

BEFORE THE  
FLORIDA PUBLIC SERVICE COMMISSION

In the Matter of:

DOCKET NO. 130040-EI

PETITION FOR RATE INCREASE  
BY TAMPA ELECTRIC COMPANY.

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VOLUME 8

Pages 1437 through 1478

PROCEEDINGS: HEARING

COMMISSIONERS

PARTICIPATING: CHAIRMAN RONALD A. BRISÉ  
COMMISSIONER LISA POLAK EDGAR  
COMMISSIONER ART GRAHAM  
COMMISSIONER EDUARDO E. BALBIS  
COMMISSIONER JULIE I. BROWN

DATE: Wednesday, September 11, 2013

TIME: Commenced at 9:33 a.m.  
Concluded at 10:20 a.m.

PLACE: Betty Easley Conference Center  
Room 148  
4075 Esplanade Way  
Tallahassee, Florida

REPORTED BY: LINDA BOLES, CRR, RPR  
Official FPSC Reporter  
(850) 413-6734

APPEARANCES: (As heretofore noted.)

I N D E X

WITNESSES

NAME: PAGE NO.

\*\*\*NO WITNESSES CALLED IN THIS VOLUME\*\*\*

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## P R O C E E D I N G S

1  
2 (Transcript follows in sequence from  
3 Volume 7.)

4 **CHAIRMAN BRISÉ:** Good morning. Today is  
5 September 11, and soon I'm going to ask you to join  
6 me in a moment of silence. But before we do that,  
7 most of us probably, probably remember where we were  
8 on September 11, 2001, on that fateful day where  
9 2,947 people lost their lives. And we're going to  
10 take a moment of silence to remember those who lost  
11 their lives; and also in memory of those who lost  
12 their lives trying to save lives; and those who were  
13 just doing what they were supposed to do, go to work  
14 and travel to take care of whatever it is that they  
15 were planning to take care of on that day.

16 We're also going to, as we stand in a  
17 moment of silence, think about those who continue to  
18 protect us daily so that we can continue to enjoy  
19 the freedoms and the safety that we enjoy in this  
20 country.

21 And I especially want to thank Colonel  
22 Fike for his service today to our country. And we  
23 also want to think about the families that lost  
24 loved ones on that day, and children who are without  
25 fathers, children without mothers, and siblings who

1 lost other siblings, husbands who lost wives, and  
2 wives who lost husbands and so forth. So if you  
3 would join me in standing for a moment of silence.

4 (Moment of silence observed.)

5 Thank you. So today we are going to  
6 convene to continue our work on Docket Number  
7 130040-EI. And in order to do so, we're going to  
8 take appearances and then we're going to move  
9 straight into what we have to do today. So we'll go  
10 ahead and take appearances.

11 **MR. BEASLEY:** Thank you, Mr. Chair.

12 James D. Beasley and J. Jeffry Wahlen,  
13 along with Kenneth R. Hart and Ashley M. Daniels of  
14 the law firm of Ausley & McMullen representing Tampa  
15 Electric Company. I would also like to introduce  
16 Mr. T. J. Szelistowski, Managing Director of  
17 Regulatory Affairs, who's seated to the left of  
18 Mr. Wahlen; and Mr. William R. Ashburn, Director of  
19 Pricing and Financial Analysis for Tampa Electric,  
20 who's seated to the left of Mr. Szelistowski.

21 **LIEUTENANT COLONEL FIKE:** Lieutenant  
22 Colonel Gregory Fike representing the Federal  
23 Executive Agencies.

24 **MS. KAUFMAN:** Good morning, Chairman,  
25 Commissioners. Vicki Gordon Kaufman here on behalf

1 of the Florida Industrial Power Users Group.

2 **MR. WRIGHT:** Robert Scheffel Wright and  
3 John T. LaVia, III, on behalf of the Florida Retail  
4 Federation. Thank you.

5 **MS. CHRISTENSEN:** Patricia Christensen and  
6 Charles Rehwinkel with the Office of Public Counsel,  
7 along with J. R. Kelly, the Public Counsel. Thank  
8 you.

9 **CHAIRMAN BRISÉ:** All right. Thank you.  
10 Staff.

11 **MS. BARRERA:** Martha Barrera and Suzanne  
12 Brownless, staff attorneys for the PSC.

13 **MS. HELTON:** And Mary Anne Helton, advisor  
14 to the Commission. And also here is Curt Kiser, the  
15 General Counsel.

16 **CHAIRMAN BRISÉ:** All right. Thank you.  
17 So we are here primarily to deal with the proposed  
18 settlement agreement and joint motion this morning  
19 and we're going to proceed with that. I don't know  
20 if there are any preliminary matters that we need to  
21 deal with.

22 **MS. BARRERA:** Yes, Commissioner. At this  
23 time we would ask to introduce into the record  
24 evidence the Stipulation and Settlement Agreement,  
25 including its attached exhibits that have been

1 reviewed by everyone and staff and Commission, and  
2 that would be Exhibit Number 241.

3 (Exhibit 241 marked for identification.)

4 **CHAIRMAN BRISÉ:** Okay. And you said the  
5 short title for that is?

6 **MS. BARRERA:** Stipulation and Settlement  
7 Agreement.

8 **CHAIRMAN BRISÉ:** Okay. And you said that  
9 is 241; right?

10 **MS. BARRERA:** 241, yes.

11 **CHAIRMAN BRISÉ:** Okay. Thank you.

12 All right. Any further exhibits?

13 **MR. BEASLEY:** Mr. Chairman, we would like  
14 to have marked for identification an exhibit that  
15 was distributed and filed yesterday entitled Tampa  
16 Electric Company Residential Service at 1m000  
17 Kilowatt Hour Total Monthly Billing Impact of  
18 Stipulation.

