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1		BEFORE THE	
2	FLORIDA PUBLIC SERVICE COMMISSION		
3		DOCKET NO. 120015-EI	
4	In the Matter o	of:	
5	PETITION FOR INCREASE IN RATES BY FLORIDA POWER & LIGHT COMPANY.		
6	BY FLORIDA POWE	/	
7			
8	PROCEEDINGS:	PREHEARING CONFERENCE	
9	COMMISSIONER		
10		COMMISSIONER ART GRAHAM PREHEARING OFFICER	
11	DATE :	Tuesday, August 14, 2012	
12	TIME:	Commenced at 2:00 p.m.	×.
13		Concluded at 6:10 p.m.	
14	PLACE:	Betty Easley Conference Center Room 148	
15		4075 Esplanade Way Tallahassee, Florida	
16	REPORTED BY:		
17		JANE FAUROT, RPR Official FPSC Reporters	
18		(850)413-6734/(850)413-6732	
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**APPEARANCES:** 

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JOHN T. BUTLER and R. WADE LITCHFIELD, ESQUIRES, Florida Power & Light Company, 700 Universe Boulevard, Juno Beach, Florida 33408-0420, appearing on behalf of Florida Power & Light Company.

JOSEPH A. McGLOTHLIN, CHARLES J. REHWINKEL, and PATRICIA CHRISTENSEN, ESQUIRES, Office of Public Counsel, c/o The Florida Legislature, 111 West Madison Street, Room 812, Tallahassee, Florida 32399-1400, appearing on behalf of the Citizens of the State of Florida.

JOHN T. LAVIA, III, ESQUIRE, Gardner, Bist, Wiener, Wadsworth, Bowden, Bush, Dee, LaVia & Wright, P.A., 1300 Thomaswood Drive, Tallahassee, Florida 32308, appearing on behalf of the Florida Retail Federation.

KENNETH L. WISEMAN, MARK F. SUNDBACK, LISA M. PURDY, WILLIAM M. RAPPOLT, and J. PETER RIPLEY, ESQUIRES, Andrews Kurth LLP, 1350 I Street, NW, Suite 110, Washington, DC 20005, appearing on behalf of South Florida Hospital and Healthcare Association.

VICKIE GORDON KAUFMAN and JON C. MOYLE, JR., ESQUIRES, Moyle Law Firm, The Perkins House, 118 North Gadsden Street, Tallahassee, Florida 32301, appearing on behalf of the Florida Power Users Group.

APPEARANCES (Continued): 1 2 LIEUTENANT COLONEL GREGORY FIKE, CHIEF, CAPTAIN SAMUEL MILLER, and KAREN WHITE, ESQUIRES, USAF 3 Utility Law Field Support Center, Air Force Legal 4 Operations Agency, 139 Barnes Drive, Suite 1, Tyndall 5 Air Force Base, Florida 32403, appearing on behalf of 6 7 Federal Executive Agencies. QUANG HA, Algenol Biofuels, Inc., 28100 Bonita 8 9 Grande Drive, Suite 200, Bonita Springs, Florida 24135, 10 appearing on behalf of Algenol Biofuels, Inc. WILLIAM C. GARNER, ESQUIRE, Nabors, Giblin & 11 Nickerson, P.A., 1500 Mahan Drive, Suite 200, 12 13 Tallahassee, Florida 32308, appearing on behalf of the Village of Pinecrest, Florida. 14 15 JOHN W. HENDRICKS, 367 South Shore Drive, Sarasota, Florida 34234, appearing pro se. 16 THOMAS SAPORITO, 6701 Mallards Cove Road, 17 Apartment 2H, Jupiter, Florida 33458, appearing pro se. 18 19 LARRY NELSON, 312 Roberts Road, Nokomis, 20 Florida 34276, appearing pro se. KEINO YOUNG, MARTHA C. BROWN, LARRY D. HARRIS, 21 22 and CAROLINE M. KLANCKE, ESQUIRES, Florida Public Service Commission, 2540 Shumard Oak Boulevard, 23 Tallahassee, Florida 32399-0850, appearing on behalf of 24 the Florida Public Service Commission. 25

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2	APPEARANCES (Continued):
3	CURT KISER, GENERAL COUNSEL, MARY ANNE HELTO
4	DEPUTY GENERAL COUNSEL, ROSEANNE GERVASI, and SAMANTHA
5	CIBULA, ESQUIRES, Florida Public Service Commission,
6	2540 Shumard Oak Boulevard, Tallahassee, Florida
7	32399-0850, Advisors to the Florida Public Service
8	Commission.
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#### PROCEEDINGS

**COMMISSIONER GRAHAM:** We need to call the hearing to order. This is Document [sic] Number 120015-EI. And, staff, if I can get you to read the notice.

MR. YOUNG: Good afternoon. By notice issued July 17th, 2012, by the Commission Clerk, this time and place has been set for a Prehearing Conference in Docket Number 120015-EI, Petition for Rate Increase by Florida Power & Light Company.

**COMMISSIONER GRAHAM:** All right. We need to take appearances.

**MR. BUTLER:** John Butler and Wade Litchfield appearing on behalf of Florida Power & Light Company.

MR. HENDRICKS: John Hendricks, pro se.

MR. WISEMAN: Ken Wiseman from Andrews Kurth for the South Florida Hospital and Healthcare Association.

MS. WHITE: Good afternoon. I'm Karen White on behalf of Federal Executive Agencies. I'm also entering appearances for Lieutenant Colonel Gregory Fike and Captain Samuel Miller also on behalf of Federal Executive Agencies.

**MR. McGLOTHLIN:** Joe McGlothlin, Charles Rehwinkel, and Patty Christensen with the Office of

Public Counsel.

**MR. LAVIA:** J. Lavia on behalf of the Florida Retail Federation.

MR. NELSON: Larry Nelson, private citizen.

MR. SAPORITO: Thomas Saporito, pro se.

MR. MOYLE: Jon Moyle with the Moyle Law Firm on behalf of the Florida Industrial Power Users Group, FIPUG. Also would like to make an appearance for Vicki Kaufman for FIPUG.

MR. GARNER: Bill Garner of the Law Firm of Nabors, Giblin & Nickerson on behalf of the Village of Pinecrest.

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CHAIRMAN GRAHAM: Is that --

MR. YOUNG: Keino Young, Caroline Klancke, Martha Carter Brown, and Larry Harris on behalf of Commission staff.

MS. HELTON: And Mary Anne Helton, advisor to the Commission. I'd like to make an appearance for our General Counsel, Curt Kiser, and also Roseanne Gervasi and Samantha Cibula, who may also be advising you during the hearing.

**COMMISSIONER GRAHAM:** Is that all the appearances?

**MR. WISEMAN:** Your Honor, let me take the opportunity to also make appearances for Mark Sundback,

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1	Lisa Purdy, Bill Rappolt, Blake Urban on behalf of the		
2	South Florida Hospital and Healthcare Association.		
3	They're all with Andrews Kurth.		
4	COMMISSIONER GRAHAM: Okay.		
5	MR. WISEMAN: And Peter Ripley, if I didn't		
6	mention him.		
7	COMMISSIONER GRAHAM: There is a Glenn		
8	Gibellina, G-I-B somebody? Not here?		
9	MR. YOUNG: He's not here, sir, not that I can		
10	see.		
11	COMMISSIONER GRAHAM: They are struck. Who		
12	else? The Biofuels, Inc.		
13	MR. YOUNG: Algenol Biofuels.		
14	MR. HA: Yes, I'm here.		
15	COMMISSIONER GRAHAM: You just barely got		
16	here.		
17	MR. HA: (Inaudible. Not on microphone.)		
18	MS. HELTON: Mr. Chairman, maybe he could go		
19	sit over between Mr. Moyle and Mr. Garner where our		
20	witnesses normally sit.		
21	COMMISSIONER GRAHAM: Okay. And all right.		
22	Everybody is here except for the one I mentioned		
23	earlier, and the Larsons. And I believe staff is going		
24	to speak to that.		
25	MR. YOUNG: Yes, sir. But before we do that,		

if Mr., Mr. Ha can take his, make his appearance known for the record.

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MR. HA: Good afternoon. My name is Quang Ha. I represent Algenol Biofuels, Inc., on (phonetic) the General Counsel. And under the Florida professional responsibility rules I have to disclose I'm not admitted to the Florida Bar yet, but hopefully I will be in a couple of months.

**COMMISSIONER GRAHAM:** Sounds good. Welcome. Staff.

MR. YOUNG: Staff would note that Daniel R. Larson and Alexandria Larson are absent from the prehearing due to a family emergency, and they cleared it with the Prehearing Officer before their absence.

**COMMISSIONER GRAHAM:** Okay. So everybody else is going to be a part of this trial except for the one that we struck. And how is that name pronounced again?

MR. YOUNG: Gibellina. Glen Gibellina.

**COMMISSIONER GRAHAM:** Got you. All right. Let's continue.

MR. YOUNG: Staff notes that Intervenor Federal Executive Agencies has filed a motion for leave to consider its late-filed prehearing statement due to poor weather and driving conditions. The motion is unopposed. Staff recommends that the motion be granted.

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1	Staff would note that FEA's position if the		
2	Commissioner if the Prehearing Officer grants the		
3	motion, the FEA's position is already stated as		
4	reflected in the Draft Prehearing Order.		
5	COMMISSIONER GRAHAM: We'll grant that motion.		
6	MR. YOUNG: The next preliminary matter staff		
7	would note is that South Florida, South Florida Hospital		
8	Association Hospital and Healthcare Association has		
9	moved, has filed a motion to compel discovery from FPL.		
10	FPL filed a response to the motion.		
11	On Friday, August 10th, 2012, SFHHA filed an		
12	unopposed motion to suspend its motion to compel due to		
13	the fact that the parties are trying to resolve their		
14	dispute between, amongst themselves.		
15	COMMISSIONER GRAHAM: So basically that's just		
16	on hold?		
17	MR. YOUNG: Yes.		
18	COMMISSIONER GRAHAM: Got you.		
19	MR. YOUNG: The other preliminary matter is		
20	staff notes that Intervenor Larry Nelson has filed a		
21	motion for declaratory relief regarding the informal		
22	issue identification process in this docket and requests		
23	that his participation or lack of participation in such		
24	proceedings is of no effect whatsoever in terms of the		
25	word limits on positions on issues or in terms of		

limiting the issues set forth in the prehearing statement. Staff recommends that the Prehearing Officer find this motion moot.

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Agreements made by parties during the informal process are not binding upon the parties until officially, until official action is taken by the presiding officer. Moreover, issues are not formally adopted until the Prehearing Conference by the presiding officer.

CHAIRMAN GRAHAM: Okay. I declare that issue moot. Next.

MR. YOUNG: Staff has prepared a cover sheet that, that can be used for exhibits, which Ms. Klancke is going to pass out right now, at the hearing if a party has not already prepared its cover sheet for an exhibit that they plan to use during the course of the hearing.

18 **COMMISSIONER GRAHAM:** Okay. I will note under 19 Rule 28-106.211, as Prehearing Officer in this 20 proceeding I am charged with the duty of issuing orders 21 necessary to effectuate, to effectuate discovery, 22 prevent delays, and promote a just, speedy, and 23 inexpensive determination of all aspects of this case.

That being said, the issues pertaining to Docket, Docket [sic] Number PSC-08-0591-PCD-EI, which is

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a petition for determination of need for a Cape Canaveral plant, would not be appropriate issues to raise in this docket, and therefore cross-examination questions will not be appropriate for this docket.

Similarly, Order Number PSC-09-0855-FOF-EG, which is the Commission established the annual numeric goals for summer peak demand, winter peak demand, annual conservation consumption for Florida Power & Light, and approval of their, Florida Power & Light's DS -- DSM plan pursuant to Rule 25-17.0021 is also not going to be cross-examined in this docket and is not appropriate for this docket.

If you want to speak to the conservation issues, we have an annual conservation clause. Staff, is that annually or is that upon demand?

COMMISSION STAFF: Annually.

**COMMISSIONER GRAHAM:** Annually. And those conservation issues will be addressed in that, in that hearing. Are there any questions before we move on?

MR. NELSON: I'm sorry. I didn't catch all the part about the conservation issues. What issues are not subject in this proceeding?

COMMISSIONER GRAHAM: Keino.

**MR. YOUNG:** I would say, sir, that review, review and approval of recovery, prudently incurred

conservation expenses in the annual conservation cost recovery clause proceedings. That's where the issues -issues regarding FPL's performance in achieving its goals may be raised in that proceeding or in future conservation goals proceedings and are not appropriate for consideration in the base rate proceedings. So the issues regarding FPL's performance in achieving its conservation goals may be raised in that proceeding, in the conservation proceeding.

MR. NELSON: I, I understand, I understand about the conservation goals being a separate proceeding. But in, in Section 366.82(10) it says, The Commission shall also consider the performance of each utility pursuant to the Energy Conservation Act when establishing rates for those utilities over which the Commission has rate setting authority. And that's a separate subparagraph from any of the subparagraphs talking about achievement of the goals or setting of the goals.

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# **COMMISSIONER GRAHAM:** Staff?

MS. HELTON: Mr. Chairman, Mr. Nelson, it's my belief that that provision that you just read to us from the FEECA statute, which is the -- I knew I shouldn't have said that -- the Florida Energy Efficiency and Conservation Act, relates to the annual clause

proceeding that the Commission holds every year in November for cost recovery, for conservation costs. That's also known as the ECCR clause, innovation -energy conservation cost recovery. There's two different -- there's different types of ratemaking processes here at the Commission, and that docket, the ECCR docket is designed to address the cost recovery for conservation costs.

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MR. NELSON: Well, I don't know. The plain language says, The Commission shall also consider the performance when establishing rates for those utilities over which the Commission has rate setting authority. So it would seem to me that it's supposed to be considered in this proceeding. That's my position.

MS. HELTON: Not that I would like to engage in argument, but the Commission has consistently interpreted that language to mean that it is addressed in the ECCR docket.

CHAIRMAN GRAHAM: I agree. Okay. Staff. MR. MOYLE: Can I, can I just ask a point of clarification on the two rulings?

COMMISSIONER GRAHAM: Sure. Sure.

MR. MOYLE: I mean, my understanding of them, one relates to Canaveral and the other is the conservation. But the intent is to not relitigate like

on Cape Canaveral the need for Cape Canaveral. That's already been decided, over and done with. There is an issue related to Canaveral with respect to a step increase, so we're free to ask questions about the step increase in matters that have been identified. And, and so it's not impacting any issues in here, but we're just not relitigating things that have already been decided. Is that sort of the intent of the --

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COMMISSIONER GRAHAM: The intent is we're not going to rehear either something that has a different forum for itself or something that's already been determined. And in the Canaveral case we're not going to re, we're not going to rehear or relitigate the need determination for Canaveral.

MR. MOYLE: Okay. Thank you.

COMMISSIONER GRAHAM: Are there any other clarifying questions before I move on? I don't mean to go too quickly. Actually that's not true. I do mean to go too quickly. (Laughter.) But I just want to make sure that we're clear before we move on.

Okay. Staff.

MR. YOUNG: All right. Staff recommends, staff recommends that if the Prehearing Officer wishes to hear oral arguments including, oral arguments on, including any particular issue, said arguments be taken

up during the issue and position section of this Prehearing Conference.

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COMMISSIONER GRAHAM: Let's go through this Prehearing Order now and we'll go through section by section. I want parties to let me know if there's any corrections or changes to be made. We may go quickly through a lot of this, so speak up if you have any changes or corrections to be made.

Case background. Staff, you're going to have to help me with some of this. Any changes made for case background?

Conduct of proceedings. And if you want to know where we are, we are on page 2 of the Prehearing Order -- page 3, rather.

Jurisdiction? Procedure for handling confidential information.

Section V, prefiled testimony and exhibits, witnesses.

MR. YOUNG: Mr. Chairman, staff recommends that witnesses' summaries be limited to no more than five minutes per witness. If a witness has filed both direct and rebuttal, staff recommends that he or she receives five minutes for direct and five minutes for rebuttal. If both direct and rebuttal testimony, testimonies are taken together, staff recommends that

the witness be given ten minutes total. 1 **COMMISSIONER GRAHAM:** Now we've done this 2 different ways. We've done it where there was a request 3 for a summary at the beginning and we've done it when 4 there was no summary. I guess I'm asking the question 5 if there is a, a demand one way or the other. 6 7 MR. LITCHFIELD: FPL would request the opportunity to have their witnesses present a summary 8 9 consistent within the time frame staff is recommending. COMMISSIONER GRAHAM: Anybody have an opposing 10 view of that? 11 MR. MOYLE: No. FIPUG finds it helpful to 12 13 have the summaries and would support having a five-minute summary. 14 MR. McGLOTHLIN: OPC intends to offer 15 16 summaries, yes. 17 MR. WISEMAN: SFHHA supports having a summary as well. 18 COMMISSIONER GRAHAM: You guys realize we only 19 2.0 have two weeks; right? Okay. All right, staff. 21 MR. YOUNG: That ruling will be noted in the 22 ruling section of the Prehearing Order. 23 Staff would note that FIPUG objects, in their 24 25 prehearing statement they noted that they object, they

object to any witness offering expert opinion who is not properly qualified as an expert in a particular subject matter area. Staff requests clarification on FIPUG's objection.

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## COMMISSIONER GRAHAM: Mr. Moyle.

MR. MOYLE: Sure. And, and the purpose of that is there's two types of witnesses as, as we typically experience, a fact witness and an expert witness. And an expert witness is offered to help a trier of fact who may not have a good understanding of the facts. And typically experts are designated as expert: I'm an expert. What are the areas that you're an expert in? Transmission line management. And they go through their background and then they provide an opinion about transmission line management and it's clearly articulated.

In this case and in other cases before the Commission there's not a clear delineation as to whether someone is testifying as a fact witness or as an expert witness. And sometimes FIPUG asks the questions are you an expert, are you a fact witness, and it becomes less than clear. And so we think it's a better practice, to the extent someone is offering an expert opinion, that that be clear and that the witness be qualified as, as an expert and it not be kind of mushy.

And so to the extent that there are witnesses who are testifying -- Mr. Reed, for example, you know, he's testifying as an expert in certain areas, it's clear. But I think the way I understand it is a lot of witnesses are, are being offered as, as experts but they haven't identified their areas of expertise or there hasn't been a determination that that expert testimony is, is even needed with respect to a particular issue of fact that is particularly complex for which expert opinion is, is being sought. So it's an objection that, you know, that we've registered for the record and that's sort of the thinking and the rationale behind it.

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COMMISSIONER GRAHAM: Now you're not looking to limit testimony that is not from an expert. You just want to make sure that there's a distinction that this person -- because in the past we've always let all, most testimony come in and we can decide to give it the weight that it's due at the time that we're reviewing the testimony.

MR. MOYLE: Right. And I, I think -- let me give you a for example. ROE, return on equity, that'll be a big issue in the case, and there's clearly some experts. There are folks that most of them have spent a lot of time in universities, have Ph.Ds after their, their names, give a lot of testimony around the country

on ROE. And then there are some others, for example, maybe the President of Florida Power & Light, that has a business sense of, of an ROE and why ROE may be important but is not an expert. And so we just want a clarity so to the extent that the Commission is relying on expert opinion, that it's clear that somebody is being offered as an expert as compared to somebody being offered as a fact witness.

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MR. LITCHFIELD: Commissioner Graham, may FPL be heard on this subject?

COMMISSIONER GRAHAM: Yes.

MR. LITCHFIELD: First of all, and this is frankly my secondary point, the Commission here historically has exercised fairly broad latitude in terms of hearing from witnesses, both mixed fact and policy witnesses. But, moreover, and this is my primary point, the Order Establishing Procedure is pretty clear.

On page -- well, it's paragraph, subsection VI, prehearing procedures, and letter B, any objection to a witness's qualifications, a witness's qualifications as an expert must be made by this point in time.

