#### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Petition for increase in rates by Florida Power & Light Company.

DOCKET NO. 080677-EI

Power & Light Company.

DOCKET NO. 090130-EI

In re: 2009 depreciation and dismantlement study by Florida Power & Light Company.

DATED: JULY 23, 2009



## **STAFF'S PRELIMINARY LIST OF ISSUES AND POSITIONS**

Staff of the Florida Public Service Commission hereby files its Preliminary List of Issues and Positions.

# **TEST PERIOD**

**ISSUE 1:** Is FPL's projected test period of the 12 months ending December 31, 2010,

appropriate?

**POSITION:** Staff has no position at this time.

**ISSUE 2:** Is FPL's projected subsequent year test period of the 12 months beginning

January 1, 2011 and ending December 31, 2011, appropriate?

**POSITION:** Staff has no position at this time.

**ISSUE 3:** Are FPL's forecasts of customer growth, kWh by revenue class and system KW.

for the 2010 and 2011 projected test years appropriate?

**<u>POSITION</u>**: Staff has no position at this time.

## **QUALITY OF SERVICE**

**ISSUE 4:** Is the quality and reliability of electric service provided by FPL adequate?

**POSITION:** Staff has no position at this time.

and the property of the proper
DEPRECIATION STUDY
Should the current-approved depreciation rates, capital recovery schedules, and amortization schedules be revised?
Staff has no position at this time.
DOCUMENT NUMBER-DATE
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What are the appropriate depreciation rates, capital recovery schedules, and ISSUE 6:

amortization schedules?

**POSITION:** Staff has no position at this time.

What, if any, corrective reserve measures should be approved? ISSUE 7:

**POSITION:** Staff has no position at this time.

What should be the implementation date for revised depreciation rates, capital ISSUE 8:

recovery schedule, and amortization schedules?

**POSITION:** Staff has no position at this time.

## FOSSIL DISMANTLEMENT COST STUDY

**ISSUE 9**: Should the current-approved annual dismantlement provision be revised?

**POSITION:** Staff has no position at this time.

**ISSUE 10**: What, if any, corrective reserve measures should be approved?

**POSITION:** Staff has no position at this time.

ISSUE 11: What is the appropriate annual provision for dismantlement?

**POSITION:** Staff has no position at this time.

#### **RATE BASE**

ISSUE 12: Has the Company removed all non-utility activities from rate base?

**POSITION:** Staff has no position at this time.

**ISSUE 13**: Are FPL's requested levels of Plant in Service in the amounts of \$28,288,080,000

for the 2010 projected test year and \$29,599,965,000 for the 2011 subsequent

projected test year appropriate?

**ISSUE 14:** Are FPL's requested levels of accumulated depreciation in the amounts of

\$12,590,521,000 for the 2010 projected test year and \$13,306,984,000 for the

2011 subsequent projected test year appropriate?

**POSITION:** Staff has no position at this time.

**ISSUE 15:** Are FPL's requested levels of Construction Work in Progress (CWIP) in the

amounts of \$707,530,000 for the 2010 projected test year and \$772,484,000 for

the 2011 subsequent projected test year appropriate?

**POSITION:** Staff has no position at this time.

**ISSUE 16:** Are FPL's requested levels of Property Held for Future Use in the amounts of

\$74,502,000 for the 2010 projected test year and \$71,452,000 for the 2011

projected test year appropriate?

**POSITION:** Staff has no position at this time.

**ISSUE 17:** Should any adjustments be made to FPL's fuel inventories?

**POSITION:** Staff has no position at this time.

ISSUE 18: Are FPL's requested levels of Working Capital in the amounts of \$209,262,000

for the 2010 projected test year and \$335,360,000 for the 2011 projected test year

appropriate?

**POSITION:** Staff has no position at this time.

ISSUE 19: Should the unamortized balance of the FPL Glades Power Park (FGPP) be

included in rate base?

**POSITION:** Staff has no position at this time.

**ISSUE 20:** Should an adjustment be made to CWIP for FPL's proposed gas pipeline?

**POSITION:** Staff has no position at this time.

**ISSUE 21:** Should an adjustment be made for FPL's End-of Life Nuclear Fuel Last Core and

M&S Inventory?

**ISSUE 22:** Should nuclear fuel be capitalized and included in rate base due to the dissolution

of FPL Fuels, Inc.?

