Robert L. McGee, Jr. Regulatory & Pricing Manager One Energy Place Pensacola, Florida 32520-0780

Tel 850,444,6530 Fax 850 444 6026 RLMCGEE@southernco.com FILED APR 01, 2015 **DOCUMENT NO. 01777-15** FPSC - COMMISSION CLERK



March 31, 2015

Ms. Carlotta Stauffer, Commission Clerk Florida Public Service Commission 2540 Shumard Oak Boulevard Tallahassee FL 32399-0850

Dear Ms. Stauffer:

Enclosed for official filing are an original and fifteen copies of Gulf Power Company's Petition for Approval of a New Standard Offer for Purchase of Firm Capacity and Energy from Renewable Energy Facilities or Small Qualifying Facilities. Also enclosed for approval are an original and fifteen copies of the Revised Tariff Schedule REF-1. This filing is made pursuant to Section 366.91, Florida Statutes, and Rules 25-17.200 through 25-17.310, Florida Administrative Code.

Accompanying the hard copies of the Petition is a CD containing the document in Microsoft Word format as prepared on a Windows based computer.

Robert L. McGee, Jr. Regulatory and Pricing Manager

md

**Enclosures** 

Sincerely,

cc w/ encl:

Beggs and Lane

Jeffery A. Stone, Esquire Florida Public Service Commission

Patti Daniel

**ECO** GCL IDM TEL CLK

COM

### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Petition of Gulf Power Company For Approval of a Standard Offer Contract For Purchase of Firm Capacity and Energy From Renewable Energy Facilities or Small Qualifying Facilities and Approval of Tariff Schedule REF-1

Docket No.:

Filed: April 1, 2015

# GULF POWER COMPANY'S PETITION FOR APPROVAL OF A NEW STANDARD OFFER FOR PURCHASE OF FIRM CAPACITY AND ENERGY FROM RENEWABLE ENERGY FACILITIES OR SMALL QUALIFYING FACILITIES AND APPROVAL OF TARIFF SCHEDULE REF-1

Gulf Power Company ("Gulf Power," or "the Company"), pursuant to section 366.91, Florida Statutes, and Rules 25-17.200 - 25-17.310, Florida Administrative Code, petitions the Florida Public Service Commission ("the Commission") to approve a Standard Offer Contract for Purchase of Firm Capacity and Energy from Renewable Energy Facilities or Small Qualifying Facilities ("Renewable Standard Offer Contract") and associated revised tariff schedule REF-1. As grounds therefore, the Company says:

1. The name, address, telephone number and facsimile number of the Petitioner are:

Gulf Power Company
One Energy Place
Pensacola, Florida 32520-0780
(850) 444-6530
(850) 444-6026 (fax)

2. Gulf Power is a public utility subject to the jurisdiction of the Commission under Chapter 366, Florida Statutes.

3. All notices, pleadings and correspondence required to be served on the Petitioner should be directed to:

Jeffrey A. Stone Russell A. Badders Steven R. Griffin Beggs & Lane 501 Commendencia Street Pensacola, Florida 32502 (850) 432-2451

Robert L. McGee, Jr.
Regulatory and Pricing Manager
Gulf Power Company
One Energy Place
Pensacola, Florida 32520-0780
(850) 444-6530
(850) 444-6026 (fax)

- 4. On February 22, 2007, the Commission adopted amendments to Rule 25-17.0832, F.A.C. and new Rules 25-17.200 25-17.310, F.A.C., relating to renewable generating facilities. The rules require, *inter alia*, that each investor-owned utility file with the Commission, by April 1 of each year, a standard offer contract or contracts for the purchase of firm capacity and energy from renewable generating facilities and small qualifying facilities with a design capacity of 100 kW or less.
- 5. Rule 25-17.250(1), F.A.C, requires investor-owned utilities to file a separate standard offer contract based on the next avoidable fossil fueled generating unit of each technology type identified in the utility's Ten-Year Site Plan. The rule further provides that "[e]ach investor-owned utility with no planned generating unit identified in its Ten-Year Site Plan shall submit a standard offer based on avoiding or deferring a planned purchase." Rule 25-17.250(1), F.A.C.
- 6. In Order No. PSC-14-0376-PAA-EQ, the Commission approved Gulf Power Company's Renewable Standard Offer Contract and accompanying rate schedule REF-1 which was filed with the Commission on April 1, 2014, (the "2014 Standard Offer Contract"). As explained in PSC-14-0376-PAA-EQ, and consistent with Gulf Power's 2014 Ten-Year Site Plan, Gulf proposed to use a 349 MW natural gas combustion turbine ("CT") generating facility with a

