In re: Energy conservation cost recovery clause.

DOCKET NO. 020002-EG
ORDER NO. PSC-02-1578-PHO-EG
ISSUED: November 15, 2002

Pursuant to Notice and in accordance with Rule 28-106.209, Florida Administrative Code, a Prehearing Conference was held on November 4, 2002, in Tallahassee, Florida, before Commissioner Michael A. Palecki, as Prehearing Officer.

APPEARANCES:

JOHN W. MCWHIRTER, JR., ESQUIRE, McWhirter Reeves McGlothlin Davidson Decker Kaufman & Arnold, P.A., 400 North Tampa Street, Suite 2450, Tampa, Florida 33601-3350 On behalf of Florida Industrial Power Users Group (FIPUG).

CHARLES A. GUYTON, ESQUIRE, Steel, Hector & Davis, LLP, 215 S. Monroe Street, Suite 601, Tallahassee, Florida 32301

On behalf of Florida Power & Light Company (FP&L).

JAMES A. MCGEE, ESQUIRE, P.O. Box 14042, St. Petersburg, Florida 33733-4042

On behalf of Florida Power Corporation (FPC).

NORMAN H. HORTON, JR., ESQUIRE, Messer, Caparello & Self, P.A., P.O. Box 1876, Tallahassee, Florida 32302-1876 On behalf of Florida Public Utilities Company (FPUC).

JEFFREY A. STONE, ESQUIRE, RUSSELL A. BADDERS, ESQUIRE, Beggs & Lane, P.O. Box 12950, Pensacola, Florida 32591-2950

On behalf of Gulf Power Company (GULF).

ROBERT D. VANDIVER, ESQUIRE, Associate Public Counsel, Office of Public Counsel, c/o The Florida Legislature, 111 West Madison Street, Room 812, Tallahassee, Florida 32399-1400

On behalf of the Citizens of the State of Florida (OPC).

BOSTINEM - MINISTER - 11-

12523 101158

FPSC-CCHLMSS.GN CLERK

JAMES D. BEASLEY, ESQUIRE, Ausley & McMullen, P.O. Box 391, Tallahassee, Florida 32302

On behalf of Tampa Electric Company (TECO).

LORENA A. HOLLEY, ESQUIRE, Florida Public Service Commission, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850
On behalf of the Florida Public Service Commission (FPSC).

PREHEARING ORDER

I. CONDUCT OF PROCEEDINGS

Pursuant to Rule 28-106.211, Florida Administrative Code, this Order is issued to prevent delay and to promote the just, speedy, and inexpensive determination of all aspects of this case.

II. CASE BACKGROUND

As part of the Commission's ongoing fuel cost recovery, energy conservation cost recovery, gas conservation recovery, and environmental cost recovery proceedings, a hearing is set for November 20-22, 2001, in this docket and in Docket No. 020001-EI, Docket No. 020003-GU, Docket No. 020004-GU, and Docket No. 020007-EI. The Commission has the option to render a bench decision in this matter.

III. PROCEDURE FOR HANDLING CONFIDENTIAL INFORMATION

A. Any information provided pursuant to a discovery request for which proprietary confidential business information status is requested shall be treated by the Commission and the parties as confidential. The information shall be exempt from Section 119.07(1), Florida Statutes, pending a formal ruling on such request by the Commission, or upon the return of the information to the person providing the information. If no determination of confidentiality has been made and the information has not been used in the proceeding, it shall be returned expeditiously to the person providing the information. If a determination of confidentiality has been made and the information was not entered into the record of the proceeding, it shall be returned to the person providing the

information within the time periods set forth in Section 366.093, Florida Statutes.

- B. It is the policy of the Florida Public Service Commission that all Commission hearings be open to the public at all times. The Commission also recognizes its obligation pursuant to Section 366.093, Florida Statutes, to protect proprietary confidential business information from disclosure outside the proceeding.
- 1. Any party intending to utilize confidential documents at hearing for which no ruling has been made, must be prepared to present their justifications at hearing, so that a ruling can be made at hearing.
- 2. In the event it becomes necessary to use confidential information during the hearing, the following procedures will be observed:
 - a) Any party wishing to use any proprietary confidential business information, as that term is defined in Section 367.156, Florida Statutes, shall notify the Prehearing Officer and all parties of record by the time of the Prehearing Conference, or if not known at that time, no later than seven (7) days prior to the beginning of the hearing. The notice shall include a procedure to assure that the confidential nature of the information is preserved as required by statute.
 - b) Failure of any party to comply with 1) above shall be grounds to deny the party the opportunity to present evidence which is proprietary confidential business information.
 - c) When confidential information is used in the hearing, parties must have copies for the Commissioners, necessary staff, and the Court Reporter, in envelopes clearly marked with the nature of the contents. Any party wishing to examine the confidential material that is not subject to an order granting confidentiality shall be provided a copy in the same fashion as provided

to the Commissioners, subject to execution of any appropriate protective agreement with the owner of the material.

