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April 6, 2018

Ms. Carlotta Stauffer, Commission Clerk Office of Commission Clerk Florida Public Service Commission 2540 Shumard Oak Blvd. Tallahassee, FL 32399-0850

Re: Docket No. 20160251-EI - Petition for Limited Proceeding for Recovery of Incremental

Storm Restoration Costs Related to Hurricane Matthew by Florida Power & Light

Company

Dear Ms. Stauffer:

Enclosed for filing in the above docket is the Public Version of the prefiled testimony of OPC witness Helmuth W. Schultz, III.

On April 5, 2018, the Office of Public Counsel submitted one copy of the prefiled testimony of Helmuth W. Schultz, III, under Florida Power & Light Company's claim of confidentiality. This procedure was an interim measure, designed to enable OPC to adhere to the procedural schedule while providing Florida Power & Light Company an opportunity to review the testimony and redact the material that it regards as confidential. The enclosed Redacted Version reflects Florida Power & Light Company's review. Counsel for Florida Power & Light Company has provided its revised request for confidentiality, including the highlighted confidential material and the accompanying detailed justification, in a separate filing. The notation of "CONFIDENTIAL" on this version should be ignored.

Thank you for your assistance.

Sincerely,

/s/Patricia A. Christensen Patricia A. Christensen Associate Public Counsel

cc: Parties of record

### **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that a true and correct copy of the foregoing Public Version of the Direct Testimony and Exhibits of Helmuth W. Schultz, III has been furnished by electronic mail on this 6<sup>th</sup> day of April, 2018, to the following:

Suzanne Brownless Florida Public Service Commission 2540 Shumard Oak Blvd. Tallahassee, FL 32399-0850 <a href="mailto:sbrownle@psc.state.fl.us">sbrownle@psc.state.fl.us</a>

Kevin I.C. Donaldson Florida Power & Light Company 700 Universe Boulevard Juno Beach FL 33408-0420 kevin.donaldson@fpl.com Jon C. Moyle, Jr./Karen A. Putnal c/o Moyle Law Firm, PA Florida Industrial Power Users Group 118 North Gadsden Street Tallahassee, FL 32301 jmoyle@moylelaw.com kputnal@moylelaw.com

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/s/Patricia A. Christensen Patricia A. Christensen Associate Public Counsel



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April 5, 2018

#### CONFIDENTIAL

Ms. Carlotta Stauffer, Commission Clerk Office of Commission Clerk Florida Public Service Commission 2540 Shumard Oak Blvd. Tallahassee, FL 32399-0850

Re:

Docket No. 20160251-EI - CONFIDENTIAL FILING

Petition for Limited Proceeding for Recovery of Incremental Storm Restoration Costs Related to Hurricane Matthew by Florida Power & Light Company

Dear Ms. Stauffer:

Enclosed for filing in this docket is a CD copy of the confidential version of the complete direct testimony and exhibits of:

The testimony and exhibits of Helmuth W. Schultz, III contain information that Florida Power & Light (FPL) has asserted to be confidential. Today, OPC is providing the testimony and exhibits of Mr. Schultz to FPL for its review. FPL will redact the material it claims to be confidential, and return a redacted version of the testimonies back to OPC for filing with the Commission. It is our understanding that FPL will provide its request for confidentiality, including the highlighted confidential material and the accompanying detailed justification, in a separate filing. OPC reserves its right to challenge FPL's claims of confidentiality at the appropriate time.

# CONFIDENTIAL

If you have any questions or concerns; please do not hesitate to contact me. Please indicate the time and date of receipt on the enclosed duplicate of this letter and return it to our office. Thank you for your assistance.

Sincerely,

Patricia A. Christensen Associate Public Counsel

PAC:ppg Enclosure

cc: (letter only) Parties of Record

# CERTIFICATE OF SERVICE Docket No. 20160251-EI

I hereby certify that a true and correct copy of the foregoing was furnished by e-mail this 5<sup>th</sup> day of April, 2018 to:

Suzanne Brownless Florida Public Service Commission 2540 Shumard Oak Blvd. Tallahassee, FL 32399-0850 sbrownle@psc.state.fl.us Jon C. Moyle, Jr./Karen A. Putnal c/o Moyle Law Firm, PA Florida Industrial Power Users Group 118 North Gadsden Street Tallahassee, FL 32301 jmoyle@moylelaw.com kputnal@moylelaw.com

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Patricia A. Christensen Associate Public Counsel

#### BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION

In re: Petition for limited proceeding for recovery of Hurricane Matthew Storm Costs, by Florida Power & Light Company.

Docket No. 20160251-EI

Filed: April 5, 2018

# **CONFIDENTIAL**

# Public Version **DIRECT TESTIMONY**

**OF** 

# **HELMUTH SCHULTZ III**

# ON BEHALF OF THE OFFICE OF PUBLIC COUNSEL

J. R. Kelly Public Counsel

Patricia A. Christensen Associate Public Counsel Office of Public Counsel c/o The Florida Legislature 111 West Madison Street, Room 812 Tallahassee, FL 32399-1400 (850) 488-9330

Attorneys for the Citizens of the State of Florida

# TABLE OF CONTENTS

1	I. STATEMENT OF QUALIFICATIONS	1
2	II. BACKGROUND	2
3	III. PAYROLL	7
4	IV. CONTRACTOR COSTS	18
5	V. LINE CLEARING COSTS	32
6	VI. VEHICLE & FUEL COSTS	33
7	VII. MATERIALS & SUPPLIES	35
8	VIII. LOGISTICS	35
9	IX. OTHER COSTS	37
10	X. NON-INCREMENTAL COSTS	37
11	XI. CAPITALIZABLE COSTS	
12	XII. OTHER STORM COSTS	40
13	XIII. RECOMMENDATIONS	45

# DIRECT TESTIMONY

OF

# Helmuth W. Schultz, III

On Behalf of the Office of Public Counsel

Before the

Florida Public Service Commission

Docket No. 20160251-E1

1		I. STATEMENT OF QUALIFICATIONS
2	Q.	PLEASE STATE YOUR NAME, OCCUPATION, AND BUSINESS ADDRESS.
3	A.	My name is Helmuth W. Schultz, III. I am a Certified Public Accountant licensed in
4		the State of Michigan and a senior regulatory consultant at the firm Larkin &
5		Associates, PLLC, ("Larkin") Certified Public Accountants, with offices at 15728
6		Farmington Road, Livonia, Michigan, 48154.
7		
8	Q.	PLEASE DESCRIBE THE FIRM LARKIN & ASSOCIATES, P.L.L.C.
9	A.	Larkin performs independent regulatory consulting primarily for public service/utility
10		commission staffs and consumer interest groups (public counsels, public advocates,
11 -	-	consumer counsels, attorney generals, etc.). Larkin has extensive experience in the
12		utility regulatory field as expert witnesses in over 600 regulatory proceedings,
13		including water and sewer, gas, electric and telephone utilities.
14	Q.	HAVE YOU PREVIOUSLY TESTIFIED BEFORE THE FLORIDA PUBLIC
15		COMMISSION AS AN EXPERT WITNESS?

# CONFIDENTIAL

1	A,	Yes. I have provided testimony before the Florida Public Service Commission
2		("Commission" or "FPSC") as an expert witness in the area of regulatory accounting
3		in more than 15 cases.
4.		
	0	
5	Q.	HAVE YOU PREPARED AN EXHIBIT WHICH DESCRIBES YOUR
6		EDUCATIONAL BACKGROUND AND PROFESSIONAL EXPERIENCE?
7	A.	Yes. I have attached Exhibit No(HWS-1), which is a summary of my background,
8		experience and qualifications.
9		
10	Q.	BY WHOM WERE YOU RETAINED, AND WHAT IS THE PURPOSE OF
11		YOUR TESTIMONY?
12	A.	Larkin was retained by the Florida Office of Public Counsel ("OPC") to review the
13		request for recovery of storm costs associated with Hurricane Matthew incurred by
[4		Florida Power & Light Company (the "Company" or "FPL"). Accordingly, I am
15		appearing on behalf of the citizens of Florida ("Citizens") who are customers of FPL.
16		
17		II. BACKGROUND
18	Q.	PLEASE SUMMARIZE YOUR UNDERSTANDING OF WHAT DOCKET NO.
19		20160251-EI IS.
20	A.	This docket is described as a petition by FPL for recovery of Hurricane Matthew Storm
21		Costs.

# Q. PLEASE SUMMARIZE WHAT THE COMPANY HAS INCLUDED IN ITS

# 2 REQUEST TO THE FLORIDA PUBLIC SERVICE COMMISSION?

3 A. The October 16, 2017 filing by FPL states that the first page of the final cost 4 information provided with this filing is in the same format as was provided in Appendix 5 A, page 1 to FPL's December 29, 2016 petition in this proceeding. Subsequently, FPL provided testimony and exhibits requesting recovery of \$291.799 million 6 7 (jurisdictional) of Hurricane Matthew restoration costs, \$599,000 of interest on the 8 unamortized reserve balance, \$24.026 million for the replenishment of the storm 9 reserve pre-Hurricane Matthew and \$228,000 for a regulatory assessment fee, for a 10 total of \$316.652 million. The Company's Exhibit KO-1 summarized the Hurricane 11 Matthew costs. The total restoration costs are listed as \$310.343 million. Subtracted 12 from the total cost are \$4,829 million of non-incremental costs, \$295,000 of third party 13 reimbursements and \$12.982 million of costs which are being capitalized. The net 14 requested restoration costs listed in FPL's Exhibit KO-1 were \$292,237 million 15 (\$291.799 million jurisdictional).

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17

1

# Q. HAS FPL UPDATED ITS HURRICANE MATTHEW COST REQUEST SINCE

# 18 IT FILED EXHIBIT KO-1?

On March 15, 2018, the Company updated its filing again. FPL's supplemental filing reduced the Company's request for recovery of Hurricane Matthew restoration costs to \$291.647 million (jurisdictional) which is a reduction of \$152,000. The overall request still includes \$599,000 for interest on the unamortized reserve balance, \$24.026 million for the replenishment of the storm reserve pre-Hurricane Matthew and \$228,000 for the regulatory assessment fee for a total of \$316.500 million. The Company's Exhibit KO-

2 summarizes the Hurricane Matthew costs and the cost of replenishing the storm
reserve. The total restoration costs are now listed as \$313.333 million. Subtracted
from the total cost are \$4.829 million of non-incremental costs, \$295,000 of third party
reimbursements and \$16.124 million of costs which are being capitalized. The net
requested restoration cost on Exhibit KO-2 is \$292.084 million (\$291.647 million
jurisdictional). It appears there is a minor mathematical error on the updated exhibit,
because the jurisdictional rate of .9998 multiplied by the distribution cost of \$280.941
million would be \$280.885 million, not the \$280.899 million currently reflected on
Exhibit KO-2. As a result, the Company's request for Hurricane Matthew recovery
should be \$291.633 million, instead of the listed \$291.647 million.

# Q. WHAT TYPES OF ACTIVITIES ARE CONSIDERED DISTRIBUTION

### **FUNCTIONS?**

A. The Company's request is summarized by functions. The functions include Steam & Other, Nuclear, Transmission, Distribution, General and Customer Service. The distribution function is for costs that are associated with restoration to the distribution system that includes poles, transformers and conductors that provide service to residential, industrial and commercial customers. The distribution function represents the majority of the costs incurred for storm restoration and includes payroll, contractor costs, line clearing costs, vehicle and fuel costs, materials and supplies, logistics costs and various other costs. I address each cost category throughout my testimony.

# 22 Q. WHY ARE YOU DISTINGUISHING BETWEEN DISTRIBUTION AND

23 TOTAL COSTS?

A. This reference is specific to an error that I have identified under the distribution function. Throughout my testimony I will reference the distribution amount as well as the total amount included in the restoration request because the distribution function is the source of the majority of costs being requested by FPL. For Hurricane Matthew, the total jurisdictional amount is \$291.647 million of which the distribution function is \$280.899 million or 96.3% of the request. The distribution function is where the majority of the damage to poles and wires is reflected so I believe it is helpful to separately identify the cost associated with that function.

A.

# Q. PLEASE BRIEFLY DESCRIBE THE ISSUES YOU WILL BE ADDRESSING

11 IN THIS PROCEEDING.

I am addressing the appropriateness of FPL's proposed recovery of costs related to payroll, contractors, line clearing, vehicles and fuel, materials and supplies, logistics and other items as reflected in its petition. As part of my analysis, I relied on my experience in analyzing storm costs in other jurisdictions, past review of storm costs in Florida, and Rule 25-6.0143, Florida Administrative Code ("F.A.C.") which addresses what costs should be included and excluded from a utility's request for recovery of storm related costs. Also at issue in this proceeding is the appropriateness of FPL's request to replenish its storm reserve, based on the 2012 rate case settlement agreement (2012 Settlement). See, Order No. PSC-2013-0023-S-EI, issued January 14, 2013, in Docket No. 20120015-EI. FPL has requested to replenish the storm reserve from the pre-Hurricane Matthew balance of \$93.105 million to the balance as of first billing cycle of January, 2013 (January 2013), which was \$117.131 million. I note that, contrary to the representations in FPL's October 16, 2017 filing, the schedule attached

to that filing was not consistent with the format provided in Appendix A, page 1 to FPL's December 29, 2016 petition in this proceeding. The difference between the two schedules is the replenishment of the reserve deficiency which was not included in the October 16, 2017 filing. This issue will be discussed in detail later in my testimony.

A.

### Q. PLEASE SUMMARIZE YOUR RECOMMENDED ADJUSTMENTS?

On a jurisdictional basis, I recommend a reduction of \$1.027 million to FPL's request for regular payroll expense since these costs are already covered by amounts collected through base rates and they are not incremental costs as discussed below. I recommend a reduction of \$5.677 million to FPL's request for overtime payroll expense to properly reflect the capitalization of restoration work. I recommend a reduction of \$21.710 million to FPL's storm request related to contractor costs to adjust for increasing the amount of contractor cost to be capitalized. I also recommend a reduction of \$14,000 to account for the mathematical error I discussed above. Next, I recommend a reduction of \$17.971 million to logistic costs for lack of support. Finally, I recommend a reduction of \$24.026 million to FPL's request, which is the amount requested to replenish the storm reserve, because FPL failed to provide any support to justify charging the costs to the storm reserve. In total, I recommend a reduction of \$70.419\frac{1}{2} million to FPL's overall storm reserve replenishment request.

<sup>.1</sup> The individual adjustments do not precisely add to the total recommended adjustment due to rounding.

1		III. PAYROLL
2	Q.	WHAT HAS THE COMPANY REQUESTED FOR RECOVERY OF PAYROLL
3		COSTS AS PART OF ITS STORM RESTORATION COSTS FOR
4		HURRICANE MATTHEW?
5	A.	Included in FPL's storm restoration cost is \$6.396 million of regular payroll and
6		\$14.635 million of overtime payroll for a total payroll request of \$21.031 million.
7		Excluded from the request is \$2.264 million of regular payroll identified as non-
8		incremental and \$3.099 million of regular payroll that was capitalized. The net total
9		payroll requested by FPL is \$15.669 million. The Company has included in its request
10		for recovery \$1.417 million of regular distribution payroll (\$1.034 million total and
11		\$1.027 million jurisdictional) and \$10.761 million of distribution overtime payroll
12		(\$10.759 million distribution jurisdictional) and \$14.635 million total overtime payroll
13		(\$14.527 million jurisdictional).
14		
15	Q.	ARE THE PAYROLL DOLLARS STRICTLY PAYROLL?
16	A.	No, they are not. According to FPL's response to Citizens' Interrogatory No. 4, the
17		costs listed as payroll include overhead loadings for medical and dental insurance, thrift
18		plan, life insurance, pension, long term disability benefits, social security, Medicare,
19		and state and federal unemployment taxes.
20		
21	Q.	WHAT RULE DID YOU REVIEW TO DETERMINE THE APPROPRIATE
22		LEVEL OF PAYROLL TO BE INCLUDED IN STORM COST RECOVERY?
. 23	A.	I reviewed Rule 25-6.0143, F.A.C., (the "Rule"), which identifies the costs that are
24		allowed and excluded from storm cost recovery utilizing the Incremental Cost and

1		Capitalization Approach methodology (ICCA). Rule 25-6.0143(1)(d) provides that
2		"the utility will be allowed to charge to Account No. 228.1 costs that are incremental
3		to cost normally charged to non-cost recovery clause operating expenses in the absence
4		of the storm." Rule 25-6.0143(1)(f)1 prohibits "base rate recoverable payroll and
5		regular payroll-related costs for utility managerial and non-managerial personnel" from
6		being charged to the reserve.
7		
8	Q.	IN YOUR OPINION, HOW SHOULD THE COMMISSION DETERMINE
9		WHAT ARE INCREMENTAL PAYROLL COSTS UNDER RULE 25-
10	ı	6.0143(1)(f)1., F.A.C.?
11	A.	Based upon my years of experience as an accountant in the utility field, I believe the
12		Rule requires that an evaluation of the amount of regular payroll included in a utility's
13		applicable base rates must be established before a determination of whether any of the
14		regular payroll costs are incremental, and thus eligible for storm cost recovery.
15		
16	Q.	IS A BUDGETED LEVEL OF PAYROLL AN APPROPRIATE MEASURE FOR
17		ESTABLISHING INCREMENTAL PAYROLL COSTS?
18	A.	No, it is not. The Rule plainly states "[b]ase rate recoverable." (Emphasis added.)
19	,	Thus, payroll included in a utility's established rates - not the utility's budgeted
20		spending levels of payroll as FPL proposes — is the appropriate measurement.
21		
22	Q.	HOW DID YOU DETERMINE THE THRESHOLD LEVEL OF PAYROLL
23		COSTS THAT SHOULD BE CONSIDERED THE NORMAL COST LEVEL
24		INCLUDED IN BASE RATES FOR THIS PROCEEDING?