One of the advantages of the process that this Commission employs in requiring prefiled testimony and extensive discovery is that it affords all parties the

opportunity to test the relative expertise of every witness and indeed every statement that is intended to be submitted as record evidence in this proceeding on the basis of, of their qualifications.

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And Mr. Moyle and others have had that opportunity for some months now and depositions have been had and written discovery has been asked and answered. And we would respectfully submit that in order to promote the just, speedy, and inexpensive determination of all aspects of this case this is an important provision in the OEP and ought to be adhered to.

Mr. Moyle's objection really sounds to me like more of a generic placeholder so that he can raise specific objections to a specific witness's expertise as he deems appropriate as the proceeding rolls out, and we submit that that's not consistent with the Order Establishing Procedure or with the resolution of the issues in a just, speedy, and inexpensive way.

**COMMISSIONER GRAHAM:** What a great way of requoting the Prehearing Officer. (Laughter.)

Staff.

MR. YOUNG: Staff, staff has to agree with Florida Power & Light. The OEP specifically establishes in terms of the motion to strike prefiled testimony and

exhibits. Now if Mr. Moyle, as Mr. Litchfield indicated, if he wants to place and put a, possibly a placeholder I think as a standing objection but wants to make specific objections during the course of the hearing, then he is well within his grounds to do so.

I just don't think we, at this point we don't have any evidence, any testimony, and I think his objection as to the witness's, outside the scope of the witness's testimony or anything of that nature needs to be made at that time during the questioning and answering cross-examination period.

MR. LITCHFIELD: Commissioner Graham, I would, I would agree with Mr. Young that to the extent that any witness, FPL or otherwise, at the hearing in response to cross-examination produces some statement that is purported to be an expert opinion and is not consistent with the scope of expertise that is already the basis for their prefiled testimony, that that might be fair game to raise an objection at that time.

But we would object to Mr. Moyle being given a, quote, unquote, placeholder for objections generally with respect to the expertise of the --

(Interruption. Technical difficulties with sound system.)

And maybe, maybe, maybe Mr. Young and I are

indeed on the same page, but I just wanted to make sure that that clarification was offered.

**MR. MOYLE:** And I guess, I mean, we, we can deal with it at --

**COMMISSIONER GRAHAM:** It looks like for technical difficulties we need to take about a five-minute break. So take a five-minute break.

(Recess taken.)

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I have to apologize for doing that to you and not giving you your five minutes, but I figure let's keep mushing on while we can. We'll probably take a break in about an hour, hour and a half because every two hours or so I need to let my court reporter rest her little fingers.

Mr. Moyle.

MR. MOYLE: Thank you. So the order that was referenced on page 6, paragraph 8, states, any objections to a witness's qualifications as an expert, failure to identify such, such objection will result in restriction of a party's ability to conduct voir dire, absent a showing of good cause at the time the witness is offered for cross-examination at hearing.

We made the objection so that to the extent somebody is offering an expert opinion and don't have -and they do not have expertise in the area for which

they're offering the opinion, we want to be able to point that out.

And I'll give you an example. Mr. Litchfield said, well, you know, we've had depositions and you should have been able to sort it out then. We have had depositions, but that's all part of pretrial and getting ready for trial. When we actually have the trial, witnesses are taking the stand, as Mr. Young points out, that's the time to register the objection that this witness is offering an opinion in an area for which he has no qualification, no expertise, and we object to that opinion.

And I'll give you just an example because I think it'll help clarify the point. FPL has a witness, Rene Silva, who has expertise in transmission planning and planning the system. He doesn't have expertise in real estate, in land values, yet he offers an opinion about FPL's purchase of certain land and said, no, we bought it now because it was, it was a good price and we think the price in the future is going to go up. Well, you know, I mean, that's, that's an opinion that, that a lot of people could provide. But not having any kind of training in real estate, in MAI appraisal methodology, just kind of a here's what I think, and to offer that as an opinion should not be allowed. And we want to be

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able to preserve the right to bring something like that up and challenge his qualifications at hearing.

So I hope that helps clarify a little bit the reason for the objection. And, you know, to the extent that we can raise it at hearing, as Mr. Young suggests, that's fine. But we, you know, we don't, we don't want there just to be kind of a blanket, you know, everybody is an expert for everything because they have not gone through and said, you know, witness so and so, are you testifying as an expert, you know? Yes. What are your areas of expertise? I'm an expert in accounting, or whatever it is. If that were done, that would be very simple and we would have that. But like Mr. Silva, you have somebody offering an opinion about land who, you know, who's not qualified to offer such an opinion.

COMMISSIONER GRAHAM: I think we've dealt with this issue before in the past and I don't have a problem with the way we've handled it in the past where if the subject came up for, say, FIPUG to make the objection saying that we do not think this witness is an expert on this issue and state your objection, and we can go through the back and forth on that, as, as we will, and the Chairman will make that determination at the time. And more than likely, and I can't speak for the Chairman, will allow the testimony because we still want

to hear what they have to say, but we'll give it the weight that it's due at the time.

So that being said, I'm going to have to overrule your objection here in the prehearing. But you understand how we're going to handle this stuff in the hearing itself.

MR. MOYLE: Thank you.

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**MR. SAPORITO:** Commissioner, Commissioner Graham, I would like to be heard on this for clarification as a pro se litigant in this proceeding.

It's my understanding in reading this subsection 8 under Section VI of the prehearing procedures, that Intervenors in this proceeding, when a, when a witness has testified, that in an area where they weren't priorly -- previously identified by the party bringing that witness as an expert witness in the specific area that they're testifying, that we shall have a right to voir dire the witness's qualifications on that subject area.

And to the extent FPL's representatives spoke about prehearing matters such as depositions when these issues could have been challenged, you know, I attended the service hearings, so there were depositions that were taken and I was in -- I couldn't be in two places at one time. So it's my understanding that this

preserves my right as, as an Intervenor to challenge the qualifications of any witness who's speaking about a subject where they weren't prequalified or admitted to being an expert in.

**COMMISSIONER GRAHAM:** Well, as was stated earlier, most of that work should have been done prior to where we are here now. You, you do have the right in the, in the hearing to challenge somebody's expertise. Is that correct?

MS. HELTON: You do have the right during the course of a hearing to challenge whether someone is an expert or not. And the reason why I think everyone is worried about that is because if you're an expert, then they can give you opinion testimony which you can accept and give it the weight that it's due.

The purpose of this provision in the Order Establishing Procedure is to know now who will be challenged as an expert so that the time for voir dire, which can be lengthy, can be taken into account when setting the, the schedule for the hearing and having an idea how long the testimony of a particular witness will take.

**COMMISSIONER GRAHAM:** Did that answer your question?

MR. SAPORITO: Well, it's -- well, that

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24 25 answers it to the extent that I understand I'm allowed to challenge a witness's qualifications upon the testimony that they're giving on a particular subject matter. Is that not correct?

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COMMISSIONER GRAHAM: Well, your, your ability to challenge will be why do you consider yourself an expert on such and such issue? And they'll either say I am not an expert on that issue, or they will say I graduated from such and such school, I've worked in such and such this and this is what my background has been for the last 30 years. You challenging past that, that time is already said and gone.

MS. HELTON: Mr. Chairman, if Mr. Saporito could speak up into the microphone a little bit. I'm having a hard time listening.

COMMISSIONER GRAHAM: He's done.

Okay. Section VI, order of witnesses.

**MS. WHITE:** Commissioner Graham, FEA has some additions highlighting the issue number of our witness, that our witnesses are speaking to.

21Michael Gorman's testimony covers Issues22Number 27, 51 --

23 COMMISSIONER GRAHAM: Hold -- you're going to
24 have to hold on just a second.

MS. WHITE: Okay.

COMMISSIONER GRAHAM: Can you give me --1 2 MR. YOUNG: Page 6. COMMISSIONER GRAHAM: What's the name again? 3 MS. WHITE: Michael Gorman. 4 COMMISSIONER GRAHAM: Okay. 5 MS. WHITE: 27, 51, 54, and 58. And Robert 6 7 Stephens, Issues 139 and 142. Thank you. MR. BUTLER: Commissioner Graham. 8 9 COMMISSIONER GRAHAM: Yes. MR. BUTLER: On FPL witness Kim Ousdahl on 10 page 5, I wanted to note there's nothing to change about 11 the issues she's speaking to. But she will be 12 13 unavailable on August 24, Friday, August 24, and Monday, August 27. She'll be available any of the other days of 14 the scheduled hearing time, but I just wanted to make 15 all of the parties aware of that. 16 COMMISSIONER GRAHAM: She's unavailable on the 17 24th and the 27th? 18 19 MR. BUTLER: That's right. 2.0 **COMMISSIONER GRAHAM:** Okay. MR. BUTLER: And the other thing, I'm sorry, 21 one other witness. For Mr. Reed that appears at the 22 very top of the list, he may end up needing to do his 23 rebuttal testimony at the same time as he does his 24 25 direct testimony.

**COMMISSIONER GRAHAM:** Well, this is probably a good enough time to bring that question up. Is there anybody that's opposed to giving the rebuttal testimony and the direct testimony at the same time in this process?

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MR. BUTLER: We do not want to do that for the great majority of our witnesses. There may be some flexibility on particular witnesses, but in general we feel that we have and, you know, want to exercise our right to conclude the case as the party with the burden of proof on the issues in the proceeding. So for the most part, we prefer the order as it's set out where we would have the witnesses appearing separately on rebuttal after the Intervenor witnesses.

COMMISSIONER GRAHAM: Anybody else?

MR. MOYLE: We, on behalf of FIPUG, we were hoping to see a couple of plus signs next to some of these witnesses. So I guess Mr. Reed may have a tentative plus sign. Because if I understand it, a plus sign means they'll present direct and rebuttal testimony together. We found that it does expedite things, it saves time, and we surely have no objection to it. But, you know, it's, it's FPL's case. But it doesn't appear that there's any witnesses at this point that are going to present both rebuttal and direct at the same time.

I would assume that they would have the latitude to change their mind at some point, and the failure to put an X next to them today doesn't mean they can't make that decision down the road.

**COMMISSIONER GRAHAM:** Well, actually I like to see that decision made, and I guess if this doesn't do anything wrong to staff, by 5:00 tomorrow.

MR. YOUNG: That's fine.

COMMISSIONER GRAHAM: I mean, because I think that everybody else would like to know that if they're dealing with both the direct and rebuttal or just the direct followed by the rebuttal. So if there are some that you are willing to bring both up together, if you would submit that to staff by 5:00 tomorrow.

MR. BUTLER: We will do so. Commissioner, one thing I would observe though, just to be sure we don't limit flexibility to everybody's benefit, it is possible that things will develop further into the proceeding where it makes sense for everybody's benefit to combine testimonies. And if that circumstance arose, we would certainly bring it to everyone's attention, the Commissioners' attention, and see if it made sense to do so then. But we will endeavor to identify any that we can at this point and add the pluses.

CHAIRMAN GRAHAM: I am always open and willing

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for you guys to come and sing *Kumbaya* and see if we can cut a lot of these people out of here.

MR. BUTLER: Okay.

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MR. MOYLE: Mr. Chairman, similar with, with Ms. Ousdahl and maybe Mr. Reed, FIPUG has, has an expert witness, Jeff Pollock, and he is obligated during the second week of the hearing to other commitments in other jurisdictions. So we were going to raise that with you and the parties and ask that, that he be allowed to testify at some point as appropriate during the, the first week. And I'm sure we can get with the other parties, and I don't want to interrupt their flow beyond their first or second day, but at some point during the first week if we could get him on and off, that would be appreciated.

COMMISSIONER GRAHAM: Well, I don't have a problem with that, and I'm sure a lot of the other parties will not have a problem with that. But just so you know, so everybody knows that the order that we have established here, we're not giving anybody any set times. I mean, I've played that game before where we're done at noon on Wednesday because we've got to wait for somebody for noon on Thursday. But if you guys are willing to move things around, if it moves with the flow, I don't have a problem with that at all, and I'm

sure the Chairman will not have a problem with that at all, just as long as FIPUG is not arguing about something that Florida Power & Light is trying to do or vice versa.

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MR. MOYLE: Sure. No. And I just think for planning purposes, to the extent no one has an objection, I think Vicki Kaufman, my co-counsel in this, is going to be putting on the witness, I think. We'll work with the parties to find an appropriate time during the first week. So thank you.

COMMISSIONER GRAHAM: Yes, sir.

MR. McGLOTHLIN: Joe McGlothlin. OPC certainly will work with Mr. Moyle to accommodate his witness's needs. And I just wanted to add this comment. Our plan and our hope is to call our witnesses in the order that's reflected here. I am aware that there are some limitations on availabilities. It's too early to determine now whether that will mesh with how far we get at that time. So we will alert you and the other parties as to any similar needs for flexibility when the need arises.

COMMISSIONER GRAHAM: And I don't see flexibility -- I don't want to go off too much on a limb here. I don't, I don't see flexibility being a problem. What I don't want to do, as I stated earlier, is for us

to be stagnant for four hours waiting for some witness to get here.

Yes, sir.

MR. REHWINKEL: Commissioner Graham, Charles Rehwinkel with Public Counsel. And to follow on Mr. McGlothlin's point, one of the things we're trying to do to assess our witnesses' availability within the time slots that they have given us is to, the best we can, handicap the pace of the hearing.

Do you have any -- are you prepared at this time to give us an idea of what kind of day you're planning to work with as far as -- I say you -- I know the Commission as far as how late in the day you intend to go? Do you have that --

COMMISSIONER GRAHAM: It's my understanding that the Chairman plans on going until about 7:00 every night for at least the first four nights. And then, therefore, you can kind of gauge from there how things look like they're, they're falling out. If it looks like we may be running short of time, we may be going to 7:00 the entire two weeks. If it looks like we're doing all right, then, you know, he may be cutting it short at 5:00. But I would anticipate us all starting at 9:30, is it normal? Starting at 9:30 and ending at 7:00.

MR. REHWINKEL: That's helpful. Thank you.

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### COMMISSIONER GRAHAM: Yes, sir.

MR. WISEMAN: Mr. Chair, Commissioner, Ken Wiseman for SFHHA. I also want to put the parties on notice that two of SFHHA's witnesses, Mr. Kollen and Mr. Baron, also have dates that they need to be in regulatory proceedings in other states. And I don't have those dates with me right now, but I'll get them and circulate them to the parties hopefully by tomorrow, and hopefully we can work around those dates as well.

COMMISSIONER GRAHAM: I just, once again, I, I don't foresee it being an issue, but I don't want to hear anybody crying that their witness didn't get to get in there because we had to hold things up and that witness basically got skipped.

Anybody else on order of witnesses?

MR. YOUNG: Yes, sir. Staff believes its witnesses, Rhonda Hicks and Kathy Welch, may be stipulated.

**COMMISSIONER GRAHAM:** Oh, you do, do you? (Laughter.)

Any parties object to that?

MR. BUTLER: FPL would not object, if Ms. Welch's deposition is included in the record as an exhibit. There's been some e-mail traffic to that effect among several of the parties, all of whom seem to

be taking the same position. So perhaps that would be a 1 basis to resolve staff's, or address staff's concern. 2 MR. YOUNG: That's not a problem. 3 COMMISSIONER GRAHAM: Any other comments on 4 stipulation of staff witnesses? 5 MR. REHWINKEL: No. I think the Public 6 7 Counsel started that with our, our offer to stipulate to both with Ms. Welch's deposition going in along with the 8 exhibits and the testimony. So we, we concur. 9 10 MR. MOYLE: We're good. COMMISSIONER GRAHAM: All right. 11 It sounds like we're good. So those two, those two witnesses, 12 Kathy Welch and Rhonda Hicks, will be stipulated with 13 the provision that was stated by Florida Power & Light. 14 15 MR. YOUNG: Thank you. COMMISSIONER GRAHAM: Anything else in order 16 of witnesses? 17 Okay. Basic positions. 18 19 MR. YOUNG: I'm sorry, sir. If we can go It came to my attention on the order of witnesses 2.0 back. that, that Algenol needs to identify the issue that its 21 witness is going to be testifying on. Also, I think 22 FRF, FRF and the rest of FPL's rebuttal witnesses. 23 MR. LITCHFIELD: We can commit to getting 24 25 those in by tomorrow close of business as well.

MR. LAVIA: Mr. Chairman, for FRF, J. Lavia. 1 We have sent the issues and it's on the current draft, 2 3 Mr. Young. MR. YOUNG: Okay. 4 MR. LAVIA: It's been included in the most 5 recent draft. I can read them again, if you want. But 6 7 COMMISSIONER GRAHAM: Is that Steve Chriss? 8 9 MR. LAVIA: Yes. MR. YOUNG: 10 Yes. 11 COMMISSIONER GRAHAM: Yeah. I got it on this draft. 12 MR. HA: Mr. Young, Quang Ha, Quang Ha for 13 Algenol Biofuels. We'll get you those issues by, by 14 tomorrow 5:00 as well. 15 Also, while I have the microphone, I will also 16 need to check with Mr. Woods' availability during the 17 hearing time, but I do know for a fact that he will not 18 19 be available on the 20th and the 22nd of August. But we will work with everyone's schedules to get him in front 2.0 of all those who want to examine him. Thank you. 21 22 COMMISSIONER GRAHAM: Okay. All right. Nothing under basic positions. Keino, do you have 23 24 something to add there? Are you good? 25 MR. YOUNG: No, sir.
**COMMISSIONER GRAHAM:** Okay. Issues and positions.

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MR. YOUNG: Mr. Chairman, staff would note that Section VI of the Order Establishing Procedure issued in this case on March 26th, 2012, states that unless a matter is not an issue for the party, each party shall take a position on each issue by the time of the Prehearing Conference, which we are now here, or by such later time as may be permitted by the presiding officer. If a party is unable through diligence and good faith efforts to take a position on a matter at issue for that party, it shall explicitly state in its prehearing statement why it cannot take a position. Ιf the, if the presiding officer finds that the party has acted diligently and in good faith to take a position, and further finds that a party's failure to take a position will not prejudice the other parties or confuse the proceedings, the party may maintain a no position at this time. Prior to the hearing and thereafter, identify its position in its post-hearing statement on the issues. In the absence of such findings by the presiding officer, the party shall have waived the entire issue and the party's position shall, shall be shown as no position in the Prehearing Order.

When an issue or position have been properly

identified and any party may adopt that issue or position in the post-hearing statement. The Commission shall, shall take no position at this time or similar position on any issue without having to make such -- not having to make the showing described above.

So, Mr. Chairman, Mr. Chairman, as stated, the parties must take a position by the end of the Prehearing Conference. Otherwise, that position becomes no position.

COMMISSIONER GRAHAM: All right. We're going to go through the issues by section. If there's any section, if there's any issues within a section that you wish to -- if there's any issues within a section that I wish to hear oral arguments about, I will ask for the arguments. Otherwise, I just want to know if there's any change in your position. Also, as stated in Section VI of Order Establishing Procedure issued in this case on March 26th, 2012.

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All right, staff.

MR. YOUNG: That the parties must take a position. To the extent that the positions change during the course of this Prehearing Conference, staff would ask that additional time be no later than 1:00 p.m. tomorrow, Wednesday, August 15th, 2012, with no exceptions for the parties to provide the position.

Staff would ask that if the positions are not received by that time, that the position, the party's position will be no position.

Mr. Chairman? Mr. Chairman?

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COMMISSIONER GRAHAM: Yes, sir.

MR. YOUNG: Staff would note that we, we distributed some documents. First, on the proposed new language to Issues 19 and 39, this is a one-sheet document. All the parties should have received that document. And we will, we will be addressing it during these, during the time, the appropriate time as they're called in the sections.

And, also, the objection -- staff has handed out a, a packet of what I call, several sheets of paper stapled together, the title "Objected Issues," for your ease of reference.