- d) Counsel and witnesses are cautioned to avoid verbalizing confidential information in such a way that would compromise the confidential information. Therefore, confidential information should be presented by written exhibit when reasonably possible to do so.
- e) At the conclusion of that portion of the hearing that involves confidential information, all copies of confidential exhibits shall be returned to the proffering party. If a confidential exhibit has been admitted into evidence, the copy provided to the Court Reporter shall be retained in the Division of the Commission Clerk and Administrative Services's confidential files.

IV. POST-HEARING PROCEDURES

Each party shall file a post-hearing statement of issues and positions. A summary of each position of no more than 50 words, set off with asterisks, shall be included in that statement. If a party's position has not changed since the issuance of the prehearing order, the post-hearing statement may simply restate the prehearing position; however, if the prehearing position is longer than 50 words, it must be reduced to no more than 50 words. If a party fails to file a post-hearing statement, that party shall have waived all issues and may be dismissed from the proceeding; provided, however, that the parties do not need to file post-hearing statements as to any issue that is resolved by the Commission at the hearing.

Pursuant to Rule 28-106.215, Florida Administrative Code, a party's proposed findings of fact and conclusions of law, if any, statement of issues and positions, and brief, shall together total no more than 40 pages, and shall be filed at the same time.

V. PREFILED TESTIMONY AND EXHIBITS; WITNESSES

Testimony of all witnesses to be sponsored by the parties and Staff has been prefiled. All testimony which has been prefiled in this case will be inserted into the record as though read after the witness has taken the stand and affirmed the correctness of the testimony and associated exhibits. All testimony remains subject to appropriate objections. Each witness will have the opportunity to orally summarize his or her testimony at the time he or she takes the stand. Summaries of testimony shall be limited to five minutes. Upon insertion of a witness' testimony, exhibits appended thereto may be marked for identification. After all parties and Staff have had the opportunity to object and cross-examine, the exhibit may be moved into the record. All other exhibits may be similarly identified and entered into the record at the appropriate time during the hearing.

Witnesses are reminded that, on cross-examination, responses to questions calling for a simple yes or no answer shall be so answered first, after which the witness may explain his or her answer.

The Commission frequently administers the testimonial oath to more than one witness at a time. Therefore, when a witness takes the stand to testify, the attorney calling the witness is directed to ask the witness to affirm whether he or she has been sworn.

VI. ORDER OF WITNESSES

As a result of discussions at the prehearing conference, each witness whose name is preceded by an asterisk (*) has been excused from this hearing if no Commissioner assigned to this case seeks to cross-examine the particular witness. Parties shall be notified by Friday, November 15, 2002, as to whether any such witness shall be required to be present at hearing. The testimony of excused witnesses will be inserted into the record as though read, and all exhibits submitted with those witnesses' testimony shall be identified as shown in Section IX of this Prehearing Order and be admitted into the record.

Witness	Proffered By		<u>Issues #</u>
Direct			
*Dennis Reynolds	FP&L	1	
*Dennis Reynolds	FP&L	2-3	
*John A. Masiello	FPC	1	
*John A. Masiello	FPC	2-3	
*Michael A. Peacock	FPUC	1-3	
*Michael J. McCarthy	GULF	1-3	
*Howard T. Bryant	TECO	1-4	
Supplemental Direct			
*Dennis Reynolds	FP&L	2-3	

VII. BASIC POSITIONS

FIPUG: None.

FP&L: FPL's proposed Conservation Cost Recovery Factors for the January 2003 through December 2003 recovery period and true-up amounts for prior periods should be approved.

FPC: None necessary.

FPUC: FPU has properly projected its costs and calculated its true-up amounts and conservation cost recovery factors. Those amounts and factors should be approved by the Commission.

GULF: It is the basic position of Gulf Power Company that the proposed ECCR factors present the best estimate of Gulf's Conservation expense for the period January 2003 through December 2003, including the true-up calculations and other adjustments allowed by the Commission.

OPC: None at this time.

TECO:

The Commission should determine that Tampa Electric has properly calculated its conservation cost true-up and projections and that the appropriate conservation cost recovery factor to be applied by Tampa Electric during the period January 2003 through December 2003 is 0.020 cents per KWH for Interruptible, 0.116 cents per KWH for Residential, 0.108 cents per KWH for General Service Non-Demand and Temporary Service, 0.097 cents per KWH for General Service Demand - Secondary, 0.096 cents per KWH for General Service Demand - Primary, 0.089 cents per KWH for General Service Large Demand and Firm Standby - Secondary, 0.088 cents per KWH for General Service Large Demand and Firm Standby - Primary, 0.087 cents per KWH for General Service Large Demand and Firm Standby - Subtransmission, and 0.063 cents per KWH for Lighting.

