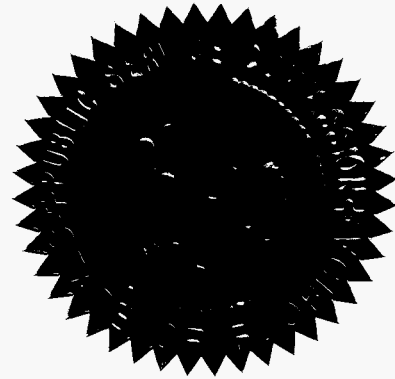


BEFORE THE  
FLORIDA PUBLIC SERVICE COMMISSION

In the Matter of

DOCKET NO. 100001-EI

FUEL AND PURCHASED POWER  
COST RECOVERY CLAUSE WITH  
GENERATING PERFORMANCE  
INCENTIVE FACTOR.



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PROCEEDINGS: HEARING

COMMISSIONERS PARTICIPATING: CHAIRMAN ART GRAHAM  
COMMISSIONER LISA POLAK EDGAR  
COMMISSIONER RONALD A. BRISÉ  
COMMISSIONER EDUARDO E. BALBIS  
COMMISSIONER JULIE I. BROWN

DATE: Wednesday, January 26, 2011

TIME: Commenced at 1:30 p.m.  
Concluded at 1:42 p.m.

PLACE: Betty Easley Conference Center  
Room 148  
4075 Esplanade Way  
Tallahassee, Florida

REPORTED BY: JANE FAUROT, RPR  
Official FPSC Reporter  
(850) 413-6732

DOCUMENT NUMBER DATE  
00684 JAN 28 =  
FPSC-COMMISSION CLERK

## 1 APPEARANCES:

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4 33408-0420, appearing on behalf of Florida Power & Light  
5 Company.

6 CECILIA BRADLEY, ESQUIRE, Senior Assistant  
7 Attorney General, Office of Attorney General, The Capitol  
8 - PL01, Tallahassee, Florida 32399-1050, appearing on  
9 behalf of the Office of the Citizens of the State of  
10 Florida.

11 CHARLIE BECK, ESQUIRE, Office of Public Counsel,  
12 c/o The Florida Legislature, 111 W. Madison St., Room  
13 812, Tallahassee, Florida 32399-1400, appearing on behalf  
14 of the Citizens of Florida.

15 KATHERINE FLEMING, ESQUIRE and ERIK SAYLER,  
16 ESQUIRE, FPSC General Counsel's Office, 2540 Shumard Oak  
17 Boulevard, Tallahassee, Florida 32399-0850, appearing on  
18 behalf of the Florida Public Service Commission Staff.

19 MARY ANNE HELTON, Deputy General Counsel,  
20 Florida Public Service Commission, 2540 Shumard Oak  
21 Boulevard, Tallahassee, Florida 32399-0850, Advisor to  
22 Commission.

23  
24  
25

## I N D E X

## WITNESSES

1	NAME:	PAGE NO.
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4	Gerald J. Yupp	
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EXHIBITS

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NUMBER:		ID.	ADMTD.
1-23; 25-47	(Descriptions of all exhibits contained in the Comprehensive Exhibit List, Exhibit 1; Exhibit 24 withdrawn.)	8	8

## P R O C E E D I N G S

1  
2           **CHAIRMAN GRAHAM:** Let the record show that it  
3 is January 26th, and not the 12th. This is a fuel  
4 clause hearing, and we are taking up Docket Number  
5 100001, Docket 100002, and Docket 100007. So we will  
6 call this meeting to order.

7           I guess that gavel means that it's official and  
8 everything I say now is going to follow me forever. I  
9 guess we will request the staff to read the notice.

10           **MS. FLEMING:** Pursuant to notice issued by the  
11 Commission Clerk, this time and place has been set for a  
12 hearing for the FPL portion of the following dockets:  
13 100001-EI, 100002-EG, and 100007-EI.

14           **CHAIRMAN GRAHAM:** What about appearances?

15           **MR. BUTLER:** John Butler appearing on behalf  
16 of Florida Power and Light Company in all three of the  
17 dockets.

18           **MS. BRADLEY:** Cecilia Bradley, Office of the  
19 Attorney General, appearing in the 100001 docket.

20           **MR. BECK:** Charlie Beck, Office of Public  
21 Counsel, appearing on behalf of the Citizens of Florida  
22 in all three dockets.

23           **CHAIRMAN GRAHAM:** All right. Staff, are we at  
24 the point where we're ready to open Docket Number 01?

25           **MS. BROWN:** Mr. Chairman, I'm Martha Carter

1 Brown appearing on behalf of the Commission staff in the  
2 07 docket.

3 **MS. TAN:** And I'm Lee Eng Tan on behalf of  
4 Commission staff appearing in the 02 docket.

5 **MS. FLEMING:** Katherine Fleming appearing in  
6 the 01 and 02 docket. I would also like to enter an  
7 appearance for Erik Sayler in the 01 docket.

8 **MS. HELTON:** And Mary Anne Helton, I'm here to  
9 advise you in all the dockets.

10 **CHAIRMAN GRAHAM:** Are you to keep me out of  
11 trouble?

12 **MS. HELTON:** That's my goal, Mr. Chairman.

13 **CHAIRMAN GRAHAM:** Good luck with that.

14 Okay. Then we are now ready to open the 01  
15 docket. We will do that. Staff, are there any  
16 preliminary matters to this docket that need to be  
17 addressed?

18 **MS. FLEMING:** Chairman, Commissioners, I'm not  
19 aware of any preliminary matters. We would note for the  
20 record that the parties are proposing stipulation of all  
21 issues. We would also note for the record that FIPUG,  
22 the Florida Retail Federation, the Association for  
23 Fairness in Ratemaking, and the Federal Executive  
24 Agencies have been excused from the hearing. And Staff  
25 will also note that all witnesses have been excused from

1 the hearing, as well.

2 **CHAIRMAN GRAHAM:** Sounds good.

3 Let's address the prefiled testimony.

4 **MS. FLEMING:** That being said, Commissioners,  
5 staff will ask that the prefiled testimony of all  
6 witnesses identified in Section VI of the Prehearing  
7 Order, which is contained on Page 4, be moved into the  
8 record as though read.

9 **CHAIRMAN GRAHAM:** Let it move into the record  
10 as though read. How about exhibits?

11 **MS. FLEMING:** Staff has compiled a stipulated  
12 Comprehensive Exhibit List which has been provided to  
13 all the parties, the court reporter, and the  
14 Commissioners. This exhibit list contains prefiled  
15 exhibits as well as staff composite exhibits.

16 The exhibit lists are identified as Exhibits 1  
17 through 47. We ask that those exhibits be marked as  
18 contained on the list.

19 We would note for the record that Exhibit 24 has  
20 been withdrawn as it relates to the recovery of costs that  
21 have been spun out to a separate docket. So at this time  
22 staff would ask that Exhibits 1 through 23 and 25 through  
23 47 be moved into the record.

24 **CHAIRMAN GRAHAM:** Let the record show that we  
25 are moving Exhibits 1 through 23 and 25 through 47 moved

1 into the record.

2 (Exhibits 1 through 23 and 25 through 47 marked  
3 for identification and admitted into the record.)

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1           **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2                           **FLORIDA POWER & LIGHT COMPANY**

3                                   **TESTIMONY OF GERARD J. YUPP**

4   **DOCKET NO. 100001-EI**

5   **APRIL 1, 2010**

6  
7   **Q.     Please state your name and address.**

8   A.     My name is Gerard J. Yupp. My business address is 700 Universe  
9           Boulevard, Juno Beach, Florida, 33408.

10 **Q.    By whom are you employed and what is your position?**

11 A.     I am employed by Florida Power & Light Company (FPL) as Senior  
12         Director of Wholesale Operations in the Energy Marketing and  
13         Trading Division.

14 **Q.    Have you previously testified in the predecessors to this  
15         docket?**

16 A.     Yes.

17 **Q.    What is the purpose of your testimony?**

18 A.     The purpose of my testimony is to present data on FPL's hedging  
19         activities, by month, for calendar year 2009. This data is required  
20         per Item 5 of the Resolution of Issues in Docket 011605-EI  
21         approved by the Commission per Order No. PSC-02-1484-FOF-EI,  
22         which states:

23                           "5. Each investor-owned utility shall provide, as part of its

1 final true-up filing in the fuel and purchased power cost  
2 recovery docket, the following information: (1) the volumes of  
3 each fuel the utility actually hedged using a fixed price  
4 contract or instrument; (2) the types of hedging instruments  
5 the utility used, and the volume and type of fuel associated  
6 with each type of instrument; (3) the average period of each  
7 hedge; and (4) the actual total cost (e.g. fees, commissions,  
8 options premiums, futures gains and losses, swaps  
9 settlements) associated with using each type of hedging  
10 instrument.”

11 The requirement for this data was further clarified in Section III of the  
12 Hedging Order Clarification Guidelines that was approved by the  
13 Commission per Order No. PSC-08-0667-PAA-EI issued on  
14 October 8, 2008.

15 **Q. Are you sponsoring an Exhibit for this proceeding?**

16 A. Yes. I am sponsoring Exhibit GJY-1 – 2009 Hedging Activity Final  
17 True-Up Report.

18 **Q. Please describe FPL’s hedging objectives.**

19 A. Consistent with the guiding principles described in Section IV of the  
20 Hedging Order Clarification Guidelines, the primary objective of  
21 FPL’s hedging program is to reduce the impact of fuel price volatility  
22 in the fuel adjustment charges paid by FPL’s customers. FPL does  
23 not execute speculative hedging strategies aimed at “out guessing”

1 the market in the hopes of potentially returning savings to FPL's  
2 customers. FPL has implemented a well-disciplined, well-defined  
3 and well-controlled hedging program in compliance with FPL's 2009  
4 Risk Management Plan that was approved by the Commission in  
5 Order No. PSC-08-0824-FOF-EI, issued on December 22, 2008.

6 **Q. Please summarize FPL's 2009 hedging activities.**

7 A. Consistent with its approved 2009 Risk Management Plan, FPL  
8 hedged its fuel portfolio for 2009 utilizing fixed price transactions. A  
9 fixed price transaction allows a buyer to lock in the price of a  
10 commodity for a set volume over a set period of time.

11  
12 Actual 2009 natural gas and heavy oil fuel prices declined  
13 substantially from the forward prices that were in effect when FPL  
14 was executing its hedges for 2009. As would be expected under the  
15 approved hedging approach, this large decline in natural gas and  
16 heavy oil prices resulted in reported hedging losses for the year, as  
17 shown on Exhibit GJY-1. It is important to recognize that those  
18 large declines in fuel prices resulted in FPL customers paying  
19 significantly lower overall fuel costs for 2009. This was evidenced  
20 by the 2009 net over-recovery of approximately \$365 million that  
21 was returned to customers as a one-time credit in January 2010.  
22 Conversely, if fuel prices had increased sharply after FPL executed  
23 its hedges, FPL's hedging results would have shown a substantial

1 gain for the year but FPL customers would have ended up paying  
2 higher fuel costs.

3 **Q. Does your Exhibit GJY-1 provide the detail on FPL's 2009**  
4 **hedging activities required by Item 5 of the Resolution of**  
5 **Issues?**

6 **A. Yes.**

7 **Q. Does this conclude your testimony?**

8 **A. Yes, it does.**

1           **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**  
2                   **FLORIDA POWER & LIGHT COMPANY**  
3                   **TESTIMONY OF GERARD J. YUPP**  
4                   **DOCKET NO. 100001-EI**  
5                   **SEPTEMBER 1, 2010**

6   **Q.    Please state your name and address.**

7   **A.    My name is Gerard J. Yupp. My business address is 700 Universe**  
8           **Boulevard, Juno Beach, Florida, 33408.**

9   **Q.    By whom are you employed and what is your position?**

10 **A.    I am employed by Florida Power & Light Company (FPL) as Senior**  
11           **Director of Wholesale Operations in the Energy Marketing and**  
12           **Trading Division.**

13 **Q.    Have you previously testified in this docket?**

14 **A.    Yes.**

15 **Q.    What is the purpose of your testimony?**

16 **A.    The purpose of my testimony is to present and explain FPL's**  
17           **projections for (1) the dispatch costs of heavy fuel oil, light fuel oil,**  
18           **coal and natural gas; (2) the availability of natural gas to FPL; (3)**  
19           **generating unit heat rates and availabilities; and (4) the quantities**  
20           **and costs of wholesale (off-system) power and purchased power**  
21           **transactions. I also review the interim results of FPL's 2010 hedging**  
22           **program and its 2011 Risk Management Plan. Lastly, I present the**

1 projected fuel savings resulting from West County Energy Center  
2 Unit 3 (WCEC 3) coming into commercial service on its projected in-  
3 service date of June 1, 2011.

4 **Q. Have you prepared or caused to be prepared under your**  
5 **supervision, direction and control any exhibits in this**  
6 **proceeding?**

7 **A. Yes, I am sponsoring the following exhibits:**

- 8 • GJY-4: Appendix I
- 9 • Schedules E2 through E9 of Appendix II

10

11 **FUEL PRICE FORECAST**

12 **Q. What forecast methodologies has FPL used for the 2011**  
13 **recovery period?**

14 **A. For natural gas commodity prices, the forecast methodology relies**  
15 **upon the NYMEX Natural Gas Futures contract prices (forward**  
16 **curve). For light and heavy fuel oil prices, FPL utilizes Over-The-**  
17 **Counter (OTC) forward market prices. Projections for the price of**  
18 **coal are based on actual coal purchases and price forecasts**  
19 **developed by J.D. Energy. Forecasts for the availability of natural**  
20 **gas are developed internally at FPL and are based on contractual**  
21 **commitments and market experience. The forward curves for both**  
22 **natural gas and fuel oil represent expected future prices at a given**  
23 **point in time and are consistent with the prices at which FPL can**

1 execute transactions for its hedging program. The basic assumption  
2 made with respect to using the forward curves is that all available  
3 data that could impact the price of natural gas and fuel oil in the  
4 future is incorporated into the curves at all times. The methodology  
5 allows FPL to execute hedges consistent with its forecasting method  
6 and to optimize the dispatch of its units in changing market  
7 conditions. FPL utilized forward curve prices from the close of  
8 business on August 2, 2010 for its 2011 projection filing.

9 **Q. Has FPL used these same forecasting methodologies**  
10 **previously?**

11 **A.** Yes. FPL began using the NYMEX Natural Gas Futures contract  
12 prices (forward curve) and OTC forward market prices in 2004 for its  
13 2005 projections.

14 **Q. What are the key factors that could affect FPL's price for heavy**  
15 **fuel oil during the January through December 2011 period?**

16 **A.** The key factors that could affect FPL's price for heavy oil are (1)  
17 worldwide demand for crude oil and petroleum products (including  
18 domestic heavy fuel oil); (2) non-OPEC crude oil supply; (3) the  
19 extent to which OPEC adheres to their quotas and reacts to  
20 fluctuating demand for OPEC crude oil; (4) the political and civil  
21 tensions in the major producing areas of the world like the Middle  
22 East and West Africa; (5) the availability of refining capacity; (6) the  
23 price relationship between heavy fuel oil and crude oil; (7) the price

1 relationship between heavy oil and natural gas; (8) the supply and  
2 demand for heavy oil in the domestic market; (9) the terms of FPL's  
3 supply and fuel transportation contracts; and (10) domestic and  
4 global inventory.

5  
6 With the global economy projected to continue its slow recovery  
7 from the recession, global demand for oil is expected to increase in  
8 2011. Demand in 2011 is forecasted to be 1.8% above projected  
9 2010 demand and 4.4% above actual 2009 demand. Consistent  
10 with this trend, crude oil and refined petroleum product prices, like  
11 heavy and light fuel oil, should continue to steadily rise over the  
12 2010 to 2011 period. With non-OPEC production projected to be  
13 essentially the same over the 2009 through 2011 period, sufficient  
14 OPEC production capacity is expected to be available to meet this  
15 projected increase in demand and help moderate the price of oil. A  
16 greater-than-expected economic recovery resulting in higher-than-  
17 expected oil demand will put upward pressure on price. Conversely,  
18 a weaker-than-expected global economic recovery will put  
19 downward pressure on the price of oil.

20 **Q. Please provide FPL's projection for the dispatch cost of heavy**  
21 **fuel oil for the January through December 2011 period.**

22 **A. FPL's projection for the system average dispatch cost of heavy fuel**  
23 **oil, by month, is provided on page 3 of Appendix I.**



- 1 **Q. What are the key factors that could affect the price of light fuel**  
2 **oil?**
- 3 A. The key factors are similar to those described for heavy fuel oil.
- 4 **Q. Please provide FPL's projection for the dispatch cost of light**  
5 **fuel oil for the January through December 2011 period.**
- 6 A. FPL's projection for the system average dispatch cost of light oil, by  
7 month, is provided on page 3 of Appendix I.
- 8 **Q. What is the basis for FPL's projections of the dispatch cost of**  
9 **coal for St. Johns' River Power Park (SJRPP) and Plant**  
10 **Scherer?**
- 11 A. FPL's projected dispatch costs for both plants are based on FPL's  
12 price projection for spot coal, delivered to the plants.
- 13 **Q. Please provide FPL's projection for the dispatch cost of SJRPP**  
14 **and Plant Scherer for the January through December 2011**  
15 **period.**
- 16 A. FPL's projection for the system average dispatch cost of coal for this  
17 period, by plant and by month, is shown on page 3 of Appendix I.
- 18 **Q. What are the factors that can affect FPL's natural gas prices**  
19 **during the January through December 2011 period?**
- 20 A. In general, the key physical factors are (1) North American natural  
21 gas demand and domestic production; (2) LNG and Canadian  
22 natural gas imports; (3) heavy fuel oil and light fuel oil prices; and (4)  
23 the terms of FPL's natural gas supply and transportation contracts.

1 Similar to oil, the major driver for natural gas prices during the  
2 remainder of 2010 and all of 2011 revolves around economic  
3 recovery and an associated increase in demand as well as domestic  
4 natural gas production, particularly from shale sources. Future  
5 prices reflect this expectation of economic recovery. Although  
6 natural gas prices fell dramatically in 2009 as demand dropped,  
7 particularly in the industrial sector, demand in 2010 is projected to  
8 be 2.3% over 2009 actual levels and 2011 is forecasted to be 0.6%  
9 over 2010. Although the number of working natural gas rigs is down  
10 almost 40% since August 2008, domestic production from  
11 unconventional sources has and is projected to continue to create  
12 ample supply to meet the expected increases in demand. In  
13 addition, natural gas storage is projected to continue to be at  
14 historical high levels through the 2010 injection season.

15 **Q. What are the factors that FPL expects to affect the availability**  
16 **of natural gas to FPL during the January through December**  
17 **2011 period?**

18 **A.** The key factors are (1) the capacity of the Florida Gas Transmission  
19 (FGT) pipeline into Florida; (2) the capacity of the Gulfstream  
20 Natural Gas System (Gulfstream) pipeline into Florida; (3) the  
21 portion of FGT and Gulfstream capacity that is contractually  
22 committed to FPL on a firm basis each month; and (4) the natural  
23 gas demand in the State of Florida.

1 The current capacity of FGT into the State of Florida is  
2 approximately 2,300,000 MMBtu/day and the current capacity of  
3 Gulfstream is approximately 1,100,000 MMBtu/day. In the spring of  
4 2011, FGT's total capacity into the State of Florida will increase by  
5 approximately 820,000 MMBtu/day as its Phase VIII expansion is  
6 expected to be completed and put into service. FPL has acquired  
7 400,000 MMBtu/day of additional firm natural gas transportation on  
8 FGT as part of this expansion. After the completion of the Phase  
9 VIII expansion, FPL's total transportation capacity on FGT will range  
10 from 1,150,000 to 1,274,000 MMBtu/day, depending on the month.  
11 In an effort to support the acquisition of this additional transportation  
12 capacity, FPL recently entered into a five-year agreement for  
13 200,000 MMBtu/day of firm transportation capacity on the  
14 Transcontinental Pipe Line Gas Company, LLC (Transco) Zone 4A  
15 lateral. This firm transportation capacity will give FPL access to  
16 shale gas supply at Transco's Station 85, which will further diversify  
17 FPL's portfolio and help enhance the reliability of supply with  
18 additional on-shore sources. FPL will be able to deliver gas into  
19 FGT or Gulfstream via the Transco Zone 4A lateral. Additional  
20 upstream opportunities to support the remaining 200,000  
21 MMBtu/day are currently being evaluated. FPL's firm transportation  
22 capacity on Gulfstream will remain at 695,000 MMBtu/day during  
23 the 2011 period. Additionally, FPL has 500,000 MMBtu/day of firm

1 transport on the Southeast Supply Header (SESH) pipeline.

2

3 The firm transportation on the SESH and Transco pipelines does  
4 not increase transportation capacity into the state, but FPL's firm  
5 transportation rights on these pipelines provide FPL access to  
6 700,000 MMBtu/day of on-shore natural gas supply, which helps  
7 diversify FPL's natural gas portfolio and enhance the reliability of  
8 fuel supply. FPL projects that during the January through December  
9 2011 period, between 115,000 and 235,000 MMBtu/day of non-firm  
10 natural gas transportation capacity (varying by month) will be  
11 available into the state. FPL projects that it could acquire some of  
12 this capacity, if economic, to supplement FPL's firm allocation on  
13 FGT and Gulfstream.

14 **Q. Please provide FPL's projections for the dispatch cost and**  
15 **availability of natural gas for the January through December**  
16 **2011 period.**

17 **A. FPL's projections of the system average dispatch cost and**  
18 **availability of natural gas, by transport type, by pipeline and by**  
19 **month, are provided on page 3 of Appendix I.**

1           **PLANT HEAT RATES, OUTAGE FACTORS, PLANNED**  
2           **OUTAGES, AND CHANGES IN GENERATING CAPACITY**

3   **Q.**     **Please describe how FPL developed the projected Average Net**  
4           **Heat Rates shown on Schedule E4 of Appendix II.**

5   **A.**     The projected Average Net Heat Rates were calculated by the  
6           POWRSYM model. The current heat rate equations and efficiency  
7           factors for FPL's generating units, which present heat rate as a  
8           function of unit power level, were used as inputs to POWRSYM for  
9           this calculation. The heat rate equations and efficiency factors are  
10          updated as appropriate based on historical unit performance and  
11          projected changes due to plant upgrades, fuel grade changes,  
12          and/or from the results of performance tests.

13 **Q.**     **Are you providing the outage factors projected for the period**  
14           **January through December 2011?**

15 **A.**     Yes. This data is shown on page 4 of Appendix I.

16 **Q.**     **How were the outage factors for this period developed?**

17 **A.**     The unplanned outage factors were developed using the actual  
18          historical full and partial outage event data for each of the units.  
19          The historical unplanned outage factor of each generating unit was  
20          adjusted, as necessary, to eliminate non-recurring events and  
21          recognize the effect of planned outages to arrive at the projected  
22          factor for the period January through December 2011.

1 **Q. Please describe the significant planned outages for the**  
2 **January through December 2011 period.**

3 **A. Planned outages at FPL's nuclear units are the most significant in**  
4 **relation to fuel cost recovery. St. Lucie Unit 2 is scheduled to be out**  
5 **of service from January 3, 2011 until March 26, 2011 or 82 days**  
6 **during the period. Turkey Point Unit 4 is scheduled to be out of**  
7 **service from March 19, 2011 until May 13, 2011 or 55 days during**  
8 **the period. St. Lucie Unit 1 is scheduled to be out of service from**  
9 **August 29, 2011 until December 17, 2011 or 110 days during the**  
10 **period.**

11 **Q. Please list any changes to FPL's fossil generation capacity**  
12 **projected to take place during the January through December**  
13 **2011 period.**

14 **A. FPL projects to put West County Energy Center Unit 3 into**  
15 **commercial operation on June 1, 2011. This unit will add an**  
16 **additional 1,219 MW of summer capacity and 1,335 MW of winter**  
17 **capacity.**

1           **WHOLESALE (OFF-SYSTEM) POWER AND PURCHASED**

2           **POWER TRANSACTIONS**

3   **Q.**    Are you providing the projected wholesale (off-system) power  
4           and purchased power transactions forecasted for January  
5           through December 2011?

6   **A.**    Yes. This data is shown on Schedules E6, E7, E8, and E9 of  
7           Appendix II of this filing.

8   **Q.**    In what types of wholesale (off-system) power transactions  
9           does FPL engage?

10 **A.**    FPL purchases power from the wholesale market when it can  
11           displace higher cost generation with lower cost power from the  
12           market. FPL will also sell excess power into the market when its  
13           cost of generation is lower than the market. Purchasing and selling  
14           power in the wholesale market allows FPL to lower fuel costs for its  
15           customers because savings on purchases and gains on sales are  
16           credited to customers through the Fuel Cost Recovery Clause.  
17           Power purchases and sales are executed under specific tariffs that  
18           allow FPL to transact with a given entity. Although FPL primarily  
19           transacts on a short-term basis (hourly and daily transactions), FPL  
20           continuously searches for all opportunities to lower fuel costs  
21           through purchasing and selling wholesale power, regardless of the  
22           duration of the transaction. Additionally, FPL is a member of the  
23           Florida Cost-Based Broker System (FCBBS). The FCBBS matches

1 hourly cost-based bids and offers to maximize savings for all  
2 participants. Currently, the FCBBS is comprised of 11 members,  
3 including FPL. FPL can also purchase and sell power during  
4 emergency conditions under several types of Emergency  
5 Interchange agreements that are in place with other utilities within  
6 Florida.

7 **Q. Please describe the method used to forecast wholesale (off-  
8 system) power purchases and sales.**

9 A. The quantity of wholesale (off-system) power purchases and sales  
10 are projected based upon estimated generation costs, generation  
11 availability, expected market conditions and historical data.

12 **Q. What are the forecasted amounts and costs of wholesale (off-  
13 system) power sales?**

14 A. FPL has projected 873,500 MWh of wholesale (off-system) power  
15 sales for the period of January through December 2011. The  
16 projected fuel cost related to these sales is \$40,232,035. The  
17 projected transaction revenue from these sales is \$52,336,135. The  
18 projected gain for these sales is \$9,692,706.

19 **Q. In what document are the fuel costs for wholesale (off-system)  
20 power sales transactions reported?**

21 A. Schedule E6 of Appendix II provides the total MWh of energy, total  
22 dollars for fuel adjustment, total cost and total gain for wholesale  
23 (off-system) power sales.



1 **Q. What are the forecasted amounts and costs of wholesale (off-**  
2 **system) power purchases for the January to December 2011**  
3 **period?**

4 **A.** The costs of these purchases are shown on Schedule E9 of  
5 Appendix II. For the period, FPL projects it will purchase a total of  
6 1,400,595 MWh at a cost of \$79,718,309. If FPL generated this  
7 energy, FPL estimates that it would cost \$106,875,924. Therefore,  
8 these purchases are projected to result in savings of \$27,157,615.

