FILED JUN 29, 2015 DOCUMENT NO. 04004-15 FPSC - COMMISSION CLERK



Maria J. Moncada Principal Attorney Florida Power & Light Company 700 Universe Boulevard Juno Beach, FL 33408-0420 (561) 304-5795 (561) 691-7135 (Facsimile) E-mail: maria.moncada@fpl.com

June 29, 2015

### VIA HAND DELIVERY

Ms. Carlotta S. Stauffer Commission Clerk Florida Public Service Commission 2540 Shumard Oak Blvd. Tallahassee, FL 32399-0850

### REDACTED



### Re: In re: Florida Power & Light Company's Petition for Approval of Arrangement To Mitigate Impact of Unfavorable Cedar Bay Power Purchase Obligation

Dear Ms. Stauffer:

COM

AFD

ECO ENG GCL Enclosed for filing on behalf of Florida Power & Light Company ("FPL") are an original and seven (7) copies of FPL's Request for Confidential Classification. The original includes Exhibits A through D. The seven copies do not include copies of the exhibits.

Exhibit A contains the confidential information that is the subject of FPL's Request for Confidential Classification. Exhibit A consists of the confidential documents and all the information that FPL asserts is entitled to confidential treatment has been highlighted. Exhibit B is an edited version of Exhibit A, in which the information FPL asserts is confidential has been redacted. Exhibit C is a justification table in support of FPL's Request for Confidential Classification. Exhibit D contains two affidavits in support of FPL's Request for Confidential Classification. Also included in this filing is a compact disc containing FPL's Request for Confidential Classification and Exhibit C, in Microsoft Word format.

Please contact me should you or your Staff have any questions regarding this filing.

Sincerely,

hyrne Al am

Maria J. Moncada

### **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

In re: Petition for approval of arrangement to mitigate impact of unfavorable Cedar Bay power purchase obligation, by Florida Power & Light Company

Docket No: 150075-EI

Date: June 29, 2015

### FLORIDA POWER & LIGHT COMPANY'S REQUEST FOR CONFIDENTIAL CLASSIFICATION OF TESTIMONY FILED BY THE OFFICE OF PUBLIC COUNSEL

Pursuant to Section 366.093, Florida Statutes, and Rule 25-22.006, Florida Administrative Code, Florida Power & Light Company ("FPL") requests confidential classification of certain information contained in the testimony of Office of Public Counsel ("OPC") witnesses Christopher Dawson and Gary Brunault. Specifically, FPL In support of its request, FPL states:

1. On June 8, 2015, FPL filed a Notice of Intent to Request Confidential Classification of testimony and exhibits filed by OPC. Pursuant to Rule 25-22.006(3)(a)1, FPL is required to file a Request for Confidential Classification for the confidential information within 21 days. Accordingly, FPL is filing this Request for Confidential Classification to maintain continued confidential handling of the information contained in testimony and exhibits filed by OPC.

2. The following exhibits are included with and made a part of this request:

a. Exhibit A consists of a copy the confidential documents, on which all information that is entitled to confidential treatment under Florida law has been highlighted.

b. Exhibit B consists of a copy of the confidential documents, on which all the information that is entitled to confidential treatment under Florida law has been redacted.

c. Exhibit C is a table containing an identification of the information highlighted in Exhibit A, together with a brief description of the documents designated

confidential. Exhibit C also sets forth references to the specific statutory bases for the claim of confidentiality and to the affiant who supports the requested classification.

d. Exhibit D consists of the affidavits of Thomas L. Hartman and David Herr.

3. FPL submits that the highlighted information in Exhibit A is proprietary confidential business information within the meaning of Section 366.093(3), Florida Statutes. This information is intended to be and is treated by FPL as private, and its confidentiality has been maintained. Pursuant to Section 366.093, such information is entitled to confidential treatment and is exempt from the disclosure provisions of the public records law. Thus, once the Commission determined that the information in question is proprietary confidential business information, the Commission is not required to engage in any further analysis or review such as weighing the hard of disclosure against the public interest in access to the information.

4. As the affidavits included as Exhibit D indicates, the testimonies of OPC witnesses Christopher Dawson and Gary Brunault contain information relating to competitive interest, the disclosure of which would impair the competitive business of the provider of the information. This information is protected by Sections 366.093(3)(e), Fla. Stat.