19 **CHAIRMAN BRISÉ:** That will be 242.

20 **MS. BARRERA:** Yes, sir.

21 (Exhibit 242 marked for identification.)

22 **MR. BEASLEY:** The next one would be a  
23 document that was also filed yesterday entitled  
24 Tampa Electric Company Summary of Impacts of Cost of  
25 Service Methodology Changes on Residential Class

1 Base Rate Increase Per Settlement - Year One, and  
2 that would be, I think, 242 -- 243.

3 **CHAIRMAN BRISÉ:** All right. Thank you.  
4 243.

5 **MS. BARRERA:** 243.

6 (Exhibit 243 marked for identification.)

7 **MR. BEASLEY:** The next exhibit also filed  
8 yesterday is Tampa Electric Company's and  
9 Intervenors' GBRA Package Concerning the Polk  
10 2-5 Combined Cycle Conversion Project.

11 **CHAIRMAN BRISÉ:** Okay. And that would be  
12 244.

13 (Exhibit 244 marked for identification.)

14 **MR. BEASLEY:** And the final exhibit, this  
15 morning we filed, at staff's request, an exhibit  
16 entitled Steps for Rate Design Based on Stipulation  
17 and Settlement Agreement, which is a document that  
18 our people relied on in a staff briefing that took  
19 place on Monday afternoon, and I would ask that that  
20 be marked for identification. I have copies if, if  
21 anyone needs that.

22 **CHAIRMAN BRISÉ:** Yeah. That I don't think  
23 I have.

24 **MR. BEASLEY:** And that concludes the  
25 identification of the exhibits for Tampa Electric.



1           **CHAIRMAN BRISÉ:** Oh, I guess I do have it.  
2           Okay. So that would be 245?

3           **MS. BARRERA:** Yes, sir.

4           **CHAIRMAN BRISÉ:** Thank you. Okay.

5           (Exhibit 245 marked for identification.)

6           **MR. BEASLEY:** And we will be happy to move  
7 those at your pleasure whenever you think that's the  
8 appropriate time.

9           **CHAIRMAN BRISÉ:** Sure. Are there any  
10 objections to having these items entered into the  
11 record at this time?

12          **MS. CHRISTENSEN:** No objection from OPC.

13          **CHAIRMAN BRISÉ:** Okay. Seeing none, we'll  
14 move them into the record at this time.

15          **MR. BEASLEY:** Thank you, sir.

16          (Exhibits 241 through 245 admitted into  
17 the record.)

18          **CHAIRMAN BRISÉ:** Okay. Are there any  
19 other preliminary matters that we need to --

20          **MS. BARRERA:** Staff is not aware of any.

21          **CHAIRMAN BRISÉ:** Okay. So at this time we  
22 are ready to hear from the parties and, in turn, to  
23 hear about the terms and conditions and benefits and  
24 challenges with the settlement.

25          **MR. BEASLEY:** Thank you, sir.

1           We're pleased to have this opportunity to  
2 appear before the Commission in support of the joint  
3 motion for Stipulation and Settlement Agreement that  
4 the parties have entered into with Tampa Electric  
5 and all of the Intervenors, all of whom on Monday  
6 indicated their support for the joint motion.

7           We're also appreciative of the Commission  
8 delaying the hearing on Monday and continuing it  
9 today so that we can have an opportunity to get with  
10 the other, all of the Intervenors and the Commission  
11 staff and brief them on the content of the  
12 settlement agreement and stipulation to answer any  
13 questions they have and to supply any follow-up  
14 information that they might need. We met with them  
15 for a good portion of the afternoon on Monday. We  
16 answered their question, I believe, to the fullest  
17 extent and supplied any follow-up information that  
18 the staff required.

19           That being the case, we're here before you  
20 today in support of the Stipulation and Settlement  
21 Agreement. We believe it is a fair agreement for  
22 all affected persons, it's in the public interest,  
23 and we urge you to approve it.

24           We would also like to state again our  
25 appreciation for the conduct, the demeanor, the

1 professionalism, and the civility exhibited by all  
2 of the Intervenors during our discussions over the  
3 last weeks regarding the stipulation.

4 And with that, I would like to like to  
5 introduce Mr. Szelistowski, who would, at your  
6 pleasure, be able to walk through, describe the  
7 terms of the agreement, and answer any questions  
8 that you may have.

9 **CHAIRMAN BRISÉ:** Sure. You may go right  
10 ahead.

11 **MR. SZELISTOWSKI:** Good morning. Good  
12 morning, Commissioners.

13 We'd like to thank the Commission for  
14 modifying the hearing schedule this week and for  
15 taking the time to consider this settlement this  
16 morning.

17 The agreement, as Mr. Beasley mentioned,  
18 is an all-party settlement, and we believe it's in  
19 the public interest.

20 We'd also like to thank the staff for  
21 their hard work during the course of the rate case,  
22 and especially over the last several days as we have  
23 discussed with them the details of the settlement  
24 agreement. We've been in discussions with the staff  
25 since Monday afternoon to answer their questions

1 regarding the settlement.

2 This is a straightforward settlement that  
3 represents give and take by all the parties. No  
4 party to this agreement got everything they wanted,  
5 but it is, it is a settlement that is agreeable to  
6 all the parties. It's the result of intense  
7 negotiations and resolves all the issues in the  
8 case.

9 There are seven major areas of the  
10 settlement that I'll walk through and touch upon,  
11 and the company will be happy to answer any  
12 questions regarding the agreement.

