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October 12, 2012

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-VIA HAND DELIVERY -

Ms. Ann Cole, Director
 Division of the Commission Clerk and Administrative Services
 Florida Public Service Commission
 2540 Shumard Oak Blvd.
 Tallahassee, FL 32399-0850

Re: Docket No. 120015-EI; Pre-Filed Direct Testimony and Exhibits for Settlement Agreement Hearing

Dear Ms. Cole:

Pursuant to Order No. PSC-12-0529-PCO-EI, on behalf of Florida Power & Light Company ("FPL"), I am enclosing for filing in the above docket the original and fifteen (15) copies of the following witnesses' pre-filed direct testimony and exhibits: Robert E. Barrett, Jr., Terry Deason, Renae B. Deaton, Moray P. Dewhurst, and Sam A. Forrest.

Please contact me should you or your Staff have any questions regarding this filing.

Barrett Jr - DN 06946-12
 Deason - DN 06947-12
 Deaton - DN 06948-12
 Dewhurst - DN 06949-12
 Forrest - DN 06950-12

Sincerely,

John T. Butler

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Enclosure
 cc: Counsel for Parties of Record (w/encl.)

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CERTIFICATE OF SERVICE

I **HEREBY CERTIFY** that a true and correct copy of the foregoing has been furnished by hand delivery*, and electronic delivery this 12st day of October, 2012, to the following:

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**BEFORE THE FLORIDA
PUBLIC SERVICE COMMISSION**

**DOCKET NO. 120015-EI
FLORIDA POWER & LIGHT COMPANY**

**IN RE: PETITION FOR RATE INCREASE BY
FLORIDA POWER & LIGHT COMPANY**

DIRECT TESTIMONY & EXHIBITS OF:

ROBERT E. BARRETT, JR.

(PROPOSED SETTLEMENT AGREEMENT)

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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

FLORIDA POWER & LIGHT COMPANY

DIRECT TESTIMONY OF ROBERT E. BARRETT, JR.

(PROPOSED SETTLEMENT AGREEMENT)

DOCKET NO. 120015-EI

OCTOBER 12, 2012

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1 **I. INTRODUCTION**

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3 **Q. Please state your name and business address.**

4 A. My name is Robert E. Barrett, Jr. My business address is Florida Power &
5 Light Company (“FPL” or “the Company”), 700 Universe Boulevard, Juno
6 Beach, Florida 33408.

7 **Q. Did you previously submit direct and rebuttal testimony in this**
8 **proceeding?**

9 A. Yes.

10 **Q. Are you sponsoring any exhibits related to the Stipulation and Settlement**
11 **in this case?**

12 A. Yes. I am sponsoring the following exhibits:

- 13 • REB-9 – GBRA ROE Midpoint Illustrative Example
- 14 • REB-10 – MFR A-1 Canaveral, Riviera, and Port Everglades
- 15 • REB-11 – Dismantlement Reserve - Illustrative Example of Impact of
16 Amortization on Future Accruals
- 17 • REB-12 – Depreciation Accrual - Illustrative Example of Effect of
18 Nuclear Plant Additions on Accrual

19 **Q. What is the purpose of your testimony?**

20 A. The purpose of my testimony is to address three of the issues identified in the
21 Third Order Revising Order Establishing Procedure, Order No. PSC-12-0529-
22 PCO-EI. Specifically, I will explain why the following provisions of the

1 Stipulation and Settlement filed on August 15, 2012 (the “Proposed
2 Settlement Agreement”) are appropriate and in the public interest: (1) the
3 Generation Base Rate Adjustment (“GBRA”) for the Canaveral, Riviera and
4 Port Everglades Modernization Projects (Issue 1); (2) the amortization of a
5 portion of FPL’s dismantlement reserve (Issue 2); and (3) the deferral of
6 FPL’s filing of its depreciation and dismantlement studies (Issue 3).

7 **Q. Please summarize your testimony.**

8 A. The Proposed Settlement Agreement has a four-year term, which provides an
9 extended period of rate certainty and avoids the need for expensive and
10 disruptive base rate proceedings during that term. The three measures that I
11 address in my testimony are essential elements of the Proposed Settlement
12 Agreement that make the four-year term feasible. These provisions are
13 consistent with good ratemaking principles, they have been deployed by this
14 Commission previously, and they work together in the context of the overall
15 settlement for the benefit of customers as well as the investors who provide
16 the financial platform for the Company’s investment and operations.
17 Therefore, approving the Proposed Settlement Agreement with those
18 provisions would be in the public interest.

