BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Petition for approval of 2011 Depreciation Study by Peoples Gas System. DOCKET NO. 110232-GU ORDER NO. PSC-12-0217-PAA-GU ISSUED: April 24, 2012

The following Commissioners participated in the disposition of this matter:

RONALD A. BRISÉ, Chairman LISA POLAK EDGAR ART GRAHAM EDUARDO E. BALBIS JULIE I. BROWN

NOTICE OF PROPOSED AGENCY ACTION ORDER REVISING DEPRECIATION RATES

BY THE COMMISSION:

NOTICE is hereby given by the Florida Public Service Commission that the action discussed herein is preliminary in nature and will become final unless a person whose interests are substantially affected files a petition for a formal proceeding, pursuant to Rule 25-22.029, Florida Administrative Code (F.A.C.).

BACKGROUND

Rule 25-7.045, F.A.C., requires natural gas companies to file a comprehensive depreciation study at least once every five years. Peoples Gas System (Peoples or Company) filed its 2011 depreciation study in compliance with this rule. The Company's last depreciation review was filed in 2006, with the revised depreciation rates and components that we approved effective January 1, 2007. See Order No. PSC-07-0125-PAA-GU.¹ As explained below, a review of Peoples' activity data indicates the need to revise the depreciation rates.

We have jurisdiction pursuant to Sections 350.115 and 366.05, Florida Statutes (F.S.).

DECISION

Rule 25-7.045(6)(b), F.A.C., requires that the data submitted in a depreciation study, including plant and reserve balances or company estimates, "should be brought to the effective

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¹Order No. PSC-07-0125-PAA-GU, issued February 12, 2007, in Docket No. 060496-GU, <u>In re: Application for</u> approval of new depreciation rates effective January 1, 2007, by Peoples Gas System.

date of the proposed rates." The supporting data and calculations provided by Peoples match an implementation date of January 1, 2012, which we find to be appropriate.

A comprehensive review of Peoples' study, including additional information requested by our staff indicates that the Company-proposed lives, net salvage percentages, and the resulting depreciation rates for all accounts are appropriate. Attachment A contains a comparison of current components and rates to the components and rates we approve herein. Attachment B contains a comparison of current and newly approved depreciation expense. Our approved rates result in a decrease to depreciation expense of \$139,198.

Account 386.00 - Other Property Customer Premise

There is no investment in this account. Peoples proposed retaining the account in case it might be needed. The Company also proposed an increase in the average service life from 10 to 15 years. If it is possible that this account might be needed, then the account shall be retained at least until the next depreciation study. We also find that it is appropriate to increase the average service life to 15 years.

Account 392.02 - Airplanes

Peoples stated in its study that its airplane was retired in 2009. Currently, there are no assets in this account, and the Company apparently has no plans for additional investment. When questioned about this account the Company agreed that it is appropriate to close it and discontinue any depreciation parameters. Accordingly, we find that this account shall be closed.

Reserve Transfers

In early 2011, we approved a stipulation and settlement agreement (agreement) between Peoples and the Office of Public Counsel for possible overearnings in 2010.² That agreement included a provision that any overearnings in excess of \$3,000,000 "shall be used to correct or mitigate deficiencies in the Company's depreciation reserves as may be agreed to by PGS and Staff."³ The amount of overearnings in excess of \$3,000,000 was calculated by the Company to be \$6,150,000.⁴ In its proposed reserve transfers in this proceeding, Peoples has included the \$6,150,000 as ordered.

We have reviewed Peoples' proposed reserve transfers (including the \$6,150,000), as well as its explanations as provided in response to additional information requested by our staff. We approve the proposed reserve transfers contained in Attachment C. We note that our staff monitors the Company's reserve activity (additions, retirements, and adjustments) on an annual

² Order No. PSC-11-0111-PAA-GU, issued February 10, 2011, in Docket No. 100462-GU, <u>In re: Joint Petition of</u> <u>Peoples Gas System and Office of Public Counsel for approval of stipulation and settlement agreement for possible</u> <u>overearnings for calendar year ending December 31, 2010</u>.

³<u>Ibid.</u>, Attachment A, page 7, paragraph 3.