5. Upon a finding by the Commission that the Confidential Information remains proprietary and confidential business information, the information should not be declassified for at least an additional eighteen (18) month period and should be returned to FPL as soon as it is no longer necessary for the Commission to conduct its business. *See* § 366.093(4), Fla. Stat.

WHEREFORE, for the above and foregoing reasons, as more fully set forth in the supporting materials and affidavit included herewith, Florida Power & Light Company respectfully requests that its Request for Confidential Classification be granted.

Respectfully submitted,

John T. Butler Assistant General Counsel - Regulatory Maria J. Moncada Principal Attorney Florida Power & Light Company 700 Universe Boulevard Juno Beach, FL 33408 Telephone: (561) 304-5795 Facsimile: (561) 691-7135 Email: maria.moncada@fpl.com

Maria J. Moncada

Maria J. Moncada Florida Bar No. 0773301

### CERTIFICATE OF SERVICE Docket No. 150075-EI

**I HEREBY CERTIFY** that a true and correct copy of the foregoing Request for Confidential Classification\* has been furnished by electronic mail on this <u>29th</u> day of June, 2015 to the following:

Martha F. Barrera, Esq. John Villafrate Division of Legal Services Florida Public Service Commission 2540 Shumard Oak Blvd. Tallahassee, Florida 32399-0850 mbarrera@psc.state.fl.us jvillafra@psc.state.fl.us Office of the General Counsel J.R. Kelly, Public Counsel John J. Truitt, Associate Public Counsel Office of Public Counsel The Florida Legislature 111 West Madison Street, Room 812 Tallahassee, Florida 32399 kelly.jr@leg.state.fl.us truitt.john@leg.state.fl.us *Attorney for the Citizens of the State of Florida* 

Jon C. Moyle, Jr., Esq. Karen A. Putnal, Esq. Moyle Law Firm, P.A. 118 North Gadsden Street Tallahassee, Florida 32301 jmoyle@moylelaw.com kputnal@molelaw.com *Attorney for Florida Industrial Power Users Group* 

Maria J. Moncada Florida Bar No. 0773301

\*The exhibits to this Request are not included with the service copies, but copies of Exhibits B, C and D are available upon request.

### 1 Q. WHAT IS FPL'S ESTIMATED PRICE FOR THE INCREMENTAL 2 CAPACITY REQUIREMENTS AND WHAT IS THE BASIS FOR THAT 3 PRICE?

4 A. According to documents that FPL provided in discovery, specifically Bates Nos. CB15-009440 and CB15-009467, FPL uses a 2015 purchase proxy price of 5 6 -month, which FPL escalates at per annum until the year 2018, to 7 determine capacity purchase prices for future years. Using these assumptions, my 8 calculations of the 2018 and 2022 capacity prices is \$3.48/kW-month. Using these 9 calculated rates and FPL's claimed capacity requirements of 322 MW (2018) and 88 10 MW (2022), I derive short-term capacity purchases costs of \$13.4 million and \$3.7 11 million, respectively. Excluding rounding to the nearest million, my calculations are 12 close to FPL's capacity charges of million (2018) and million (2022) 13 contained in Bates Nos. CB15-009457. This provides support for my determination 14 that my calculated \$3.48/kW-month capacity price estimate is an accurate 15 representation of FPL's estimated capacity price for 2018 and 2022. To the best of my knowledge, FPL has not provided any additional information regarding the basis 16 17 for the 2015 proxy capacity price or the annual escalation rate of 9.8%.

18

## Q. WHAT IS THE POTENTIAL IMPACT OF REPLACEMENT CAPACITY COST ON WITNESS HARTMAN'S PROJECTION OF CUSTOMER SAVINGS?

A. FPL has assumed a 2018 and a 2022 capacity price of \$3.48/kW-month for capacity
 purchases of 322 MW and 88 MW, respectively. Depending on when FPL conducts