projected in-service date of June 1, 2023, as the appropriate unit for purposes of calculating energy and capacity payments under the contract. The Commission approved Gulf's proposal.

- 7. Gulf Power's most recent Ten-Year Site Plan has been revised to designate an 866 MW combustion turbine generating facility, consisting of 4 CTs, with an in-service date of June 1, 2023, as the Company's next planned generating unit. Consequently, Gulf Power has designated this facility as the appropriate facility to serve as its avoided unit for use in connection with the new Renewable Standard Offer Contract. In light of the revision to Gulf Power's Ten-Year Site Plan, Gulf Power is required by Rule 25-17.250(2)(a)3, F.A.C., to petition the Commission for approval of its new Standard Offer Contract.
- 8. Attached to this Petition as Composite Exhibit "A" are clean copies of Revised Sheets 9.82, 9.85, and 9.103. Attached as to this Petition as Composite Exhibit "B" are copies of the same documents in legislative format. Attached to this Petition as Composite Exhibit "C" are the economic/financial assumptions associated with the CT capacity proposed as the basis for Gulf's new Renewable Standard Offer Contract. The revisions included in Composite Exhibit "A" reflect current economic and financial assumptions for the avoided unit. The proposed revisions conform to all of the Commission's rules governing standard offers and tariffs including Rules 25-17.200 25-17.310, F.A.C. The revisions included in Composite Exhibit "A," along with Original Sheets numbered 9.81, 9.83, 9.84, 9.86, 9.87, 9.88, 9.89, 9.90, 9.91, 9.92, 9.93, 9.94, 9.95, 9.96, 9.97, 9.98, 9.99, 9.100, 9.101, 9.102, 9.104, 9.105, 9.106, 9.107, 9.108, 9.109, 9.110, 9.111, 9.112, 9.113, and 9.114, constitute Gulf Power's new Renewable Standard Offer Contract and rate schedule REF-1.
- 9. According to Rule 25-17.290, F.A.C., "[a]n investor-owned utility shall not impose any imputed debt equivalent adjustments (equity adjustments) to reduce the avoided

costs paid to a renewable generating facility unless the utility has demonstrated the need for the adjustment and obtained the prior approval of the Commission." Gulf Power continues to believe equity adjustments are necessary and appropriate in some instances. Gulf Power is not seeking approval of an equity adjustment at this time. In the event that Gulf Power determines an equity adjustment is necessary in the future, Gulf will return to the Commission for approval pursuant to Rule 25-17.290.

10. Gulf Power is not aware of any disputed issues of material fact relative to the subject matter of this petition.

**WHEREFORE**, Gulf Power respectfully requests that the Commission grant this Petition for Approval of its Renewable Standard Offer Contract and rate schedule REF-1.

Respectfully submitted this 31st day of March, 2015.

JEFFREY A. STONE

Florida Bar No.: 325953 RUSSELL A. BADDERS

Florida Bar No.: 007455

STEVEN R. GRIFFIN Florida Bar No.: 0627569

Beggs & Lane P.O. Box 12950

Pensacola, Florida 32591

(850) 432-2451

**Attorneys for Gulf Power Company** 

### **EXHIBIT A**

### **Tariff Sheets**



Section No. IX Seventh Revised Sheet No. 9.82 Canceling Sixth Revised Sheet No. 9.82

(Continued from Schedule REF-1, Sheet No. 9.81)