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1 **Q. What is the impact of implementing GBRA on the Company's earned**
2 **return?**

3 A. Mathematically, the GBRA *cannot* increase FPL's earned return on common
4 equity ("ROE") above the mid-point approved by the Commission and, in
5 fact, if FPL were earning above the mid-point at the time that a GBRA were
6 implemented, it would tend to bring FPL's earned ROE down toward the mid-
7 point. I describe this in more detail later in my testimony and have provided
8 an illustrative example on Exhibit REB-9.

9 **Q. For what generating units has FPL previously utilized the GBRA**
10 **mechanism?**

11 A. FPL successfully utilized the GBRA mechanism under the 2005 rate
12 settlement agreement to recover the costs associated with Turkey Point Unit 5
13 in 2007 and West County Units 1 and 2 in 2009.

14 **Q. Why is it appropriate for FPL to recover the costs associated with the**
15 **Cape Canaveral, Riviera, and Port Everglades Modernization Projects**
16 **through a GBRA mechanism?**

17 A. The GBRA is an appropriate mechanism to provide prudent cost recovery
18 associated with the in-service of new generating plants for the following
19 reasons:

- 20 1) Necessary to deliver four year rate certainty;
- 21 2) Mirrors the step increase approach utilized in base rates to recover
22 generating plant costs;
- 23 3) Retains appropriate cost oversight capability for the Commission;

- 1 4) Provides cost protection for customers;
- 2 5) Synchronizes fuel savings with non-fuel costs thereby minimizing the
- 3 total bill impact; and
- 4 6) Provides for administrative efficiency.

5 I will describe each of these in more detail below.

6

7 Four Year Rate Certainty

8 The GBRA mechanism is an integral part of the Proposed Settlement
9 Agreement, and is required in order to facilitate four years of base rate
10 certainty to our customers while affording the Company the opportunity to
11 recover its prudently incurred costs. Without GBRA, the Company could not
12 commit to a four-year period of no base rate increases because it would be
13 unable to absorb the costs of the new units. For instance, the approximate
14 impact to ROE for Cape Canaveral, Riviera, and Port Everglades without a
15 change to base rates would be a reduction in ROE of 103 bps, 148 bps, and
16 136 bps, respectively. The cumulative impact of all three units would be a
17 reduction in ROE of nearly 400 bps, quite clearly requiring supplemental rate
18 relief. These amounts are reflected on Exhibit REB-10.

19

20 GBRA Mirrors a Base Rate Step Increase Approach

21 The concept of the proposed GBRA mechanism is consistent with the
22 Canaveral base rate step increase filing and is consistent with other step
23 increases approved by this Commission. Like the Canaveral Step Increase, it

1 uses incremental costs to calculate revenue requirements and synchronizes the
2 increase with the in-service date of the facility. GBRA and step increase
3 methods properly reflect the incremental cost of financing the new generating
4 plant and therefore provide a proper matching of costs and rates, and is
5 consistent with how past GBRA's were calculated. It would be inappropriate
6 to use an embedded cost of capital, including such items as existing short term
7 debt and customer deposits (which will vary independent of the existence of
8 the new plant) to calculate revenue requirements for new generating plants
9 which will require new long term debt and equity for permanent financing.

10

11 Proper Cost Oversight

12 GBRA increases are based on the economic analysis that the Commission
13 thoroughly reviewed and approved as part of the need determination for each
14 plant. The first 12 months revenue requirements of each new plant are
15 implicitly validated by that overall economic review. Historically, FPL's
16 actual capital costs for plants placed in rates using GBRA have been no more
17 than, and in most cases less than, the need determination revenue
18 requirements which form the basis for the cumulative present value revenue
19 requirements ("CPVRR") analysis upon which the need determination was
20 based. Therefore, history shows that the need determination estimates have
21 served as a reasonable basis for setting future rates. In addition, as has been
22 the process in the past, the Commission confirms the revenue requirements
23 and base rate impacts for the GBRA prior to implementation through a formal

1 filing made by FPL as a part of the Capacity Clause proceedings and
2 submittals. No rate change is made without proper regulatory oversight. In
3 fact, historically no party (including the Office of Public Counsel and the
4 Florida Retail Federation) has ever objected to the calculations submitted as a
5 part of this efficient and well understood process.

6

7 Cost Protection for Customers

8 The use of a GBRA mechanism affords substantial additional protection to the
9 customer because the initial rate adjustment allows for recognition of cost
10 decreases only. This provides additional protection for customers. Should the
11 final capital costs be less than the need determination estimates, the customer
12 is assured a timely refund and a prospective rate reduction, which would not
13 be the case with a traditional base rate filing. This protection has been clearly
14 demonstrated as the actual costs for Turkey Point Unit 5 were lower than
15 estimated in its need determination, and customers' rates were promptly
16 revised to reflect this lower cost. In that instance, FPL reduced the GBRA
17 factor for Turkey Point Unit 5 to recognize that the actual construction costs
18 for that unit came in below the estimate. The factor was reduced from 3.271%
19 to 3.129%, and a credit of \$9.3 million was returned to customers through
20 FPL's capacity clause for the period in which the higher GBRA factor had
21 been in effect.