Also, staff would note that during the appropriate time on Issue 72 staff has a, I think it's a correction that needs to be made. It's listed that the, it's listed as the ECRC and it should be ECCR. And I believe that the parties, as we go along the parties have some changes in positions that they would like to bring forth to the presiding officer's attention.

**COMMISSIONER GRAHAM:** All right. Well, let's start off with the legal issues. Issues 1 through 8.

We have an objection on Issue Number 5. Let's hear the objection.

MR. BUTLER: Mr. Chairman, I'm sorry.

**MR. YOUNG:** I believe, I believe that's Mr. Nelson's issue, by the way.

**COMMISSIONER GRAHAM:** Actually I want to hear the objection.

MR. YOUNG: Okay.

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MR. BUTLER: Commissioner Graham, on Issue 5, I'm looking at the sheet that staff had handed out where they have a rewording to the issue. And with a slight revision to that, I think we could withdraw our objection. So perhaps before stating the objection, let me see if that would work to resolve it.

Staff's sheet has the issue read: Does the Commission possess the power to grant a 25 basis point performance incentive to FPL without specific statutory authority? We would be willing to have that issue included, would withdraw our objection if we just ended it after "performance incentive to FPL," question mark. Delete the phrase "without specific statutory authority." If that's acceptable to the parties, then we would withdraw our objection.

COMMISSIONER GRAHAM: The question came from Mr. --

MR. YOUNG: Mr. Nelson. 1 COMMISSIONER GRAHAM: Mr. Nelson. 2 MR. NELSON: Yes. Thank you, Your Honor. 3 Larry Nelson. 4 First, I wanted to address the, the document 5 that staff handed out this morning that says Objected 6 7 Issues. For the, for the last five days and three revisions we've been working off of the, the proposed 8 9 hearing order, and the, the document that was handed out this morning, it's not, it's not accurate. This --10 these Issues 5, 6, and 7, they were not the original 11 Issues 5, 6, and 7. They were alternative language that 12 13 I had offered. They are still the original Issues 5, 6, and 7 which some parties have taken positions on. 14 Mr. Saporito took a position on the original Issue 5. 15 So I can't in any way adopt or endorse the new document 16 that I was handed this morning that has a lot of changes 17 in it. 18

But beyond that, let me, let me address the substance on this. And the substance on this is that, my position is that Issues 5, 6, and 7 all go hand in hand and so they should be addressed at, at the same time.

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The, the proposal from, from FPL is that these issues concerning the performance incentive, the adder,

are subsumed under an existing issue that had already been proposed, Number 54, which said, should the adder be approved? And my position is that that doesn't identify legal or factual issues. It's really no different than saying should the rate increase be approved? It doesn't really say anything.

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So my position in my three proposed issues, either the original ones or the alternative language which was meant to be more neutral, are that because this is a future contingent reward that is meant to be an addition to the ROE that's, that's set, it would be different if they simply were asking, you know, can we have 11.5% because we've done a good job? I wouldn't have any objection with that. But when they say, you know, can we have an additional quarter percentage, quarter point, 25 basis points, in the future if we continue to do a good job, if we continue to have the lowest bill?

And my position is that that, that raises three issues. One is can they get a future contingent reward of that nature without specific statutory authority? So, so I'm unwilling to skip the statutory authority part because of its future contingent nature.

And then the second issue in my, by my mind is if the Commission has the power to grant that type of

future contingent performance incentive without specific legislative authority, then does the Commission have the power to grant it based on a comparison to another company and everything that goes with that as opposed to specific metrics as have been dealt with in previous cases?

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And then finally the third issue is if the Commission has the power to grant it without specific statutory authority and if they have the power to grant it as against another company, a relative metric instead of an absolute metric, then there are policy questions, and should they grant it based on those policy questions?

So I'm, I'm submitting those three issues, specific issues. And the, the rewording of them here on the, the objected issues, the alternate language 5, 6, and 7 adequately addresses how, how I would like them included.

**COMMISSIONER GRAHAM:** And I guess the question I have is you don't feel like you can ask those questions of the witness that's speaking to Issue 54?

MR. NELSON: I certainly could. But, you know, I thought the purpose of identifying legal and factual issues was not to have, you know, umbrellas where all possible issues of fact and law and irrelevant

matter could be addressed as to whether, you know, it's appropriate.

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One could, if the issue is should, is should the adder be approved, then you could be arguing that it should be approved because FPL loves kittens. I thought the purpose was to identify the legal and factual issues. And that's pretty much my argument with regard to most of the issues that, that FPL has objected to and that I have brought.

COMMISSIONER GRAHAM: FPL.

MR. LITCHFIELD: Commissioner Graham, the, as we know, the purpose of the issue is simply to identify an issue that then parties can take positions under. And I didn't hear anything from Mr. Nelson in terms of describing the reasons that he would like these three issues added that could not be advanced as a position, as his position under Issue 5.

Now Issue 54 already exists; it's very closely worded. We think it would suffice on its own. But in the interest of compromise, as Mr. Butler indicated, we are certainly willing to leave Issue 5 as a legal issue, provided that, that the question mark is placed after "FPL" without the last clause or phrase which implies a position that could be taken in addressing that issue.

COMMISSIONER GRAHAM: Mr. Nelson does not want

to take the, the change of wording in Issue 5.

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MR. LITCHFIELD: In that case we would submit that the issue is subsumed under Issue 54.

COMMISSIONER GRAHAM: All right.

MR. SAPORITO: Commissioner Graham, I've taken -- this is Thomas Saporito. I've taken that issue Number 5 of Mr. Nelson's as an issue that I want to speak to as a witness in this proceeding. And I took that issue specifically on the language that Mr. Nelson had on the staff's July 30th, 2012, revised issue list and that it was put under legal issues. And it's my understanding, although I'm pro se, it was put under legal issues because it has those attributes of legislative authority under Section 366.82.

FPL's suggestion that that particular issue can be subsumed under Issue 54, which is addressed under the category of cost of capital, is separate and apart from a legal issue. So in my layman's opinion, you cannot take a legal issue because it's referencing a specific statute and subsume it under a cost of capital issue as a generic matter. And I think there are two separate issues and it would be my suggestion -- and the reason I took that issue is because it's a legal issue and not a cost of capital issue because of the citation to the Section 366.82.

**COMMISSIONER GRAHAM:** Staff, on the legal question.

**MR. McGLOTHLIN:** Could I very quickly comment? I won't take long.

CHAIRMAN GRAHAM: Sure.

MR. McGLOTHLIN: This is not something that we raised, we've taken no position on it. But with respect to the segregation of legal issues from those issues dealing with fact and policy, we think that should be done. In other words, I think the argument is over the wording of the legal issue. And, and FPL's suggestion that if they don't like the wording of the legal issue, then the alternative is to subsume it in 54 should not be accepted. There should be that division of labor within the order.

**MR. YOUNG:** I'm sorry. Did Mr. McGlothlin say that it should be separate, separate?

Okay. After conferring with other, other staff members, we think that the issue should be included; however, as Mr. Litchfield said, the wording needs to change. Because the way the wording is, it lends to a position that Mr. Nelson is, is, is putting forth in terms of that the 25 basis points adder is unstatutory.

The question is does the Commission possess

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the power to grant the 25 basis point performance 1 incentive to FPL? The, the other clause, "without 2 statutory, " "without specific statutory authority, " to 3 me is a position that he can argue. 4 COMMISSIONER GRAHAM: Well, question to you, 5 Mr. Young. What would your wording be for Issue Number 6 7 5? **MR. YOUNG:** I think Mr. Litchfield -- if I can 8 9 have a second to refer -- to confer with staff. COMMISSIONER GRAHAM: 10 Sure. MR. YOUNG: One second. 11 (Pause.) 12 MR. NELSON: Your Honor, may I say something? 13 COMMISSIONER GRAHAM: 14 Sure. 15 MR. NELSON: Larry Nelson. I think, I think it's for the tribunal to define the issues of law and 16 17 fact. I don't disagree that when you define the issues as is, is the rate increase appropriate, that all 18 19 possible issues of law and fact can be argued by me as 2.0 well as the other 11 parties can raise whatever issues they want. But it seems to me that, that the tribunal 21 should define the issues clearly as issues of law and 22 fact to define the proceedings. 23 24 COMMISSIONER GRAHAM: Mr. Young. MR. YOUNG: I think the tribunal will do that. 25

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1	But I don't think you need to have a
2	COMMISSIONER GRAHAM: Mr. Young, I just need
3	you to tell me the sentence.
4	MR. YOUNG: Okay. The, the issue that staff
5	believes it should be is: Does the Commission possess
6	the power to grant a 25 basis point performance
7	incentive to FPL?
8	COMMISSIONER GRAHAM: Did the court reporter
9	get that?
10	THE COURT REPORTER: Yes, sir.
11	COMMISSIONER GRAHAM: All right. We will
12	change Issue 5 to have you guys agreed yet?
13	(Laughter.)
14	No. We will change Issue 5 to read as stated
15	by Commission Attorney Keino Young.
16	We will drop Issue Number 6 and Issue Number
17	7. Issue Number 8 is already dropped.
18	MS. WHITE: Chairman Graham, FEA would like to
19	change our position on Issue 1 to agree with OPC.
20	COMMISSIONER GRAHAM: On Issue 1?
21	MS. WHITE: Yes, sir.
22	COMMISSIONER GRAHAM: I didn't think we had a
23	problem with Issue 1.
24	MS. WHITE: No, sir. We were just changing
25	it. We had a no position at this time. So it went

along with Mr. Young's request. 1 COMMISSIONER GRAHAM: Got you. Got you. Got 2 So noted. Thank you. 3 you. Okay. Rate base, which are Issues 9 through 4 14. 5 MS. WHITE: FEA will change our position on 6 7 9 from no position at this time to agree with FIPUG. COMMISSIONER GRAHAM: 8 Okay. 9 MR. WISEMAN: Your Honor, SFHHA also would change its position on Issue 9 to agree with FIPUG. 10 COMMISSIONER GRAHAM: So noted. 11 Quality of service, Issue 15. Mr. Rehwinkel. 12 13 MR. REHWINKEL: Commissioner, for Issues 10, 11, and 12 the Public Counsel would reflect our issue, 14 our position as no position. 15 CHAIRMAN GRAHAM: That was 10, 11, and 12? 16 17 MR. REHWINKEL: Yes, sir. COMMISSIONER GRAHAM: I apologize if I'm going 18 19 too fast. Anybody else on Issues 9 through 14? 2.0 Quality of service, Issue 15. Rate base, Issues 16 through 45. 21 MR. MOYLE: Can I ask a question --22 23 COMMISSIONER GRAHAM: Yes, sir. MR. MOYLE: -- that may spark some discussion? 24 25 But, and this has come up in other contexts, but under

the quality of service issue, if I understand where we are is that by the end of the day today or the end of the day tomorrow if nobody takes a position, then no position at this time becomes no position. I mean, it doesn't look like there's a disputed issue of fact on 15. Does that become moot if nobody takes a position?

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## COMMISSIONER GRAHAM: Mr. Young?

**MR. YOUNG:** If, if he can repeat it one more time. I'm sorry.

**COMMISSIONER GRAHAM:** Mr. Moyle, if you can repeat your question.

MR. MOYLE: Sure. So the issue of quality of service, is the quality and reliability of electric service provided by FPL adequate? So it's a question of fact that could be disputed if somebody says, yes, I don't think, I don't think they're giving good service, I don't think they're giving adequate service. Nobody has taken any position on this. So I'm just curious when nobody takes any position, come tomorrow 5:00, it seems that there's no disputed issue of fact. Does this then become, you know, a Type 2 stipulation? Or how are we going to handle those I guess is the question?

MR. YOUNG: It goes before the Commission as a possible stipulation. I think generally in the past what we have done in terms of Category 1 versus Category

2 stipulations, where a Category 1 stipulation is where all the parties agree, a Category 2 stipulation is where the, the petitioner and staff agrees but the parties, the remaining parties take no position.

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In this case I think that, that Ms. Larson took a position as yes, of yes, and I think FPL took a position of yes, and the party, and the other parties took no position or their position will become no position. And I think staff will look at it and at that point in time determine whether it can be stipulated, a possible stipulation and send an e-mail out to the parties with their position.

MR. LITCHFIELD: And I can assure you, Commissioner, that FPL would not be taking no position with respect to its quality of service.

MR. MOYLE: I guess, I guess maybe that was a long-winded way of saying we'll continue to do the Type 1 stipulations and the Type 2 stipulations and this sort of sets it up for that.

20 MR. YOUNG: I, I have no problem with that. I 21 think that can work.

MR. MOYLE: Okay. Thank you.

CHAIRMAN GRAHAM: Mr. Rehwinkel.

**MR. REHWINKEL:** Yes. Commissioner, the only thing that I would add, even though the Public Counsel

is at a position right now of saying no position, the way the customer service hearings went, you heard testimony and that was transcribed and it will be considered by the Commission, but you also provided customers the opportunity to provide written input through the forms that you passed out. So I think maybe this issue is a little bit different. The fact that the staff has no position pending evidence adduced at the hearing, I think there's still an obligation and we'll change our position, if we need to, to preserve this from being some sort of a stipulated issue. Because you're still effectively taking evidence from customers since you've invited them to send in information. So I think this is one that should be treated a little differently.

COMMISSIONER GRAHAM: Yeah. I agree with you. MR. YOUNG: Not a problem.

COMMISSIONER GRAHAM: Okay.

MR. WISEMAN: Your Honor, I'm plowing through this. If you'll just give me a couple of minutes, we'll have a number of items where we're going to agree with OPC's position. I'm just not quite there yet.

COMMISSIONER GRAHAM: Okay. You're on Issue

MS. WHITE: We have several.

COMMISSIONER GRAHAM: You're on Issue 15 or you're on 16?

MS. WHITE: No. I went on with your list here.

**COMMISSIONER GRAHAM:** Okay. Anybody else on 15 before we move on to rate base?

Okay, please.

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MS. WHITE: For Issues 30, 31, and 34 we would like to change our position to agree with OPC. For Issues 32 and 45 we would like to change our position to agree with FIPUG.

**COMMISSIONER GRAHAM:** All right. In this group there are two objections. Let's deal with those objections and we'll give other people opportunity to change their positions on other things. Yes.

MR. YOUNG: Mr. Chairman, this is, on Issue 19 staff, again staff has circulated a wording modification. And if that modification is accepted by Mr. Saporito, staff has no objections to this issue.

COMMISSIONER GRAHAM: Mr. Saporito.

MR. SAPORITO: I just would like to have three words added to staff's suggested wording. That would be "Whether FPL's request for a rate base increase." So those three words, "request for a," should be added between "FPL's," that word, "FPL's," and the "base"

word.

So it would state: Whether FPL's request for a base rate increase is needed to construct the poles, wires, and transformers needed to serve an anticipated 100,000 new customer accounts from the end of 2010 through the end of 2013 is accurate and true.

> COMMISSIONER GRAHAM: Mr. Young. MR. YOUNG: No objections to that.

COMMISSIONER GRAHAM: Florida Power & Light. MR. BUTLER: Yes, Commissioner Graham, two things. One, our preference, although it's largely stylistic there, is that it's a whether FPL's requested base rate increase, et cetera, rather than request for a base rate increase. The other thing is that at the end of the sentence the phrase "is accurate and true" doesn't seem to be needed. In fact, seems to make the sentence ungrammatical. We would propose just to strike that so it would end with a question mark after "2013."

**COMMISSIONER GRAHAM:** Mr. Saporito.

MR. SAPORITO: Well, in addressing FPL's grammatical corrections, I think, first of all, whether FPL's request for a base rate increase is needed, I think that's stated correctly. I don't think you would put the word "requested" in there. I think it's accurate as I just stated it.

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With respect to putting a question mark after 1 2013 and eliminating the words "is accurate and true," I 2 have no objection to that. 3 COMMISSIONER GRAHAM: Okay. Let's put that in 4 there as stated by Mr. Saporito just now. Whether 5 Florida Power & Light's request for a base rate 6 7 increase, blah, blah, blah, blah, blah, and then strike after 2013 and put a question mark. So strike "is 8 9 accurate and true." MR. McGLOTHLIN: Commissioner, I have an item 10 on Issue 16 when you're ready to take up something else. 11 COMMISSIONER GRAHAM: 12 I'm sorry? **MR. McGLOTHLIN:** I have a remark on Issue 16. 13 COMMISSIONER GRAHAM: Okay. Well, let me get 14 I just want to deal with these two that 15 back to that. were objected to and then we'll go back to that. 16 MR. McGLOTHLIN: Sure. 17 COMMISSIONER GRAHAM: I apologize. 18 MR. YOUNG: And I think the other one is 19 Mr. McGlothlin's Issue 39. 2.0 **COMMISSIONER GRAHAM:** Okay. 21 MR. YOUNG: Which he, he objects to the 22 wording and did a modification, requested a rewording 23 and staff modified his, his language. And I just need 24 Mr. McGlothlin to consent and see if all the parties 25 FLORIDA PUBLIC SERVICE COMMISSION

agree to it.

MR. McGLOTHLIN: Yes. We favor the bold. COMMISSIONER GRAHAM: We favor the bold. Florida Power & Light.

MR. BUTLER: FPL has no objection to the bold-faced wording.

**COMMISSIONER GRAHAM:** All right. Let the record show that we are switching to the bold as illustrated in this handout by, by staff.

Okay. Mr. McGlothlin, Number 16.

MR. McGLOTHLIN: For OPC's position on Issue 16 please make the following edit. Strike the words "no position at this time." Strike also the word "however" with a comma, and begin the position statement with the word "as" so that it begins "As a general matter," and keep the rest.

COMMISSIONER GRAHAM: Okay.

MR. REHWINKEL: Commissioner, is it your intent to go issue by issue or do you want to know like FEA did in this section --

COMMISSIONER GRAHAM: In this section, just any things you have issue with in this section. We'll take a little time because there's quite a few issues in this section.

MR. REHWINKEL: Okay. Well, the Public

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Counsel has changes beginning on Item 26, Issue 26. For Issues 26, 28, 29, and 30 -- no. 26, 28, and 29, the Public Counsel would like its issue, its position reflected as no position. COMMISSIONER GRAHAM: I tell you what, let's take a five-minute break and so everybody can list all these issues that they want to change their position on, especially in this rate base section. So we're talking about Issues 16 through 45. MR. REHWINKEL: Okay. (Recess taken.) COMMISSIONER GRAHAM: Okay. Let's start down here on my right, all the way down. Any changes on your positioning on Issues 16 through 45? 14 MR. GARNER: On Issues Number 20 and 21, Village of Pinecrest would like to strike the second sentence in each one of those positions. COMMISSIONER GRAHAM: You said Issues 20 and 21? MR. GARNER: Correct. MR. YOUNG: So you want to strike "pending completion of discovery and introduction"? MR. GARNER: Where it says, the Village takes no position at this time, the second sentence concludes with that. We don't want to abandon the issue FLORIDA PUBLIC SERVICE COMMISSION

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altogether, so. 1 2 MR. YOUNG: Okay. COMMISSIONER GRAHAM: Is that it in that 3 section? 4 MR. GARNER: That's it. 5 COMMISSIONER GRAHAM: Anyone else? 6 7 Next. Ms. Kaufman. MS. KAUFMAN: Thank you. Good afternoon, Mr. 8 9 Chairman. FIPUG on Issues 19, 23, and 33 take no position. And on Issue 28 we agree with SFHHA, and on 10 Issue 29 we agree with SFHHA. 11 12 COMMISSIONER GRAHAM: Mr. Saporito. 13 MR. SAPORITO: Yes, sir. COMMISSIONER GRAHAM: Do you -- any of your 14 15 positions change on 16 through 45? MR. SAPORITO: No, sir. 16 COMMISSIONER GRAHAM: Mr. Nelson. 17 MR. NELSON: No, sir. 18 COMMISSIONER GRAHAM: Sir? 19 MR. LAVIA: J. Lavia for the Retail 2.0 Federation. I understand that some of our positions 21 22 will change because our positions are agree with OPC. And we understand that and we're fine with that. When 23 24 OPC changes, ours changes. 25 MR. SAPORITO: Mr. Commissioner, my

position -- I have taken -- as counsel just stated, I 1 also have taken positions deferring to OPC's positions. 2 So as their positions change, mine will change 3 identically. 4 COMMISSIONER GRAHAM: Okay. Mr. Rehwinkel, it 5 looks like you are bringing a lot of people with you. 6 7 MR. REHWINKEL: Thank you, Commissioner. And I actually found a couple of more, so that was a useful 8 9 time. 10 MR. YOUNG: Excuse me, sir. I'm sorry. If I 11 can just go back one second. When you went to Algenol, I just want to go, just for clarity of the record, that 12 13 he has no changes to his positions. COMMISSIONER GRAHAM: That's correct. 14 MR. YOUNG: If he can --15 That's correct, Mr. Young. 16 MR. HA: 17 COMMISSIONER GRAHAM: All right. MR. REHWINKEL: For Issues 23, 25, 26, 28, 29, 18 19 and 33, the Public Counsel's position should be 2.0 reflected as no position. For Issue 30, and I, I showed this to FPL and 21 I also gave a handwritten note to the staff to give them 22 a heads up, and I will submit it electronically, if 23 appropriate, but our position on Issue 30 would be, 24 25 should be amended to insert the phrase "the cost of the

sites are appropriate or that," after the first "that" in line one. And in line two, after the word "is" to insert the word "primarily." And we had committed, as part of the prehearing process, to make our positions conform to a 75-word limit, and we will, to the extent needed to do that, conform this position to that. But I think this amendment gives the essence of the change in our positions so parties are aware of where we're coming from.