9 **Q. Does FPL have additional agreements for the purchase of**  
10 **electric power and energy that are included in your**  
11 **projections?**

12 **A.** Yes. FPL purchases energy under three Unit Power Sales  
13 Agreements (UPS) with the Southern Companies. The agreements  
14 are comprised of 790 MW of gas-fired, combined cycle generation  
15 (Franklin Unit 1-190 MW and Harris Unit 1-600 MW) and 165 MW of  
16 coal generation (Scherer Unit 3). The UPS agreements have a term  
17 that runs through December 31, 2015. Additionally, FPL has a  
18 capacity agreement for 2011 with Southern Power Company  
19 (Oleander) for the output of one combustion turbine totaling 155  
20 MW. The Southern Power Company (Oleander) agreement expires  
21 on May 31, 2012. FPL also has contracts to purchase and sell  
22 nuclear energy under the St. Lucie Plant Nuclear Reliability  
23 Exchange Agreements with Orlando Utilities Commission (OUC)

1 and Florida Municipal Power Agency (FMPA). Additionally, FPL  
2 purchases energy from JEA's portion of the SJRPP Units. Lastly,  
3 FPL purchases energy and capacity from Qualifying Facilities under  
4 existing tariffs and contracts.

5 **Q. Please provide the projected energy costs to be recovered**  
6 **through the Fuel Cost Recovery Clause for the power**  
7 **purchases referred to above during the January through**  
8 **December 2011 period.**

9 A. UPS energy purchases for the period are projected to be 3,106,196  
10 MWh at an energy cost of \$128,521,619. The UPS energy  
11 projections are presented on Schedule E7 of Appendix II.

12

13 Energy purchases from the JEA-owned portion of SJRPP are  
14 projected to be 2,931,727 MWh for the period at an energy cost of  
15 \$90,728,000. FPL's cost for energy purchases under the St. Lucie  
16 Plant Reliability Exchange Agreements is a function of the operation  
17 of St. Lucie Unit 2 and the fuel costs to the owners. For the period,  
18 FPL projects purchases of 352,982 MWh at a cost of \$2,102,300.  
19 These projections are shown on Schedule E7 of Appendix II.

20

21 FPL projects to dispatch 13,197 MWh from its capacity agreement  
22 with Southern Power Company (Oleander) at a cost of \$1,084,274.  
23 These projections are shown on Schedule E7 of Appendix II.

1 In addition, as shown on Schedule E8 of Appendix II, FPL projects  
2 that purchases from Qualifying Facilities for the period will provide  
3 4,073,261 MWh at a cost of \$153,332,683.

4 **Q. What are the forecasted amounts and cost of energy being**  
5 **sold under the St. Lucie Plant Reliability Exchange Agreement?**

6 A. FPL projects the sale of 378,619 MWh of energy at a cost of  
7 \$2,446,761. These projections are shown on Schedule E6 of  
8 Appendix II.

9 **Q. How does FPL develop the projected energy costs related to**  
10 **purchases from Qualifying Facilities?**

11 A. For those contracts that entitle FPL to purchase "as-available"  
12 energy, FPL used its fuel price forecasts as inputs to the  
13 POWRSYM model to project FPL's avoided energy cost that is used  
14 to set the price of these energy purchases each month. For those  
15 contracts that enable FPL to purchase firm capacity and energy, the  
16 applicable Unit Energy Cost mechanisms prescribed in the contracts  
17 are used to project monthly energy costs.

18

19 **HEDGING/ RISK MANAGEMENT PLAN**

20 **Q. Please describe FPL's hedging objectives.**

21 A. The primary objective of FPL's hedging program has been, and  
22 remains, the reduction of fuel price volatility. Reducing fuel price  
23 volatility helps deliver greater price certainty to FPL's customers.

1 FPL does not engage in speculative hedging strategies aimed at  
2 "out guessing" the market.

3 **Q. Has FPL filed a comprehensive risk management plan for 2011,**  
4 **consistent with the Hedging Order Clarification Guidelines as**  
5 **required by Order PSC- 08-0667-PAA-EI issued on October 8,**  
6 **2008?**

7 **A. Yes. FPL filed its 2011 Risk Management Plan as part of its annual**  
8 **Fuel Cost Recovery and Capacity Cost Recovery Estimated/Actual**  
9 **True/Up filing on August 2, 2010.**

10 **Q. Please provide an overview of FPL's 2011 Risk Management**  
11 **Plan.**

12 **A. FPL's 2011 Risk Management Plan remains consistent with FPL's**  
13 **overall objectives that I previously described. It addresses Items 1-9**  
14 **and 13-15 of Exhibit TFB-4, which is required per the Proposed**  
15 **Resolution of Issues approved in Order No. PSC-02-1484-FOF-EI**  
16 **dated October 30, 2002. FPL's 2011 Risk Management Plan**  
17 **specifically addresses the parameters within which FPL intends to**  
18 **place hedges during 2011 for its projected fuel requirements in**  
19 **2012. FPL plans to hedge the percentages of its 2012 projected**  
20 **natural gas and heavy oil requirements over the time periods in**  
21 **2011 that are described in the plan.**

1 **Q. Has FPL filed a Hedging Activity Supplemental Report for 2010,**  
2 **consistent with the Hedging Order Clarification Guidelines, as**  
3 **required by Order PSC- 08-0667-PAA-EI issued on October 8,**  
4 **2008?**

5 **A. Yes. FPL filed its Hedging Activity Supplemental Report for 2010**  
6 **(January through July) on August 16, 2010.**

7 **Q. Have FPL's 2010 hedging strategies been successful in**  
8 **achieving its hedging objectives?**

9 **A. Yes. FPL's hedging strategies have been successful in reducing**  
10 **fuel price volatility and delivering greater price certainty to its**  
11 **customers. Additionally, FPL's customers have been able to benefit**  
12 **from the decrease in natural gas prices from the unhedged portion**  
13 **of FPL's portfolio. At the time FPL was placing its hedges for its**  
14 **2010 projected natural gas and heavy oil requirements, market**  
15 **prices were significantly different than the actual settlement prices**  
16 **that occurred in 2010.**

17  
18 **For example, at the beginning of January 2009, the average**  
19 **monthly NYMEX forward price for natural gas for the January**  
20 **through July 2010 time period was approximately \$7.247 per**  
21 **MMBtu. At the end of July 2009, the average monthly NYMEX**  
22 **forward price for the January through July 2010 time period was**  
23 **approximately \$5.673 per MMBtu. The actual average NYMEX**

1 monthly settlement price for this same time period was \$4.698 per  
2 MMBtu or \$2.549 per MMBtu lower than the prices seen in January  
3 and \$0.975 per MMBtu lower than the prices seen in July.  
4 Conversely, heavy oil prices climbed steadily beginning in January  
5 2009 and are currently at nearly twice the level seen in January  
6 2009. As described in the Hedging Order Clarification Guidelines,  
7 hedging in the type of market conditions described above for natural  
8 gas results in significant lost opportunities for savings in the fuel  
9 costs paid by customers; however, this lost opportunity is a  
10 reasonable trade-off for reducing customers' exposure to fuel price  
11 increases when market conditions change in the other direction.  
12 Conversely, hedging in the type of market conditions described  
13 above for heavy oil results in savings for customers; however, as  
14 previously stated, FPL's hedging objective is to reduce fuel price  
15 volatility and deliver greater price certainty.

16 **Q. Does FPL's projection filing include incremental operating and**  
17 **maintenance expenses with respect to maintaining an**  
18 **expanded, non-speculative financial and/or physical hedging**  
19 **program for the January through December 2011 period?**

20 **A. No. These costs are now being recovered through base rates.**

1           **CALCULATION OF FUEL SAVINGS ASSOCIATED WITH THE**  
2           **ADDITION OF WCEC 3 (IMPLEMENTATION OF STIPULATION**  
3           **AND SETTLEMENT)**

4   **Q.**    You stated earlier in this testimony that FPL is planning on  
5           putting WCEC 3 into operation on June 1, 2011. Will the  
6           addition of WCEC 3 result in fuel savings to FPL's customers?

7   **A.**    Yes. This unit's high efficiency will create substantial fuel savings for  
8           FPL's customers once it goes into operation. For the June through  
9           December, 2011 period, the addition of WCEC 3 will save FPL's  
10          customers \$98,411,000.

11 **Q.**    How did FPL calculate the fuel savings associated with the  
12          addition of WCEC 3?

13 **A.**    FPL utilized its POWRSYM model to quantify the fuel savings  
14          associated with the addition of WCEC 3. This model is used to  
15          calculate the fuel costs that are included in FPL's projection filing.  
16          The same forecasted fuel prices and other assumptions that are  
17          reflected in the projection filing were used for analyzing the WCEC 3  
18          fuel savings. In order to calculate the WCEC 3 fuel savings, FPL  
19          ran two separate production cost simulations, one without WCEC 3  
20          and one with WCEC 3. A comparison of the total system fuel costs  
21          from POWERSYM for the two simulations showed that the fuel  
22          costs were \$98,411,000 lower in the case that included WCEC 3  
23          than in the case without WCEC 3.

1 Q. In the Stipulation and Settlement that FPL and the Intervening  
2 parties in Docket No. 080677-EI filed for Commission approval  
3 on August 20, 2010, Paragraph 5(c) directs FPL to calculate the  
4 fuel savings associated with WCEC 3 as follows: "FPL shall  
5 quantify the projected fuel savings associated with the  
6 addition of West County Unit 3 through the use of the same  
7 computerized simulations of its system and current  
8 assumptions and data regarding unit performance, system  
9 load, and fuel costs that it employs to project its fuel costs in  
10 the fuel cost recovery proceeding to compare the total fuel  
11 costs that FPL would incur without the addition of West  
12 County Unit 3 to the total fuel costs it will incur with the  
13 addition of West County Unit 3." Is your calculation of  
14 \$98,411,000 in WCEC 3 fuel savings consistent with  
15 Paragraph 5(c)?

16 A. Yes, it is.

17 Q. Does this conclude your testimony?

18 A. Yes it does.



1           **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**  
2                           **FLORIDA POWER & LIGHT COMPANY**  
3           **SUPPLEMENTAL TESTIMONY OF GERARD J. YUPP**  
4                           **DOCKET NO. 100001-EI**  
5                           **OCTOBER 1, 2010**

6   **Q.    Please state your name and address.**

7   **A.    My name is Gerard J. Yupp. My business address is 700 Universe**  
8           **Boulevard, Juno Beach, Florida, 33408.**

9   **Q.    By whom are you employed and what is your position?**

10   **A.    I am employed by Florida Power & Light Company (FPL) as Senior**  
11           **Director of Wholesale Operations in the Energy Marketing and**  
12           **Trading Division.**

13   **Q.    Have you previously testified in this docket?**

14   **A.    Yes.**

15   **Q.    What is the purpose of your testimony?**

16   **A.    The purpose of my testimony is to present and explain FPL's**  
17           **projections for (1) the dispatch costs of heavy fuel oil, light fuel oil,**  
18           **coal and natural gas; (2) the availability of natural gas to FPL; (3)**  
19           **generating unit heat rates and availabilities; and (4) the quantities**  
20           **and costs of wholesale (off-system) power and purchased power**  
21           **transactions. I also review the interim results of FPL's 2010 hedging**  
22           **program and its 2011 Risk Management Plan. Lastly, I present the**

1 projected fuel savings resulting from West County Energy Center  
2 Unit 3 (WCEC 3) coming into commercial service on its projected in-  
3 service date of June 1, 2011.

4 **Q.** Have you prepared or caused to be prepared under your  
5 supervision, direction and control any exhibits in this  
6 proceeding?

7 **A.** Yes, I am sponsoring the following exhibits:

- 8 • GJY-4: Appendix I
- 9 • Schedules E2 through E9 of Appendix II

10

11 **FUEL PRICE FORECAST**

12 **Q.** What forecast methodologies has FPL used for the 2011  
13 recovery period?

14 **A.** For natural gas commodity prices, the forecast methodology relies  
15 upon the NYMEX Natural Gas Futures contract prices (forward  
16 curve). For light and heavy fuel oil prices, FPL utilizes Over-The-  
17 Counter (OTC) forward market prices. Projections for the price of  
18 coal are based on actual coal purchases and price forecasts  
19 developed by J.D. Energy. Forecasts for the availability of natural  
20 gas are developed internally at FPL and are based on contractual  
21 commitments and market experience. The forward curves for both  
22 natural gas and fuel oil represent expected future prices at a given  
23 point in time and are consistent with the prices at which FPL can

1 execute transactions for its hedging program. The basic assumption  
2 made with respect to using the forward curves is that all available  
3 data that could impact the price of natural gas and fuel oil in the  
4 future is incorporated into the curves at all times. The methodology  
5 allows FPL to execute hedges consistent with its forecasting method  
6 and to optimize the dispatch of its units in changing market  
7 conditions. FPL utilized forward curve prices from the close of  
8 business on September 21, 2010 for its 2011 projection filing.

9 **Q. Has FPL used these same forecasting methodologies**  
10 **previously?**

11 **A.** Yes. FPL began using the NYMEX Natural Gas Futures contract  
12 prices (forward curve) and OTC forward market prices in 2004 for its  
13 2005 projections.

14 **Q. What are the key factors that could affect FPL's price for heavy**  
15 **fuel oil during the January through December 2011 period?**

16 **A.** The key factors that could affect FPL's price for heavy oil are (1)  
17 worldwide demand for crude oil and petroleum products (including  
18 domestic heavy fuel oil); (2) non-OPEC crude oil supply; (3) the  
19 extent to which OPEC adheres to their quotas and reacts to  
20 fluctuating demand for OPEC crude oil; (4) the political and civil  
21 tensions in the major producing areas of the world like the Middle  
22 East and West Africa; (5) the availability of refining capacity; (6) the  
23 price relationship between heavy fuel oil and crude oil; (7) the price

1 relationship between heavy oil and natural gas; (8) the supply and  
2 demand for heavy oil in the domestic market; (9) the terms of FPL's  
3 supply and fuel transportation contracts; and (10) domestic and  
4 global inventory.

5  
6 With the global economy projected to continue its slow recovery  
7 from the recession, global demand for oil is expected to increase in  
8 2011. Demand in 2011 is forecasted to be 2.0% above projected  
9 2010 demand and 4.4% above actual 2009 demand. Consistent  
10 with this trend, crude oil and refined petroleum product prices, like  
11 heavy and light fuel oil, should continue to steadily rise over the  
12 2010 to 2011 period. With non-OPEC production projected to be  
13 essentially the same over the 2010 through 2011 period, sufficient  
14 OPEC production capacity is expected to be available to meet this  
15 projected increase in demand and help moderate the price of oil. A  
16 greater-than-expected economic recovery resulting in higher-than-  
17 expected oil demand will put upward pressure on price. Conversely,  
18 a weaker-than-expected global economic recovery will put  
19 downward pressure on the price of oil.

20 **Q. Please provide FPL's projection for the dispatch cost of heavy**  
21 **fuel oil for the January through December 2011 period.**

22 **A. FPL's projection for the system average dispatch cost of heavy fuel**  
23 **oil, by month, is provided on page 3 of Appendix I.**

1 **Q. What are the key factors that could affect the price of light fuel**  
2 **oil?**

3 **A. The key factors are similar to those described for heavy fuel oil.**

4 **Q. Please provide FPL's projection for the dispatch cost of light**  
5 **fuel oil for the January through December 2011 period.**

6 **A. FPL's projection for the system average dispatch cost of light oil, by**  
7 **month, is provided on page 3 of Appendix I.**

8 **Q. What is the basis for FPL's projections of the dispatch cost of**  
9 **coal for St. Johns' River Power Park (SJRPP) and Plant**  
10 **Scherer?**

11 **A. FPL's projected dispatch costs for both plants are based on FPL's**  
12 **price projection for spot coal, delivered to the plants.**

13 **Q. Please provide FPL's projection for the dispatch cost of SJRPP**  
14 **and Plant Scherer for the January through December 2011**  
15 **period.**

16 **A. FPL's projection for the system average dispatch cost of coal for this**  
17 **period, by plant and by month, is shown on page 3 of Appendix I.**

18 **Q. What are the factors that can affect FPL's natural gas prices**  
19 **during the January through December 2011 period?**

20 **A. In general, the key physical factors are (1) North American natural**  
21 **gas demand and domestic production; (2) LNG and Canadian**  
22 **natural gas imports; (3) heavy fuel oil and light fuel oil prices; and (4)**  
23 **the terms of FPL's natural gas supply and transportation contracts.**

1 Similar to oil, the major driver for natural gas prices during the  
2 remainder of 2010 and all of 2011 revolves around economic  
3 recovery and an associated increase in demand as well as domestic  
4 natural gas production, particularly from shale sources. Future  
5 prices reflect this expectation of economic recovery. Although  
6 natural gas prices fell dramatically in 2009 as demand dropped,  
7 particularly in the industrial sector, demand in 2010 is projected to  
8 be 3.8% over 2009 actual levels and 2011 is forecasted to be 0.3%  
9 over 2010. Although the number of working natural gas rigs is down  
10 almost 40% since August 2008, domestic production from  
11 unconventional sources has and is projected to continue to create  
12 ample supply to meet the expected increases in demand. In  
13 addition, natural gas storage is projected to continue to be at  
14 historical high levels through the 2010 injection season.

15 **Q. What are the factors that FPL expects to affect the availability**  
16 **of natural gas to FPL during the January through December**  
17 **2011 period?**

18 **A. The key factors are (1) the capacity of the Florida Gas Transmission**  
19 **(FGT) pipeline into Florida; (2) the capacity of the Gulfstream**  
20 **Natural Gas System (Gulfstream) pipeline into Florida; (3) the**  
21 **portion of FGT and Gulfstream capacity that is contractually**  
22 **committed to FPL on a firm basis each month; and (4) the natural**  
23 **gas demand in the State of Florida.**

1 The current capacity of FGT into the State of Florida is  
2 approximately 2,300,000 MMBtu/day and the current capacity of  
3 Gulfstream is approximately 1,100,000 MMBtu/day. In the spring of  
4 2011, FGT's total capacity into the State of Florida will increase by  
5 approximately 820,000 MMBtu/day as its Phase VIII expansion is  
6 expected to be completed and put into service. FPL has acquired  
7 400,000 MMBtu/day of additional firm natural gas transportation on  
8 FGT as part of this expansion. After the completion of the Phase  
9 VIII expansion, FPL's total transportation capacity on FGT will range  
10 from 1,150,000 to 1,274,000 MMBtu/day, depending on the month.  
11 In an effort to support the acquisition of this additional transportation  
12 capacity, FPL recently entered into a five-year agreement for  
13 200,000 MMBtu/day of firm transportation capacity on the  
14 Transcontinental Pipe Line Gas Company, LLC (Transco) Zone 4A  
15 lateral. This firm transportation capacity will give FPL access to  
16 shale gas supply at Transco's Station 85, which will further diversify  
17 FPL's portfolio and help enhance the reliability of supply with  
18 additional on-shore sources. FPL will be able to deliver gas into  
19 FGT or Gulfstream via the Transco Zone 4A lateral. Additional  
20 upstream opportunities to support the remaining 200,000  
21 MMBtu/day are currently being evaluated. FPL's firm transportation  
22 capacity on Gulfstream will remain at 695,000 MMBtu/day during  
23 the 2011 period. Additionally, FPL has 500,000 MMBtu/day of firm

1 transport on the Southeast Supply Header (SESH) pipeline.

2

3 The firm transportation on the SESH and Transco pipelines does  
4 not increase transportation capacity into the state, but FPL's firm  
5 transportation rights on these pipelines provide FPL access to  
6 700,000 MMBtu/day of on-shore natural gas supply, which helps  
7 diversify FPL's natural gas portfolio and enhance the reliability of  
8 fuel supply. FPL projects that during the January through December  
9 2011 period, between 115,000 and 235,000 MMBtu/day of non-firm  
10 natural gas transportation capacity (varying by month) will be  
11 available into the state. FPL projects that it could acquire some of  
12 this capacity, if economic, to supplement FPL's firm allocation on  
13 FGT and Gulfstream.

14 **Q. Please provide FPL's projections for the dispatch cost and**  
15 **availability of natural gas for the January through December**  
16 **2011 period.**

17 **A. FPL's projections of the system average dispatch cost and**  
18 **availability of natural gas, by transport type, by pipeline and by**  
19 **month, are provided on page 3 of Appendix I.**



1           **PLANT HEAT RATES, OUTAGE FACTORS, PLANNED**  
2           **OUTAGES, AND CHANGES IN GENERATING CAPACITY**

3   **Q.**    Please describe how FPL developed the projected Average Net  
4           Heat Rates shown on Schedule E4 of Appendix II.

5   **A.**    The projected Average Net Heat Rates were calculated by the  
6           POWRSYM (PMAREA) model. The current heat rate equations and  
7           efficiency factors for FPL's generating units, which present heat rate  
8           as a function of unit power level, were used as inputs to POWRSYM  
9           for this calculation. The heat rate equations and efficiency factors  
10          are updated as appropriate based on historical unit performance  
11          and projected changes due to plant upgrades, fuel grade changes,  
12          and/or from the results of performance tests.

13 **Q.**    Are you providing the outage factors projected for the period  
14          January through December 2011?

15 **A.**    Yes. This data is shown on page 4 of Appendix I.

16 **Q.**    How were the outage factors for this period developed?

17 **A.**    The unplanned outage factors were developed using the actual  
18          historical full and partial outage event data for each of the units.  
19          The historical unplanned outage factor of each generating unit was  
20          adjusted, as necessary, to eliminate non-recurring events and  
21          recognize the effect of planned outages to arrive at the projected  
22          factor for the period January through December 2011.

- 1 **Q. Please describe the significant planned outages for the**  
2 **January through December 2011 period.**
- 3 **A. Planned outages at FPL's nuclear units are the most significant in**  
4 **relation to fuel cost recovery. St. Lucie Unit 2 is scheduled to be out**  
5 **of service from January 3, 2011 until March 26, 2011 or 82 days**  
6 **during the period. Turkey Point Unit 4 is scheduled to be out of**  
7 **service from March 19, 2011 until May 13, 2011 or 55 days during**  
8 **the period. St. Lucie Unit 1 is scheduled to be out of service from**  
9 **August 29, 2011 until December 17, 2011 or 110 days during the**  
10 **period.**
- 11 **Q. Please list any changes to FPL's fossil generation capacity**  
12 **projected to take place during the January through December**  
13 **2011 period.**
- 14 **A. FPL projects to put West County Energy Center Unit 3 into**  
15 **commercial operation on June 1, 2011. This unit will add an**  
16 **additional 1,219 MW of summer capacity and 1,335 MW of winter**  
17 **capacity.**

1           **WHOLESALE (OFF-SYSTEM) POWER AND PURCHASED**  
2           **POWER TRANSACTIONS**

3   **Q.**     **Are you providing the projected wholesale (off-system) power**  
4           **and purchased power transactions forecasted for January**  
5           **through December 2011?**

6   **A.**     **Yes. This data is shown on Schedules E6, E7, E8, and E9 of**  
7           **Appendix II of this filing.**

8   **Q.**     **In what types of wholesale (off-system) power transactions**  
9           **does FPL engage?**

10 **A.**     **FPL purchases power from the wholesale market when it can**  
11           **displace higher cost generation with lower cost power from the**  
12           **market. FPL will also sell excess power into the market when its**  
13           **cost of generation is lower than the market. Purchasing and selling**  
14           **power in the wholesale market allows FPL to lower fuel costs for its**  
15           **customers because savings on purchases and gains on sales are**  
16           **credited to customers through the Fuel Cost Recovery Clause.**  
17           **Power purchases and sales are executed under specific tariffs that**  
18           **allow FPL to transact with a given entity. Although FPL primarily**  
19           **transacts on a short-term basis (hourly and daily transactions), FPL**  
20           **continuously searches for all opportunities to lower fuel costs**  
21           **through purchasing and selling wholesale power, regardless of the**  
22           **duration of the transaction. Additionally, FPL is a member of the**  
23           **Florida Cost-Based Broker System (FCBBS). The FCBBS matches**

1           hourly cost-based bids and offers to maximize savings for all  
2 participants. Currently, the FCBBS is comprised of 11 members,  
3 including FPL. FPL can also purchase and sell power during  
4 emergency conditions under several types of Emergency  
5 Interchange agreements that are in place with other utilities within  
6 Florida.

7 **Q. Please describe the method used to forecast wholesale (off-**  
8 **system) power purchases and sales.**

9 A. The quantity of wholesale (off-system) power purchases and sales  
10 are projected based upon estimated generation costs, generation  
11 availability, expected market conditions and historical data.

12 **Q. What are the forecasted amounts and costs of wholesale (off-**  
13 **system) power sales?**

14 A. FPL has projected 873,500 MWh of wholesale (off-system) power  
15 sales for the period of January through December 2011. The  
16 projected fuel cost related to these sales is \$36,505,360. The  
17 projected transaction revenue from these sales is \$48,654,000. The  
18 projected gain for these sales is \$9,737,246.

19 **Q. In what document are the fuel costs for wholesale (off-system)**  
20 **power sales transactions reported?**

21 A. Schedule E6 of Appendix II provides the total MWh of energy, total  
22 dollars for fuel adjustment, total cost and total gain for wholesale  
23 (off-system) power sales.

1 **Q. What are the forecasted amounts and costs of wholesale (off-**  
2 **system) power purchases for the January to December 2011**  
3 **period?**

4 **A. The costs of these purchases are shown on Schedule E9 of**  
5 **Appendix II. For the period, FPL projects it will purchase a total of**  
6 **1,400,595 MWh at a cost of \$72,133,630. If FPL generated this**  
7 **energy, FPL estimates that it would cost \$105,335,722. Therefore,**  
8 **these purchases are projected to result in savings of \$33,202,092.**

9 **Q. Does FPL have additional agreements for the purchase of**  
10 **electric power and energy that are included in your**  
11 **projections?**

12 **A. Yes. FPL purchases energy under three Unit Power Sales**  
13 **Agreements (UPS) with the Southern Companies. The agreements**  
14 **are comprised of 790 MW of gas-fired, combined cycle generation**  
15 **(Franklin Unit 1-190 MW and Harris Unit 1-600 MW) and 163 MW of**  
16 **coal generation (Scherer Unit 3). The UPS agreements have a term**  
17 **that runs through December 31, 2015. Additionally, FPL has a**  
18 **capacity agreement for 2011 with Southern Power Company**  
19 **(Oleander) for the output of one combustion turbine totaling 155**  
20 **MW. The Southern Power Company (Oleander) agreement expires**  
21 **on May 31, 2012. FPL also has contracts to purchase and sell**  
22 **nuclear energy under the St. Lucie Plant Nuclear Reliability**  
23 **Exchange Agreements with Orlando Utilities Commission (OUC)**

1 and Florida Municipal Power Agency (FMPA). Additionally, FPL  
2 purchases energy from JEA's portion of the SJRPP Units. Lastly,  
3 FPL purchases energy and capacity from Qualifying Facilities under  
4 existing tariffs and contracts.

