



Writer's Direct Dial Number: (850) 521-1706 Writer's E-Mail Address: bkeating@gunster.com

110041-EI

January 26, 2011

BY HAND DELIVERY

Ms. Ann Cole Comission Clerk Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, FL 32399-0850

Re: In re: Request for Approval of Amendment No. 1 to the Agreement for Generation Services Between Gulf Power Company and Florida Public Utilities Company by Florida Public **Utilities Company**

Dear Ms. Cole:

Enclosed for filing, please find an original and seven (7) copies of Florida Public Utilities Company's Request for Approval of Amendment No. 1 to the Generation Services Agreement between FPUC and Gulf Power Company. In conjunction with this filing, Florida Public Utilities is filing a separate Request for Confidential Classification of Amendment No. 1. A redacted version of the Amendment is attached to this filing. Copies of this Petition have been provided consistent with the attached Certificate.

Thank you for your assistance with this filing. Please do not hesitate to contact me if you have any questions or concerns.



Sincerely,

Beth Keating Gunster, Yoakley & Stewart, P.A. 215 South Monroe St., Suite 618 Tallahassee, FL 32301 (850) 521-1706

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STREAM NUMBER

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

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In re: Request for Approval of Amendment No. 1 to the Agreement for Generation Services Between Gulf Power Company and Florida Public Utilities Company Docket No. 10041-E1 Filed: January 26, 2011

PETITION FOR APPROVAL OF AMENDMENT NO. 1 TO GENERATION SERVICES AGREEMENT

Florida Public Utilities Company ("Company" or "FPUC") by and through its undersigned attorney, and consistent with Chapter 366, Florida Statutes, petitions the Florida Public Service Commission for approval of Amendment No. 1 to the Agreement for Generation Services between FPUC and Gulf Power Company ("Gulf"), which is dated and effective January 25, 2011. FPUC respectfully requests that this Amendment No. 1, which is attached and incorporated herein (Attachment A – redacted), be approved without modification to the Amendment and without modification to the underlying Generation Services Agreement beyond that which is outlined in Amendment No. 1. The Company also asks that the Amendment be approved in a time frame consistent with the provisions of Section B.1. of the Amendment.

In support of this Petition, the Company hereby states:

 Notices and communications with respect to this petition and docket should be addressed to:

> Beth Keating Gunster, Yoakley & Stewart, P.A. 215 S. Monroe Street, Suite 618 Tallahassee, FL 32301-1804

Thomas A. Geoffroy Vice President – Regulatory Affairs & Business Planning Florida Public Utilities Company 401 South Dixie Highway West Palm Beach, FL 33401

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- 2. FPU is an investor-owned electric utility providing retail electric service to customers within its Northwest and Northeast Divisions in Florida and, pursuant to the provisions of Chapter 366 of the Florida Statutes, it is subject to economic regulation by the Commission. The Company's principal offices are located at 401 South Dixie Highway, West Palm Beach, Florida 33401.
- 3. On December 28, 2006, FPUC and Gulf Power Company executed an Agreement for Generation Services (PPA), which was effective beginning January 1, 2008, for power supply to FPUC for its Northwest Division over a 10-year period. That Agreement was approved by the Commission by Order No. PSC-07-0476-PAA-EI, issued June 6, 2007, in Docket No. 070108-EI (PPA Order). As the Commission recognized therein, the new contract included market-based costs, with environmental costs incorporated in the energy costs. The new contract also included transmission service. (PPA Order at p. 2). The Commission also recognized that the new agreement would result in an increase of charges borne by the customers. (PPA Order at p. 3). Nonetheless, having reviewed the process FPUC used for obtaining a new power supply agreement, as well as the results of that process, the Commission concluded that the Agreement was a prudent arrangement for power and that reasonable and prudent costs arising from exercise of the contract would be recoverable through the fuel and purchased power cost recovery clause. Id.
- 4. Subsequent to the Commission's approval of the new PPA with Gulf, the Company embarked on negotiations with the City of Marianna for a new franchise agreement to replace the then-existing agreement, which was set to terminate in February 2010. As a result of those negotiations, a new franchise agreement was reached, effective February 1, 2010, for a 10-year period. The franchise agreement was approved and enacted by the

City Commission of the City of Marianna as Ordinance No. 981 (Franchise) on July 7, 2009, and thereafter, signed by the Chief Operating Officer of Florida Public Utilities on August 28, 2009. A component of the new Franchise is a provision that requires the Company to implement Time of Use (TOU) rates and Interruptible rates by February 17, 2011.