1	A.	In determining whether the payroll costs requested by FPL were incremental to its
2		normal costs included in its base rates, I reviewed the amount of payroll included in the
3		Minimum Filing Requirements (MFRs) in FPL's 2012 rate case which was settled.
4		
5	Q.	WHY DID YOU USE THE AMOUNT OF PAYROLL INCLUDED IN FPL'S
6		2012 MFRS RATHER THAN FPL'S 2016 MFRS?
7	A.	I used the 2012 MFR payroll information because, at the time Hurricane Matthew hit
8		FPL's territory, the Company's 2012 Settlement was in effect through the last billing
9		cycle in December 2016. See, Order No. PSC-2013-0023-S-EI, issued January 14,
10		2013, in Docket No. 20120015-EI.
11		
12	Q.	IS IT APPROPRIATE TO USE THE LEVEL OF PAYROLL INCLUDED IN
13		THE 2012 RATE CASE MFRS EVEN THOUGH THAT CASE WAS SETTLED?
14	A.	Yes, it is appropriate. The 2012 Settlement was a black box settlement (i.e. settled to
15	•	a revenue requirement without specifically addressing all revenue inputs).
16		Notwithstanding the settlement, the payroll levels included in the 2012 rate case MFRs
17		were part of the sworn testimonies of FPL witnesses Kim Ousdahl and Kathleen
18		Slattery and are the best available information regarding payroll included in base rates
19		by the Company at the time Hurricane Matthew occurred. As discussed above, the
20		level of regular payroll included in base rates must be established before a
21		determination of whether any regular payroll can be considered incremental and
22		eligible for storm cost recovery. Initially, in an attempt to confirm an appropriate dollar
23		amount for payroll included in rates, FPL was requested to provide the amount of

payroll included in its base rates that were in effect during 2016. FPL failed to provide

24

1		this information; therefore, a supplemental request was made by Citizens' Interrogatory
2		No. 82. The Company indicated it was unsure of what was being requested and, after
3		clarification, FPL provided a response identifying the amount of payroll included in its
4		base rates during 2016. This response states as follows:
5 6 7 8 9 10		Subsequent to receiving this request, FPL sought clarification from OPC in order to ensure FPL was providing a responsive answer. In its clarification, OPC indicated they would like FPL to provide the amount of regular and overtime payroll included in FPL's projected test year ended 12/31/2013 filed in Docket No. 20120015-EI for all base rate recoverable O&M expenses by FERC account.
12 13 14 15 16		Based on the revised request, please see Attachment No. 1 for base rate regular and overtime payroll dollars reflected included in FPL's projected test year ended 12/31/13 in Docket No. 20120015-EI. Note, the information provided does not include payroll overheads, incentives, and other types of payroll related expenses.
18		Based on FPL's representation that the information supplied was the amount charged
19		to O&M expense included in its base rates, I relied on this response as being the payroll
20		to be used in determining what payroll costs were incremental in 2016 as part of the
21		storm restoration costs.
22		
23	Q:	WHAT WAS THE AMOUNT OF REGULAR PAYROLL THE COMPANY
24		STATED WAS INCLUDED IN ITS 2016 BASE RATES?
25	A.	In response to Citizens' Interrogatory No. 82, the Company states its base rates in effect
26	•	during 2016, the period during which the storm occurred, included \$610,638,151 of
27		regular payroll charged to O&M expense. The Company's supplemental response to
28		Citizens' Interrogatory No. 82 indicates the actual 2016 regular payroll was
29		\$493,011,189.

1	Q.	WAS ANY OF THE REQUESTED REGULAR PAYROLL COST
2		INCREMENTAL AND THEREFORE ELIGIBLE FOR STORM COST
3		RECOVERY?
4	A.	No, it was not. It is clear that the amount of regular payroll included in base rates that
5		was being collected during the time Hurricane Matthew impacted Florida exceeded the
6		regular payroll costs that FPL actually incurred in 2016 (\$610,638,151 payroll expense
7		collected in rates compared to \$493,011,189 actual payroll expense). Thus, all of the
8		Company's regular payroll included in the restoration costs should be excluded as non-
9		incremental costs. Since the \$610,638,151 of regular payroll included in base rates far
10		exceeds the 2016 actual O&M payroll expense of \$493,011,189, it would be
11		impractical to assume that any regular payroll could be considered as incremental storm
12		restoration costs. Any allowance of regular payroll as part of storm restoration costs
13		would result in double recovery for FPL - first as part of base rates and then recovered
14		a second time as part of the storm restoration costs.
15		
16	Q.	DID FPL EXCLUDE ANY REGULAR PAYROLL FROM ITS REQUESTED
17		RECOVERY AS NON-INCREMENTAL?
18	A.	Yes, it did. The Company excluded \$2.264 million of total regular payroll from the
19		\$6.396 million total payroll charged to the storm rescoration costs for Hurricane
20		Matthew.
21		
22	Q.	DO YOU AGREE WITH THE METHOD FPL USED TO ESTABLISH ITS
23		NON-INCREMENTAL REGULAR PAYROLL?

1	A.	No, I do not. FPL's response to Citizens' Interrogatory No. 40 shows how it calculated
2		its non-incremental payroll adjustment. FPL's calculation ignores any comparison of
3		the amount of regular payroll that was included in base rates. FPL simply makes the
4		adjustment based on a percentage of the payroll budgeted for the respective cost centers
5		that was included in O&M. This approach ignores the requirement under Rule 25-
6		6.0143, F.A.C., to exclude regular payroll included in base rates and focuses rather on
7		what was "budgeted" payroll included in O&M - a methodology that is not compliant
8		with the ICCA methodology contemplated by the Rule.
9		

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#### DID YOU ASK FPL WHY IT INCLUDED REGULAR COSTS AS PART OF Q.

# ITS REQUEST FOR STORM COST RECOVERY?

A. Yes, I did. The Company's response to Citizens' Interrogatory No. 5 stated that, based on the ICCA, regular payroll normally recovered through base rate O&M cannot be charged to FPL's Storm Reserve. However, FPL also claimed that regular payroll normally recovered through capital or clauses can be charged to the Storm Reserve based on paragraphs 21 and 22 of Order No. PSC-06-0464-FOF-EI. FPL attempted to further explain its position in its response to Citizens' Interrogatory No. 8, where it added the following:

19 FPL included \$6.299 million of regular payroll and related costs in its final 20 cost report for Hurricane Matthew filed on October 16, 2017. As shown in 21 Attachment No. 1 to FPL's response to OPC's First Set of Interrogatories 22 No. 5, FPL excluded \$2.169 million from the total amount of regular 23 1 payroll as it represents costs normally recovered through base rate O&M. 24 In addition, FPL also excluded \$3.099 million of regular payroll related to 25 capitalized costs. The remaining \$1.031 million (\$1.024 million retail 26 jurisdictional) relates to the capital or clause portion of regular payroll that 27 would have normally been performed absent the storm but were not 28 charged to those recovery mechanisms because the work associated with 29 that payroll related to storm recovery. Thus, unless the \$1.031 million is

i 2 3 4 5		recovered through the storm charge, FPL will not have a chance to recover it. This amount is recoverable under the incremental cost and capitalization approach as explained in paragraphs 21 and 22 of FPSC Order No. PSC-06-0464-FOF-EI.
6 7		The problem with FPL's response is that it ignores the requirement to compare the
8	•	actual amount of regular payroll costs to the amount of payroll that was included in
9		base rates for O&M. Rule 25-6.0143, F.A.C., does not state that the current "budgeted"
10		amount of payroll costs is a valid methodology for determining if the payroll costs are
11		"normally" recovered through base rates, or, as discussed above, is an acceptable
12		methodology for determining what costs were incremental or non-incremental payroll.
13		In addition, FPL's response provides no evidence of the amount of capital dollars
14		and/or clause dollars to which the purported qualification applies. It is insufficient to
15		merely classify regular payroll as capital dollars and/or clause dollars in order to make
16		those costs eligible for storm cost recovery where there is such a significant variance
17		between the base rate regular payroll in O&M expense (i.e. the amount collected in
18		2016 of \$610,638,151) and the actual regular payroll in O&M expense (i.e. the amount
19		actually spent in 2016 of \$493,011,189). Moreover, FPL's position fails to comply
20		with Rule 25-6.0143, F.A.C.
21		
22	Q.	WERE ANY PAYROLL COSTS INCLUDED IN FPL'S REQUEST FOR
23		HURRYCANE MATTHEW RECOVERY INCURRED IN 2017?
24	A.	Yes, there were. FPL's response to Citizens' Interrogatory No. 7 indicated that

approximately \$72,000 in payroll costs it is requesting were incurred in 2017.

25

1	Q.	WOULD THAT IMPACT ANY RECOMMENDATION YOU ARE MAKING
2		WITH RESPECT TO REGULAR PAYROLL?
3	A.	No, it would not. It is still considered non-incremental as the base rate and actual
4		differential would not reverse.
5		
6	Q.	WHAT ADJUSTMENT ARE YOU PROPOSING TO THE COMPANY'S
7.		REQUEST FOR REGULAR PAYROLL COSTS?
8	A.	As shown on Exhibit No. HWS-2, Schedule B, Page 1 of 3, I am recommending the
9		distribution request for regular payroll be reduced by \$1.417 million (\$1.417 million
10		jurisdictional) and total regular payroll costs be reduced by \$1.034 million (\$1.027
11		million jurisdictional).
12		
13	Q.	HOW CAN THE REGULAR PAYROLL FOR DISTRIBUTION BE REDUCED
14		BY MORE THAN WHAT IS INCLUDED IN THE COMPANY'S REQUEST?
15	A.	The Company's regular payroll request was calculated as a net adjustment of
16		capitalization costs in the amount of \$3.099 million and non-incremental costs in the
17		amount of \$2.265 million. This resulted in regular payroll for some functions being
18		negative. Since the regular payroll cannot be considered as part of the cost subject to
19		storm recovery because it is actually non-incremental, the regular payroll costs cannot
20		be capitalized. That capitalization must be applied solely to overtime payroll. As a
21		result, the adjustment to the Company's amounts as presented in its Exhibit KO-1would
22		1 1 2 00 45 79 1 1 1 1 1 2 1 1 2 1 1 2 1 1 1 1 1 1 1
		be a reduction of \$1.417 million on a jurisdictional basis for distribution and \$1.027

1	Q.	WHAT DO YOU MEAN REGULAR PAYROLL CANNOT BE CAPITALIZED,
2		THEREFORE, THE CAPITALIZATION OF PAYROLL MUST BE SOLELY
3		OVERTIME PAYROLL?
4	A.	FPL determined that its personnel performed some level of restoration work that must
5		be capitalized. Since regular payroll is clearly non-incremental, there are no regular
6		payroll dollars that can be capitalized. Thus, the only option is to assign the
7		capitalization to FPL's overtime restoration costs.
8		
9	Q.	WHAT DID YOU DETERMINE IN YOUR REVIEW OF THE OVERTIME
0		PAYROLL REQUESTED BY FPL?
1	A.	I found that the payroll overtime charged to O&M expense in 2016 exceeded the
2		amount which was included in base rates. Therefore, the overtime costs charged to the
3		storm reserve are incremental.
4		
5	Q.	PLEASE EXPLAIN YOUR STATEMENT THAT THE EXCLUSION OF
6		REGULAR PAYROLL WOULD MEAN THE CAPITALIZATION MUST BE
7		APPLIED TO OVERTIME PAYROLL.
8	A.	FPL's filing did not reflect any reduction to overtime for capitalization. As I stated
9		earlier, since all the regular payroll was non-incremental, these costs are not storm
20		restoration recoverable costs and, thus cannot be capitalized. Therefore, any
21.		capitalization of payroll must be applied to the overtime payroll.

1	Q.	WHAT PRIMARY FACTOR SHOULD THE COMMISSION CONSIDER
2		WHEN MAKING A DETERMINATION AS TO WHETHER THE
3		COMPANY'S OVERTIME PAYROLL SHOULD BE CAPITALIZED?
4	A.	The primary factor the Commission should consider is that FPL's own filing indicated
5		some of its Company labor should be capitalized. The fact that regular payroll is all
6		non-incremental means that it is being recovered through regular base rates and there
7		is no amount remaining to be capitalized. Additionally, when the Company responded
8		to the need to restore service to its customers, those restoration activities presumably
9		included overtime for FPL employees. It would be unrealistic to assume FPL
10	1	employees performed restoration work, but did not do some of the work at overtime
11		rates. Thus, the amount of capitalized FPL labor costs should be applied to the overtime
12		payroll dollars in FPL's request prior to being included as part of the overtime FPL
13		labor costs to be recovered in storm restoration costs.
14		
15	Q.	WHAT ADJUSTMENT ARE YOU PROPOSING TO THE COMPANY'S
16		REQUEST?
17	A.	First, as shown on Exhibit No. HWS-2, Schedule B, Page 2 of 3, I am recommending
18		the distribution overtime payroll be reduced by \$3.006 million (\$3.005 million
19		jurisdictional) and reduced in total by \$3.099 million (\$3.089 million jurisdictional).
20		This, again, is the Company's calculated payroll adjustment for capitalization. I am
21		also recommending the Company's overtime payroll be adjusted to reflect an
22		appropriate capitalization rate.

### Q. PLEASE EXPLAIN WHAT YOU MEAN BY AN APPROPRIATE

#### 2 CAPITALIZATION RATE?

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A. The capitalization rate FPL proposes to use for storm restoration is the same as it uses in the normal course of business under normal conditions<sup>2</sup>. Yet, that capitalization rate is not appropriate, as the storm restoration work performed is being done under abnormal conditions. Under normal conditions, restoration is done at both regular pay rates and overtime pay rates because; restoration work under normal conditions is typically "scheduled to be completed such that overtime is not required." However, after an extraordinary storm, the work is increased and the incremental work is done at overtime rates. FPL's use of a normal capitalization rate ignores this very important fact and thus significantly understates the costs that should be capitalized. In addition, the Company used a payroll rate of \$140.45 per hour for normal work conditions which includes labor overhead, vehicle costs and miscellaneous costs.<sup>4</sup> The problem with using FPL's normal condition rate for capitalization is that the 2016 overall average overtime rate for FPL personnel to replace distribution poles and to install transformers and conductors is \$61 per hour.<sup>5</sup> To the extent capital work is performed by FPL personnel under the abnormal conditions of storm restoration, the typical crew size for an accessible pole replacement would be a three man crew.6 Three crew members at \$61 per hour amount is \$183 per hour just for the payroll alone. Clearly the \$140.45 per hour rate is inadequate for purposes of calculating the capitalized labor costs,

<sup>&</sup>lt;sup>2</sup> Company response to Citizens' Interrogatory No. 48.

<sup>&</sup>lt;sup>3</sup> Company response to Citizens' Interrogatory No. 77.

<sup>&</sup>lt;sup>4</sup> Company response to Citizens' Interrogatory No. 84.

Company response to Citizens' Interrogatory No. 79.
 Company response to Citizens' Interrogatory No. 78.

1		especially when factoring in the adders, such as overhead, vehicle costs and
2		miscellaneous costs that are presumably included in the average rate being utilized by
3		FPL.
4		
5	Q.	WHAT RATE ARE YOU RECOMMENDING IN CALCULATING THE
6		OVERTIME COST ASSOCIATED WITH FPL PERSONNEL?
7	A.	The rate used should reflect the average overtime rate of \$61 per person and should
8		include a three man crew. That rate should be then grossed up for labor overheads.
9		Once that grossed up, or loaded rate, is determined, it should be multiplied by the
10		number of hours FPL has determined to be capital related hours. This is the method
11		that should be applied to calculate the loaded labor costs. Once that is determined, a
12		vehicle cost should be added. I have made this calculation on Exhibit No. HWS-2,
13		Schedule B, Page 3 of 3. I determined the estimated cost for FPL overtime plus
14		overheads to be \$4,699,801 and estimated the vehicle cost to be \$995,127 resulting in
15	:	a total overtime cost for capitalization in the amount of \$5,694,928. Since I already
16		recommended the reclassification of the \$3,099 million of capitalization which FPL
17		classified as regular payroll, I am recommending an additional adjustment of
18		\$2,595,928.
19		
20		IV. CONTRACTOR COSTS
21	Q.	WHAT IS INCLUDED IN THE STORM RESTORATION COSTS FOR
22	•	CONTRACTORS AND WHAT AMOUNT OF CONTRACTOR COSTS WERE

CAPITALIZED?

