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1		BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
2		DOCKET NO. 090172-EI
3		FLORIDA GAS TRANSMISSION COMPANY, LLC
4		DIRECT TESTIMONY OF BENJAMIN SCHLESINGER, PH.D.
5		PUBLIC VERSION
6	Q.	Please state your name and business address.
7	A.	My name is Benjamin Schlesinger. My business address is 7201 Wisconsin
8		Avenue, Suite 740, Bethesda, Maryland 20814.
9	Q.	On whose behalf are you testifying in this proceeding?
10	A.	I am testifying on behalf of Florida Gas Transmission Company, LLC ("FGT").
11		FGT is a wholly-owned subsidiary of Citrus Corp., the stock of which is owned 50
12		percent by CrossCountry Citrus, LLC and 50 percent by El Paso Citrus Holdings,
13		Inc. El Paso Citrus Holdings, Inc. is a wholly-owned subsidiary of El Paso Corp.
14		CrossCountry Citrus, LLC is owned by CrossCountry Energy, LLC, which is an
15		indirect wholly-owned subsidiary of Southern Union Company.
16	Q.	What is your job title and description?
17	A.	I am president of Benjamin Schlesinger and Associates, LLC (BSA), 7201
18		Wisconsin Avenue, Suite 740, Bethesda, Maryland 20814, independent consultants
19		since 1984 on energy economics and forecasting, natural gas supply and
20		transportation, gas pricing and contracting, utility rate design, and regulatory and
21		lender risks worldwide. On January 1, 2009, BSA became a part of the Galway
22		Group, L.P. ("Galway"), 3050 Post Oak Boulevard, Houston, TX, an energy
23		advisory and investment banking firm specializing in natural gas pipelines, markets
24		and trade in liquefied natural gas (LNG). Thus, I am also a partner and Managing
25		Director of Galway.

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Q. Please describe your education, background and qualifications.

2 I received Bachelor of Arts and Engineering degrees from Dartmouth College in 3 1967 and 1968, respectively, and Master of Science and Doctor of Philosophy 4 degrees from Stanford University in Industrial Engineering (now, Management 5 Science and Engineering). A former vice-president of the American Gas 6 Association (AGA), I have advised over 400 clients in the U.S., Canada, and 27 7 other countries, including the top utility, energy trading and producing, lending, 8 regulatory, educational, private power, and manufacturing firms. My consulting 9 practice consists primarily of natural gas market research, analysis and forecasting 10 of gas prices, and negotiation of gas supply and transportation agreements. I also 11 have provided litigation support on natural gas markets, pricing, rates, and contract 12 and industry issues before courts, arbitration panels, and regulatory and legislative 13 bodies in 16 jurisdictions, including the FERC and other venues. My resume is 14 attached as Exhibit BSA-1; this includes my list of expert appearances at trial, as 15 well as my papers, publications, and presentations.

Q. Please provide examples of your previous consulting assignments that are relevant to this proceeding?

18 During the late 1980s and 1990s through the present, I served as the natural gas and A. 19 fuel oil supply, energy transportation, pricing, and market forecasting advisor to 20 more than 100 electricity generating power plants located throughout North and 21 South America. These assignments included work for lenders to, and developers of 22 new gas-fired electricity generating plants located in Orlando, Auburndale, 23 Gainesville, and elsewhere in Florida. In addition, I have served as a gas market 24 and supply procurement advisor to the City of Tallahassee and City of Lakeland, 25 and have evaluated pipeline and LNG supplies for Florida in a number of 26 commercial assignments. I have also been a consultant in past assignments for 27 Southern Natural Gas, El Paso Energy, FPL Energy (the non-utility generator 28 affiliated with Florida Power and Light), and Florida Progress dealing with fuel

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markets, gas transportation and supply, and gas market mechanisms, including fuel
 supplies to power projects in Florida and elsewhere.

Q. Please identify other consulting assignments that are germane to this proceeding?

5 A. During the late 1990s and continuing to the present, I served as the independent gas 6 market advisor to buyers and sellers of LNG at the existing Cove Point, MD, Elba 7 Island, GA, Everett, MA, Lake Charles, LA, and other, newer LNG receiving 8 terminals. In addition, I served since 2005 as the North American gas market risk 9 advisor to the lenders in major financings of international LNG supply projects, 10 including to RBS in the \$9 billion ExxonMobil-Qatargas Rasgas II/III expansion 11 project, to Société Générale for the BG-Egypt LNG Phase II expansion, to BNP 12 Paribas for the Atlantic LNG Train 4 financing, to HSBC Bank and Shell's lenders 13 for BP Tangguh and Sakhalin LNG sales, respectively, to the new Baja California 14 receiving terminal in northwestern Mexico, to Société Générale and the 15 International Finance Corporation (IFC) for the Peru LNG project finance, and to Société Générale for the Papua New Guinea (PNG) LNG project finance (currently 16 17 in progress).

18 From 1984 to 2000, I served as a charter member of the New York Mercantile 19 Exchange's (NYMEX) Natural Gas Advisory Committee, and consulted to 20 NYMEX in development and preparation of the gas futures contract and other 21 natural gas financial instruments. I led my firm's study efforts in preparing the 22 NYMEX's formal justification for Henry Hub as the physical delivery point under 23 the gas futures contract, and conducted related studies for NYMEX (continuing). 24 25 Have you previously testified or presented testimony before the Florida Public **Q**.

Service Commission ("FPSC")?

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1	А.	Yes. I testified before the FPSC in 1991 on behalf of Florida Power Corporation re:
2		Determination of Need for Electrical Power Plant and Related Facilities (Docket
3		No. 910759-EI).

- 4 Q. Are you sponsoring any exhibits in this case?
- 5 A. Yes. I am sponsoring Exhibit BSA-1 through Exhibit BSA-5, which are attached
 6 to this testimony, as follows:
- Exhibit BSA-1 Curriculum Vitae of Benjamin Schlesinger, Ph.D.
 Exhibit BSA-2 FPL's Natural Gas Price and Basis Forecasts (Confidential)
 Exhibit BSA-3 Daily Flows through FGT Station 11, August 1 through
 November 30, 2005
- Exhibit BSA-4 Transco January 22 2009 Open Season Announcement
 for Mobile Bay South II Expansion
 Exhibit BSA-5 Comparison of Combined Company E/FES Proposal

versus Company B Proposal, extended to Station 85

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16 Q. What is the purpose of your testimony?

A. My testimony will explain why a) FPL has not shown that the proposed Company
E and Florida EnergySecure (FES) system of pipelines will improve the economics
of natural gas transmission within Florida; b) FPL's justification of the need for the
combined Company E/FES system rests on economic assumptions, and fuel supply
and transport costs, that are not reasonable for planning purposes; and c) the
proposed Company E/FES system would not provide electricity ratepayers with the
most cost-effective source of natural gas supply, transport, and delivery.

Q. Please explain your understanding of FPL's proposed Combined Company E/FES system?

A. FPL has proposed the combined Company E/FES system with the capacity to
deliver 600,000 Mcf/day of added gas supplies to FPL's Cape Canaveral and
Riviera power stations. According to information supplied by FPL, the combined

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Company E/FES system would consist of a new 360-mile interstate gas pipeline to 1 be constructed, owned and operated by an entity defined by FPL as "Company E" 2 3 that would receive gas at Transco Station 85 and deliver this gas to the originating point of FPL's pipeline, projected to be located near FGT Station 16. As an 4 interstate gas pipeline, the Company E facilities would be regulated by the Federal 5 Energy Regulatory Commission (FERC). In addition, FPL would build, own and 6 7 operate a new 279-mile intrastate gas pipeline entirely within the State of Florida, thus not under the jurisdiction of the FERC. The FES pipeline would receive gas at 8 9 FGT Station 16 and deliver this gas to the Cape Canaveral and Riviera power 10 stations.

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Q. What would the foregoing facilities cost?

A. Information supplied by FPL indicates that the initial capital investment
requirements associated with the combined Company E/FES system would be as
follows: for the Company E pipeline plus \$1.6 billion for the FES
pipeline, i.e., a total of for the between 2012 through 2014.

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17 FPL's Gas Price Projections

Q. Concerning the price of natural gas, what are FPL's major underlying economic assumptions in this application?

A. In Exhibit BSA-2, I have assembled FPL's major underlying economic assumptions
relating to natural gas prices, and its projections of how these will change in the
future at specific locations along the FGT and Transco systems, including Henry
Hub, FGT Zones 1, 2 and 3, and Transco Station 85 (which is situated within
Transco Zone 4). FPL has also made economic assumptions concerning how prices
among a number of locations will differ from one another in the future that are
shown in the exhibit.

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1 Q. Do you agree with FPL's assumptions?

A. I do not, and it is hard to imagine that FPL has proceeded this far in its planning
process based on these price forecasts and projected basis relationships. FPL has
failed in my judgment to set forth a robust, internally consistent set of economic
forecasts that would normally be forthcoming in conjunction with major
construction project requiring the expenditure of **Section 11**, \$1.6 billion of which
it is asking this Commission to include in its rate base for its electric ratepayers to
directly pay.

9 Q. Please explain.

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A. First, the most important price of wholesale natural gas in North America is the
price at Henry Hub, located in Erath, Louisiana. Henry Hub is the location for
physical deliveries and receipts that is referenced in the NYMEX gas futures
contract, and hosts a robust physical gas trade as well. Henry Hub has grown in the
past two decades to become the continent's single most important gas pricing
location, against which gas at other locations is measured.