- On October 28, 2009, Chesapeake Utilities Corporation and Florida Public Utilities Company consummated a transaction whereby Florida Public Utilities Company became a wholly-owned subsidiary of Chesapeake.
- 6. After the acquisition by Chesapeake, FPUC, now under new management, began the process of reviewing and determining how best to develop and implement the TOU and Interruptible rates mandated by the Franchise. During the course of this review process, FPUC determined that, in order to develop TOU and Interruptible rates that would satisfy the requirements of the Franchise and also comply with Commission regulatory requirements, changes to the existing PPA with Gulf would be necessary. Thus, the Company engaged Gulf in discussions to develop a negotiated Amendment that would provide FPUC with the pricing flexibility necessary to develop TOU and Interruptible rates that are cost-based and otherwise in compliance with regulatory requirements. Amendment No. 1 is a direct result of those productive discussions, and the revised terms included therein have allowed FPUC to develop TOU and Interruptible rates, which are pending Commission review in Docket No. 100459-EI.
- 7. Amendment No. 1 reflects the good-faith efforts of the parties to craft a modification to the PPA that would provide FPUC with flexibility to develop TOU and Interruptible rates, while at the same time, preserving the original, Commission-approved PPA to the

fullest extent possible. As such, Amendment No. 1 is beneficial to FPUC and in the best interests of FPUC's rate payers. Specifically, the Amendment will provide, on average, an annual savings of \$900,000 for FPUC's customers over the life of the Agreement.¹ Furthermore, Amendment No. 1 provides modifications to the PPA that are beneficial to Gulf, as well as FPUC. For instance, the Amendment provides for a two-year extension to the underlying PPA. Thus, the Amendment represents a reasonable and prudent change to the underlying PPA for both parties.

- 8. Approval of this Amendment to the PPA would be consistent with the Commission's prior approval of the underlying PPA in Docket No. 070108-EI, and likewise consistent with other prior Commission precedent regarding purchased power related agreements.² Moreover, the specific terms of Amendment No. 1, as well as the underlying PPA, require that FPUC submit this Amendment No. 1 for Commission approval.
- 9. FPUC further suggests that approval by the Commission at this time would be administratively efficient and would provide both FPUC and Gulf with greater regulatory certainty as to the recovery of costs in the Commission's Fuel and Purchase Power proceedings. Under the terms of Amendment No. 1, FPUC must receive approval of the Amendment by no later than July 31, 2011.

WHEREFORE, for the reasons set forth herein, FPUC respectfully requests that the Commission:

¹ In addition, the savings will inur to the benefit of all FPUC customers in the Northwest division. The savings were not reflected in the Company's projections for 2011 in Docket No. 100001-EI, and, consequently, are likely to result in an overrecovery through the Fuel and Purchased Power Clause for 2011. Absent further action by the Company or the Commission, this overrecovery will help further reduce the fuel/purchased power charge for FPUC customers in 2012.

² See, for instance, Order No. PSC-05-0272-PAA-EI, issued in Docket No. 041393-EI.

1. Review and approve Amendment No. 1 to the Generation Services Agreement between FPUC and Gulf Power Company as being a reasonable and prudent agreement for purposes of purchased power; and

Issue a final, non-appealable order to this effect by no later than July 31, 2011.
 RESPECTFULLY SUBMITTED this 26th day of January, 2011.

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Beth Keating Gunster, Yoakley & Stewart, P.A. 215 South Monroe St., Suite 618 Tallahassee, FL 32301 (850) 521-1706

CERTIFICATE OF SERVICE

I HEREBY ATTEST that a true and correct copy of the foregoing has been served upon the following by U.S. Mail this 26th Day of January, 2011:

Office of the Public Counsel	Robert Scheffel Wright
c/o The Florida Legislature	John T. LaVia
111 West Madison St., Rm. 812	c/o Young Law Firm
Tallahassee, FL 32399-1400	225 South Adams Street, Suite 200
	Tallahassee, FL 32301
Frank E. Bondurant, City Attorney	
Bondurant and Fuqua, P.A.	
4450 Lafayette St.	
P.O. Box 1508	
Marianna, FL 32447	

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Beth Keating *O* Gunster, Yoakley & Stewart, P.A. 215 South Monroe St., Suite 618 Tallahassee, FL 32301 (850) 521-1706

Attachment

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AMENDMENT NO. 1 TO THE AGREEMENT FOR GENERATION SERVICES BETWEEN GULF POWER COMPANY AND FLORIDA PUBLIC UTILITIES COMPANY

THIS AMENDMENT, effective as of the $25^{+1/2}$ day of January, 2011 ("Amendment No. 1"), amends the Agreement for Generation Services between Gulf Power Company ("Gulf Power") and Florida Public Utilities Company ("FPUC") dated as of December 28, 2006 ("Agreement"). Gulf Power and FPUC are individually referred to herein as a "Party" and collectively as the "Parties".