#### **LIMITATIONS:**

Purchases under this schedule are subject to the Company's "General Standards for Safety and Interconnection of Cogeneration and Small Power Production Facilities to the Electric Utility System" and to FPSC Rules 25-17.080 through 25-17.091, F.A.C., and are limited to those Facilities that:

- A. Beginning upon the date, as prescribed by the FPSC, that a Renewable Standard Offer is deemed available, execute the Company's Renewable Standard Offer Contract for the purchase of firm capacity and energy; and
- B. Commit to commence deliveries of firm capacity and energy no later than the date specified by the Facility's owner or representative, or the anticipated in-service date of the Company's generating facility or purchased power resource ("Avoided Unit or Resource") that is designated herein. Such deliveries will continue for a minimum of ten (10) years from the anticipated in-service date of the Company's Avoided Unit or Resource up to a maximum of the life of the Company's Avoided Unit or Resource.

### **DETERMINATION OF FACILITY'S COMMITTED CAPACITY VALUE**

Prior to execution of a Renewable Standard Offer Contract, or negotiated contract, between the Company and a Facility, the Company will determine the Facility's capacity value in relation to the Company's Avoided Unit or Resource during the term of the contract as provided in FPSC Rules 25-17.240 (2), 25-17.250 (1), and 25-17.0832 (3) and (4) F.A.C. The "Committed Capacity" will be used as the basis for capacity payments to be received by the Facility from the Company during the term of the Renewable Standard Offer Contract.

#### RATES FOR PURCHASES BY THE COMPANY

Firm capacity is purchased in accordance with the provisions of paragraph A below at a unit cost, in dollars per kilowatt per month, based on the value of the Avoided Unit or Resource that Gulf has designated below for purposes of the Renewable Standard Offer. The Avoided Unit is currently designated as 866 MWs of Combustion Turbine generation with a June 1, 2023 anticipated inservice date. Energy is purchased at a unit cost, in cents per kilowatt-hour, at the Company's energy rates in accordance with the provisions of paragraph B below.



Section No. IX Eighth Revised Sheet No. 9.85 Canceling Seventh Revised Sheet No. 9.85

(Continued from Schedule REF-1, Sheet No. 9.84)

capacity payments made to the Facility over the term of the contract shall not exceed the cumulative present value of the capacity payments which would have been made to the Facility had such payments been made pursuant to Option 1.

All capacity payments made by the Company prior to the anticipated in-service date of the Company's Avoided Unit or Resource are considered "Early Payments". The owner, owner's representative, or operator of the Facility, as designated by the Company, shall secure its obligation to repay, with interest, the accumulated amount of Early Payments to the extent that the cumulative present value of the capacity payments made to the Facility over the term of the contract exceeds the cumulative present value of the capacity payments which would have been made to the Facility had such payments been made pursuant to Option 1, or to the extent that annual firm capacity payments made to the Facility in any year exceed that year's annual value of deferring the Company's Avoided Unit or Resource in the event the Facility defaults under the terms of its Renewable Standard Offer Contract with the Company. The Company will provide to the Facility monthly summaries of the total outstanding balance of such security obligations. A summary of the types of security instruments which are generally acceptable to the Company is set forth in Paragraph C of the SPECIAL PROVISIONS Section below.

# MONTHLY CAPACITY PAYMENT RATE (MCR) BASED ON GULF'S CURRENTLY SPECIFIED AVOIDED UNIT OR RESOURCE

June - May Contract Period	Option 1 Normal <u>\$/KW-MO</u>	Option 2 Early <u>\$/KW-MO</u>	Option 3 Levelized <u>\$/KW-MO</u>	Option 4 Early Levelized <u>\$/KW-MO</u>
2015 to 2016 2016 to 2017 2017 to 2018 2018 to 2019 2019 to 2020 2020 to 2021 2021 to 2022 2022 to 2023 2023 to 2024 2024 to 2025 2025 to 2026 2026 to 2027 2027 to 2028 2028 to 2029 2029 to 2030	0.00 0.00 0.00 0.00 0.00 0.00 0.00 4.59 4.71 4.83 4.95 5.07 5.20 5.33	1.75 1.80 1.84 1.89 1.94 1.99 2.04 2.09 2.14 2.20 2.25 2.31 2.37 2.43 2.49	0.00 0.00 0.00 0.00 0.00 0.00 0.00 4.96 4.99 5.02 5.05 5.08 5.11 5.15	2.01 2.02 2.03 2.04 2.05 2.07 2.08 2.09 2.11 2.12 2.13 2.15 2.16 2.18 2.20
2030 to 2031 2031 to 2032 2032 to 2033	5.47 5.61 5.75	2.55 2.61 2.68	5.18 5.22 5.26	2.21 2.23 2.25