22

1 If instead the plant costs are higher than the need determination estimate, the
2 Company could only implement GBRA at the lower amount. FPL, at its
3 option, would then be allowed to petition the Commission, in a limited scope
4 proceeding, to seek recovery of the higher revenue requirements due to actual
5 construction costs exceeding the projections.

6

7 Synchronizes Fuels Savings with Plant Cost Recovery

8 The GBRA mechanism is the most efficient and effective way of providing
9 for new generating plant recovery in base rates commensurate with the time
10 fuel savings associated with new plant begin to be achieved, and the
11 Company's expenses associated with operation of new units are incurred. As
12 these modernization projects are providing a reduction in customer bills over
13 the life of these assets on a present value basis, it is reasonable to seek a cost
14 recovery method that matches those fuel savings to customers with base rate
15 recovery to the Company.

16

17 Administrative Efficiency

18 The GBRA relies on Power Plant Siting Act ("PPSA") need determination
19 cost estimates as a threshold for cost recovery (or, in the case of the Canaveral
20 Modernization Project, the detailed schedules setting forth that unit's revenue
21 requirements that were provided in support of the Canaveral Step Increase that
22 FPL included in its original March 19, 2012 rate petition and that were the

1 subject of scrutiny in the August 2012 technical hearing). These cost
2 estimates are used to calculate the annualized base revenue requirement for
3 the first 12 months of operation. The Company would calculate the revenue
4 requirement reflecting the costs upon which the CPVRR were predicated.
5 FPL would then submit this calculation along with the proposed tariff to the
6 Commission for approval. The use of a GBRA for the Canaveral, Riviera and
7 Port Everglades Modernization Projects will result in greater regulatory and
8 administrative efficiency and avoid the tremendous expenditure of costs and
9 distraction of resources associated with multiple back-to-back base rate
10 proceedings.

11 **Q. What risks do FPL and its investors continue to bear under GBRA?**

12 A. FPL retains all the construction risk associated with building these new-
13 generation, highly efficient technologies. It must independently finance the
14 construction of these projects over long periods. GBRA does not provide for
15 an automatic pass through - instead the rate change is well documented,
16 capped at the need determination amount, formally filed for review by the
17 public and all interested parties, and then implemented consistent with
18 commercial operation timing.

19 **Q. Would implementing a GBRA mechanism as a part of this settlement
20 increase FPL's ROE above the mid-point of the authorized ROE range?**

21 A. No, it would not. The GBRA mechanism is mathematically incapable of
22 increasing the settlement ROE above the mid-point of the authorized range. If
23 FPL is earning above the authorized mid-point prior to the GBRA for other

1 reasons, the GBRA would actually drive the ROE down towards the
2 authorized mid-point. Conversely, if FPL is earning below its authorized mid-
3 point prior to the GBRA, implementation of the GBRA will move the ROE
4 toward the authorized midpoint. Exhibit REB-9 demonstrates this
5 mathematical certainty. Therefore, one could say that GBRA is “mid-point
6 seeking.”

7 **Q. Does the proposed GBRA mechanism address concerns expressed by the**
8 **Commission in Order No. PSC-10-0153-FOF-EI?**

9 A. Yes. The proposed GBRA mechanism addresses the following concerns:

- 10 • The order expressed concern that the GBRA mechanism requested by
11 FPL in its 2010 rate request, if approved, would have been permanent.
12 This would not be the case under the Proposed Settlement Agreement.
13 Rather, the GBRA mechanism is limited to the four-year settlement
14 period and applies only to the three modernization projects that are
15 expected to come into service during that period.
- 16 • The order also expressed concern that the Company might over earn
17 its allowed ROE due to the application of a GBRA. As discussed
18 above, this is mathematically impossible, as the GBRA is by its nature
19 “mid-point seeking.”
- 20 • Lastly, the order expressed concern for approval of GBRA in a rate
21 case as a policy change without providing consideration of its use by
22 other utilities. Here, however, the GBRA is a component of a time-

1 bound, negotiated settlement, so there would be no generally
2 applicable precedent resulting from its approval.

3 **Q. How will the first year Annualized Base Revenue Requirement for the**
4 **Canaveral Modernization Project be calculated?**

5 A. The first year annualized base revenue requirement is based on the following
6 assumptions: the revised Cape Canaveral Modernization Project costs and
7 expenses included in the Appendix to FPL's post hearing brief filed on
8 September 21, 2012, the as-filed, incremental capital structure, the revised
9 long term debt cost rate as described by FPL in its post hearing brief, and the
10 settlement ROE of 10.7%.