WITNESSETH:

WHEREAS, pursuant to the Agreement, Gulf Power has agreed to sell to FPUC, and FPUC has agreed to purchase from Gulf Power, capacity and energy in order for FPUC to supply the native load electric requirements of FPUC's Northwest Division;

WHEREAS, the Parties desire to amend the Agreement in order to modify the method for calculating the amount of capacity to be purchased by FPUC from Gulf Power, subject to the terms and conditions hereof; and

WHEREAS, the Parties desire to further amend the Agreement in order extend the term of the Agreement, subject to the terms and conditions hereof.

NOW, THEREFORE, in consideration of the premises, the mutual promises and agreements contained herein and other good and valuable consideration, the receipt, sufficiency and adequacy of which are hereby acknowledged, the Parties each intending to be legally bound hereby agree as follows:

REDACTED

A. <u>Amendments to Agreement</u>.

Subject to the satisfaction of the condition set forth in Section B.1 of this Amendment No. 1, the Parties hereby agree to amend and modify the Agreement as follows.

1. In Section 1.1 of the Agreement, the definition of "Monthly Capacity Rate" is hereby modified by adding the following capacity rates for the following years to the table within that definition:

Year	Capacity Rate (\$/kW-Mo.)
2018	
2019	

2. In Section 1.1 of the Agreement, the definition of "Term" is hereby modified by replacing the date "December 31, 2017" with the date "December 31, 2019".

3. Section 2.1 of the Agreement is hereby modified by replacing the reference to "December 31, 2017" with "December 31, 2019".

4. Appendix A of the Agreement is hereby modified by replacing the reference to the year "2016" in the first paragraph with the year "2018".

5. Appendix A of the Agreement is hereby modified by deleting Section D of that Appendix and replacing it with the revised Section D set forth in Attachment 1 to this Amendment No. 1.

6. Appendix A of the Agreement is hereby modified by deleting Section E of that Appendix and replacing it with the revised Section E set forth in Attachment 2 to this Amendment No. 1.

7. Exhibit 1 to Appendix A of the Agreement is hereby modified by: (a) replacing the

REDACTED

words "Example Calculation of Capacity Purchase" with the words "Example Calculation of Capacity Purchase for Years 2008 through 2010"; and (b) adding to that exhibit the contents of Attachment 3 to this Amendment No. 1.

B. <u>Regulatory</u>.

1. By no later than January 31, 2011, FPUC shall make a filing with the FPSC requesting approval of this Amendment No. 1, without any modification or condition with respect to the Agreement other than as specifically set forth in Section A of this Amendment No. 1 ("Requested Approval"). After making such filing, FPUC shall utilize diligent efforts to obtain a Final Order that grants the Requested Approval by no later than July 31, 2011 ("Approval Deadline"). The amendments and modifications to the Agreement set forth in Section A of this Amendment No. 1 are expressly conditioned upon the receipt of a Final Order by the Approval Deadline that grants the Requested Approval. For purposes of this Amendment, a "Final Order" means an order of the FPSC that is no longer subject to appeal or further review by a court or other governmental authority.

2. FPUC shall promptly notify Gulf Power when it receives a ruling from the FPSC regarding the Requested Approval. FPUC shall keep Gulf Power reasonably informed as to the progress of its efforts to obtain the Requested Approval.

3. In the event that: (i) there is no Final Order by the Approval Deadline that grants the Requested Approval; or (ii) the FPSC issues an order or issuance denying the Requested Approval or an order or issuance requiring any modifications or conditions with respect to the Agreement or this Amendment No. 1 that are not specifically provided for in Section A of this Amendment No. 1, then in either case of (i) or (ii), this Amendment No. 1 shall immediately terminate and be rendered null and void, *ab initio*, without further action of the Parties; <u>provided</u>, <u>however</u>, Gulf Power shall be entitled to invoice, and FPUC shall pay, amounts as provided in the penultimate sentence of Section

REDACTED

C below. If this Amendment No. 1 so terminates, the Agreement shall continue in full force effect as it existed prior to the execution by the Parties of this Amendment No. 1.