The Company identified \$162.402 million in contractor costs associated with Hurricane Matthew on its Exhibit KO-1. Based on this exhibit, there are \$3.673 million in contractor costs being capitalized, which results in a restoration request of \$158.728 million to be recovered from ratepayers. In its supplemental filing of Exhibit KO-2, FPL updated the contractor costs to \$165.797 million and the capitalized amount to \$6.816 million. As discussed earlier, FPL used a formula for capitalization of costs which, based on the Company's overtime rates, understates the amount that should be capitalized. Applying the same formula for capitalization of contractor costs will also understate the amount capitalized for these costs, which results in more costs being charged to the storm reserve or otherwise recovered immediately from ratepayers, rather than being capitalized as part of the restoration costs.

A.

# Q. WHY DOES IT MATTER WHETHER THE CAPITALIZATION COSTS ARE ACCURATE?

A. The primary concern is who pays for what when. If the Company is allowed to understate the capital amount, current ratepayers will pay for capital costs that will benefit future ratepayers. This is referred to as intergenerational inequity. Current ratepayers should not bear the total costs of plant that will be used over thirty to forty years by future customers who are not receiving service from FPL today. Because FPL is understating its capitalized plant, it is accelerating recovery of that plant expense that should be capitalized as part of the restoration costs it is seeking to recover immediately instead of over the life of the plant. The cost of that plant should be spread over the life of that capital asset being installed and not over a one-, two- or three-year period as part of the storm restoration expense. Under Generally Accepted Accounting

Principles ("GAAP"), the cost of plant to be capitalized is the actual cost. Under the circumstances of this docket (i.e. storm restoration), it is difficult to capture the actual cost; however, that does not justify making an improper estimate of the replacement plant using an understated cost per hour. FPL's capitalization formula does not comply with GAAP requirements for capitalization of plant based on actual costs, and an adjustment must be made to reflect this error. Therefore, I am recommending a jurisdictional adjustment of \$21.710 million for the capitalization of contractor cost.

A.

# Q. DO YOU HAVE ANY CONCERNS WITH HOW THE CONTRACTOR COSTS

#### WERE TRACKED?

Yes, I do. I am concerned about the lack of documentation regarding the mobilization, demobilization and standby time for the contractors. FPL's response to Citizens' Interrogatory No. 25 states it cannot identify how much time is related to mobilization and demobilization because "these costs are not typically identified with specificity by contractors and/or tracked by FPL." I disagree with this response with respect to identifying mobilization/demobilization costs, and take exception with the tracking explanation based on my experience in analyzing storm costs and my review of the documentation supplied by FPL as support for costs which indicates otherwise. First, in the Company's response to Citizens' Interrogatory No. 70, it states that each contractor crew has an assigned FPL representative. In addition, that response states the assigned representative who oversees the execution of a contractor crew's work assignments moves with the crew to each newly assigned location. Furthermore, in its response to Citizens' Interrogatory No. 80, FPL states that an FPL Production Lead (PL) is assigned to each contractor to oversee and coordinate the work in the field.

1	According to the Company, this PL monitors the contractors' work performed on a
2	real-time basis and reviews/signs the contractors' daily timesheets. Based on this
3	evidence provided by the Company, FPL's claim that it does not track mobilization or
4	demobilization, or have any way to do so, does not appear to be an accurate statement
5	of its processes or its chain of command.
6	
7	Second, in response to Citizens' Interrogatory No. 66, FPL states that it does not pay
8	contractors for standby, and that it does not specifically track or aggregate standby
9	costs. However, this response was later amended and states as follows:
10 11 12 13 14 15 16 17 18 19 20 21	Standby time (e.g., time associated with being pre-staged at an FPL facility waiting for the storm to pass/safe working conditions) for contractors is contractually limited (e.g., contracts establish a maximum cap for the number of standby hours per day that can be charged and the rate of pay for standby time for embedded contractors is lower than their rate of pay for non-standby time). For mutual assistance utilities, consistent with mutual aid agreements, standby time could be reimbursable should their specific work rules require payment for standby time. FPL notes that its efficient use of standby time has proven to be effective and beneficial for FPL customers. For example, the prestaging of resources has been a key driver for reducing overall restoration time.
22 23 24 25 26 27 28 29 30	FPL oversees and manages all time charged (standby and non-standby) by contractors/mutual assistance utilities with the same oversight and approval requirements. Based on FPL's experience, standby time is limited, thus FPL has not had a need to track, aggregate or analyze these costs. Therefore, these costs are not available. However, since FPL's contracts, processes and oversight of standby time effectively minimize standby time/costs, FPL believes these costs to be reasonable.
31	The Company also stated in response to Citizens' POD No. 13 that it has no documents
32	responsive to a request for any analysis made that summarizes the costs incurred for
33	standby time of contractors or mutual assistance aid. My concern is with the

accountability of the standby time. It is nonsensical for FPL to assert that standby time

is minimized, but then to also assert it is unable to provide any support for that claim. It is also not credible that FPL claims the amount of standby is capped in contracts; yet, it has no means of enforcing the contract limitations because the standby time is not monitored. As noted above, the Company stated that it has a FPL PL assigned to each contractor to oversee and coordinate the work in the field. According to the Company, this PL monitors the contractor work performed on a real-time basis and reviews/signs the contractors' daily timesheets.

A.

# 9 Q. WHY DO YOU DISAGREE WITH FPL'S CLAIM THAT CONTRACTORS DO

10 NOT SPECIFICALLY IDENTIFY MOBILIZATION AND

DEMOBILIZATION, AND WHY DO YOU TAKE EXCEPTION TO FPL'S

### RESPONSE TO CITIZENS' INTERROGATORY NO. 80?

First, as shown on Exhibit No. HWS-2, Schedule C, Page 3 of 3, a number of the contractors' time sheets identified mobilization and demobilization. Second, the Company's response to Citizens' Interrogatory No. 37 states it is FPL's policy that outside contractor time <u>must</u> be approved by an FPL representative. The line and tree contractors submit timesheets for approval which are collected and approved by an FPL PL. These timesheets are then reviewed for accuracy and compliance by FPL's Payment Support Services, prior to being processed for payment. Furthermore, FPL's response states it has a robust process in place that is intended to ensure that only signed time sheets are paid. If the time sheets are reviewed and monitored as FPL has represented, then it obviously knows that the mobilization and demobilization information exists. In addition, FPL's response to Citizens' Interrogatory No. 62 shows a timeline of the contractors' mobilization and demobilization; therefore, the evidence

1 clearly indicates FPL tracks these activities, and thus knows when these activities 2 occur.

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#### 4 Q. WHAT IS **YOUR** CONCERN WITH RESPECT FPL'S TO 5

REPRESENTATIONS ABOUT STANDBY TIME?

Standby time can be used to determine how prepared FPL is for storm restoration activities and whether it is monitoring this significant cost element of restoration in an efficient manner. If contractor crews are standing by waiting for assignment for an excessive amount of time, then the Company is not properly monitoring crew activities and/or managing its resources efficiently. As stated previously, in its response to Citizens' Interrogatory No. 66, FPL stated that it does not specifically track or aggregate standby costs. However, FPL's response to Citizens' Interrogatory No. 98 explains that FPL's Accounts Payable ("AP") department provides a Contractor Storm Crew Invoice template for all vendors to use. Therefore, tracking aggregate standby costs can be achieved by analyzing the invoices. The invoice template facilitates the payment process by creating a standard billing template that simplifies the invoice verification and payment process for FPL. Thus, a means exists for tracking and evaluating these costs because FPL creates the document used by its contractors for summarizing time and dollars for payment. Because the document is generated by FPL, it obviously provides the means for summarizing standby and mobilization/demobilization time. More importantly, in fact, the current invoice template, attached as Exhibit No. HWS-3, already include: specific lines for standby and mobilization/demobilization time.

# Q. WHY IS THERE A CONCERN WITH THE ACCOUNTABILITY OF

# 2 **CONTRACTORS' TIME?**

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Citizens' Interrogatory No. 89 asked FPL whether it maintains any type of log and/or memo that can be utilized to verify time sheets submitted with a contractor's request for payment. The Company's response was that it does not maintain any separate log to verify timesheets, and that the signature on the timesheet is verification from the storm staging site that the work was actually performed. However, there were discrepancies on the timesheets I reviewed. For example, based on the time sheets that were provided, the timesheets indicate a single FPL representative was responsible for thirty or more crew members. That means each FPL representative was in charge of at least six crews of five. It is inconceivable that six crews would be located at one common job site throughout restoration work. Thus, how could one FPL representative fully account for all crew members under his or her oversight? Furthermore, I noted two other inconsistencies: (1) some of the time sheets were signed, while other time sheets were not; and (2) the name of the FPL representative was not identified on all time sheets. I also found it notable that every one of the internal invoices approved for payment was approved by the same person. It is very improbable that one person could verify all the costs related to the submitted invoices are appropriate. Based on these discrepancies, it is suspect that FPL's review process is as "robust" as claimed.

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# Q. ARE YOU MAKING ANY RECOMMENDATION WITH RESPECT TO

### 22 ACCOUNTING FOR CONTRACTOR TIME?

- 23 A. Yes, I am. I am recommending FPL be required to separately identify the amount of
- 24 hours and costs that are associated with mobilization/demobilization and with standby

1		time. This is important information that is beneficial not only to the Company, but also
2		to the Commission. This information provides critical insight into how FPL is planning
3		and controlling costs before, during, and after the storm restoration. It is simply not
4		acceptable for FPL to state that it needs to fix the problem, but then ignore the cost.
5		This is especially true from the ratepayers' perspective.
6		
7	Q.	ARE YOU RECOMMENDING A DISALLOWANCE OF COSTS FOR
8		EXCESSIVE STANDBY AND/OR MOBILIZATION/DEMOBILIZATION?
9	A.	I am not making a specific recommendation at this time. However, I believe that the
l0		Commission has the authority and a basis upon which to make an adjustment on its
11		own and disallow a portion of these costs because the Company has failed to meet its
12		burden to properly justify the time and cost for standby and
13		mobilization/demobilization.
l4		
15	Q.	IS THERE ANY DISPUTE REGARDING WHETHER CONTRACTORS
16		PERFORMED CAPITAL-RELATED WORK?
17	A.	No, there is not. In its response to Citizens' Interrogatories Nos. 16 and 17, FPL clearly
8		states that capital work is performed by contractors.
9		
20	Q.	ARE THERE ANY OTHER CONCERNS WITH HOW FPL TRACKED
21		CONTRACTOR TIME TO BE CAPITALIZED?

1	A.	Yes, there are. Capital work performed by both FPL employees and contractors is a
2		significant cost element in both the immediate restoration activities and subsequent
3		"follow-up" activities for which FPL is seeking storm cost recovery. In its response
4		to Citizens' Interrogatory Nos. 17, FPL states that it is unable to provide the specific
5		number of poles set by contractors because that information is not specifically
6		identified/tracked during emergency response events. Based on this response, FPL does
7		not appear to track this "capitalizable" pole setting activity for contractors during the
8		immediate restoration time period. Thus, FPL failed to track and, subsequently,
9.		account for this important capital activity during the restoration time period.

# Q. HOW DID FPL DETERMINE THE AMOUNT OF CAPITALIZED

#### CONTRACTOR COSTS IN THIS CASE?

A. FPL's response to Citizens' Interrogatory No. 46 states:

FPL surveys damage remaining post restoration by using either visual patrols or thermovision. This identification of damage is used to create work requests in FPL's Work Management System to assign the work and, from the design of the repairs, FPL obtains an estimated CMH (construction man hour) to perform the work. FPL uses its current standard contractor dollar/CMH in order to develop its estimate for the contractor part of the follow-up restoration work. All follow-up work is incremental to FPL's normal workload, and the majority of this work is contracted out.

In its response to Citizens Interrogatory No. 83, FPL further states that:

The referenced estimated CMH rate is obtained by developing a blended rate for Company personnel and contractors. For capital storm restoration and follow-up work, the contractor percentages are approximately \$3% and more than 97% respectively. The difference in capital storm restoration percentages between Company personnel and contractors is the result of the number of contractor line personnel being about five times higher than the number of Company personnel, as well as to the pay differential between Company personnel and contractors.

1	Q.	IS IT APPROPRIATE TO USE THE CMH RATE IN DETERMINING THE
2		CONTRACTOR HOURS IN COST CALCULATION WHEN THE COMPANY
3		IN ITS RESPONSE TO INTERROGATORY NO. 108 STATES THE CMH
4		RATE WAS NOT USED?
5	A.	Yes, it is appropriate to use the CMH rate since FPL stated that it does not specifically
6		identify and/or track contractor capital work during emergency response events <sup>7</sup> . The
7		use of a calculated rate is common because contractors do not specifically identify the
8		amount of time required to perform capital work and companies do not track the time
9		required to perform the capital work. Only recently has FPL claimed to have the actual
10		costs for contractors for "follow up" work. On April 4, 2018, FPL provided four
11		responses to questions that were generated because of the Company's Exhibit KO-2
12		filed on March 15, 2018. In its response to Citizens' Interrogatory No. 108, FPL
13		provides an explanation of the initial contractor capital work related to "follow up" and
14		another correction to the filing reclassifying capital costs between materials and
15		supplies and contractors. That correction is reflected in the revised Exhibit KO-2
16	·	attached to the response. However, most notably is FPL's response to part b of
17		Citizens' Interrogatory No. 108 which states:
18 19 20 21 22 23		The CMH estimator is not used to determine the actual amount of Contractor capitalizable costs for Hurricane Matthew. Instead, as explained in FPL's response to OPC's Second Set of Interrogatories No. 46, the CMH estimator is used to develop an estimate for the portion of contractor costs related to <u>follow-up</u> restoration work. (Emphasis added).

<sup>&</sup>lt;sup>7</sup> FPL's response Citizens' Interrogatory No.17, 27

1		In response to Citizens' Interrogatory No. 109, FPL states:
2 3 4 5 6		Amounts shown on Exhibit KO-2 reflect actuals through February 2018. Therefore, <u>there is no need to estimate the capitalizable portion of follow up work</u> nor is there a need to estimate how much work will be performed by contractors. Actual results are now known. (Emphasis added).
8		In response to Citizens' Interrogatory No. 110, FPL further states that the CMH
9		estimator was only used to estimate the portion of "follow up" work to be performed
10		by contractors. Again, there is a reference to "follow up" work performed by
11		contractors. The problem with FPL's responses are that these responses suggest that
12		all the capital, or the majority of capitalized contractor costs, are associated with
13		"follow up" work.
14		
15	Q.	WHY IS CAPITALIZATION OF CONTRACTOR LABOR COSTS RELATED
16		ONLY TO "FOLLOW UP" WORK PROBLEMATIC?
17	A.	That would mean FPL has ignored the fact that the vast majority of capital work was
18		performed during the storm restoration, and as FPL's response to Citizens'
19		Interrogatory No.83 attests, contractors perform §3% of the capital restoration. As a
20		result, my adjustment for capitalized contractor costs could be too conservative because
21		the Company has represented that the amount of contractor capitalization is
22		predominately related to follow-up work.

1		Moreover, FPL's response to Citizens' Interrogatory No. 83 seems to contradict
2		its response to Citizens' Interrogatory No.17, which states:
3 4 5 6		While FPL knows that contractors installed some of the replaced distribution poles, FPL is unable to provide the specific number of poles set by contractors, as this information is not specifically identified/tracked during emergency response events.
7		
8		These responses appear to conflict because FPL first claims it knows the actual costs
9		for the capital work performed by contractors, but then states it does not track the
10		capital work performed during the emergency events. The only logical explanation for
11		the inconsistent responses is that FPL may know what is capitalized as part of "follow
12		up" work, but it has not fully evaluated the information to identify what capital work
13		the contractors performed during the restoration time period, even though FPL claims
14		that 83% of that capital restoration is performed by contractors. Therefore, it is
15		appropriate for the Commission to extrapolate the amount of contractor costs which
16		should be capitalized for contractor activities performed during the restoration period.
17		
18	Q.	IS THERE A CONCERN AS TO THE AMOUNT OF CONTRACTOR COSTS
19		THAT WERE CAPITALIZED?
20	A.	Yes, there is. My concern is that, while the average hourly rate utilized by FPL for
21		capitalization may represent the cost for its personnel performing capital work during
22		normal restoration, as discussed earlier, this does not represent the total costs for FPL's
23		personnel to perform storm restoration work. Since contractor rates and hours are

greater than the rates and hours for FPL's personnel, the average hourly rate FPL

utilized for contractors does not represent the total cost of outside contractors performing capital restoration costs. Based upon my analysis, the cost for contractor capitalization is significantly understated. Use of an understated FPL rate for contractors, which even understates the capitalized work that FPL itself performed, is even more of a problem because when costs are capitalized, the actual cost recorded is understated even more.