11 **Q. How will the first year Annualized Base Revenue Requirements for the**
12 **Riviera and Port Everglades Modernization Projects be calculated?**

13 A. The first year annualized base revenue requirements for the Riviera and Port
14 Everglades Modernization Projects are based on the following assumptions:
15 the projected capital costs and expenses included in the projects' respective
16 need determination filing, the as filed and revised incremental capital structure
17 and cost rates for the Canaveral Modernization Project, and the settlement
18 ROE of 10.7%, consistent with Paragraph 8(c) of the Proposed Settlement
19 Agreement.

20 **Q. What are the amounts for the estimated first year Annualized Base**
21 **Revenue Requirements for these three projects?**

22 A. Exhibit REB-10 provides Schedule MFR A-1 for Canaveral, Riviera and Port
23 Everglades Modernization Projects.

1 **Q. Is the GBRA mechanism in the public interest?**

2 A. Yes. It allows for the Company to recover prudently incurred costs previously
3 approved by the Commission in its need determination filings, and provides
4 the Company the opportunity to earn a return on and of its investments. In
5 addition, the GBRA utilizes the settlement ROE and provides a mechanism
6 that avoids permanent severe degradation to FPL's ROE.

7

8 **III. AMORTIZATION OF DEPRECIATION**
9 **AND DISMANTLEMENT RESERVES (ISSUE 2)**

10

11 **Q. What does the Proposed Settlement Agreement provide as it relates to**
12 **amortization of the depreciation and dismantlement reserves?**

13 A. Paragraph 10 of the Proposed Settlement provides FPL with discretion as to
14 amortization during the settlement term of the "Reserve Amount." In
15 Paragraph 10(b), the Reserve Amount is the sum of (1) the higher of \$191
16 million or the actual remaining portion of the total \$894 million Depreciation
17 Reserve Surplus that the Commission authorized FPL to amortize in Order
18 No. PSC-10-0153-FOF-EI plus (2) a portion of FPL's fossil dismantlement
19 reserve. The total Reserve Amount to be amortized cannot exceed \$400
20 million over the settlement term.

21 **Q. Why is this provision critical to the settlement?**

22 A. It provides the Company the flexibility necessary to achieve reasonable
23 financial results during the extended settlement period. Without this

1 flexibility, base rates could not be held constant for such a long time due to
2 the risk of weather, inflation, mandated cost increases and other factors
3 affecting FPL's earnings that are beyond the Company's control. The \$400
4 million Reserve Amount includes \$191 million of remaining surplus
5 depreciation that is included in the Company's 2013 Test Year request.
6 Therefore, the incremental \$209 million, an average of \$70 million or 45 basis
7 points of ROE per year, is all that is available during the three years of the
8 Settlement Agreement beyond 2013 to provide flexibility to absorb revenue
9 and cost uncertainty.

10 **Q. Would FPL's customers be adversely affected by allowing FPL to**
11 **amortize the Reserve Amount during the settlement term?**

12 A. No. The Commission has already approved amortization of the Depreciation
13 Reserve Surplus, so the Proposed Settlement Agreement provides nothing new
14 in that regard. As to the dismantlement reserve, the proposed amortization is
15 reasonable in relation to the current level of the reserve and the current
16 projections of when dismantlement will need to occur.

17 **Q. What is FPL's current assessment of the adequacy of its current fossil**
18 **dismantlement reserve?**

19 A. FPL's last dismantlement study was filed with the Commission in March 2009
20 in conjunction with its base rate petition in Docket No. 080677-EI, and the
21 Company has not completed or finalized another dismantlement study since
22 then. Therefore, FPL is unable to provide a precise calculation or updated
23 estimate of the current present value of expected future dismantlement, or

1 annual dismantlement accrual at this time. However, all other things equal,
2 FPL's construction of the modernization projects will have a downward effect
3 on the level of the necessary accrual and would provide a greater likelihood
4 for a sufficient reserve due to the deferral of a portion of the necessary
5 dismantlement of these facilities decades into the future.

6 **Q. What does the Company forecast for amortization of its dismantlement**
7 **reserve during the four year period?**

8 A. The settlement caps the use of depreciation surplus and dismantlement,
9 collectively the "Reserve Amount," to no more than \$400 million over the
10 term. The as filed remaining amount of FPL's Total Depreciation Reserve
11 Surplus is \$191 million, which would leave \$209 million of dismantlement
12 reserve for FPL to amortize (\$400 million maximum Reserve Amount minus
13 \$191 million depreciation surplus amortization). During the term of the
14 agreement, FPL will continue to accrue approximately \$18.5 million annually
15 to the dismantlement reserve. When future accruals are considered (\$209
16 million minus \$74 million), the reduction to the reserve, due to this provision
17 of the agreement, should be no more than \$135 million.