5 **Q. Please provide the projected energy costs to be recovered**  
6 **through the Fuel Cost Recovery Clause for the power**  
7 **purchases referred to above during the January through**  
8 **December 2011 period.**

9 **A. UPS energy purchases for the period are projected to be 3,250,099**  
10 **MWh at an energy cost of \$125,687,163. The UPS energy**  
11 **projections are presented on Schedule E7 of Appendix II.**

12

13 Energy purchases from the JEA-owned portion of SJRPP are  
14 projected to be 2,976,884 MWh for the period at an energy cost of  
15 \$92,080,000. FPL's cost for energy purchases under the St. Lucie  
16 Plant Reliability Exchange Agreements is a function of the operation  
17 of St. Lucie Unit 2 and the fuel costs to the owners. For the period,  
18 FPL projects purchases of 352,982 MWh at a cost of \$2,102,300.  
19 These projections are shown on Schedule E7 of Appendix II.

20

21 FPL projects to dispatch 13,197 MWh from its capacity agreement  
22 with Southern Power Company (Oleander) at a cost of \$990,274.  
23 These projections are shown on Schedule E7 of Appendix II.

1 In addition, as shown on Schedule E8 of Appendix II, FPL projects  
2 that purchases from Qualifying Facilities for the period will provide  
3 3,553,780 MWh at a cost of \$147,317,000.

4 **Q. What are the forecasted amounts and cost of energy being  
5 sold under the St. Lucie Plant Reliability Exchange Agreement?**

6 **A.** FPL projects the sale of 378,619 MWh of energy at a cost of  
7 \$2,446,761. These projections are shown on Schedule E6 of  
8 Appendix II.

9 **Q. How does FPL develop the projected energy costs related to  
10 purchases from Qualifying Facilities?**

11 **A.** For those contracts that entitle FPL to purchase "as-available"  
12 energy, FPL used its fuel price forecasts as inputs to the  
13 POWRSYM model to project FPL's avoided energy cost that is used  
14 to set the price of these energy purchases each month. For those  
15 contracts that enable FPL to purchase firm capacity and energy, the  
16 applicable Unit Energy Cost mechanisms prescribed in the contracts  
17 are used to project monthly energy costs.

18

19 **HEDGING/ RISK MANAGEMENT PLAN**

20 **Q. Please describe FPL's hedging objectives.**

21 **A.** The primary objective of FPL's hedging program has been, and  
22 remains, the reduction of fuel price volatility. Reducing fuel price  
23 volatility helps deliver greater price certainty to FPL's customers.

1 FPL does not engage in speculative hedging strategies aimed at  
2 "out guessing" the market.

3 **Q. Has FPL filed a comprehensive risk management plan for 2011,**  
4 **consistent with the Hedging Order Clarification Guidelines as**  
5 **required by Order PSC- 08-0667-PAA-EI issued on October 8,**  
6 **2008?**

7 **A. Yes. FPL filed its 2011 Risk Management Plan as part of its annual**  
8 **Fuel Cost Recovery and Capacity Cost Recovery Estimated/Actual**  
9 **True/Up filing on August 2, 2010.**

10 **Q. Please provide an overview of FPL's 2011 Risk Management**  
11 **Plan.**

12 **A. FPL's 2011 Risk Management Plan remains consistent with FPL's**  
13 **overall objectives that I previously described. It addresses Items 1-9**  
14 **and 13-15 of Exhibit TFB-4, which is required per the Proposed**  
15 **Resolution of Issues approved in Order No. PSC-02-1484-FOF-EI**  
16 **dated October 30, 2002. FPL's 2011 Risk Management Plan**  
17 **specifically addresses the parameters within which FPL intends to**  
18 **place hedges during 2011 for its projected fuel requirements in**  
19 **2012. FPL plans to hedge the percentages of its 2012 projected**  
20 **natural gas and heavy oil requirements over the time periods in**  
21 **2011 that are described in the plan.**



1 Q. Has FPL filed a Hedging Activity Supplemental Report for 2010,  
2 consistent with the Hedging Order Clarification Guidelines, as  
3 required by Order PSC- 08-0667-PAA-EI issued on October 8,  
4 2008?

5 A. Yes. FPL filed its Hedging Activity Supplemental Report for 2010  
6 (January through July) on August 16, 2010.

7 Q. Have FPL's 2010 hedging strategies been successful in  
8 achieving its hedging objectives?

9 A. Yes. FPL's hedging strategies have been successful in reducing  
10 fuel price volatility and delivering greater price certainty to its  
11 customers. Additionally, FPL's customers have been able to benefit  
12 from the decrease in natural gas prices from the unhedged portion  
13 of FPL's portfolio. At the time FPL was placing its hedges for its  
14 2010 projected natural gas and heavy oil requirements, market  
15 prices were significantly different than the actual settlement prices  
16 that occurred in 2010.

17

18 For example, at the beginning of January 2009, the average  
19 monthly NYMEX forward price for natural gas for the January  
20 through July 2010 time period was approximately \$7.247 per  
21 MMBtu. At the end of July 2009, the average monthly NYMEX  
22 forward price for the January through July 2010 time period was  
23 approximately \$5.673 per MMBtu. The actual average NYMEX

1 monthly settlement price for this same time period was \$4.698 per  
2 MMBtu or \$2.549 per MMBtu lower than the prices seen in January  
3 and \$0.975 per MMBtu lower than the prices seen in July.  
4 Conversely, heavy oil prices climbed steadily beginning in January  
5 2009 and are currently at nearly twice the level seen in January  
6 2009. As described in the Hedging Order Clarification Guidelines,  
7 hedging in the type of market conditions described above for natural  
8 gas results in significant lost opportunities for savings in the fuel  
9 costs paid by customers; however, this lost opportunity is a  
10 reasonable trade-off for reducing customers' exposure to fuel price  
11 increases when market conditions change in the other direction.  
12 Conversely, hedging in the type of market conditions described  
13 above for heavy oil results in savings for customers; however, as  
14 previously stated, FPL's hedging objective is to reduce fuel price  
15 volatility and deliver greater price certainty.

16 **Q. Does FPL's projection filing include incremental operating and**  
17 **maintenance expenses with respect to maintaining an**  
18 **expanded, non-speculative financial and/or physical hedging**  
19 **program for the January through December 2011 period?**

20 **A. No. These costs are now being recovered through base rates.**

1           **CALCULATION OF FUEL SAVINGS ASSOCIATED WITH THE**  
2           **ADDITION OF WCEC 3 (IMPLEMENTATION OF STIPULATION**  
3           **AND SETTLEMENT)**

4   **Q.**    You stated earlier in this testimony that FPL is planning on  
5           putting WCEC 3 into operation on June 1, 2011. Will the  
6           addition of WCEC 3 result in fuel savings to FPL's customers?

7   **A.**    Yes. This unit's high efficiency will create substantial fuel savings for  
8           FPL's customers once it goes into operation. For the June through  
9           December, 2011 period, the addition of WCEC 3 will save FPL's  
10          customers \$97,296,000.

11 **Q.**    How did FPL calculate the fuel savings associated with the  
12          addition of WCEC 3?

13 **A.**    FPL utilized its POWRSYM model to quantify the fuel savings  
14          associated with the addition of WCEC 3. This model is used to  
15          calculate the fuel costs that are included in FPL's projection filing.  
16          The same forecasted fuel prices and other assumptions that are  
17          reflected in the projection filing were used for analyzing the WCEC 3  
18          fuel savings. In order to calculate the WCEC 3 fuel savings, FPL  
19          ran two separate production cost simulations, one without WCEC 3  
20          and one with WCEC 3. A comparison of the total system fuel costs  
21          from POWRSYM for the two simulations showed that the fuel costs  
22          were \$97,296,000 lower in the case that included WCEC 3 than in  
23          the case without WCEC 3.

1 **Q.** In the Stipulation and Settlement that FPL and the intervening  
2 parties in Docket No. 080677-EI filed for Commission approval  
3 on August 20, 2010, Paragraph 5(c) directs FPL to calculate the  
4 fuel savings associated with WCEC 3 as follows: "FPL shall  
5 quantify the projected fuel savings associated with the  
6 addition of West County Unit 3 through the use of the same  
7 computerized simulations of its system and current  
8 assumptions and data regarding unit performance, system  
9 load, and fuel costs that it employs to project its fuel costs in  
10 the fuel cost recovery proceeding to compare the total fuel  
11 costs that FPL would incur without the addition of West  
12 County Unit 3 to the total fuel costs it will incur with the  
13 addition of West County Unit 3." Is your calculation of  
14 \$97,296,000 in WCEC 3 fuel savings consistent with  
15 Paragraph 5(c)?

16 **A.** Yes, it is.

17 **Q.** Does this conclude your testimony?

18 **A.** Yes it does.

1           **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2                           **FLORIDA POWER & LIGHT COMPANY**

3                                   **TESTIMONY OF KIM OUSDAHL**

4   **DOCKET NO. 100001-EI**

5   **September 1, 2010**

6

7   **Q.    Please state your name and address.**

8    A.    My name is Kim Ousdahl, and my business address is Florida  
9           Power & Light 700 Universe Boulevard, Juno Beach, Florida  
10           33408.

11 **Q.    By whom are you employed and what is your position?**

12 A.    I am employed by Florida Power & Light Company ("FPL" or the  
13           "Company") as Vice President, Controller and Chief Accounting  
14           Officer.

15 **Q.    Please describe your duties and responsibilities in this  
16           position.**

17 A.    I am responsible for financial accounting and internal reporting for  
18           FPL, along with the management of the Property Accounting and  
19           Regulatory Accounting functions. In these roles, I am responsible  
20           for ensuring that the Company's financial reporting complies with  
21           the requirements of Generally Accepted Accounting Principles  
22           (GAAP) and multi-jurisdictional regulatory accounting  
23           requirements.

- 1    **Q.    Have you previously testified before this Commission?**
- 2    A.    Yes. I have testified in Docket No. 080677-EI, the Company's  
3        2009 base rate case, and Docket No. 080009-EI, the 2008  
4        nuclear cost recovery proceeding.
- 5    **Q.    What is the purpose of your testimony?**
- 6    A.    The purpose of my testimony is to support the calculation of the  
7        revenue requirement of the West County Energy Center Unit 3  
8        (WCEC 3). Specifically, this includes the calculation of the  
9        revenue requirement for WCEC 3 for the period June, 2011  
10       through December, 2011, the first seven months of operation of  
11       this facility.
- 12   **Q.    Have you prepared or caused to be prepared under your**  
13       **direction, supervision or control any exhibits in this**  
14       **proceeding?**
- 15   A.    Yes, I have. They are as follows:
- 16        • KO-1 -- Determination of the Revenue Requirement for the  
17           West County Unit 3 (WCEC 3) Power Station
- 18        • KO-2 -- Capital Structure Calculation and Support for the  
19           Revenue Requirement of the WCEC 3 Power Station
- 20   **Q.    What is the purpose of the calculation of WCEC 3 revenue**  
21       **requirement as it relates to this proceeding?**
- 22   A.    FPL and the major intervenors in FPL's 2009 base rate  
23        proceeding have entered into a Stipulation and Settlement (the

1 "Settlement Agreement"), which was filed for Commission  
2 approval on August 20, 2010. The Settlement Agreement  
3 provides an opportunity for FPL to recover the previously  
4 approved revenue requirements for WCEC 3 through the capacity  
5 cost recovery clause starting with the first billing cycle after the  
6 unit goes into commercial service, limited to the amount of its  
7 projected fuel savings for that period of operation. While the  
8 Commission is not scheduled to rule on the Settlement  
9 Agreement until September 28, 2010, the Settlement Agreement  
10 contemplates that FPL will file for recovery of the WCEC 3  
11 revenue requirement as part of its 2011 fuel cost recovery  
12 projection filing. I am providing a calculation of the 2011 WCEC 3  
13 revenue requirement in support of FPL's recovery request. This  
14 request is contingent upon Commission approval of the  
15 Settlement Agreement.

16 **Q. Please describe how the Revenue Requirement calculation**  
17 **was developed?**

18 A. The development of the revenue requirement is based on the  
19 approach and assumptions utilized in the calculation of WCEC 3  
20 revenue requirement in the need determination proceeding for  
21 that unit in Docket No. 080203-EI. The first step in the calculation  
22 of the revenue requirement was to calculate the jurisdictional  
23 average rate base represented by WCEC 3. As shown on KO-2

1 line 20, the beginning net plant balance as of June 2011 and the  
2 ending plant balance as of December 2011 on line 20, divided by  
3 two results in an average rate base of \$861,859,229 (KO-2, line  
4 24). The average rate base was then multiplied by the  
5 jurisdictional factor of 0.981404 (KO-2, line 25) which produces  
6 the jurisdictional average rate base of \$845,832,095 (KO-2, line  
7 26).

8  
9 Next, FPL determined the required jurisdictional net operating  
10 income. This calculation was developed utilizing the jurisdictional  
11 average rate base (KO-1, line 1) multiplied by the weighted cost  
12 of capital (KO-1, line 3). As required in the Settlement  
13 Agreement, the weighted cost of capital has been adjusted to  
14 reflect a 10% ROE midpoint return on equity in lieu of the return  
15 on equity that was used in the need determination proceeding.  
16 This results in a required jurisdictional net operating income of  
17 \$71,236,487 (KO-1, line 5). Because WCEC 3 is expected to go  
18 in service June 1, 2011, I calculated a partial year net operating  
19 income (KO-1, line 7). The \$41,554,617 represents 7/12<sup>th</sup> of a full  
20 year of jurisdictional net operating income. The jurisdictional  
21 adjusted net operating loss of \$19,413,788 (KO-1, line 9)  
22 represents operation and maintenance expenses, depreciation  
23 and taxes. The amount shown on KO-2, line 50 represents the



1 jurisdictional net operating loss from June 2011 through  
2 December 2011.

3  
4 Finally, the net operating income deficiency was determined (KO-  
5 1, line 7 minus KO-1, line 9), to arrive at a net operating income  
6 deficiency of \$60,968,406 (KO-1, line 11). This amount was then  
7 grossed up for taxes, regulatory assessment fees and bad debt  
8 expense using the net operating income multiplier of 1.63411  
9 (KO-1, line 13). The result is a jurisdictional revenue requirement  
10 in the amount of \$99,629,081 (KO-1, line 15) for the seven  
11 months of 2011 during which the unit is projected to be in service.

12 **Q. What was the basis for the determination of the jurisdictional**  
13 **average rate base, capital ratios, operating expenses and**  
14 **jurisdictional operating income?**

15 A. All of the calculations shown on my exhibits KO-1 and KO-2 were  
16 developed using the need determination supporting data as filed  
17 in Docket No 080203-EI. The only exceptions are that FPL has  
18 used the 10% cost of common equity and the net operating  
19 income multiplier approved by the Commission in Docket No  
20 080677-EI, Order No PSC-10-0153-FOF-EI.

21 **Q. Does this conclude your testimony?**

22 A. Yes, it does.

1                   **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2                   **FLORIDA POWER & LIGHT COMPANY**

3                   **TESTIMONY OF TERRY J. KEITH**

4                   **DOCKET NO. 100001-EI**

5                   **MARCH 12, 2010**

6

7   **Q. Please state your name, business address, employer and position.**

8   A. My name is Terry J. Keith and my business address is 9250 West Flagler  
9       Street, Miami, Florida, 33174. I am employed by Florida Power & Light  
10       Company ( "FPL" or the "Company") as the Director, Cost Recovery Clauses  
11       in the Regulatory Affairs Department.

12   **Q. Have you previously testified in this docket?**

13   A. Yes.

14   **Q. What is the purpose of your testimony in this proceeding?**

15   A. The purpose of my testimony is to present the schedules necessary to support  
16       the actual Fuel Cost Recovery (FCR) Clause and Capacity Cost Recovery  
17       (CCR) Clause Net True-Up amounts for the period January 2009 through  
18       December 2009. The Net True-Up for the FCR is an under-recovery,  
19       including interest, of \$8,771,414. The Net True-Up for the CCR is an over-  
20       recovery, including interest, of \$20,891,498. FPL is requesting Commission  
21       approval to include the FCR true-up under-recovery of \$8,771,414 in the  
22       calculation of the FCR factor for the period January 2011 through December

1 2011. FPL is also requesting Commission approval to include the CCR true-  
2 up over-recovery of \$20,891,498 in the calculation of the CCR factor for the  
3 period January 2011 through December 2011.

4 **Q. Have you prepared or caused to be prepared under your direction,**  
5 **supervision or control an exhibit in this proceeding?**

6 A. Yes, I have. It consists of two appendices. Appendix I contains the FCR  
7 related schedules and Appendix II contains the CCR related schedules. In  
8 addition, FCR Schedules A-1 through A-12 for the January 2009 through  
9 December 2009 period have been filed monthly with the Commission and  
10 served on all parties of record in this docket. Those schedules are  
11 incorporated herein by reference.

12 **Q. What is the source of the data that you will present in this proceeding?**

13 A. Unless otherwise indicated, the data are taken from the books and records of  
14 FPL. The books and records are kept in the regular course of the Company's  
15 business in accordance with generally accepted accounting principles and  
16 practices, and with the applicable provisions of the Uniform System of  
17 Accounts as prescribed by the Commission.

18

19 **FUEL COST RECOVERY CLAUSE (FCR)**

20

21 **Q. Please explain the calculation of the Net True-up Amount.**

1 A. Appendix I, page 3, entitled "Summary of Net True-Up," shows the  
2 calculation of the Net True-Up for the period January 2009 through December  
3 2009, an under-recovery of \$8,771,414.

4  
5 The Summary of the Net True-up amount shown on Appendix I, page 3 shows  
6 the actual End-of-Period True-Up over-recovery for the period January 2009  
7 through December 2009 of \$435,392,807 on line 1. The Estimated/Actual  
8 True-Up over-recovery for the same period of \$444,164,222 is shown on line  
9 2. Line 1 less line 2 results in the Net Final True-Up for the period January  
10 2009 through December 2009 shown on line 3, an under-recovery of  
11 \$8,771,414.

12  
13 The calculation of the true-up amount for the period follows the procedures  
14 established by this Commission set forth on Commission Schedule A-2  
15 "Calculation of True-Up and Interest Provision."

16 **Q. Have you provided a schedule showing the calculation of the actual true-**  
17 **up by month?**

18 A. Yes. Appendix I, pages 4 and 5, entitled "Calculation of Actual True-up  
19 Amount," show the calculation of the FCR actual true-up by month for  
20 January 2009 through December 2009.

21 **Q. Have you provided a schedule showing the variances between actuals and**  
22 **estimated/actuals for 2009?**

1 A. Yes. Appendix I, page 6 provides a comparison of jurisdictional fuel revenues  
2 and costs on a dollar per MWh basis. Appendix I, page 7 compares the actual  
3 End-of-Period True-up over-recovery of \$435,392,807 to the Estimated/Actual  
4 End-of-Period True-up over-recovery of \$444,164,222 resulting in the  
5 variance of \$8,771,414.

6 **Q. Please describe the variance analysis on page 6 of Appendix I.**

7 A. Appendix I, page 6 provides a comparison of Jurisdictional Total Fuel  
8 Revenues and Jurisdictional Total Fuel Costs and Net Power Transactions on  
9 a dollar per MWh basis. The \$8,771,414 variance is due primarily to an  
10 increase in the fuel cost per MWh (\$51.12/MWh vs. \$50.90/MWh) that results  
11 in a positive variance of \$23,334,535, and an increase in fuel revenues per  
12 MWh (\$57.12/MWh vs. \$57.07/MWh) that results in a positive variance of  
13 \$5,641,226. The increase in consumption results in a positive variance in fuel  
14 revenues of \$83,584,126 and a positive variance in fuel costs of \$74,546,264.  
15 The total variance due to cost is \$17,693,838 and the total variance due to  
16 consumption is \$9,037,861. Finally, the variance reflects a decrease of  
17 \$115,437 in interest primarily due to lower than expected commercial paper  
18 rates.

19 **Q. What was the variance in Adjusted Total Fuel Costs and Net Power**  
20 **Transactions?**

21 A. The variance in Adjusted Total Fuel Costs and Net Power Transactions was  
22 \$100,382,923. As shown on Appendix I, page 7, this \$100.4 million increase

1 in Adjusted Total Fuel Costs and Net Power Transactions is due primarily to a  
2 \$94.4 million (2.0%) increase in the Fuel Cost of System Net Generation, and  
3 an \$8.6 million (18.7%) increase in the Energy Cost of Economy Purchases.  
4 These amounts are partially offset by a \$0.076 million (11.8%) decrease in  
5 Incremental Hedging Costs, a \$7.0 million (18.3%) decrease in Fuel Cost of  
6 Power Sold, a \$2.1 million (16.2%) decrease in Gains from Off-System Sales,  
7 a \$10.6 million (3.6%) decrease in Fuel cost of Purchased Power, a \$4.6  
8 million (2.8%) decrease in Energy Payments to Qualifying Facilities, and a  
9 \$4.3 million (7.1%) decrease in sales to the Florida Keys Electric Cooperative  
10 (FKEC) and City of Key West Electric Cooperative (CKW) contracts.

11  
12 As shown on the December 2009 A3 Schedule, the \$94.4 million (2.0%)  
13 increase in the Fuel Cost of System Net Generation is primarily due to \$93.1  
14 million (22.3%) higher than projected heavy oil and \$13.6 million (0.3%)  
15 higher than projected natural gas, offset by \$1.7 million (29.4%) lower than  
16 projected light oil, \$6.0 million (3.6%) lower than projected coal, and \$4.6  
17 million (3.4%) lower than projected nuclear.

18  
19 Heavy oil averaged \$10.65 per MMBtu, \$0.09 per MMBtu (0.9%) lower than  
20 projected, but 9,080,158 more MMBtus (23.3%) of heavy oil were used during  
21 the period than projected. Of the \$93.1 million heavy oil variance, \$97.5  
22 million is due to higher consumption, partially offset by \$4.5 million due to

1 lower prices.

2

3 Natural gas averaged \$8.19 per MMBtu, \$0.32 per MMBtu (3.8%) less than  
4 projected, but 20,319,045 higher MMBtus (4.3%) of natural gas were used  
5 during the period than projected. Of the \$13.6 million natural gas variance,  
6 \$172.9 million is due to higher consumption, partially offset by \$159.3 million  
7 due to lower prices.

8

9 Light oil averaged \$14.06 per MMBtu, \$0.23 per MMBtu (1.62%) less than  
10 projected, and 116,168 less MMBtus (28.3%) of light oil were used during the  
11 period than projected. Of the \$1.7 million light oil variance, 96.1% is due to  
12 lower consumption and the remainder due to lower prices.

13

14 Coal averaged \$2.44 per MMBtu, \$0.06 per MMBtu (2.46%) more than  
15 projected, but 4,127,058 less MMBtus (5.89%) of coal were used during the  
16 period than projected. Of the \$6.0 million coal variance, \$9.8 million is due to  
17 lower consumption, partially offset by \$3.9 million due to higher prices.

18

19 Nuclear power averaged \$0.51 per MMBtu, \$0.01 per MMBtu (2.23%) less  
20 than projected, and 3,115,025 less MMBtus (1.23%) of nuclear were used  
21 during the period than projected. Of the approximate \$4.6 million nuclear  
22 variance, \$1.6 million is due to lower consumption and \$2.9 million is due to

1 lower prices.

2

3 The \$8.6 million increase in the Energy Cost of Economy Purchases is  
4 primarily due to higher than projected purchases of approximately 177,000  
5 MWh. The higher than projected purchases resulted in a variance of  
6 approximately \$9.2 million, or 107% of the total variance. This variance was  
7 slightly offset by lower than projected costs for economy purchases of  
8 approximately \$0.61/MWh or \$0.6 million, yielding a net variance of \$ 8.6  
9 million.

10

11 The \$0.076 million (11.8%) decrease in Incremental Hedging Costs is  
12 primarily due to lower than projected expenses for salaries and employee-  
13 related expenses for personnel supporting FPL's hedging program.  
14 Additionally, the costs for FPL's volume forecasting software was lower than  
15 projected.

16

17 The \$7.02 million (18.3%) decrease in the Fuel Cost of Power Sold is  
18 primarily due to lower than projected off-system sales (107,000 MWh) and  
19 lower than expected fuel costs attributable to off-system sales (approximately  
20 \$4.00/MWh). Of the \$7.02 million variance, approximately 50% was due to  
21 lower than projected sales and 50% was due to lower than projected fuel costs.

22



1 The \$2.1 million (16.2%) decrease in Gains from Off-System Sales is  
2 primarily due to lower than projected sales. Approximately 63% of the total  
3 variance is due to lower than projected sales and the remaining 37% is due to  
4 lower than projected margins on sales.

5  
6 The \$10.6 million (3.6%) decrease in Fuel Cost of Purchased Power is  
7 primarily due to \$16.4 million lower than projected energy purchases from  
8 UPS, partially offset by \$7.2 million higher than projected fuel costs on PPAs.  
9 The variance resulting from lower than projected energy purchases from UPS  
10 is due to a lower anticipated energy rate from Southern Company and less than  
11 anticipated energy deliveries from UPS and SJRPP. The variance resulting  
12 from higher than projected fuel costs on PPAs is primarily due to greater than  
13 expected utilization of the purchased power agreements, somewhat offset by  
14 lower than projected energy costs.

15  
16 The \$4.6 million (2.8%) decrease in Energy Payments to Qualifying Facilities  
17 is primarily due to lower than projected energy purchases from ICL.

18  
19 The \$4.3 million (7.1%) decrease in sales to FKEC and CKW is primarily due  
20 to lower than anticipated MWh sales (960,306,477 vs. 1,011,973,000).

21 **Q. What was the variance in retail (jurisdictional) Fuel Cost Recovery**  
22 **revenues?**

1 A. As shown on Appendix I, page 7, line C3, actual jurisdictional FCR revenues,  
 2 net of revenue taxes, were \$89.2 million (1.6%) higher than the  
 3 estimated/actual projection, reflecting higher than projected jurisdictional  
 4 sales of 1,464,683,918 kWh (1.4%).

5 **Q. Pursuant to Commission Order No. PSC-09-0795-FOF-EI, FPL's 2009**  
 6 **gains on non-separated wholesale energy sales are to be measured against**  
 7 **a three-year average Shareholder Incentive Benchmark of \$18,328,381.**  
 8 **Did FPL exceed this benchmark?**

9 A. No.

10 **Q. What is the appropriate final Shareholder Incentive Benchmark level for**  
 11 **calendar year 2010 for gains on non-separated wholesale energy sales**  
 12 **eligible for a shareholder incentive as set forth by Order No. PSC-00-**  
 13 **1744-PAA-EI in Docket No. 991779-EI?**

14 A. For the year 2010, the three year average Shareholder Incentive Benchmark  
 15 consists of actual gains for 2007, 2008 and 2009 (see below) resulting in a  
 16 three year average threshold of \$15,415,773.

17	2007	\$18,545,406
18	2008	\$17,001,482
19	2009	\$ 10,700,431

20

21 Gains on sales in 2010 are to be measured against the three-year average  
 22 Shareholder Incentive Benchmark of \$15,415,773.