⁴ June 17, 2011 letter from Jeffrey S. Chronister to Marshall Willis, Docket No. 100462, document number 04325-11.

basis. The annual review includes preparation and submission of information requests as necessary.

Conclusion

We approve the revised depreciation rates that are contained in Attachment A. We shall retain Account 386.00 – Other Property Customer Premise with a 15-year average service life. We shall close Account 392.02 – Airplanes.

Investment Tax Credits (ITCs) and Excess Deferred Income Taxes (EDITs)

As shown in Attachment A, we have approved revised depreciation rates for the Company which reflect changes to most accounts' remaining lives to be effective January 1, 2012. Revising a utility's book depreciation lives generally results in a change in its rate of ITC amortization and flowback of EDITs in order to comply with the normalization requirements of the Internal Revenue Code (IRC or Code) set forth in sections 168(f)(2) and (i)(9), IRC sections 167(1) and 46(f),⁵ Federal Tax Regulations under the Code sections,⁶ and section 203(e) of the Tax Reform Act of 1986 (the Act).⁷

This Commission, the Internal Revenue Service (IRS), and independent outside auditors look at a company's books and records, and the orders and rules of the jurisdictional regulatory authorities, to determine if the books and records are maintained in the appropriate manner. The books are also reviewed to determine if they are in compliance with the regulatory guidelines in regard to normalization. We find that the current amortization of ITCs and the flowback of EDITs shall be revised to reflect the remaining useful lives that underlie our approved depreciation rates.

Based on the foregoing, it is

ORDERED by the Florida Public Service Commission that the remaining lives, net salvages, and resulting depreciation rates set forth in Attachment A to this Order are approved, effective January 1, 2012. It is further

ORDERED that the corrective reserve transfers set forth in Attachment C to this Order are approved. It is further

ORDERED that Peoples Gas System shall revise its current amortization of Investment Tax Credits and the flowback of Excess Deferred Income Taxes to reflect the changes approved in this Order. It is further

ORDERED that the provisions of this Order, issued as proposed agency action, shall become final and effective upon the issuance of a Consummating Order unless an appropriate petition, in the form provided by Rule 28-106.201, Florida Administrative Code, is received by

⁵ 26 USC §§168(f)(2) and (i)(9); 26 USC §167(1); 26 USC §46(f).

⁶ Treas. Reg. §1.168; Treas. Reg. §1.167; Treas. Reg. §1.46.

⁷ Tax Reform Act of 1986, 1986-3 (Vol.1) C.B. 63, P.L. 99-514 (100 Stat. 2146) October 22, 1986.

the Commission Clerk, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850, by the close of business on the date set forth in the "Notice of Further Proceedings" attached hereto. It is further

ORDERED that in the event this Order becomes final, this docket shall be closed.

By ORDER of the Florida Public Service Commission this 24th day of April, 2012.

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ANN COLÉ Commission Clerk Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee, Florida 32399 (850) 413-6770 www.floridapsc.com

Copies furnished: A copy of this document is provided to the parties of record at the time of issuance and, if applicable, interested persons.

MCB

NOTICE OF FURTHER PROCEEDINGS OR JUDICIAL REVIEW

The Florida Public Service Commission is required by Section 120.569(1), Florida Statutes, to notify parties of any administrative hearing that is available under Section 120.57, Florida Statutes, as well as the procedures and time limits that apply. This notice should not be construed to mean all requests for an administrative hearing will be granted or result in the relief sought.

Mediation may be available on a case-by-case basis. If mediation is conducted, it does not affect a substantially interested person's right to a hearing.

The action proposed herein is preliminary in nature. Any person whose substantial interests are affected by the action proposed by this order may file a petition for a formal proceeding, in the form provided by Rule 28-106.201, Florida Administrative Code. This petition must be received by the Office of Commission Clerk, 2540 Shumard Oak Boulevard, Tallahassee, Florida 32399-0850, by the close of business on May 15, 2012.

In the absence of such a petition, this order shall become final and effective upon the issuance of a Consummating Order.

Any objection or protest filed in this/these docket(s) before the issuance date of this order is considered abandoned unless it satisfies the foregoing conditions and is renewed within the specified protest period.