16 Gas prices in North America are set through the interaction of supply and demand. 17 Many factors will affect future gas prices at Henry Hub, e.g., including the weather; 18 decreased offshore gas production; increased gas supplies from unconventional gas production and from LNG; lower future demand with recessions, efficient uses and 19 20 electricity generation from renewables; peak period gas demands; higher future demand with growth and environmental/carbon rules; oil prices; addition of new 21 pipelines and other infrastructure; and more. A robust forecast of Henry Hub prices 22 is one that comprehends these critical factors. 23

24 Q. What is FPL's Henry Hub gas price forecast?

A. As shown in Exhibit BSA-2, FPL's Henry Hub price forecast may be described in
general as follows:

• From now through 2020, Henry Hub prices in the FPL forecast fall then rise;

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• From 2020 through 2062, a period of 42 years, Henry Hub gas prices in the FPL forecast do not change at all, i.e., they are constant in real dollars, plus an inflation factor of 2% per year.

4 Q. Are these Henry Hub price forecasts reasonable for planning purposes?

No they are not. FPL has offered very simplistic gas price forecasts that, on their 5 A. face, could not comprehend, in any explainable way, the myriad supply and demand 6 factors that might influence Henry Hub prices in the future. Instead, all of this is 7 simply assumed away in one long, straight, flat line. In my opinion, this is not a 8 reasonable starting point to consider a future decision affecting millions of 9 electricity ratepayers. No one can predict future fuel prices with certainty, but the 10 forecasting process requires that supply and demand conditions be thought through, 11 12 i.e., that the numbers reflect a reckoning of the information we know about concerning future changes, such as the effect of new gas pipelines, new rules that 13 will tighten energy demand and require renewable sources of electricity, carbon 14 rules, international gas supply and demand, and more. In the context of a proposed 15

16 capital expenditure for new gas pipeline capacity, these cannot
17 prudently be swept away, or somehow "averaged" into a long, straight, flat line.

More importantly, the use of never-changing Henry Hub gas price forecast in real dollars for 42 years sharply undermines FPL's decision to build the FES pipeline at all. FPL may have severely understated future natural gas prices because depletion of gas resources and diversion of LNG supplies away to higher-paying markets in Europe and Asia – these kinds of factors may cause Henry Hub gas prices to rise in real dollar terms, plus more for inflation.

In short, FPL's simplistic Henry Hub forecast suggests it has skipped doing its gas
pricing analysis due diligence in a way that would justify a major new gas
transportation expenditure of this magnitude.

Q. Are FPL's gas basis forecasts reasonable, i.e., its projection of the future
differences among key southeastern gas pricing points?

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- A. Wholesale natural gas prices at locations other than Henry Hub are typically
 expressed as the difference between the price at a pricing point minus the price at
 Henry Hub, known as basis differentials. For instance, NYMEX currently offers
 futures contracts in basis differentials between the price of gas at 53 different
 locations and the price of gas at Henry Hub. These futures contracts are referred to
 as basis swaps, such as the Transco Zone 4 basis swap referred to by Witness
 Sexton (Sexton Direct Testimony, page 27).
- Exhibit BSA-2 identifies FPL's projection of prices relative to Henry Hub at 8 9 Transco Zone 4 (taken to equate to Transco Station 85) and at FGT Zone 3. Here again, as is the case for FPL's Henry Hub price projections beyond 2020, its 10 projected price differentials are flat, unchanging, even with inflation added in. In 11 other words, in the case of price differentials, no inflation factor is added to the 12 forecast, thus the differential between prices at Transco Station 85 and at Henry 13 Hub is assumed to equal \$0.0525 per MMBtu above the Henry Hub price, year in 14 and year out, never changing for 40 years. Likewise, the differential between FGT 15 Zone 3 and Henry Hub is assumed to equal \$0.0968 per MMBtu over the Henry 16 17 Hub price, again exactly the same number for 40 years. (Sexton Direct, Exhibit TCS-7, pages 11 and 23) These differentials result in continuously \$0.0443 per 18 MMBtu lower prices at Station 85 than at FGT Zone 3, for 40 years. 19
- In response to FGT data requests, FPL offered other basis forecasts among FGT 20 Zones 1, 2 and 3 that are even further afield in my view. Exhibit BSA-2 reproduces 21 portions of FPL's Excel spreadsheet submitted in response to FGT's First POD, No. 22 1. Document FPL001015.1, entitled "Long term Price Forecast Methodology – 23 2020 EIA E," in tab labeled "RAP-NATURAL GAS PRICES". It can be seen in 24 the exhibit that some of FPL's price forecasts for "non-firm" gas are not explained, 25 per MMBtu average difference between gas prices at such as the 26 Transco Station 85 and FGT non-firm (sic) for the next 40 years (with some 27 seasonal variations). FPL also projects that the price of gas at Transco Station 85 28 will average per MMBtu less than the price at the Destin Pipeline 29

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interconnection with FGT, over 40 years. If this kind of price differential was
 generally expected to persist for as long as FPL's forecasts indicate it will, then FPL
 and other shippers would act on it by expanding capacity between these two
 locations (e.g., a much larger Transco Mobile Bay Lateral) well before turning to a
 proposal like the combined Company E/FES system.

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Q. How do the foregoing forecasts relate to the need for the combined Company E/FES system?

They suggest strongly that FPL has based its proposed new pipeline system on a set 8 A. 9 of gas price and differential forecasts that I have to describe as unfounded, arbitrary, and internally inconsistent. Price differences among gas markets throughout the 10 southeast and elsewhere show a marked tendency to change as supply sources shift, 11 new pipeline capacity enters service, and demand patterns change. All pipelines 12 affect gas prices, e.g., completion of the MidContinent Express pipeline will change 13 shale gas prices by making new markets accessible. Basis projections must 14 constantly be readjusted to reflect changing infrastructure in the region, yet basis 15 projections supplied by FPL in this proceeding seem oblivious to these critical 16 influences. For this reason, FPL has failed in my view to supply the FPSC with a 17 credible economic basis for its decision in this proceeding as to the need for the 18 19 FES pipeline.

Q. Are FPL's economic assumptions as to future gas supply prices and price differences reasonable for planning purposes?

A. No they are not. FPL has not offered a set of reasonable price and price differential
 forecasts for the gas that the combined Company E/FES system is proposed to
 receive. Instead, FPL has offered a set of forecasts that appear to be arbitrarily
 simplistic, unfounded and, because of the way they are presented, self-serving.

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1 FPL's Justification of Transco Station 85

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Q. How has FPL justified its selection of Transco Station 85 as the location where the combined Company E/FES system should best receive its natural gas supplies?

A. The selection process appears to have been arrived at qualitatively. For example,
much of Witness Sexton's Direct Testimony explains FPL's stated preference for
Station 85 as a source of unconventional gas resources, particularly shale gas. FPL
has also cited supply diversity, shale gas, and lower fuel costs.

9 Q. Please comment on FPL's justification of having the combined Company
 10 E/FES system source gas at Station 85.

- A. Based on information in the record to date, FPL has not credibly justified building
 its proposed combined Company E/FES system so as to receive all gas at Transco
 Station 85, as opposed to other possible gas supply locations in the region. I reach
 this conclusion for several reasons:
- Pricing. First, as I describe in the foregoing section of this testimony, I am 15 concerned that FPL's gas price forecasting methodology is seriously flawed, 16 including its basis forecasts that underpin the purported advantages of Transco 17 Station 85. I will not repeat these concerns here, except to point out that, apart 18 from zones along FGT and GulfStream, FPL supplied no basis forecasts for any 19 other possible onshore gas supply locations. I must conclude, therefore, that 20 FPL never considered any alternative receipt locations for its new pipeline 21 system, other than along FGT or at Transco Station 85. 22
- Shale gas. Second, it is certainly true that major U.S. gas reserves and production
 increases have come from onshore unconventional gas resources, especially
 shale gas in the Barnett, Haynesville, Woodford and Fayetteville formations.
 At present, these new gas supplies are now more-than-offsetting declines in
 offshore Gulf of Mexico and other relatively more mature U.S. gas fields.
 Nonetheless, while recent production increases have been encouraging, FPL has

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1	not in this record mentioned the fragility of rising shale gas production in the
2	real world of volatile gas prices and international competition. The nature of
3	shale gas well production is somewhat unique. Reports of 50 percent
4	production declines in the first year of shale well operations tell us that
5	continued, aggressive levels of drilling are essential to maintaining production
6	levels from these kinds of resources. In the past nine months, the U.S. rig count
7	has fallen from a peak of 1,606 drilling rigs in September 2008 to just 685 as of
8	June 11, 2009 (Baker Hughes website), as gas prices have fallen. A
9	continuation for another 2-3 years of this drilling deficit without a major
10	increase in field prices would suggest strongly that the current historical levels
11	of increase in shale gas supplies cannot be sustained. We find little discussion
12	of these kinds of risks in FPL's materials.
13	• Offshore supply risks. A key part of FPL's rationale for receiving gas into the
14	combined Company E/FES system at Transco Station 85 is that Station 85 is not
15	located along the Gulf Coast, thus it would contribute to supply security and
16	avoid hurricane outages of the kind that took place in 2005. Here again, FPL's
17	analysis is unsystematic and general, especially in light of the
18	commitment electricity ratepayers are being asked to finance. In fact, gas
19	supplies at a number of onshore Gulf locations were sharply reduced
20	immediately following hurricanes Katrina and Rita, but then rebounded shortly
21	afterward, precisely because rising onshore production was quickly able to
22	replace much of the reduction in offshore production. Exhibit BSA-3 shows
23	how gas supplies in FGT Zone 3 rebounded within days following Hurricanes
24	Rita and Katrina. Quick supply recovery at this and other onshore Gulf Coast
25	pooling points took place because the pipeline grid in the Gulf region is highly
26	and increasingly interconnected, thus enabling considerable volumes of onshore
27	gas tend to migrate to major points along the Gulf Coast. This means that one
28	needn't necessarily "escape" to Transco 85 to avoid Gulf hurricane outages;
29	indeed, the history of the region's destructive hurricanes suggests that Station

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1 2 85 may be as vulnerable as the next point. In any event, FPL's analysis of this risk is not in evidence.