The Commission should also approve the \$4.59 per KWH Contracted Credit Value Tampa Electric has calculated for the GSLM-2 and GSLM-3 rate riders for use during the period January 2003 through December 2003.

STAFF:

Staff's positions are preliminary and based on materials filed by the parties and on discovery. The preliminary positions are offered to assist the parties in preparing for the hearing. Staff's final positions will be based upon all the evidence in the record and may differ from the preliminary positions stated herein.

VIII. <u>ISSUES AND POSITIONS</u>

Generic Conservation Cost Recovery Issues

ISSUE 1: Proposed Stipulation. See <u>Section X</u>.

ISSUE 2: Proposed Stipulation. See <u>Section X</u>.

ISSUE 3: Proposed Stipulation. See <u>Section X</u>.

Company Specific Issues

ISSUE 4: Proposed Stipulation. See <u>Section X</u>.

IX. <u>EXHIBIT LIST</u>

Witness	Proffered By	I.D. No.	Description
<u>Direct</u>			
Dennis Reynolds	FP&L	DR-1	Schedules CT- 1 through CT- 6, Appendix A
Dennis Reynolds	FP&L	DR - 2	Schedules C-1 through C-5
Dennis Reynol ds	FP&L	DR-3	Revised Schedules C1, pages 1-3, and C-3, pages 9,10
John A. Masiello	FPC	JAM-1	ECCR Adjusted Net True-Up for January - December 2001, Schedules C1- C5
John A. Masiello	FPC .	JAM-2	ECCR Factors for Billings in January - December 2003, Schedules C1- C5

Witness	Proffered By	I.D. No.	Description
Michael A. Peacock	FPUC	MAP-1 (Composite)	True-up calculations and Schedules CT-1, CT-2, CT-3, CT-4, CT-5, and CT-6 (Marianna and Fernandina Beach Divisions)
Michael A. Peacock	FPUC	MAP-2 (Composite)	Schedules C-1, C-2, C-3, C-4, and C-5 (Marianna and Fernandina Beach Divisions)
Michael J. McCarthy	GULF	MJM-1	Schedules CT- 1 through CT- 6
Michael J. McCarthy	GULF	MJM-2	Schedules CT- 1 through CT- 5
Howard T. Bryant	TECO -	HTB-1	Schedules supporting cost recovery factor, actual January 2001 - December 2001.

Witness Proffered By I.D. No. Descr	<u>iption</u>
costs projecthe p	rting rvation cted for eriod ry 2003

Parties and Staff reserve the right to identify additional exhibits for the purpose of cross-examination.

X. PROPOSED STIPULATIONS

<u>ISSUE 1:</u> What is the final end-of-the-period true-up amount for the period January 2001 through December 2001?

FPC:		\$ 6,787,137 Over Recovery
FP&L:		\$ 6,735,320 Over Recovery
GPC:		\$ 679,319 Under Recovery
TECO:		\$ 872,940 Over Recovery
FPUC:	(Mari.)	\$ 28,208 Under Recovery
FPUC:	(Fern.)	\$ 14,481 Under Recovery

FIPUG and OPC take no position.

ISSUE 2: What are the appropriate conservation cost recovery factors by customer class for the period January 2003 through December 2003?

FPC: Rate Class]	ECCR Factor
Residential	0.189	cents/Kwh
General Svc. Non-Demand	0.150	cents/Kwh
@ Primary Voltage	0.149	cents/Kwh
@ Transmission Voltage	0.147	cents/Kwh
General Svc. 100% Load Factor	0.119	cents/Kwh
General Svc. Demand	0.134	cents/Kwh
@ Primary Voltage	0.133	cents/Kwh