1		spreadsheets contained in documents provided by Cedar Bay in response to FIPUG
2		POD No.13. Had I used the Net Plant Heat Rate based on "YTD average as of July
3		2014", like Mr. Herr relied upon, the heat rate would have been 14,608 Btu/kWh,
4		which is even higher than the calendar year actual for 2014. A calendar year average
5		heat rate is a more realistic and reasonable basis for the assumption to be used in a
6		10-year projection than an average based on a partial year (January – July).
7		
8	Q.	WHAT IS THE IMPACT ON THE FAIR VALUE OF THE PPA OF MAKING
9		THE CORRECTIONS TO THE DCF SPREADSHEET MODEL AND
10		UTILIZING A MORE APPROPRIATE HEAT RATE FOR PURPOSES OF
11		PROJECTING FUEL COSTS FOR CEDAR BAY?
12	Α.	Taking into account the adjustments made with respect to valuation deficiency 1,
13		reflecting the corrections and utilizing a higher, more appropriate heat rate for
14		purposes of projecting fuel costs for Cedar Bay would further reduce the Fair Value
15		of the PPA by approximately \$35 million.
16		
17		VALUATION DEFICIENCY 3:
18		COAL PRICES SHOULD REFLECT ACTUAL SUPPLY SOURCES
19	Q.	WHAT COAL PRICE DID FPL WITNESS HERR USE IN THE DCF MODEL
20		TO DETERMINE ESTIMATED ENERGY REVENUES FROM CEDAR BAY
21		ELECTRIC SALES UNDER THE PPA?
22	A.	A FPL Witness Herr used a forecast
23		coal prices.

dispatch pricing for FPL) should be utilized. Given that the coal consumed at St.
 Johns River Power Park is not sourced from the CAPP coal basin, Mr. Herr should
 have used the contractual basis for the price of coal in estimating energy revenues
 under the PPA (i.e., the St. Johns River coal price forecast).

5

### 6 Q. HOW DO THOSE ST. JOHNS COAL PRICES COMPARE TO THE CAPP 7 COAL PRICES ASSUMED BY MR. HERR?

Over the 2015-2024 period, the St. Johns River coal price forecast utilized by Witness 8 Α. prices that Witness Herr utilized. 9 Hartman is approximately 9% below the 10 Given that the sources for coal delivered to the St. Johns River Power Plant are from 11 the lower cost Illinois basin and Columbia, I would expect the St. Johns coal price B forecast. However, as explained in the forecast to be lower than the 12 accompanying testimony of OPC Witness Christopher Dawson, even this St. Johns 13 14 coal price forecast may be too high.

- 15
- Q. WHAT COAL PRICE DID FPL WITNESS HERR USE IN THE DCF MODEL
   TO DETERMINE THE ESTIMATED COST TO PRODUCE ELECTRICITY
   AND STEAM AT CEDAR BAY?
- A. FPL Witness Herr used the same forecast
   D
   coal prices.

C

Q.

### IS CEDAR BAY PARTY TO A LONG-TERM COAL CONTRACT?

7

### 8 Q. WHAT ARE THE PROSPECTS FOR CEDAR BAY TO RENEGOTIATE ITS 9 COAL CONTRACT WITH NALLY AND HAMILTON?

- A. As I understand it, there is a price re-opener in the coal contract with Nally and
   Hamilton that is currently under discussion, and Cedar Bay has already solicited other
   proposals for the supply of coal.
- 13

14 Q. BASED ON THE INFORMATION YOU HAVE PROVIDED ABOVE, WHAT
15 DO YOU BELIEVE ARE THE APPOPRIATE FUEL COSTS TO BE USED TO
16 DETERMINE FORECASTED CEDAR BAY ENERGY REVENUES UNDER
17 THE PPA AND FUEL COSTS THAT WOULD ACTUALLY BE INCURRED
18 AT CEDAR BAY?

A. For forecasted energy revenues under the PPA, the appropriate coal price forecast
would be the forecast utilized by FPL Witness Hartman, as shown in either the
column labeled St Johns \$/MMBtu or the column labeled Cedar Bay \$/MMBtu on