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## **COMMISSIONER GRAHAM:** Okay.

**MS. KAUFMAN:** Mr. Chairman, could I ask Mr. Rehwinkel to read that change again?

COMMISSIONER GRAHAM: Please, sir.

MR. REHWINKEL: Yes. On the first line after the word "that," you would insert the phrase "the cost of the sites are appropriate, or that." And then in the second sentence in the second line after the word "is" insert the word "primarily."

MS. KAUFMAN: Thank you.

MR. REHWINKEL: You're welcome.

21 **COMMISSIONER GRAHAM:** Mr. Rehwinkel, is that 22 all you had for 16 through 45?

23 MR. REHWINKEL: In that section, yes,
24 Commissioner. Thank you.

COMMISSIONER GRAHAM: Okay. Ma'am.

MS. WHITE: We've already told you ours. 1 We don't have any additional. 2 COMMISSIONER GRAHAM: Sir. 3 MR. WISEMAN: Commissioner, on the following 4 issues, we, SFHHA previously said no position. At this 5 time it'll switch in all these instances to supports the 6 7 OPC position. COMMISSIONER GRAHAM: 8 Okay. 9 MR. WISEMAN: This would be numbers 16, 18, 20, 21, 22, 24, 30, 31, 32, 35, 36, 37, and 42. 10 COMMISSIONER GRAHAM: Okay. Is that 11 everybody? Mr. Young, are you happy so far? 12 MR. YOUNG: Yes, sir. 13 COMMISSIONER GRAHAM: Okay. Let's go to cost 14 15 of capital, Issues 46 through 61. We will deal with the objections first and come back to any changes in 16 17 position. Issue 52 and 53 has been dropped. 18 Issue 54 we've talked about. 19 MR. NELSON: Your Honor, Larry Nelson. I, I 20 withdraw my objection. That, that issue is no longer 21 22 duplicative of the three issues I had proposed, so I no longer have an objection to it. 23 24 COMMISSIONER GRAHAM: Okay. So there's no 25 other objections to Issue 54, then it is in as, as FLORIDA PUBLIC SERVICE COMMISSION

1	written. 55, 56, 57 have all been dropped.
2	MR. NELSON: Yes, that's correct. I don't
3	know if anyone else has taken a position on them though.
4	That would make them their issue if they've taken a
5	position.
6	COMMISSIONER GRAHAM: Okay. Change of
7	positions on cost of capital Issues 46 through 61. All
8	the way to the right.
9	MR. GARNER: None from the Village of
10	Pinecrest.
11	COMMISSIONER GRAHAM: Algenol.
12	MR. HA: No changes from Algenol.
13	MS. KAUFMAN: I haven't had time to read
14	through all of them yet, so if you could circle back to
15	me.
16	COMMISSIONER GRAHAM: We'll circle back to
17	you.
18	MS. KAUFMAN: Thank you, Mr. Chair.
19	MR. SAPORITO: Thomas Saporito, Mr.
20	Commissioner. To the extent that I defer to OPC's
21	position and they subsequently change their position, I
22	would agree with whatever changes they make.
23	COMMISSIONER GRAHAM: Mr. Nelson.
24	MR. NELSON: I have no, no changes of
25	position.
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MR. LAVIA: Once again we'll defer to OPC. 1 2 MR. McGLOTHLIN: I believe OPC's are correctly stated. 3 **COMMISSIONER GRAHAM:** Correctly stated? 4 Sounds good. 5 MS. WHITE: We have two. Issue 59, our 6 7 position should state the appropriate capital structure should reflect the FEA position in Issue 51. 8 9 COMMISSIONER GRAHAM: Okav. 10 MS. WHITE: The other change is to Number 60, 11 and our position changes to, no, see FEA position on Issues 51, 54, and 58. That's the only changes we have. 12 13 Thank you. MR. NELSON: Your Honor, this is Larry Nelson. 14 15 I just wanted to, to clarify something. And, again, in this objected issues paper that was handed out this 16 17 morning, it indicated that I had dropped Issue 57. Actually that, that wasn't, that wasn't actually 18 19 correct, although the correct reflection is in the 20 proposed hearing, the Prehearing Order. My actual position is that I will now drop the issue, but it 21 wasn't dropped at the time that this was made. And the 22 reason I, I will drop the issue is because I will 23 concede that FPL made a prima facia showing entitling it 24 25 to put on proof for its burden of proof showing that the

present rates are unjust and unreasonable. It has --1 I'm dropping it because I believe they made a prima 2 facia showing. 3 COMMISSIONER GRAHAM: Thank you. 4 MR. WISEMAN: Commissioner Graham, we would --5 SFHHA would change its positions from no position to 6 7 supports OPC on Issues 47, 48, and 49. **COMMISSIONER GRAHAM:** Okay. 8 9 MR. HENDRICKS: This is Hendricks. I'm not 10 making any changes. COMMISSIONER GRAHAM: Okay. All right. 11 So we've gone through 46 through 61. So now we're up to 12 net operating income, Issues 62 through 124. 13 MS. KAUFMAN: Mr. Chairman, I can give you my 14 positions on that prior group that have changed now, if 15 that's all right. 16 17 COMMISSIONER GRAHAM: Okay. MS. KAUFMAN: For FIPUG on Issues 48, 49, and 18 50 we'll take no position. 19 COMMISSIONER GRAHAM: 2.0 Okay. MS. KAUFMAN: Thank you. 21 22 COMMISSIONER GRAHAM: Now net operating Well, let's deal with the, the objections and 23 income. 24 then we'll go back to the changes. 25 Issue 77.

MR. NELSON: Yes. This is Larry Nelson. It's my objection. My objection was that the corporate costs and expenses are not required to be fair, just, and reasonable, that that standard is set forth in the various statutes for rates, not for expenses, and that expenses have to be reasonable, prudent, and of service to the ratepayers.

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COMMISSIONER GRAHAM: Florida Power & Light. MR. BUTLER: We wouldn't object to changing the, sort of the reference to the standard that Mr. Nelson proposes. We're also not objecting to the issue as it is. We can live with either version of it. We think that the sort of fair interpretation application of the fair, just, and reasonable as, you know, referenced in the existing wording contemplates the notion of prudently incurred costs that are, you know, useful for serving the needs of customers. But we wouldn't object to the, to the alternate wording either.

**COMMISSIONER GRAHAM:** Mr. Nelson, you're not objecting to the alternate wording; is that correct?

MR. NELSON: No. I was suggesting the alternate wording.

COMMISSIONER GRAHAM: Okay. So then it reads as stated. Mr. Young, does staff have an objection? MR. YOUNG: If I could have one second, sir.

(Pause.)

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Mr. Presiding Officer, staff would like to keep the word "appropriate." If you look through all the issues, the wording, the wording of appropriate is whether the rates are appropriate is used. It's a term of art. By the Commission finding it appropriate it is finding it fair, just, and reasonable. I think this conversation came up in our second issue identification meeting when Mr. Moyle approached the subject, and everyone had agreed then also that by the Commission finding it appropriate, it's saying its rates are fair, just, and reasonable. So we would like to keep the wording as "appropriate."

COMMISSIONER GRAHAM: Mr. Nelson.

MR. NELSON: I'm not, I'm not seeing the word "appropriate" in, in actually the issue. I, I, I understand what they're, what they're saying. The fundamental disagreement here is between, you know, defining an issue as appropriate and defining it as a legal or factual issue that can then be briefed and argued. But I think that they -- I don't know why they think the word "appropriate" is in Issue 57. I think they may be mistaken on that.

**MR. YOUNG:** I'm sorry. We, we are fine with the wording as is, is fair, just, and reasonable.

MR. LITCHFIELD: As are we, Mr. Commissioner. 1 COMMISSIONER GRAHAM: Okay. So it goes in as 2 stated or as in, as in the documentation passed out this 3 morning? 4 MR. YOUNG: Yes, sir. I think, and to note, 5 all the parties had agreed to this issue subsequent in 6 7 the issue identification meeting, which will be, which is now -- with the exception of Mr. Nelson, who did not 8 9 participate at that time. 10 COMMISSIONER GRAHAM: Okay. MR. NELSON: I, I maintain my objection. 11 It's for the, Your Honor to rule. 12 COMMISSIONER GRAHAM: Okay. 78 has been 13 dropped. 92, there's an objection. All right. Whose 14 issue was 92? 15 MR. YOUNG: Mr., I think it's Mr. Nelson's 16 17 issue. COMMISSIONER GRAHAM: Let's hear the 18 19 objection. MR. BUTLER: Commissioner Graham, FPL has --20 oh, there we go. FPL has objected to this issue. It 21 22 is, one, it's worded in a way that is basically the statement of a position with a question mark at the end 23 24 of it. And it is, we believe, fairly subsumed within 25 Issue 94.

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## COMMISSIONER GRAHAM: Mr. Nelson.

MR. BUTLER: I'm sorry, Commissioner. Before, before we go on, just to be sure, I am reading Issue 92 as it is worded in the Prehearing Order. Is that what we are referring to, or are you referring to the Issue 92 as it is restated in staff's handout?

**COMMISSIONER GRAHAM:** I'm referring to it as it's restated on staff's handout.

MR. YOUNG: And let me -- if I can take a second to explain. In Mr. Nelson's prehearing statements he dropped certain issues with the alternative, giving alternative wording, and that's what staff's handout reflects.

**COMMISSIONER GRAHAM:** Yes. And that's what I was questioning.

MR. NELSON: That's, that's not completely true. The -- I did not drop the original issues even though there may have been an alternative suggested in an attempt to please staff.

But in that particular instance with 92, I'm happy to drop the original issue. And the alternative wording is the one in the staff handout, but that is, that is definitely not true with other issues including 136.

MR. BUTLER: Commissioner Graham, the reworded

issue, I would say, as staff has listed it, kind of less freighted (phonetic) in its language, but it seems by virtue of its rewording to have become ever closer to Issue 94. Just we don't see a need for 92 in view of 94. You've got 92 is, is the proposed FPL advertising expense for the test year a reasonable and profitable expense serving the ratepayers? And then 49 is, what is the appropriate amount of advertising expenses for the 2013 projected test year? They really seem to be asking the same question. And 94 is, you know, certainly more conventionally the format that other issues here and issues in previous cases have been worded.

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COMMISSIONER GRAHAM: Mr. Nelson.

**MR. NELSON:** I'm, I'm not going to argue this issue further.

COMMISSIONER GRAHAM: Okay.

MR. SAPORITO: Commissioner Graham, I took a position on Issue Number -- this is Thomas Saporito. I took an issue, I took Issue Number 94 with the intent on testifying in this proceeding with it. And, you know, I'm tending to agree with FP&L that Issue 94 as stated in the staff's preliminary issues revised on July 30th, 2012, which states, what is the appropriate amount of advertising expenses for 2013 projected test year? And that's the issue I intend to speak on. So I would, I

would suggest that that's the proper issue to this tribunal.

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Issue 92 is duplicative when compared to Issue 94. Staff.

MR. YOUNG: Staff believes it is duplicative. Mr. Nelson's arguments can be addressed -- their issue -- Mr. Nelson's issues are subsumed in Issue 94.

COMMISSIONER GRAHAM: We will drop Issue 92. Okay. 93 is dropped. 94 there is an objection.

**MR. NELSON:** The objection is the same as the issue that was just decided.

**COMMISSIONER GRAHAM:** Okay. So the objection is overruled. 97.

MR. YOUNG: This is an objection from Mr. Nelson. I mean, excuse me, this issue is proposed by Mr. Nelson. FPL objects.

**COMMISSIONER GRAHAM:** Let's hear the objection.

MR. BUTLER: Commissioner Graham, on Issue 97, looking to the wording in staff's handout, are all NextEra Energy, Inc., expenses charged to FPL ratepayers in the test year reasonable and prudent expenses serving the ratepayers, we think that you could end that after "reasonable and prudent expenses," question mark. With

that revision we wouldn't object to the -- you know, we with withdraw our objection to Issue 97.

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COMMISSIONER GRAHAM: Mr. Nelson.

MR. NELSON: As I said, the staff's handout is not, is not accurate. I was looking at the original Issue 97 here, which was also objected to by FPL. As I said, we've done, for five days we've done three revisions of this 300-page order. And, and this morning we have a new representation of our, of my positions with this handout. And I can really only work off of the, the Prehearing Order that I've worked on for the last five days.

So the Issue 97 was a different issue. That was alternative language that was suggested at one point. I would, I would rather that the Chair rule on the original language of Issue 97 in the Prehearing Order.

**MR. YOUNG:** I'm sorry, Mr. Chairman. If I can speak to this this one time.

In Mr. Nelson's prehearing statements on Issue 97, if you look at his position, a significant portion he said Issue H. Alternative language to Issue 97. Staff used that language because Mr. Nelson, it was Mr. Nelson's issue that he proposed during the informal issue identification process. And he subsequently

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changed that language with the statement "alternative language to Issue 97" that staff used. Now it's Mr. Nelson's issue. If Mr. Nelson wants to drop the alternative language and go back to the original language, he -- if he can clarify that for staff.

MR. NELSON: Yes. But I think it's important to understand here that when we submitted our prehearing statements, then it had the issue, the original Issue 97. Staff at that time did not substitute the alternative language in that first version of the Prehearing Order, nor in the second version, nor in the third version. Staff had three chances to, to take the position that I had substituted language, but yet they put in the original language. And then only this morning do they come out and say, okay, well, now we're dealing with this a different way.

MR. YOUNG: Mr. Chairman, if Mr. -- if we can proceed with the Prehearing Conference. And if Mr. Nelson wants to use the original 97, that's fine with staff in terms -- but there is a pending objection. And I think the parties have spoken. If FPL is prepared to speak to the objection, then we can move forward.

COMMISSIONER GRAHAM: FPL.

**MR. BUTLER:** Yes. With the original wording of Issue 97 we believe it is subsumed within Issue 99,
which is, should an adjustment be made to FPL's level of executive compensation for the 2013 projected test year? I think that adequately covers the point Mr. Nelson wants to address without the, you know, wording of an issue in the guise of a position. I'm sorry, a position in the guise of an issue.

COMMISSIONER GRAHAM: All right. So we are dropping Issue 97 and 98. So let's go through Issue 62 through 124. Starting over here with the Village of Pinecrest and going around the room.

MR. McGLOTHLIN: Sir --

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COMMISSIONER GRAHAM: I'm sorry.

MR. McGLOTHLIN: Could we suggest another five- or six-minute break? We've seen several of our position statements where we say no position at this time, and we'd be able to identify all of those and report back as to whether we want to change that or not at this point. That earlier break of a few minutes was, turned out to be very valuable, and I think this would be equally so.

COMMISSIONER GRAHAM: Well, let's go ahead and take a ten-minute break so the parties can go through all 191 issues -- or how many issues do we have? All issues. And then we'll come back and we'll go through any changes that everybody has got. So we'll be back

here at 4:00.

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(Recess taken.)

I apologize. I said ten minutes and I gave everybody 15, but there were quite a few issues to go through. And this should put us through all the issues. Actually what we need to do, let's deal with all the objections and then we can go with all the change of statements that people have.

So we are -- Issue, Issue 136 has been dropped.

MR. NELSON: Your Honor, that's not correct. That's what it says here, but that's, that's not at all the case. That issue is the biggest issue in the case as far as I'm concerned. I address it in my position section. It's not dropped.

**COMMISSIONER GRAHAM:** Okay. What's the objection? FPL.

MR. BUTLER: Commissioner Graham, this issue is in our mind subsumed within Issues 126, 142, 144. It is really just a reiteration of a point that's made in various flavors elsewhere. It's for that reason that we don't think that it's needed here.

COMMISSIONER GRAHAM: Mr. Nelson.

**MR. NELSON:** Your Honor, in the, in the proposed hearing order FPL indicates only that they

believe it's subsumed under Issue 126, and that's not going to address the issue. The new issues that they claim it's subsumed under, I'm not going to, to address that. May I, may I speak to the issue, or do you want to hear their objections further?

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**COMMISSIONER GRAHAM:** Well, he listed three or four other ones.

MR. NELSON: All right. Very good. Okay. My position is this is the ultimate issue in this case. There's four separate statutes that say that the decision that this Commission has to make, that this full Commission has to vote on is whether the rates are, both the proposed rates and the existing rates are fair, reasonable, just, and compensatory.

And how you define this issues defines how, how the Commissioners will vote, it defines how the issues will be argued, it defines how the issues will be briefed. FPL's position as set down here is that it's subsumed to Issue Number 126. And Issue Number 126 is is the operating revenue increase of FPL appropriate?

And if, if this Commission accepts that argument, then in my mind that is saying that the public interest in fair, reasonable, and just and compensatory rates is subsumed to the interest of the revenue of FPL. And, and to me it's as simple as that. That's the

statutory standard. To be able to argue that something is fair, reasonable, just, and compensatory allows you to argue the entire universe of, of the fairness of the issue, which is the ultimate issue the Commissioners will be, will be deciding. And to exclude that issue is to simply say, you know, the interest here that we are concerned with is, is the revenue required of FPL and, and fairness is subsumed to that.

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**COMMISSIONER GRAHAM:** Florida Power & Light, what are the other issues that you mentioned?

MR. BUTLER: Commissioner, it's Issues 126, 142, and 144 we had identified specifically. But this is essentially just the ultimate question. I mean, to some extent every issue in the case is about, you know, reaching a conclusion on whether our proposed rates are fair, just, and reasonable, compensatory. So it just, it seems like it's restating something that doesn't need to be restated. But the specific issues that I had mentioned were 126, 142, and 144.

MR. LAVIA: Mr. Commissioner, this is J. Lavia for Retail Federation. We took a position on this issue and we should -- think it should be included. It is the ultimate issue. And as the ultimate issue, it's hard to argue that it's been subsumed under non-ultimate issues. I think it is fair to include this. We think it should

be included. We think it's appropriate for the Commission to actually vote on this issue. This is the statutory standard. Thank you.

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MR. SAPORITO: Commissioner Graham, this is Thomas Saporito. I took a position on this issue too, and I agree with the prior counsels' statements.