1                                   **CAPACITY COST RECOVERY CLAUSE (CCR)**

2

3   **Q.    Please explain the calculation of the Net True-up Amount.**

4    A.    Appendix II, page 3, entitled "Summary of Net True-Up" shows the  
5           calculation of the Net True-Up for the period January 2009 through December  
6           2009, an over-recovery of \$20,891,498, which FPL is requesting to be  
7           included in the calculation of the CCR factors for the January 2011 through  
8           December 2011 period.

9

10           The actual End-of-Period under-recovery for the period January 2009 through  
11           December 2009 of \$35,096,648 (shown on page 3 line 1) less the  
12           estimated/actual End-of-Period under-recovery for the same period of  
13           \$55,988,146 (shown on page 3, line 2) that was approved by the Commission  
14           in Order No. PSC-09-0795-FOF-EI, results in the Net True-Up over-recovery  
15           for the period January 2009 through December 2009 of \$20,891,498 (shown  
16           on page 3, line 3).

17   **Q.    Have you provided a schedule showing the calculation of the actual true-**  
18           **up by month?**

19    A.    Yes. Appendix II, pages 4 and 5, entitled "Calculation of Final True-up  
20           Amount," shows the calculation of the CCR End-of-Period true-up for the  
21           period January 2009 through December 2009 by month.

22   **Q.    Is this true-up calculation consistent with the true-up methodology used**

1           **for the fuel cost recovery clause?**

2    A.    Yes, it is. The calculation of the true-up amount follows the procedures  
3           established by this Commission set forth on Commission Schedule A-2  
4           “Calculation of True-Up and Interest Provision” for the Fuel Cost Recovery  
5           Clause.

6    **Q.    Have you provided a schedule showing the variances between actuals and**  
7           **estimated/actuals?**

8    A.    Yes. Appendix II, page 6, entitled “Calculation of Final True-up Variances,”  
9           shows the actual capacity charges and applicable revenues compared to the  
10          estimated/actuals for the period January 2009 through December 2009.

11   **Q.    What was the variance in net capacity charges?**

12   A.    Appendix II, Page 6, Line 13 provides the variance in Jurisdictional Capacity  
13          Charges, which is a decrease of \$12,531,582 or 1.6%. This \$12.5 million  
14          variance was primarily due to a \$2.8 million (1.3%) decrease in Payments to  
15          Non-cogenerators, an \$11.5 million (26.0%) decrease in Incremental Plant  
16          Security Costs, and a \$0.300 million (15.2%) decrease in Transmission  
17          Revenues from Capacity Sales. These decreases were partially offset by a  
18          \$1.2 (0.4%) increase in Payments to Cogenerators, and a \$0.425 million  
19          (19.7%) increase in costs associated with the SJRPP Suspension Accrual.

20

21          The \$2.8 million (1.3%) decrease in Payments to Non-cogenerators is  
22          primarily due to lower than projected capacity payments to Southern Company

1 for UPS, somewhat offset by higher than projected capacity charges for  
2 SJRPP.

3

4 The \$11.5 million (26.0%) decrease in Incremental Plant Security Costs is  
5 primarily due to lower than projected Part 73 expenses. Some costs have been  
6 delayed into 2010 and a fully developed job scope revealed lower costs than  
7 originally anticipated. Turkey Point force-on-force upgrades were less than  
8 originally estimated. Part 26 expenses were \$1.1 million lower than projected  
9 because security officers were not fully staffed until later in 2009.

10

11 The \$0.300 million (15.2%) decrease in Transmission Revenues from  
12 Capacity Sales is due to lower than projected off-system sales. Off-system  
13 sales were approximately 107,000 MWh lower than projected.

14

15 The \$1.2 million (0.4%) increase in Payments to Cogenerators is primarily due  
16 to higher than projected capacity payments for ICL and Cedar Bay contracts.

17 The \$0.425 million (19.7%) variance in the SJRPP Suspension Accrual is  
18 primarily due to legal fees incurred by FPL in its successful defense of the  
19 suspension of energy dispute with SJRPP.

20 **Q. What was the variance in Capacity Cost Recovery revenues?**

21 A. As shown on page 6, line 16, actual Capacity Cost Recovery Revenues (Net of  
22 Revenue Taxes), were \$8,326,520 (1.1%) higher than the estimated/actual

1 projection. This \$8,326,520 increase in revenues and the \$12,531,582  
2 decrease in costs and increase in interest of \$33,396 (page 6, line 18), results  
3 in the final over-recovery of \$20,891,498.

4 **Q. Have you provided Schedule A12 showing the actual monthly capacity**  
5 **payments by contract?**

6 A. Yes. Schedule A12 consists of two pages that are included in Appendix II as  
7 pages 7 and 8. Page 7 shows the actual capacity payments for Qualifying  
8 Facilities, the Southern Company UPS contract and the SJRPP contract. Page  
9 8 provides the Short Term Capacity payments for the period January 2009  
10 through December 2009.

11 **Q. Does this conclude your testimony?**

12 A. Yes, it does.

1           **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2                           **FLORIDA POWER & LIGHT COMPANY**

3                                   **TESTIMONY OF TERRY J. KEITH**

4   **DOCKET NO. 100001-EI**

5   **August 2, 2010**

6  
7   **Q.    Please state your name and address.**

8   A.    My name is Terry J. Keith and my business address is 9250 West  
9           Flagler Street, Miami, Florida 33174.

10 **Q.    By whom are you employed and in what capacity?**

11 A.    I am employed by Florida Power & Light Company (FPL) as Director,  
12           Cost Recovery Clauses in the Regulatory Affairs Department.

13 **Q.    Have you previously testified in this docket?**

14 A.    Yes, I have.

15 **Q.    What is the purpose of your testimony?**

16 A.    The purpose of my testimony is to present for Commission review  
17           and approval the calculation of the Estimated/Actual True-up  
18           amounts for the Fuel Cost Recovery (FCR) Clause and the Capacity  
19           Cost Recovery (CCR) Clause for the period January 2010 through  
20           December 2010.

21 **Q.    Have you prepared or caused to be prepared under your  
22           direction, supervision or control an exhibit in this proceeding?**

23 A.    Yes, I have. It consists of various schedules included in Appendices I  
24           and II. Appendix I contains the FCR related schedules and Appendix

1 II contains the CCR related schedules.

2

3 The FCR Schedules contained in Appendix I include Schedules E3  
4 through E9 that provide revised estimates for the period July 2010  
5 through December 2010. FCR Schedules A1 through A9 provide  
6 actual data for the period January 2010 through June 2010. They are  
7 filed monthly with the Commission, are served on all parties and are  
8 incorporated herein by reference.

9

10 The CCR Schedules contained in Appendix II provide the calculation  
11 of estimated/actual variances and the estimated/actual true-up  
12 amount for the period January 2010 through December 2010.

13 **Q. What is the source of the actual data that you will present by**  
14 **way of testimony or exhibits in this proceeding?**

15 A. Unless otherwise indicated, the actual data is taken from the books  
16 and records of FPL. The books and records are kept in the regular  
17 course of our business in accordance with generally accepted  
18 accounting principles and practices, as well as the provisions of the  
19 Uniform System of Accounts as prescribed by this Commission.

20 **Q. Please describe what data FPL has used as a comparison when**  
21 **calculating the FCR and CCR true-ups that are presented in your**  
22 **testimony.**

23 A. The FCR true-up calculation compares estimated/actual data  
24 consisting of actuals for January 2010 through June 2010, and



1 revised estimates for July 2010 through December 2010, with the  
2 original 2010 projections filed on August 20, 2009. The CCR true-up  
3 calculation compares estimated/actual data consisting of actuals for  
4 January 2010 through June 2010, and revised estimates for July  
5 2010 through December 2010 with the original estimates for January  
6 2010 through December 2010 filed on August 20, 2009.

7 **Q. Please explain the calculation of the interest provision that is**  
8 **applicable to the FCR and CCR true-ups.**

9 A. The calculation of the interest provision follows the same  
10 methodology used in calculating the interest provision for the other  
11 cost recovery clauses, as previously approved by this Commission.  
12 The interest provision is the result of multiplying the monthly average  
13 true-up amount times the monthly average interest rate. The average  
14 interest rate for the months reflecting actual data is developed using  
15 the 30-day commercial paper rates as published in the Wall Street  
16 Journal on the first business day of the current and the subsequent  
17 month. The average interest rate for the projected months is the  
18 actual rate as of the first business day in July 2010.

19

#### 20 **FUEL COST RECOVERY CLAUSE**

21

22 **Q. Please explain the calculation of the FCR End of Period Net**  
23 **True-up and Estimated/Actual True-up amounts you are**  
24 **requesting this Commission to approve.**

- 1 A. Appendix I, Pages 2 and 3, show the calculation of the FCR End of  
2 Period Net True-up and Estimated/Actual True-up amounts. The End  
3 of Period Net True-up amount to be carried forward to the 2011 fuel  
4 factor is an under-recovery of \$277,584,308 (Appendix I, Page 3,  
5 Column 13, Line C11). This \$277,584,308 under-recovery includes  
6 the 2009 Final True-up under-recovery of \$8,771,414 (Appendix I,  
7 Page 3, Column 13, Line C9b), filed with the Commission on March  
8 12, 2010, and the Estimated/Actual True-up under-recovery,  
9 including interest, of \$268,812,894 (Appendix I, Page 3, Column 13,  
10 Lines C7 plus C8) for the period January 2010 through December  
11 2010.
- 12 **Q. Were these calculations made in accordance with the**  
13 **procedures previously approved in predecessors to this**  
14 **Docket?**
- 15 A. Yes, they were.
- 16 **Q. Have you provided a schedule showing the calculation of the**  
17 **estimated/actual true-up by month?**
- 18 A. Yes. Appendix I, Pages 2 and 3, entitled "Calculation of True-Up  
19 Amount," show the calculation of the FCR Estimated/Actual True-up  
20 by month for January 2010 through December 2010.
- 21 **Q. Have you provided a schedule showing the variances between**  
22 **estimated/actuals and original projections for 2010?**
- 23 A. Yes. Appendix I, Page 4 provides a comparison of jurisdictional  
24 revenues and costs on a dollar per MWh basis. Appendix I, Page 5

1 provides a variance calculation that compares the Estimated/Actual  
2 period data to the data from the original projections filing for the  
3 January 2010 through December 2010 period.

4 **Q. Please describe the variance analysis on Page 4 of Appendix I.**

5 A. Appendix I, Page 4 provides a comparison of Jurisdictional Total  
6 Revenues and Jurisdictional Total Fuel Costs and Net Power  
7 Transactions on a dollar per MWh basis. The \$277,584,308 variance  
8 is primarily due to an increase in fuel costs per MWh of \$43.80/MWh  
9 vs. \$41.60/MWh that results in a cost variance of \$227,646,554, and  
10 a decrease in fuel revenues per MWh of \$41.32/MWh vs.  
11 \$41.71/MWh that results in a cost variance of (\$40,832,839), for a  
12 total variance due to cost of (\$268,479,393). The impact of the  
13 variance due to consumption is mostly offset between costs per MWh  
14 and revenues per MWh, netting to a variance due to consumption of  
15 \$268,679. When the interest amount of \$602,180 associated with the  
16 2010 estimated/actual true-up amount and the 2009 Final True-up  
17 under-recovery amount of \$8,771,414 are added to the calculation,  
18 the total amount of the variance results in the \$277,584,308.

19 **Q. Please summarize the variance schedule on Page 5 of Appendix**  
20 **I.**

21 A. FPL's original projections filed on August 20, 2009 projected  
22 Jurisdictional Total Fuel and Net Power Transactions to be \$4.202  
23 billion for 2010 (Appendix I, Page 5, Column 2, line C6). The  
24 Estimated/Actual Jurisdictional Total Fuel Costs and Net Power

1 Transactions are now projected to be \$ 4.529 billion for that period  
2 (actual data for January 2010 through June 2010 and revised  
3 estimates for July 2010 through December 2010) (Appendix I, Page  
4 5, Column 1, Line C6). Therefore, Jurisdictional Total Fuel Costs and  
5 Net Power Transactions are \$326,206,940, or 7.8% higher than the  
6 original projections filing (Appendix I, Page 5, Column 3, Line C6).  
7 Jurisdictional Fuel Revenues for 2010 are projected to be  
8 \$57,996,226, or 1.4% higher than the original projections filing  
9 (Appendix I, Page 5, Column 3, Line C3).

10 **Q. Please explain the variances in Jurisdictional Total Fuel Costs**  
11 **and Net Power Transactions.**

12 A. As shown on Appendix I, Page 5 Line C6, the variance in  
13 Jurisdictional Total Fuel Costs and Net Power Transactions of \$326.2  
14 million is a 7.8% increase from original projections. The primary  
15 reasons for this variance are higher than projected Fuel Cost of  
16 System Net Generation (\$257.8 million), higher than projected  
17 Energy Cost of Economy Purchases (\$58.0 million), lower than  
18 projected Fuel Cost of Power Sold (\$28.3 million) and lower than  
19 projected Gains from Off-System Sales (\$8.4 million), partially offset  
20 by lower than projected Incremental Hedging Costs (\$0.628 million)  
21 and lower than projected Fuel Cost of Purchased Power (\$22.8  
22 million).

23

24 The \$257.8 million or 6.7 % increase in the Fuel Cost of System Net

1 Generation is primarily due to higher than projected heavy and light  
2 oil costs partially offset by lower than projected natural gas costs.  
3 Heavy oil is currently projected to be \$409.0 million (369.9%) higher  
4 than the original projection. Heavy oil burn in the estimated/actual  
5 period is projected to be 45,275,515 MMBTUs, which is 343.0%  
6 higher than the 10,221,287 MMBTUs included in the original  
7 projection. Additionally, the unit cost of heavy oil in the  
8 estimated/actual period is \$11.48 per MMBTU, which is 6.09% higher  
9 than the \$10.82 per MMBTU included in the original projection. Light  
10 oil costs are currently projected to be \$26.2 million (234.4%) higher  
11 than the original projection. The unit cost of light oil in the  
12 estimated/actual is \$14.03 per MMBTU, or 12.3% lower than the  
13 \$16.01 per MMBTU included in the original projection and light oil  
14 burn in the estimated/actual period is projected to be 2,665,241  
15 MMBTUs, which is 281.5% higher than the 698,657 MMBTUs  
16 included in the original projection. The increases in heavy oil and  
17 light oil costs are partially offset by lower than projected natural gas  
18 costs. Natural gas is currently projected to be \$159.3 million, or 4.7%  
19 lower than the original projection. The unit cost of natural gas in the  
20 estimated/actual period is \$6.58 per MMBTU, which is 6.6% lower  
21 than the \$7.05 per MMBTU included in the original projection.  
22 Additionally, consumption of natural gas increased by 2.0%  
23 compared to the original projection. Projections for Generation by  
24 Fuel Type for the period July 2010 through December 2010 are

1 included in Appendix I, Schedule E3.

2

3 The \$58.0 million, or 149.4% increase in Energy Cost of Economy  
4 Purchases is primarily due to higher than projected economy  
5 purchases. Approximately 61% or slightly less than \$35.2 million of  
6 the variance is due to higher than projected economy purchases.  
7 FPL is currently estimating that it will purchase approximately  
8 760,000 MWh more of economy power than originally projected.  
9 Approximately 39% or slightly more than \$22.8 million is due to higher  
10 than projected unit costs for economy purchases. FPL is currently  
11 estimating that the average cost of its economy purchases will be  
12 approximately \$14.30/MWh higher than originally projected.

13

14 The \$28.3 million, or 50.4% decrease in Fuel Cost of Power Sold is  
15 primarily due to lower than projected economy sales. Approximately  
16 83% or slightly more than \$23.6 million of the variance is due to lower  
17 than projected economy sales. FPL is currently estimating that it will  
18 sell approximately 683,000 MWh less of economy power than  
19 originally projected. Approximately 17% or slightly less than \$4.7  
20 million is due to lower than projected fuel costs for power sales. FPL  
21 is currently estimating that the average unit cost of fuel attributable to  
22 power sales will be approximately \$4.60/MWh less than originally  
23 projected.

24

1 The \$8.4 million or 56.0% decrease in Gains from Off-System Sales  
2 is primarily due to lower than projected economy sales. FPL is  
3 currently estimating that it will sell approximately 683,000 MWh less  
4 of economy power than originally projected. Approximately 5% or  
5 slightly less than \$0.45 million is due to lower than projected gains on  
6 economy sales. FPL is currently estimating that the average gain on  
7 its economy sales will be approximately \$0.74/MWh less than  
8 originally projected.

9  
10 The \$0.628 million, or 87.8% decrease in Incremental Hedging Costs  
11 is the result of the Commission's decision in Order No. PSC-10-0153-  
12 FOF-EI, issued on March 17, 2010 in Docket Nos. 080677-EI and  
13 090130-EI related to the recovery of incremental hedging costs. In  
14 these dockets, FPL requested to move recovery of incremental  
15 hedging costs from the FCR to base rates. In Order No. PSC-10-  
16 0153-FOF-EI, the Commission states:

17 "Consistent with our prior orders, we move incremental  
18 hedging costs into base rates. The incremental hedging costs  
19 are administrative costs and properly belong in base rates,  
20 not in fuel factors."

21

22 This change became effective on March 1, 2010.

23

24 The \$22.8 million, or 7.8% decrease in the Fuel Cost of Purchased

1 Power is primarily due to lower than projected energy purchases from  
 2 UPS (\$26.5 million) and SJRPP (\$3.5 million), slightly offset by higher  
 3 than projected energy purchases from Purchased Power Agreements  
 4 (\$6.3 million) and St. Lucie Unit 2 (\$0.8 million).

5 **Q. What is the appropriate estimated benchmark level for calendar**  
 6 **year 2011 for gains on non-separated wholesale energy sales**  
 7 **eligible for a shareholder incentive as set forth by Order No.**  
 8 **PSC-00-1744-PAA-EI, in Docket No. 991779-EI?**

9 A. For the forecast year 2011, the three-year average threshold consists  
 10 of actual gains for 2008, 2009 and January 2010 through June 2010,  
 11 and estimates for July 2010 through December 2010. Gains on sales  
 12 in 2011 are to be measured against this three-year average  
 13 threshold, after it has been adjusted with the true-up filing (scheduled  
 14 to be filed in March 2011) to include all actual data for the year 2010.

16	2008	\$17,001,482
17	2009	\$10,700,431
18	2010	6,581,695
19	Average threshold	\$11,427,869

21 **CAPACITY COST RECOVERY CLAUSE**

22 **Q. Please explain the calculation of the CCR Estimated/Actual True-**  
 23 **up amount you are requesting this Commission to approve.**

24 A. Appendix II, Pages 2 and 3 show the calculation of the CCR



- 1 Estimated/Actual True-up amount. The calculation of the  
2 Estimated/Actual True-up for the period January 2010 through  
3 December 2010 is an under-recovery of \$94,409,910, including  
4 interest (Appendix II, Page 3, Column 13, Lines 17 plus 18).
- 5 **Q. Is this true-up calculation made in accordance with the**  
6 **procedures previously approved in predecessors to this**  
7 **Docket?**
- 8 **A. Yes, it is.**
- 9 **Q. Have you provided a schedule showing the variances between**  
10 **the Estimated/Actuals and the Original Projections?**
- 11 **A. Yes. Appendix II, Page 4 shows the Estimated/Actual capacity**  
12 **charges and applicable revenues (January 2010 through June 2010**  
13 **reflects actual data and the data for July 2010 through December**  
14 **2010 is based on updated estimates) compared to the original**  
15 **projections for the January 2010 through December 2010 period, filed**  
16 **on August 20, 2010.**
- 17 **Q. Please explain the variances related to capacity charges.**
- 18 **A. As shown in Appendix II, Page 4, Column 3, Line 13, the variance**  
19 **related to jurisdictional capacity charges is \$115.5 million, a 22.9%**  
20 **increase. The primary reasons for this variance are a \$74.8 million**  
21 **increase in total system capacity costs (Page 4, Column 3, and Line**  
22 **9) and a \$47.5 million increase in capacity related amounts previously**  
23 **included in base rates, per the Commission's decision in Order No.**  
24 **PSC-10-0153-FOF-EI, issued on March 17, 2010 in Docket Nos.**

1 080677-EI and 090130-EI (Page 4, Column 3, Line 12), partially  
2 offset by a \$6.8 million decrease in costs associated with the use of a  
3 revised jurisdictional separation factor.

4  
5 The \$74.8 million, or 14.8% increase in total capacity charges is due  
6 to a \$2.0 million increase in Capacity Payments to Non-cogenerators,  
7 a \$53.5 million increase in Short Term Capacity Payments, a \$2.8  
8 million increase in Payments to Cogenerators, a \$0.693 million  
9 decrease in return requirements on the SJRPP Suspension Liability,  
10 a \$7.3 million increase in Incremental Plant Security Costs, an \$8.1  
11 million increase in Transmission of Electricity by Others and a \$0.996  
12 million decrease in Transmission Revenues from Capacity Sales,  
13 slightly offset by a \$0.543 million decrease in the SJRPP Suspension  
14 Accrual amount.

15  
16 The \$2.0 million, or 1.3% increase in Payments to Non-cogenerators  
17 is primarily due to higher than projected fixed monthly O&M costs  
18 from SJRPP and UPS production adjustments issued during the first  
19 five months of 2010.

20  
21 The \$53.5 million, or 653.7% increase in Short Term Capacity  
22 Payments is due to the addition of the capacity payments associated  
23 with FPL's new Unit Power Sales Agreement (UPS) with Southern  
24 Company. FPL has moved these capacity payments from the

1            Payments to Non-cogenerators line (also from Schedule A12, Page 1  
2            of 2) to the Short-Term Capacity Payments line to facilitate the  
3            confidential treatment of these payments in a single location (i.e.,  
4            Schedule A12, Page 2 of 2). Please note that \$69.7 million  
5            associated with FPL's new UPS agreement with Southern Company  
6            were inadvertently excluded from the Payments to Non-cogenerators  
7            line (Line 1) in the 2010 original projection filing dated August 20,  
8            2010. Additionally, in the 2010 projection filing, the data reflected on  
9            the Payments to Non-cogenerators line (Line 1) and the Payments to  
10           Cogenerators line (Line 3) were inadvertently reversed. These  
11           changes have been made and are properly reflected in this filing.  
12           Because of these changes, the variances I am reporting for those  
13           line items are not representative of actual changes in FPL's 2010  
14           capacity payments.

15  
16           The \$2.8 million or 0.9% increase in Payments to Cogenerators is  
17           primarily due to higher than projected capacity payments of  
18           approximately \$2.8 million for the first six months of 2010. Cedar  
19           Bay's performance in the first six months of 2010 exceeded estimates  
20           by approximately \$2.4 million. The remaining variance is due to ICL  
21           performing better than anticipated by approximately \$0.672 million in  
22           the first half of 2010 from what was originally anticipated.

23  
24           The \$0.693 million, or 11.7% decrease in return requirements on the

1 SJRPP Suspension Liability is primarily due to the change in capital  
2 structure (debt/equity) used to calculate the return on investment  
3 resulting from the Commission's decision in Order No. PSC-10-0153-  
4 FOF-EI, issued on March 17, 2010 in Docket Nos. 080677-EI and  
5 090130-EI.

6  
7 The \$7.3 million, or 15.9% increase in Incremental Plant Security  
8 Costs is primarily attributable to an increase of \$5.5 million from the  
9 original projection associated with activities identified by the Risk-  
10 Based Methodology annual assessment performed in March 2010.  
11 NERC CIP-002 requires FPL to maintain a documented Risk-Based  
12 Methodology, perform an annual assessment of applicable facilities  
13 and identify and address all generation resources that support the  
14 reliability of the Bulk Electric System. The March 2010 assessment  
15 identified a new critical asset (i.e., generation facility). Per NERC  
16 CIP-002, FPL is required to make modifications within a 12-month  
17 period to the physical and electronic security perimeters of the  
18 identified asset. Planned activities include the implementation of  
19 physical security boundaries and an electronic security perimeter,  
20 upgrading existing control systems and installing security appliances.

21  
22 Additionally, there is an increase of \$1.8 million due to expenses  
23 associated with the Force on Force upgrades planned at St. Lucie,  
24 which were not included in the original projection. In February 2009,

1 the NRC updated the Enhanced Adversary Characteristics (EAC) of  
2 the Design Basis Threat (DBT). These enhancements are now being  
3 utilized during the triennial Force on Force inspections performed at  
4 the nuclear stations. FPL could not estimate the impact of these  
5 changes for St. Lucie until a comprehensive review was completed in  
6 late 2009 after the 2010 projection was submitted. This increase was  
7 somewhat offset by a \$0.6 million decrease in security payroll  
8 projections due to vacant positions.

9  
10 The \$8.1 million increase in Transmission of Electricity by Others is  
11 due to projected costs for "unutilized transmission" associated with  
12 FPL's new UPS agreement with Southern Company, which were  
13 inadvertently omitted from the original projections. In the previous  
14 UPS agreement, transmission costs were bundled with energy costs.

15 The new agreement provides a separate transmission charge that is  
16 paid directly to the transmission provider, in this case Southern  
17 Company Transmission. Because this is a reservation charge, FPL  
18 pays for this transmission whether or not it is utilized. Utilized  
19 transmission dollars are recovered through the FCR on Schedule A7.

20 The portion of transmission dollars that is unutilized is now being  
21 recovered through the CCR under the Transmission of Electricity by  
22 Others line.

23

24 The \$0.996 million, or 40.0% decrease in Transmission Revenues

1 from Capacity Sales is primarily due to lower than projected economy  
2 power sales. Through June 2010, FPL sold approximately 542,000  
3 MWh less than projected. FPL now projects a total of approximately  
4 683,000 MWh less economy sales by the end of 2010 versus the  
5 original projection resulting in a variance in transmission revenues of  
6 \$996,111.

7  
8 The \$0.543 million or 25.2% decrease in the SJRPP Suspension  
9 Accrual is due to a reduction in the suspension accrual rate resulting  
10 from revised calculations reflecting current performance and an  
11 updated debt maturity schedule.

12  
13 The \$47.5 million or 83.3% increase in Capacity related amounts  
14 included in base rates is a result of the Commission's decision in  
15 Order No. PSC-10-0153-FOF-EI, issued on March 17, 2010 in  
16 Docket Nos. 080677-EI and 090130-EI related to capacity charges.  
17 In these dockets, FPL requested to transfer \$56.9 million associated  
18 with St. John's River Power Park (SJRPP) from base rates to the  
19 capacity clause. In Order No. PSC-10-0153-FOF-EI, the Commission  
20 states:

21 "We find that capacity charges associated with SJRPP shall  
22 be treated consistently with other capacity arrangements  
23 and shall be included in the capacity clause. This is the first  
24 general rate case in which we have had the opportunity to

1 transfer these charges from base rates to the capacity  
2 clause. Accordingly, the adjustments made by FPL for the  
3 St. Johns River Power Park (SJRPP) from base rates to the  
4 capacity clause are approved."