PEOPLES GAS COMPANY

2011 DEPRECIATION STUDY

ATTACHMENT A

COMPARISON OF RATES AND COMPONENTS

		CURRENT						COMMISSION APPROVED					
			AVERAGE	NET	2005	REMAINING LIFE		AVERAGE SERVICE	AVERAGE REMAINING	NET	12/31/2011	REMAINING LIFE	
ACCOUNT		LIFE	LIFE	SALVAGE	RESERVE	RATE		LIFE	LIFE	SALVAGE	RESERVE	RATE	
			(YRS.)	(%)	(%)	(%)			(YRS.)	(%)	(%)	(%)	
												Ļ	
Distribution I							L						
	Land Rights	32		0.0	0.00	3.1	ļ	75.0	59.0	0.0	21.96	1.3	
	Structures & Improvements	40		0.0	21.90	2.8	<u> </u>	40.0	27.0	0.0	32.90	2.5	
	Mains Steel	40		(50.0)		4.0	ļ	40.0	25.0	(60.0)	56.05	4.2	
37602	Mains Plastic	40		(15.0)		2.9		40.0	30.0	(25.0)	31.40	3.1	
	M&R General	31		(5.0)	25.00	3.3		31.0	25.0	(5.0)	20.74	3.4	
37900	M & R City Gate	31		(5.0)	24.40	3.4		31.0	25.0	(5.0)	20.28	3.4	
	Services Steel	32		(90.0)	87.50	0.8		32.0	13.6	(100.0)	110.83	6.6	
38002	Services Plastic	32	23.0	(50.0)	32.10	5.1		32.0	21.0	(55.0)	49.92	5.0	
38100	Meters	16	11.2	3.0	22.60	6.6		16.0	11.1	5.0	29.16	5.9	
38200	Meter installations	27	17.4	(20.0)	32.80	5.0		27.0	16.5	(20.0)	46.54	4.5	
38300	House Regulators	28	17.3	0.0	38.60	3.5		28.0	17.1	0.0	38.98	3.6	
38400	House Regulator Installation	27	18.0	(20.0)	28.40	5.1		27.0	16.6	(20.0)	46.03	4.5	
38500	M & R Station	32	20.0	(3.0)	34.40	3.4		32.0	15.7	0.0	50.91	3,1	
38600	Other Prop. Cust. Prem.	10	10.0	0.0	0.00	10.0		15.0	15.0	0.0	0.00	6.7	
	Other Equipment	16	9.1	0.0	47.70	5.7		16.0	9.9	0.0	38.01	6.3	
ransportatio	on Equipment												
39201	Vehicles up to 1/2 Ton	8	4.0	10.0	47.40	10.6	1	8.0	4.8	10.0	36,36	11.2	
	Vehicles from 1/2 - 1 Ton	7	3.9	10.0	32.20	14.8	1	7.0	3.3	10.0	48.06	12.7	
39203	Airplane ¹	15	10.5	75.0	5.50	1.9		15.0	15.0	75.0	0.00	1.7	
39204	Trailers and Other	20	8.5	14.0	51.00	4.1	1	20.0	7.1	20.0	51.49	4.0	
39205	Vehicles over 1 Ton	12	3.7	10.0	53.20	9.9		12.0	4.7	10.0	55.12	7.4	
ieneral Plan	L								1				
39000	Structures & Improvements	40	29,0	0.0	17.10	2.9	1	40.0	36.0	0.0	10.61	2.5	
	Office Furniture	15		0.0	33.60	7.6	1	15.0	12.4	0.0	17.43	6.7	
39101	Computer Equipment	8		0.0	77.70	7.2		8.0	3.1	0.0	61.18	12.5	
	Office Equipment	15		0.0	43.70	7.0		15.0	7.8	0.0	47.70	6.7	
	Stores Equipment	25		0.0	95.60	1.8	1	25.0	2.5	0.0	89.97	4.0	
	Tools, Shop, Garage Equipme	15		0.0	61.70	6.0	1	15.0	7.8	0.0	48.19	6.6	
	Laboratory Equipment	20		0.0	39.00	5.2	1	20.0	8.3	0.0	58.54	5.0	
	Power Operated Equipment	15		5.0	73.60	5.2	1	15.0	5.8	5.0	57.96		
	Communication Equipment	12		0.0	34.20	11.4		12.0	5.0	0.0	58.06		
	Miscellaneous Equipment	17		0.0	57.70	4.3	<u> </u>	17.0	7.1	0.0	58.19	5.9	

' This account will be closed so no need to express the parameters.