18 **Q. What will be the impact on the dismantlement accrual in FPL's next**
19 **study if it amortizes a net of \$135 million during the next four years?**

20 A. The accrual of dismantlement reserve is not highly sensitive to the current
21 level of the reserve because the use of the dismantlement reserve is targeted so
22 far into the future. For example, an amortization of \$209 million assumed to
23 be spread ratably over all assets, all else equal, would increase the accrual by

1 approximately \$7.0 million. This increase would be only 0.1% of FPL's total
2 2013 projected revenue requirements. This is illustrated on Exhibit REB-11.

3 **Q. How would FPL provide for future dismantlement costs if FPL amortizes**
4 **a portion of its dismantlement reserve over the term of the agreement?**

5 A. Future dismantlement costs will be provided for through current and future
6 dismantlement accruals determined by authorized amounts approved by the
7 Commission after reviewing dismantlement studies filed periodically by the
8 Company. All Commission authorized accruals are collected over the
9 remaining life of the units to be dismantled.

10 **Q. Does the amortization of the dismantlement reserve over the term of the**
11 **agreement violate the regulatory principle of intergenerational equity?**

12 A. No, it does not. First, we have demonstrated that even the highest possible
13 amortization afforded under the Proposed Settlement Agreement is reasonably
14 anticipated to have only a modest impact on the size of future accruals.
15 Secondly, FPL's recent modernization projects have allowed for the
16 construction of new generating plants at existing plant sites and thereby defer
17 for 30 years or more the need to incur the full cost of green field
18 dismantlement at those sites. Therefore, a portion of its currently accrued
19 dismantlement reserve will not be needed until much later than previously
20 anticipated, which would mitigate the effect of the dismantlement flow-back
21 contemplated by the Proposed Settlement Agreement.

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**IV. DEFERRAL OF DEPRECIATION
& DISMANTLEMENT STUDIES (ISSUE 3)**

Q. Why is the Company proposing to defer filing the depreciation and dismantlement studies during the term of the Proposed Settlement Agreement?

A. One of the important features of this four year Proposed Settlement Agreement is rate stability and predictability. As I discussed above with respect to amortization of the Reserve Amount, the Company must be able to manage currently unknown and unanticipated cost and revenue changes during the extended term of the Proposed Settlement Agreement. It could not therefore, commit to a settlement with fixed base rates, while assuming the risk of depreciation and/or dismantlement accrual increases during the settlement term. Nor would it be reasonable to expect customers to have base rates remain constant if the Company's depreciation accruals were reduced. The base rate freeze contemplated by the Proposed Settlement Agreement must be sustainable if predictable, stable rates are to be maintained for customers. Therefore, Paragraph 11 of the Proposed Settlement Agreement provides that FPL will not be required to file a depreciation or dismantlement study, nor changes its depreciation rates or dismantlement accruals, during the settlement term.

Q. Has the Company calculated its expected 2013 depreciation accrual based on a new depreciation study utilizing capital expenditures through 2013

1 **and updating for parameter changes through the most recent historical**
2 **period?**

3 A. No. Although the Company has begun the extended effort of preparing its
4 next depreciation study, that work is currently in the preliminary stages with
5 significant additional analysis remaining. It is important to note that the
6 historical conditions that gave rise to the depreciation reserve surplus in FPL's
7 last study are already fully reflected in the current approved depreciation rates,
8 and FPL does not expect those conditions to be repeated. A significant driver
9 of the historical surplus was recognition of the life extension of FPL's nuclear
10 units. Now however, with incremental plant investment since the last study
11 totaling over \$9 billion and no indicator of significant increased life spans, we
12 can reasonably anticipate that there likely will be a deficit in at least some
13 functions of depreciation reserve.

14
15 As an example, \$3 billion has been invested in the nuclear function since the
16 last study, which must be recovered over the remaining lives of these units.
17 Because the life spans of these units are fixed, the higher capital costs will
18 quite obviously increase the annual accrual needed for those accounts.
19 Exhibit REB-12 provides this illustrative example. The same general point
20 would apply to the other \$6 billion of incremental non-nuclear plant, but the
21 impact of those investments is not as readily illustrated in a simplified
22 example due to differences in life spans and other parameters for the various
23 types of investment.

