth's actions have not been "grossly negligent, completely
18		irresponsible and lacking in standard business prudence" as Mr. Kramer would
19		have this Commission believe. BellSouth has dealt fairly with IDS. Moreover, as
20		I have discussed above, BellSouth has not, in any manner, actively attempted to
21		put IDS, or any ALEC, out of business.
22		
23	Q.	PLEASE RESPOND TO THE SPECIFIC REMEDIES THAT MR. KRAMER

REQUESTS ON PAGES 69 AND 70 OF HIS TESTIMONY.

Α. I will respond to remedies 4-7. Remedies 1-3 will be addressed in the testimony of other BellSouth witnesses. 2

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With regard to requested remedy 4, which relates to promotional or win back activities, BellSouth respectfully asks this Commission to deny IDS' request. Promotions are normal and necessary activities in a competitive market, such as the local telecommunications market in Florida. IDS' request that BellSouth be required to cease and desist its promotional or win back activities is excessive for any mistakes that BellSouth may have made. This Commission is establishing a performance measures and remedy plan to compensate IDS should BellSouth fail to provide OSS, UNEs and UNE-Ps at parity, which appears to be what IDS is ultimately asking for in request 4. In addition, many of the allegations being made by IDS would more appropriately be addressed in this Commission's Anticompetitive Practices Docket, Docket No. 011077-TL.

15

16

17

Q. IS STRUCTURAL SEPARATION NECESSARY, AS PROPOSED BY MR. KRAMER IN REQUEST FOR RELIEF NO. 5?

18

19

20

21

22

23

24

25

A.

Absolutely not. Structural separation, which is not required of any of BellSouth's competitors - other local phone companies, wireless providers or cable companies - should not be forced on any Bell companies. Each company should be allowed to organize in a manner it deems suitable to provide parity of service to all competitors and to bring the benefits of competition to its customers. In fact, Congress rejected the idea of structural separation during debate of the Act. Moreover, for the reasons set forth in the record of Docket No. 010345-TP, the

1		Florida Public Service Commission does not have the authority to order the
2		structural separation of a telephone company such as BellSouth.
3		
4	Q.	PLEASE COMMENT ON IDS' REQUEST THAT BELLSOUTH BE
5		SANCTIONED "FOR ITS FRAUDULENT INDUCEMENT TO IDS TO
6		ENTER INTO AN AGREEMENT."
7		
8	A.	As I discussed above, this allegation is specious, and IDS' request should be
9		denied. IDS was fully aware of the contents, meaning and ramifications of the
10		agreement that it signed.
11		
12	Q.	SHOULD BELLSOUTH "BE SANCTIONED WITH SEVERE PENALTIES
13		FOR ITS ANTICOMPETITIVE ACTIVITIES AGAINST IDS" AS
14		REQUESTED BY MR. KRAMER IN ITEM 7 OF HIS REMEDY REQUESTS
15		
16	A.	Absolutely not. No action that BellSouth has taken can be construed as
17		intentional anticompetitive behavior warranting sanctioning "with severe
18		penalties."
19		
20	Q.	DOES THIS CONCLUDE YOUR TESTIMONY?
21		
22	A.	Yes.
23		
24		
25	(40606	(5)

BellSouth Telecommunications, Inc.

FPSC Docket No. 010740-TP

Exhibit JAR-1

August 20, 2001

BellSouth Interconnection Services

675 West Peachtree Street Room 34591 Atlanta, Georgia 30375 Shelley P. walls (404) 927-8997 Fax: (404) 529-7839

October 28, 1999

VIA ELECTRONIC MAIL

Michael Noshay President IDS Long Distance, Inc. 1525 NW 167th Street Miami, FL 33169

Cear Mr. Noshay:

Fer your request that BellSouth clarify the intent behind two sentences contained in the second paragraph of the proposed Attachment 15 to the Interconnection Agreement between BellSouth and IDS, is the following:

The first sentence, which states,

To the extent that IDS Long Distance, the FCC, or any state commission asserts that any such rates, terms and conditions of this Attachment 15, are subject to the jurisdiction of the FCC or any state public service commission for the purpose of changing said rates, terms and conditions, or are subject to arbitration, except for commercial arbitration pursuant to Section 13 of this Attachment 15, then such rates, terms and conditions shall immediately become null and void and of no effect whatsoever as between the parties affected.

is intended to apply to a situation in which IDS, the FCC, or a state commission attempts to assert jurisdiction over Attachment 15 of the Interconnection Agreement between BellSouth and IDS for the purpose of changing the rates, etc., contained in that attachment. In that event, Attachment 15 between BellSouth and IDS would become null and void.

On the other hand, the second sentence, which states,

If any person, entity or party exercising its rights under Section 252(i) of the Act (the "Adopting Party") or the FCC, any state public service commission, or any other person, entity or party asserts that any of the rates, terms and conditions of this Attachment 15 assumed by the Adopting Party are subject to the jurisdiction of the FCC or any state public service commission for the purpose of changing said rates, terms and conditions of this Attachment 15 or are subject to arbitration, except for commercial arbitration pursuant to Section 13 of this Attachment 15, then, to the extent that such assertion of jurisdiction purports to apply to rates, terms or conditions herein that BellSouth is not obligated under the law to provide, such rates, terms and conditions of any

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such contract or agreement based upon this Attachment 15 shall immediately become null and void and of no effect whatsoever as between the parties affected.

is intended to apply to a situation in which another company has, through Section 252(i) of the Telecommunications Act, adopted the language of Attachment 15 as its own. In the event that such other company, the FCC, or a state commission then attempts to assert jurisdiction over the terms, etc., of that other company's Attachment 15, the other company's Attachment 15 becomes null and void. In such a situation, IDS' Attachment 15 would not be affected.