3 • Supply diversity. FPL's claims of supply diversity arise out of its belief that it 4 would be able to purchase shale gas supplies at Transco Station 85 that it cannot purchase elsewhere, i.e., that it can uniquely access new supplies at Transco 5 6 Station 85. However, FPL has not evidently considered the purchase possibilities that a northern Louisiana receipt point would offer it, e.g., in the 7 vicinity of Perryville, Louisiana. The U.S. Energy Information Administration 8 (EIA) reported in April 2009 that pipeline receipt capacity at the Perryville Hub 9 has now reached 6.6 Bcf/day, making Perryville at this point the largest gas hub 10 in the U.S., with twice the transit capacity as even Henry Hub (see Exhibit 11 MTL-12, Table 2, page 4). Both of the new gas pipelines to Station 85 that FPL 12 is counting on - Kinder Morgan's MidContinent Express and GulfSouth's 13 Boardwalk pipeline - pass first through Perryville, where they interconnect with 14 other systems. Conversely, several other new pipelines to Perryville are not 15 slated to continue onward to Transco Station 85. Consequently, Perryville is 16 arguably a more important source of shale gas than Transco Station 85, and at a 17 lower cost. However, a Perryville receipt point would logically feed into FGT, 18 e.g., on an expansion of the Southeast Supply Header (SESH), a possibility that 19 FPL appeared not to consider in any of the economic cost comparisons that are 20 21 in this record.

Q. Will gas market liquidity at Transco Station 85 be sufficient to justify FPL's plan to source all of its combined Company E/FES system gas there, and why is this important?

A. FPL has not demonstrated that liquidity would be sufficient for its purchasing needs
 at Transco Station 85 as opposed to other locations or hubs. Liquidity at the
 Perryville hub is likely to exceed that of Transco Station 85 because a larger
 number of pipelines interconnect at Perryville, receipt point capacity is greater, and,
 therefore, new shale gas supplies at Perryville will exceed those available at

1 Transco Station 85. The risk to the combined Company E/FES system that the 2 Commission must consider, and that FPL has not documented, is that insufficient liquidity at Station 85 may make it necessary for FPL to procure upstream capacity 3 4 on either the MidContinent Express, Boardwalk or even Transco pipelines in order 5 to ensure that it will have the ability to receive gas supplies into the combined 6 Company E/FES system when, as and if needed. The costs of these upstream 7 commitments, were they required, would have to be borne by FPL's electricity 8 ratepayers in Florida.

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9 Q. Is the commencement of FPL's proposed facilities at Transco Station 85 10 reasonable for planning purposes?

11 A. As set out, the combined Company E/FES system poses supply risks to Florida's 12 electricity ratepayers that FPL has not explored for the FPSC. Instead, FPL's simplistic price and basis forecasts fail to provide convincing evidence that there is 13 a need for a new pipeline system into Florida originating Transco Station 85. In 14 addition, FPL has failed to demonstrate that liquidity at Transco Station 85, which 15 is still emerging, will be sufficient to preclude the need to contract upstream of 16 17 Station 85, thus adding further to the burden the new combined Company E/FES system would place on electricity ratepayers in the State. 18

Q. What is the impact of FPL's failure to provide supported price and basis analysis in this proceeding?

A. Without this required analysis, there is little basis for an informed decision by the
 Commission. It seems clear that there are other supply and transportation
 alternatives not adequately investigated by FPL that would provide less costly, and
 more price competitive supply alternatives as compared to access at Transco Station
 85. In my opinion, FPL has failed to justify the commencement of the combined
 Company E/FES system at Transco Station 85, as opposed to other possible onshore
 locations.

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1 FPL's Inconsistent Rate Presentation

Q. What are the alternative proposals that FPL has compared in information it submitted in this proceeding?

FPL has placed information into this record concerning two pipeline alternatives to 4 A. supply incremental gas to the Cape Canaveral and Riviera energy stations. These 5 6 alternatives are (1) the combined Company E/FES system, consisting of Company E's 360-mile interstate pipeline originating at Transco Station 85 plus FPL's 7 proposed 279-mile intrastate FES pipeline, or (2) a modification to FGT's 8 9 "Company B" proposal to deliver gas from Transco Station 85 along Transco's Mobile Bay Lateral to the interconnection with FGT's pipeline at Citronelle, 10 Alabama, plus capacity expansion along the existing FGT pipeline sufficient to 11 serve the same end markets. 12

Q. Has FPL offered in this proceeding internally consistent assumptions about pipeline rates for the foregoing alternatives?

A. No, it has not. FPL has offered a rate comparison that can only be described as
apples-to-oranges.

17 Q. Please explain.

In presenting rates for its own intrastate pipeline, FPL has offered a declining 40-18 A. year rate schedule, but when alluding to interstate pipeline rates FPL has used a flat 19 rate proposed by the pipeline (Company B or E, as the case may be) and held that 20 constant for 40 years. More specifically, FPL has offered a 40-year declining rate 21 22 schedule for the FES pipeline proper, i.e., its own intrastate portion of the proposed combined Company E/FES system. This rate in the initial year of service is \$1.32 23 per MMBtu, declining down to \$.21 per MMBtu in the 40th year. FPL has then 24 taken as a 40-year constant the proposal of Company E to charge a flat rate of 25 per MMBtu for the latter's pipeline to move gas from Transco Station 26 27 85 to FGT Station 16. I understand that Company E did propose to price its

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- transportation service for a rate of MMBtu, but FPL has not offered any explanatory or further supportive analysis regarding Company E's rate or how sustainable it is, how expansions will be priced, or what other shippers elsewhere may be required to help sponsor the **Explanation** investment requirement. Consequently, this Commission has no way to analyze or determine the risks associated with Company E's offer, e.g., rate adjustment risks if some of the assumptions that underpin that rate are not sustainable.
- 8 For the FGT/Company B proposal, FPL has likewise assumed a flat rate of \$1.75 9 (which is actually equal to \$1.68 per MMBtu in FGT's March 18, 2009 proposal) as 10 fixed number for 40 years. FPL has then assumed that another \$.20 per MMBtu would have to be added to Company B's proposed rate in order to secure 11 12 transportation along Transco's Mobile Bay Lateral from Station 85 to FGT's proposed receipt point at Citronelle, AL (see Exhibit HCS-2). Review of the 13 FERC's approval of Transco's expansion of the Mobile Bay Lateral, however, 14 indicates the likelihood of a far lower incremental rate of \$.09 per MMBtu (see 15 Exhibit MTL-7, page 7). Transco indicated in its Open Season to expand the Mobil 16 Bay Lateral in January 2009 by 550,000 Mcf per day with rolled-in rate treatment, 17 i.e., \$.09 per MMBtu (a copy of Transco's January 22, 2009 announcement is 18 attached as Exhibit BSA-4). 19
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Q. What is the consequence of trying to look at pipeline rates this way?

A. FPL's comparison unfairly tips the results toward its own proposal. In Exhibit
BSA-5, I compare the way FPL's proposed rate, if levelized for 20 years and then
added to its never-decreasing version of the Company E rate, would compare
against a never-decreasing version of the FGT/Company B proposal, as extended to
Transco Station 85. By this logic, FPL would have us believe that the combined
Company E/FES system would cost electricity ratepayers in Florida only more
than FGT/Company B's proposal, as extended, all things equal.

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Q. What is wrong with the conclusion that the combined Company E/FES system
 would cost electricity ratepayers in Florida only more than Company B's
 proposal, as extended to Transco Station 85?

4 A. First, there are significantly different assumptions of demand associated with the 5 calculation of these rates. In the Company E/FES calculation, FPL assumes full utilization of 600,000 Mcf/day of capacity from day 1 of the system operation, 6 while their own testimony indicates they only expect to require 400,000 Mcf/day of 7 8 capacity initially. As such, if the Company E/FES proposal is adjusted to reflect 9 utilization of the lower volumes at a level of 400,000 Mcf/day, the rate would be 10 higher that the rate under the FGT proposal, both from Station 85. Moreover, on its face, the idea that Florida's electricity ratepayers face only a relatively small 11 12 difference in transportation rates between the Combined Company E/FES system 13 versus the FGT/Company B alternative is preposterous because the initial capital 14 investment requirement for the combined Company E/FES proposal is 15 as described above, while the comparable capital cost of the March 18, 2009 16 version of FGT/Company B's proposal is about \$1.0 billion, albeit for a 400,000 Mcf/day expansion that more closely matches the stated need. 17

Q. Would the proposed combined Company E/FES system, including the Company E pipeline and the FES intrastate pipeline, provide the most cost effective source of natural gas supply, transport and delivery?

A. No, this is not the case. Moreover, even if the combined Company E/FES system
were competitive with the FGT/Company B proposal – which it is not – the rate
information supplied by FPL treats interstate versus intrastate pipeline capacity
costs in an inconsistent way, ignorant of the risks and other factors that I have
described above, thus rendering impossible a fair, balanced comparison.