Section No. IX Eighth Revised Sheet No. 9.103 Canceling Seventh Revised Sheet No. 9.103

(Continued from Standard Offer Contract, Sheet No. 9.102)

4.2.2 Actual Committed Capacity. The capacity committed by the Facility				
(Committed Capacity or CC) for the purposes of this Agreement is kilowatts beginning				
, The Seller is committing this amount of capacity based on its				
agreement and commitment that this capacity will maintain an Equivalent Availability Factor (EAF)				
of 95%. The EAF will be based on the economic operation of a combustion turbine generating				
facility (Avoided Unit) that Gulf has designated as the Avoided Unit for purposes of the Standard				
Offer. The Seller elects to receive, and the Company agrees to commence calculating, capacity				
payments in accordance with this Agreement starting with the first billing month following the date				
specified in this paragraph as the date on which capacity sales under this Agreement will begin.				
4.2.3 Capacity Payments. The Seller chooses to receive capacity payments from the				
Company under Option or a customized payment stream as described in the				

Company's Schedule REF-1 of the Company Tariff for Retail Electric Service as it exists at the time this Agreement is properly submitted by the Seller to the Company as tendered acceptance of the Company Standard Offer. If the customized payment option is chosen by the Seller as the preferred capacity payment option, the details underlying the derivation of such payment stream will be described in an exhibit to this Standard Offer Contract.

The Capacity Payments to be made by the Company to the Seller are based upon the Avoided Unit that the Company has designated for purposes of the Standard Offer. The Capacity Payments to the Seller are based on an avoided gas-fired Combustion Turbine generating facility with the following economic assumptions:

> Size: 866 MW total Discount Rate: 6.72% Annual Inflation: 2.50%

Annual Capacity Factor: 10.5% Fixed O & M: \$14.17/kw-yr Equivalent Availability: 95% Unit Life: 40 years

Installed Costs (2023): \$608/kw

AFUDC Rate: 7.84% K-factor: 1.3436

### **EXHIBIT B**

### **Legislative Format**



Section No. IX
Sixth-Seventh Revised Sheet No. 9.82
Canceling Fifth-Sixth Revised Sheet No. 9.82

EFFECTIVE DATE
July 10, 2014

(Continued from Schedule REF-1, Sheet No. 9.81)

### LIMITATIONS:

Purchases under this schedule are subject to the Company's "General Standards for Safety and Interconnection of Cogeneration and Small Power Production Facilities to the Electric Utility System" and to FPSC Rules 25-17.080 through 25-17.091, F.A.C., and are limited to those Facilities that:

- A. Beginning upon the date, as prescribed by the FPSC, that a Renewable Standard Offer is deemed available, execute the Company's Renewable Standard Offer Contract for the purchase of firm capacity and energy; and
- B. Commit to commence deliveries of firm capacity and energy no later than the date specified by the Facility's owner or representative, or the anticipated in-service date of the Company's generating facility or purchased power resource ("Avoided Unit or Resource") that is designated herein. Such deliveries will continue for a minimum of ten (10) years from the anticipated in-service date of the Company's Avoided Unit or Resource up to a maximum of the life of the Company's Avoided Unit or Resource.

#### DETERMINATION OF FACILITY'S COMMITTED CAPACITY VALUE

Prior to execution of a Renewable Standard Offer Contract, or negotiated contract, between the Company and a Facility, the Company will determine the Facility's capacity value in relation to the Company's Avoided Unit or Resource during the term of the contract as provided in FPSC Rules 25-17.240 (2), 25-17.250 (1), and 25-17.0832 (3) and (4) F.A.C. The "Committed Capacity" will be used as the basis for capacity payments to be received by the Facility from the Company during the term of the Renewable Standard Offer Contract.