5

6 This change became effective on March 1, 2010.

7

8 Additionally, there is a \$6.8 million decrease in CCR costs associated  
9 with the use of a revised jurisdictional separation factor. Order No.  
10 PSC-09-0795-FOF-EI issued in Docket No. 090001-EI on December  
11 2, 2009 approved a jurisdictional separation factor for FPL of  
12 99.09578%, which was used in determining the amount of CCR costs  
13 to be recovered from retail customers during the period January 2010  
14 through December 2010. This jurisdictional separation factor was  
15 based on 2008 actual data, which was the most current 12-month  
16 period of actual data available at the time of FPL's 2010 projection  
17 filing on August 20, 2009. FPL's contract with Lee County Electric  
18 Cooperative (LCEC) became effective on January 1, 2010, which  
19 serves to reduce FPL's jurisdictional separation factor and the  
20 amount of CCR costs to be recovered from retail customers. As a  
21 result, FPL has revised the jurisdictional separation factor used in the  
22 calculation of the 2010 Estimated/Actual True-up amount to account  
23 for the additional load required to serve the LCEC contract thereby  
24 reducing the amount of CCR costs recovered from retail customers.

1 FPL is using the 2010 jurisdictional separation factor for demand of  
2 98.03105% approved by the Commission in Order No. PSC-10-0153-  
3 FOF-EI, issued on March 17, 2010 in Docket Nos. 080677-EI and  
4 090130-EI.

5  
6 In addition to the cost variances, Appendix II, Page 4, Column 3, Line  
7 14 shows that CCR Revenues Net of Revenue Taxes, are \$21.2  
8 million higher than originally projected. The \$115.5 million higher  
9 costs (Appendix II, Page 4, Column 3, Line 13) adjusted by the \$21.2  
10 million increase in revenues (Appendix II, Page 4, Column 3, Line 14)  
11 results in an Estimated/Actual 2010 True-up under-recovery amount  
12 of \$94.4 million, including interest (Appendix II, Page 4, Column 3,  
13 Lines 17 plus 18). This under-recovery of \$94.4 million including  
14 interest, plus the Final 2009 True-up over-recovery of \$20.9 million  
15 filed on March 12, 2010 results in a net under-recovery of \$73.5  
16 million to be carried forward to the 2011 capacity factor.

17 **Q. Does this conclude your testimony?**

18 **A. Yes, it does.**



1                   **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**  
2                   **FLORIDA POWER & LIGHT COMPANY**  
3                   **TESTIMONY OF TERRY J. KEITH**  
4                   **DOCKET NO. 100001-EI**  
5                   **September 1, 2010**  
6

7   **Q.    Please state your name and address.**

8   **A.    My name is Terry J. Keith and my business address is 9250 West Flagler**  
9           **Street, Miami, Florida 33174.**

10 **Q.    By whom are you employed and what is your position?**

11 **A.    I am employed by Florida Power & Light Company (FPL) as Director, Cost**  
12           **Recovery Clauses in the Regulatory Affairs Department.**

13 **Q.    Have you previously testified in this docket?**

14 **A.    Yes, I have.**

15 **Q.    What is the purpose of your testimony?**

16 **A.    My testimony addresses the following subjects:**

17       -    I present a revised 2010 Fuel Cost Recovery (FCR)  
18            estimated/actual true-up amount, which has been updated to  
19            include July 2010 actual data and which is incorporated into the  
20            calculation of the 2011 FCR Factors.

21       -    I present FCR factors for the period January 2011 through  
22            December 2011 based on the traditional factor calculation  
23            methodology, which spreads the fuel savings associated with  
24            West County Energy Center Unit 3 (WCEC-3) over the entire

- 1 calendar year, as well as FCR factors that reflect all of the WCEC-  
2 3 fuel savings in the period after WCEC-3 goes into service  
3 (projected to be June 1, 2011).
- 4 - I present a new activity for possible recovery through the FCR –  
5 the Scherer Unit 4 steam turbine upgrade - and associated FCR  
6 factors based on both the traditional factor calculation  
7 methodology and the calculation methodology based on the  
8 Stipulation and Settlement Agreement (the Settlement Agreement)  
9 dated August 20, 2010.
- 10 - I present a revised 2010 Capacity Cost Recovery (CCR)  
11 estimated/actual true-up amount, which has been updated to  
12 include July 2010 actual data and which is incorporated into the  
13 calculation of the 2011 CCR Factors.
- 14 - I present the CCR factors for the period January 2011 through  
15 December 2011.
- 16 - I present FPL's Nuclear Power Plant Cost Recovery costs to be  
17 recovered through the CCR Clause in 2011.
- 18 - I present CCR factors for the period June 2011 through December  
19 2011 including an adjustment to recover the portion of the non-fuel  
20 revenue requirements equaling the projected fuel savings  
21 associated with WCEC-3.
- 22 - Finally, I provide on pages 58-59 of Appendix II FPL's proposed  
23 COG tariff sheets, which reflect 2011 projections of avoided  
24 energy costs for purchases from small power producers and

1 cogenerators and an updated ten-year projection of FPL's annual  
2 generation mix and fuel prices.

3 **Q. Have you prepared or caused to be prepared under your direction,**  
4 **supervision or control any exhibits in this proceeding?**

5 **A. Yes, I have. They are as follows:**

6 - TJK-5 -- Schedules E1, E1-A, E1-B, E1-C, E1-D, E1-E, E2 and E10  
7 based on the traditional factor calculation methodology. TJK-5 also  
8 includes Schedule H1, and pages 12-14 and 58-59. These schedules are  
9 included in Appendix II.

10 - TJK-6 -- the entire Appendix III

11 - TJK-7 -- the entire Appendix IV

12 - TJK-8 -- the entire Appendix V

13

14 Appendix II contains the FCR related schedules based on the traditional  
15 factor calculation methodology, with and without the costs associated with  
16 the Scherer Unit 4 steam turbine upgrade. Appendix III contains the CCR  
17 related schedules, including the calculation of the CCR factors recovering  
18 the portion of the non-fuel revenue requirements equaling the projected  
19 fuel savings associated with WCEC-3. Appendix IV contains the FCR  
20 schedules based on the Settlement Agreement methodology excluding  
21 the costs associated with the Scherer Unit 4 steam turbine upgrade.  
22 Appendix V contains the FCR schedules based on the Settlement  
23 Agreement methodology including the costs associated with the Scherer  
24 Unit 4 steam turbine upgrade.

## 1 FUEL COST RECOVERY CLAUSE

2

3 **Q. Has FPL revised its 2010 FCR Estimated/Actual True-up amount that**  
4 **was filed on August 2, 2010 to reflect July actual data?**

5 **A.** Yes. The 2010 FCR estimated/actual true-up amount has been revised to  
6 an under-recovery of \$286,129,908, reflecting July 2010 actual data, plus  
7 interest. This \$286,129,908 under-recovery, plus the 2009 final true-up  
8 under-recovery of \$8,771,414 results in a net under-recovery of  
9 \$294,901,322 (see Schedule E1-b, Pages 5 and 6 of Appendix II). This  
10 \$294,901,322 under-recovery is to be included in the FCR factor for the  
11 January 2011 through December 2011 period.

12 **Q What adjustments are included in the calculation of the levelized**  
13 **FCR factors shown on Schedules E1 Included In Appendices II, IV**  
14 **and V?**

15 **A.** The total net true-up to be included in the 2011 FCR factors is an under-  
16 recovery of \$294,901,322. This amount, divided by the projected retail  
17 sales of 102,071,219 MWh for January 2011 through December 2011,  
18 results in an increase of 0.2889¢ per kWh before applicable revenue  
19 taxes, as shown on Line 26 of Schedule E1, Page 3 of Appendix II. The  
20 *Generating Performance Incentive Factor (GPIF) Testimony of FPL*  
21 *Witness Carmine A. Priore III, filed on April 1, 2010, calculated a reward*  
22 *of \$8,948,495 for the period ending December 2009. In his September 1,*  
23 *2010 testimony, Mr. Priore presents a refinement that FPL has*  
24 *implemented for calculation of the 2011 GPIF AHNOR targets and*

1           recalculation of prior year targets. Implementing this refinement for prior  
2           years results in a credit to customers of \$832,595 including interest, which  
3           is being applied to reduce the 2009 GPIF reward of \$8,948,495. The  
4           resulting revised 2009 GPIF reward, which is being applied to the January  
5           2011 through December 2011 period is \$8,115,900. This \$8,115,900  
6           reward, divided by the projected retail sales of 102,071,219 MWh during  
7           the projected period, results in an increase of .0080¢ per kWh, as shown  
8           on line 30 of Schedule E1, Page 3 Appendix II.

9           **Q.    What is the proposed levelized FCR factor based on the traditional**  
10           **factor calculation methodology?**

11          A.    4.464¢ per kWh. Schedule E1, Page 3 of Appendix II shows the  
12           calculation of this twelve-month levelized FCR factor based on the  
13           traditional factor calculation methodology. Schedule E2, Pages 15 and 16  
14           of Appendix II shows the monthly fuel factors for January 2011 through  
15           December 2011 and also the twelve-month levelized FCR factor for the  
16           period.

17          **Q.    Has the Company developed levelized FCR factors for its Time of**  
18           **Use rates based on the traditional factor calculation methodology?**

19          A.    Yes. Schedule E1-D Page 1 of 2, located on Page 8 of Appendix II,  
20           provides a twelve-month levelized FCR factor of 5.084¢ per kWh on-peak  
21           and 4.179¢ per kWh off-peak for our Time of Use rate schedules based  
22           on the traditional factor calculation methodology. The time of use rates  
23           for the Seasonal Demand Time of Use Rider (SDTR) are 5.241¢ (on-  
24           peak) and 4.214¢ (off-peak) and are provided on Schedule E-1D, Page 2

1 of 2, located on Page 9 of Appendix II. The SDTR was implemented  
2 pursuant to the Stipulation and Settlement Agreement approved in Docket  
3 No. 050045-EI, which incorporates a different on-peak period during the  
4 months of June through September.

5

6 FCR factors by rate group for the period January 2011 through December  
7 2011 are presented on Schedule E1-E, Page 1 of 2, located on Page 10  
8 of Appendix II. FCR factors by rate group for the SDTR are provided on  
9 Schedule E-1E, Page 2 of 2, located on Page 11 of Appendix II.

10 **Q. Were these calculations made in accordance with the procedures**  
11 **approved in predecessors to this Docket?**

12 **A. Yes.**

13

14 **FCR RECOVERY OF SCHERER UNIT 4 STEAM TURBINE UPGRADE**

15

**COSTS**

16

17 **Q. Are you presenting a new activity for possible recovery through the**  
18 **FCR ?**

19 **A. Yes. In the testimony of FPL witness Randall LaBauve filed in Docket No.**  
20 **100007-EI on August 27, 2010, FPL presented an update to its CAIR and**  
21 **CAMR Compliance Project, which is currently being recovered through**  
22 **the Environmental Cost Recovery Clause (ECRC). The update consists**  
23 **of the upgrade of the steam turbine at Plant Scherer Unit 4, in order to**  
24 **offset the loss in unit output resulting from the installation of required**

1 pollution control equipment at the generating unit.

2 **Q. Does FPL believe that the Scherer Unit 4 steam turbine upgrade is**  
3 **eligible for cost recovery through the ECRC?**

4 A. Yes. As explained in Mr. LaBauve's testimony, the turbine upgrade is an  
5 integral part of the most cost-effective compliance strategy for the CAIR  
6 and CAMR Compliance Project and its costs should be recovered through  
7 the ECRC. FPL believes that the turbine upgrade is directly analogous to  
8 Progress Energy Florida's modular cooling tower project, which the  
9 Commission approved for ECRC recovery in Order No. PSC-07-0722-  
10 FOF-EI issued in Docket No. 060162-EI on September 5, 2007.

11 **Q. Why is FPL also presenting the Scherer Unit 4 steam turbine**  
12 **upgrade for recovery through the FCR Clause?**

13 A. In an informal meeting held on August 19, 2010 with Staff and the parties  
14 to the ECRC and FCR dockets, Staff expressed the view that the turbine  
15 upgrade might not qualify for ECRC recovery. FPL disagrees and  
16 believes that the turbine upgrade costs should be recovered through the  
17 ECRC for the reasons discussed in Mr. LaBauve's testimony. However,  
18 FPL also believes that the turbine upgrade would qualify for cost recovery  
19 through the FCR Clause in the event that the Commission does not permit  
20 ECRC recovery.

21 **Q. Why does FPL believe that the steam turbine upgrade at the Scherer**  
22 **Plant qualifies for recovery through the FCR Clause?**

23 A. In Order No. 14546 issued in Docket No. 850001-EI-B on July 8, 1985,  
24 the Commission approved recovery through the FCR Clause of "fossil

1 fuel-related costs normally recovered through base rates but which were  
2 not recognized or anticipated in the cost levels used to determine base  
3 rates and which, if expended, will result in fuel savings to customers”.

4  
5 The steam Unit 4 turbine upgrade consists of installing a new high-  
6 pressure rotor that is projected to allow the unit to generate approximately  
7 35 MW of additional electric output. FPL, with the assistance of Georgia  
8 Power Company, identified the opportunity to implement this upgrade in  
9 conjunction with the installation of pollution control equipment on Unit 4 as  
10 part of the CAIR and CAMR Compliance Project and thus avoid the  
11 imposition of additional environmental compliance requirements that  
12 would ordinarily accompany a major modification such as a turbine  
13 upgrade. FPL is scheduled to implement the turbine upgrade in early  
14 2012, at the same time that the final installation work is performed for the  
15 pollution control equipment, or else in June 2011 if necessary to avoid the  
16 application of the US Environmental Protection Agency's new “Tailoring  
17 Rule” for greenhouse gasses.

18  
19 In the absence of the turbine upgrade, the new pollution control  
20 equipment at Scherer Unit 4 is projected to reduce the net output of the  
21 unit that is available to serve customers by about 35 MW. Because of  
22 Scherer Unit 4's low fuel cost, that loss of net output would result in FPL  
23 and its customers being subjected to substantial additional fuel costs to  
24 generate the equivalent amount of energy from other, more-expensive



1 sources. The 35 MW of additional Unit 4 output that will result from the  
2 turbine upgrade will essentially offset the parasitic load of the pollution  
3 control equipment and thus will result in substantial fuel savings to FPL's  
4 customers compared to operating the unit without the turbine upgrade. In  
5 addition, the turbine upgrade will result in an improvement in Unit 4's heat  
6 rate of more than 400 Btu/kWh, meaning that the unit will be able to  
7 generate electricity more efficiently as well as increasing its output. FPL's  
8 economic analysis indicates that the turbine upgrade will result in fuel  
9 savings to FPL's customers of approximately \$240 million on a net  
10 present value (NPV) basis, compared to a cost to FPL for the upgrade of  
11 about \$7 million.

12 **Q. Order No. 14546 refers specifically to recovery of "fossil fuel-related**  
13 **costs." Why does FPL believe that a turbine upgrade at a coal-fired**  
14 **plant would qualify for such recovery?**

15 **A.** The order does not define "fossil fuel," but standard dictionary definitions  
16 commonly include coal as a fossil fuel. For example, the American  
17 Heritage Dictionary of the English Language defines "fossil fuel" to be "a  
18 hydrocarbon deposit, such as petroleum, *coal*, or natural gas, derived  
19 from living matter of a previous geologic time and used for fuel."  
20 (Emphasis added). The efficiency improvement associated with the  
21 turbine upgrade will result in lower coal costs for a given level of output,  
22 thus directly reducing FPL's costs for fossil fuels.

23

24 Furthermore, the Commission has previously interpreted Order No. 14546

1 to permit recovery of costs incurred at generating units with low fuel costs  
2 -- regardless of fuel type -- that increase the output of those units and thus  
3 reduce the amount of energy that must be generated from units with  
4 higher fuel costs. For example, in Order No. PSC-96-1172-FOF-EI  
5 issued in Docket No. 960001-EI on September 19, 1996, the Commission  
6 approved recovery of costs associated with the thermal power uprate at  
7 FPL's Turkey Point nuclear-powered Units 3 and 4 through the FCR  
8 Clause. The Commission approved recovery of that project through the  
9 FCR because the estimated fuel savings related to the thermal power  
10 uprate at Turkey Point Units 3 and 4 had a NPV of \$98 million at a cost of  
11 approximately \$10 million. In that case, the savings were due to the low  
12 cost nuclear fuel replacing higher cost fossil fuel.

13

14 In FPL's current request, the turbine upgrade at Scherer Unit 4 will also  
15 result in a power uprate and is projected to result in fuel savings of  
16 approximately \$240 million on an NPV basis at a cost of about \$7 million.  
17 This is even more cost-effective than the Turkey Point thermal uprate. In  
18 the case of the turbine upgrade, the savings are due to the difference  
19 between the ability to burn lower cost coal versus higher cost fossil fuel or  
20 purchased power, which is precisely analogous to the Commission's  
21 rationale for permitting FCR Clause recovery of the Turkey Point thermal  
22 uprate costs.

23 **Q. Order No. 14546 requires that costs for which FCR Clause recovery**  
24 **is sought "were not recognized or anticipated in the cost levels used**

- 1           **to determine base rates.” Was FPL aware of the potential for**  
2           **implementing the Scherer Unit 4 steam turbine upgrade when it**  
3           **prepared its forecasted test year in Docket No. 080677-EI?**
- 4    **A.**    No. FPL prepared its test year MFRs in late 2008. FPL learned of the  
5           potential to pursue the turbine upgrade from discussions with Georgia  
6           Power Company in the summer of 2009, applied for a permit from the  
7           Georgia Environmental Protection Division in late December 2009, and  
8           received the permit in February 2010. FPL could not have reasonably  
9           anticipated the turbine upgrade as part of the rate case in Docket No.  
10          080677-EI.
- 11   **Q.**    **How does FPL propose to recover the 2011 costs of the Scherer Unit**  
12          **4 steam turbine upgrade through the FCR Clause?**
- 13   **A.**    FPL proposes to recover the depreciation and return on investment  
14          associated with the cost of the Scherer Plant Unit 4 steam turbine  
15          upgrade through the FCR. For 2011, this amount is \$342,418. The  
16          calculation of depreciation and return on investment for the Scherer Unit 4  
17          steam turbine upgrade is included in Appendix II, Pages 61 and 62..
- 18   **Q.**    **What is the levelized FCR factor for January 2011 through December**  
19          **2011 based on the traditional methodology, including costs**  
20          **associated with the Scherer Unit 4 steam turbine upgrade?**
- 21   **A.**    Due to the relatively small dollar amount to be recovered in 2011 of  
22          \$342,418, the levelized FCR factor for 2011 did not change from the FCR  
23          factor excluding upgrade costs. Therefore, the levelized FCR factor for  
24          January 2011 through December 2011 based on the traditional

1 methodology, including costs associated with the Scherer Unit 4 steam  
2 turbine upgrade is 4.464¢ per kWh. Schedule E1, Page 60 of Appendix II  
3 shows the calculation of this twelve-month levelized FCR factor.  
4 Schedule E2, Pages 67 and 68 of Appendix II shows the monthly fuel  
5 factors for January 2011 through December 2011 and also the twelve-  
6 month levelized FCR factor for the period including the \$342,418.

7 **Q. Has the Company developed levelized FCR factors for its Time of**  
8 **Use rates based on the traditional factor calculation methodology,**  
9 **including costs associated with the Scherer Unit 4 steam turbine**  
10 **upgrade?**

11 **A. Yes. Schedule E1-D Page 1 of 2, located on Page 63 of Appendix II,**  
12 **provides a twelve-month levelized FCR factor of 5.085¢ per kWh on-peak**  
13 **and 4.179¢ per kWh off-peak for our Time of Use rate schedules based**  
14 **on the traditional factor calculation methodology, including costs**  
15 **associated with the Scherer Unit 4 steam turbine upgrade. The time of**  
16 **use rates for the Seasonal Demand Time of Use Rider (SDTR) are**  
17 **5.242¢ (on-peak) and 4.215¢ (off-peak) and are provided on Schedule E-**  
18 **1D, Page 2 of 2, located on Page 64 of Appendix II.**

19  
20 FCR factors by rate group for the period January 2011 through December  
21 2011 based on the traditional factor calculation methodology, including  
22 costs associated with the Scherer Unit 4 steam turbine upgrade are  
23 presented on Schedule E1-E, Page 1 of 2, located on Page 65 of  
24 Appendix II. FCR factors by rate group for the SDTR are provided on

1 Schedule E-1E, Page 2 of 2, located on Page 66 of Appendix II.

2 **CAPACITY COST RECOVERY CLAUSE**

3

4 **Q. Has FPL revised its 2010 CCR Estimated/Actual True-up amount that**  
5 **was filed on August 2, 2010 to reflect July 2010 actual data?**

6 A. Yes. The 2010 CCR estimated/actual true-up amount has been revised  
7 to an under-recovery of \$88,494,367, reflecting July 2010 actual data plus  
8 interest. This \$88,494,367 under-recovery, plus the 2009 final true-up  
9 over-recovery of \$20,891,498 results in a net under-recovery of  
10 \$67,602,870 (see Pages 3 and 4 of Appendix III). This \$67,602,870 net  
11 under-recovery is to be included for recovery in the CCR factor for the  
12 January 2011 through December 2011 period.

13 **Q. Have you prepared a summary of the requested capacity payments**  
14 **for the projected period of January 2011 through December 2011?**

15 A. Yes. Page 5 of Appendix III provides this summary. Total Recoverable  
16 Capacity Payments are \$609,681,261 (line 15) and include payments of  
17 \$188,421,452 to non-cogenerators (line 1), payments of \$272,104,074 to  
18 cogenerators (line 2), \$1,613,943 relating to the St. John's River Power  
19 Park (SJRPP) Energy Suspension Accrual (line 3), \$49,351,038 in  
20 Incremental Power Plant Security Costs (line 5) and \$16,769,276 in  
21 Transmission of Electricity by Others (line 6). These amounts are partially  
22 offset by \$5,246,711 of Return Requirements on SJRPP Suspension  
23 Payments (line 4) and by Transmission Revenues from Capacity Sales of  
24 \$2,411,394 (line 7). The resulting amount is then increased by the net

1 under-recovery for 2009 and 2010 of \$67,602,870 (line 11) and the  
2 Nuclear Power Plant Cost Recovery Clause amount of \$31,288,445 (line  
3 12).

4 **Q. What does line 14 - Nuclear Power Plant Cost Recovery (NPPCR)**  
5 **represent?**

6 A. FPL has included in the calculation of its CCR Factors \$31,288,445 as  
7 reflected in Exhibit WP-7 contained in the supplemental NPPCR  
8 testimony and exhibits of Winnie Powers filed on August 17, 2010. Per  
9 Order No. PSC-07-0240-FOF-EI, issued on March 20, 2007, the  
10 Commission adopted Rule 25-6.0423 to implement Section 366.93,  
11 Florida Statutes, which was enacted by the Florida Legislature in 2006.  
12 The Rule provides the mechanism to determine recoverable costs and  
13 provides for annual recovery of those costs through the CCR.

14 **Q. Have you prepared a calculation of the allocation factors for demand**  
15 **and energy?**

16 A. Yes. Page 6 of Appendix III provides this calculation. The demand  
17 allocation factors are calculated by determining the percentage each rate  
18 class contributes to the monthly system peaks. The energy allocators are  
19 calculated by determining the percentage each rate class contributes to  
20 total kWh sales, as adjusted for losses.

21 **Q. Have you prepared a calculation of the proposed 2011 CCR factors**  
22 **by rate class?**

23 A. Yes. Page 7 of Appendix III presents this calculation.

24 **Q. What effective date is the Company requesting for the new FCR and**

1           **CCR factors?**

2    A.     FPL is requesting that the FCR and CCR factors become effective with  
3           customer bills for January 2011 (cycle day 1) through December 2011  
4           (cycle day 21). This will provide for 12 months of billing on the FCR and  
5           CCR factors for all our customers.

6

7           **IMPLEMENTATION OF STIPULATION AND SETTLEMENT AGREEMENT**

8

**FOR FCR AND CCR CLAUSES**

9

10   Q.     If approved by the Commission, how will the Stipulation and  
11           Settlement that was filed in Docket Nos. 080677-EI and 090130-EI on  
12           August 20, 2010 (the "Settlement Agreement") impact the FCR and  
13           CCR clauses?

14   A.     The Settlement Agreement states that beginning with the first billing cycle  
15           on or after the date on which WCEC-3 enters commercial service, FPL  
16           shall be authorized to recover during the remainder of the calendar year  
17           the lesser of the projected WCEC-3 non-fuel revenue requirements for  
18           the balance of the calendar year and the projected WCEC-3 fuel savings  
19           for the balance of the calendar year, via FPL's CCR clause. The  
20           Settlement Agreement also provides that FPL shall simultaneously  
21           implement revised FCR factors that reflect the projected WCEC-3 fuel  
22           savings.

23   Q.     **When does FPL project WCEC-3 to enter commercial operation?**

24   A.     FPL projects WCEC-3 to enter commercial operation on approximately

1 June 1, 2011.

2 **Q. What are the projected WCEC-3 jurisdictional non-fuel revenue**  
3 **requirements from June 1, 2011 through the balance of 2011?**

4 A. As explained in the testimony of FPL witness Ousdahl, the jurisdictional  
5 non-fuel revenue requirements for June 1, 2011 through December 31,  
6 2011 are projected to be \$99,629,081. As contemplated by the  
7 Settlement Agreement, this calculation reflects the projected Plant in  
8 Service balance and operating expenses for WCEC-3 that were used in  
9 the determination of need for the unit in Docket No. 080203-EI, with the  
10 10% return on equity (ROE) approved by the Commission in Order No.  
11 PSC-10-0153-FOF-EI substituted for higher ROE that was used for the  
12 need determination.

13 **Q. What are the projected WCEC-3 jurisdictional fuel savings from June**  
14 **1, 2011 through the balance of 2011?**

15 A. As explained in the testimony of FPL witness Yupp, the projected total fuel  
16 savings for the period above is \$98,411,000. In order to calculate the  
17 WCEC 3 fuel savings, FPL ran two separate production cost simulations,  
18 one without WCEC 3 and one with WCEC 3. A comparison of the total  
19 system fuel costs from the production model for the two simulations  
20 showed that the fuel costs were \$98,411,000 lower in the case that  
21 included WCEC 3 than in the case without WCEC 3. The jurisdictional  
22 portion of those fuel savings is \$97,277,315. The calculation of this  
23 amount is shown on Schedule E1, in both Appendices IV and V.