# COMMISSIONER GRAHAM: Staff?

MR. YOUNG: I think staff agrees with Florida Power & Light that inherently by Commission findings the, the remaining issues are proving, proving any part of FPL's request, it is ultimately finding it fair, reasonable, and just and we believe it's subsumed.

COMMISSIONER GRAHAM: I was just getting ready to say to me this question is basically what the rate case is all about. And all the 100 and 200 issues for the most part all roll into answering that question. So why is it needed?

MR. NELSON: In my opinion it's needed so that it can be directly argued, it can be directly briefed and not subsumed into subsidiary issues of what's the correct ROE or what's the correct revenue requirement. To me that is making things completely backwards, that you determine the, the ROE and then you determine the revenue requirement and then you determine where you're going to put the revenue requirement. And, you know,

you have to put it here or put it somewhere else. And that is not in my mind how you determine what's fair, just, and reasonable in this case. And I don't think the members of the public or the members of the public that testified at the public hearings would think that that's a reasonable way to determine what is fair, just, and reasonable in this case.

**COMMISSIONER GRAHAM:** Does OPC have a position on this?

MR. McGLOTHLIN: We have taken a position because we read this as reaching the, the level of magnitude of revenues generated by the proposed rates. And we say to that, no, they are not fair and reasonable. So if the issue stays in, we will take a position.

**COMMISSIONER GRAHAM:** Do you have a position on the objection?

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MR. McGLOTHLIN: No, sir.

MR. LITCHFIELD: Commissioner Graham, I would just note that, that this really is the composite of every issue in the case. And so to the extent that a party took a position adverse to FPL's on even one of the 100 or -- 167 or 200 issues in the case, by definition they would be taking a position of no on this issue. It just seems to me to be superfluous here.

COMMISSIONER GRAHAM: Let's go to Issue 137. 1 MR. BUTLER: FPL objected to 137. 137 is just 2 a, more sort of less neutrally stated mirror image of 3 136. I mean, it's just, you know, whereas, 136 is 4 whether the rates are fair, just, and reasonable, this 5 is whether they're unjust, unreasonable, excessive. Ιt 6 7 is sort of unneeded for the same reason as 136 and, in addition, is stated in a sort of negative argumentative 8 9 way that is inappropriate. MR. NELSON: Your Honor? 10 11 COMMISSIONER GRAHAM: Yes, sir. MR. NELSON: Larry Nelson. I would actually 12 13 agree with FPL in this particular case that these issues were those -- that issue just addressed was inartfully 14 15 stated. And my position now, after having reviewed the case law, in particular the South Florida Natural Gas 16 Company versus Public Service Commission, is that there 17 are two issues here. And the Issue 136 is an issue and 18 the other issue is the issue that's identified as new 19 Issue A under 138. In other words, 137 and 138 are not 2.0 artfully stated. But that the two issues are -- the one 21 issue is the new Issue A, and that would be under the 22 South Florida Natural Gas Company versus Public Service 23 Commission, which is that FPL has the burden of showing 24 that the existing rates are unjust, unfair, 25

unreasonable, or insufficient, and that that is a 1 threshold issue, a threshold issue of law that FPL has 2 to meet the burden of by a preponderance of the 3 evidence. And if it meets the, the, the burden that the 4 existing rates are unfair, that then one can move on to 5 the existing, to the issue of the proposed rates and 6 7 whether they are just, fair, and reasonable. So my position is there are two issues, 136, 8 9 and the other issue, the threshold issue defined as new Issue A underneath the 138, Issue 138. 10 11 COMMISSIONER GRAHAM: So we can drop Issue 137? 12 MR. NELSON: 13 Yes. COMMISSIONER GRAHAM: We will drop Issue 137. 14 136 and 138 I'll make a determination and get back to 15 the parties. 16 17 MR. NELSON: Just -- I'm sorry. I'm sorry. Just to clarify, yes. 138 in either of its wordings, 18 19 although I think the alternate wording of new Issue A is 2.0 a better wording of Issue 138. But, yes, Issue 136 and 138 would be the issues. 21 COMMISSIONER GRAHAM: Florida Power & Light, 22 do you have an objection to 138? 23 MR. BUTLER: We do, Commissioner Graham, 24 25 perhaps in particular. Issue 138 is about our existing

rates. I mean, we filed a petition to revise our rates. We have, you know, undertaken and understand that we have a burden of proof with respect to demonstrating our proposed new rates are appropriate and fair, just, and reasonable.

But we're not putting our existing rates at issue here. There is very little, if any, testimony offered on the existing rates. And this is an issue that really just does not seem to flange up with the case that we filed, the procedural posture of this proceeding.

**COMMISSIONER GRAHAM:** I'll make a ruling on 136 and 138 and get back to the parties by noon tomorrow.

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MR. SAPORITO: Commissioner Graham, Thomas Saporito. Just before we went on break it was, it was my understanding that we were going to do a polling on the prior section. And then when we came back, we started on to this new section. So I just wanted to bring to your attention, sir, that the staff's two-page list of objections inadvertently omitted an objection that I had on Issue 62, and this is under the net operating income section. I was wondering if this would be the appropriate time to address that.

**COMMISSIONER GRAHAM:** You know, I don't have an objection from you on Issue 62.

**MR. SAPORITO:** It's in my prehearing statement.

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**COMMISSIONER GRAHAM:** Okay. Let's hear your objection. Now would be the appropriate time.

MR. SAPORITO: Okay. To the ex -- the objection is to the extent that any action on the part of FP&L to capture CO2 emissions from any of their power plants results in any costs or charges to FPL customers for procurement, installation, maintenance, operation, consultation, or research of any equipment required to capture CO2 for the purpose of resale in realized revenue generation, Intervenor strongly objects and urges this Commission to disallow any rate adjustment to FPL for such purpose.

COMMISSIONER GRAHAM: One more time.

MR. SAPORITO: To the, to the extent that any action on the part of FP&L to capture CO2 emissions from any of their power plants results in any costs or charges to FPL customers for procurement, installation, maintenance, operations, consultation, or research of any equipment required to capture CO2 for the purpose of resale in realized revenue generation, Intervenor strongly objects and urges this, the Commission to

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disallow any rate adjustment to FPL for such purpose.

COMMISSIONER GRAHAM: Florida Power & Light.

MR. YOUNG: Sorry, sir. It's, I think this is Algenol's issue.

MR. HA: I'm not entirely sure what Mr. Saporito was requesting.

COMMISSIONER GRAHAM: Me either.

MR. SAPORITO: Mr. Saporito. Mr. Chairman, Mr. Commissioner, let me clarify it. My position -- the objection is that if Algenol's issue, Issue Number 62, requires an expenditure of consumer funds that are related in any way to capturing CO2 for the purpose of generate, of revenue generation, then that's the objection. The consumers should not be put in a position through this rate case of bearing any cost related to equipment which can theoretically capture CO2 so that the CO2 can be sold by FPL to make some kind of It seems to me that that would be a separate revenue. rate case where there would have to be a need, a justification for need submitted by the utility, FP&L. To my understanding they have no interest in pursuing that.

And so there's -- I guess the objection is twofold. One is it doesn't belong in this rate case, that particular issue. And number two, the objection is

if that issue is -- should not be permitted in here because it could result in an expenditure of consumer funds for some theoretical equipment and project which FP&L has not made known any intention to pursue at this point.

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COMMISSIONER GRAHAM: Staff, we had a conversation about this issue, and I thought that we were just, basically we were just going to keep it generic, talk about if there was an ability to -generically talk about what things FP&L can be doing, can be looking at as far as generating funds during their process. Is that not correct the way we --

MR. YOUNG: I think you are correct, sir.

MR. HA: Commissioner Graham, this is Quang Ha from Algenol. I just want to just point out that we really shouldn't be arguing issues at that point. I thought this is just to make people, to go through the prehearing order, provide people's positions, and to really move on. Really to, to open up this issue for discussion, I'm not sure, I'm not entirely sure why, why that's appropriate for this proceeding.

**COMMISSIONER GRAHAM:** Well, Mr. Saporito said that he had an objection that for some reason that was overlooked, and so we're just hearing his objection. And I'm just going back over with staff because I

remember looking at this question, and my conversation with staff was to make sure that we were as generic as possible with this issue, dealing specifically with this issue and any other issues that may come up as far as ability for them generate funds in their, in their process. And that's -- we were trying to be as broad and generic as possible and not talk specifically about collecting of CO2 and what you can do as far as what market, what marketplaces are out there available for that. I mean, because we could talk about CO2, we can talk about gypsum, we can talk about a lot of things out there.

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**MR. HA:** Precisely. And this issue could take hours to discuss, and that's precisely my point is that

**COMMISSIONER GRAHAM:** Trust me, it's going to take about another minute.

MR. HA: But, you know, Mr. Saporito -- I remember Mr. Saporito's objections and it was duly noted. And I believe that was the second or third to the last discussion on the issues list. So, again, I'm not entirely sure why this is appropriate right now.

COMMISSIONER GRAHAM: Duly noted.

**MR. YOUNG:** And, sir, I think the issue as worded does take in more than just CO2. Also, I would

note that Mr. Saporito's argument in the issue in this position statement, in his pre, prehearing statement is not an objection to the issue which he just voiced today. It's an objection -- it's a position he took on the issue. Because if you read it, it says that Intervenor strongly objects and urges the Commission to disallow any rate adjustment. It is not I object to the issue as Mr. Nelson stated, as Mr. Nelson did in his prehearing statement and during, during the course of the informal issue identification process.

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**COMMISSIONER GRAHAM:** All right. We're going, we're going to overrule the objection and leave the, the issue as stated, 62.

MR. HA: Commissioner Graham, can I ask one question. We were just talking about Issues 136 and 138. Were we going to take changes on the parties' positions for Issues 1 -- 62 to 124?

COMMISSIONER GRAHAM: We're going to go through the objections that are noted on this sheet that was handed out.

MR. HA: Okay.

**COMMISSIONER GRAHAM:** And then we're going to go back and take changes in positions on all the remaining issues.

MR. HA: Okay. Great. Thank you.

MR. McGLOTHLIN: Commissioner Graham, I need to take you back for just a second to Issue 138 and 138A.

COMMISSIONER GRAHAM: Okay.

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MR. McGLOTHLIN: That is not our issue, but I need to respond to a comment that counsel for FPL made when making his objection to the issue. He said, in so many words, no party has argued about or submitted testimony about our existing rates. That is not wholly accurate. Our witness Donna Ramos sponsors revenue calculations that lead her and OPC to conclude that existing rates generate revenues that are greater than necessary to provide a reasonable return. And that's why in response to the original 138 you'll see our position state there. OPC believes that existing rates are higher than necessary to provide a reasonable return to FP&L. And, again, we have abstained from the argument as to the issue or the objection to the issue. But if the ruling is that one or the other stays in, we will retain that position statement.

COMMISSIONER GRAHAM: Is that clear with staff?

MR. YOUNG: I think so. I think I have sufficient people that were taking notes during that time.

MR. LITCHFIELD: And FPL understands that that would be OPC's position with respect to other issues in this case in any event, whether this issue remains or not.

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**MR. NELSON:** Your Honor, can I address that issue just briefly?

## COMMISSIONER GRAHAM: Sure.

MR. NELSON: My understanding of the Florida Supreme Court case in South Florida Natural Gas Company versus Public Service Commission, quoting from them, we find that under the Commission's rate setting authority a utility seeking a change must demonstrate that the present rates are unreasonable and show by a preponderance of the evidence that the rates failed to compensate the utility for its prudently incurred expenses and failed to produce a reasonable return on its investment.

I will take counsel for FPL's statement that there is no evidence or not much evidence of the existing rates in this case to be an admission that they have not met their burden of putting forward evidence and therefore request that this rate case be dismissed.

**COMMISSIONER GRAHAM:** All right. Let me make this simple for everybody. We're going to drop Issue 138, and I'll get back to you on Issue 136.

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1	MR. HA: Commissioner Graham, if I may. I
2	don't have a dog in this fight, so but I would make a
3	suggestion. If 136 is the ultimate issue of this
4	proceeding, let's make it the ultimate issue and make it
5	the last issue instead of embedding it in the, somewhere
6	in the middle of the issue. That seems to
7	COMMISSIONER GRAHAM: Well, I will be making
8	this determination sometime tonight or tomorrow morning.
9	MR. HA: Okay. That was just a suggestion.
10	Thank you.
11	COMMISSIONER GRAHAM: That's fine.
12	All right. Issue 148.
13	MR. YOUNG: This was an agreed upon issue by
14	all the parties. Subsequently Mr. Nelson objected to
15	this issue.
16	COMMISSIONER GRAHAM: Mr. Nelson, let's hear
17	your objection.
18	MR. MELSON: My objection to this issue, and
19	it, and it really is, goes to all of the rest of my
20	issues which regard late payment charges, return payment
21	charges, and the monthly customer charge, is that these
22	are rates and charges that are described as a rate in
23	two of the code sections, 366.03 and 366.041, which
24	refer to all rates and charges. And as a rate or charge
25	the burden of showing that the current rate is

insufficient is on FPL. The burden of showing that the rate needs to be increased is on FPL. And the statutory considerations concerning rates and charges as far as showing their cost and public acceptance and all this sort of thing apply to all of these charges. And the basis of my objection is, is that, is that the issue is not should it be approved, but the issues as described, is the existing rate insufficient, is the proposed rate fair, and the other statutory considerations.

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## COMMISSIONER GRAHAM: FPL.

MR. BUTLER: Commissioner Graham, we feel that the issue as worded is, in the Draft Prehearing Order is sufficient and open-ended enough and provides adequate opportunity for Mr. Nelson to argue the points that he just made. I mean, it's routine before this Commission for, you know, the applicant to, such as FPL to present evidence on why it thinks a particular charge should be increased. If the Commission agrees, it may increase it to the amount the applicant requests or some lower figure. If it's unconvinced, it will not make the adjustment.

But we don't think that you need to have a proliferation of issues sort of posing each of these questions in alternative forms of whether the, you know, there should be an increase and then also should there

not be an increase.

I'd note that we already have, without some of the issues that Mr. Nelson has proposed, far more issues in this case than in FPL's last rate case, which was arguably a greater scope, and certain far more than in the recent Gulf case. So I just think that we're getting into an area of proliferating unnecessary issues.

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COMMISSIONER GRAHAM: Staff.

MR. YOUNG: Staff believes that the issue as worded is perfectly correct in terms of its wording. Also that Mr. Nelson's, all the arguments that Mr. Nelson made today he can take as a position on the issue.

> COMMISSIONER GRAHAM: Any comments from OPC? MR. McGLOTHLIN: No, sir.

COMMISSIONER GRAHAM: All right. We'll leave Issue 140 in -- 148 in. We'll be dropping Issues 149 through 156, which brings us to Issue 158.

20 MR. YOUNG: I'm sorry, Mr. Chairman. Did we 21 skip 150 or are we on 150?

**COMMISSIONER GRAHAM:** We, we dropped 150. Does staff have a comment about 150?

24 **MR. YOUNG:** No, sir. It was just Mr. Nelson's 25 issue that was objected to by FPL.

COMMISSIONER GRAHAM: 158. Mr. Nelson. 1 2 MR. NELSON: 158 is the same issue that you just addressed. 3 COMMISSIONER GRAHAM: Okay. 4 MR. SAPORITO: Commissioner Graham, Thomas 5 Saporito. Am I to understand that Issue 158 is being 6 7 dropped then? MR. YOUNG: I'm sorry. It was 150 was 8 9 dropped. 158 was, was kept. COMMISSIONER GRAHAM: Well, we're talking 10 about 158 right now. 11 MR. BUTLER: And FPL would support including 12 13 158 with the wording as it, as it appears in the Prehearing Order and also on the staff handout. 14 15 MR. NELSON: Your Honor, Larry Nelson. Issue 158 just raises all the same issues regarding the 16 17 returned payment charges instead of the late payment charge. 18 COMMISSIONER GRAHAM: Okay. So 158 is in. 19 148 is in. Everything in between is out. I'm sorry. 2.0 We did not address 157. 157 is not part of this. So 21 22 149 through 156 are all out. Okay. 159 is out. 160, Florida Power & Light objects. 23 24 MR. YOUNG: This is Mr. Nelson's issue that 25 Florida Power & Light objected to.

MR. BUTLER: The Issue 160 -- I'm sorry. I'm pausing a bit because I'm looking at two different wordings here. The wording though in the staff handout, is the existing return payment charge unjust, unfair, unreasonable, or non-compensatory such that an adjustment -- or an increase is warranted? This really falls into the category of what we were talking about before.

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You know, we feel that the Issue 158, should FPL's proposed change to the return, returned payment charge be approved, adequately addresses this and you don't have to have a sort of mirror image issue of whether the existing charge is sort of the opposite of each of those terms.

> **COMMISSIONER GRAHAM:** Who's question was this? **MR. YOUNG:** Mr. Nelson.

COMMISSIONER GRAHAM: Mr. Nelson.

MR. NELSON: I think you're going off of the staff handout this morning that is not accurate, so I'm not, I'm not really sure what issue we're addressing. I need to look at it on the Prehearing Order.

22 MR. YOUNG: I think it's on page 191 of the 23 Prehearing Order.

COMMISSIONER GRAHAM: Got it?

MR. NELSON: Are we on Issue 160 on the

### Prehearing Order?

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COMMISSIONER GRAHAM: Yes, sir.

**MR. NELSON:** It's the same issue as applied to the late payment fee, and now we're talking about the returned payment fee. It's, it's all the same issue.

MR. BUTLER: And, again, Commissioner Graham, as, you know, in whichever formulation here, it just seems it's duplicative. If we have an issue where, you know, we request a, an increase in the returned payment charge and the Commission either agrees or disagrees with our evidence, that's covered in Issue 158. We don't need a 160 that just kind of turns the wording around with respect to a focus on the existing charge.

14 MR. NELSON: If I can just address that just
15 briefly. The --

COMMISSIONER GRAHAM: Sure.

MR. NELSON: The intent is not to turn it around. The intent is to focus the legal issue on, on that it is a rate that's addressed in the statute. That certain statutes and burden of proofs and evidence are directed by the Legislature to be considered on it as opposed to a vague statement about should it be granted. But I understand the, I understand the court's position on this.

COMMISSIONER GRAHAM: All right. Staff, do

you have an opposing issue on 160? 1 MR. YOUNG: Staff believes, agrees with FPL 2 and believes it's subsumed. 3 COMMISSIONER GRAHAM: All right. It seems to 4 me that 160, 164 -- how did we jump out of issue like 5 that, out of order? 160, 161, 162, 163 are all dealing 6 7 with the same thing, the same issue. So we will drop 160 through 164. 8 9 174. MR. YOUNG: This was an agreed upon issue that 10 was subsequently objected to by Mr. Nelson. Mr. Nelson 11 objects to the form of the question. 12 COMMISSIONER GRAHAM: Mr. Nelson. 13 MR. NELSON: This is much along the same lines 14 15 as the late charge and the returned payment charge. I'll just read my objection here as it is in the, my 16 17 prehearing statement, that the use of the word appropriate does not state a legal or factual issue with 18 19 regard to a rate or charge, that the legal standard is 20 whether it's fair, just, reasonable, and compensatory, and the burden is on Florida Power & Light under South 21 Florida Natural Gas Company versus Public Service 22 Commission, 534 So.2d 695, to show that the existing 23 charge is unreasonable and insufficient before they 24 25 raise it.

**COMMISSIONER GRAHAM:** All right. So we will drop Issue 174 and 175. 176.

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MR. YOUNG: You mean you're going to keep 174? MR. BUTLER: FPL would agree with that. We think that 174 is sort of the appropriate general wording for the issue about customer charges and should be retained.