A.

# Q. WHAT ANALYSIS DID YOU PERFORM TO EVALUATE THE COMPANY'S

#### CONTRACTOR COSTS IN THIS CASE?

I analyzed the respective hourly rates for FPL employees versus the average hourly contractor rate. The Company's response to Citizens' Interrogatory No. 47 indicates the average blended hourly capitalization rate (i.e. purportedly both FPL employees and contractors) for FPL is \$140.45. This rate includes labor, vehicle costs and miscellaneous costs. First, ignoring vehicle costs and miscellaneous costs, the \$140.45 hourly rate applies to approximately three FPL employees performing the capital work. Applying the regular average FPL payroll rate of \$38 an hour times 1.165710 to account for the overhead costs, equates to an average rate of \$133 per hour (\$38 x 3 x 1.1657). The capitalization rate of \$140.45 barely covers regular labor costs let alone the purported vehicle costs and miscellaneous costs. The fact that contractor crews perform this work and their crews typically range from 4 to 5 means the hourly rate of \$140.45 is not representative of the number of personnel involved. As shown on

<sup>&</sup>lt;sup>8</sup> FPL's response to Citizens Interrogatory No. 78.

FPL's response to Citizens Interrogatory No. 79.
 FPL's response to Citizens Interrogatory No. 10.

1		Exhibit No. HWS-2, Schedule C, Page 3 of 3, I have estimated the average hourly
2		contractor rate is approximately an hour. If just contractor employees were
3		doing the capital work, the hourly rate would be and that does not
4		include contractor vehicle costs, which are substantial. Assuming, as FPL stated in its
5		response to Citizens' Interrogatory No. 83, that contractor time is 83% to 97% of the
6		capital time, the average hourly rate, excluding vehicle costs and miscellaneous costs,
7		would be approximately That is almost three times
8		the hourly rate proposed by FPL. Once you factor in vehicle costs and
9		miscellaneous costs, it would substantially exceed three times the Company's proposed
10		hourly rate.
11		
12	Q.	ARE YOU RECOMMENDING AN ADJUSTMENT TO WHAT THE
13		COMPANY REFLECTED AS CAPITALIZED?
14	A.	Yes, I am. The capitalized amount for distribution costs for contractor labor should be
15		increased from \$6.072 million (\$6.071 million jurisdictional) to \$25.456 million
16		(\$25.451 million jurisdictional), and the total capitalization should be increased from
17		\$6.815 million (\$6.800 million jurisdictional) to million ( million )
18		jurisdictional), or a reduction to total restoration costs of \$21.756 million (\$ 21.710
19		million jurisdictional). This reduces the Company's request for distribution function:
20		recovery for contractors from \$153.895 million to \$134.511 million, which is a
21		reduction of \$19.384 million (\$19.381 million jurisdictional).

1	Q.	HOW DID YOU DETERMINE YOUR ADJUSTMENT?
2	A.	On Exhibit No. HWS-2, Schedule C, Page 2 of 3, I first determined the actual hours
3		utilized by FPL to calculate its adjustment on capitalization by dividing the
4		capitalization cost by \$140.45, which is the FPL CMH rate. Next, I multiplied the
. 5		contractor average hourly rate of by which is a conservative contractor
6		personnel level. This resulted in an hourly rate of for a contractor crew. I
7		multiplied that by the hours capitalized by FPL, which resulted in a cost of
8		million as shown on Exhibit No. HWS-2, Schedule C, Page 2 of 3, line 11. I deducted
9		capitalization of \$6.816 million that was proposed by FPL which results in my
10		adjustment of \$21.756 million.
11		
12		V. LINE CLEARING COSTS
13	Q.	WHAT IS THE AMOUNT OF COSTS BEING REQUESTED FOR LINE
14		CLEARING?
15	A.	The Company has requested \$27.861 million for line clearing costs as part of its
16		Hurricane Matthew request. Based on the guidelines set forth in Rule 25-6.0143,
17		F.A.C., FPL has excluded \$187,000 as being non-incremental, leaving \$27.673
18		million in its request for recovery.
19		
20	Q.	ARE YOU MAKING ANY RECOMMENDATION WITH RESPECT TO LINE
21		CLEARING COSTS?
22	A.	Consistent with the determination of contractor costs, I am recommending the
23		Commission require FPL to identify the amount of hours and costs that are associated
24		with mobilization/demobilization and with standby time. This is important information

		•
1		that is beneficial to not only to the Company, but also to the Commission. This
2		information provides critical insight into how FPL is planning and controlling costs
3		before, during, and after the restoration process. It is simply not sufficient for FPL to
4		state that it needs to fix the problem, but then ignore the cost. This is especially true
5		from the ratepayers' perspective.
6		
7	Q.	ARE YOU RECOMMENDING ANY ADJUSTMENTS TO LINE CLEARING
8		COSTS?
9	Α.	No, I am not making a specific recommendation at this time. However, I believe that
10		the Commission has the authority and a basis upon which to make an adjustment on its
11		own and disallow a portion of these costs because the Company has failed to meet its
12		burden to properly justify the time and cost for standby and
13		mobilization/demobilization with respect to line clearing costs.
14		
15		VI. VEHICLE & FUEL COSTS
16	Q.	WHAT IS FPL REQUESTING FOR VEHICLE AND FUEL COSTS?
17	<b>A.</b>	FPL's Exhibit KO-1 identifies vehicle and fuel costs of \$4.970 million. The Company
18		has excluded \$1.871 million because that amount is considered non-incremental. There
19		is no amount listed as being capitalized.
20		· · · · · · · · · · · · · · · · · · ·
21	Q.	DID FPL CONSIDER VEHICLE COSTS AS PART OF ITS
22		CAPITALIZATION?
23	A.	Yes, it did. Based on FPL's response to Citizens' Interrogatory No. 47, the average
24		hourly capitalization rate is \$149.45, which includes labor, vehicle costs and

1		miscellaneous costs. When the capitalization was booked, it was booked against
2		payroll and contractor costs.
3		
4	Q.	DO YOU HAVE ANY CONCERNS WITH THE LEVEL OF VEHICLE AND
5		FUEL COSTS BEING REQUESTED?
6	A.	After a review of the costs and the supporting detail provided, I have not identified any
7		issues that would require an adjustment to the Company's request concerning vehicle
8		and fuel costs. However, I do have a concern that the Company cannot identify how
9		much of the \$140.45 hourly rate is considered vehicle costs.
10		
11	Q.	HOW DO YOU KNOW THE COMPANY CANNOT IDENTIFY WHAT
12		AMOUNT OF THE HOURLY CAPITALIZATION RATE IS FOR VEHICLE
13		COSTS?
14	A.	Citizens' Interrogatory No. 84 specifically requested whether the labor, vehicle and
15		miscellaneous could be separated. FPL's response stated:
16 17 18 19 20 21 22 23 24 25 26		The costs for Labor, Vehicle, and Miscellaneous ("LVM") used for distribution capital estimates <u>cannot be separated</u> , as it is a system-generated amount calculated by FPL's Work Management System ("WMS"). LVM amounts are generated by WMS, utilizing an effective LVM rate, developed by dividing 12 months of actual LVM costs by actual as-built construction man hours. The effective LVM rate is updated annually. The construction man hours are based on labor studies for the type of work being performed. (Emphasis added).  The fact that FPL purportedly cannot identify the specific vehicle rate presents a
27		problem as the vehicle rate amount could impact whether my adjustment for the LVM
28		of \$140.45 per hour is too conservative because the proper cost for labor (the highest

1	1	component of the hourly rate) could actually be higher than what I have estimated it to
2		be.
3	. •	
4		VII. MATERIALS & SUPPLIES
5	Q.	WHAT DID YOU DETERMINE FROM YOUR REVIEW OF THE
6		MATERIALS AND SUPPLIES COSTS THAT WERE INCLUDED IN THE
7		COMPANY'S REQUEST FOR RECOVERY?
8	A.	FPL's Exhibit KO-2 includes \$7.071 million of materials and supplies, of which the
9		Company has capitalized \$4.920 million, for a net restoration request of \$2.151 million.
10	1	The amounts capitalized and requested for storm recovery appear to be reasonable, and
11		I am not recommending any adjustment.
12		
13		VIII. LOGISTICS
14	Q.	WHAT ARE LOGISTIC COSTS THAT ARE INCLUDED IN FPL'S
5		REQUEST?
16	A.	In its response to Citizens' Interrogatory No. 24, the Company identifies logistic costs
7	•	as costs related to the establishment and operation of storm restoration sites, and to
.8		support employees who are working on storm restoration (i.e., lodging, meals,
9		transportation buses). The request for recovery is \$81.673 million. FPL did not
0,0		consider any of these costs to be non-incremental or costs which should be capitalized.
:1		
2	Q.	DO YOU HAVE ANY CONCERNS WITH THE LOGISTIC COST
3		REQUESTED?

A. Yes, I do. The logistic costs are significant and include various billings, primarily for staging, lodging, and catering. In my review, I noted that one vendor billed \$17.975 million for lodging. The invoices included no details as to what was included, where the lodging was located, or for whom the lodging was billed. One-line invoices do not provide sufficient detail to support a request for these costs. In addition, because logistics costs serve as added costs for FPL employees and contractors, a strong argument could be made that some portion is a capital cost.

# Q. ARE YOU PROPOSING AN ADJUSTMENT TO THE COMPANY'S

#### LOGISTIC EXPENSE?

A. Yes, I am. As I stated, there is a concern with the \$17.975 million paid to a single vendor for lodging. 11 Assuming that a hotel room could be reserved for \$200 per night, that would equate to 89,875 rooms. That may be reasonable based on the personnel involved if there were no additional costs for lodging; however, that is not the case. The various contractors and tree crews also included bills for overnight lodging. Furthermore, the evidence shows that another vendor who was paid for staging included costs for mobile sleepers in their staging costs. That staging vendor accounted for 35.9% of the logistic costs. Absent supporting detail that this vendor's charges for lodging is reasonable and justified, I am recommending a disallowance of the entire \$17.975 million (\$17.971 jurisdictional) as FPL has failed to meet its burden to show these costs were prudent and reasonable.

<sup>11</sup> See Confidential Exhibit No. HWS-2, Schedule G, Page 2 of 2, Lines 1-6.

1		IX. OTHER COSTS
2	Q.	WHAT IS INCLUDED IN THE "OTHER COST" CATEGORY
3		CLASSIFICATION?
4	A.	The majority of other costs represents freight, catering, communications, security and
5	٠	miscellaneous items. 12 The Company's Exhibit KO-2, Page 1 of 2, indicates the cost
6		for other was \$4.929 million. After deducting \$506,000 for non-incremental and
7		\$1.584 million for capitalization, there is a net \$2.838 million included in FPL's request
8		for recovery related to the "other cost" category.
9		
.0	Q.	ARE YOU RECOMMENDING AN ADJUSTMENT TO THE OTHER COST
1		CATEGORY?
.2	A.	No, I am not.
.3		
.4	,	X. NON-INCREMENTAL COSTS
.5	Q.	ARE YOU MAKING ANY RECOMMENDATIONS REGARDING THE
6		MANNER IN WHICH NON-INCREMENTAL COSTS SHOULD BE
.7		DETERMINED IN FUTURE REQUESTS?
8	A.	Yes, I am. In my professional opinion, Rule 25-6.0143, F.A.C., is clear that regular,
9		payroll is payroll that is included in a utility's base rate. That figure must first be
0.		established before the Commission can determine whether a utility's request for storm
21		cost recovery includes incremental regular payroll. Therefore, the Commission should

<sup>&</sup>lt;sup>12</sup> FPL's response to Citizens Interrogatory No. 26,

require FPL to follow the requirements of that rule in any future docket for storm recovery.

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# XI. CAPITALIZABLE COSTS

# 5 Q. ARE YOU MAKING ANY RECOMMENDATIONS TO IMPROVE THE

# METHOD OF RECOVERING STORM COSTS?

Yes, I am. FPL currently uses the same formula for capitalizing costs, whether the work is performed by its personnel or outside contractors. This is not appropriate because the pay rates are significantly different between the two, and the crew size is generally different. Thus, this results in a significant overall hourly rate differential. FPL should develop different capitalization rates for its Company personnel and for its contractors. The assignment of the rates can then be based on the 83% to 97% utilization of contractors identified in FPL's response to Citizens' Interrogatory No. 83. Applying the LVM hours estimator used for distribution capital estimates that is a system-generated amount calculated by FPL's WMS for restoration work to be capitalized, the Company could properly assign approximately 90% to contractors and 10% to its Company personnel. The cost adjustment for the respective cost categories could then be applied appropriately. It definitely was not done this way in this proceeding which results in a less than reasonable or understated rate for capitalization for FPL. As I discussed in detail earlier in my testimony, understating capitalization creates intergenerational inequities wherein current ratepayers are paying the total costs for certain assets (i.e. poles) that will benefit future ratepayers over the next 30 to 40 years.

1 <b>Q.</b> V	VHY DO YOU CLAIM THE	COST ASSIGNMENT	WAS NOT DONE BASED
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2 ON THE COMPANY'S REPRESENTATIONS REGARDING

# CONTRACTORS?

A. FPL's capitalization for its payroll was \$3.099 million, and the capitalization for contractors was \$6.816 million. Since the Company used the same hourly rate for capitalization of both of these costs, the split is 31.26% (\$3.099/\$9.915) for FPL and 68.74% (\$6.816/\$9.915) for contractors. That is significantly different from the 83% to 97% range FPL indicated for its contractors.

# 10 Q. WOULD YOU EXPLAIN HOW THE RATE PER HOUR IS SIGNIFICANTLY

# DIFFERENT BETWEEN CONTRACTORS AND FPL'S PERSONNEL?

A. The cost for contractors will be higher because they utilize larger crews (generally four to five) and the contractors' hourly pay rates are higher on average. For example, FPL may use a three man crew with overtime hourly rates of \$61 per hour. Escalating that cost for overhead expenses at 18% results in an hourly rate of \$216 for the crew ((\$61 x 3 = \$183) x 1.18). On the other hand, if the contractor's average hourly rate per person for its crew members is hypothetically \$140 and four crew members are performing the restoration work, the contractor cost rate would be \$560 per hour. There is no overhead added to the contractor rate because it is built into the hourly rate. This difference in rates is significant and should not be ignored because the actual cost is for capital work that is performed predominately by contractors. For FPL's side of the table, there will be a modest additional hourly cost increase per hour for FPL's vehicle costs and miscellaneous costs. However, adding significantly to the contractor's costs is a vehicle cost which generally is billed hourly and will include two or more vehicles,

and possibly a trailer. Therefore, the hourly cost differential between FPL's costs and the contractors' costs will grow even more when adding in the vehicle costs and other costs.

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# XII. OTHER STORM COSTS

- 6 Q. DO YOU HAVE A CONCERN WITH FPL REQUESTING RESTORATION OF
- 7 THE STORM RESERVE FOR COSTS OTHER THAN FOR HURRICANE
- 8 MATTHEW?

9 A. Yes, I do. FPL's October 16, 2017 filing included a request to recover Hurricane 10 Matthew costs in the amount of \$292.847 million, of which \$282.260 million was 11 related to distribution costs. That filing made no mention of restoring the reserve for 12 other storms. On February 20, 2018, the Company filed testimony and exhibits 13 requesting recovery of \$316.652 million. FPL supplemented its request on March 15, 14 2018 in a filing that requested recovery of \$316.500 million. The primary difference 15 between the first filing and the last filing is that the March 15, 2018 filing includes 16 \$24.026 million for restoration of the storm reserve for other storms that occurred prior 17 to Hurricane Matthew. On FPL's Exhibit KO-1, Page 1 of 2, the Company indicated 18 the storm reserve pre-Hurricane Matthew was \$93.105 million, and argues it should be 19 allowed to increase the reserve by \$24.026 million to \$117.131 million the level as of January 2013. 13 FPL claims this request is appropriate because this represents the level 20 21 of the storm reserve as of the Implementation Date of the 2012 Stipulation and

<sup>&</sup>lt;sup>13</sup> See, Order No. PSC-2013-0023-S-EI, issued January 14, 2013, in Docket No. 20120015-EI.

Settlement Agreement.<sup>14</sup> The Company also stated in its response to Citizens' Interrogatory No. 107 that the original filing on December 29, 2016 used the same format as reflected in Exhibit KO-1, Page 1 of 2, where the beginning reserve of \$93.105 million was listed as well as the implementation reserve balance of \$117.131 million. The response further states that nothing in the 2012 Stipulation and Settlement Agreement obligated FPL to provide as part of its Hurricane Matthew interim storm cost recovery request the detail that OPC has requested to support the difference of \$24.026 million.

