FILED AUG 22, 2014 DOCUMENT NO. 04714-14 FPSC - COMMISSION CLERK

BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Petition for declaratory statement or other) relief regarding the expiration of the Vero Beach) electric service franchise agreement, by the Board) of County Commissioners, Indian River County,) Florida Docket No. 140142-EM

Filed: August 22, 2014

FLORIDA POWER & LIGHT COMPANY'S RESPONSE TO PETITION

Florida Power & Light Company ("FPL"), pursuant to Order No. PSC-14-0425-PCO-EM, hereby submits its response to the Petition filed in the above-referenced docket and states as follows:

1. On July 21, 2014, the Board of County Commissioners of Indian River County, Florida ("Petitioner" or "Board") petitioned the Commission for a declaratory statement regarding the rights, duties and responsibilities of the Board once the franchise agreement granted by the Board to the City of Vero Beach ("COVB") expires in 2017 and how electric service may thereafter be provided to electric customers within Indian River County. The Board specifically seeks declarations regarding the effect of the expiration of the franchise on the Commission-approved territorial agreement between COVB and FPL. FPL was granted intervenor status on August 19, 2014.

2. FPL is sympathetic to the plight of those Indian River County customers seeking lower electric bills. To that end, FPL and COVB have invested almost five years to complete a sale of COVB's electric system to FPL, to bring lower electric bills to all customers including those in Indian River County represented by the Petitioner. FPL estimates that COVB customer savings would approximate \$15 million per year. However, it has always been FPL's view that certain contracts between COVB and the Florida Municipal Power Agency ("FMPA") would need to be cleared in order for those savings to be realized. FPL went so far as to agree to pay FMPA's previous request of \$52 million to facilitate FMPA's agreement to release COVB from those contracts. FPL and COVB each have presented additional proposed solutions to concerns FMPA has raised. Ultimately, in each case FMPA has taken positions that under its current structure and financing arrangements it cannot agree to any of FPL and/or COVB's proposals. FPL continues to stand by those proposals and its purchase and sale agreement with COVB. Likewise FPL would continue to support efforts by COVB, the current electric service provider to the franchised area, to work with FMPA on a collaborative and reasonable solution. FPL still firmly believes that the sale is possible assuming all parties are willing and working together in good faith. FPL understands and even shares the frustration of the Petitioner and the Indian River County customers represented by the Petitioner.

3. Nonetheless, it is FPL's position that the Petitioner's requested declaratory statements should be dismissed or denied to the extent the declarations it seeks run counter to the Florida Public Service Commission's exclusive and superior jurisdiction over territorial matters and the planning, development, and maintenance of a coordinated power supply grid throughout Florida. FPL asserts that the Florida Public Service Commission has exclusive jurisdiction to approve territorial agreements and regulate territorial boundaries, notwithstanding the expiration of any franchise agreement, and that such approved territorial agreements continue until modified by the Commission. *See Public Service Commission v. Fuller*, 551 So. 2d 1210 (Fla. 1989).

Respectfully submitted this 22nd day of August, 2014.

Patrick Bryan Senior Counsel Fla. Bar No. 457523 Jessica Cano Principal Attorney Fla. Bar No. 0037372 Florida Power & Light Company 700 Universe Boulevard Juno Beach, FL 33408 561-304-5226 561-691-7135 (fax)

By: <u>s/Jessica A. Cano</u> Fla. Bar No. 0037372

CERTIFICATE OF SERVICE DOCKET NO. 140142-EM

I HEREBY CERTIFY that a true and correct copy of FPL's Response was served electronically this 22nd day of August, 2014, to the following:

Kathryn Cowdery Division of Legal Services Florida Public Service Commission 2540 Shumard Oak Blvd. Tallahassee, Florida 32399-0850 kcowdery@psc.state.fl.us

Floyd R. Self, B.C.S. Gonzalez Saggio & Harlan LLP 3411 Capital Medical Blvd. Tallahassee, Florida 32308 floyd_self@gshllp.com Counsel for Indian River County

Robert Scheffel Wright John T. LaVia, III Gardner, Bist, Wiener, Wadsworth, Bowden, Bush, Dee, LaVia & Wright, P.A. 1300 Thomaswood Drive Tallahassee, Florida 32308 jlavia@gbwlegal.com schef@gbwlegal.com Attorneys for City of Vero Beach

William B. Willingham Michelle L. Hershel Florida Electric Cooperatives Association, Inc. 2916 Apalachee Parkway Tallahassee, Florida 32301 fecabill@embarqmail.com mhershel@feca.com

Arthur J. "Grant" Lacerte, Jr. Vice President and General Counsel Kissimmee Electric Authority P.O. Box 423219 Kissimmee, Florida 34742-3219 glacerte@kua.com Dylan Reingold, Esq., County Attorney Indian River County County Attorney's Office 1801 27th Street Vero Beach 32960-3388 dreingold@ircgov.com

Wayne R. Coment, City Attorney City of Vero Beach P.O. Box 1389 1053 20th Place Vero Beach, Florida 32961-1389 wcoment@covb.org

W. Christopher Browder
Vice President and General Counsel
Orlando Utilities Commission
100 West Anderson Street
Orlando, Florida 32802
T: (407) 434-2167
F: (407) 434-2220
cbrowder@ouc.com

Barry J. Moline Executive Director Florida Municipal Electric Association P.O. Box 10114 Tallahassee, Florida 32302-2114 bmoline@publicpower.com

Dianne M. Triplett, Esquire Matthew R. Bernier, Esquire Duke Energy Florida, Inc. 299 1st Avenue North St. Petersburg, FL 33733 Dianne.triplett@duke-energy.com Matthew.bernier@duke-energy.com James D. Beasley J. Jeffry Wahlen Ashley M. Daniels Ausley & McMullen Post Office Box 391 Tallahassee, Florida 32302 jbeasley@ausley.com jwahlen@ausley.com adaniels@ausley.com

> By: <u>s/Jessica A. Cano</u> Fla. Bar No. 0037372