1		discovery document CB-15-009489, in order to reflect the continued ability of St.
2		Johns River Power Park to accept lower cost Colombian coal.
3		The 2015 delivered fuel cost used in the determination of Cedar Bay fuel costs
4		should be increased to \$116.49/ton (from \$88.20/ton) which, assuming a heat content
5		of 24.47 MMBtu/ton, would yield a coal cost of \$4.76/MMBtu for 2015. Although
6		the 2016 assumed delivered coal cost of would represent a
7		reduction in fuel costs from Cedar Bay's 2015 contract prices of \$116.49/ton, the
8		reduction seems reasonable, based on (i) current CAPP spot prices, and (ii) taking
9		into account the price-reopener provisions in Cedar Bay's long-term coal contracts
10		that are now being negotiated for deliveries starting in 2016.
11		
12	Q.	WHAT IS THE IMPACT ON THE FAIR VALUE OF THE PPA OF MAKING
13		THESE CHANGES TO THE FUEL PRICE ASSUMPTIONS FOR BOTH ST.
14		JOHNS RIVER POWER PARK AND CEDAR BAY?
15	A.	Taking into account the adjustments previously made with respect to valuation
16		deficiencies 1 and 2, making these changes to the fuel prices would further reduce the
17		Fair Value of the PPA by approximately \$21 million.
18		
19		VALUATION DEFICIENCY 4:
20		PRESENT VALUE DISCOUNT RATE IS TOO LOW
21	Q.	PLEASE GENERALLY DESCRIBE HOW FPL WITNESS HERR ARRIVED
22		AT THE PRESENT VALUE DISCOUNT RATE USED IN THE DCF
23		VALUATION OF THE PPA.

1	A.	FPL Witness Herr used a present value discount rate of 7% based on the weighted
2		average cost of capital ("WACC") that he deemed appropriate for valuing the PPA.
3		Use of the WACC as the basis for discounting cash flows is an industry accepted
4		approach used in valuing assets and is arrived at based on an estimated cost of debt
5		and an estimated cost of equity, weighted by the assumed capital structure of the
6		target market participant and their risk profile. Mr. Herr appears to have assumed a $\stackrel{A}{\Box}$
7		capital structure of debt with an after-tax debt rate of the structure, and the equity with
8		an assumed rate of return on common equity of <b>Sector</b> . When combined, the WACC
9		is equal to 7%, rounded to the nearest 0.5%.

## Q. WHAT HAS CAUSED YOU TO QUESTION THE DISCOUNT RATE UTILIZED BY FPL WITNESS HERR IN THE DCF ANALYSIS OF THE VALUE OF THE PPA?

A. The discount rate chosen for the DCF analysis is arguably the single most important
 assumption to be made, and variations in the rate can change the value of an asset
 considerably. Also, the discount rate assumption is typically the most difficult to pin
 down, given that it is theoretical in nature.

18

### 19 Q. WHAT IS THE BASIS FOR MR. HERR'S INPUTS TO THE WACC?

A. FPL Witness Herr (on page 55 of 60 of Exhibit DH-3 to his testimony) appears to
 draw a sharp distinction between the capital structures of representative market
 participants that would reflect the relative risk of the investment. He claims to have

concluded that an appropriate capital structure to use in valuing a merchant 1 generation asset without a long-term contract (e.g., a PPA) should be debt and 2 B equity, and that the appropriate capital structure to be used for "contracted" 3 D generation (e.g., with a PPA) would be debt and debt and equity. This rather wide 4 differential in assumed capital structure, combined with the associated variations in 5 6 the assumed cost of debt and rate of return on equity assumed for each of the 7 respective risk profiles, results in a significant range of discretion for selection of a WACC (or discount rate). Mr. Herr says he estimated the cost of debt and the cost of 8 9 equity based on the Capital Asset Pricing Model ("CAPM"). He apparently assumed G E F rated industrial bonds and 10 debt rates based on betas Η for selected independent power producers as inputs to the 11 12 CAPM. The WACC results range from 7% (for generation with a PPA contract) to 11% (for generation without a PPA, or merchant generation). 13

14

Q. SO, ALTHOUGH MR. HERR COMPUTED TWO VERY DIFFERENT
 RATES, HE CHOSE TO USE THE 7% LOWER RISK PROFILE WACC FOR
 PURPOSES OF ESTIMATING THE FAIR VALUE FOR THE PPA?

18 A. Yes.

19

20 Q. WHAT OTHER DISCOVERY DOCUMENTS DID YOU REVIEW THAT 21 GAVE YOU CAUSE TO QUESTION THE DISCOUNT RATE THAT FPL 22 WITNESS HERR CHOSE TO REFLECT IN THE FAIR VALUE OF THE 23 PPA?