13 The first item I'd like to mention is the  
14 term of the agreement. The term, the term of the  
15 agreement starts on November 1st of this year and  
16 goes through the end of 2017. An important point  
17 regarding the term is the company cannot file for  
18 new rates that would be effective prior to  
19 January 1st, 2018, except as allowed in the  
20 agreement.

21 The second area concerns the rates  
22 themselves. There is a phased-in approach to the  
23 rate increase over the term of the agreement. There  
24 is an initial \$57.5 million increase effective  
25 November of 2013, an additional \$7.5 million

1 increase effective November of 2014, and an  
2 additional \$5 million increase effective November of  
3 2015.

4 Finally, there is a generation base rate  
5 adjustment effective January of 2017 for the Polk  
6 Waste Heat Conversion Project. The base rates will  
7 remain in effect until -- after the term until  
8 changed by the Commission.

9 The second item is return on equity. The  
10 settlement establishes a reasonable return of equity  
11 of 10.25% with a potential increase to 10.5% tied to  
12 changes in long-term interest rates.

13 The fourth area is the rate design. And  
14 there are a number of rate design issues that are  
15 addressed in the agreement, and I'd like to touch on  
16 one of those in particular.

17 The agreement includes an economic  
18 development rider to encourage business growth  
19 within the Tampa Electric service territory. It's a  
20 three-year program with discounts to base demand and  
21 energy charges for new and expanded businesses.

22 There will -- an important point is there  
23 will be no impact to customer bills as a result of  
24 this rider during the term of the agreement.

25 The next area I'd like to touch on is

1 storm damage recovery. There is a provision in the  
 2 agreement to address storm damage cost recovery, and  
 3 the agreement provides certainty to customers and to  
 4 the company for this recovery. The agreement  
 5 eliminates the current collection of storm recovery  
 6 money in customer bills and allows collection  
 7 following storm events.

8           The sixth area of the agreement concerns  
 9 the generation base rate adjustment. Excuse me.  
 10 The agreement contains a generation base rate  
 11 adjustment that takes effect the later of two dates:  
 12 When the Polk Conversion Project starts commercial  
 13 operation or January 1st of 2017. The \$110 million  
 14 base rate increase is less than the revenue  
 15 requirement filed in the recent Polk determination  
 16 of need that was considered by the Commission and  
 17 approved in December of 2012. Without this  
 18 agreement, the company believes it would be filing a  
 19 rate case in 2016 for rate recovery of that project.

20           The last area I'd like to touch on is  
 21 depreciation. The agreement specifies when the  
 22 company will be filing its next depreciation and  
 23 dismantlement study. The company will file this  
 24 study prior to its next base rate case, with the  
 25 understanding that depreciation rates will be

1 considered as part of that next base rate  
2 proceeding.

3 As I mentioned, this is a very  
4 straightforward agreement and it provides a number  
5 of benefits. It resolves all issues in the case  
6 without further litigation. It provides base rate  
7 assurance to customers with a four-year period of  
8 certainty for customers, the company, and the  
9 Commission. It provides a phased-in approach to the  
10 rate increase that is fair and reasonable and  
11 results in rates that are among the lowest in the  
12 state.

13 It promotes certainty for storm cost  
14 recovery and results in the immediate elimination of  
15 storm cost recovery in customer -- in the current  
16 rates. It avoids the certainty of an additional  
17 rate case proceeding in 2016.

18 And finally, this is an all-party  
19 settlement that includes agreement from Tampa  
20 Electric; the industrial power users; a local  
21 hospital alliance; the Florida Retail Federation;  
22 the Federal Executive Agencies; and the Florida  
23 Office of Public Counsel, who represents all of  
24 Tampa Electric's customers. And we're happy to  
25 answer any questions that you have on the details of

1 the settlement.

2 **CHAIRMAN BRISÉ:** Thank you.

3 We'll hear from the Office of Public  
4 Counsel.

5 **MS. CHRISTENSEN:** Good morning,  
6 Commissioners.

7 As we stated on Monday, we fully support  
8 the settlement. We think it is a good settlement,  
9 we think it's in the public interest, and we believe  
10 that it is good for Tampa Electric's customers,  
11 which we represent. And we are happy to have  
12 participated in the settlement negotiations with  
13 Tampa Electric and all the Intervenor parties, and  
14 we appreciate the hard work that everyone put into  
15 this and the professionalism, as echoed by Tampa  
16 Electric, that everyone put into the process so that  
17 we had a good give-and-take negotiation. Thank you.

18 **CHAIRMAN BRISÉ:** All right. Mr. Wright.

19 **MR. WRIGHT:** Thank you, Mr. Chairman. On  
20 behalf of the Florida Retail Federation we strongly  
21 support this settlement. It's a fair, balanced  
22 settlement that adequately and reasonably and fairly  
23 and well balances the interests of all parties.  
24 You've heard me say many times that we, we want the  
25 companies to have enough money to do their job and



1 not too much, and we believe the settlement  
2 accomplishes exactly that.

3 And I would also agree with the comments  
4 of Ms. Christensen, Mr. Szelistowski, and  
5 Mr. Beasley that this was a notably professional,  
6 courteous, civil negotiation. We're very proud to  
7 support it. Thank you.

8 **CHAIRMAN BRISÉ:** All right. Ms. Kaufman.

9 **MS. KAUFMAN:** Thank you, Mr. Chairman,  
10 Commissioners.

11 I'm very happy to be here at this  
12 particular point on behalf of FIPUG to say, as the  
13 other parties have said, that FIPUG supports this  
14 settlement and urges you to approve it. As in every  
15 case, give and take, not everyone got what they  
16 wanted, but we think on the whole it's fair and we  
17 would urge you to approve it.