I hope this addresses your concern. Please call me if you need anything else.

Sincerely,

Shelley P. Walls

Shelley P. Walls Manager, Interconnection Services

11 16/29/99

michaelestan

BellSouth Telecommunications, Inc. FPSC Docket No. 010740-TP Exhibit JAR-2 August 20, 2001

BellSouth's Win Back Review and Implementation

During the early part of 2001, BellSouth received complaints from competitive carriers ("CLECs") that addressed certain aspects of BellSouth's win back and retention programs. The complaints can be placed in two basic categories: alleged disparagement of CLECs; and alleged misuse of wholesale information.

Following receipt of these complaints, BellSouth Senior Management took three related steps: (1) all outbound (telemarketing and direct mail) win back activities were temporarily suspended; (2) a review of these programs (the "Review") was commenced; and (3) a formal process was adopted for identifying and handling any subsequent CLEC complaints related to BellSouth's marketing and sales practices.

The Review revealed: (a) that there was no evidence of systematic wrongdoing; (b) no evidence of improper systems links; (c) that proper policies regarding use of information found in BellSouth's systems and sales and marketing were established; and (d) that these policies were generally understood in the field. The Review showed that isolated instances of disparagement of competitors by one of BellSouth's third party sales representatives and that one instance of the use of Wholesale Information that did not comply with BellSouth policy had occurred.

Following the Review, BellSouth adopted a plan to further address win back activities. The Plan included a modular yet integrated training program entitled the "Competitive Landscape Operating Requirements." The training, conducted, in two phases, will strengthen, enhance the understanding of, and reinforce the policies of the Company. The first phase included all BellSouth and third party personnel that will be engaged in outbound marketing of BellSouth's win back programs after training. The second phase will cover all other BellSouth customer contact personnel and employees that support these groups.

The modular training consists of sections covering BellSouth's Fair Competition Policy; CPNI and Wholesale Information; Access to BellSouth's IT Systems; and Dissemination and Use of Competitive Information. The substance of the training includes but is not limited to:

 Definition of BellSouth's positive selling approach and the prohibition on negative selling. Training and reinforcement of the requirement that customers who are also competitors must be treated fairly and not be disadvantaged.

- BellSouth's policy to protect all proprietary information belonging to or in the control of BellSouth, including without limitation, information about all of its customers, both carrier and end user.
- Instruction regarding the appropriate uses of individually identifiable Wholesale information and confirmation that Wholesale information cannot be accessed or used for any purpose related to the sale or promotion of any BellSouth product or service.
- The prohibition on BellSouth personnel accessing any BellSouth IT systems unless there is a legitimate and authorized business purpose for such access.
- Training regarding the dissemination and use of competitive information including circumstances under which it is appropriate and inappropriate to disseminate and use such information.
- Information regarding and the communication of the instructions and limitations of use that must accompany the dissemination of competitive information.
- Training regarding the handling and use of confidential information.

BellSouth has adopted a uniform approach to training, managing, and monitoring all third party sales representatives involved in telesales and telemarketing activity on behalf of BellSouth. The uniform approach ensures that all third party sales representatives will be informed of and be contractually bound to conform their sales practices to BellSouth's positive sales policy. The core components include a standardized training course for all BellSouth personnel responsible for the management of third party telesales and telemarketing vendors; a telesales checklist utilized in connection with both the orientation of new telesales and telemarketing vendors and in the roll out of any new product, service or program sold by such vendors; standard contract provisions addressing monitoring, training, and compliance obligations; and a certification process for use with new telesales and telemarketing vendors and with the roll out of any new product, service or program sold by such vendors. The certification process includes both product training and sales tactics training and will be used to reinforce BellSouth's policies concerning non-disparagement and positive selling.

BellSouth has adopted a process for monitoring and approving continued systems access for all newly hired employees and transferred and promoted employees. The process is designed to ensure that employees have access to only those systems that are required to execute their present job duties and functions. Each receiving manager of a new employee and transferred or promoted employee is required to conduct a review of the systems to which the new, transferred or promoted employee requires access in order to perform in the employee's new position. Access to only those systems will be provided and, if applicable, access to other systems will be removed. Longer term, BellSouth plans to institute an IT systems-based approach to managing and monitoring systems access.

BellSouth Telecommunications, Inc. FPSC Docket No. 010740-TP Exhibit JAR-2 August 20, 2001

BellSouth currently has a Compliance structure responsible for monitoring and managing BellSouth performance in distinct compliance areas. This structure includes personnel within each organization who have responsibility for proactively reviewing compliance with BellSouth's policies, processes and procedures.

The Customer Markets Compliance structure has been charged with ensuring that all business units and channels have approved Competitive Landscape Operating Requirements plans to address monitoring/observation of employee sales conduct; reinforcement of the Competitive Landscape Mandatory Guidelines and the Dissemination and Use of Competitive Information guidelines; identification of red flags or warning systems for purposes of quickly locating possible infractions or activities outside the parameters of BellSouth policies; and audit/investigation procedures for resolving compliance infractions in an expeditious manner with a uniform discipline approach.

The Compliance structure has engaged the services of BellSouth's Internal Audit group to conduct an "early entry" review of the Competitive Landscape Operating Requirements plans and the implementation effectiveness as well as an audit of systems access controls during the third quarter of 2001. After the "early entry review, the Customer Markets organization will be put on a regular schedule of internal audit review of the activities related to the Competitive Landscape Operating Requirements.