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Q. Is a new combined Company E/FES system originating at Transco Station 85 in the interest of Florida's electricity ratepayers?

3 A. Again, FPL has not shown this to be the case. In fact, the proposed combined 4 Company E/FES system (comprising both FPL's proposed FES pipeline and 5 Company E's proposed pipeline) would force Florida's electricity ratepayers to 6 sponsor a transportation system costing three times as much as the FGT/Company 7 B proposed 400,000 Mcf/day expansion of its pipeline system. Whatever the merits 8 of a third pipeline into Florida may be, it would seem lavish to require the State's 9 electricity ratepayers to sponsor such a cause in this way, especially given the more 10 likely future demand.

Q. Witness Sexton and others suggest that the 600,000 Mcf/day combined
 Company E/FES system would benefit electricity ratepayers because it could
 be expanded through compression to meet more longer term need projections
 (Sexton Direct, page 6, line 7, page 52, line 20, et al). Please comment?

15 To begin with, FGT Witness Langston has called into question FPL's need to A. commit its ratepayers to a wholly new 600,000 Mcf/day pipeline system, let alone 16 expansions thereof. Pipeline expansion capacity can be made available in the future 17 18 in alternative ways, but FPL has not offered any specific analysis in this proceeding 19 of expansion costs of one versus another system. Moreover, it is important to 20 remember that downstream capacity expansion would generally offer shippers little 21 benefit without corresponding upstream expansion, but FPL offers no analysis of 22 that either in the record. In summary, FPL has not made a case that the proposed 23 combined Company E/FES system as a whole would benefit ratepayers because it 24 might be expandable, thus the FPSC should disregard unsubstantiated statements to 25 that effect.

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1 **Pipeline Policy**

2 3

Q. What does FPL's proposed scheme to include the FES pipeline in its electricity rate base imply for pipeline policy?

A. A major new gas pipeline that would traverse 13 counties in Florida for 279 miles is
clearly not electricity plant. Instead, if approved and constructed, this would be a
natural gas transportation system that ought to be certificated in its own right as
such, carrying all the attendant rights and obligations for shippers, including
transparent terms and conditions of service, fair and open access provisions,
capacity management (release), regulated rates, and public information
requirements.

Instead, FPL has proposed the FES pipeline in a different way, as essentially a 11 private pipeline, in effect a "driveway" to its power plants. This is more than an 12 inappropriate use of the private and public lands in Florida that the line would 13 traverse - FPL's private pipeline scheme is inimical to the highly successful gas 14 pipeline system that evolved in the 20th century in the U.S. and Canada. Here in 15 16 North America, we have wisely fostered an independent gas pipeline industry and network that serves its shippers as customers. It is the envy of the world's gas 17 18 regulators, industry, and customers. Some other important gas-using regions have not been so lucky, or foresighted. In particular, European pipelines are not 19 20 independent companies, but instead, producers, customers, and governments typically own them. Efforts to create open access transportation markets in Western 21 Europe have been stymied for two decades by the crosscurrent of conflicting 22 interests created by entities owned by major other players in the industry. 23

24

Q. Have other states dealt with this type of regulatory issue?

A. FPL witness Sexton points to California in his comparisons to the Florida market.
 In California, however, following many years of regulating in-state gas pipelines
 that were integrated with gas distribution operations of Pacific Gas & Electric
 Company (PG&E) and Southern California Gas Company (SoCal Gas), the state

1 commission specifically recognized in 1998 the unworkability of this scheme, and 2 issued orders to both companies to unbundle their gas transmission systems as 3 stand-alone entities from a ratemaking and service standpoint. In-state pipelines are 4 subject to rules requiring open access, transparency, and substantial limitations on 5 affiliate preferences. All of this parallels the current regulatory scheme at the 6 federal level that requires gas transmission system unbundling, and serves to 7 eliminate many of the conflicts seen in markets such as in Western Europe and other places where such protections are lacking. Approval of FPL's FES proposed 8 9 pipeline would thus be a giant step backward and not in the best interests of 10 ratepayers, and certainly not in the best interests of the larger public.

11 Q. How should a customer-owned gas pipeline be structured and regulated, if one 12 is to be approved?

- Like any other long-line gas transportation system in North America. Assuming 13 A. there is a sufficient demonstration of need and that FPL's pipeline is the best way to 14 address that need, the FES pipeline should be structured and regulated by the FPSC 15 as a stand-alone entity with a transparent obligation to connect and serve shippers, a 16 fair and compatible rate structure subject to open access rules, bans on affiliate 17 preferences, and other features that have made the North American open access gas 18 pipeline system so successful. Submersion into the rate base of a single-customer 19 industry would render these benefits unworkable. 20
- 21 Market Concentration

Q. In Supplemental Testimony, Witness Jonathan D. Ogur makes use of the
 Herfendahl-Hirschman Index (HHI) to demonstrate that the combined
 Company E/FES system is needed to make Florida transportation markets
 more competitive. Do you agree?

A. No, I do not. Use of the HHI index is not germane to Florida's pipeline
transportation market. Both FGT and Gulfstream are interstate open access
pipelines under the rules and regulatory oversight of the FERC. The FERC's rules

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1 dating back to Order 636 in 1992 and others require third-party access on a fair, 2 competitive basis, with highly structured capacity allocation and release 3 mechanisms aimed at preventing market concentration and abuse. Consequently, both pipelines are immune to capacity hoarding, withholding or preferential 4 5 treatment for affiliated entities or pre-arranged shipper transactions. In sum, the FERC's rules (culminating in Order 636 et seq.) effectively prevent the kinds of 6 7 anti-competitive practices that could otherwise arise, rendering both pipelines 8 essential public facilities open to any and all shippers on an equal basis. These are not, as a consequence, market concentrators and are not conducive to HHI analysis. 9

For this reason, an HHI analysis of interstate pipelines in Florida is no more relevant than a similar analysis of Maryland's gas distribution market – i.e., if Baltimore Gas and Electric and Washington Gas each serve half the State's gas distribution market, then by Witness Ogur's logic, Maryland's gas distribution market would have an HHI of 5,000. That conclusion would be equally meaningless as Witness Ogur's reflections about Florida's gas transportation market.

Q. FPL witness James K. Guest states on page 6 of his Supplemental Testimony
that the "overwhelming" primary purpose of the FES Line is to meet the gas
transportation needs of FPL's gas-fueled generating stations and as such FPL
should classify the cost to construct the line as Electric Utility Plant and the
depreciation, operation and maintenance expenses related to the Line after it
has been placed in service should be charged to electric utility operating
expense accounts. Please comment.

24

A. I don't think FPL can have it both ways, and the Commission should take heed: If
FPL believes the proposed FES pipeline is only just a driveway to move gas
exclusively to their power plants, as Witness Guest argues, then the line will not
foster competition in the State, and all testimony to that effect should be
disregarded. Conversely, if they believe the proposed FES pipeline will be one that

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is generally used by the State's gas industry, then it should be structured, operated
 and regulated as a stand-alone commercial entity, not as an appendage of power
 generating stations.

4 <u>Conclusion</u>

Q. Will the proposed Combined Company E/FES system improve the economics of natural gas transmission within Florida to assure the economic well-being of the public?

8 A. No, in my opinion it would not, and FPL has not offered compelling or convincing
9 information that tells us it would. The proposed FES/Company E pipeline system
10 would cost **Model and Sector**, \$1.6 billion of which would be charged directly to Florida's
11 electricity ratepayers, with no corresponding benefit that could not be provided at a
12 lower cost by alternative systems – same source, same destinations.

13 Q. Do you have any final recommendations for the Commission?

My recommendations are as outlined above. In particular, it is critical that the 14 A. FPSC have before it the information necessary to evaluate the kinds of risks I 15 discussed in this direct testimony – including risks of upstream supply acquisition 16 that could be needed at Station 85, rate risks to electricity consumers of all 17 components of the proposed Company E/FES pipeline, risks inherent in allowing 18 FPL to greatly overbuild capacity, and risks that will arise by bundling a very long 19 distance gas pipeline into its electric rate base. In short, the Commission needs to 20 weigh the need for the FES pipeline against a range of options and pipeline 21 configurations that may be considerably less costly and less risky to Florida's 22 23 electricity ratepayers and the public at large.

24 Q. Does this conclude your direct testimony?

25 A. Yes, it does.

BENJAMIN SCHLESINGER, PH.D.

RESUME, LIST OF EXPERT APPEARANCES AT TRIAL, PUBLICATIONS, PAPERS AND PRESENTATIONS

SUMMARY

Dr. Schlesinger, founding president of Benjamin Schlesinger and Associates (BSA), is one of North America's leading independent energy consultants, specializing in gas and electricity marketing, pricing, infrastructure, trading practices, strategic planning, and power plant development worldwide. He has nearly four decades of experience in managing and carrying out engineering/economic analyses of complex energy issues, with particular focus on North American energy commodity movements and pricing, policies and programs. Working jointly with Gas Strategies under Dr. Schlesinger's direction, BSA provided North American (US, Mexico, Canada) market risk analyses for LNG due diligence studies on behalf of lenders to the Tangguh LNG, Peru LNG, Sakhalin LNG, Rasgas II/III LNG, Egypt II LNG and Atlantic LNG Train 4 projects. Beyond this, he has advised over 400 clients in the U.S., Canada, and fifteen other countries, including the top utility, energy trading and producing, manufacturing, regulatory, educational, private power, and financial services companies. A former vice-president of the American Gas Association, Dr. Schlesinger has testified before the U.S. Congress and in 16 states and provinces on the direction of the gas industry, gas contracting, purchase and sales prices, royalty valuations, market value, hedging and risk management, and related industry practices.