24 **Q. How does FPL propose to revise the 2011 CCR factors to reflect**



1           **recovery of WCEC-3 costs consistent with the Settlement**  
2           **Agreement?**

3    A.    As I explained earlier, the Settlement Agreement provides for FPL to  
4           recover the lesser of the non-fuel revenue requirements or the fuel  
5           savings associated with WCEC-3 for the portion of 2011 after it goes into  
6           service. Based on the information provided by Ms. Ousdahl and Mr.  
7           Yupp, the WCEC-3 fuel savings are less than its non-fuel revenue  
8           requirements for that period. Therefore, I have developed WCEC-3  
9           Recovery Components that are designed to recover \$97,277,315 in  
10          projected jurisdictional fuel savings from FPL's retail customers, based on  
11          the assumed in-service date of June 1, 2011. The \$97,277,315 was  
12          allocated to customer classes utilizing the same cost of service and rate  
13          design methodology that was approved in FPL's recent rate case, Docket  
14          No. 080677-EI.

15  
16          Page 12 of Appendix III provides the calculation of the WCEC-3 CCR  
17          components by rate class based on these revenue requirements. Pages  
18          13-14 of Appendix III provide the total CCR factors, including the WCEC-3  
19          CCR components that would apply during the period from when WCEC-3  
20          goes into service through December 31, 2011.

21    Q.    How has FPL calculated the 2011 FCR factors to address the  
22           provision of the Settlement Agreement for WCEC-3 fuel savings to  
23           be reflected in the FCR factors commencing with the unit's in-  
24           service date?

1 A. Per the methodology provided in the Settlement Agreement, FPL  
2 proposes to revise the 2011 fuel factor to include the fuel savings  
3 associated with its WCEC-3 beginning with the commercial operation date  
4 of WCEC-3, which is projected to be June 1, 2011.

5 To calculate the 2011 fuel factors per the Settlement Agreement, FPL has  
6 prepared two E-1 Schedules to calculate average "Step 1" fuel factors to  
7 be applied during the period before WCEC-3 goes into service (assumed  
8 to be January 2011 through May 2011) (Page 2 of Appendix IV) and  
9 separate average "Step 2" fuel factors to be applied during the period  
10 after WCEC-3 goes into service (assumed to be June 2011 through  
11 December 2011) (Page 9 of Appendix IV). FPL first calculates the Step 1  
12 fuel factors assuming WCEC-3 is not operating in 2011, meaning that the  
13 total jurisdictional fuel savings are excluded from the calculation of the  
14 levelized fuel factor on both E-1 Schedules. This adjustment is shown on  
15 Line 1a.

16  
17 Next, FPL adjusts the Step 2 fuel factors for the period June 2011 through  
18 December 2011 by crediting the fuel savings associated with WCEC-3  
19 during this period. The total jurisdictional fuel savings of \$97,277,315,  
20 divided by the projected sales for June 2011 through December 2011 of  
21 63,929,494 mWh results in a downward adjustment of 0.1523 cents per  
22 kWh (including revenue taxes) (Schedule E-1, Line 33a, Page 9 of  
23 Appendix IV). This downward adjustments results in a lower levelized  
24 FCR factor of 4.407 cents per kWh. This represents \$40.62 on a

- 1 Residential 1,000 kWh bill, which is \$1.52 less than the \$42.14 charge in  
2 January 2011.
- 3 **Q. Has FPL also calculated the Step 1 and Step 2 FCR factors, including**  
4 **the costs associated with the Scherer Unit 4 Steam Turbine**  
5 **Upgrade?**
- 6 **A. Yes. FCR factors for the period January 2011 through December 2011**  
7 **including the costs associated with the Scherer Unit 4 steam turbine**  
8 **upgrade are included in Appendix V of my testimony.**
- 9 **Q. Does this conclude your testimony?**
- 10 **A. Yes, it does.**

1                   **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**  
2                   **FLORIDA POWER & LIGHT COMPANY**  
3                   **SUPPLEMENTAL TESTIMONY OF TERRY J. KEITH**  
4                   **DOCKET NO. 100001-EI**  
5                   **OCTOBER 1, 2010**  
6

7   **Q.    Please state your name and address.**

8   **A.    My name is Terry J. Keith and my business address is 9250 West Flagler**  
9       **Street, Miami, Florida 33174.**

10 **Q.    By whom are you employed and what is your position?**

11 **A.    I am employed by Florida Power & Light Company (FPL) as Director, Cost**  
12 **Recovery Clauses in the Regulatory Affairs Department.**

13 **Q.    Have you previously testified in this docket?**

14 **A.    Yes, I have.**

15 **Q.    What is the purpose of your testimony?**

16 **A.    My testimony addresses the following subjects:**

17       **-    I present a revised 2010 Fuel Cost Recovery (FCR)**  
18       **estimated/actual true-up amount, which has been updated to**  
19       **include actual data through August 2010 and which is**  
20       **incorporated into the calculation of the 2011 FCR Factors.**

21       **-    I present the levelized FCR factors for the period January 2011**  
22       **through December 2011, which spreads the fuel savings**  
23       **associated with West County Energy Center Unit 3 (WCEC-3)**  
24       **over the entire calendar year, as well as FCR factors that reflect all**

- 1 of the WCEC-3 fuel savings in the period after WCEC-3 goes into  
2 service (projected to be June 1, 2011).
- 3 - I present a revised 2010 Capacity Cost Recovery (CCR)  
4 estimated/actual true-up amount, which has been updated to  
5 include actual data through August 2010 and which is  
6 incorporated into the calculation of the 2011 CCR Factors.
- 7 - I present the CCR factors for the period January 2011 through  
8 December 2011.
- 9 - I present FPL's Nuclear Power Plant Cost Recovery costs to be  
10 recovered through the CCR Clause in 2011.
- 11 - I present CCR factors for the period June 2011 through December  
12 2011 including an adjustment to recover the portion of the non-fuel  
13 revenue requirements equaling the projected fuel savings  
14 associated with WCEC-3.
- 15 - Finally, I provide on pages 58-59 of Appendix II FPL's proposed  
16 COG tariff sheets, which reflect 2011 projections of avoided  
17 energy costs for purchases from small power producers and  
18 cogenerators and an updated ten-year projection of FPL's annual  
19 generation mix and fuel prices.
- 20 **Q. Have you prepared or caused to be prepared under your direction,**  
21 **supervision or control any exhibits in this proceeding?**
- 22 **A. Yes, I have. They are as follows:**
- 23 - TJK-5 -- Schedules E1, E1-A, E1-B, E1-C, E1-D, E1-E, E2 and E10  
24 based on the traditional factor calculation methodology. TJK-5 also

1 includes Schedule H1, and pages 12-14 and 58-59. These schedules are  
2 included in Appendix II.

3 - TJK-6 -- the entire Appendix III

4 - TJK-7 -- the entire Appendix IV

5

6 Appendix II contains the levelized FCR related schedules. Appendix III  
7 contains the CCR related schedules, including the calculation of the CCR  
8 factors recovering the portion of the non-fuel revenue requirements  
9 equaling the projected fuel savings associated with WCEC-3. Appendix  
10 IV contains the FCR schedules based on the Settlement Agreement.

11

12

#### FUEL COST RECOVERY CLAUSE

13

14 **Q. Has FPL revised its 2010 FCR Estimated/Actual True-up amount that**  
15 **was filed on August 2, 2010 to reflect actual data through August**  
16 **2010?**

17 **A. Yes. The 2010 FCR estimated/actual true-up amount has been revised to**  
18 **an under-recovery of \$221,691,239, reflecting actual data through August**  
19 **2010, plus interest. This \$221,691,239 under-recovery, plus the 2009**  
20 **final true-up under-recovery of \$8,771,414 results in a net under-recovery**  
21 **of \$230,462,653 (see Schedule E1-b, Pages 5 and 6 of Appendix II). This**  
22 **\$230,462,653 under-recovery is to be included in the FCR factor for the**  
23 **January 2011 through December 2011 period.**

24 **Q What adjustments are included in the calculation of the levelized**

1           **FCR factors shown on Schedules E1 included in Appendices II and**  
2           **IV?**

3    A.    The total net true-up to be included in the 2011 FCR factors is an under-  
4           recovery of \$230,462,653. This amount, divided by the projected retail  
5           sales of 102,071,219 MWh for January 2011 through December 2011,  
6           results in an increase of 0.2258¢ per kWh before applicable revenue  
7           taxes, as shown on Line 26 of Schedule E1, Page 3 of Appendix II. The  
8           Generating Performance Incentive Factor (GPIF) Testimony of FPL  
9           Witness Carmine A. Priore III, filed on April 1, 2010, calculated a reward  
10          of \$8,948,495 for the period ending December 2009. In his October 1,  
11          2010 testimony, Mr. Priore presents a refinement that FPL has  
12          implemented for calculation of the 2011 GPIF AHNOR targets and  
13          recalculation of prior year targets. Implementing this refinement for prior  
14          years results in a credit to customers of \$832,595 including interest, which  
15          is being applied to reduce the 2009 GPIF reward of \$8,948,495. The  
16          resulting revised 2009 GPIF reward, which is being applied to the January  
17          2011 through December 2011 period is \$8,115,900. This \$8,115,900  
18          reward, divided by the projected retail sales of 102,071,219 MWh during  
19          the projected period, results in an increase of .0080¢ per kWh, as shown  
20          on line 30 of Schedule E1, Page 3 Appendix II.

21    **Q.    What is the proposed levelized FCR factor for the period January**  
22          **2011 through December 2011?**

23    A.    4.214¢ per kWh. Schedule E1, Page 3 of Appendix II shows the  
24          calculation of this twelve-month levelized FCR factor for January 2011

1 through December 2011. Schedule E2, Pages 15 and 16 of Appendix II  
2 shows the monthly fuel factors for January 2011 through December 2011  
3 and also the twelve-month levelized FCR factor for the period.

4 **Q. Has the Company developed levelized FCR factors for its Time of**  
5 **Use rates for January 2011 through December 2011?**

6 A. Yes. Schedule E1-D Page 1 of 2, located on Page 8 of Appendix II,  
7 provides a twelve-month levelized FCR factor of 4.836¢ per kWh on-peak  
8 and 3.929¢ per kWh off-peak for our Time of Use rate schedules for  
9 January 2011 through December 2011. The time of use rates for the  
10 Seasonal Demand Time of Use Rider (SDTR) are 4.996¢ (on-peak) and  
11 3.964¢ (off-peak) and are provided on Schedule E-1D, Page 2 of 2,  
12 located on Page 9 of Appendix II. The SDTR was implemented pursuant  
13 to the Stipulation and Settlement Agreement approved in Docket No.  
14 050045-EI, which incorporates a different on-peak period during the  
15 months of June through September.

16  
17 FCR factors by rate group for the period January 2011 through December  
18 2011 are presented on Schedule E1-E, Page 1 of 2, located on Page 10  
19 of Appendix II. FCR factors by rate group for the SDTR are provided on  
20 Schedule E-1E, Page 2 of 2, located on Page 11 of Appendix II.

21 **Q. Were these calculations made in accordance with the procedures**  
22 **approved in predecessors to this Docket?**

23 A. Yes.



## CAPACITY COST RECOVERY CLAUSE

1

2

3 **Q. Has FPL revised its 2010 CCR Estimated/Actual True-up amount that**  
4 **was filed on August 2, 2010 to reflect actual data through August**  
5 **2010?**

6 **A. Yes. The 2010 CCR estimated/actual true-up amount has been revised**  
7 **to an under-recovery of \$85,933,800, reflecting actual data through**  
8 **August 2010 plus interest. This \$85,933,800 under-recovery, plus the**  
9 **2009 final true-up over-recovery of \$20,891,498 results in a net under-**  
10 **recovery of \$65,042,302 (see Pages 3 and 4 of Appendix III). This**  
11 **\$65,042,302 net under-recovery is to be included for recovery in the CCR**  
12 **factor for the January 2011 through December 2011 period.**

13 **Q. Have you prepared a summary of the requested capacity payments**  
14 **for the projected period of January 2011 through December 2011?**

15 **A. Yes. Page 5 of Appendix III provides this summary. Total Recoverable**  
16 **Capacity Payments are \$606,646,448 (line 15) and include payments of**  
17 **\$188,421,452 to non-cogenerators (line 1), payments of \$272,104,074 to**  
18 **cogenerators (line 2), \$1,613,943 relating to the St. John's River Power**  
19 **Park (SJRPP) Energy Suspension Accrual (line 3), \$49,351,038 in**  
20 **Incremental Power Plant Security Costs (line 5) and \$16,287,732 in**  
21 **Transmission of Electricity by Others (line 6). These amounts are partially**  
22 **offset by \$5,246,711 of Return Requirements on SJRPP Suspension**  
23 **Payments (line 4) and by Transmission Revenues from Capacity Sales of**  
24 **\$2,411,394 (line 7). The resulting amount is then increased by the net**

1 under-recovery for 2009 and 2010 of \$65,042,302 (line 11) and the  
2 Nuclear Power Plant Cost Recovery Clause amount of \$31,288,445 (line  
3 12).

4 **Q. What does line 12 -- Nuclear Cost Recovery Clause represent?**

5 A. FPL has included in the calculation of its CCR Factors \$31,288,445 as  
6 reflected in Exhibit WP-7 contained in the supplemental Nuclear Power  
7 Plant Cost Recovery (NPPCR) testimony and exhibits of Winnie Powers  
8 filed on August 17, 2010. Per Order No. PSC-07-0240-FOF-EI, issued on  
9 March 20, 2007, the Commission adopted Rule 25-6.0423 to implement  
10 Section 366.93, Florida Statutes, which was enacted by the Florida  
11 Legislature in 2006. The Rule provides the mechanism to determine  
12 recoverable costs and provides for annual recovery of those costs  
13 through the CCR.

14 **Q. Have you prepared a calculation of the allocation factors for demand  
15 and energy?**

16 A. Yes. Page 6 of Appendix III provides this calculation. The demand  
17 allocation factors are calculated by determining the percentage each rate  
18 class contributes to the monthly system peaks. The energy allocators are  
19 calculated by determining the percentage each rate class contributes to  
20 total kWh sales, as adjusted for losses.

21 **Q. Have you prepared a calculation of the proposed 2011 CCR factors  
22 by rate class?**

23 A. Yes. Page 7 of Appendix III presents this calculation.

24 **Q. What effective date is the Company requesting for the new FCR and**

1           **CCR factors?**

2    A.     FPL is requesting that the FCR and CCR factors become effective with  
3           customer bills for January 2011 (cycle day 1) through December 2011  
4           (cycle day 21). This will provide for 12 months of billing on the FCR and  
5           CCR factors for all our customers.

6

7

**IMPLEMENTATION OF STIPULATION AND SETTLEMENT**

8

**AGREEMENT FOR FCR AND CCR CLAUSES**

9

10   **Q.     If approved by the Commission, how will the Stipulation and**  
11           **Settlement that was filed in Docket Nos. 080677-EI and 090130-EI on**  
12           **August 20, 2010 (the "Settlement Agreement") impact the FCR and**  
13           **CCR clauses?**

14    A.     The Settlement Agreement states that beginning with the first billing cycle  
15           on or after the date on which WCEC-3 enters commercial service, FPL  
16           shall be authorized to recover during the remainder of the calendar year  
17           the lesser of the projected WCEC-3 non-fuel revenue requirements for  
18           the balance of the calendar year and the projected WCEC-3 fuel savings  
19           for the balance of the calendar year, via FPL's CCR clause. The  
20           Settlement Agreement also provides that FPL shall simultaneously  
21           implement revised FCR factors that reflect the projected WCEC-3 fuel  
22           savings.

23   **Q.     When does FPL project WCEC-3 to enter commercial operation?**

24    A.     FPL projects WCEC-3 to enter commercial operation on approximately

1 June 1, 2011.

2 **Q. What are the projected WCEC-3 jurisdictional non-fuel revenue**  
3 **requirements from June 1, 2011 through the balance of 2011?**

4 A. As explained in the testimony of FPL witness Ousdahl, the jurisdictional  
5 non-fuel revenue requirements for June 1, 2011 through December 31,  
6 2011 are projected to be \$99,629,081. As contemplated by the  
7 Settlement Agreement, this calculation reflects the projected Plant in  
8 Service balance and operating expenses for WCEC-3 that were used in  
9 the determination of need for the unit in Docket No. 080203-EI, with the  
10 10% return on equity (ROE) approved by the Commission in Order No.  
11 PSC-10-0153-FOF-EI substituted for higher ROE that was used for the  
12 need determination.

13 **Q. What are the projected WCEC-3 jurisdictional fuel savings from June**  
14 **1, 2011 through the balance of 2011?**

15 A. As explained in the testimony of FPL witness Yupp, the projected total fuel  
16 savings for the period above is \$97,296,000. In order to calculate the  
17 WCEC-3 fuel savings, FPL ran two separate production cost simulations,  
18 one without WCEC-3 and one with WCEC-3. A comparison of the total  
19 system fuel costs from the production model for the two simulations  
20 showed that the fuel costs were \$97,296,000 lower in the case that  
21 included WCEC-3 than in the case without WCEC-3. The jurisdictional  
22 portion of those fuel savings is \$96,175,160. The calculation of this  
23 amount is shown on Schedule E1, which is Page 9 of Appendix IV.

24 **Q. How does FPL propose to revise the 2011 CCR factors to reflect**

1           **recovery of WCEC-3 costs consistent with the Settlement**  
2           **Agreement?**

3    A.    As I explained earlier, the Settlement Agreement provides for FPL to  
4           recover the lesser of the non-fuel revenue requirements or the fuel  
5           savings associated with WCEC-3 for the portion of 2011 after it goes into  
6           service. Based on the information provided by Ms. Ousdahl and Mr.  
7           Yupp, the WCEC-3 fuel savings are less than its non-fuel revenue  
8           requirements for that period. Therefore, I have developed WCEC-3  
9           Recovery Components that are designed to recover \$96,175,160 in  
10          projected jurisdictional fuel savings from FPL's retail customers, based on  
11          the assumed in-service date of June 1, 2011. The \$96,175,160 was  
12          allocated to customer classes utilizing the same cost of service and rate  
13          design methodology that was approved in FPL's recent rate case, Docket  
14          No. 080677-EI.

15  
16          Page 12 of Appendix III provides the calculation of the WCEC-3 CCR  
17          components by rate class based on these revenue requirements. Pages  
18          13-14 of Appendix III provide the total CCR factors, including the WCEC-3  
19          CCR components that would apply during the period from when WCEC-3  
20          goes into service through the balance of the year.

21    Q.    How has FPL calculated the 2011 FCR factors to address the  
22          provision of the Settlement Agreement for WCEC-3 fuel savings to  
23          be reflected in the FCR factors commencing with the unit's in-  
24          service date?

1 A. Per the methodology provided in the Settlement Agreement, FPL  
2 proposes to revise the 2011 fuel factor to include the fuel savings  
3 associated with its WCEC-3 beginning with the commercial operation date  
4 of WCEC-3, which is projected to be June 1, 2011.

5  
6 To calculate the 2011 fuel factors per the Settlement Agreement, FPL has  
7 prepared two E-1 Schedules to calculate average "Step 1" fuel factors to  
8 be applied during the period before WCEC-3 goes into service (assumed  
9 to be January 2011 through May 2011) (Page 2 of Appendix IV) and  
10 separate average "Step 2" fuel factors to be applied during the period  
11 after WCEC-3 goes into service (assumed to be June 2011 through  
12 December 2011) (Page 9 of Appendix IV). FPL first calculates the Step 1  
13 fuel factors assuming WCEC-3 is not operating in 2011, meaning that the  
14 total amount of fuel savings are excluded from the calculation of the  
15 levelized fuel factor on both E-1 Schedules. This adjustment is shown on  
16 Line 1a.

17  
18 Next, FPL adjusts the Step 2 fuel factors for the period June 2011 through  
19 December 2011 by crediting the fuel savings associated with WCEC-3  
20 during this period. The total jurisdictional fuel savings of \$96,175,160,  
21 divided by the projected sales for June 2011 through December 2011 of  
22 63,929,494 MWh results in a downward adjustment of 0.1505 cents per  
23 kWh (including revenue taxes) (Schedule E-1, Line 31, Page 9 of  
24 Appendix IV). This downward adjustment results in a lower levelized FCR

1 factor of 4.158 cents per kWh. This represents \$38.13 on a Residential  
2 1,000 kWh bill, which is \$1.51 less than the \$39.64 charge in January  
3 2011.

4 **Q. Does this conclude your testimony?**

5 **A. Yes, it does.**

1           **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2                           **FLORIDA POWER & LIGHT COMPANY**

3                           **TESTIMONY OF GENE F. ST. PIERRE**

4                           **DOCKET NO. 100001-EI**

5                           **September 1, 2010**

6

7   **Q.    Please state your name and address.**

8   A.    My name is Gene F. St. Pierre. My business address is 700  
9           Universe Boulevard, Juno Beach, Florida 33408.

10 **Q.    By whom are you employed and what is your position?**

11 A.    I am employed by Florida Power & Light Company in the Nuclear  
12           Business Unit as Vice President of Fleet Support.

13 **Q.    Please describe your educational background and business  
14           experience in the nuclear industry.**

15 A.    I received my technical training in the U.S. Navy Nuclear Power  
16           Program, serving for six years. I received my Bachelor of Science  
17           degree in general studies from the University State of New York  
18           and my Masters in Management from Emmanuel College. I also  
19           completed the Program for Management Development at Harvard  
20           Business School. In 1977, I joined Yankee Atomic Power Station  
21           as an Operator, where I remained until 1979 when I joined Public  
22           Service Company of New Hampshire at the Seabrook Nuclear



1 Power Plant (owned by NextEra Energy since 2002). I served in  
2 various roles of increasing responsibility at Seabrook until early  
3 2010. My positions included Control Room Operator, Shift  
4 Supervisor, Assistant Operations Manager, Station Director and  
5 Site Vice President. In February 2010, I was appointed Vice  
6 President of Fleet Support. I have accountability for Emergency  
7 Preparedness, Nuclear Fuels, Licensing, Performance  
8 Improvement, Security and Fleet Training.

9 **Q. What is the purpose of your testimony?**

10 A. My testimony presents and explains FPL's projections of nuclear fuel  
11 costs for the thermal energy (MMBtu) to be produced by our nuclear  
12 units and the costs of disposal of spent nuclear fuel. I am also  
13 updating the status of certain litigation that affects FPL's nuclear fuel  
14 costs; plant security costs and new NRC security initiatives; and  
15 outage events. Both nuclear fuel and disposal of spent nuclear fuel  
16 costs were input values to POWERSYM used to calculate the costs  
17 to be included in the proposed fuel cost recovery factors for the  
18 period January 2011 through December 2011.

19 **Nuclear Fuel Costs**

20 **Q. What is the basis for FPL's projections of nuclear fuel costs?**

- 1 A. FPL's nuclear fuel cost projections are developed using projected  
2 energy production at our nuclear units and their operating schedules,  
3 for the period January 2011 through December 2011.
- 4 **Q. Please provide FPL's projection for nuclear fuel unit costs and**  
5 **energy for the period January 2011 through December 2011.**
- 6 A. FPL projects the nuclear units will produce 233,788,606 MMBtu of  
7 energy at a cost of \$0.6326 per MMBtu, excluding spent fuel  
8 disposal costs, for the period January 2011 through December 2011.  
9 Projections by nuclear unit and by month are in Appendix II, on  
10 Schedule E-4, starting on page 22.

11

12 **Spent Nuclear Fuel Disposal Costs**

- 13 **Q. Please provide FPL's projections for spent nuclear fuel disposal**  
14 **costs for the period January 2011 through December 2011 and**  
15 **explain the basis for FPL's projections.**
- 16 A. FPL's projections for spent nuclear fuel disposal costs of  
17 approximately \$19.5 million are provided in Appendix II, on Schedule  
18 E-2, starting on page 15 of the Appendix. These projections are  
19 based on FPL's contract with the U.S. Department of Energy (DOE),  
20 which sets the spent fuel disposal fee at 0.9321 mills per net kWh  
21 generated, including transmission and distribution line losses.

1 **Litigation Status Update**

2 **Q. Is there currently an unresolved dispute relating to the spent**  
3 **fuel disposal fee?**

4 A. Yes. On April 5, 2010, FPL along with several other utilities and with  
5 the Nuclear Energy Institute filed a petition for review against the  
6 DOE in the U.S. Court of Appeals for the District of Columbia Circuit  
7 to suspend collection of the spent nuclear fuel disposal fee in light of  
8 the DOE's decision to terminate the Yucca Mountain spent nuclear  
9 fuel disposal project. FPL expects the Court to rule on the petition  
10 sometime in 2011.

11

12 **Nuclear Plant Security Costs**

13 **Q. What is FPL's projection of incremental security costs at**  
14 **FPL's nuclear power plants for the period January 2011**  
15 **through December 2011?**

16 A. FPL presently projects that it will incur \$47.4 million in incremental  
17 nuclear power plant security costs in 2011.

18 **Q. Please provide a brief description of the items included in this**  
19 **projection.**

20 A. The projection includes maintaining a security force as a result of  
21 implementing NRC's fitness for duty rule under Part 26, which strictly  
22 limits the number of hours security personnel may work; additional

1 personnel training; maintaining the physical upgrades resulting from  
2 implementing NRC's physical security rule under Part 73; and  
3 impacts of implementing NRC's rule under Part 73 for Cyber  
4 Security. It also includes Force on Force (FoF) modifications at the  
5 St. Lucie and Turkey Point nuclear sites to effectively mitigate new  
6 adversary tactics and capabilities employed by the NRC's Composite  
7 Adversary Force (CAF) as required by NRC inspection procedures.

8 **Q. Has the NRC issued any revisions to the security-related**  
9 **Orders that affect FPL's projection?**

10 A. Yes. On March 27, 2009 the NRC issued a new rule under Part  
11 73.54 of the Code of Federal Regulations that involves the  
12 protection of station digital computer, communications systems and  
13 networks which would impose significant requirements for  
14 monitoring, hardening and responding to cyber intrusions. FPL  
15 provided a plan to the NRC in November 2009 that outlined when  
16 full implementation will be completed. Full implementation for this  
17 new Part 73.54 is scheduled for completion in 2014. Additionally,  
18 the Federal Regulatory Energy Commission (FERC) issued an  
19 order on March 18, 2010, imposing similar Cyber Security  
20 requirements for implementation at additional plant systems that  
21 could impact the reliability of the bulk electric system within  
22 eighteen months unless an outage is required for items specifically

1 under FERC jurisdiction. The NRC Cyber Security rulemaking and  
2 FERC Order costs for 2011 are estimated to be \$8.0 million for the  
3 St. Lucie and Turkey Point nuclear sites.

4  
5 Also, in February 2009, the NRC updated the Enhanced Adversary  
6 Characteristics (EAC) of the Design Basis Threat (DBT). These  
7 enhancements are now being utilized during the triennial FoF  
8 inspections performed at the nuclear stations. The DBT is the  
9 measure that all nuclear stations are designed to defend against.  
10 Some examples of changes are: enhanced intrusion detection,  
11 adversary delay barriers, and additional vehicle barriers.

