### BEFORE THE PUBLIC SERVICE COMMISSION

In re: Joint Petition by Acceris Management Acquisition, LLC and d/b/a Acceris Communications d/b/a WorldxChange | (TK011) and Cognigen Networks, Inc. (TJ917) for approval to acquire assets and request for expedited approval in connection with transfer of telecommunications customer base from Networks. Cognigen Inc. to Acceris Management and Acquisition, LLC d/b/a Acceris Communications d/b/a WorldxChange, and request for waiver of carrier selection requirements of Rule 25-4.118, F.A.C.

DOCKET NO. 060725-TP ORDER NO. PSC-06-1052-PAA-TP ISSUED: December 22, 2006

The following Commissioners participated in the disposition of this matter:

LISA POLAK EDGAR, Chairman
J. TERRY DEASON
ISILIO ARRIAGA
MATTHEW M. CARTER II
KATRINA J. TEW

# NOTICE OF PROPOSED AGENCY ACTION ORDER GRANTING WAIVER OF RULE 25-4.118, FLORIDA ADMINISTRATIVE CODE

#### BY THE COMMISSION:

NOTICE is hereby given by the Florida Public Service Commission that the action discussed herein is preliminary in nature and will become final unless a person whose interests are substantially affected files a petition for a formal proceeding, pursuant to Rule 25-22.029, Florida Administrative Code.

## Case Background

On November 3, 2006, Acceris Management and Acquisition LLC (AMA) and Cognigen Networks, Inc. (CNI), both intrastate interexchange companies (IXCs), submitted a joint request for a waiver of the carrier selection requirements of Rule 25-4.118, Florida Administrative Code. The purpose of filing for the waiver is so CNI can transfer certain assets, including its customer accounts and account receivables, to AMA without AMA having to obtain each customer's authorization.

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ORDER NO. PSC-06-1052-PAA-TP DOCKET NO. 060725-TP PAGE 2

This waiver is being sought to provide us notice of the transfer of assets for the treatment of customers in a consumer-friendly manner and to allow for a transition to occur in a smooth process protecting both the consumers and the company. Without this waiver, AMA would be required to obtain signed letters of agency (LOAs) or third party verifications (TPVs) from each customer being transferred. With the waiver, AMA can protect itself from possible complaints of unauthorized carrier changes. This waiver is also beneficial to the customers as they will not be subject to a loss of service on the date of transfer.

We are vested with jurisdiction in this matter pursuant to Sections 364.02, 364.336, and 364.603, Florida Statutes.

Pursuant to Rule 25-4.118(1), Florida Administrative Code, a customer's carrier cannot be changed without the customer's authorization. Rule 25-4.118(2), Florida Administrative Code, provides that a carrier shall submit a change request only if one of the following has occurred:

- (a) The provider has a letter of agency (LOA) . . . from the customer requesting the change;
- (b) The provider has received a customer-initiated call for service . . . ;
- (c) A firm that is independent and unaffiliated with the provider . . . has verified the customer's requested change . . .

Pursuant to Rule 25-24.475(3), Florida Administrative Code, Rule 25-4.118, Florida Administrative Code, is incorporated into Chapter 25-24, and applies to IXCs.

Rule 25-24.455(2), Florida Administrative Code, states:

An IXC may petition for a waiver of any provision of this Part. The waiver shall be granted in whole, granted in Part or denied based on the following:

- (a) The factors enumerated in Section 364.337(4), Florida Statutes;
- (b) The extent to which competitive forces may serve the same function as, or obviate the necessity for, the provision sought to be waived;
- (c) Alternative regulatory requirements for the company which may serve the purposes of this part; and
- (d) Whether the waiver is in the public interest.

The authority for Rule 25-4.118, Florida Administrative Code, is found in Section 364.603, Florida Statutes, which is a section we have authority to waive.

AMA has attested that it will provide for a seamless transition while ensuring that the affected customers understand available choices with the least amount of disruption to the customers. We have reviewed the notice that will be sent to CNI's customers and find it to be

ORDER NO. PSC-06-1052-PAA-TP DOCKET NO. 060725-TP PAGE 3

adequate. The customers should not experience any interruption of service, rate increase, or switching fees.

Neither CNI nor AMA has any outstanding regulatory assessment fees, penalties or interest associated with its IXC registration. Further, neither AMA nor CNI has any active customer complaints on file with this Commission. CNI and AMA state in the customer notification letter that CNI would be responsible for complaints that originate prior to the transfer. We find that this is acceptable since CNI states in the petition that it desires to keep its registration with us active.

In this instance it is appropriate to waive the carrier selection requirements of Rule 25-4.118, Florida Administrative Code. If prior authorization is required in this event, customers may fail to respond to a request for authorization, neglect to select another carrier, and lose their long distance services. Furthermore, granting this waiver will avoid unnecessary slamming complaints during this transition.

Therefore, we hereby approve the request for waiver of the carrier selection requirements of Rule 25-4.118, Florida Administrative Code, in the transfer of Cognigen Networks, Inc.'s customers to Acceris Management and Acquisition LLC.

Based on the foregoing, it is

ORDERED by the Florida Public Service Commission that the carrier selection requirements in Rule 25-4.118, Florida Administrative Code, are waived in the transfer of Cognigen Networks, Inc.'s customers to Acceris Management and Acquisition LLC. It is further

ORDERED that the provisions of this Order, issued as proposed agency action, shall become final and effective upon the issuance of a Consummating Order unless an appropriate petition, in the form provided by Rule 28-106.201, Florida Administrative Code, is received by the Director, Division of the Commission Clerk and Administrative Services, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850, by the close of business on the date set forth in the "Notice of Further Proceedings" attached hereto. It is further

ORDERED that in the event this Order becomes final, this docket shall be closed.

ORDER NO. PSC-06-1052-PAA-TP DOCKET NO. 060725-TP PAGE 4

By ORDER of the Florida Public Service Commission this 22nd day of December, 2006.

BEANCA S. BAYO, Director Division of the Commission Clerk and Administrative Services

(SEAL)

JKF

## NOTICE OF FURTHER PROCEEDINGS OR JUDICIAL REVIEW

The Florida Public Service Commission is required by Section 120.569(1), Florida Statutes, to notify parties of any administrative hearing that is available under Section 120.57, Florida Statutes, as well as the procedures and time limits that apply. This notice should not be construed to mean all requests for an administrative hearing will be granted or result in the relief sought.

Mediation may be available on a case-by-case basis. If mediation is conducted, it does not affect a substantially interested person's right to a hearing.

The action proposed herein is preliminary in nature. Any person whose substantial interests are affected by the action proposed by this order may file a petition for a formal proceeding, in the form provided by Rule 28-106.201, Florida Administrative Code. This petition must be received by the Director, Division of the Commission Clerk and Administrative Services, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850, by the close of business on January 12, 2007.

In the absence of such a petition, this order shall become final and effective upon the issuance of a Consummating Order.

Any objection or protest filed in this/these docket(s) before the issuance date of this order is considered abandoned unless it satisfies the foregoing conditions and is renewed within the specified protest period.