

Voice Data Internet Wireless Entertainment

October 22, 2007

Embarq Mailstop: FLTLH00102 1313 Blair Stone Rd Tallahassee, FL 32301 embarq.com

Ms. Ann Cole Office of Commission Clerk Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850



7 OCT 22 PH 4: 46

CMP	Re: Docker No. $040034 - 16$
COM	Dear Ms. Cole:
CTR	Enclosed for filing on behalf of Embarg Florida, Inc. (Embarg), is the original and fifteen
ECR	copies of Embarq's redacted Petition for expedited Review of NXX-X Code Denial,
GCL _/_	which we ask that you file in the captioned new docket.
OPC	Copies are being served on the parties in this docket pursuant to the attached certificate of
RCA	service.
SCR	If you have any questions regarding this electronic filing, please do not hesitate to call me
SGA	at 850-599-1560.
SEC	
отн	Sincerely,

Susan S. Masterton
Senior Counsel

Enclosure

9646 OCT 22 %

Susan S. Masterton SENIOR COUNSEL Voice: (850) 599-1560

Fax: (850) 878-0777 susan.masterton@embarq.com

CERTIFICATE OF SERVICE DOCKET NO. _____

I HEREBY CERTIFY that a true and correct copy of the foregoing was served by U.S. Mail this 22nd day of October, 2007 to the following:

Staff Counsel Florida Public Service Commission Division of Legal Services 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

NANPA Tom Foley, Relief Planner Eastern Region 820 Riverbend Blvd. Longwood, FL 32779-2327

Susan S. Masterton

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Petition for Expedited Review of Growth Code Denials by the North American Numbering Plan Administration for the North Cape Coral Exchange COMMISSION

Docket No. 070657-17

Date Filed: October 22, 2007

PETITION FOR EXPEDITED REVIEW OF NXX-X CODE DENIAL

Embarq Florida, Inc. (Embarq), pursuant to 47 C.F.R § 52.15(g)(iv); Federal Communications Commission ("FCC") Order FCC 00-104, and Florida Public Service Commission ("Commission") Order No. PSC-01-1973-PCO-TL, petitions the Commission to review the Pooling Administrator's ("NeuStar") denial of Embarq's requests for additional numbering resources in the North Cape Coral Exchange. In support of this petition, Embarq states:

PARTIES

- 1. Embarq is an incumbent local exchange company ("ILEC") regulated by the Commission and authorized to provide local exchange telecommunications and intraLATA toll telecommunications in the State of Florida.
- 2. NeuStar is an independent non-governmental entity, which is responsible for administering and managing the numbering resources in pooling areas. See 47 C.F.R § 52.20(d)

JURISDICTION

3. The Commission has jurisdiction of this matter pursuant to the Industry Numbering Committee's (INC) Number Pooling Guidelines Sections 3.7 and 12(c). This provision provides that a carrier may challenge NeuStar's decision to deny numbering resources to the appropriate regulatory authority.

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BACKGROUND AND REQUEST FOR RELIEF

- 4. On March 31, 2000, the FCC issued Order No. 00-104 ("FCC 00-104" or the "Order") in the Numbering Resource Optimization docket (Docket No. 99-200). The goal of FCC 00-104 was to implement uniform standards governing requests for telephone numbering resources in order to increase efficiency in the use of telephone numbers and to avoid further exhaustion of telephone numbers under the NANP.
- 5. Among other things, FCC 00-104 adopted a revised standard for assessing a carrier's need for numbering resources by requiring rate center based utilization rates to be reported to NANPA. FCC Order at § 105. The FCC further required that, to qualify for access to new numbering resources, applicants must establish that existing numbering inventory within the applicant's rate center will be exhausted within six months of the application. Prior to the ruling, the Central Office Code Assignment Guidelines, used by the industry and NANPA to make code assignments, required the applicant's existing number inventory within the applicant's serving switch to exhaust within a specific months-toexhaust ("MTE") of the code application in order for a code to be assigned or for the carrier to prove that it was unable to meet a specific customer's request with its current inventory of numbers. The FCC stated that the shift to a "rate center" basis for determining the need for new numbering resources was intended to "more accurately reflect how numbering resources are assigned" and to allow "carriers to obtain numbering resources in response to specific customer demands." FCC Order at ¶ 105.