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# 10 Q. IS THE COMPANY CORRECT IN ITS REPONSE TO CITIZENS' 11 INTERROGATORY NO. 107?

12 The Company is correct in part, and incorrect in part. FPL is correct that the December A. 13 29, 2016 filing did include a similar schedule as Exhibit KO-1, Page 1 of 2. In fact, the 14 Company stated in that filing it was seeking replenishment of the storm reserve. 15. However, FPL's October 16, 2017 filing did not indicate that costs for replenishment 16 were to the January 2013 levels. In addition, the December 29, 2016 filing does not 17 list the recovery of the pre-Hurricane Matthew reserve deficiency as an issue to be 18 The only issues identified by FPL were the costs associated with 19 Hurricane Matthew. Where FPL is incorrect is that it assumes it has no obligation to 20 provide supporting cost documentation for the replenishment of the storm reserve 21 balance from \$93.105 million to the implementation date balance of \$117,131 million.

<sup>&</sup>lt;sup>14</sup> FPL's response to Citizens Interrogatory No. 107.

1		In its response to Citizens' Interrogatory No. 107, the Company included some wording
2		from Paragraph 5 of the 2012 Stipulation and Settlement Agreement (approved in
3		Order No. PSC-2013-0023-S-EI, Docket No. 20120015-EI). However, the Company
4		conveniently left out part of the paragraph that makes this an issue in this proceeding.
5		The full statement is as follows:
6 7 8 9 10 11 12 13 14 15 16		All storm related costs subject to interim recovery under this Paragraph 5 shall be calculated and disposed of pursuant to Commission Rule 25-6.0143, F.A.C., and will be limited to costs resulting from a tropical system named by the National Hurricane Center or its successor, to the estimate of incremental costs above the level of storm reserve prior to the storm and to the replenishment of the storm reserve to the level as of the Implementation Date. The Parties to this Agreement are not precluded from participating in any such proceedings and opposing the amount of FPL's claimed costs but not the mechanism agreed to herein. (Emphasis added.)
18		apply to specific storm requests, but it also applies to the generic request for
19		replenishment, and that the amount of any costs requested by FPL must be supported
20		and may be opposed.
21		
22	Q.	ARE YOU DISPUTING THE COMPANY'S RIGHT TO REQUEST
23		RECOVERY OF THE STORM RESERVE DEFICIENCY PRE-HURRICANE
24		MATTHEW?
25	Α.	No, I am not. However, as I indicated above, when the final amounts for Hurricane
26		Matthew were determined and FPL made its filing on October 16, 2017, there should
27		have been some indication that FPL also wanted to recover the deficiency necessary to

•	•	oring the storm reserve to the sandary 2013 level as part of its request for recovery.
2		Yet, there was none.
•	•	
3	Q.	IN YOUR OPINION, IS FPL REQUIRED TO PROVIDE DOCUMENTION TO
4		SUPPORT THIS ADDITIONAL REQUEST TO BRING THE STORM
5		RESERVE TO THE JANUARY 2013 LEVEL?
6	A.	Yes, it is. FPL has the burden of proof to demonstrate and support that previously
7		charged costs were appropriately recovered from the storm reserve pursuant to Rule
8		25-6.0143, F.A.C. Specifically, Rule 25-6.0143(1)(c), F.A.C., states that "[t]he records
9		supporting the entries to this account [Account No. 228.1] shall be so kept that the
10		utility can furnish full information as to each storm event included in this account."
11		
12	Q.	IN YOUR OPINION, DID FPL MEET ITS BURDEN TO SHOW THAT THE
13		\$24,000,000 WAS APPROPRIATELY CHARGED TO ACCOUNT 228.1, THE
14		STORM RESERVE?
15	<b>A.</b>	No, it did not. In FPL's filing on February 20, 2018, the only testimony related to the
16		recovery of the deficiency were two questions and answers on page 16 of Company
17		witness Kim Ousdahl's testimony and the inclusion of the calculation of recoverable
18		costs on line 65 of Exhibit KO-1, Page 1 of 2. This request for recovery of the reserve
19		deficiency must be justified, and the costs must be supported by some level of detail,
20		otherwise the Company's request is no more than an unsubstantiated demand for a

1	\$24.026 million check.	FPL bears the burden to provide justification and support	for
2	what it is requesting for	recovery from its ratepayers.	

# 3 Q. IS IT YOUR POSITION THAT, BASED ON HOW THE COMPANY HAS

PRESENTED ITS REQUEST FOR THE \$24.026 MILLION, THAT FPL HAS

#### FAILED TO JUSTIFY THESE COSTS?

Yes, that is correct. As I indicated previously in my testimony, there are concerns with respect to the request for Hurricane Matthew recovery as to (1) whether some of the requested costs for Hurricane Matthew are non-incremental, (2) whether the capitalization dollars should have been applicable to overtime pay, and (3) whether the capitalization of contractor costs were accurate and adequate. Among other things, these same issues could apply to whatever storm costs were charged against the reserve prior to Hurricane Matthew. Because FPL did not provide any detail as to storm costs that were charged against the reserve or the types of costs for those storms, there is no way for the Commission, Staff or the OPC to evaluate these costs. Since there is no detail associated with the respective storm costs charged against the reserve prior to Hurricane Matthew, the Company has failed to meet its burden to prove that these costs were appropriate for recovery and these costs should be denied.

A.

# Q. DID THE STAFF AUDIT ADDRESS THE PRIOR COSTS CHARGED TO THE

20 STORM RESERVE PRIOR TO HURRICANE MATTHEW?

A.	No, it does not. The Staff audit does not appear to address these pre-Hurricane Matthew
	storm costs charged against the storm reserve. In reviewing the Staff's audit report
•	dated December 5, 2017, replenishment is only casually mentioned as part of the
	general background paragraph. The audit's objective for the respective costs is specific
	as to whether the costs "were properly stated, recorded in the period incurred, and were
	related to Hurricane Matthew." There is no language indicating the Audit Staff
	concluded either that the cost associated with the replenishment was audited or that it
	was found to be appropriate.
	<b>A.</b>

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# 10 Q. WHAT ARE YOU RECOMMENDING REGARDING HOW THE

COMMISSION SHOULD ADDRESS THE RESERVE DEFICIENCY COSTS

12 THAT ARE BEING REQUESTED?

13 A. The \$24.026 million should be excluded from this request. In addition, if FPL seeks
14 recovery of these costs as part of a subsequent petition, the Commission should order
15 the Company to include (a) details of the storm costs that were charged to the reserve,
16 and (b) supporting schedules detailing the costs for the respective storms.

17

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# XIII. RECOMMENDATIONS

- 19 Q. ARE YOU MAKING ANY RECOMMENDATIONS TO IMPROVE THE
- 20 PROCEDURE FOR SEEKING RECOVERY OF STORM COSTS?
- 21 A. Yes, I am. In addition to my previous recommendation regarding record keeping
- associated with mobilization/demobilization and with standby time, I am

	recommending the Commission require additional filing requirements when a utility
	seeks to recover storm costs. FPL incurred a significant amount of costs during the
	process of restoring service to customers after Hurricane Matthew. Currently, the
	Company assembles a preliminary filing which summarizes the costs, and then
	subsequently it files up-dated information and testimony. In my opinion, time is of the
	essence for recovery of these costs for FPL; therefore, I recommend that when the
	Company submits its request for cost recovery, the supporting cost documentation and
	testimony should be provided simultaneously with the petition seeking cost recovery.
	This would significantly reduce the need for additional discovery and provide support
	for the recovery that is being requested from ratepayers. For example, in
,	Massachusetts, when a company seeks recovery for storm costs, it is required to include
	all supporting documentation at the time the petition for cost recovery is filed. I believe
	this is a good model for Florida to implement.

- 15 Q. BASED ON YOUR TESTIMONY, PLEASE SUMMARIZE YOUR
  16 RECOMMENDED ADJUSTMENTS?
- 17 A. My recommended adjustments, on a jurisdictional basis, are as follows:
- A reduction of \$1.027 million to FPL's request for regular payroll expense;
- A reduction of \$5.677 million to FPL's request for overtime payroll expense to properly
   reflect the capitalization of restoration work;
- A reduction of \$21.710 million to FPL's request related to recapitalization of contractor costs;
- A reduction of \$14,000 to account for the mathematical error due to incorrect application of the jurisdictional rate to the updated distribution costs;

1	•	A reduction of \$17.971 million to logistic costs for lack of support
---	---	---

- A reduction of \$24.026 million for non-Hurricane Matthew replenishment of the storm
- 3 reserve; and
- I also recommend that the Commission consider additional reductions to the costs for
- 5 contractor labor and line clearing because FPL failed to meet its burden to properly
- 6 justify the time and cost for standby and mobilization/demobilization.
- For the quantified amounts identified above, I recommend a total reduction of \$70.419<sup>15</sup>
- 8 million to FPL's overall storm restoration and reserve replenishment request.

9

# 10 Q. DOES THAT CONCLUDE YOUR TESTIMONY?

11 A. Yes it does.

<sup>&</sup>lt;sup>15</sup> The individual adjustments do not precisely add to the total recommended adjustment due to rounding.

# **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that a true and correct copy of the foregoing Direct Testimony and Exhibits of Helmuth W. Schultz, III has been furnished by electronic mail on this 5th day of April, 2018, to the following:

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Patricia A. Christensen Associate Public Counsel

Docket No. 20160251-El Resume of Helmuth W. Schultz, III Exhibit \_\_\_\_\_(HWS-1)

Page 1 of 17

# QUALIFICATIONS OF HELMUTH W. SCHULTZ, III

Mr. Schultz received a Bachelor of Science in Accounting from Ferris State College in 1975. He maintains extensive continuing professional education in accounting, auditing, and taxation. Mr. Schultz is a member of the Michigan Association of Certified Public Accountants

Mr. Schultz was employed with the firm of Larkin, Chapski & Co., C.P.A.s, as a Junior Accountant, in 1975. He was promoted to Senior Accountant in 1976. As such, he assisted in the supervision and performance of audits and accounting duties of various types of businesses. He has assisted in the implementation and revision of accounting systems for various businesses, including manufacturing, service and sales companies, credit unions and railroads.

In 1978, Mr. Schultz became the audit manager for Larkin, Chapski & Co. His duties included supervision of all audit work done by the firm. Mr. Schultz also represents clients before various state and IRS auditors. He has advised clients on the sale of their businesses and has analyzed the profitability of product lines and made recommendations based upon his analysis. Mr. Schultz has supervised the audit procedures performed in connection with a wide variety of inventories, including railroads, a publications distributor and warehouser for Ford and GM, and various retail establishments.

Mr. Schultz has performed work in the field of utility regulation on behalf of public service commission staffs, state attorney generals and consumer groups concerning regulatory matters before regulatory agencies in Alaska, Arizona, California, Connecticut, Delaware, District of Columbia, Florida, Georgia, Kentucky, Kansas, Maryland, Massachusetts, Michigan, Minnesota, Mississippi, Missouri, New Jersey, New York, Nevada, North Dakota, Ohio, Pennsylvania, Rhode Island, Texas, Utah, Vermont and Virginia. He has presented expert testimony in regulatory hearings on behalf of utility commission staffs and intervenors on numerous occasions.

# Partial list of utility cases participated in:

U-5331

Consumers Power Co.

Michigan Public Service Commission

Docket No. 770491-TP

Winter Park Telephone Co.

Docket No. 20160251-EI Resume of Helmuth W. Schultz, III Exhibit \_\_\_\_\_(HWS-1)

Page 2 of 17

Florida Public Service Commission

Case Nos. U-5125 and U-5125(R)

Michigan Bell Telephone Co.

Michigan Public Service Commission

Case No. 77-554-EL-AIR

Ohio Edison Company

Public Utility Commission of Ohio

Case No. 79-231-EL-FAC

Cleveland Electric Illuminating Public Utility Commission of Ohio

Case No. U-6794

Michigan Consolidated Gas Refunds Michigan Public Service Commission

Docket No. 820294-TP

Southern Bell Telephone and Telegraph Co.

Florida Public Service Commission

Case No. 8738

Columbia Gas of Kentucky, Inc.

Kentucky Public Service Commission

82-165-EL-EFC

Toledo Edison Company

Public Utility Commission of Ohio

Case No. 82-168-EL-EFC

Cleveland Electric Illuminating Company,

Public Utility Commission of Ohio

Case No. U-6794

Michigan Consolidated Gas Company Phase II,

Michigan Public Service Commission

Docket No. 830012-EU

Tampa Electric Company.

Florida Public Service Commission

Case No. ER-83-206

Arkansas Power & Light Company,

Missouri Public Service Commission

Case No. U-4758

The Detroit Edison Company - (Refunds),

Michigan Public Service Commission

Case No. 8836

Kentucky American Water Company,

Docket No. 20160251-EI Resume of Helmuth W. Schultz, III Exhibit \_\_\_\_\_(HWS-1)

Page 3 of 17

# Kentucky Public Service Commission

Case No. 8839	Western Kentucky Gas Company, Kentucky Public Service Commission
Case No. U-7650	Consumers Power Company - Partial and Immediate Michigan Public Service Commission
Case No. U-7650	Consumers Power Company - Final Michigan Public Service Commission
U-4620	Mississippi Power & Light Company Mississippi Public Service Commission
Docket No. R-850021	Duquesne Light Company Pennsylvania Public Utility Commission
Docket No. R-860378	Duquesne Light Company Pennsylvania Public Utility Commission
Docket No. 87-01-03	Connecticut Natural Gas State of Connecticut Department of Public Utility Control
Docket No. 87-01-02	Southern New England Telephone State of Connecticut Department of Public Utility Control
Docket No. 3673-U	Georgia Power Company Georgia Public Service Commission
Docket No. U-8747	Anchorage Water and Wastewater Utility Alaska Public Utilities Commission
Docket No. 8363	El Paso Electric Company The Public Utility Commission of Texas

Docket No. 20160251-El Resume of Helmuth W. Schultz, III Exhibit \_\_\_\_\_(HWS-1)

Page 4 of 17

Docket No. 881167-EI Gulf Powe

Gulf Power Company

Florida Public Service Commission

Docket No. R-891364

Philadelphia Electric Company

Pennsylvania Office of the Consumer Advocate

Docket No. 89-08-11

The United Illuminating Company

The Office of Consumer Counsel and

the Attorney General of the State of Connecticut

Docket No. 9165

El Paso Electric Company

The Public Utility Commission of Texas

Case No. U-9372

Consumers Power Company

Before the Michigan Public Service Commission

Docket No. 891345-El

Gulf Power Company

Florida Public Service Commission

ER89110912J

Jersey Central Power & Light Company

Board of Public Utilities Commissioners

Docket No. 890509-WU

Florida Cities Water Company, Golden Gate

Division

Florida Public Service Commission

Case No. 90-041

Union Light, Heat and Power Company

Kentucky Public Service Commission

Docket No. R-901595

Equitable Gas Company

Pennsylvania Consumer Counsel

Docket No. 5428

Green Mountain Power Corporation

Vermont Department of Public Service

Docket No. 90-10

Artesian Water Company

Delaware Public Service Commission

Docket No. 900329-WS

Southern States Utilities, Inc.

Docket No. 20160251-El Resume of Helmuth W. Schultz, III Exhibit \_\_\_\_\_(HWS-1)

Page 5 of 17

Florida Public Service Commission

Case No. PUE900034 Commonwealth Gas Services, Inc.

Virginia Public Service Commission

Docket No. 90-1037\*

(DEAA Phase)

Nevada Power Company - Fuel

Public Service Commission of Nevada

Docket No. 5491\*\* Central Vermont Public Service Corporation

Vermont Department of Public Service

Docket No.

U-1551-89-102

Southwest Gas Corporation - Fuel

Before the Arizona Corporation Commission

Southwest Gas Corporation - Audit of Gas

Procurement Practices and Purchased Gas Costs

Docket No.

U-1551-90-322

Southwest Gas Corporation

Before the Arizona Corporation Commission

Docket No. 176-717-U

United Cities Gas Company Kansas Corporation Commission

Docket No. 5532

Green Mountain Power Corporation Vermont Department of Public Service

Docket No. 910890-El

Florida Power Corporation

Florida Public Service Commission

Docket No. 920324-EI

Tampa Electric Company

Florida Public Service Commission

Docket No. 92-06-05

United Illuminating Company

The Office of Consumer Counsel and the Attorney

General of the State of Connecticut

Docket No. C-913540

Philadelphia Electric Co.

Before the Pennsylvania Public Utility Commission

Docket No. 20160251-Ei Resume of Helmuth W. Schultz, III Exhibit \_\_\_\_\_(HWS-1)

Page 6 of 17

Docket No. 92-47 The Diamond State Telephone Company

Before the Public Service Commission

of the State of Delaware

Docket No. 92-11-11 Connecticut Light & Power Company

State of Connecticut

Department of Public Utility Control

Docket No. 93-02-04 Connecticut Natural Gas Corporation

State of Connecticut

Department of Public Utility Control

Docket No. 93-02-04 Connecticut Natural Gas Corporation

(Supplemental)
State of Connecticut

Department of Public Utility Control

Docket No. 93-08-06 SNET America, Inc.