1		have concluded that a 7% discount rate was appropriate for this docket in determining
2		the current Fair Value of the PPA, while just 2 years ago, Mr. Herr concluded that a
3		13% discount rate was appropriate in determining the same Fair Value of the same
4		Cedar Bay PPA. To give one a sense for the impacts of such a different discount rate,
5		all else the same (i.e., putting aside all of the other valuation deficiencies), by
6		reflecting the 13% discount rate in Mr. Herr's current DCF analysis in place of the
7		7% discount rate, the \$520 million Fair Value would be reduced to \$370 million,
8		representing a reduction of about 30%.
9		
10	Q.	WERE YOU ABLE TO COMPARE THE BASIS FOR THE 13% DISCOUNT
11		RATE REFLECTED IN THE 2013 DCF REPORT TO THE 7% UTILIZED IN
12		MR. HERR'S CURRENT DCF ANALYSIS?
13	A.	Yes.
14		
15	Q.	PLEASE ELABORATE.
16	A.	It appears that for purposes of the 2013 DCF Report, although Mr. Herr used the
17		same analytical approach in arriving at a discount rate (i.e., the WACC approach used
18		to arrive at 7%), he reflected significantly different capital structure assumptions.
19		More specifically, he appears to have assumed a debt/ debt/ equity capital
20		structure in arriving at the 13% WACC. The after-tax debt cost appears to be the
21		same as in the current WACC calculation , both reflecting a higher credit
22		quality debt rating, in recognition of the presence of a long-term PPA with a more

secure revenue stream, as compared to a merchant generator selling into the market.
 However, Mr. Herr's cost of equity component of the WACC was for in the 2013
 DCF Report (as compared to the formal reflected in his current WACC calculation),
 also contributing to the higher WACC.

5

# 6 Q. RECOGNIZING THAT MR. HERR'S FAIR VALUE ESTIMATIONS, 7 PERFORMED LESS THAN TWO YEARS APART, UTILIZED VERY 8 DIFFERENT DISCOUNT RATES, DO YOU HAVE ANY OPINIONS AS TO 9 WHY THIS MIGHT BE?

10 A. Although I do not have a factual basis for the vastly different discount rates utilized, I 11 know of no structural reasons, be it market driven or contractual (with respect to the 12 PPA), for the different approach Mr. Herr has now taken in this docket. I also have 13 no basis for believing that Mr. Herr had any motivation to minimize the Fair Value of 14 the PPA for Cogentrix's accounting purposes in 2013. However, with respect to the 15 current engagement with FPL, certainly utilizing a lower discount rate would increase 16 the Fair Value of the PPA determined in March 2015 to a level that matches the 17 purchase price of \$520 million that had already been agreed upon by FPL and CBAS 18 as of August 2014. Assuming FPL were to receive the Commission's approval for 19 the proposed transaction, which is essentially to recover from retail customer electric 20 rates the entire Fair Value of the PPA through amortization of a regulatory asset, once 21 the PPA was terminated, plus a return on the unamortized regulatory asset, FPL 22 would clearly be interested in the highest Fair Value that could be justified, as long as 23 they could demonstrate to the Commission that customers rates would be lower on a

Operational risks include risk of mechanical failure or weather-related 1 2 disruption that would make the facility inoperable for an extended period of time. 3 significantly reducing the Capacity Payments, and possibly eliminating them for some period. In addition, to the extent coal costs under the Cedar Bay PPA were to 4 5 be more competitive with natural gas generation, FPL may very likely dispatch Cedar Bay significantly more than at the assumed 6 capacity factor. Given that Cedar 7 Bay's operating margins are negatively affected by increased dispatch by FPL, an 8 increase in natural gas prices would present additional operating margin risk to a 9 potential purchaser of Cedar Bay.

10 Contractual risks include the possibility of losing Qualified Facility status or 11 other failure to meet a contractual term, causing the PPA to be terminated before the 12 end of the contract life, perhaps due to the steam host going out of business.

13 With respect to regulatory risks, the possibility exists that the Commission 14 could find that the payments from FPL to Cedar Bay are uneconomic and should not 15 be recovered, effectively triggering the "regulatory out" clause found in the PPA at 16 Section 18.4 and causing FPL to be relieved of its payment obligations under the 17 PPA. The fact that the PPA capacity payments are so much greater than FPL's 18 current avoided costs should give cause for concern. However, this risk is mitigated 19 by the fact that, to my knowledge, the Commission has yet to deny recovery of a PPA 20 payment once authorized. Lastly, federal legislation that would impose carbon 21 emission costs on the output of the facility or otherwise require/force the premature 22 retirement of the Cedar Bay Facility represent a risk as well.