- 6. On December 29, 2000, the FCC also released FCC 00-429, which reaffirmed FCC 00-104 and required carriers to also meet a 60 percent initial utilization threshold. FCC 00-429 at ¶ 26. Based on these two FCC orders, carriers are required to meet six MTE criteria as well as a utilization threshold on a rate center/exchange basis in order to be granted additional numbering resources. Id. At ¶ 29.
- 7. In FCC 00-104, the FCC directed the industry and the Pooling Administrator to comply with the INC Pooling Guidelines. FCC 11-104 ¶ 183. Pursuant to the INC Guidelines, in order to obtain thousand-block allocations, the carrier must demonstrate that its existing numbering resources for the rate center will exhaust within six (6) months and also have a utilization of 75 percent for the specific rate center. See INC Guidelines Section 4.3 (c) [THOUSANDS-BLOCK NUMBER (NXX-X) POOLING ADMINISTRATION GUIDELINES (TBPAG) dated May 20, 2005] and Appendix 3. These requirements are known as the six (6) months-to-exhaust ("MTE") and utilization threshold.
- 8. Embarq has utilized mechanisms such as number pooling to manage its numbering resources in the most efficient manner. However, Embarq is required in this instance to petition the Commission for relief.
- 9. On May 25, 2001, BellSouth petitioned the Commission to develop an expedited process to review NANPA's denial of a request for additional numbering resources to minimize the delay carriers experience in attempting to challenge a denial by NANPA. As a result of BellSouth's Petition and the Commission's efforts to make numbering resources available to carriers, the

commission issued Order No. PSC-01-1973-PCO-TL setting forth an expedited code denial process. On March 15, 2002, the Commission issued Order No. PSC-02-0352-PAA-TL adopting the same expedited code denial process for pooling areas.

- 10. The North Cape Coral Exchange consists of one (1) central office and one(1) switching entity that utilizes numbering resources.
- 11. On October 15, 2007 Embarq Florida requested additional numbering resources from NeuStar for the North Cape Coral exchange. See Attachment 1. Specifically, in order to meet the telephone number needs of one of its customers, Embarq requested 1000 new consecutive DID numbers in the North Cape Coral (CPCRFLXBDS1) wire center. The customer has requested 1000 consecutive numbers. Embarq cannot currently meet this request given the inventory of numbers available at this time in this switch.
- 12. At the time of the code request, the North Cape Coral exchange had a MTE of much longer than six (6) months and a utilization of 83.5%. There are no blocks of un-assigned numbers large enough to meet the request of this customer in this switch.
- 13. On October 15, 2007, NeuStar denied Embarq's request for additional numbering resources because Embarq had not met the MTE criteria, notwithstanding the fact that Embarq's North Cape Coral switch is at 83.5% utilization and does not have available blocks of numbers in sufficient quantity to meet the customer's requirements. See Attachment 1.

- 14. Embarq's request for additional numbering resources to meet this customer's requirement in the North Cape Coral Exchange would not materially impact exhaustion of available numbers in the 239 area code.
- 15. As discussed above, both the FCC Order and INC guidelines provided that state regulatory authorities have the power and authority to review NANPA's decision to deny a request for numbering resources. See INC Number Pooling Guidelines Sections 3.7 and 11.1(c).
- 16. Under earlier procedures used by NANPA, waivers or exceptions were granted when customer hardships could be demonstrated or when the service provider's inventory did not have a block of sequential numbers large enough to meet the customer's specific request. Under existing procedures, NeuStar and NANPA look at the MTE criteria and utilization threshold for the rate center and allow exceptions. The current process is arbitrary and may result in (1) decisions contrary to the public interest and welfare of consumers in the State of Florida; and (2) decisions that do not necessarily promote the efficient use of telephone numbers.
- 17. Embarq's inability to provide this customer with the requested blocks of numbers prevents Embarq from providing the quality of service this customer desires and expects.
- 18. This Commission has previously received similar requests from numerous carriers, both ILECs and CLECS in which the carriers have asked the PSC to overrule a decision of NANPA and NeuStar. The Commission has granted these requests.

19. Embarq requests that the Commission reverse NeuStar's decision to withhold numbering resources from Embarq on the following grounds:

(a.) NeuStar's denial of numbering resources to Embarq interferes with Embarq's ability to service its customers within the State of Florida.