State of Connecticut

Department of Public Utility Control

Docket No. 93-057-01\*\* Mountain Fuel Supply Company

Before the Public Service Commission of Utah

Docket No. Dayton Power & Light Company

94-105-EL-EFC Before the Public Utilities Commission of Ohio

Case No. 399-94-297\*\* Montana-Dakota Utilities

Before the North Dakota Public Service

Commission

Docket No. Minnegasco

G008/C-91-942 Minnesota Department of Public Service

Docket No. Pennsylvania American Water Company

R-00932670 Before the Pennsylvania Public Utility Commission

Docket No. 12700 El Paso Electric Company

Docket No. 20160251-El Resume of Helmuth W. Schultz, III Exhibit\_\_\_\_\_(HWS-1)

Page 7 of 17

Public Utility Commission of Texas

Case No. 94-E-0334 Consolidated Edison Company

Before the New York Department of Public

Service

Docket No. 2216 Narragansett Bay Commission

On Behalf of the Division of Public Utilities and

Carriers,

Before the Rhode Island Public Utilities

Commission

Case No. PU-314-94-688 U.S. West Application for Transfer of Local

Exchanges

Before the North Dakota Public Service

Commission

Docket No. 95-02-07 Connecticut Natural Gas Corporation

State of Connecticut

Department of Public Utility Control

Docket No. 95-03-01 Southern New England Telephone Company

State of Connecticut

Department of Public Utility Control

Docket No. Tucson Electric Power

U-1933-95-317 Before the Arizona Corporation Commission

Docket No. 5863\* Central Vermont Public Service Corporation

Before the Vermont Public Service Board

Docket No. 96-01-26\*\* Bridgeport Hydraulic Company

State of Connecticut

Department of Public Utility Control

Docket Nos. 5841/ 5859 Citizens Utilities Company

Before Vermont Public Service Board

Docket No. 20160251-El Resume of Helmuth W. Schultz, III Exhibit \_\_\_\_\_(HWS-1)

	Page 8 of
Docket No. 5983	Green Mountain Power Corporation Before Vermont Public Service Board
Case No. PUE960296**	Virginia Electric and Power Company Before the Commonwealth of Virginia State Corporation Commission
Docket No. 97-12-21	Southern Connecticut Gas Company State of Connecticut Department of Public Utility Control
Docket No. 97-035-01	PacifiCorp, dba Utah Power & Light Company Before the Public Service Commission of Utah
Docket No. G-03493A-98-0705*	Black Mountain Gas Division of Northern States Power Company, Page Operations Before the Arizona Corporation Commission
Docket No. 98-10-07	United Illuminating Company State of Connecticut Department of Public Utility Control
Docket No. 99-01-05	Connecticut Light & Power Company State of Connecticut Department of Public Utility Control
Docket No. 99-04-18	Southern Connecticut Gas Company State of Connecticut Department of Public Utility Control
Docket No. 99-09-03	Connecticut Natural Gas Corporation State of Connecticut Department of Public Utility Control
Docket No. 980007-0013-003	Intercoastal Utilities, Inc. St. John County - Florida

Docket No. 99-035-10

PacifiCorp dba Utah Power & Light Company Before the Public Service Commission of Utah

Docket No. 20160251-El Resume of Helmuth W. Schultz, III Exhibit \_\_\_\_\_(HWS-1)

Page 9 of 17

Docket No. 6332 \*\* Citizens Utilities Company - Vermont Electric

Division

Before the Vermont Public Service Board

Docket No. Southwest Gas Corporation

G-01551A-00-0309 Before the Arizona Corporation Commission

Docket No. 6460\*\* Central Vermont Public Service Corporation

Before the Vermont Public Service Board

Docket No. 01-035-01\* PacifiCorp dba Utah Power & Light Company

Before the Public Service Commission of Utah

Docket No. 01-05-19 Yankee Gas Services Company

Phase I State of Connecticut

Department of Public Utility Control

Docket No. 010949-El Gulf Power Company

Before the Florida Office of the Public Counsel

Docket No. Intercoastal Utilities, Inc.

2001-0007-0023 St. Johns County - Florida

Docket No. 6596 Citizens Utilities Company - Vermont Electric

Division

Before the Vermont Public Service Board

Docket Nos. R. 01-09-001 Verizon California Incorporated

I. 01-09-002 Before the California Public Utilities Commission

Docket No. 99-02-05 Connecticut Light & Power Company

State of Connecticut

Department of Public Utility Control

Docket No. 99-03-04 United Illuminating Company

State of Connecticut

Department of Public Utility Control

Docket No. 20160251-El Resume of Helmuth W. Schultz, Ill Exhibit \_\_\_\_\_\_(HWS-1)

Page 10 of 17

Docket Nos. 5841/ 5859 Citizens Utilities Company Probation Compliance

Before Vermont Public Service Board

Docket No. 6120/6460 Central Vermont Public Service Corporation

Before the Vermont Public Service Board

Docket No. 020384-GU Tampa Electric Company d/b/a/ Peoples Gas

System

Before the Florida Public Service Commission

Docket No. 03-07-02 Connecticut Light & Power Company

State of Connecticut

Department of Public Utility Control

Docket No. 6914 Shoreham Telephone Company

Before the Vermont Public Service Board

Docket No. 04-06-01 Yankee Gas Services Company

State of Connecticut

Department of Public Utility Control

Docket Nos. 6946/6988 Central Vermont Public Service Corporation

Before the Vermont Public Service Board

Docket No. 04-035-42\*\* PacifiCorp dba Utah Power & Light Company

Before the Public Service Commission of Utah

Docket No. 050045-EI\*\* Florida Power & Light Company

Before the Florida Public Service Commission

Docket No. 050078-EI\*\* Progress Energy Florida, Inc.

Before the Florida Public Service Commission

Docket No. 05-03-17 The Southern Connecticut Gas Company

State of Connecticut

Department of Public Utility Control

Docket No. 20160251-El Resume of Helmuth W. Schultz, III Exhibit (HWS-1)

Page 11 of 17

Docket No. 05-06-04

**United Illuminating Company** 

State of Connecticut

Department of Public Utility Control

Docket No. A.05-08-021

San Gabriel Valley Water Company, Fontana

Water Division

Before the California Public Utilities Commission

Docket NO. 7120 \*\*

Vermont Electric Cooperative

Before the Vermont Public Service Board

Docket No. 7191 \*\*

Central Vermont Public Service Corporation

Before the Vermont Public Service Board

Docket No. 06-035-21 \*\*

**PacifiCorp** 

Before the Public Service Commission of Utah

Docket No. 7160

Vermont Gas Systems

Before the Vermont Public Service Board

Docket No. 6850/6853 \*\*

Vermont Electric Cooperative/Citizens

Communications Company

Before the Vermont Public Service Board

Docket No. 06-03-04\*\*

Phase 1

Connecticut Natural Gas Corporation

Connecticut Department of Public Utility Control

Application 06-05-025

Request for Order Authorizing the Sale by Thames GmbH of up to 100% of the Common Stock of American Water Works Company, Inc., Resulting in Change of Control of California-

American Water Company

Before the California Public Utilities Commission

Docket No. 06-12-02PH01\*\*

Yankee Gas Company

State of Connecticut

Department of Public Utility Control

Docket No. 20160251-El Resume of Helmuth W. Schultz, III Exhibit \_\_\_\_\_(HWS-1)

Page 12 of 17

Case 06-G-1332**	Consolidated Edison Company of New York, Inc. Before the NYS Public Service Commission
Case 07-E-0523	Consolidated Edison Company of New York, Inc. Before the NYS Public Service Commission
Docket No. 07-07-01	Connecticut Light & Power Company Connecticut Department of Public Utility Control
Docket No. 07-035-93	Rocky Mountain Power Company Before the Public Service Commission of Utah
Docket No. 07-057-13	Questar Before the Public Service Commission of Utah
Docket No. 08-07-04	United Illuminating Company Connecticut Department of Public Utility Control
Case 08-E-0539	Consolidated Edison Company of New York, Inc. Before the NYS Public Service Commission
Docket No. 080317-EI	Tampa Electric Company Before the Florida Public Service Commission
Docket No. 7488**	Vermont Electric Cooperative, Inc. Before the Vermont Public Service Board
Docket No. 080318-GU	Peoples Gas System Before the Florida Public Service Commission
Docket No. 08-12-07***	Southern Connecticut Gas Company Connecticut Department of Utility Control
Docket No. 08-12-06***	Connecticut National Gas Company Connecticut Department of Utility Control
Docket No. 090079-EI	Progress Energy Florida, Inc. Before the Florida Public Service Commission

Docket No. 20160251-El Resume of Helmuth W. Schultz, III Exhibit \_\_\_\_\_(HWS-1)

Page 13 of 17

Docket No. 7529 **	Burlington Electric Company Before the Vermont Public Service Board
Docket No. 7585****	Green Mountain Power Corporation Alternative Regulation Before the Vermont Public Service Board
Docket No. 7336****	Central Vermont Public Service Company Alternative Regulation Before the Vermont Public Service Board
Docket No. 09-12-05	Connecticut Light & Power Company Connecticut Department of Utility Control
Docket No. 10-02-13	Aquarion Water Company of Connecticut Connecticut Department of Utility Control
Docket No. 10-70	Western Massachusetts Electric Company Massachusetts Department of Public Utilities
Docket No. 10-12-02	Yankee Gas Services Company Connecticut Department of Utility Control
Docket No. 11-01	Fitchburg Gas & Electric Light Company Massachusetts Department of Public Utilities
Case No.9267	Washington Gas Light Company Maryland Public Service Commission
Docket No. 110138-El	Gulf Power Company Before the Florida Public Service Commission
Case No.9286	Potomac Electric Power Company Maryland Public Service Commission
Docket No. 120015-El	Florida Power & Light Company Before the Florida Public Service Commission

Docket No. 20160251-El Resume of Helmuth W. Schultz, III Exhibit \_\_\_\_\_(HWS-1)

Page 14 of 17

Docket No. 11-102\*\*\* Western Massachusetts Electric Company

Massachusetts Department of Public Utilities

Docket No. 8373\*\*\*\* Green Mountain Power Company

Alternative Regulation

Before the Vermont Public Service Board

Docket No. 110200-WU Water Management Services, Inc.

Before the Florida Public Service Commission

Docket No. 11-102/11-102A Western Massachusetts Electric Company

Massachusetts Department of Public Utilities

Case No.9311 Potomac Electric Power Company

Maryland Public Service Commission

Case No.9316 Columbia Gas of Maryland, Inc.

Maryland Public Service Commission

Docket No. 130040-EI\*\* Tampa Electric Company

Before the Florida Public Service Commission

Case No.1103 Potomac Electric Power Company

Public Service Commission of the District of

Columbia

Docket No. 13-03-23 Connecticut Light & Power Company

Connecticut Public Utility Regulatory Authority

Docket No. 13-06-08 Connecticut Natural Gas Corporation

Connecticut Public Utility Regulatory Authority

Docket No. 13-90 Fitchburg Gas & Electric Light Company

Massachusetts Department of Public Utilities

Docket No. 8190\*\* Green Mountain Power Company

Before the Vermont Public Service Board

Docket No. 20160251-El Resume of Helmuth W. Schultz, III Exhibit \_\_\_\_\_(HWS-1)

Page 15 of 17

Docket No. 8191\*\*

**Green Mountain Power Company** 

Alternative Regulation

Before the Vermont Public Service Board

Case No.9354\*\*

Columbia Gas of Maryland, Inc.

Maryland Public Service Commission

Docket No.2014-UN-132\*\*

Entergy Mississippi Inc.

Mississippi Public Service Commission

Docket No. 13-135

Western Massachusetts Electric Company

Massachusetts Department of Public Ütilities

Docket No. 14-05-26

Connecticut Light & Power Company

Connecticut Public Utility Regulatory Authority

Docket No. 13-85

Massachusetts Electric Company and Nantucket

Electric Company D/B/A/ as National Grid Massachusetts Department of Public Utilities

Docket No. 14-05-26RE01\*\*\*

Connecticut Light & Power Company

Connecticut Public Utility Regulatory Authority

Docket No.2015-UN-049\*\*

**Atmos Energy Corporation** 

Mississippi Public Service Commission

Case No.9390

Columbia Gas of Maryland, Inc.

Maryland Public Service Commission

Docket No. 15-03-01\*\*\*

Connecticut Light & Power Company

Connecticut Public Utility Regulatory Authority

Docket No. 15-03-02\*\*\*

United Illuminating Company

Connecticut Department of Public Utility Control

Case No.9418\*\*\*

Potomac Electric Power Company

Maryland Public Service Commission

Docket No. 20160251-El Resume of Helmuth W. Schultz, Ill Exhibit \_\_\_\_\_(HWS-1)

17

	Page 16 of 1
Case No.1135*** Docket No. 15-03-01***	Washington Gas Connecticut Light & Power Company Connecticut Public Utility Regulatory Authority
Case No.1137	Washington Gas Public Service Commission of the District of Columbia
Docket No. 160021-El	Florida Power & Light Company Before the Florida Public Service Commission
Docket No. 160062-EI	Florida Power & Light Company Before the Florida Public Service Commission
Docket No. 15-149	Western Massachusetts Electric Company Massachusetts Department of Public Utilities
Docket No. 8710	Vermont Gas Systems Inc. Before the Vermont Public Service Board
Docket No. 8698	Vermont Gas Systems Inc. Alternative Regulation Before the Vermont Public Service Board
Docket No. 16-06-042	United Illuminating Company Connecticut Department of Public Utility Control
Docket No. A.16-09-001	Southern California Edison Before the California Public Utilities Commission
Case No. 17-1238-INV**	Vermont Gas Systems Inc. Before the Vermont Public Utility Commission
Case No. 17-3112-INV**	Green Mountain Power Company Before the Vermont Public Utility Commission
Docket No. 17-10-46**	Connecticut Light & Power Company Connecticut Public Utility Regulatory Authority

Docket No. 20160251-El Resume of Heimuth W. Schultz, III Exhibit (HWS-1)

Page 17 of 17

Docket No. 20170141-SU

KW Resort Utilities Corp.

Before the Florida Public Service Commission

Docket No. 2017-0105

The Hawaii Gas Company

Before the Hawaii Public Utility Commission

\* Certain issues stipulated, portion of testimony withdrawn.

\*\* Case settled.

\*\*\* Assisted in case and hearings, no testimony presented

\*\*\*\* Annual filings reviewed and reports filed with Board.

Florida Power & Light Storm Restoration Costs Related to Hurricane Matthew Summary (000's) Docket No. 20160251-El Exhibit No. HWS-2 Schedule A

Line		Steam &					Customer	
No.	Description	Other	Nuclear	Trans.	Distribution	General	Service	Total
	Company Requested					***************************************	, ,	
.1	Regular Payroll & Related Costs	(24)	45	111	1,417	(281)	(234)	1,034
2	Overtime Payroll & Related Costs	326	1,537	654	10,761	658	700	14,636
3	Contractors	82	2,969	1,488	153,894	277	272	158,982
4	Line Clearing	0	0	11	27,662	0	. 0	27,673
5	Vehicle & Fuel	0	0	145	2,949	5	. 0	3,099
6	Materials & Supplies	20	58	42	1,672	359	0	2,151
7	Logistics	1	0	123	81,237	185	128	81,674
8	Other	34	5	193	1,349	1,106	151	2,838
9	Incremental Storm Costs Per Co.	439	4,614	2,767	280,941	2,308	1,016	292,087
10	Jurisdictional Factor	0,9819	0.9819	0.9029	0.9998	0.9848	1.0000	
11	Requested Recoverable Retail Costs	431	4,529	2,498	280,899	2,273	1,016	291,647
	Per OPC							
12	Regular Payroll & Related Costs	O	0	0	0	. 0	. 0	0
13	Overtime Payroll & Related Costs	324	1,537	485	5,237	658	700	8,941
14	Contractors	(1,530)	2,209	1,488	134,511	277	272	137,227
15	Line Clearing	0	0	11	27,662	0	0	27,673
16	Vehicle & Fuel	0	O	145	2,949	5	0	3,099
17	Materials & Supplies	20	58	42	1,673	359	0	2,152
18	Logistics	1	O	123	63,262	185	128	63,699
19	Other	34	_5_	193	1,349	1,107	151	2,839
20	Incremental Storm Costs Per OPC.	(1,151)	3,809	2,487	236,643	2,591	1,251	245,630
21	Jurisdictional Factor	0.9819	0.9819	0.9029	0.9998	0,9848	1.0000	
22	Requested Recoverable Retail Costs	(1,130)	3,740	2,245	236,595	2,552	1,251	245,253
23	OPC Retail Adjustment (L.22 - L.11)	(1,561)	(789)	(253)	(44,304)	279	235	(46,393)
24	Reserve Replenishment Adjustment	•					•	(24,026)
25	Total Adjustment						:	(70,419)

Note: Line 11 reflects the requested amount for distribution and not the corrected amount.