### RATES FOR PURCHASES BY THE COMPANY

Firm capacity is purchased in accordance with the provisions of paragraph A below at a unit cost, in dollars per kilowatt per month, based on the value of the Avoided Unit or Resource that Gulf has designated below for purposes of the Renewable Standard Offer. The Avoided Unit is currently designated as 349866 MWs of Combustion Turbine generation with a June 1, 2023 anticipated inservice date. Energy is purchased at a unit cost, in cents per kilowatt-hour, at the Company's energy rates in accordance with the provisions of paragraph B below.



Section No. IX
Seventh Eighth Revised Sheet No. 9.85
Canceling Sixth Seventh Revised Sheet No. 9.85

EFFECTIVE DATE
July 10, 2014

(Continued from Schedule REF-1, Sheet No. 9.84)

capacity payments made to the Facility over the term of the contract shall not exceed the cumulative present value of the capacity payments which would have been made to the Facility had such payments been made pursuant to Option 1.

All capacity payments made by the Company prior to the anticipated in-service date of the Company's Avoided Unit or Resource are considered "Early Payments". The owner, owner's representative, or operator of the Facility, as designated by the Company, shall secure its obligation to repay, with interest, the accumulated amount of Early Payments to the extent that the cumulative present value of the capacity payments made to the Facility over the term of the contract exceeds the cumulative present value of the capacity payments which would have been made to the Facility had such payments been made pursuant to Option 1, or to the extent that annual firm capacity payments made to the Facility in any year exceed that year's annual value of deferring the Company's Avoided Unit or Resource in the event the Facility defaults under the terms of its Renewable Standard Offer Contract with the Company. The Company will provide to the Facility monthly summaries of the total outstanding balance of such security obligations. A summary of the types of security instruments which are generally acceptable to the Company is set forth in Paragraph C of the SPECIAL PROVISIONS Section below.

## MONTHLY CAPACITY PAYMENT RATE (MCR) BASED ON GULF'S CURRENTLY SPECIFIED AVOIDED UNIT OR RESOURCE

June - May Contract Period	Option 1 Normal \$/KW-MO	Option 2 Early <u>\$/KW-MO</u>	Option 3 Levelized <u>\$/KW-MO</u>	Option 4 Early Levelized \$/KW-MO
2014 to 2015	0.00	2.36	0.00	2.74
2015 to 2016	0.00	2.421.75	0.00	2.752.01
2016 to 2017	0.00	2.481.80	0.00	2.762.02
2017 to 2018	0.00	2.541.84	0.00	2.782.03
2018 to 2019	0.00	2.611.89	0.00	2.792.04
2019 to 2020	0.00	2.671.94	0.00	2.812.05
2020 to 2021	0.00	2.741.99	0.00	2.822.07
2021 to 2022	0.00	2.812.04	0.00	2.842.08
2022 to 2023	0.00	2.882.09	0.00	2.852.09
2023 to 2024	6.754.59	2.952.14	7.314.96	2.872.11
2024 to 2025	6.924.71	3.032.20	7.354.99	2.892.12
2025 to 2026	7.094.83	3.102.25	7.395.02	2.902.13
2026 to 2027	7.274.95	3.182.31	7.435.05	2.922.15
2027 to 2028	7.455.07	3.262.37	7.475.08	2.942.16
2028 to 2029	7.645.20	3.342.43	7.515.11	2.962.18
2029 to 2030	7.845.33	3.432.49	7.555.15	2.982.20
2030 to 2031	8.035.47	3.522.55	7.605.18	2.992.21
2031 to 2032	8.245.61	3.602.61	7.645.22	3.012.23
2032 to 2033	8.455.75	3.702.68	7.695.26	3.042.25



Section No. IX Seventh-Eighth Revised Sheet No. 9.103 Canceling Sixth Seventh Revised Sheet No. 9.103