EDUCATION

- Stanford University, Stanford, California, M.S. (1969) and Ph.D. (1975), Industrial Engineering, now Department of Management Science and Engineering.
- > Dartmouth College, Hanover, New Hampshire, A.B. (1967) and B. Engineering (1968).

EXPERIENCE

1/09-Present PRESIDENT, Benjamin Schlesinger and Associates, LLC. (BSA), Bethesda, Maryland.

On January 1, 2009, BSA became a part of the Galway Group, L.P. of Houston, Texas. The Galway Group is a team of experienced energy advisors that delivers insightful industry knowledge and practical commercial and operational assistance related to project development and implementation; financing and capital structuring; and market research and analysis to public and private energy interests around the world.

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SUMMARY

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3/84-12/08 PRESIDENT, Benjamin Schlesinger and Associates, Inc. (BSA), Bethesda, Maryland.

- Dr. Schlesinger's consulting experience extends to LNG and pipeline natural gas, liquids, and electricity pricing, supply, contracting, commercial mechanisms, market forecasting and regulatory issues. Major assignments:
 - Conducted for major lenders due diligence assessments and North American gas market forecasting related to importation of liquefied natural gas (LNG) through Atlantic, Gulf Coast and Pacific regasification terminals.
 - Directed BSA's major LNG analysis for the American Gas Foundation, *The Ability of the U.S. to Compete in the Global LNG Marketplace: An Assessment of Challenges and Opportunities*, prepared with Poten & Partners and Altos Management Partners.
 - Analyzed pipeline economics, finance, and market mechanisms for the New York Mercantile Exchange (NYMEX), where he served as a member of the Natural Gas Advisory Committee from 1985-2000
 - --- Conducted cutting-edge analysis of pipeline financing issues in short-term contract markets, jointly with the Canadian Energy Research Institute (CERI).
 - Assessed historic, prevailing, and projected market values of natural gas and gas liquids in the context of royalty litigation, contract disputes, regulatory proceedings, and utility and industrial gas purchase negotiations throughout North America.
 - Directed energy contract and Sales & Purchase Agreement (SPA) negotiations for gas and electric utilities, power generators, industries and municipal agencies in North America, Europe and Asia.
 - Created and prepared widely-cited multi-client studies of emerging gas and power industry commercial practices, focusing on spot and futures trading risk management, pipeline capacity markets, gas and power marketing and market values, and energy trading.
 - At the UN Economic Commission for Europe, co-founded in 1994 (along with the Russian Federation representative) the center for promotion and development of marketbased gas industries in economies in transition, known today as the UN ECE Gas Centre.
 - Developed and/or audited fuel purchasing plans and strategies for more than 100 largescale independent power projects throughout the Americas, in areas including supply, transportation, distribution, pricing and power competition.

- Instructed since 1990 on energy markets and contracting in the unique "Alphatania" courses hosted by EconoMatters of London. Attendees include leadership of major European and Asian energy firms.
- Dr. Schlesinger has testified as an expert on major gas industry business issues, including the foregoing, for private clients and the gas industry in general before the FERC, the U.S. Congress, Department of Energy, and utility regulators and panels in Alaska, Arizona, California, Connecticut, D.C., Florida, Illinois, Louisiana, Maryland, Massachusetts, Mississippi, New Mexico, Ohio, Ontario, Texas and West Virginia.

7/82-3/84 PRINCIPAL, Booz, Allen & Hamilton, Inc., Bethesda, Maryland.

- Lead consultant in the firm's natural gas industry practice, including direction of gas supply, marketing, and business strategy assignments for gas utilities, pipeline companies, and other private and public clients. Major accomplishments:
 - Together with the Energy Futures Group, Inc. created and conducted a pioneering analysis
 of natural gas spot markets, trading, and brokerage risks and opportunities for a group of
 20 gas pipelines, producers, and utilities.
 - Directed an analysis of worldwide North Slope gas markets and transportation alternatives for the State of Alaska; testified before legislative committee.
 - Prepared energy market competition and supply studies as part of business strategy assignments for three utilities.
- Contributed substantively to Gas Industry Challenges for the 1980's, Booz, Allen's monograph on innovative analysis methods for the utility and pipeline industries in a changing business environment.

2/77-7/82 VICE PRESIDENT, Policy Evaluation and Analysis, American Gas Association (AGA), Arlington, Virginia.

- Responsible for selection, quality and completeness of all AGA energy analyses and special quantitative reports from 1978 to 1982.
- Directed an analysis staff of 26 that produced more than 80 major studies used to underpin all of AGA's government relations, international, marketing and consumer communications (1982 group budget to \$1.5 million).Delivered testimony on behalf of the gas pipeline and utility industry in numerous Congressional, Department of Energy, and EPA hearings and proceedings on U.S. energy policy, planning methods, synthetic fuels, and coal and environmental policy formulation.

- As senior staff, Dr. Schlesinger was responsible for AGA's board-level Gas Supply, Demand and Reserves Committees, worked closely with gas pipeline and energy utility executives in formulating policy and preparing forecasts of gas supply, demand and price.
- Promoted to Vice President of AGA in 1978 after 16 months as Direcor, Policy and Economic Analysis.
- Key technical accomplishments: Led macroeconomic analysis of major potential oil supply disruption; created gas-use strategy to reduce air emissions from coal boilers; analyzed coal gasification trade-offs, including air, health and safety.

2/76-2/77 CHIEF ENVIRONMENTAL ENGINEER, Office of Commercialization, Energy Research and Development Administration (ERDA), Washington, D.C.

- Contributed to direction and leadership of a policy and technical nature on all major environmental, health and safety issues related to commercializing coal gasification and liquefaction, oil shale, and biomass energy technologies.
- Worked directly with the Deputy Administrator toward defining ERDA's position on the Clean Air Act Amendments of 1977. Maintained liaison between his office and the EPA, Interior, NIOSH, and the Water Resources Council.

<u>10/74-2/76 Ph.D. and post-doctoral studies at Stanford University, sponsored by the U.S. Geological</u> Survey.

- Completed and refined Ph.D. dissertation on Western coal development at Stanford University, funded by the U.S. Geological Survey, Resource and Land Investigations Program.
- > Nominated for IEEE Franklin Taylor Award, 1975.

3/70-6/75 PROJECT ENGINEER, Environmental Services Department, Bechtel Corp., San Francisco, California.

- Supervised economic and environmental analyses, and site assessments for major energy and transportation construction projects ranging in capital cost from \$5 million to \$4 billion. Managed environmental impact assessments for:
 - --- 600-mile crude oil pipeline through Quebec and New York state
 - Siting of a full-scale U.S. uranium enrichment plant
 - Proposed 30-mile metrorail in San Juan, Puerto Rico.
- Participated in five nuclear power plant environmental reviews. Developed toxic waste database for the Santa Ana Watershed Planning Agency. Analyzed crop pattern strategy and prepared an industrial development plan for the Setif Region, northern Algeria.

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PROFESSIONAL AND CIVIC ACTIVITIES

- Dr. Schlesinger is President for the 2008-2009 fiscal year of the National Capital Area Chapter, U.S. Association for Energy Economics (NCAC-USAEE). The NCAC comprises 200 energy analysts, managers, and related specialists in the greater Washington, D.C. region, and is affiliated with the USAEE and International Association for Energy Economics (IAEE).
- As an Adjunct Professor, Dr. Schlesinger teaches a Spring Semester graduate course in Energy Economics at the School of Public Policy, University of Maryland. He has also lectured on the natural gas industry before courses at Johns Hopkins SAIS, Stanford University, Columbia University, CUNY, University of Pennsylvania, Syracuse University, and more than 200 executive seminars in the U.S., Canada, Mexico, Europe and the United Kingdom, Japan, Russia and the Philippines. He has appeared on Bloomberg News, CNN Business Line, CNN International, and other media, and his opinions and analysis of natural gas industry and related economic developments have been quoted in The New York Times, The Wall Street Journal, The Washington Post, Business Week, and other publications.
- Dr. Schlesinger has served as a member of Advisory Boards to the New York Mercantile Exchange, U.S. Office of Technology Assessment, Gas Research Institute, Solar Energy Research Institute, and the Regional Institute for Children and Adolescents in Rockville, Maryland. Dr. Schlesinger currently serves on the Bethesda Transportation Solutions Advisory Committee. For the Capital District Kiwanis, he is a past Lt. Governor and Membership Chair.

