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October 17, 2005

HAND DELIVERED

Ms. Blanca S. Bayo, Director Division of Commission Clerk and Administrative Services Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

Re:

Fuel and Purchased Power Cost Recovery Clause with Generating

Performance Incentive Factor; FPSC Docket No. 050001-EI

Dear Ms. Bayo:

Enclosed for filing in the above docket are the original and fifteen (15) copies of Tampa Electric Company's Rebuttal Testimony of William A. Smotherman.

Please acknowledge receipt and filing of the above by stamping the duplicate copy of this letter and returning same to this writer.

Thank you for your assistance in connection with this matter.

Sincerely,

James D. Beasley

JDB/pp Enclosure

cc:

All Parties of Record

(w/enc.)

FPSC-COMMISSION CLERK

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true and correct copy of the foregoing Rebuttal Testimony of

William A. Smotherman, filed on behalf of Tampa Electric Company, has been furnished by U. S.

Mail or hand delivery (*) on this 17 day of October 2005 to the following:

Ms. Adrienne E. Vining* Senior Attorney Office of General Counsel Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

Mr. James A. McGee Associate General Counsel Progress Energy Florida, Inc. Post Office Box 14042 St. Petersburg, FL 33733

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Mr. Jon C. Moyle, Jr. Moyle, Flanigan, Katz, Raymond & Sheehan, P.A. 118 N. Gadsden Street Tallahassee, FL 32301 Mr. Robert Scheffel Wright Mr. John T. LaVia, III Landers & Parsons, P.A. 310 West College Avenue Tallahassee, FL 32301

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Mr. Michael B. Twomey Post Office Box 5256 Tallahassee, FL 32314-5256

TTORNEY



BEFORE THE

FLORIDA PUBLIC SERVICE COMMISSION

DOCKET NO. 050001-EI

IN RE: FUEL & PURCHASED POWER COST RECOVERY

AND

CAPACITY COST RECOVERY

REBUTTAL TESTIMONY

OF

WILLIAM A. SMOTHERMAN

COCUMENT NUMBER-DATE

TAMPA ELECTRIC COMPANY DOCKET NO. 050001-EI

FILED: 10/17/05

1		BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
2		PREPARED REBUTTAL TESTIMONY
3		OF
4		WILLIAM A. SMOTHERMAN
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6	Q.	Please state your name, address, occupation and employer.
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8	A.	My name is William A. Smotherman. My business address is
9		702 North Franklin Street, Tampa, Florida 33602. I am
10		employed by Tampa Electric Company ("Tampa Electric" or
11		"company") as Director of the Resource Planning
12		Department.
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14	Q.	Are you the same William Smotherman who submitted
15		prepared direct testimony in this proceeding?
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17	Α.	Yes, I am.
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19	Q.	What is the purpose of your rebuttal testimony?
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21	Α.	The purpose of my rebuttal testimony is to address the
22		direct testimony of Mr. Sidney W. Matlock, testifying on
23		behalf of the Florida Public Service Commission ("FPSC")
24		staff.
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- Q. Do you agree with the current GPIF methodology?
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Α. Yes, I do. The existing GPIF methodology was established in 1981 by Commission Order No. 9558 in Docket No. 800400-CI, issued September 19, 1980. The GPIF program designed to "encourage the improvement productivity of base load generating units by focusing upon the areas of thermal efficiency (heat rate) and unit availability." (Order, page 1) The GPIF methodology provides for the utility to earn a reward or incur a penalty based on unit performance compared to historical performance and is limited to the associated projected fuel savings or costs. The GPIF program has a history of benefiting both the ratepayers and the utilities by providing a fair and symmetrical sharing of improvements or declines in unit performance.

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Q. Please address Mr. Matlock's statement on page 4, lines 7 through 8, of his testimony, "The purpose of the [GPIF] incentive is to reward the utility for performance that exceeds reasonably expected performance, not to ensure that rewards offset penalties."

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A. Mr. Matlock's statement is not technically correct. The GPIF provides an incentive to improve unit performance.

By definition, an improvement is a positive change as fact. The GPIF methodology to historical compared for the incentive/penalty calculation to provides comparison to targets based upon a or performance, and that the targets are calculated based on a rolling average of historical performance data. is a very important distinction between this established methodology and Mr. Matlock's statement regarding its In establishing the incentive, the Commission purpose. considered data and methodology that would be measurable and would provide a reasonable and fair incentive for the utility to make improvements -- not a comparison to "reasonably expected performance."

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Q. Do you agree with Mr. Matlock's proposal to change the GPIF methodology by excluding months in which unit EFOR and EMOR are greater than 40 percent from the averages used to calculate Tampa Electric's 2006 EAF targets?

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No, I do not. Mr. Matlock's proposed adjustment is not developed using the approved GPIF supported or methodology. Section 4.3.1 of the GPIF methodology describes the circumstances under which unit availability adjusted, which include following may be the circumstances:

Natural or externally caused disaster;

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- Unforeseen shutdown or continued operation of a unit pursuant to the actions of a regulatory agency;
- Rescheduling of planned maintenance into or out of the review period;
- An identifiable and justifiable change affecting total outage time; or
- A difference between actual and forecast reserve shutdown hours, if reserve shutdown hours are used as part of the equivalent availability target setting methodology.

In addition, the targets are based on a rolling average of historical data and by artificially setting the targets higher for a projected year, the resulting effect is to remove the natural reward/penalty correction that occurs over time as performance improves.

Mr. Matlock's proposed adjustments do not adhere to any of the aforementioned conditions for adjustments and would result in an arbitrary, asymmetrical application of the GPIF incentive/penalty mechanism.

Q. Has the actual availability of Tampa Electric's coal burning units included in the GPIF declined over the last

five years?

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A. No. The actual availability of two of Tampa Electric's five GPIF units, Big Bend Units 1 and 2, was lower in 2004 than it was in 1999. However, the availability of these two units has improved since 2002.

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Q. Do you agree with Mr. Matlock's suggestion on page 2, lines 16 through 19, that Tampa Electric should make its coal burning units available for generation as much as possible due to the differential in the prices of coal and natural gas?

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- Α. Yes, Ι do. Tampa Electric continually strives maximize the availability and generation of its coal burning units to lower the fuel and purchased power Ιn addition, appropriate maintenance operation of coal units is performed by the company in an effort to maintain availability and generation of The appropriate maintenance and operation is units. determined by a number of factors, including following:
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- Performing Preventative Maintenance ("PM") that incorporates the Original Equipment Manufacturer's maintenance specifications;
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- equipment monitoring; and,
- scheduling planned outages.

Tampa Electric does everything possible to ensure the safe operation of its coal burning units and maintain its units for current and future reliable service.

- Q. Please summarize your rebuttal testimony.
- The existing GPIF methodology operates in a fair and Α. symmetrical manner. The adjustment to the methodology proposed by Mr. Matlock is not appropriate because it does not adhere to the GPIF methodology as outlined in 4.3.1 and would result in Section an arbitrary, asymmetrical application of the GPIF incentive/penalty mechanism. In addition, Mr. Matlock has not demonstrated that Tampa Electric did not adhere to the approved GPIF methodology or that the company has improperly calculated its 2006 GPIF EAF targets. Tampa Electric believes that the GPIF should continue to operate in accordance with the approved methodology.
- Q. Does this conclude your rebuttal testimony?
- A. Yes, it does.

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