(b.) As a result of NeuStar's denial of Embarq's request for additional numbering resources, Embarq will be unable to provide telecommunications services to its customers as required under Florida law.

WHEREFORE, Embarq Florida, Inc. requests:

 The Commission review the decision of NeuStar to deny Embarq's request for additional numbering resources for the North Cape Coral exchange, and

2. The Commission directs NeuStar to provide the requested numbering resources for the North Cape Coral exchange as discussed above.

Respectfully submitted this 22nd day of October, 2007.

Susan S. Masterton

Senior Counsel for Embarq Florida, Inc.

Martelo

P.O. Box 2214

Tallahassee, FL 32316-2214

850-599-1560

Appendix 3 - Modified August 6, 2001

MONTHS TO EXHAUST and UTILIZATION CERTIFICATION WORKSHEET - TN Level ¹ (Thousands-Block Number Pooling Growth Block Request)

Date:10/15/07 OCN: _0341_ Company Name: _Embarq						
Rate Center: _ North Cape Coral, FICPCRFLXBDS1						
Name of Block Applicant: Embarq Signature:						
List all Codes NPA(s)-NXXs and BlocksNPA(s)-NXX-X(s):239-242,424(1,2,3,4 blocks)-458,573,574,772						
Title:						
E:Mail						
A. Available Numbers:						
B. Assigned Numbers:						
C. Total Numbering Resources:						
D. Quantity of numbers activated in the past 90 days and excluded from the Utilization calculation: List excluded Code(s) or Block(s):						
Month #1 #2 #3 #4 #5 #6 #7 #8 #9 #10 #11	Month #12					
E. Growth History – Previous 6 months ²						
F. Forecast – Next 12 months ³	=					
G. Average Monthly Forecast (Sum of months #1-6 (Part F above) divided by 6):						
H. Months to Exhaust ⁴ Months to Exhaust ⁴ Numbers Available for Assignment to Customers (A) Average Monthly Forecast (G)						
l. Utilization ⁵ Assigned Numbers (B) – Excluded Numbers (D) * 100 = _83.5%_ Total Numbering Resources (C) – Excluded Numbers (D)						
Explanation: has requested 1000 DID numbers which cannot be provided out to numbering resources in the NCPC North Cape Coral Wire Center. Please proceed with the wait the state commission when this request is denied by Neustar. Contact	er throu ah					

¹ A copy of this worksheet is required to be submitted to the Pooling Administrator when requesting additional numbering resources in a rate center. For auditing purposes, the applicant must retain a copy of this document.

² Net change in TNs no longer available for assignment in each previous month, starting with the most distant month as Month #1, and Month #6 as the current month.

³ Forecast of TNs needed in each following month, starting with the most recent month as Month #1.

⁴ To be assigned an additional thousands-block (NXX-X) for growth, "Months to Exhaust" must be less than or equal to 6 months. (FCC 00-104, § 52.15 (g) (3) (iii)).

⁵ Newly acquired numbers may be excluded from the Utilization calculation (FCC 00104, section 52.15 (g)(3)(ii))

Resource Request Information

Pooling Administration System			
∄ Terry.Woodford@embarq.com (SP)	Sign Ou		
Request	Resources		
State	FLORIDA		
	239		
	NCAPECORAL		
	0341-EMBARQ FLORIDA, INC. UNITED		
	Application for Individual Blocks		
Quantity of Blocks Requested	1		
Contilue	Cancell		
NOTE:	البودا ما المستدي المستر إلى الم		
If you are selecting a Rate Center that is moving to a new request to the new NPA once the mandatory dialing date	occurs.		