**POSITION:** Staff has no position at this time.

**ISSUE 23:** Should the net over-recovery/under-recovery of fuel, capacity, conservation, and

environmental cost recovery clause expenses for the 2010 projected test year and the 2011 subsequent projected test year be included in the calculation of working

capital allowance for FPL?

**POSITION:** Staff has no position at this time.

**ISSUE 24:** Has FPL removed any Environmental Cost Recovery Clause (ECRC) capital cost

recovery items from the ECRC and placed them into rate base?

**POSITION:** Staff has no position at this time.

ISSUE 25: Should FPL's rate base be increased to remove the recovery of the St. Johns River

Power Park capacity charges from the capacity cost recovery clause?

**POSITION:** Staff has no position at this time.

**ISSUE 26:** Is FPL's requested rate base in the amount of \$17,063,586,000 for the 2010

projected test year and \$17,880,402,000 for the 2011 projected test year

appropriate?

**POSITION:** Staff has no position at this time.

**ISSUE 27:** Are the costs associated with Advanced Meter Infrastructure (AMI) meters

appropriately included in rate base?

**POSITION:** Staff has no position at this time.

**ISSUE 28:** Should FPL be permitted to record in rate base the incremental difference

between Allowance for Funds Used During Construction (AFUDC) permitted by Section 366.93, F.S. for nuclear construction and FPL's most currently approved

AFUDC for recovery when the nuclear plants enter commercial operation?

#### **COST OF CAPITAL**

**ISSUE 29:** What is the appropriate amount of accumulated deferred taxes to include in the

capital structure?

**POSITION:** Staff has no position at this time.

**ISSUE 30:** What is the appropriate amount and cost rate of the unamortized investment tax

credits to include in the capital structure?

**POSITION:** Staff has no position at this time.

**ISSUE 31:** What are the appropriate cost rates for short-term debt for the 2010 and 2011

projected test years?

**POSITION:** Staff has no position at this time.

**ISSUE 32:** What are the appropriate cost rate for long-term debt for the 2010 and 2011

projected test years?

**POSITION:** Staff has no position at this time.

**ISSUE 33:** Have rate base and capital structure been reconciled appropriately?

**POSITION:** Staff has no position at this time.

**ISSUE 34:** What is the appropriate capital structure to use in establishing FPL's revenue

requirement for the 2010 and 2011 projected test years?

**POSITION:** Staff has no position at this time.

**ISSUE 35:** What is the appropriate return on equity (ROE) to use in establishing FPL's

revenue requirement?

**POSITION:** Staff has no position at this time.

**ISSUE 36:** What is the appropriate weighted average cost of capital including the proper

components, amounts and cost rates associated with the capital structure?

## **NET OPERATING INCOME**

ISSUE 37: Are FPL's projected levels of Total Operating Revenues in the amounts of \$4,114,727 for the 2010 projected test year and \$4,175,024,000 for the 2011

subsequent projected test year appropriate?

**POSITION:** Staff has no position at this time.

**ISSUE 38:** What are the appropriate inflation, customer growth, and other trend factors for

use in forecasting the 2010 and 2011 test years?

**POSITION:** Staff has no position at this time.

**ISSUE 39:** Is FPL's requested level of O&M Expense in the amount of \$1,694,367,000 for

the 2010 projected test year and \$1,781,961,000 for the 2011 subsequent

projected test year appropriate?

**POSITION:** Staff has no position at this time.

ISSUE 40: Has FPL made the appropriate test year adjustments to remove fuel revenues and

fuel expenses recoverable through the Fuel Adjustment Clause?

**POSITION:** Staff has no position at this time.

**ISSUE 41:** Has FPL made the appropriate test year adjustments to remove conservation

revenues and conservation expenses recoverable through the Conservation Cost

Recovery Clause?

**POSITION:** Staff has no position at this time.

**ISSUE 42:** Has FPL made the appropriate test year adjustments to remove capacity revenues

and capacity expenses recoverable through the Capacity Cost Recovery Clause?

**POSITION:** Staff has no position at this time.

**ISSUE 43:** Has FPL made the appropriate test year adjustments to remove environmental

revenues and environmental expenses recoverable through the Environmental

Cost Recovery Clause?

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ISSUE 44: Should Bad Debt Expense be increased to disallow the recovery of bad debt

expenses through recovery clauses?

**POSITION:** Staff has no position at this time.

**ISSUE 45:** Should an adjustment be made to advertising expenses for the 2010 and 2011

projected test years?

**POSITION:** Staff has no position at this time.

**ISSUE 46:** Has FPL made the appropriate adjustments to remove lobbying expenses from the

2010 and 2011 projected test years?