EXPERT WITNESS TESTIMONY

The following is a list of expert witness testimony delivered by Dr. Benjamin Schlesinger in appearances before courts or administrative bodies:

- U.S. Bankruptcy Court, Northern District of Texas (Dallas Division), in 2008, on behalf of McCommas Landfill Gas in Chapter 11 Cases 07-32219-HDH and 07-32222-HDH, regarding natural gas markets and spot and long-term gas prices in Northeastern Texas, and world oil prices.
- Regulatory Commission of Alaska, Anchorage, AK, 2006, for Tesoro Alaska Corporation, in the matter of the gas sales agreement between Enstar Natural Gas Company, a Division of SEMCO Energy Inc., and Marathon Oil Company (U-06-002), re: fair market value of natural gas in Cook Inlet.
- U.S. District Court, Northern District of Texas, Fort Worth, in Mirant bankruptcy proceedings (2005), Case No. 03-46590, on behalf of the Equity Committee, re: natural gas and oil price forecasts.
- Arbitration in Dallas, TX, 2004, for Delta Energy, in Brazos Electric Power Cooperative, Inc.
 v. Tenaska IV Texas Partners, L.P., re: gas purchases for power generation (Commercial Arb. No. 71 198 00323 01, American Arbitration Assn.).
- Arbitration in Houston, TX, 2001, for Duke Energy v. ExxonMobil, re: energy trading and marketing business, commercial context of joint venture, and industry terms used in contract (American Arbitration Assn. Cause No. 50-T-198-00485-00).
- Arbitration in Washington, DC, 2001, for North Carolina Natural Gas v. Transcontinental Gas Pipe Line, re: monthly fees in firm service agreement and gas spot market volatility.
- Arbitration in Chicago, IL, 2001, for Thelen Reid & Priest, LLP, in Androscoggin Energy, LLC v. Thelen Reid & Priest, LLP, re: damages, mitigation, physical and financial transactions, and value of natural gas and transportation services (No. 51-Y-194-00-108-00).
- Federal Energy Regulatory Commission, 1996, for Koch Gateway Pipeline Company, re: commercial mechanisms in the gas industry, in market-based rates proceeding (Docket No. RP95-362-000).
- U.S. District Court, Huntington, WV, 1996, for Waco Oil & Gas Co. v. NGC Corporation, re: damages, mitigation, and value of natural gas physical and financial transactions (Civil Action No. 1:95-CV-46).
- Federal Energy Regulatory Commission, 1995, for Pacific Gas Transmission, re: competitive benefits of PGT expansion capacity (Docket No. RP94-149-000).

- Arbitration in Massachusetts, 1995, for Dartmouth Power Associates, L.P., re: indexation and filed charges for gas transportation from Canada to the U.S.
- Ontario Energy Board, 1993, for Union Gas Limited, re: EBRO 476-06/Gas Cost Recovery Proceedings.
- Claims mediation proceeding re: Columbia Gas, 1993 and 1995, for Columbia Gas System, re: long-term gas contracting practices and pricing.
- Public Service Commission of Maryland, 1992, for Panda Energy Corporation, re: gas price forecasts and gas industry contracting practices.
- California Public Utilities Commission, 1992, in en banc proceeding on gas procurement, re: risk management in long-term natural gas contracting: practices in the 1990s.
- Florida Public Service Commission, 1991, for Florida Power Corporation, re: Determination of Need for Electrical Power Plant and Related Facilities (Docket No. 910759-EI).
- Federal Energy Regulatory Commission, 1990, in Tarpon Transmission Company (Docket No. RP84-82-004), re: offshore pipelines.
- Arizona Corporation Commission, 1989, for Southwest Gas Corporation (Docket No. U-1551-89-102 and 103), re: marketing fees in gas procurement transactions.
- U.S. District Court for State of Mississippi, 1988, for Piney Woods Country Life School in Piney Woods v. Shell Oil Company, re: market value of natural gas (Case No. 89-4397).
- Department of Public Utility Control, State of Connecticut, 1987, for O'Brien Energy Systems and ANR Venture Management, re: Connecticut Natural Gas's proposed transportation rate (Docket No. 87-08-20).
- Public Service Commission of Maryland, 1987, for Baltimore Gas & Electric, re: gas price forecasts (Case No. 8053).
- Arbitration in Louisiana, 1987, for Panhandle Eastern Pipeline Company, re: gas supply contract prices.
- Federal Energy Regulatory Commission, 1987, for Transcontinental Gas Pipe Line Corp., re: prudence of take-or-pay contracts (RP87-7-000).
- Federal Energy Regulatory Commission, 1987, for Trunkline Gas Co., re: prudence of takeor-pay contracts (RP87-15-000).
- Federal Energy Regulatory Commission, 1987, for Williston Basin PL, re: prudence of takeor-pay contracts (CP82-487-000).

Federal Energy Regulatory Commission, 1986, for Panhandle Eastern PL, re: affiliate marketers (CP86-232-000, et al).

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- Federal Energy Regulatory Commission, 1986, for Southern Natural Gas, re: prudence of take-or-pay contracts (RP86-63-000).
- Federal Energy Regulatory Commission, 1985, for Trunkline LNG Co., re: prudence of takeor-pay contracts (RP81-85-000).
- Federal Energy Regulatory Commission, 1985, for Panhandle Eastern, re: prudence of takeor-pay contracts (TA84-1-28-002).
- Federal Energy Regulatory Commission, 1985, for Trunkline Gas Co., re: prudence of takeor-pay contracts (RP83-93-000).
- Arbitration proceedings in Louisiana and Texas, 1985-1986, for Columbia Gas Transmission Co., re: market value of gas.
- Public Utilities Commission of Ohio, 1984-1985, for Columbia Gas of Ohio, re: gas cost recovery issues and supply planning (84-6-GA-GCR).
- U.S. Bankruptcy Court, Houston, TX, 1984, for Natural Gas Clearinghouse, re: gas spot markets.
- Public Service Commission of New Mexico, 1984, for N-Ren Corp., re: industrial service rates (Case No. 1824).

PUBLICATIONS, PAPERS, ARTICLES

More than 200 articles, speeches, and reports on gas supply/demand and pricing policy, coal gasification, environmental impacts, and LNG, including papers recently published in (or delivered at):

"How Will The Economic Crisis Affect Natural Gas Prices?" Natural Gas and Electricity Journal, January 2009

"Can Cross-Atlantic Gas Price Arbitrage Explain LNG Import Levels?" Natural Gas and Electricity Journal, December 2007

"Oil-Gas Price Linkage - Situation from the North American Perspective," Gas Matters, London – July 2007

Heavy Gas Demand Coming from Coal-Fired Power Plant Cancellations, Natural Gas & Electricity Journal, June 2007.

Puzzle of What Causes Peak-Shaving Prices, Natural Gas & Electricity Journal, February 2007.

LNG Supply Surge to Affect Prices in North America? How?, Natural Gas & Electricity Journal, November 2006.

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Were Super-High Northeast January Gas Prices Really Necessary? Could LNG Help?, Natural Gas & Electricity Journal, May 2004.

Ready or not: The North American gas market and the challenges it faces in the coming years, Hydrocarbon Engineering, Volume 8 Number 12 – December 2003.

Trading and Marketing Industry – What Happened, Natural Gas & Electricity Journal, February 2003.

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Henry Hub is the Benchmark, but Differentials with Other Markets Can Have a Life of Their Own, NYMEX Energy In the News, Volume 2-2002.

Meltdown in The Trading and Marketing Industry, 2002 Natural Gas Yearbook, Wiley Publications, 2002.

Next Tier Energy Marketers Score Gains/Hold Own in 1998, Natural Gas & Electricity Journal, October 1999.

Power-Marketing Firms Continue to Grow, Natural Gas & Electricity Journal, March 1999.

Electricity Commodity and Futures Trading: "Gas by Wire", Natural Gas & Electricity Journal, December 1998.

Natural Gas Industry Trends: Commoditizing Everything in Sight, Energy In the News, Summer/Fall 1997.

Gas Mart '96 National Trade Fair for Natural Gas on Introduction to Natural Gas Markets: 1996 Update; Nashville, Tennessee - April 1, 1996.

American Gas Association's Analysis of Gas Distributors' Uses of Financial Market Mechanisms; Contract No. 15-93-00; October 27, 1994

Executive Enterprises, Inc., Natural Gas Futures Conference, Risk Management for the Natural Gas Industry on Commoditization of North American Gas Markets: Trading Gas - Trading Capacity; Houston, Texas - September 30, 1993.

Natural Gas Article on Natural Gas Vehicle Programs Offered by Gas Utilities - May 1992

Chapter 87: § 87.02 Natural Gas Markets and Trading, Benjamin Schlesinger, Ph.D., Energy Law and Transactions, Matthew Bender & Company, 1991 et. seq.

Oil and Gas Analyst - (1983)

• . •

The Energy Journal; co-edited special gas energy issues volume - 1982 and 1983

Environmental Science and Technology - 1980

PRESENTATIONS, TALKS, OPEN CLASSES

"Carbon Capture and Sequestration and Enhanced Oil Recovery - Breaking the CCS-EOR Barrier," Society of Petroleum Engineers, National Capital Section, Arlington, VA – February 19, 2009

"CCS from Coal to Pipelines to Enhanced Oil Recovery: A Primer," 28th USAEE North American Conference, New Orleans – December 4, 2008

Outlook for Natural Gas Prices: Credit Markets and Liquidity, New York Energy Forum, November 11, 2009

A Perspective on the US Federal System and Implications for Regulatory Structures and Markets in Natural Gas and Electricity, Center for Energy, Marine Transportation and Public Policy Columbia University School of International and Public Affairs (SIPA), New York – October 6, 2008

Background: Natural Gas and Petroleum Market Prices, Energy and Environmental Lenders Group, Washington, DC – October 3, 2008

"Mitigating Risks in Gas Storage Development – Markets, Pricing and Strategy," The Canadian Institute Natural Gas Storage Conference, Toronto – October 1, 2008

"Developments in Northeast US and their Impact on Atlantic Canada," The Canadian Institute Atlantic Energy Conference, Halifax, NS – May 29, 2008

Natural Gas and LNG Update, Johns Hopkins University SAIS Energy Seminar, Washington, DC – November 2007