Pooling Administration System Terry.Woodford@embarg.com (SP) Sign Out Part 1A Type of Application: New 1.1 Contact Information: Note: If any of the contact info is incorrect, edit your user profile. Block Applicant: Company Name EMBARQ FLORIDA, INC. UNITED Headquarters Address: 6500 Sprint Parkway City: Overland Park State: KS Zip: 66251 Contact Name Mrs Terry D Woodford Contact Address 555 Lake Border Dr City Apopka State FL Zip 32703 Telephone (407) 889-1661 Fax (407) 884-1992 E-mail terry.woodford@embarq.com Pooling Administrator ii: Contact Name Ms Dara Sodano Contact Address 1800 Sutter St. Ste. 780 City Concord State CA Zip 94520 Telephone (925) 363-8730 Fax (925) 363-7697 E-mail dara.sodano@neustar.biz 1.2 General Information LRN Needed iii No LATA * 939 **NPA 239** OCN iv* 0341-EMBARQ FLORIDA, INC. UNITED Parent Company OCN * 0341 Number of Thousands-Blocks Requested 1 Switch Identification (Switching Identity/POI) v* CPCRFLXBDS1 City or Wire Center Name NORTH CAPE CORAL Rate Center Sub Zone 02 Rate Center vi NORTH CAPE CORAL 1.3 Dates Date of Application vii Monday, October 15, 2007 Requested Block Effective Date VIII 15 1 Nov 1 2007 ▼ Request Expedited Treatment O Yes

No

Screen One - PAS

1.4 Type of Service Provider Requesting the Thousands-Block					
a) Type of Service Provider * Incumbent I	Local Exchange Carrier	(ILEC)	And the state of t		
b) Primary type of service Blocks to be Wireline used for *					
c) Thousands-Block(s) (NPA-NXX-X) assignment preference Click here to see the available blocks in the pool.					
NOTE: The blocks available list shows blocks that are available at the time a request is submitted. These same blocks may not be available at the time the request is processed. Therefore, it is recommended that you provide additional block preferences in the event those blocks are not available.			Deleks.		
d) ⊤housands-Block(s) (NPA-NXX-X) that are undesirable for this assignment, if any					
e) If requesting a code for LRN purposes, indicate which block(s) you will be keeping (the remainder of the blocks will be given to the pool) 1.5 Type of Request					
Initial block for rate center O Yes	7 этом и устануца, 18 гол и 1864 доння (от 1894 донубува) бу донубий то бо отпорывающина такономического надара	y dianana amin'ny fivondronana amin'ny fivondronana amin'ny fivondronana amin'ny fivondronana amin'ny fivondrona	and the state of t		
Growth block for rate center					
Change block N/A					
Disconnect block N/A					
Remarks Explanation: has requested 1000 DID numbers which cannot be provided out the current numbering resources in the NCPC North Cape Coral Wire Center. Please proceed with the waiver through the state commission when this request is denied by Neustar. Contact					
hereby certify that the above information requesting an NXX-X block is true and accurate to the best of my knowledge and that this application has been prepared in accordance with the Thousands-Block (NXX-X) Pooling Administration Guidelines (ATIS-0300066)					
Continue Continue					
nstructions for filling out each Section of the Part 1A form:					

Section 1.1 Contact information requires that Service Providers supply under "Block Applicant" the company name, company headquarters address, a contact within the company, an address where the contact person may be reached, in addition to the correct phone, fax, and e-mail

Screen One - PAS

address. The Pooling Administrator section also requires the Service Provider to fill in the Pooling Administrator's name, address, phone, fax and e-mail.

Section 1.2 Service Providers who need a thousands-block assignment or for an Location Routing Number (LRN)are required to fill in this section. If needed for an LRN, a CO Code Application needs to also be submitted to the PA. The Service Provider should supply the Numbering Plan Area (NPA); the Local Access Transport Area (LATA), which is a three-digit number that can be found in the TelcordiaTM LERGTM Routing Guide. The Operating Company Number (OCN) assigned to the service provider and the OCN its parent company. An OCN is a four-character alphanumeric assigned by TelcordiaTM Routing Administration (TRA). In addition, the number of thousands-blocks requested should be supplied. The Switch Identification as well as the city or wire center name, rate center, rate center sub zone, homing tandem and CLLI TM tandem of the facilities based provider IX. Explanations of these terms may be found in the footnotes.

Section 1.3 The date the Service Provider completes the application should be entered in this section, as well as the Effective Date of the requested thousands-block.

Section 1.4 Service Providers should indicate their type, e.g., local exchange carrier, competitive local exchange carrier, interexchange carrier, CMRS. The also indicate the primary type of business in which the numbering resource is to be used. Service Providers also may indicate their preference for a particular thousands-block, e.g., 321-9XXX, or indicate any thousands-blocks that may be undesirable, e.g., 321-6XXX.

Section 1.5 Service Providers indicate the type of request. Initial requests are for first applications for thousands-blocks in a rate center, growth for additional thousands-blocks in a rate center in which the applicant already has numbering resources, and provide the required evidence as ordered by the FCC.