1 As shown on Exhibit REB-12, continuing the use of the current approved
2 nuclear function depreciation rate of 2.0% and factoring in projected
3 incremental activity through 2013 would result in an estimated depreciation
4 accrual of \$134 million for the nuclear function. If this accrual was further
5 adjusted to reflect the remaining life beyond 2013, then the nuclear
6 depreciation rate and accrual would increase to 3.1%, and \$207 million,
7 respectively. As such, by deferring FPL's next depreciation study until after
8 the settlement term, FPL would experience an annual deficit, or shortfall, in
9 its accrual of \$73 million related to the incremental investment in the nuclear
10 function, which would need to be incorporated into the next depreciation
11 study. This would then result in an increase to FPL's nuclear depreciation rate
12 and accrual to 3.3% and \$224 million, respectively. This is only an increase
13 of 0.2% in the accrual rate, or about \$17 million in the annual accrual, due to
14 the four year delay.

15
16 This illustrative example shows that a delay in filing a depreciation study
17 would not be expected to materially impact FPL's annual depreciation
18 accruals. In fact, less than 20% of the \$90 million increase in accruals for the
19 nuclear function from 2013 to 2017 in this example (i.e., \$224 million minus
20 \$134 million) would be due to the delay in the filing. And in exchange for
21 that delay, customers would have avoided a \$73 million annual increase in
22 depreciation accruals for the nuclear function over the four-year settlement

1 term. Of course, the \$6 billion in incremental non-nuclear infrastructure
2 investment would also affect the accrued accruals in this time period.

3

4 **Q. Does the anticipated deficit trend indicate that deferring the next**
5 **depreciation study would create intergenerational inequity, as future**
6 **customers bear the increased accruals?**

7 A. No. Although there is a possibility that accruals may need to increase at the
8 end of the settlement period, the benefits of the settlement for customers more
9 than offset that possibility. Utility assets are long lived. Their costs are
10 recovered prospectively, usually over very long periods of time, because
11 regulatory accounting is designed to spread changes in those estimates over
12 future periods. Therefore, a deferral of four years would not be expected to
13 create intergenerational inequities.

14 **Q. What changes does FPL expect in its dismantlement accrual**
15 **requirements over the term of the Proposed Settlement Agreement?**

16 A. For the reasons I discussed above, FPL does not expect significant increases
17 in the dismantlement accrual to be required when a new study is filed at the
18 end of the settlement term. The Modernization Projects will result in
19 deferring for many years a significant portion of the dismantlement costs for
20 those sites.

21 **Q. Is FPL aware of any other Florida investor-owned electric utilities that**
22 **have been authorized to defer the filing of their depreciation and/or**
23 **dismantlement studies?**

1 A. Yes. In Paragraph 18 of the current Progress Energy Florida settlement
2 agreement, all signatories agreed to defer the filing of Progress' depreciation,
3 dismantlement, and decommissioning studies.

4

5

V. SUMMARY

6

7 **Q. Please summarize your testimony.**

8 A. The Proposed Settlement Agreement is a reasonable balance among the
9 interests of the Company and its customers. The GBRA, flexible amortization
10 of the Reserve Amount, and FPL's ability to defer the depreciation and
11 dismantlement studies during the settlement term are integral parts of that
12 balance. For the reasons I have explained, each of those provisions is
13 reasonable, will not adversely affect customers, and is in the public interest.

14 **Q. Does this conclude your testimony?**

15 A. Yes.

GBRA ROE Midpoint Illustrative Example

	Before Incremental GBRA Plant			Incremental GBRA Plant			After Incremental GBRA Plant		
Rate base	\$20,000			\$1,000			\$21,000		
Capital structure	Amount	Cost Rate	Weighted Average	Amount	Cost Rate	Weighted Average	Amount	Cost Rate	Weighted Average
Debt	\$6,800	5.30%	1.80%	\$404	4.10%	1.66%	\$7,204	5.23%	1.80%
Equity	9,200	10.70%	4.92%	596	10.70%	6.38%	9,796	10.70%	4.99%
Deferred taxes	4,000	0.00%	0.00%	0	0.00%	0.00%	4,000	0.00%	0.00%
Total	\$20,000		6.72%	\$1,000		8.03%	\$21,000		6.79%

FPL Earning at 10.7%, GBRA is at 10.7%

Net operating income	\$1,345	\$80	\$1,425
Rate of return	6.72%	8.03%	6.79%
Non equity costs	<u>1.80%</u>	<u>1.66%</u>	<u>1.80%</u>
Available to equity	4.92%	6.38%	4.99%
Equity ratio	<u>46.00%</u>	<u>59.60%</u>	<u>46.65%</u>
Earned return on equity	10.70%	10.70%	10.70%

FPL Earning at 10.5%, GBRA is at 10.7%

Net operating income	\$1,326	\$80	\$1,407
Rate of return	6.63%	8.03%	6.70%
Non equity costs	<u>1.80%</u>	<u>1.66%</u>	<u>1.80%</u>
Available to equity	4.83%	6.38%	4.90%
Equity ratio	<u>46.00%</u>	<u>59.60%</u>	<u>46.65%</u>
Earned return on equity	10.50%	10.70%	10.51%