**COMMISSIONER GRAHAM:** I'm sorry. 174 is in. 175 is out. 176 is now a question mark.

MR. BUTLER: Right. And the reason for our objection to 176 is that we think with 174 retained that 176 is subsumed within it. Don't need to have a separate issue on whether the existing charge is fair, reasonable, just, and compensatory.

COMMISSIONER GRAHAM: Now are you looking at the new language? Or no matter which way it's read, reads, you're objection to it -- you're objecting to it.

MR. BUTLER: I'm sorry. On 176 -- okay. Yeah. I see the change in the language.

Just, I think this is going to the same point that Mr. Nelson has raised previously, which by his reading of the *South Florida Natural Gas Company* case he's trying to put in separate issues for a distinct determination about the existing rates before making a determination of whether the proposed rates or charges

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that FPL has submitted in this proceeding should be approved. You know, we just don't see a need for a separate issue on that. You know, when we have an issue on what the appropriate customer charges are, he's free to argue that he doesn't think that the, there's evidence to warrant changing from the existing charge. We can present our evidence that we think that the new charge we've proposed is appropriate. And it's adequately covered within that issue, doesn't need a, sort of a companion issue, excuse me, expressly addressing what the existing charge is or whether the existing charge is reasonable.

COMMISSIONER GRAHAM: Mr. Young.

MR. YOUNG: We agree with Florida Power & Light in terms of its rationale and we believe that this issue needs to be dropped.

COMMISSIONER GRAHAM: Mr. Nelson.

MR. NELSON: I don't want to waste your time by restating my position, but my position is that it's important to identify the legal issues so they can be isolated and briefed and argued and, and that's the purpose of identifying issues legal and factual.

**COMMISSIONER GRAHAM:** Okay. So we are dropping Issue 176, 177, 178, 179, 180, 181, 182.

Which brings us to Issue 188. Florida Power &

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Light, you have the objection.

MR. BUTLER: Yes, Commissioner Graham. We object to Issue 188, it really goes to a point that was made at the very outset of this Prehearing Conference that this docket isn't about demand-side management programs and the sort of, the appropriate goals, plans for achieving the goals, et cetera. We just don't think this issue is appropriate to the base rate proceeding.

**COMMISSIONER GRAHAM:** Mr. Saporito.

MR. SAPORITO: Commissioner Graham, Thomas Saporito. This issue is relevant to my case in chief showing that FPL's allegation that it needs an increase in base rates to support investment in ongoing business activities associated with energy conservation, advertisement, energy efficient appliances, and consumer electric generating systems is erroneous and not in the best interest of consumers.

To the extent that FPL's request to increase its base rates in this docket in connection with the expenditure of consumer funds to support investment in these areas, Issue 188 is relevant and this Commission should allow this issue to go forward in this docket as a matter of law. In deciding, in deciding the relevance of issues brought in this docket it is appropriate for this Commission to consider relevance in the same manner

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as in the general standard for discovery, which is extremely broad and holds that the question is not whether the discovery is necessarily relevant, but rather it is calculated to lead to the discovery of admissible evidence.

Intervenor's position is that this issue is brought in this docket and meets the broad standard of relevance and is calculated to lead to admissible evidence and calculated to obtain information that could be relevant and admissible for which this Commission must give probative weight in deciding this issue brought in this matter.

COMMISSIONER GRAHAM: Mr. Young.

MR. BUTLER: Commissioner Graham, Mr. Saporito has just expressed his position on whether he ought to be able to take discovery on this, not whether it ought to be an issue for decision in this proceeding.

Frankly, we would argue that it wouldn't be appropriate discovery because of the matters I mentioned earlier. But certainly whether it is or isn't isn't determinative of whether it should be an issue here.

The simple fact of the matter is, as was stated at the outset of the proceeding, you know, there are separate dockets, separate proceedings for both the determination of the appropriate levels of demand-side

management activities and the recovery of costs for demand-side management activities. It's not this proceeding and I think that it's really just a red herring. It's going to take the hearing in a direction that isn't useful and will expend time without contributing information the Commission needs to decide on FPL's base rate request to have this issue included.

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COMMISSIONER GRAHAM: Mr. Young.

MR. YOUNG: We agree. And also as pointed out that the Prehearing Officer has already made a ruling that issues dealing with conservation and goals in terms of questioning the plans are not appropriate for this docket.

COMMISSIONER GRAHAM: All right. Issue 188 is out.

MR. SAPORITO: Commissioner, Commissioner Graham, Thomas Saporito. Pursuant to Rule 25-22.0, .0376 of the Florida Administrative Code, and in citing Diamond Cab Company versus King, 146 So.2d 889, 891, Florida 1962 case, I orally move for an opportunity to address the relevance of this issue and maintaining this issue before the entire panel.

**COMMISSIONER GRAHAM:** Okay. But right now Issue 188 is out.

189. Florida Power & Light, I believe you

objected.

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MR. BUTLER: Yes, Commissioner Graham. Ι won't take long with this. It's really essentially the same point that we just addressed with respect to 188. When you get to the meat of this issue, it's about what we've done to promote cogeneration and demand-side renewable energy. These are matters addressed in the DSM goals, DSM plan, and ECCR dockets, not properly in this proceeding. COMMISSIONER GRAHAM: Speak to 189, 190, if you will. MR. BUTLER: I'm sorry? COMMISSIONER GRAHAM: 180, 180 -- 189 and 190. **MR. BUTLER:** I was speaking to 189. I'm sorry. On what I had just described, for 190 I think that the point here is largely the same as for 188, 189,

and 190. These are matters that are appropriately addressed in the other dockets that I had just described.

COMMISSIONER GRAHAM: Mr. Nelson.

MR. NELSON: I would agree that this is a matter that this, that Your Honor has already ruled on. My position is as stated, that it is required to be considered under Section 366.82(10), but that has been,

already been ruled on.

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**COMMISSIONER GRAHAM:** All right. So 189 and 190 are out. 191 is out. Is there an issue that there is an objection to that we have not addressed yet except for 136 that I said we'll get back to later?

Paper shuffling is coming to a halt, so let's go back to individual positions. And I think where we left off was --

MR. YOUNG: 62 through 124.

**COMMISSIONER GRAHAM:** 62 through the end of all the issues. Village of Pinecrest.

MR. GARNER: The Village of Pinecrest would change its position on numbers 81 through 86 to strike the second sentence in each one of those issues -- or, I'm sorry, positions.

COMMISSIONER GRAHAM: One more time. 81 through --

MR. GARNER: 81 through 86.

19 COMMISSIONER GRAHAM: Simply the strike the 20 second sentence starting with pending?

21 MR. GARNER: Correct.
22 COMMISSIONER GRAHAM: Through the end? Okay.
23 Any other changes?

MR. GARNER: No more changes. COMMISSIONER GRAHAM: Next.

MR. HA: Algenol requests to change its position to Issues 124 and 126 to mirror the language in its position to Issue 65 with changing total operating revenues to the categories related to 124 and 126, and also the dollar figures. I can read them out for each one, if you would like, but I think that's --

COMMISSIONER GRAHAM: All right. One more time. You want to change to the language in issue -which one?

MR. HA: 65. Algenol's position in 65 should also be repeated for 124 and 126 with the exception that total operating revenues be changed for 124 to net operating income, and the dollar amounts reflect the dollars amounts in Issue 124, and the same thing for 126.

COMMISSIONER GRAHAM: Mr. Young, is that appropriate for your needs?

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MR. YOUNG: Yes.

COMMISSIONER GRAHAM: Any other changes? MR. HA: Yes. In the last issue, Issue 193, we would just leave our position as no, so you can delete the last sentence.

> COMMISSIONER GRAHAM: Okay.

MR. HA: And I don't know if this is appropriate, but for Mr. Saporito's position in Issue

62, it looks to me like that -- when he references CO2, it looks like it is C-zero-2, so if anyone does a search for CO2, it won't pick that up, but I just point that out.

#### **COMMISSIONER GRAHAM:** Okay.

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MR. HA: And that concludes Algenol's position.

#### COMMISSIONER GRAHAM: Ms. Kaufman.

MS. KAUFMAN: Mr. Chairman, on Issue 64, we would agree with the Office of Public Counsel. And on the following issues we are going to take no position, 66, 69, 70, 72, 115, 133, 157, 165, 171, 172, 173, and 174. And with your indulgence, I am going to take the opportunity this evening to go back through the prehearing order, and if I have any changes or corrections I will e-mail them by the deadline.

> **COMMISSIONER GRAHAM:** Thank you, ma'am. Mr. Saporito.

MR. SAPORITO: Thomas Saporito, Mr.

Chairman -- Commissioner. Issue 188, my position will be changed from that which is stated on my prehearing statement of August 4th, 2012, to that which has already been documented by the court reporter, my earlier comments made with respect to that issue.

With respect to the other issues, I would

defer. They would remain unchanged to the extent that 1 those issues have responses which defer to the OPC's 2 positions. And they will remain unchanged as stated, 3 except and if OPC would change their position, then I 4 would follow along with OPC's new position. 5 COMMISSIONER GRAHAM: Okay. Your position on 6 7 Issue 188 was on the issue that we have already struck? MR. SAPORITO: Yes, sir. 8 9 COMMISSIONER GRAHAM: Okay. Mr. Nelson. 10 MR. NELSON: Mr. Chairman, I have no changes 11 in position. 12 COMMISSIONER GRAHAM: Thank you. 13 Mr. Young. MR. YOUNG: If we can backtrack one second. 14 Ι 15 think Ms. Kaufman said to the extent that positions change she would e-mail by 1:00 o'clock. 16 17 MS. KAUFMAN: That's right. MR. YOUNG: In terms of the new issues or --18 19 I'm just trying to get clarification. Because as stated 2.0 in the prehearing conference, that the parties must take a position unless good cause is shown why they cannot 21 take a position. And those positions become no position 22 if they do not take a position, but in the prehearing 23 24 conference. 25 MS. KAUFMAN: I understand, Mr. Young. I just

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want the opportunity to go back through, because we have had a lot of changes and corrections and just check my notes. It's my intention that what I have said today will stand, but I just want to have the opportunity to do that review and let you know if I have been in error anyplace.

**COMMISSIONER GRAHAM:** What was it that we were doing by 1:00 o'clock tomorrow?

MR. YOUNG: By 1:00 o'clock tomorrow, parties -- if the prehearing officer gives leeway, on new positions the party must -- on new issues, the parties provide their new positions by 1:00 o'clock.

**COMMISSIONER GRAHAM:** So any issue that was changed --

MR. YOUNG: Modified.

COMMISSIONER GRAHAM: -- will be a new issue. MR. YOUNG: Yes.

**COMMISSIONER GRAHAM:** And I believe that was what she was speaking of.

MR. YOUNG: Okay. I just wanted to get clarification on that.

COMMISSIONER GRAHAM: Yes, sir.

MR. LaVIA: The Florida Retail Federation has no changes. We will defer to OPC's changes of position where appropriate.

1	COMMISSIONER GRAHAM: Okay.
2	Mr. Rehwinkel.
3	MR. REHWINKEL: Yes. Commissioner Graham, the
4	Public Counsel's position on Issue 63 should now read,
5	"See position on Issues 64 and 79."
6	COMMISSIONER GRAHAM: Okay.
7	MR. REHWINKEL: And then for Issues 66, 69,
8	70, 71, and 72, our position should be stated as no
9	position.
10	COMMISSIONER GRAHAM: Okay.
11	MR. REHWINKEL: Commissioner, on Issue 99, I
12	believe that our issue is appropriate as stated, but I
13	will state this for the record, that we are exploring
14	resolution of this issue with FPL per a conversation
15	earlier in the day, and we will work towards that. But
16	at this time we will leave our position as stated.
17	COMMISSIONER GRAHAM: Okay.
18	MR. REHWINKEL: Issue 115, we believe that we
19	can provide a number, but we would ask the Prehearing
20	Officer's indulgence to provide that number no later
21	than noon tomorrow, and we will provide it earlier if
22	possible. We think it's mostly a fallout issue, but we
23	would like to provide an actual number, if that would be
24	acceptable.
25	<b>COMMISSIONER GRAHAM:</b> I don't have a problem

with that.

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MR. REHWINKEL: Okay. And Issue 127, our position should be stated as no position. And finally, Commissioner, I can read into the record our position on Issue 15, which is the service quality issue. I apologize for going back that far, but with your indulgence I would like to read a position into the record and provide it.

COMMISSIONER GRAHAM: Please.

MR. REHWINKEL: The Commission should evaluate all evidence submitted by customers during the hearing in evaluating FPL's claims as to the quality and reliability of the service it provides.

**COMMISSIONER GRAHAM:** Just to make sure, can I get you to read that one more time?

MR. REHWINKEL: Yes, sir.

The Commission should evaluate all evidence submitted by customers during the hearing in evaluating FPL's claims as to the quality and reliability of the service it provides.

21 COMMISSIONER GRAHAM: Okay.
22 MR. REHWINKEL: Thank you.
23 COMMISSIONER GRAHAM: Are those all the -24 MR. REHWINKEL: Yes, sir.
25 COMMISSIONER GRAHAM: Mr. Young, if you would
note that OPC will be getting back to you on a specific value for Issue 115.

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**MR. YOUNG:** Yes. I think he said 12:00. If you can make it 1:00 p.m. to keep it consistent.

COMMISSIONER GRAHAM: Hey, if you can get it by 12:00 --

**MR. REHWINKEL:** We will do it much sooner than that.

**COMMISSIONER GRAHAM:** Okay.

MS. WHITE: Thank you. We have several changes. Issue 67, change to agree with OPC. Issue 80, agree with FIPUG. Issue 96, agree with FIPUG. Issue 102, agree with OPC. Issue 104, agree with FIPUG. Issue 106, agree with OPC. Issues 112 and 113, agree with FIPUG. Issue 114, no. Issues 123 and 124, agree with FIPUG. Issues 126 and 127, agree with FIPUG. And Issues 166, 167, 168, and 169, agree with FIPUG. And all other positions that are currently stated no position at this time, we take no position.

MR. WISEMAN: Thank you, Your Honor.

SFHHA had a number of changes. On Numbers 62 and 64 we would change from no position to support OPC. On 65, we would change to support Florida Retail Federation. The following numbers all change from no position to support OPC; 67, 68, 73, 81 through 86, 103,

105, 108, 109, 118 through 125, 130, and 132. On 170, 1 we support -- change from no position to support FIPUG. 2 And we have two substantive changes that I would read 3 going backward; Number 126 we would change from no 4 position to, "No. FPL's requested annual operating 5 revenue increase should be reduced by at least 6 7 \$515.1 million." COMMISSIONER GRAHAM: Could I get you to read 8 9 that one more time. This is for 126 you said? 10 MR. WISEMAN: 126. And, again, the answer would change to, "No. FPL's requested annual operating 11 revenue increase should be reduced by at least 12 \$515.1 million." 13 14 COMMISSIONER GRAHAM: Okay. 15 MR. WISEMAN: The second substantive change is on Number 143, and on that one the answer should change 16 17 to, "no. FPL's proposed allocation of the Cape Canaveral modernization step increase should be based 18 upon a summer CP methodology." Would you like me to 19 2.0 repeat that? COMMISSIONER GRAHAM: Please, sir. 21 22 MR. WISEMAN: Again, "No. FPL's proposed allocation of the Cape Canaveral modernization step 23 24 increase should be based upon a summer CP methodology." 25 COMMISSIONER GRAHAM: Okay.

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1	MR. WISEMAN: Those are all our changes.
2	COMMISSIONER GRAHAM: I'm not sure I got the
3	ones that you're taking a position of OPC was 67, 68,
4	73, 81 through 86, 103, 105, 108, 109, 118 through 125,
5	and then 130 and 132?
6	MR. WISEMAN: And also 62 and 64.
7	COMMISSIONER GRAHAM: I knew I missed
8	something. Okay.
9	MR. WISEMAN: Thank you, Your Honor.
10	MR. HENDRICKS: Yes. I don't want to make any
11	changes. I guess I am asking for a clarification about
12	the issues that were changed today. I'm a little
13	confused about exactly which ones were changed and the
14	final outcome. Will there be a list of the ones that
15	were changed today, and, therefore, we would be able to
16	take a new position on?
17	MR. YOUNG: Not a problem. Staff will be able
18	to update that list and send it out to the parties and
19	they will be able to take a new position on it. With
20	that being said, I think possibly we can get it out
21	today. But if we can't get it out today, we can get it
22	out, like, first thing in the morning. But we will
23	shoot for today, depending on what time we leave. That
24	might have to change the due date.
25	COMMISSIONER GRAHAM: I was going to say, we

had said that they were going to have a -- they were going to get back to you by 1:00 on new positions. It sounds to me if you can get something out to them by 9:00 in the morning, then they will have until 5:00 to get back to you.

MR. YOUNG: That's fine.

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COMMISSIONER GRAHAM: Did everybody hear that? MR. BUTLER: FPL would strongly support that, and I think it would be very helpful to just be sure everybody is on the same page for what issues remain and the exact wording of them so we can be sure that we have got positions on them.

**COMMISSIONER GRAHAM:** Well, now, let's make sure that the new positions that people are taking on are the issues that have changed.

MR. YOUNG: Yes.

**COMMISSIONER GRAHAM:** So we will make sure -you can go ahead and give them a list of all the issues as you currently know them, but make sure we segregate the ones that have changed.

21 MR. YOUNG: Not a problem. And the issues
22 numbers will not change.

23 **COMMISSIONER GRAHAM:** Okay. All right. So we 24 have gone through all the issues, and we have taken a 25 position -- we have gotten everybody's position on all

the issues other than the ones that have changed during this prehearing.

I think we need a five-minute break. We will be back at 5:30. I'm sorry, I can't read. We will be back at ten after 5:00.

(Recess.)

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**COMMISSIONER GRAHAM:** All right. It looks like we're at Section IX, which is the exhibit list.

MR. YOUNG: Staff would note for the record that it has prepared -- it will prepare a Comprehensive Exhibit List consisting of all prefiled exhibits for the purpose of numbering and identification for the exhibits at the hearing. Staff would note that it has provided parties a list of staff's composite exhibit, and staff will note that additional stipulated exhibits containing discovery responses may be added during the course of the hearing and before we get to hearing, if the parties agree.

19COMMISSIONER GRAHAM:Florida Power and Light.20MR. BUTLER:We don't have any changes to the21exhibit list at this point.

MR. HENDRICKS: No changes. MR. WISEMAN: No changes. MS. WHITE: No changes. MR. McGLOTHLIN: No changes.

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MR. LaVIA: No changes. 1 2 MR. NELSON: No changes. 3 MR. SAPORITO: No changes. **COMMISSIONER GRAHAM:** Okay. 4 MS. KAUFMAN: FIPUG has no changes. 5 MR. HA: Algenol has no changes. 6 7 MR. GARNER: Pinecrest has no changes. COMMISSIONER GRAHAM: Sounds good to me. 8 9 MR. YOUNG: Staff has no changes. Staff will note that we will provide the 10 Comprehensive Exhibit List to the parties as soon as 11 possible. 12 COMMISSIONER GRAHAM: All right. Section X, 13 proposed stipulations. 14 MR. YOUNG: Staff is not aware of any proposed 15 stipulations at this time. 16 17 MR. BUTLER: Neither is FPL, although I note that from the results of the issue, or the position 18 identification may provide some opportunities that we 19 will certainly explore as we get, you know, the final 2.0 positions stated in the prehearing order. 21 22 COMMISSIONER GRAHAM: All right. MR. WISEMAN: None. 23 24 COMMISSIONER GRAHAM: We don't have to go down the line. If there is any, raise your hand. Okay. 25

We are at Section XI.

MR. YOUNG: In terms of pending motions, none other than the issues discussed in the preliminary matters. Staff isn't aware of any.

**COMMISSIONER GRAHAM:** If there's any pending motions that anybody knows of other than Mr. Saporito that is going to object to 188 going out, is there anything else?