The thousands-block applicant certifies veracity of this form by signing their name, and providing their title and date.

Foot Notes:

- ildentify type of and reason for change(s) in Section 1.5.
- ii The Pool Administrator is available to assist in completing these forms.
- iii A CO Code application will also need to be submitted to the PA.
- iv Operating Company Number (OCN) assignments must uniquely Identify the applicant. Relative to CO Code assignments, NECA-assigned Company Codes may be used as OCNs. Companies with no prior CO Code or Company Code assignments should contact NECA (800 524-1020) to be assigned a Company Code(s). Since multiple OCNs and/or Company Codes may be associated with a given company, companies with prior assignments should direct questions regarding appropriate OCN usage to (TRA) (732-699-6700).
- ^v This is an eleven-character descriptor of the switch provided by the owning entity for the purpose of routing calls. This is the 11 character CLLiTM code of the switch /POI.
- vi Rate Center name must be a tariffed Rate Center.
- vii Acknowledgment and indication of disposition of this application will be provided to applicant within seven calendar days from the date of receipt of this application. An incomplete form may result in delays in processing this request.
- viii Please ensure that the NPA-NXX of the LRN to be associated with this block(s) is/will be active in the network prior to the effective date of the block(s).
- ix Telcordia, LERG Routing Guide, and CLLI are trademarks of Telcordia Technologies, Inc.

Pooli	ng Administr	ation Sy	stem	
erry.Woodford@embarq.com (SP)				Slg
Months to Exhaust	t and Utilization Certi	fication Work	sheet - TN Level ¹	
	Date Monday, Octobe	r 15, 2007		
	OCN 0341			
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	cant Mrs Terry D Woo	dford		
	Title Engineer II			
	nber (407) 889-1661 nber (407) 884-1992			
	Mail terry.woodford@	embara com		
		ambai q.com		
A. Available Numbe	V. 1330 (133) (133)			
B. Assigned Numbe	ers *	· · · · · · · · · · · · · · · · · · ·		
C. Total Numbering Resource	es * ()			
Quantity of numbers activated in the past 90 days and excluded from the Utilization calculation	lays	-		
List excluded Code(s) or Block		, in i		
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vth History - Previous 6 months ² *				
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Month 3		Month 4	Annual Section Community C	
Month 5		Month 6		
cast - Next 12 months ³ *			The second secon	
Month 1		Month 2		
Month 3		Month 4		

MTE

Month 5	Firman Processing	Month 6	
Month 7		Month 8	The same of the sa
Month 9	Account to a contra	Month 10	3
Month 11		Month 12	Manage Control of Cont

G. Average Monthly Forecast (Sum of months # 1-6 (Part F above) divided by 6)



H. Months to Exhaust ⁴ (Numbers Available for Assignment to customers (A) / Average Monthly Forecast (G))

Block Requested

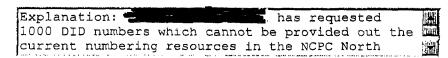
A. Available Numbers

H. Months to Exhaust 5926.667

Utilization⁵(Assigned Numbers (B)) / (Total Numbering Resources (C) - Excluded Numbers (D)) * 100

83.537

Explanation



¹A copy of this worksheet is required to be submitted to the Pooling Administrator when requesting additional numbering resources in a rate center. For auditing purposes, the applicant must retain a copy of this document.

⁵Newly acquired numbers may be excluded from the Utilization calculation (FCC 00104, section 52.15 (g)(3)(ii))



²Net change in TNs no longer available for assignment in each previous month, starting with the most distant month as Month #1, and Month #6 as the current month.

³Forecast of TNs needed in each following month, starting with the most recent month as Month #1.

⁴To be assigned an additional thousands-block (NXX-X) for growth, "Months to Exhaust" must be less than or equal to 6 months. (FCC 00-104, ý 52.15 (g)(3)(iii)).

MTE

Pooling Administration System

Terry.Woodford@embarq.com (SP)

Sign Out

Months to Exhaust and Utilization Certification Worksheet - TN Level (Continued)

You have requested more blocks than you will exhaust in six months.

Select One Option and Submit

- Return to the Months To Exhaust Form
- O Discard all the information provided for the request and start with a fresh Part 1A
- O State Waiver Option