C. <u>Adjustment of Invoices</u>.

1. Consistent with the Parties' intent to modify the method for determining the Capacity Purchase under Section D of Appendix A of the Agreement, commencing with the payment for capacity provided for January 2011, Gulf Power shall calculate the Monthly Capacity Payment for each Month utilizing a Capacity Purchase that is determined in accordance with the revised Section D of Appendix A under this Amendment No. 1 (each such Month, commencing with January 2011 being referred to as a "Modified Month").

2. Notwithstanding the foregoing, in the event that this Amendment No. 1 terminates under Section B.3 above, in order for payments to be made in accordance with the original terms of this Agreement, Gulf Power shall be entitled to retroactively invoice FPUC for the full amount of the Monthly Capacity Payments for the Modified Months as such payments would have been calculated if this Amendment No. 1 had never existed (less any amounts previously paid by FPUC as Monthly Capacity Payments for such Months), plus interest at the Interest Rate. FPUC shall pay such invoiced amount in accordance with Article 6 of the Agreement.

D. <u>Other Provisions</u>.

1. Unless otherwise specifically provided in this Amendment No. 1, capitalized terms in this Amendment No. 1 shall have the meaning assigned to such terms in the Agreement.

2. Except as amended hereby, the terms and conditions of the Agreement shall remain in full force and effect.

3. This Amendment No. 1 may be executed in multiple counterparts (including by facsimile, electronic mail, or similar electronic transmission device pursuant to which the signature

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of or on behalf of each party hereto can be seen), each of which shall be deemed an original and all of which shall constitute a single instrument.

4. This Amendment No. 1 shall be considered for all purposes as prepared through the joint efforts of the Parties and shall not be construed against one Party or the other as a result of the preparation or other event of negotiation, drafting or execution hereof.

5. This Amendment No. 1 (including the attachments hereto) and the terms and conditions hereof shall constitute Confidential Information of each Party subject to Article 15 of the Agreement. The Parties agree to seek confidential treatment of this Amendment No. 1 and other Confidential Information from the FPSC to the maximum extent possible pursuant to Chapter 366.093, Florida Statutes, and Rule 25-22.006 of the Florida Administrative Code. In the event any Confidential Information will need to be disclosed in connection with any application for the FPSC approval of this Amendment No. 1 or the rates to be charged hereunder, FPUC shall consult and cooperate with Gulf Power prior to such disclosure, including, without limitation, in determining the extent to which confidential treatment will be sought for such terms, conditions and provisions.

[The next page is the signature page.]

Redacted

IN WITNESS WHEREOF, the Parties have duly executed this Amendment No. 1 as of

the date first written above.

GULF POWER COMPANY

By and through its agent Southern Company Services, Inc.

BY: ______ NAME: _______ TTTLE: Vice President, Souther Wholesale Energy

FLORIDA PUBLIC UTILITIES COMPANY

Runha BY: OUSEHOLDER 0FF NAME: NESIDENT TITLE:

ATTACHMENT 1

REVISED SECTION D OF APPENDIX A OF THE AGREEMENT

D. <u>Capacity Purchase</u>.

The Capacity Purchase for the Year following each Calculation Year shall be rounded to the nearest kilowatt (kW), and shall be determined as follows:

1. Capacity Purchase for Years 2008 through 2010.

For each of the Years 2008, 2009 and 2010, the Capacity Purchase shall be equal to the greater of:

- (1) the lesser of :
 - (a) the product of:
 - (i) the Reserve Requirement plus one (1); multiplied by the
 - (ii) Forecasted Northwest Annual Peak Demand.
 - Or
 - (b) the product of:

(i) one and one-hundredth (1.01) plus the Growth Rate; multiplied by the

- (ii) Capacity Purchase for the Calculation Year.
- Or
- (2) the Capacity Purchase for the Calculation Year.

Notwithstanding the foregoing, the Capacity Purchase for Year 2008 shall be equal to the product of: (i) the Reserve Requirement plus one (1); multiplied by (ii) the Forecasted Northwest Annual Peak Demand.

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2. <u>Capacity Purchase for Years after 2010</u>.