Florida Power & Light Storm Restoration Costs Related to Hurricane Matthew Regular Payroll (000's) Docket No. 20160251-El Exhibit No. HWS-2 Schedule B Page 1 of 3

		Steam &					Customer	
Line No.	Description	Other	Nuclear	Trans.	Distribution	General	Service	Total
1	Regular Payroll & Related Costs	32	206	446	5,075	364	175	6,298
2 ·	Company Update 2/20/18	1	0	Ö	95	0	0	96
3	Company Update 3/15/18				2			2
4	Co. Rev. Reg. PR & Related Costs	33	206	446	5,172	364	175	6,396
5	Less: Non-Incremental Costs	56	162	244	749	645	409	2,265
6	Less : Capitalized Costs	1	0	92	3,006	0	. 0	3,099
7	Company Requested Reg. PR	(24)	45	111	1,417	(281)	(234)	1,034
8	Jurisdictional Factor	0,9819	0.9819	0.9029	0.9998	0.9848	1,0000	•
9	Retali Recoverable Cost Per Co.	(24)	44	100	1,417	(277)	(234)	1,027
10	Co. Rev. Reg. PR & Related Costs	33	206	446	5,172	364	175	6,396
11	Non-Incremental Costs	(33)	(206)	(446)	(5,172)	(364)	(175)	(6,396)
12	Capitalized Costs	0	0	0	0	0	. 0	D
13	Regular Payroll & Related Costs	0	0	. 0	0	0	0	D
14	Jurisdictional Factor	0.9819	0.9819	0,9029	0.9998	0.9848	1.0000	
15	Retail Costs Per OPC	0	0	0	0	0	0	D
15	OPC Retail Adjustment (L.15 - L. 9)	24	(44)	(100)	(1,417)	277	234	(1,027)
								•
17	Capitalization Assigned to Overtime	(1)		(92)	(3,006)	0	0	(3,099)

Source: Line 1 is from attachment to October 16, 2017 letter.

Florida Power & Light Storm Restoration Costs Related to Hurricane Matthew Overtime Payroll (000's) Docket No. 20160251-Ei Exhibit No. HWS-2 Schedule B Page 2 of 3

		Steam &					Customer	
Line No.	Description	Other	Nuclear	Trans.	Distribution	General	Service	Total
1	Overtime Payroll & Related Costs	326	1,537	654	11,658	658	700	15,533
2	Company Update 2/20/18	0	0	0	(897)	0	0	(897)
3	Company Update 3/15/18	0	Q	0	0	0	0	Ö
4	Co. Rev. OT. PR & Related Costs	326	1,537	654	10,761	658	700	14,636
. 5	Less: Non-Incremental Costs	0	o	0	0	0	0	0
· 6	Less : Capitalized Costs	. 0	0	0	0	0	0	0
7	Company Requested OT. PR	326	1,537	654	10,761	658	700	14,636
8	Jurisdictional Factor	0.9819	0.9819	0.9029	0.9998	0.9848	1.0000	•
9	Retail Recoverable Cost Per Co.	320	1,509	590	10,759	648	700	14,527
10	Co. Rev. OT. PR & Related Costs	326	1,537	654	10,761	658	700	14,636
11	OPC Reclassification Adjustment	(1)	O	(92)	(3,006)	0	0	(3,099)
12	OPC Added Adjustment	(1)	0	(77)	(2,518)	0	0	(2,596)
13	Overtime Payroll & Related Costs	324	1,537	485	5,237	658	700	8,941
14	Jurisdictional Factor	0,9819	0.9819	0.9029	0,9998	0,9848	1.0000	·
15	Retail Costs Per OPC	318	1,509	438	5,236	648	700	8,849
16	OPC Retail Adjustment (L.15 - L. 9)	(2)	<u> </u>	(153)	(5,523)	0	0	(5,677)

Source: Line 1 is from attachment to October 16, 2017 letter.
Line 2 is discussed in response to OPC interrogatory No. 9.
Lines 4, 5,6, 7 and 8 are from Company Exhibit KO-2, Page 1 of 2.

Florida Power & Light
Storm Restoration Costs Related to Hurricane Matthew
Overtime Payroll

Docket No. 20160251-EI Exhibit No. HWS-2 Schedule B Page 3 of 3

Line				•
No.	Description	Amounts	Amounts	Source
1	Regular Payroll & Related Costs Capitalized		3,099,000	Co. Exhibit KO-2
2	Hourly Labor Rate (LVM)		140.45	Citizens' ROG No. 84
3	Capitalized Hours	•	22,065	Line 1 / Line 2
4 5 6	Overtime Hourly Rate Overhead Rate 16.57% Labor and Overhead	\$61 1.1657 71		Citizens' ROG No. 79 Citizens' ROG No. 10 Line 4 x Line 5
7	FPL Employees	.3		Citizens' ROG No. 78
8	Calculated Labor & Payroll Overhead Rate	213	213	CHILCH'S NOC NO. 75
9	Estimated Labor & Overhead Cost		4,699,801	Line 3 x Line 8
10	Non-incremental Vehicle Expense per Co.	3,099,000		Co. Exhibit KO-2
11	Non-incremental Overtime Expense per Co.	14,636,000		Co. Exhibit KO-2
12	Estimated Vehicle Cost Percentage	21.17%	995,127	Line 10 / Line 11
13	OPC Estimated Loaded Overtime Cost (LVM)	•	5,694,928	· ·
14 15	Co. Estimated Loaded Regular Payroll Rate (LVM) Additional Adjustment for Capitalized Overtime		3,099,000 (2,595,928)	

Florida Power & Light Storm Restoration Costs Related to Hurricane Matthew Contractors (000's)

Docket No. 20160251-El Exhibit No. HWS-2 Schedule C Page 1 of 3

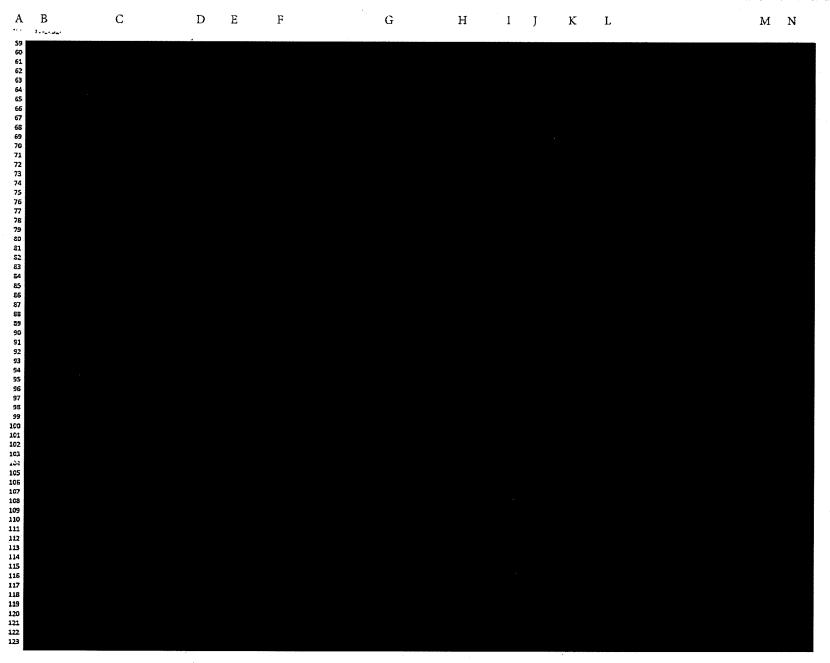
		Steam &					Customer	
Line No.	Description	Other	Nuclear	Trans.	Distribution	General	Service	Total
1	Contractors	705	3,207	1,482	159,713	332	272	165,711
2	Company Update 2/20/18	(2)	. 0	0	(3,253)	(55)	0	(3,310)
3	Company Update 3/15/18	(116)	0	6	3,507	0	0	3,397
4	Co. Revised Contractor Costs	587	3,207	1,488	159,967	277	272	165,798
5	Less: Non-Incremental Costs	0	0	0	0	0	0	o
6	Less : Capitalized Costs	505	238	0	6,072	0	0	6,815
7	Company Requested for Contractors	82	. 2,969	1,488	153,895	277	272	158,983
8	Jurisdictional Factor	0.9819	0.9819	0.9029	0.9998	0.9848	1.0000	,
9	Retail Recoverable Cost Per Co.	81	2,915	1,344	153,864	273	272	158,748
10	Co. Revised Contractor Costs	. 587	3,207	1,488	159,967	277	272	165,798
11	Co. Capitalization Adjustment	(505)	(238)	0	(6,072)	0	0	(6,815)
12	OPC Capitalization Adjustment	(1,612)	(760)	0	(19,384)	0	0	(21,756)
13	OPC Contractor Costs	(1,530)	2,209	1,488	134,511	277	272	137,227
14	Jurisdictional Factor	0.9819	0,9819	0,9029	0.9998	0.9848	1.0000	. ,
15	Retail Costs Per OPC	(1,502)	2,169	1,344	134,484	273	272	137,039
16	OPC Retail Adjustment (L.15 - L. 9)	(1,583)	(746)	. 0	(19,381)	0	0	(21,710)

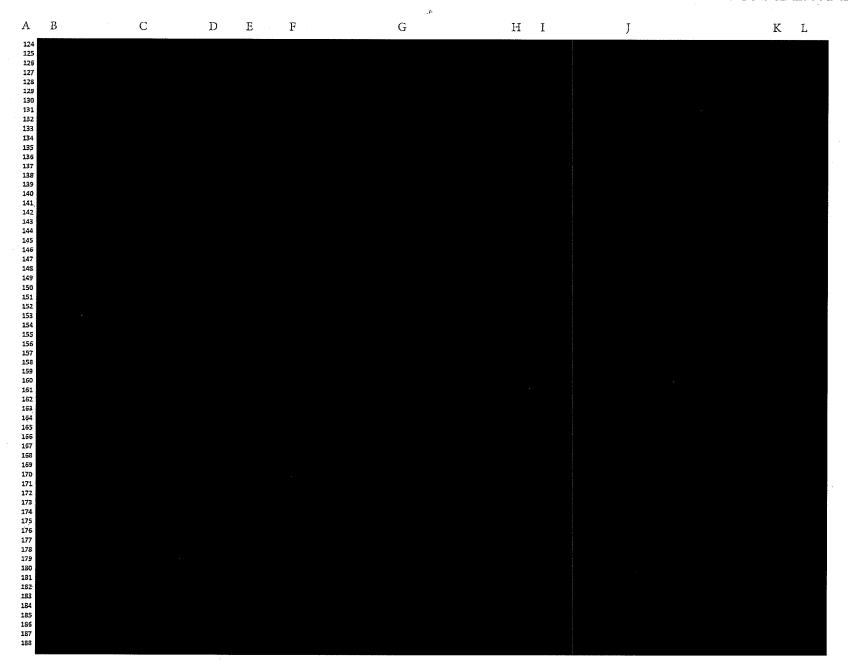
Source: Line 1 is from attachment to October 16, 2017 letter.
Lines 4, 5,6, 7 and 8 are from Company Exhibit KO-2, Page 1 of 2.

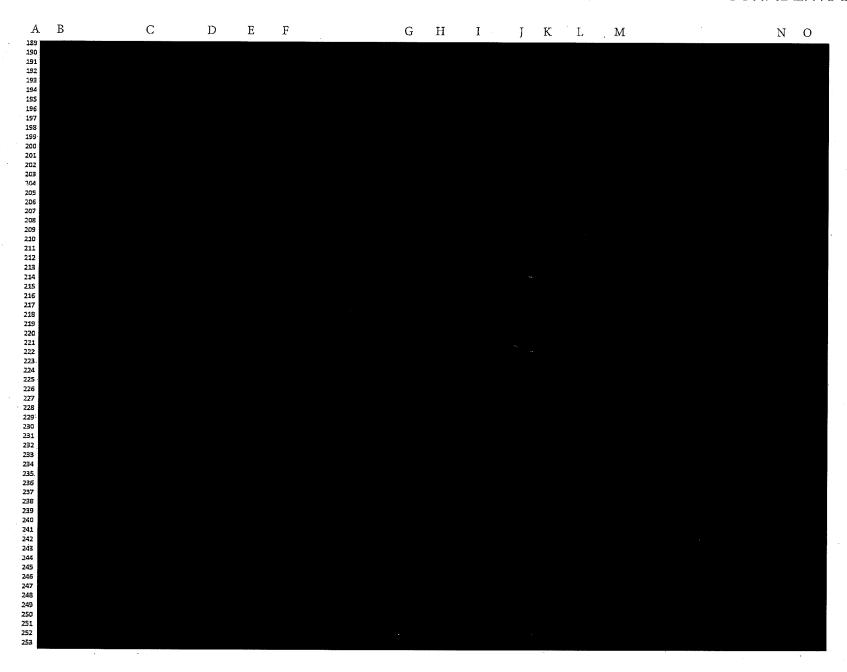
Florida Power & Light Storm Restoration Costs Related to Hurricane Matthew Contractors Docket No. 20160251-El Exhibit No. HWS-2 Schedule C Page 2 of 3

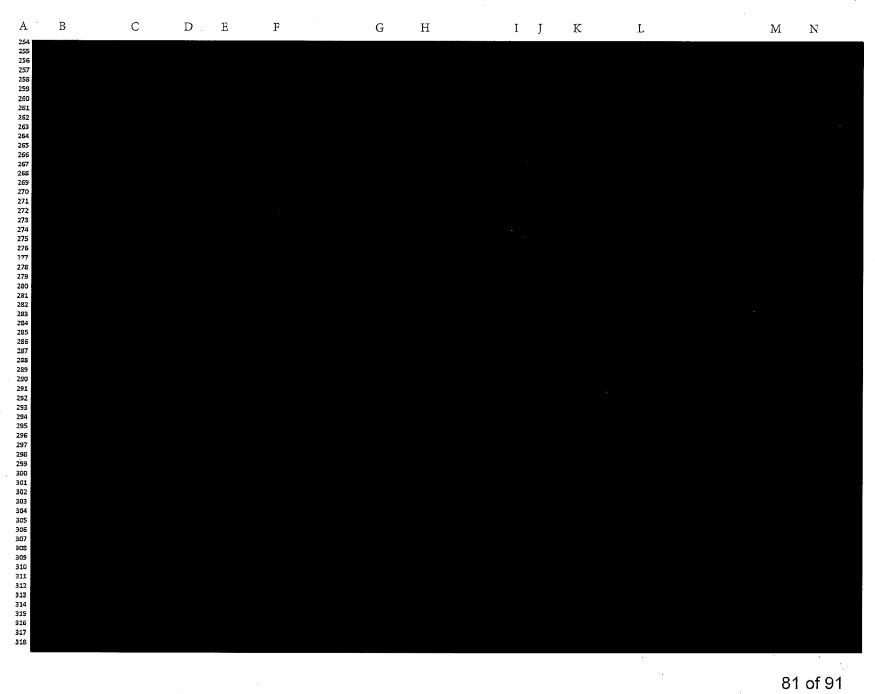
Line No.	Description	Amounts	Amounts	Source
1	Regular Payroll & Related Costs Capitalized		6,816,000	Co. Exhibit KO-2
2	Hourly Labor Rate (LVM)		140.45	Citizens¹ ROG No. 84
3	Capitalized Hours	-	48,530	Line 1 / Line 2
4	Average Contractor Rate		]	Schedule C, Page 3
5	Contractor Employees			_
6	Calculated Labor & Payroll Overhead Rate			Line 4 x Line 5
7	Estimated Labor & Overhead Cost		:	Line 3 x Line 8
8	Vehicle Expense	0		
9	Meals, Per Diem	0		
10	Estimated Vehicle/ Miscellaneous Cost		0	
11	OPC Estimated Loaded Overtime Cost (LVM)	-		
12	Co. Estimated Capitalization Rate (LVM)		6,816,000	
13	Adjustment for Contractor Capitalization	=	(21,756,361)	•