18 I'm also authorized to state on behalf of  
19 the WCF Hospital Utility Alliance that they also  
20 support the settlement as filed and urge you to  
21 approve it. Thank you.

22 **CHAIRMAN BRISÉ:** Thank you. Colonel Fike.

23 **LIEUTENANT COLONEL FIKE:** Good morning,  
24 Mr. Chairman.

25 First, I just want to thank the Chair for

1 pausing the proceeding this morning to recognize the  
2 moment of silence for the 9/11 attacks.

3 Coincidentally, one of the primary  
4 customers of this rate case is MacDill Air Force  
5 Base, the headquarters of both U.S. Central Command  
6 and U.S. Special Operations Command. These two  
7 commands continue to defend our country against the  
8 terrorist attacks like 9/11; they have for the past  
9 13 years and will continue to do so in the future.

10 The proposed settlement in this rate case  
11 is a fair and reasonable settlement for all  
12 ratepayers, but particularly it will enable U.S.  
13 Central Command and U.S. Special Operations Command  
14 to continue to defend our country against the  
15 attacks like 9/11, and the FEA strongly urges the  
16 Commission to approve the settlement.

17 **CHAIRMAN BRISÉ:** Thank you.

18 Commissioners, I think we can begin to  
19 deliberate, ask questions at this time.

20 Commissioner Balbis.

21 **COMMISSIONER BALBIS:** Thank you, Mr.  
22 Chairman. I just have a few questions.

23 But, first of all, I want to acknowledge  
24 and agree with Mr. Beasley's characterization of the  
25 settlement as being straightforward, and I think

1 that this settlement is very clear and concise and  
2 very little ambiguities and confusion, and so I want  
3 to thank the parties for that. I think it makes it  
4 easier for us to deliberate over this settlement.

5 The first question I have is concerning  
6 the effective date of November 1st of 2013. And in  
7 looking at my Order Establishing Procedure for the  
8 clauses, there were some deadlines for testimony  
9 being provided that may have passed. Do you  
10 anticipate filing additional testimony for this  
11 year's proceeding? Because if this settlement is  
12 approved, it would result in a reduction in return  
13 on equity, which would result in a reduction in what  
14 customers pay for the clause proceedings.

15 **MR. SZELISTOWSKI:** The company will be  
16 filing supplemental schedules on Monday associated  
17 with those.

18 **COMMISSIONER BALBIS:** Okay. And another  
19 question for TECO. The ROE adjustment that's  
20 triggered with the 30-year Treasury bond, will that  
21 trigger additional revenue requirement or are the  
22 increases just as specified in the settlement?

23 **MR. SZELISTOWSKI:** There would be -- if  
24 the Treasury bond were, Treasury bond increases were  
25 enough to trigger an adjustment to the ROE, it would

1 not affect the base rates. There would be no base  
2 rate adjustment.

3 **COMMISSIONER BALBIS:** Okay. Just a few  
4 more questions on this.

5 **CHAIRMAN BRISÉ:** Take your time.

6 **COMMISSIONER BALBIS:** Again, this is a  
7 very clear one, so I don't have that many questions  
8 as I believe I have a firm understanding of it.

9 The other question that I have for FIPUG,  
10 part of the agreement specifies keeping the  
11 interruptible service rate class open for existing  
12 customers but not for new customers and still having  
13 the GSD rate as well. It's my understanding that of  
14 the existing 42 customers, some of them would  
15 actually benefit from switching to the GSD rate.  
16 Would they still be allowed to do so?

17 **MS. KAUFMAN:** Mr. Balbis, I haven't been  
18 intimately involved in this proceeding. I will give  
19 you my understanding, and I'm sure that Mr. Ashburn  
20 will correct me.

21 It is my understanding that customers  
22 would be permitted to switch if it was to their  
23 benefit.

24 **COMMISSIONER BALBIS:** Okay. I have a  
25 question for staff. And, again, if you'll permit me

1 to just jump around a little bit so I can get them  
2 all out.

3 **CHAIRMAN BRISÉ:** That's perfectly fine.  
4 That's why we're here.

5 **COMMISSIONER BALBIS:** When we approved  
6 Gulf Power's request for utilizing the MDS  
7 methodology, in that case there was not information  
8 provided that I know gave me consternation and I did  
9 not support that, that issue or that item. It's my  
10 understanding that there was testimony provided that  
11 provided a lot of additional information on MDS  
12 methodology, and I would like to know what staff's  
13 opinion is in this case on the MDS methodology as to  
14 whether or not it's in the public interest.

15 **MR. DEAN:** Commissioner, you are correct  
16 in the Gulf, Gulf situation; there was no staff  
17 testimony. I do not think we took a formal position  
18 pro or con because it never came to a vote.

19 In this case we submitted staff testimony  
20 I believe for the first time on the subject and we  
21 endorsed MDS as an appropriate methodology that had  
22 merit to be, to be endorsed. We did in our  
23 testimony recommend some changes that were what I  
24 would describe of a minimal nature in terms of the  
25 ultimate cost impacts, but this is the first time we

1 have formally endorsed MDS as a -- that has certain  
2 conceptual benefits and advantages in assigning  
3 costs correctly.

4 **COMMISSIONER BALBIS:** Okay. Thank you.

5 And my last question for TECO. With the  
6 settlement there are several mechanisms to implement  
7 economic development programs, whether it's the  
8 scissor tariff or it's the economic development  
9 tariff. The question is how much interest do you  
10 think there is in those two mechanisms, and what  
11 will TECO be doing to encourage, you know, either  
12 economic development with companies coming in or  
13 staying in TECO's service area and how does this  
14 settlement provide you with that flexibility?