FPL Earning at 10.9%, GBRA is at 10.7%

Net operating income	\$1,363	\$80	\$1,444
Rate of return	6.82%	8.03%	6.87%
Non equity costs	<u>1.80%</u>	<u>1.66%</u>	<u>1.80%</u>
Available to equity	5.01%	6.38%	5.08%
Equity ratio	<u>46.00%</u>	<u>59.60%</u>	<u>46.65%</u>
Earned return on equity	10.90%	10.70%	10.89%

**CANAVERAL MODERNIZATION PROJECT
ESTIMATED FIRST YEAR REVENUE REQUIREMENTS**

<u>Revenue Requirement Calculation</u>	<u>FIRST YEAR OPERATIONS (\$000)</u>
Jurisdictional Adjusted Rate Base	\$811,809
Rate of Return on Rate Base	8.550%
Required Jurisdictional Net Operating Income	<u>69,411</u>
Required Net Operating Income	69,411
Jurisdictional Adjusted Net Operating Income (Loss)	(31,876)
Net Operating Income Deficiency (Excess)	<u>101,287</u>
Net Operating Income Multiplier	1.63188
Revenue Requirement ⁽¹⁾	<u>\$165,289</u>
ROE Impact of Revenue Requirements ⁽²⁾	103 bps

Notes:

(1) Based on the following assumptions: the revised Cape Canaveral Modernization Project costs and expenses included in the Appendix to FPL's post hearing brief filed on September 21, 2012, the as-filed, incremental capital structure, the revised long term debt cost rate as described by FPL in its post hearing brief, and the settlement ROE of 10.7%.

(2) Based on \$160M in Revenue Requirement change per 100 basis points (bps).

**RIVIERA MODERNIZATION PROJECT
ESTIMATED FIRST YEAR REVENUE REQUIREMENTS**

Revenue Requirement Calculation	FIRST YEAR OPERATIONS (\$000)
Jurisdictional Adjusted Rate Base	\$1,220,926
Rate of Return on Rate Base	8.550%
Required Jurisdictional Net Operating Income	<u>104,392</u>
Required Net Operating Income	104,392
Jurisdictional Adjusted Net Operating Income (Loss)	(40,253)
Net Operating Income Deficiency (Excess)	<u>144,645</u>
Net Operating Income Multiplier	1.63188
Revenue Requirement ⁽¹⁾	<u>\$236,043</u>
ROE Impact of Revenue Requirements ⁽²⁾	148 bps

Note:

(1) Based on the following assumptions: the projected capital costs and expenses included in the Riviera Modernization project need determination filing, the as filed and revised incremental capital structure and cost rates for the Canaveral Modernization Project, and the settlement ROE of 10.7%, consistent with Paragraph 8(c) of the Proposed Settlement Agreement.

(2) Based on \$160M in Revenue Requirement change per 100 basis points (bps).

**PORT EVERGLADES MODERNIZATION PROJECT
ESTIMATED FIRST YEAR REVENUE REQUIREMENTS**

Revenue Requirement Calculation	FIRST YEAR OPERATIONS (\$000)
Jurisdictional Adjusted Rate Base	\$1,144,824
Rate of Return on Rate Base	8.550%
Required Jurisdictional Net Operating Income	<u>97,885</u>
Required Net Operating Income	97,885
Jurisdictional Adjusted Net Operating Income (Loss)	(35,618)
Net Operating Income Deficiency (Excess)	<u>133,503</u>
Net Operating Income Multiplier	1.63188
Revenue Requirement ⁽¹⁾	<u>\$217,862</u>
ROE Impact of Revenue Requirements ⁽²⁾	136 bps

Note:

(1) Based on the following assumptions: the projected capital costs and expenses included in the Port Everglades Modernization project need determination filing, the as filed and revised incremental capital structure and cost rates for the Canaveral Modernization Project, and the settlement ROE of 10.7%, consistent with Paragraph 8(c) of the Proposed Settlement Agreement.

(2) Based on \$160M in Revenue Requirement change per 100 basis points (bps).