"North American Gas Pricing Effects of LNG Trade - Seasonal Market Entry," 27th USAEE/IAEE North American Conference, Houston, September 18, 2007

Gas Prices – LNG and the North American Basis Gradient, Platts 6th Annual LNG Conference Hilton Houston Post Oak, Houston – May 21, 2007

16th Annual North American Natural Gas & Power Markets Conference and Trade Show Toronto – May 1, 2007

The Coming Natural Gas Industry Transformation, INGAA Foundation Midyear Meeting Hyatt Regency Lost Pines Resort, Austin, TX - April 26-27, 2007

North American Natural Gas – Pricing, Infrastructure and the Impacts of LNG, Program in International Energy Management and Policy, Center for Energy, Marine Transportation, and Public Policy, School of International and Public Affairs, Columbia University, March 22, 2007

Development of Global Gas Markets – LNG as the Catalyst, Canadian Energy Research Institute (CERI) North American Gas Conference, Calgary – March 5, 2007

Update on North American Energy Markets: January 2007, UNECE Working Party on Gas Geneva - January 23, 2007

Natural Gas Prices - The Deep Volatility is Back, GasFair PowerFair 2007

Gas Prices - The Deep Volatility is Back, Canadian Enerdata's 2007 Oil & Gas Market Outlook Calgary, Alberta – December 5, 2006

Summer 2006 Gas Market Update: Supplies Up, Demand Down - Hey, Price Works!, 5th Annual Atlantic LNG & CNG Symposium, Halifax – July 19, 2006

Summer 2006 Gas Market Update: Supplies Up, Demand Down - Hey, Price Works!, Deutsche Bank Conference, Washington – July 18, 2006

North American Natural Gas Market Outlook: Crossroads, U.S. Energy 18th Annual Energy Conference, Sofitel Minneapolis Hotel, Bloomington, MN – May 12, 2006

North American Natural Gas Market Outlook: Crossroads, CIBC Annual Commodity Products Conference, Banff Springs Hotel – May 4, 2006

North American Natural Gas Market Outlook: Shifting Sands, GasFair PowerFair 2006 Toronto – April 19, 2006

Market Update: "Time to Re-Write the Models Again?" 2006 EIA Energy Outlook and Modeling Conference, Washington, DC – March 27, 2006

Market Update: "How Well Will New LNG Projects Feed Growing Gas Demand?" Winter 2006 Atlantic LNG & CNG Symposium, Halifax – February 27, 2006

"Natural Gas Outlook: What's Reasonable?" The Energy Forum, New York - February 21, 2006

LNG and Natural Gas Markets: Economics and More, Strategic Research Institute, 6th Annual LNG: Economics & Technology, Houston – January 31, 2006

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Natural Gas and LNG Update: Surviving the Next 2-5 Years, Johns Hopkins University SAIS Energy Seminar, Washington, DC – December 14, 2005

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The Seventh Annual Natural Gas Conference Executive Enterprises, Inc.; Washington, D.C. - January 26, 1987

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Executive Enterprises, Inc. Fourth Annual Natural Gas Policy, Pricing, and Marketing Conference; Washington, D.C. - January 23-24, 1984

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Natural Gas Association of Oklahoma - October, 1983

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New Jersey Bar Association, 1981

11th World Energy Conference, Munich, Germany - 1980

Hoover Institution/SE₂ Colloquium on Contingency Planning for an Energy Emergency - 1980

Power Engineering (roundtable with Sen. James McClure, Rep. Mike McCormick, and others - 12/79)

EXHIBIT BSA-2 IS CONFIDENTIAL

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10/3/05

10/10/05

	Flows through FGT											
Gas Date	Station 11											
8/1/05	2,039,147											
8/2/05	2,082,167											
8/3/05	2,055,996		<u>F</u>	ows	throu	igh F(GT Sta	ation	11 (N	/MBt	u/da	v)
8/4/05	2,217,297	3,000,000										
8/5/05	1,882,402	3,000,000										
8/6/05	1,786,889											
8/7/05	1,863,584	2 500 000										
8/8/05	1,841,565	2,500,000										
8/9/05	2,213,219			•								
8/10/05	2,207,369	2 000 000										
8/11/05	2,292,579	2,000,000										
8/12/05	2,322,483											
8/13/05	2,080,595	6 500 000										
8/14/05	2,087,926	1,500,000										
8/15/05	2,133,711											
8/16/05	2,283,851											
8/17/05	2,438,076	1,000,000										
8/18/05	2,350,582											
8/19/05	2,181,291											
8/20/05	2,192,542	500,000										
8/21/05	2,204,428											
8/22/05	2,427,690											
8/23/05	2,407,227	0										
8/24/05	2,389,566		8/1/05	8/8/05	8/15/05	8/22/05	8/29/05	9/5/05	9/12/05	9/19/05	9/26/05	10/3/05
8/25/05	2,404,742		8/3	8/8	3/15	3/22	3/25	5/6	/12	/19	//26	ž
8/26/05	1,921,915				ŵ	ω	æ		5	σ	6	-
8/27/05	1,961,461											
8/28/05	1,865,564											
8/29/05	1,656,872											

Docket No. 090172-EI Daily Flows through FGT Station 11, August 1 through November 30, 2905 Exhibit BSA-3 Page 1 of 6

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8/30/05

8/31/05

9/1/05

9/2/05

1,994,633

1,968,813

1,861,174

1,825,633

9/3/05	1,578,997
9/4/05	1,451,232
9/5/05	1,547,482
9/6/05	1,534,698
9/7/05	1,460,598
9/8/05	1,483,935
9/9/05	1,590,733
9/10/05	1,721,376
9/11/05	1,814,608
9/12/05	1,871,587
9/13/05	2,151,957
9/14/05	2,088,971
9/15/05	1,898,816
9/16/05	2,033,484
9/17/05	2,079,364
9/18/05	2,119,025
9/19/05	2,132,078
9/20/05	1,884,396
9/21/05	1,678,718
9/22/05	1,555,537
9/23/05	1,414,266
9/24/05	1,393,368
9/25/05	1,488,918
9/26/05	1,560,220
9/27/05	1,471,465
9/28/05	1,380,251
9/29/05	1,464,812
9/30/05	1,526,735
10/1/05	1,603,529
10/2/05	1,637,303
10/3/05	1,641,497
10/4/05	1,664,679
10/5/05	1,289,080
10/6/05	1,474,507
10/7/05	1,639,258

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10/8/05	1,599,145
10/9/05	1,597,352
10/10/05	1,843,937
10/11/05	2,009,688
10/12/05	1,896,845
10/13/05	1,816,402
10/14/05	1,832,919
10/15/05	1,591,662

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Notice ID: 2343337	Notice Type: Other	Post Date/Post Time: 01/22/2009 08:53:10 CST
Critical Indicator: N	Post Expiration Date/Time: 03/25/2009 00:00:00 CDT	Notice Status: Initiate
Prior Notice ID: 0	Notice Eff Date/Eff Time: 01/22/2009 08:53:10 CST	Notice End Date/End Time: 02/26/2009 00:00:00 CST
Rsp Date/Rsp Time:	Regrd Rsp: NONE - DEFAULT	

Date: January 22, 2009

To: All Transcontinental Gas Pipe Line Company, LLC Shippers, Potential Shippers, Customers and Interested Parties

Re: Open Season for Mobile Bay South II Expansion

Transcontinental Gas Pipe Line Company, LLC ("Transco") is pleased to announce that it is holding a non-binding open season for up to 550,000 dekatherms per day (dt/d) of year-round firm transportation service to be made available on Transco's Mobile Bay Lateral from Transco's Station 85 Pool near Butler in Choctaw County, Alabama to the point of interconnection between Transco and Gulfstream Natural Gas System, L.L.C. in Coden, Mobile County, Alabama, under Transco's proposed Mobile Bay South II Expansion ("Expansion"). The proposed in-service date for the Expansion will be as early as May 1, 2011.

The open season will commence at 9:00 a.m. CDT on Thursday, January 22, 2009 and end at 5:00 p.m. CDT on Thursday, February 26, 2009.

The firm transportation service will be performed under Transco's Rate Schedule FT and Part 284(G) of the Federal Energy Regulatory Commission's ("FERC") regulations. Shippers under the Expansion will pay the maximum Rate Schedule FT reservation rate and commodity rate applicable to firm transportation service under the project, as such rates may change from time to time. In addition, all applicable maximum reservation and commodity surcharges, electric power charges and fuel retention applicable under Rate Schedule FT, as amended from time to time, will apply. At this time, based on the estimated cost of service associated with the Expansion facilities needed to provide the Expansion capacity, Transco anticipates that the Expansion will be rolled-in and therefore, the maximum rates applicable to the Expansion will be the maximum daily firm reservation rate and commodity rate under Rate Schedule FT for Zone 4A to 4A transportation, as such rates may change from time to time. However, if the calculated maximum rates for the Expansion, based on the final design and cost of the Expansion facilities, exceed the maximum rates for Zone 4A to 4A transportation under Rate Schedule FT, then the maximum rates will be based on the incremental cost of the Expansion.

Shippers wishing to subscribe to the firm transportation capacity under the Expansion must provide to Transco before the close of the open season, as stated above, the following:

- 1. A completed Transportation Service Request form (attached), which must include the total capacity requested by the shipper, the desired receipt and delivery point(s), and the primary term of the transportation service agreement; provided, however, that any requests for service with a primary term shorter than fifteen (15) years may be rejected by Transco on a not unduly discriminatory basis; and
- 2. Evidence to demonstrate creditworthiness (Credit Application Form attached).