**POSITION:** Staff has no position at this time.

**ISSUE 47:** Should an adjustment be made to FPL's requested level of Salaries and Employee

Benefits for the 2010 and 2011 projected test years?

**POSITION:** Staff has no position at this time.

ISSUE 48: Should an adjustment be made to FPL's level of executive compensation included

in the 2010 and 2011 projected test years?

**POSITION:** Staff has no position at this time.

**ISSUE 49:** Should an adjustment be made to Other Post Employment Benefits Expense for

the 2010 and 2011 projected test years?

**POSITION:** Staff has no position at this time.

ISSUE 50: Should an adjustment be made to Pension Expense for the 2010 and 2011

projected test years?

**POSITION:** Staff has no position at this time.

**ISSUE 51:** Should adjustments be made for the net operating income effects of transactions

with affiliated companies for FPL?

**ISSUE 52:** Should FPL's annual storm damage and property insurance reserve accrual of

\$150 million be approved for the 2010 and 2011 projected test years?

**POSITION:** Staff has no position at this time.

**ISSUE 53:** What adjustment, if any, should be made to the fossil dismantlement accrual?

**POSITION:** Staff has no position at this time.

**ISSUE 54:** What is the appropriate amount and amortization period of Rate Case Expense?

**POSITION:** Staff has no position at this time.

**ISSUE 55:** What is the appropriate level of Bad Debt Expense for the 2010 and 2011

projected test years?

**POSITION:** Staff has no position at this time.

**ISSUE 56:** Should an adjustment be made to Depreciation Expense for the 2010 and 2011

projected tests year to reflect the effects of the 2009 depreciation study?

**POSITION:** Staff has no position at this time.

ISSUE 57: Should an adjustment continue to be made to Administrative and General

Expenses to eliminate "Atrium Expenses" per Order No. 10306, Docket No.

810002-EU?

**POSITION:** Staff has no position at this time.

**ISSUE 58:** Should FPL's payroll taxes associated with the payroll dollars recovered through

the energy conservation cost recovery (ECCR) clause be recovered through the

ECCR?

**POSITION:** Staff has no position at this time.

**ISSUE 59:** Should an adjustment be made in base rates to include FPL's nuclear uprates

being placed into service during the 2010 and 2011 projected test years if any

portion of prudently incurred NCRC recovery is denied?

**ISSUE 60:** Should an adjustment be made to Taxes Other Than Income Taxes for the 2010

and 2011 projected test years?

**POSITION:** Staff has no position at this time.

**ISSUE 61:** Should an adjustment be made to reflect the effects of "The Economic Stimulus

Bill" signed into law by the President on February 17, 2009?

**POSITION:** Staff has no position at this time.

**ISSUE 62:** Should an adjustment be made to Income Tax expense for the 2010 and 2011

projected test years?

**POSITION:** Staff has no position at this time.

**ISSUE 63:** Has FPL made the appropriate adjustments to remove charitable contributions?

**POSITION:** Staff has no position at this time.

**ISSUE 64:** Are FPL's projected Net Operating Income in the amounts of \$725,883,000 for

the 2010 projected test year and \$662,776,000 for the 2011 subsequent projected

test year appropriate?

**POSITION:** Staff has no position at this time.

**ISSUE 65:** Should an adjustment be made for the FPL Museum?

**POSITION:** Staff has no position at this time.

**ISSUE 66:** Should an adjustment be made for FPL's Aviation cost for the test year?

**POSITION:** Staff has no position at this time.

**ISSUE 67:** Are the cost savings associated with AMI meters appropriately included in net

operating income?

#### REVENUE REQUIREMENTS

**ISSUE 68:** What are the appropriate revenue expansion factors and the appropriate net

operating income multipliers, including the appropriate elements and rates, for

FPL?

**POSITION:** Staff has no position at this time.

**ISSUE 69:** Are FPL's requested annual operating revenue increase of \$1,043,535,000 for the

2010 projected test year and \$247,367,000 for the subsequent projected test year

appropriate?

**POSITION:** Staff has no position at this time.

## **RATE DESIGN ISSUES**

**ISSUE 70:** Did the utility correctly calculate the projected revenues at existing rates?

**POSITION:** Staff has no position at this time.

**ISSUE 71:** Are FPL's proposed billing determinants for the test years appropriate?

**POSITION:** Staff has no position at this time.

**ISSUE 72:** Has FPL correctly calculated revenues at current rates for the 2010 and 2011

projected test year?