15 **MR. SZELISTOWSKI:** Sure. We are involved  
16 with economic development in our territory already.  
17 I believe that both the scissor rate that you  
18 mentioned as well as the economic development rate  
19 further encourages economic development in either  
20 expansion or new businesses, and we'll continue to  
21 be active in economic development working with, with  
22 potential customers coming in as we have. Earlier  
23 this year, I believe, I know y'all are aware that we  
24 had a fairly large customer. They were looking to  
25 relocate or open a facility in the Tampa Bay area.

1 And we'll continue to work with all of those  
2 potential clients and all those, all those potential  
3 customers. And, again, we believe that both the  
4 scissor as well as the economic development rate  
5 will help us do that.

6 **COMMISSIONER BALBIS:** Okay. Thank you.  
7 That's all I had at this time.

8 **CHAIRMAN BRISÉ:** Okay. Commissioner  
9 Edgar.

10 **COMMISSIONER EDGAR:** Thank you. Excuse  
11 me. Thank you, Mr. Chairman. A couple of short  
12 questions, I think.

13 The first is the economic development  
14 rider that has been discussed today and is included  
15 as a provision in the settlement, was that, was that  
16 rider part of the original rate case as filed?

17 **MR. SZELISTOWSKI:** No, Commissioner, no,  
18 it was not. It was brought up during our, during  
19 our deliberations or during the discussions with the  
20 other parties.

21 **COMMISSIONER EDGAR:** And clearly -- I'll  
22 ask the Intervenors -- that is a provision obviously  
23 of this larger compromise document that you are  
24 supportive of?

25 **MR. WRIGHT:** Yes, Commissioner. We

1 support it. Thank you.

2 **MS. CHRISTENSEN:** Yes.

3 **MS. KAUFMAN:** Yes, definitely.

4 **COMMISSIONER EDGAR:** Thank you.

5 And I would also ask just for the  
6 record -- I know, Ms. Christensen, that you've  
7 addressed this generally, but I will ask you more  
8 specifically or at least to say it one more time --  
9 from the perspective of your office how is this  
10 document in the public interest, and the step  
11 increase in particular?

12 **MS. CHRISTENSEN:** I think, as we've  
13 stated, this was a negotiated document. The numbers  
14 and the terms and the agreements were negotiated  
15 between the parties. We believe that these numbers  
16 and the step increase and the terms as they  
17 developed through negotiations provide benefit to  
18 the customers and that they're fair, they're  
19 reasonable, they're based on what the, we believe  
20 that the company needs to operate and provide  
21 service in the public interest over the terms of the  
22 agreement. And we are satisfied with the negotiated  
23 agreement in whole that it provides stability and  
24 benefits for the customers, and, therefore, we  
25 wholeheartedly support the agreement and the terms



1 as negotiated as a whole package. Thank you.

2 **COMMISSIONER EDGAR:** Thank you. I  
3 appreciate that.

4 And would just add, I believe we've all  
5 said it, but I certainly have and I will again right  
6 now, that decisions that we make here that do give  
7 additional stability and certainty to the customers  
8 as to what costs they can plan on I do believe is in  
9 the public interest and is, is a goal that we try to  
10 further.

11 Thank you, Mr. Chairman.

12 **CHAIRMAN BRISÉ:** Sure.

13 Commissioner Graham.

14 **CHAIRMAN GRAHAM:** Thank you, Mr. Chairman.

15 Staff, can I get you to briefly go over --  
16 let's go back to the MDS methodology. Briefly go  
17 over what it was that, the changes that you wanted  
18 to make or you thought were different, the tweaks  
19 that we spoke, the tweaks that we spoke of yesterday  
20 in, in our briefing.

21 **MR. DEAN:** With your permission, could --  
22 I'm going to let Paul Stallcup, who directly  
23 reviewed that information, answer that question.

24 **CHAIRMAN BRISÉ:** Okay.

25 **MR. STALLCUP:** Commissioner, Paul Stallcup

1 with staff.

2 Staff believes that one component of the  
3 three components of the MDS methodology should have  
4 been adjusted. It has to do with the measurement of  
5 the minimum cost of installed poles in the company's  
6 methodology. The poles installed include what we  
7 consider to be ancillary costs -- guys, crossbars,  
8 and that sort of thing -- that are not necessarily  
9 minimum cost, the minimum pole needed to supply  
10 service to a customer. And so we had done some  
11 calculations indicating that there would be about  
12 \$2 million reduction in the amount of cost allocated  
13 to customers by removing those ancillary costs, and  
14 that translates into a customer bill of about 28  
15 cents per month. And so had the proceeding gone  
16 forward, that would have, you know, come out in the  
17 process.

18 I would indicate, however, it was also  
19 staff's opinion that on balance the MDS methodology  
20 is probably appropriate even with that what staff  
21 considers a shortcoming included because it does  
22 allocate costs more appropriately than the  
23 methodology we'd used prior.

24 **COMMISSIONER GRAHAM:** Thank you.

25 Well, several things I want to talk about.

1           Number one, the great appreciation I have  
2 for all parties involved, for you guys all coming to  
3 the table and coming up with this document. As my  
4 fellow Commissioners have already said, it's a very  
5 clear document, it makes a lot of sense. I think  
6 there's some innovative things that are in there.  
7 There's some things that I think help all customers  
8 and I think will also help the State of Florida.

9           The MDS methodology, I was a fan of it  
10 when we did it last year with Gulf before staff was  
11 onboard; I'm fan of it now. The reason why I wanted  
12 them to, to state where they, where they were today  
13 is so when we're moving forward, because I know  
14 you're not going to be the last utility that asks  
15 for it, but I just want for everybody to know closer  
16 to where we want to be with the MDS methodology so  
17 next time maybe that's part of the deal. I think  
18 this is such a good deal now that the last thing I  
19 want to do is start monkeying around with it. But I  
20 think you understand closer to where staff wants to  
21 be on this, especially after they've, they've fed  
22 through it all and they've kind of digested and this  
23 is probably where they want to be.