MR. SAPORITO: Commissioner Graham, Thomas Saporito. I would just like to orally move that based on the record to date there is overwhelming evidence that shows that FPL's request to increase rates is not warranted at this time. And, in fact, the evidence warrants that this Commission order that FPL decrease their rates. And I would just move the Commission to issue a directed verdict to that effect. Thank you.

> COMMISSIONER GRAHAM: You can hear a pin drop. MR. BUTLER: Commissioner Graham? COMMISSIONER GRAHAM: Yes, sir.

MR. BUTLER: FPL would just briefly respond that certainly our view is that the record supports the exact opposite of what Mr. Saporito indicated. It abundantly supports FPL's requested rate increase. It's clear that there is a dispute among the parties, and I think there is evidence, you know, ranging over a wide

spectrum of topics. Clearly not the sort of thing that summary disposition would be remotely appropriate for. It's also not an appropriate motion to be brought before the Prehearing Officer.

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**COMMISSIONER GRAHAM:** Well, I can assure that you the Prehearing Officer does not plan on granting that motion.

Okay. If no other pending motions, we are to Section XII, which is confidentiality motions.

MR. YOUNG: To staff's knowledge there are 22 pending temporary protective orders. There might be more, I'm not too sure. And based on the Commissioner possibly citing the four motions for confidentiality, there only remain one motion for attempt to seek confidentiality treatment. That will be addressed by separate orders.

**COMMISSIONER GRAHAM:** Is that the way you see it?

MR. BUTLER: Yes, that's fine.

**COMMISSIONER GRAHAM:** Is there any other discussion about confidentiality motions?

Mr. Saporito.

MR. SAPORITO: Commissioner Graham, Thomas Saporito. In reading this, you know, I'm not taking issue with confidentiality, I'm just saying there is

wording in here that at the end of the proceeding that these confidentiality documents will be returned to the originating party. I would suggest that we just -can't we just certify that we destroyed those documents instead of giving all of those documents, returning them by mail somehow, or however the process works?

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**COMMISSIONER GRAHAM:** That's usually behind the scenes stuff, so let me refer to staff to answer that question.

MS. HELTON: I think that that would depend on who is the owner of the confidential information. If they were comfortable with the statement to that effect, that would be something that could be worked out with you and the owner of the confidential information. But our typical process, I believe, is to return the documents to the source.

MR. BUTLER: That is our typical practice, as well, and that is what we would certainly expect. And I can't rule out the possibility of some exception, but it is certainly what we would expect as a norm for the treatment of the confidential information that we have provided. It just provides us with a lot greater certainty and assurance on getting the confidential information back into our hands.

COMMISSIONER GRAHAM: If there is an

exception, how does that happen? How does it come about?

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MR. BUTLER: It would just be something that we would work out on a bilateral basis with individual parties if the appropriate circumstances warranted, but it's not something, I think, that needs to be addressed or should be addressed in the prehearing order.

COMMISSIONER GRAHAM: Mr. Saporito, the way it stands now you need to return those confidential documents if they are issued to you. If you would like to do something different, that's something you would have to work out individually with Florida Power and Light.

Did I hear somebody say no? Okay. I just wanted to make sure I had that clear.

Okay. Post-hearing procedures, Number XIII.

MR. YOUNG: Staff suggests post-hearing positions be limited to 75 words for general issues and 180 words for seven selected issues by each party's choosing. Also, if staff can get acquiescence from the parties, if that's okay, if that's the terms of the agreement that everyone agreed to?

**MR. BUTLER:** It is certainly the arrangement that FPL proposed and agrees to.

COMMISSIONER GRAHAM: Mr. Young, one more

time. They agree to 75 words -- read that again. I want to make sure I've got it clear.

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MR. YOUNG: Post-hearing positions are limited to 75 words for general issues and 180 words for seven selected issues of each party's choosing.

**COMMISSIONER GRAHAM:** Wasn't there a page limitation?

MR. YOUNG: Yes. Staff also suggests or recommends that the post-hearing briefs be limited to 50 pages.

MR. BUTLER: That is not something that we would agree to. I think that 50 pages is not going to be workable here. We have looked at the prehearing orders in the recent Gulf rate case and our last rate, they both had a 150-page limit. I think that with the, you know, reduction of issues that we have been able to achieve here today that that page limit would be sufficient. We were, frankly, coming in expecting to ask to increase it, but I think the 150 pages would be sufficient. But, you know, 50 pages when you think about it with somewhere probably still north of 150 issues, that would be like a third of a page per issue. It's just not workable.

24 COMMISSIONER GRAHAM: It sounds like a good
25 idea to me.

MR. BUTLER: We try to be succinct, but we do 1 need to summarize all of our evidence. 2 COMMISSIONER GRAHAM: Any other comments on 3 the 50-page limitation? 4 MR. SAPORITO: Commissioner Graham, Tom 5 Saporito. 6 7 COMMISSIONER GRAHAM: Hold on. Sorry, I'm just trying to go down the path this time. 8 9 MR. WISEMAN: SFHHA would support FPL's proposal. A 50-page limit, given the size and 10 complexity of this case, I just don't think is realistic 11 for the reasons that Mr. Butler pointed out. And so --12 I don't need to be lengthy about it, we support FPL's 13 proposal. 14 COMMISSIONER GRAHAM: OPC. 15 MR. McGLOTHLIN: Well, I agree that 50 is 16 17 probably insufficient. We would not require or need 150, but then we don't address every issue, so I would 18 19 not oppose FPL in that request. COMMISSIONER GRAHAM: Staff, with the time 2.0 frame that we have ironed out, can staff handle 150 21 22 pages? MR. YOUNG: Yes, sir. I'm getting a go ahead 23 24 from Mr. Willis; yes, sir, 150 pages is okay. COMMISSIONER GRAHAM: I'm not sure I can 25

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handle 150 pages from each party. Well, I would prefer most of this stuff coming in written form, so my generosity in the written form -- and you will probably see the other side coming in the oral argument form, so I don't have a problem with 150 pages.

Mr. Saporito.

MR. SAPORITO: Commissioner Graham, I agree with the Commissioner's page limitation there for 150 pages. But my concern is during the week of September 10th, which is the time frame which I anticipate being engaged in writing the post-hearing brief, I'm going to be in Washington, D.C. that week of September 10th. And I was wondering if the Commission could set a time period of like 30 days after the conclusion of the technical hearing upon which the post-hearing brief will be due?

**COMMISSIONER GRAHAM:** I don't know if the time frame is now, but that's why I already questioned if the staff would have time. What is the current time frame for the post-hearing brief?

MR. YOUNG: Post-hearing briefs are due
 September 14th, 2012.

23 COMMISSIONER GRAHAM: And you want to go 30
24 days past that?

MR. SAPORITO: No, 30 days past the end of the

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1	technical hearing, which I understand to be August 31st.
2	So it would be the end of
3	MR. YOUNG: I'm sorry, sir, it's
4	September 21st, I'm sorry, not September 14th.
5	COMMISSIONER GRAHAM: September 21st.
6	MR. YOUNG: Yes.
7	COMMISSIONER GRAHAM: So they have 21 days.
8	MR. SAPORITO: I would just ask for the
9	additional time to the end of September, if I could get
10	that.
11	MR. YOUNG: I'm sorry, sir, the schedule is
12	compact as it is. Staff has to read the briefs, write
13	recommendations in order to present and file a
14	recommendation in order to present it to the Commission
15	for a vote.
16	COMMISSIONER GRAHAM: Now if you had left it
17	at 50 pages you would have time.
18	(Audience laughter.)
19	MR. YOUNG: I blame Mr. Willis. He shook his
20	head yes.
21	COMMISSIONER GRAHAM: I don't think staff can
22	accommodate that request. I think you're stuck with the
23	21 pages I'm sorry, 21 days.
24	MR. SAPORITO: Okay. So this document will be
25	due on September 21st, and according to this Page 254 of

this proposed prehearing order, it's to include the findings of fact, conclusion of law, statement of issues and position, and brief. All these documents contained together will be a page limitation of 150 pages, is that correct, sir?

MR. YOUNG: Yes.

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**COMMISSIONER GRAHAM:** Yes. Anything else on post-hearing procedures? Okay. Number XV.

MR. SAPORITO: Commissioner Graham.

COMMISSIONER GRAHAM: Yes.

**MR. SAPORITO:** I would like clarification on these post-hearing briefs. Can we file those electronically?

**MS. HELTON:** They may be filed in paper or electronically.

**COMMISSIONER GRAHAM:** Yes. What do we do as far as confirmation on those post-hearing briefs in electronic form?

MS. HELTON: Well, if your question is do we send something back that we received them, I believe that that is Ms. Cole's practice. But the people sitting there at that table could tell you much better, since we don't file things electronically, the staff.

MR. BUTLER: When we file something electronically, we do get an e-mail message back

confirming receipt of whatever it is that we just filed.

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**COMMISSIONER GRAHAM:** You get receipt and pages? I mean, if you thought you sent 150 pages, and they said that they received 150 pages?

MR. BUTLER: It's not that precise. It's really just a confirmation of receipt of a document having been filed electronically. So in terms of something that would confirm that the sort of full number of pages were received -- I'm sorry.

MS. HELTON: I think it's a word -- usually people attach a word processing file. So if they received the word processing file, I think it's a fair assumption to make that all the pages were received.

I will note, though, that I know in the past when servers are slow, if I send something at 4:55, it's not necessarily going to get to the Commission by 5:00 o'clock, depending on where you are and how slow our server is and how slow your server is.

MR. REHWINKEL: One other thing, Commissioner Graham. We believe that the Commission's practice for e-filing is that they won't accept anything greater than 50 pages. So that's something I think the parties need to -- if they intend to file that way, they need to know that is the limitation.

MR. SAPORITO: Commissioner Graham, Thomas

1	Saporito. The parties can send the brief in two
2	sections of 75 pages each, and that will suffice the
3	current regulations.
4	MR. YOUNG: It would have to be three pages.
5	I think Mr. Rehwinkel said it doesn't accept anything
6	more than 50 pages. I'm not too sure in terms of the
7	filing process.
8	MR. BUTLER: I thought it was higher than
9	that.
10	MR. GARNER: I think it is 100 pages, not 50.
11	MS. HELTON: We will be happy to work with Mr.
12	Saporito and bring him and have a conversation with
13	Ms. Cole, our agency clerk, and that is something that
14	can get worked out, I think.
15	COMMISSIONER GRAHAM: I just want to make sure
16	that when we hit the timeline that we are all dancing to
17	the same tune.
18	MR. BUTLER: Actually, you know, Mr.
19	Saporito's point is a good one. I would on behalf of
20	FPL just to be sure that we are all understanding what
21	we can and won't be able to do electronically after the
22	hearing. It would be good to get confirmation that, you
23	know, a 150-page document could, in fact, be split into
24	two pieces so each would be within the 100 page limit.
25	If it's not going to be acceptable to the Clerk's

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Office, then I certainly would like to have enough knowledge in advance so that we can all plan to make deliveries in paper form.

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But I certainly think I can speak in this particular regard for the group, that we would like for the procedures to be such that they accommodate electronic filing, if possible.

MS. HELTON: If it meets your pleasure, Mr. Chairman, I will have a conversation with Ms. Cole first thing tomorrow morning to see what we can accommodate as far as the equipment goes. And if she will -- if we have the equipment to accommodate up to 150 pages, even if that's not our normal practice, is it okay with you if we, in this instance, accept that?

COMMISSIONER GRAHAM: Whatever gives the reassurance to both sides that the documents were received and how many documents were received. Once again, just because what we went through leading up to the prehearing, you know, if it needs to be electronic or not, and the amount of flux that we had at the time, it just seems that we need to make sure that we have got this all ironed out before everybody walks away from here today.

I mean, not the individual details, but that, you know, what we're going to be looking to and how we

are going to get back to them, because that's a good point that you made. If somebody is trying to make a 5:00 o'clock deadline and it's two minutes before and they're trying to send it and it doesn't get here.

MS. HELTON: Then it's not filed by 5:00.

MR. HENDRICKS: Yes, but I would point out that if they were driving here to bring it in, and it didn't get here by 5:00 -- if you got stuck in traffic, it would have the same affect. I would think the electronic filing really has a lot of advantages, because you get an electronic document and people can easily search and manage much better, if we can just get clearance to have the appropriate length receipt. And if you received the word file and it will be corrupt or you will receive it complete. You're not going to just have missing pages in it.

**COMMISSIONER GRAHAM:** I think the point to be made is let's not wait until 4:59 to send a 150-page document, because then nobody is disappointed.

Okay. I think we have massaged that quite a bit. Opening statements. Now, as I talked to staff about this earlier, my suggestion was no opening statements. Of course, staff giggled at me. But I can tell you after going to ten different service hearings, you have heard the position for pretty much everybody

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that wants to come forward, and we have the 150 pages that we have talked about. There is a lot of documentation as far as the different positions and where people stand for.

I don't see any reason why -- let me back up. In the service hearings, I heard OPC make an opening statement, and I heard pretty much everybody that followed him parrot that opening statement in their five minutes, and it was the same information over and over and over. And I don't think that that's necessary.

I'm trying to make sure that, you know, we are trying be as efficient as possible in this hearing. And I can't see why a simple statement can't be made that I think this is the reason why this case is wrong, and I'm going to come out with this bullet point, this bullet point, this bullet point, and that's going to be my case. I don't need to hear you argue the case. You need to state the skeleton, and then we can go from there.

So that being said, what I'm proposing is that we give Florida Power and Light, because you have the burden to put on your case, a ten-minute opening statement; that we give OPC and the intervenors 20 minutes, and you can decide how that gets split up. If OPC gets ten minutes, like Florida Power and Light,

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and then the other ten minutes gets divided up, or how do we handle that? And I throw that out for conversation.

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MR. REHWINKEL: Commissioner Graham, from the Public Counsel's standpoint we would prefer a stand-alone allocation of time. Our case is not offered contingent upon or in coordination with other parties. I'm not certain that our interests align that way. So with all due respect, we would request that we have a separate allocation of time.

MR. WISEMAN: Mr. Commissioner, SFHHA also would request a separate allocation of time. There are certain issues in the case where no doubt intervenors are aligned and state similar if not identical positions. But there are some other issues, and particularly I'm thinking about the rate -- the class cost-of-service allocation issues, parity issues, where there are differences. And I don't think that, as an example, that if OPC's -- I would doubt that OPC's opening statement is going to go to those issues, and those are ones which are critical to our clients.

So we believe that we need the opportunity to make an opening statement to point out those critical issues that are separate and distinct from the issues that others raise.

MR. BUTLER: Commissioner Graham, for FPL, I appreciate your concerns, I appreciate the need to move this proceeding along quickly, but we're talking about a major case, a huge number of components and considerations involved in it. FPL needs to have a 20-minute allocation of time. We will use as little of that as we can. You know, we're going to make it as efficient and as concise as possible, but you're really talking about, for each us, laying out what we want you, as Commissioners, to be thinking about and understanding as we present the evidence through our witnesses.

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And the presentation of the evidence is necessarily somewhat disjointed, because you have individual witnesses covering particular topics, and you do that and then move on to somebody else. I think there is a very important role to be served by opening statements at the beginning of a trial or a technical hearing like this. It's really somewhat different than the opening statements that may be made before a service hearing that is serving a different purpose. This is where we each get to give you a clearer understanding of where we are going with our case. And so look back at what has been done in the prior cases, FPL and AIF shared, but it was very predominately FPL's use of a 30-minute allocation of time in our last rate case.

And we think we can be more efficient than that, but 20 minutes is really about as small an allocation as we think we could make do with. And if you are going to be having separate allocations for the intervenor parties, which is just not the practice that we have been seeing recently in cases, but if you do have that approach, then it's particularly important for us to get a significant allocation of time. Because otherwise what's going to happen is that we're going to have something very short, and then cumulatively you will be hearing a great deal about what we consider to be the other side of the case. And we don't think that would be fair.

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MR. SAPORITO: Commissioner Graham, this is Thomas Saporito. I strenuously object to that allocation of time. First of all, as you have just pointed out, there were a number of service hearings where people stated their positions. But more to the point, everybody filed prehearing statements and everybody had an opportunity to write a lengthy statement of their position.

I would suggest that the Commission allow Florida Power and Light Company and the Office of Public Counsel separate allocations of ten minutes each and then a significantly smaller amount of time for the

other intervenors. Because, like I just said, everybody's position is in writing, and it's in that prehearing brief. Thank you.

**COMMISSIONER GRAHAM:** I couldn't have said it any clearer myself.

Mr. Moyle.

MR. MOYLE: No, FIPUG attended one of the multiple hearings and made some comments. I think the comments we would make in an opening statement would be somewhat different, because we have all had the opportunity to take depositions and participate in depositions and some additional evidence has been adduced.

And so I think, given the fact that it is a two-week proceeding, you know, roughly \$700 million, that if an hour and a half is allocated for opening statements, you know, I did the math quickly, I think I counted ten intervenors. You know, and FPL, I think you probably could do it all, you know, within an hour and a half or so. I will embarrass myself and show my math isn't very good, but ten times five, fifty minutes, and a little extra for OPC, a little extra for Power and Light, I think you could get it done in an hour and a half.

And I think it also helps, you know, usually

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the trier of fact, even though y'all have been in service hearings, some of the things that come out in litigation and in trial strategy are different, and I think it may be helpful to y'all to hear some of the theories. Because, you know, when you have witnesses up there, you can't really have the opportunity to talk and say let me tell you why I'm going to ask Mr. So-and-So this question, because I think -- and you can really have a direct communication and conversation that I think helps the trier of fact, you know, put everything together.

So we would respectfully ask that sufficient opening statement time be provided.

**COMMISSIONER GRAHAM:** But as Mr. Saporito said earlier, how was some of that stuff not covered with the positions that we have already documented? I mean, where you stand with the different issues, and --

MR. MOYLE: I think some of it may be. You know, I think also -- you know, I think that is a fair point. But I think also, you know, the opening statement does give everybody a chance to articulate pretty briefly at a high level their key points and their key themes. And, you know, the other thing, there is a lot of other interested parties that may be checking in on the Internet or otherwise.

I think, you know, to the extent that there is that interest that informing it in a way with some verbal comments helps, because I'm not sure, you know, that people are reading the prehearing statements that may be watching it on the Internet and some things like that.

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**COMMISSIONER GRAHAM:** Yes, but is it necessary to hear that you were born in Jackson Hospital, and you're 62 years old, and you're a Floridian?

MR. MOYLE: I'm getting there, but I'm certainly not at that point yet in terms of age. I was been at TMH. But a fair point. I think the lawyers representing the clients and the intervenors who are pro se, I mean, you know, we have a professional obligation to make good use of the time to make key points. And I know that, you know, I suspect it's not going to be abused. I know we will try to point out the key points, and, you know, five minutes, I think, would be sufficient for FIPUG.

MR. WISEMAN: Your Honor, I agree with that. I think five minutes per intervenor, other than OPC -and I would put FPL in a separate category, as well -is sufficient. But I think it really goes provide a great benefit to you, the Commissioners, as triers of fact to understand what we intend to prove when we are

cross-examining witnesses. I think it actually goes directly to the statement you made at the beginning of this discussion. Five minutes is a short time period to say, "Your Honor, this is what we intend to prove." So that when we are asking cross-examination questions, which sometimes can be somewhat opaque, you already have in mind what we have told you our strategy is.

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And so I think it gives all of the Commissioners a better insight into why we are asking the questions, and a better insight into understanding the evidence that is developed. So, again, I agree with Mr. Moyle, five minutes per party is -- it's not a lot of time, given the amount of money on the table. I think it's very significant to allow us to do it, and I think it will be helpful to you.

MR. LaVIA: Florida Retail Federal, Jay LaVia. I think it's a two-week-long hearing, and a road map in five minutes is not that unreasonable. I would echo what FIPUG has stated, what the hospitals have stated. I will prevail upon my side, at least, that if we don't have to use all the five minutes, we won't.