### Q. WHAT IS YOUR RECOMMENDATION AS TO THE APPROPRIATE BASIS FOR THE DISCOUNT RATE TO BE UTILIZED IN FPL WITNESS HERR'S ESTIMATED FAIR VALUE OF THE PPA?

4 Given the current risks associated with the Cedar Bay facility, as outlined above, I A. 5 recommend a blending of the two approaches to arrive at an appropriate discount rate 6 to be used in estimating the Fair Value of the PPA. More specifically, I would reflect B A debters equity capital structure assumed for the 2013 DCF Report, but 7 the utilize Mr. Herr's currently estimated (i) after-tax cost of debt, based on an entity with 8 C D 9 a credit quality rating of and (ii) a cost of equity, which is 10 consistent with Mr. Herr's risk profile based on today's market environment, per Mr. 11 Herr's estimation.

12

## Q. BASED ON THAT APPROACH, WHAT DISCOUNT RATE WOULD BE REFLECTED IN THE FAIR VALUE OF THE PPA, AS OF AUGUST 30, 2015?

- 16 A. The calculated WACC, and discount rate that would be reflected would be 10.0%.
- 17 That is, the WACC formula would be populated with the following values:

Total WACC (rounded) = $10.0\%$

1	Q.	WHAT IS THE IMPACT ON THE FAIR VALUE OF THE PPA OF
2		CHANGING THE PRESENT VALUE DISCOUNT RATE FROM 7% TO
3		10%?
4	A.	Taking into account the adjustments previously made with respect to issues 1, 2 and
5		3, and without rounding to the nearest \$10 million, changing the present value
6		discount rate from 7% to 10% would further reduce the Fair Value of the PPA by
7		approximately \$72 million.
8		
9		<b>OTHER CONCERNS WITH THE ESTIMATED FAIR VALUE</b>
10	Q.	WITH RESPECT TO THE CAPACITY FACTOR ASSUMPTION
11		DIFFERENCES YOU MENTIONED EARLIER, HOW DIFFERENT WERE
12		THE ASSUMED CAPACITY FACTORS FOR CEDAR BAY IN THE 2013
13		VALUATION, AS COMPARED TO MR. HERR'S CURRENT VALUATION
14		MODEL?
15	A.	A Capacity factors in the 2013 valuation model averaged approximately over the
16		13-year then-remaining life of the PPA, while the current PPA valuation model
17		assumes a static with over the remainder of the PPA term.
18		
19	Q.	WHAT IS THE SIGNIFICANCE OF THE DIFFERENT CAPACITY FACTOR
20		ASSUMPTIONS?

- A. Given that the fuel expense to operate the Cedar Bay facility is not covered by the
   energy and steam revenues received, the greater the capacity factor assumed, the
   lower the Fair Value of the PPA.
- 4

### Q. WHAT ARE THE PROSPECTS THAT TWO YEARS FROM NOW, FPL WOULD CALL ON CEDAR BAY TO BE DISPATCHED MORE OFTEN AND A THE CAPACITY FACTORS WOULD RETURN TO THE LEVELS?

A. With potential natural gas price volatility, as evidenced by history, and the ability of
St. Johns River Power Park to source low cost coal that is barged in from Columbia,
there is a distinct possibility that the energy strike price on the PPA will be attractive B
enough for FPL to dispatch Cedar Bay more often, approaching the capacity
factor levels.

13

### 14

#### Q. SO, WHAT POINT ARE YOU MAKING?

A. My point is that, if the 10-year capacity factor assumptions can change from C D averaging to only in less than a two-year timeframe (April 2013 to March 2015), there is significant uncertainty surrounding the assumed capacity factors at Cedar Bay. To the extent those capacity factors increase, the Fair Value of the PPA will be considerably affected.

### Q. WHAT WOULD BE THE IMPACT ON THE FAIR VALUE OF THE PPA IF MR. HERR WERE TO HAVE ASSUMED CAPACITY FACTORS OF AS B COMPARED TO 2

A. All else the same, and after making the corrections and adjustments associated with
 valuation deficiency 2 and 3 related to heat rates and fuel costs, changing the assumed
 C D
 capacity factors from from to from in all remaining years of the PPA would reduce the
 Fair Value by \$70 million.