24           But once again, I just want to take my hat  
25 off to the effort that you guys put into all this.

1 I mean everybody. It feels good to sit back and  
2 look at the table and see everybody singing *Kumbaya*.  
3 That makes my job a whole lot easier. That all  
4 being said, thank you very much, Mr. Chairman.

5 **CHAIRMAN BRISÉ:** Thank you.

6 Commissioner Brown.

7 **COMMISSIONER BROWN:** Thank you, Mr.

8 Chairman. And I have just a very few amount of  
9 questions because, again, the document is clear, as  
10 my colleagues have said.

11 And I appreciate all of you coming. I'm  
12 very pleased with the outcome. And I know there's a  
13 clear meeting of the minds here and you all worked  
14 very hard and diligently to come up with this  
15 document. So I am pleased with the outcome but do  
16 have a couple of questions.

17 Just in general I was curious why TECO and  
18 the parties agreed to the November 1st effective  
19 date, if anybody has an answer.

20 **MR. SZELISTOWSKI:** It was part of the  
21 general negotiations that we had and it's something  
22 that came out of, out of our discussions. And,  
23 again, all the parties felt that that was  
24 appropriate overall in the settlement.

25 **COMMISSIONER BROWN:** Okay. I didn't know

1 if there was any -- it's somewhat unconventional to  
2 have it be effective, the implementation date, you  
3 know, midyear, the latter part of the year, so I was  
4 just curious about that.

5 And on paragraph 9, if you could turn  
6 to -- it's kind of in the middle of the page. I'm  
7 sorry. Page 9, and at the top of the page it starts  
8 off, the paragraph starts off, so it's towards the  
9 end of that, it says, "This Paragraph 4," is where  
10 it begins, "does not preclude Tampa Electric from  
11 seeking clause recovery of a type of cost (and for  
12 the same or similar reasons) not heretofore  
13 recovered through a clause which the Commission or  
14 the Legislature authorizes or has authorized another  
15 electric utility," and then it goes on. I got a  
16 little confused by that and what the intent means.  
17 If you could clarify that.

18 **MR. SZELISTOWSKI:** Sure. I'd be happy to.  
19 Thank you, Commissioner.

20 The intent of this paragraph is, is  
21 essentially that if other utilities are allowed to  
22 collect under a clause, either an existing clause or  
23 a new clause, a certain type of recovery, that Tampa  
24 Electric in fairness be treated the same way. That  
25 Tampa Electric would not be the first out of the

1 gate to pursue something new in a clause or a new  
2 clause. But, again, if the Commission rules for  
3 another utility to be allowed to collect something  
4 under an existing or new clause, that Tampa Electric  
5 would have that same treatment.

6 **COMMISSIONER BROWN:** Can you give me an  
7 example?

8 **MR. SZELISTOWSKI:** Sure. There's been a  
9 lot of discussion about cyber security and  
10 increasing rules and laws associated with cyber  
11 security. And if the Commission decides at some  
12 point that those costs are appropriately collected  
13 through an existing clause or a new clause and it  
14 allows one of the other utilities in the state to  
15 collect for those costs through a clause, that Tampa  
16 Electric would be allowed to file for recovery of  
17 those same type of costs through the clause. It  
18 doesn't preclude any of the parties from  
19 participating and disagreeing, but it does allow  
20 us -- it doesn't forbid us from pursuing that type  
21 of recovery.

22 **COMMISSIONER BROWN:** Okay. Thank you very  
23 much for that clarification. That helps.

24 And then I just wanted to point out to the  
25 parties there's a minor scrivener's error on page

1 17. I don't want to highlight it, but I would --  
2 when the, when the time is right, if there are any  
3 other additional scrivener's errors, I would, you  
4 know, appreciate the parties making that  
5 modification so that it's clear. It's in the middle  
6 part of the sentence when it refers to the  
7 settlement agreement.

8 **MR. SZELISTOWSKI:** Thank you.

9 **COMMISSIONER BROWN:** And, again, I want  
10 to -- I have to thank the parties for coming up with  
11 this settlement agreement to us. You know, and all  
12 along the process, as we said before, it's just been  
13 a very smooth process and I appreciate having an  
14 opportunity to digest the settlement agreement,  
15 confer with staff. And, again, it's very clear-cut  
16 and thank you for that.

17 **CHAIRMAN BRISÉ:** Commissioner Balbis.

18 **COMMISSIONER BALBIS:** Thank you.

19 I had another question that was brought up  
20 with Ms. Christensen's response to Commissioner  
21 Edgar's questions about the GBRA.

22 The only minor unknown in this settlement  
23 agreement is the waste heat recovery project. And I  
24 do understand that the costs that were associated  
25 with that project that were part of the need

1 determination were less than the \$110 million in  
2 revenue requirements.

3 How comfortable is the Office of Public  
4 Counsel with that \$110 million in revenue  
5 requirement that is not more than is needed for the  
6 project? And if it is, are there any protections?

7 **MS. CHRISTENSEN:** Well, Commissioner, the  
8 \$110 million is a black box number. There is a  
9 provision in the agreement, as with most of these  
10 types of agreements, that if the earnings fall below  
11 a certain threshold, that the company would have the  
12 opportunity to come and request a rate change. And  
13 we would expect that if that were the case, that if  
14 they fell below the earnings threshold, they would  
15 have to make the decision whether or not they wanted  
16 to file for a rate case. So I think there is, of  
17 course, that provision which allows for some  
18 safeguard to the company.