Timely receipt by Transco of a properly completed Transportation Service Request form and necessary creditworthiness information during the specified open season period shall constitute a Complete Request. Only those shippers who participate in this open season by submitting a Complete Request will be eligible for inclusion in the Expansion. Transco reserves the right to reject any requests for

service on a not unduly discriminatory basis.

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In the event the total capacity requested during the open season for the entire project or at any of the receipt or delivery points exceeds the planned scope of the project, Transco, in its sole discretion, may 1) allocate capacity in the project and/or 2) consider increasing the scope of the project. If an allocation of capacity is required, then the available firm transportation capacity will be allocated first to shippers requesting the longest primary term, with capacity among shippers requesting the same primary term being allocated pro rata based on the capacity requested. In no event may a potential shipper's requested capacity exceed the capacity being offered under the Expansion.

Upon completion of Transco's evaluation of the Complete Requests and any necessary allocation(s) of capacity, Transco will provide a precedent agreement for firm transportation service under the Expansion to each potential shipper who has submitted an acceptable Complete Request. Shippers must promptly execute and deliver the precedent agreements in order to participate in the Expansion.

If you have any questions regarding the Expansion, please contact Toi Anderson at (713) 215-4540.

Docket No. 090172-EI Transco January 22, 2009 Open Season Announcement for Mobile Bay South II Expansion Exhibit BSA-4 Page 3 of 7

Transcontinental Gas Pipe Line Company, LLC Open Season – Mobile Bay South II Expansion Transportation Service Request

Send to: Transcontinental Gas Pipe Line Company, LLC 2800 Post Oak Blvd. P. O. Box 1396 Houston, Texas 77251-1396 Attn: Market Development Facsimile: (713) 215-4595

(1) Shipper's Name and Address: (Note: Shipper is the party proposing to execute the Service Agreement with Transco)

(2) Total quantity requested (dt/d):

(3) Minir	num acceptable	quantity	(dt/d):	
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(4) Requested Points of Receipt and Delivery and Requested Quantity:

Receipt Point:	Delivery Point:	<u>Quantity</u> (dt/d):	<u>Minimum Acceptable</u> <u>Quantity (dt/d)</u> (in case a pro rata allocation is necessary):

- (5) Term: Shipper requests a Primary Contract Term of _____ years and _____month(s). Any requests for service with a primary term shorter than fifteen (15) years may be subject to rejection by Transco on a non-discriminatory basis.
- (6) Identity of Shipper (Local Distribution Company, Intrastate Pipeline, Hinshaw Pipeline, Interstate Pipeline, Marketer, Producer, End User, Other):_____
- (7) The specific affiliation of the Shipper with Transco, and the extent of Transco's affiliation, if any, with the entity to be provided transportation service:
- (8) Credit Evaluation: Credit Application Form (attached) must be completed.
- (9) Shipper hereby certifies that it has title to the gas to be transported or the right to acquire title to such gas and has entered into or will enter into all necessary arrangements to ensure that all upstream and downstream transportation will be in place prior to commencement of service.

SHIPPER UNDERSTANDS AND AGREES THAT THIS REQUEST MAY BE ACCEPTED OR REJECTED BY TRANSCO.

THIS TRANSPORTATION SERVICE REQUEST IS HEREBY SUBMITTED:

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Ву:
Title:
Company:
Telephone Number:
Date:

Transcontinental Gas Pipe Line Company, LLC Credit Application Instructions

Dear Prospective Customer,

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Effective September 1, 2005, the FERC adopted the NAESB Creditworthiness Standards. As a result Transportation Service Providers (TSPs) are now required to request and provide certain information relating to a Service Requesters (SRs) creditworthiness. In order for the TSP to be able to perform the mandatory creditworthiness review it is required that you to provide the following items:

- Completed Credit Application.
- Current interim financial statements of applicant. (Requests for financial information will occur on a continuing basis.)
- The most recent two years of the annual audited financial statements of the applicant and/or the parent company if appropriate. If audited statements are not available an officer must provide a written attestation to the validity of the statements provided.
- The most recent 10K of the applicant and/or parent company if appropriate.
- Three trade references.
- Provide contact information for up to two (2) Credit representatives (must provide email addresses for notifications) on the following application

Thank you for your cooperation. Please send all requested information to Whitney Wiener at the address listed below. In addition, if you have any questions, you may contact:

Whitney Wiener Lead Credit Analyst Transcontinental Gas Pipe Line Company, LLC 2800 Post Oak Blvd Houston, TX 77056 <u>Whitney.H.Wiener@williams.com</u> 713-215-3088 (direct) 713-215-3645 (Credit Hotline)

Leldon Walenta Manager, Treasury Services Transcontinental Gas Pipe Line Company, LLC 2800 Post Oak Blvd Houston, TX 77056 <u>WGPHOUTreasury-Credit@williams.com</u> 713-215-2569 (direct) 713-215-3645 (Credit Hotline)

Note: All financial information will be kept confidential and will only be used for the determination of creditworthiness. If you require, a Confidentiality Agreement can be executed.

Transcontinental Gas Pipe Line Company, LLC

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Credit Application

Estimated begin date for transportation	n service		ann an Arlin
Type of service to be requested			
Parent will be responsible for credit Parent Guaranty template requested		□ YE	
Applicant Company Name Address			
Area Code & Phone Number Federal Tax ID Number DUNS Number			
Financial / Credit Contact Name/Title Address			······································
Area Code & Phone Number E-mail Address			
Parent Company of Applicant (II Company Name Address	[•] Appropriate)		
Area Code & Phone Number Federal Tax ID Number DUNS Number			
 Financial / Credit Contact Name/Title Address 			
Area Code & Phone Number E-mail Address			
Applicant Bank Reference Bank Name Address			

Account Of Area Code	ficer & Phone Number			
Date Prepared	Prepared by (Type or P	rint)	Title	Area Code and Phone N

COMPARISON OF COMBINED COMPANY E/FES PROPOSAL VERSUS COMPANY B PROPOSAL (BOTH ASSUMED TO ORIGINATE AT TRANSCO STATION 85), \$/MMBU

	FES PIPELINE BASE CASE RATES	COMPANY E PROPOSED RATES	COMPANY E/FES RATE	COMPANY B PROPOSED RATE	MOBILE BAY LATERAL RATE	COMBINED COMPANY B RATE FROM STATION 85
2014	\$1.32		inclusion of the first state of the	1.68	0.09	1.77
2015	\$1.27			1.68	0.09	1.77
2016	\$1.22			1.68	0.09	1.77
2017	\$1.17			1.68	0.09	1.77
2018	\$1.13			1.68	0.09	1.77
2019	\$1.08			1.68	0.09	1.77
2020	\$1.04			1.68	0.09	1.77
2021	\$1.00			1.68	0.09	1.77
2022	\$0.96			1.68	0.09	1.77
2023	\$0.82			1.68	0.09	1.77
2024	\$0.75			1.68	0.09	1.77
2025	\$0.74			1.68	0.09	1.77
2026	\$0.60			1.68	0.09	1.77
2027	\$0.57			1.68	0.09	1.77
2028	\$0.54			1.68	0.09	1.77
2029	\$0.52			1.68	0.09	1.77
2030	\$0.50			1.68	0.09	1.77
2031	\$0.49			1.68	0.09	1.77
2032	\$0.47			1.68	0.09	1.77
2033	\$0.46			1.68	0.09	1.77
2034	\$0.44			1.68	0.09	1.77
2035	\$0.43			1.68	0.09	1.77
2036	\$0.41			1.68	0.09	1.77
2037	\$0.40			1.68	0.09	1.77
2038	\$0.38			1.68	0.09	1.77
2039	\$0.37			1.68	0.09	1.77
2040	\$0.35			1.68	0.09	1.77

Docket No. 09172-EI Combined Company E/FES Proposal versus Company B Proposal, extended to Station 85 Redacted Exhibit BSA-5

Page 2 of 2

2041	\$0.34		1.68	0.09	1.77
2042	\$0.33		1.68	0.09	1.77
2043	\$0.32		1.68	0.09	1.77
2044	\$0.30		1.68	0.09	1.77
2045	\$0.29		1.68	0.09	1.77
2046	\$0.28		1.68	0.09	1.77
2047	\$0.27		1.68	0.09	1.77
2048	\$0.26		1.68	0.09	1.77
2049	\$0.25		1.68	0.09	1.77
2050	\$0.24		1.68	0.09	1.77
2051	\$0.23		1.68	0.09	1.77
2052	\$0.22		1.68	0.09	1.77
2053	\$0.21		1.68	0.09	1.77
20-YEAR LEVELIZED RATE	\$0.96		\$1.68	\$0.09	\$1.77

SYSTEM COMPARISON - 100% LOAD FACTOR RATES

COMPANY B FROM STA. 85 COMBINED E/FES



SYSTEM COMPARISON - RATES IF 400,000 MCF/DAY IS TRANSPORTED

COMPANY B FROM STA. 85 COMBINED E/FES



REFERENCES FES PROPOSED RATES FROM EXHIBIT HCS-2, PAGES 2-10. COMPANY B AND E RATES FROM COMPANY PROPOSALS. MOBILE BAY RATE FROM FERC APPROVAL, EXHIBIT MTL-7, FOOTNOTE 15, PAGE 7. DISCOUNT RATE OF 8.35% EQUALS FPL'S COMBINED COST OF CAPITAL, FROM EXHIBIT JEE-9.