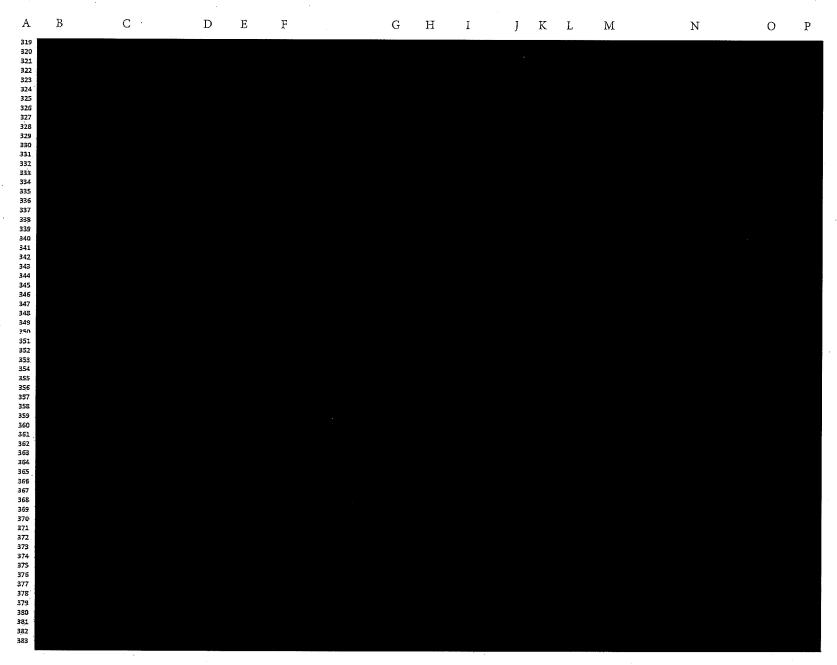
Florida Power & Light Docket No. 20160251-El Exhibit No. HW3-2 Storm Restoration Costs Related to Hurricane Matthew Contractor Billing Summary Schedule C CONFIDENTIAL H I J Page 3 of 3 A Line В С Ε F D G L M N O Q Average Corp. MOS/ No. invoice Reference Rate Labor/ Fringe Vendor Hours AEG Materials Expenses Trans. DEMOB 

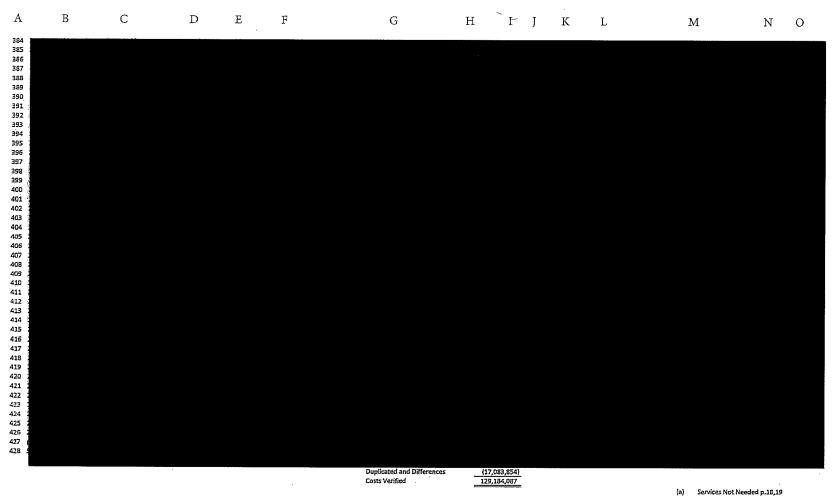












X Reference number and amount match listing in Confidential OPCROG No. 18
 Reference number matches, internal invoice and amount differs.

Y Reference number different but amount matches listing in Confidential OPC ROG No. 1B

Sources: Company response to Comfidential OPC POD No. 6 (428 Documents)

Florida Power & Light Storm Restoration Costs Related to Hurricane Matthew Line Clearing (000's)

Docket No. 20160251-El Exhibit No. HWS-2 Schedule D Page 1 of 2

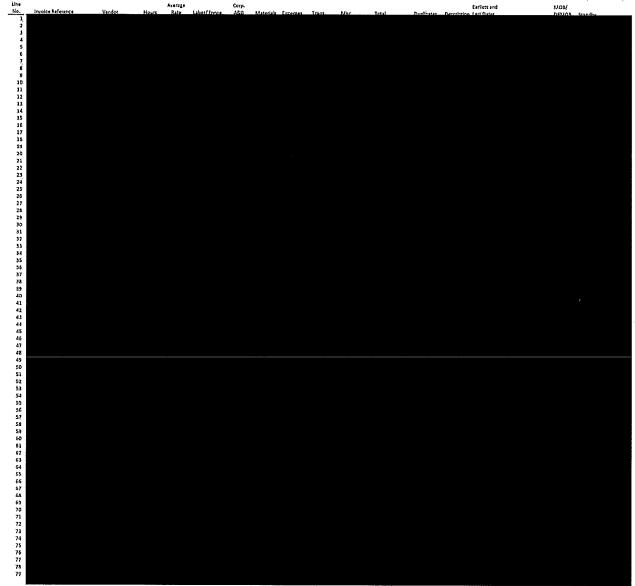
		Steam &					Customer	
Line No.	Description	Other	Nuclear	Trans.	Distribution	General	Service	Total
1	Line Clearing	0	o ·	11	27,497	0	0	27,508
2	Company Update 2/20/18	0	. 0	0	100	o	0	100
3	Company Update 3/15/18	0	0	0	252	0	ō	252
4	Co. Revised Line Clearing Costs	0	0	11	27,849	0	0	27,860
5	Less: Non-Incremental Costs	o	o	0	187	0	0	187
6	Less : Capitalized Costs	0	0	0	. 0	0	0	. 0
7	Company Requested Line Clearing	0	0	11	27,662	0	0	27,673
8	Jurisdictional Factor	0.9819	0.9819	0.9029	0.9998	0.9848	1,0000	
9	Retail Recoverable Cost Per Co.	0	0	10	27,656	. 0	0	27,566
10	Co. Rev. Line Clearing Costs	0	0	11	27,849	. 0	n	27,860
11	Non-incremental Costs	0	0	0	(187)	0	o o	(187)
12	Capitalized Costs	0	0	0	0	ō	0	(107)
13	Line Clearing	0	0	11	27,662	0	0	27,673
14	Jurisdictional Factor	0.9819	0.9819	0.9029	0,9998	0.9848	1.0000	
15	Retail Costs Per OPC	0		10.	27,656	<u></u>		27,666
16	OPC Retail Adjustment (L.15 - L. 9)	0	0	. 0	0	0		0

Source: Line 1 is from attachment to October 16, 2017 letter.
Lines 4, 5,6, 7 and 8 are from Company Exhibit KO-2, Page 1 of 2.

Florids Power & Lyht Storm Restoration Costs Related to Husicane Matthew Line Chailing

#### CONFIDENTIAL

Docker fig. 70160251-Ei Eshart fig. HWS-2 Schedule D Pige 2 of 2



R. Reference number and amount match response to Confidential OPC ROS No. 20

fielerence number matched; amount different from Confidential OPC ROG Rio. 20

Y Reference number does not match, amount matches to Confidential OPC ROG No. 2 (Cest: Company response to Confidential OPC POD No. 7 (79 Documents) (16,466,329) 16,646,373

(a) Pretito Standown p. 90-92 (b) Walling p. 135 Florida Power & Light Storm Restoration Costs Related to Hurricane Matthew Vehicle & Fuel Costs (000's)

Docket No. 20160251-EI Exhibit No. HWS-2 Schedule E

Non No	<b>.</b>	Steam &					Customer	
Line No.	Description	Other	Nuclear	Trans.	Distribution	General	Service	Total
1	Vehicle & Fuel	0	. 0	145	4,774	5	0	4,924
2	Company Update 2/20/18	0	0	.0	45	0	0	46
3	Company Update 3/15/18	0	0	0	0	0	Ö	0
4	Co. Revised Vehicle & Fuel	0	. 0	145	4,820	5	0	4,970
5	Less: Non-Incremental Costs	. 0	0	0	1,871	0	0	1,871
6	Less : Capitalized Costs	. 0	0	0	0	0	0	0
7	Co. Requested Vehicle & Fuel	0	0	145	2,949	5	0	3,099
8	Jurisdictional Factor	0.9819	0.9819	0.9029	0,9998	0,9848	1.0000	
9	Retail Recoverable Cost Per Co.	0	0	131	2,948	5	0	3,084
10	Co. Rev. Vehicle & Fuel Costs	0	0	145	4,820	5	0	4,970
11	Non-Incremental Costs	0	0	0	(1,871)	0	ō	(1,871)
12	Capitalized Costs	0	0	0	o o	0	0	(=,=,=,
13	Vehicle & Fuel Costs	0	0	145	2,949	5	0	3,099
14	Jurisdictional Factor	0,9819	0.9819	0.9029	0.9998	0.9848	1.0000	-7-40
15	Retail Costs Per OPC	0		131	2,948	5	<u>,                                    </u>	3,084
16	OPC Retail Adjustment (L15 - L. 9)	0	. 0	0	0	0	0	0

Source: Line 1 is from attachment to October 16, 2017 letter.

Florida Power & Light Storm Restoration Costs Related to Hurricane Matthew Materials & Supplies (000's) Docket No. 20160251-EI Exhibit No. HWS-2 Schedule F

		Steam &					Customer	
Line No.	Description	Other	Nuclear	Trans.	Distribution	General	Service	Total
1	Materials & Supplies	. 20	58	249	4,048	358	Ó	4,733
2	Company Update 2/20/18	0	0	0	2,962	1	56	3,019
3	Company Update 3/15/18	0	0	0	(680)	0	0	(680)
4	Co. Revised Materials & Supplies	20	58	249	6,330	359	56	7,072
5	Less: Non-incremental Costs	0	٥	0	0	0	0	0
6	Less : Capitalized Costs	0	0	207	4,657	0	56	4,920
7	Co. Requested Mat. & Supplies	20	58	42	1,673	359	0	2,152
8	Jurisdictional Factor	0.9819	0.9819	0.9029	0.9998	0.9848	1.0000	•
9	Retail Recoverable Cost Per Co.	20	57	38	1,673	354	0	2,141
10	Co. Rev. Materials & Supplies	20	58	249	6,330	359	56	7,072
11	Non-Incremental Costs	0	0	0	0	0	0	0
12	Capitalized Costs	0	0	(207)	(4,657)	o	(56)	(4,920)
13	Materials & Supplies	20	58	42	1,673	359	0	2,152
14	Jurisdictional Factor	0,9819	0,9819	0.9029	0,9998	0.9848	1,0000	,
15	Retail Costs Per OPC	20	57	38	1,673	354	0	2,141
16	OPC Retail Adjustment (C.15 - L, 9)	0	0	0	0	0	0	0

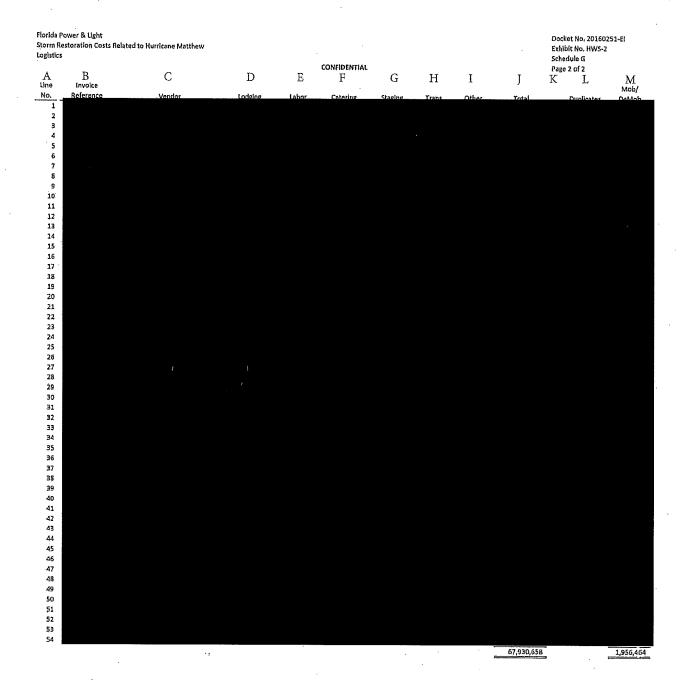
Source: Line 1 is from attachment to October 16, 2017 letter.

Florida Power & Light Storm Restoration Costs Related to Hurricane Matthew Logistics (000's)

Docket No. 20160251-EI Exhibit No. HWS-2 Schedule G Page 1 of 2

		Steam &					Customer	
Line No.	Description	Other	Nuclear	Trans.	Distribution	General	Service	Total
1	Logistics	1	0	123	81,247	185	128	81,684
2	Company Update 2/20/18	0	0	0	(10)	. 0	0	(10)
3	Company Update 3/15/18	. 0	0	0	0	0	0	Ô
4	Co. Revised Logistics	1	0	123	81,237	185	128	81,674
5	Less: Non-Incremental Costs	. 0	0	0	0	. 0	٥	0
6	Less : Capitalized Costs	0	0	0	0	0	0	0
7	Company Requested Logistics	1	0	123	81,237	185	128	81,674
8	Jurisdictional Factor	0.9819	0.9819	0.9029	0,9998	0.9848	1,0000	• •
9	Retail Recoverable Cost Per Co.	1	0	111	81,221	182	128	81,643
10	Co. Rev. Logistics	1	. 0	123	81,237	185	128	81,674
11	Unjustified	0	0	0	(17,975)	0	0	(17,975)
12	Capitalized Costs	0	0	0	Ò	0	0	0
13	Logistics Cost	1 1	. 0	123	63,262	185	128	63,699
14	Jurisdictional Factor	0.9819	0.9819	0.9029	0.9998	0.9848	1.0000	• • • • • • • • • • • • • • • • • • • •
15	Retail Costs Per OPC	1	0	111	63,249	182	128	63,672
16	OPC Retail Adjustment (L.15 - L. 9)	0	0	0	(17,971)	. 0	0	(17,971)

Source: Line 1 is from attachment to October 16, 2017 letter.



Amount matchs response to Confidential OPC ROG No. 24 totals
 Amount different from Confidential OPC ROG No. 24 totals

Sources: Company response to Confi-lential OPC POD No. 9

N Vendor not listed for amount in Confidential OPC ROG No. 24

Florida Power & Light Storm Restoration Costs Related to Hurricane Matthew Other (000's)

Docket No. 20160251-EI Exhibit No. HWS-2 Schedule H

		Steam &					Customer	
Line No.	Description	Other	Nuclear	Trans,	Distribution	General	Service	Total
1	Other	34	5	228	2,876	1,613	151	4,907.
2	Company Update 2/20/18	0	0	0	3	0	0	3
3	Company Update 3/15/18	0	0	10	9	ō	ā	19
4	Co. Revised Other	34	5	238	2,888	1,613	151	4,929
5	Less: Non-Incremental Costs	0	0	. 0	0	506	<b>o</b> .	506
6	Less: Capitalized Costs	0	0	45	1,539	0	0	1,584
7	Company Requested Other	34	5	193	1,349	1,107	151	2,839
8	Jurisdictional Factor	0.9819	0.9819	0.9029	0.9998	0.9848	1.0000	
9	Retail Recoverable Cost Per Co.	33	5	174	1,349	1,090	151	2,802
10	Co. Revised Other	34	5	238	2,888	1,613	151	4,929
11	Non-incremental Costs	0	0	0	0	(506)	0	(506)
12	Capitalized Costs	0	0	(45)	(1,539)	Ò	. 0	(1,584)
<b>13</b> ,	Other Costs	34	5	193	1,349	1,107	151	2,839
14	Jurisdictional Factor	0.9819	0.9819	0.9029	0.9998	0.9848	1.0000	•
15	Retail Costs Per OPC	33	5	174	1,349	1,090	151	2,802
16	OPC Retail Adjustment (L.15 - L. 9)	0	0	. 0	0	0	0	0

Source: Line 1 is from attachment to October 16, 2017 letter.
Lines 4, 5,6, 7 and 8 are from Company Exhibit KO-2, Page 1 of 2.

Florida Power & Light Storm Restoration Costs Related to Hurricane Matthew Capitalizable Costs (000's)

Docket No. 20160251-E! Exhibit No. HW5-2 Schedule !

Line No.	Description	Steam & Other	Nuclear	Trans.	Distribution	General	Customer Service	Total
1	Capitalizable Costs	507	238	344	11,838	0	56	12,983
2	Company Update 2/20/18	0	0	0	0	0	0	0
3	Company Update 3/15/18	0	0	0	3,142	ŏ	ō	3,142
4	Co. Revised Capital Costs	507	238	344	14,980	0	56	16,125
5	Jurisdictional Factor	0.9819	0.9819	0.9029	0,9998	0.9848	1,0000	,
				-	PARTITION	<del></del>		
6	Retail Capital Cost Per Co.	498	234	311	14,977	0_	56	16,075
7	Co. Revised Capital Costs	507	238	344	14,980	0	56	16,125
8	Payroll Adjustment	1	0	7 <b>7</b>	2,518	0	0	2,596
9	Contractor Adjustment	1,612	760	0	19,384	0	0	21,755
10	OPC Revised Capital Costs	2,120	998	421	36,882	0	56	40,477
11	Total Capital Cost Adjustment	1,613	760	77	21,902	0	0	24,352
12	Jurisdictional Factor	0.9819	0.9819	0.9029	0.9998	0.9848	1.0000	
13	Retail Capital Cost Per OPC.	1,584	746	7.0	21,898	0	0	24,297

Source: Line 1 is from attachment to October 16, 2017 letter.
Lines 4 and 5 are from Company Exhibit KO-2, Page 1 of 2.