8

## 9 Q. ARE YOU SUGGESTING THAT THE ASSUMED CAPACITY FACTOR 10 IS TOO LOW, AND SHOULD BE INCREASED FOR PURPOSES OF THE 11 PPA VALUATION?

E

12 A. No, I am not. Rather, I point this out to illustrate the uncertainty relative to the 13 projected dispatch of Cedar Bay by FPL over the remaining PPA life, and the 14 potentially significant impacts that assumed capacity factors have on the Fair Value 15 of this PPA. This uncertainty further supports my recommendation of using a higher 16 discount rate in the DCF model.

- 17
- 18

### SUMMARY

Q. WHAT IS THE COMBINED IMPACT ON THE FAIR VALUE OF THE PPA
 OF ALL FOUR OF THE DEFICIENCIES THAT YOU HAVE IDENTIFIED
 ARE NECESSARY AS A RESULT OF YOUR REVIEW OF THE DCF
 MODELS UTILIZED BY FPL WITNESS HERR?

### EXHIBIT C

COMPANY:	Florida Power & Light Company
TITLE:	Request for Confidential Classification of Testimony filed by
	the Office of Public Counsel
DOCKET TITLE:	In re: Florida Power & Light Company's Petition for Approval
	of Arrangement To Mitigate Impact of Unfavorable Cedar Bay
	Power Purchase Obligation
DATE:	June 29, 2015

Description	Page No.	Conf. Y/N	Col. No./ Line No.	Florida Statute 366.093(3) Subsection	Affiant
OPC / Direct Testimony and Exhibits of Christopher C. Dawson – Purchase Proxy Price and Capacity Charges	11	Y	Lns. 6A, 6B, 12C, 12D	(d), (e)	T. Hartman
OPC / Direct Testimony and Exhibits of Gary D. Brunault – Forecast used for Coal Prices	14	Y	Lns. 22A, 23B	(d), (e)	D. Herr
OPC / Direct Testimony and Exhibits of Gary D. Brunault – Forecast used for Coal Prices	16	Y	Lns. 9A, 12B, 19C, 20D	(d), (e)	D. Herr
OPC / Direct Testimony and Exhibits of Gary D. Brunault – Forecast used for Coal Prices	18	Y	Lns. 6A	(d), (e)	D. Herr
OPC / Direct Testimony and Exhibits of Gary D. Brunault – Forecast used for Coal Prices	19	Y	Line 6A, 6B, 6C	(d), (e)	D. Herr
OPC / Direct Testimony and Exhibits of Gary D. Brunault – Capital Structure	20	Y	Lns. 7A, 7B, 7C, 8D	(d), (e)	D. Herr
OPC / Direct Testimony and Exhibits of Gary D. Brunault – Capital Structure and Debt Rate Assumptions	21	Y	Lns. 2A, 3B, 4C, 4D, 10E, 10F, 10G, 11H	(d), (e)	D. Herr
OPC / Direct Testimony and Exhibits of Gary D. Brunault – Capital Structure	24	Y	Lns. 19A, 19B, 21C	(d), (e)	D. Herr

Description	Page No.	Conf. Y/N	Col. No./ Line No.	Florida Statute 366.093(3) Subsection	Affiant
OPC / Direct Testimony and Exhibits of Gary D. Brunault – Weighted Average Cost of Capital ("WACC")	25	Y	Lns 2A, 3B	(d), (e)	D. Herr
OPC / Direct Testimony and Exhibits of Gary D. Brunault – Capacity Factor	27	Y	Line 6A	(d), (e)	D. Herr
OPC / Direct Testimony and Exhibits of Gary D. Brunault – Capital Structure, Credit Quality Rating and WACC	28	Y	Lns. 7A, 7B, 9C, 9D, 18, 19, 20	(d), (e)	D. Herr
OPC / Direct Testimony and Exhibits of Gary D. Brunault – Capacity Factors	29	Y	Lns. 15A, 17B	(d), (e)	D. Herr
OPC / Direct Testimony and Exhibits of Gary D. Brunault – Capacity Factors	30	Y	Lns. 7A, 11B, 16C, 16D	(d), (e)	D. Herr
OPC / Direct Testimony and Exhibits of Gary D. Brunault – Capacity Factors	31	Y	Lns. 2A, 3B, 6C, 6D, 9E	(d), (e)	D. Herr

#### EXHIBIT D

#### **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

Docket No: 150075-EI

In RE: Petition for approval of arrangement to mitigate impact of unfavorable Cedar Bay power purchase obligation, by Florida Power & Light Company.