**POSITION:** Staff has no position at this time.

**ISSUE 73:** What is the appropriate jurisdictional separation of costs and revenues between

the wholesale and retail jurisdictions?

**POSITION:** Staff has no position at this time.

**ISSUE 74:** Should FPL be required to reduce base rates on January 1, 2014, to recognize the

change in the separation factor resulting from the increased wholesale load served

under the Lee County Contract?

**ISSUE 75:** What is the appropriate Cost of Service Methodology to be used to allocate base

rate and cost recovery costs to rate classes?

**POSITION:** Staff has no position at this time.

**ISSUE 76:** How should any change in revenue requirements be allocated among the customer

classes?

**POSITION:** Staff has no position at this time.

**ISSUE 77:** Has FPL properly adjusted revenues to account for unbilled revenues?

**POSITION:** Staff has no position at this time.

**ISSUE 78**: Are FPL's proposed service charges for initial connect, field connection,

reconnect, exiting connect, and returned payment charges appropriate?

**POSITION:** Staff has no position at this time.

**ISSUE 79:** Is FPL's proposal to increase the minimum late payment charge to \$10

appropriate?

**POSITION:** Staff has no position at this time.

**ISSUE 80**: Is FPL's proposed Temporary Service Charge appropriate?

**POSITION:** Staff has no position at this time.

**ISSUE 81**: Is FPL's proposed increase in the charges to obtain a Building Efficiency Rating

System (BERS) rating appropriate?

**POSITION:** Staff has no position at this time.

**ISSUE 82**: Are FPL's proposed termination factors to be applied to the total installed cost of

facilities when customers terminate their lighting agreement prior to the

expiration of the contract term appropriate?

**ISSUE 83**: Is FPL's proposal to eliminate the 10 and 20 year payment option under the

Recreational Lighting schedule at the end of existing contracts for existing

customers appropriate?

**POSITION:** Staff has no position at this time.

**ISSUE 84**: Are FPL's proposed charges under the Street Lighting Vandalism Option

notification appropriate?

**POSITION:** Staff has no position at this time.

**ISSUE 85**: Is FPL's proposed Present Value Revenue Requirement multiplier to be applied to

the installed cost of premium lighting facilities under rate Schedule PL-1 to determine the lump sum advance payment amount for such facilities appropriate?

(8.743)

**POSITION:** Staff has no position at this time.

**ISSUE 86**: Is FPL's proposal to close the Wireless Internet Rate (WIES) schedule to new

customers appropriate?

**POSITION:** Staff has no position at this time.

**ISSUE 87**: What are the appropriate administrative charges and the Utility Controlled

Demand Credit under the Commercial/Industrial Demand Reduction Rider?

(8.680)

**POSITION:** Staff has no position at this time.

**ISSUE 88**: Should FPL's proposal to limit the relamping option to SL-1 and OL-1 customers

who currently have relamping accounts be approved?

**POSITION:** Staff has no position at this time.

**ISSUE 89**: Is FPL's proposal to require prepayment of Contributions In Aid of Construction

(CIAC) associated with the Premium Lighting Schedule and the Recreational

Lighting schedule appropriate?

**ISSUE 90**: Is FPL's monthly KW credit to be provided customers who own their own

transformers pursuant to the Transformation Rider appropriate? (8.820)

**POSITION:** Staff has no position at this time.

ISSUE 91: Are FPL's proposed monthly fixed charge carrying rates to be applied to the

installed cost of customer-requested distribution equipment for which there are no

tariffed charges appropriate? (10.010)

**POSITION:** Staff has no position at this time.

**ISSUE 92**: Is FPL's proposed Monthly Rental Factor to be applied to the in-place value of

customer-rented distribution substations to determine the monthly rental fee for

such facilities appropriate? (10.010)

**POSITION:** Staff has no position at this time.

**ISSUE 93**: Are FPL's proposed termination factors to be applied to the in-place value of

customer-rented distribution substations to calculate the termination fee

appropriate? (10.015)

**POSITION:** Staff has no position at this time.

ISSUE 94: Is FPL's proposed minimum charge for non-metered service under the GS rate

appropriate?