12  
13 FoF inspections are scheduled on a repeating three year cycle.  
14 Consequently, St. Lucie and Turkey Point will receive third round  
15 FoF inspections in the 2011-2013 cycle and FPL sites may require  
16 additional modifications to ensure successful regulatory inspection  
17 conclusions. Adversary Characteristics are constantly being  
18 reviewed by the NRC due to the potential change in adversary  
19 capabilities. Consequently, future enhancements of nuclear  
20 facilities may be required. St. Lucie is currently performing  
21 modifications to the site for preparation of the NRC triennial FoF

1 inspection expected in early 2011. The St. Lucie FoF modifications  
2 are estimated to be \$3.0 million for 2011.

3

4 **2010 Outage Events**

5 **Turkey Point**

6 **Q. Has FPL experienced any unplanned outages at its Turkey Point**  
7 **plant in 2010?**

8 **A.** Yes. In January 2010, a manual reactor trip on Unit 4 was initiated  
9 due to Steam Generator level being greater than 75%.

10 **Q. What caused the manual trip on Unit 4?**

11 **A.** Prior to the reactor trip, both Unit 4 Heater Drain Pumps (HDPs)  
12 tripped. Power was stabilized at 93% and the HDPs were restored.  
13 However, following the restoration of the HDPs, a Plant Operator  
14 observed that the 4A Steam Generator Feed Pump (SGFP) was  
15 leaking oil and water from the pump outboard bearing housing and  
16 the oil reservoir level was lowering. In response, Control Room  
17 Operators manually secured the 4A SGFP, initiating an automatic  
18 reactor power reduction. The power reduction caused elevated  
19 water levels in the Steam Generators, an expected result of the  
20 normal response of the Steam Generator level control system to  
21 the automatic power reduction. Level in the 4B Steam Generator  
22 exceeded the administrative set point of 75%, prompting the

1 Reactor Operator to manually trip the Unit 4 reactor. Two root  
2 causes were identified while investigating the 4A SGFP oil leak, 1)  
3 unresponsive control of seal water injection to the pump outboard  
4 bearing caused by a degraded hand-auto controller, and 2)  
5 blockage of the 4A SGFP outboard bearing cavity drain.

6 **Q. How many days was the Turkey Point Unit 4 outage due to this**  
7 **issue?**

8 A. The Unit 4 outage was approximately 3 days.

9 **Q. What corrective actions has FPL initiated to avoid this problem**  
10 **in the future?**

11 A. FPL intends to replace SGFP seal water hand-auto controllers later  
12 this year for Unit 4 and as a preventative measure in Unit 3.  
13 Additionally, a preventative maintenance activity was established to  
14 verify the bearing seal cavity drains are clear on a periodic basis.

15 **St. Lucie**

16 **Q. Has FPL experienced any unplanned outages at its St. Lucie**  
17 **plant in 2010?**

18 A. Yes. In April 2010, Unit 2 was manually shut down due to the  
19 malfunction of the 2B moisture separator reheater (MSR) safety  
20 valve.

21 **Q. What caused the 2B MSR safety valve malfunction?**

1 A. The pilot valve spring on the 2B MSR safety valve had broken  
2 which caused the valve to lift at normal operating pressure.

3 **Q. How many days was the St. Lucie Unit 2 outage due to this**  
4 **issue?**

5 A. The Unit 2 outage was approximately 7 days.

6 **Q. What corrective actions did FPL initiate to avoid this problem in**  
7 **the future?**

8 A. The affected safety valve pilot valve spring was replaced. As a  
9 preventative measure, the three remaining Unit 2 MSR safety valve  
10 pilot valve springs were also replaced.

11 **Q. Has FPL experienced any unplanned outages at St. Lucie Unit 1**  
12 **in 2010?**

13 A. Yes. In April, 2010 while Unit 1 was shut down to perform a  
14 scheduled refueling outage, there were several events that delayed  
15 the restart of the unit. The events were primarily related to  
16 addressing equipment conditions that were discovered during the  
17 course of the outage, including:

18 1. Scheduled activities for replacement of the Fuel Transfer  
19 system wheels and subsequent post maintenance testing  
20 revealed high running loads. Extensive troubleshooting resulted  
21 in replacement of the defective Load Cell to permit off-load of



- 1 fuel from the Reactor to support planned scope later into the  
2 outage.
- 3 2. Reactor Coolant system Alloy 600 mitigation scope was  
4 extended due to discovery of additional defective metal during  
5 the machining and welding activities. Inspection and removal of  
6 these locations was necessary to meet the intent of the NRC  
7 commitment for the repair scope planned.
- 8 3. During Reactor assembly following the load of new fuel into the  
9 Reactor, the #1 Control Rod (CEA) Extension Shaft was  
10 damaged and required replacement.
- 11 4. Inspection activities following Main Generator bearing  
12 replacement discovered a hydrogen leak in the Radial Leads.  
13 Safe operation of the Unit necessitated disassembly and  
14 replacement of the defective seals before the Generator could  
15 be placed in service.
- 16 5. During the return of the Feedwater system for Unit restart, a  
17 large seawater leak into the Main Condenser occurred. This  
18 resulted in extended activities to isolate and repair the source of  
19 leakage before Unit restart. Additionally, this event impacted the  
20 ability to increase unit power until all contaminants could be  
21 removed from the feedwater system.

1 **Q. How many days was the St. Lucie Unit 1 outage extended due**  
2 **to these issues?**

3 A. The Unit 1 refueling outage was extended approximately 25 days.

4 **Q. Did St. Lucie Unit 1 experience an additional unplanned outage**  
5 **as it was returning to service from the refueling outage?**

6 A. Yes. In June 2010, while Unit 1 was in power ascension from the  
7 refueling outage, the Unit was shut down when the control element  
8 assembly (CEA) controls malfunctioned and released two control  
9 rods into a safe position

10 **Q. What caused the control element assembly to malfunction?**

11 A. The malfunction was caused by a fault in the control system.  
12 Subsequent inspection and troubleshooting scope identified  
13 defective circuitry components.

14 **Q. How many days was the St. Lucie Unit 1 outage due to these**  
15 **issues?**

16 A. The Unit 1 outage was approximately 11 days.

17 **Q. What corrective actions did FPL initiate to avoid this problem in**  
18 **the future?**

1 A. The affected circuitry components were replaced to ensure  
2 operational reliability for Unit operation.

3 **Q. Does this conclude your testimony?**

4 A. Yes it does.

1                   **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2                   **FLORIDA POWER & LIGHT COMPANY**

3                   **TESTIMONY OF CARMINE A. PRIORE III**

4                   **DOCKET NO. 100001-EI**

5                   **APRIL 1, 2010**

6

7   **Q.    Please state your name and business address.**

8    A.    My name is Carmine A. Priore III, and my business address is 700 Universe  
9            Boulevard, Juno Beach, Florida 33408.

10 **Q.    By whom are you currently employed and in what capacity?**

11   A.    I am employed by Florida Power & Light Company ("FPL") and I am the Vice  
12            President of Production Assurance and Business Services in the Power Generation  
13            Division of FPL where I am responsible for providing production standardization  
14            and commercial management of FPL's fossil generating assets.

15 **Q.    Please describe your educational background.**

16   A.    I earned a Bachelor of Science degree in Electrical Engineering from the  
17            University of Florida and a Master of Science in Engineering Management, which  
18            is a Business Administration and Industrial Engineering combination with focus  
19            in Operations Management, from the University of South Florida. I also  
20            completed the Executive Program "Driving Corporate Performance" at the  
21            Harvard Business School. Additionally, I am a licensed and registered  
22            Professional Engineer (PE) in the State of Florida.

23 **Q.    Please briefly summarize your work experience at FPL.**

1 A. I have held various power plant engineering, design, operation, maintenance, and  
2 business roles with FPL for over 20 years. I joined FPL's Power Plant  
3 Engineering Department in 1989, where I held increasing levels of responsibility  
4 from project engineering to project management. From 1993 through 1994, I was  
5 involved in the design, construction, and startup of FPL's new advanced Martin  
6 combined cycle plant. Additionally, I had plant budget and engineering  
7 responsibilities at FPL's conventional and combined cycle plants involving  
8 operational procedures, work identification and maintenance activities. In 2000, I  
9 became the Startup Manager for FPL's Martin Units 8A and 8B advanced  
10 combustion turbines where I was responsible for assuring systems and equipment  
11 were ready to be safely started and operated. In 2001, I became Production  
12 Manager for FPL's Lauderdale combined cycle plant. In this role, I had operations  
13 and maintenance responsibilities, including environmental and regulatory  
14 compliance. In 2002, I was named General Manager of Electrical and  
15 Instrumentation & Controls for all FPL fossil plant assets. This role included the  
16 accountability for business planning recommendations as well as managing the  
17 development and review of standard operational procedures. In 2006, just prior to  
18 my current role, I was named Plant General Manager of FPL's new West County  
19 Energy Center, a clean, highly efficient state-of-the-art combined cycle plant with  
20 nearly 3,800 MW of generating capacity.

21 **Q. What is the purpose of your testimony?**

22 A. The purpose of my testimony is to report actual 2009 performance for Equivalent  
23 Availability Factor (EAF) and Average Net Operating Heat Rate (ANOHR) for

1 the twelve (12) generating units used to determine the Generating Performance  
2 Incentive Factor (GPIF). I have compared the actual performance of each unit to  
3 the targets approved in Commission Order No. PSC-08-0824-FOF-EI issued  
4 December 22, 2008, for the period January through December 2009, and  
5 performed the reward/penalty calculations prescribed by the GPIF Manual. My  
6 testimony presents the result of these calculations: \$56,657,635 of fuel savings to  
7 FPL's customers as a result of the availability and efficiency of FPL's GPIF  
8 generating units, and a GPIF reward of \$8,948,495.

9 **Q. Have you prepared, or caused to have prepared under your direction,**  
10 **supervision, or control any exhibits in this proceeding?**

11 **A.** Yes, I have one. It is identified as Exhibit CP-1 and it shows the reward/penalty  
12 calculations prescribed by the GPIF Manual. Page 1 of Exhibit CP-1 is an index  
13 to the contents of the exhibit.

14 **Q. What is the GPIF reward/penalty amount calculated for the period January**  
15 **through December, 2009?**

16 **A.** The GPIF reward is \$8,948,495.

17 **Q. Please explain how the GPIF reward amount is calculated.**

18 **A.** The steps involved in making this calculation are provided in Exhibit CP-1. Page  
19 2 provides the GPIF Reward/Penalty Table (Actual), which shows an overall  
20 GPIF performance point value of +2.71, corresponding to a \$56,657,635 fuel  
21 savings and a GPIF reward of \$8,948,495. Page 3 provides the calculation of the  
22 maximum allowed incentive dollars. The calculation of the system actual GPIF  
23 performance points is shown on page 4. This page lists each GPIF unit, the unit's

1 performance indicators (EAF and ANOHR), the weighting factors, and the  
2 associated GPIF points.

3  
4 Page 5 is the actual EAF and adjustments summary. This page lists each of the  
5 twelve (12) GPIF units, the actual outage factors and the actual EAF, in columns  
6 1 through 5. Column 6 is the adjustment for planned outage variation. Column 7  
7 is the adjusted actual EAF, which is calculated on page 6. Column 8 is the target  
8 EAF. Column 9 contains the Generating Performance Incentive Points for  
9 availability as determined by interpolating from the tables shown on pages 8  
10 through 19. These tables are based on the targets and target ranges submitted to,  
11 and approved by, the Commission prior to the start of the period.

12  
13 Continuing with Exhibit CP-1, Page 7 shows the adjustments to ANOHR. For  
14 each of the twelve (12) units, it shows, in columns 2 through 4, the target heat rate  
15 formula, the actual Net Output Factor (NOF) and the actual ANOHR. Since heat  
16 rate varies with NOF, it is necessary to determine both the target and actual heat  
17 rates at the same NOF. This adjustment is to provide a common basis for  
18 comparison purposes and is shown numerically for each GPIF unit in columns 5  
19 through 8. Column 9 contains the Generating Performance Incentive Points as  
20 determined by interpolating from the tables shown on pages 8 through 19. These  
21 tables are based on the targets and target ranges submitted to, and approved by,  
22 the Commission prior to the start of the period.

1 Q. Please explain the primary reason or reasons why FPL will receive a reward  
2 under the GPIF for the January through December, 2009 period.

3 A. The primary reason that FPL will receive a reward for the period was that  
4 adjusted actual availabilities for St. Lucie Unit 1, Turkey Point Units 3 and 4, Ft.  
5 Myers Unit 2, Manatee Unit 3 and Sanford Unit 5 were each better than target,  
6 and Manatee Unit 3 adjusted actual heat rate was better than target.

7 Q. Please summarize each nuclear unit performance as it relates to the EAF of  
8 the units.

9 A. St. Lucie Unit 1 operated at an adjusted actual EAF of 99.5%, compared to its  
10 target of 93.6%. This results in a +10.0 point reward, which corresponds to a  
11 GPIF reward of \$3,344,491.

12

13 St. Lucie Unit 2 operated at an adjusted actual EAF of 75.1%, compared to its  
14 target of 81.8%. This results in a -10.0 point penalty, which corresponds to a  
15 GPIF penalty of \$2,548,026.

16

17 Turkey Point Unit 3 operated at an adjusted actual EAF of 84.7% compared to its  
18 target of 82.7%. This results in a +6.67 point reward, which corresponds to a  
19 GPIF reward of \$1,714,878.

20

21 Turkey Point Unit 4 operated at an adjusted actual EAF of 88.8% compared to its  
22 target of 81.3%. This results in a +10.0 point reward, which corresponds to a  
23 GPIF reward of \$2,481,929.



1

2 In total, the combined nuclear units' EAF performance results in a net GPIF  
3 reward of \$4,993,272.

4 **Q. Please summarize each nuclear unit performance as it relates to the ANOHR**  
5 **of the units.**

6 A. St. Lucie Unit 1 operated with an adjusted actual ANOHR of 10,980 Btu/kWh  
7 compared to its target of 11,006 Btu/kWh. This ANOHR is within the  $\pm 75$   
8 Btu/kWh dead band around the projected target; therefore, there is no GPIF  
9 reward or penalty.

10

11 St. Lucie Unit 2 operated with an adjusted actual ANOHR of 11,029 Btu/kWh  
12 compared to its target of 11,272 Btu/kWh. This ANOHR results in a GPIF  
13 reward of \$624,613.

14

15 Turkey Point Unit 3 operated with an adjusted actual ANOHR of 11,474 Btu/kWh  
16 compared to its target of 11,476 Btu/kWh. This ANOHR is within the  $\pm 75$   
17 Btu/kWh dead band around the projected target; therefore, there is no GPIF  
18 reward or penalty.

19

20 Turkey Point Unit 4 operated with an adjusted actual ANOHR of 11,428 Btu/kWh  
21 compared to its target of 11,488 Btu/kWh. This ANOHR is within the  $\pm 75$   
22 Btu/kWh dead band around the projected target; therefore, there is no GPIF  
23 reward or penalty.

1

2 In total, the combined nuclear units' heat rate performance results in a GPIF  
3 reward of \$624,613.

4 **Q. What is the total GPIF reward for FPL's nuclear units?**

5 A. \$5,617,885.

6 **Q. Please summarize the performance of FPL's fossil units.**

7 A. Regarding EAF performance, five (5) of the eight (8) fossil generating units  
8 performed better than their availability targets resulting in a reward of \$4,620,156,  
9 while the remaining three (3) units performed worse than their targets resulting in  
10 a penalty of \$2,079,070. Thus, the combined fossil units' availability performance  
11 results in a net GPIF reward of \$2,541,086.

12

13 Regarding ANOHR, two (2) out of the eight (8) fossil units operated with an  
14 ANOHR that was below the  $\pm 75$  Btu/kWh dead band resulting in a reward of  
15 \$2,167,970, while two (2) out of the eight (8) fossil units operated with an  
16 ANOHR that was above the  $\pm 75$  Btu/kWh dead band resulting in a penalty of  
17 \$1,378,446. The remaining four (4) fossil units operated with ANOHRs that were  
18 within the  $\pm 75$  Btu/kWh dead band, and receive no incentive reward or penalty.  
19 Thus, the combined fossil units' heat rate performance results in a net GPIF  
20 reward of \$789,524.

21 **Q. What is the total GPIF reward for FPL's fossil units?**

22 A. \$3,330,610.

1 Q. To recap, what is the total GPIF result for the period January through  
2 December 2009?

3 A. The total GPIF result for the period January through December 2009 is a  
4 \$56,657,635 fuel savings to FPL's customers and a GPIF reward of \$8,948,495.

5 Q. Does this conclude your testimony?

6 A. Yes.

1                   **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2                   **FLORIDA POWER & LIGHT COMPANY**

3                   **TESTIMONY OF CARMINE A. PRIORE III**

4                   **DOCKET NO. 100001-EI**

5                   **SEPTEMBER 1, 2010**

6

7   **Q.     Please state your name and business address.**

8   A.     My name is Carmine A. Priore III and my business address is 700 Universe  
9           Boulevard, Juno Beach, Florida 33408.

10 **Q.     Please state your present position with Florida Power and Light Company**  
11 **(FPL).**

12 A.     I am Vice President of Production Assurance and Business Services in the Power  
13           Generation Division of FPL.

14 **Q.     Have you previously testified in this docket?**

15 A.     Yes, I have.

16 **Q.     What is the purpose of your testimony?**

17 A.     The purpose of my testimony is to present FPL's generating unit equivalent  
18           availability factor (EAF) targets and average net operating heat rate (ANOHR)  
19           targets used in determining the Generating Performance Incentive Factor (GPIF) for  
20           the period January through December, 2011. In addition, I will explain a  
21           refinement that FPL has implemented for calculation of the 2011 GPIF ANOHR  
22           targets for combined cycle units, which will also be applied to recalculate the 2010  
23           targets and to adjust the prior years' reward/penalty calculations. Implementing this

1 refinement for prior years results in a credit to customers of \$832,595 including  
2 interest, which FPL proposes to apply as a reduction to the 2009 GPIF reward of  
3 \$8,948,495 that was presented in my April 1, 2010 testimony. FPL has included  
4 the revised 2009 reward of \$8,115,900 in the calculation of its 2011 fuel cost  
5 recovery factors.

6 **Q. Have you prepared, or caused to have prepared under your direction,**  
7 **supervision, or control, any exhibits in this proceeding?**

8 A. Yes, I am sponsoring the following three exhibits:

- 9 ● Exhibit CP-2: This exhibit supports the development of the 2011 GPIF  
10 targets (EAF and ANOHR). The first page of this exhibit is an index to the  
11 contents of the exhibit. All other pages are numbered according to the GPIF  
12 Manual as approved by the Commission.
- 13 ● Exhibit CP-3: This exhibit supports the development of the revised 2010  
14 GPIF ANOHR targets for combined cycle units.
- 15 ● Exhibit CP-4: This exhibit provides an annual breakdown of the \$832,595  
16 credit resulting from the GPIF ANOHR calculation refinement.

17 **Q. Please explain the nature of FPL's calculation refinement.**

18 A. FPL has identified and applied a refinement to its calculation of the combined cycle  
19 units' ANOHR. At the inception of the GPIF, FPL's fossil system generation was  
20 primarily fueled by oil. Accordingly, FPL applied a gas adjustment factor (GAF) to  
21 adjust the heat rates for units that are potentially dual-fuel (oil and gas) fired to an  
22 equivalent 100% oil-based ANOHR. This practice of using a GAF ensured  
23 consistent and comparative unit efficiency reporting relative to the primary fuel (as

1 unit fuel mix varies year to year or when comparing actual to projected heat rates).  
2 Over time, however, the system-level GAF outlived its usefulness because it is not  
3 required for FPL's newer combined cycle units that are fired almost exclusively  
4 with gas, and that now are the primary fossil-fueled GPIF units. When adding  
5 Turkey Point Unit 5 as a new 2011 GPIF unit, FPL realized that the GAF was still  
6 being applied as new combined cycle units came into service, even though there  
7 was no longer a reason to do so. Therefore, the GAF was discontinued for the  
8 newer combined cycle units, and removed when calculating their ANOHR heat  
9 rates. This refinement updates combined cycle unit ANOHR heat rate calculations  
10 (both actual and target), for consistency with the current primary fuel (i.e. gas) at  
11 FPL's modern fossil power plants.

12 **Q. Does this change affect the 2010 approved GPIF ANOHR targets for combined**  
13 **cycle units?**

14 A. Yes. This change will be addressed later in my testimony.

15 **Q. Is FPL also proposing to adjust the combined cycle units' ANOHR rewards in**  
16 **prior years?**

17 A. Yes. While the GAF was applied consistently to both targets and actual results in  
18 the prior years, FPL believes it is proper and in the customers' interest to adjust the  
19 prior years' ANOHR rewards related to combined cycle units. This adjustment will  
20 be addressed later in my testimony.

21 **Q. Please summarize the 2011 system targets for EAF and ANOHR for the units**  
22 **to be considered in establishing the GPIF for FPL.**

1 A. For the period of January through December, 2011, FPL projects a weighted system  
2 equivalent planned outage factor of 12.3% and a weighted system equivalent  
3 unplanned outage factor of 6.6%, which yield a weighted system equivalent  
4 availability target of 81.1%. The targets for this period reflect planned refueling  
5 outages for three nuclear units. FPL also projects a weighted system ANOHR  
6 target of 8,541 Btu/kWh for the period January through December, 2011. As  
7 discussed later in my testimony, these targets represent fair and reasonable values.  
8 Therefore, FPL requests that the targets for these performance indicators be  
9 approved by the Commission.

10 **Q. Have you established target levels of performance for the units to be**  
11 **considered in establishing the GPIF for FPL?**

12 A. Yes, I have. Exhibit CP-2, pages 6 and 7, contains the information summarizing  
13 the targets and ranges for EAF and ANOHR for 11 generating units that FPL  
14 proposes to be considered as GPIF units for the period of January through  
15 December, 2011. All of these targets have been derived utilizing the accepted  
16 methodologies adopted in the GPIF Manual.

17 **Q. Please summarize FPL's methodology for determining equivalent availability**  
18 **targets.**

19 A. The GPIF Manual requires that the EAF target for each unit be determined as the  
20 difference between 100% and the sum of the equivalent planned outage factor  
21 (EPOF) and the equivalent unplanned outage factor (EUOF). The EPOF for each  
22 unit is determined by the length of the planned outage, if any, scheduled for the  
23 projected period. The EUOF is determined by the sum of the historical average

1 equivalent forced outage factor (EFOF) and the equivalent maintenance outage  
2 factor (EMOF). The EUOF is then adjusted to reflect recent unit performance and  
3 known unit modifications or equipment changes.

4 **Q. Please summarize FPL's methodology for determining ANOHR targets.**

5 A. To develop the ANOHR targets, historic ANOHR vs. unit net output factor curves  
6 are developed for each GPIF unit. The historic data is analyzed for any unusual  
7 operating conditions and changes in equipment that affect the predicted heat rate.  
8 A regression equation is calculated and a statistical analysis of the historic ANOHR  
9 variance with respect to the best fit curve is also performed to identify unusual  
10 observations. The resulting equation is used to project ANOHR for the unit using  
11 the net output factor from the production costing simulation program,  
12 POWERSYM. This projected ANOHR value is then used in the GPIF tables and in  
13 the calculations to determine the possible fuel savings or losses due to  
14 improvements or degradations in heat rate performance. This process is consistent  
15 with the GPIF Manual.

16 **Q. How did you select the units to be considered when establishing the GPIF for**  
17 **FPL?**

18 A. In accordance with the GPIF Manual, the GPIF units selected typically represent no  
19 less than 80% of the estimated system net generation. The estimated net generation  
20 for each unit is taken from the POWRSYM model, which forms the basis for the  
21 projected levelized fuel cost recovery factor for the period. In this case, the 11 units  
22 which FPL proposes to use for the period of January through December 2011  
23 represent the top 83.7% of the total forecasted system net generation for this period



1 excluding the new West County Energy Center units. These three units are new for  
2 2009 and 2011 and were excluded from the GPIF calculation because there is  
3 insufficient historical data to include them. Therefore, consistent with the GPIF  
4 Manual, the West County Energy Center units will be considered in the GPIF  
5 calculations once FPL has enough operating history to use in projecting future  
6 performance.

7 **Q. Do FPL's 2011 EAF and ANOHR performance targets represent reasonable**  
8 **level of generation availability and efficiency?**

9 A. Yes, they do.

10 **Q. Please explain what effect the refinement discussed earlier has on the 2010**  
11 **approved GPIF ANOHR targets for combined cycle units.**

12 A. On page 13 of Order No. PSC-09-0795-FOF-EI, the Commission approved the  
13 following 2010 GPIF ANOHR targets (in Btu/kWh) for five combined cycle units  
14 with a system gas adjustment factor applied: Ft. Myers 2 (6,952), Sanford 4 (6,968),  
15 Sanford 5 (6,969), Manatee 3 (6,750), and Martin 8 (6,826). The effect of  
16 removing the system GAF slightly increases the target values of the combined cycle  
17 units, as follows: Ft. Myers 2 (7,230), Sanford 4 (7,247), Sanford 5 (7,247),  
18 Manatee 3 (7,020), and Martin 8 (7,099) Exhibit CP-3 supports the development of  
19 the revised 2010 GPIF ANOHR targets for combined cycle units. When calculating  
20 the true-up for 2010, these revised targets will be compared to actual heat rates with  
21 the system GAF also removed. Thus, target and actual heat rate performance will  
22 continue to be compared on an equivalent basis.

1 Q. How does this refinement affect combined cycle units' ANOHR rewards in  
2 prior years?

3 A. The ANOHR targets that are calculated in the GPIF are based upon regression  
4 curves—over a range of net output factors (NOF) in order to compare target and  
5 actual performance at the same NOF. When the GAF was removed, the ANOHR  
6 targets and actual results changed, which has some impact on the true-up  
7 calculation. My Exhibit CP-4 quantifies the impact of this refinement back to  
8 October 1994, when FPL's combined cycle units at Lauderdale Plant first entered  
9 the GPIF program.

10 Q. If this change has affected combined cycle unit ANOHR heat rates in GPIF  
11 since 1994, why was it not brought forward until this time?

12 A. Because the GAF was applied to both the setting of targets and the determination of  
13 rewards and penalties, its continued use appeared to remain consistent and  
14 appropriate. However, when FPL began calculating the ANOHR targets for Turkey  
15 Point Unit 5 as it became a new GPIF unit, we did not apply the GAF and realized  
16 that the unit's heat rate appeared inconsistent with similar combined cycle units  
17 already in the GPIF calculation. After further review, FPL concluded that the GAF  
18 adjustment was not required in the case of either Turkey Point Unit 5 or the earlier  
19 predominantly gas-fired combined cycle units.

20 Q. What is the effect of this ANOHR calculation refinement on FPL's prior GPIF  
21 rewards received during this timeframe?

22 A. While the refinement occasionally results in an increase in FPL's GPIF reward, in  
23 the majority of years it results in a decrease. For the affected timeframe of October

1 1994 through December 2009, FPL has calculated that the refinement results in a  
2 net credit to customers in the amount of \$694,824, excluding interest.