PAGE	EFFECTIVE DATE
7 of 18	July 10, 2014

(Continued from Standard Offer Contract, Sheet No. 9.102)

4.2.2 Actual Committed Capacity. The capacity committed by the Facility				
(Committed Capacity or CC) for the purposes of this Agreement is kilowatts beginning				
, The Seller is committing this amount of capacity based on its				
agreement and commitment that this capacity will maintain an Equivalent Availability Factor (EAF)				
of 95%. The EAF will be based on the economic operation of a combustion turbine generating				
facility (Avoided Unit) that Gulf has designated as the Avoided Unit for purposes of the Standard				
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payments in accordance with this Agreement starting with the first billing month following the date				
specified in this paragraph as the date on which capacity sales under this Agreement will begin.				
4.2.3 Capacity Payments. The Seller chooses to receive capacity payments from the				
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Company under Option \_\_\_\_\_ or \_\_\_\_ a customized payment stream as described in the Company's Schedule REF-1 of the Company Tariff for Retail Electric Service as it exists at the time this Agreement is properly submitted by the Seller to the Company as tendered acceptance of the Company Standard Offer. If the customized payment option is chosen by the Seller as the preferred capacity payment option, the details underlying the derivation of such payment stream will be described in an exhibit to this Standard Offer Contract.

The Capacity Payments to be made by the Company to the Seller are based upon the Avoided Unit that the Company has designated for purposes of the Standard Offer. The Capacity Payments to the Seller are based on an avoided gas-fired Combustion Turbine generating facility with the following economic assumptions:

Size: 349-866 MW total

Discount Rate: 6.396.72% Annual Inflation: 2.50%

Annual Capacity Factor: 9.510.5% Fixed O & M: \$18.0314.17/kw-yr

Equivalent Availability: 95%

Installed Costs (2023): \$988608/kw

AFUDC Rate: 7.337.84% K-factor: 1.32851.3436

Unit Life: 40 years

# ECONOMIC / FINANCIAL ASSUMPTIONS And K-FACTOR

# GULF POWER COMPANY RENEWABLE STANDARD OFFER CONTRACT ECONOMIC ASSUMPTIONS

### Financial Assumptions Base Case

DEPRECIATION RATE:

AFUDC RATE		7.84	%		
CAPITALIZATION RA	TIOS:				
	DEBT	50.0	%	Tax Depre	ciation Rates
	PREFERRED	5.0	<del></del> %		
	EQUITY	45.0	<sub>%</sub>		
	····			<u>Year</u>	<u>CT</u>
				1	5.000%
RATE OF RETURN				2	9.500%
	DEBT	5.80	%	3	8.550%
	PREFERRED	6.50	%	4	7.695%
	EQUITY	10.25	%	5	6.926%
				6	6.233%
				7	5.905%
INCOME TAX RATE:				8	5.905%
	STATE	5.5	%	9	5.905%
	FEDERAL	35.0	<u></u> %	10	5.905%
	EFFECTIVE	38.575	<u></u> %	11	5.905%
				12	5.905%
				13	5.905%
OTHER TAX RATE:	Ad Valorem	0.677	%	14	5.904%
				15	5.905%
				16	2.952%
DISCOUNT RATE:		6.72	%		
TAX					

See adjacent table %

# GULF POWER COMPANY RENEWABLE STANDARD OFFER CONTRACT UNIT INFORMATION

PLANT TYPE:	F5 Dual-Fuel Simple Cycle Combustion Turbines		
NET CAPACITY:	866 MW		
BOOK LIFE (Years):	40		
IN-SERVICE YEAR:	2023		
TOTAL INSTALLED COST ('23 \$/kW):	608		
DIRECT CONSTRUCTION COST ('14 \$/kW):	459		
AFUDC AMOUNT (\$/kW):	68		
ESCALATION (\$/kW):	81		
FIXED O&M ('23 \$/kW - Yr):	14.17		
VARIABLE O&M ('23 \$/Mwh):	4.87		
K FACTOR:	1.3436		