Dismantlement Reserve
Illustrative Example of Impact of Amortization on Future Accruals
(\$ millions)

Table 1: Computation of Net Accrual Activity (2013 - 2016)						
Description: This table summarizes the 4-year activity for current authorized accrual adjusted for an illustrative dismantlement flowback.						
	2013	2014	2015	2016	Total	Comments
Authorized Accruals	\$ 18.3	\$ 18.3	\$ 18.3	\$ 18.3	\$ 73.2	Current authorized accrual
Annual Flowback	(52.3)	(52.3)	(52.3)	(52.3)	(209.0)	Maximum flowback to dismantlement expense spread ratably over 2013 - 2016
Net Accrual Impact	\$ (34.0)	\$ (34.0)	\$ (34.0)	\$ (34.0)	\$ (135.8)	Net impact on accrual activity during 2013 - 2016

Table 2: Computation of Recollection Due to Illustrative Flowback		
Description: This table summarizes the recollection of flowback over remaining life and the potential impact on the 2017 proposed accrual.		
		Comments
Assumed Recollected Accrual		
Total	\$ 135.8	Due to 2013 - 2016 flowback
Present Value	75.4	Using compounding rate
Compounding Rate	4%	Current compounding inflation based on cost escalations (most plants between 3 and 5%)
Average Remaining Life	15.0	Estimated after 4 years passage (current is 19)
Annualized Recollection	\$ 7.2	Annual recollection amount (most recent 4-year average from Table 4)

Table 3: Comparison of Authorized (2010) and Potential Accruals (2017)		
Description: This table summarizes the comparison of the 2010 authorized accrual and the estimate on the 2017 potential accrual.		
Current Authorized Accrual	\$ 18.3	
Potential 2017 Accrual	25.5	
Accrual Net Change	\$ 7.2	Assume no other changes in assumptions during 2013 - 2016

Table 4: Flowback PV of \$75.4M	
Year	Amount
2017	\$ 6.8
2018	7.1
2019	7.3
2020	7.6
2021	7.9
2022	8.3
2023	8.6
2024	8.9
2025	9.3
2026	9.7
2027	10.0
2028	10.4
2029	10.9
2030	11.3
2031	11.7
	\$ 135.8

4 year average = \$7.2M

Depreciation Accrual

Illustrative Example of Effect of Nuclear Plant Additions on Accrual⁽¹⁾

(Dollars in Millions)

Line No.		2009 Approved Depreciation Rate and Parameters with 2009 Forecast Plant and Commission Ordered Reserve	2010 - 2013 Incremental Spending and Reserve	2009 Approved Depreciation Rate and Forecast Spending through 2013	2009 Parameters (Updated Remaining Life) and Forecast Spending through 2013	Annual Deficit in Depreciation Accrual (2013 and beyond) from Additional Spending in 2010- 2013 and Passage of Time	2017 Amounts Assuming Continued Use of 2009 Parameters and No Additional Spending Beyond 2013	2017 Amounts Assuming use of Updated Remaining Life ^(E)	Diff in Annual Accrual ^(F)
1	Plant Balance ^(G)	\$ 3,970	\$ 2,806	\$ 6,776	\$ 6,776		\$ 6,776	\$ 6,776	
2	Net Salvage	48	34		82		82	82	
3	Total Cost	\$ 4,018	\$ 2,840		\$ 6,858		\$ 6,858	\$ 6,858	
4	Reserve ^(H)	(1,994)	(304)		(2,298)		(2,834)	(3,127)	
5	Future Accruals (NBV)	2,024	2,536		4,560		4,024	3,731	
6	Average Remaining Life	26		26	22		18	18	
7	Annual Accrual	\$ 78	\$ 56	\$ 134 ^A	\$ 207 ^B	\$ 73 ^C	\$ 224 ^D	\$ 207	\$ 17
8	Accrual Rate	2.0%		2.0%	3.1% ^B		3.3% ^D	3.1%	

Notes:

A: Continued use of 2% (2009 approved accrual rate) would result in an annual accrual in 2013 of \$134 million (\$6,776*2%)

B: The accrual should be \$207 million (rate of 3.1%) beginning in 2013 if it is recalculated by taking the NBV of \$4,560 over the remaining life of 22 years

C: The annual deficit, or shortfall, in the accrual is \$73 million if the Company kept using an accrual rate of 2% rather than 3.1% based on remaining life

D: Deferring the study until 2017 means the accrual would now need to be \$224 million (rate of 3.3%) - \$17 million higher than if it had been adjusted in 2013.

E: Represents the resulting amounts had the accrual for 2013 through 2016 been \$207 million (see note B)

F: Represents the difference in the annual accrual between the \$207 million (see Note E) and the \$224 million (see Note D).

G: Total system 13-month average nuclear plant balance of \$6,776 million at December 31, 2013 agrees to MFR B-6, page 1.

H: Total system 13-month average nuclear reserve balance of \$2,298 million at December 31, 2013 agrees to MFR B-6, page 5.

I: In this illustrative example, of the total required increase in the annual accrual of \$90 million in 2017 (D - A), delaying the study for four years accounts for less than 20% of the increase, or \$17 million (D - B)