19 And for the consumers, we have the comfort  
20 that if they overearn, the same provision allows us  
21 to come in and ask the Commission to take a look at  
22 them from an overearnings perspective. So it has  
23 that provision in there. So the \$110 million was a  
24 black box negotiated number, and there's the  
25 protection of the other provision.



1                   **COMMISSIONER BALBIS:** Okay. Thank you.

2                   And that gives me comfort in that in this settlement  
3                   agreement we know what the customers are getting and  
4                   we've gone through an analysis as to what the  
5                   project should cost previously and it was approved  
6                   by this Commission, and with those protections I  
7                   feel that gives me adequate comfort. So thank you.

8                   **CHAIRMAN BRISÉ:** Okay. Thank you.

9                   I have sort of a question, I guess it  
10                  would be, maybe something you all can clarify for  
11                  me. With the Polk generation base adjustment, the  
12                  GBRA component of the settlement, what happens if  
13                  the project is not online by January 1, 2017?

14                 **MR. SZELISTOWSKI:** Sure. Chairman, I'd be  
15                 happy to answer that.

16                 The actual rates would go into effect the  
17                 later of two dates: Either January 1st, 2017, or  
18                 the commercial operation of the plant. So, for  
19                 instance, if the plant, commercial installation date  
20                 ends up being February 1st of 2017, that's when the  
21                 GBRA would go in effect and rates would be  
22                 collected.

23                 **CHAIRMAN BRISÉ:** Okay. So then, so then  
24                 just so that everyone is clear, it's not a dead date  
25                 of, drop-dead date of January 1, 2017. It's

1 whenever the project actually comes to completion.

2 **MR. SZELISTOWSKI:** The later of those two  
3 dates. So, so if it comes in earlier than  
4 January 1st, 2017, we would not collect until  
5 January 1st, 2017.

6 **CHAIRMAN BRISÉ:** Perfect.

7 My colleagues have asked a lot of  
8 questions; some of them I wanted to ask but they  
9 asked.

10 I too want to express my appreciation for  
11 all the parties coming together and working to reach  
12 a settlement that is clear, concise, and to me seems  
13 to be in the public interest. And from my  
14 perspective, I think we are in the posture of maybe  
15 continuing the conversation or in the posture to  
16 take action. I think there's a couple of options in  
17 terms of taking action. We can take action right  
18 now, or if we need a few minutes to, to sort of take  
19 a second look at it and, and we come back and take  
20 action. But that would be completely up to my  
21 fellow Commissioners. Either option is viable to  
22 me.

23 Commissioner Brown.

24 **COMMISSIONER BROWN:** Thank you, Mr.  
25 Chairman. And I've had a lot of time to review it,

1 I've read it several times. I'm very familiar with  
2 the prefiled testimony, with the rate case itself.  
3 I feel very comfortable being in a posture to vote  
4 on the settlement agreement.

5 And, and I would like to say some of the  
6 reasons why I support the settlement agreement,  
7 there are, there are several adequate and favorable  
8 safeguards incorporated into the settlement  
9 agreement that protect the customers' interests.

10 First I want to point out the certainty  
11 with the lower ROE by over a hundred -- by a hundred  
12 basis points, which is equivalent to \$30 million,  
13 from what TECO is currently authorized to earn, and  
14 they're not earning that currently.

15 The four-year stay out provision from  
16 filing another rate case I think is very  
17 favorable -- four years, two months. The rate case  
18 amortization being spread out over a longer period  
19 of time protects the customers. And I like the  
20 annual storm accrual being discontinued; it saves  
21 customers \$8 million a year.

22 So for all these reasons -- you know, I  
23 know there's never a right time to file for a rate  
24 case. I think this settlement agreement really  
25 minimizes the rate impact for customers, so I would

1 support --

2 **CHAIRMAN GRAHAM:** Was that a motion?

3 **COMMISSIONER BROWN:** I'll wait.

4 **CHAIRMAN BRISÉ:** Thank you.

5 Commissioner Edgar.

6 **COMMISSIONER EDGAR:** Thank you, Mr.

7 Chairman.

8 And, as almost always, I agree with  
9 everything that Commissioner Brown has just stated.  
10 I do, as I said earlier, believe that this agreement  
11 offers certainty and rate stability. I very much  
12 see concessions within the document from the  
13 positions that were stated by all of the parties as  
14 this proceeding was moving through the process. And  
15 I also thank everyone for their, their good work and  
16 their dedicated work.

17 I -- if there -- if one of my colleagues  
18 does need additional time, I would be comfortable  
19 offering that courtesy; however, with the time that  
20 we have had, I know I've met with staff. I think  
21 that we all did. I know that staff had additional  
22 conversations with the parties. I also believe that  
23 the exhibits that were entered into the record today  
24 offer additional clarifying backup into the record.

25 So, Mr. Chairman, if you're amenable, I

1 would move that we approve the Stipulation and  
2 Settlement Agreement as it is before us today and  
3 will put that motion out there for further  
4 discussion.

5 **CHAIRMAN BRISÉ:** Okay. I guess moved and  
6 seconded.

7 Commissioner Balbis.

8 **COMMISSIONER BALBIS:** Thank you, Mr.  
9 Chairman.

10 I, too, am ready to vote on this issue and  
11 I do support this settlement agreement. I just want  
12 to point out and summarize why this, this settlement  
13 agreement is, is clearly in the public interest.