But I'd like to have the flexibility to be able to use the five minutes to explain the different points of views. And the intervenors have different points of views here. They are not all lockstep. And I

think it's important to lay that out early on. There are different focuses. While the Retail Federation may not be dealing with rate fairness issues and how allocations are made, there are things that we do focus on, and that's what we will focus our opening statement on. So I would support five minutes, and twenty minutes seems reasonable for FPL. I think a little bit more time, ten minutes for OPC, because they are covering most of the issues, if not all the issues on behalf of the intervenors. Thank you.

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COMMISSIONER GRAHAM: Mr. McGlothlin.

MR. McGLOTHLIN: Well, put me in the camp of the parties who believe the opening statements would serve a useful purpose. And I won't reiterate everything that Jay said, but, I think as the Commissioners walk into the hearing room and launch into a two-week process, an overview, a road map, perhaps, with some emphasis on the points that the party thinks is going to be important to that party would be a useful use of the time. And I would point out that this particular hearing is going to be more technical in nature with an emphasis on the evidence you are about to hear than would be the case, for instance, in the opening statement at a customer service meeting and can be tailored accordingly.

But I understand the Commissioner's time 1 I would request ten minutes, and my 2 limitations. ambition would be to make that valuable to the 3 Commissioners. 4 COMMISSIONER GRAHAM: Any other comments? 5 Comments from staff? Actually hold that. 6 7 You'll just confuse me. All right. I want to have this conversation. 8 9 I know I wasn't going to get away with my original thought of no opening statements, but I quess I want to 10 be clear. Because sitting through several of these 11 things, a lot of times it tends to be very duplicative; 12 13 a lot of times it just tends to ramble. And I think everybody can make a concerted evident, as Mr. Saporito 14 has said, to make sure that it is clear and concise. 15 You know, you can lay out your game plan, what 16 you plan on doing, and your bullet points, and hit the 17 18 peaks. I mean, you don't have to put on your case. All 19 you have got to do is say this is what I'm coming at you 2.0 with, and this is the angle I'm coming from, and this is the people that I represent and this is why it is 21 22 important to them. 23

See, look, I said that in 15 seconds. No, I'm kidding. I think it sounds fair. You are all supposed to balance one side and the other, Florida Power and

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Light and the other, but the reality of it all is you can't give Florida Power and Light an hour. So I don't have a problem with the 20 minutes. And, Mr. McGlothlin, you can get done it in ten minutes?

**MR. McGLOTHLIN:** I will commit to do that, yes.

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COMMISSIONER GRAHAM: The rest of you guys, don't make me regret the five minutes. You don't have to use the five minutes if you can get your point across. I don't want to limit you, but if you can get your point across, you don't have to be repetitive. You know, please be concise. You would do so much better, I can tell you from the Commissioners sitting back here, we can sit back and see your high points. You've got your game plan laid out there, and you can always pull it out there and you're making your point. I like simplicity. So that's what we will do. Twenty minutes; 10 minutes; and all the other intervenors get five.

20 **MR. McGLOTHLIN:** Not a comment, but I'm told 21 that if I decide to use a PowerPoint slide for the 22 opening, I need to ask permission to do that, and I 23 would just reserve that option.

**COMMISSIONER GRAHAM:** I don't have a problem with PowerPoint. I just -- I don't have a problem with

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Any other comments on that? Are we good?

PowerPoint. Both OPC and Florida Power and Light have a big job, a great load to carry, and I'm not diminishing -- I don't mean to diminish anybody else's job out here, but you guys are representing the ratepayers, all of them. Not specifics, but all of them. And you guys are representing the ratepayers from the other side.

All right. We have massaged that one enough. Are we all clear on openings?

Mr. Rehwinkel.

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MR. REHWINKEL: I'm done. I'm off the opening statement. I have one question to ask. And for purposes of planning and logistics with exhibits, I just wanted to ask in front of everyone if the staff had an idea of how many copies they would like to see? And if they don't know now, if they could send an e-mail out informing the parties of exhibits that we might want to pass out or use for cross?

MR. YOUNG: I think we can talk to each other and send an e-mail out to the parties in terms of numbers of exhibits, copies.

**MR. REHWINKEL:** Okay. Thank you. Thank you for your consideration on the opening statements.

COMMISSIONER GRAHAM: Yes, sir.

MR. WISEMAN: Just a housekeeping item. I had

mentioned at the beginning of the day that Mr. Baron and Mr. Kollen had a couple of days where they have obligations before other state commissions, and I found out the dates at one of the breaks, so I just wanted to let people know. August 22nd, 23rd, and 28th they would be unavailable. So hopefully we can work around those dates with them.

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**COMMISSIONER GRAHAM:** Well, I think we will address that again at the end, and we're pretty close to that, but let me follow this list so I don't miss something.

Mr. Young, we have talked about opening statements. The words, we have talked about that also.

MR. YOUNG: Yes, sir, we did. I just want to summarize that a summary of each position -- and this is laid out in the draft prehearing order and it will be included in the prehearing order, the final prehearing order. A summary of each position on each issue shall be generally limited to no more than 25 words -- 75 words, excuse me -- set off by asterisks, and shall be included in the statement. However, each party will be allowed to select up to seven issues for which the summary of each position shall be expanded to no more than 180 words, set off with asterisks, and shall be included in the statement.

And this is important. If a party's position has not changed since the issuance of the prehearing order, the post-hearing statements may simply restate the prehearing position. However, if the prehearing position is longer than 75 words for the general issues and 180 words for the seven selective issues, it must be reduced to no more than 75 and 180 words respectively. If a party fails to file a post-hearing statement, that party shall have waived all issues and may be dismissed from the proceeding.

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COMMISSIONER GRAHAM: I just want to be clear. This question came up when I met with staff earlier, and I hate to be this tedious, but if you write 90 words and you're supposed to write 75, only the first 75 count. So if you can't figure it out, then just pay attention to that, and if you write 180 words for more than seven issues it's only the first seven that they are going to look at. Because somebody asked if they do it for nine which ones get applied and which ones don't. It's like, well, the simplest thing is the first seven, so I just wanted to be clear about that.

MR. SAPORITO: Commissioner Graham, Thomas Saporito. I just take issue with staff's comments with respect to the filing of the post-hearing brief. What if an intervenor or a party decides just to accept and

rely on OPC's post-hearing brief? I mean, why should we lose the validity of our issues that we brought because we want to rely on OPC's brief?

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MR. YOUNG: That has happened before, but the party, that party must say that they are relying on OPC's briefs. I think that happened in the -- and I see Ms. Kaufman here -- in terms of the -- and I hate to use this example, in terms of the TECO rate case where the parties adopted OPC's legal positions in their briefs. Correct me if I'm wrong.

MS. KAUFMAN: No, I think you're correct, and I think as long as I have practiced here the practice has been if you adopt another person's position that you would submit a fairly short post-hearing brief and it would say on issue thus and so I adopt Public Counsel's position.

**COMMISSIONER GRAHAM:** Is that okay, Mr. Saporito?

MR. SAPORITO: Yes, Commissioner. Okay. Yes, that's fine. Thank you.

**COMMISSIONER GRAHAM:** So either way, you should file a brief. It just should say, you know, we agree with OPC on all issues, or whatever specific issues you want to speak to.

Okay. Mr. Young.

MR. YOUNG: All right. And you mentioned that failure of the parties to adhere to word limitations will result in reduction of the words in their position statement. Staff would note, moreover, that if a party uses the 180-word limitation on more than seven selected issues, more than seven selected issues will result in the Commission accepting the first seven position statements and the reduction, on the first 7 position statements, excuse me.

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MR. SAPORITO: Commissioner Graham, I'm just a pro se litigant in this proceeding. I would like clarification from staff on what exactly is a word. Is the letter A a word, is the letter T-H-E a word, is the letter to a word? Like, does it have to have so many consonants or verbs in it to become a word?

**COMMISSIONER GRAHAM:** Whenever you hit the space bar, that's one word.

MS. CHRISTENSEN: Highlight it and check the work count.

COMMISSIONER GRAHAM: Okay, Mr. Young.

MR. YOUNG: In this ruling section staff would note that Mr. Nelson's motion for declaratory relief will be moot as stated here today. Also, FPA's (sic) unopposed motion for, is granted for the filing of the, for them to file the prehearing statements. Also your

ruling as relates to the issues already resolved in the order decided, in the order for the petition for determination of need for the conservation of Cape, the conversion of Cape Canaveral plant in Brevard County by Florida Power and Light are not to be, are not appropriate issues to be raised in this docket. Likewise, any issues pertaining, any issues pertaining to those, these questions -- any questions, excuse me, pertaining to these issues are also inappropriate.

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Similarly, your statement regarding the ruling on issues regarding the, FPL's performance performing and achieving, performance and achieving its goals may be raised, may be raised in this proceeding or, may be raised in that proceeding or in future conservation goals and are not, and is not appropriate for consideration in this base rate proceeding.

COMMISSIONER GRAHAM: Thank you, Mr. Young.

Other matters? I just want to be clear about what we talked about with witnesses and the order. The order that comes out from this prehearing order is the gospel. You guys can do what you think you can achieve, but just let me be real clear. If we are on witness number five, and you have -- I will pick on you, Mr. Moyle. You have witness number six. If witness number six is not here and we can't go forward, that witness

goes out, that testimony goes out. So you need to make sure that your witnesses are here when they are supposed to be here, or you have worked it out with the other parties as far as your witnesses not being here. I just want to make sure that we are clear on that.

MR. MOYLE: I understand, and I think the more likely scenario in your example is that my witness is here and needs to go in at number three because he can't go at number six the next week, and that's what we were intending to try to work out. I understand, you know, you don't want dead time. And it's like, oh, he will be here later. I got that loud and clear.

COMMISSIONER GRAHAM: I thought I was clear, but, staff, you know, in an abundance of caution said you need to make sure that everybody is very clear on that. I don't want to limit your guys flexibility, because, you know, Florida Power and Light, you have got a case to put on, and everybody else, I understand people travel, travel schedules are this way, people miss flights, what have you. I know that issues come up and you need to have some flexibility. But the burden is upon you if your witness is listed as number six to make sure that he is here or somebody else's witness is here for that.

MR. BUTLER: Commissioner Graham, in that

regard, one thing that I would note on behalf of FPL is that particularly since we have so many parties in this case, FPL really urges that the parties and the Commission staff work together to identify some reasonable estimate of cross-examination time for witnesses. You know, particularly looking out a day or two ahead so that we all can be in a good position to have some sense of when people are going to be, you know, needed to go on. Because one of the things that, of course, adds a lot of uncertainty to the process is that it could be the case that there isn't much examination for a particular witness and they are done in an hour, and then with other witnesses they are on for a day and a half because everybody has a great deal of cross-examination.

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So just throwing it out here. It's late. I know we're not going to resolve it now, but it's one of those things that I would like to have staff, all of the parties, and the Commission keep in mind as we go into the two weeks of the hearing is trying to take fairly regular measures of what is coming up in the way of cross-examination to help make that scheduling of the witnesses more useful and more productive.

**COMMISSIONER GRAHAM:** I think that comes down to the willingness of the parties that are all here at

this bench with you. You know as well as I do issues come up. There is aha moments that all of sudden everybody has got 20 questions that they didn't think about asking because of something they said to somebody just prior to them. I mean, so sometimes it's kind of difficult to limit that or control that, but short of that, I think, you know, you know if you have got 20 questions for somebody or if you have got one question.

And I think that you guys do in your dialogue, and I don't know if you guys have an e-mail chain or what you're doing to communicate with staff or back and forth, but, you know, there is nothing stopping you from sending that out to the parties saying, you know, okay, which one of my ten witnesses or 20 witnesses are going to be your big focus. And maybe that's about as much as you are going to get out of them.

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MR. BUTLER: Yes.

COMMISSIONER GRAHAM: Yes, sir.

MR. MOYLE: If now is the time, I have an issue that I will put in the category of the e-mail filing of the 150-page brief. But I think just looking around the room and acknowledging the fact that I'm in an unusual position of sitting next to Mr. Butler, which I have never done before in any of the proceedings, that

we are tight on space and we are tight on mikes and we have got, I think, 11 parties, and maybe 12 with the Larsons, and I think we've got ten microphones. So I don't know how we are going to sort through that. Anyway, I just thought that as we are kind of working through a whole bunch of issues and making sure Monday goes smoothly, I thought I would raise that.

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COMMISSIONER GRAHAM: Actually that's a good point, and I will address that before I hand it off to the Chairman. I will make sure we have that all lined out however it's going to it be. So I think staff and I will -- that's a good thing to do tomorrow, because you have nothing else to do. (Laughter.)

MS. HELTON: If I could just say -- I mean, in the past what has happened is some people have just had to share. I don't know if -- the parties can also use that back table there to set up their spot, but I'm not sure that we have the physical capabilities, given the sound system that we have and the issues we have had with the sound system in the past -- and I see Mr. Staden over there shaking his head -- to add more spots with more mikes. I just don't -- for those of you who have been here in the past and worked through our sound system troubles, I'm just not sure that we can do more.

COMMISSIONER GRAHAM: Well, I think we should sit down tomorrow for -- we will give it a half hour just kind of sitting back and picturing where people are going to sit. And, you know, we understand. Because I know during these hearings I'm fighting my Commissioners for space. And so I know you guys are doing the same thing, and you have your auxilliary people back behind you trying to feed you documentation back and forth. I mean, so we will have to figure out how to juggle that around.

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And I guess the question is would it help the intervenors if we predetermined an order in which questions would be asked, so then kind of the first three can back up and the next seven come up. Or if you just, you know --

MR. MOYLE: A lot of times during the hearing we kind of work it out amongst ourselves and different people are focusing on different issues. I mean, I don't know, those positions over there work okay, but I guess the question is where do you put the witnesses. There is not another place to put a witness, if those were lawyer spots. I don't know. We will sort through it.

**COMMISSIONER GRAHAM:** That's kind of an open question. I don't know if you guys -- because if you do

it on the fly, there may be a lot of pointing. I mean, I don't have a problem with laying out an order. And, you know, we can go from OPC and then cascade up or down, either way you want to go.

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MR. WISEMAN: Commissioner Graham, I agree with Mr. Moyle. We have always worked that out among ourselves in the past. And, you know, flipping seats can take a minute or two, but it's not the end of the world. And, you know, sometimes for whatever reasons, OPC might want to go first or second or last. The same with the rest of us. And we have always worked that out among ourselves. It really is not -- at least in my experience it has never been a problem.

**COMMISSIONER GRAHAM:** Yes, but I'm just looking at flipping seats at two minutes each time for 150-some-odd issues. Anyway, I just throw that out there.

MR. WISEMAN: It won't go by issue.

**COMMISSIONER GRAHAM:** My job is not to micromanage.

Any other issues?

**MR. YOUNG:** Yes, sir. Again, just to reiterate that positions in the prehearing -- in the prehearing will now at the conclusion of this, if the parties have not taken a position will become no

position. Also, to note that Mr. Nelson did mention in his prehearing statement -- I'm sorry, Ms. Larson. Ms. Larson is absent today, and in terms of -- we asked for leave to contact Ms. Larson to see if her positions have changed.

## **COMMISSIONER GRAHAM:** Okay.

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MR. YOUNG: But given the fact that it is a very, the family emergency, we don't know if she would be able to provide us the position by the end of tomorrow.

**COMMISSIONER GRAHAM:** Part of us granting her ability to miss this was for her to take the case as she got it. Now, you can give her the opportunity for those things that have changed to put a position on there, but the rest of the case she agreed to take -- my understanding, she agreed to take it as she got it.

MR. YOUNG: Okay.

COMMISSIONER GRAHAM: So when you send that e-mail out at 9:00 o'clock tomorrow morning letting the people know all the issues that have changed, make sure she also knows that she has until 5:00 o'clock to, you know, state her position on those issues that have changed. But other than that, I think her issues are as she left them. And I think that she probably -- if I'm not mistaken, I think she responded to all the issues

anyway.

MR. YOUNG: Almost; that's correct.

**COMMISSIONER GRAHAM:** So if it hasn't changed then there is no real reason for it to have changed.

MR. YOUNG: Okay. And speaking of the issues that have changed, staff would request that to the extent the parties' positions have changed or added due to the discussion here at the prehearing conference that they be provided, and any such changes to staff -provided to staff by the close of business tomorrow.

**COMMISSIONER GRAHAM:** You have to state that again, because you lost me.

MR. YOUNG: I'm sorry. Staff requests that to the extent the parties' positions change or are added due to the discussion at the prehearing conference here today that they be provided, that they provide any such changes to staff by the close of business tomorrow. And the reason for this is, the reason for this is we have to get the prehearing order completed.

**COMMISSIONER GRAHAM:** So you want the parties to send to you in written form the things that they said here orally?

MR. YOUNG: I have talked, I have polled some of the parties and they have agreed -- most of them, the ones I have polled have agreed to do that, to the extent

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they have changed. But that's something I can talk to 1 2 the parties off-line by myself. But I'm talking about the change of positions on the modified issues. 3 COMMISSIONER GRAHAM: Yes, the modified 4 That's clear it has got to be at 5:00 o'clock. 5 issues. MR. YOUNG: Yes. 6 7 COMMISSIONER GRAHAM: Okay. MR. WISEMAN: I'm sorry, I want clarification, 8 9 Where we changed our position today, do you please. want us to send you an e-mail with those just confirming 10 what we have said? 11 MR. YOUNG: That would be very, very helpful. 12 13 MR. WISEMAN: All right. We'll do that. COMMISSIONER GRAHAM: Any other issues? Any 14 other matters? 15 And that e-mail that goes out at 9:00 o'clock 16 17 in the morning, you will get my position on Issue 136. And I think that's it. If there is nothing else from 18 19 anybody else? Hopefully you all travel safe, and I'll 20 see you all next Monday. We stand adjourned. (The prehearing conference concluded at 6:10 21 p.m.) 22 23 24 25 FLORIDA PUBLIC SERVICE COMMISSION

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2	STATE OF FLORIDA )
3	: CERTIFICATE OF REPORTER
4	COUNTY OF LEON )
5	
6	I, JANE FAUROT, RPR, Chief, Hearing Reporter Services Section, FPSC Division of Commission Clerk, do
7	hereby certify that the foregoing proceeding was heard at the time and place herein stated.
8	IT IS FURTHER CERTIFIED that I
9	stenographically reported the said proceedings; that the same has been transcribed under my direct supervision; and that this transcript constitutes a true
10	transcription of my notes of said proceedings.
11	I FURTHER CERTIFY that I am not a relative, employee, attorney or counsel of any of the parties, nor
12	am I a relative or employee of any of the parties' attorney or counsel connected with the action, nor am I
13	financially interested in the action.
14	DATED THIS 15th day of August, 2012.
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17	JANE FAUROT, RPR FPSC Official Commission Reporter
18	(850) 413-6732
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1	STATE OF FLORIDA ) : CERTIFICATE OF REPORTER
2	COUNTY OF LEON )
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4	I, LINDA BOLES, RPR, CRR, Official Commission Reporter, do hereby certify that the foregoing
5	proceeding was heard at the time and place herein stated.
6	IT IS FURTHER CERTIFIED that I stenographically
7	reported the said proceedings; that the same has been transcribed under my direct supervision; and that this
8	transcript constitutes a true transcription of my notes of said proceedings.
9	I FURTHER CERTIFY that I am not a relative,
10	employee, attorney or counsel of any of the parties, nor am I a relative or employee of any of the parties'
11	attorneys or counsel connected with the action, nor am I financially interested in the action.
12	DATED THIS <sup>15th</sup> day of <sup>August</sup>
13	day of,
14	
15	Binda Bolen
16	LINDA BOLES, RPR, CRR FPSC Official Commission Reporter
17	(850) 413-6734
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