PEOPLES GAS COMPANY 2011 DEPRECIATION STUDY

ATTACHMENT B

COMPARISON OF EXPENSES

			CURREN	a varet		COM	MISSION APP	ROVED
				REMAINING		REMAINING		CHANGE
		As of 12/31/2011	As of 12/31/2011	LIFE		LIFE		(N
	ACCOUNT	INVESTMENT	RESERVE'	RATE	EXPENSES	RATE	EXPENSES	EXPENSES
		(\$)	(\$)	(%)	(\$)	(%)	(\$)	(\$)
					<u> </u>			
D istribution	Plant							
	Land Rights	\$2,576,369	\$ 56 5,700	3.1	\$79,867	1.3	\$33,493	(\$46,374)
37500	Structures & Improvements	18,431,728	6,064,814	2.8	516,088	2.5	460,793	(55,295)
	Mains Steel	314,118,682	176,078,117	4.0	12,564,747	4.2	13,192,985	628,238
37602	Mains Plastic	309,948,972	97,320,087	2.9	8,988,520	3.1	9,608,418	619,898
	M & R General	8,624,202	1,789,055	3.3	284,599	3.4	293,223	8,624
	M & R City Gate	18,849,587	3,822,462	3.4	640,886	3.4	640,886	0
38000	Services Steel	40,331,991	44,701,297	8.0	3,226,559	6.6	2,661,911	(564,648
	Services Plastic	194,766,424	97,222,117	5.1	9,933,088	5.0	9,738,321	(194,767
	Meters	47,683,261	13,902,204	6.6	3,147,095	5.9	2,813,312	(333,783
38200	Meter Installations	42,190,612	19,637,263	5.0	2,109,531	4.5	1,898,578	(210,953
	House Regulators	12,215,576	4,761,181	3.5	427,545	3.6	439,761	12,216
38400	House Regulator Installation	16,396,044	7,547,522	5.1	836,198	4.5	737,822	(98,376
38500	M & R Station	9,526,945	4,849,718	3.4	323,916	3.1	295,335	(28,581
	Other Prop. Cust. Prem.	0	0	10.0		6.7		0
38700	OtherEquipment	3,680,913	1,399,168	5.7	209,812	6.3	231.898	22,086
	Total	\$1,039,341,306	\$479,660,705		\$43,288,451		\$43,046,736	(\$241,715
	ion Equipment							
	Vehicles up to 1/2 Ton	\$8,097,623	\$2,944,147	10.6	\$858,348	11.2	\$906,934	\$48,586
	Vehicles from 1/2 - 1 Ton	5,315,853	2,554,819	14.8	786,746	12.7	675,113	(111,633
	Airplane	0	0	1.9	0	1.7	0	0
	Trailers and Other	270,367	139,215	4.1	11,085	4.0	10,815	(270
	Vehicles over 1 Ton	1,155,098	636,652	9.9	114,355	7.4	85,477	(28,878
	Total	\$14,838,941	\$6,274,833		\$1,770,534		\$1,678,339	(\$92,195
General Pla								
	Structures & Improvements	\$80,558	\$8,547	2.9	\$2,336	2.5	\$2,014	(\$322
	Office Furniture	7,903,408	1,377,357	7.6	600,659	6.7	529,528	(71,131
	Computer Equipment	7,551,267	4,619,936	7.2	543,691	12.5	943,908	400,217
	Office Equipment	530,536	253,074	7.0	37,138	6.7	35,546	(1,592
	Stores Equipment	48,913	44,005	1.8	880	4.0	1,957	1,077
	Tools, Shop, Garage Equipme		2,309,504	6.0	287,566	6.6	316,322	28,756
	Laboratory Equipment	46,445	27,189	5.2	2,415	5.0	2,322	(93
	Power Operated Equipment	2,009,238	1,164,572	5.2	104,480	6.4	128,591	24,111
	Communication Equipment	6,451,401	3,745,491	11.4	735,460	8.4	541,918	(193,542
	Miscellaneous Equipment	451,918	262,983	4.3	19,432	5.9	26,663	7,231
	Total	\$29,866,445	\$13,812,658		\$2,334,057		2,528,769	194,712
	Grand Total	\$1,084,046,692	\$499,748,196		\$47,393,042		\$47,253,844	(\$139,198