3 **Q. How did FPL calculate the \$694,824 credit excluding interest for the period**  
4 **October 1994 through December 2009?**

5 A. For the period 2000 through 2009, the GAF was removed from the GPIF unit heat  
6 rate data and new ANOHR targets were developed utilizing the same methodology  
7 that had been applied in those years to develop the original ANOHR targets and to  
8 calculate rewards and penalties from actual results. For this ten year period, a credit  
9 of \$455,623 excluding interest was calculated. From October 1994 through  
10 December 1999, the original unit heat rate curves were not available to calculate  
11 new ANOHR targets or the resulting rewards/penalties. As a proxy, FPL  
12 determined that the average (mean) annual credit for the recent ten year (2000-  
13 2009) period was \$45,562 and used this amount as the annual credit, excluding  
14 interest, for calendar years 1995 through 1999. For the last quarter of 1994, FPL  
15 applied 25% of the annual \$45,562 credit or \$11,391 excluding interest. Using the  
16 mean value of the credit for 2000-2009 is conservative. The median credit for that  
17 ten-year period is \$37,205, and the mean for the six-year period 2000 through 2005  
18 (when the same four combined cycle units were in the GPIF mix as during the  
19 1994-1999 period) was \$26,953.

20 **Q. Has FPL applied interest to these annual credits that it is proposing to refund**  
21 **to customers?**

22 A. Yes.

23 **Q. How has FPL calculated the interest to be applied to those credits?**

1 A. FPL has calculated interest at the same commercial paper interest rates that were  
2 used in our annual true-up filings for each of the years where customers received a  
3 credit. For the two periods where FPL under-recovered its GPIF rewards, no  
4 interest was applied. This resulted in total interest for the period 1994-2009 of  
5 \$137,771. Adding this interest to the total credit of \$694,824 results in a total  
6 amount to be refunded to customers of \$832,595 (Exhibit CP-4 provides an annual  
7 breakdown of the calculated customer credit both with and without interest). This  
8 refund amount is in addition to the GPIF fuel cost savings already provided to  
9 customers over the years.

10 **Q. How is FPL planning to refund the \$832,595 credit to customers?**

11 A. FPL plans to refund the full amount of the \$832,595 credit as a reduction to the  
12 2009 reward, from the \$8,948,495 that was identified in my April 1, 2010  
13 testimony to a revised 2009 reward of \$8,115,900. FPL has included the revised  
14 2009 reward in the calculation of its 2011 fuel cost recovery factors that will be  
15 approved in this docket, thus ensuring that customers are promptly and fully  
16 reimbursed.

17 **Q. Does this conclude your testimony?**

18 A. Yes, it does.

1                   **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

2                   **FLORIDA POWER & LIGHT COMPANY**

3                   **SUPPLEMENTAL TESTIMONY OF CARMINE A. PRIORE III**

4                   **DOCKET NO. 100001-EI**

5                   **OCTOBER 1, 2010**

6

7   **Q.    Please state your name and business address.**

8   A.    My name is Carmine A. Priore III and my business address is 700 Universe  
9        Boulevard, Juno Beach, Florida 33408.

10 **Q.    Please state your present position with Florida Power and Light Company**  
11 **(FPL).**

12 A.    I am Vice President of Production Assurance and Business Services in the Power  
13        Generation Division of FPL.

14 **Q.    Have you previously testified in this docket?**

15 A.    Yes, I have.

16 **Q.    What is the purpose of your testimony?**

17 A.    The purpose of my testimony is to present FPL's generating unit equivalent  
18        availability factor (EAF) targets and average net operating heat rate (ANOHR)  
19        targets used in determining the Generating Performance Incentive Factor (GPIF) for  
20        the period January through December, 2011. In addition, I will explain a  
21        refinement that FPL has implemented for calculation of the 2011 GPIF ANOHR  
22        targets for combined cycle units, which will also be applied to recalculate the 2010  
23        targets and to adjust the prior years' reward/penalty calculations. Implementing this

1 refinement for prior years results in a credit to customers of \$832,595 including  
2 interest, which FPL proposes to apply as a reduction to the 2009 GPIF reward of  
3 \$8,948,495 that was presented in my April 1, 2010 testimony. FPL has included  
4 the revised 2009 reward of \$8,115,900 in the calculation of its 2011 fuel cost  
5 recovery factors.

6 **Q. Have you prepared, or caused to have prepared under your direction,  
7 supervision, or control, any exhibits in this proceeding?**

8 A. Yes, I am sponsoring the following three exhibits:

- 9 • Exhibit CP-2: This exhibit supports the development of the 2011 GPIF  
10 targets (EAF and ANOHR). The first page of this exhibit is an index to the  
11 contents of the exhibit. All other pages are numbered according to the GPIF  
12 Manual as approved by the Commission.
- 13 • Exhibit CP-3: This exhibit supports the development of the revised 2010  
14 GPIF ANOHR targets for combined cycle units.
- 15 • Exhibit CP-4: This exhibit provides an annual breakdown of the \$832,595  
16 credit resulting from the GPIF ANOHR calculation refinement.

17 **Q. Please explain the nature of FPL's calculation refinement.**

18 A. FPL has identified and applied a refinement to its calculation of the combined cycle  
19 units' ANOHR. At the inception of the GPIF, FPL's fossil system generation was  
20 primarily fueled by oil. Accordingly, FPL applied a gas adjustment factor (GAF) to  
21 adjust the heat rates for units that are potentially dual-fuel (oil and gas) fired to an  
22 equivalent 100% oil-based ANOHR. This practice of using a GAF ensured  
23 consistent and comparative unit efficiency reporting relative to the primary fuel (as

1 unit fuel mix varies year to year or when comparing actual to projected heat rates).  
2 Over time, however, the system-level GAF outlived its usefulness because it is not  
3 required for FPL's newer combined cycle units that are fired almost exclusively  
4 with gas, and that now are the primary fossil-fueled GPIF units. When adding  
5 Turkey Point Unit 5 as a new 2011 GPIF unit, FPL realized that the GAF was still  
6 being applied as new combined cycle units came into service, even though there  
7 was no longer a reason to do so. Therefore, the GAF was discontinued for the  
8 newer combined cycle units, and removed when calculating their ANOHR heat  
9 rates. This refinement updates combined cycle unit ANOHR heat rate calculations  
10 (both actual and target), for consistency with the current primary fuel (i.e. gas) at  
11 FPL's modern fossil power plants.

12 **Q. Does this change affect the 2010 approved GPIF ANOHR targets for combined**  
13 **cycle units?**

14 A. Yes. This change will be addressed later in my testimony.

15 **Q. Is FPL also proposing to adjust the combined cycle units' ANOHR rewards in**  
16 **prior years?**

17 A. Yes. While the GAF was applied consistently to both targets and actual results in  
18 the prior years, FPL believes it is proper and in the customers' interest to adjust the  
19 prior years' ANOHR rewards related to combined cycle units. This adjustment will  
20 be addressed later in my testimony.

21 **Q. Please summarize the 2011 system targets for EAF and ANOHR for the units**  
22 **to be considered in establishing the GPIF for FPL.**

1 A. For the period of January through December, 2011, FPL projects a weighted system  
2 equivalent planned outage factor of 12.1% and a weighted system equivalent  
3 unplanned outage factor of 6.6%, which yield a weighted system equivalent  
4 availability target of 81.3%. The targets for this period reflect planned refueling  
5 outages for three nuclear units. FPL also projects a weighted system ANOHR  
6 target of 8,598 Btu/kWh for the period January through December, 2011. As  
7 discussed later in my testimony, these targets represent fair and reasonable values.  
8 Therefore, FPL requests that the targets for these performance indicators be  
9 approved by the Commission.

10 **Q. Have you established target levels of performance for the units to be**  
11 **considered in establishing the GPIF for FPL?**

12 A. Yes, I have. Exhibit CP-2, pages 6 and 7, contains the information summarizing  
13 the targets and ranges for EAF and ANOHR for 11 generating units that FPL  
14 proposes to be considered as GPIF units for the period of January through  
15 December, 2011. All of these targets have been derived utilizing the accepted  
16 methodologies adopted in the GPIF Manual.

17 **Q. Please summarize FPL's methodology for determining equivalent availability**  
18 **targets.**

19 A. The GPIF Manual requires that the EAF target for each unit be determined as the  
20 difference between 100% and the sum of the equivalent planned outage factor  
21 (EPOF) and the equivalent unplanned outage factor (EUOF). The EPOF for each  
22 unit is determined by the length of the planned outage, if any, scheduled for the  
23 projected period. The EUOF is determined by the sum of the historical average



1 equivalent forced outage factor (EFOF) and the equivalent maintenance outage  
2 factor (EMOF). The EUOF is then adjusted to reflect recent unit performance and  
3 known unit modifications or equipment changes.

4 **Q. Please summarize FPL's methodology for determining ANOHR targets.**

5 A. To develop the ANOHR targets, historic ANOHR vs. unit net output factor curves  
6 are developed for each GPIF unit. The historic data is analyzed for any unusual  
7 operating conditions and changes in equipment that affect the predicted heat rate.  
8 A regression equation is calculated and a statistical analysis of the historic ANOHR  
9 variance with respect to the best fit curve is also performed to identify unusual  
10 observations. The resulting equation is used to project ANOHR for the unit using  
11 the net output factor from the production costing simulation program,  
12 POWERSYM. This projected ANOHR value is then used in the GPIF tables and in  
13 the calculations to determine the possible fuel savings or losses due to  
14 improvements or degradations in heat rate performance. This process is consistent  
15 with the GPIF Manual.

16 **Q. How did you select the units to be considered when establishing the GPIF for**  
17 **FPL?**

18 A. In accordance with the GPIF Manual, the GPIF units selected typically represent no  
19 less than 80% of the estimated system net generation. The estimated net generation  
20 for each unit is taken from the POWERSYM model, which forms the basis for the  
21 projected levelized fuel cost recovery factor for the period. In this case, the 11 units  
22 which FPL proposes to use for the period of January through December 2011  
23 represent the top 83.5% of the total forecasted system net generation for this period

1 excluding the new West County Energy Center units. These three units are new for  
2 2009 and 2011 and were excluded from the GPIF calculation because there is  
3 insufficient historical data to include them. Therefore, consistent with the GPIF  
4 Manual, the West County Energy Center units will be considered in the GPIF  
5 calculations once FPL has enough operating history to use in projecting future  
6 performance.

7 **Q. Do FPL's 2011 EAF and ANOHR performance targets represent reasonable**  
8 **level of generation availability and efficiency?**

9 A. Yes, they do.

10 **Q. Please explain what effect the refinement discussed earlier has on the 2010**  
11 **approved GPIF ANOHR targets for combined cycle units.**

12 A. On page 13 of Order No. PSC-09-0795-FOF-EI, the Commission approved the  
13 following 2010 GPIF ANOHR targets (in Btu/kWh) for five combined cycle units  
14 with a system gas adjustment factor applied: Ft. Myers 2 (6,952), Sanford 4 (6,968),  
15 Sanford 5 (6,969), Manatee 3 (6,750), and Martin 8 (6,826). The effect of  
16 removing the system GAF slightly increases the target values of the combined cycle  
17 units, as follows: Ft. Myers 2 (7,230), Sanford 4 (7,247), Sanford 5 (7,247),  
18 Manatee 3 (7,020), and Martin 8 (7,099) Exhibit CP-3 supports the development of  
19 the revised 2010 GPIF ANOHR targets for combined cycle units. When calculating  
20 the true-up for 2010, these revised targets will be compared to actual heat rates with  
21 the system GAF also removed. Thus, target and actual heat rate performance will  
22 continue to be compared on an equivalent basis.

1 **Q. How does this refinement affect combined cycle units' ANOHR rewards in**  
2 **prior years?**

3 A. The ANOHR targets that are calculated in the GPIF are based upon regression  
4 curves—over a range of net output factors (NOF) in order to compare target and  
5 actual performance at the same NOF. When the GAF was removed, the ANOHR  
6 targets and actual results changed, which has some impact on the true-up  
7 calculation. My Exhibit CP-4 quantifies the impact of this refinement back to  
8 October 1994, when FPL's combined cycle units at Lauderdale Plant first entered  
9 the GPIF program.

10 **Q. If this change has affected combined cycle unit ANOHR heat rates in GPIF**  
11 **since 1994, why was it not brought forward until this time?**

12 A. Because the GAF was applied to both the setting of targets and the determination of  
13 rewards and penalties, its continued use appeared to remain consistent and  
14 appropriate. However, when FPL began calculating the ANOHR targets for Turkey  
15 Point Unit 5 as it became a new GPIF unit, we did not apply the GAF and realized  
16 that the unit's heat rate appeared inconsistent with similar combined cycle units  
17 already in the GPIF calculation. After further review, FPL concluded that the GAF  
18 adjustment was not required in the case of either Turkey Point Unit 5 or the earlier  
19 predominantly gas-fired combined cycle units.

20 **Q. What is the effect of this ANOHR calculation refinement on FPL's prior GPIF**  
21 **rewards received during this timeframe?**

22 A. While the refinement occasionally results in an increase in FPL's GPIF reward, in  
23 the majority of years it results in a decrease. For the affected timeframe of October

1 1994 through December 2009, FPL has calculated that the refinement results in a  
2 net credit to customers in the amount of \$694,824, excluding interest.

3 **Q. How did FPL calculate the \$694,824 credit excluding interest for the period**  
4 **October 1994 through December 2009?**

5 A. For the period 2000 through 2009, the GAF was removed from the GPIF unit heat  
6 rate data and new ANOHR targets were developed utilizing the same methodology  
7 that had been applied in those years to develop the original ANOHR targets and to  
8 calculate rewards and penalties from actual results. For this ten year period, a credit  
9 of \$455,623 excluding interest was calculated. From October 1994 through  
10 December 1999, the original unit heat rate curves were not available to calculate  
11 new ANOHR targets or the resulting rewards/penalties. As a proxy, FPL  
12 determined that the average (mean) annual credit for the recent ten year (2000-  
13 2009) period was \$45,562 and used this amount as the annual credit, excluding  
14 interest, for calendar years 1995 through 1999. For the last quarter of 1994, FPL  
15 applied 25% of the annual \$45,562 credit or \$11,391 excluding interest. Using the  
16 mean value of the credit for 2000-2009 is conservative. The median credit for that  
17 ten-year period is \$37,205, and the mean for the six-year period 2000 through 2005  
18 (when the same four combined cycle units were in the GPIF mix as during the  
19 1994-1999 period) was \$26,953.

20 **Q. Has FPL applied interest to these annual credits that it is proposing to refund**  
21 **to customers?**

22 A. Yes.

23 **Q. How has FPL calculated the interest to be applied to those credits?**

1 A. FPL has calculated interest at the same commercial paper interest rates that were  
2 used in our annual true-up filings for each of the years where customers received a  
3 credit. For the two periods where FPL under-recovered its GPIF rewards, no  
4 interest was applied. This resulted in total interest for the period 1994-2009 of  
5 \$137,771. Adding this interest to the total credit of \$694,824 results in a total  
6 amount to be refunded to customers of \$832,595 (Exhibit CP-4 provides an annual  
7 breakdown of the calculated customer credit both with and without interest). This  
8 refund amount is in addition to the GPIF fuel cost savings already provided to  
9 customers over the years.

10 **Q. How is FPL planning to refund the \$832,595 credit to customers?**

11 A. FPL plans to refund the full amount of the \$832,595 credit as a reduction to the  
12 2009 reward, from the \$8,948,495 that was identified in my April 1, 2010  
13 testimony to a revised 2009 reward of \$8,115,900. FPL has included the revised  
14 2009 reward in the calculation of its 2011 fuel cost recovery factors that will be  
15 approved in this docket, thus ensuring that customers are promptly and fully  
16 reimbursed.

17 **Q. Does this conclude your testimony?**

18 A. Yes, it does.

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DIRECT TESTIMONY OF KATHY L. WELCH

**Q. Please state your name and business address.**

A. My name is Kathy L. Welch and my business address is 3625 N.W. 82nd Ave., Suite 400, Miami, Florida, 33166.

**Q. By whom are you presently employed and in what capacity?**

A. I am employed by the Florida Public Service Commission as a Public Utilities Supervisor in the Office of Auditing and Performance Analysis.

**Q. How long have you been employed by the Commission?**

A. I have been employed by the Florida Public Service Commission since June, 1979.

**Q. Briefly review your educational and professional background.**

A. I have a Bachelor of Business Administration degree with a major in accounting from Florida Atlantic University and a Masters of Adult Education and Human Resource Development from Florida International University. I have a Certified Public Manager certificate from Florida State University. I am also a Certified Public Accountant licensed in the State of Florida, and I am a member of the American and Florida Institutes of Certified Public Accountants. I was hired as a Public Utilities Analyst I by the Florida Public Service Commission in June of 1979. I was promoted to Public Utilities Supervisor on June 1, 2001.

**Q. Please describe your current responsibilities.**

A. Currently, I am a Public Utilities Supervisor with the responsibilities of administering the District Office and reviewing work load and allocating resources to

1 complete field work and issue audit reports when due. I also supervise, plan, and conduct  
2 utility audits of manual and automated accounting systems for historical and forecasted  
3 data.

4  
5 **Q. Have you presented testimony before this Commission or any other**  
6 **regulatory agency?**

7 **A.** Yes. I have testified in several cases before the Florida Public Service  
8 Commission. Exhibit KLW-1 lists these cases.

9  
10 **Q. What is the purpose of your testimony today?**

11 **A.** The purpose of my testimony is to sponsor the staff audit report of Florida Power  
12 & Light Company (FPL or Utility) which addresses the Utility's August 1, 2009 through  
13 July 31, 2010 hedging activities. This audit report is filed with my testimony and is  
14 identified as Exhibit KLW-2.

15  
16 **Q. Was this audit prepared by you or under your direction?**

17 **A.** Yes, it was prepared under my direction.

18  
19 **Q. Please describe the work you performed in these audits.**

20 **A.** We obtained a summary schedule of all financial futures, options and swaps that  
21 were executed by the Utility for the 12-month period ended July 31, 2010. We  
22 reconciled the monthly gain or loss to the Company's filing. We traced these gains and  
23 losses to the calculation of the average unit cost of gas and oil and to FPL's books and  
24 records. FPL's accounting treatment of hedging gains and losses was verified to be in  
25 compliance with Commission Order PSC-02-1484-FOF-EI, issued October 30, 2002.

1 We reviewed the Company's external auditor's reports and workpapers on  
2 derivative activity for the 12-month period ended July 31, 2010. We confirmed that  
3 FPL's accounting treatment is consistent with applicable FASB statements.

4 We obtained the monthly level of hedging gains and losses and verified that they  
5 are consistent with the requirements of Commission orders and FPL's Hedging Plans.  
6 We traced the monthly hedging gains and losses to the supporting documents that were  
7 used to prepare FPL's filing. FPL provided the "Derivative Settlements-All Instruments"  
8 report that shows the calculation of all gains and losses by deal options and swaps made  
9 by each counter party. This report was traced to the filing. A sample of the September  
10 2009 natural gas and heavy oil transactions were selected for testing. The deals sampled  
11 were traced to confirmation letters, bank invoices, deal forms, and purchase statements.  
12 In addition, the settle price was traced to Platts and NYMEX market data. In order to  
13 trace the September 2009 gains and losses to the general ledger, account 151 Fuel  
14 Inventory, we first reconciled the gains and losses to the "Monthly Gas Closing Report"  
15 and "Allocation of Oil Financing Instrument" report, which, in turn, were reconciled to  
16 the general ledger.

17 We obtained the 2009 Risk Management and the Planned Position Strategy (PPS)  
18 procedures, which show the hedged targets by months. The natural gas and the heavy oil  
19 actual percentage hedged were compared to the target hedged and verified to the specified  
20 tolerance bands. If the actual percent hedged of a particular month was not within the  
21 tolerance band, then a rebalance would be required. The rebalancing was implemented by  
22 either purchasing or selling the swaps to meet the established targets. We verified and  
23 recalculated the percent of hedge amounts and the rebalancing by month. No exceptions  
24 were noted.

25 We verified that the Value at Risk Activities were within the transaction limits and



1 authorization as stated in the Risk Management Plans.

2 We reviewed all of the invoices related to commission costs. No exceptions were  
3 noted.

4 We obtained an organizational chart and identified new employees since August 1,  
5 2009. We obtained FPL's procedures related to the separation of duties and determined  
6 the change in the procedures from August 1, 2009 to July 31, 2010. We also compared  
7 the procedures and the employees to the prior audit to determine if any changes had been  
8 made.

9 We obtained a detail report from FPL's general ledger detailing the source of the  
10 transactions. A sample of the various charges was reviewed to determine if the charges  
11 were incremental in nature compared to prior years. We also reconciled the charges to  
12 invoices, expense reports and payroll reports. No exceptions were noted.

13

14 **Q. Does the staff audit report of Florida Power & Light Company which**  
15 **addresses the Utility's annual Hedging Information Report and marked as Exhibit**  
16 **DDB-1 contain any findings noting any errors or exceptions taken by staff?**

17 A. No it does not.

18

19 **Q. Does this conclude your testimony?**

20 A. Yes it does.

21

22

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1           **CHAIRMAN GRAHAM:** All right. So where does  
2 that put us now?

3           **MS. FLEMING:** That brings us to the  
4 stipulations, Commissioners. Since the parties are  
5 proposing stipulations on all issues in this case, staff  
6 suggests that the Commission could make a bench decision  
7 in this proceeding. And if you would like, staff can go  
8 through and just address the stipulations because we do  
9 have different types of stipulations.

10           **CHAIRMAN GRAHAM:** Give us a preview -- I mean,  
11 give us an overview from the 50,000-foot level of the  
12 stipulations.

13           **MS. FLEMING:** I can give you an overview of  
14 the types of stipulations that we have, and for a more  
15 technical analysis, I would turn to the technical staff.

16           **CHAIRMAN GRAHAM:** Sounds good.

17           **MS. FLEMING:** There are proposed stipulations  
18 on all issues. We have two types of stipulations, Type  
19 B and Type C.

20           Type B Stipulations reflect an agreement between  
21 the IOU, FPL, and staff, with all other parties not  
22 objecting to the agreement.

23           Type C Stipulations are similar to Type B, but  
24 indicate that while FIPUG has concerns about FPL's hedging  
25 practices, it takes no position on those issues because it

1 is FIPUG's understanding that the Commission will address  
2 hedging issues on a separate track and FIPUG will  
3 participate in that proceeding.

4 There are no type A stipulations.

5 In particular, the Type C stipulations are for  
6 Issues 2A, 2B, 8, 9, and 10. All remaining issues are  
7 Type B Stipulations.

8 And with that, if you'd like an overview for the  
9 technical portion, I can turn to our technical staff.

10 **CHAIRMAN GRAHAM:** Does anybody on the board  
11 need any more technical information on this? Nobody is  
12 swinging their hand, so let's crank on.

13 **MS. FLEMING:** Okay.

14 Commissioners, as we stated previously, a bench  
15 decision is appropriate if the Commissioners choose to  
16 vote on those issues today. If so, staff would recommend  
17 that the Commission approve the proposed stipulations as  
18 contained in the Prehearing Order on Pages 10 through 23.

19 **CHAIRMAN GRAHAM:** Do we need to make a motion  
20 to move these things as stipulated? Can I get a motion?

21 Commissioner Edgar.

22 **COMMISSIONER EDGAR:** Thank you, Mr. Chairman.

23 At this time I would move that we approve all of  
24 the stipulated issues as they are listed and described in  
25 Section X of the Prehearing Order.

1           **CHAIRMAN GRAHAM:** It has been moved and  
2 seconded. Any further discussion?

3           Commissioner Balbis.

4           **COMMISSIONER BALBIS:** Yes. I would just  
5 like -- staff, if you could just give a quick summary  
6 that this is culmination of months and months worth of  
7 work and negotiations with all the parties. And at  
8 least for the benefit of the public, it looks as if  
9 things are happening quickly, but it is really a  
10 culmination of a lot of hard work and a lot of material  
11 that I know we have all reviewed and staff have worked  
12 hard on, so if you could just give a real brief summary  
13 of those activities, that would be great.

14           **MR. BARRETT:** Yes, I can, Commissioner.

15           Michael Barrett of technical staff. As you  
16 know, the fuel cost-recovery docket is a continuous  
17 docket, and in the review cycle there are three distinct  
18 sets of testimony and exhibits that are filed, and staff  
19 reviews those. In addition to that, we have monthly  
20 filings of various types that come in. We review those on  
21 a continuous basis. And, you know, as a result of all of  
22 that review, some of the numeric stuff is audited, and  
23 staff reviews all of those things to verify that  
24 everything is in line, and that's the case with our  
25 stipulations today.

1           **COMMISSIONER BALBIS:** Okay. Thank you.

2           **CHAIRMAN GRAHAM:** All right.

3           Commissioner Brisé.

4           **COMMISSIONER BRISÉ:** Thank you, Mr. Chairman.

5           I just wanted to second the motion.

6           **CHAIRMAN GRAHAM:** Gotcha. Sounds good.

7           All right. It has been moved and seconded to  
8 move Docket 02 as stipulated. Any further discussion?

9           **COMMISSIONER BROWN:** 01.

10          **CHAIRMAN GRAHAM:** 01; sorry. Typo. To move  
11 Docket 01 as stipulated; any further discussion? Seeing  
12 none, all in favor say aye.

13          (Vote taken.)

14          **CHAIRMAN GRAHAM:** Any opposed?

15          Seeing none, you have moved Docket 01 as  
16 stipulated. Are there any other matters to be addressed  
17 in Docket 01?

18          **MS. FLEMING:** We would just note, for the  
19 record, that since the Commission has made a bench  
20 decision, no post-hearing filings are necessary and the  
21 order will be issued by February 1st.

22          **CHAIRMAN GRAHAM:** Sounds good. All right. So  
23 we will adjourn Docket 01, and proceed on to Docket 02.

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STATE OF FLORIDA )

: CERTIFICATE OF REPORTER

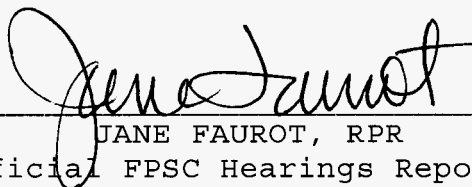
COUNTY OF LEON )

I, JANE FAUROT, RPR, Chief, Hearing Reporter Services Section, FPSC Division of Commission Clerk, do hereby certify that the foregoing proceeding was heard at the time and place herein stated.

IT IS FURTHER CERTIFIED that I stenographically reported the said proceedings; that the same has been transcribed under my direct supervision; and that this transcript constitutes a true transcription of my notes of said proceedings.

I FURTHER CERTIFY that I am not a relative, employee, attorney or counsel of any of the parties, nor am I a relative or employee of any of the parties' attorney or counsel connected with the action, nor am I financially interested in the action.

DATED THIS 28th day of January, 2011.



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JANE FAUROT, RPR  
Official FPSC Hearings Reporter  
(850) 413-6732