14 We have all the parties that have agreed  
15 to it, and it's clear to me that the parties have  
16 each negotiated valuable components that benefit  
17 each party to make it favorable as a whole. You  
18 know, the fact that the -- I assume the Office of  
19 Public Counsel negotiated that the customers would  
20 be paying less than half of what TECO originally  
21 asked for in the first increase shows me that there  
22 were some major concessions made, which helped me in  
23 deliberating on this decision.

24 The other aspects of the settlement  
25 agreement that I, that I like, and it's something

1 that I believe from the comments of my fellow  
2 Commissioners they like as well, is the fact that it  
3 does provide flexibility for TECO to initiate  
4 economic development programs, have two tariffs  
5 that, that they have the flexibility to modify to  
6 encourage jobs to be created, businesses to come  
7 into TECO's service territory, and with the  
8 provision that the other customers will not be  
9 subsidizing it. So that is a very important  
10 component in this settlement agreement. And I don't  
11 know who negotiated for it, but I want to thank them  
12 for that.

13 It's a very clear settlement, it's very  
14 concise, very straightforward. I think that allows  
15 us to vote on this with the comfort knowing all of  
16 the aspects of the settlement agreement. I think  
17 there are very little unknowns, and if there are  
18 some, there are protections in place. So I fully  
19 support the settlement agreement, and I want to  
20 thank all of the parties.

21 **CHAIRMAN BRISÉ:** All right. Thank you.

22 Before we vote, I think there, there's the  
23 issue of the T-bond and addressing where that number  
24 is when we, we look at that number and so forth. If  
25 staff could address that.

1           **MS. BARRERA:** Yes, Commissioner.

2           There is an additional exhibit that will  
3 be filed with the Clerk by close of business  
4 tomorrow, September 12. The exhibit is a letter  
5 from Tampa Electric establishing the benchmark rate  
6 referred to in page 3, paragraph 2B of the  
7 Stipulation and Settlement Agreement. The letter  
8 will contain the 30-year United States Treasury Bond  
9 yield rate as of September 11th, 2013. It will  
10 contain the source of the information of the yield  
11 rate and a statement that all parties agree to the  
12 stated benchmark. That exhibit will be numbered --

13           **CHAIRMAN BRISÉ:** 246.

14           **MS. BARRERA:** 246, yes.

15           (Late-Filed Exhibit 246 identified for the  
16 record.)

17           **CHAIRMAN BRISÉ:** All right. Thank you. I  
18 just wanted to make sure that that was clear. And  
19 if we need to amend the motion to, to take that into  
20 account, we can do that at this time.

21           **COMMISSIONER EDGAR:** So, Mr. Chairman,  
22 just procedurally so I am clear, all of the parties  
23 are, have offered in or agreed to the document you  
24 have described being a late-filed amendment that  
25 would come into the record tomorrow?

1           **CHAIRMAN BRISÉ:** Yes.

2           **MS. BARRERA:** Yes, Commissioner. At  
3 Monday's meeting it was discussed that -- TECO can  
4 explain it -- but it was discussed that the  
5 benchmark to be established would facilitate all the  
6 parties to be able to determine what action they  
7 would take should the yield raise to such a point  
8 that they need to change.

9           **COMMISSIONER EDGAR:** I understand  
10 substantively and I appreciate that. I just wanted  
11 to make sure I was clear on what the status of the  
12 record would be when we, perhaps, conclude today.  
13 And I believe that that comports with the motion as  
14 made.

15           **CHAIRMAN BRISÉ:** Perfect. Thank you.

16           With that, I think we are in the  
17 appropriate posture for a vote. All in favor.

18           (Vote taken.)

19           Any opposed? Seeing none, I want to thank  
20 everyone for their participation and their hard work  
21 with this docket. I also want to thank our  
22 Prehearing Officer for her hard work. It's always  
23 nice when you can help people get to a point of  
24 negotiation. So we thank you for your hard work.

25           Commissioner Balbis, I saw you flickering



1 your light.

2           **COMMISSIONER BALBIS:** That was a flicker.  
3 But you appropriately thanked our Prehearing Officer  
4 because I think we all know the amount of work it  
5 takes to get to this point for a regular rate case,  
6 and to have all the parties be able to have a  
7 constructive, professional demeanor I think is a  
8 reflection of the process leading to this point. So  
9 I wanted to make sure you thanked her for that.

10           **CHAIRMAN BRISÉ:** All right. Thank you.

11           Okay. With that, I once again want to  
12 thank everyone. I want to thank our staff for, for  
13 working so diligently over the weekend and so forth  
14 so that we can have all the information that we  
15 needed to, to arrive at this point today. And so  
16 with that, we stand adjourned.

17           (Proceeding concluded at 10:20 a.m.)

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1 STATE OF FLORIDA )  
2 COUNTY OF LEON )

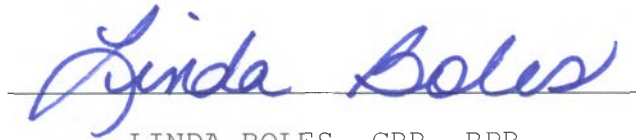
CERTIFICATE OF REPORTER

3  
4 I, LINDA BOLES, CRR, RPR, Official Commission  
5 Reporter, do hereby certify that the foregoing  
6 proceeding was heard at the time and place herein  
7 stated.

8 IT IS FURTHER CERTIFIED that I stenographically  
9 reported the said proceedings; that the same has been  
10 transcribed under my direct supervision; and that this  
11 transcript constitutes a true transcription of my notes  
12 of said proceedings.

13 I FURTHER CERTIFY that I am not a relative,  
14 employee, attorney or counsel of any of the parties,  
15 nor am I a relative or employee of any of the parties'  
16 attorney or counsel connected with the action, nor am I  
17 financially interested in the action.

18 DATED THIS 12<sup>th</sup> day of September 2013.

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