**POSITION:** Staff has no position at this time.

**ISSUE 95**: What are the appropriate customer charges?

**POSITION:** Staff has no position at this time.

**ISSUE 96**: What are the appropriate demand charges?

**POSITION:** Staff has no position at this time.

**ISSUE 97**: What are the appropriate energy charges?

**POSITION:** Staff has no position at this time.

**ISSUE 98**: What are the appropriate lighting rate charges?

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**ISSUE 99**: What is the appropriate level and design of the charges under the Standby and

Supplemental Services (SST-1) rate schedule?

**POSITION:** Staff has no position at this time.

**ISSUE 100**: What is the appropriate level and design of charges under the Interruptible

Standby and Supplemental Services (ISST-1) rate schedule?

**POSITION:** Staff has no position at this time.

**ISSUE 101**: What is the appropriate effective date for FPL's revised rates and charges

**POSITION:** Staff has no position at this time.

# **OTHER ISSUES**

**ISSUE 102**: Should FPL be allowed to continue the GBRA mechanism?

**POSITION:** Staff has no position at this time.

**ISSUE 103**: Should FPL be required to file, within 90 days after the date of the final order in

this docket, a description of all entries or adjustments to its annual report, rate of return reports, and books and records which will be required as a result of the

Commission's findings in this rate case?

**POSITION:** Staff has no position at this time.

**ISSUE 104**: Should this docket be closed?

**POSITION:** Staff has no position at this time.

Dated this 23rd day of Jaly, 200

Respectfully submitted,

LISA C. BENNETT, Senior Attornéy

FLORIDA PUBLIC SERVICE COMMISSION

2540 Shumard Oak Blvd. Tallahassee, FL 32399-0850

(850) 413-6199

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In re: Petition for increase in rates by Florida | DOCKET NO. 080677-EI Power & Light Company.

In re: 2009 depreciation and dismantlement study by Florida Power & Light Company.

**DOCKET NO. 090130-EI** 

DATED: JULY 23, 2009

## CERTIFICATE OF SERVICE

I HEREBY CERTIFY that a true and correct copy of the foregoing was furnished to John T. Butler, Esquire, Florida Power & Light Company, 700 Universe Blvd., Juno Beach, Florida 33408-0420, and that a true and correct copy was furnished by electronic mail on this 23rd day of July, 2009:

Wade Litchfield Florida Power & Light Company 215 South Monroe Street, Suite 810 Tallahassee, Florida 32301-1859

Robert A. Sugarman/D. Marcus Braswell I.B.E.W. System Council U-4 Sugarman & Susskind, P.A. 100 Miracle Mile, Suite 300 Coral Gables, Florida 33134

K. Wiseman/M. Sundback/J. Spina/L. Purdy Andrews Kurth, LLP 1350 I Street NW, Suite 1100 Washington, DC 20005

Brian P. Armstrong & Marlene K. Stern Nabors, Giblin & Nickerson, P.A. 1500 Mahan Drive, Suite 200 Tallahassee, Florida 32308

Bill McCollum/ Cecilia Bradley Office of the Attorney General The Capitol, PL-01 Tallahassee, Florida 32399-1050

J.R. Kelly /Joseph A. McGlothlin Office of Public Counsel c/o The Florida Legislature 111 W. Madison Street, Room 812 Tallahassee, Florida 32399-1400

**Thomas Saporito** Saporito Energy Consultants P.O. Box 8413 Jupiter, Florida 33468-8413

Robert Scheffel Wright/John T. LaVia, III Young van Assenderp. P.A. 225 South Adams Street, Suite 200 Tallahassee, Florida 32301

Vicki G. Kaufman/Jon C. Moyle, Jr. Florida Industrial Power Users Group Keefe Anchors Gordon & Moyle, PA 118 North Gadsden Street Tallahassee, Florida 32301

Joseph W. Yarbrough, City Manager City of South Daytona P.O. Box 214960 South Daytona, FL 32121

Captain Shayla L. McNeill AFLOA/JACL-ULT AFCESA 139 Barnes Drive, Suite 1 Tyndall Air Force Base, Florida 32403

Tamela I. Perdue Associated Industries of Florida 516 North Adams Street Tallahassee, Florida 32301

Stephanie Alexander, Esquire Tripp Scott, P.A. 200 West College Avenue Tallahassee, Florida 32301 Florida Industrial Power Users Group c/o McWhirter Law Firm P.O. Box 3350 Tampa, Florida 33601-3350

John W. McWhirter, Jr.

LISA C. BENNETT

SENIOR ATTORNEY

FLORIDA PUBLIC SERVICE COMMISSION

2540 Shumard Oak Blvd. Tallahassee, FL 32399-0850

(850) 413-6199