1 After reserve allocations.

PEOPLES GAS COMPANY 2011 DEPRECIATION STUDY

RESERVE ALLOCATIONS*

Attachment C

	ACCOUNT	EST. BOOK RESERVE 12/31/2011 (\$)	THEORETICAL RESERVE (\$)	RESERVE TRANSFER (\$)	RESTATED RESERVE (\$)	
DISTRIBUTION PL						
	Land Rights	\$1,232,891	\$565,700	(\$667,191)	\$565,700	
	Structures & Improvements	5,473,810	6,064,814	591,004	6,064,81	
	Mains Steel	179,473,976	183,163,910	(3,395,859)	176,078,11	
	Mains Plastic	89,649,405	101,236,474	7,670,682	97,320,08	
	M & R General	1,997,742	1,789,055	(208,687)	1,789,05	
	M & R City Gate	4,769,071	3,822,462	(946,609)	3,822,46	
	Services Steel	43,566,123	46,500,181	1,135,173	44,701,29	
	Sevices Plastic	91,679,729	101,134,561	5,542,388	97,222,11	
	Meters	16,528,447	13,902,204	(2,626,243)	13,902,20	
	Meter Installations	17,956,213	19,637,263	1,681,050	19,637,26	
	House Regulators	5,512,199	4,761,181	(751,018)	4,761,18	
	House Reg. Install.	6,371,179	7,547,522	1,176,343	7,547,52	
	M & R Station	4,887,430	4,849,718	(37,712)	4,849,71	
	Other Prop. Cust. Prem.	0	0	0		
38700	Other Equipment	1,670,466	1,399,168	(271,298)	1,399,16	
	Subtotal	\$470,768,681	\$496,374,213	\$8,892,023	\$479,660,70	
TRANSPORTATION						
39201	Vehicles up to 1/2 Ton	\$3,527,826	\$2,944,147	(\$583,679)	\$2,944,14	
	Vehicles from 1/2 - 1 Ton	3,574,150	2.554.819	(1,019,331)	2,554,81	
39203	Airplane	(3,512,118)	0	3,512,118		
39204	Trailers and Other	117,152	139,215	(37,937)	139,21	
	Vehicles over 1 Ton	769,330	636.652	(132.678)	636.65	
	Subtotal	\$4,476,340	\$6,274,833	\$1,738,493	\$6,274,83	
GENERAL PLANT						
	Structures & Improvements	\$42,259	\$8.547	(\$33,712)	\$8.54	
	Office Furniture	1,438,351	1.377.357	(60,994)	1,377,35	
	Computer Equipment	7.045.697	4,619,936	(2,425,761)	4.619.93	
	Office Equipment	261,921	253.074	(8,847)	253.07	
	Stores Equipment	49,739	44.005	(5,734)	44.00	
	Tools, Shop & Garage Equipment	3,016,859	2,309,504	(707,355)	2,309,50	
	Laboratory Equipment	(13,696)	27,189	40.885	2,000,00	
	Power Operated Equipment	1,488,663	1,164,572	(324,091)	1,164,57	
	Communication Equipment	4,634,813	3,745,491	(889,322)	3,745,49	
	Miscellaneous Equipment	4,634,813	262,983	(65,587)	3,745,49	
39000				· · · · · · · · · · · · · · · · · · ·		
	Subtotal	\$18,293,176	\$13,812,658	(\$4,480,518)	\$13,812,65	
	Total	\$493,538,197	\$516,461,704	\$6,150,000	\$499,748,19	

* Some numbers may not total exactly because of rounding.