@ Transmission Voltage Curtailable @ Primary Voltage @ Transmission Voltage Interruptible @ Primary Voltage @ Transmission Voltage Lighting	0.131 cents/Kwh 0.105 cents/Kwh 0.104 cents/Kwh 0.103 cents/Kwh 0.117 cents/Kwh 0.116 cents/Kwh 0.115 cents/Kwh 0.058 cents/Kwh
Residential General Svc. General Svc. Demand Sports Service 2 General Svc. Large 1/Curtailable 1 General Svc. Large 2/Curtailable 2 General Svc. Large 3/Curtailable 3 Interruptible Standby ID Standby Supplemental 1T Standby Supplemental 1D Commercial Load Control D & G Commercial Load Control T Metropolitan Transit Outdoor/Street Lighting 1 Street Lighting 2	ECCR Factor 0.180 cents/Kwh 0.170 cents/Kwh 0.163 cents/Kwh 0.129 cents/Kwh 0.155 cents/Kwh 0.152 cents/Kwh 0.135 cents/Kwh 0.135 cents/Kwh 0.100 cents/Kwh 0.116 cents/Kwh 0.150 cents/Kwh 0.150 cents/Kwh 0.142 cents/Kwh 0.142 cents/Kwh 0.129 cents/Kwh 0.129 cents/Kwh 0.136 cents/Kwh
GPC: Rate Class RS, RST GS, GST GSD, GSDT LP, LPT PX, PXT, RTP, SBS OSI, OSII OSIII OSIV TECO: Rate Class Interruptible Residential General Svc. Non-Demand General Svc. Demand	ECCR Factor 0.061 cents/Kwh 0.061 cents/Kwh 0.057 cents/Kwh 0.055 cents/Kwh 0.052 cents/Kwh 0.047 cents/Kwh 0.047 cents/Kwh 0.047 cents/Kwh 0.047 cents/Kwh 0.1047 cents/Kwh 0.108 cents/Kwh 0.097 cents/Kwh

@ Primary Voltage	0.096	cents/Kwh
General Svc. Large Demand	0.089	cents/Kwh
@ Primary Voltage	0.088	cents/Kwh
@ Subtransmission Voltage	0.087	cents/Kwh
Lighting	0.063	cents/Kwh

FPUC: Rate Class

(Marianna)

(Fernandina Beach)

ECCR Factor

0.079 cents/Kwh

0.049 cents/Kwh

FIPUG and OPC take no position.

<u>ISSUE 3:</u> What should be the effective date of the energy conservation cost recovery factors for billing purposes?

The factors should be effective beginning with the specified conservation cost recovery cycle and thereafter for the period January, 2003, through December, 2003. Billing cycles may start before January 1, 2003, and the last cycle may be read after December 31, 2003, so that each customer is billed for twelve months regardless of when the adjustment factor became effective.

FIPUG and OPC take no position.

ISSUE 4: What is the Contracted Credit Value for the GSLM-2 and GSLM-3 rate riders for Tampa Electric for the period January 2003 through December 2003?

In accordance with Order No. PSC-99-1778-EI, issued September 10, 1999, in Docket No. 990037-EI, Tampa Electric Company has calculated that, for the forthcoming cost recovery period, January 2003 - December 2003, the contracted Credit Value for the GSLM-2 and GSLM-3 rate riders will be \$4.59 per KW.

FIPUG and OPC take no position.

XI. PENDING MOTIONS

There are no pending motions.

XII. PENDING CONFIDENTIALITY MATTERS

There are no pending confidentiality matters at this time.

XIII. RULINGS

Opening statements, if any, shall not exceed ten minutes per party.

Based on the foregoing, it is

ORDERED by Commissioner Michael A. Palecki, as Prehearing Officer, that this Prehearing Order shall govern the conduct of these proceedings as set forth above unless modified by the Commission.

By ORDER of Commissioner Michael A. Palecki, as Prehearing Officer, this <u>15th</u> day of <u>November</u>, <u>2002</u>.

MICHAEL A. PALECKI

milael A. Palish.

Commissioner and Prehearing Officer

(SEAL)

LAH

NOTICE OF FURTHER PROCEEDINGS OR JUDICIAL REVIEW

The Florida Public Service Commission is required by Section 120.569(1), Florida Statutes, to notify parties of any administrative hearing or judicial review of Commission orders that is available under Sections 120.57 or 120.68, Florida Statutes, as well as the procedures and time limits that apply. This notice should not be construed to mean all requests for an administrative

hearing or judicial review will be granted or result in the relief sought.

Mediation may be available on a case-by-case basis. If mediation is conducted, it does not affect a substantially interested person's right to a hearing.

Any party adversely affected by this order, which is preliminary, procedural or intermediate in nature, may request: (1) reconsideration within 10 days pursuant to Rule 25-22.0376, Florida Administrative Code, if issued by a Prehearing Officer; (2) reconsideration within 15 days pursuant to Rule 25-22.060, Florida Administrative Code, if issued by the Commission; or (3) judicial review by the Florida Supreme Court, in the case of an electric, gas or telephone utility, or the First District Court of Appeal, in the case of a water or wastewater utility. A motion for reconsideration shall be filed with the Director, Division of the Commission Clerk and Administrative Services, in the form prescribed by Rule 25-22.060, Florida Administrative Code. Judicial review of a preliminary, procedural or intermediate ruling or order is available if review of the final action will not provide an adequate remedy. Such review may be requested from the appropriate court, as described above, pursuant to Rule 9.100, Florida Rules of Appellate Procedure.