STATE OF FLORIDA

#### COUNTY OF PALM BEACH

### AFFIDAVIT OF THOMAS L. HARTMAN

**BEFORE ME**, the undersigned authority, personally appeared Thomas L. Hartman who, being first duly sworn, deposes and says:

)

}

1. My name is Thomas L. Hartman. I am currently employed by Florida Power & Light Company ("FPL") as Director, Business Development in Energy Marketing and Trading. I have personal knowledge of the matters stated in this affidavit.

2. I have reviewed the documents and information included in Exhibit A to FPL's Request for Confidential Classification. The documents or materials that I have reviewed and which are asserted by FPL to be proprietary confidential business information relate to competitive interests. Specifically, the document contains purchase proxy price and capacity charges. The disclosure of this information would disadvantage FPL customers and would place FPL at a competitive disadvantage when coupled with other information that is publicly available. To the best of my knowledge, FPL has maintained the confidentiality of these documents and materials.

3. Consistent with the provisions of the Florida Administrative Code, such materials should remain confidential for a period of eighteen (18) months. In addition, they should be returned to FPL as soon as the information is no longer necessary for the Commission to conduct its business so that FPL can continue to maintain the confidentiality of these documents.

4. Affiant says nothing further.

Thomas L. Hartman

SWORN TO AND SUBSCRIBED before me this 24 day of June 2015, by Thomas L. Hartman, who is <u>personally known</u> to me or who has produced \_\_\_\_\_\_ (type of identification) as identification and who did take an oath.

101000. Notary Public, State of Florida

My Commission Expires:

	MARITZA MIRANDA-WISE MY COMMISSION # FF 002868 EXPIRES: May 30, 2017	
M. St. S. St.	Bonded Thru Notary Public Underwriters	1

#### EXHIBIT D

#### **BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION**

In re: Florida Power & Light Company's Petition for Approval of Arrangement To Mitigate Impact of Unfavorable Cedar Bay Power Purchase Obligation

STATE OF PHILADELPHIA

COUNTY OF PHILADELPHIA

#### **AFFIDAVIT OF DAVID HERR**

**BEFORE ME**, the undersigned authority, personally appeared David Herr who, being

)

)

first duly sworn, deposes and says:

1. My name is David Herr. I am currently employed by Duff & Phelps LLC as Managing Director, the Philadelphia City Leader, and the Energy and Mining Industry leader. I have personal knowledge of the matters stated in this affidavit.

2. I have reviewed and have personal knowledge about the documents included in Exhibit A to FPL's Request for Confidential Classification for which I am identified as the affiant. The information designated as confidential consists of or relates to the valuation of the tangible and intangible assets of CBAS Power, Inc. which was performed by Duff & Phelps, Inc. The details of this highly detailed valuation report identify with specificity the proprietary methodology that Duff & Phelps employs in performing such valuations. Accordingly, public disclosure would impair the competitive businesses of Duff & Phelps and therefore should be treated confidentially. To the best of my knowledge, FPL and Duff & Phelps have maintained the confidentiality of these documents and materials.

3. Consistent with the provisions of the Florida Administrative Code, such materials should remain confidential for a period of eighteen (18) months. In addition, they should be returned to FPL as soon as the information is no longer necessary for the Commission to conduct its business so that FPL can continue to maintain the confidentiality of these documents,

4. Affiant says nothing further.

SWORN TO AND SUBSCRIBED before me this 29th day of June 2015, by David Herr, who is personally known to me or who has produced <u>Diver's limbe</u> (type of identification) as identification and who did take an qath.

Notary/Public, State of Pennsylvania

My Commission Expires:

	COMMONWEALTH OF PENNSYLVANIA
	NOTARIAL SEAL
	LINGY R REYNA
1	Notary Public
C	TY OF PHILADELPHIA, PHILADELPHIA CNTY
	My Commission Expires Aug 27, 2018