For each Year of the Service Term after 2010, the Capacity Purchase shall be equal to the greater of:

- (1) the lesser of:
 - (a) the product of:
 - (i) the Reserve Requirement plus one (1); multiplied by the
 - (ii) Forecasted Northwest Annual Peak Demand.
 - Or
 - (b) the product of:
 - (i) one and one-hundredth (1.01) plus the Growth Rate; multiplied by the
 - (ii) Capacity Purchase for the Calculation Year.
- Or
- (2) 91 MW ("Capacity Minimum") (subject to reduction for Year 2018 and/or
 Year 2019 under the circumstances described in Section E.2(b) of this
 Appendix A).

ATTACHMENT 2

REVISED SECTION E OF APPENDIX A OF THE AGREEMENT

E. <u>Reductions in Capacity Purchase</u>.

1. Required Purchases from Third Parties.

If in any Year of the Service Term FPUC is required to purchase capacity from a third party under applicable Law pursuant to Section 3.4(ii) or (iii) and the Parties cannot agree upon feasible actions (if any) to be taken by either or both Parties such that FPUC can satisfy and/or comply with such Law for such Year while simultaneously leaving this Agreement in full force and effect as originally executed, then the Capacity Purchase calculated for such Year (or applicable portion thereof) pursuant to the provisions of this Appendix A shall be reduced by such amount necessary for FPUC to comply with applicable Law.

2. Expiration of the Marianna Franchise Agreement.

If during the Service Term, FPUC's franchise agreement with the City of Marianna, Florida expires and is not renewed, extended or replaced (the date of such expiration being the "Marianna Expiration Date"), then the following shall apply as applicable:

(a) If Gulf Power and/or any of its Affiliates sells electric capacity to the City of Marianna after the Marianna Expiration Date, then for the period of time during the Service Term that Gulf Power and/or its Affiliates sells capacity to the City of Marianna, the Capacity Purchase to FPUC shall be reduced by the amount of capacity sold to the City of Marianna by Gulf Power and/or its Affiliates; provided, however, there shall be no such reduction if the Capacity Minimum has already been reduced by the Marianna Load Amount pursuant to subsection (b) below.

(b) If neither Gulf Power nor any of its Affiliates sells electric capacity to the City of Marianna during the period of the Service Term after the Marianna Expiration Date, then Page 1 of Attachment 2

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commencing with the later of: (i) Year 2018, or (ii) the Year after the Year in which the Marianna Expiration Date occurs, the Capacity Minimum under Section D of this Appendix A shall be reduced by the Marianna Load Amount for purposes of calculating the Capacity Purchase for such Year (but in no event shall the Capacity Minimum be reduced for purposes of calculating the Capacity Purchase for any Year prior to 2018).

For purposes hereof, the Marianna Load Amount shall equal:

- (1) the sum of:
 - (a) the Marianna Load Ratio times the Northwest Annual Peak
 Demand, each for the Peak Season of the third Year prior to the
 Year in which the Marianna Expiration Date occurs; plus
 - (b) the Marianna Load Ratio times the Northwest Annual Peak
 Demand, each for the Peak Season of the second Year prior to the
 Year in which the Marianna Expiration Date occurs; plus
 - (c) the Marianna Load Ratio times the Northwest Annual Peak
 Demand, each for the Peak Season of the first Year prior to the
 Year in which the Marianna Expiration Date occurs.
- (2) divided by three (3).

For purposes hereof, the Marianna Load Ratio for a given Peak Season shall equal the quotient of: (a) the aggregate total of all kWH of energy billed by FPUC for such Peak Season to retail customers in the City of Marianna franchise area; divided by (b) the aggregate total of all kWH of energy billed by FPUC for such Peak Season to all Northwest Division retail customers.

In no event shall a reduction in the Capacity Purchase under Section E.2(a) above and a reduction in the Capacity Minimum under Section E.2(b) above be effective concurrently. Page 2 of Attachment 2

ATTACHMENT 3

ADDITION TO EXHIBIT 1 TO APPENDIX A OF THE AGREEMENT

Example Calculation of Capacity Purchase for Years After 2010

Note: All data is for example purposes only, and is not representative of actual or forecasted data. Calculation Year = 2010

A. Marianna Annual Peak Demand

Year	Peak Season MW	Transmission Loss Factor	Peak Season MW (after loss adj.)
2007	79.197	2.6%	81.311
2008	72.928	2.6%	74.875
2009	73.203	2.6%	75.157
2010	69.581	2.6%	71.438

Peak Season is defined as May through September

B. Growth Rate

(1)	(a)	-7.92%
	(b)	0.38%
	(c) <u>+</u>	-4.95%
		-12.49%

(2) -12.490% / 3 = -4.1600%

C. Forecasted Marianna Annual Peak Demand



Page 1 of Attachment 3